



# Legislative Session Review

**Recap of the 2024 Legislative Session  
Wilsonville City Council  
April 1, 2024**

Greg and Rachel Leo ♦ The Leo Company, LLC ♦ Government Affairs Consultants

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## Wilsonville’s Legislative Program

### How we work:

- Support policies set forth in Council-Approved State Legislative Agenda.
  - Agenda reflects long-term Council adoption of master plans
  - New 2024 Legislative Priorities to focus on current issues
- Weekly meetings with LOC and Metro regional lobby team. Monthly meetings with OEDA Lobby Team. Communicate/Coordinate.
- Work with local Legislators. Know their priorities.
- Work with other lobbyists to share information, develop strategy.
- Stay current on issues important to the City of Wilsonville’s interests.

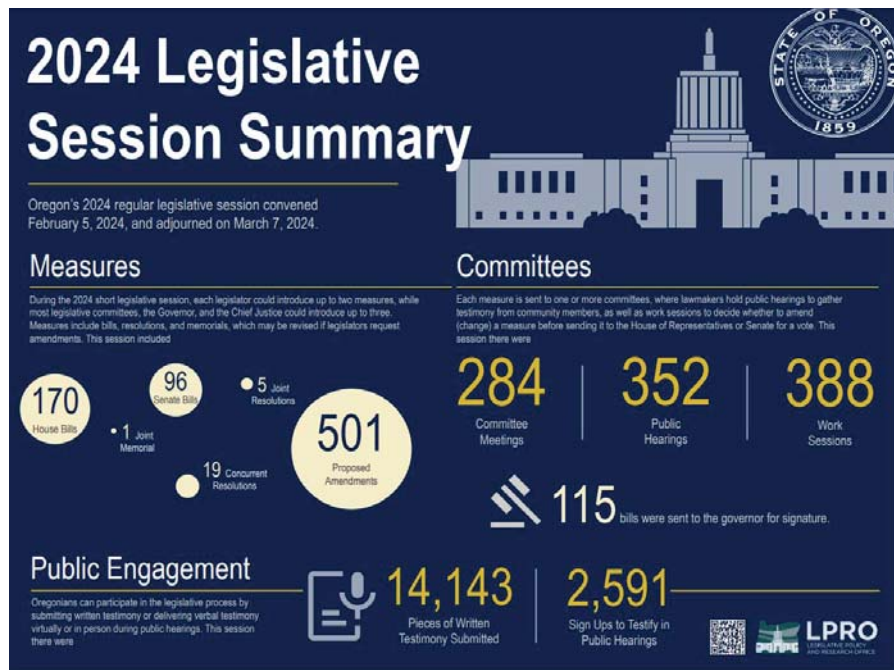
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# Wilsonville’s Legislative Team

## Our Legislative Effort is based on Teamwork!

- Mark Ottenad, Government and Public Affairs Director.
- Greg & Rachel Leo, The Leo Company, LLC - Coordination with LOC and Metro Government Lobbyists, strategy development, legislative process.
- Mayor Fitzgerald and City Council, make policy, give testimony.
- City Manger, City Attorney and Wilsonville Managers - Our subject matter experts!
- Close collaboration with League of Oregon Cities, Metro and other regional and statewide associations

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## **Past and Upcoming Legislative Session Themes**

### **2024 Short Session**

- Housing Production
- Measure 110 Drug Use Reform
- Childcare Infrastructure – CHIPS Act

### **2025 Long Session**

- Transportation-Funding Package
- Review / Renew of Incentive Programs
- Housing Production Follow-up

## **2024-25 Budgetary Summary**

### **State Budget Quick Facts:**

- Adjusted Revenue - 2025 Budget is \$121.261 Billion, a decrease of \$4.4943 or 3.6% from 2021-2023 budget of \$125.755 Billion.
- Revenues exceeded projections - Kicker law activated.
- Feb 7, 2024, Revenue Forecast - “Expected General Fund Revenues have increased from December Forecast because of increased corporate tax collections.”
- ‘Soft landing’ from the inflationary period helps revenues.

# 2023-24 State Legislative Agenda

**2023-24** WILSONVILLE OREGON

Acting on behalf of the residents and businesses of the City of Wilsonville and SMART, the City Council adopts this legislative agenda to guide municipal policy positions in the 2023-24 session of the 87th Oregon Legislative Assembly. Wilsonville City Council, January 18, 2023

**1. GOVERNANCE**

**Local Autonomy**

1.1 The City of Wilsonville supports the home rule autonomy of local governments and opposes efforts to preempt local government authority to work on behalf of the city's residents and businesses. The City seeks opportunities to ensure municipal authority where it has previously been preempted by state law.

**State Shared Revenues / Unfunded Mandates**

1.2 The City of Wilsonville supports the State Shared Revenue Formula and opposes efforts to shift service costs from the State to local governments, often referred to as "unfunded mandates." The City opposes efforts to reduce traditional "shared revenues," which include alcohol, beverage and cigarette taxes and other state-shared revenues that pay for essential local services.

**2. TRANSPORTATION & TRANSIT INFRASTRUCTURE**

**Transit**

2.1 The City of Wilsonville supports increased funding and access to increased transit services that provide residents and commuting workers with an affordable option for personal mobility.

2.2 The City of Wilsonville supports expanded Westside Express Service (WES) commuter and transit service for full-day and late-day service and extension of service to Salem.

**3. ECONOMIC & COMMUNITY DEVELOPMENT**

**Land Use and Infrastructure Development**

3.1 The City of Wilsonville supports sustainable, "smart growth" concepts that include objectives such as walkable neighborhoods, compact urban development, the concentration of valuable resources back and the protection of prime agricultural soils outside the urban growth boundary (UGB).

3.2 The City of Wilsonville supports Oregon land use law that sets the environmental conditions and urban development activities to occur in close proximity with municipal government and supporting infrastructure and opposes efforts to encourage activities outside of cities that result in urban sprawl development.

3.3 The City of Wilsonville supports initiatives that reduce industrial "brownfields" sites in urban settings for productive reuse and that create options for developing existing industrial lands. These kinds of initiatives maximize the benefits from existing public resources and reduce the need for urban growth boundary expansion or unconstrained industrial development.

3.4 The City of Wilsonville supports the creation or extension of additional economic development tools that create new options for city work, including implementing the Oregon Industrial Site Remediation Program that complies with current state law and making the state "Entrepreneur Zone" and similar designations available to more cities.

3.5 The City of Wilsonville supports efforts that encourage development of a broad mix of housing types for residents of all income levels. The City specifically advocates for funding of state agencies and local government to advance affordable, housing efforts and related advancement.

**Workforce Development**

3.6 The City of Wilsonville supports adequate funding for institutions of higher education in order to provide more comprehensive workforce development opportunities for future and current employees and industrial employers.

3.7 The City of Wilsonville supports efforts to improve the overall quality of K-12 education, and in particular to strengthen Science-Technology-Engineering-Math (STEM) education, as well as post-secondary education that prepares tomorrow's workforce.

**4. ENVIRONMENTAL IMPACT**

4.1 The City of Wilsonville supports the protection of the environment and important natural resources for the benefit of human health, quality of life for citizens, recreational opportunities, and wildlife habitat.

**FAST FACTS: City of Wilsonville & South Metro Area Regional Transit (SMART)**

**Population: One of Oregon's fastest growing cities**

Year	Population	% Change
2010	14,121	0%
2015	18,000	28%
2020	24,258	35%

**SMART Transit: A Smart Public Transportation Service**

South Metro Area Regional Transit (SMART) provides transit service to those who work in high-tech centers of innovation, research and business. SMART lines with regional transit products, including TriMet and WES (Westside Express Service), South Metro Area Transit (SMART) and Valley Area Transit (VAT), as well as providing to serve South Metro and parkland areas.

**Education & Workforce Development: In-Demand Skills Training**

Oregon Tech Wilsonville is an in-demand training center of the Oregon Institute of Technology (OIT). The state's premier university of advanced engineering and applied technology studies. Oregon Tech Wilsonville works closely with the region's high-tech employers and area high schools to provide hands-on, practical Science-Technology-Engineering-Math (STEM) education.

**Charbonneau Community College, Wilsonville Training Center Campus**

Year-Low Wilsonville School District and South Metro Area

**Employment: Over 20,000 Jobs with \$1.2 Billion Smart Annual Payroll**

Wilsonville's 1,000 business provide 20,000 full-time jobs, which also help to drive regional economic vitality, primarily in high-tech and software engineering, information technologies and professional services. More than 20% of employees commute to jobs in Wilsonville property from the Portland metropolitan and South Wilsonville, Valley, Clatsop, Willamette and Multnomah counties.

Total annual payroll in Wilsonville exceeds \$1.2 billion annually - an 87% increase since 2000 - that generates a vast diversified regional economic multiplier impact of about \$1.6 billion per year.

**Top-10 Private-Sector Wilsonville Employers**

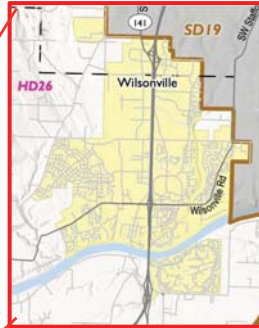
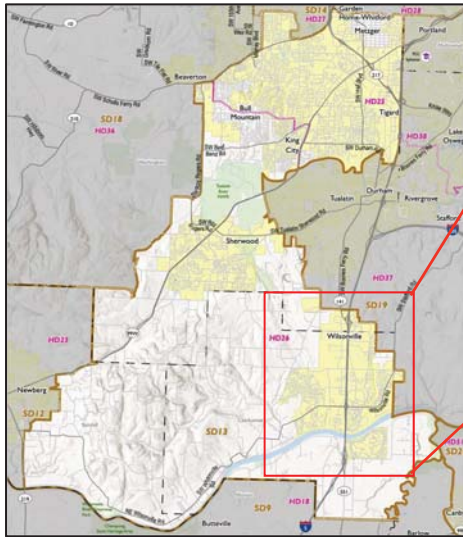
Rank	Employer	Employees
1	Amazon USA	10,000
2	Intel	5,000
3	Google	4,000
4	Oracle	3,000
5	Microsoft	2,500
6	IBM	2,000
7	Facebook	1,500
8	Apple	1,000
9	LinkedIn	1,000
10	Twitter	1,000

The Wilsonville SMART Transit Center serves as the TriMet Transfer Station. Service includes OIT, OIT Transfer Station, OIT Transfer Station, OIT Transfer Station, OIT Transfer Station, OIT Transfer Station, OIT Transfer Station, OIT Transfer Station, OIT Transfer Station, OIT Transfer Station, OIT Transfer Station.

# 2024 State Legislative Priorities

- Restore Recreational Immunity for Public Use of Trails
- Fund WES Commuter Rail Extension Study
- Create a State Residential Housing Infrastructure Fund; Oppose Efforts to Override Land-Use Laws for UGB Expansion
- Reauthorize and Fund the Business Oregon Regionally Significant Industrial Sites (RSIS) Program
- Provide Charbonneau/Wilsonville I-5 Boone Bridge Tolling Waiver/Exemption
- Extend Sunset on Vertical Housing Development Zone (VHDZ) Incentive
- Improve Childcare Resources to Benefit Families/Workers and Employers

# Wilsonville's Senator



## Senator Aaron Woods

District 13 – Wilsonville, Sherwood, King City,  
Bull Mountain and part of Tigard  
Elected November 2022  
Sworn in January 2023 to serve four-year term

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## Senator Aaron Woods

### 2024 Priority Bills

#### WES Extension Study

- [SB 1572](#) - Did not pass, although it had a bipartisan, bicameral coalition, with strong community support. Study not funded, but coalition will continue to position this project for implementation funding in the 2025 Transportation Package.

#### Transparency in the use of AI in political campaigns

- [SB 1571](#) - Passed, bill requires disclosure of the use of AI in campaign communications, provides for its enforcement, and imposes a civil penalty not to exceed \$10,000 for a violation.

#### AI Task Force established to examine use in law, report back before 2024 Session

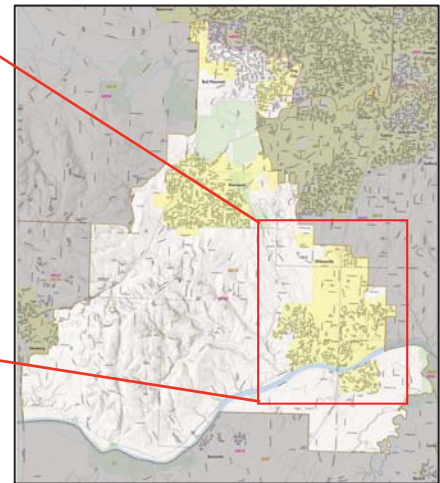
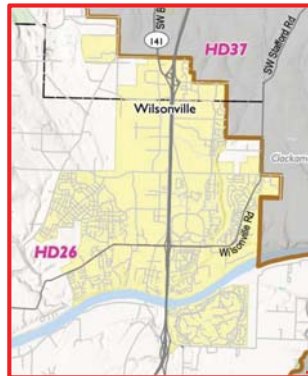
- [HB 4153](#) - Passed, bill establishes the task force on AI, examining how AI may be used in laws, then reporting its findings back to the legislature by December 1, 2024.

#### Resolution honoring business and cultural commitment of Oregon and Taiwan

- [HCR 203](#) - Passed, resolution honors the ways Oregon and Taiwan have worked together over the years. Reaffirms the State of Oregon's commitment to its relationship with Taiwan.

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# Wilsonville's House Representative



## Representative Courtney Neron

House District 26 – Sherwood/Wilsonville/King City

Elected November 2018, 2020, 2022

Sworn in January 2023 to serve third two-year term

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## Rep. Neron's Wilsonville Priorities

### WES Extension Study

- Once again, active bipartisan, bicameral support. However, the study was not funded. We will be looking to position this project in the best possible way for consideration in the 2025 Transportation Package.

### Frog Pond Development - Boeckman Creek Sewer Interceptor Project

- While amended to reduce the cost from \$16M to \$5.6M, this project was not funded in the short session. We will continue advocacy for this project and are hopeful that it will be funded in the future.

### Childcare Supports - Oregon's Employment Related Daycare (ERDC) program

- \$99.2 Million for caseload growth and a \$72 Million SPA to ensure stability for families relying on Employment Related Daycare (ERDC).
- **HB 4098** - CHIPS Childcare Act - \$5M investment, leverage federal dollars for childcare



## When does the Oregon Legislature meet?

- Annual Sessions:
  - Long Session (160 days) during odd-number years (2023, 2025)
  - Short Session (35 days) during even-numbered years (2024, 2026)
- Interim Legislative Days: Hearings & Task Force Meetings
- Legislature can be called into *Special Session* by the Governor
- Legislature can call itself into *Special Session*
- New provisions allow:
  - Governor to call ‘catastrophic’ session
  - Allow remote meetings

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## 2024-25 Oregon Legislature

### Key Dates For Legislative Concepts (LC):

2024 Interim Dates	2025 Regular Long Session
<ul style="list-style-type: none"> <li>• May 29, 30, 31 — Interim Legislative Days</li> <li>• Sept 23, 24, 25 — Interim Legislative Days</li> <li>• Sept 27 — LC Drafts Request Deadline</li> <li>• Dec 4 — LC Drafts Returned</li> <li>• Dec 10, 11, 12 — Interim Legislative Days</li> <li>• Dec 13 — Bill Filing Deadline</li> </ul>	<ul style="list-style-type: none"> <li>• Jan 6 — Swearing In</li> <li>• Jan 6-9 — Organizational Days</li> <li>• Jan 21 — Session Begins (160 Days)</li> <li>• Jun 28 — Session Ends</li> </ul>

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## Recreational Immunity Restored

Temporary Fix until January 2026 for Cities and Counties

- [HB 1576](#) – Will temporarily (until 2026) provide immunity for public trails and lands in cities and counties for ordinary negligence (not gross negligence)
- Clarifies the definition of recreation: ‘biking and walking at no charge’
- Legislature to take a deeper dive in 2025 long session to examine long-term fix.
- Does not affect jury trial this spring in Lincoln County (Fields v. Newport)



*Kick the can down the road*

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## WES Expansion

### Wilsonville to Salem Extension

- [SB 1572](#) - Fund study (\$250,000) to extend WES from Wilsonville south to Woodburn, Keizer, and Salem - Passed Joint Transportation, Died in W&M
- Leadership told sponsors “not enough capacity” with the session focus on Housing and fixing M 110
- Study essential in preparation for 2025 Session Omnibus Transportation Package - Update based on 2010 ODOT Rail Plan



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**Returning Train Service to the Willamette Valley  
- Strong Coalition Support for Study**



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**Governor’s Housing Production Package**

**Most cities opposed increased regulation,  
little infrastructure funding**

- [SB 1537](#) – Governor’s Housing Production Package - Establishes HAPO Accountability
- [SB 1530](#) – Housing Budget Bill - \$100 Million for cities, Establishes Revolving Loan Fund
- [HB 4026](#) – UGB Expansion cannot be ballot reviewed by initiative
- One-Time UGB Expansion of up to 75 acres
- Up to 10 Adjustments to City Housing and siting standards
- Overall, this will not likely result in *additional housing*, will increase regulation of cities



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## Housing Infrastructure Funding

Money for infrastructure to make new housing development less expensive for buyers

- [SB 1570](#) - Housing Budget Bill for cities - State Residential Housing for infrastructure
- \$65M for Homeless Shelters
- \$100M in direct  
gr<https://olis.oregonlegislature.gov/liz/2024/R1/Measures/Overview/HB4042>ants to cities based on LOC needs survey
- Establishes Revolving Loan Fund for Cities
- Additional funding expected in the 2025 Session



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## Industrial Lands

Governance Approved, Funding Still Needed

- [HB 4042](#) – Industrial Site Readiness
- Reauthorized Business Oregon's *Regionally Significant Industrial Sites* (RSIS) Program as requested last session
- No Funding - A \$40M loan fund was proposed but remains *unfunded*
- Wilsonville project approved but unfunded
- Large coalition of support for funding, try again in 2025



*Kick the can down the road*

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## No Tolling of I-5 and I-205 Gov's Announcement, Omnibus Bill

No legislation in 2024 but shelved for now by Gov pending Legislative review; Road Show 2025

- No tolling to be implemented on I 205 or I-5 except Except:
  - Interstate Bridge: Definitely
  - Abernathy Bridge: Unclear
- What road funding methods would be more equitable for most Oregonians?
- Is VMT in our future?
- 2025 Omnibus Bill to address funding



For now, no toll on Boone Bridge



Kick the can down the road



## Vertical Housing Development Zone (VHDZ) Incentive

Legislative action needed, coalition forming

- No Bill to Extend Sunset on statewide VHDZs Failed - will be considered in 2025 - several cities interested.
- VHDZ incentivizes with partial property tax exemption on building improvement value for developments that include housing with non-residential use on the ground floor



Kick the can down the road

## Childcare Fund & Infrastructure

Fund and Infrastructure both partially funded

- [HB 4098](#) - Childcare Fund - Passed with \$230M in funding for facility infrastructure
- [HB 4158](#) - Childcare Infrastructure - Passed with \$100M, a follow-on to CHIPS bill workforce development
- Funds Policy Bill from 2023 Session



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## Measure 110 Reform

Cities and Law Enforcement coalition  
recriminalizes and deflects into treatment

- [HB 4002](#) – Measure 110 Reform dominated the Short Session
- This resulted in a compromise fix rather than outright repeal, emphasizing treatment rather than incarceration.
- Emphasis Deflection - Not Re-criminalization - Treatment Options
- Enforcement for public drug use



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## Right to Repair

Resolving longstanding conflict between consumers and electronics companies

- [SB 1596](#) – Right to Repair compromise between consumer groups and corporations
- Could help cities by ‘in-house’ repairs and refurbishing of computer equipment
- Parts and tools must be made available by manufacturers
- Likely to reduce electronic waste, encourage recycling of electronics



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## Broadband Efficiency

Improve service to many Oregonians, especially underserved and rural communities

- [HB 4040](#) – Broadband Efficiency
- Establishes Oregon Broadband Advisory Council
- Establish criteria and Rules for Broadband Funding
- Sherwood Mayor Chairs Council
- Sherwood receives additional funding to complete “Gov Ring” which can link up to Wilsonville



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## Photo Radar Fix

### Needed technical change

- [HB 4109](#) – Photo Radar bill provides clarity of 2023 bill
- Photo Radar is now available to all cities
- Uniformed Officers must supervise
- Reduces vehicle crash risk at speed and high crash rate sites



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## 2025 Omnibus Transportation Bill

### Framework to include multimodal, funding

- All modes of Transportation will be addressed, including transit and rail
- Funding ODOT will be the biggest priority
- Emphasis on state-wide, multimodal transportation
- Vehicle Miles Traveled (VMT) model likely
- 2024 Interim will have “road show hearings” to all parts of Oregon to inform decisions about transportation funding



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## **Recommendations: Keep WES on Track!**

### **Strengthen Plans through coalition collaboration for 2025 Session**

- Continue to build WES to Salem Coalition.
- Coalition decisions on Governance, Funding, Railroad support and basic policies to increase ridership.
- Continue to develop coalitions of other cities/interests to support city priorities - work with LOC when interests parallel.
- Develop a better infrastructure funding strategy.
- Develop “Champions” on the Ways and Means Committee.
- Work with local Representatives and Senators to advocate for city.

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## **Questions?**

**The Leo Company, LLC**

Greg and Rachel Leo

Serving the City of Wilsonville since 1997

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