

Prohibited Camping Code Update Project – Policy Considerations

City Council Work Session
February 23, 2023



WILSONVILLE
OREGON

Agenda

- Background
- Overview of City Project
- Community Outreach
- Policy Questions
- Next Steps

Background

- Martin v. Boise (9th Circuit)
- Blake v. Grants Pass (Or. Federal District Court)
- Johnson v. Grants Pass (9th Circuit)
- HB 3115 and 3124 (2021)

Overview of City Project

- Goals
 - Compliance
 - Reflect City Values
 - Education/Outreach
- Inter-Departmental Team
 - Code Review
 - Outreach
- What Can We/Can't We Do?

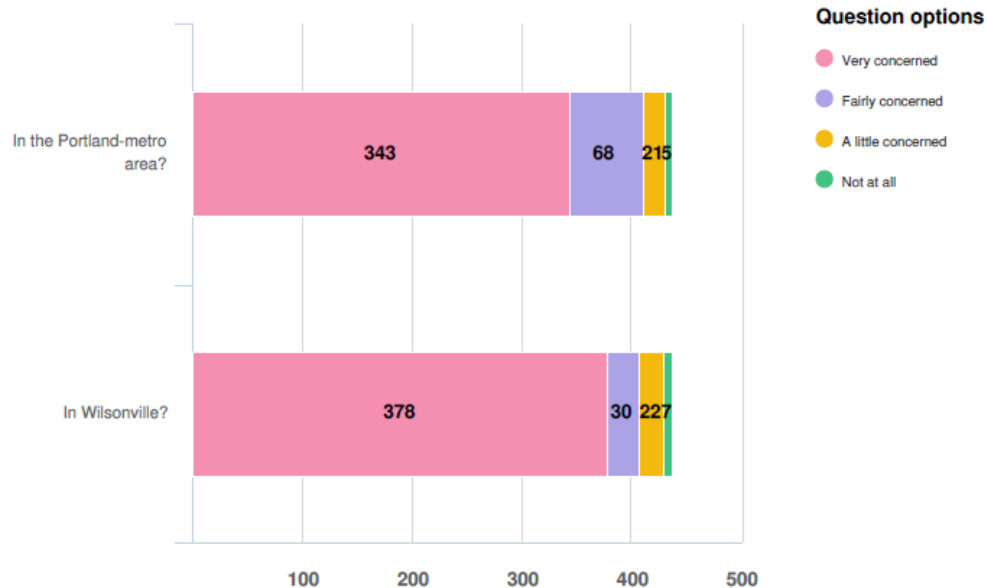
Community Outreach

- Let's Talk, Wilsonville! Questionnaire
- Questionnaire for Persons with Lived Experience
- Stakeholder Interviews
 - Service Providers
 - Community-Based Organizations
 - Government Entities
- Advisory Board Meetings
- News Articles

Let's Talk, Wilsonville! Responses

- 437 Responses
- Concerned About Camping

Q3 How concerned are you about people camping on public property?



Let's Talk, Wilsonville! Responses

- Factors to Consider – Top “Strongly Agree” Responses:
 - Sanitary Conditions (403)
 - Public Safety (398)
 - Proximity to Schools/Childcare Facilities (383)
 - Proximity to Residential Areas (378)

Let's Talk, Wilsonville! Responses

- Forced-Ranking Areas to Allow Overnight Camping
 - Most suitable: City Property
 - Least suitable: Parks/Trails and Near Schools and Residential Areas

Let's Talk, Wilsonville! Responses

- Considerations in Developing New Policies
 - Duration and Hours Allowed Most Important

Q6 | With #1 being most important, which factors should receive the most consideration in the development of new overnight camping policy?

OPTIONS	AVG. RANK
Duration of stay	2.64
Hours during which camping is allowed	3.16
Compatibility with nearby uses	3.32
Environmental impacts	4.13
Proximity to services	4.25
Access to buildings, sidewalks	5.08
Access to public parking lots	5.17



Let's Talk, Wilsonville! Responses

- Private Camping Program Received Mixed Results
 - 236 Opposed (54%)
 - 35 Neutral (8%)
 - 166 Supportive (38%)
- Opportunity for Additional Questions Through Let's Talk, Wilsonville!



Stakeholder Interviews Highlights

- Unhoused Residents Live in Vehicles
- Rest Area Commonly Used Overnight
- Focus on Sanitation Facilities
- Supportive of Closing/Limiting Parks for Camping
- Resources/Programs in Memo (Attachment A)

Policy Questions

- Informed by Community Outreach
- Compared to Other Cities
 - Only Cities with Updated Codes

Policy Question 1

- Whether Limit Hours for Camping?
 - Respondents Concerned About Duration and Time Allowed

Q6 | With #1 being most important, which factors should receive the most consideration in the development of new overnight camping policy?

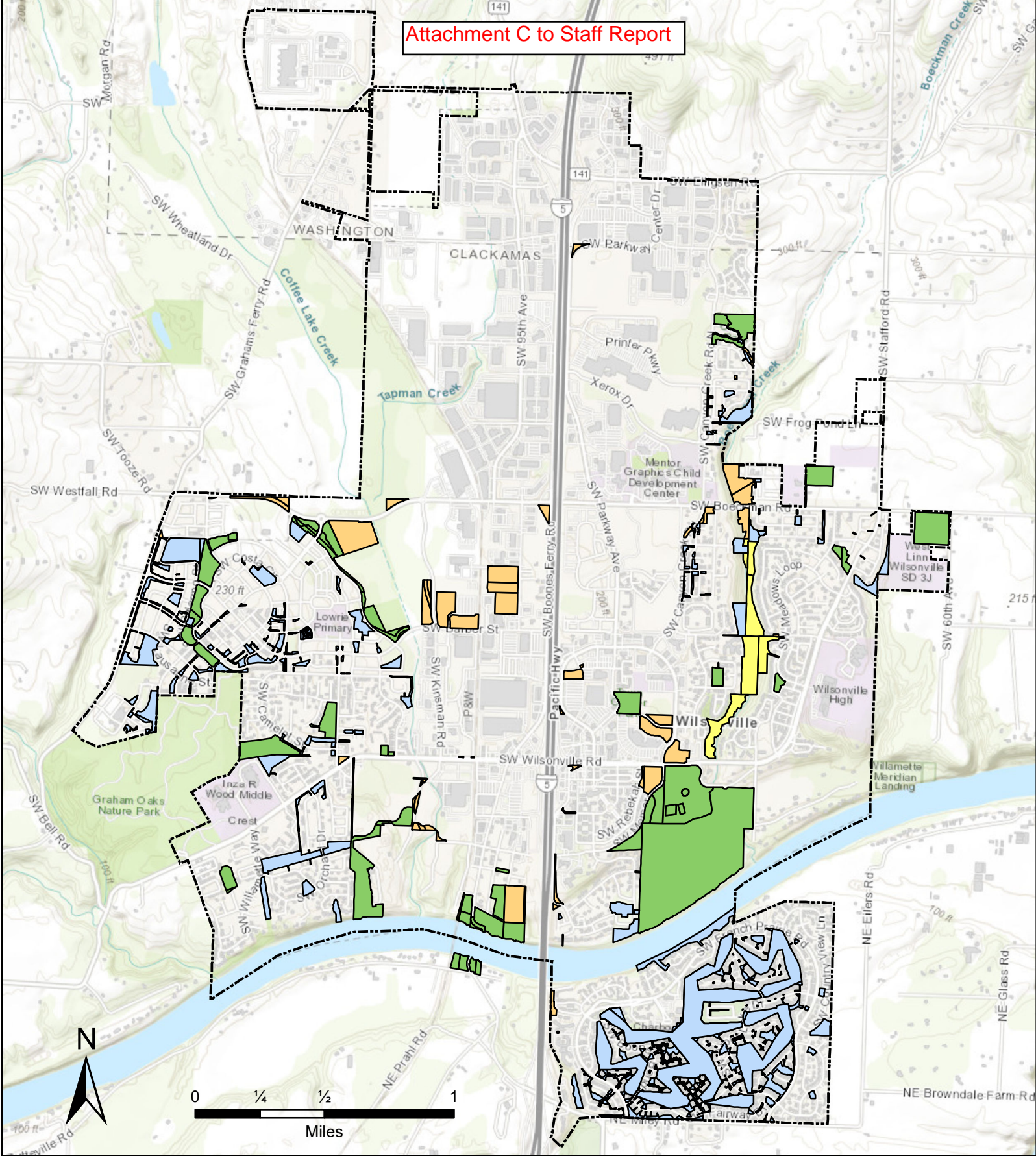
OPTIONS	AVG. RANK
Duration of stay	2.64
Hours during which camping is allowed	3.16

- Bend, Medford, Newport – 24 Hours
- Seaside – 8 pm to 8 am
- Interviewees Interested in Different Times for Summer/Winter





Policy Question 1 (Cont.)

- Whether to Keep Parks Closed at Night?
 - General Consensus to Keep Most/All Parks Closed
 - Parks and Trails Ranked 3rd Lowest for Suitability for Camping

Attachment C to Staff Report



Parks, Greenspaces and City Property

- | | | | |
|--|-------------------------------------|---|---------------------------------------|
|  | City Owned Parks (240 acres) |  | Other City Owned Property (82 acres) |
|  | City Owned Natural Areas (28 acres) |  | HOA Parks and Greenspaces (297 acres) |

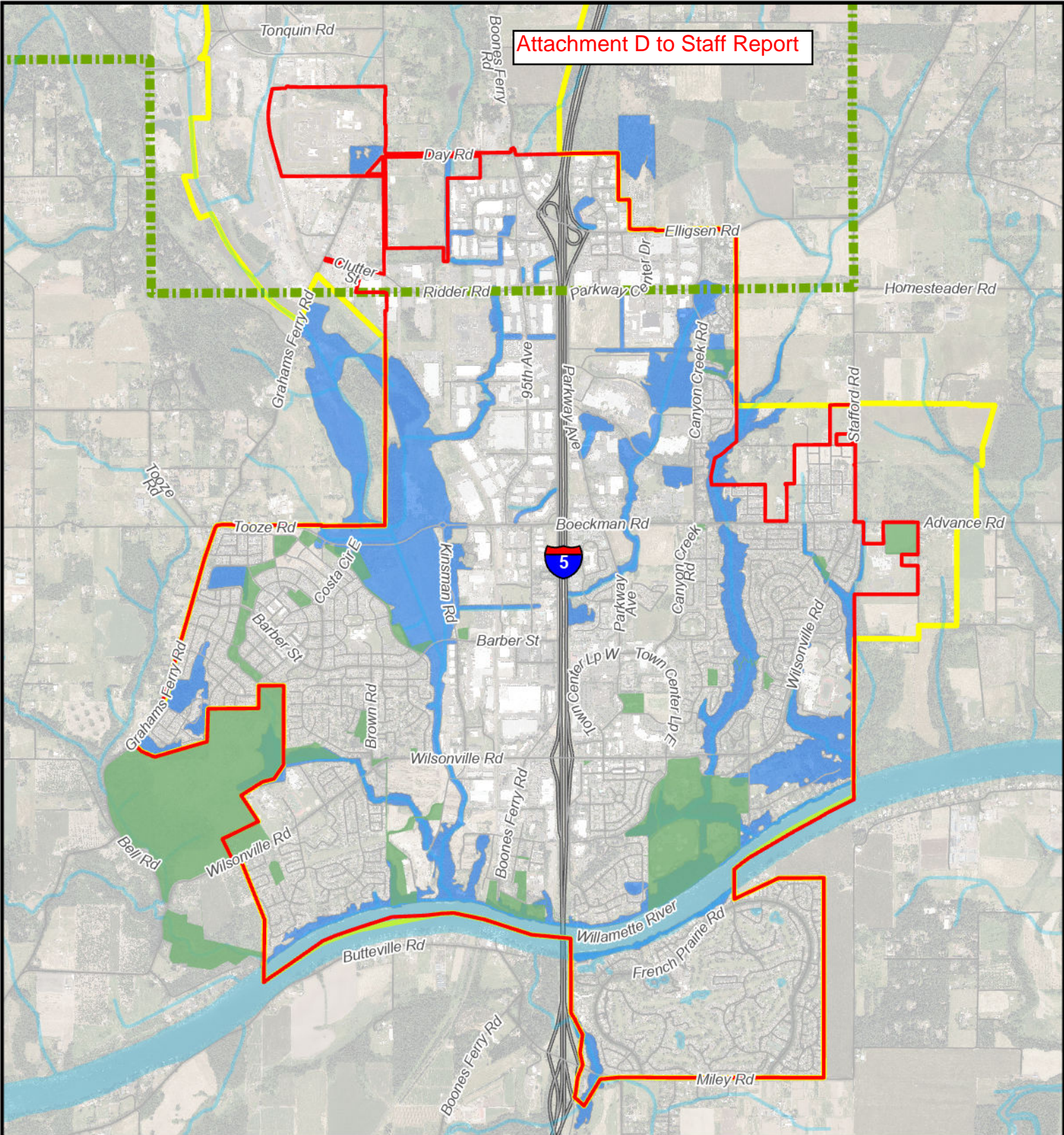
Attachment C to Staff Report

Current City Of Wilsonville Parks and Green Spaces		
Property Name	Approximate Acres	Current Status
Arrowhead Creek Park	17.7	City Owned
Boeckman Creek Green Space	30.0	City Owned
Boones Ferry Park	12.0	City Owned
Canyon Creek Park	7.9	City Owned
Courtside Park	1.9	City Owned
Engelman Park	0.9	City Owned
Memorial Park	99.7	City Owned
Murase Plaza	26.6	City Owned
Park at Merryfield Park	8.5	City Owned
River Fox Park	2.7	City Owned
Sue Guyton Heritage Tree Grove	0.3	City Owned
Town Center Park	4.9	City Owned
Tranquil Park	4.8	City Owned
Frog Pond Community Park	10.0	City Owned
Boeckman Creek Green Space	30.2	City Owned
Sofia Park	1.9	City Owned
Palermo Park	2.5	City Owned
Hathaway Park	1.3	City Owned
Piccadilly Park	4.2	City Owned
Willow Creek/Landover Parks	6.0	City Owned
BC Corner	1.2	City Owned
Subaru Trail	0.3	City Owned
Brown Road Corner	0.8	City Owned
Memorial to Boones Ferry Trail	0.5	City Owned
Tivoli Park	10.0	City Owned
I-5 Trail	0.5	City Owned
Edelweiss Park	5.1	City Owned
Bridge Landing	1.0	City Owned
Boeckman Trail @ Morgan Farms	12.7	City Owned
5th to Kinsman Trail	2.0	City Owned
Edelweiss Wooded Area	8.1	May 2023 Takeover*
Trocadero Park	2.5	May 2023 Takeover*
Cavallo Park	5.0	2028 Takeover*
Oulanka	2.6	2028 Takeover*
Frog Pond West Trail Head Park	3	2024 Takeover*
Boeckman Bridge Trail	5	2024 Takeover*
Planned Frog Pond Neighborhood Park	2.8	2024 Takeover*
Frog Pond West Park	2.5	2028 Takeover*
BPA Trail Frog Pond	Unknown	2029 Takeover*

Policy Question 2/2a

- Whether Outright Prohibit Camping in SROZ?
 - Medford and Bend Have Prohibitions
 - Environmental Impacts Ranked 4th out of 7 Considerations
 - Environmentally Sensitive Areas Ranked As One of Least Suitable Options
- Whether to Outright Prohibit Camping in Other Forested Areas?

Attachment D to Staff Report



The City of Wilsonville, Oregon
Clackamas and Washington Counties



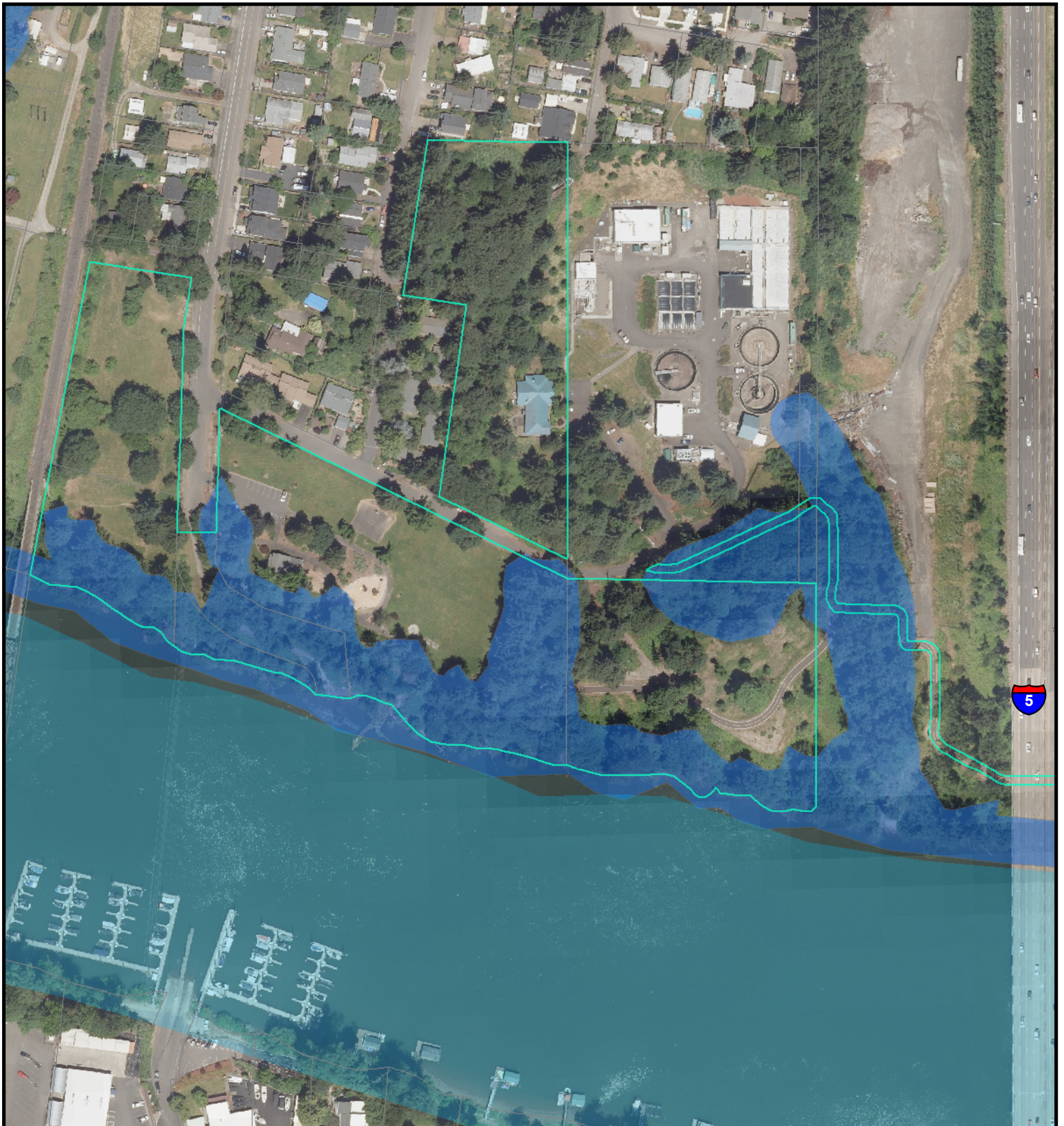
- SROZ (Significant Resource Overlay Zone)
- Wilsonville City Limits
- County Boundary
- UGB

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2/7/2023

0 Miles 0.5



The City of Wilsonville, Oregon
 Clackamas and Washington Counties

**Significant Resource Overlay Zone (SROZ) &
 Boones Ferry Park**



- SROZ
- Parks

July 2022 Aerial Photo



2/23/2023



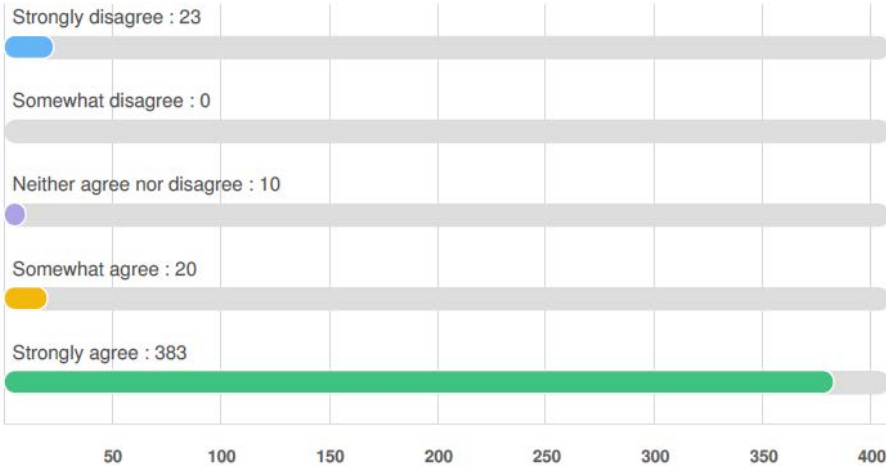
Policy Question 3

- Restrictions on Materials Allowed?
 - Open Flames Currently Restricted in Parks
 - Exception – Designated Areas
 - Bend Allows Fires for Cooking and Warmth; Restricts Power Generators
 - Must Allow “Minimal Measures to Keep... Warm and Dry”

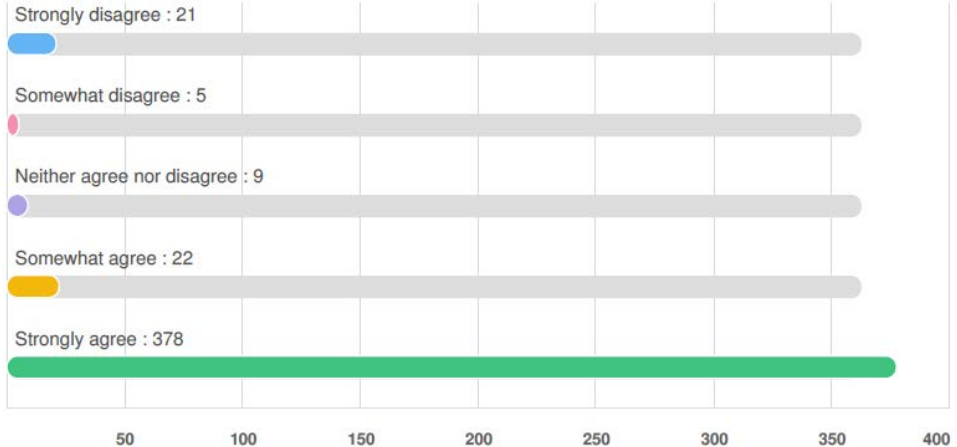
Policy Question 4

- Whether Prohibit Camping Within Specific Distance of Certain Land Uses?
 - Proximity to Schools and Residences Are Key Concerns

Proximity to schools/childcare facilities



Proximity to residential areas



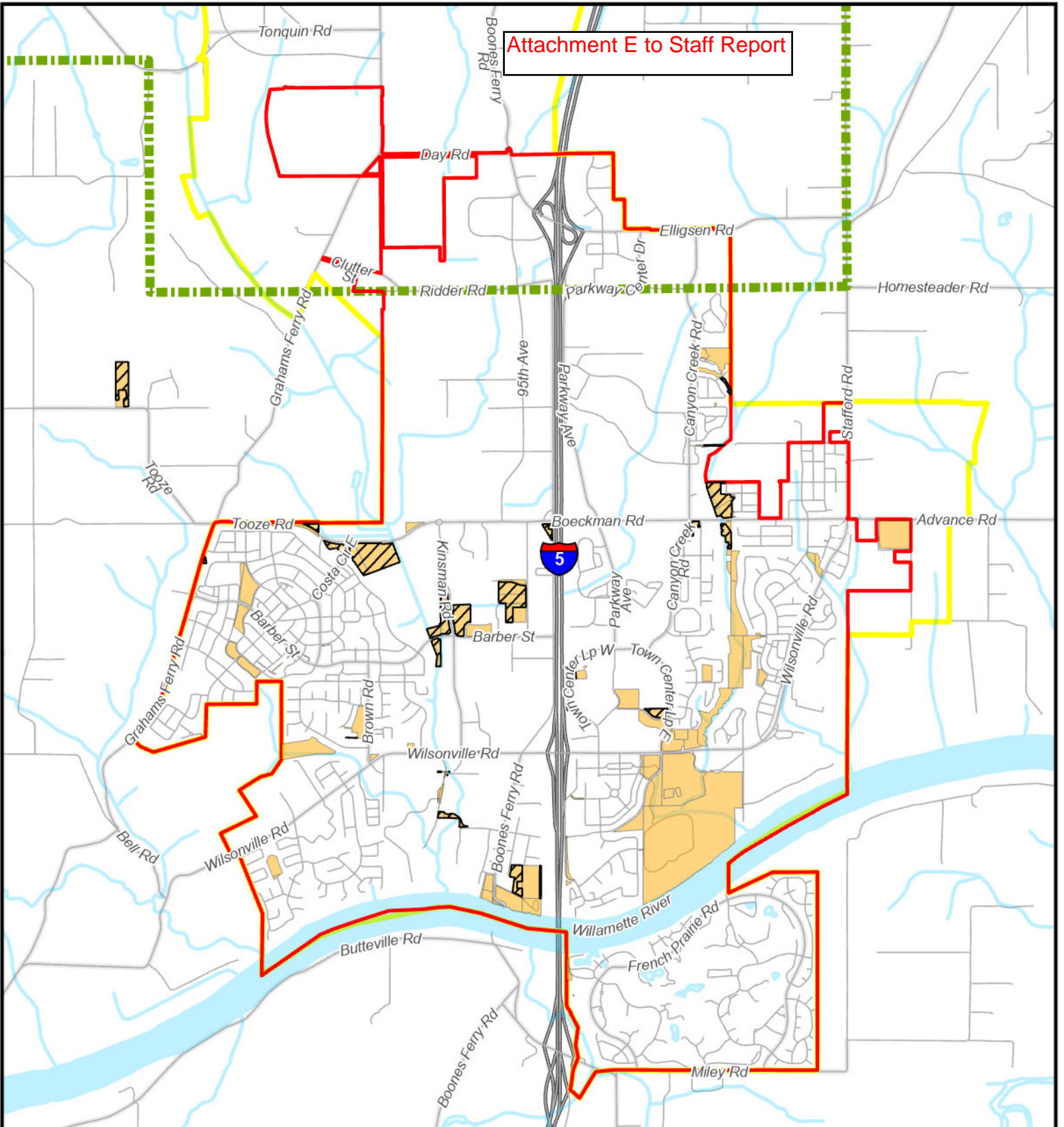
Policy Question 5

- Whether to Limit Campsite Footprint?
 - Bend
 - Limits to 12'x12' or 144 SF
 - No More than 3 Campsites per Block
 - At Least 150' Apart
 - Could be Method of Distinguishing Between Tent/Outdoor Camping and Vehicle Camping

Policy Question 6

- Should the City Allow Camping in City-Owned Parking Lots?
 - With Time Limitation, Interviewees Thought Parking Lots Acceptable, Particularly for Vehicle Camping
- Designated Vacant City-Owned Properties?
- Significant Concerns Regarding Sanitation
 - Staff Discussing Options

Attachment E to Staff Report



The City of Wilsonville, Oregon
Clackamas and Washington Counties



-  METRO RLIS Vacant Lands Inventory (Limited to City Owned Taxlots)
-  City Owned Taxlots
-  Wilsonville City Limits
-  County Boundary
-  UGB



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Policy Question 7

- Whether Consider a Private Property Camping Program?
 - Not a Requirement of State Law
 - But Many Cities Have Such a Program
 - Property Owners Opt-In
 - Property Owners Responsible for Sanitation/Water
 - Typically Short-Term (90 Days, 6 Months, Etc.)
 - Questionnaire Respondents and Interviewees Split
 - Could Publish More Detailed Questionnaire on Topic

Policy Question 8

- Whether Separate Regulations for Vehicle Camping from Tent/Outdoor Camping?
 - Suggested by Some Interviewees
 - Reflective of Majority of Wilsonville Unhoused Residents
 - Not Seen in Other Communities
 - Could Include in Second Questionnaire

Policy Question 9

- Any Other Regulations to Consider?

Next Steps

- Continued Outreach
 - Additional Stakeholder Interviews
 - Presentations to City Advisory Boards
 - Possible Second Let's Talk, Wilsonville! Questionnaire
 - Private Camping Program
 - Different Regulations for Vehicle Camping Versus Tent/Outdoor Camping
 - Forced Ranking of Factors to Consider (Q4 of First Survey)

Next Steps (Cont.)

- March 20, 2023 – Third Work Session
 - Review of Draft Code
- April 17, 2023 – Fourth Work Session
 - Further Review of Draft Code
- May 1, 2023 – Council Meeting
 - First Reading of Ordinance and Public Hearing
- May 15, 2023 – Council Meeting
 - Second Reading of Ordinance
- July 1, 2023 – New Regulations Go Into Effect