

# Ordinance No. 862 Exhibit B Zone Map Amendment Findings

#### Frog Pond Oaks 41-Lot Subdivision

## City Council Quasi-Judicial Public Hearing

Hearing Date: April 18, 2022

Date of Report: April 5, 2022

**Application No.:** DB21-0073 Zone Map Amendment

Request: The request before the City Council is a Zone Map Amendment for

approximately 10.46 acres.

**Location:** 6725 SW Frog Pond Lane. The property is specifically known as TLID 401

and 402, Section 12D, Township 3 South, Range 1 West, Willamette

Meridian, Clackamas County, Oregon.

**Owners:** Sheri Miller and James Mehus

**Applicant:** West Hills Land Development LLC (Contact: Dan Grimberg)

**Applicant's Rep.:** OTAK, Inc. (Contact: Li Alligood AICP)

Comprehensive Plan Designations: Residential Neighborhood

**Zone Map Classification (Current):** Rural Residential Farm Forest 5-Acre (RRFF-5)

**Zone Map Classification (Proposed Concurrent with Annexation):** Residential Neighborhood (RN)

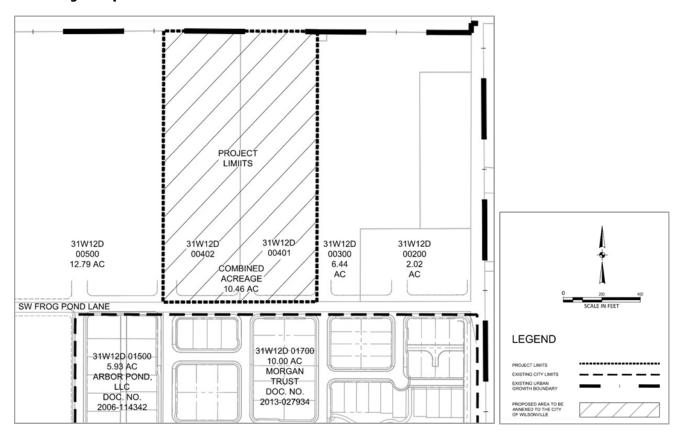
**Staff Reviewer:** Cindy Luxhoj AICP, Associate Planner

**Staff/DRB Recommendation: Adopt** the requested Zone Map Amendment.

# Applicable Review Criteria:

Development Code:				
Section 4.110	Zones			
Section 4.127	Residential Neighborhood (RN) Zone			
Section 4.197	Zone Changes			
Comprehensive Plan and Sub-				
elements:				
Citizen Involvement				
Urban Growth Management				
Public Facilities and Services				
Land Use and Development				
Plan Map				
Area of Special Concern L				
Transportation Systems Plan				
Frog Pond West Master Plan				
Regional and State Law and				
Planning Documents				
Statewide Planning Goals				

# **Vicinity Map**



# Summary:

Zone Map Amendment (DB21-0073)

Concurrent with the adoption of the Frog Pond West Master Plan, the City added a new zoning district, Residential Neighborhood (RN), intended for application to the Master Plan area. The applicant proposes applying the RN Zone to the annexed area consistent with this intention.

# **Conclusion and Conditions of Approval:**

Staff and the Development Review Board recommend approval with the following condition:

Request: DB21-0073 Zone Map Amendment

This action is contingent upon annexation of the subject properties to the City of Wilsonville (DB21-0072).

# Findings:

NOTE: Pursuant to Section 4.014 the burden of proving that the necessary findings of fact can be made for approval of any land use or development application rests with the applicant in the case.

#### **General Information**

Application Procedures-In General Section 4.008

The City's processing of the application is in accordance with the applicable general procedures of this Section.

Initiating Application Section 4.009

The owners of all property included in the application signed the application forms. West Hills Land Development LLC initiated the application with their approval.

### Request: DB21-0073 Zone Map Amendment

As described in the Findings below, the request meets the applicable criteria or will by Conditions of Approval.

#### Comprehensive Plan

"Residential Neighborhood" on Comprehensive Plan Map, Purpose of "Residential Neighborhood" Designation Policy 4.1.7.a.

- **B1.** The subject area has Comprehensive Plan Map Designation of "Residential Neighborhood" enabling implementation of the Frog Pond West Master Plan adopted for the subject area.
- "Residential Neighborhood" Zone Applied Consistent with Comprehensive Plan Implementation Measure 4.1.7.c.
- **B2.** The applicant requests the subject area receive the zoning designation of Residential Neighborhood (RN) as required for areas with the Comprehensive Plan Map Designation of "Residential Neighborhood".

Safe, Convenient, Healthful, and Attractive Places to Live Implementation Measure 4.1.4.c.

**B3.** The proposed RN zoning allows the use of planned developments consistent with the legislatively adopted Frog Pond West Master Plan, enabling development of safe, convenient, healthful, and attractive places to live.

Residential Density
Implementation Measure 4.1.4.u.

**B4.** The subject area will be zoned RN allowing application of the adopted residential densities of the Frog Pond West Master Plan. The sub-districts established in the Frog Pond West Master Plan govern the allowed residential densities.

#### **Development Code**

Zoning Consistent with Comprehensive Plan Section 4.029

**B5.** The applicant requests a zone change concurrently with a Stage I Preliminary Plan, Stage II Final Plan, and other related development approvals. The proposed zoning designation of RN is consistent with the Comprehensive Plan "Residential Neighborhood" designation. See also Finding B2 above.

Base Zones Subsection 4.110 (.01)

**B6.** The requested zoning designation of RN is among the base zones identified in this subsection.

#### Residential Neighborhood (RN) Zone

Purpose of the Residential Neighborhood (RN) Zone Subsection 4.127 (.01)

**B7.** The request to apply the RN Zone on lands designated "Residential Neighborhood" on the Comprehensive Plan Map enables a planned development process implementing the "Residential Neighborhood" policies and implementation measures of the Comprehensive Plan and the Frog Pond West Master Plan.

Permitted Uses in the Residential Neighborhood (RN) Zone Subsection 4.127 (.02)

**B8.** Concurrent with the zone map amendment request the applicant requests approval of a 41-lot residential subdivision. Single-family dwelling units, Duplex, Triplex, Quadplex, Cluster Housing, Cohousing, Cluster Housing (Frog Pond West Master Plan), open space, and public and private parks are among the permitted uses in the RN Zone.

Residential Neighborhood (RN) Zone Sub-districts and Residential Density Subsection 4.127 (.05) and (.06)

**B9.** The proposed uses, number of lots, preservation of open space, and general block and street layout are generally consistent with the Frog Pond West Master Plan. Specifically in regards to residential land use lot count, the proposed Stage I area includes portions of medium lot Sub-district 11 and small lot Sub-district 10. The following table summarizes how the proposed residential lots in each Sub-district are generally consistent with the Master Plan

recommendations. While the applicant proposes 29 lots in Sub-district 11, which is one (1) more than the minimum number in the range for this part of the subdivision, 12 lots are proposed in Sub-district 10, which falls short of the proportional density requirement by three (3) lots.

Sub-district	Gross		Established			Total lots within
and Land	Site	Percent	lot range			Sub-district -
Use	Area	of Sub-	for Sub-	Lot Range	Proposed	Approved and
Designation	(ac)	district	district	for Site	Lots	Proposed
10 – R-5	2.8	50.2%	30-38	15-19	12	5 Approved
						12 Proposed
						17 Total
11 – R-7	7.7	60.3%	46-58	28-35	29	24 Approved
						29 Proposed
						53 Total
Total	10.5			41-54	41	

The City may allow a reduction in the minimum density for a sub-district when it is demonstrated that the reduction is necessary due to topography, protection of trees, wetlands and other natural resources, constraints posed by existing development, infrastructure needs, provision of non-residential uses and similar physical conditions.

Three (3) fewer lots that the minimum density are proposed due to a combination of factors related to topography, infrastructure needs, and provision of non-residential uses. As described by the applicant, due to the overall site's topography and drainage pattern, two large stormwater tracts proposed to be located in Sub-district 10 to manage stormwater from both Sub-districts 11 and 10. Although low impact development approach (LIDA) facilities are proposed on the extension of SW Windflower Street (Public Street C), SW Trillium Street (Public Street D), SW Frog Pond Lane, and SW Willow Creek Drive, adding additional LIDA facilities to the site will not mitigate the need for, or reduce the size of the two stormwater facilities proposed in Tracts A and B.

As further described by the applicant, due to the street alignments and extensions required by the Frog Pond West Master Plan, the proposed lots in Sub-district 10 are limited in configuration and location. Proposed Lots 1-6, bounded by SW Windflower Street (Public Street C), SW Frog Pond Lane, SW Willow Creek Drive, and SW Larkspur Terrace in the SW corner of the sub-district, are all larger than minimum lot size requirements. An additional lot abutting SW Windflower Street (Public Street C) could meet the minimum 35-ft. width and 60-ft. depth requirement, but could not meet the minimum 4,000 sq. ft. lot area standard. The total area of this block, minus Tract A, is approximately 28,000 sq. ft. Assessing area alone, there is space to create one (1) additional lot, which would be seven (7) lots. However, given the constraints of the required street system, and placement of a stormwater management facility, only six (6) lots can practically fit, while meeting

minimum lot standards. As a result, the lots, as proposed, are larger than the minimum standard of Sub-district 10, but still smaller than those proposed in the medium lot Sub-district 11/R-7 portion of the site.

The proposed development of 12 lots, rather than the minimum of 15 lots, in this portion of Sub-district 10 exceeds the minimum lot development standards while preserving significant trees, providing adequate stormwater management infrastructure, and allowing for compliant future development within the Master Plan area. The configuration of lots proposed will allow for buildout of these sub-districts consistent with the Master Plan recommendations.