



## MEMORANDUM

TO: DEI Committee

FROM: Amanda Guile-Hinman, City Attorney

DATE: December 6, 2022

RE: Community Outreach Plan – Prohibited Camping

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The goals of the prohibited camping code revision project are (1) to ensure that the City is compliant with HB 3115 prior to its operative date of July 1, 2023; (2) to verify, through work sessions with Councilors and feedback from the community and stakeholders, that any regulations in the Wilsonville Code reflect City values; and (3) to communicate with and educate the Council and the community about these changes in Oregon law and any corresponding revisions to the Wilsonville Code. To achieve these goals, staff developed a Community Outreach Plan to educate community members regarding the Oregon statutes and case law that require the City to examine its prohibited camping code provisions and to receive and incorporate feedback from the community to ensure that any revisions are consistent with the City's values. It is important to convey that this project is not meant to solve the housing crisis or resolve housing, mental health, or other considerations for persons experiencing houselessness. While such work is underway through various other projects, such as the City's Equitable Housing Strategic Plan and the Counties' and Metro's work to build shelters, this project is specifically geared toward the new state mandates resulting from HB 3115 and HB 3124 – namely, that the City must allow camping, with reasonable limitations or restrictions, unless and until there are enough beds for all involuntarily unhoused individuals in the Wilsonville community.

This Community Outreach Plan for the City's prohibited camping code revision project consists of four (4) different components of outreach, namely: (1) educational information; (2) a community survey; (3) stakeholder surveys and interviews; and (4) interviews with individuals with lived experience.

### **A. Educational Information**

Staff plan to develop messaging that will be available via the City's website and in the Boones Ferry Messenger. The internal team on this project is also considering developing a video or other prompt that must be viewed before a community member completes the Let's Talk, Wilsonville survey that is contemplated in Section B below. As an example, Bend made a video to explain its budget process that is both informative and engaging. Something similar for this project may be helpful for educational purposes. Bend's video explaining its budget can be found here: <https://www.youtube.com/watch?v=4VmkA64pY28>

The staff team has also discussed working on a piece for the Wilsonville Spokesman to explain the reasoning and purpose behind this project.

## **B. Community Survey**

Staff took examples from other Oregon communities that have already conducted community surveys regarding prohibited camping to develop draft questions for a community survey, which are provided below:

### 1. Relationship to the City of Wilsonville

- a. Live
- b. School
- c. Work
- d. Visit
- e. Business

### 2. Best way to receive updates on project (not helpful, slightly helpful, helpful, fairly helpful, extremely helpful)

- a. Email
- b. Mail
- c. City Website
- d. Newspaper
- e. Online sites like NextDoor

### 3. Do you have concerns regarding camping on public property in the Portland-Metro area (not concerned, slightly concerned, concerned, fairly concerned, extremely concerned)?

### 4. Do you have concerns regarding camping on public property in Wilsonville (not concerned, slightly concerned, concerned, fairly concerned, extremely concerned)?

### 5. What factors should the City consider when reviewing potential locations to allow overnight camping? (not important, slightly important, important, fairly important, extremely important)

- a. Parking impacts
- b. Potential impacts to communities of color
- c. Potential impacts to low-income areas
- d. Proximity to schools and childcare facilities
- e. Proximity to environmentally sensitive areas
- f. Proximity to shelters
- g. Sanitary considerations
- h. Proximity to commercial areas
- i. Proximity to pedestrian corridors
- j. Proximity to residential areas
- k. Safety considerations

6. Do you have concerns about camping in specific areas? (not concerned, slightly concerned, concerned, fairly concerned, extremely concerned)

- a. Parks/trails
- b. Forested/environmentally sensitive areas
- c. Parking lots
- d. Town Center
- e. Residential areas
- f. Retail areas
- g. Office/Other commercial areas
- h. Industrial areas
- i. Transit areas
- j. Rights-of-way/streets

7. Do you have concerns about specific camping regulations (not concerned, slightly concerned, concerned, fairly concerned, extremely concerned)

- a. Time of day or night that camping is allowed
- b. Compatibility with surrounding uses (schools, parks, residential, commercial, etc)
- c. Environmental impacts
- d. Proximity to services
- e. Duration
- f. Use of public parking lots
- g. Access to buildings, sidewalks

8. Would you be supportive of a private camping program where property owners can allow a limited number of individuals or families to camp on their property? [Staff will need to include an explanation of what a private camping program looks like – other jurisdictions allow these in their codes].

- a. Not supportive, slightly supportive, supportive, fairly supportive, extremely supportive

### **C. Stakeholder Outreach**

The staff team has developed a list of stakeholders, based on other cities' outreach efforts on similar prohibited camping projects. The list is divided into four (4) categories: (1) service providers, such as Wilsonville Community Sharing, Heart of the City, and local religious and charitable organizations; (2) community and business groups, such as the Chamber of Commerce, the Rotary Club, and local homeowners associations; (3) City advisory bodies, including the DEI Committee, the Library Board, and the Parks & Recreation Board; and (4) other public agencies, including TVF&R, the Sheriff's Office, Clackamas County code enforcement and health, housing, and human services, the School District, and Metro.

Staff plan to provide surveys to the first two categories of organizations and also conduct interviews/outreach with persons in the organizations listed in all four categories. The survey questions were similarly derived from surveys conducted by other jurisdictions.

## 1. Service Provider Survey Questions

a. Best way to receive updates on project (not helpful, slightly helpful, helpful, fairly helpful, extremely helpful)

1. Email
2. Mail
3. City Website
4. Newspaper
5. Online sites like NextDoor

b. Part I – Services Provided

1. Do you distribute food to persons experiencing houselessness?
2. If so, how much food did you distribute over the last year to persons experiencing houseless?
  - a. In pounds, by meal, number of hours of kitchen being open?
3. Did the total quantity of food distributed increase, decrease, or stay the same over the prior year?
4. What was your total budget for food assistance over the last year?
5. Did your total budget for food assistance purchases increase, decrease, or stay the same over the prior year?
6. Did the number of persons seeking food assistance increase, decrease, or stay the same over the last year?
7. Did you offer any sheltering assistance over the last year?
  - a. Non-overnight place to stay warm
  - b. Overnight accommodation
  - c. Multiple night accommodation
8. If so, how many people did you provide sheltering assistance to over the last year?
9. Did the number of persons seeking sheltering assistance increase, decrease, or stay the same over the prior year?
10. Did you offer any other types of assistance to persons experiencing houselessness over the last year?
  - a. If so, what types of assistance?
11. If so, how many people did you provide other assistance to over the last year?
12. Did the number of persons seeking other types of assistance increase, decrease, or stay the same over the prior year?

c. Part II – Camping on Public Property

1. What factors should the City consider when reviewing potential locations to allow overnight camping? (not important, slightly important, important, fairly important, extremely important)
  - a. Parking impacts
  - b. Potential impacts to communities of color
  - c. Potential impacts to low-income areas
  - d. Proximity to schools and childcare facilities
  - e. Proximity to environmentally sensitive areas
  - f. Proximity to shelters
2. Do you have concerns about specific camping regulations (not concerned, slightly concerned, concerned, fairly concerned, extremely concerned)
  - a. Time of day or night that camping is allowed
  - b. Compatibility with surrounding uses (schools, parks, residential, commercial, etc)
  - c. Environmental impacts
  - d. Proximity to services
3. Would you be supportive of a private camping program where property owners can allow a limited number of individuals or families to camp on their property?
  - a. Not supportive, slightly supportive, supportive, fairly supportive, extremely supportive
4. If allowed, would you be interested in providing temporary on-site camping on your property?

**2. Business Group/Community Survey**

1. Best way to receive updates on project (not helpful, slightly helpful, helpful, fairly helpful, extremely helpful)
  - a. Email
  - b. Mail
  - c. City Website
  - d. Newspaper
  - e. Online sites like NextDoor
2. Have you experienced individuals sleeping/camping on your property? (never, infrequently, sometimes, frequently, habitually)
3. Have you had to contact law enforcement to address sleeping/camping on your property? (never, infrequently, sometimes, frequently, habitually)
4. What factors should the City consider when reviewing potential locations to allow overnight camping? (not important, slightly important, important, fairly important, extremely important)
  - a. Parking impacts
  - b. Potential impacts to communities of color
  - c. Potential impacts to low-income areas
  - d. Proximity to schools and childcare facilities
  - e. Proximity to environmentally sensitive areas
  - f. Proximity to shelters
5. Do you have concerns about camping in specific areas? (not concerned, slightly concerned, concerned, fairly concerned, extremely concerned)
  - a. Parks/trails
  - b. Forested/environmentally sensitive areas
  - c. Parking lots
  - d. Town Center
  - e. Residential areas
  - f. Retail areas
  - g. Office/Other commercial areas
  - h. Industrial areas
  - i. Transit areas
6. Do you have concerns about specific camping regulations (not concerned, slightly concerned, concerned, fairly concerned, extremely concerned)
  - a. Time of day or night that camping is allowed
  - b. Compatibility with surrounding uses (schools, parks, residential, commercial, etc)
  - c. Environmental impacts
  - d. Proximity to services

7. Would you be supportive of a private safe camping program where property owners can allow a limited number of individuals or families to camp on their property?
  - a. Not supportive, slightly supportive, supportive, fairly supportive, extremely supportive

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### 3. HOA Survey

1. Best way to receive updates on project (not helpful, slightly helpful, helpful, fairly helpful, extremely helpful)
  - a. Email
  - b. Mail
  - c. City Website
  - d. Newspaper
  - e. Online sites like NextDoor
2. Have you experienced individuals sleeping/camping on your HOA-owned property? (never, infrequently, sometimes, frequently, habitually)
3. Have you had to contact law enforcement to address sleeping/camping on your HOA-owned property? (never, infrequently, sometimes, frequently, habitually)
4. What factors should the City consider when reviewing potential locations to allow overnight camping? (not important, slightly important, important, fairly important, extremely important)
  - a. Parking impacts
  - b. Potential impacts to communities of color
  - c. Potential impacts to low-income areas
  - d. Proximity to schools and childcare facilities
  - e. Proximity to environmentally sensitive areas
  - f. Proximity to shelters
5. Do you have concerns about camping in specific areas? (not concerned, slightly concerned, concerned, fairly concerned, extremely concerned)
  - a. Parks/trails
  - b. Forested/environmentally sensitive areas
  - c. Parking lots
  - d. Town Center
  - e. Residential areas
  - f. Retail areas
  - g. Office/Other commercial areas
  - h. Industrial areas
  - i. Transit areas
6. Do you have concerns about specific camping regulations (not concerned, slightly concerned, concerned, fairly concerned, extremely concerned)
  - a. Time of day or night that camping is allowed
  - b. Compatibility with surrounding uses (schools, parks, residential, commercial, etc)
  - c. Environmental impacts
  - d. Proximity to services
7. Would you be supportive of a private camping program where property owners can allow a limited number of individuals or families to camp on their property?



- a. Not supportive, slightly supportive, supportive, fairly supportive, extremely supportive

#### **D. Community Members Experiencing Houselessness**

The staff team has discussed undertaking in-person interviews in spaces that feel safe to the interviewees, such as the Library or Wilsonville Community Sharing. The team has also discussed providing gift cards for participation. Questions the internal team has brainstormed are:

- a. How long have you been residing in Wilsonville?
- b. How long have you been camping?
- c. What types of areas do you find to be the safest places for sleeping?
- d. Do you usually sleep at night?
- e. What are some barriers you face in finding a safe place to sleep at night?
- f. What should the City consider when determining where and when people can sleep on public property?

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