

# **Wilsonville City Council Work Session**

## **January 23, 2025**

**City of Wilsonville / SMART**  
**2025 State Legislative Session Priorities**

**Mark Ottenad, Public/Government Affairs Director**  
**Greg Leo, Public Affairs Consultant**

# 2025 State Legislative Session Priorities

- Are topical, timely issues of specific relevance to City of Wilsonville and SMART
- Major issues for which City Council seeks to express a policy preference
- Issues that are often outside of Council-adopted Comp Plan, master plans and strategies
- Wilsonville state legislators requested in 2024 City priorities; bill drafts due by Sept. 27

# 2025 State Legislative Session Priorities

- Complements general-policy preferences of the State Legislative Agenda based on Comp Plan

ATTACHMENT A - PAGE 1

## 2025-26

WILSONVILLE OREGON



### State Legislative Agenda

**Wilsonville City Council**  
Shawn O'Hall, Mayor  
Caroline Berry, Council President  
Adam Cunningham, City Councilor  
Kate Duvall, City Councilor  
Anne Shavin, City Councilor

**City Appointed Management**  
Bryna Coogrove, City Manager  
Amelia Ode-Hansen, City Attorney

**CITY OF WILSONVILLE, OREGON | SOUTH METRO AREA REGIONAL TRANSIT (SMART)**  
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**SMART**  
SOUTH METRO AREA REGIONAL TRANSIT

ATTACHMENT A - PAGE 2

### 2025-26 State Legislative Agenda

Acting on behalf of the residents and businesses of the City of Wilsonville and SMART, the City Council adopts this legislative agenda to guide municipal policy positions in the 2025-26 session of the 83rd Oregon Legislative Assembly.  
Wilsonville City Council, January 23, 2025.

**WILSONVILLE OREGON**  
**SMART**  
SOUTH METRO AREA REGIONAL TRANSIT

#### 1. GOVERNANCE

##### Local Autonomy

1.1 The City of Wilsonville supports the home-rule autonomy of local governments and opposes efforts to preempt local government authority to work on behalf of the city's residents and businesses. The City seeks opportunities to restore municipal authority where it has previously been preempted by state law.

##### State Shared Revenues / Unfunded Mandates

1.2 The City of Wilsonville supports the State Shared Revenue formula and opposes efforts to shift service costs from the State to local governments, often referred to as "unfunded mandates." The City opposes efforts to reduce traditional "shared revenues," which include alcoholic beverage and cigarette taxes and other state-shared revenues that pay for essential local services.

#### 2. TRANSPORTATION & TRANSIT INFRASTRUCTURE

##### Transportation

2.1 The City of Wilsonville supports multi-modal transportation options—including roads, transit services and biked alternatives—for residents, commuting workers and businesses.

2.2 The City of Wilsonville supports strategies and plans that maintain or increase the traffic-handling capacity of I-5 for the timely movement of freight and conduct of commerce, including the stretch of I-5 Bypass Bridge crossing the Willamette River.

2.3 The City of Wilsonville supports increased funding by federal and state governments of public transportation infrastructure.

2.4 The City of Wilsonville supports efforts to reopen and maintain the operations of the Willamette Falls Lock and Canal.

##### Transit

2.5 The City of Wilsonville supports increased funding and access to increased transit services that provide residents and commuting workers with an affordable option for personal mobility.

2.6 The City of Wilsonville supports expanded Willamette Express Service (WES) commuter rail transit service for full-day and Saturday service and extension of service to Salem.

ATTACHMENT A - PAGE 3

### 3. ECONOMIC & COMMUNITY DEVELOPMENT

#### Land Use and Infrastructure Development

3.1 The City of Wilsonville supports sustainable, "smart growth" concepts that include objectives such as walkable neighborhoods, compact urban development, the conservation of valuable resource lands and the protection of prime agricultural soils outside the urban growth boundary (UGB).

3.2 The City of Wilsonville supports Oregon land-use law that calls for intergovernmental coordination and urban development activities to occur in cities—areas with municipal governance and supporting infrastructure—and opposes efforts to encourage activities outside of cities that result in urban-level development.

3.3 The City of Wilsonville supports initiatives that reclaim industrial "brownfield" sites as urban settings for productive re-use and that assist cities to develop existing industrial lands. These kinds of initiatives maximize the benefit from existing public resources and reduce the need for urban-growth boundary expansion to accommodate industrial development.

3.4 The City of Wilsonville supports the creation or extension of additional economic-development tools that cities may utilize as they wish, including implementing the Oregon Industrial Site Readiness Program that complies with current state law and making the state "Enterprise Zone" and similar designations available to more cities.

3.5 The City of Wilsonville supports efforts that encourage development of a broad mix of housing types for students of all income levels. The City specifically subscribes for funding of state agencies and local governments to advance affordable housing efforts and related infrastructure.

#### Workforce Development

3.6 The City of Wilsonville supports adequate funding for institutions of higher education in order to provide more comprehensive workforce development opportunities for future and current employees of industrial employers.

3.7 The City of Wilsonville supports efforts to improve the overall quality of K-12 education, and in particular to strengthen Science-Technology-Engineering-Math (STEM) education, as well as post-secondary education that prepares tomorrow's workforce.

#### ENVIRONMENTAL IMPACT

4.1 The City of Wilsonville supports the protection of the environment and important natural resources for the benefit of human health, quality of life for citizens, recreational opportunities, and wildlife habitat.



ATTACHMENT A - PAGE 4

### FAST FACTS: City of Wilsonville & South Metro Area Regional Transit (SMART)

#### Population: One of Oregon's fastest growing cities

For the past 10 years, Wilsonville has been one of Oregon's fastest growing cities with populations over 10,000. Wilsonville is now the state's 21st largest city.

City of Wilsonville	2010 Census	2020 Census	% Change
City of Wilsonville	12,500	27,046	56%
Portland metro region*	1,641,000	1,807,821	12%
State of Oregon	3,851,375	4,294,132	11%

\* Includes the Portland and Eugene-Corvallis counties.

#### SMART Transit: 15 Corridor Public Transportation Service

South Metro Area Regional Transit (SMART) provides transit services six days per week for 200,000+ riders on a network of 15 corridors. SMART also provides regional transit services, including TriMet and WES (Willamette Express Service) commuter bus, Salem Area Mass Transit District (Clatsop) and Clatsop Area Transit (CAT), as well as providing on-demand transit and paratransit services.

#### Education & Workforce Development: In-Demand Skills Training

Oregon Tech Wilsonville is the Portland metro-area campus of the Oregon Institute of Technology (OIT), the state's premier university of advanced engineering and applied technology studies. Oregon Tech Wilsonville works closely with the region's high-tech employers and area high schools to provide hands-on, practical Science-Technology-Engineering-Math (STEM) education.

Clatsop Community College, Wilsonville Training Center Campus  
West Linn-Wilsonville School District and Clatsop School District

#### Employment: Over 23,000 Jobs with \$1.7 Billion Annual Payroll in 2023

Wilsonville's 1,400 businesses provide 23,000 jobs, of which about half are in high-wage industrial occupations or manufacturing—primarily in high-tech and software engineering—through distribution and professional services. Nine out of 10 employees commute to jobs in Wilsonville primarily from the Portland metro area and North Willamette Valley, Clatsop, Woodburn and 5 surrounding cities.

Total annual payroll in Wilsonville exceeds \$1.6 billion annually—an 83% increase since 2003—that generates a local government regional economic multiplier impact of over \$3.8 billion per year.



Employer	Jobs
1. Service E&A (St. Michael's Hospital)	1,040
2. Volvo Co. Co. USA	885
3. Collins Aerospace	635
4. System Food Services	465
5. Columbia Distribution HQ	465
6. Costco Wholesale Wilsonville	300
7. Dill Print Automation	320
8. TE Medical (Sun Systems)	280
9. Fred Meyer (Hess) Wilsonville	215
10. TeleSign FLIR	210



The Wilsonville SMART Transit Center serves as the TriMet Willamette Express Service (WES) commuter rail train station that features a 400-car park-and-ride lot that can be expanded. Each WES train is a SMART Transit bus that takes employees to the station within 10 minutes of arrival in Wilsonville, providing key "last mile" public transit service.



# 2025 State Legislative Session Priorities

ATTACHMENT A - PAGE 1



## **DRAFT City of Wilsonville / SMART 2025 State Legislative Session Priorities**

Acting on behalf of the residents and businesses of the City of Wilsonville and SMART, the City Council adopts this set of 2025 State Legislative Session Priorities to promote municipal policy positions on specific issues of concern, as well as to reflect ad-hoc issues of the day for which long-term City policies may or may not address adequately but for which the City Council considers important to address in the 2025 session of the 83<sup>rd</sup> Oregon Legislative Assembly. This is an updated version previously adopted on September 16, 2024.

*Wilsonville City Council, January 23, 2025*

### **SUMMARY OF PRIORITIES**

1. Increase Road and Public Transit Resources with a 2025 Transportation Funding Package that Advances the I-5 Boone Bridge & Seismic Improvement Project with the French Prairie Bike/Ped Facility, and Implements WES Commuter Rail Wilsonville-to-Salem Extension Study
2. SMART Transit-Service Territory Alignment with City of Wilsonville Boundaries; Adjustment of TriMet District Territory
3. State Transportation Improvement Funds (STIF) Transit Funding Allocation for County to Act as Qualified Entity Pass-Through to Sub-Recipients
4. Restore Permanent Recreational Immunity for Public Use of Trails
5. Create a \$2 Billion State Residential Housing Infrastructure Fund:
  - Potential legislative grant requests for City infrastructure projects that support housing development and improvement
6. Fund the Business Oregon Regionally Significant Industrial Sites (RSIS) Program
7. Extend the Sunset on Vertical Housing Development Zone (VHDZ) Incentive
8. Improve Childcare Resources to Benefit Families/Workers and Employers
9. Modify Homeless Camping Laws and Increase Support for Affordable Housing and Rising Utility Costs

# 2025 State Legislative Session Priorities

- 1.\* Increase Road and Public Transit Resources with a 2025 Transportation Funding Package that advances the I-5 Boone Bridge & Seismic Improvement Project with the French Prairie Bike/Ped Facility, and Implements WES Commuter Rail Wilsonville-to-Salem Extension Study

\* repeat of 2024 legislative session priority

# 2025 State Legislative Session Priorities

- Advancing the I-5 Boone Bridge & Seismic Improvement Project is top legislative priority.
- French Prairie Bike/Ped Facility is long-term City TSP project for transportation and tourism development.
- WES Commuter Rail Wilsonville-to-Salem Extension Study is a long-term City objective in order to provide high-capacity transit alternative between Portland and Salem metro areas without having to drive I-5.

# 2025 State Legislative Session Priorities

## 2.\* SMART Transit-Service Territory Alignment with City of Wilsonville Boundaries; Adjustment of TriMet District Territory

- Sen Wood and Rep Neron are sponsoring SB 418 –  
“Requires the mass transit district known as TriMet to adopt an ordinance to modify district boundaries to exclude a specified territory. Provides that the ordinance may not be referred to or by electors. Requires persons in the specified territory to assess whether the boundary change results in any changes to tax liability.”

\* repeat of 2024 legislative session priority



# 2025 State Legislative Session Priorities

## 2.\* SMART Transit-Service Territory Alignment with City of Wilsonville Boundaries; Adjustment of TriMet District Territory

- Is it fair to take the money and provide No service?
- *TriMet continues to collect transit-tax revenues within the City of Wilsonville and adjacent UGB areas but provides no transit service for funds received.*
- *Proposed legislation modifies TriMet boundary to be removed from Wilsonville UGB areas.*



# 2025 State Legislative Session Priorities

## 2.\* SMART Transit-Service Territory Alignment with City of Wilsonville Boundaries; Adjustment of TriMet District Territory

- Is it equitable and fair for TriMet to capitalize on Wilsonville's future urban development as a free cash-cow while providing no service??
- *Without a modification of the TriMet district boundary, TriMet will continue to unfairly reap the transit-tax collections for jobs directly created by investments of the City and served by SMART.*

# 2025 State Legislative Session Priorities

## 3. State Transportation Improvement Funds (STIF) Transit Funding Allocation for County to Act as Qualified Entity Pass-Through to Sub-Recipients

- Sen Wood and Rep Neron are sponsoring HB 2795 –  
“Modifies the definition of ‘qualified entity’ for  
purposes of the Statewide Transportation Improvement  
Fund distributions for public transit. Takes effect on the  
91st day following adjournment sine die.”

\* repeat of 2024 legislative session priority

# 2025 State Legislative Session Priorities

## 4.\* Restore Permanent Recreational Immunity for Public Use of Trails

- 2024 legislature passed SB 1576, temporarily restoring recreational immunity for public use on public lands until January 2026
- League of Oregon Cities, Association of Oregon Counties and others are ready to bring a bill to the Legislature in 2025 to restore recreational immunity.

\* repeat of 2024 legislative session priority



# 2025 State Legislative Session Priorities

## 5.\* Create a \$2 Billion State Residential Housing Infrastructure Fund:

- Potential legislative grant requests for City infrastructure projects that support housing development.
- Lack of infrastructure funding resources hampers local governments' ability to produce needed housing.

\* repeat of 2024 legislative session priority

# 2025 State Legislative Session Priorities

## 5.\* Create a \$2 Billion State Residential Housing Infrastructure Fund:

- Project #1 – Boeckman Creek Sewer Interceptor - \$3M Request, \$18M Total Cost: Needed to serve 1,500-1,600 residential units planned for Frog Pond East and South. No development until built.
- Project #2 – Stafford Rd (Kahle Rd–Boeckman Rd) Improvement - \$3M Request, \$16M Total Cost: Needed to serve Frog Pond West and East. No development in Frog Pond East until built.

# 2025 State Legislative Session Priorities

## 5.\* Create a \$2 Billion State Residential Housing Infrastructure Fund:

- Project #3 – 60th Ave Storm Drainage Pipeline - \$3M Request, \$4M Total Cost: Needed to serve 1,500-1,600 residential units planned for Frog Pond East and South. No development until built.
- Project #4 – French Prairie Charbonneau Pathway - \$3M Request, \$1.8M - \$5.7M Total Cost: Improved/repaired walkway to enhance mobility options in senior community.
- Project #5 – Advance Rd/60th Ave Traffic Circle Roundabout - \$3M Request, \$4M Total Cost: Needed to serve 1,500-1,600 residential units planned for Frog Pond East and South.



# 2025 State Legislative Session Priorities

## 6.\* Fund the Business Oregon Regionally Significant Industrial Sites (RSIS) Program

- Lack of infrastructure funding resources hampers local governments' ability to produce high-wage industrial developments.
- SB 1526-7 (2024) extended the sunset of the RSIS program to agreements made prior to December 31, 2029.
- Program has never been funded.
- 12 Regionally Significant Industrial Sites have been designated and approved, including Wilsonville's Coffee Creek Regionally Significant Industrial Area.

\* repeat of 2024 legislative session priority

# 2025 State Legislative Session Priorities

## 7.\* Extend the Sunset on Vertical Housing Development Zone (VHDZ) Incentive

- 10-year tax abatement on a portion (up to 80%) of improvement value on qualifying mixed-use development
  - Sunsets on Jan. 1, 2026
  - City Council has approved two VHDZ programs for the Villebois Village Center and Town Center
- \* repeat of 2024 legislative session priority

# 2025 State Legislative Session Priorities

## 8.\* Improve Childcare Resources to Benefit Families/Workers and Employers

- Clackamas County Child Care Coalition (C5), sponsored by the Clackamas Workforce Partnership with Multi-phased approach:

Phase 1: Stabilize and Increase Child Care Workforce:  
*Align Child Care Educator Salaries with K-12 Educators*

Phase 2: Make Child Care More Available:  
*Provide Funding for New Child Care Providers*

Phase 3: Make Child Care More Affordable:  
*Cap Family Child Care Contributions*

\* repeat of 2024 legislative session priority



# 2025 State Legislative Session Priorities

## 9. Modify Homeless Camping Laws and Increase Support for Affordable Housing and Rising Utility Costs

- Current “objectively reasonable” standard, despite its verbiage, is entirely subjective and unworkable, and likely will be the source of extensive litigation without revision.
- In light of the United States Supreme Court’s June 2024 ruling in *City of Grants Pass v. Johnson*, Oregon is now the only state in the country that still must comply with the essential holding of the Ninth Circuit’s now overturned decisions in *Martin v. Boise* and *Grants Pass v. Johnson* due to current state legislation.

# 2025 State Legislative Session Priorities

## 9. Modify Homeless Camping Laws and Increase Support for Affordable Housing and Rising Utility Costs

- Double-digit increases in electricity and natural gas rates over the past two years have led to utilities reporting that they have cut service to a record number of Oregon customers who are behind on paying monthly utility bills. The legislature should examine ways to help subsidize utility bills for qualified households.

# **Wilsonville City Council Work Session**

## **September 16, 2024**

**City of Wilsonville / SMART**  
**2025 State Legislative Session Priorities**

**Mark Ottenad, Public/Government Affairs Director**  
**Greg Leo, Public Affairs Consultant**