

2025 Oregon Legislative Session Review



City of Wilsonville — September 4, 2025

Greg and Rachel Leo ♦ The Leo Company, LLC ♦ Government Affairs Consultants

City of Wilsonville Council's Legislative Agenda & Priorities

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2025-26



WILSONVILLE
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State Legislative Agenda

Wilsonville City Council

Caroline Berry, Council President
Adam Cunningham, City Councilor

Shawn O'Neil, Mayor

Katie Dunwell, City Councilor
Anne Shevlin, City Councilor

City Appointed Management

Bryan Cosgrove, City Manager
Amanda Guile-Hinman, City Attorney

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City of Wilsonville / SMART 2025 State Legislative Session Priorities

Acting on behalf of the residents and businesses of the City of Wilsonville and SMART, the City Council adopts this set of 2025 State Legislative Session Priorities to promote municipal policy positions on specific issues of concern, as well as to reflect ad-hoc issues of the day for which long-term City policies may or may not address adequately but for which the City Council considers important to address in the 2025 session of the 83rd Oregon Legislative Assembly. This is an updated version previously adopted on September 16, 2024.

Wilsonville City Council, January 23, 2025

SUMMARY OF PRIORITIES

1. Increase Road and Public Transit Resources with a 2025 Transportation Funding Package that Advances the I-5 Boone Bridge & Seismic Improvement Project with the French Prairie Bike/Ped Facility, and Implements WES Commuter Rail Wilsonville-to-Salem Extension Study
2. SMART Transit-Service Territory Alignment with City of Wilsonville Boundaries; Adjustment of TriMet District Territory
3. State Transportation Improvement Funds (STIF) Transit Funding Allocation for County to Act as Qualified Entity Pass-Through to Sub-Recipients
4. Restore Permanent Recreational Immunity for Public Use of Trails
5. Create a \$2 Billion State Residential Housing Infrastructure Fund:
 - Potential legislative grant requests for City infrastructure projects that support housing development and improvement
6. Fund the Business Oregon Regionally Significant Industrial Sites (RSIS) Program
7. Extend the Sunset on Vertical Housing Development Zone (VHDZ) Incentive
8. Improve Childcare Resources to Benefit Families/Workers and Employers
9. Modify Homeless Camping Laws and Increase Support for Affordable Housing and Rising Utility Costs

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How To Use This Report

I. Session Summary: By The Numbers

II. Context

III. Highlights of the Session

IV. Challenges

A. Housing Policy Challenges

B. Transportation and Transit Policy Challenges

V. Legislative Priorities

VI. Special Thanks

| 2025 Legislative Session Bill Watch List | | | | | |
|--|---------------|-------------------------|--|-----------------|--|
| Topic | City Position | Bill # | Bill Description | City Text money | Notes |
| EcDev - Child Care | Support | HB 3028 | Appropriates moneys to fund child care workforce investments. | No | Rep. Nerion bill (Preseason filed) Died in Committee on adjournment. |
| EcDev - Child Care | Support | HB 3011 | Establishes the Early Childhood Education Workforce Development Fund, appropriates moneys to the Higher Education Coordinating Commission to provide funding to community colleges and public universities that offer early childhood education degrees and certifications. | Yes | Rep. Nerion bill. Referred by City Council in November. City resolved in support. Died in Ways and Means, but workforce-related child care was funded, but not to the amount requested in the bill. |
| EcDev - Child Care | Monitor | HB 3428 | Requires DLCD to create model code and best practice guide for cities and counties on siting for child care facilities. | No | Rep. Nerion bill. Died in committee on adjournment. |
| EcDev - Child Care | Support | HB 3560 | Child care facility siting: expands locations for employment-related child care facilities through zoning changes to make siting child care facilities easier. Requires DLCD to create model code and best practice guide for cities and counties on siting for child care facilities. | Yes | Sen. Anderson and DB Smith bill (Preseason filed). Signed into law on May 27, 2025. |
| EcDev - Child Care | Monitor | SB 562 | Establish and implement a child care incentive program. | No | Senators Anderson and DB Smith bill. Died in committee on adjournment. |
| EcDev - Child Care | Support | SB 562 | Grants for in-home family child care facility improvements in rental units. | No | Died in committee on adjournment. |
| EcDev - Willamette Falls | Support | HB 2615 | Willamette Falls Locks Authority additional financing for implementation. | Yes | Strong support by City. Working with City of West Linn to pass. Referred to Ways and Means. \$11M request. Died on adjournment. |
| EcDev - Workforce | Support | HB 3669 | Expanded workforce development programs administered by WEDC. | Yes | Died in committee on adjournment. |
| EcDev - Business Oregon Budget | Support | HB 5024 | Appropriates moneys from the General Fund to the Oregon Business Development | Yes | Agency Budget funding for biennium. Signed into law on July 31, 2025. |
| Employment | Monitor | SB 847 | Change the calculation of the Retirement Health Insurance Account subsidy under PERB. | No | Died in committee on adjournment. |
| Employment | Monitor | SB 815 | Allows striking workers to apply for unemployment benefits. | No | Sen. Nerion voted not to concur with House amendments at the request of LOC. Signed into law on June 24, 2025. |
| Environment | Support | HB 2818 | Directs the State Department of Agriculture to classify certain pesticides containing neonicotinoids as restricted-use. | Yes | Rep. Nerion bill (Preseason filed). Died in Committee on adjournment. |
| Environment - Commerce | Monitor | SB 551 | Statewide ban on non-reusable plastic bags in businesses. | No | Rep. Nerion bill. Signed into law on June 5, 2025. |
| Environment - Commerce | Monitor | SB 580 | Prohibits a person from publishing or causing to be published an environmental marketing claim, not a claim or reputational advertising that is materially false, misleading, deceptive or fraudulent. | No | Prohibits greenwashing. Died in committee on adjournment. |
| Governance | Oppose | SCR 2 | Aurora Airport Emergency Preparedness Resolution | Yes | Sen. Woods offered amendment language to correct false narrative. Committee cancelled hearing due to weather and did not reschedule hearing. Died in committee. |
| Governance | Oppose | SB 2 | Aurora Airport Emergency Preparedness Resolution | Yes | Same Language a SR 2. Passed Senate Rules after critical debate for Marlene. Testimony by city effective in defining issue. Passed. Vote explanation by Senator heron Maslin. Filed with Senate clerk. |
| Homelessness | Support | HB 3644 | Set up statewide shelter program with regional directors, coordinate eligible shelter types. | No | Aligned with Wilsonville priorities. Signed into law on July 17, 2025. |

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Highlights

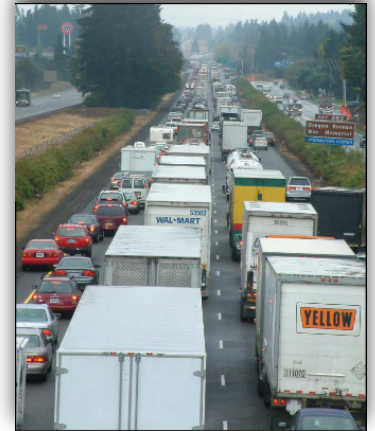
| Transportation | | |
|--|---|---|
| Increase road and public transit resources with a 2025 Transportation funding package | HB 2025 - the Omnibus Transportation Bill failed. Special Session on Transportation scheduled for 8/29-9/1 | ✗ |
| Advance the I-5 Boone Bridge Seismic and French Prairie Bike/Ped facility | SB 5006 partially funded (\$1M) the request for design-build funding | ✓ |
| Implement WES Commuter Rail Extension Study and Governance Authority, funding for study | HB 3453 passed the Transportation Committee unanimously but ultimately died in Committee. HB 2025 funding bill with WES earmark failed. | ✗ |
| Transit | | |
| Align SMART Transit Service Territory with City Boundaries | SB 418 died in Transportation committee with opposition TriMet | ✗ |
| Reform subregional allocation of STIF transit resources | HB 2795 died in Transportation committee with opposition TriMet and Transit Association | ✗ |
| Governance | | |
| Restore Permanent Recreational Immunity | SB 197 passed and in statute, restoring Summary Judgement for lawsuits | ✓ |
| Aurora Airport Emergency Preparedness Resolutions | SCR 2 died in committee, and SR 2 , with similar language, passed after the Rules Committee's consideration and discussion. | — |
| Housing Infrastructure | | |
| Proposal to create \$2B State Residential Housing Infrastructure Fund to help cities statewide meet housing production goals | State Housing Infrastructure fund created, administered by Business Oregon. HB 5024 Section 12, Page 3 "Infrastructure" \$219,002,588 (Program Funding, not earmarks for Housing Infrastructure) | ✓ |

| Vertical Housing | | |
|--|---|---|
| Extend Sunset on Vertical Housing Development Zone (VHDZ) Incentive | HB 2074 extends VHDZ Program to 2036 | ✓ |
| Industrial Lands | | |
| Fund Regionally Significant Industrial Sites program (RSIS) | SB 5531 , the Lottery bond bill, provided \$10M for Business Oregon loan fund program | ✓ |
| Child Care | | |
| Child care facility siting Require DLCD to create model code and best practice guide for cities and counties on siting for child care facilities | HB 3560 expands locations for employment-related child care facilities through zoning changes to make siting child care facilities easier | ✓ |
| Improve Child Care Resources to Benefit Families/Workers and Employers | SB 5514 allocates \$1.4B Department Early Learning and Care (DELC) budget, providing \$668,879,857 in assistance for work-related child care for working parents and funding for grants to other early learning and child care programs | ✓ |
| Homelessness | | |
| Modify homeless camping laws and increase support for affordable housing and rising utility costs | HB 3644 establishes a statewide shelter program to reduce unsheltered homelessness and transition homeless people to housing stability, allocating \$204M. The US Supreme Court's Grants Pass Decision resolved the camping time-place-manner issue. | ✓ |
| City grant requests for Residential Housing infrastructure projects | Requests for infrastructure funding not funded as an earmark, instead funding available through Housing Infrastructure Fund and other Business Oregon and DLCD Programs. | ✓ |

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Challenges

Transportation & Transit
Housing





Greg and Rachel Leo

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Questions?



*Mark Ottenad, Greg Leo and Senator Aaron Woods
August 2024 at Wilsonville City Hall*