

Finance

August 2026 Report

Fiscal Year End June 30, 2026 (FYE 26)

Below is a first look at the *preliminary* (pre-audited) snapshot across the City's 10 operating funds. Amounts are subject to change before finalized but this provides an initial look at the preliminary year-end balances for early context. Year-end financial statements (and balances) are expected to be finalized in October and will then be subject to an independent external audit.

Category	Operating Funds (in millions)									
	General Fund	CD Fund	Building Inspection	Transit	Water Operating	Sewer Operating	Stormwater Operating	Street Lighting	Road Operating	Road Maintenance
Beginning Fund Balance 07.01.25	\$18.6	\$2.5	\$4.3	\$19.8	\$13.6	\$10.9	\$6.9	\$1.1	\$1.2	\$5.3
Revenue	\$28.7	\$5.1	\$1.3	\$10.1	\$11.5	\$9.5	\$4.5	\$0.6	\$2.8	\$3.0
Expense	(\$30.0)	(\$5.0)	(\$1.5)	(10.5)	(\$9.1)	(\$9.4)	(\$4.3)	(\$1.1)	(\$2.4)	(\$2.8)
Ending Fund Balance 06.30.26	\$17.3	\$2.6	\$4.1	\$19.4	\$16.0	\$11.0	\$7.1	\$0.6	\$1.6	\$5.5

General Fund

The General Fund's \$17.3 million FYE 2026 fund balance (noted above) provides an important financial cushion, but it should not obscure the growing challenges facing the General Fund or the concerning trajectory ahead. While revenues continue to grow, expense growth—particularly in Police, Materials & Services, and Personnel Services—is outpacing available revenues, creating a structural imbalance and increasing pressure on the City's ability to fund ongoing services and capital infrastructure needs, including aging Parks and Facilities.

Fiscal sustainability requires recurring revenues to keep pace with recurring expenses while preserving adequate reserves and capacity for future investments. On the revenue side, this means growing the City's \$5.2 billion tax base through economic development and investment while exploring additional revenue sources. On the expense side, it means improving efficiency, prioritizing services, managing service levels, and addressing long-term cost drivers.

As noted in the Fiscal Year (FY) 2026–27 Budget Message, the City faces key policy decisions regarding the future of its General Fund. A series of three (3) City Council Work Sessions, beginning November 16, 2026, will provide Council with a comprehensive overview of the City's General Fund financial outlook and initiate a strategic examination of potential approaches to strengthen long-term fiscal sustainability. Discussions will include cost efficiencies, service-level adjustments, and additional revenue options, such as a local option levy, utility fees, or a combination of approaches.

Ultimately, the central policy question is: How can the City continue providing the services that matter most to the community while also investing in the maintenance and replacement of General Fund infrastructure in a financially sustainable way?

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General Fund Service Reimbursement

An important aspect of effectively managing the General Fund is ensuring that costs are appropriately allocated to the funds that benefit from shared services. City Administration, City Council, Human Resources (HR), Accounting, Information Systems (IS), Public Works Administration, Facilities, and Legal are collected/budgeted in the General Fund because these functions are centrally managed; however, their services support multiple departments and funds across the City. Therefore, a portion of the associated costs is allocated to the benefiting funds through an interfund transfer, resulting in a **Transfer In** to the General Fund and a corresponding **Transfer Out** of the other Operating Funds. This process ensures that the financial responsibility for shared services is appropriately assigned to the funds that receive and benefit from them, rather than being borne entirely by the General Fund.

The allocation is completed as part of the annual budget process through a step-down process, which systematically distributes the costs of centralized support services to the funds that benefit from them. The **Step-Down** is performed in a defined sequence—Administration, Legal, HR, IS, Finance, Public Works Administration, and Facilities—to ensure costs are allocated consistently and appropriately. As each department is stepped down, its eligible costs are allocated using an appropriate methodology or cost driver, such as staffing levels, usage, departmental activity, or other measures of the services provided. The sequential approach recognizes that some centralized departments also support other internal service functions, allowing those costs to be incorporated into subsequent allocations. This results in a more equitable distribution of shared-service costs and provides a clearer representation of the true cost of operating each fund.

Service	Department Allocation Driver
Administration	Adjusted for non-allocatable expenses, then allocated out to departments based on their pro rata share of the City's operating budget.
↳ Legal	Adjusted for non-allocatable expenses, then allocated out to departments based on their pro rata share of the City's operating budget.
↳ Human Resources	Allocated based on fulltime equivalent (FTE) counts, including a proportionate share of Administrative and Legal costs through the step-down process.
↳ Information Systems	Allocated to departments using a weighted average of FTE counts, technology-equipped FTEs, and software licenses per department.
↳ Finance	Allocated based on a weighted average of FTE counts, Utility Billing/Front Desk FTEs, and operating budgets, reflecting Finance's role in utility billing, front desk reception, accounting, treasury, and budget.
↳ Geographic Information System (GIS)	Fixed proportion Community Development (CD) Fund (35%), Water (15%), Sewer (15%), Stormwater (15%), Transit (5%), Parks (5%), Build Ins (5%), and Roads (5%)
↳ Public Works Admin	Fixed proportion to Water (25%), Sewer (25%), Stormwater (10%), Roads (15%), and Facilities (25%)
↳ Facilities	Based on materials & services (MS) budget associated with each building



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Key Dates & Next Steps:

10/05/26	●	Fiscal Year (FY) 2026-27 Budget Supplemental resolution before City Council. Mostly for re-appropriation of funds for ongoing multi year capital projects tied to Council approved contracts.
11/16/26	●	General Fund Sustainability / City Council Work Session
12/07/26	●	General Fund Sustainability / City Council Work Session
01/18/27	●	General Fund Sustainability / City Council Work Session
02/11/27	●	FY 2026-27 Mid Year Budget Review. Reconvenes the Budget Committee to review estimated year-end actuals compared with the adopted budget, with a focus on the City's 10 core operating funds.
05/05/27	●	FY 2027-28 Budget Committee Meeting #1
05/13/27	●	FY 2027-28 Budget Committee Meeting #2
05/18/27	●	FY 2027-28 Budget Committee Meeting #3 (<i>only if needed</i>)
06/07/27	●	FY 2027-28 City Council Budget Adoption



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Fiscal Year 2026-27 Budget Supplemental

A budget supplemental is scheduled to go before City Council for consideration on Monday, October 5, 2026. Budget supplementals are an important part of the City's financial management process and provide a formal mechanism to adjust budget authority after the original budget is adopted.

The upcoming budget supplemental is primarily for the re-appropriation (rollover) of unspent funds from one fiscal year to the next for ongoing, multi-year capital projects tied to previously approved City Council contracts, due to timing differences of when work is anticipated to be performed. When budgeted funds are not spent within the fiscal year as originally anticipated, they do not automatically carry forward into the next fiscal year. A budget supplemental provides the formal mechanism, as required under Oregon budget law, to accomplish this while maintaining appropriate financial controls and Council oversight.

Internal Controls

Protecting the City's financial resources is a key responsibility of the Finance Department. We maintain multiple layers of controls across our financial systems and banking relationships to safeguard the City's assets - ensuring appropriate access, approval thresholds, and segregation of duties.

These internal controls include multi-factor authentication, role-based access, defined permission levels, dual controls, and established approval thresholds within the City's Enterprise Resource Planning (ERP) financial system. These controls apply across key financial functions, including Accounts Payable, Payroll, Utility Billing, Municipal Court, Cashiering, and Accounting, as well as the City's banking relationships. The City regularly reviews and evaluates these controls and system configurations to ensure they remain consistent with industry best practices, evolving risks, regulatory requirements, and the City's operational needs. Our banking controls provide an additional layer of protection, including:

- **Permissions:** Which define who has access to the City's financial accounts and who can initiate or approve outgoing automated clearing house (ACH) and wire transactions. No individual can both initiate and approve the same transaction.
- **Positive Pay:** All paper checks issued through Accounts Payable and Payroll are transmitted to the bank through an authorized file. Only checks included in that file are eligible for payment, helping prevent fraudulent or unauthorized checks from being paid. Further, we utilize blank check stock, which is stored in a locked cabinet.
- **ACH Block:** Restricts unauthorized ACH withdrawals from the City's accounts and established predetermined parameters for permitted transactions.

Together, these controls create **multiple, complementary layers of protection** for the City's financial resources. Further, we continue to monitor and review our processes, system configurations, and controls to ensure they remain effective and keep pace with evolving risks and industry best practices.

Attached Financials

Finance continues to monitor all departments for on-going budget compliance.



	Current Year Budget	Year to Date Activity	Remaining Balance	% Used
110 - General Fund				
Taxes	\$ 18,137,000	\$ 192,385	\$ 17,944,615	1%
Intergovernmental	2,952,642	55,065	2,897,577	2%
Licenses and permits	151,660	98,996	52,664	65%
Charges for services	442,602	49,229	393,373	11%
Fines and forfeitures	175,000	34,696	140,304	20%
Investment revenue	529,700	3,504	526,196	1%
Other revenues	664,900	24,655	640,245	4%
Transfers in	13,423,651	7,389,009	6,034,642	55%
TOTAL REVENUES	\$ 36,477,155	\$ 7,847,539	\$ 28,629,616	22%
Personnel services	\$ 14,745,820	\$ 1,625,892	\$ 13,119,928	11%
Materials and services	16,298,390	1,665,646	14,632,744	10%
Capital outlay	75,000	-	75,000	0%
Transfers out	3,055,906	-	3,055,906	0%
TOTAL EXPENDITURES	\$ 34,175,116	\$ 3,291,539	\$ 30,883,577	10%
610 - Fleet Fund				
Charges for services	\$ 2,023,800	\$ 337,300	\$ 1,686,500	17%
Investment revenue	39,300	-	39,300	0%
TOTAL REVENUES	\$ 2,063,100	\$ 385,133	\$ 1,677,968	19%
Personnel services	\$ 1,156,910	\$ 122,255	\$ 1,034,655	11%
Materials and services	892,330	186,912	705,418	21%
Capital outlay	234,000	-	234,000	0%
TOTAL EXPENDITURES	\$ 2,283,240	\$ 309,168	\$ 1,974,072	14%
230 - Building Inspection Fund				
Licenses and permits	\$ 1,253,800	\$ 182,699	\$ 1,071,101	15%
Investment revenue	158,600	-	158,600	0%
TOTAL REVENUES	\$ 1,412,400	\$ 182,699	\$ 1,229,701	13%
Personnel services	\$ 1,186,970	\$ 105,599	\$ 1,081,371	9%
Materials and services	247,809	19,056	228,754	8%
Transfers out	476,484	79,414	397,070	17%
TOTAL EXPENDITURES	\$ 1,911,263	\$ 204,069	\$ 1,707,194	11%
231 - Community Development Fund				
Licenses and permits	\$ 433,629	\$ 74,125	\$ 359,504	17%
Charges for services	523,002	58,974	464,028	11%
Intergovernmental	125,000	-	125,000	0%
Investment revenue	93,800	372	93,428	0%
Transfers in	4,290,266	217,224	4,073,043	5%
TOTAL REVENUES	\$ 5,465,697	\$ 364,624	\$ 5,101,073	7%
Personnel services	\$ 4,207,600	\$ 342,436	\$ 3,865,164	8%
Materials and services	973,849	78,340	895,509	8%
Transfers out	770,988	126,998	643,990	16%
TOTAL EXPENDITURES	\$ 5,952,437	\$ 547,773	\$ 5,404,664	9%
240 - Road Operating Fund				
Intergovernmental	\$ 2,056,000	\$ 183,728	\$ 1,872,272	9%
Investment revenue	30,400	-	30,400	0%
Transfers in	511,940	7,000	504,940	1%
TOTAL REVENUES	\$ 2,598,340	\$ 190,728	\$ 2,407,612	7%
Personnel services	\$ 602,380	\$ 58,380	\$ 544,000	10%
Materials and services	825,240	62,759	762,481	8%
Debt service	358,000	38,543	319,457	11%
Transfers out	1,088,798	61,520	1,027,278	6%
TOTAL EXPENDITURES	\$ 2,874,418	\$ 221,203	\$ 2,653,215	8%

	Current Year Budget	Year to Date Activity	Remaining Balance	% Used
241 - Road Maintenance Fund				
Charges for services	\$ 2,775,000	\$ 238,041	\$ 2,536,959	9%
Investment revenue	206,300	-	206,300	0%
TOTAL REVENUES	\$ 2,981,300	\$ 238,041	\$ 2,743,259	8%
Transfers out	\$ 3,167,373	\$ -	\$ 3,167,373	0%
TOTAL EXPENDITURES	\$ 3,167,373	\$ -	\$ 3,167,373	0%
260 - Transit Fund				
Taxes	\$ 6,300,000	\$ 1,363,795	\$ 4,936,205	22%
Intergovernmental	3,807,000	964,324	2,842,676	25%
Investment revenue	752,300	-	752,300	0%
Other revenues	5,000	872	4,128	17%
TOTAL REVENUES	\$ 10,864,300	\$ 2,331,809	\$ 8,532,491	21%
Personnel services	\$ 6,307,340	\$ 647,626	\$ 5,659,714	10%
Materials and services	2,703,574	320,681	2,382,893	12%
Capital outlay	1,148,000	4,940	1,143,060	0%
Transfers out	1,333,208	195,118	1,138,090	15%
TOTAL EXPENDITURES	\$ 11,492,122	\$ 1,168,365	\$ 10,323,757	10%
510 - Water Operating Fund				
Charges for services	\$ 10,305,000	\$ 1,451,988	\$ 8,853,012	14%
Investment revenue	537,400	-	537,400	0%
Other revenues	45,000	1,477	43,523	3%
Transfers in	8,922,917	8,921,918	999	100%
TOTAL REVENUES	\$ 19,810,317	\$ 10,375,383	\$ 9,434,934	52%
Personnel services	\$ 781,010	\$ 74,772	\$ 706,238	10%
Materials and services	7,609,563	131,571	7,477,992	2%
Capital outlay	848,644	5,000	843,644	1%
Debt service	374,000	40,090	333,910	11%
Transfers out	2,252,548	185,736	2,066,812	8%
TOTAL EXPENDITURES	\$ 11,865,765	\$ 437,169	\$ 11,428,596	4%
520 - Sewer Operating Fund				
Charges for services	\$ 9,325,000	\$ 773,782	\$ 8,551,218	8%
Investment revenue	362,800	-	362,800	0%
Other revenues	30,000	5,092	24,908	17%
Loan proceeds	10,750,000	-	10,750,000	0%
Transfers in	600,000	-	600,000	0%
TOTAL REVENUES	\$ 21,067,800	\$ 778,874	\$ 20,288,926	4%
Personnel services	\$ 513,160	\$ 23,466	\$ 489,694	5%
Materials and services	4,762,066	297,761	4,464,305	6%
Capital outlay	480,000	-	480,000	0%
Debt service	2,960,000	27,289	2,932,711	1%
Transfers out	13,526,268	155,366	13,370,902	1%
TOTAL EXPENDITURES	\$ 22,241,494	\$ 503,883	\$ 21,737,611	2%
550 - Street Lighting Fund				
Charges for services	\$ 552,000	\$ 47,015	\$ 504,985	9%
Investment revenue	19,400	-	19,400	0%
TOTAL REVENUES	\$ 571,400	\$ 47,015	\$ 524,385	8%
Materials and services	\$ 347,000	\$ 16,388	\$ 330,612	5%
Transfers out	194,178	10,488	183,690	5%
TOTAL EXPENDITURES	\$ 541,178	\$ 26,876	\$ 514,302	5%
570 - Stormwater Operating Fund				
Charges for services	\$ 6,064,600	\$ 447,637	\$ 5,616,963	7%
Investment revenue	217,000	-	217,000	0%
TOTAL REVENUES	\$ 6,281,600	\$ 447,637	\$ 5,833,963	7%
Personnel services	\$ 461,050	\$ 49,919	\$ 411,131	11%
Materials and services	944,002	51,495	892,507	5%
Debt service	325,000	34,745	290,255	11%
Transfers out	8,989,384	149,214	8,840,170	2%
TOTAL EXPENDITURES	\$ 10,719,436	\$ 285,373	\$ 10,434,063	3%

	Current Year Budget	Year to Date Activity	Remaining Balance	% Used
336 - Frog Pond Development				
Licenses and permits	\$ 2,500,000	\$ 324,810	\$ 2,175,190	13%
Investment revenue	72,700	-	72,700	0%
TOTAL REVENUES	\$ 2,572,700	\$ 324,810	\$ 2,247,890	13%
Materials and services	\$ 16,610	\$ -	\$ 16,610	0%
Transfers out	3,856,574	-	3,856,574	0%
TOTAL EXPENDITURES	\$ 3,873,184	\$ -	\$ 3,873,184	0%
348 - Washington County TDT				
Washington County TDT	\$ -	\$ -	\$ -	-
Investment revenue	119,800	-	119,800	0%
TOTAL REVENUES	\$ 119,800	\$ -	\$ 119,800	0%
346 - Roads SDC				
System Development Charges	\$ 4,000,000	\$ 285,747	\$ 3,714,253	7%
Investment revenue	465,300	-	465,300	0%
TOTAL REVENUES	\$ 4,465,300	\$ 285,747	\$ 4,179,553	6%
Materials and services	\$ 42,800	\$ -	\$ 42,800	0%
Transfers out	10,427,939	-	10,427,939	0%
TOTAL EXPENDITURES	\$ 10,470,739	\$ -	\$ 10,470,739	0%
396 - Parks SDC				
System Development Charges	\$ 1,000,000	\$ 248,560	\$ 751,440	25%
Investment revenue	179,600	-	179,600	0%
TOTAL REVENUES	\$ 1,179,600	\$ 248,560	\$ 931,040	21%
Materials and services	\$ 9,960	\$ -	\$ 9,960	0%
Transfers out	372,069	-	372,069	0%
TOTAL EXPENDITURES	\$ 382,029	\$ -	\$ 382,029	0%
516 - Water SDC				
System Development Charges	\$ 1,000,000	\$ 295,594	\$ 704,406	30%
Investment revenue	71,600	-	71,600	0%
TOTAL REVENUES	\$ 1,071,600	\$ 295,594	\$ 776,006	28%
Materials and services	\$ 12,380	\$ -	\$ 12,380	0%
Debt service	460,000	72,835	387,165	16%
Transfers out	444,842	-	444,842	0%
TOTAL EXPENDITURES	\$ 917,222	\$ 72,835	\$ 844,387	8%
526 - Sewer SDC				
System Development Charges	\$ 1,100,000	\$ 212,653	\$ 887,347	19%
Investment revenue	110,400	-	110,400	0%
TOTAL REVENUES	\$ 1,210,400	\$ 212,653	\$ 997,747	18%
Materials and services	\$ 10,520	\$ -	\$ 10,520	0%
Transfers out	2,657,511	-	2,657,511	0%
TOTAL EXPENDITURES	\$ 2,668,031	\$ -	\$ 2,668,031	0%
576 - Stormwater SDC				
System Development Charges	\$ 1,500,000	\$ 62,404	\$ 1,437,596	4%
Investment revenue	142,000	-	142,000	0%
TOTAL REVENUES	\$ 1,642,000	\$ 62,404	\$ 1,579,596	4%
Materials and services	\$ 4,800	\$ -	\$ 4,800	0%
Transfers out	2,425,500	-	2,425,500	0%
TOTAL EXPENDITURES	\$ 2,430,300	\$ -	\$ 2,430,300	0%

	Current Year Budget	Year to Date Activity	Remaining Balance	% Used
815 - Westside Capital Projects				
Investment revenue	\$ 130,900	\$ -	\$ 130,900	0%
TOTAL REVENUES	\$ 130,900	\$ -	\$ 130,900	0%
Materials and services	\$ 190,000	\$ 37,103	\$ 152,897	20%
Capital outlay	3,060,000	1,017,185	2,042,815	33%
TOTAL EXPENDITURES	\$ 3,250,000	\$ 1,054,288	\$ 2,195,712	32%
825 - Coffee Creek Capital Projects				
Investment revenue	\$ 25,200	\$ -	\$ 25,200	0%
Transfers in	500,000	-	500,000	0%
TOTAL REVENUES	\$ 525,200	\$ -	\$ 525,200	0%
Materials and services	\$ 236,004	\$ 23,093	\$ 212,911	10%
Capital outlay	630,000	10,550	619,450	2%
TOTAL EXPENDITURES	\$ 866,004	\$ 33,643	\$ 832,361	4%
827 - Coffee Creek Debt Service				
Taxes	\$ 836,200	\$ 2,200	\$ 834,000	0%
Investment revenue	25,000	69	24,931	0%
TOTAL REVENUES	\$ 861,200	\$ 2,269	\$ 858,931	0%
Debt service	\$ 780,000	\$ -	\$ 780,000	0%
TOTAL EXPENDITURES	\$ 780,000	\$ -	\$ 780,000	0%
830 - Wilsonville Investment Now Program				
Taxes	\$ 1,175,000	\$ 2,501	\$ 1,172,499	0%
TOTAL REVENUES	\$ 1,175,000	\$ 2,501	\$ 1,172,499	0%
Materials and services	\$ 1,175,000	\$ -	\$ 1,175,000	0%
TOTAL EXPENDITURES	\$ 1,175,000	\$ -	\$ 1,175,000	0%