



Milwaukee Police Department

Police Administration Building
749 West State Street
Milwaukee, Wisconsin 53233
<http://www.milwaukee.gov/police>

Jeffrey B. Norman
Chief of Police

(414) 935-7200

Dear Agency Head,

The City of Milwaukee has been selected as the host city for the 2024 Republican National Convention from July 15 to July 18, 2024, and the Convention will be designated as a National Special Security Event (NSSE). To meet the extraordinary security demands of the Convention, the Milwaukee Police Department (MPD) values its law enforcement partnerships and has developed the attached Rules of Engagement for Crowd Control.

To maintain security and safety, by practice, the policies of the MPD dictate the protocol by which officers are expected to conduct their duties, often carrying with it the added responsibility of mitigating potential liability resulting from their duties. To assist our law enforcement partners, the established Rules of Engagement governing Crowd Control contain language from existing policies, as we are hopeful they will provide conformity and consistency during the NSSE.

I sincerely appreciate your law enforcement partnership and I am looking forward to working with your officers to provide a safe and successful event. If you have any questions or need any more information, please feel free to reach out to MPD_RNC2024@milwaukee.gov or 414-935-7171.

Sincerely,

A handwritten signature in black ink, appearing to read 'J. B. Norman', written over a large, stylized, horizontal line that tapers to a point on the right side.

Jeffrey B. Norman
Chief of Police



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Milwaukee Police Department Rules of Engagement for Crowd Control

Policy (MIRT SOI) (MIRT SOI I)

It is the policy of the Milwaukee Police Department to protect individual rights related to the freedom of assembly and free speech, effectively manage crowds to prevent loss of life, injury or property damage and minimize disruptions to persons uninvolved. It is the responsibility of the Milwaukee Police Department to preserve peace and protect life and property.

MIRT (and pre-assigned Mobile Field Forces) provides the Milwaukee Police Department with the capability to appropriately respond to large public gatherings, demonstrations, disturbances, civil unrest, or other public safety incidents by the measured use of specially trained and equipped officers.

All Milwaukee Police members assigned a body worn camera will have cameras activated while participating in crowd control activities in accordance with SOP 747 Body Worn Cameras.

All Law Enforcement Officers assigned to crowd control duties will follow the direction of the Chief of Police or designated incident commander.

Discretionary Use of Force (SOP 460)

Police members may use the force necessary to effectively maintain control of a situation and protect the safety of police members and the public. The use of force by a police member must be objectively reasonable. All uses of force will comply with the State of Wisconsin DAAT Disturbance Resolution Model, Intervention Options.

Peaceful Demonstration (SOP 910)

A gathering of people expressing a position in a cooperative manner without violation of the law.

Command Authorized Use of Force (SOP 910/460)

Large-scale use of impact munitions, the utilization of chemical/riot control agents must be authorized by the Chief of Police or the designated Assistant Chief of Police. Mass arrests may be made in the interest of safety and security. All uses of force must be reported to a supervisor.

Chemical/riot control agents requiring authorization (unless exigency precludes) (MIRT SOI VI (D)(3-5))

- CS
- OC (pyrotechnic)
- PAVA

Impact Munitions

- 12-gauge munitions
- 40mm munitions
- 37mm munitions
- Pepper Ball
- Stingerballs (40mm/hand held)

The following use of force matrix is designed to apply the concepts of the Wisconsin Disturbance Resolution Model (DRM) in conjunction with the available use of force techniques that are trained and authorized by the Milwaukee Police Department for use by the Major Incident Response Team (MIRT). The DRM is a representation of intervention options that officers may use under the Wisconsin Defense and Arrest Tactics (DAAT) trained standards (DOJ, 2017).

INTERVENTION OPTIONS (MIRT SOI VI (D)(3))

MODE	PURPOSE	APPLICATION
Presence	To present a visible display of authority	To present authority and visual affirmation to generate voluntary compliance.
Dialogue	To verbally persuade	To present verbalization of authority and instruction to gain voluntary compliance.
Control Alternatives	To overcome passive resistance, active resistance, or their threats	To gain compliance by using minimal amounts of physical force to establish control.
Protective Alternatives	To overcome continued resistance, assaultive behavior, or their threats	To prevent injury to officers or others by using force to generate voluntary compliance or gain control.
Deadly Force	To stop the threat	To stop immediate and imminent attack on life or prevent great bodily harm to citizens and officers.

The Milwaukee Police Department-Major Incident Response Team (MIRT) has many different tactics and equipment that it uses to manage and control a crowd or gain control during civil disturbances. The intent of each equipment type is noted in the application list above by the mode it which it is being utilized. All intervention options should be utilized with clear and concise verbalization if possible. Visible changes to equipment and uniforms are an escalation of force. Uniform and equipment postures are to be directed by the MIRT Commander in accordance with the Incident Commander. **No individual MIRT member, teams, squads or units are to change their uniform or equipment posture without approval from the MIRT Commander unless an emergency arises making a tactical change in posture necessary for citizen or officer safety based on a quickly emerging and imminent threat. (MIRT SOI VI (D)(4))**

Presence (MIRT SOI VI (D)(3)(a))

- Safe-Smoke hand thrown white smoke grenade: marking, concealment, crowd intimidation, checking wind direction.
- Defense Technology Colored Smoke grenade (colored smoke): marking, concealment crowd intimidation.
- 40 mm SKAT (displayed and not deploying munitions) single launcher used to deploy several types of less-lethal munitions.

Dialogue (MIRT SOI VI (D)(3)(b))

- LRAD-Long Range Acoustic Device-used to project announcements/commands.

Control Alternatives (MIRT SOI VI (D)(3)(c))

- Thrown pyrotechnic O.C. deployment grenade: passive or active resistance or threat.
- Mark-9 Projector - O.C. Deployment to large group: passive or active resistance or threat.
- Tri-Chamber hand thrown flameless chemical grenade (indoor use): passive or active resistance or threat.
- LRAD-Long Range Acoustic Device: used to project non-kinetic acoustics to generate control and compliance through acoustic pain.

Protective Alternatives (MIRT SOI VI (D)(3)(d))

- 40mm Direct Impact munition (impact round and OC/ MARKING)
- 40 mm eXact Impact munition Sponge foam (impact munition)
- 40mm SKAT shell-4 submunitions to deploy a chemical agent (not an impact munition): passive or active resistance or threat.
- 40mm Stinger .60 cal round (rubber projectiles to skip fired or direct impact): passive or active resistance or threat.

Protective/Control alternatives shall not be utilized towards passively resistant demonstrators unless immediate dispersal of disorderly or threatening crowds is necessary in order to mitigate the immediate risks of continued escalation and further violence. This includes situations where passively resistant demonstrators are observed to intentionally behave as a shield or crowd cover to impede lawful attempts to identify, apprehend or disrupt the actors engaged in collective violence, destruction of property, or other unlawful acts.

Members shall not utilize Oleoresin Capsicum (OC) on peaceful demonstrations. A peaceful demonstration is defined as a gathering of people expressing a position in a cooperative manner without violation of the law. **(SOP 460.25(G))**

Deadly Force (MIRT SOI VI (D)(3)(e))

- Handgun
- Patrol Rifle

LE Response to Crowd Control (MIRT SOI VI (D)(5))

Behavior	Presence	Dialog	Control Alternatives	Protective alternatives	Deadly Force	
Crowd protesting, no violence but failing to disperse	Uniform presence w/o protective, worn only carried	Verbal commands to disperse-bullhorn	X	X	X	
Crowd protesting, visible signs of escalation (arming with projectiles, increased volume via voice projection devices) failing to disperse	Uniform presence protective worn, face shields down	Verbal commands to disperse-bullhorn or LRAD	40 MM SKAT displayed	X	X	
Crowd protesting, visible signs of escalation (arming with projectiles, increased volume via voice projection devices) continued failing to disperse	Uniform presence protective worn, face shields down, deployment of smoke (white or colored)	Verbal commands to disperse-LRAD	40 MM SKAT displayed	X	X	
Crowd protesting, visible signs of escalation (visual signs that the crowd or individuals are going to throw projectiles, increased volume via voice projection devices) continued failing to disperse, visible changes to crowd dynamics or organization to escalate	Uniform presence protective worn, face shields down, Protective Gas mask donned, deployment of smoke (white or colored)	Verbal commands to disperse, utilization of LRAD non-kinetic acoustics	40 MM deploying SKAT, Thrown OC pyrotechnics, Individual O.C. Mark-9 O.C.	X	X	
Behavior	Presence	Dialog	Control Alternatives	Protective alternatives	Deadly Force	
Crowd protesting, visible signs of escalation (throwing of projectiles, increased volume via voice projection devices) continued failing to disperse, visible changes to crowd dynamics or organization to escalate	Uniform presence protective worn, face shields down, Protective Gas mask donned, deployment of smoke (white or colored)	Verbal commands to disperse utilization of LRAD non-kinetic acoustics	40 MM deploying SKAT munition, Thrown OC pyrotechnics, Individual O.C. Mark-9 O.C.	40 MM deploying Stinger rounds, Direct impact munitions, eXact impact OC/CS munitions	X	
Individual or group armed with edged weapons, firearms	Uniform presence protective worn, face shields down, Protective Gas mask donned, deployment of smoke (white or colored)	Verbal commands if able			Pistol or patrol rifle (if equipped)	Target isolation and imminent threat criteria imperative

For further information related to the Milwaukee Police Department's Standard Operating Procedures, refer to [Code of Conduct & Standard Operating Procedures \(milwaukee.gov\)](http://www.milwaukee.gov)