City of Westlake, Florida

ANNUAL FINANCIAL REPORT

September 30, 2023

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REPORT OF INDEPENDENT AUDITORS

To the City Council City of Westlake, Florida

Report on Audit of the Financial Statements

Opinion

We have audited the financial statements of the governmental activities and each major fund of City of Westlake, Florida (the "City"), as of and for the year ended September 30, 2023, and the related notes to financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the City of Westlake, Florida as of September 30, 2023, and the respective changes in financial position and the budgetary comparison for the General and Special Revenue Funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS), and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.



To the City Council City of Westlake, Florida

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for one year beyond the financial statement date, including currently known information that may raise substantial doubt thereafter.

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore, is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.



To the City Council City of Westlake, Florida

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the *Governmental Accounting Standards Board* who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated November 8, 2024 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations and contracts.

The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Westlake, Florida's internal control over financial reporting and compliance.

Berger, Toombs, Elam, Gaines & Frank Certified Public Accountants PL Fort Pierce, Florida

November 8, 2024

Management's discussion and analysis of the City of Westlake, Florida (the "City") financial performance provides an analysis of the City's financial activities. The analysis provides summary financial information for the City and should be read in conjunction with the City's financial statements.

OVERVIEW OF THE FINANCIAL STATEMENTS

The City's basic financial statements comprise three components; 1) *Government-wide financial statements,* 2) *Fund financial statements,* and 3) *Notes to financial statements.* The *Government-wide financial statements* present an overall picture of the City's financial position and results of operations. The *Fund financial statements* present financial information for the City's major funds. The *Notes to financial statements* provide additional information concerning the City's finances.

The *Government-wide financial statements* include the **statement of net position** and the **statement of activities**. These statements use accounting methods similar to those used by private-sector companies. Emphasis is placed on the net position of governmental activities and the change in net position. Governmental activities are primarily supported by taxes.

The **statement of net position** presents information on all assets and liabilities of the City, with the difference between assets and liabilities reported as net position. Net position is reported in two categories; 1) net investment in capital assets and, 2) unrestricted. Assets, liabilities, and net position are reported for all governmental activities.

The **statement of activities** presents information on all revenues and expenses of the City and the change in net position. Expenses are reported by major function and program revenues relating to those functions are reported, providing the net cost of all functions provided by the City. To assist in understanding the City's operations, expenses have been reported as governmental activities. Governmental activities funded by the City include general government, public safety, physical environment and debt service.

Fund financial statements present financial information for governmental funds. These statements provide financial information for the major funds of the City. Governmental fund financial statements provide information on the current assets and liabilities of the funds, changes in current financial resources (revenues and expenditures), and current available resources.

OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

Fund financial statements include a **balance sheet** and a **statement of revenues**, **expenditures and changes in fund balances** for all governmental funds. A **statement of revenues**, **expenditures**, **and changes in fund balances – budget and actual** is provided for the City's General and Special Revenue Funds. *Fund financial statements* provide more detailed information about the City's activities. Individual funds are established by the City to track revenues that are restricted to certain uses or to comply with legal requirements.

The government-wide financial statements are designed to provide the reader with a broad overview of the City's finances, in a manner similar to a private sector business. In the government-wide **statement of net position**, the governmental activities column is presented on a consolidated basis and is reported on a full-accrual economic resource basis, which recognizes all noncurrent assets and receivables as well as all noncurrent debt and obligations. The effect of interfund activity has been eliminated from the *government-wide financial statements*. In contrast, the governmental fund financial statements are grouped into funds to account for and to maintain control over resources that have been segregated for specific activities or objectives. The *fund financial statements* are presented using the current financial resources measurement focus and the modified accrual basis where as revenues are recorded when collected in the current year or within 60 days of year-end and expenditures are recorded when a liability is incurred. The difference between the two statements arises primarily from the long-term economic focus of the *government-wide statements* versus the current financial resources focus of the *fund financial statements*. A reconciliation of the *government-wide* and the *fund financial statement* is provided to illustrate these differences.

Notes to financial statements provide additional detail concerning the financial activities and financial balances of the City. Additional information about the accounting practices of the City are included in the *notes to financial statements*.

Financial Highlights

The following are the highlights of financial activity for the year ended September 30, 2023.

- The City's total assets exceeded total liabilities by \$8,778,018 (net position). Net investment in capital assets totaled \$979,222 and unrestricted net position was \$7,798,796.
- Governmental activities revenues totaled \$7,681,710 while governmental activities expenses totaled \$6,331,542.

OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

Financial Analysis of the City

The following schedule provides a summary of the assets, liabilities and net position of the City and is presented by category.

Net Position	l			
	Governmental Activities			
	2023	2022		
Current assets	\$ 8,765,373	\$ 7,389,740		
Capital assets	1,086,794	994,562		
Total Assets	9,852,167	8,384,302		
Current liabilities	998,845	954,772		
	,	·		
Non-current liabilities	75,304	1,680		
Total Liabilities	1,074,149	956,452		
Net position-net investment in capital assets	979,222	980,307		
Net position-unrestricted	7,798,796	6,447,543		
Total Net Position	\$ 8,778,018	\$ 7,427,850		

The increase in current assets and net position is related to the excess of revenues over expenses in the current year.

The increase in current liabilities is related to the increase in unearned revenues in the current year.

The increase in non-current liabilities is related to the increase in leases and SBITA payable.

OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

Financial Analysis of the City (Continued)

The following schedule provides a summary of the changes in net position of the City and is presented by category.

Change In Net Position

	Governmental Activities				
	2023	2022			
Program Revenues					
Charges for services	\$ 3,270,544	\$ 4,001,893			
General Revenues					
Taxes	4,083,788	2,377,439			
Intergovernmental revenues	1,132	362,367			
Investment earnings	187,723	18,078			
Miscellaneous revenues	138,523	138,973			
Total Revenues	7,681,710	6,898,750			
Expenses					
General government	4,412,899	3,953,539			
Public safety	859,790	650,002			
Physical environment	1,047,144	656,431			
Interest and other charges	11,709	2,678			
Total Expenses	6,331,542	5,262,650			
Changes in Net Position	1,350,168	1,636,100			
Net Position - beginning of year	7,427,850	5,791,750			
Net Position - end of year	\$ 8,778,018	\$ 7,427,850			

The decrease in charges for services is related to the decrease in building and engineering permits in the current year.

The increase in taxes is related to the increase in property taxes levied in the current year.

The increase in general government expenses is primarily related to the increase in management services, and engineering fees.

The increase in public safety is related to the increase in the contract with the Sheriff in the current year.

The increase in physical environment is related to the increase in solid waste expense in the current year.

OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

Capital Assets Activity

The following schedule provides a summary of the City's capital assets as of September 30, 2023 and 2022.

	Governmen	tal Acti	vities	
Description		2023		2022
Land and improvements	\$	976,400	\$	976,400
Equipment		53,043		46,665
Less: accumulated depreciation		(40,799)		(31,611)
Total Capital Assets, Net	\$	988,644	\$	991,454

The activity for the year was depreciation of \$9,188 and additions to equipment of \$6,378.

General Fund Budgetary Highlights

Budgeted expenditures exceeded actual expenditures primarily because legal services and reserve and information technology expenditures were lower than anticipated.

The September 30, 2023 budget was not amended.

Debt Management

In December 2018, the City entered into a financed purchase agreement of \$39,646, for software. The balance outstanding at September 30, 2023 was \$1,680.

Economic Factors and Next Year's Budget

The City will continue to develop in 2024 and therefore, it is expected revenues and expenditures will increase as the City expands.

Request for Information

The financial report is designed to provide a general overview of the City's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the City of Westlake, Florida, Inframark, LLC, 210 North University Drive, Suite 702, Coral Springs, Florida 33071.

City of Westlake, Florida STATEMENT OF NET POSITION September 30, 2023

	Governmental Activities	
ASSETS		
Current Assets:		
Cash and cash equivalents	\$	6,266,770
Investments		1,790,045
Accounts receivable		33,082
Taxes receivable		60,774
Assessments receivable		41,659
Due from other governments		1,791
Prepaid expenses		2,213
Deposits		666
Mortgages receivable		568,373
Total Current Assets		8,765,373
Non-current Assets		
Capital Assets		
Land and improvements		976,400
Equipment		53,043
Right-to-use leased equipment, net		46,874
Right-to-use SBITA, net		51,276
Less: accumulated depreciation		(40,799)
Total Non-current Assets		1,086,794
Total Assets		9,852,167
LIABILITIES		
Current Liabilities:		
Accounts payable and accrued expenses		277,532
Due to other governments		290,757
Lease payable		9,522
SBITA payable		21,066
Unearned revenues		398,288
Financed purchase payable		1,680
Total Current Liabilities		998,845
Non-current Liabilities		
Lease payable		42,882
SBITA payable		32,422
Total Non-current Liabilities		75,304
Total Liabilities		1,074,149
NET POSITION		
Net investment in capital assets		979,222
Unrestricted		7,798,796
Total Net Position	\$	8,778,018

See accompanying notes to financial statements.

City of Westlake, Florida STATEMENT OF ACTIVITIES For the Year Ended September 30, 2023

Functions/Programs		Expenses	Program Revenues Charges for Services		Re	et (Expense) evenues and anges in Net Position
Governmental Activities:						
General government	\$	(4,412,899)	\$	1,381,470	\$	(3,031,429)
Public safety		(859,790)		851,737		(8,053)
Physical environment		(1,047,144)		1,037,337		(9,807)
Interest and other charges		(11,709)		-		(11,709)
Total Governmental Activities	\$	(6,331,542)	\$	3,270,544		(3,060,998)

General Revenues:

Taxes	
Property taxes levied for general purposes	2,981,217
Communication taxes	122,167
Franchise taxes	980,123
Impact fees	281
Intergovernmental revenues	1,132
Investment earnings	187,723
Miscellaneous revenues	138,523
Total General Revenues	4,411,166
Change in Net Position	1,350,168
Net Position - October 1, 2022	7,427,850
Net Position - September 30, 2023	\$ 8,778,018

City of Westlake, Florida BALANCE SHEET – GOVERNMENTAL FUNDS September 30, 2023

			Special Revenue Funds					Total										
	General Housing Fund Assistance															nprehensive Planning	Go	vernmental Funds
ASSETS						<u> </u>												
Cash and cash equivalents	\$	4,233,672	\$	2,033,098	\$	-	\$	6,266,770										
Investments		-		1,790,045		-		1,790,045										
Accounts receivable		14,349		-		18,733		33,082										
Taxes receivable		60,774		-		-		60,774										
Assessments receivable		41,659		-		-		41,659										
Due from other funds		-		-		690,721		690,721										
Due from other governments		1,791		-		-		1,791										
Prepaid expenses		2,213		-		-		2,213										
Deposits		666		-		-		666										
Mortgages receivable		-		568,373		-		568,373										
Total Assets	\$	4,355,124	\$	4,391,516	\$	709,454	\$	9,456,094										
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities: Accounts payable and accrued expenses Due to other funds Unearned revenues Due to other governments Total Liabilities	\$	165,447 690,721 317,258 290,757 1,464,183	\$	3,380 - - - 3,380	\$	108,705 - 81,030 - 189,735	\$	277,532 690,721 398,288 290,757 1,657,298										
Deferred Inflows of Resources:																		
Unavailable revenues		41,659		-		-		41,659										
Fund balance:																		
Nonspendable - deposits/prepaids		2,879		-		-		2,879										
Assigned - loan program/planning		-		4,388,136		519,719		4,907,855										
Unassigned		2,846,403		-				2,846,403										
Total Fund Balance		2,849,282		4,388,136		519,719		7,757,137										
Total Liabilities, Deferred Inflows of																		
Resources and Fund Balances	\$	4,355,124	\$	4,391,516	\$	709,454	\$	9,456,094										

City of Westlake, Florida RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES September 30, 2023

Total Governmental Fund Balances	\$ 7,757,137
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets, land, \$976,400, and equipment, \$53,043, net of accumulated depreciation, \$(40,799), and right-to-use leased equipment, net, \$46,874, and right-to-use SBITA, net, \$51,276, used in governmental activities are not current financial resources and therefore, are not reported at the fund level.	1,086,794
Unavailable revenues are recognized as deferred inflows of resources at the fund level, however, revenues are recognized as earned at the government-wide level.	41,659
Long-term liabilities, including financed purchases, leases and SBITA payable, are not due and payable in the current period and therefore, are not reported at the fund level.	(107,572)
Net Position of Governmental Activities	\$ 8,778,018

City of Westlake, Florida STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS For the Year Ended September 30, 2023

		Special Revenue Funds			Total			
	General		Housing Comprehensive			Governmental		
	 Fund	A	ssistance		Planning		Funds	
Revenues								
Taxes								
Property	\$ 2,981,217	\$	-	\$	-	\$	2,981,217	
Communication	122,167		-		-		122,167	
Special assessments	344,031		-		-		344,031	
Licenses and permits	146,705		-		1,737,492		1,884,197	
Franchise fees	980,123		-		-		980,123	
Impact fees	281		-		-		281	
Intergovernmental revenues	1,132		-		-		1,132	
Charges for services	233,430		807,660		-		1,041,090	
Fines and forfeitures	2,626		-		-		2,626	
Investment earnings	54,790		132,933		-		187,723	
Miscellaneous revenues	 137,523		-		1,000		138,523	
Total Revenues	 5,004,025		940,593		1,738,492		7,683,110	
Expenditures Current:								
General government	1,394,531		70,428		2,913,911		4,378,870	
Public safety	859,790		-		-		859,790	
Physical environment	1,047,144		-		-		1,047,144	
Capital outlay	72,304		-		-		72,304	
Debt Service								
Principal	26,619		-		328		26,947	
Interest	11,698		-		11		11,709	
Total Expenditures	 3,412,086		70,428		2,914,250		6,396,764	
Revenues over/(under) expenditures	1,591,939		870,165		(1,175,758)		1,286,346	
Other Financing Sources/(Uses)								
Initiation of SBITA	 65,926		-		-		65,926	
Net change in fund balances	1,657,865		870,165		(1,175,758)		1,352,272	
Fund Balances - October 1, 2022	 1,191,417		3,517,971		1,695,477		6,404,865	
Fund Balances - September 30, 2023	\$ 2,849,282	\$	4,388,136	\$	519,719	\$	7,757,137	

City of Westlake, Florida RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended September 30, 2023

Net Change in Fund Balances - Total Governmental Funds	\$ 1,352,272
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation. This is the amount that depreciation, \$(9,188), and amortization, \$(25,048), exceeded capital outlay, \$72,304, and gain on sale of capital assets, \$207, in the current year.	38,275
Initiation of the SBITA is recognized as an other financing source at the fund level, however, it increases liablities at the government-wide level.	(65,926)
At the fund level, unavailable revenues are recognized as deferred inflows of resources, however, revenues are recognized when earned at the government-wide level. This is the change in unavailable revenues in the current year.	(1,400)
Repayments of principal are expenditures in the governmental funds, but the repayments reduce long-term liabilities in the Statement of Net Position.	 26,947
Change in Net Position of Governmental Activities	\$ 1,350,168

City of Westlake, Florida STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – GENERAL FUND For the Year Ended September 30, 2023

Revenues	A 0.004.047	
	* • • • • • • • • • • • •	
Taxes		
Property \$ 2,989,828 \$ 2,989,828	\$ 2,981,217	\$ (8,611)
Communications 36,200 36,200	122,167	85,967
Special assessments344,026344,026	344,031	5
Licenses and permits 16,800 16,800	146,705	129,905
Impact fees 80,200 80,200	281	(79,919)
Franchise fees 391,600 391,600	980,123	588,523
Intergovernmental revenues	1,132	1,132
Charges for services 270,100 270,100	233,430	(36,670)
Fines and forfeitures	2,626	2,626
Developer contributions 588,546 588,546	-	(588,546)
Investment earnings	54,790	54,790
Miscellaneous revenues 95,200 95,200	137,523	42,323
Total Revenues 4,812,500 4,812,500	5,004,025	191,525
Expenditures Current:		
General government 2,828,500 2,828,500	1,394,531	1,433,969
Public safety 954,900 954,900	859,790	95,110
Physical environment 768,900 768,900	1,047,144	(278,244)
Capital outlay 250,000 250,000	72,304	177,696
Debt Service		
Principal 9,500 9,500	26,619	(17,119)
Interest 700 700	11,698	(10,998)
Total Expenditures 4,812,500 4,812,500	3,412,086	1,400,414
Revenues over/(under) expenditures	1,591,939	1,591,939
Other Financing Sources/(Uses)		
Initiation of SBITA	65,926	65,926
Net change in fund balances	1,657,865	1,657,865
Fund Balances - October 1, 2022 555,296 555,296	1,191,417	636,121
Fund Balances - September 30, 2023 <u>\$ 555,296</u> <u>\$ 555,296</u>	\$ 2,849,282	\$ 2,293,986

See accompanying notes to financial statements.

City of Westlake, Florida STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – SPECIAL REVENUE FUND - HOUSING ASSISTANCE For the Year Ended September 30, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)		
Revenues						
Charges for services	\$ 300,000	\$ 300,000	\$ 807,660	\$ 507,660		
Investment earnings	4,100	4,100	132,933	128,833		
Total Revenues	304,100	304,100	940,593	636,493		
Expenditures Current: General government	304,100	304,100	70,428	233,672		
Net change in fund balances	-	-	870,165	870,165		
Fund Balances - October 1, 2022	<u> </u>	<u> </u>	3,517,971	3,517,971		
Fund Balances - September 30, 2023	\$ -	\$ -	\$4,388,136	\$ 4,388,136		

City of Westlake, Florida STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – SPECIAL REVENUE FUND - COMPREHENSIVE PLANNING For the Year Ended September 30, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Licenses and permits	\$2,613,800	\$ 2,770,900	\$ 1,737,492	\$ (1,033,408)
Miscellaneous revenues			1,000	1,000
Total Revenues	2,613,800	2,770,900	1,738,492	(1,032,408)
Expenditures Current: General government Debt Service	2,613,800	3,025,900	2,913,911	111,989
Principal Interest	-	-	328 11	(328)
Total Expenditures	2,613,800	3,025,900	2,914,250	(11) 111,650
Net change in fund balances	-	(255,000)	(1,175,758)	(920,758)
Fund Balances - October 1, 2022		1,695,477	1,695,477	
Fund Balances - September 30, 2023	\$ -	\$ 1,440,477	\$ 519,719	\$ (920,758)

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Westlake, Florida (the "City") have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The City's more significant accounting policies are described below.

1. Reporting Entity

The City was incorporated on June 20, 2016 under the authority of Chapter 165, Florida Statutes. The City has a Council-Manager form of government and operates under the City of Westlake Charter. The governing body of the City is the City Council, which is comprised of a Mayor and four council members, the first City Council serves until the first election in March 2020. In the March 2020 election, seats 1 and 3 were elected to a four-year term. In March 2022, the Mayor and seats 2 and 4 were elected to a four-year term.

As required by GAAP, these financial statements present the City of Westlake, Florida (the primary government) as a stand-alone government. The reporting entity for the City includes all functions of government in which the City Council exercises oversight responsibility including, but not limited to, financial interdependency, selection of governing authority, designation of management, significant ability to influence operations and accountability for fiscal matters.

Based upon the application of the above-mentioned criteria as set forth by the Governmental Accounting Standards Board, the City has identified no component units.

2. Measurement Focus and Basis of Accounting

The basic financial statements of the City are composed of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to financial statements

a. Government-wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Government-wide financial statements report all non-fiduciary information about the reporting government as a whole. These statements include separate columns for the governmental and business-type activities of the primary government.

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

2. Measurement Focus and Basis of Accounting (Continued)

a. Government-wide Financial Statements (Continued)

Governmental activities normally are supported by charges for services and interest. Program revenues include charges for services, and payments made by parties outside of the reporting government's citizenry if that money is restricted to a particular program. Program revenues are netted with program expenses in the statement of activities to present the net cost of each program.

b. Fund Financial Statements

The underlying accounting system of the City is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the primary government's governmental funds are presented after the government-wide financial statements. These statements display information about major funds individually.

The City classifies fund balance according to Governmental Accounting Standards Board Statement 54 – Fund Balance Reporting and Governmental Fund Type Definitions. The Statement requires the fund balance for governmental funds to be reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The City has various policies governing the fund balance classifications.

Nonspendable Fund Balance – This classification consists of amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact.

Assigned Fund Balance – This classification consists of the City Councils' intent to be used for specific purposes, but are neither restricted nor committed. The assigned fund balances can also be assigned by the City's management company.

Unassigned Fund Balance – This classification is the residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications. Unassigned Fund Balance is considered to be utilized first.

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

2. Measurement Focus and Basis of Accounting (Continued)

b. Fund Financial Statements (Continued)

Fund Balance Spending Hierarchy – For all governmental funds except special revenue funds, when restricted, committed, assigned, and unassigned fund balances are combined in a fund, qualified expenditures are paid first from restricted or committed fund balance, as appropriate, then assigned and finally unassigned fund balances.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are considered to be available when they are collected within the current year or soon thereafter, to pay liabilities of the current year. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal year.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Interest associated with the current fiscal year is considered to be an accrual item and so has been recognized as revenue of the current fiscal year.

Under the current financial resources measurement focus, only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered to be a measure of "available spendable resources". Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current position. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a year.

Because of their spending measurement focus, expenditure recognition for governmental fund types excludes amounts represented by non-current liabilities. Since they do not affect net current position, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

3. Basis of Presentation

Governmental Major Funds

<u>General Fund</u> – The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

<u>Special Revenue Funds</u> – The Special Revenue Fund accounts for the housing assistance program and the comprehensive planning services of the City.

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

4. Assets, Liabilities, Deferred Inflows of Resources, and Net Position or Equity

a. Cash and Investments

Florida Statutes require state and local governmental units to deposit monies with financial institutions classified as "Qualified Public Depositories," a multiple financial institution pool whereby groups of securities pledged by the various financial institutions provide common collateral from their deposits of public funds. This pool is provided as additional insurance to the federal depository insurance and allows for additional assessments against the member institutions, providing full insurance for public deposits.

The City is authorized to invest in those financial instruments as established by Section 218.415, Florida Statutes. The authorized investments consist of:

- 1. Direct obligations of the United States Treasury;
- 2. The Local Government Surplus Funds Trust or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperative Act of 1969;
- 3. Interest-bearing time deposits or savings accounts in authorized qualified public depositories; and
- 4. Securities and Exchange Commission, registered money market funds with the highest credit quality rating from a nationally recognized rating agency.

The City had no investments during the current year.

b. Capital Assets

The City defines capital assets as assets with an initial cost of \$5,000 or more and an estimated useful life in excess of one year. The valuation basis is historical cost or estimated historical cost.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Depreciation of capital assets is computed and recorded by utilizing the straight-line method. Estimated useful lives of the various classes of depreciable capital assets are as follows:

Equipment

5 years

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

4. Assets, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (Continued)

c. Mortgages Receivable

The City holds non-interest bearing second mortgages on homes within the City as part of the Housing Assistance Purchase Program. No payments are received for second mortgages. Instead, second mortgages held by the City are forgiven annually at the rate of 5% to 10% of the loan amount.

d. Budgets

Budgets are prepared and adopted after public hearings for the governmental funds, pursuant to Chapter 166, Florida Statutes. The City utilizes the same basis of accounting for budgets as it does for revenues and expenditures in its general fund. The legal level of budgetary control is at the fund level. All budgeted appropriations lapse at year end. Formal budgets are adopted for the general fund. As a result, deficits in the budget variance columns of the accompanying financial statements may occur.

e. Deferred Inflows of Resources

Deferred inflows of resources represent an acquisition of net position that applies to a future reporting period(s) and so will not be recognized as an inflow of resources (revenue) until then. The District only has one time that qualifies for reporting in the category. Unavailable revenues are reported only in the governmental funds balance sheet. This amount is deferred and recognized as an inflow of resources in the period that amounts become available.

f. Leases

The City determines if an arrangement is a lease at inception. Lessee arrangements for governmental funds are included as right-to-use lease assets and lease liabilities in the Statement of Net Position, however, these leases are not reflected in the fund financial statements since they are not payable from available resources.

Payment for short-term leases with a lease term of twelve months or less are recognized as expenses as incurred. The City has a \$5,000 threshold, for total annual payments, for leases subject to GASB 87. Short-term leases and leases under the threshold are not included as lease liabilities or right-to-use lease assets on the Statement of Net Position. The right-to-use assets are amortized on a straight-line basis over the terms of the related leases.

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

4. Assets, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (Continued)

g. Subscription-Based Information Technology Arrangements (SBITA)

The City determines if an agreement is a subscription-based technology arrangement (SBITA) at inception. Arrangements are included as right-to-use SBITA assets and SBITA liabilities in the Statement of Net Position, however, are not reflected in the fund financial statements since they are not payable from current available resources. Payments for short-term arrangements with a term of 12 months or less are recognized as expenses as incurred. Right-to-use SBITA assets are recognized at the subscription commencement date and represent the City's right to use the underlying IT asset for the subscription term. The City has a \$5,000 threshold, for total annual payments, for arrangement to be subject to GASB 96. The right-to-use subscription assets are amortized over the shorter of the lease term or useful life of the underlying asset using the straight-line method. The amortization period is 3 years.

Governmental Accounting Standards Board Statement No. 96

The City implemented GASB Statement No. 96, *Subscription-Based Information TechnologyArrangements (SBITA)*, which changes the accounting and financial reporting for subscription-based information technology arrangements. Under previous guidance, SBITAs were expensed when incurred. GASB Statement No. 96 defines a Subscription-Based Information Technology Arrangements as a contract that conveys control of the right to use another party's information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction. Under GASB Statement No. 96, SBITAs, other than short-term SBITAs, defined as having a maximum possible term of 12 months or less, are required to be recognized on the Statement of Net Position in the financial statements of the City. There was no change to beginning balances of the right-to-use subscription asset or subscription liability as a result of implementing this standard.

NOTE B – CASH AND INVESTMENTS

All deposits are held in qualified public depositories and are included on the accompanying balance sheet and statement of net position as cash and investments.

Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned. The investment policy of the City follows the provisions of Chapter 280, Florida Statutes regarding deposits and investments. As of September 30, 2023, the City's bank balance was \$6,321,489 and the carrying value was \$6,266,770. The City controls its exposure to custodial credit risk because it maintains all deposits in a qualified public depository in accordance with the provisions of Chapter 280, Florida Statutes, which means that all deposits are fully insured by Federal Depositors Insurance or collateralized under Chapter 280, Florida Statutes.

Investments

The City's investment policy allows management to invest funds in investments permitted under Section 218.415, Florida Statutes.

As of September 30, 2023, the City had the following investment and maturity:

Investment	Maturities	Fair Value
Treasury Bill - Valley Bank	12/2023 - 3/2024	\$ 1,790,045

Interest Rate Risk

The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk

The City's investments in treasury funds, commercial paper, and government loans are limited by state statutory requirements and bond compliance. The City has no investment policy that would further limit its investment choices.

Concentration of Credit Risk

The City places no limit on the amount it may invest in any one issuer.

The types of deposits and investments and their level of risk exposure as of September 30, 2023 were typical of these items during the year then ended. The City considers any decline in fair value for certain investments to be temporary. In addition, the City has the ability to hold investments that have fair values less than cost until maturity.

NOTE C – LOANS RECEIVABLE

The activity of loans receivable is as follows:

Beginning balance, October 1, 2022	\$ 610,297
Mortgages issued	30,000
Mortgages repaid	(16,000)
Amortized forgiveness of mortgages	(55,924)
Ending Balance, September 30, 2023	\$ 568,373

NOTE D – CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2023 was as follows:

	Balance october 1, 2022	A	dditions	Dele	tions	-	Balance tember 30, 2023
Governmental Activities:							
Capital assets, not being depreciated							
Land and improvements	\$ 976,400	\$	-	\$	-	\$	976,400
Capital assets, being depreciated							
Equipment	46,665		6,378		-		53,043
Less accumulated depreciation for:							
Equipment	(31,611)		(9,188)		-		(40,799)
Capital Assets Being Depreicated, Net	15,054		(2,810)		-		12,244
Governmental Activities Capital Assets	\$ 991,454	\$	(2,810)	\$	-	\$	988,644

Current year depreciation of \$9,188 was charged to general government.

NOTE E – LEASES

In October 2019, the City entered into an agreement to lease a copier for three years. Monthly payments under this agreement range from \$910.92 to \$891.92 due to changes in allocation of monthly payment between funds and entities. The agreement qualifies as a lease under GASB 87 and, therefore, has been recorded at the present value of future minimum lease payments as of the date of inception. In addition, in accordance with the implementation of GASB 87, the City has recorded a right-to-use asset for the leased copier. The lease liability was measured at a discount rate of 10.843%, which is the City's incremental borrowing rate. The right-to-use asset and related liability is allocated between the City's General Fund and Comprehensive Planning Special Revenue Fund.

In October 2022, the City entered into an agreement to lease copiers for five years. Monthly payments under this agreement are \$1,285.67. The agreement qualifies as a lease under GASB 87 and, therefore, has been recorded at the present value of future minimum lease payments as of the date of inception. In addition, in accordance with GASB 87, the City has recorded right-to-use assets for the leased copiers. The lease liability was measured at a discount rate of 12.27%, which was the City's incremental borrowing rate.

Year Ending			
September 30,	Principal	Interest	Total
2024	\$ 9,522	\$ 5,906	\$ 15,428
2025	10,758	4,670	15,428
2026	12,155	3,273	15,428
2027	13,733	1,695	15,428

6,236

\$ 52.404

2028

Totals

The future minimum payments under this lease agreement and the present value of the minimum payments as of September 30, 2023, are as follows:

The City recorded a right-to-use leased asset for the copier. Right-to-use asset activity for the year ended September 30, 2023, was as follows:

193

\$ 15,737

6,429

\$ 68,141

	Balance ctober 1, 2022	Additions Dele			eletions	Balance September 30, 2023		
Right-to-use assets: Equipment Less accumulated amortization:	\$ 21,750	\$	55,718	\$	(21,750)	\$	55,718	
Equipment Right-to-use Assets, Net	\$ (18,642) 3,108	\$	(10,398) 45,320	\$	20,196 (1,554)	\$	(8,844) 46,874	

NOTE F – FINANCED PURCHASE

During the year ended September 30, 2019, the City entered into a 60-month financed purchase agreement for software in the amount of \$39,646. The agreement has an end of finance purchase option which qualifies it as a financed purchase; therefore, the asset has been recorded at the present value of future minimum payments.

The annual requirements to amortize principal and interest of the financed purchase as of September 30, 2023, were as follows:

Year Ending		
September 30,	Ar	nount
2024	\$	1,703
Total minimum lease payments		1,703
Less: amount representing interest		(23)
Present value of minimum lease payments	\$	1,680

NOTE G – SUBSCRIPTION-BASED TECHNOLOGY ARRANGEMENTS

In October 2022, the City entered into a software arrangement for three years. Monthly payments under this agreement are \$2,207.20. The arrangement qualifies as a subscriptionbased information technology arrangement (SBITA) under GASB 96 and, therefore, has been recorded at the present value of future minimum payments as of the date of inception. In addition, in accordance with the implementation of GASB 96, the City has recorded a right-touse subscription asset and a subscription liability for the software. The SBITA was measured at a discount rate of 12.27%.

The future minimum payments under this arrangement and the present value of the minimum payments as of September 30, 2023, are as follows:

Year Ending			
September 30,	Principal	Interest	Total
2024	\$ 21,066	\$ 5,420	\$ 26,486
2025	23,819	2,667	26,486
2026	8,603	226	8,829
Totals	\$ 53,488	\$ 8,313	\$ 61,801

NOTE G – SUBSCRIPTION-BASED TECHNOLOGY ARRANGEMENTS (CONTINUED)

Right-to-use subscription asset activity for the year ended September 30, 2023, was as follows:

	Balance October 1, 2022 Additions			dditions	Dele	tions	Se	Balance ptember 0, 2023
Right-to-use subscription assets: Software Less accumulated amortization:	\$	-	\$	65,926	\$	-	\$	65,926
Software Right-to-use Subscription Assets, Net	\$	-	\$	(14,650) 51,276	\$	-	\$	(14,650) 51,276

NOTE H – RISK MANAGEMENT

The government is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries commercial insurance. The City has not filed any claims under this commercial coverage during the last three years.

NOTE I – RELATED PARTY TRANSACTION

In August 2016, the City entered into a lease agreement with the Developer for the use of certain facilities within the City. The City agreed to pay the Developer \$500 per year for a lease term of ten years with the option to renew for additional terms.



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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the City Council City of Westlake, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements, as listed in the table of contents, of City of Westlake, Florida, as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the basic financial statements and have issued our report thereon dated November 8, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit, we considered City of Westlake, Florida's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Westlake, Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Westlake, Florida's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.



To the City Council City of Westlake, Florida

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether City of Westlake, Florida's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

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Berger, Toombs, Elam, Gaines & Frank Certified Public Accountants PL Fort Pierce, Florida

November 8, 2024



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MANAGEMENT LETTER

To the City Council City of Westlake, Florida

Report on the Financial Statements

We have audited the financial statements of the City of Westlake, Florida as of and for the year ended September 30, 2023, and have issued our report thereon dated November 8, 2024.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Florida Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and our Independent Auditor's Report on an examination conducted in accordance with *AICPA Professionals Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated November 8, 2024, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. There were no findings or recommendations noted in the preceding financial audit report.



To the City Council City of Westlake, Florida

Financial Condition and Management

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not City of Westlake, Florida has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions met. In connection with our audit, we determined that the City of Westlake, Florida did not meet any of the conditions described in Section 218.503(1) Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for City of Westlake, Florida. It is management's responsibility to monitor the City of Westlake, Florida's financial condition; our financial condition assessment was based in part on the representations made by management and the review of the financial information provided by the same as of September 30, 2023.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did note the following finding.

Finding 2023-01

Finding: The documentation provided for travel related expenditures was incomplete and we therefore, could not determine if the expenditures complied with Section 112.061, Florida Statutes.

Recommendation: The City should adequately document travel expenditures and complete a travel voucher for all related travel expenditures in the future.

Management Response: Travel vouchers and appropriate documentation will be maintained in the future to ensure compliance with Section 112.061, Florida Statutes.



To the City Council City of Westlake, Florida

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Mayor and Members of the City Council, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

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Berger, Toombs, Elam, Gaines & Frank Certified Public Accountants PL Fort Pierce, Florida

November 8, 2024



Certified Public Accountants PL

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INDEPENDENT ACCOUNTANTS' REPORT/COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

To the City Council City of Westlake, Florida

We have examined City of Westlake, Florida's compliance with Section 218.415, Florida Statutes during the year ended September 30, 2023. Management is responsible for City of Westlake, Florida's compliance with those requirements. Our responsibility is to express an opinion on City of Westlake, Florida's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about City of Westlake, Florida's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on City of Westlake, Florida's compliance with the specified requirements.

In our opinion, City of Westlake, Florida complied, in all material respects, with the aforementioned requirements during the year ended September 30, 2023.

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Berger, Toombs, Elam, Gaines & Frank Certified Public Accountants PL Fort Pierce, Florida

November 8, 2024