

# City of Watertown, Wisconsin

# TAX INCREMENT

# DISTRICT #9

## Public Hearing Draft

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## **SECTION I. INTRODUCTION**

### **Project Background**

The City of Watertown proposes to create Tax Increment District #9 (TID #9) encompassing lands near the former Bethesda/Ablelight Campus along Hoffman Drive, commercial areas near the Church Street and Bernard Street intersection, and commercial areas near Stimpson Street and Church Street. As an important node of commercial activity and future residential development, the City seeks to capture future growth in this area as well as new value from development and renovation activities in order to finance necessary public improvements and offer additional incentives for improving or redeveloping aging, vacant or outmoded parcels within the District.

The proposed boundaries of TID #9 include 19 parcels totaling approximately 47.1 acres, and approximately 15 acres of right-of-way, for a total of 62.1 acres. The District is centered around the Church Street crossing over the Rock River and roughly bounded by the rail corridor and Bernard Street on the north side, the Rock River on the east side, Stimpson Street, William Street, Church Street on the south side, and Johnson Street and rail corridor on the west side. Some parcels are vacant and proposed for future development, others are developed lots that are actively used and well maintained, and others exhibit physical and market conditions that position the properties for redevelopment potential. The District is proposed to be designated as a Mixed-Use District which provides a TID lifespan of up to 20 years and a 15-year spending period, and which may include a combination of industrial, commercial, and residential uses. In the immediate future, the City anticipates new multi-family residential development at the former Bethesda/Ablelight campus.

This Project Plan for TID #9 has been prepared in compliance with Wis. Stat. §66.1105. The Project Plan establishes the need for the District, lists proposed public improvements, provides an estimated time schedule for completion of priority projects, and their estimated costs. This Project Plan is to be adopted by resolution by the City Council on recommendation of the Plan Commission as the official plan and guide for public and private sector development within the boundaries of TID #9.

Implementation of the Project Plan and construction of the listed public improvements will require a case-by-case authorization by the City Council. Public expenditures for projects listed in the Project Plan should and will be based on market conditions and the status of development at the time a project is scheduled for construction. The City Council is not mandated to make the public expenditures described in this plan but is limited to the types of expenditures listed herein. Changes to the types of projects will require a formal amendment to the Project Plan with public review (including meetings with the Joint Review Board and Plan Commission public hearing) and City Council approval. Redistribution of project costs within the budget estimates will not require an amendment to the plan, provided that the projects meet the purpose and intent of the District.

As required by Wis. Stat. §66.1105(4)(f), a copy of this Project Plan will be submitted to the Department of Revenue and used as the basis of their certification of Tax Increment District #9 in the City of Watertown.

### **Type of District, Size and Location**

TID #9 is proposed as a mixed-use district suitable for industrial, commercial/mixed-use, and residential development. It is comprised of 19 parcels totaling approximately 47.1 acres, and

approximately 15 acres of right-of-way, for a total of 62.1 acres. There are no wetlands present in the district. As of January 1, 2023, the total base value of the land and improvements located within the District was \$9,637,200. A map of the proposed boundaries is located in Section III of this plan.

#### Estimated Total Project Expenditures

The purpose of TID #9 is to provide the necessary improvements in public infrastructure to encourage economic development and increase property values. During the 15-year expenditure period permitted under the Tax Increment Law, a total of \$7,076,928 in project costs is proposed, excluding estimated finance charges and interest.

The City expects to evaluate and use several alternative financing methods for the projects in order to provide overall lower costs of financing, preserve debt capacity, mitigate risk to the City, and provide other advantages as determined by the City Council. The City Council is not mandated to make the public expenditures in this plan. The public expenditures are an itemization of eligible project costs that the City may undertake as well as a guide for the Plan Commission and City Council to assist them in the decision-making process for public expenditures. Redistribution of project costs within the total budget estimate will not require amendments to the plan, provided that the project meets the purpose and intent of TID #9.

#### Economic Development

As a result of the creation of this District, the City estimates that additional land and improvement value of approximately \$34,710,000 (in 2024 dollars) may be created as a result of development and appreciation in the value of the existing properties. Section VII of this Plan provides detailed assumptions as to the timing of new development and associated values. In addition, creation of the District is expected to result in other economic benefits as detailed in the Summary of Findings hereafter.

#### Expected Termination of District

Based on the Economic Feasibility Study located in Section VII of this plan, this District is expected to generate sufficient tax increments to recover all project costs by the year 2045, within the 20-year maximum life of this District.

#### Summary of Findings

As required by Wis. Stat. §66.1105, and as documented in this Project Plan and the exhibits contained and referenced herein, the following findings are made:

1. That “but for” the creation of this District, the development projected to occur as detailed in this Project Plan: 1) would not occur; or 2) would not occur in the manner, at the values, or within the timeframe desired by the City.
  - To support development within the District the City will need to make a substantial investment to pay for the costs of necessary public infrastructure and to close financing gaps as needed to make private development economically feasible. Due to the extensive investment required, the City has determined that development of the area will not occur solely as a result of private investment. Accordingly, the City finds that absent the use of TIF, development of the area as described in the Plan is unlikely to occur.

2. The economic benefits of the Tax Increment District, as measured by increased employment, business and personal income, and property value, are sufficient to compensate for the cost of the improvements. In making this determination, the City has considered the following information:
  - As demonstrated in the Economic Feasibility Section of this Project Plan (see Section VII), the tax increments projected to be collected are expected to be sufficient to pay for the proposed project costs.
  - Redevelopment and/or expansion projects are expected to occur sporadically throughout the life of the District. Any increment generated by new residential, commercial or industrial construction may provide additional funding for infrastructure and development incentives.
3. The benefits of the proposal outweigh the anticipated tax increments to be paid by the owners of property in the overlying taxing jurisdictions.
  - If approved, the District's creation would become effective for valuation purposes as of January 1, 2025. As of this date, the value of all existing developments would be frozen and the property taxes collected on this base value would continue to be distributed amongst the various taxing entities as they are now. Taxes levied on any additional value established within the District due to new construction, renovation or appreciation of property values occurring after January 1, 2025, would be collected by the TID and used to repay the costs of TIF-eligible projects undertaken within the District.
  - Since the development expected to occur is subject to extraordinary site and other costs and requires significant improvements to public infrastructure, it is unlikely to take place, or take place in the same manner or timeframe without the use of TIF. Because the District will generate economic benefits that are sufficient to compensate for the cost of the improvements, the City reasonably concludes that the overall benefits of the District outweigh the anticipated tax increments to be paid by the owners of property in the overlying taxing jurisdictions. It is further concluded that since the "but for" test is satisfied, there would, in fact, be no forgone tax increments to be paid in the event the District is not created. As required by Wis. Stat. §66.1105(4)(i)4., a calculation of the share of projected tax increments estimated to be paid by the owners of property in the overlying taxing jurisdictions has been made and can be found in Appendix B of this plan.
4. The improvement of such area is likely to significantly enhance the value of substantially all of the other real property in the District.
5. The equalized value of taxable property of the District, plus the value increment of all existing tax increment districts within the City, does not exceed 12% of the total equalized value of taxable property within the City.
6. Lands in the District proposed for newly platted residential use comprise less than 35% of the total area of the District.
7. The City estimates that approximately 56% of the territory within the District will be devoted to retail business at the end of the District's maximum expenditure period, pursuant to Wis. Stat. §66.1105(5)(b) and 66.1105(6)(am)1.

8. The Project Plan for the District is economically feasible and is in conformity with the Comprehensive Plan of the City.
9. Future residential development is planned at an average density that exceeds 3 dwelling units per acre, therefore complying with Wis. Stats. § 66.1105(2)(f)3 requirement for a minimum of 3 dwelling units per acre in newly platted development.
10. At least 50% of the parcels within TID #9 will be suitable for commercial or residential development in compliance with Wis. Stats. § 66.1105(4)(gm)(4)(a) requirement for at least 50% of the area to be suitable for mixed-use development.



## **SECTION II. DESCRIPTION OF HOW TAX INCREMENT DISTRICT #9 WILL PROMOTE THE ORDERLY DEVELOPMENT OF THE CITY OF WATERTOWN**

Tax Increment District #9 has been created for the purpose of promoting the orderly development of this area in the City of Watertown. The District allows the City to purchase, prepare and redevelop available parcels in the area, and provide economic development incentives to retain and expand existing businesses, while also attracting new business, new housing, and incent redevelopment. The District will also help to finance critical road, sewer, water, and stormwater infrastructure easements and improvements needed to service the surrounding area.

The District boundary identified in this project plan has been designed to capture a number of properties with redevelopment, renovation or expansion potential. While not every anticipated project may require some form of TIF assistance, many are likely to generate tax increment that would provide revenue to the District that could be used to help fund some of the public improvements related to those projects as well as elsewhere in and near TID #9. Accordingly, the creation of a TIF district now would further catalyze all of these projects, and likely several others.

## **SECTION III. TAX INCREMENT DISTRICT BOUNDARY DESCRIPTION AND EQUALIZED VALUES**

The boundaries of TID #9 are officially designated on Map 1a and include the parcels listed in Table 2. The boundary includes the former Bethesda/Ablelight Campus along Hoffman Drive, commercial areas near the Church Street and Bernard Street intersection, and commercial areas near Stimpson Street and Church Street

As of January 1, 2023, the real and personal property in TID #9 had an assessed base value of \$9,637,200, and the City's total equalized value was \$2,270,365,200. The TID #9 base value (minus the parcels that overlap the existing TID #5), plus \$95,775,400 in value increment in the three existing TIF districts, equals \$96,871,800 or 4.27% of the City's total.

**Table 1: Valuation Test Compliance****12% Test**

Total City EAV (2023)		\$ 2,270,365,200
12% Test		\$ 272,443,824
<b>Increment of Existing TIDs</b>		
TID #4	2.71%	\$ 61,503,600
TID #5	0.20%	\$ 4,513,100
TID #6	0.20%	\$ 4,554,200
TID #7	0.83%	\$ 18,875,100
TID #8	0.28%	\$ 6,329,400
<b>Total Existing Increment</b>	<b>4.22%</b>	<b>\$ 95,775,400</b>
Total TID #9 Base Value		\$ 9,637,200.00
TID #9 and TID #5 Overlap		\$ 8,540,800.00
TID #9 value for 12% test		\$ 1,096,400.00
Projected Base of TID #9	0.05%	\$1,096,400
<b>Total Value Subject to 12% Test</b>		<b>\$96,871,800</b>
<b>Compliance</b>	<b>4.27%</b>	<b>PASS</b>

**Table 2: Parcel List and Current Values**

Parcel ID Number	Map ID	Property Owner	Address	Acres <sup>1</sup>	Wetlands <sup>2</sup>	Net Developable Acres	Land Value 2023	Improvement Value 2023	Total Assessed Value 2023
291-0815-0814-001	1	HOFFMAN MATZ LLC	700 Hoffmann Drive	7.13	0.00	7.13	\$0	\$0	\$0
291-0815-0544-004	2	WATERTOWN COLLECTIVE LLC	672 Johnson Street	8.36	0.00	8.36	\$0	\$0	\$0
291-0815-0544-012	3	CITY OF WATERTOWN		1.22	0.00	1.22	\$0	\$0	\$0
291-0815-0432-020	4	BETHESDA LUTHERAN COMMUNITIES	800 S Montgomery Street	5.19	0.00	5.19	\$0	\$0	\$0
291-0815-0432-021	5	BLAIR HOLDINGS LLC	401 Bernard Street	2.99	0.00	2.99	\$620,000	\$1,254,500	\$1,874,500
291-0815-0433-021	6	FRED L KIRSCH TRUST	1107 S Church Street	1.32	0.00	1.32	\$380,000	\$693,500	\$1,073,500
291-0815-0433-006	7	ARTHUR J LENIUS	100 Stimpson Street	0.68	0.00	0.68	\$135,000	\$112,000	\$247,000
291-0815-0433-005	8	TERRY A ZASTROW	102 Stimpson street	0.53	0.00	0.53	\$70,000	\$62,400	\$132,400
291-0815-0433-004	9	TAZ PROPERTIES LLC	104 Stimpson Street	0.48	0.00	0.48	\$62,000	\$150,600	\$212,600
291-0815-0433-003	10	TERRY A ZASTROW	106 Stimpson Street	0.48	0.00	0.48	\$59,000	\$112,200	\$171,200
291-0815-0433-002	11	TERRY A ZASTROW	108 Stimpson Street	0.29	0.00	0.29	\$12,000	\$4,000	\$16,000
291-0815-0433-001	12	TERRY A ZASTROW	110 Stimpson Street	0.37	0.00	0.37	\$16,000	\$0	\$16,000
291-0815-0433-009	13	JP'S NEVADA LLC	1212 Utah Street	0.50	0.00	0.50	\$217,000	\$284,200	\$501,200
291-0815-0433-010	14	HJIM LAND LLC	1214 Utah Street	0.37	0.00	0.37	\$119,000	\$133,200	\$252,200
291-0815-0433-011	15	DYKSTRA PROPERTIES LLC	1216 Utah Street	0.48	0.00	0.48	\$147,000	\$196,000	\$343,000
291-0815-0432-010	16	WATERTOWN SHOPPING CENTER INC	703 S Church Street	2.99	0.00	2.99	\$626,500	\$529,200	\$1,155,700

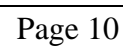
Parcel ID Number	Map ID	Property Owner	Address	Acres <sup>1</sup>	Wetlands <sup>2</sup>	Net Developable Acres	Land Value 2023	Improvement Value 2023	Total Assessed Value 2023
291-0815-0432-009	17	MK CELLULAR INC	631 S Church Street	0.93	0.00	0.93	\$284,500	\$216,300	\$500,800
291-0815-0431-052	18	SECURE STORAGE OF WATERTOWN LL	635 S Church Street	9.55	0.00	9.55	\$1,373,000	\$727,000	\$2,100,000
291-0815-0431-028	19	STORAGE WORLD OF WATERTOWN LLC	607 S Church Street	3.24	0.00	3.24	\$325,000	\$716,100	\$1,041,100
<i>Parcel Subtotal</i>	-	-	-	<i>47.1</i>	<i>0.0</i>	<i>47.1</i>	<i>\$4,446,000</i>	<i>\$5,191,200</i>	<i>\$9,637,200</i>
<i>Right-of-Way</i>	-	-	-	<i>15.0</i>	<i>0.0</i>	<i>0.0</i>	-	-	-
<b>TOTAL</b>				<b>62.1</b>	<b>0.0</b>	<b>47.1</b>	<b>\$4,446,000</b>	<b>\$5,191,200</b>	<b>\$9,637,200</b>

*Footnotes:*

- 1. Acreages are those listed on the Jefferson County land records database.*
- 2. Wetlands estimated from DNR shapefiles, as shown in Jefferson County GIS Web Mapping Tool. There are none estimated within the TID 9 boundary.*







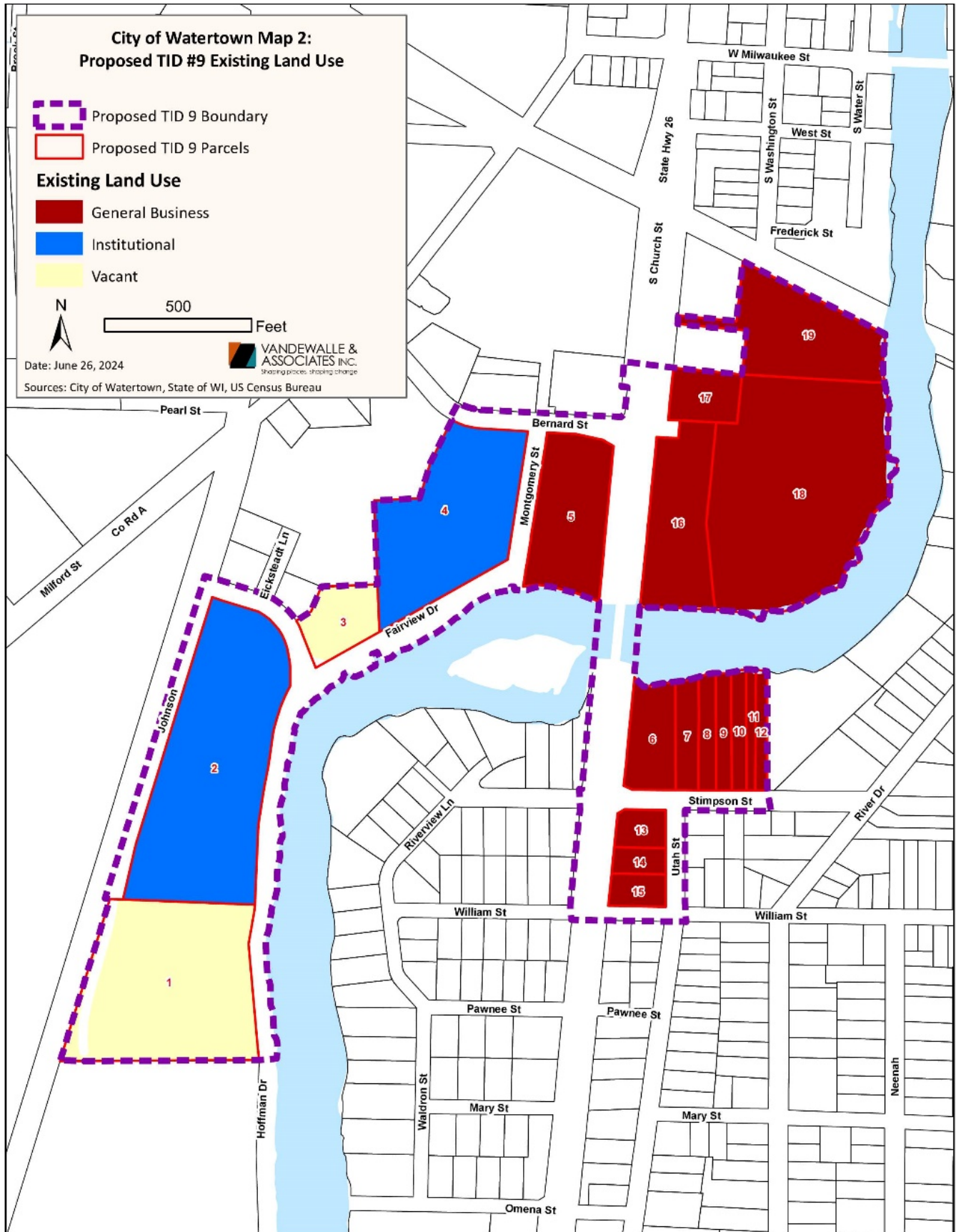


**SECTION IV. EXISTING USES AND CONDITIONS OF REAL PROPERTY**

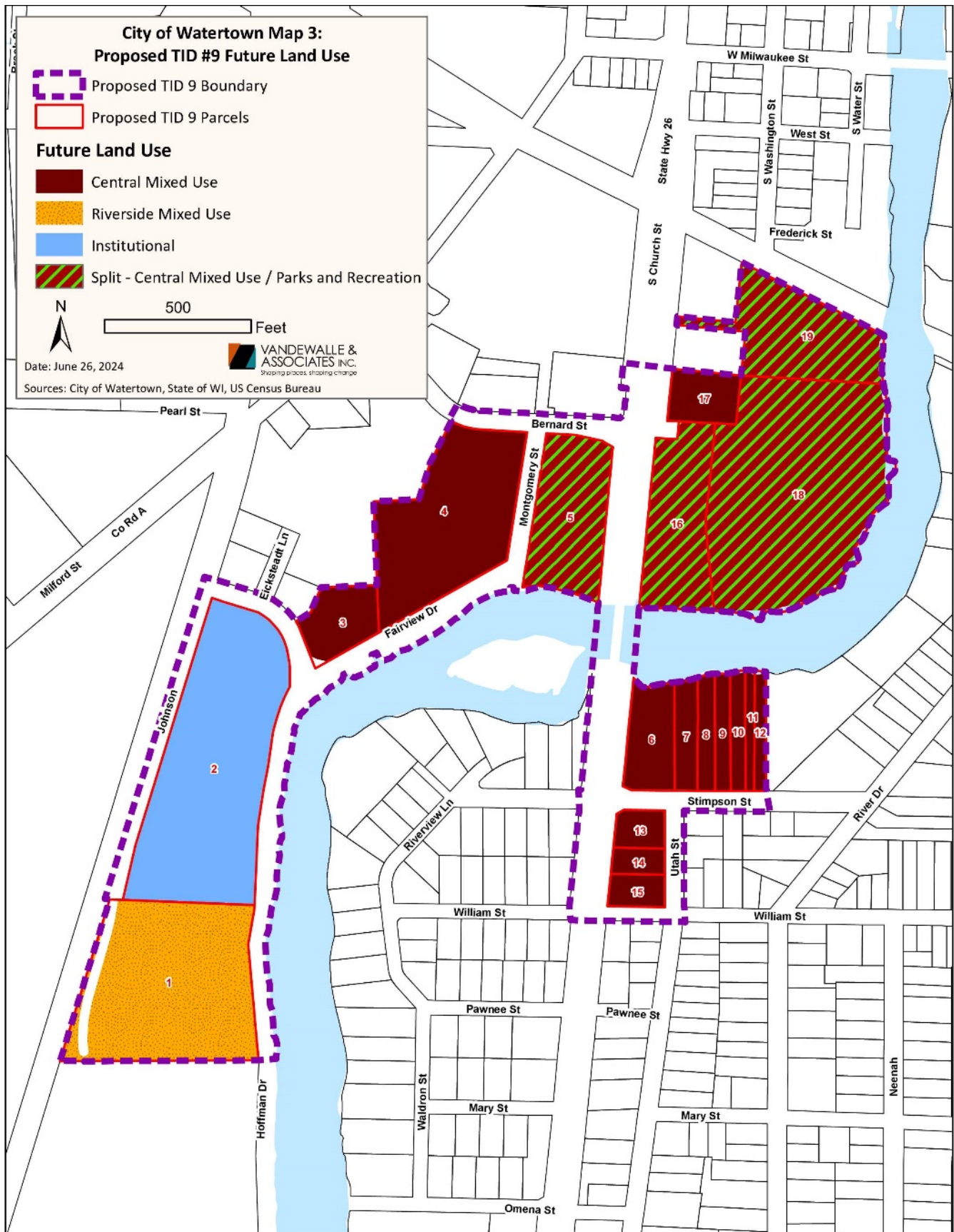
Map 2 depicts existing land uses for the District. Large portions of TID #9 feature existing commercial development along with vacant land planned for multi-family development and institutional land used for stormwater purposes. The District boundary has been designed to accommodate development potential at the former Bethesda/Ablelight Campus as well as commercial buildings where redevelopment and reinvestment may occur.

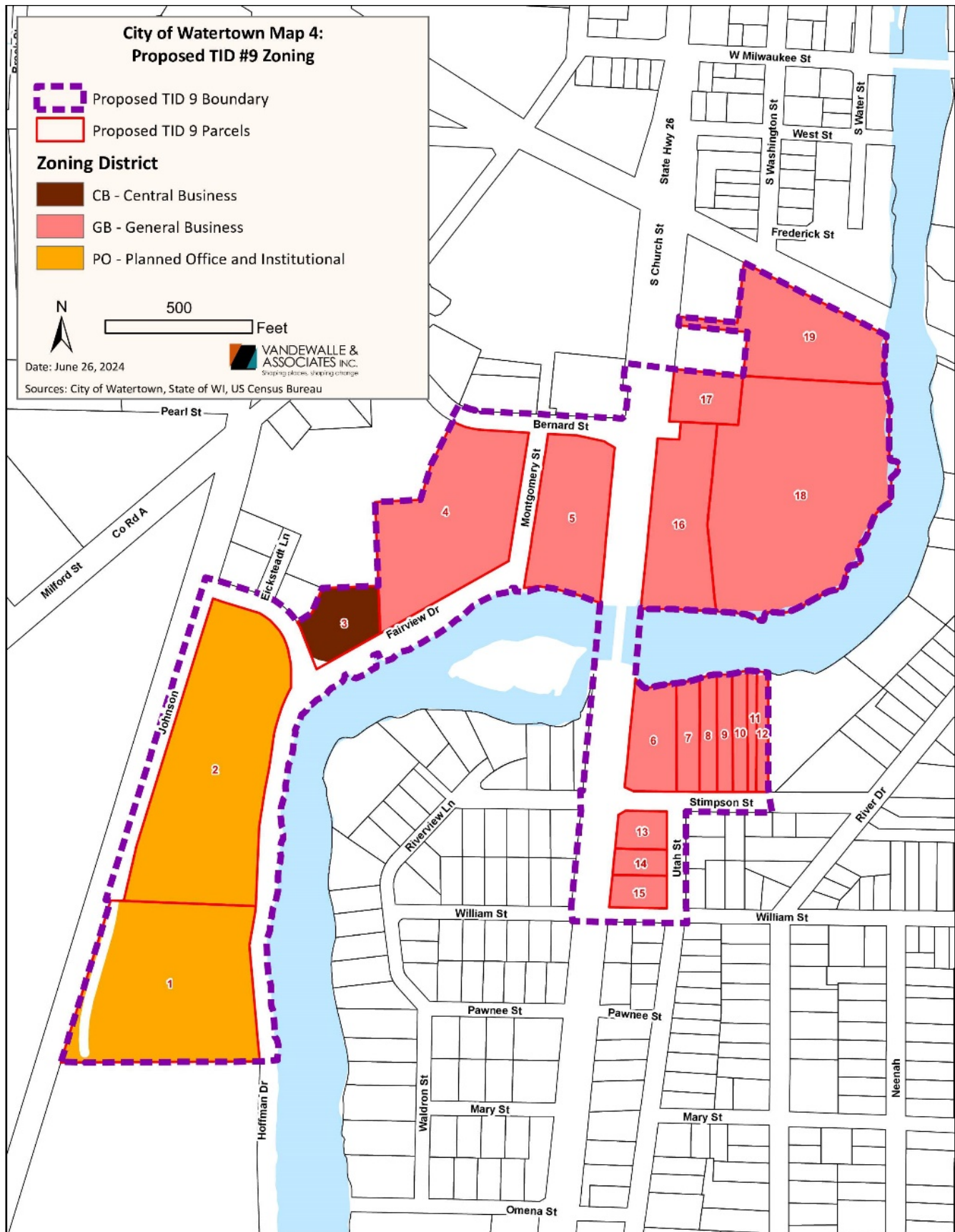
The anticipated uses of all parcels within TID #9 are generally consistent with the future land uses shown in the City of Watertown Comprehensive Plan. Future land uses within TID #9 include Central Mixed-Use, Riverside Mixed Use, Institutional, and Parks and Recreation, as shown on Map 3. The City will initiate a process to amend the Future Land Use Map for any parcels that are found to be inconsistent with this Project Plan. Until that change is made, development will be subject to current zoning and the current Future Land Use Map.

Map 4 reflects proposed zoning designations within TID #9. The most prevalent zoning types proposed in the District are General Business (65%), Planned Office and Institutional (33%), and Central Business (3%) The Comprehensive Plan allows the City to rezone property when and if demand for rezoning takes place to maintain compatibility with the Future Land Use Map.











Map 5: TID #9 Property Conditions



## **SECTION V. PROPOSED PUBLIC WORKS AND ESTIMATED COSTS**

Per the Joint Review Board's approval of this TID #9 Project Plan, the total level of authorized spending on direct project costs for TID #9 will be \$7,076,056, exclusive of interest and finance charges, to facilitate growth and development over the District's 20-year life. As shown on Table 6 in Section VII, the City anticipates additional interest and finance charges of \$384,563. The total of all projected expenditures in the District is \$7,460,620, including project costs, finance and interest charges, administrative expenses and development incentives. Note that the City intends to borrow only for "Priority Expenditures," further defined in this section.

Below are descriptions of the major public improvement categories, which are necessary and standard improvements for promoting mixed-use redevelopment of the area. In addition to a general description, each category contains a list of the following types of proposed expenditures. These project expenditures are listed in Table 3 and their general locations are shown on Map 5.

Priority Expenditures are those that the City intends, but is not required, to undertake based on the projected tax increments to be received from the future redevelopment projects described in Section VII.

Expenditures within a Half-mile are those projects, or portions thereof, that may occur within one-half mile of the District boundary per Wis. Stat. §66.1105(2)(f)1.n. and are shown in the descriptions below and on Table 3 with an asterisk (\*). In most cases, projects outside of the District boundary are incidental to or extensions of projects within the boundary that continue out of the District in order to be fully complete and of the greatest benefit to the District. All other expenditures within a half-mile not specifically identified herein will require an amendment to this Project Plan and approval of the Joint Review Board.

Contingent Expenditures are those the City may undertake provided sufficient tax increments become available to pay for them. The tax increments projected to be received from the future redevelopment projects described in Section VII are not thought to be sufficient to cover the Contingent Expenditures and, therefore, these expenditures are not included in the financial feasibility analysis contained in Section VII. However, should additional tax increments be generated, then the City may use them to undertake these projects.

Implementation and construction of the proposed projects identified herein will require case-by-case authorization by the City Council. Public expenditures for projects listed in this Project Plan should and will be based on market conditions and the status of development at the time a project is scheduled for construction and are eligible costs whether undertaken by public or private entities. The City Council is not mandated to make the public expenditures described in this plan. Redistribution of project costs within the total spending estimate will not require an amendment to the Project Plan provided that the expenditures meet the purpose and intent of the District as expressed in the plan. Scheduling of project activities will be monitored to ensure that the projected economic stimulation is occurring prior to proceeding with other project activities. This monitoring will occur on an annual basis. If economic conditions are not altered by the proposed project activity, other project activities may be delayed and/or removed from the project schedule. The goal of the proposed projects is to provide the public improvements and inducements necessary to attract and stimulate private reinvestment and redevelopment.

The project costs shown in Table 3 are preliminary estimates provided by the City's departments and its consultants that may be adjusted and refined. The adjustments and refinements may



include changing the year in which a project activity is undertaken and reallocating the cost of specific projects within the limitation of the total estimated project costs. For projects where the District would pay only a prorated share of the total cost, only the District's share has been included. The City reserves the right to increase these costs to reflect inflationary increases and other uncontrollable circumstances between 2024 and the time of construction. For project costs that may occur entirely or partially outside the boundary, the City may exercise reasonable discretion in determining the appropriate share of total project costs to be borne by the District, subject to available increment. The City also reserves the right to increase certain project costs to the extent others are reduced or not implemented without amending the Project Plan. The tax increment allocation is preliminary and is subject to adjustment based upon the implementation of this Project Plan.

### **A. Infrastructure Projects**

These costs include, but are not limited to, that portion of costs related to the construction or alteration of: sewerage treatment plants, water treatment plants, storm water detention/retention and treatment facilities, and other environmental protection devices including sustainable features for any of the foregoing as well as renewable and on-site energy systems related thereto; storm and sanitary sewer lines; water lines; amenities on streets; bike paths, trails and related facilities; and the rebuilding and expansion of streets, the construction, alteration, rebuilding or expansion of which are necessitated to carry out the goals of this Project Plan within the District and within a half-mile of the District. Infrastructure also can be installed further outside of the District if required to carry out the Project Plan, but only the portion which directly benefits the District is an eligible cost. Projects within the half-mile boundary are marked with an asterisk (\*). The cost of land acquisition, design, construction management, and other soft costs related to any of the above also may be included.

#### Priority Infrastructure Projects

1. Johnson Street Reconstruction – Milford St. to Termini\*
2. Hoffman Drive Reconstruction – Johnson St. to Fairview Dr.
3. Hoffman Drive Resurfacing – Fairview Dr. to Termini\*
4. Fairview Drive & Montgomery St. Resurfacing – Hoffman Dr. to Bernard St. (partial funding)

#### Contingent Infrastructure Projects

1. Fairview Drive & Montgomery St. Resurfacing – Hoffman Dr. to Bernard St. (remaining funding)
2. Bernard Street Resurfacing – Milford St. to S Church St.
3. Depot Street Resurfacing – Lafayette St. to W. Madison St.\*
4. Baxter Street Reconstruction – Lafayette St. to Termini\*
5. Stimpson Street Reconstruction – Riverview Ln. to S. Church St.\*
6. Riverwalk - Railroad Corridor to S. Church St.\*

### **B. Capital Cost Projects**

These costs may include, but are not limited to: the actual costs of the construction of public works or improvements; new buildings, structures, and fixtures; the demolition, alteration, remodeling, repair or reconstruction of existing buildings, structures and fixtures other than the demolition of listed historic properties; the use of sustainable (“green”) building features and renewable and on-site energy systems; the acquisition of equipment to service the District; the removal or containment of, and the restoration of, soil or groundwater affected by environmental pollution; the clearing and grading of land, and waterway improvements to improve navigation, recreation and water quality. Also included are on-street and off-street parking facility improvements including: repair, expansion, reconfiguration and construction of existing and new parking facilities; developer assistance with parking; directional and regulatory signage; landscaping, screening and beautification of parking facilities; and similar improvements necessary to serve the parking needs of the District. Such projects may occur within the District or within a half-mile of the District as necessary to further District goals. The cost of land acquisition, design, construction management, and other soft costs related to any of the above also may be included.

#### Priority Capital Cost Projects

Although the City is not intending to undertake Capital Costs on its own, such projects undertaken by private entities within the District are eligible for funding as part of any Economic Development Incentives that may be offered as part of a development agreement.

#### **C. Real Estate Acquisition and Relocation**

These costs include, but are not limited to, any deficit incurred resulting from the purchase of property for public use or the resale or lease as lessor by the City of real or personal property for consideration that is less than its cost to the City. Also included are relocation payments made in certain circumstances as the result of the City or others acquiring property within the District as needed to accommodate new development or public improvement consistent with this Plan.

#### Priority Real Estate Acquisition and Relocation Projects

The City may deem it necessary to acquire property in this area to further development initiatives outlined in this Project Plan. The City has not earmarked specific properties for acquisition but intends to be prepared in the event acquisition is necessary to achieve development objectives.

#### **D. Economic Development Incentives**

These costs include, but are not limited to, cash grants, loans, incentives, and any expenditures of the type described in any of the other categories listed in this section by or on behalf of a developer to induce development and ensure project feasibility. All properties within the District are eligible for incentives, and at City Council discretion, properties in the immediate vicinity that may offer significant benefits to TID #9 or the City as a whole. All development projects that receive some form of direct or indirect TIF participation will first enter into a development agreement approved by the City Council that specifies the terms of the TIF contributions and the obligations of the receiving property or business owner. Such contributions may be in the form of direct cash grants or in “pay-as-you-go” payments over time.

### Priority Economic Development Incentive Projects

**Economic Development Incentives\*** - Economic Development Incentive payments may be provided to landowners, businesses, or leases anywhere within the District. The amount and form of TIF participation for a particular project, if any, will be determined on a project-by-project basis as described in a project development agreement depending upon a project's specific needs, funding availability, and the project's consistency with the goals and objectives stated in this plan and other City plans and policies. For the purposes of Table 3, all such incentives are assumed to be provided as pay-as-you-go payments to developers over the remaining life of the district.

Included within the economic development incentives are façade and building improvement grants and revolving loans. The City may wish to provide small cash grants and/or loans for improvements to commercial and residential structures in the City where facades and modernization of older buildings present significant challenges and costs. Eligible costs, pending a formal application process through the City administration, may include but are not limited to new exterior paint, awnings, windows, masonry work, and ADA-compliant entrances, as well as plumbing, electrical, and structural improvements that substantially improve a building's market value and activates otherwise outmoded or unusable space.

### Priority Administrative and Professional Service Projects

These costs include, but are not limited to, those costs incurred for architectural, planning, engineering, financial, marketing and market analysis, legal advice, and other services necessary to implement this Plan. Among other services, these may include developer recruitment and negotiations, capital improvement and infrastructure design, site design, public space design, and similar services whether conducted by City staff, contractors, or one or more of the City's partner agencies. In addition, these costs include ongoing administration of the District, including cost recovery for service demands necessitated by and specific to the District's development as well as the completion of required annual reports, forms and audits, and similar efforts.

Active project management will be a key activity and expenditure for successful implementation of the TID #9 Project Plan. It is the intent of the Watertown City Council to offer a wide range of services which may include, but are not limited to: recruitment of appropriately-qualified developers for each potential redevelopment site; marketing the District for potential businesses; providing low-interest loans and/or interest write-downs for property rehabilitation and redevelopment; providing grants for façade improvements; site acquisition and preparation; and cost recovery for service demands necessitated by and specific to the District's development.

**Administrative Projects\*** - Includes costs associated with creating TID #9 and ongoing administrative expenditures. **Additional miscellaneous costs** may include the following general implementation tasks, which City staff, contractors or partner organizations may reasonably undertake at the City's discretion. Any expenditures made outside District boundaries should have a direct benefit on the area within the TID.

- Conducting more detailed planning and engineering studies;
- Developing more refined land use and redevelopment plans for implementation;
- Developing standards for which development within the District will need to conform;
- General guidance and referral of actions to other City committees and the City Council;

- Establishing and managing an economic development master fund;
- Identifying and applying for additional non-TIF revenue sources such as grants;
- Public infrastructure construction oversight;
- Developing and implementing a business marketing plan;
- Developer recruitment and negotiation;
- Business recruitment;
- Preparation of annual reports and submittal of required forms and fees to the state Department of Revenue; and
- Conducting audits.

#### **E. Finance Charges and Interest**

Finance charges and interest include, but are not limited to, interest paid on debt obligations incurred to pay for project costs, debt issuance costs, capitalized interest, coverage and reserve funds, and costs of redemption prior to maturity. This also may include interest paid to developers under pay-as-you-go provisions included in an approved development agreement.

##### Priority Finance Charges and Interest

**Finance Charges and Interest.** As detailed in Section VII, one borrowing is planned in order to fully fund the Priority Projects listed in this Section. The level of borrowing, timing, interest rates, and finance charges are estimates and will likely vary based on economic conditions and projected District cash flows at the time the obligations are incurred. Therefore, the costs shown in Section VII are subject to change without having to amend this Plan.



**Table 3: Priority Projects and Estimated Costs**

#	Project Category/Description	Cost Estimate	Contingent Expenses	Year
<b>Capital Costs</b>				
	[none]	\$0	\$0	
<b>Infrastructure</b>				
A	Johnson Street Reconstruction – Milford St to Termini*	\$575,000		2025
B	Hoffman Drive Reconstruction – Johnson St to Fairview Dr	\$140,000		2026
C	Hoffman Drive Resurfacing – Fairview Dr to Termini*	\$400,000		2027
D	Fairview Drive & Montgomery St Resurfacing-Hoffman Dr to Bernard St.	\$155,000	\$35,000	2028
E	Bernard Street Resurfacing – Milford St to S Church St*		\$235,000	
F	Depot Street Resurfacing – Lafayette St to W Madison St*		\$40,000	
G	Baxter Street Reconstruction – Lafayette St to Termini*		\$140,000	
H	Stimpson Street Reconstruction – Riverview Ln to S Church St*		\$160,000	
I	Riverwalk - Railroad Corridor to S Church St*		\$4,800,000	
<b>Real Estate Acquisition and Relocation</b>				
	Real Estate Acquisition*			
<b>Economic Development Incentives</b>				
	Development Incentives (subject to development agreement)	\$5,106,057		
<b>Administrative and Professional Services*</b>				
	Administrative Projects	\$700,000		
<b>Finance Charges and Interest</b>				
	Finance Charges and Interest	\$384,563		
<b>Donations to other TIF Districts</b>				
	[none]			
<b>Total Priority Project Expenditures</b>		<b>\$7,460,620</b>		
<b>Total Contingent Project Expenditures</b>			<b>\$5,410,000</b>	

1. See Map 5 for project locations.
2. Expenditures marked with an asterisk (\*) may take place within one-half mile of the District boundary.
3. All preliminary cost estimates are shown in 2024 dollars and subject to inflation and refinement as more information becomes available. The City reserves the right to increase these costs to reflect inflationary increases and other uncontrollable circumstances between 2024 and the time of construction. The City also reserves the right to increase certain project costs to the extent others are reduced or not implemented, without amending the Project Plan.

Map 5: TID #9 Priority Projects





## **SECTION VI. NON-TAX REVENUES AND NON-PROJECT COSTS**

Although the City may pursue grants and other funding sources to help pay for some of the project costs identified herein, the success of such efforts is hard to predict. Accordingly, the full costs attributable to TID #9 have been shown.

For projects where the District would pay only a prorated share of the total cost, only the District's share has been included. Accordingly, there are no non-project costs included in this Plan.

## **SECTION VII. ECONOMIC FEASIBILITY ANALYSIS**

The information and exhibits contained within this section demonstrate that the proposed District is economically feasible insofar as:

- The City has available to it the means to secure the necessary financing required to accomplish the projects contained within this Plan.
- The City expects to complete the projects in multiple phases and can adjust the timing of implementation as needed to coincide with the pace of redevelopment.
- The development anticipated to occur as a result of the implementation of this Plan will generate sufficient tax increments to pay for the cost of the projects.

Table 3: Priority Projects and Estimated Costs (Section V), lists the priority projects and provides an estimated total cost for each category and/or project throughout the District's life. Hard costs are expected to be borrowed for and built within 1-2 year time frames, while soft costs for discretionary payments, administration and professional services, and finance charges/interest represent ongoing expenses. All costs are shown in 2024 dollars.

Within this section are several additional tables that, together, provide a cash flow model demonstrating that the projected tax increment collections and all other revenues available to the District will be sufficient to pay all project costs.

Each project will need to be addressed on an individual basis through negotiations and a review of project finances ultimately resulting in a development agreement. Each project also will be reviewed in a manner addressing the criteria of job creation, tax increment creation, blight elimination, and similar development criteria. One development project may address certain criteria while another may address different criteria. Consequently, the City Council will review each project individually and make its determinations based on the project's implementation goals. The City reserves the right to implement only those projects that remain viable as the Plan period proceeds.

Table 4: Development Assumptions by Year, provides a more detailed schedule of expected development in TID #9 based on the potential for expansion or redevelopment potential of selected parcels over the life of the District. The actual pace of development is difficult to predict, but it is the City's goal to capture increment value from new construction projects to spur additional growth within the District over the next 20 years. A conservative estimate places the value increment from new construction within the District at approximately \$34,710,000 with most of the projected new value anticipated within the first ten years of the TID in the form of new development, redevelopment, and renovation activity.

Table 5: Projected Tax Increment Revenues by Year estimates the tax increment to be generated from new construction in the District (shown in Table 4). Based on the type and intensity of development estimated to occur, new construction in the District is projected to yield tax increment revenues of \$8,023,834. Increment estimates are based on assessment data for comparable properties currently paying taxes in the City of Watertown and surrounding municipalities.

Financing for certain priority projects listed in Table 3 will be done on a case-by-case basis. The borrowing could be a mix of taxable and tax-exempt General Obligation (G.O.), Revenue Bonds, and Special Assessment B Bonds in order to maintain borrowing flexibility on future City projects. (See Section VIII for detailed descriptions of these and other financing methods available to the City.)

Table 6: Estimated Debt Service Financing Plan, shows one possible scenario for G.O. borrowings in 2027 and 2039 for priority infrastructure, and capital costs. Note that these issuances are limited only to Priority Projects (i.e., excluding Contingent or non-essential projects) as described in Section V and are exclusive of administrative costs and donations to other Districts. It is estimated that G.O borrowing interest rates will average 3.7% for the 2027 borrowing issue and 4% for the 2039 borrowing issue. All calculations assume an annual inflation rate of 0% and a gross millage rate of \$17.18.

Table 7: Summary of Source and Uses (Cash Flow), shows TID #9 is expected to close on time with a projected positive cash balance of \$563,215 available at the end of its statutory life (the final collection year of 2046). The \$1,270,000 in debt service for the bond issuances shown in Table 6 is reflective of additional finance-related costs and capitalized interest; however, this amount is subject to change without having to amend this Project Plan and will vary depending upon the types of financing selected and the associated costs involved.

The information and exhibits contained within this Section demonstrate that the proposed District is economically feasible insofar as:

- The City has available to it the means to secure the necessary financing required to accomplish the projects contained within this Plan. A listing of “Available Financing Methods” is included in Section VIII.
- The City expects to complete the projects in one or multiple phases and can adjust the timing of implementation as needed to coincide with the pace of private development. A discussion of the phasing and projected timeline for project completion is discussed under “Plan Implementation” within this Section. Table 6 provides a projection of the financing method for each potential borrowing and the time at which that financing is expected to be incurred is included.
- The development anticipated to occur as a result of the implementation of this Plan will generate sufficient tax increments to pay for the cost of the projects. Within this Section are tables identifying: 1) the development expected to occur, 2) a projection of tax increments to be collected resulting from that development and other economic growth within the District, and 3) a cash flow model demonstrating that the projected tax increment collections and all other revenues available to the District will be sufficient to pay all Project Costs.

**Plan Implementation**

To be successful, the District will need to be implemented in accordance with the following objectives:

- Identified projects will provide the necessary anticipated governmental services to the area. A reasonable and orderly borrowing sequence is shown on Table 6. However, public debt and expenditures should be made at the pace private development occurs to assure increment is sufficient to cover expenses.
- It is anticipated developer agreements between the City and property owners will be in place prior to major public expenditures. These agreements can provide for development guarantees or a payment in lieu of development. To further assure contract enforcement, these agreements might include levying of special assessments against benefited properties.
- The order in which public improvements are made should be adjusted in accordance with development and execution of developer agreements. The City reserves the right to alter the implementation of this Plan to accomplish this objective.
- Projected interest rates are based on current market conditions. Municipal interest rates are subject to constantly changing market conditions. In addition, other factors such as the loss of tax-exempt status of municipal bonds or broadening the purpose of future tax-exempt bonds would affect market conditions. Actual interest expense will be determined once the methods of financing have been approved and securities or other obligations are issued.
- If financing as outlined in this Plan proves unworkable, the City reserves the right to use alternate financing solutions for the projects as they are implemented.

**Table 4: Development Assumptions**

Year		Residential	Commercial	Total Development Increment by Year	Cumulative Value Increment
0	2025			\$0	\$0
1	2026	\$9,720,000		\$9,720,000	\$9,720,000
2	2027	\$3,240,000		\$3,240,000	\$12,960,000
3	2028		\$250,000	\$250,000	\$13,210,000
4	2029			\$0	\$13,210,000
5	2030		\$250,000	\$250,000	\$13,460,000
6	2031			\$0	\$13,460,000
7	2032		\$250,000	\$250,000	\$13,710,000
8	2033			\$0	\$13,710,000
9	2034		\$250,000	\$250,000	\$13,960,000
10	2035	\$15,000,000		\$15,000,000	\$28,960,000
11	2036		\$250,000	\$250,000	\$29,210,000
12	2037			\$0	\$29,210,000
13	2038		\$250,000	\$250,000	\$29,460,000
14	2039			\$0	\$29,460,000
15	2040		\$250,000	\$250,000	\$29,710,000
16	2041	\$5,000,000		\$5,000,000	\$34,710,000
17	2042			\$0	\$34,710,000
18	2043			\$0	\$34,710,000
19	2044			\$0	\$34,710,000
20	2045			\$0	\$34,710,000
<b>Totals</b>		<b>\$32,960,000</b>	<b>\$1,750,000</b>	<b>\$34,710,000</b>	

1. Estimates based on 2023 assessment data and construction costs.
2. Uninflated annual increment at project buildout, based on 2023 tax rate and estimated costs.

**Table 5: Projected Tax Increment Revenues by Year**

Assumptions			
Annual Inflation During Life of TID.....	0.00%		
2023 Gross Tax Rate (per \$1000 EV).....	\$17.18		
Annual Adjustment to tax rate.....	0.00%		
Investment rate.....	0.00%		
Data above dashed line are actual			

Background Data				Revenues			
	(a)	(b)	(c)	(d)	(e)	(f)	(g)
Year	TIF District Valuation	Construction Increment	TIF Increment Over Base	Tax Rate	Tax Revenue	Investment Proceeds	Total Revenues
	(January 1)	(1)					
	Base Value \$9,637,200						
2025	\$9,637,200	\$9,720,000	\$9,720,000	\$17.18	\$0	\$0	\$0
2026	\$19,357,200	\$3,240,000	\$12,960,000	\$17.18	\$0	\$0	\$0
2027	\$22,597,200	\$250,000	\$13,210,000	\$17.18	\$167,020	\$0	\$167,020
2028	\$22,847,200		\$13,210,000	\$17.18	\$222,693	\$0	\$222,693
2029	\$22,847,200	\$250,000	\$13,460,000	\$17.18	\$226,989	\$0	\$226,989
2030	\$23,097,200		\$13,460,000	\$17.18	\$226,989	\$0	\$226,989
2031	\$23,097,200	\$250,000	\$13,710,000	\$17.18	\$231,285	\$0	\$231,285
2032	\$23,347,200		\$13,710,000	\$17.18	\$231,285	\$0	\$231,285
2033	\$23,347,200	\$250,000	\$13,960,000	\$17.18	\$235,581	\$0	\$235,581
2034	\$23,597,200	\$15,000,000	\$28,960,000	\$17.18	\$235,581	\$0	\$235,581
2035	\$38,597,200	\$250,000	\$29,210,000	\$17.18	\$239,876	\$0	\$239,876
2036	\$38,847,200		\$29,210,000	\$17.18	\$497,623	\$0	\$497,623
2037	\$38,847,200	\$250,000	\$29,460,000	\$17.18	\$501,919	\$0	\$501,919
2038	\$39,097,200		\$29,460,000	\$17.18	\$501,919	\$0	\$501,919
2039	\$39,097,200	\$250,000	\$29,710,000	\$17.18	\$506,215	\$0	\$506,215
2040	\$39,347,200	\$5,000,000	\$34,710,000	\$17.18	\$506,215	\$0	\$506,215
2041	\$44,347,200		\$34,710,000	\$17.18	\$510,511	\$0	\$510,511
2042	\$44,347,200		\$34,710,000	\$17.18	\$596,426	\$0	\$596,426
2043	\$44,347,200		\$34,710,000	\$17.18	\$596,426	\$0	\$596,426
2044	\$44,347,200		\$34,710,000	\$17.18	\$596,426	\$0	\$596,426
2045	\$44,347,200		\$34,710,000	\$17.18	\$596,426	\$0	\$596,426
2046					\$596,426	\$0	\$596,426
		\$34,710,000			\$8,023,834	\$0	\$8,023,834

Tax Increment Projection Worksheet Provided by: BAIRD, Inc. using assumptions provided by the City.

Table 6: Estimated Debt Service Financing Plan

<i>Example New Issue</i>					<i>Example New Issue</i>				
\$500,000 G.O. Promissory Notes Dated April 1, 2027					\$770,000 G.O. Promissory Notes Dated April 1, 2039				
Expenditures									
(h) Payments to Developer	(i) Principal	(i) Interest	(k) Less: Estimated Bid Premium	(l) Debt Service	(m) Principal	(n) Interest	(o) Debt Service	(p) Administrative Expenses	(q) Combined Expenditures
65%	(4/1)	(4/1 & 10/1) TIC= 3.70%			(4/1)	(4/1 & 10/1) AVG= 4.00%		(1)	
\$0								\$50,000	\$50,000
\$0								\$50,000	\$50,000
\$0								\$50,000	\$50,000
\$144,751	\$10,000	\$38,243	(\$872)	\$47,370				\$50,000	\$242,121
\$147,543	\$25,000	\$24,345		\$49,345				\$50,000	\$246,888
\$147,543	\$25,000	\$22,845		\$47,845				\$50,000	\$245,388
\$150,335	\$25,000	\$21,345		\$46,345				\$40,000	\$236,680
\$150,335	\$30,000	\$19,695		\$49,695				\$40,000	\$240,030
\$153,127	\$30,000	\$17,895		\$47,895				\$40,000	\$241,022
\$153,127	\$30,000	\$16,245		\$46,245				\$40,000	\$239,372
\$155,920	\$35,000	\$14,620		\$49,620				\$40,000	\$245,540
\$323,455	\$35,000	\$12,861		\$47,861				\$40,000	\$411,316
\$326,247	\$40,000	\$10,968		\$50,968				\$25,000	\$402,215
\$326,247	\$40,000	\$8,948		\$48,948				\$25,000	\$400,195
\$329,040	\$40,000	\$6,928		\$46,928				\$25,000	\$400,967
\$329,040	\$45,000	\$4,781		\$49,781		\$46,200	\$46,200	\$25,000	\$450,021
\$331,832	\$45,000	\$2,734		\$47,734		\$30,800	\$30,800	\$10,000	\$420,366
\$387,677	\$45,000	\$911		\$45,911	\$95,000	\$28,900	\$123,900	\$10,000	\$567,488
\$387,677					\$160,000	\$23,800	\$183,800	\$10,000	\$581,477
\$387,677					\$165,000	\$17,300	\$182,300	\$10,000	\$579,977
\$387,677					\$170,000	\$10,600	\$180,600	\$10,000	\$578,277
\$387,677					\$180,000	\$3,600	\$183,600	\$10,000	\$581,277
\$5,106,929	\$500,000	\$223,363	(\$872)	\$722,490	\$770,000	\$161,200	\$931,200	\$700,000	\$7,460,619

Estimated Financing Plan Provided by: BAIRD, Inc. using assumptions provided by the City.



# City of Watertown

**Table 7: Summary of Sources and Uses (Cash Flow)**

Assumptions				Example New Issue										TID Status						
Annual Inflation During Life of TID.....				0.00%		\$500,000					\$770,000									
2023 Gross Tax Rate (per \$1000 EV).....				\$17.18		G.O. Promissory Notes					G.O. Promissory Notes									
Annual Adjustment to tax rate.....				0.00%		Dated April 1, 2027					Dated April 1, 2039									
Investment rate.....				0.00%																
Data above dashed line are actual																				
Background Data				Revenues			Expenditures										TID Status			
(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)	(i)	(j)	(k)	(l)	(m)	(n)	(o)	(p)	(q)	(r)	(s)		
Year	TIF District Valuation	Construction Increment	TIF Increment Over Base	Tax Rate	Tax Revenue	Investment Proceeds	Total Revenues	Payments to Developer	Principal	Interest	Less: Estimated Bid Premium	Debt Service	Principal	Interest	Debt Service	Administrative Expenses	Combined Expenditures	Annual Balance	Year End Cumulative Balance	Year
	(January 1)	(1)						65%	(4/1)	(4/1 & 10/1)			(4/1)	(4/1 & 10/1)		(1)			(December 31)	
	Base Value \$9,637,200									TIC= 3.70%				AVG= 4.00%						
2025	\$9,637,200	\$9,720,000	\$9,720,000	\$17.18	\$0	\$0	\$0	\$0								\$50,000	\$50,000	(\$50,000)	(\$50,000)	2025
2026	\$19,357,200	\$3,240,000	\$12,960,000	\$17.18	\$0	\$0	\$0	\$0								\$50,000	\$50,000	(\$50,000)	(\$100,000)	2026
2027	\$22,597,200	\$250,000	\$13,210,000	\$17.18	\$167,020	\$0	\$167,020	\$0								\$50,000	\$50,000	\$117,020	\$17,020	2027
2028	\$22,847,200		\$13,210,000	\$17.18	\$222,693	\$0	\$222,693	\$144,751	\$10,000	\$38,243	(\$872)	\$47,370				\$50,000	\$242,121	(\$19,428)	(\$2,408)	2028
2029	\$22,847,200	\$250,000	\$13,460,000	\$17.18	\$226,989	\$0	\$226,989	\$147,543	\$25,000	\$24,345		\$49,345				\$50,000	\$246,888	(\$19,899)	(\$22,306)	2029
2030	\$23,097,200		\$13,460,000	\$17.18	\$226,989	\$0	\$226,989	\$147,543	\$25,000	\$22,845		\$47,845				\$50,000	\$245,388	(\$18,399)	(\$40,705)	2030
2031	\$23,097,200	\$250,000	\$13,710,000	\$17.18	\$231,285	\$0	\$231,285	\$150,335	\$25,000	\$21,345		\$46,345				\$40,000	\$236,680	(\$5,395)	(\$46,100)	2031
2032	\$23,347,200		\$13,710,000	\$17.18	\$231,285	\$0	\$231,285	\$150,335	\$30,000	\$19,695		\$49,695				\$40,000	\$240,030	(\$8,745)	(\$54,846)	2032
2033	\$23,347,200	\$250,000	\$13,960,000	\$17.18	\$235,581	\$0	\$235,581	\$153,127	\$30,000	\$17,895		\$47,895				\$40,000	\$241,022	(\$5,442)	(\$60,288)	2033
2034	\$23,597,200	\$15,000,000	\$28,960,000	\$17.18	\$235,581	\$0	\$235,581	\$153,127	\$30,000	\$16,245		\$46,245				\$40,000	\$239,372	(\$3,792)	(\$64,079)	2034
2035	\$38,597,200	\$250,000	\$29,210,000	\$17.18	\$239,876	\$0	\$239,876	\$155,920	\$35,000	\$14,620		\$49,620				\$40,000	\$245,540	(\$5,663)	(\$69,742)	2035
2036	\$38,847,200		\$29,210,000	\$17.18	\$497,623	\$0	\$497,623	\$323,455	\$35,000	\$12,861		\$47,861				\$40,000	\$411,316	\$86,307	\$16,564	2036
2037	\$38,847,200	\$250,000	\$29,460,000	\$17.18	\$501,919	\$0	\$501,919	\$326,247	\$40,000	\$10,968		\$50,968				\$25,000	\$402,215	\$99,704	\$116,269	2037
2038	\$39,097,200		\$29,460,000	\$17.18	\$501,919	\$0	\$501,919	\$326,247	\$40,000	\$8,948		\$48,948				\$25,000	\$400,195	\$101,724	\$217,993	2038
2039	\$39,097,200	\$250,000	\$29,710,000	\$17.18	\$506,215	\$0	\$506,215	\$329,040	\$40,000	\$6,928		\$46,928				\$25,000	\$400,967	\$105,248	\$323,241	2039
2040	\$39,347,200	\$5,000,000	\$34,710,000	\$17.18	\$506,215	\$0	\$506,215	\$329,040	\$45,000	\$4,781		\$49,781				\$25,000	\$450,021	\$56,194	\$379,435	2040
2041	\$44,347,200		\$34,710,000	\$17.18	\$510,511	\$0	\$510,511	\$331,832	\$45,000	\$2,734		\$47,734		\$46,200	\$46,200	\$10,000	\$420,366	\$90,145	\$469,580	2041
2042	\$44,347,200		\$34,710,000	\$17.18	\$596,426	\$0	\$596,426	\$387,677	\$45,000	\$911		\$45,911	\$95,000	\$28,900	\$123,900	\$10,000	\$567,488	\$28,938	\$498,518	2042
2043	\$44,347,200		\$34,710,000	\$17.18	\$596,426	\$0	\$596,426	\$387,677					\$160,000	\$23,800	\$183,800	\$10,000	\$581,477	\$14,949	\$513,467	2043
2044	\$44,347,200		\$34,710,000	\$17.18	\$596,426	\$0	\$596,426	\$387,677					\$165,000	\$17,300	\$182,300	\$10,000	\$579,977	\$16,449	\$529,916	2044
2045	\$44,347,200		\$34,710,000	\$17.18	\$596,426	\$0	\$596,426	\$387,677					\$170,000	\$10,600	\$180,600	\$10,000	\$578,277	\$18,149	\$548,065	2045
2046					\$596,426	\$0	\$596,426	\$387,677					\$180,000	\$3,600	\$183,600	\$10,000	\$581,277	\$15,149	\$563,215	2046
		\$34,710,000			\$8,023,834	\$0	\$8,023,834	\$5,106,929	\$500,000	\$223,363	(\$872)	\$722,490	\$770,000	\$161,200	\$931,200	\$700,000	\$7,460,619			
Type of TID:																				
2025	TID Inception (2025)																			
2040	Final Year to Incur TIF Related Costs																			
2045	Maximum Legal Life of TID (20 Years)																			
2046	Final Tax Collection Year																			
				(1) Per City.																

*Developer incentive schedule and debt schedule provided by Robert W. Baird & Co. Inc. using assumptions provided by the City.*



## **SECTION VIII. AVAILABLE FINANCING METHODS**

Implementation of this Plan may require that the City issue debt obligations to provide direct or indirect financing for the Projects to be undertaken. The following is a list of the types of obligations the City may choose to utilize.

### **General Obligation (G.O.) Bonds or Notes**

The City may issue G.O. Bonds or Notes to finance the cost of projects included within this Plan. The Wisconsin State Constitution limits the principal amount of G.O. debt that the community may have outstanding at any point in time to an amount not greater than five percent of its total equalized value. As of 2024, the City has a G.O. debt limit of \$119,137,475, of which \$90,942,475 is currently unused and could be made available to finance project costs.

### **Bonds Issued to Developers (“Pay as You Go” Financing)**

The City may issue a bond or other obligation to one or more developers who provide financing for projects included in this Plan. Repayment of the amounts due to the developer under the bonds or other obligations are limited to an agreed percentage of the available annual tax increments collected that result from the improvements made by the developer. To the extent that the tax increments collected are insufficient to make annual payments, or to repay the entire obligation over the life of the District, the City’s obligation is limited to not more than the agreed percentage of the actual increments collected. Bonds or other obligations issued to developers in this fashion are not general obligations of the City and, therefore, do not count against the City’s statutory borrowing capacity.

### **Tax Increment Revenue Bonds**

The City has the authority to issue revenue bonds secured by the tax increments to be collected. These bonds may be issued directly by the City or as a form of lease revenue bond by the Redevelopment Authority (RDA). Tax Increment Revenue Bonds and Lease Revenue Bonds are not general obligations of the City and therefore do not count against the City’s statutory borrowing capacity. To the extent tax increments collected are insufficient to meet the annual debt service requirements of the revenue bonds, the City may be subject to either a permissive or mandatory requirement to appropriate on an annual basis a sum equal to the actual or projected shortfall.

### **Utility Revenue Bonds**

The City can issue revenue bonds to be repaid from revenues of its various systems, including revenues paid by the City that represent service of the system to the City. There is neither a statutory nor constitutional limitation on the amount of revenue bonds that can be issued, however, water rates are controlled by the Wisconsin Public Service Commission and the City must demonstrate to bond purchasers its ability to repay revenue debt with the assigned rates. To the extent that the City utilizes utility revenues other than tax increments to repay a portion of the bonds, the City must reduce the total eligible Project Costs by an equal amount.

### **Special Assessment “B” Bonds**

The City has the ability to levy special assessments against benefited properties to pay part of the costs for street, curb, gutter, sewer, water, storm sewers and other infrastructure. In the event the City determines that special assessments are appropriate, the City can issue Special Assessment B bonds pledging revenues from special assessment installments to the extent assessment

payments are outstanding. These bonds are not counted against the City's statutory borrowing capacity. If special assessments are levied, the City must reduce the total eligible Project Costs under this Plan by an amount equal to the total collected.

**SECTION IX.           CONSISTENCY OF ACTIVITIES WITHIN TAX INCREMENT  
DISTRICT #9 WITH THE CITY ZONING ORDINANCE, MASTER  
PLAN AND OTHER DEVELOPMENT ORDINANCES**

The anticipated uses of all parcels within TID #9 are generally consistent with the future land uses shown in the City of Watertown Comprehensive Plan, as shown on Map 3.

This District is being created under the “mixed-use district” definition of Wis. Sta. § 66.1105, and the City has the flexibility of choosing to rezone any of the parcels to other types of zoning if and when demand for rezoning takes place. The only limitation is the amount of newly platted residential use that would be allowed (not more than 35% by area) if the City chose to rezone some of the land to residential with a newly platted residential subdivision.

The City has the flexibility of choosing to rezone those parcels shown on the Future Land Use Map as suitable for planned mixed use to other types of zoning if and when demand for rezoning takes place. The City will initiate a process to amend the Future Land Use Map for any parcels found to be inconsistent with this Project Plan. Until that change is made, development will be subject to current zoning and the current Future Land Use Map. Any zoning changes required to implement the projects listed herein will be made in accordance with the City’s zoning ordinance on a project-by-project basis.

**SECTION X.           ANNEXED PROPERTY**

There are no lands proposed for inclusion within the District that were annexed by the City within the past year prior to adoption of this Project Plan. The entire District is surrounded by property already in the City, so no future annexations are anticipated.

**SECTION XI.           ESTIMATE OF PROPERTY TO BE DEVOTED TO RETAIL  
BUSINESS**

The City estimates that approximately 56% of the real property in the District will be devoted to retail business at the end of the District’s maximum expenditure period, pursuant to Wis. Stat. §66.1105(5)(b).

**SECTION XII.          STATEMENT ON RELOCATION**

In the event relocation or the acquisition of property by eminent domain becomes necessary at some time during the implementation period, the City will follow applicable provisions of Wis. Stat. Chapter 32.

**APPENDIX A: TID BOUNDARY LEGAL DESCRIPTION**

**APPENDIX B: IMPACT ON OVERLYING TAXING JURISDICTIONS**

<b>Base Value</b>	\$9,637,200	(January 1, 2025)
<b>Projected Value Increment</b>	\$34,710,000	(At district closure in 2045)
<b>Projected Total Tax Increment</b>	\$8,023,834	(From creation to closure)

<b>Taxing Jurisdiction</b>	<b>2023 Tax Rate</b>	<b>% of Mill Rate by Jurisdiction</b>	<b>2023 Taxes Collected on Base Value by Jurisdiction</b>	<b>Total Tax Increment Collected by the TID Over the Life of the District</b>	<b>Annual Taxes Collected After TID Closure by Jurisdiction</b>	<b>Increase in Annual Taxes Collected After TID Closure by Jurisdiction</b>
Jefferson County	3.06	17.82%	\$29,510	\$1,429,894	\$135,797	\$106,287
City of Watertown	7.06	41.11%	\$68,073	\$3,298,416	\$313,251	\$245,177
Watertown School District	6.40	37.22%	\$61,636	\$2,986,502	\$283,628	\$221,992
Madison College	0.66	3.85%	\$6,378	\$309,022	\$29,348	\$22,970
<b>Total</b>	<b>17.18</b>	<b>100%</b>	<b>\$165,597</b>	<b>\$8,023,834</b>	<b>\$762,024</b>	<b>\$596,427</b>

**APPENDIX C:        PLAN COMMISSION RESOLUTION RECOMMENDING  
ADOPTION OF TAX INCREMENT DISTRICT #11**

**APPENDIX D:       COMMON COUNCIL RESOLUTION APPROVING THE  
PROJECT PLAN**



**APPENDIX E: JOINT REVIEW BOARD RESOLUTION APPROVING THE PROJECT**