City of Watertown Warming and Cooling Center/Shelter Plan



Opportunity runs through it.

February 2024

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Plan Description

The warming and cooling center/shelter is to ensure that members of the community have a safe space during inclement weather so that they may not be physically put in harm's way due to extreme weather conditions. The City of Watertown aims to create a space that is physically and emotionally safe for all, regardless of race, ethnicity, religion, gender, gender identity, or sexual orientation. The City of Watertown Warming and Cooling Center/Shelter Plan is provided to all municipal departments. This plan will also be provided to Dodge and Jefferson County Offices of Emergency Management.



Plan Development and Maintenance

The City of Watertown Warming and Cooling Center/Shelter Plan will be maintained in accordance with city government policies and procedures. Deficiencies identified in exercises and actual use, or organizational changes will necessitate revisions to the plan. Revisions of the plan will be forwarded to all organizations and agencies assigned responsibilities in the plan. All revisions to the plan will be documented in the Record of Changes section. Annual review of the Warming and Cooling Center/Shelter Plan will be conducted by City Leadership.

Record of Changes

Date of Revision	Description of Revision Made	Section	Approved By

1. Purpose

The City of Watertown plans to activate a warming or cooling center/shelter in the event of a weather emergency situation. Watertown Department of Public Health (WDPH) and the City's Emergency Management (EM) will work with the Watertown Senior and Community Center and the Watertown Public Library, which are the designated warming and cooling center/shelter locations.

Center/Shelter Designation Definitions

Center: A facility opened during the day during regular business hours with business operating as usual.

Center with Extended Operational Hours: A facility that will be staffed by city staff or volunteers for hours outside of normal business hours.

Shelter: A facility that has a 24-hour operation cycle for long-term situations. A facility that will be staffed by city staff or volunteers for shelter operations.

Center/shelter designation will adjust depending on community needs and the weather. For example, a shelter can return to a center after 24 hours if needed. When conditions are projected to reach the following levels, the need to activate the Warming or Cooling Center/Shelter Plan will be considered:

Center

- Warming Center
 - Wind chill advisory issued by National Weather Service (NWS) for 2, or more, consecutive nights – OR -
 - Wind chill warning issued by NWS
- Cooling Center
 - Temperatures above 100° F for a period of three days or more OR –
 - The NWS has issued a Heat Advisory

Center with Extended Operational Hours

Criteria to open up a Center plus:

- Warming Center
 - Intermittent power outage
- Cooling Center
 - The heat index is forecasted to be approximately 105° F or higher OR –
 - Intermittent power outage

Shelter

Criteria to open up a Center with Extended Operational Hours plus:

- Warming Shelter
 - Expected extended power outage OR –
 - Overnight outdoor temperature forecast by NWS to be less than 0⁰ F for a period of three days, with or without wind chill conditions
- Cooling Shelter
 - Expected extended power outage OR –

 The NWS has issued an excessive heat warning for a period of 48 hours or longer

It will be noted that the existing weather conditions will serve as guidance for local officials and is not to be considered as governance. Many factors play a role in providing a community warming or cooling center/shelter. The availability of the host facility and adequate staffing will determine if a warming or cooling center/shelter may be offered. The City's dispatch, EM and WDPH will receive regularly updated weather reports from the NWS to know if and when a warming or cooling center/shelter would need to be opened. The NWS uses specific weather terminology to ensure that residents know what to expect in inclement weather. The National Oceanic and Atmospheric Administration's NWS Heat Index is a measure of how hot it really feels when relative humidity is factored in with the actual air temperature. The NWS will initiate alert procedures when the Heat Index is expected to exceed 105°-110°F (depending on local climate) for at least 2 consecutive days.

Excessive Heat Warning is issued within 12 hours of the onset of extremely dangerous heat conditions. The general rule of thumb for this Warning is when the maximum heat index temperature is expected to be 105°F or higher for at least 2 days and night time air temperatures will not drop below 75°F; however, these criteria vary across the country, especially for areas not used to extreme heat conditions.

Excessive Heat Watches are issued when conditions are favorable for an excessive heat event in the next 24 to 72 hours. A Watch is used when the risk of a heat wave has increased but its occurrence and timing is still uncertain.

Heat Advisory is issued within 12 hours of the onset of extremely dangerous heat conditions. The general rule of thumb for this Advisory is when the maximum heat index temperature is expected to be 100°F or higher for at least 2 days, and night time air temperatures will not drop below 75°F; however, these criteria vary across the country, especially for areas that are not used to dangerous heat conditions.

Wind Chill is the temperature it "feels like" outside and is based on the rate of heat loss from exposed skin caused by the effects of wind and cold. As the wind increases, the body is cooled at a faster rate causing the skin temperature to drop. Wind Chill does not impact inanimate objects like car radiators and exposed water pipes, because these objects cannot cool below the actual air temperature.

Wind Chill Warning is issued when temperatures are expected to meet or exceed local wind chill warning criteria in the next 12 to 36 hours. Wind chill temperatures may reach or exceed 25°F.

Wind Chill Advisory is issued when wind chill temperatures are expected to meet or exceed local wind chill advisory criteria in the next 12 to 36 hours. Wind chill temperatures may reach or exceed -15°F.

When any of the conditions listed above are met and the City Leadership decides to open a warming or cooling center/shelter, the City's EM will request that the Watertown Senior and Community Center, the Watertown Public Library, or another facility open as a warming or cooling center/shelter. All city

department leadership will be notified by dispatch that a center or shelter has been opened along with the designation. Local stakeholders and partners will be informed and provided with regular updates from the City EM or designee on the status of the center/shelter.

WDPH will create a Wisconsin Emergency Assistance Volunteer Registry (WEAVR) alert to activate volunteers to staff a warming or cooling center/shelter. The City's website and Facebook page will be used to notify the public of any warming or cooling center/shelter locations and times of operation by the Watertown Media Productions Department. Normal broadcast and print media notification methods will be used. Information should be coordinated for translation into alternative language(s). Community residents can call 2-1-1 to identify other resources available.

Individuals seeking a warming center/shelter will be advised the following:

- A center is a drop-in place to warm up or cool down and charge devices, it is not a long-term shelter.
- Food that is ready to eat is permissible; kitchen access will not be available.
- Please bring any personal items you require. Amplified sound devices are prohibited.
- The City of Watertown will not be responsible for lost or stolen items.
- Guests must comply with the guidelines and rules of the facility that is being used as a center/shelter.

2. Scope

This plan was developed to guide emergency preparedness and management in response to an extreme weather emergency situation in Watertown. It is a flexible document in which changes from the content of the plan may occur due to the unique nature of the weather. This plan provides protocols and procedures for the activation, operation, and deactivation of the warming or cooling center/shelter. It details activation and operating procedures, staff and volunteer requirements and roles, and communication flow. Once a center/shelter is open, the local government will issue a press release and share information on social media.

3. Mitigation

Residents of Watertown and the surrounding area are encouraged to take necessary precautions to reduce the threat of extreme cold incidents, such as conducting an annual inspection of heating units, maintaining household insulation, maintaining general home maintenance against the elements, and if possible, the installation of a domestic generator. The public should take all preparedness messages, advisories, watches, and warnings seriously by taking proactive measures before extreme weather incidents start.

4. Situation and Assumptions

Watertown is a city situated on the edge of Jefferson and Dodge Counties and nestled in the great bend of the Rock River. It is located roughly 40 miles east of Madison and 50 miles to the west of Milwaukee. As of the 2020 census, the city's population was 22,926. The City of Watertown is susceptible to numerous threats and hazards that may require the residents to seek services.

The following assumptions should be considered:

- Electric power generation, transmission, and distribution grids are impacted by the increased loads resulting from cold/freezing temperatures or extreme heat.
- Power disruptions may occur simultaneously as extreme temperature incidents, thus increasing the risk to life safety, critical infrastructure, and the environment.
- Extreme temperatures are potentially life-threatening to people, pets, and livestock.
- Individuals with access or functional needs are disproportionately impacted and at higher risk for serious illness and negative impacts from extreme temperatures.
- Extreme temperature incidents may restrict public gatherings and require some public facilities to be used as temporary respite areas.
- Individuals experiencing homelessness may need immediate transportation to and from warming centers and temporary sheltering during extreme temperatures.
- Heavy ice/snowfall accumulation may result in the collapse of roof structures, power lines, and other infrastructure.

An air temperature of 96°F with 65% humidity makes it feel like 121°F. According to the CDC, extreme heat kills more people than hurricanes, earthquakes, tornadoes, and lightning combined. Several factors can increase health risks during an extreme weather event. People at higher risk of adverse health effects of extreme weather include the elderly, infants and young children, the poor, the homeless, individuals who are socially isolated, those with existing medical conditions, those who take certain medications, individuals who work outdoors or in extreme cold or heat, as well as those who lack proper heating or do not use existing heating.

When municipal resources are exhausted, Dodge and or Jefferson County Emergency Management will coordinate assistance and help satisfy unmet needs. Similarly, if the county, or counties, requires additional assistance, it will call on mutual aid from adjacent counties or from the State of Wisconsin.

5. General Procedures

The decision to open a warming or cooling center/shelter depends on a variety of factors, including availability of resources. However, the selection of a warming or cooling center/shelter should include the potential to easily transition into a shelter with 24-hour operation if the need arises. Warming and cooling centers/shelters may be public or semi-public places like libraries, malls, community centers, senior centers, churches, etc. that are open regularly, but where anyone searching for a warm or cool place can find a center. Recommendations and considerations when choosing a warming center/shelter include the following:

- Heating of at least 70° F
- Air conditioning
- Publicly advertised
- Accessible to people with disabilities
- Access to potable water
- Public restrooms
- Access to 911 (phone services)

- Parking access
- Proximity to public transportation if applicable
- Back-up generators
- Facility security
- Seating
- Area for service animals if applicable
- Communication services, including internet access, translators, and sign-language interpreters as needed.

The City of Watertown has identified the following as potential warming and cooling center/shelter locations: *

Primary:

Name of Facility:	Watertown Senior and
	Community Center
Address:	514 S 1 st St, Watertown WI
Telephone Number:	(920) 262-8099 Main
	(920) 262-8095 Office
	(920) 567-8157 Cell
Facility Contact Person:	Andrea Draeger

Backup:

Name of Facility:	Watertown Public Library
Address:	100 S Water St, Watertown WI
Telephone Number:	Main (920) 262-4090
	Cell: (920) 253-8168
Facility Contact Person:	Peg Checkai

^{*}Please note that these are potential locations, which are subject to change depending on the circumstances and/or severity of the emergency.

Service Animals

Service animals are defined as animals that are individually trained to do work or perform tasks for people with disabilities. Examples of such work or tasks include guiding people who are blind, alerting people who are deaf, pulling a wheelchair, alerting, and protecting a person who is having a seizure, or calming a person with Post Traumatic Stress Disorder (PTSD) during an anxiety attack. Service animals are working animals, not pets. The work or task the service animal has been trained to provide must be directly related to the person's disability. Animals whose sole function is to provide comfort or emotional support do not qualify as service animals under the American Disability Act (ADA).

Under the ADA, State and local governments, businesses, and nonprofit organizations that serve the public must allow service animals to accompany people with disabilities in all areas of the facility where the public is allowed to go. A service animal must be under the control of its handler. When it is not obvious what service an animal provides, only two questions can be asked: (1) is the animal a service animal required because of a disability, and (2) what work or task the service animal has been trained to

perform. Staff cannot ask about the person's disability, require medical documentation, require a special identification card or training documentation for the animal, or that the animal demonstrates its ability to perform the work or task.

Allergies and fear of animals are not valid reasons for denying access or refusing service to people using service animals. When a person who is allergic to dander and a person who uses a service animal must spend time in the same room or facility, they both should be accommodated by assigning them, if possible, to different locations within the room or different rooms in the facility. Staff are not required to provide care for or supervision of a service animal.

Unaccompanied Minors

It is recommended that all areas designated for unaccompanied minors be monitored by two staff members. A staff member will accompany all unaccompanied minors at all times while in the center/shelter. Unaccompanied minors will be reported to local law enforcement, and proper reunification efforts will commence. Unaccompanied minors presenting at the center/shelter will require taking a number of specific actions to ensure their safety, security, and health. This will include, but is not limited to, notifying law enforcement.

Minor Definitions

Unaccompanied Minor: An un-emancipated child younger than 18 who has been separated from both parents, legal guardians, other relatives, schools, and childcare providers and are not being cared for by an adult who, by law or custom, is responsible for doing so.

Separated Child: A child who is separated from both parents or from his or her previous legal guardian or customary primary caregiver, but not necessarily from other family members.

Family Member: A person related to another person by blood, adoption, or marriage.

Legal guardian: An adult with the legal right to physical custody of a minor, as bestowed by court order or state law.

Parent: The birth parent or adoptive parent of a minor.

Volunteers

Volunteers must be at least 18 years of age and pass a criminal background check. An application to volunteer is to be completed through the Wisconsin Emergency Assistance Volunteer Registry (WEAVR). There are various positions requiring lead volunteers such as volunteer coordinator, assistant volunteer coordinator, food coordinator, and more. Training will be provided to volunteers using Just-In-Time Training (JITT). Rules and guidelines are established to provide quality service and accommodations to the guests using the center and to develop clear roles, expectations, and safety of both volunteers and guests. The goal is to have all staff and volunteers participate in an orientation/training prior to the opening of a center/shelter. When time and resources permit, the orientation/training may include the following: Warming or Cooling Center/Shelter Mission, Organizational Structure, Roles and Responsibilities, Schedule and Set-Up Needs, Safety and Security, Communication Plan, Orientation Feedback, Self-assessment, Staff/Volunteer Agreement, and sign-up times.

A volunteer shift schedule for operations could be as followed:

Shift ONE: 8:00 AM – 12:30 PM
 Shift TWO: 12:00 PM - 5:00 PM
 Shift THREE: 4:30 PM – 9:00 PM
 Shift FOUR: 8:30-PM – 8:30 AM

6. Center with Extended Operational Hours and Shelter Procedures

The City's EM will determine the number of staff and/or volunteers and what roles and responsibilities will need to occur at the center with extended hours/shelter for each shift. An individual may be assigned multiple roles and responsibilities.

NIMS and ICS Structure

The National Incident Management System (NIMS) guides all levels of government, nongovernmental organizations, and the private sector to work together to prevent, protect against, mitigate, respond to, and recover from incidents by providing a shared vocabulary, systems, and processes to successfully deliver the capabilities. It also defines operational systems that guide how personnel work together during incidents. The Incident Command System (ICS) is a standardized approach to the command, control, and coordination of emergency response providing a common hierarchy within which responders from multiple agencies can be effective for managing temporary incident(s) of any size to control funds, personnel, facilities, equipment, and communications. ICS provides a foundation for NIMS to improve interoperability among jurisdictions and disciplines in various areas. Centers with extended hours and shelters need to use NIMS and ICS to ensure proper procedures are being used.

Incident Command (IC)/Management

Director: The Director or his/her designee is responsible for overall operations. This position oversees the escalation of each event, set up, opening, event management and the deactivation of the center/shelter for each event. The Director is in charge of the center with extended hours/shelter's key functions, such as guest care, staffing levels, development, and maintenance of the schedules for staff and volunteers, and any additional needs that may arise. The Director is the decision-maker for overall site operations and determines what sites are operational for each event. They develop any contingency plans needed in case of an emergency. The Director is a Site Lead when one shelter is open. If multiple shelters are open the Site Lead(s)/Manager(s) report to the Director. The Director for the center with extended hours/shelter will be a member of the City Leadership team or their designee.

Site Lead/Manager: The Site Lead/Manager is responsible for overseeing the successful operation of a center/shelter. They have the responsibility of making sure the site is in good condition before the center/shelter opens. The Site Lead/Manager is also responsible for the setup of areas for service animals if applicable, signage for the shelter, and space allocation. The Site Lead/Manager has decision making authority during individual events and reports to the Director. They are also responsible for implementing systems and strategies to ensure smooth and efficient flow during intake and exit at each site. The Director will work with the Site Lead/Manager to identify volunteer roles and responsibilities

for these activities. At the end of each center with extended hours/shelter event, the Site Lead/Manager works with the Director and Facility Lead to ensure that the facility is managed appropriately and restored to the pre-opening conditions. The Site Lead/Manager for the center with extended hours/shelter will be a member of the City Leadership team or their designee.

Logistics

Logistics Lead/Coordinator: The Logistics Lead/Coordinator ensures that all functional areas of operations have the necessary supplies to maintain adequate levels of care. This includes ordering and inventorying supplies, distributing supplies, and assessing all available resources. The Logistics Lead/Coordinator for the center with extended hours/shelter will be a member of the City Leadership team or their designee.

Volunteer Coordinator: The Volunteer Coordinator is responsible for ensuring that all volunteers are recruited, trained, oriented, scheduled and supported. The Volunteer Coordinator will utilize materials including Just in Time Training (JITT) documents, working agreements, and will establish volunteer schedules. The Volunteer Coordinator for the center with extended hours/shelter will be a member of the City Leadership team or their designee.

Facility Lead: The Facility Lead is a designated contact at the center/shelter location. They serve as a liaison between each facility and the staff and volunteers. The Facility Lead instructs the Site Lead/Manager on the logistics of the facility (location of lights, heating, etc.) and any operating procedures. They also make sure the site is in good condition before the center with extended hours/shelter opens and after the center with extended hours/shelter is deactivated. The Facility Lead for the center with extended hours/shelter will be a member of the City Leadership team or their designee.

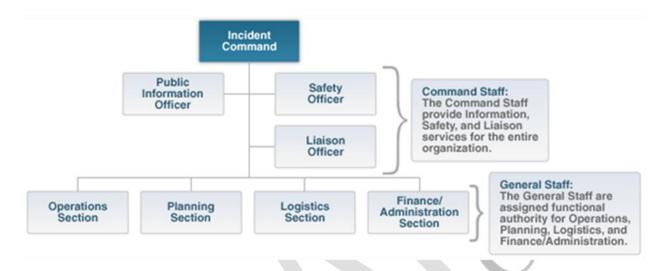
Operations

Registration (Intake/Exit/Runner) Lead: The Registration Lead is responsible for implementing systems and strategies to ensure smooth and efficient flow during intake and exit at each site. The Registration Lead will work with the Site Leader to identify volunteer roles and responsibilities for these activities. The Registration Lead for the center with extended hours/shelter will be a member of the City Leadership team or their designee.

Security Lead: The Security Lead is responsible for implementing the Safety Plan for the assigned site. This person coordinates directly with the Site Lead/Manager. The Security Lead continually checks for potential hazards and responds to any incidents. The Security Lead also ensures all areas of the facility designated as off-limits are properly secured and routinely checked for security breaches and reports to the Site Lead/Manager. The Security Lead will contact the Police Department or Emergency Medical Services as needed. During heavy snow and/or icy weather, the Security Lead will contact the Public Works Department as needed to ensure accessibility to the center with extended hours/shelter. The Security Lead for the center with extended hours/shelter will be a member of the City Leadership team or their designee.

Finance and Administration

Finance and Administration Coordinator: The Finance and Administration Coordinator keeps track of the guest registration logs, oversees data collection to meet reporting requirements and monitors all costs incurred from operation and ensures that key elements are appropriately tracked. The Finance and Administration Coordinator for the center with extended hours/shelter will by the city's Finance Director/Treasurer or designee.



Shelters are used by many communities to protect health during extreme weather events. However, the use of shelters can result in congregating groups of at-risk people, such as older adults or those with communicable diseases. Shelter staff and guests should follow best practices to reduce the risk of illness. Health screening is the first level of protection for clients and the workforce. Screening and infectious disease considerations should be located outside the center or just inside the main entrance. Everyone is to be screened, such as guests, staff, and volunteers. If possible, provide alternative shelters for those who are symptomatic. This may be a separate room within the facility with a separate bathroom. In order to prepare for a Health Screening Area, the following should be done:

- Set up an area where people will be screened before entering the shelter or right away when entering the center. Ideally, conduct screening outside to allow for social distancing and maximize airflow.
- 2. Post signage before entry to the screening line in both English and Spanish.
- 3. Post signage throughout the facility in English and Spanish on:
 - Symptoms for health screening
 - The need to follow frequent handwashing and proper respiratory etiquette
 - Reporting symptoms to shelter staff if they feel ill

Communication

Ensure signage is understandable for non-English speaking persons and those with low literacy. Make necessary accommodations for those who are sensory impaired, including having a quiet room and signs posted in the facility. **Behavioral Health**

All volunteers and staff will be aware of mental health and phycological first aid at shift briefings for themselves and guests. This can include, but is not limited to, understanding factors that affect the stress responses of coming to a shelter (feeling anxiety or overwhelmed, experiencing confusion or agitation, crying, etc.), providing support to individuals such as directing to call 2-1-1, ensuring everyone remains safe, listening and remaining calm to others, and keeping the Site Lead/Manager informed about any concerns.

Center with Extended Operational Hours Activation

The center with extended operational hours will be staffed by city staff and/or screened and trained volunteers. A Director will be assigned and be responsible for overall operations. A minimum of a Director and two individuals are needed to open a center with extended operation hours. The City EM and dispatch will regularly monitor weather reports to be aware of pending conditions. Staff and volunteers will have clearly defined roles with varying levels of responsibility and will have been given the appropriate training to do those roles well and with confidence. Additional staff/volunteers can be activated as needed. All guests will be checked in using Appendix B.

Shelter Activation

The number of residents using the center and the need for guests to stay at the center beyond daytime hours are key factors that will help officials determine whether the center will need to transition to a shelter. The Watertown Emergency Operation Center (EOC) shall activate to coordinate the opening and management of shelters in conjunction with the American Red Cross (ARC) and/or the Salvation Army.

The City EM and dispatch will regularly monitor weather reports to be aware of pending conditions. The City EM will issue a weather update from the NWS to City Leadership, and messaging on the City's website and social media will take place to alert the public. The designated person at the center will make final decisions about operational issues and the removal of guests if necessary. Staff and volunteers will have clearly defined roles with varying levels of responsibility and will have been given the appropriate training to do those roles well and with confidence. A minimum of a Director and two individuals are needed to open a shelter. All guests will be checked in using Appendix B.

For this plan, the shelter will stay open for the length of the severe weather or power outage. A shelter schedule could be as follows:

- 7:00 AM Site Prep: Site Lead and Facility Liaison Report.
- 7:30 AM Set Up: Area Leads Report.
- 8:00 AM Shift ONE Volunteers Report.
- 9:00 AM Center Opens for Guests
- 12:00 PM Shift TWO Volunteers Report.
- 4:30 PM Shift THREE Volunteers Report.
 - 6:30 PM Begin Check-Out Procedures if the Center Will Not Remain Open.
 - 7:00 PM Center Closed For Residents if the Center Will Not Remain Open.
 - 9:00 PM Close Center, Clean Up, and Lock Up Facility if Closing.

- 8:30 PM Shift FOUR Volunteers Report.
 - Quiet Hours are from 10PM-6:00AM.
 - 6:00 AM Begin Check-Out Procedures if the Center Will Not Remain Open.
 - 7:00 AM Center Closed for Residents if the Center Will Not Remain Open.
 - 8:00 AM Close Center, Clean Up, and Lock up Facility if Closing.

The Site Lead/Manager will walk through the designated location to make sure that the site is ready to receive guests. They will note the condition of the facility and equipment and determine if there are any additional needs for the shelter. The Site Lead/Manager will set up signage inside and outside the shelter per the center layout in the plan. Signage will also include instructions and additional messages for guests. The Site Lead/Manager will establish a registration area and check-out process for everyone entering or leaving the shelter, including staff and volunteers.

All shelter staff will be trained in and knowledgeable of the specific functions they are responsible for and the organizational and command structure that will be used to manage the overall shelter operation. The City EM and Site Lead/Manager will review safety and security plans for the shelter site. The City EM or Site Lead/Manager will stay in contact with the Police Department for additional guidance and assistance as needed.

Once activation and notification of opening the shelter has started, the Site Lead/Manager assigned will check in with staff to provide staff schedule, check-in forms (guest intake form), and rules and guidelines for guests. Adequate volunteers and staff are needed to assure the safety of guests and volunteers.

Plan for a significant increase in use of supplies including:

- Masks, gowns, and gloves
- Water and other fluids for hydration
- Facial tissues
- Soap
- Handwashing stations
- Hand sanitizers containing at least 60% alcohol
- Paper towels
- Disinfection and cleaning agents and supplies

As guests arrive, volunteers and/or staff will screen the guests and explain the rules and guidelines to each arrival. Guests who are in emergency need of the shelter may check in at any time provided they meet the guidelines and rules of the shelter. Guests are required to sign in and complete the intake forms and sign the guest rules and guidelines. Any guests who do not meet the criteria or are unwilling to follow the rules and guidelines will be referred elsewhere. Space of the shelter is on a first come, first served basis. No one is allowed to reserve his or her space in advance.

Guests are expected to be respectful and observe quiet time from 10pm-6am. A volunteer/staff will assign each guest a cot and assign them to a proper sleeping room. Four designated rooms would be set up (single males, single females, families and unaccompanied minors, and gender neutral). Any room

being used for the shelter, including the restrooms, kitchen, and sleeping rooms will be sanitized and cleaned at least daily if the shelter is to remain open for several days. There are currently 14 cots that can be used for a shelter.

If an emergency arises, volunteers/staff must call 911 and take reasonable actions during the incident. Any emergency or incident must be documented on the Incident Form (Appendix D) and promptly returned to the Site Lead/Manager and City EM. The Site Lead/Manager or City EM must also be notified that 911 has been called.

The shelter will serve guests with special needs (non-medical) to the best of our ability. Partnering with community organizations and networks is one way to identify populations and individuals with access and functional needs (AFN) in Watertown. Community resources and networks could include but are not limited to assisted living and nursing home facilities, community health workers, parent/caregiver support programs, faith-based organizations, and schools. Ways to serve guests with special needs (non-medical) include, but are not limited to the following:

- Wheel-chair access entrances
- Provide a separate/quite stimulation area
- Ensure power/electricity is accessible
- Ensure restrooms are available

Deactivation of Center with Extended Hours/Shelter

Closure begins the process of returning the center with extended hours or the shelter to a pre-activation condition. The City EM and the Site Lead/Manager will determine when the center with extended hours/shelter is no longer needed and will request de-activation.

Center with Extended Operational Hours

- Warming Center
 - o Intermittent power outage has been restored
- Cooling Center
 - The NWS has canceled the excessive heat warning OR –
 - Intermittent power outage has been restored

Shelter

- Warming Shelter
 - Extended power outage has been restored OR –
 - o The NWS has canceled the wind chill advisory
- Cooling Shelter
 - Extended power outage has been restored OR –
 - The NWS has canceled the excessive heat warning

Guests will be notified when the center with extended hours/shelter closes, and the city's website and social media will be updated. All belongings must be taken by the guests. Individual guests, staff and volunteers are accounted for prior to departing. The Logistics Lead/Coordinator will report to the Site

Lead/Manager inventory of all the supplies used and reporting anything needed for future events. Center/Shelter staff will confirm that the location has been returned to its pre-activation condition, all supplies are gathered and accounted for, and the location is secure before leaving. Returning the shelter to its normal function could include the following:

- Sweep/mop/vacuum sleeping all areas used.
- Wipe down all areas with bleach solution or Clorox wipes.
- Sanitize any cots that were used.
- Empty all garbage cans if needed and place bags in the hallway
- Collect any paperwork and supplies



APPENDIX A

JITT (Just In Time Training)

Position: Warming Center/Shelter Volunteer

Reports to: City Emergency Management or Lead Volunteer Coordinator

Role: Facilitate a safe and healthful shelter environment for community members in need; assist them with requests for resources; provide hospitality and fellowship.

Qualifications: Volunteers must be aged 18 or older and pass a background check.

Check In

- ✓ Check in: sign in and put on ID badge
- ✓ Review job assignment, become familiar with primary tasks and reporting structure
- ✓ Receive briefing on situational awareness, risk communication, safety, and other pertinent information as needed from supervisor or other designee (person you are succeeding)
- ✓ Receive JITT from supervisor or designee
- ✓ Review health & safety procedures

Duties

- ✓ Sign "guests" (by first name and last initial only) into and out of the center/shelter (sign **out** if they are leaving the grounds)
- ✓ Provide a cot (if needed and available)
- ✓ Escort each guest to their cot and sleeping room (if needed)
- ✓ Educate the guests about the amenities on site and provide referrals for resources not available on site (Examples may include Disability and Resource Center, Salvation Army, and other health and human services).
- ✓ Record any needs, concerns, suggestions, or incidents in the Unit Log which occur during your shift
- ✓ Maintain a quiet and respectful atmosphere
- ✓ Call 9-1-1 for any assistance if guests will not comply with respectful behavior toward all shelter occupants or substance use in building, or become threatening
- ✓ Provide a site tour and situation briefing to your volunteer successors!

Check Out

- ✓ Sign out
- ✓ Sign and date entries in log (attached to volunteer sign in clip board)

Registration Leader

Name:			
The Pers	on You Report To: Site Lead/Manager	Name:	Phone:
Reportin	g To You Are: N/A		
Purpose	To greet and register guests as they enter	the center/shelte	r
Qualifica	tions: No specific qualifications required.		
	•		
Check-			
	Sign-in at Workforce Staging Area.		
	Sign-out resource packet, if appropriate.		
	Review Job Action Sheet.	d badga ata) as a	nnranriata
	Receive and put on identification (vest, id		
	Sign necessary forms, if applicable (confine Attend briefing.	dentiality forms, e	itc.).
	•	inning duties as no	nodod
	Report to your assigned area before beginned	illilling duties as ne	eeded.
Duties			
	 Ensure station has appropriate guest for 	ms and equipmen	t needed (cliphoards, pens, pencils,
_	etc.).	ms and equipmen	riceded (enphodias, peris, perions,
	Ensure station is set up properly.		
	Greet guests as they enter.		
_	Recognize guests with special needs. Ale	rt Site Lead/Mana	ger to send appropriate
_	Volunteer/staff to assist guest as approp		Ber to seria appropriate
	Provide guests with any registration mat		
_	When Greeter/Registration Group Staff r		s and changes in guest flow, report to
	Site Lead/Manager.	1	, , , , , , , , , , , , , , , , , , ,
	Ensure accuracy and completeness of gu	est forms if necess	sary.
	Refer guests' questions to the appropriat		,
	Maintain adequate supply levels. Contact		member for additional supplies as
	appropriate.		
	Provide routine progress and/or status re	eports to Site Lead	l/Manager.
	Monitor colleagues and guests for signs of	of fatigue or distre	ess. Notify the person you report to as
	appropriate.	_	
	Perform other duties as assigned and app	proved by the pers	son you report to.
Check-			
	When relieved, hand in all documents, in	icluding the Job A	ction Sheet with feedback, to the
	person you report to.	· C. 1	6
	Participate in scheduled debriefing at shi	tt change or close	of center/shelter.
_	Return to Workforce Staging Area.	V	
	Return identification (vest, id badge, etc.) as appropriate.	
	Pick up exit materials, as appropriate.		
	Sign-out		

Logistics Lead/Coordinator

Name:	
The Pers	on You Report To: Site Lead/Manager Name: Phone:
Reportin	g To You Are: N/A
Purpose:	Supply Demand
Qualifica	tions: No specific qualifications required.
Check-	In:
	Sign-in at Workforce Staging Area.
_	Review Job Action Sheet.
	Receive and put on identification (vest, id badge, etc.) as applicable.
	Sign necessary forms, if applicable (confidentiality forms, etc.) if applicable.
	Attend briefing if applicable.
	Report to your assigned area before beginning duties as needed.
Duties	
٥	Ensure station all functional areas of operations have the necessary supplies to maintain adequate levels of care (ordering supplies, maintaining inventory of supplies, distributing supplies, assessing availability of resources, etc.) Report any update to Site Lead/Manager. Perform other duties as assigned and approved by the person you report to.
Check-	out:
_	If applicable, hand in all documents, including the Job Action Sheet with feedback, to the person you report to.
	Participate in scheduled debriefing at shift change or close of shelter if applicable.
	Return to Workforce Staging Area if applicable.
	Return identification (vest, id badge, etc.) if applicable.
	Pick up exit materials if applicable.
	Sign-out.

Volunteer Coordinator

	Volunteer coordinator
Name:	
The Pers	on You Report To: Site Lead/Manager Name: Phone:
Reportin	g To You Are: N/A
Purpose:	Volunteer Support and Lead
Qualifica	tions: No specific qualifications required.
Check-	In:
	Sign-in at Workforce Staging Area.
	Review Job Action Sheet.
	Receive and put on identification (vest, id badge, etc.) if applicable.
	Sign necessary forms, if applicable (confidentiality forms, etc.) if applicable.
	Attend briefing if applicable.
_	Report to your assigned area before beginning duties as needed.
	toperate from an experience and a second and
Duties	
	Ensure all volunteers are trained, oriented, scheduled and supported.
	Utilize and develop materials as needed (working agreements, schedules, etc.).
	Send out alerts on WEAVR if applicable and track responses.
	Perform other duties as assigned and approved by the person you report to.
Check-	Out:
	If applicable, hand in all documents, including the Job Action Sheet with feedback, to the person
_	you report to.
	Participate in scheduled debriefing at shift change or close of center if applicable.
_	Return to Workforce Staging Area if applicable.
_	Return identification (vest, id badge, etc.) if applicable.
	Pick up exit materials if applicable.
	Sign-out.

Facility Lead

Name:	
The Person You Report To: Site Lead/Manager Name:	Phone:
Reporting To You Are: N/A	
Purpose: Liaison Point of Contact	
Qualifications: No specific qualifications required.	

Check-In:

- □ Sign-in at Workforce Staging Area.
- □ Review Job Action Sheet.
- Receive and put on identification (vest, id badge, etc.) if applicable.
- □ Sign necessary forms, if applicable (confidentiality forms, etc.) if applicable.
- □ Attend briefing if applicable.
- □ Report to your assigned area before beginning duties as needed.

Duties:

- ☐ Instruct Site Lead/Manager of facility's logistics and operating procedures.
- ☐ Ensure the facility is in good condition before the center/shelter opens and after the center/shelter closes by performing a walk-through with the Site Lead/Manager.
- □ Perform other duties as assigned and approved by the person you report to.

Check-out:

- ☐ If applicable, hand in all documents, including the Job Action Sheet with feedback, to the person you report to.
- Participate in scheduled debriefing at shift change or close of center if applicable.
- ☐ Return to Workforce Staging Area if applicable.
- Return identification (vest, id badge, etc.) if applicable.
- □ Pick up exit materials if applicable.
- □ Sign-out.

Finance and Administration Coordinator

	i mance and Administration Coordinator
Name:	
The Pers	on You Report To: Site Lead/Manager Name: Phone:
Reportin	g To You Are: N/A
Purpose:	: Monitor Costs
Qualifica	ations: No specific qualifications required.
Check-	.ln·
	Sign-in at Workforce Staging Area.
_	Review Job Action Sheet.
_	Receive and put on identification (vest, id badge, etc.) if applicable.
	Sign necessary forms, if applicable (confidentiality forms, etc.) if applicable.
	Attend briefing if applicable.
	Report to your assigned area before beginning duties as needed.
Duties	
	Keep track of guest registration logs as applicable.
	Lead data collection for costs incurred from the warming shelter.
	Perform other duties as assigned and approved by the person you report to.
Check-	out:
	If applicable, hand in all documents, including the Job Action Sheet with feedback, to the person you report to.
	Participate in scheduled debriefing at shift change or close of center if applicable.
	Return to Workforce Staging Area if applicable.
	Return identification (vest, id badge, etc.) if applicable.
	Pick up exit materials if applicable.
	Sign-out.

Security Lead

	ocounty Ecou
Name:	
The Pers	on You Report To: Site Lead/Manager Name: Phone:
Reportin	g To You Are: N/A
Purpose:	Security and Safety
Qualifica	tions: No specific qualifications required.
Ch a ala	
Check-	
	Sign-in at Workforce Staging Area.
	Review Job Action Sheet.
	Receive and put on identification (vest, id badge, etc.) if applicable.
	Sign necessary forms, if applicable (confidentiality forms, etc.) if applicable.
	Attend briefing if applicable.
	Report to your assigned area before beginning duties as needed.
Duties	
	Implement safety plan for the warming shelter.
	Check for potential hazards and respond to any incident.
	Ensures all areas of the center designated as off-limits are properly secured and routinely
	checked for security breaches. Report all updates to the Site Lead/Manager.
	Perform other duties as assigned and approved by the person you report to.
Check-	out:
	If applicable, hand in all documents, including the Job Action Sheet with feedback, to the person
	you report to.
	Participate in scheduled debriefing at shift change or close of shelter if applicable.
	Return to Workforce Staging Area if applicable.
	Return identification (vest, id badge, etc.) if applicable.
	Pick up exit materials if applicable.
	Sign-out.

Site Lead/Manager Job Action Sheet

Reports to: Director

Reporting to you: Logistics Lead/Coordinator, Volunteer Coordinator, Facility Lead, Intake/Exit/Runner Lead, Security Lead, Finance and Administration Coordinator, and as needed the Police Department and Emergency Medical Services.

Initial Duties and Responsibilities:

- Read through this Job Action Sheet.
- Wear "Site Lead/Manager" vest as applicable.
- Determine the staff/volunteer necessary for the warming shelter with the Director and Volunteer Coordinator.
- Distribute Job Action Sheets as applicable.
- Supervise set-up and sign placement.
- Hold a meeting/briefing with all staff before opening, explaining key points, and emphasizing importance of "Guest Flow."
- Notify Director when the warming shelter is opened to the public.
- Keep constant communication with the Director, alert the Director of any problems or needs.

Intermediate Duties and Responsibilities:

- Assign, re-assign additional staff/volunteers to various areas, if necessary.
- Check with Registration Lead to ensure they have sufficient forms, exit materials, etc. as applicable.
- Work with police at the shelter to handle all security issues.

Extended Duties and Responsibilities:

- Monitor staff/volunteers for mental health needs.
- Check with staff/volunteers as they close out their function to see if they need to be assigned elsewhere.
- Ensure each staff/volunteer person has closed out their function by completing their "extended responsibilities."
- Supervise clean-up and closure.
- Dismiss staff after indicating to them when the debriefing meeting will take place.

Just-in-Time Training/Staff Training

Gather staff and conduct brief training. Let everyone know that you're in charge. Keep the training succinct and to the point. Here are some things you should include:

- Importance of wearing identification and vests as applicable.
- Purpose of warming shelter.
- Use of job action sheet.
- Who each person is supposed to report to.
- How to sign in and sign out.
- Anticipation of shelter's operation time.

- When/where to take breaks.
- Triage methods.
- Use of Personal Protective Equipment i.e. masks, gowns, gloves (if applicable).



Director Job Action Sheet

Reports to: City Emergency Manager (EM)

Reporting to you: Site Lead/Manager

Initial Duties and Responsibilities:

- Read through this Job Action Sheet.
- Wear "Director" vest as applicable.
- Determine the staff/volunteer necessary for the warming shelter with the Site Lead/Manager.
- Distribute Job Action Sheets as applicable.
- Notify the City Emergency Manager when the warming shelter is opened to the public.
- Keep constant communication with the city Mayor, alert the city Mayor of any problems or needs.

Intermediate Duties and Responsibilities:

• Check with Site Lead/Manager to ensure they have sufficient forms, exit materials, etc. as applicable.

Extended Duties and Responsibilities:

Supervise clean-up and closure.

APPENDIX B

Watertown Shelter Guidelines and Rules and Registration/Intake Form

WELCOME

Everyone is welcome at the Watertown emergency shelter(s). Watertown makes no discrimination as to nationality, race, religious beliefs, disability, political opinions, sexual orientation, and gender identity. We hope your stay here will be as pleasant as possible under the circumstances. Please take a few minutes to read this sheet as it contains important information that you will need about staying in the warming shelter. Please do not hesitate to contact any of the shelter staff or volunteers if you have any questions or concerns.

REGISTRATION

Please sign in at registration if you have not already done so. Registration is required so we have the records necessary to help you. All registration information is kept confidential. Please sign out and notify staff and volunteers of your departure.

- 1. I am 18 years of age or older. Please note that families are allowed with children under the age of 18, however you must be their parent or legal guardian and are responsible for monitoring them at all times during your stay at the warming shelter.
- 2. I am required to sign in and out of the shelter. I will notify staff if I am not returning.
- 3. All guests are welcome to use the restroom or other parts of the facility open to all guests. A volunteer can assist you with locating these areas.
- 4. I agree to behave calmly and respectfully. I understand that any threats or aggression, physical or verbal, or damage to property, or violation of the warming shelter rules could be cause for me to be asked to leave.
- 5. I understand that the volunteers cannot and will not offer me a ride, give or loan me money, or give me any other items of monetary value. I agree not to ask volunteers for such things.
- 6. I will clean up after myself and maintain the appropriate hygiene. I also understand I must be dressed appropriately at all times.

ALCOHOL, ILLEGAL DRUGS, WEAPONS, AND SEXUAL ACTIVITY

7. I agree not to bring in any alcohol, illegal substances / drugs, or weapons. I agree to not smoke in the shelter or on the host site grounds. I understand there is a zero-tolerance policy for using sexual activity, alcohol, illegal substances/drugs and smoking at the shelter and I will be asked to leave, and the police will be called if I violate this policy.

PETS

8. Please arrange for any pets upon entering the shelter. The Watertown Humane Society may be contacted to assist if your pet needs a safe, warm place. Service animals are acceptable in the shelter.

MEDICAL PROBLEMS AND INJURIES

- 9. I agree that I must be functional and able to take care of myself while at the shelter if I do not have a caregiver.
- 10. If you have any functional and/or access needs, special equipment, supplies replaced, or special requirements, such as food allergies, please tell the registration staff upon your arrival at registration sign in.

Watertown Shelter Guidelines and Rules and Guest Registration/Intake Form

I have read and understand the guidelines and rules of the shelter and agree to follow them. My information will be kept confidential except for staff or volunteer need to know. My information will be shredded within three days upon closure of the Emergency Supplemental Shelter.

Print F	irst Name	Print Last Nar	ne	
Date o	f Birth (DD/MM/YYYY)			
	For families:			
	Please print each child's name ar	nd age:		
	1	_	Gender	
	2		Gender	
	3		Gender	
	4		Gender	
	5		Gender	
	6		Gender	
	7		Gender	
	8	Age	Gender	
Your C	ell Phone Number			
	en i none ivamber			
Emerg	ency Contact Person Name	and	telephone number	-
	allowing staff and volunteers to functional and able to take care	have access to thi of myself while at a in or other proce	ter. By revealing and signing this, is part of the application. I agree the the warming shelter. If I cannot vertures or are at risk due to intoxicate.	iat I must be erbally
2.	Are you required by law to regist Yes No If yes, please provide details:	ter with any state	e or local government agency for a	any reason?
Signatı	ure	D	ate	
Volunt	eer Name (Print)	Volunte	er Signature	_
Data				

APPENDIX C

INJURED PERSON:

Emergency Center/Shelter Incident or Accident Report



INCIDENT REPORT

Immediate concern should always be for the comfort and well-being of an injured patron, or citizen. Telephone a police rescue unit (9-911) for a serious injury, or give first-aid if necessary, before completing the report. Please print all information on the report. This form is for non-employee incidents on City property. This form does not replace the Worker's Compensation form or the Police Reports from trip and falls. This is a form for documenting potential accident claims as they happen. Return completed reports to the Clerk/Treasurer Department.

Name: Sex: Male _____ Female _____ Parent, or Guardian Name if injured is a minor: If minor, was child supervised? Yes ____ No ____ Name of person supervising child: ______ Address: _____ City: _____ State: ____ Zip Code: _____ Phone: (Home) _____ (Cell) ______ INCIDENT INFORMATION: When did the incident occur? Date: _____ Time ______16:00_ p.m. (circle one)

Where **EXACTLY** in the building did the injury occur?

If the injury occurred outside of the building, determine and describe the EXACT location (include such facts as feet from the building, under the overhang, etc.)
Describe what happened. See attached
Was incident site inspected immediately? Yes NoX
Inspected by:
Who reported the incident and when and how (verbally, paper, etc.) was the incident reported?
Describe conditions as seen.
Was photograph(s) taken of incident scene? Yes No INJURY INFORMATION: Describe in detail the injury (if more space is needed please continue on back of page),
Did the person refuse medical attention by staff? Yes No

Did the injury require an ambulance, and/or police response	onse? Yes	NoX	(circle one or both)		
If first-aid/treatment was given, who performed it?					
Did the injury require professional medical attention?	Yes	No	-		
If so, where?	If known name of physician, or hospital.				
Describe in detail the care given.					
Did the person return to the activity? Yes	No				
ADDITIONAL INFORMATION:					
Additional paperwork attached: Yes No					
If yes, describe.					
WITNESSES INFORMATION:					
Witnesses Name:					
Address:					
City, State, Zip Code:					

	Telephone No:		
Witnesses	s Name:		
	Address:		
	City, State, Zip Code:		
	Telephone No:		
Witnesses	s Name:		
	Address:		
	City, State, Zip Code:		
	Telephone No:		
Witnesses	s Name:		
	Address:		
	City, State, Zip Code:		
	Telephone No:		
Name of	person(s) completing this report.	. (Sign, Print Name and Date).	
Sign Nan Signed	ne	Print Name	Date

Appendix D: Volunteer Information

Wisconsin Emergency Assistance Volunteer Registry (WEAVR)

www.weavrwi.org



Appendix E: Staff and Volunteer Agreement

The mission of the Center/Shelter is to ensure that our residents have a safe space during inclement weather so that they may not be physically put in harm's way due to extreme weather conditions. We aim to create a space that is physically and emotionally safe for all, regardless of race, ethnicity, religion, gender, gender identity, or sexual orientation.

As a staff member or volunteer of the Center/Shelter, I agree to the following:

- I support the mission and values of the Center/Shelter, as stated above.
- I am willing to follow directions and abide by decisions made by the managing staff of the Center/Shelter.
- I will keep my commitments to the Center/Shelter.
- I am willing to function as part of a team.
- I am willing to follow protocols regarding reporting of abuse of children and other vulnerable populations.
- I understand that the Center/Shelter is not an appropriate place for religious proselytizing, or any form of manipulation or pressure.

Name (Print):		
Signature:		
Date:		

Appendix F: Potential Supplies for Center/Shelter

☐ Registration Forms,	☐ Signage	☐ Communications	☐ Large bulletin/wipe
Intake forms and other forms		арр	boards/cork boards to post information/updates
☐ Plans/binders/checklists	☐ Floor plans/Flow	☐ Cones/Stanchions	☐ Cell phones/2-way
			radios (for staff)
□ Tables	☐ Chairs	☐ Storage containers/bag	☐ Blow horn/speaker
☐ Paper	□ Pens	☐ Sharpies/Markers	☐ Scissors
☐ Generator	☐ Fans	□ Ramp	☐ Wheelchairs/Walkers/
			Canes
□ Vests	☐ Food and snacks – be	☐ Personal Care kits	☐ Duct Tape
	aware of allergies as much as possible		
☐ Extension Cords	☐ Children's Toys if available	☐ Caution Tape	☐ Regular tape
☐ Power Surge Strips	□ Water	☐ Internet	☐ Computers/laptops for staff
☐ Cots as needed	☐ Phone chargers for staff	□ Blankets	☐ Cleaning Supplies
☐ Basic First Aid Kit	☐ Medical waste disposal (red bags, sharps containers, etc)	☐ Extra Bathroom Supplies	☐ Gloves/Masks/Gowns
☐ Face masks for staff	☐ Hand Sanitizer and Soap	☐ Heavy duty garbage	☐ Trash cans
		bags	
☐ Facial tissues	□ Cups	☐ Napkins	☐ TV if possible

Appendix G: Watertown Center/Shelter Activation Checklist

Site Lead/Staff Member:	
Site Location and Address:	
Date of Activation:	
Conditions upon Arrival:	☐ Good ☐ Satisfactory ☐ Poor
Comments:	
	Facility Readiness
Water Faucets Operational	If No, note problems
□ Yes □ No*	Kitchen/Problems:
□ Yes □ No*	Women's bathroom(s)/Problems:
□ Yes □ No*	Men's bathroom(s)/Problems:
Toilets Operational	If No, note problems
☐ Yes ☐ No*	Women's bathroom(s)/Problems:
☐ Yes ☐ No*	Men's bathroom(s)/Problems:
Lighting	Note Any Issues/Problems:
☐ Yes ☐ No	
Heating	Note Any Issues/Problems:
☐ Yes ☐ No	
Power	Note Any Issues/Problems:
□ Yes □ No	
Generator	Note Any Issues/Problems:
□ Yes □ No	
	Layout and Signage
□ Yes □ No	Registration Area Set up
□ Yes □ No	Flow Directors Set up
□ Yes □ No	Emergency Exits Clearly Identified
□ Yes □ No	Area Designators Set up
☐ Yes ☐ No	Signage Posted
Additional Comments:	

Appendix H: Watertown Center with Extended Operational Hours / Shelter Sign-In Sheet

Name (Last, First)	Contact Info/ Telephone number	Type of Staff/Volunteer (Staff, MRC, CERT, WEAVR, other volunteer)	Assignment	Time In	Time Out	Confirmed (Initial by Staff)

Appendix I: Guest Health Screening

A wellness check will take place for all staff/volunteers and guests when entering the center with extended operational hours/shelter. Everyone will be asked the following question:

Do you or anyone in your family have any of the following symptoms?

- Fever
- Cough
- Sore Throat
- Fatigue
- Muscle Aches
- Chills
- Runny Nose/Congestion

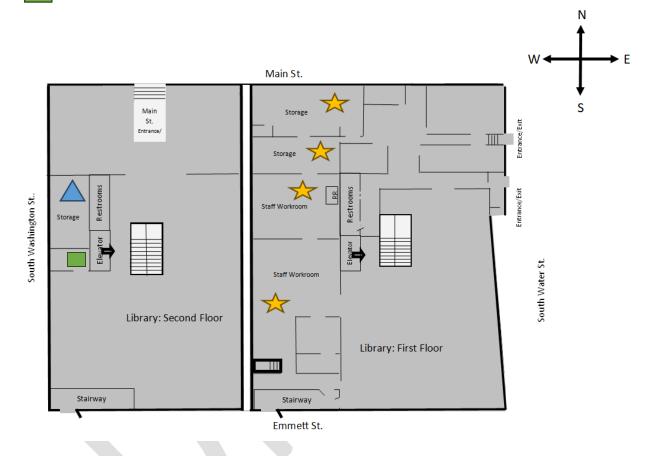


Appendix J: Watertown Public Library Floorplan

Designated Rooms for Sleeping

A Room if Needed for Symtomatic Individuals

Room if Needed for Allergies to Service Animals



Appendix K: Watertown Senior and Community Center Floorplan



Designated Rooms for Sleeping



Room if Needed for Symtomatic Indivisduals

Room if Needed for Allergies to Service Animals

