

## **SPECIAL USE PERMIT #SUP 22-5**

#### WARRENTON VILLAGE CENTER

PLANNING COMMISSION PUBLIC HEARING JUNE 18, 2024



### **REQUESTS/PROCESS**

Recommendation of approval of Special Use Permit in accordance with Sec. 11-3.10

Permitted under Sec. 9-25 as Mixed-Use Development, which permits waivers of standards

### **Project Timeline**:

| Project Milestones                    | 2019 | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 |
|---------------------------------------|------|------|------|------|------|------|------|------|------|------|------|
| Initial Staff Meetings                | 1    |      |      |      |      |      |      |      |      |      |      |
| 1st SUP Submittal                     |      |      |      |      |      |      |      |      |      |      |      |
| 2nd SUP Submittal                     |      |      |      |      |      |      |      |      |      |      |      |
| 3rd SUP Submittal                     |      |      |      |      |      |      |      |      |      |      |      |
| Planning Commission: 1st Work Session |      |      |      |      |      |      |      |      |      |      |      |
| Planning Commission: 2nd Work Session |      |      |      |      |      |      |      |      |      |      |      |
| Planning Commission: 3rdWork Session  |      |      |      |      |      |      |      |      |      |      |      |
| 4th SUP Submittal                     |      |      |      | -    |      |      |      |      |      |      |      |
| Planning Commission: Public Hearing   |      |      |      |      |      |      |      |      |      |      |      |
| Town Council: Public Hearing          |      |      |      |      |      |      |      |      |      |      |      |
| Anticipated Permting Approvals        |      |      |      |      |      |      |      |      | -    |      |      |
| Anticipated Block 1 Construction      |      |      |      |      |      |      |      |      |      |      |      |
| Anticipated Block 2 Construction      |      |      |      |      |      |      |      |      |      |      |      |
| Anticipated Block 3 Construction      |      |      |      |      |      |      |      |      |      |      |      |

## SUPPORTED BY POLICY DOCUMENTS

- Town commissioned study calls for growth as only way to avoid budget shortfalls.
- Comprehensive Plan calls for achieving this growth through Character Districts, and this location is designated as part of the New Town Character District.
- Zoning Ordinance amendments allow for development in accordance with the Plan.

# WHITE PAPER FINDINGS – FISCAL SUSTAINABILITY (RKG)

- An economic model was created to determine the impact of land use decisions and the resulting economic ramifications
- The model weighed the cost of the Town's desired capital projects against different growth scenarios:

| Scenario | Intended Growth Strategy                | New Housing Units<br>(by 2039) | Annual Net Fiscal Impact |
|----------|---|--------------------------------|--------------------------|
| 1        | Minimal growth, i.e. 2010 – 2019 trends | Minimal                        | (\$508,808)              |
| 2        | Become a stronger livable community     | 750+                           | (\$240,682)              |
| 3        | Become a livable destination community  | 1,150+                         | \$102,185                |
| 4        | Become a regional live/work community   | 2,100+                         | \$335,535                |

#### **RKG Conclusion:**

- To achieve the level of services and amenities desired by the citizens of Warrenton, the Town must increase its development activity
- Warrenton cannot "save its way" (i.e. cut back on spending) to fiscal sustainability
- Without residential development, "the Town does not have the demand to continue to increase retail services."

## ▶ PLAN WARRENTON 2040



#### New Town Warrenton District

With large lots, direct access from Route 29, and high visibility, this district could be a location for a signature office/jobs center; with greater intensity of mixed use and strong live, work, and play options. A mix of uses could be organized around an internal street network and public amenities, such as civic spaces, parks, green space, and public gathering areas.

#### GOALS

H-1: Ensure equitable, attainable housing opportunities across residents of all ages, incomes, and abilities by catering to the needs of a diverse community, including young families, professionals early in their careers, essential workforce, and those entering retirement.

#### POLICIES & STRATEGIES

**H-1.1:** Encourage development of the "Missing Middle" housing types beyond traditional singlefamily homes, townhouses, and apartments by updating the Zoning Ordinance to create a beneficial mix.

H-2: Character Districts will accommodate a balance of available housing typologies that are compatible to existing neighborhoods in scale, character, and transition.

## WATER / SEWER IMPACTS



### WATER / SEWER IMPACTS



## S INTERSECTION CAPACITY ANALYSIS - 2027 <u>WITH</u> DEVELOPMENT

#### Minimal Impact on Intersection Operations:

The addition of site-generated traffic does not significantly increase delays when compared to the future conditions without the development

#### Maintaining Efficient Traffic Flow:

Signalized intersections and the new planned roundabout will continue operating efficiently, demonstrating the surrounding network can accommodate the new trips

#### Manageable Impacts at Unsignalized Intersections:

- The unsignalized intersection of Warrenton Village South Driveway and Broadview Avenue is anticipated to operate with higher delays, but the site-generated traffic only constitutes approximately 3.5% of the total volume at this location
- At all other unsignalized study intersections, the minor increases in delay represent conditions no worse than what is projected to occur without the development

#### Accommodating Site Traffic:

Queues can still be fully accommodated within the available storage at all intersections, similar to the existing and future no-build conditions

## NEW STUDENTS VS. AVAILABLE CAPACITY

### S Bradley

- New students = 49
- ► Available Capacity (min.) = 225

Taylor/Warrenton Middle
New students = 21
Available Capacity (min.) = 243

### FHS

- New students = 24
- Available Capacity (min.) = 464

|                           |       | Actuals     | % of     | Projections |         |         |         |         |
|---------------------------|-------|-------------|----------|-------------|---------|---------|---------|---------|
| Bradley Elementary School |       |             | Capacity |             |         |         |         |         |
| Max Capacity              | 588   |             |          |             |         |         |         |         |
|                           |       | 2023-24     |          | 2024-25     | 2025-26 | 2026-27 | 2027-28 | 2028-29 |
| Enrollment                |       | 349         | 59.4%    | 341         | 354     | 355     | 363     | 360     |
| Available Capacity        |       | 239         |          | 247         | 234     | 233     | 225     | 228     |
|                           |       |             |          |             |         |         |         |         |
|                           |       |             |          |             |         |         |         |         |
| Taylor/Warrenton Mi       |       |             |          |             |         |         |         |         |
| Max Capacity              | 850   | School Year |          |             |         |         |         |         |
|                           |       | 2023-24     |          | 2024-25     | 2025-26 | 2026-27 | 2027-28 | 2028-29 |
| Enrollment                |       | 607         | 71.4%    | 607         | 601     | 569     | 601     | 606     |
| Available Capacity        |       | 243         |          | 243         | 249     | 281     | 249     | 244     |
|                           |       |             |          |             |         |         |         |         |
|                           |       |             |          |             |         |         |         |         |
| Fauquier High Schoo       |       |             |          |             |         |         |         |         |
| Max Capacity              | 1,634 | School Year |          |             |         |         |         |         |
|                           |       | 2023-24     |          | 2024-25     | 2025-26 | 2026-27 | 2027-28 | 2028-29 |
| Enrollment                |       | 1,122       | 68.7%    | 1,089       | 1,111   | 1,153   | 1,147   | 1,170   |
| Available Capacity        |       | 512         |          | 545         | 523     | 481     | 487     | 464     |
|                           |       |             |          |             |         |         |         |         |
|                           |       |             |          |             |         |         |         |         |
| COMBINED                  |       |             |          |             |         |         |         |         |
| Max Capacity              | 3,072 | School Year |          |             |         |         |         |         |
|                           |       | 2023-24     |          | 2024-25     | 2025-26 | 2026-27 | 2027-28 | 2028-29 |
| Enrollment                |       | 2,078       | 67.6%    | 2,037       | 2,066   | 2,077   | 2,111   | 2,136   |
| Available Capacity        |       | 994         |          | 1,035       | 1,006   | 995     | 961     | 936     |
|                           |       |             |          |             |         |         |         |         |

## WHY HERE, WHY NOW?

The Warrenton Village Center SUP proposal is the desired result of a lengthy process of review, comparison analysis and decision making by the Town of Warrenton – from the White Papers through the Plan Warrenton 2040 drafting and adoption – and will serve as the building block upon which to create a highly desirable live/work/play community that is the goal of the Plan Warrenton 2040 New Town Character District

### WHAT WE HAVE HEARD

As shown above, this proposal has gone through significant public review, both through public work sessions with the PC and individual meetings with stakeholders

Topics of discussion included:

Affordable Housing

Marchitecture

Traffic

Oak Springs Impacts

We have taken this feedback into account and made changes to the proposal to address these issues

## S AFFORDABLE DWELLING UNITS

### ADU Unit Counts:

- 80% AMI ADUs: 39 units
- 70% AMI ADUs: 10 units
- 60% AMI ADUs: 5 units
- TOTAL ADUs: 54 units (14% of total proposed units)
- Solution Notice Number of Section Number of Sectin Number of Section Number of Section Number of S

## EXISTING CONDITIONS



### **Multi-Family Apartments**

- Location: Vacant land on north side of the Center along Oak Springs Drive
- ♥ <u>Units</u>: Up to 320 total units
- <u>Types</u>: 1-, 2-, and 3-bedroom apartment units
- N <u>Parking</u>: Internal 4-level parking garage

#### **Menities**:

- S 10,000 square foot leasing and amenity center
- 🗙 Central Plaza
- S East & West "Entrance" Plazas
- S Dog Park & Picnic Area
- Pedestrian connectivity and circulation



### **Multi-Family Townhomes**

- Location: Vacant land at northeast corner of the Center at intersection of Oak Springs Drive and Branch Drive
- S <u>Units</u>: Up to 26 townhome units
- Widths: Units currently proposed with 20' widths, yielding a plan count of 26 units. Proposal is up to 26 total units to account for width flexibility, which could impact total unit count.
- <u>Types</u>: 3-story, 3-bedroom townhome units
- Parking: Each unit has two internal parking garages



### Multi-Family 2-Over-2s

- Location: West side of the Center along Broadview Avenue, currently occupied by Summit Community bank and a vacant commercial bank building
- **S** <u>Units</u>: Up to 40 total units
- Widths: Units currently proposed with 24' and 20' widths, yielding a plan count of 40 units. Proposal is up to 40 total units to account for width flexibility, which could impact total unit count.
- Types:2-story, 3-bedroom 2-over-2 "condo" units3-story, 3-bedroom townhome units
- Parking: Each unit has one internal parking garage and one dedicated exterior surface space



## **N** PROJECT AMENITY IMPROVEMENTS

#### **CENTRAL PLAZA**

A new vehicular and pedestrian hub that will function as the heart of the Center and is sized, programmed, and planned to allow for community activities as well as everyday use

#### EAST & WEST PLAZAS

Smaller public plazas are proposed at the Broadview Avenue entrance and the Hasting Lane entrance to serve as "doorways" into the Center and enhance walkability between uses

#### DOG PARK / PICNIC AREA

New off-leash, fenced dog park and picnic areas will be accessible to the public.

#### OAK SPRINGS CROSSWALKS

Two crosswalks are proposed on Oak Springs Drive—one at Hastings Lane and one at the Highland School entrance, which will provide safe access for neighbors to the north

#### SIDEWALK RING COMPLETION

Proposal will complete a full ring of sidewalk around the entire Center, including the addition of a missing section of sidewalk behind Galaxy Strike Bowling

#### HASTINGS LANE EXTENSION

New vehicular and pedestrian entrance into the Center is proposed at the Oak Springs Drive and Hastings Lane intersection

#### **MODIFIED ALLEY**

Will serve as a secondary vehicular ingress/egress into the garage, as well as provide both residential and commercial loading and trash pickup areas

#### PEDESTRIAN CIRCULATION

Proposal includes an enhanced system of sidewalks, crosswalks and wayfinding to improve the safety and ease of pedestrian access the Center's businesses

### SITE PLAN OVERVIEW

#### Primary vehicular access:

- Full-movement entry on Oak Springs Dr, forming 4th leg of Highland School Driveway intersection
- Full-movement driveway on Oak Springs Dr, forming 4th leg of Hastings Ln intersection
- Access also provided via existing shopping center connections to the south
- A total of 6 access points to the surrounding streets
- Agree to install traffic mitigation measures at Oak Springs Drive garage exit during Highland School "peak" hours – access gate, signage, lighting, etc.



## BLOCK 1 BUILDING "INSETS"



### RESIDENTIAL BLOCK 1 – WEST FACING ELEVATION FROM HASTINGS LANE





### **RESIDENTIAL BLOCK 1** – EAST FACING ELEVATION FROM BROADVIEW AVE





### **RESIDENTIAL BLOCK 1** – SOUTH FACING ELEVATION FROM OAK SPRINGS DRIVE





## **RESIDENTIAL BLOCK 1** – SOUTH FACING ELEVATION FROM OAK SPRINGS DRIVE



















View from intersection of Oaks Springs Drive & Broadview Avenue



View from intersection of Oaks Springs Drive & Broadview Avenue



View from Broadview Avenue entrance into Warrenton Village Center



#### View from Broadview Avenue entrance into Warrenton Village Center



View from Hastings Lane out towards Oaks Springs Drive entrance \*Block 1 (Apartment Bldg.) on left; Block 2 (Townhomes) on right



View from Hastings Lane out towards Oaks Springs Drive entrance \*Block 1 (Apartment Bldg.) on left; Block 2 (Townhomes) on right

View from within Center out towards Broadview Avenue entrance \*Block 1 (Apartment Bldg.) on right; Block 3 (Townhomes) on left



View from within Center out towards Broadview Avenue entrance \*Block 1 (Apartment Bldg.) on right; Block 3 (Townhomes) on left

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