

PLANNING DATE

04/28/2022

COUNCIL DATE 05/12/2022

P&Z STAFF REPORT

PREPARED BY:

Phillip Trocquet, Town Planner ptrocquet@tyrone.org | (770) 881-8322

DOCKET/APPLICATION

APPLICANT

ADDRESS/PARCEL #

Parcel 0736-021 | 458 Senoia Rd.

RZ-2022-02

Teresa Shell

SUMMARY & HISTORY

Applicant Teresa Shell has applied for a rezoning of 458 Senoia Road from R-12 (Residential 1,200 s.f. min) to C-1 (Downtown Commercial). The stated intent of this rezoning is to accommodate a Montessori school/daycare at this property. The current configuration of structures on the property would accommodate C-1 development regulations and setback requirements without creating nonconformities. The barn on the north end of the property and the house both lie outside of the setback and buffer requirements for adjoining residential for C-1. Ms. Shell applied for the same request in August of 2021. Planning Commission recommended approval of the request with the condition that a traffic study be performed. Town Council denied the petition. Prior to January of 2022, the character area for this property and others west of Senoia Road was for Production and Employment consistent with development on that side of the road. It was Council's determination that this future land use character area was not appropriate for the undeveloped or currently residential properties west of Senoia Road and thereby amended the Comprehensive Plan and Future Land Use Map in accordance with O.C.G.A standards in a public hearing.

STAFF DETERMINATION

minimum house size

This property currently lies as a border property on the Future Land Use map between Production and Employment and the Estate Residential character area, the property would ideally assume a residential zoning. The Future Development Map, however, is a guiding document with properties situated on the edge as potentially assuming a different zoning based on unique circumstances. Given that 458 Senoia Rd. borders an already zoned C-2 property as well as a very active rail line, C-1 or O-1 could be appropriate classifications since they would be considered transitional step-down zoning districts in terms of intensity. Commercial zoning would also remove zoning buffers incurred on the C-2 property to the south that make it unpractical to build on. Staff determines either residential or light commercial such as O-1 (Office-Institutional) as appropriate zoning classifications for this property. Heavy Commercial or Industrial zoning would not be consistent for this property.



EXISTING ZONING	PROPOSED ZONING	EXISTING LAND USE	SURROUNDING ZONING	SITE IMPROVEMENTS	PROPERTY ACREAGE
R-12	C-1	Vacant	North: AR	Home	2 acres
Residential 1200 s.f.	Downtown Commercial	Single-Family Residence	South: C-2 East: R-12	Barn	

West: AR & M-2

COMPREHENSIVE PLAN & FUTURE DEVELOPMENT MAP COMPATABILITY

Reference Staff Determination: This petition is not wholly consistent with the Comprehensive Plan as the amended Future Development strategy reflects residential in this area, however, the property exists on the border of two character areas making zoning compatibility flexible depending on the circumstances, potential conditions, and use.

ZONING ORDINANCE COMPATABILITY & IMPACT ASSESSMENT

- 1. Will Zoning permit suitable uses with surrounding properties? C-1 zoning is not explicitly permitted within the Estate Residential character area, however, C-1 zoning is compatible with commercial properties to the south. Land to the north, although zoned residential, is likely too narrow for construction of a building. Commercial to residential buffers would be applied to the north and east of the property for the purpose of protecting residential properties within a certain proximity.
- 2. Will Zoning adversely affect adjacent properties? Commercial properties to the south will not be adversely affected and would recapture buildable area with the removal of a buffer requirement currently in place due to the current residential zoning of this property. This property will be subject to residential buffers to the north and east for adjacent owner protection and be required to submit a traffic impact analysis with a site plan if used for commercial purposes that require site improvements.
- 3. Does the property have reasonable economic use as currently zoned? It is staff's determination that the property does have reasonable economic use given its Future Land Use Character Area designation unless evidence to the contrary in the form of sale and occupancy records is reported to the Town due to site or other conditions.
- 4. Would the proposed zoning result in a use which will or could be excessively burdensome on existing infrastructure? It is staff's determination that this zoning would not result in an excessive burden or existing infrastructure. Higher intensity commercial or industrial land uses exist along Senoia Road in this area of Town. A lower-intensity commercial zoning would likely not overburden Senoia Road. Specific site considerations on traffic movement will be identified during the site planning portion of any further development for the property. Schools must provide a circular drive for pickup and drop-off which can be done on this property given the preexisting curb cuts. If a traffic study yields data suggesting an unacceptable impact on roads, the site plan will need to be adjusted until such impact is proven to be mitigated or resolved.

qPublic.net Fayette County, GA

458 Senoia Road



Parcel ID 0736 021 Sec/Twp/Rng Property Address $458\,\text{SENOIA}\,\text{RD}$ District

Brief Tax Description

SENOIA ROAD

Alternate ID 00008760 Class R3 Acreage

Owner Address HOOVER GARY 13739 RIVER FOREST DR FORT MYERS, FL 33905

Parcels

- Roads

Addresses

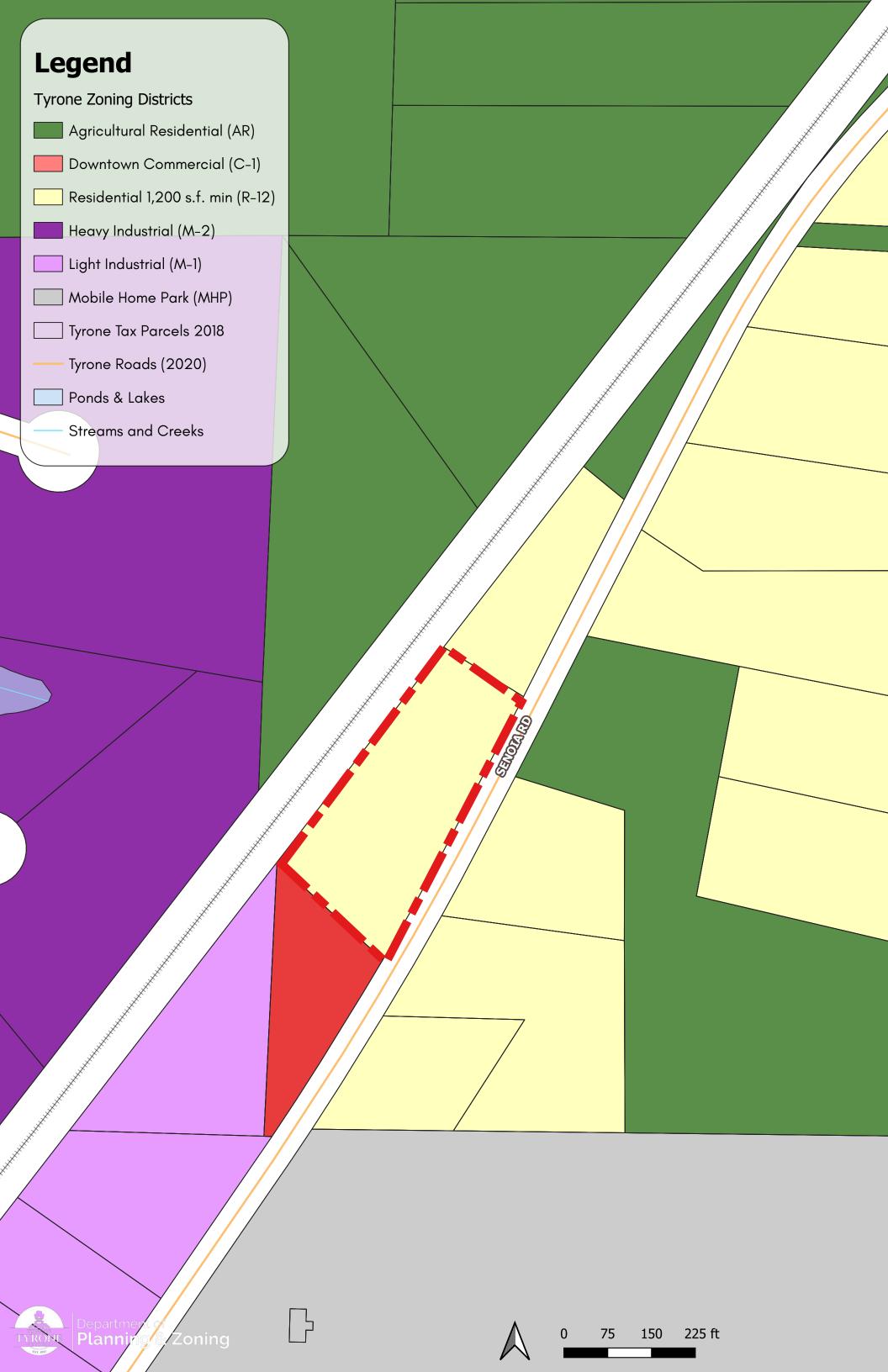
100-year

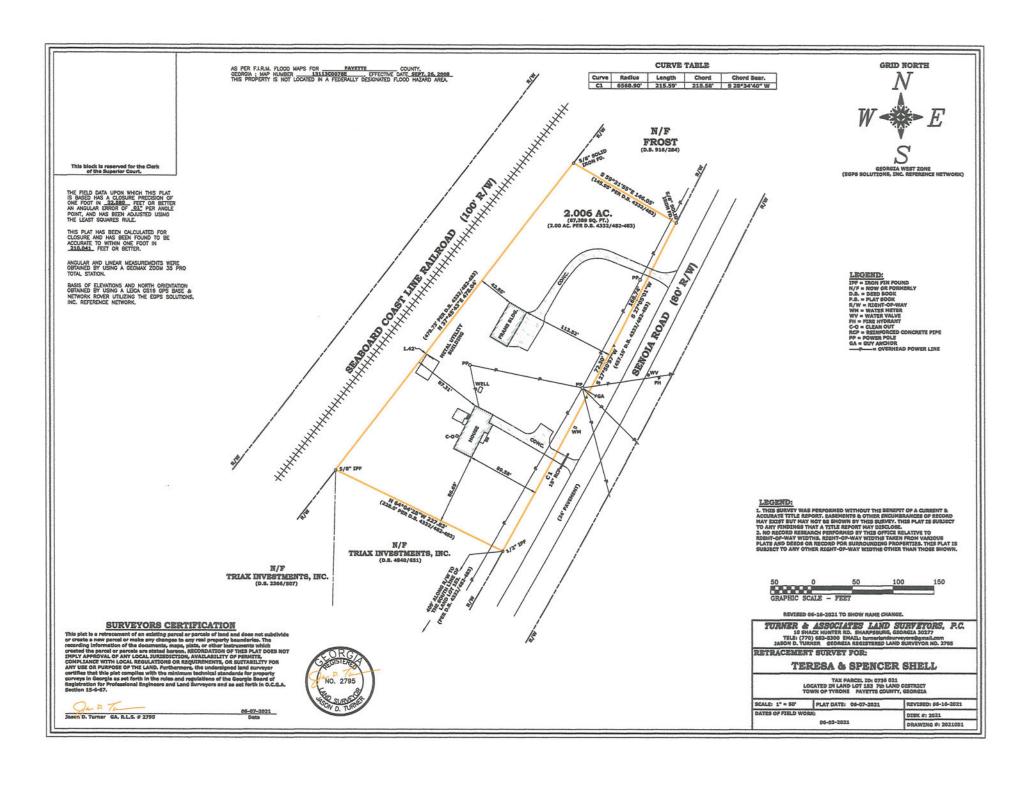
2013 Fayette Coun Flood Study Future

2013 Fayette Coun Flood Study Existing 100-year

(Note: Not to be used on legal documents)

Date created: 8/6/2021 Last Data Uploaded: 8/6/2021 7:09:22 AM Developed by Schneider GEOSPATIAL







/	
775 . 1 . 1 . 2 4	
Petition#:	
E CELLINIETT.	
i	

Applicant & Property (Owner Information	
Applicant Name:Teresa Shell	Email: teresa.shell@gmail.com	
Applicant Address: 3388 Paces Forest Road, Atlant Company Name: PTC Property Holdings, LLC	a, Ga 30327 Phone:(404) 310-3398	
Company Name.		
Property Owner Name Teresa and Spanger Shall	n u teresa shall@amail.com	
Owner Name:Teresa and Spencer Shell Property	Email: totoal.sitell@griali.com	
Owner Address: 3388 Paces Forest Road, Atlanta, Ga	30327 Phone:()	
Property I	Details	
Property	450	
Address: 458 Senoia Road, Tyrone, Ga 30290	Lot#_ ¹⁵³	
Reason Requesting Rezoning:		
The Rezoning Application seeks to rezone the property from R-12 to C-1 for for children 2-6 years of age. The Property is bounded by Senoia Road in from the second Highway Commercial, Light Industrial and Heavy Industrial. Limite The requested rezoning is consistent with the Future Land Use Map which is development.	the development of a small Montessori school ont, a railroad in the rear. Adjoining properties and R-12 zoning is located across Senoia Road. dentifies the property for commercial (production/employment)	
Current Zoning of Property: R-12 Prop	posed Zoning of Property: C-1	
Parcel #: 0736021 Total Num		
	ber of Acres to be Rezolled.	
Present Use of Subject Property: Vacant		
Proposed Use of Subject Property: Small child Care F	facility	
Land Use Plan Designation: Commercial(production/		
Name & Type of Access Road:Senoia Road		
Location of Nearest Water Line: Senoia Road		
(This Area to be Com	pleted by Staff)	
Application Insufficient due to lack of:		
Application & all required supporting documents		
By Staff Date	•	
Received froma check in	n the amount of \$	
Date of Planning Commission Hearing:		
	The state of the s	



TYRONE AT THE	Rezoning	Petition#:
Name: Teresa Shell	Emo	uil: teresa.shell@gmail.com
Petition Number:_		·~~~
Address: 458 Senoia	Road, Tyrone, Ga 30290	Phone#: <u>(404) 310-3398</u>
PETITION F		IN PROPERTY IN THE INCORPORATED AREA RONE, GEORGIA.
agent of the prop He/She respectfi	erty`described below. Said prope illy petitions the Town to rezone	offirms that he/she is the owner or the specifically authorized erty is located in a(n) R-12 Zoning District. In the property from its present classification and tenders herewith benses of the public hearing. He/She petitions the above named to
This property inc	ludes (Check one of the following):
See attached	legal description on recorded War	rranty Deed for subject property
Legal Descrip	tion for subject property is as foll	ows:
		By: Geo Sh
		Owner/Agent
SWORN TO AND S	SUBSCRIBED BEFORE ME THIS	23 DAY OF FEBRUARY 2022.
PUBLIC HEARING		ne Planning Commission on the day of at 7:00 p.m.

NOTARY PUBLIC

etor P.C. stoce of 20200 [www.tytocomp Minney of the MC-1035



Property Owner Consent & Agent Authorization Form (Application requires authorization by ALL property owners of a subject property)

Name(s) of All Property Owners of Record found on the latest re	ecorded Warranty Deed for the subject property:
Teresa and Spencer Shell	
(Please Print Names)	
Property Tax Identification Number(s) of Subject Property: 07	736021
(I am) (We are) the sole owner(s) of the above-referenced pro	perty requested to be rezoned. Subject property is
located in the Land Lot(s) 153 of the 7th	District, and (if applicable to more than one land
district) Land Lot(s) District, and said property c corresponding to most recent recorded plat for the subject p	
T 01 11	
(I) (We) hereby delegate authority to Teresa Shell	to act as (my) (our) Agent in this
rezoning. As Agent, they have the authority to agree to any arthe Board.	ad all conditions of zoning, which may be imposed by
(I) (We) certify that all of the information filed with this applic in an paper or plans submitted herewith are true and correct	•
(I) (We) understand that any knowingly false information give	
or administrative withdrawal of the application or permit. (I)	(We) further acknowledge that additional manacing in
may be required by Fayette County in order to process this a	pplication. EXPIRES GEORGIA
	06-05-2025
	ON MUBLIO WALL
Signature of Property Owner 1	Winner Public
Signature of Property Owner 1	Signature of Notary Public
3388 Paces Forest Road, Atlanta, Ga 30327	02/21/2022
Address	Date Date
215W	NOTAR! M
Signature of Property Owner 2	Signature of Notary Public GEORGIA 06-05-2025 Date
	07/23/2-2=06-05-2025
Address	Date Date
	"Manning"
Signature of Property Owner 3	Signature of Notary Public
Address	Date



Conflict of Interest in Zoning Actions

Application Form (Please Complete for each Property Owner)

ot	ltic	ΠH	:
----	------	---------	---

The undersigned, making application for rezoning, variance, or special exception, has compiled with the Official Code of Georgia Section 36-64 A01, et seq., Conflict of Interest in Zoning Actions and has submitted or attached the required information on the forms provided.

a es san	Teresa Shell, Owner
Signature of Property Owner	Type or Print Name and Title
Misaway	Newton M. Galloway, Galloway & Lindal ALL P
Signature of Owner's Attorney or Representative	Type or Print Name and Title
	02 27/2 32 2 GEORGIA 06-05-2026
Signature of Notary Public / Teres 4 S	Date L+11 0014

DISCLOSURE OF CAMPAIGN CONTRIBUTIONS

Have you, within two years immediately preceding the filing of this application, made campaign contributions aggregating \$250.00 or more to a member of the Tyrone Planning Commission or member of the Tyrone Town Council?

() YES

ON (X)

Signature of Applicant

If the answer is yes, please complete the following section:

Name and Official Position of	Contributions (List all which	Date Contribution was		
Government Official	aggregate to \$250.00 or more)	made (Within last 2 years)		
No.				
and the same of th				

Attach additional sheets if necessary to disclose or describe all contributions

EXHIBIT A

Legal Description

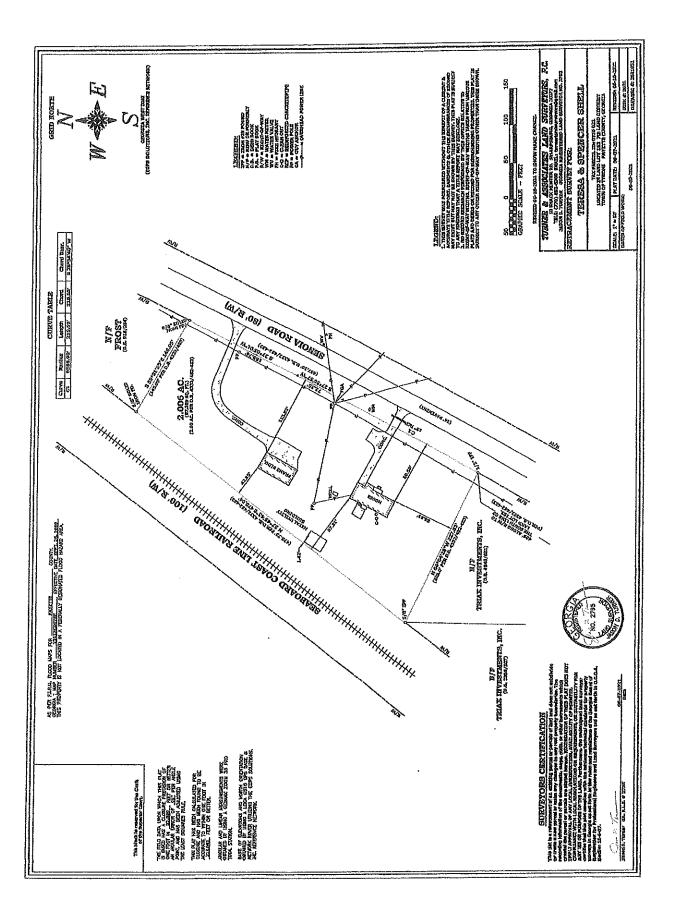
Exhibit "A" Legal Description

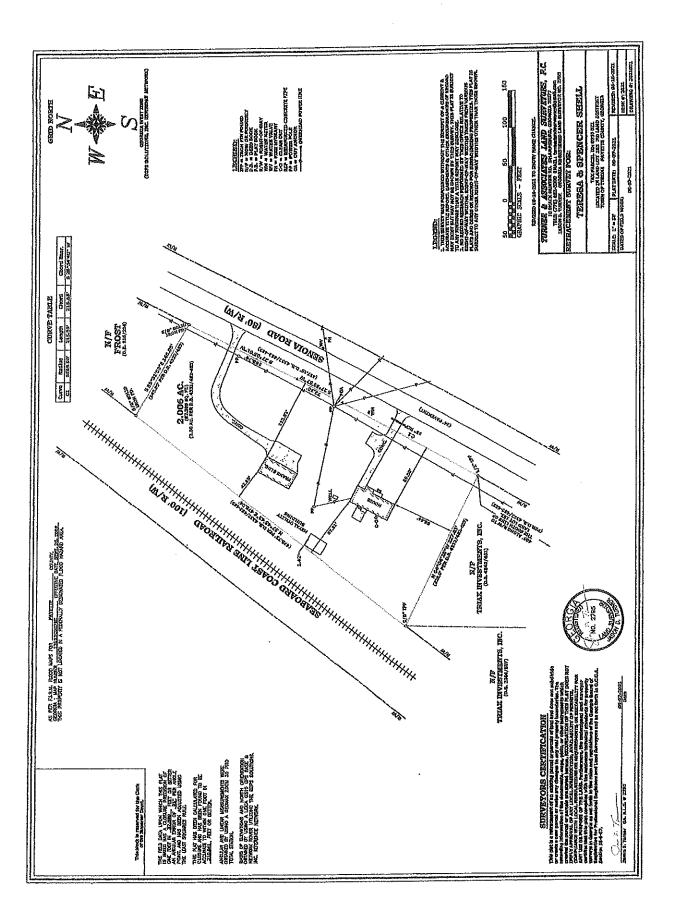
All that tract or parcel of land lying and being in Land Lot 153 of the 7th District of Fayette County, Georgia, and being more particularly described as follows:

Beginning at a point on the westerly right-of-way of Senoia Road (having an 80-foot right-of-way), located 409.0 feet northerly from the intersection of the westerly right-of-way of Senoia Road with the south line of Land Lot 153; running thence North 64 degrees 19 minutes West 228.0 feet to a point on the easterly right-of-way of the Seaboard Coast Line Railroad; running thence along the easterly right-of-way of the Seaboard Coast Line Railroad North 37 degrees 33 minutes East 478.73 feet to a point; running thence South 59 degrees 41 minutes East 145.95 feet to a point located on the westerly right-of-way of Senoia Road; running thence along the westerly right-of-way of Senoia Road South 26 degrees 59 minutes West 257.10 feet to a point continuing thence along the westerly right-of-way of Senoia Road South 28 degrees 39 minutes West 200.0 feet to the point of beginning; being a tract of 2.00 acres as shown on plat of survey dated April 15, 1994, prepared by R. M. Boyd and Associates, Georgia Registered Land Surveyor No. 2227.

EXHIBIT B

Plat (3 copies)





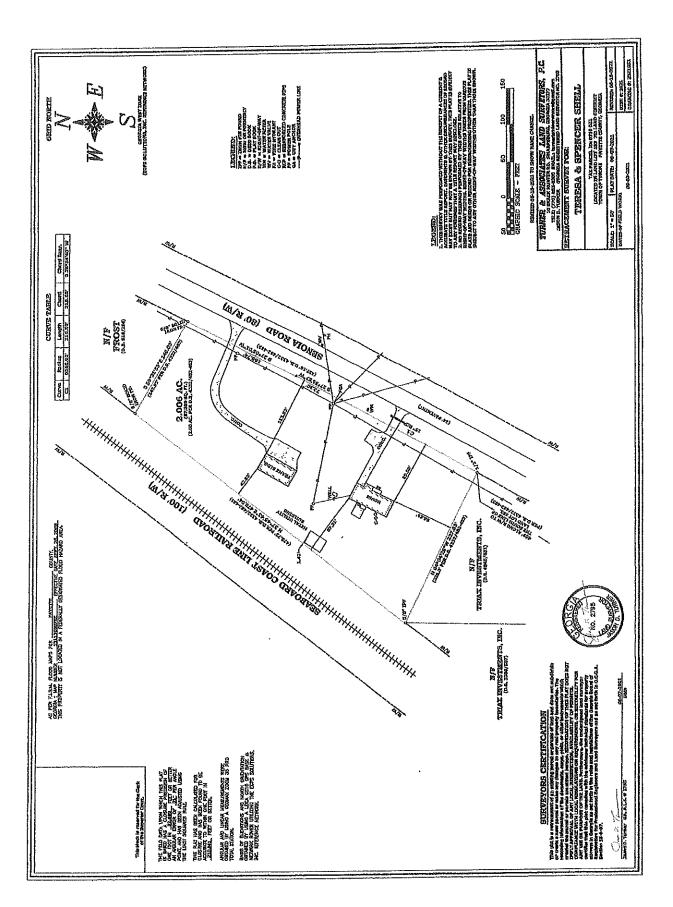
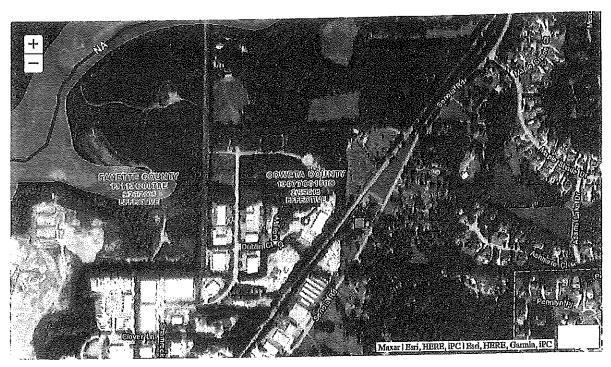


EXHIBIT C

Existing Regional Flood Plain and Structures

458 Senioa Road, Tyrone, GA 30290



Legend with Flood Zone Designations

- Flood Control Structures - Base Flood Elevations
- -- Cross Sections
- - Constal Transocts
- FIRM Panel Index
- 1% Flood Floodway (High Risk) 1% Flood - Zone AE (High Risk)
- 1% Flood Zone A, AH, or AO (HighRisk) [22] Letters of Map Revision 0.2% Flood X-Shaded (Moderate Risk) | Coastal Barrier Resource
 - Area of Undertermined Flood Hazard
- Coastal Barrier Resource Annual Limit of Moderate Wave Action Coastal Barrier Resource Area

🔆 🔆 Area Not Included

- 1% Flood Zone VE (HighRisk) 🚟 Floodway Docrense Floodway Increase 109-Year Flood Zone Decrease
 - 100-Year Flood Zono Increase Zono Change

Disclaimer: This data is not to be used to determine any base flood elevations or flood zone designations for NFIP (National Flood Insurance Program) purposes. For NFIP flood insurance and regulations are flood zone. For NFIP flood Zone, Presiminary Flood Zone, Flood Zone, Flood Zone, Flood Zone, Flood Zone, Flood Zone, Presiminary Flood Zone, Flood Zo

EXHIBIT D

Names of Owners of Abutting Property Impact of the Proposed Rezoning Town of Tyrone Rezoning Request Application: Supplemental Information

Property: 458 Senoia Road, Tyrone, GA 30290

Current Zoning: R-12 Proposed Zoning: C-1

Purpose: To establish a small Montessori school for ages 2 to 6 on the property.

Owners of the Property:

Teresa and Spencer Shell, 3388 Paces Forest Rd, Atlanta, GA30327

Owners of Abutting Property: To the North: Barbara Frost

To the South: Triax Investments, Inc., 430 Senoia Road, Tyrone, GA 30290

To the West: Seaboard Cost Line Railroad

Impact of the Proposed Rezoning:

a. The proposed use of this property is a small, family-oriented Montessori school. The structures on the property will remain but will be cleaned up and renovated to Improve the property. Adjacent properties are fields or properties with similar structures. General Commercial properties are adjacent to this property already.

b. The proposed use of this property will not adversely affect the adjacent properties. Additional parking will be added to the property, but it will have a natural tree buffer between the parking and the road, so it will remain unnoticeable.

c. Currently, the property has a barn and a small home and, as zoned, provides no economic use to the Town of Tyrone.

d. This property has two driveways, which will be remodeled as long circular driveway. The circular driveway will allow any visitors to the site to drive onto the property in one direction for drop off/pick up and the exit the property promptly. The length of the driveway also allows for multiple vehicles to wait on the property rather than back up onto Senoia Road. Thus, no additional traffic would be created on Senoia Road.

e. The Town of Tyrone's Comprehensive Land Use Plan currently lists this property as proposed commercial.

f. By rezoning this property to allow for a small school, the Town receives the benefits of a new commercial property which promotes economic growth, but also maintains the charm that the area currently exhibits. The school will provide a safe, warm, and loving environment to the Town's youth and continue to foster a sense of community.

In re:

TERESA SHELL/SPENCER SHELL Rezoning Application No. _____ 458 Senoia Road

CONSTITUTIONAL OBJECTION TO RESTRICTIONS IN THE ZONING ORDINANCE OF THE TOWN OF TYRONE, GEORGIA

As applied to the following property: 2.006 acres, more or less, 458 Senoia Road, Tyrone, Fayette County, Georgia, Teresa and Spencer Shell, Owners/Applicants, said property being located within the City Limits of the Town of Tyrone, Georgia and identified as Tax Parcel No. 0736021, pursuant to the current parcel numbers assigned by the Fayette County Tax Assessor (the "Subject Property"), being currently zoned R-12 (R-12), subject of the above-referenced Rezoning Application, the Zoning Ordinance of the Town of Tyrone, Georgia and the current R-12 zoning as applied to the Subject Property is unconstitutional in that the Owners'/Applicants' property rights in and to the Subject Property have been destroyed without first receiving fair, adequate and just compensation for such property rights. As applied to the Subject Property, the Zoning Ordinance of the Town of Tyrone, Georgia deprives the Owners/Applicants of constitutionally protected rights in violation of Article I, Section II, Paragraph 1 of the Constitution of the State of Georgia of 1983, Article I, Section III, Paragraph 1 of the Constitution of the State of Georgia of 1983, and the Due Process Clause of the Fourteenth Amendment to the Constitution of the United States.

Application of the Zoning Ordinance of the Town of Tyrone, Georgia to the Subject Property is unconstitutional, illegal, arbitrary, capricious, null and void, constituting a taking of the Subject Property in violation of the Just Compensation Clause of the Fifth Amendment and the Due Process Clause of the Fourteenth Amendment to the Constitution of the United States, Article I, Section I, Paragraph 1, and Article I, Section III, Paragraph 1 of the Constitution of the State of Georgia of 1983, and the Equal Protection Clause of the Fourteenth Amendment to the Constitution of the United States thereby denying the Owners/Applicants an economically viable use of the Subject Property while not substantially advancing legitimate state interests.

Inasmuch as it is impossible for the Owners/Applicants to use the Subject Property and simultaneously comply with the Zoning Ordinance of the Town of Tyrone, Georgia, the Zoning Ordinance constitutes an arbitrary, capricious, and unreasonable act by the Town of Tyrone, Georgia without any rational basis therefore and constitutes an abuse of discretion in violation of Article I, Section I, Paragraph 1 of the Constitution of the State of Georgia of 1983, Article I, Section III, Paragraph 1 of the Constitution of the State of Georgia of 1983, and the Due Process Clause of the Fourteenth Amendment to the Constitution of the United States.

Application of the Zoning Ordinance of the Town of Tyrone, Georgia to the Subject Property is unconstitutional and discriminates against the Owners/Applicants in an arbitrary, capricious, and unreasonable manner between the Owners/Applicants and others similarly situated in violation of Article I, Section I, Paragraph 2 of the Constitution of the State of Georgia of 1983 and the Equal Protection Clause of the Fourteenth Amendment to the Constitution of the United States.

WHEREFORE, Owners/Applicants request that the Town of Tyrone, Georgia approve this Rezoning Application and rezone the Subject Properties to C-1 Downtown Commercial District as specified and requested herein.

GALLOWAY & LYNDALL, LLP Counsel for Owners/Applicants

for Amount

Newton M. Galloway

Georgia Bar No.: 283069

The Lewis-Mills House 406 North Hill Street Griffin, Georgia 30223 770) 233-6230 ngalloway@gallyn-law.com In re:

TERESA SHELL/SPENCER SHELL
Rezoning Application No. _____
458 Senoia Road

EVIDENTIARY OBJECTIONS TO ZONING HEARING BASED ON YORK V. ATHENS COLLEGE OF MINISTRY, INC.

As applied to the following property: 2.006 acres, more or less, 458 Senoia Road, Tyrone, Fayette County, Georgia, Teresa and Spencer Shell, Owners/Applicants, said property being located within the City Limits of the Town of Tyrone, Georgia and identified as Tax Parcel No. 0736021, pursuant to the current parcel numbers assigned by the Fayette County Tax Assessor (the "Subject Property"), being currently zoned R-12 (R-12), subject of the above-referenced Rezoning Application, Owners/Applicants give notice of the following evidentiary objections based on *York v. Athens College of Ministry, Inc.*, 348 Ga. App. 58, 632, 821 S.E.2d 120 (2018):

With the Rezoning Application, Owners/Applicants filed a Constitutional Objection to the denial thereof which is incorporated herein by reference as if fully set forth.

Owners/Applicants object to comments provided by any and all members of the public presented before the Mayor and Council in opposition to the Rezoning Application to the extent that (but not limited to) such individuals lack standing to challenge the Rezoning Application because they: (a) do not satisfy the substantial interest-aggrieved citizen test; (b) are not under oath; (c) are not subject to cross-examination; (d) lack sufficient training or expertise to present evidence on and/or make statements that would otherwise require presentation by witness(es) constituting expert opinion without such individuals being qualified as experts; (e) present evidence on and/or make statements that are irrelevant and/or immaterial to the factors for approval of a rezoning under the Zoning Ordinance; and/or (f) present evidence and/or make statements that

are founded, wholly or in part, upon inadmissible, unreliable, nonprobative, insubstantial and/or

lay, nonexpert opinion and hearsay evidence.

Additionally, Owners/Applicants object to any action of the Mayor and Council that does

not approve the Rezoning Application or approves it subject to unreasonable conditions to the

extent that (but not limited to) the same are: (a) in violation of O.C.G.A. § 50-13-19(h); (b) in

violation of constitutional, statutory or ordinance provisions; (c) in excess of the statutory or

constitutional authority of either the Mayor and Council; (d) made upon unlawful procedure; (e)

affected by other error of law; (f) clearly erroneous in view of the reliable probative and substantial

evidence on the whole record; or (g) arbitrary or capricious or characterized by abuse of discretion

or clearly unwarranted exercise of discretion; (h) founded, wholly or in part, upon inadmissible,

unreliable, nonprobative, insubstantial, unsubstantiated and/or lay, nonexpert opinion evidence;

and/or (i) contrary to the exclusive factors for approval of a variance set forth in the Zoning

Ordinance.

By and through this York Objection, Owners/Applicants preserve all the above and

incorporated Objections and assert them on and within the record before, and for consideration

and resolution by, the Mayor and Council of the Town of Tyrone, Georgia.

WHEREFORE, Owners/Applicants request that the Town of Tyrone, Georgia approve the

Rezoning Application set forth above.

GALLOWAY & LYNDALL, LLP.

Counsel for Owners/Applicants

Newton M. Galloway

Georgia Bar No.: 283069

The Lewis-Mills House 406 North Hill St. Griffin, GA 30223

(770) 233-6230

ngalloway@gallyn-law.com

2