CITY OF TWO RIVERS, WISCONSIN TAX INCREMENTAL DISTRICT NUMBER 9

FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

YEAR ENDED DECEMBER 31, 2022 AND FROM DATE OF CREATION THROUGH DECEMBER 31, 2022



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CITY OF TWO RIVERS, WISCONSIN TAX INCREMENTAL DISTRICT NUMBER 9 TABLE OF CONTENTS YEAR ENDED DECEMBER 31, 2022 AND FROM DATE OF CREATION THROUGH DECEMBER 31, 2022

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INDEPENDENT AUDITORS' REPORT

City Council City of Two Rivers, Wisconsin Two Rivers, Wisconsin

Report on the Audit of the Financial Statements

Opinion

We have audited the accompanying financial statements of the City of Two Rivers Tax Incremental District Number 9 (the District), which comprise the balance sheet as of as of December 31, 2022, and the related historical summary of project costs, project revenues, and net cost to be recovered through tax increments and the historical summary of sources, uses, and status of funds for the year ended December 31, 2022 and from the date the District was created through December 31, 2022, and the related notes to the financial statements.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position and the net project costs to be recovered through tax increments as of December 31, 2022, and the sources, uses, and status of funds for the year ended December 31, 2022, and from the date the District was created through December 31, 2022, on the basis of the financial reporting provisions of the Wisconsin Department of Revenue as described in Note 1.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Emphasis of Matters

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the basis of the financial reporting provisions of the Wisconsin Department of Revenue, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to comply with the requirements of the Wisconsin Department of Revenue. Our opinion is not modified with respect to this matter.

As discussed in Note 1, the financial statements present only District and do not purport to, and do not present fairly the financial position of the City of Two Rivers, Wisconsin as of December 31, 2022, or the changes in its financial position from the date of creation through December 31, 2022, in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of the Wisconsin Department of Revenue, as described in Note 1. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The schedule of financial transactions is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the schedule of financial transactions is fairly stated, in all material respects, in relation to the financial statements as a whole.

Report on Other Legal and Regulatory Requirements

In accordance with tax incremental district laws and regulations, we have also issued our report dated January 22, 2024 on our test of compliance with Wisconsin State Statutes 66.1105 and the project plan. The purpose of that report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. That report is an integral part of an audit performed in accordance with tax incremental district laws and regulations in considering the District's compliance.

Restriction on Use

This report is intended solely for the information and use of City of Two Rivers, Wisconsin, overlapping tax districts, and the Wisconsin Department of Revenue and is not intended to be and should not be used by anyone other than these specified parties.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Sheboygan, Wisconsin January 22, 2024

FINANCIAL STATEMENTS

CITY OF TWO RIVERS, WISCONSIN TAX INCREMENTAL DISTRICT NUMBER 9 BALANCE SHEET DECEMBER 31, 2022

ASSETS

Cash and Investments Receivables:	\$	153,655
Taxes Receivable		186,248
Total Assets	\$	339,903
DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE		
DEFERRED INFLOWS OF RESOURCES	¢	400.040
Property Taxes Levied for Subsequent Year	\$	186,248
FUND BALANCE Restricted		153,655
Total Deferred Inflows of Resources and Fund Balance	\$	339,903

CITY OF TWO RIVERS, WISCONSIN TAX INCREMENTAL DISTRICT NUMBER 9 HISTORICAL SUMMARY OF PROJECT COSTS, PROJECT REVENUES, AND NET COST TO BE RECOVERED THROUGH TAX INCREMENTS YEAR ENDED DECEMBER 31, 2022 AND FROM DATE OF CREATION THROUGH DECEMBER 31, 2022

		Crea	om Date of tion Through
	2022	Decer	nber 31, 2022
PROJECT COSTS			
Capital Outlay	\$ -	\$	1,057,200
Administration	149		106,309
Developer Incentive Payments	207,623		4,051,086
Interest and Fiscal Charges	-		26,861
Total Project Costs	 207,772		5,241,456
PROJECT REVENUES			
Tax Increments	220,508		4,311,336
Intergovernmental	3,681		91,313
Developer Contribution	-		987,462
Miscellaneous	-		5,000
Total Project Revenues	 224,189		5,395,111
PROJECT REVENUES IN EXCESS OF PROJECT COSTS	\$ (16,417)	\$	(153,655)

CITY OF TWO RIVERS, WISCONSIN TAX INCREMENTAL DISTRICT NUMBER 9 HISTORICAL SUMMARY OF SOURCES, USES, AND STATUS OF FUNDS YEAR ENDED DECEMBER 31, 2022 AND FROM DATE OF CREATION THROUGH DECEMBER 31, 2022

		0000	Crea	om Date of ation Through
		2022	Dece	mber 31, 2022
SOURCES OF FUNDS	\$	220 509	¢	4 211 226
Tax Increments	Φ	220,508	\$	4,311,336
Intergovernmental		3,681		91,313
Developer Contribution		-		987,462
Miscellaneous		-		5,000
Total Sources of Funds		224,189		5,395,111
USES OF FUNDS				
Capital Outlay		-		1,057,200
Administration		149		106,309
Developer Incentive Payments		207,623		4,051,086
Interest and Fiscal Charges		-		26,861
Total Uses of Funds		207,772		5,241,456
NET CHANGE IN FUND BALANCE		16,417		153,655
Fund Balance - Beginning of Period		137,238		
FUND BALANCE - END OF PERIOD	\$	153,655	\$	153,655

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the City of Two Rivers Tax Incremental District Number 9 (the District) conform to accounting principles as applicable to governmental units and as defined by Wisconsin Statutes Section 66.1105, which is a basis of accounting other than accounting principles generally accepted in the United States of America (U.S. GAAP). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Wisconsin Statutes Section 66.1105 establishes reporting requirements for the District. The significant accounting principles and policies utilized by the City of Two Rivers in preparing the financial statements of the District are described below.

The District uses the criteria set forth by GASB to determine the scope of the reporting entity.

A. Reporting Entity

This report contains the financial statements of the City of Two Rivers Tax Incremental District Number 9. The accompanying financial statements do not include the full presentation of the financial statements of the City of Two Rivers, Wisconsin, and do not purport to represent the financial position or changes in financial position of the City of Two Rivers. The financial statements of the District were prepared from data recorded in the District's capital project fund of the City and are presented in a format prescribed by the Wisconsin Department of Revenue.

The District was created under the provisions of Wisconsin Statute Section 66.1105. The purpose of that section is to allow a municipality to recover development and improvements costs in a designated area from the property taxes generated on the increased value of the property after the creation date of the District. The tax on the increased value is called a tax increment.

The statutes allow the municipality to collect tax increments until the net project cost has been fully recovered, or until the maximum life of the District, whichever occurs first. The statutes in effect at the time of creation of the District provided for a maximum life of 23 years. Project costs uncollected at the dissolution date were absorbed by the City. Project costs may be incurred up to five years before the unextended termination date of the District. Listed below are the significant dates applicable to the District:

Creation Date	7/28/2003
Latest Date to Incur Project Expenditures	7/28/2021
Latest Termination Date	7/28/2026

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Measurement Focus and Basis of Accounting

The District's financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Project plan expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

District increments are recorded as revenues in the year due. Revenues susceptible to accrual include intergovernmental grants, intergovernmental charges for services, public charges for services and interest. Other revenues are recognized when received in cash or when measurable and available.

C. Project Plan Budget

The estimated revenues and expenditures of the District are adopted in the original project plan and any subsequent amendments. Those estimates are for the entire life of the District, and may not be comparable to interim results presented in this report.

D. Use of Estimates

The preparation of financial statements in conformity with accounting provisions of the Wisconsin Department of Revenue requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Assets, Liabilities, Deferred Inflows of Resources, and Fund Balance

1. Cash and Investments

Cash and investments are combined in the financial statements. Cash deposits consist of demand and time deposits with financial institutions and are carried at cost. Investments are stated at fair value. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date.

2. Property Taxes

When the District was created, the value of all taxable property within the defined boundaries of the District was determined by the Wisconsin Department of Revenue. This value is known as the base value of the District, and remains unchanged through the life of the District unless the City amends District boundaries to add or remove properties. The Wisconsin Department of Revenue annually certifies the current value of all taxable property within the District.

Property taxes consist of taxes on real estate and personal property. They are levied during December of the prior year and become an enforceable lien on property the following January 1. Property taxes are payable in various options depending on the type and amount. Personal property taxes are payable on or before January 31 in full. Real estate taxes are payable in full by January 31 or in two equal installments on or before January 31 and July 31. Real estate taxes not paid by January 31 are purchased by the County as part of the February tax settlement.

Property taxes collected on the base value are shared with the overlying taxing jurisdictions while property taxes collected on the growth in value, also known as the increment value, are retained by the City as tax increment revenue. The City uses the tax increment revenue to pay for approved project plan expenditures. A summary of taxable value within the District as of December 31, 2022 follows:

Cu	Irrent Value	Ba	se Value	Incr	ement Value
\$	9,427,500	\$	10,800	\$	9,416,700

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

F. Assets, Liabilities, Deferred Inflows of Resources, and Fund Balance (Continued)

3. Fund Balance

Fund balance is reported in various categories for the District's funds based on the nature of any limitations requiring the use of resources for specific purposes. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- **Nonspendable fund balance.** Amounts that are not in spendable form (such as inventory, prepaid items, or long-term receivables) or are legally or contractually required to remain intact.
- **Restricted fund balance.** Amounts that are constrained for specific purposes by external parties (such as grantor or bondholders), through constitutional provisions, or by enabling legislation.
- **Unassigned fund balance.** Only deficit amounts are shown in this category.

NOTE 2 CASH AND INVESTMENTS

The District invests in funds in accordance with the provisions of the Wisconsin Statutes 66.0603(lm) and 67.11(2).

Investments are stated at fair value, which is the price that would be received to sell an asset in an orderly transaction at the measurement date. Fair values are based on quoted market prices. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income.

The District, as a fund of the City, maintains common cash and investment accounts. Federal depository insurance and the State of Wisconsin Guarantee fund insurance apply to the City of Two Rivers as an individual municipality and, accordingly, the amount of insured funds is not determinable for the District.

SUPPLEMENTARY INFORMATION

	2003	2004	2005	2006	2007		2008
REVENUES Tax Increments Intergovernmental Developer Contribution Proceeds from Long-term Debt Miscellaneous Total Revenues	\$	\$ 235,211 235,211 235,211	\$ 111,584 - 150,782 - - 262,366	\$ 257,984 11,114 - - 269,098	\$ 256,646 5,986 - - 262,632	θ	261,256 4,412 - - 265,668
EXPENDITURES Capital Outlay Administration Developer Incentive Payments Principal on Long-Term Debt Interest and Fiscal Charges Total Expenditures	811,142 82,280 - - 893,422	228,358 9,860 - - 238,218	17,700 - 111,584 3,556 132,840	- 249,925 - 7,409 257,334	- 5,986 234,891 - 5,418 246,295		4,412 4,412 238,153 3,254 245,819
NET CHANGE IN FUND BALANCE Fund Balance (Deficit) - Beginning of Period	(286,953) -	(3,007) (286.953)	129,526 (289.960)	11,764 (160,434)	16,337 (148,670)		19,849 132.333)
FUND BALANCE (DEFICIT) - END OF PERIOD	\$ (286,953)	\$ (289,960)	(160,434)	\$ (148,670)	\$ (132,333)	6	(112,484)

	2009	2010	2011	2012	2013		2014
REVENUES Tax Increments	\$ 255,103	\$ 247,666	\$ 253,617	\$ 253,231	\$ 256,559	\$	256,148
Intergovernmental	6,351	5,529	5,648	7,637	6,870		6,283
Developer Contribution	·	·	·	I	I		
Proceeds from Long-term Debt Miscellaneous					1 1		
Total Revenues	261,454	253,195	259,265	260,868	263,429		262,431
EXPENDITURES							
Capital Outlay		ı	ı				•
Administration	1,822	150	150	150	150		150
Developer Incentive Payments	231,466	233,316	239,582	240,101	243,034		242,810
Principal on Long-Term Debt	I	I	I	ı	I		•
Interest and Fiscal Charges	2,438	1,957	1,483	606	329		108
Total Expenditures	235,726	235,423	241,215	241,160	243,513		243,068
NET CHANGE IN FUND BALANCE	25,728	17,772	18,050	19,708	19,916		19,363
Fund Balance (Deficit) - Beginning of Period	(112,484)	(86,756)	(68,984)	(50,934)	(31,226)		(11,310)
FUND BALANCE (DEFICIT) - END OF PERIOD	\$ (86,756)	\$ (68,984)	\$ (50,934)	\$ (31,226)	\$ (11,310)	θ	8,053

	2015	2016	2017	2(2018	2019		2020
REVENUES Tax Increments Intergovernmental Developer Contribution Proceeds from Long-term Debt Miscellaneous Total Revenues	\$ 248,055 5,247 - - 253,302	\$ 250,103 4,376 - - 254,479	\$ 237,239 3,542 - - 240,781	φ	237,619 3,594 - - 241,213	\$ 243,379 4,835 - - 248,214	φ	237,338 3,681 - - - - - -
EXPENDITURES Capital Outlay Administration	- 150	150 -	-	- 0	- 150	-		- 150
Developer Incentive Payments Principal on Long-Term Debt Interest and Fiscal Charges	235,281	235,058 -	223,132 - -		221,516 - -	227,996		222,762 -
Total Expenditures	235,431	235,208	223,282		221,666	228,146	 	222,912
NET CHANGE IN FUND BALANCE	17,871	19,271	17,499		19,547	20,068	m	18,107
Fund Balance (Deficit) - Beginning of Period	8,053	25,924	45,195		62,694	82,241	-	102,309
FUND BALANCE (DEFICIT) - END OF PERIOD	\$ 25,924	\$ 45,195	\$ 62,694	Ś	82,241	\$ 102,309	م م	120,416

		2021		2022		Total	Project Plan
REVENUES							
Tax Increments	θ	227,301	ഗ	220,508	θ	4,311,336	\$ 6,309,178
Intergovernmental		2,527		3,681		91,313	750,000
Developer Contribution		·		'		987,462	
Proceeds from Long-term Debt		I		I		I	2,825,000
Miscellaneous		·		'		5,000	145,583
Total Revenues		229,828		224,189		5,395,111	10,029,761
EXPENDITURES							
Capital Outlay		ı		ı		1,057,200	3,530,000
Administration		150		149		106,309	100,000
Developer Incentive Payments		212,856		207,623		4,051,086	•
Principal on Long-Term Debt				'		'	2,825,000
Interest and Fiscal Charges		·		'		26,861	2,498,229
Total Expenditures		213,006		207,772		5,241,456	8,953,229
NET CHANGE IN FUND BALANCE		16,822		16,417		153,655	\$ 1,076,532
Fund Balance (Deficit) - Beginning of Period		120,416		137,238		T	
FUND BALANCE (DEFICIT) - END OF PERIOD	÷	137,238	φ	153,655	φ	153,655	

ADDITIONAL INDEPENDENT AUDITORS' REPORT FOR FINANCIAL STATEMENTS



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INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS OF TAX INCREMENTAL FINANCING DISTRICT LAWS AND REGULATIONS

City Council City of Two Rivers Two Rivers, Wisconsin

We have audited, in accordance with auditing standards generally accepted in the United States of America, the financial statements of the City of Two Rivers, Wisconsin's Tax Incremental District Number 9 (the District), which comprise the balance sheet as of December 31, 2022, and the historical summary of project costs, project revenues, and net cost to be recovered through tax increments and the historical summary of sources, uses, and status of funds for the year ended December 31, 2022, and from the date the District was created through December 31, 2022, and the related notes to the financial statements, and have issued our report thereon dated January 22, 2024.

In connection with our audit, nothing came to our attention that caused us to believe that the District failed to comply with the provisions of Wisconsin State Statutes Section 66.1105 and the project plan, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above-referenced provisions, insofar as they relate to accounting matters.

This report is intended solely for the information and use of the City Council, management, Wisconsin Department of Revenue, and overlapping taxing districts and is not intended to be, and should not be, used by anyone other than these specified parties.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Sheboygan, Wisconsin January 22, 2024



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