CITY OF TWO RIVERS, WISCONSIN TAX INCREMENTAL DISTRICT NUMBER 6

FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

YEAR ENDED DECMEBER 31, 2022 AND FROM DATE OF CREATION THROUGH DECEMBER 31, 2022



CITY OF TWO RIVERS, WISCONSIN TAX INCREMENTAL DISTRICT NUMBER 6 TABLE OF CONTENTS YEAR ENDED DECEMBER 31, 2022 AND FROM DATE OF CREATION THROUGH DECEMBER 31, 2022

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INDEPENDENT AUDITORS' REPORT

City Council
City of Two Rivers, Wisconsin
Two Rivers, Wisconsin

Report on the Audit of the Financial Statements Opinion

We have audited the accompanying financial statements of the City of Two Rivers Tax Incremental District Number 6 (the District), which comprise the balance sheet as of December 31, 2022, and the related historical summary of project costs, project revenues, and net cost to be recovered through tax increments and the historical summary of sources, uses, and status of funds for the year ended December 31, 2022 and from the date the District was created through December 31, 2022, and the related notes to the financial statements.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position and the net project costs to be recovered through tax increments as of December 31, 2022, and the sources, uses, and status of funds for the year ended December 31, 2022 and from the date the District was created through December 31, 2022 on the basis of the financial reporting provisions of the Wisconsin Department of Revenue as described in Note 1.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Emphasis of Matters

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the basis of the financial reporting provisions of the Wisconsin Department of Revenue, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to comply with the requirements of the Wisconsin Department of Revenue. Our opinion is not modified with respect to this matter.

As discussed in Note 1, the financial statements present only the District and do not purport to, and do not, present fairly the financial position of the City of Two Rivers, Wisconsin as of December 31, 2022, or the changes in its financial position from the date of creation through December 31, 2022, in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of the Wisconsin Department of Revenue, as described in Note 1. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
 to fraud or error, and design and perform audit procedures responsive to those risks. Such
 procedures include examining, on a test basis, evidence regarding the amounts and disclosures
 in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
 procedures that are appropriate in the circumstances, but not for the purpose of expressing an
 opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is
 expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The schedule of financial transactions is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the schedule of financial transactions is fairly stated, in all material respects, in relation to the financial statements as a whole.

Report on Other Legal and Regulatory Requirements

In accordance with tax incremental district laws and regulations, we have also issued our report dated January 22, 2024 on our test of compliance with Wisconsin State Statutes 66.1105 and the project plan. The purpose of that report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. That report is an integral part of an audit performed in accordance with tax incremental district laws and regulations in considering the District's compliance.

Restriction on Use

This report is intended solely for the information and use of City of Two Rivers, Wisconsin, overlapping tax districts, and the Wisconsin Department of Revenue and is not intended to be and should not be used by anyone other than these specified parties.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Sheboygan, Wisconsin January 22, 2024

FINANCIAL STATEMENTS

CITY OF TWO RIVERS, WISCONSIN TAX INCREMENTAL DISTRICT NUMBER 6 BALANCE SHEET DECEMBER 31, 2022

ASSETS

Receivables: Taxes Receivable	\$ 12,670
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE	
LIABILITIES Advances Payable	\$ 165,705
DEFERRED INFLOWS OF RESOURCES Property Taxes Levied for Subsequent Year	 23,141
FUND BALANCE Unassigned Deficit	 (176,176)
Total Liabilities, Deferred Inflows of Resources, and Fund Balance	\$ 12,670

CITY OF TWO RIVERS, WISCONSIN TAX INCREMENTAL DISTRICT NUMBER 6 HISTORICAL SUMMARY OF PROJECT COSTS, PROJECT REVENUES, AND NET COST TO BE RECOVERED THROUGH TAX INCREMENTS YEAR ENDED DECEMBER 31, 2022 AND FROM DATE OF CREATION THROUGH DECEMBER 31, 2022

			m Date of ion Through
		2022	ber 31, 2022
PROJECT COSTS			
Capital Outlay	\$	-	\$ 229,972
Administration		150	107,168
Developer Incentive Payments		-	165,000
Interest and Fiscal Charges		6,003	 84,467
Total Project Costs		6,153	586,607
PROJECT REVENUES			
Tax Increments		22,900	391,234
Intergovernmental		5	115
Miscellaneous			 19,082
Total Project Revenues		22,905	410,431
PROJECT COSTS IN EXCESS OF PROJECT REVENUES	\$	(16,752)	\$ 176,176
The above net unreimbursed project costs of \$176,176 on December 31 represents a net liability for the District to the City of Two Rivers, Wisconsin, consisting of the following:	, 2022		
Net Liability and fund balance deficit of the District - December 31, 2022			\$ 176,176

CITY OF TWO RIVERS, WISCONSIN TAX INCREMENTAL DISTRICT NUMBER 6 HISTORICAL SUMMARY OF SOURCES, USES, AND STATUS OF FUNDS YEAR ENDED DECEMBER 31, 2022 AND FROM DATE OF CREATION THROUGH DECEMBER 31, 2022

		2022	Crea	om Date of tion Through nber 31, 2022
SOURCES OF FUNDS	-	2022	Decei	ibel 31, 2022
Tax Increments	\$	22,900	\$	391,234
Intergovernmental	Ψ	22,300 5	Ψ	115
Miscellaneous		3		19,082
Total Sources of Funds		22,905		410,431
USES OF FUNDS				
Capital Outlay		-		229,972
Administration		150		107,168
Developer Incentive Payments		-		165,000
Interest and Fiscal Charges		6,003		84,467
Total Uses of Funds		6,153		586,607
NET CHANGE IN FUND BALANCE		16,752		(176,176)
Fund Balance (Deficit) - Beginning of Period		(192,928)		
FUND BALANCE (DEFICIT) - END OF PERIOD	\$	(176,176)	\$	(176,176)

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the City of Two Rivers Tax Incremental District Number 6 (the District) conform to accounting principles as applicable to governmental units and as defined by Wisconsin Statutes Section 66.1105, which is a basis of accounting other than accounting principles generally accepted in the United States of America (U.S. GAAP). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Wisconsin Statutes Section 66.1105 establishes reporting requirements for the District. The significant accounting principles and policies utilized by the City of Two Rivers in preparing the financial statements of the District are described below.

The District uses the criteria set forth by GASB to determine the scope of the reporting entity.

A. Reporting Entity

This report contains the financial statements of the City of Two Rivers Tax Incremental District Number 6. The accompanying financial statements do not include the full presentation of the financial statements of the City of Two Rivers, Wisconsin, and do not purport to represent the financial position or changes in financial position of the City of Two Rivers. The financial statements of the District were prepared from data recorded in the District's capital project fund of the City and are presented in a format prescribed by the Wisconsin Department of Revenue.

The District was created under the provisions of Wisconsin Statute Section 66.1105. The purpose of that section is to allow a municipality to recover development and improvements costs in a designated area from the property taxes generated on the increased value of the property after the creation date of the District. The tax on the increased value is called a tax increment.

The statutes allow the municipality to collect tax increments until the net project cost has been fully recovered, or until the maximum life of the District, whichever occurs first. The statutes in effect at the time of creation of the District provided for a maximum life of 27 years. Project costs uncollected at the dissolution date were absorbed by the City. Project costs may be incurred up to five years before the unextended termination date of the District. Listed below are the significant dates applicable to the District:

Creation Date 7/17/2000
Latest Date to Incur Project Expenditures 7/17/2022
Latest Termination Date 7/17/2027

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Measurement Focus and Basis of Accounting

The District's financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Project plan expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

District increments are recorded as revenues in the year due. Revenues susceptible to accrual include intergovernmental grants, intergovernmental charges for services, public charges for services and interest. Other revenues are recognized when received in cash or when measurable and available.

C. Project Plan Budget

The estimated revenues and expenditures of the District are adopted in the original project plan and any subsequent amendments. Those estimates are for the entire life of the District, and may not be comparable to interim results presented in this report.

D. Use of Estimates

The preparation of financial statements in conformity with accounting provisions of the Wisconsin Department of Revenue requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Assets, Liabilities, Deferred Inflows of Resources, and Fund Balance

1. Cash and Investments

Cash and investments are combined in the financial statements. Cash deposits consist of demand and time deposits with financial institutions and are carried at cost. Investments are stated at fair value. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date.

2. Property Taxes

When the District was created, the value of all taxable property within the defined boundaries of the District was determined by the Wisconsin Department of Revenue. This value is known as the base value of the District, and remains unchanged through the life of the District unless the City amends District boundaries to add or remove properties. The Wisconsin Department of Revenue annually certifies the current value of all taxable property within the District.

Property taxes consist of taxes on real estate and personal property. They are levied during December of the prior year and become an enforceable lien on property the following January 1. Property taxes are payable in various options depending on the type and amount. Personal property taxes are payable on or before January 31 in full. Real estate taxes are payable in full by January 31 or in two equal installments on or before January 31 and July 31. Real estate taxes not paid by January 31 are purchased by the County as part of the February tax settlement.

Property taxes collected on the base value are shared with the overlying taxing jurisdictions while property taxes collected on the growth in value, also known as the increment value, are retained by the City as tax increment revenue. The City uses the tax increment revenue to pay for approved project plan expenditures. A summary of taxable value within the District as of December 31, 2022 follows:

Cı	ırrent Value	Ba	se Value	Incr	ement Value
\$	1,170,000	\$	-	\$	1,170,000

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

F. Assets, Liabilities, Deferred Inflows of Resources, and Fund Balance (Continued)

3. Interfund Payables

During the course of operations of the District, transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as Due from Other Funds and Due to Other Funds in the financial statements.

4. Fund Balance

Fund balance is reported in various categories for the District' funds based on the nature of any limitations requiring the use of resources for specific purposes. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance. Amounts that are not in spendable form (such as inventory, prepaid items, or long-term receivables) or are legally or contractually required to remain intact.
- Restricted fund balance. Amounts that are constrained for specific purposes by external parties (such as grantor or bondholders), through constitutional provisions, or by enabling legislation.
- Unassigned fund balance. Only deficit amounts are shown in this category.

NOTE 2 CASH AND INVESTMENTS

The District invests in funds in accordance with the provisions of the Wisconsin Statutes 66.0603(lm) and 67.11(2).

Investments are stated at fair value, which is the price that would be received to sell an asset in an orderly transaction at the measurement date. Fair values are based on quoted market prices. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income.

The District, as a fund of the City, maintains common cash and investment accounts. Federal depository insurance and the State of Wisconsin Guarantee fund insurance apply to the City of Two Rivers as an individual municipality and, accordingly, the amount of insured funds is not determinable for the District.

NOTE 3 INTERFUND ADVANCES

During the life of the District, the City advanced monies from other funds to cover operating cash deficits in the District. The advances will be repaid by future tax increments earned by the District.

Interfund advances outstanding as of December 31, 2022 is detailed as follows:

\$ 162,662
 3,043
\$ 165,705
\$

There is no formal written repayment schedule, and also no stated interest rate. The balance is not expected to be repaid within one year. As of and for the year ended December 31, 2022, the District utilized an interest rate of 3%.

SUPPLEMENTARY INFORMATION

	2000	2001	2002	2003		2004		2005
REVENUES								
Tax Increments	· \$	- \$	\$ 2,274	1 \$ 31,152	52 \$	30,035	ઝ	10,535
Intergovernmental	•	1				•		ı
Proceeds from Long-term Debt	•	1				•		ı
Miscellaneous	•	•	15,887			1		1
Total Revenues	1	1	18,161	31,152	 	30,035		10,535
EXPENDITURES								
Capital Outlay	•	89				•		٠
Administration	210	1,437	574			•		•
Developer Incentive Payments	165,000	1				•		
Principal on Long-Term Debt	•	1				•		ı
Interest and Fiscal Charges	10,557	3,394	2,058	1,180	30	1,671		4,801
Total Expenditures	175,767	4,899	2,632	1,180	 @	1,671		4,801
NET CHANGE IN FUND BALANCE	(175,767)	(4,899)	15,529	29,972	23	28,364		5,734
Fund Balance (Deficit) - Beginning of Period	1	(175,767)	(180,666)	(165,137)	37)	(135,165)		(106,801)
FUND BALANCE (DEFICIT) - END OF PERIOD	\$ (175,767)	\$ (180,666)	\$ (165,137)	(135,165)		\$ (106,801)	8	\$ (101,067)

		2006		2007		2008		2009		2010		2011		2012
REVENUES														
Tax Increments	s	19,826	↔	20,444	s	20,523	↔	20,603	8	22,729	s	19,334	↔	19,250
Intergovernmental		2		2		2		•		٠		٠		•
Proceeds from Long-term Debt		•		•		•		•		•		•		•
Miscellaneous		•		ı		•		•		•		•		•
Total Revenues		19,828		20,446		20,525		20,603		22,729		19,334		19,250
EXPENDITURES														
Capital Outlay		•		1		•		•		•		2,388		11,147
Administration		•		•		•		•		901		8,640		43,277
Developer Incentive Payments		٠		•		•		•		٠		٠		•
Principal on Long-Term Debt		•		•		•		•		•		•		•
Interest and Fiscal Charges		4,178		2,660		1,297		693		39		•		792
Total Expenditures		4,178		2,660		1,297		693		940		11,028		55,216
NET CHANGE IN FUND BALANCE		15,650		17,786		19,228		19,910		21,789		8,306		(35,966)
Fund Balance (Deficit) - Beginning of Period		(101,067)		(85,417)		(67,631)		(48,403)		(28,493)		(6,704)		1,602
FUND BALANCE (DEFICIT) - END OF PERIOD	\$ (85	(85,417)	s	(67,631)	s	(48,403)	s	(28,493)	&	(6,704)	s	1,602	8	(34,364)

		2013		2014	(1	2015	2(2016	20	2017	20	2018	20	2019
REVENUES Tax Increments	↔	19,424	s	19,373	↔	4,846	↔	12,019	↔	13,298	8	13,343	\$	16,947
Intergovernmental		•		•		7		80		2		2		20
Proceeds from Long-term Debt		•		•		•		٠		•				•
Miscellaneous		•		3,195		•		•		•		•		•
Total Revenues		19,424		22,568		4,857		12,027		13,303		13,348		17,017
EXPENDITURES														
Capital Outlay		50,276		39,380		58,773		67,940		٠				•
Administration		18,895		13,072		5,874		11,588		1,950		150		150
Developer Incentive Payments		•		•		•		•		•				•
Principal on Long-Term Debt		•		•		•		•		•		•		٠
Interest and Fiscal Charges		1,657		3,469		4,408		7,525		7,411		7,236		6,947
Total Expenditures		70,828		55,921		69,055		87,053		9,361		7,386		7,097
NET CHANGE IN FUND BALANCE		(51,404)		(33,353)		(64,198)	O	(75,026)		3,942		5,962		9,920
Fund Balance (Deficit) - Beginning of Period		(34,364)		(85,768)		(119,121)	7)	183,319)	(2)	(258,345)	(25	(254,403)	(24	(248,441)
FUND BALANCE (DEFICIT) - END OF PERIOD	8	(85,768)	\$	(119,121)	\$	(183,319)	\$ (2	(258,345)	\$ (2)	(254,403)	\$ (24	(248,441)	\$ (23	(238,521)

		2020	2021		2022		Total	Pro	Project Plan	Am	Amendment	Pro	Project Plan
REVENUES							Ī						
Tax Increments	↔	30,232	\$ 22,147	\$	22,900	s	391,234	\$	424,060	8	38,272	s	462,332
Intergovernmental		2	٠		2		115		•		•		•
Proceeds from Long-term Debt		•	٠		•		•		185,000		•		185,000
Miscellaneous		•	٠		•		19,082		20,279		•		20,279
Total Revenues		30,237	22,147		22,905		410,431		629,339		38,272		667,611
EXPENDITURES													
Capital Outlay		•	•		•		229,972		•		350,000		350,000
Administration		150	150		150		107,168		14,000		50,000		64,000
Developer Incentive Payments		•	•		•		165,000		165,000		•		165,000
Principal on Long-Term Debt		•	•		•		•		185,000		•		185,000
Interest and Fiscal Charges		•	6,491		6,003		84,467		123,900		33,718		157,618
Total Expenditures		150	6,641		6,153		586,607		487,900		433,718		921,618
NET CHANGE IN FUND BALANCE		30,087	15,506		16,752		(176,176)	↔	141,439	↔	(395,446)	↔	(254,007)
Fund Balance (Deficit) - Beginning of Period		(238,521)	(208,434)		(192,928)		1						
FUND BALANCE (DEFICIT) - END OF PERIOD \$ (208,434)	∨	(208,434)	\$ \$ (192,928)	\$	\$ (176,176)	↔	(176,176)						

ADDITIONAL INDEPENDENT AUDITORS' REPORT FOR FINANCIAL STATEMENTS



INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS OF TAX INCREMENTAL FINANCING DISTRICT LAWS AND REGULATIONS

City Council City of Two Rivers Two Rivers, Wisconsin

We have audited, in accordance with auditing standards generally accepted in the United States of America, the financial statements of the City of Two Rivers, Wisconsin's Tax Incremental District Number 6 (the District), which comprise the balance sheet as of December 31, 2022, and the related historical summary of project costs, project revenues, and net cost to be recovered through tax increments and the historical summary of sources, uses, and status of funds for the year ended December 31, 2022, and from the date the District was created through December 31, 2022, and the related notes to the financial statements, and have issued our report thereon dated January 22, 2024.

In connection with our audit, nothing came to our attention that caused us to believe that the District failed to comply with the provisions of Wisconsin State Statutes Section 66.1105 and the project plan, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above-referenced provisions, insofar as they relate to accounting matters.

This report is intended solely for the information and use of the City Council, management, overlapping taxing districts, and the Wisconsin Department of Revenue, and is not intended to be, and should not be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Sheboygan, Wisconsin January 22, 2024

