



**TWO  
RIVERS**  
WISCONSIN

## POLICE DEPARTMENT

1717 E. Park Street  
P.O. BOX 87  
Two Rivers, WI 54241-0087



April 15, 2022

To: Gregory E. Buckley, City Manager  
From: Brian W. Kohlmeier, Chief of Police  
Ref: Sex Offender Ordinance Amendments

Two Rivers Municipal Ordinance 9-9: **Sexual Offender Residency Restrictions** was adopted on December 7<sup>th</sup>, 2015. This ordinance was modified on August 16, 2021, and on April 4, 2022. creating and expanding various provisions. City Council discussion at the April 4 meeting recognized the need to further define what is considered a permanent residence. The following recommendation addresses that issue.

The following items are suggested to be included in an ordinance amendment:

- 9-9-2 (D) – Definitions, Section D. “**Permanent Residence**” - Amend the definition to read: “The place where the person's habitation is fixed, without any present intent to move, and to which, when absent, the person intends to return. A permanent residence does not include lodging or other locations where the intended purpose is to temporarily stay. No person gains a residence in the city regardless of length of stay while there for temporary purposes only.”
- 9-9-2 (G)(1) – Temporary Residence – Amend to: **Temporarily Reside** and amend to read: “A condition where the person sleeps, abides, lodges or resides for a period of not more than 14 days in the aggregate during any calendar year.”
- 9-9-3 (A) – “**Domicile Restrictions**” - Amend to read: “No offender shall be permitted to reside in the City, and no supervised release of such offender shall be established in the City, **for more than 14 days in the aggregate during any calendar year** unless the offender was domiciled as a permanent resident in the City at the time of an offense resulting in such conviction or the person previously resided in the City for a continuous period of at least five (5) years and that such residency has not lapsed for 10 or more years.



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917.793.1191

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- 9-9-3 (C) – “**Domicile Restrictions**” - Amend to read:  
“It is unlawful for a property owner to let, rent, or lease any place, structure, or part thereof, trailer, other conveyance, to any person other than to allow such person to temporarily reside in the City as defined in this section, if the property owner knows or should have known that it will be used as a temporary or permanent residence by any offender prohibited from establishing residency in the City under the provisions of this ordinance. Factors in considering whether a property owner knows or should have known an offender’s status is the presence of the offender’s name listed on the State of Wisconsin’s Sex Offender Registry which is readily available to public inspection on the State’s web-site.
- 9-9-3 (B) – “**Exemptions**” - Add a subsection (5) to read:  
“(5) Temporarily reside as defined by this section.”

The aforementioned recommendations have been added to a draft revised ordinance for presentation to the City Council.

2022 068

### ORDINANCE

**AN ORDINANCE** to amend Municipal Code Section 9-9-2(D) entitled "Permanent Residence"; and 9-9-3 (A) entitled "Domicile Restrictions".

The Council of the City of Two Rivers ordains as follows:

**SECTION 1.** That Section 9-9-2(D) of the Municipal Code shall hereby be amended as follows:

- (D) The place where a person sleeps, abides, lodges or resides for 14 or more consecutive days and which qualifies as a residence under the laws of the State of Wisconsin, and the ordinances of the City of Two Rivers.

**SECTION 2.** That Section 9-9-3(A) of the Municipal Code shall hereby be amended as follows:

- (A) Residency prohibited. No offender shall be permitted to reside in the City, and no supervised release of such offender shall be established in the City, unless the offender was domiciled in a permanent residence as defined above in the City at the time of an offense resulting in such conviction or the person previously resided in the City for a continuous period of at least five (5) years and that such residency has not lapsed for 10 or more years.

**SECTION 3.** This ordinance shall take effect and be in force from and after its date of passage and publication of same.

Dated this 4th day of April, 2022.

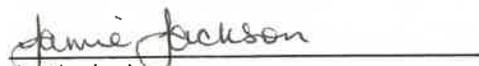


Adam Wachoswki  
President, City Council

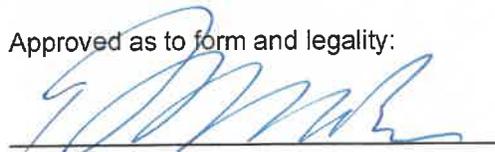


Gregory E. Buckley  
City Manager

Attest:

  
Jamie Jackson  
City Clerk

Approved as to form and legality:

  
John M. Bruce  
City Attorney



**TWO  
RIVERS**  
WISCONSIN

## POLICE DEPARTMENT

1717 E. Park Street  
P.O. BOX 87  
Two Rivers, WI 54241-0087



March 31, 2022

To: Gregory E. Buckley, City Manager  
From: Brian W. Kohlmeier, Chief of Police  
Ref: Sex Offender Ordinance Amendments

Two Rivers Municipal Ordinance 9-9: **Sexual Offender Residency Restrictions** was adopted on December 7<sup>th</sup>, 2015. This ordinance was modified on August 16, 2021, creating and expanding various provisions. Recent events identified that 9-9-3 A. related to "Domicile Restrictions" could be interpreted and therefore applied in a manner inconsistent with the original intent of that provision.

The following items are suggested to be included in an ordinance amendment:

- 9-9-2 – Definitions, Section D. "**Permanent Residence**" - Amend the definition to read: "The place where a person sleeps, abides, lodges or resides for 14 or more consecutive days and which qualifies as a residence under the laws of the State of Wisconsin, and the ordinances of the City of Two Rivers."
- 9-9-3 – Domicile Restrictions, Section A. – Amend to read: "Residency prohibited. No offender shall be permitted to reside in the City, and no supervised release of such offender shall be established in the City, unless the offender was domiciled as a permanent residence as defined above in the City at the time of an offense resulting in such conviction or the person previously resided in the City for a continuous period of at least five (5) years and that such residency has not lapsed for 10 or more years."

The proposed amendments address the potential circumstance of a person simply visiting or passing through the City, committing a sex offense and subsequently having the ability, as a convicted sex offender, to establish residency in the City of Two Rivers. The aforementioned recommendations have been added to a draft revised ordinance for presentation to the City Council.



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920.793.1191



920.793.5



# Chapter 9-9

## Sexual Offender Residency Restrictions

### § 9-9-1 Findings and Purpose.

- A. The Wisconsin Statutes provide for the punishment, treatment and supervision of persons convicted or otherwise responsible for sex crimes, including their release into the community.
- B. Chapter 980, Wis. Stats., provides for the civil commitment of sexually violent persons, a more dangerous type of sex offender due to their likelihood to reoffend, and specifically, § 980.08, Wis. Stats., provides for the supervised release of such persons into the community.
- C. The City of Two Rivers places a high priority on maintaining public safety through highly skilled and trained law enforcement and laws that deter and punish criminal behavior.
- D. The City finds that sex offenders, who prey upon others, particularly children, are a serious threat to public safety and it is necessary for the City to enact reasonable measures to minimize the risk of the public in the City falling prey to sexual offenders.
- E. Further, this chapter is a non-punitive, regulatory measure aimed at protecting the health and safety of those in the City from the risk that convicted sex offenders may reoffend. It is the intent of this chapter not to impose a criminal penalty but rather to serve the City's compelling interest in promoting, protecting and improving the health, safety and welfare of the citizens and visitors of the City.

### § 9-9-2 Definitions.

As used in this chapter, and unless the context requires otherwise:

#### A. “Crime Against Children”

Any of the following offenses set forth within the Wisconsin Statutes, as amended, or the laws of this or any other state or the federal government having like elements necessary for conviction, where the victim is under the age of 18, respectively:

Wisconsin Statute	Crime
940.225(1)	First degree sexual assault
940.225(2)	Second degree sexual assault
940.225(3)	Third degree sexual assault
940.22(2)	Sexual exploitation by therapist
940.30	False imprisonment; victim was minor and not the offender's child
940.31	Kidnapping; victim was minor and not the offender's child
944.01	Rape (prior statute)
944.06	Incest
944.10	Sexual intercourse with a child (prior statute)

Wisconsin Statute	Crime
944.11	Indecent behavior with a child (prior statute)
944.12	Enticing child for immoral purposes (prior statute)
948.02(1)	First degree sexual assault of a child
948.02(2)	Second degree sexual assault of a child
948.025	Engaging in repeated acts of sexual assault of the same child
948.05	Sexual exploitation of a child
948.055	Causing a child to view or listen to sexual activity
948.06	Incest with a child
948.07	Child enticement
948.075	Use of a computer to facilitate a child sex crime
948.08	Soliciting a child for prostitution
948.095	Sexual assault of a child by a school staff person or a person who works or volunteers with children
948.11(2)(a) or (am)	Exposing child to harmful material; felony sections
948.12	Possession of child pornography
948.13	Convicted child sex offender working with children
948.30	Abduction of another's child
971.17	Commitment of persons found not guilty by reason of mental disease or mental defect
975.06	Sex crimes law commitment

**B. “Facility for Children”**

A public or private primary or secondary school; a church, synagogue, or house of worship as zoned by the City; a group home, as defined in § 48.02(7), Wis. Stats.; a residential care center for children or youth, as defined in § 48.02(15d), Wis. Stats.; a shelter care facility, as defined in § 48.02(17), Wis. Stats.; a day-care center licensed under § 48.65, Wis. Stats.; a day-care program established under § 120.13(14), Wis. Stats.; or a day-care provider certified under § 48.651, Wis. Stats.

**C. “Offender”**

A person who has been convicted of or who has been found not guilty by reason of disease or mental defect of a “sex offense” as defined § 301.45 (b) Wis. Stats. and/or crime against children, and required to be registered with the Wisconsin Sex Offender Registry under § 301.45 (1g) Wis. Stats, who was tried as an adult; or who was deemed an offender under Ch. 980, Wis. Stats.

**D. “Permanent Residence”**

The place where a person sleeps, abides, lodges or resides for 14 or more consecutive days ~~or and~~ which qualifies as a residence under the laws of the State of Wisconsin, and ~~may be mobile or transitory~~ and the ordinances of the City of Two Rivers.

**E. “Property Owner”**

The owner of rental property, camp grounds, hotel/motels, apartment complexes, or any temporary lodging facility or space.

**F. “Sexually Violent Offense”**

Shall have the meaning as set forth in § 980.01(6), Wis. Stats., as amended from time to time.

**G. “Temporary Residence”**

Residence or premises meeting any of the following criteria:

- (1) A place where the person sleeps, abides, lodges or resides for a period of 14 or more days in the

aggregate during any calendar year, and which is not that person's permanent residence as defined in this section;

- (2) A place where the person routinely sleeps, abides, lodges or resides for a period of four or more consecutive or nonconsecutive days in any month, and which is not that person's permanent residence as defined in this section; or
- (3) A place where a person sleeps, or which qualifies as a temporary residence under the holdings of the Wisconsin Supreme Court, and which may include more than one location, and may be mobile or transitory.

#### **§ 9-9-3 Domicile Restrictions.**

- A. Residency prohibited. No offender shall be permitted to reside in the City, and no supervised release of such offender shall be established in the City, unless the offender was domiciled **as in a permanent residence as defined above** in the City at the time of an offense resulting in such conviction or the person previously resided in the City for a continuous period of at least five (5) years and that such residency has not lapsed for 10 or more years.
- B. Exemptions. An offender does not commit a violation of this chapter if any of the following apply:
  - (1) The offender is required to serve a sentence or is otherwise involuntarily required to reside in a jail, prison, juvenile facility, or other correctional institution or mental facility located in the City of Two Rivers.
  - (2) The offender has established a residence prior to the effective date of the ordinance codified in this section.
  - (3) The offender is a minor or ward under guardianship.
  - (4) The residence is also the primary residence of the person's parents, grandparents, siblings, spouse, or child, provided that such parent, grandparent, sibling, spouse, or child established the residence at least five (5) years before the designated offender intends to establish residence at the location.
- C. It is unlawful for a property owner to let, rent, or lease any place, structure, or part thereof, trailer, other conveyance, if the property owner knows or should have known that it will be used as a permanent or temporary residence by any offender prohibited from establishing residency in the City under the provisions of this ordinance. Factors in considering whether a property owner knows or should have known an offenders status is the presence of the offender's name listed on the State of Wisconsin's Sex Offender Registry which is readily available to public inspection on the State's web-site.

#### **§ 9-9-4 Notification.**

- A. Offenders subject to this ordinance shall notify property owners of their offender status prior to entering into any room rental, apartment rental, lease, or property purchase for the purpose of establishing residency whether temporary or otherwise.

- B. Property owners who become aware that their property is being occupied by an offender in violation of this ordinance shall notify the Chief of Police of such residence on their property, either temporary or permanent. Such notice shall be verbally or in writing.

#### **§ 9-9-5 Public Places**

- A. It is unlawful for an offender, as defined by § 9-9-2, to loiter or prowl, as said words are used in § 9-2-4 of this Code or to be, in a manner or in circumstances manifesting an intent to commit a “sex offense” as defined in Wis. Stat. Section 301.45(b) and/or a crime against children, under the following circumstances:

Within 500 feet of real property that supports or upon which there exists a facility for children, a public park/beach, a public swimming pool, a public library, or a public recreational trail; or

- B. Attend public events that are children focused, engage in trick or treating festivities, or engage in the wearing of costumes in public where the wearing of such costume is likely to attract children.

#### **§ 9-9-6 Appeal.**

The residency restrictions of this chapter may be waived upon approval of the City Council through an appeal by the affected offender. Such appeal shall be made, in writing, to the City Clerk, who shall forward the request to the City Manager and the Chief of Police. The Chief of Police shall forward a report on the appeal request to the City Council. The City Council will convene within 30 days of the appeal being filed with the Clerk to hear from the Chief of Police and the affected offender or their counsel. After deliberation, the City Council shall act on the recommendation. A written copy of the decision shall be provided to the affected offender by the City Clerk. The City Council may reject a waiver request when the request is filed with the City Clerk within 90 days of denial by the committee of a prior identical waiver request of the requester, absent a change in circumstances.

#### **§ 9-9-7 Violations and penalties.**

Any person found guilty of violating this chapter shall be penalized by forfeiture not less than \$100 and not to exceed \$1,000 plus court costs. Each day an offender maintains a residence in violation of this chapter constitutes a separate violation. The City may also seek equitable relief.

#### **§ 9-9-8 Severability.**

Should any portion of this chapter be declared unconstitutional or invalid by a court of competent jurisdiction, the remainder of this chapter shall not be affected.