



**TWO
RIVERS**
WISCONSIN

PUBLIC WORKS
Engineering Division
1717 E. Park Street
P.O. BOX 87
Two Rivers, WI 54241-0087



Date: February 11, 2026

To: City Council
Kyle Kordell, City Manager
Benjamin Meinnert, Acting City Manager

From: Matthew R Heckenlaible, PE, City Engineer / Public Works Director *meh*

Re: Bid Award Recommendation: Contract 2-2026 Near North Side LSL Replacement

Five (5) bids were received and opened on February 10, 2026, for Contract 2-2026 for replacement of lead water service laterals on the near north side of the city. The project involves water service lateral replacement within the public rights-of-way and within private property in approximately 230 different areas of the City, and supplemental items for sanitary laterals, wall cores, sewer televising, sanitary lateral reconnection, removal and replacement of unsuitable backfill, topsoil restoration, seeding, fertilizer, and erosion mat, water meter relocation and exploratory excavation.

Town & Country, Consulting Engineer's Bid Tabulation and recommendation memo is attached. I concur with the recommendations of Town & Country, Consulting Engineers to award the contracts to the respective Low Bidder:

Contract	Eng. Cost Estimate	Low Bid Amount	Contractor
2-2026	\$2,634,000.00	\$2,437,152.60.00	Mammoth Construction

WDNR Funding sources for the project include the following:

	WDNR Revenue Requested	Construction Bid Costs w/ 10% Eng. & Contingency
[\$2,437,152.60 + \$243,715.26]		\$2,680,867.86
DNR Loans (SDWFL-LSL-Private)	\$571,588.00	
Principal Forgiveness (100%)	(\$571,588.00)	
DNR Loan (SDWFL-LSL-Public)	\$2,348,037.00	
Principal Forgiveness (25%)	(\$0.00)	
DNR Loan (CWF)	\$1,582,350.00	
Pavement Repair – Force Account Estimate (SDWFL & CWF)	Included in above funding	\$821,000.00
	\$4,501,975.00	\$3,501,867.86

Should any questions arise, please contact me at your earliest opportunity.



www.two-rivers.org



920.793.5539



920.793.5537

February 10, 2026

City of Two Rivers
1717 East Park Street
P.O. Box 87
Two Rivers, WI 54241

Attention: Mr. Kyle Kordell, City Manager

Subject: Analysis of Bids and Recommendation for Award of Contract
2 – 2026 Lateral Replacement

Bid Deadline: February 10, 2026 at 1:00 p.m. local time

Ladies and Gentlemen:

The purpose of this letter is to analyze the bids received for the 2026 Lateral Replacement project and to recommend the award of a contract. This project involves lateral replacement within the public right-of-way and on private property in approximately 230 different areas of the City, and supplemental items for sanitary laterals, wall cores, sewer televising, sanitary lateral reconnection, removal and replacement of unsuitable backfill, restoration, water meter relocation and exploratory excavation.

The pre-bid estimate for the base bid was \$2,260,500. Fourteen general contractors, subcontractors, and material suppliers requested sets of plans, specifications and bidding documents. Five contractors submitted bids.

A summary of the bids is as follows:

Contractor	Base Bid	Supplemental Bid Total
Mammoth Construction	\$2,133,151.60	\$304,001.00
MRJ Inc DBA Joski Sewer	\$2,143,438.00	\$355,100.00
Alfson Excavating LLC	\$2,277,400.00	\$353,575.00
Scott Lamers Construction LLC	\$2,283,251.60	\$540,001.00
DeGroot, Inc.	\$3,144,371.30	\$472,870.40

All of the bids were properly submitted. The low bidder, using the base bid only, or the base bid and supplemental bid is Mammoth Construction of Manitowoc, Wisconsin, an experienced utility contractor that completed a similar project for the City in 2024. The bid prices are lower than the original budget due to the competitive market and slightly conservative budgeting. We recommend that Mammoth Construction be awarded a contract for the base bid, plus the supplemental bid, for a total of \$2,437,152.60.

This will be a unit price contract. That is, the contractor will be paid for the work performed based on the unit prices bid. This means that the final costs could be either greater than or less than the bid totals. Also, unexpected conditions are sometimes encountered which result in increased project costs. Therefore, it would be wise to continue to carry the recommended 10% contingency.

As this project is intended to be funded in part through both the Wisconsin DNR Safe Drinking Water Loan Program (SDWLP) and potentially the Clean Water Fund (CWF) loan program, the City will need to execute this agreement and provide a signed copy to the Wisconsin DNR to secure the grant and loan funding to be utilized.

If you have any questions with respect to our thoughts on this matter, I am available at your convenience to discuss them with you.

Respectfully,
TOWN & COUNTRY ENGINEERING, INC.

A handwritten signature in blue ink, appearing to read 'Greg Droessler', is written over a light blue horizontal line.

Gregory J. Droessler, P.E.
Vice-President

GJD:sai

J:\JOB\SIT\Two Rivers\TR-44-M9 2026 SDW and CWF Assistance\10 Construction\Bidding\2 - 2026 Lateral Replacement\Recommendation Ltr.docx

Project: 2 - 2026 Lateral Replacement: City of Two Rivers
 Engineer's Project Number: IR-44(2) Bid Deadline: February 10, 2026 at 1:00 p.m.

ITEM NO.	DESCRIPTION OF WORK	BID QUANT.	UNITS	PRE-BID ESTIMATE UNIT PRICE	AMOUNT	Memmoth Construction UNIT PRICE	AMOUNT	MRJ Inc DBA Joski Sewer UNIT PRICE	AMOUNT	Allison Excavating LLC UNIT PRICE	AMOUNT	Scott Lammers Construction LLC UNIT PRICE	AMOUNT	DeGroot, Inc. UNIT PRICE	AMOUNT
BASE BID - PART 1 PUBLIC IMPROVEMENTS															
1.	1" Tap and Corporation Stop	230	each	\$ 4,000.00	\$ 920,000.00	\$ 3,800.00	\$ 874,000.00	\$ 3,400.00	\$ 782,000.00	\$ 4,200.00	\$ 968,000.00	\$ 500.00	\$ 115,000.00	\$ 2,065.97	\$ 475,173.10
2.	1" HDPE Water Service - Long	115	each	\$ 500.00	\$ 57,500.00	\$ 500.00	\$ 57,500.00	\$ 197.00	\$ 22,655.00	\$ 600.00	\$ 69,000.00	\$ 3,500.00	\$ 402,500.00	\$ 2,242.98	\$ 257,942.70
3.	1" HDPE Water Service - Short	115	each	\$ 400.00	\$ 46,000.00	\$ 500.00	\$ 57,500.00	\$ 180.00	\$ 20,700.00	\$ 500.00	\$ 57,500.00	\$ 3,000.00	\$ 345,000.00	\$ 1,696.92	\$ 195,145.80
4.	1" Valve and Box	230	each	\$ 300.00	\$ 69,000.00	\$ 350.00	\$ 80,500.00	\$ 325.00	\$ 74,750.00	\$ 375.00	\$ 86,250.00	\$ 400.00	\$ 92,000.00	\$ 912.58	\$ 209,893.40
5.	Televising for Existing Sanitary Lateral Inspection	230	each	\$ 100.00	\$ 23,000.00	\$ 85.00	\$ 19,550.00	\$ 85.00	\$ 19,550.00	\$ 100.00	\$ 23,000.00	\$ 150.00	\$ 34,500.00	\$ 141.40	\$ 32,522.00
6.	6" PVC Sanitary Lateral	3,500	lin. ft.	\$ 50.00	\$ 175,000.00	\$ 45.00	\$ 157,500.00	\$ 51.75	\$ 181,125.00	\$ 49.00	\$ 171,500.00	\$ 55.00	\$ 192,500.00	\$ 50.45	\$ 176,575.00
7.	4" PVC Sanitary Lateral	3,500	lin. ft.	\$ 50.00	\$ 175,000.00	\$ 45.00	\$ 157,500.00	\$ 50.00	\$ 175,000.00	\$ 45.00	\$ 157,500.00	\$ 50.00	\$ 175,000.00	\$ 48.48	\$ 169,580.00
8.	8" Sanitary Sewer Wye - Cut In	185	each	\$ 1,500.00	\$ 277,500.00	\$ 1,800.00	\$ 298,000.00	\$ 1,800.00	\$ 331,500.00	\$ 1,600.00	\$ 298,000.00	\$ 1,000.00	\$ 185,000.00	\$ 3,623.37	\$ 707,323.45
9.	10" Sanitary Sewer Wye - Cut In	20	each	\$ 1,800.00	\$ 36,000.00	\$ 1,800.00	\$ 36,000.00	\$ 2,000.00	\$ 40,000.00	\$ 1,850.00	\$ 37,000.00	\$ 1,100.00	\$ 22,000.00	\$ 4,048.08	\$ 80,961.60
10.	Sanitary Lateral Saddle Tee	25	each	\$ 1,500.00	\$ 37,500.00	\$ 1,000.00	\$ 25,000.00	\$ 1,000.00	\$ 25,000.00	\$ 1,000.00	\$ 25,000.00	\$ 800.00	\$ 20,000.00	\$ 3,668.43	\$ 92,410.75
11.	Sanitary Lateral Tracer Wire System	230	each	\$ 100.00	\$ 23,000.00	\$ 50.00	\$ 11,500.00	\$ 185.00	\$ 42,550.00	\$ 40.00	\$ 9,200.00	\$ 100.00	\$ 23,000.00	\$ 277.75	\$ 63,882.50
	TOTAL BASE BID PART 1				\$ 1,635,500.00		\$ 1,772,550.00		\$ 1,734,830.00		\$ 1,897,950.00		\$ 1,806,500.00		\$ 2,461,516.30
PUBLIC IMPROVEMENTS															
BASE BID - PART 2 PRIVATE SERVICE LATERALS															
12.	1" HDPE Water Service	160	each	\$ 1,800.00	\$ 288,000.00	\$ 1,500.00	\$ 240,000.00	\$ 1,800.00	\$ 288,000.00	\$ 1,575.00	\$ 252,000.00	\$ 3,100.00	\$ 496,000.00	\$ 2,628.00	\$ 420,180.00
13.	Pre-Construction Meeting with Property Owner, Contractor, & City Staff	160	each	\$ 100.00	\$ 16,000.00	\$ 85.00	\$ 13,600.00	\$ 85.00	\$ 13,600.00	\$ 85.00	\$ 13,600.00	\$ 100.00	\$ 16,000.00	\$ 262.60	\$ 42,016.00
14.	Wall Core (1" Diameter Pipe)	160	each	\$ 25.00	\$ 4,000.00	\$ 0.01	\$ 1.60	\$ 0.05	\$ 8.00	\$ 10.00	\$ 1,600.00	\$ 0.01	\$ 1.60	\$ 262.60	\$ 42,016.00
15.	Reconnect Water Service Inside Building	160	each	\$ 700.00	\$ 112,000.00	\$ 625.00	\$ 100,000.00	\$ 650.00	\$ 104,000.00	\$ 650.00	\$ 104,000.00	\$ 1,000.00	\$ 160,000.00	\$ 1,050.40	\$ 168,084.00
16.	Reconnect Additional Water Meter(s) Inside a Building	10	each	\$ 500.00	\$ 5,000.00	\$ 450.00	\$ 4,500.00	\$ 200.00	\$ 2,000.00	\$ 625.00	\$ 6,250.00	\$ 350.00	\$ 3,500.00	\$ 530.25	\$ 5,302.50
17.	Mobilization for Lateral Replacement Outside the Project Area	5	each	\$ 1,000.00	\$ 5,000.00	\$ 500.00	\$ 2,500.00	\$ 200.00	\$ 1,000.00	\$ 400.00	\$ 2,000.00	\$ 250.00	\$ 1,250.00	\$ 1,000.50	\$ 5,302.50
	TOTAL BASE BID PART 2				\$ 430,000.00		\$ 360,601.60		\$ 408,608.00		\$ 379,450.00		\$ 678,751.60		\$ 682,881.00
	PRIVATE SERVICE LATERALS														
	TOTAL BASE BID PARTS 1 AND 2				\$ 2,285,500.00		\$ 2,133,151.60		\$ 2,143,438.00		\$ 2,277,400.00		\$ 2,283,251.60		\$ 3,144,371.30
SUPPLEMENTAL BID ITEMS - PRIVATE SERVICE LATERALS															
S1	6" PVC Sanitary Lateral	1,500	lin. ft.	\$ 50.00	\$ 75,000.00	\$ 45.00	\$ 67,500.00	\$ 43.00	\$ 64,500.00	\$ 50.00	\$ 75,000.00	\$ 30.00	\$ 45,000.00	\$ 15.91	\$ 23,865.00
S2.	4" PVC Sanitary Lateral	1,500	lin. ft.	\$ 50.00	\$ 75,000.00	\$ 45.00	\$ 67,500.00	\$ 26.00	\$ 39,000.00	\$ 48.00	\$ 72,000.00	\$ 5.00	\$ 7,500.00	\$ 5.30	\$ 7,950.00
S3.	Wall Core (6" Dia. Pipe or Less)	100	each	\$ 100.00	\$ 10,000.00	\$ 10.00	\$ 1,000.00	\$ 5.00	\$ 500.00	\$ 25.00	\$ 2,500.00	\$ 0.01	\$ 1.00	\$ 265.13	\$ 26,513.00
S4.	Televising for Sanitary Lateral Acceptance	100	each	\$ 100.00	\$ 10,000.00	\$ 85.00	\$ 8,500.00	\$ 100.00	\$ 10,000.00	\$ 100.00	\$ 10,000.00	\$ 150.00	\$ 15,000.00	\$ 150.08	\$ 15,008.00
S5	Reconnect Sanitary Lateral Inside Building (Above Basement Floor)	50	each	\$ 500.00	\$ 25,000.00	\$ 200.00	\$ 10,000.00	\$ 1,200.00	\$ 60,000.00	\$ 750.00	\$ 37,500.00	\$ 3,500.00	\$ 175,000.00	\$ 2,651.25	\$ 132,562.50
S6	Reconnect Sanitary Lateral Inside Building (Below Basement Floor)	50	each	\$ 2,500.00	\$ 125,000.00	\$ 2,250.00	\$ 112,500.00	\$ 2,500.00	\$ 125,000.00	\$ 2,000.00	\$ 100,000.00	\$ 4,000.00	\$ 200,000.00	\$ 3,181.50	\$ 159,075.00
S7	Removal and Replacement of Unusable Backfill	100 cu. yds		\$ 10.00	\$ 1,000.00	\$ 0.01	\$ 1.00	\$ 1.00	\$ 100.00	\$ 12.00	\$ 1,200.00	\$ 50.00	\$ 5,000.00	\$ 45.45	\$ 4,545.00
S8	Topsoil Restoration, Seeding, Fertilizer, and Erosion Mat	3,000 sq. yard		\$ 10.00	\$ 30,000.00	\$ 9.00	\$ 27,000.00	\$ 10.00	\$ 30,000.00	\$ 9.00	\$ 27,000.00	\$ 20.00	\$ 60,000.00	\$ 15.15	\$ 45,450.00
S9.	Relocate Water Meter	5	each	\$ 1,000.00	\$ 5,000.00	\$ 500.00	\$ 2,500.00	\$ 200.00	\$ 1,000.00	\$ 675.00	\$ 3,375.00	\$ 500.00	\$ 2,500.00	\$ 795.38	\$ 3,976.90
S10.	Exploratory Excavation	50	each	\$ 250.00	\$ 12,500.00	\$ 150.00	\$ 7,500.00	\$ 500.00	\$ 25,000.00	\$ 500.00	\$ 25,000.00	\$ 600.00	\$ 30,000.00	\$ 1,080.50	\$ 53,025.00
	TOTAL SUPPLEMENTAL BID ITEMS				\$ 368,500.00		\$ 304,001.00		\$ 355,100.00		\$ 393,575.00		\$ 540,001.00		\$ 472,870.40