Olympia Tumwater RFA Planning Committee

Benefit Charge Factor Options

September 29, 2022

For discussion at October 3 Committee Meeting

Benefit Charge

- The statutes refer to a *benefit charge*.
- The formula used to calculate the benefit charge is based on fire flow, which is why many agencies refer to it as a *fire benefit charge*.
- Other agencies use the term *benefit charge*. We can use either term in the RFA Plan.

Formula options reviewed to date

- Option 1 FBC is distributed proportionately to the square footage of each building class, *e.g.*, 66% of total square footage is single-family residential so single-family residential pays about that same % of FBC. Includes sprinkler data for apartments and commercial.
- Option 1-A Option 1 with *residential sprinkler data added*. Revenue lost to the sprinkler discounts shifted to residential properties resulting in a slight increase in the Residential Building Class Weight, increasing to .582 from the original .58.

Option 2

Residential Sector share reduced by 6%; Commercial share increased by 6%.

| Option 3 | Divide residential into 3 classes, weights increasing with square footage. Breakpoints at 2000 and 3000 sq.ft. Residential and Commercial shares same as Option 2 (+/- 6% over Option 1-A) |
|-----------|--|
| Option 3A | Same as option 3, but use lower target FBC collection amount, eliminate fee for mobile homes |
| Option 4 | Major reduction for Small Residential (1500 sq. ft. max) and Small Commercial (1000 sq. ft. max). Total Residential share lowered by 8% and Commercial share increased by 8% as compared to Option 1-A |

As a result of the increase in AV, the amount of BC to be collected has dropped an estimated \$3M to a total of approximately \$10.5M.

- The tables below show:
 - **Original Option 1-A** (all sprinkler data, \$13.5M FBC target)
 - **Option 3** (shift away from residential and to commercial by 6%; 3 residential tiers, weight increasing with square footage (breakpoints at 2,000 and 3,000 square feet, \$13.5M FBC target)
 - Option 3A (Option 3 with the lower \$10.5M FBC target reflecting increased property assessed values, and zero fee for mobile homes) (Note: on review, the numbers shown on 9/24 were accurate)
 - Option 3A on a square foot basis. (new)
 - An allocation of the \$10.5M FBC target based solely on square footage (shared 9/24)

Options Summary: Classifications, weights

| | Option 1-A | Option 3 | Option 3 A |
|-------------|---|--|--|
| | Bldg. weights approx. proportional to square footage by sector, with all sprinkler data included | Differentiate Residential Weights, 6% shift from residential to Commercial | Same as Option 3, lower FBC target, zero charge for mobile homes |
| Mobile Home | 0.450 | 0.450 | 0.0 |
| Res 1 | 0.582 | 0.510 | 0.38 |
| Res 2 | 0.582 | 0.550 | 0.43 |
| Res 3 | 0.582 | 0.590 | 0.48 |
| APT | 1.450 | 1.450 | 1.0 |
| Com 1 | 1.000 | 1.000 | 0.7 |
| Com 2 | 1.500 | 1.700 | 1.2 |
| Com 3 | 2.000 | 2.500 | 2 |
| Com 4 | 3.000 | 3.500 | 3 |
| Com 5 | 4.000 | 4.500 | 4 |
| Com 6 | 5.000 | 5.500 | 5 |

| | | Fire | Benefit | Charge I | Fac | tors and To | tals fo | r 2022 | | |
|--------------------------|--------|-----------|----------------|----------------|------|---------------|-----------|----------------------|----------------|-------------|
| Fire District OT | Factor | Max Sq Ft | | | Fact | tor Max Sq Ft | | | Commercial S | ubtotals |
| Residential 1 | 0.38 | 2,000 | Comme | ercial - 1 | 0.7 | 7 5,000 | 1,300 | Commercial 1 | \$645,337.12 | 3,197,380 |
| Residential 2 | 0.43 | 3,000 | Comme | ercial - 2 | 1.2 | 2 20,000 | 611 | Commercial 2 | \$999,376.06 | 5,691,774 |
| Residential 3 | 0.48 | No Max | Comme | ercial - 3 | 2 | 50,000 | 145 | Commercial 3 | \$705,502.73 | 4,607,705 |
| Apartments | 1 | | Comme | ercial - 4 | 3 | 100,000 | 53 | Commercial 4 | \$557,287.28 | 3,595,337 |
| Mobile Homes | 0 | | Comme | ercial - 5 | 4 | 200,000 | 29 | Commercial 5 | \$565,352.85 | 3,743,373 |
| Balancing Factor | 0.01 | <u>_</u> | Commercial - 6 | | 5 | No Max | 4 | Commercial 6 | \$138,793.85 | 998,374 |
| Cost Per Gallon | 83.38 | | | | | | | | | |
| Sprinkler | 0.9 | # Parcels | | FBC \$ | | Square Feet | # Parcels | ; | FBC \$ | Square Feet |
| | | 20,246 | Residential | \$6,390,398.9 | 3 | 51,887,243 | | | Residential S | Subtotals |
| | | 2,142 | Commercial | \$3,611,649.8 | 8 | 21,833,943 | 5,708 | Residential 1 | \$1,233,095.84 | 9,034,043 |
| | | 454 N | lobile Home | \$0.0 | 0 | 527,061 | 9,292 | Residential 2 | \$2,885,929.95 | 22,932,423 |
| Olympia Tumwater Both 35 | | 354 | Multi Unit | \$500,204.2 | 0 | 4,318,633 | 5,246 | Residential 3 | \$2,271,373.14 | 19,920,777 |
| Both | ~ | 23,196 T | otal District | \$10,502,253.0 | 0 | 78,566,880 | | | | |

Option 3A 6% shift from residential to commercial, zero fee for mobile homes, lower FBC target

| | Fire District OT Factor | Max Sq Ft | | Factor Max Sq Ft | | Commercial Sul | ototals |
|-------------|-------------------------|--------------|--|------------------|----------------------|----------------|-------------|
| | Residential 1 0.582 | 1,500 | Commercial - 1 | 1 5,000 | 1,300 Commercial 1 | \$921,910.16 | 3,197,380 |
| | Residential 2 0.582 | 3,000 | Commercial - 2 | 1.5 20,000 | 611 Commercial 2 | \$1,249,220.08 | 5,691,774 |
| | Residential 3 0.582 | No Max | Commercial - 3 | 2 50,000 | 145 Commercial 3 | \$705,502.73 | 4,607,705 |
| | Apartments 1.45 | | Commercial - 4 | 3 100,000 | 53 Commercial 4 | \$557,287.28 | 3,595,337 |
| | Mobile Homes 0.45 | | Commercial - 5 | 4 200,000 | 29 Commercial 5 | \$565,352.85 | 3,743,373 |
| Oution 1A | Balancing Factor 0.01 | <i>.</i> | Commercial - 6 | 5 No Max | 4 Commercial 6 | \$138,793.85 | 998,374 |
| Option 1A | Cost Per Gallon 83.38 |] | | | | | |
| (original + | Sprinkler 0.9 | # Parcels | FBC \$ | Square Feet | # Parcels | FBC\$ | Square Feet |
| | | 20,246 Resid | dential \$8,548,696.1 | 51,887,243 | | Residential Su | btotals |
| sprinklers) | | 2,142 Com | mercial \$4,138,066.94 | 1 21,833,943 | 2,020 Residential 1 | \$579,509.00 | 2,453,571 |
| | | 454 Mobile | e Home \$87,842.02 | 2 527,061 | 12,980 Residential 2 | \$5,215,147.26 | 29,512,895 |
| | Olympia Tumwater Both | 354 Mult | ti Unit \$725,296.09 | 4,318,633 | 5,246 Residential 3 | \$2,754,039.93 | 19,920,777 |
| | Both | 23,196 Total | District <mark>\$13,499,901.2</mark> 4 | 4 78,566,880 | | | |

| Sample FBCs | | | Option 1 A | | Option 3 | | Option 3A | | | Square Foo Allocati | - |
|-------------|-----------------|----|---|---|----------|----------------|---|----|--------------------------------------|---|------------------------|
| Sample | Structure Sq Ft | sp | seline with all prinkler data, 3.5M total FBC collection | Shift 6% away from Residential to Commercial; divide residential into 3 classes, \$13.5M total | | lov ze m | ne as Option 3, ver FBC target, ero charge for obile homes, 0.5M total FBC collections | Co | Option 3 A ost per square foot | Equally all \$10.5M F square f (\$0.1336 square f | BC by foot 5 per |
| Residential | | | | | | | | | | | |
| R3 | 1,500 | \$ | 338 | \$ | 311 | \$ | 228 | \$ | 0.15 | \$ | 200 |
| R4 | 2,000 | \$ | 391 | \$ | 359 | \$ | 255 | \$ | 0.13 | \$ | 267 |
| R6 | 2,500 | \$ | 437 | \$ | 409 | \$ | 322 | \$ | 0.13 | \$ | 334 |
| R8 | 3,255 | \$ | 499 | \$ | 476 | \$ | 411 | \$ | 0.13 | \$ | 435 |
| R10 | 4,466 | \$ | 584 | \$ | 557 | \$ | 481 | \$ | 0.11 | \$ | 597 |
| R11 | 6,220 | \$ | 689 | \$ | 658 | \$ | 568 | \$ | 0.09 | \$ | 831 |
| Apartments | | | | | | | | | | | |
| A3 | 2,724 | \$ | 1,022 | \$ | 1,022 | \$ | 705 | \$ | 0.26 | \$ | 364 |
| A4 | 5,100 | \$ | 1,554 | \$ | 1,554 | \$ | 1,071 | \$ | 0.21 | \$ | 682 |
| A5 | 10,250 | \$ | 1,983 | \$ | 1,983 | \$ | 1,367 | \$ | 0.13 | \$ | 1,370 |
| A6 | 21,120 | \$ | 3,163 | \$ | 3,163 | \$ | 2,181 | \$ | 0.10 | \$ | 2,823 |
| A7 | 103,401 | \$ | 6,298 | \$ | 6,298 | \$ | 4,343 | \$ | 0.04 | \$1 | 3,819 |

Green shaded rows indicate the lower FBC of the 2 options illustrated

| Sample FBCs | | Op | tion 1 A | Oŗ | Option 3 Option 3A Square Fo | | Square Footag | e Allocation | | |
|--------------------------------------|-----------------|---|----------|---|------------------------------|---|---------------|---------------------------------|---|----------------------|
| Sample | Structure Sq Ft | Baseline with all sprinkler data, \$13.5M total FBC collection | | Shift 6% away from Residential to Commercial; divide residential into 3 classes, \$13.5M total | | Residential tolower FBC target,OptionCommercial; dividezero charge forCost per sresidential into 3mobile homes,footclasses,\$10.5M total FBCS | | otion 3 A per square foot | Equally a \$10.5M FBC foot (\$0.1 square | by square 336 per |
| Mobile Homes | | | | | | | | | | |
| M1 | 576 | \$ | 41 | \$ | 41 | \$0 | | | \$ | 77 |
| M2 | 600 | \$ | 83 | \$ | 83 | \$0 | | | \$ | 80 |
| M3 | 432 | \$ | 141 | \$ | 141 | \$0 | | | \$ | 58 |
| M4 | 440 | \$ | 142 | \$ | 142 | \$0 | | | \$ | 59 |
| M5 | 952 | \$ | 208 | \$ | 208 | \$0 | | | \$ | 127 |
| M6 | 1,572 | \$ | 268 | \$ | 268 | \$0 | | | \$ | 210 |
| Sample Commercial 1- (400-5,000SqFt) | | | | | | | | | | |
| C1.1 | 450 | \$ | 318 | \$ | 318 | \$ 222 | \$ | 0.49 | \$ | 60 |
| C1.2 | 1,500 | \$ | 581 | \$ | 581 | \$ 406 | \$ | 0.27 | \$ | 200 |
| C1.3 | 2,140 | \$ | 694 | \$ | 694 | \$ 486 | \$ | 0.23 | \$ | 286 |
| C1.4 | 3,000 | \$ | 822 | \$ | 822 | \$ 575 | \$ | 0.19 | \$ | 401 |

The weights under the square footage model for Mobile Homes are higher than for any other option examined (except 3A which zeroes out the cost)

| Sample FBCs | | Option 1 A | Option 3 | Option 3A | | Square Footage Allocation |
|--|-------------------|---|---|--|---------------------------------------|--|
| Sample | Structure Sq Ft | Baseline with all sprinkler data, \$13.5M total FBC collection | Shift 6% away from Residential to Commercial; divide residential into 3 classes, \$13.5M total | Same as Option 3, lower FBC target, zero charge for mobile homes, \$10.5M total FBC collections | Option 3 A Cost per square foot | Equally allocate \$10.5M FBC by square foot (\$0.1336 per square foot) |
| Sample Commercial 2 (5,001-20,000SqFt) | | | | | | |
| C2.1 | 5,000 | \$ 1,061 | \$ 1,061 | \$ 742 | \$ 0.15 | \$ 668 |
| C2.2 | 9,000 | \$ 1,993 | \$ 2,258 | \$ 1,514 | \$ 0.17 | \$1,203 |
| C2.3 | 15,000 | \$ 2,481 | \$ 2,813 | \$ 1,985 | \$ 0.13 | \$ 2,005 |
| C2.4 | 19,540 | \$ 2,832 | \$ 3,210 | \$ 2,265 | \$ 0.12 | \$ 2,611 |
| Sample Commercia | al 3 (20,001-50,0 | 00SqFt) | | | | |
| C3.1 | 20,035 | \$ 3,824 | \$ 4,780 | \$ 3,823 | \$ 0.19 | \$2,678 |
| C3.2 | 36,000 | \$ 5,126 | \$ 6,407 | \$ 5,215 | \$ 0.14 | \$4,811 |
| C3.3 | 44,200 | \$ 5,680 | \$ 7,100 | \$ 5,670 | \$ 0.13 | \$ 5,907 |
| C3.4 | 49,056 | \$ 5,983 | \$ 7,479 | \$ 5,983 | \$ 0.12 | \$ 6,556 |

| Sample FBCs | le FBCs | | Option 1 A | Option 3 | Option 3A | | | re Footage location | |
|------------------|--------------------|-------|---|-----------|--|------------------------------------|-------------------------------|--|------------------------------|
| Sample | Structure Sq Ft | sp | Baseline with all sprinkler data,Residential to\$13.5M total FBCresidential into 3 | | Same as Option 3, lower FBC target, zero charge for mobile homes, \$10.5M total FBC collections | option 3 A t per square foot | \$10.5 squ (\$0. | lly allocate 5M FBC by lare foot 1336 per are foot) | |
| Sample Commercia | al 4 (50,001-100,0 | 000Sq | Ft) | | | | | | |
| C4.1 | 50,333 | \$ | 9,091 | \$ 10,606 | \$ 9,091 | \$ 0.18 | \$ | 6,727 | |
| C4.2 | 65,834 | \$ | 10,397 | \$ 12,130 | \$ 10,347 | \$ 0.16 | \$ | 8,798 | |
| C4.3 | 77,369 | \$ | 11,271 | \$ 13,150 | \$ 11,271 | \$ 0.15 | \$ | 10,340 | |
| C4.4 | 90,804 | \$ | 12,211 | \$ 14,246 | \$ 12,210 | \$ 0.13 | \$ | 12,135 | |
| Sample Commercia | al 5 (100,001-200, | ,000S | qFt) | | | | | | Under the |
| C5.1 | 100,778 | \$ | 17,152 | \$ 19,296 | \$ 17,152 | \$ 0.17 | \$ | 13,468 | square |
| C5.2 | 121,671 | \$ | 18,846 | \$ 21,203 | \$ 18,846 | \$ 0.15 | \$ | 16,261 | footage |
| C5.3 | 130,094 | \$ | 19,488 | \$ 21,924 | \$ 19,487 | \$ 0.15 | \$ | 17,386 | allocation, a |
| C5.4 | 147,156 | \$ | 20,726 | \$ 23,317 | \$ 20,726 | \$ 0.14 | \$ | 19,667 | 500,000 |
| Sample Commercia | al 6 (200,001+SqF | t) | | | | | | | square foot |
| C6.1 | 214,476 | \$ | 31,278 | \$ 34,405 | \$ 31,277 | \$ 0.15 | \$ | 28,663 | warehouse |
| C6.2 | 247,656 | \$ | 33,610 | \$ 36,971 | \$ 33,610 | \$ 0.14 | \$ | 33,098 | would pay \$66,822 |

Additional items

• Staff recommend mixed use buildings be classified as commercial. This is consistent with what other RFAs have done.

Discussion & Direction to Staff

- Preferred FBC Formula?
- Per statute a public hearing on the FBC must be held by the RFA Committee; the hearing cannot be held more than 6 months or less than 10 days before the <u>election date</u>.
 - The April 2023 special election date is April 25.
 - This means the public hearing cannot be held before October 25 and could be held as late as April 14.