Chapter 3—Housing and Residential Growth

Purpose
This purpose of this chapter is to provide the community’s goals and policies for housing and future residential growth in Tualatin, which are generally implemented by more specific provisions in the Tualatin Development Code. These goals and policies are based on Tualatin’s most recent Housing Needs Analysis (Appendix XX) and Housing Strategies (Appendix XX), which are incorporated by reference into the Comprehensive Plan. Strategic actions are also included that reflect policies identified in the Housing Needs Analysis and Housing Strategies that are not implemented by Tualatin Development Code or may require further evaluation.

A Housing Needs Analysis examines a city’s existing supply of buildable lands (Buildable Lands Inventory), and compares that with projected population growth, in order to identify housing needs for a 20 year period as well as housing and growth policy recommendations based on those needs. Tualatin’s housing and residential growth chapter also incorporates Oregon state and Portland metropolitan regional housing policy. The state’s housing policy guidance is provided by Oregon Statewide Planning Goal 10 and Oregon Administrative Rule (OAR) 660 Division 7. The Portland metropolitan region’s housing guidance is provided by Metro Urban Growth Management Functional Plan Title 7.

Since the Tualatin Comprehensive Plan’s initial adoption in the late 1970s, to present, the City’s housing and residential growth have changed tremendously as Tualatin has experienced periods of rapid growth on its way from a small town comprised of mostly single-family housing to a medium-sized city with a diverse mix of housing types. Looking forward, as Tualatin’s future housing needs and residential growth outlook continue to evolve, Tualatin is committed to regular periodic updates of its Buildable Lands Inventory and Housing Needs Analysis, which are incorporated by reference, and to the extent necessitated by these updates, updated Comprehensive Plan goals, policies, and strategic actions.

Goals and Policies
- **Goal 3.1: Housing Supply.** Ensure that a 20-year land supply is designated and has urban services planned to support the housing types and densities identified in the Housing Needs Analysis.
  - **Policy 3.1.1 Density.** Maintain a citywide residential density of at least eight (8) dwelling units per net acre. **Policy 3.1.2 Zoning for multifamily.** Provide zoning for multifamily development, which may be located in areas adjacent to transit.
  - **Policy 3.1.3 Commercial activity.** Allow home-based businesses and occupations in all residential zones, subject to regulations to minimize impact to housing supply and uses in commercial and industrial zones. Provide for compatible agricultural uses in areas where significant development barriers are present, or where compatible with permitted residential uses.
Policy 3.1.4 Clear and objective review. Provide for clear and objective review standards for all residential development and redevelopment.

Policy 3.1.5 Functional planning. Consider the development-ready residential land supply as part of ongoing functional planning efforts to provide necessary urban services in support of residential development.

Policy 3.1.6 Infrastructure planning. Evaluate future infrastructure planning for consistency with the Housing Needs Analysis and Housing Strategies.

Policy 3.1.7 Coordination. Coordinate with local, state, and regional governments, districts, and stakeholders to support Tualatin’s housing land supply needs.

Strategic Actions:
- Evaluate opportunities to reduce parking requirements and increase development densities and building heights to address deficiencies identified in the Housing Needs Analysis within Tualatin’s existing zones by modifying the Development Code.
- Evaluate opportunities to rezone land to provide additional opportunities for multifamily housing development.
- Evaluate Tualatin’s land supply every two years, and make regular updates to the City’s Buildable Lands Inventory and Housing Needs Analysis.

Goal 3.2: Housing for All. Encourage development and preservation of housing that is affordable for all households in Tualatin.

Policy 3.2.1 Housing type diversity. Support development of townhomes, duplexes, triplexes, quadplexes, cottages, courtyard housing, accessory dwelling units, single story units, senior housing, and extended family and multi-generational housing in all residential zoning districts.

Strategic Actions:
- Identify policies to support development of housing affordable to households earning less than 60% of the median family income in Washington County as identified in the most recent American Community Survey..
- Develop policies to prevent and address homelessness.
- Develop policies to prevent or mitigate residential displacement resulting from redevelopment and increases in housing costs in Tualatin.
- Evaluate partnerships with organizations to establish a land bank or land trust.
- Evaluate system development charge financing opportunities.

Goal 3.3: Affordable Housing. Encourage the establishment of funding sources to support development of affordable housing and related public infrastructure.
Strategic Actions:

- Evaluate how best to leverage funds from regional, state, and other sources to support development of affordable housing.
- Evaluate the establishment of local funding sources for affordable housing such as a construction excise tax.

Goal 3.4: Redevelopment. Encourage timely strategic planning and redevelopment in Tualatin to create new mixed-use residential and commercial planning districts.

- Policy 3.4.1 Coordination. Coordinate economic development planning and housing planning.
- Policy 3.4.2 Mixed-use commercial. Support the application of mixed-use commercial designations that in areas of Tualatin that are suitable for a mix of office, retail commercial, and high-density housing.

Strategic Actions:

- Evaluate establishment of a new urban renewal district to include a minimum 25% funding set aside for affordable housing for households earning 60% or MFI or less.
- Evaluate incentivizing redevelopment to include a portion of housing that addresses deficiencies identified in the Housing Needs Analysis.
- Evaluate policies and/or incentives to support redevelopment of underutilized commercial buildings for housing.

Goal 3.5: Housing and transportation. Encourage development and redevelopment in Tualatin that supports all modes of transportation, including walking, biking, and mass transit.

- Policy 3.5.1 Coordinated planning. Coordinate updates to the Transportation System Plan consistent with housing and residential growth goals, policies, and strategic actions.

Strategic Actions:

- Evaluate development of a design and planning framework for neighborhoods that includes a mixture of housing types, neighborhood uses, and amenities, enabling Tualatin residents to access services and amenities through active modes.
- Evaluate opportunities to rezone land to provide additional opportunities for neighborhood commercial and/or small-scale employment zoning designations within or adjacent to existing residential areas.

Goal 3.6: Residential growth. Residential growth by annexation or expansion to the Urban Planning Area or Urban Growth Boundary will be coordinated with local, state, and regional governments, districts, and stakeholders.
Policy 3.6.1 Consent-driven annexation. Only property owners may initiate annexation of property within Tualatin’s Urban Planning Areas, including cases involving unincorporated “islands” of property surrounded by land annexed previously. Property owner petitions for annexation may be granted if the petition is in conformance with local, state and regional policies.

Policy 3.6.2 Coordination. Coordination will be made with local, state, and regional governments, districts, and stakeholders on residential growth.

- Goal 3.7 Residential growth, and the environment. Plan for housing and residential growth to minimize and mitigate for environmental impacts.

  Policy 3.7.1 Environmental protection. Housing and residential growth policies will be evaluated for consistency with the environmental protection goals and policies of Chapter 7 (Parks, Open Space, and the Environment).