



Date: Tuesday, March 10, 2026

Honorable Mayor and Council Members

Author and title: Nicole Casey, Administrative Services Director

Title: **Acceptance of the Annual Comprehensive Financial Report and Audit Reports for Fiscal Year 2024/2025**

Jen Callaway, Town Manager

Recommended Action: That Council accepts the Town of Truckee Annual Comprehensive Financial Report (ACFR), Audit Report, Single Audit, and review of the Appropriations Limit for the year ended June 30, 2025.

Executive Summary: The independent auditing firm, Mann, Urrutia, Nelson Certified Professional Accountants (MUN CPAs) completed their annual audit of the Town's financial statements for the year ended June 30, 2025. Based on their audit they provided an unmodified opinion, which is the highest level of assurance that an auditor can provide in relation to the reliability of a public agency's financials. In addition to their audit, MUN CPAs completed a compliance review of the Town's Federal Grant Expenditures and did not find any deficiencies in internal controls or issues of non-compliance. Lastly, the auditors performed a review of the Town's Gann Limit calculation for fiscal year 2025 and found no issues as a result of their procedures.

Background: The Town issued a Request for Proposals (RFP) for auditing services in March of 2021 in order to comply with the requirements of the Town's purchasing policies that the purchase of services be based on informal bids wherever practical. The Town had not completed an RFP for audit services in a number of years and endeavored to ensure that the Town was getting high quality audit services at a competitive price. Three firms were interviewed and ultimately staff recommended entering into a three-year contract with MUN CPAs with the option of renewing for two additional fiscal years. The fiscal year 2025 audit is the second of the two optional fiscal years allowed under the contract. Staff are preparing to initiate an RFP for a successor contract shortly.

The auditors performed an interim audit on site in August of 2025 and then a final audit in December 2025. After the audit team collects its information, the issues discovered, if any, are presented as audit findings as part of the ACFR.

Discussion: Town staff have prepared the Town's ACFR for the fiscal year ended June 30, 2025, using the integrated approach as prescribed by Governmental Accounting Standards Board (GASB) Statement No. 34. An ACFR is management's representation of the finances of the Town and accordingly, management assumes full responsibility for the completeness and reliability of the information presented in the ACFR.

To provide a reasonable basis for making representations, management establishes internal controls, or processes and procedures that are designed to protect the Town's assets from loss, theft, or misuse, and that allow management to compile sufficiently reliable information. The cost of internal controls, whether

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that be monetary or in staff time, should not outweigh the benefits. Therefore, management designs internal controls to provide reasonable, rather than absolute, assurance regarding the Town's financial transactions.

The ACFR is prepared using Generally Accepted Accounting Principles (GAAP), which is guidance on the best practices for financial reporting and presentation of financial transactions. The GASB, an independent government organization, prepares GAAP standards for the U.S. state and local governments.

State of California statutes and the requirements of the ACFR mandate that the Town undergo an annual independent financial audit. The independent auditing firm, MUN CPAs ("auditors"), examined on a test basis, evidence supporting the amounts and disclosures in the financial statements in Attachment A.

Management Letter: The auditors also considered the internal controls implemented by management, in order to ensure their examinations had a reasonable chance of discovering internal control deficiencies, if any, in relation to the accuracy of financial data produced by the Town. If a deficiency is identified, the auditors can issue a management letter indicating the severity of a deficiency and recommend improvements. The auditors did not issue a management letter for the fiscal year ending June 30, 2025.

GASB 101: The Governmental Accounting Standards Board (GASB) is the independent organization that sets accounting and financial reporting standards for U.S. state and local governments. Their standards aim to ensure transparency, consistency, and comparability in governmental financial statements. In June 2022, GASB Statement No. 101 was adopted and was effective for the fiscal year 2025 financial period. GASB 101 updates how governmental entities must recognize and measure their liabilities for employee leave by requiring accrual of unused or unpaid earned leave (vacation, sick leave, PTO, etc.) under a unified "compensated absences" model. Specifically, GASB 101 created a requirement for the Town to re-estimate the portion of the sick balance that employees will use during their employment rather than estimating the whole sick balance at the vested payoff amount that employees would be eligible to receive if they left employment with the Town on July 1. At a maximum, employees are eligible for a payout of 75% of their sick balance at the termination of employment (verse at 100% if used), if they are vested (have the required 10+ years of service). Staff implemented GASB 101 as part of the 2025 ACFR. In addition, the Town had to calculate contracted defined contribution amounts that would be owed on estimated amounts used as paid-time off, as well as the payroll taxes owed on any estimated liabilities.

As part of the implementation, staff were required to recalculate the compensated absences liability for fiscal year 2024. This resulted in an increase of the overall compensated absences liability and corresponding reduction in the government-wide ending fund balance, by \$144,207, for a revised balance of \$335,691,220, down from \$335,547,013.

ACFR: Highlights of the ACFR results are as follows:

Independent Auditor's Report (pages 1-3)

After completing their examinations, the auditors provide an opinion on the annual comprehensive financial statements and the results thereof. The Town received an "unqualified" opinion on the attached ACFR, which is the highest level of assurance an auditor can provide relative to the fairness and accuracy of the financial statements being presented. This opinion indicates that the auditors believe that the Town's financial practices are in compliance with GAAP requirements and recommendations, as well as applicable laws and regulations. It also provides reasonable assurance that the statements are free from material misstatements.

Management's Discussion and Analysis (MD&A) (pages 4 to 16)

Page 4 of the ACFR beings the MD&A section or the report wherein summaries are presented for the Town on an entity-wide basis. Information is provided in this section with year-to-year view, explaining how fund balances have changed between fiscal years ending June 30, 2024, and June 30, 2025.

Statement of Net Position (page 17)

The Statement of Net Position serves as a useful indicator of a government's overall financial position. The Town's governmental activities net position is \$338.7 million at fiscal year-end as compared to the restated balance of \$328.9 million the prior year, an overall increase of \$9.8 million. \$6.5 million of this increase is related to capital assets. The remaining change is related to a \$2.3 million increase in current and other assets and \$2.2 million dollar decrease in current liabilities.

The Town's business-type activities (parking, building, transit, and solid waste) net position increased from the restated balance of \$6.7 million to \$6.9 million, a \$0.25 million increase. The Transit fund experienced a \$478,175 increase in net position, which was offset by a \$334,891 decrease in the net position in the Parking fund.

The largest portion of net position entity-wide, \$219.1 million, is the Town's investment in its capital assets and infrastructure, net of related debt. There was a \$4.3 million increase in the Town's restricted net position (e.g., balances of special revenue funds such as Measure V) and a \$6.3 million increase in unrestricted net position.

Statement of Activities (page 18)

The Statement of Activities presents information showing how the Town's net position changed in the most recent fiscal year. All changes of net position are reported as soon as the underlying event giving rise to the change occurs verse when the cash flow occurs. The Statement of Activities provides readers with the following information:

- Provides the details on how governmental services are funded, distinguished between those funded by program revenues (like fees, grants) and those covered by general revenues (like property taxes and sales taxes). This helps users understand the net cost or benefit of each function of government.
- Highlights the net cost of providing services, which allows stakeholders to evaluate the efficiency and effectiveness of each program or department.
- Details revenues and expenses by activity, helping elected officials and the public determine whether resources are being used responsibly.

Basic Financial Statements including Footnotes (pages 19 to 78)

This section contains basic financial statements, including the financial statements for the fund types including governmental funds, proprietary funds, and fiduciary funds.

The footnotes section provides details on significant items such as:

- The Town's cash and investments - Note 2 beginning on page 49;
- The value of lease receivables – Note 4 beginning on page 54;
- A review of changes in capital assets - Note 6 beginning on page 57;

- Long-term obligations related to bonds payables, compensated absences, and subscription-based information technology agreements - Note 7 beginning on page 59;
- The net pension liability for the Town’s miscellaneous and safety pension plans - Note 8 starting on page 62; and
- A discussion of the Town’s other post-employment benefit plans - Note 9 starting on page 67.

Required Supplementary Information (pages 79 to 90)

This section provides budgetary comparison schedules for major funds that are budgeted. These schedules show the original adopted budget, the budget as amended at year-end, and the actuals for the year. This section also provides a deeper discussion and review of pension plan contributions.

Combining Financial Statements and Schedules (pages 91 to 104)

This section provides the financial statements for “non-major” funds. Non-major funds are funds which represent less than 10% of the Town’s total assets, liabilities, revenues, or expenditures. It also provides budgetary comparison schedules for the non-major funds that have a legally adopted budget.

Statistical Section (pages 105 to 121)

This section presents demographic statistics and a ten-year history of financial data for the Town including information on assessed valuations, fund balances, debt, property tax rates, personnel (full-time equivalents), principal employers, and other financial and demographic disclosures.

Single Audit: The auditors also report on the Town’s compliance with OMB Circular A-133, also referred to as the “Single Audit Act” and the Town prepares a schedule of federal awards (SEFA). These reports are required when an entity receives a certain level of federal grant funds. The auditor did not identify any deficiencies in internal controls over compliance that were considered material weaknesses in relation to federal awards (See Attachment C).

Gann Appropriations Limit: Finally, the auditors perform certain procedures related to the Town’s calculation of the annual Appropriations Limit as prescribed in Section 1.5 of Article XIII B of the California Constitution. The calculation of the limit is the responsibility of management. There were no exceptions noted as a result of their limited procedures.

Priority:

<input type="checkbox"/> Enhanced Communication	<input type="checkbox"/> Climate and Greenhouse Gas Reduction	<input type="checkbox"/> Housing
<input type="checkbox"/> Infrastructure Investment	<input type="checkbox"/> Emergency and Wildfire Preparedness	<input checked="" type="checkbox"/> Core Service

Fiscal Impact: A clean audit provides the following financial benefits:

- Helps maintain the Town’s credit rating as the Town’s credit rating agency, S&P reviews the result of the audit on an annual basis;
- It is a condition of maintaining the Town’s grant eligibility;
- Demonstrates fiscal responsibility to the Council and the public; and
- Adequate internal controls provide assurance for a low likelihood of fraud, penalties, and costly corrective actions.

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Attachments:

Attachment A: The Town of Truckee Annual Comprehensive Financial Statements for the Year Ended June 30, 2025

Attachment B: Single Audit Act Report and Communication to Council regarding the audit, as required by SAS 114

Attachment C: Review of the Town of Truckee Appropriations Limit Calculation for the Year Ended June 30, 2025

Attachment D: SAS Conclusion Letter to Council for the Year Ended June 30, 2025