

### **Planning Commission Staff Report**

**REQUEST**: The applicant is proposing to change the Zoning Map in an area consisting of approximately 190,211 square feet (5.18 acres) located in Sweet Home, OR 97386 (13S01E32AA Tax Lot 600). The Sweet Home Zoning Map is proposed to change from the Residential Low Density (R-1) Zone to the Residential High Density (R-3) Zone. The proposed zone change would bring the zoning designation into conformity with the property's existing Comprehensive Plan Map designation. The Planning Commission will hold a public hearing and make a recommendation to the City Council. The City Council will hold a public hearing and decide on this application.

APPLICANT & PROPERTY OWNER:	Eric Lund
PROPERTY LOCATION:	Sweet Home, OR 97386, Identified on the Linn County Assessor's Map as 13S01E32AA Tax Lot 600.
REVIEW AND DECISION CRITERIA:	Sweet Home Municipal Code Section(s) 17.10, 17.14, 17.114, OAR 660-012-0060

FILE NUMBER: ZMA23-01

### PLANNING COMMISSION PUBLIC HEARING:

- DATE & TIME: <u>April 6, 2023 at 6:30 PM</u>
- LOCATION: City Hall Council Chamber, 3225 Main Street, Sweet Home, OR 97386

### CITY COUNCIL PUBLIC HEARING:

<ul><li>DATE &amp; TIME:</li><li>LOCATION:</li></ul>	<u>April 25, 2023 at 6:30 PM</u> City Hall Council Chamber, 3225 Main Street, Sweet Home, OR 97386
STAFF CONTACT:	Angela Clegg, Associate Planner Phone: (541) 367-8113; Email: <u>aclegg@sweethomeor.gov</u>
REPORT DATE:	April 30, 2023

### I. PROJECT AND PROPERTY DESCRIPTION

<u>LOCATION</u>: The subject tract contains approximately 190,211 square feet (5.18 acres). The property is currently zoned Residential Low Density (R-1), and the comprehensive plan designation is Residential High Density (R-3). The applicant is requesting to change the zoning to Residential High Density (R-3) bringing it into conformity with the property's existing Comprehensive Plan Map designation.

Property	Zoning Designation	Comprehensive Plan Designation
Subject Property	Residential Low Density (R-1)	High Density Residential
Property North	Residential Low Density (R-1)	High Density Residential
Property East	Residential Low Density (R-1)	High Density Residential
Property South	Residential Low Density (R-1)	High Density Residential
Property West	Residential Low Density (R-1)	High Density Residential

ZONING AND COMPREHENSIVE PLAN DESIGNATIONS:

# Floodplain Based on a review of the FEMA FIRM Maps; Panel 41043C0914G dated September 29, 2010, the subject property is not in the 100-year floodplain.

- Wetlands: The subject property does not show wetlands/waterways on the property that are depicted on the Sweet Home Local Wetlands Inventory and the National Wetlands Inventory Map.
- Access: The subject property has frontage along Clark Mill Road.
- Services: The subject property has access to City water and sewer services from Clark Mill Road.

#### TIMELINES AND HEARING NOTICE:

Application Submitted:	February 22, 2023
Application Deemed Complete:	March 1, 2023
Mailed/Emailed Notice:	March 1, 2023
Notice Published in New Era Newspaper:	March 8, 2023
Planning Commission Public Hearing:	April 6, 2023
City Council Public Hearing	April 25, 2023

Notice was provided as required by SHMC 17.128.010.

### II. COMMENTS

Brandon Horton Permit Technician:	The Building Program has no issues with this request.		
Ryan Wade CEDD Engineering:	STREETS: Clark Mill Rd. has 60 ft ROW and 22 ft asphalt paved width. There is a no existing driveway. It is a designated truck route. Sufficient for increased traffic. Any street improvements will be required to satisfy the minimum standards according to the Transportation System Plan.		
	DRAINAGE: There is an open ditch on the west side of Clark Mill Rd. which flows South to Long St. The ditch flows East to a waterbody that flows Northwest along the backside of the property to 24 <sup>th</sup> Ave where it flows into the Mill property. No easement required by Sweet Home PW. A Division of State Lands Permit may be required to work on the drainway. When doing any work to, in, or around any drainage systems, general Stormwater management and Control Best Management Practices (BMP's) will be followed and permitted when required by State Program(s).		
	WATER: There is a 12" water main on the West side of Clark Mill Rd. Cost of connection for City Services will be assigned during the development application review.		
	SEWER: There is a 15" sewer main in the center of Clark Mill Rd. Cost of connection for City Services will be assigned during the development application review.		
	EASEMENTS: None known at this time.		
	MISCELLANEOUS: None known at this time.		
	SUMMARY: Review request: Engineering has no issues at this time.		
Public Works:	No comments as of the issue of this Staff Report.		
Sweet Home Fire District:	The Fire District Has no issues with this request.		
Public Comment:	No comments as of the issue of this Staff Report.		

### III. REVIEW AND DESIGN CRITERIA

The review and decision criteria for a zone change are listed below in bold. Staff findings and analysis are provided under each review and decision criterion.

Zone change proposals shall be approved if the applicant provides evidence substantiating the following:

# A. The proposed zone is appropriate for the Comprehensive Plan land use designation on the property and is consistent with the description and policies for the applicable Comprehensive Plan land use classification.

<u>Staff Findings:</u> The subject property has a Comprehensive Plan designation of Residential High Density (R-3). The Sweet Home Zoning Map is proposed to change from the Residential Low Density (R-1) Zone to the Residential High Density (R-3) Zone. The proposed zone change would bring the zoning designation into conformity with the property's existing Comprehensive Plan Map designation and is consistent with the description and policies of the R-3 Zone.

Based on the above information, staff finds that the application complies with this criterion.

# B. The uses permitted in the proposed zone can be accommodated on the proposed site without exceeding its physical capacity.

<u>Staff Findings:</u> The uses permitted in SHMC 17.14.020, 17.14.030, and 17.14.040 can be accommodated on the subject property without exceeding its physical capacity. The subject property is approximately 190,211 square feet (5.18 aces). The R-3 zone density requirements for single family attached / detached homes and duplexes are no more than one residential structure per lot or parcel, other than an approved accessory dwelling unit; maximum of 12.0 dwelling units per net acre. The R-3 zone density requirements for multi-family is a maximum of 28 units per net acre.

Based on the above information, staff finds that the application complies with this criterion.

# C. Allowed uses in the proposed zone can be established in compliance with the development requirements in this Development Code.

<u>Staff Findings</u>: All development in the R-3 Zone shall comply with the applicable provisions of this Development Code. The following references additional development requirements: [SHMC 17.14.070].

- A. Off-street parking. All single-family homes and duplexes shall require a garage or carport; and in addition, provide two hard-surfaced parking spaces. Other uses identified in the zone shall comply with provisions in Chapter 17.44.
- B. Signs. Signs shall conform to the standards contained in Chapter 17.50.
- C. Fencing. Fences shall conform to provisions contained in Chapter 17.52.
- D. Landscaping. Landscaping improvements shall conform to provisions contained in Chapter 17.54.
- E. Yards and lots. Yards and lots shall conform to provisions contained in Chapter 17.56.
- F. *Other*. A property owner is advised other regulations may apply for property in an identified natural resource area (Chapter 17.28); the flood hazard area (Chapter 17.30) and in or near an identified historical site (Chapter 17.32).

Based on the above information, staff finds that the application complies with this criterion.

# D. Adequate public facilities, services, and transportation networks are in place or are planned to be provided concurrently with the development of the property.

<u>Staff Findings</u>: Per the CEDD Engineering comments in Section II above: There is a 12" water main on the west side of Clark Mill Rd. Cost of connection for City Services will be assigned during the development application review. There is a 15" sewer main in the center of Clark Mill Rd. Cost of connection for City Services will be assigned during the development application review. Adequate public facilities, services and transportation networks are planned to be provided concurrently with the development of the property. No development has been proposed with this application.

# E. For residential zone changes, the criteria listed in the purpose statement for the proposed residential zone shall be met.

<u>Staff Findings</u>: The purpose of the R-3 zone is to provide areas suitable and desirable for highdensity residential development, and particularly for apartments, but where other types of residential and related public service uses are appropriate. The R-3 zone is most appropriate in areas which have been developed for high-density residential use or which are suitable for such use due to proximity to downtown Sweet Home and to highway-related commercial areas inside The City. [SHMC 17.14.010]. No development has been proposed with this application.

### IV. CONCLUSION AND RECOMMENDATION

Based on the findings listed is Section III of this report, staff recommends that the Planning Commission recommend that the City Council approve this application. Since the request is for a zone change, staff has not recommended any conditions of approval.

### V. PLANNING COMMISSION ACTION

In acting on a zone change application; the Planning Commission will hold a public hearing at which it may either recommend that the City Council approve or deny the application(s). The recommendation should be based on the applicable review and decision criteria. The City Council will hold a public hearing and decide on this application.

Motion:

After opening the public hearing and receiving testimony, the Planning Commission's options include the following:

- 1. Move to recommend that the City Council <u>approve</u> application ZMA23-01, which includes adopting the findings of fact listed in the staff report.
- 2. Move to recommend that the City Council <u>deny</u> application ZMA23-01 (specify reasons).
- 3. Move to continue the public hearing to a date and time certain (specify); or
- 4. Other.

### VI. ATTACHMENTS

- A. Subject Property Map
- B. Zone Map Amendment Application and Summary
- C. Zoning Map
- D. Comprehensive Plan Map

ATTACHMENT A





City of Sweet Home

Community and Economic Development Department- Planning Program 3225 Main Street, Sweet Home, OR 97386 541-367-8113

#### Land Use Application

- Adjustment
- Annexation
- Comprehensive Plan Map Amendment
- Conditional Use
- Home Occupation
- Interpretations
- Nonconforming Uses
- Partition
- Property Line Adjustment
- □ Site Development Review
- Subdivisions and Planned Developments
- Text Amendments

Applicant's Name:

Applicant's Address:

Variance

Eric Lund

Property A

Eric Lund

541-223-3864

Owner's Email: eric@theaxiom-grpup.com

**Property Address:** 

13S01E32-AA-00600

5.18 Acres

R1

Property Size Before:

Zoning Classification:

Owner's Name:

**Owner's Address:** 

**Owner's Phone Number:** 

Zone Map Amendment

5321 Lake Pointe Way Sweet Home, OR 97386

6321 Lake Pointe Way Sweet Home, OR 97386

Date Received: <u>02.22.23</u> Date Complete: <u>03.01.23</u> File Number: <u>2MA 23-01</u> Application Fee: <u>1,500.00</u> Receipt #: <u>5177</u> Planning Commission Hearing Date: <u>04.06.23</u> City Council Hearing Date: <u>04.25.23</u>

Within 30 days following the filing of this application, the Planning Department will make a determination of completeness regarding the application. If deemed complete, the application will be processed.

Applicant's Phone Number:

Applicant's Email Address:

Property B

Owner's Name:

**Owner's Address:** 

Owner's Phone Number:

**Owner's Email:** 

Property Address:

Assessor's Map and Tax Lot:

Property Size Before: Property Size After:

Zoning Classification:

Comprehensive Plan:

Nature of Applicant's Request

Assessor's Map and Tax Lot:

Narrative describing the proposed land use action: Brief description on this form and attach extra sheets if needed. Zone change from R1 to R3 high density

Property Size After:

Comprehensive Plan:

5.18 Acres

R3

I certify that the statements contained on this application, along with the submitted materials, are in all respects true and are correct to the best of my knowledge and belief.

Applicant's Signature: reperty Owner's Signature:

Property Owner's Signature:

2/	122/	2023	
Date			
2/	22/	2023	

Date

Data

Date

Property Owner's Signature:

Land Use Application Form (October 2022)



City of Sweet, tome Community and Economic Development Department- Planning Program 3225 Main Street, Sweet Home, OR 97386 541-367-8113

#### **APPENDIX N**

#### ZONE MAP AMENDMENT

The Zone Map establishes zone for individual properties. A zone change approval is required to change the zoning of any property. [SHMC 17.114.010]

Zone changes shall be reviewed in accordance with the Type IV review procedures specified in Chapter 17.128. [SHMC 17.114.020]

An application for a zone change shall be filed with The City and accompanied by the appropriate fee. Notice shall be subject to the provisions in Chapter 17.128. [SHMC 17.114.030]

#### SHMC 17.114.040 SUBMITTAL REQUIREMENTS

The applicant is required to submit a summary for each of the following applicable criteria and submit the summary as a narrative with the Land Use Application. (Attach extra sheets, if needed)

The applicant shall submit an application and other supplemental information as may be required by City staff to indicate the intent of the development. The application shall include a statement explaining the proposal and providing analysis of the proposal relative to the approval criteria. A site plan shall not be required to initiate a Zone Map amendment.

- A. Zone change proposals shall be approved if the applicant provides evidence substantiating the following:
  - 1. Is the proposed zone appropriate for the Comprehensive Plan land use designation on the property and is it consistent with the description and policies for the applicable Comprehensive Plan land use classification? Explain:

Subject property is currently R1 and has a comp plan for R3

Can the uses permitted in the proposed zone be accommodated on the proposed site without exceeding its physical capacity? Explain:

Yes

3. Can allowed uses in the proposed zone be established in compliance with the development requirements in this Development Code? Explain:

Yes

4. Are adequate public facilities services, and transportation networks in place or planned to be provided concurrently with the development of the property? Explain:

Yes

5. For residential zone changes, are the criteria listed in the purpose statement for the proposed residential zone met? Explain:

Yes

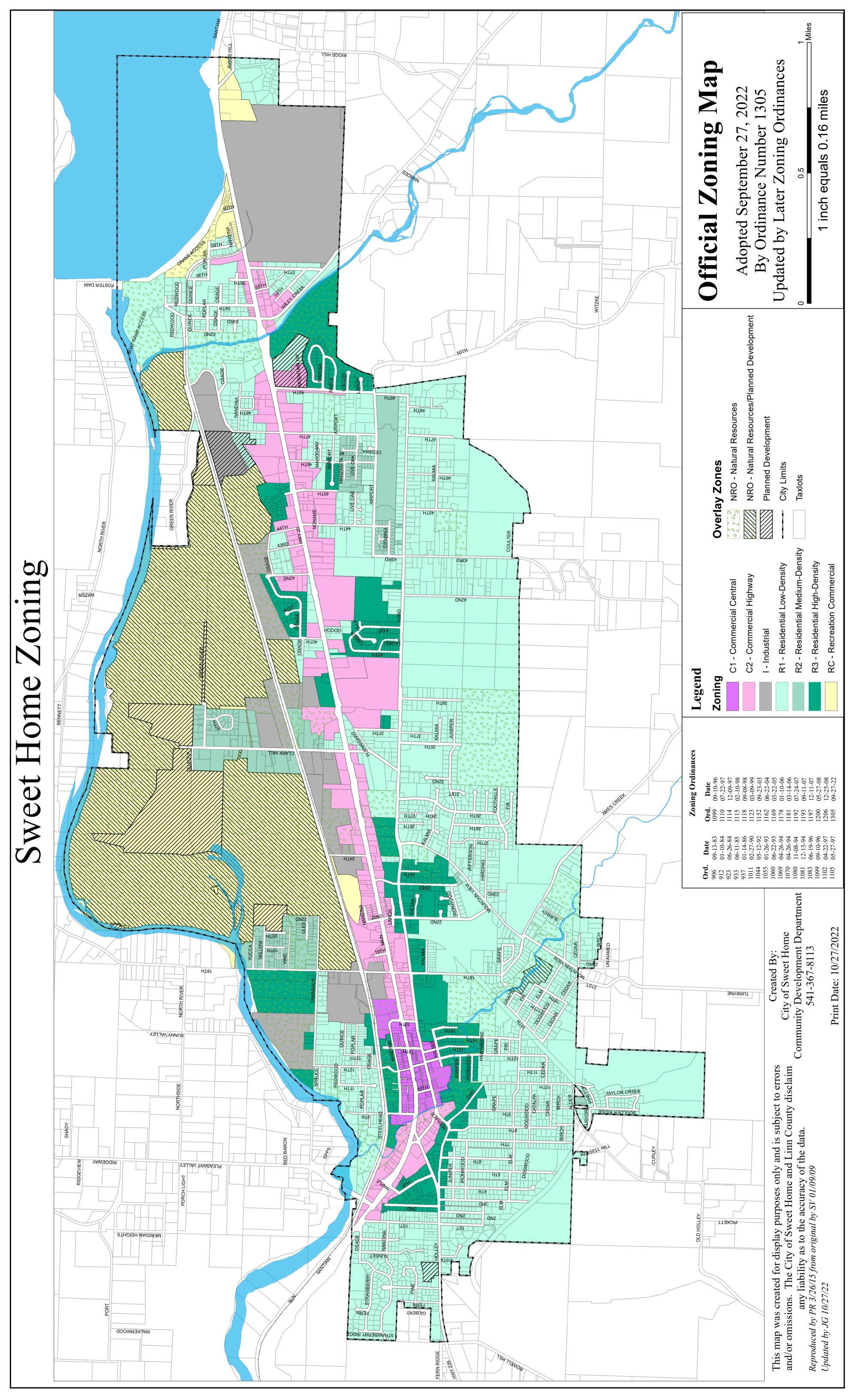
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**Real Property Assessment Report** 

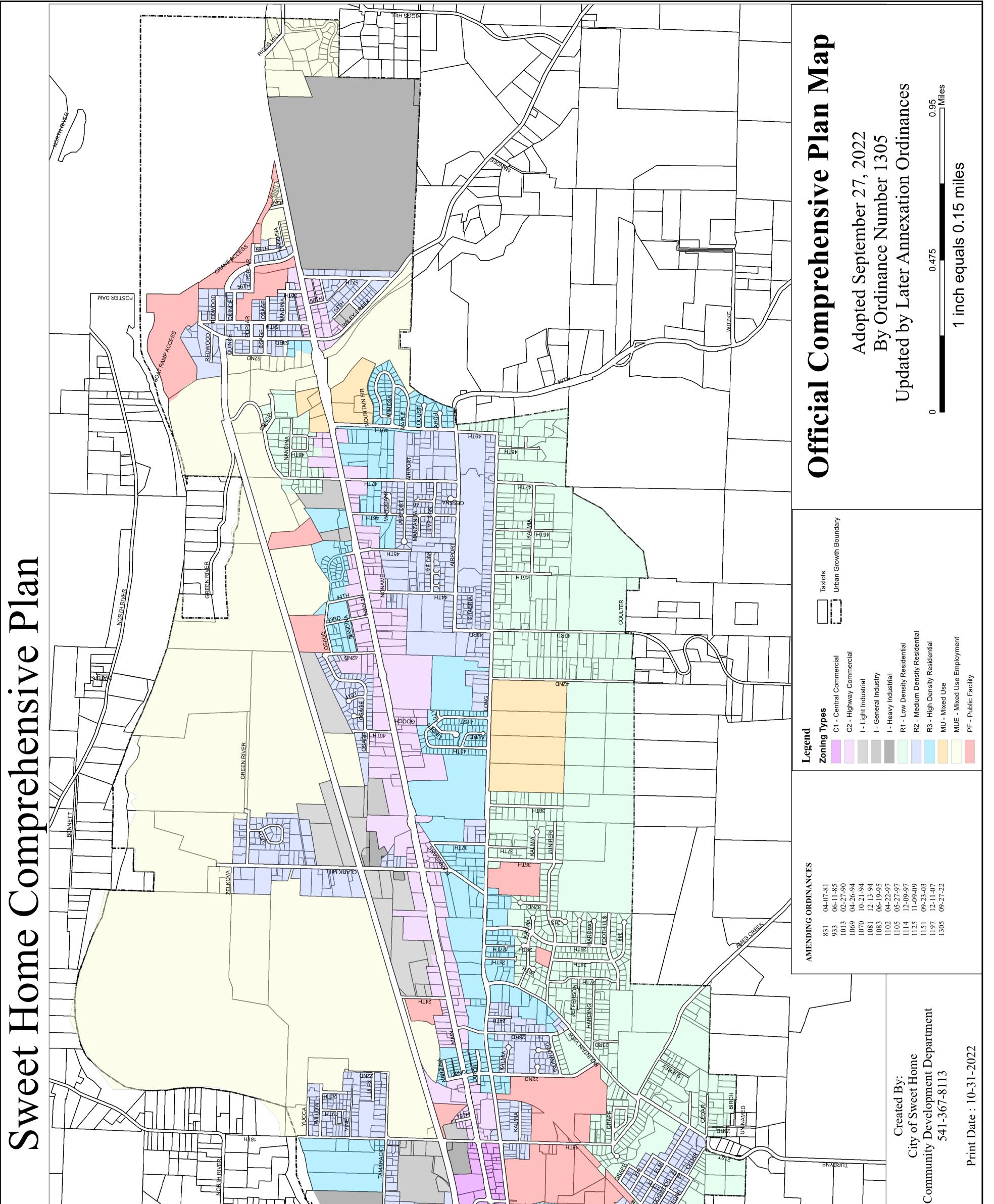
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FOR ASSESSMENT YEAR 2022

Tax Status ASSESSABLE Account # 256848 Acct Status Map # ACTIVE 13S01E32AA 00600 Subtype Code - Tax # NORMAL 05501-256848 Legal Descr See Record **Mailing Name** LUND ERIC & KENDRA & MARK & STUTZMAN M Deed Reference # 2022-20202 Agent **Sales Date/Price** 12-28-2022 / \$330,000.00 In Care Of C/O ERIC & KENDRA LUND Appraiser UNKNOWN Mailing Address **6321 LAKEPOINTE WAY** SWEET HOME, OR 97386 **Prop Class** MA 100 SA NH Unit **RMV Class** 100 04 03 003 24367-1 Situs Address(s) **Situs City** Value Summary **Code Area** RMV MAV **RMV Exception** CPR % AV 05501 Land 313,760 Land 0 0 0 Impr. Impr. **Code Area Total** 313,760 81,370 81,370 0 **Grand Total** 313,760 81,370 81,370 0 Land Breakdown Code Plan Trended ID# RFPD Ex Area Zone Value Source TD% LS Size Land Class RMV 05501 Market 106 A 5.18 1 313,760  $\mathbf{Z}$ **Grand Total** 5.18 313,760 Yr Code Stat **Improvement Breakdown** Total Trended Built Class Description TD% Ex% MS Acct # Area ID# Sq. Ft. RMV **Grand Total** 0 0









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