

**ANNUAL
COMPREHENSIVE
FINANCIAL
REPORT**

**TOWN OF SWANSBORO
SWANSBORO, NORTH CAROLINA**

FOR THE FISCAL YEAR ENDED



JUNE 30, 2025

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Town of Swansboro
Swansboro, North Carolina

Board of Commissioners

William Justice, Mayor
Jeff Conaway, Mayor Pro Tem
Douglas Eckendorf
Joseph Brown
Patricia Turner
Tamara Pieratti

Administrative Staff

Jonathan Barlow, Town Manager
Sonia Johnson, Finance Director

Prepared by the Finance Department

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INTRODUCTORY SECTION

- Letter of Transmittal
- Organizational Chart
- List of Principal Officials
- GFOA Certificate of Achievement for Excellence in Financial Reporting, June 30, 2024

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• Friendly City by the Sea •
Established 1783

www.swansboro-nc.org

December 31, 2025

The Honorable Mayor Pro Tem, Members of the Board of Commissioners, and the Citizens of the Town of Swansboro, North Carolina:

The Town of Swansboro is pleased to submit its Annual Comprehensive Financial Report (ACFR) for the year ended June 30, 2025. This report consists of management's representations concerning the financial condition of the Town of Swansboro. Consequently, management assumes full responsibility for the completeness and reliability of the information contained in this report.

Board of Commissioners

William Justice
Mayor

Jeffrey Conaway
Mayor Pro Tem

Douglas Eckendorf
Commissioner

Tamara Pieratti
Commissioner

Wayne Herbert
Commissioner

Timothy Vannoy
Commissioner

To provide a reasonable basis for making these representations, management of the Town of Swansboro has established a comprehensive internal control framework that is designed to protect the government's assets from loss, theft, or unauthorized use and to compile reliable information for the preparation of the Town's financial statements in conformity with generally accepted accounting principles. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute assurance that the financial statements are free of any material misstatements.

The Management Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

The Town's financial statements and supplemental schedules contained herein have been audited by the independent certified public accounting of Gregory T. Redman, CPA. All disclosures necessary for the reader to gain an understanding of the Town's financial affairs are included. An examination of the financial data together with an evaluation of its presentation, allowed the independent auditors to conclude with an unqualified opinion that the financial statements present fairly, in conformity with generally accepted accounting principles and in all material respects, the financial position and activities of all Town funds. The Independent Auditor's Report may be viewed in the first portion of the financial section of this report.

Town Manager
Jon Barlow
tnmgr@ci.swansboro.nc.us

Town Clerk
Alissa A. Fender, MMC
afender@ci.swansboro.nc.us

PROFILE OF THE GOVERNMENT

The Town of Swansboro is a coastal bedroom community located in the extreme eastern part of Onslow County along the White Oak River and Intracoastal Waterway. With an estimated population of 4,179 in 2025, per the NC State Demographer, Swansboro is not just another location with a potential for growth, but a unique and quaint community with a strong background, a rich history, and a healthy economy.

Once the site of an Algonquian Indian village, Swansboro was first established by European settlers moving south from New England around 1730 and was incorporated as a town in 1783. Originally a community whose economy was based on the shipping of timber products, boat-building, and commercial fishing, Swansboro is now a largely suburban community whose residents work mostly in the Jacksonville metropolitan area, on the nearby military base, in local retail businesses, in the construction industry, and in tourism-related businesses.

The Town of Swansboro operates under the council-manager form of government. The Board of Commissioners is comprised of a Mayor and five commissioners, who serve four-year staggered terms with the lowest vote recipient serving a two-year term. All are elected on a non-partisan basis. The Board of Commissioners is the policy-making and legislative authority of the Town and is responsible for adopting the annual budget, enacting ordinances, appointing members to various boards, and approving zoning and planning issues. The Town Manager is responsible for implementing Board policies and Town Ordinances, managing daily operations, and appointing department directors.

The Town of Swansboro provides a full range of services to its citizens that includes police and fire protection, emergency management, community planning, code enforcement, street, sidewalk, and drainage maintenance, sanitation, parks and recreation and various other services associated with the administration of the town. In late 2006 and early 2007, the Town, which had originally operated its own water and sewer department, entered into capital lease and operating agreements with the Onslow Water and Sewer Authority (ONWASA), for provision of these services.

The Town has maintained and regularly updated comprehensive community plans and has officially adopted plans on record. These include land use, bicycle, transportation, parks and recreation, waterfront access and development, gateway corridor, watershed, and downtown redevelopment.

In accordance with state law, the Town's budget is prepared on the modified accrual basis, and its accounting records are also maintained on that basis. Under modified accrual accounting, revenues are recorded when they are both measurable and available. Expenditures are recorded when a liability is incurred, except for interest on long-term debt and accrued vacation benefits. Expenditures may not legally exceed appropriations without the approval of the governing body. Budgetary control is maintained at the department level for all annually budgeted funds and at the project level for capital project funds.

All governmental funds, including the General Fund, Stormwater Enterprise Fund, and Solid Waste Fund are appropriated on an annual basis. Capital project funds, however, are appropriated for the life of the capital project. The Board of Commissioners is required to adopt a final, balanced budget no later than July 1. This annual budget serves as the foundation for the Town's financial planning and control. The budget is prepared by fund and department. The Town Manager is authorized by the budget ordinance to make certain intra-fund transfers and to make some transfers from the capital reserve fund.

LOCAL ECONOMY

Located in Onslow County, home of the 2nd Marine Expeditionary Force (II MEF), Swansboro enjoys a very stable business climate supported by military families and base expenditures. The Town's population continues to increase as it has over the past few years. The most recently reported unemployment rate in Onslow County was 4.10%, slightly higher than the state average of 3.7%. From July 2024 through June 2025, the Town issued 463 building permits.

LONG TERM FINANCIAL PLANNING

The Town has completed multiple capital projects, in recent years, including the \$337,816 Town Hall renovation project, the \$294,631 Port O'Swannsborough public marina, \$66,000 Safe Routes to Schools sidewalk project. The Town has also made significant improvements to its Municipal Park, Old Town Hall, and Public Safety Building. These include a \$75,000 playground project, an exercise trail, a skatepark facility, renovations to the Concession Stand, a new \$754,523 Recreation Center, kayak launch, boardwalk & walkway at Bicentennial Park, \$273,652 for an inclusive playground at Municipal Park, \$560,992 renovations to the Public Safety Building, \$231,670 for Sleeping Quarters at the Public Safety Building, \$116,634 for sidewalk additions along NC 24, Old Hammocks Road, and Hammocks Beach Road, and \$75,917 for the Walnut Street Retrofit project, and \$384,085 for Swansboro Bicentennial Park Boardwalk Extension. Overall, the Town's net capital assets have risen from \$5,913,025 in 2016 to \$7,083,447 in 2025.

During the same period (2016-2025), the Town's outstanding debt decreased by 21% (from \$1,219,164 to \$964,316), its debt per capita has decreased by 45% (from \$415 to \$231), and its legal debt margin has increased by 75% (from \$33 million to \$58 million).

The Town has several capital projects still budgeted and/or underway, including more sidewalk construction, Emmerton School Repairs, Stormwater Master Plan, and the Emergency Operations Center/Public Safety Building Project.

In FY 2017-2018, the Town developed the Town's first Capital Improvement Plan (CIP). The CIP is a planning and budget tool which addresses the repair and replacement of existing infrastructure as well as the construction or acquisition of new facilities and equipment to accommodate current and future demands for service. The CIP was deferred for three years; however, it was re-introduced in FY 2022/2023. The Town's unassigned fund balance was \$3,673,757 on June 30, 2025.

FINANCIAL POLICIES

Despite the financial difficulties suffered by many other local governments during the recession, the Town has worked to become operationally leaner and financially stronger. Its improvements in financial condition are based on the following tenets of budgeting and financial planning:

- Budgets are based on specific goals and objectives previously identified by the governing board.
- In decisions relating to capital expenditures, emphasis is placed on the strategic use of funds for community improvements that will have lasting value for the quality of life in the community.
- Pursuit of cost savings in municipal operations is a constant objective of management.

- Funding from other, non-local sources (grants, donations, and partnerships) has been pursued to help accomplish previously identified goals.
 - \$1,065,724 made available through the Coronavirus Local Fiscal Recovery Fund for general governmental services to include but not limited to maintenance & repairs to Town facilities, equipment, improvements to parks, and vehicles.
 - \$9,100,000 made available through the State Construction and Infrastructure Fund (SCIF) for an Emergency Operations Center/Public Safety Building (\$9,000,000) and sidewalks (\$100,000).
 - \$424,000 made available through the North Carolina Department of Natural and Cultural Resources for Emmerton School Repairs.
 - \$400,000 made available through the State Fiscal Recovery Fund, the North Carolina Department of Environmental Quality has offered LASII ARPA funding for stormwater planning.
 - \$142,350 available through North Carolina Department of Environmental Quality for the Swansboro Bicentennial Park Boardwalk Extension with Public Day Docks.
- Capital reserve budgeting has been significantly increased through the Capital Improvement Plan to anticipate and prepare for future major expenditures.

AWARDS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Town of Swansboro for its Annual Comprehensive Financial Report (ACFR) for the fiscal year ended June 30, 2024. This is the 29th consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Annual Comprehensive Financial Report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Annual Comprehensive Financial Report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

ACKNOWLEDGEMENTS

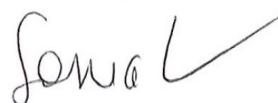
The preparation of this Annual Comprehensive Financial Report could not have been accomplished without the hard work and dedication of the employees of the Finance Department and the Department Heads. Each of them has our sincerest thanks.

In closing, appreciation is extended to the Mayor and Town Commissioners for the encouragement, assistance, and stewardship of public funds that they have provided. The community owes the significant progress being made in public facilities, public safety, and services and the steady improvements in the Town's financial condition to their support of strong financial planning and management.

Respectively submitted,



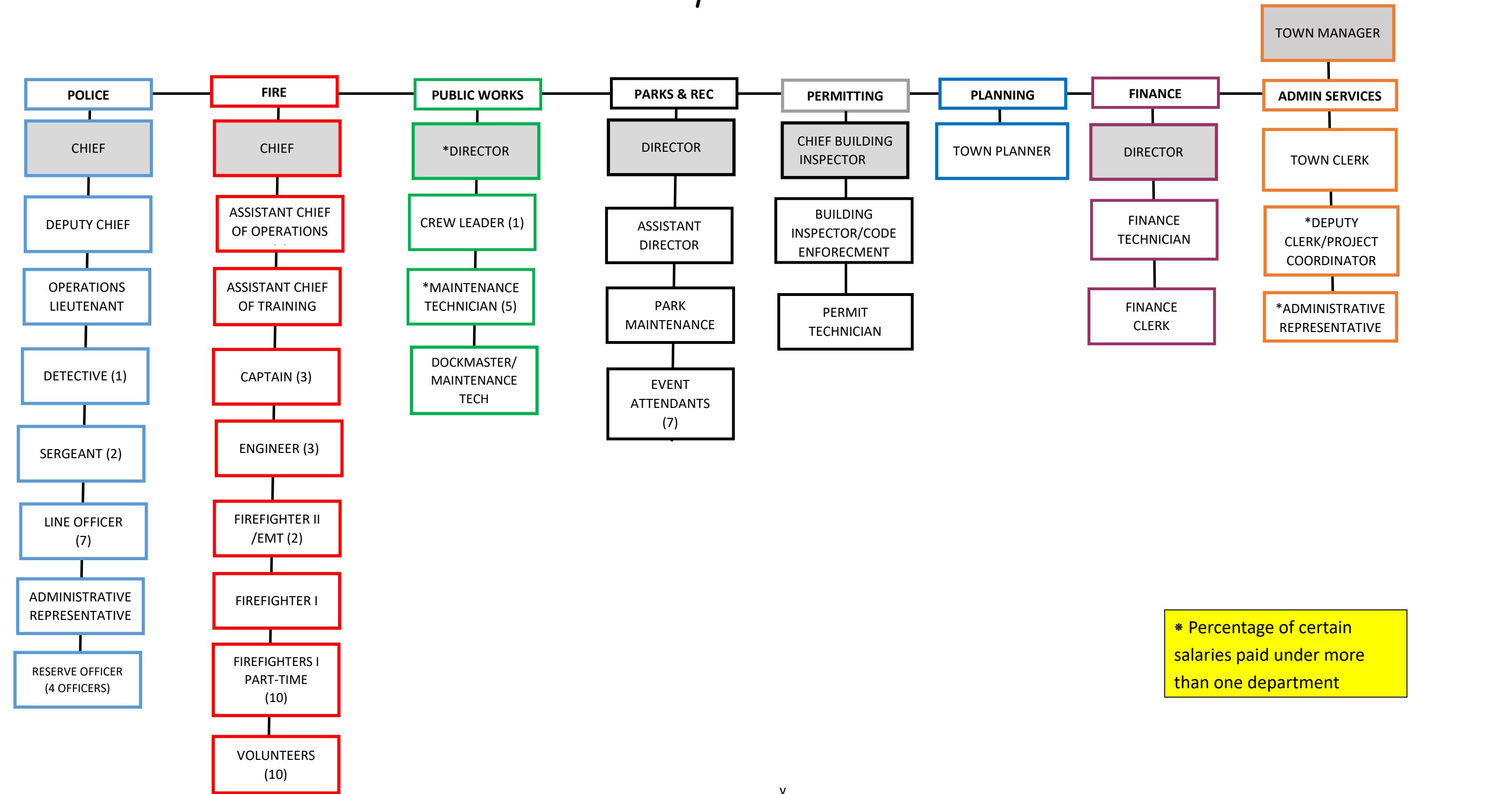
Jonathan R. Barlow
Town Manager



Sonia Johnson
Finance Director

Organizational Chart

2024/2025



TOWN OF SWANSBORO, NORTH CAROLINA
LIST OF PRINCIPAL OFFICIALS
JUNE 30, 2025

Elected Officials

Mayor	William Justice
Mayor Pro-Tem	Jeffrey Conaway
Commissioner	Douglas Eckendorf
Commissioner	Joseph Brown
Commissioner	Patricia Turner
Commissioner	Tamara Pieratti

Appointed Officials

Town Attorney	Cauley Pridgen PA
Town Manager	Jonathan Barlow
Town Clerk	Alissa Fender
Finance Director	Sonia Johnson
Police Chief	Thomas Taylor
Fire Chief	Jacob Randall
Public Works Director	Gerald Bates
Town Planner	Rebecca Brehmer
Parks & Recreation Director	Anna Stanley



Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

**Town of Swansboro
North Carolina**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

June 30, 2024

Christopher P. Monell

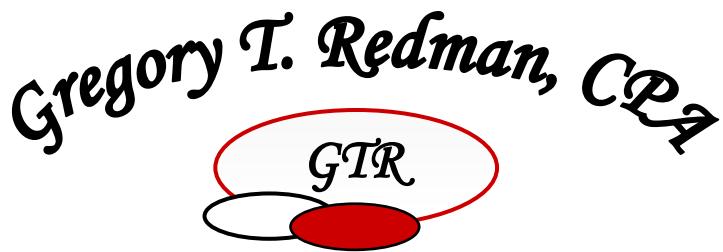
Executive Director/CEO

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FINANCIAL SECTION

- Independent Auditor's Report
- Management's Discussion and Analysis
- Basic Financial Statements
- Notes to the Financial Statements
- Required Supplement Financial Data

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Member
North Carolina Association of
Certified Public Accountants

Member
American Institute of
Certified Public Accountants

Independent Auditor's Report

To the Honorable Mayor and
Members of the Board of Commissioners
Swansboro, North Carolina

Report on the Audit of Financial Statements

Opinion

I have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of Town of Swansboro, North Carolina as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise Town of Swansboro, North Carolina's basic financial statements as listed in the table of contents.

In my opinion, based on my audit, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, the discretely presented component unit, and the aggregate remaining fund information of Town of Swansboro, North Carolina as of June 30, 2025, and the respective changes in financial position, cash flows, and budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

I conducted my audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. My responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of my report. I am required to be independent of the Town of Swansboro, North Carolina and to meet my other ethical responsibilities, in accordance with the relevant ethical requirements relating to my audit. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

Responsibilities of Management for the Audit of the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Town of Swansboro, North Carolina's ability to continue as a going concern for the twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, I:

- Exercised professional judgment and maintained professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Town of Swansboro, North Carolina's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in my judgment, there are conditions or events considered in the aggregate that raise substantial doubt about the Town of Swansboro, North Carolina's ability to continue as a going concern for a reasonable period of time.

I am required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that I identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis Other Postemployment Benefits' Schedules of Changes in Total OPEB Liability and Related Ratios, Local Government Employees' Retirement System's Schedules of the Proportionate Share of the Net Pension Liability and Contributions, the Law Enforcement Officers' Special Separation Allowance Schedules of the Changes in Total Pension Liability, and Total Pension Liability as a Percentage of Covered Payroll be presented to supplement the basic financial statements. Such

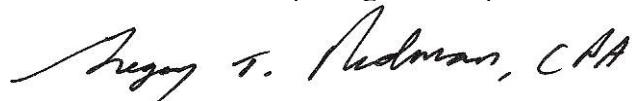
information is the responsibility of management, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. I have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consist of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to my inquiries, the basic financial statements, and other knowledge I obtained during my audit of the basic financial statements. I do not express an opinion or provide any assurance on the information because the limited procedures do not provide me with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Swansboro, North Carolina's basic financial statements. The combining and individual fund financial statements, budgetary schedules, and other schedules are presented purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, based on my audit the procedures performed as described above, the combining and individual fund financial statements, budgetary schedules, and other schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued my report dated November 22, 2025, on my consideration of the Town of Swansboro, North Carolina's internal control over financial reporting and on my tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town of Swansboro, North Carolina's internal control over financial reporting and compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Swansboro, North Carolina's internal control over financial reporting and compliance.



Tarboro, North Carolina
November 22, 2025

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Management's Discussion and Analysis

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Management's Discussion and Analysis

As management of the Town of Swansboro, we offer readers of the Town of Swansboro's financial statements this narrative overview and analysis of the financial activities of the Town of Swansboro for the fiscal year ended June 30, 2025. We encourage readers to read the information presented here in conjunction with additional information that we have furnished in the Town's financial statements, which follow this narrative.

Financial Highlights

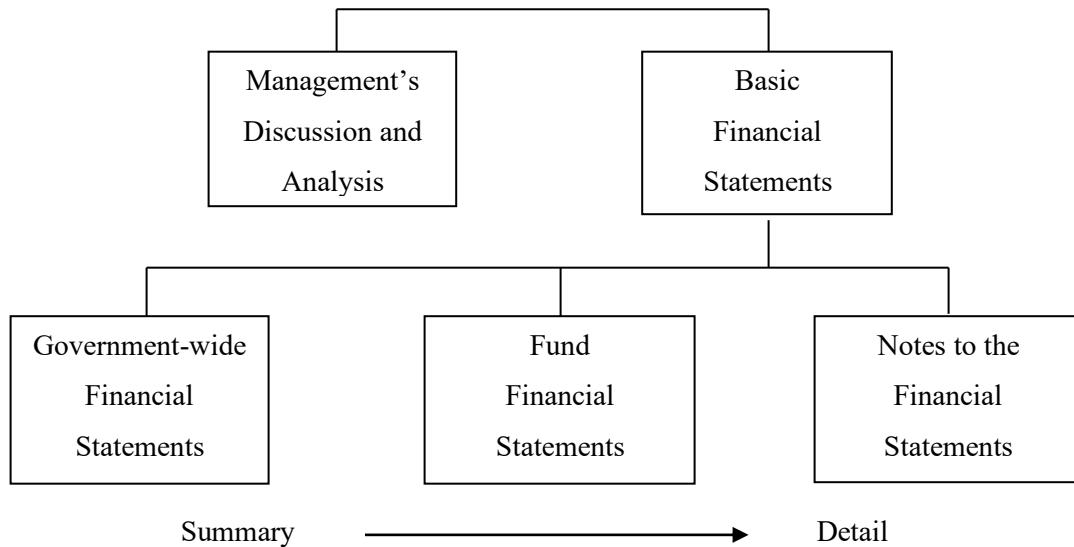
Highlights of the Town's fiscal year ended June 30, 2025 include:

- The assets and deferred outflows of resources of the Town of Swansboro exceeded its liabilities and deferred inflows of resources at the close of the fiscal year by \$11,139,228 (*net position*)
- The government's total net position increased by \$624,456.
- As of the close of the current fiscal year, the Town of Swansboro's governmental funds reported combined ending fund balances of \$6,393,830, an increase of \$309,095 in comparison with the prior year. Approximately 57 percent of this total amount, or \$3,673,757 is unassigned and available for spending at the government's discretion.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$3,673,757, or 56 percent of total general fund expenditures for the fiscal year.
- Property and sales taxes are the two largest sources of revenues within the Town's governmental fund.
- The Town has achieved the Certificate of Achievement for Excellence in Financial Reporting for the 29th consecutive year.

Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the Town of Swansboro's basic financial statements. The Town's basic financial statements consist of three components; 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements (see Figure 1). The basic financial statements present two different views of the Town through the use of government-wide statements and fund financial statements. In addition to the basic financial statements, this report contains other supplemental information that will enhance the reader's understanding of the financial condition of the Town of Swansboro.

Required Components of Annual Financial Report



Basic Financial Statements

The first two statements (Exhibits 1 and 2) in the basic financial statements are the **Government-wide Financial Statements**. They provide both short and long-term information about the Town's financial status.

The next statements (Exhibits 3 through 5-A) are **Fund Financial Statements**. These statements focus on the activities of the individual parts of the Town's government. These statements provide more detail than the government-wide statements. There are three parts to the Fund Financial Statements: 1) the governmental funds statements; 2) the budgetary comparison statements; and 3) the proprietary fund statements.

The next section of the basic financial statements is the **Notes**. The notes to the financial statements explain in detail some of the data contained in those statements. After the notes, supplemental information is provided about the Net Pension Liability, Law Enforcement Officer's Special Separation Allowance, and the Town's Health Care Plan. A section follows to show details about the Town's individual funds. Budgetary information required by the North Carolina General Statutes also can be found in this part of the statements.

Government-wide Financial Statements

The government-wide financial statements are designed to provide the reader with a broad overview of the Town's finances, similar in format to a financial statement of a private-sector business. The government-wide statements provide short and long-term information about the Town's financial status as a whole.

Management Discussion and Analysis Town of Swansboro

The two government-wide statements report the Town's net position and how it has changed. Net position is the difference between the Town's total assets and deferred outflows of resources and total liabilities and deferred inflows of resources. Measuring net position is one way to gauge the Town's financial condition.

The government-wide statements are divided into three categories: 1) governmental activities and 2) business-type activities; and 3) component units. The governmental activities include most of the Town's basic services such as public safety, parks and recreation, and general administration. Property taxes, other taxes, and intergovernmental revenues principally support these activities. The business-type activities are those that the Town charges customers to provide. These include stormwater and solid waste services offered by the Town of Swansboro. The final category is the component unit. Although legally separate from the Town, the Swansboro Tourism Development Authority is important to the Town. The Town exercises control over the Authority by appointing its members and the Town is responsible for the collection and accounting of all funds remitted to or disbursed by the Authority.

The government-wide financial statements are on Exhibits 1 and 2 of this report.

Fund Financial Statements

The fund financial statements (see Figure 1) provide a more detailed look at the Town's most significant activities. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town of Swansboro, like all other governmental entities in North Carolina, uses fund accounting to ensure and reflect compliance (or non-compliance) with finance-related legal requirements, such as the General Statutes or the Town's budget ordinance. All of the funds of the Town of Swansboro can be divided into two categories: governmental funds and proprietary funds.

Governmental Funds – Governmental funds are used to account for those functions reported as governmental activities in the government-wide financial statements. Most of the Town's basic services are accounted for in governmental funds. These funds focus on how assets can readily be converted into cash flow in and out, and what monies are left at year-end that will be available for spending in the next year. Governmental funds are reported using an accounting method called *modified accrual accounting* that provides a short-term spending focus. As a result, the governmental fund financial statements give the reader a detailed short-term view that helps him or her determine if there are more or less financial resources available to finance the Town's programs. The relationship between government activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is described in a reconciliation that is a part of the fund financial statements.

Management Discussion and Analysis
Town of Swansboro

The Town of Swansboro adopts an annual budget for its General Fund, as required by the General Statutes. The budget is a legally adopted document that incorporates input from the citizens of the Town, the management of the Town, and the decisions of the Board about which services to provide and how to pay for them. It also authorizes the Town to obtain funds from identified sources to finance these current period activities. The budgetary statement provided for the General Fund demonstrates how well the Town complied with the budget ordinance and whether or not the Town succeeded in providing the services as planned when the budget was adopted. The budgetary comparison statement uses the budgetary basis of accounting and is presented using the same format, language, and classifications as the legal budget document. The statement shows four columns: 1) the original budget as adopted by the board; 2) the final budget as amended by the board; 3) the actual resources, charges to appropriations, and ending balances in the General Fund; and 4) the difference or variance between the final budget and the actual resources and charges. Because the Town's budgetary basis of accounting does not differ from the modified accrual basis used in the funds statements, reconciliation is not necessary at the end of the statement.

Proprietary Funds – The Town of Swansboro has one proprietary fund. *Enterprise Funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. Town of Swansboro uses enterprise funds to account for its stormwater and solid waste activity operations. This fund is the same as those functions shown in the business-type activities in the Statement of Net Position and the Statement of Activities.

Notes to the Financial Statements – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements are on pages 26-61 of this report.

Other Information – In addition to the basic financial statements and accompanying notes, this report includes certain required supplementary information concerning the Town of Swansboro's progress in funding its obligation to provide pension benefits to its employees. Required supplementary information can be found beginning on page 62-66 of this report.

Interdependence with Other Entities – The Town depends on financial resources flowing from, or associated with, both the Federal Government and the State of North Carolina. Because of this dependency, the Town is subject to changes in specific flows of intergovernmental revenues based on modifications to Federal and State laws and Federal and State appropriations. It is also subject to changes in investment earnings and asset values associated with U.S. Treasury Securities because of actions by foreign governments and other holders of publicly held U.S. Treasury Securities.

Government-Wide Financial Analysis

Town of Swansboro's Net Position
Figure 2

	Governmental		Business-type		Total	
	Activities	2025	Activities	2024	2025	2024
Current and other assets		\$ 16,636,069	\$ 12,971,453	\$ 649,899	\$ 555,652	\$ 17,285,968
Capital and other noncurrent assets		7,083,447	6,367,716	352,845	167,386	7,436,292
Total assets		<u>\$ 23,719,516</u>	<u>\$ 19,339,169</u>	<u>\$ 1,002,744</u>	<u>\$ 723,038</u>	<u>\$ 24,722,260</u>
Deferred outflows of resources		\$ 1,021,083	\$ 1,140,649	\$ 58,872	\$ 59,068	\$ 1,079,955
Long-term liabilities		\$ 3,583,670	\$ 2,753,805	\$ 304,521	\$ 108,780	\$ 3,888,191
Other liabilities		10,317,841	7,084,582	100,495	40,139	10,418,336
Total liabilities		<u>\$ 13,901,511</u>	<u>\$ 9,838,387</u>	<u>\$ 405,016</u>	<u>\$ 148,919</u>	<u>\$ 14,306,527</u>
Deferred inflows of resources		\$ 332,228	\$ 730,982	\$ 24,232	\$ 28,864	\$ 356,460
Net position:						
Net investment in capital assets		\$ 6,119,131	\$ 5,413,142	\$ 132,705	\$ 167,386	\$ 6,251,836
Restricted		1,946,419	1,508,845	-	-	1,946,419
Unrestricted		2,441,310	2,988,462	499,663	436,937	2,940,973
Total net position		<u>\$ 10,506,860</u>	<u>\$ 9,910,449</u>	<u>\$ 632,368</u>	<u>\$ 604,323</u>	<u>\$ 11,139,228</u>
						<u>\$ 10,514,772</u>

As noted earlier, net position may serve over time as one useful indicator of a government's financial condition. The assets of the Town of Swansboro's government-wide activities exceeded its liabilities and deferred inflows by \$11,139,228 as of June 30, 2025.

The Town's net position increased by \$624,456 for the fiscal year ended June 30, 2025. The Town of Swansboro uses capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town of Swansboro's net investment in its capital assets is reported net of the outstanding related debt, the resources needed to repay that debt must be provided by other sources, since the capital assets cannot be used to liquidate these liabilities. An additional portion of the Town of Swansboro's net position, \$1,946,419, represents resources that are subject to external restrictions on how they may be used. The remaining balance of \$2,940,973 is unrestricted.

Several particular aspects of the Town's financial operations positively influenced the total unrestricted governmental net position:

- Continued diligence by Onslow County in the collection of property taxes, achieving a tax collection rate of 98.57%.
- Continued success with the combined method of sales tax distribution, ad valorem and per capita which enhances our sales tax revenue.
- Due diligence in operational spending.

Management Discussion and Analysis
Town of Swansboro

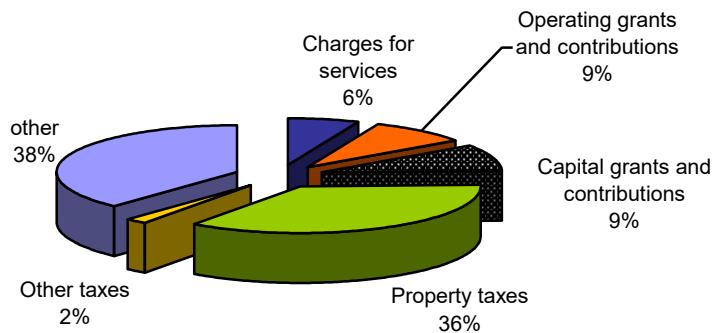
Changes in net position- The following table presents the Town's changes in net position for the fiscal year ended June 30, 2025:

Town of Swansboro Changes in Net Position
Figure 3

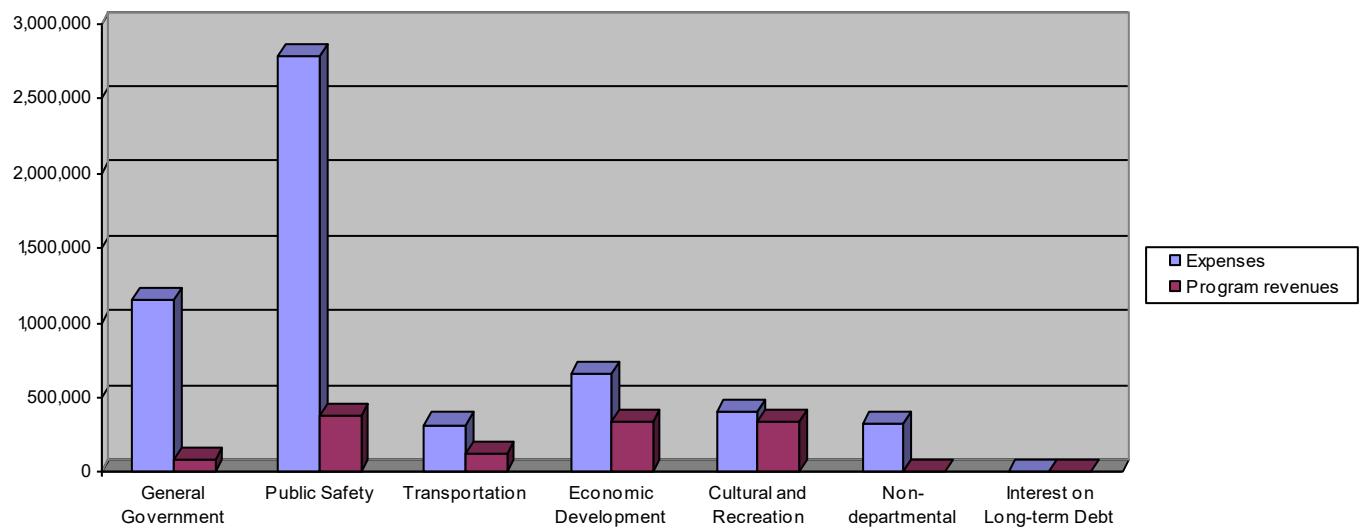
	Governmental Activities		Business-type Activities		Total	
	2025	2024	2025	2024	2025	2024
Revenues:						
Program revenues:						
Charges for services	\$ 456,488	\$ 433,431	\$ 644,504	\$ 672,467	\$ 1,100,992	\$ 1,105,898
Operating grants and contributions	650,528	618,520	-	-	650,528	618,520
Capital grants and contributions	674,016	232,289	-	-	674,016	232,289
General revenues:						
Property taxes	2,589,628	2,558,431	-	-	2,589,628	2,558,431
Other taxes	123,191	121,780	-	-	123,191	121,780
Grants and contributions not restricted to specific programs	1,979,668	1,869,631	-	-	1,979,668	1,869,631
Unrestricted investment earnings	653,938	477,271	-	-	653,938	477,271
General services	142,451	73,295	-	5,301	142,451	78,596
Total revenues	\$ 7,269,908	\$ 6,384,648	\$ 644,504	\$ 677,768	\$ 7,914,412	\$ 7,062,416
Expenses:						
General government	\$ 1,287,661	\$ 1,154,304	\$ -	\$ -	\$ 1,287,661	\$ 1,154,304
Public safety	3,153,461	2,778,620	-	-	3,153,461	2,778,620
Transportation	525,791	318,865	-	-	525,791	318,865
Economic development	220,064	657,323	-	-	220,064	657,323
Environmental protection	-	-	-	-	-	-
Cultural and recreation	416,088	402,106	-	-	416,088	402,106
Other	293,493	354,879	-	-	293,493	354,879
Interest on long-term debt	24,032	5,732	-	-	24,032	5,732
Stormwater	-	-	133,537	119,772	133,537	119,772
Solid Waste	-	-	482,922	478,621	482,922	478,621
Total expenses	\$ 5,920,590	\$ 5,671,829	\$ 616,459	\$ 598,393	\$ 6,537,049	\$ 6,270,222
Increase in net position before transfers and special items	\$ 1,349,318	\$ 712,819	\$ 28,045	\$ 79,375	\$ 1,377,363	\$ 792,194
Transfers and special items	-	-	-	-	-	-
Increase in net position	\$ 1,349,318	\$ 712,819	\$ 28,045	\$ 79,375	\$ 1,377,363	\$ 792,194
Net position, July 1	9,910,449	9,197,630	604,323	524,948	10,514,772	9,722,578
Change in Accounting Principle (GASB 101)	(752,907)	-	-	-	(752,907)	-
Net position-beginning, restated	9,157,542	-	604,323	-	9,761,865	-
Net position, June 30	\$ 10,506,860	\$ 9,910,449	\$ 632,368	\$ 604,323	\$ 11,139,228	\$ 10,514,772

Governmental Activities

Revenues by Source – Governmental Activities



Expenses and Program Revenues – Governmental Activities



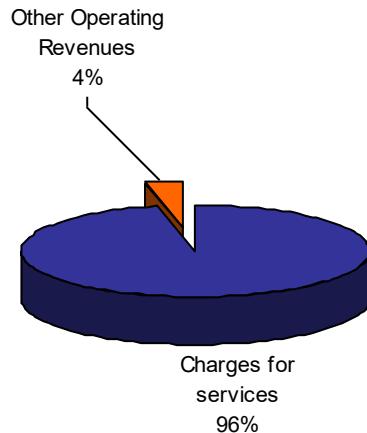
Total government-wide revenues were primarily derived from property taxes, other taxes, and grants and contributions not restricted to specific programs.

The total expenses of all programs cover a range of services, primarily public safety and general government.

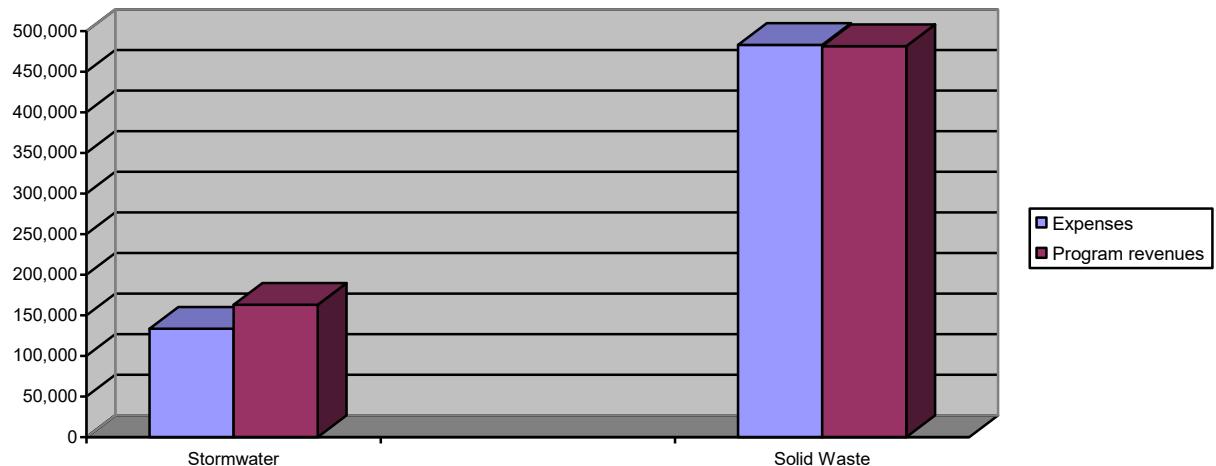
Governmental activities increased the Town's net position by \$624,456.

Business-type Activities

Revenues by Source – Business-type Activities



Expenses and Program Revenues – Business-type Activities



Revenues from the business-type activities were derived from charges for services.

Expenses were mainly due to general operational costs for stormwater and solid waste.

Business-type activities increased the Town's net position by \$28,045.

Financial Analysis of the Town's Funds

As noted earlier, the Town of Swansboro uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds: The focus of the Town of Swansboro's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town of Swansboro, North Carolina's financing requirements.

The general fund is the chief operating fund of the Town of Swansboro. At the end of the current fiscal year, the Town of Swansboro's fund balance available in the General Fund was \$3,673,757, while the total fund balance reached \$6,393,830. The State Capital Infrastructure Fund (SCIF) had total revenues of \$400,459 and expenditures of \$18,805. The change in fund balance in the SCIF Fund is primarily attributable to investment earnings which totaled \$381,092, representing approximately 95% total revenues of \$400,459. The current SCIF fund balance for the fiscal year is \$556,648. As a measure of the general fund's liquidity, fund balance was calculated in accordance with North Carolina General Statute 159-8(a). The Town currently has an available fund balance of 56% of general fund expenditures, while total fund balance represents 76% of the same amount.

At June 30, 2025, the governmental funds of Town of Swansboro reported a combined fund balance of \$6,393,830, a 5% increase from last year. The increase is associated with higher than anticipated sales tax collections for 4% of total revenues while investment earnings contributed 2% of total revenues, both exceeding budget expectations. These positive variances helped offset other revenues that were lower than anticipated, as well as savings from vacancies and other expenditure reductions throughout departments.

Proprietary Funds: The Town's proprietary fund provides the same type of information found in the government-wide statements but in more detail. The increase in net position is attributed to stormwater charges for services exceeded operating costs by approximately 5%. As of fiscal year-end, the unrestricted net position of the Stormwater and Solid Waste Fund totaled \$499,663.

General Fund Budgetary Highlights: During the fiscal year, the Town revised the budget on several occasions. Generally, budget amendments fall into one of three categories: 1) amendments made to adjust the estimates that are used to prepare the original budget ordinance once exact information is available; 2) amendments made to recognize new funding amounts from external sources, such as Federal and State grants; and 3) increases in appropriations that become necessary to maintain services. Key differences between original and the final budget are as follows:

- Governing Body-\$23,400-outside contributions
- Admin Services-\$2,500-UDO codification
- Legal-\$4,000-legal fees
- Public Buildings-\$92,800/capital outlay, professional services-Visitor Center

Management Discussion and Analysis
Town of Swansboro

- Fire-\$243,816-personnel costs/reappropriation for equipment
- Permitting-\$60,014-capital outlay/realignment-personnel costs
- Police-\$97,160-patrol vehicle
- Public Works Streets-\$253,256-capital outlay
- Powell Bill Streets-\$75,079-repair/maintenance of streets
- Parks & Recreation-\$12,701-park equipment repairs/events
- Church Street Dock/Visitor Center-\$1,900-dock repairs
- Emergency Management-\$4,858-reappropriation for supplies
- Non-Departmental-\$81,612-transfer to Capital Reserve Fund and Swansboro Bicentennial Park Boardwalk Extension project

Stormwater Enterprise Fund

- \$11,325-stormwater repairs

Transfer to Capital Reserve

- Non-Departmental-\$10,600- sidewalks.

Transfer to Swansboro Bicentennial Boardwalk Extension

- \$67,900-increase construction costs

Capital Asset and Debt Administration

Capital assets. The Town of Swansboro's investment in capital assets for its governmental and business-type activities as of June 30, 2025, totals \$7,436,292 (net of accumulated depreciation). These assets include buildings, improvements other than buildings, land, machinery and equipment, and vehicles.

Major capital asset transactions during the year include the following additions:

- Fire-Self Contained Breathing Apparatus/(2) Chief Trucks-468,145
- Permitting-Chief Building Inspector Vehicle-\$29,818
- Police Interceptors & Body Worn Cameras-\$104,668
- Public Works-Carpet/Digital Sign/Cab Tractor/Dump Truck/Jet Vac & Tilt Camera-\$678,226
- Parks & Recreation-Renovations to Basketball Court & Parks-\$70,149
- Downtown Facilities-HVAC for Visitor Center-\$6,441

Management Discussion and Analysis
Town of Swansboro

Town of Swansboro's Capital Assets (net of depreciation)
Figure 4

	Governmental Activities		Business-type Activities		Total	
	2025	2024	2025	2024	2025	2024
Land	\$ 987,588	\$ 987,588	\$ -	\$ -	\$ 987,588	\$ 987,588
Buildings and systems	2,503,243	2,684,328	-	-	2,503,243	2,684,328
Improvements other than buildings	256,729	553,808	-	-	256,729	553,808
Machinery and equipment	724,665	153,823	352,845	167,386	1,077,510	321,209
Software	66,102	77,262	-	-	66,102	77,262
Vehicles and motorized equipment	1,285,448	544,804	-	-	1,285,448	544,804
Monuments	67,198	67,198	-	-	67,198	67,198
Infrastructure	1,192,474	1,298,905	-	-	1,192,474	1,298,905
Construction in progress	-	-	-	-	-	-
Total	\$ 7,083,447	\$6,367,716	\$ 352,845	\$ 167,386	\$ 7,436,292	\$ 6,535,102

Additional information on the Town's capital assets can be found in note III.A.4. of the Basic Financial Statements.

Long-term Debt. As of June 30, 2025, the Town of Swansboro had total debt outstanding of \$1,184,456.

Town of Swansboro's Outstanding Debt
Figure 5

	Governmental Activities		Business-type Activities		Total	
	2025	2024	2025	2024	2025	2024
Installment notes	\$ 964,316	\$ 916,182	\$ 220,140	\$ -	\$ 1,184,456	\$ 916,182

The Town of Swansboro's total debt increased by \$268,274 during the past fiscal year.

SBITA obligations were fully paid during the fiscal year and, therefore, there is no balance due in the current year. Additional information on the Town's long-term debt can be found in note III.B.6. of the Basic Financial Statements.

Economic Factors and Next Year's Budgets and Rates

The following economic indicators reflect the growth and prosperity of the Town:

- Increase in property tax base due to increase in residential and business construction.
- Slight increase in funding received from Onslow County for Fire protection services.
- Increase in sales and use tax revenue.
- Current service levels maintained with the appropriation of fund balance.

Management Discussion and Analysis
Town of Swansboro

All of these factors were considered in preparing the Town of Swansboro's budget for the 2025-2026 fiscal year.

Budget Highlights for the Fiscal Year Ending June 30, 2026

Governmental Activities: Property taxes, sales taxes, other tax revenues are expected to lead the increase in budgeted revenues. The Town will use these revenues to finance programs currently in place.

The Town has maintained its current service levels with the appropriation of the General Fund Balance.

The budget includes a stormwater and solid waste enterprise fund. This will eliminate further deterioration of the general fund and fund reserves to carry out these respective programs and services.

Budgeted expenditures in the General Fund are expected to decrease. The largest increments are in employee compensation, including funding compensation and benefits adjustments.

Business-type Activities: Fees will be reviewed and updated on an ongoing basis to ensure that they keep pace with the changes in service delivery costs as well as changes in methods or levels of service delivery.

Requests for Information

This financial report is designed to provide an overview of the Town of Swansboro's finances for those with an interest in this area. Questions concerning any of the information found in this report or requests for additional information should be directed to the Town of Swansboro, Finance Director, 601 W. Corbett Avenue, Swansboro, NC 28584 or sjohnson@ci.swansboro.nc.us.

Basic Financial Statements

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Town of Swansboro, North Carolina

Statement of Net Position

June 30, 2025

	Primary Government			Component Unit	
	Governmental Activities		Business-type Activities	Total	Swansboro
					Tourism
Assets					Development Authority
Current Assets:					
Cash and cash equivalents	\$ 5,264,302	\$ 471,423	\$ 5,735,725	\$ 243,619	
Restricted cash	10,556,169	-	10,556,169	-	
Account interest receivable on taxes	11,796	-	11,796	-	
Taxes receivable (net)	63,598	-	63,598	-	
Deposits	-	-	-	-	50
Leases receivable	282,748	-	282,748	-	
Accounts receivable (net)	343,970	178,476	522,446	18,495	
Grants receivable	113,486	-	113,486	-	
Total Current Assets	<u>\$ 16,636,069</u>	<u>\$ 649,899</u>	<u>\$ 17,285,968</u>	<u>\$ 262,164</u>	
Non-current Assets:					
Capital Assets:					
Land and non-depreciable assets	1,054,786	-	1,054,786	-	
Depreciable assets, net	6,028,661	352,845	6,381,506	-	
Total Capital Assets	<u>\$ 7,083,447</u>	<u>\$ 352,845</u>	<u>\$ 7,436,292</u>	<u>\$ -</u>	
Total Assets	<u>\$ 23,719,516</u>	<u>\$ 1,002,744</u>	<u>\$ 24,722,260</u>	<u>\$ 262,164</u>	
Deferred Outflows of Resources					
Pension and OPEB deferrals	<u>\$ 1,021,083</u>	<u>\$ 58,872</u>	<u>\$ 1,079,955</u>	<u>\$ -</u>	
Liabilities					
Current Liabilities:					
Accounts payable	\$ 676,560	\$ 62,515	\$ 739,075	\$ 2,288	
Liabilities payable from restricted assets	9,009,589	-	9,009,589	-	
Other liabilities	197,948	-	197,948	-	
Current portion of long-term liabilities	433,744	37,980	471,724	-	
Total Current Liabilities	<u>\$ 10,317,841</u>	<u>\$ 100,495</u>	<u>\$ 10,418,336</u>	<u>\$ 2,288</u>	
Long-term liabilities:					
Due in more than one year	3,583,670	304,521	3,888,191	-	
Total Long-term Liabilities	<u>\$ 3,583,670</u>	<u>\$ 304,521</u>	<u>\$ 3,888,191</u>	<u>\$ -</u>	
Total Liabilities	<u>\$ 13,901,511</u>	<u>\$ 405,016</u>	<u>\$ 14,306,527</u>	<u>\$ 2,288</u>	
Deferred Inflows of Resources					
Pension and OPEB deferrals	\$ 49,480	\$ 24,232	\$ 73,712	\$ -	
Leases	282,748	-	282,748	-	
Total Deferred Inflows of Resources	<u>\$ 332,228</u>	<u>\$ 24,232</u>	<u>\$ 356,460</u>	<u>\$ -</u>	
Net Position					
Net investment in capital assets	\$ 6,119,131	\$ 132,705	\$ 6,251,836	\$ -	
Restricted for:					
Stabilization by State Statute	408,348	-	408,348	18,495	
Streets	133,665	-	133,665	-	
Capital improvements	1,404,406	-	1,404,406	-	
Unrestricted	2,441,310	499,663	2,940,973	241,381	
Total Net Position	<u>\$ 10,506,860</u>	<u>\$ 632,368</u>	<u>\$ 11,139,228</u>	<u>\$ 259,876</u>	

The notes to the financial statements are an integral part of this statement.

Town of Swansboro, North Carolina
Statement of Activities
For the Year Ended June 30, 2025

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position			Component Unit Swansboro Tourism Development Authority	
					Primary Government				
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total		
Primary Government:									
Governmental Activities:									
General government	\$ 1,287,661	\$ 44,654	\$ 91,774	\$ -	\$ (1,151,233)	\$ -	\$ (1,151,233)		
Public safety	3,153,461	203,991	414,757	-	(2,534,713)	-	(2,534,713)		
Transportation	525,791	-	143,997	-	(381,794)	-	(381,794)		
Economic development	220,064	-	-	674,016	453,952	-	453,952		
Environmental protection	-	-	-	-	-	-	-		
Cultural and recreation	416,088	207,843	-	-	(208,245)	-	(208,245)		
General services	293,493	-	-	-	(293,493)	-	(293,493)		
Interest on long-term debt	24,032	-	-	-	(24,032)	-	(24,032)		
Total Governmental Activities	<u>\$ 5,920,590</u>	<u>\$ 456,488</u>	<u>\$ 650,528</u>	<u>\$ 674,016</u>	<u>\$ (4,139,558)</u>	<u>\$ -</u>	<u>\$ (4,139,558)</u>		
Business-type Activities:									
Stormwater	\$ 133,537	\$ 162,922	\$ -	\$ -	\$ -	\$ 29,385	\$ 29,385		
Solid waste	482,922	481,582	-	-	-	(1,340)	(1,340)		
Total business-type activities	<u>\$ 616,459</u>	<u>\$ 644,504</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 28,045</u>	<u>\$ 28,045</u>		
Total Primary Government	<u><u>\$ 6,537,049</u></u>	<u><u>\$ 1,100,992</u></u>	<u><u>\$ 650,528</u></u>	<u><u>\$ 674,016</u></u>	<u><u>\$ (4,139,558)</u></u>	<u><u>\$ 28,045</u></u>	<u><u>\$ (4,111,513)</u></u>		
Component Unit:									
Swansboro Tourism Development Authority	<u><u>\$ 100,236</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>				<u><u>\$ 100,236</u></u>	
General Revenues:									
Taxes:									
Property taxes					\$ 2,589,628	\$ -	\$ 2,589,628	\$ -	
Other taxes					123,191	-	123,191	119,449	
Grants and contributions not restricted to specific programs					1,979,668	-	1,979,668	-	
Unrestricted investment earnings					653,938	-	653,938	-	
Miscellaneous					142,451	-	142,451	4,800	
Total General Revenues Not Including Transfers					<u>\$ 5,488,876</u>	<u>\$ -</u>	<u>\$ 5,488,876</u>	<u>\$ 124,249</u>	
Transfers					<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	
Total General Revenues and Transfers					<u><u>\$ 5,488,876</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 5,488,876</u></u>	<u><u>\$ 124,249</u></u>	
Change in Net Position					<u>1,349,318</u>	<u>28,045</u>	<u>1,377,363</u>	<u>24,013</u>	
Net position, beginning as previously reported					<u>9,910,449</u>	<u>604,323</u>	<u>10,514,772</u>	<u>235,863</u>	
Change in Accounting Principle (GASB 101)					<u>(752,907)</u>	<u>-</u>	<u>(752,907)</u>	<u>-</u>	
Net position, beginning as restated					<u>9,157,542</u>	<u>604,323</u>	<u>9,761,865</u>	<u>235,863</u>	
Net position, ending					<u><u>\$ 10,506,860</u></u>	<u><u>\$ 632,368</u></u>	<u><u>\$ 11,139,228</u></u>	<u><u>\$ 259,876</u></u>	

The notes to the financial statements are an integral part of this statement.

Town of Swansboro, North Carolina

Balance Sheet

Governmental Funds

June 30, 2025

	<u>Major Funds</u>	<u>Non-Major Funds</u>		
	General Fund	State Capital Infrastructure Fund	Other Governmental Funds	Total Governmental Funds
Assets				
Cash and cash equivalents	\$ 5,264,302	\$ -	\$ -	\$ 5,264,302
Restricted cash	133,665	9,523,762	898,742	10,556,169
Receivables, net:				
Taxes	63,598	-	-	63,598
Accounts	343,970	-	-	343,970
Leases	282,748	-	-	282,748
Grants	64,378	-	49,108	113,486
Due from other funds	-	-	-	-
Total Assets	<u><u>\$ 6,152,661</u></u>	<u><u>\$ 9,523,762</u></u>	<u><u>\$ 947,850</u></u>	<u><u>\$ 16,624,273</u></u>
Liabilities				
Liabilities payable from restricted assets	\$ -	\$ 8,961,114	\$ 48,475	\$ 9,009,589
Accounts payable and accrued liabilities	618,943	6,000	51,617	676,560
Due to other funds	-	-	-	-
Other liabilities	197,948	-	-	197,948
Total Liabilities	<u><u>\$ 816,891</u></u>	<u><u>\$ 8,967,114</u></u>	<u><u>\$ 100,092</u></u>	<u><u>\$ 9,884,097</u></u>
Deferred Inflows of Resources				
Property taxes receivable	\$ 63,598	\$ -	\$ -	\$ 63,598
Leases	282,748	-	-	282,748
Total Deferred Inflows of Resources	<u><u>\$ 346,346</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 346,346</u></u>
Fund Balances				
Restricted:				
Stabilization by State Statute	\$ 408,348	\$ -	\$ -	\$ 408,348
Streets	133,665	-	-	133,665
Capital improvements	-	556,648	847,758	1,404,406
Assigned:				
Subsequent year's expenditures	773,654	-	-	773,654
Unassigned	3,673,757	-	-	3,673,757
Total Fund Balances	<u><u>\$ 4,989,424</u></u>	<u><u>\$ 556,648</u></u>	<u><u>\$ 847,758</u></u>	<u><u>\$ 6,393,830</u></u>
Total Liabilities, Deferred Inflows of Resources, And Fund Balances	<u><u>\$ 6,152,661</u></u>	<u><u>\$ 9,523,762</u></u>	<u><u>\$ 947,850</u></u>	<u><u>\$ 16,624,273</u></u>

The notes to the financial statements are an integral part of this statement.

Town of Swansboro, North Carolina
Reconciliation of the Balance Sheet of the
Governmental Funds to the Statement of Net Position
June 30, 2025

Amounts reported for governmental activities in the Statement of the Net Position (Exhibit 1) are different because:

Total Fund Balance, Governmental Funds	\$ 6,393,830
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds:	
Gross capital assets at historical cost	11,992,200
Accumulated depreciation	<u>(4,908,753)</u>
	\$ 7,083,447
Deferred outflows of resources related to pensions are not reported in the funds	1,021,083
Other long-term assets (accrued interest receivable from taxes) are not available to pay for current-period expenditures and therefore are inflows of resources in the funds.	11,796
Long-term liabilities used in governmental activities are not financial uses and therefore are not reported in the funds.	(4,017,414)
Earned revenue considered deferred inflows of resources in fund statements	63,598
Deferred inflows of resources related to pensions are not reported in the funds	<u>(49,480)</u>
Net Position of Governmental Activities	<u><u>\$ 10,506,860</u></u>

The notes to the financial statements are an integral part of this statement.

Town of Swansboro, North Carolina
Statement of Revenues, Expenditures, and Changes in Fund Balance
Governmental Funds
For the Year Ended June 30, 2025

	Major		Non-Major Funds		Total Governmental Funds
	General Fund	State Capital Infrastructure Fund	Other Governmental Funds		
Revenues					
Ad valorem taxes	\$ 2,568,734	\$ -	\$ -	\$ -	\$ 2,568,734
Other taxes and licenses	123,191	-	-	-	123,191
Unrestricted intergovernmental	1,979,668	-	-	-	1,979,668
Restricted intergovernmental	650,528	19,367	654,649	-	1,324,544
Permits and fees	456,028	-	-	-	456,028
Sales and services	460	-	-	-	460
Investment earnings	272,846	381,092	-	-	653,938
Miscellaneous	108,192	-	-	-	108,192
Contributions	18,309	-	-	-	18,309
Total Revenues	\$ 6,177,956	\$ 400,459	\$ 654,649		\$ 7,233,064
Expenditures					
Current:					
General government	\$ 1,047,419	\$ -	\$ -	\$ -	\$ 1,047,419
Public safety	3,059,304	-	-	-	3,059,304
Transportation	1,072,453	-	-	-	1,072,453
Economic development	358,311	18,805	748,494	-	1,125,610
Cultural and recreational	327,350	-	-	-	327,350
General services	293,493	-	-	-	293,493
Debt service:					
Principal	340,118	-	-	-	340,118
Interest and other charges	24,032	-	-	-	24,032
Total Expenditures	\$ 6,522,480	\$ 18,805	\$ 748,494		\$ 7,289,779
Excess (Deficiency) Of Revenues Over Expenditures	\$ (344,524)	\$ 381,654	\$ (93,845)		\$ (56,715)
Other Financing Sources (Uses)					
Loan issuance	\$ 349,860	\$ -	\$ -	\$ -	\$ 349,860
Contribution from Swansboro Tourism				15,950	15,950
Transfers in:					
Capital projects	-	-	-	-	-
General fund	-	-	-	78,500	78,500
Transfers out:					
Capital projects	-	-	-	-	-
Other	(78,500)	-	-	-	(78,500)
Total Other Financing Sources And Uses	\$ 271,360	\$ -	\$ 94,450		\$ 365,810
Net Change In Fund Balance	\$ (73,164)	\$ 381,654	\$ 605	\$ -	\$ 309,095
Fund balances, beginning	5,062,588	174,994	847,153	-	6,084,735
Fund balances, ending	\$ 4,989,424	\$ 556,648	\$ 847,758		\$ 6,393,830

The notes to the financial statements are an integral part of this statement.

Town of Swansboro, North Carolina
Reconciliation of the Statement of Revenues, Expenditures, and
Changes in Fund Balance of Governmental Funds to the Statement of Activities
For the Year Ended June 30, 2025

Amounts reported for governmental activities in the Statement of the Net Position (Exhibit 1) are different because:

Net change in fund balances - governmental funds	\$ 309,095
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Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

Capital outlay expenditures which were capitalized	\$ 1,893,347
Depreciation expense for governmental assets	<u>(429,782)</u>

Contributions to the pension plan in the current fiscal year are not included on the Statement of Activities	379,925
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Benefit payments paid for LEOSSA are not included on the Statement of Activities	-
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The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

New long-term debt issued	\$ (349,860)
Principal payments on long-term debt	<u>340,118</u>

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:

Change in unavailable revenue for tax revenues	20,894
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Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:

Compensated absences	(199,293)
Pension expense	(613,258)
Other postemployment benefits	<u>(1,868)</u>

Total Change in Net Position of Governmental Activities	<u><u>\$ 1,349,318</u></u>
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The notes to the financial statements are an integral part of this statement.

Town of Swansboro, North Carolina
General Fund
Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
For the Fiscal Year Ended June 30, 2025

	General Fund			Variance With Final Budget
	Original Budget	Final Budget	Actual	
	Positive (Negative)			
Revenues				
Ad valorem taxes	\$ 2,515,739	\$ 2,515,739	\$ 2,568,734	\$ 52,995
Other taxes and licenses	-	123,112	123,191	79
Unrestricted intergovernmental	1,659,000	1,683,010	1,979,668	296,658
Restricted intergovernmental	573,573	1,354,151	650,528	(703,623)
Permits and fees	257,900	447,784	456,028	8,244
Sales and services	40,388	500	460	(40)
Investment earnings	124,560	124,560	272,846	148,286
Miscellaneous	1,603,975	128,837	108,192	(20,645)
Contributions	-	15,409	18,309	2,900
Total Revenues	<u>\$ 6,775,135</u>	<u>\$ 6,393,102</u>	<u>\$ 6,177,956</u>	<u>\$ (215,146)</u>
Expenditures				
Current:				
General government	\$ 1,176,398	\$ 1,168,879	\$ 1,047,419	\$ 121,460
Public safety	3,695,097	3,993,789	3,059,304	934,485
Transportation	1,331,298	1,601,142	1,072,453	528,689
Economic development	264,961	359,147	358,311	836
Cultural and recreational	486,086	376,013	327,350	48,663
General services	544,864	358,394	293,493	64,901
Debt Service:				
Principal	-	340,936	340,118	818
Interest and other charges	-	25,000	24,032	968
Total Expenditures	<u>\$ 7,498,704</u>	<u>\$ 8,223,300</u>	<u>\$ 6,522,480</u>	<u>\$ 1,700,820</u>
Revenues Over (Under) Expenditures	<u>\$ (723,569)</u>	<u>\$ (1,830,198)</u>	<u>\$ (344,524)</u>	<u>\$ 1,485,674</u>
Other Financing Sources (Uses)				
Loan issuance	\$ -	\$ 570,000	\$ 349,860	\$ (220,140)
Capital reserve	-	-	-	-
Transfers-In	-	-	-	-
Transfers-Out	-	(78,500)	(78,500)	-
Total Other Financing Sources (Uses)	<u>\$ -</u>	<u>\$ 491,500</u>	<u>\$ 271,360</u>	<u>\$ (220,140)</u>
Fund balance appropriated	\$ 723,569	\$ 1,338,698	\$ -	\$ (1,338,698)
Net Change In Fund Balance	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (73,164)</u>	<u>\$ (73,164)</u>
Fund balance, beginning			5,062,588	
Fund Balance, ending			<u>\$ 4,989,424</u>	

The notes to the financial statements are an integral part of this statement.

Town of Swansboro, North Carolina
Statement of Net Position
Proprietary Funds
June 30, 2025

	Major Enterprise Funds				
	Stormwater	Solid Waste	Totals		
	Fund	Fund			
Assets					
Current assets:					
Cash and cash equivalents	\$ 193,184	\$ 278,239	\$ 471,423		
Accounts receivable (net)	178,476	-	178,476		
Due from other funds	-	-	-		
Total Current Assets	<u>\$ 371,660</u>	<u>\$ 278,239</u>	<u>\$ 649,899</u>		
Noncurrent assets:					
Capital assets:					
Land and other non-depreciable assets	-	-	-		
Other capital assets, net of depreciation	169,115	183,730	352,845		
Capital assets (net)	<u>\$ 169,115</u>	<u>\$ 183,730</u>	<u>\$ 352,845</u>		
Total Assets	<u><u>\$ 540,775</u></u>	<u><u>\$ 461,969</u></u>	<u><u>\$ 1,002,744</u></u>		
Deferred Outflows of Resources					
Pension deferrals	<u>\$ 29,436</u>	<u>\$ 29,436</u>	<u>\$ 58,872</u>		
Liabilities					
Current liabilities:					
Accounts payable - trade	\$ 7,690	\$ 54,825	\$ 62,515		
Due to other funds	-	-	-		
Customer deposits	-	-	-		
Compensated absences - current	534	534	1,068		
Current portion of long-term liabilities	18,456	18,456	36,912		
Total Current Liabilities	<u>\$ 26,680</u>	<u>\$ 73,815</u>	<u>\$ 100,495</u>		
Noncurrent liabilities:					
Compensated absences	\$ 2,136	\$ 2,136	\$ 4,272		
Long-term liabilities	91,614	91,614	183,228		
Net pension liability	48,664	48,663	97,327		
Total OPEB liability	9,847	9,847	19,694		
Total non-current liabilities	<u>\$ 152,261</u>	<u>\$ 152,260</u>	<u>\$ 304,521</u>		
Total Liabilities	<u><u>\$ 178,941</u></u>	<u><u>\$ 226,075</u></u>	<u><u>\$ 405,016</u></u>		
Deferred Inflows of Resources					
Pension deferrals	<u>\$ 12,116</u>	<u>\$ 12,116</u>	<u>\$ 24,232</u>		
Net Position					
Net investment in capital assets	\$ 59,045	\$ 73,660	\$ 132,705		
Restricted net position	-	-	-		
Unrestricted net position	320,109	179,554	499,663		
Total Net Position	<u><u>\$ 379,154</u></u>	<u><u>\$ 253,214</u></u>	<u><u>\$ 632,368</u></u>		

The notes to the financial statements are an integral part of this statement.

Town of Swansboro, North Carolina
Statement of Revenues, Expenses, And Changes in Fund Net Position
Proprietary Funds
For the Year Ended June 30, 2025

	Major Enterprise Funds		
	Stormwater Fund	Solid Waste Fund	Totals
Operating Revenues			
Charges for services	\$ 157,779	\$ 481,582	\$ 639,361
Other operating revenues	5,143	-	5,143
Total Operating Revenues	<u>\$ 162,922</u>	<u>\$ 481,582</u>	<u>\$ 644,504</u>
Operating Expenses			
Administration	\$ -	\$ -	\$ -
Stormwater operations	116,418	-	116,418
Solid waste operations	-	465,360	465,360
Depreciation	17,119	17,562	34,681
Total Operating Expenses	<u>\$ 133,537</u>	<u>\$ 482,922</u>	<u>\$ 616,459</u>
Operating income (loss)	<u>\$ 29,385</u>	<u>\$ (1,340)</u>	<u>\$ 28,045</u>
Non-operating Revenues (Expenses)			
Investment earnings	\$ -	\$ -	\$ -
State and local grants	-	-	-
Total Non-operating Revenues (expenses)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Income (loss) before contributions and transfers			
	\$ 29,385	\$ (1,340)	\$ 28,045
Capital contributions	-	-	-
Transfers from other funds	-	-	-
Transfers to other funds	-	-	-
Change in net position	<u>\$ 29,385</u>	<u>\$ (1,340)</u>	<u>\$ 28,045</u>
Net position, beginning	<u>349,769</u>	<u>254,554</u>	<u>604,323</u>
Net position, ending	<u><u>\$ 379,154</u></u>	<u><u>\$ 253,214</u></u>	<u><u>\$ 632,368</u></u>

The notes to the financial statements are an integral part of this statement.

Town of Swansboro, North Carolina
Statement of Cash Flows
Proprietary Funds
For the Year Ended June 30, 2025

	Major Enterprise Funds				
	Stormwater Fund	Solid Waste Fund			
	Total				
Cash Flows From Operating Activities					
Cash received from customers	\$ 148,511	\$ 481,582	\$ 630,093		
Cash paid for goods and services	(45,821)	(371,583)	(417,404)		
Cash paid to or on behalf of employees for services	(66,798)	(66,054)	(132,852)		
Other operating revenues	-	-	-		
Net cash provided (used) by operating activities	<u>\$ 35,892</u>	<u>\$ 43,945</u>	<u>\$ 79,837</u>		
Cash Flows From Noncapital Financing Activities					
Other revenue	\$ -	\$ -	\$ -		
Transfers from other funds	-	-	-		
Transfer to other funds	-	-	-		
Net cash provided by noncapital financing activities	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>		
Cash Flows From Capital and Related Financing Activities					
Acquisition of capital assets	\$ (116,103)	\$ (110,070)	\$ (226,173)		
Loan proceeds	110,070	116,102	226,172		
Capital contributions	-	-	-		
Net cash provided (used) by capital and related financing activities	<u>\$ (6,033)</u>	<u>\$ 6,032</u>	<u>\$ (1)</u>		
Cash Flows From Investing Activities					
Interest and dividends	\$ -	\$ -	\$ -		
Net increase (decrease) in cash and cash equivalents	\$ 29,859	\$ 49,977	\$ 79,836		
Balances - Beginning of year	163,325	228,262	391,587		
Balances - End of year	<u>\$ 193,184</u>	<u>\$ 278,239</u>	<u>\$ 471,423</u>		
Reconciliation of operating income to net cash provided by operating activities:					
Operating income (loss)	\$ 29,385	\$ (1,340)	\$ 28,045		
Adjustments to reconcile operating income to net cash provided by operating activities:					
Depreciation	\$ 17,119	\$ 17,562	\$ 34,681		
Changes in assets and liabilities:					
(Increase) decrease in accounts receivable	(14,411)	-	(14,411)		
(Increase) decrease in deferred outflows	98	98	196		
Increase (decrease) in accounts payable and accrued liabilities	(437)	23,487	23,050		
Increase (decrease) in net pension liability	6,405	6,405	12,810		
Increase (decrease) in OPEB liability	49	49	98		
Increase (decrease) in deferred inflows	(2,316)	(2,316)	(4,632)		
Total adjustments	<u>\$ 6,507</u>	<u>\$ 45,285</u>	<u>\$ 51,792</u>		
Net cash provided by operating activities	<u><u>\$ 35,892</u></u>	<u><u>\$ 43,945</u></u>	<u><u>\$ 79,837</u></u>		

The notes to the financial statements are an integral part of this statement.

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

I. Summary of Significant Accounting Policies

The accounting policies of the Town of Swansboro, North Carolina and its discretely presented component unit conform to generally accepted accounting principles as applicable to governments. The following is a summary of the more significant accounting policies:

A. Reporting Entity

The Town of Swansboro, North Carolina (the Town) is a municipal corporation that is governed by an elected mayor and a five-member board. As required by generally accepted accounting principles, these financial statements present the Town and its component unit, a legally separate entity for which the Town is financially accountable. The discretely presented component unit presented below is reported in a separate column in the Town's financial statement in order to emphasize that it is legally separate from the Town.

Swansboro Tourism Development Authority (TDA)

The members of the Swansboro TDA governing board are appointed by the Town. In addition, the Town shall be responsible for the collection and accounting of all funds remitted to or disbursed by the Swansboro TDA. The Swansboro TDA, which has a June 30 year end, is presented as if it were a governmental fund (discrete presentation). Complete financial statements for the Swansboro TDA may be obtained from the Town's administrative offices at Swansboro Town Hall, 601 W Corbett Avenue, Swansboro, NC 28584.

B. Basis of Presentation

Government-wide Statements. The statement of net position and the statement of activities display information about the primary government. These statements include the financial activities of the overall government and its component unit. Eliminations have been made to minimize the double counting of internal activities. All transactions from interfund services provided and used are not eliminated in the process of consolidation. These statements distinguish between the *governmental* and *business-type activities* of the Town. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for the different business-type activities and for each function of the Town's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expense allocations that have been made in the funds have been reversed for the statement of activities. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

Fund Financial Statements. The fund financial statements provide information about the Town's funds. Separate statements for each fund category – “governmental and proprietary” – are presented. The Town has no fiduciary funds to report. The emphasis of fund financial statements is on major governmental and enterprise funds. All remaining governmental and enterprise funds are aggregated and reported as non-major funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating revenues, such as subsidies, result from non-exchange transactions. Other non-operating revenues are ancillary activities such as investment earnings.

The Town reports the following major governmental funds:

General Fund. This Fund is the general operating fund of the Town. The General Fund accounts for all financial resources except those that are required to be accounted for in another fund. The primary revenue sources are ad valorem taxes, State grants, and various other taxes and licenses. The primary expenditures are for public safety, general government, environmental protection, street maintenance and construction, and recreation.

Capital Project Fund. State Capital Infrastructure Fund - This Fund is a direct grant fund administered by the Office of State Budget and Management.

The Town reports the following non-major governmental funds:

Capital Project Funds. These Funds account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds and trust funds). The Town has ten non-major Capital Project Funds: Park and Recreation Reserve Fund, Waterfront Plan Implementation Fund, Municipal Park Improvement Fund, Information Technology Project Fund, American Rescue Plan Act, Capital Reserve Fund, Special Capital Infrastructure Fund-Sidewalk, Emmerton School Repairs Grant Fund, Swansboro Bicentennial Park Boardwalk Extension, and Master Plan Project within its governmental fund types.

The Town reports the following major enterprise funds:

Stormwater Fund – This fund is used to account for the Town's stormwater operations.

Solid Waste Fund – This fund is used to account for the Town's solid waste operations.

C. Measurement Focus and Basis of Accounting

In accordance with North Carolina General Statutes, all funds of the Town are maintained during the year using the modified accrual basis of accounting.

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

Government-wide and Proprietary Fund Financial Statements. The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus.

The government-wide financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions in which the Town gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Town enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Governmental Fund Financial Statements. Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, including lease and information technology subscription (SBITA), claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under leases and SBITA are reported as other financing sources.

The Town considers all revenues available if they are collected within 90 days after year end, except for property taxes. Ad valorem taxes receivable is not accrued as revenue because the amount is not susceptible to accrual. At June 30, taxes receivable for property other than motor vehicles are materially past due and are not considered to be an available resource to finance the operations of the current year. Also, as of September 1, 2013, State law altered the procedures for the assessment and collection of property taxes on registered motor vehicles in North Carolina. Effective with this change in the law, the State of North Carolina is responsible for billing and collecting the property taxes on registered motor vehicles on behalf of all municipalities and special tax districts. Property taxes are due when vehicles are registered. The billed taxes are applicable to the fiscal year in which they are received. Uncollected taxes that were billed in periods prior to September 1, 2013, and for limited registration plates are shown as a receivable in these financial statements and are offset by deferred inflows of resources.

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

Sales taxes and certain intergovernmental revenues, such as the beer and wine tax, collected and held by the State at year end on behalf of the Town, are recognized as revenue. Sales taxes are considered a shared revenue for the town because the tax is levied by Onslow County and then remitted to and distributed by the State. Most intergovernmental revenues and sales and services are not susceptible to accrual because generally they are not measurable until received in cash. All taxes, including those dedicated for specific purposes, are reported as general revenues rather than program revenues. Under the terms of grant agreements, the Town funds certain programs by a combination of specific cost reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there is both restricted and unrestricted net position available to finance the program. It is the Town's policy to first apply cost reimbursement grant resources to such programs, followed by categorical block grants, and then by general revenues.

D. Budgetary Data

The Town's budgets are adopted as required by the North Carolina General Statutes. An annual budget is adopted for the General Fund and the Enterprise Funds. All annual appropriations lapse at the fiscal year end. Project ordinances are adopted for the Capital Projects Funds. All budgets are prepared using the modified accrual basis of accounting. Expenditures may not legally exceed appropriations at the departmental level for all annually budgeted funds and at the project level for the capital project funds. The finance officer may transfer amounts between objects of expenditures within a department without limitations and without an official report being requested. Any other transfer or revisions that later the total expenditures of any fund must be approved by the governing board. During the year, several material amendments to the original budget were necessary mainly due to funding capital project funds. The budget ordinance must be adopted by July 1 of the fiscal year, or the governing board must adopt an interim budget that covers that time until the annual ordinance can be adopted.

E. Assets, Liabilities, Deferred Inflows and Outflows, and Fund Balance

1. Deposits and Investments

All deposits of the Town and Swansboro TDA are made in board-designated official depositories and are secured as required by State law (G.S. 159-31). The Town and Swansboro TDA may designate, as an official depository, any bank or savings association whose principal office is located in North Carolina. Also, the Town and Swansboro TDA may establish time deposit accounts such as NOW and Super NOW accounts, money market accounts, and certificates of deposit.

State law [G.S. 159-30(c)] authorizes the Town and Swansboro TDA to invest in obligations of the United States or obligations fully guaranteed both as to principal and interest by the United States or obligations of the State of North Carolina; bonds and notes of any North Carolina local government or public authority; obligations of certain non-guaranteed federal agencies; certain high quality issues of commercial paper and bankers' acceptances and the North Carolina Capital Management Trust (NCCMT).

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

The Town's investments are reported at fair value. The NCCMT Government Portfolio, a SEC-registered (2a-7) external investment pool is measured at fair value. The NCCMT-Term Portfolio is a bond fund, has no rating, and is measured at fair value. As of June 30, 2025, the Term portfolio has a duration of .15 years. Because the NCCMT Government and Term Portfolios have a weighted average maturity of less than 90 days, they are presented as an investment with a maturity of less than 6 months.

2. Cash and Cash Equivalents

The Town pools moneys from several funds to facilitate disbursement and investment and to maximize investment income. All cash and investments are essentially demand deposits and are considered cash and cash equivalents.

3. Restricted Assets

Money in the Drug Seizure fund is classified as restricted cash because its use is restricted for drug seizure purposes within the Town. Powell Bill funds are also classified as restricted cash because it can be expended only for the purposes of maintaining, repairing, constructing, reconstructing or widening of local streets per G.S. 136-41.1 through 136-41.4.

Town of Swansboro Restricted Cash	
Streets	\$ 133,665
Reserved for capital projects	10,422,504
Total Restricted Cash	<u><u>\$ 10,556,169</u></u>

4. Ad Valorem Taxes Receivable

In accordance with State law [G.S. 105-347 and G.S. 159-13(a)], the Town levies ad valorem taxes on property other than motor vehicles on July 1, the beginning of the fiscal year. The taxes are due on September 1 (lien date); however, interest does not accrue until the following January 6. These taxes are based on the assessed values as of January 1, 2024. As allowed by State law, the Town has established a schedule of discounts that apply to taxes that are paid prior to the due date. In the Town's General Fund, ad valorem tax revenues are reported net of such discounts.

5. Allowances for Doubtful Accounts

All receivables that historically experience uncollectible accounts are shown net of an allowance for doubtful accounts. This amount is estimated by analyzing the percentage of receivables that were written off in prior years.

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

6. Capital Assets

Capital assets are defined by the government as assets with an initial, individual cost of more than a certain cost and an estimated useful life in excess of two years. Minimum capitalization cost for all types of capital assets is \$5,000. Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated capital assets received prior to June 15, 2015 are recorded at their estimated fair value at the date of donation. Donated capital assets received after June 15, 2015 are recorded at acquisition value. All other purchased or constructed capital assets are reported at cost or estimated historical cost.

General infrastructure assets acquired prior to July 1, 2003 consist of the road network and water and sewer system assets that were acquired or that received substantial improvements subsequent to July 1, 1980, and are reported at estimated historical cost using deflated replacement cost. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Capital assets of the Town are depreciated using the straight-line method over the following estimated useful lives:

Asset Class	Estimated Useful Life
Buildings	50
Infrastructure	30
Improvements	25
Heavy equipment	10
Software	8
Vehicles	5
Furniture and equipment	5
Computer equipment	3

Property, plant, and equipment of the Swansboro Tourism Development Authority are depreciated over their useful lives on a straight-line basis as follows:

Asset Class	Estimated Useful Life
Buildings	20
Equipment and furniture	10
Vehicles	3-5
Computers	3

7. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *Deferred Outflows of Resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an expense or expenditure until then. The Town has two items that meet this criterion – pension deferrals and OPEB deferrals for the 2025 fiscal year. In addition to

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *Deferred Inflows of Resources*, represents an acquisition of net position that applies to a future period and so will not be recognized as revenue until then. The Town has several items that meet the criterion for this category – property taxes receivable, OPEB deferrals, and pension deferrals.

8. Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method that approximates the effective interest method. Bonds payable are reported net of the applicable bond premiums or discount. Bond issuance costs, except for prepaid insurance costs, are expensed in the reporting period in which they occurred. Prepaid insurance costs are expensed over the life of the debt.

In fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

9. Compensated Absences

The vacation policy of the Town provides for the accumulation of up to thirty days earned vacation leave with such leave being fully vested when earned. Accumulated earned vacation at June 30, 2025 amounts to \$183,118. For the Town's government-wide fund, an expense and a liability for compensated absences and the salary related payments are recorded as the leave is earned. The Town has assumed a first in, first out method of using accumulated compensated time. The portion of that time that is estimated to be used in the next fiscal year has been designated as a current liability in the government-wide financial statements.

The Town's sick leave policy provides for an unlimited accumulation of earned sick leave. Sick leave does not vest, but any unused sick leave accumulated at the time of retirement may be used in the determination of length of service for retirement benefit purposes. Generally, the Town does not have any obligation for the accumulated sick leave until it is actually taken, however, in accordance with GASB Statement No. 101, the Town has recorded an accrual for sick leave anticipated to be paid out based on applying the practical expedient for estimating the amount of sick leave that will "more likely than not" eventually be used by employees and paid by the Town. The amount recorded for the year ended June 30, 2025 was \$553,438.

Compensated absences at June 30, 2025 total \$736,556 in the Town's government-wide financial statements.

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

10. Net Position/Fund Balances

a. Net Position

Net position in government-wide and proprietary fund financial statements is classified as net investment in capital assets, restricted and unrestricted. Restricted net position represents constraints on resources that are either a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or b) imposed by law through state statute.

b. Fund Balances

In the governmental fund financial statements, fund balance is composed of two classifications designed to disclose the hierarchy of constraints placed on how fund balance can be spent.

The governmental fund types classify fund balances as follows:

Restricted Fund Balance - This classification includes amounts that are restricted to specific purposes externally imposed by creditors or imposed by law.

Restricted for Stabilization by State Statute - North Carolina G.S. 159-8 prohibits units of government from budgeting or spending a portion of their fund balance. This is one of several statutes enacted by the North Carolina State Legislature in the 1930's that were designed to improve and maintain the fiscal health of local government units. Restricted by State statute (RSS) is calculated at the end of each fiscal year for all annually budgeted funds.

The calculation in G.S. 159-8(a) provides a formula for determining what portion of fund balance is available for appropriation. The amount of fund balance not available for appropriation is what is known as "restricted by State statute". *Appropriated fund balance in any fund shall not exceed the sum of cash and investments minus the sum of liabilities, encumbrances, and deferred revenues arising from cash receipts, as those figures stand at the close of the fiscal year next preceding the budget.* Per GASB guidance, RSS is considered a resource upon which a restriction is "imposed by the law through constitutional provisions or enabling legislation". RSS is reduced by inventories and prepaids as they are classified as nonspendable. RSS is included as a component of Restricted Net position and Restricted fund balance on the face of the balance sheet.

Restricted for Streets - Powell Bill portion of fund balance that is restricted by revenue source for street construction and maintenance expenditures. This amount represents the balance of the total unexpended Powell Bill Funds.

Restricted for Capital Improvements – portion of fund balance that is restricted for future capital improvements.

**Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025**

Lease Receivable, net – portion of fund balance that is not an available resource because it is not in spendable form. The reported amount is calculated by reducing the lease receivable by the related deferred inflow of resources.

Assigned Fund Balance – portion of fund balance that the Town of Swansboro intends to use for specific purposes.

Subsequent year's expenditures – portion of fund balance that is appropriated in the next year's budget that is not already classified in restricted or committed.

Unassigned Fund Balance - portion of total fund balance that has not been restricted, committed, or assigned to specific purposes or other funds. The General Fund is the only fund that reports a positive unassigned fund balance amount. In other governmental funds it is not appropriate to report a positive unassigned fund balance amount. However, in governmental funds other than the General Fund, if expenditures incurred for specific purposes exceed the amounts that are restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance in that fund.

The Town of Swansboro has a revenue spending policy that provides guidance for programs with multiple revenue sources. The Finance Officer will use resources in the following hierarchy: bond proceeds, federal funds, State funds, local non-town funds, town funds. For purposes of fund balance classification expenditures are to be spent from restricted fund balance first, followed in-order by committed fund balance, assigned fund balance, and lastly unassigned fund balance. The Finance Officer has the authority to deviate from this policy if it is in the best interest of the Town.

11. Defined Benefit Cost-Sharing Plans

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Local Governmental Employees' Retirement System (LGERS) and additions to/deductions from LGERS' fiduciary net position have been determined on the same basis as they are reported by LGERS. For this purpose, plan member contributions are recognized in the period in which the contributions are due. The Town of Swansboro, North Carolina's employer contributions are recognized when due and the Town of Swansboro, North Carolina has a legal requirement to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of LGERS. Investments are reported at fair value.

II. Stewardship, Compliance, and Accountability

A. Noncompliance with North Carolina General Statutes

There were no violations of noncompliance with North Carolina General Statutes reported for the year ended June 30, 2025.

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

III. Detail Notes on All Funds

A. Assets

1. Deposits

All the deposits of the Town and the Swansboro TDA are either insured or collateralized by using one method. Under the Pooling Method, which is a collateral pool, all uninsured deposits are collateralized with securities held by the State Treasurer's agent in the name of the State Treasurer. Since the State Treasurer is acting in a fiduciary capacity for the Town and Swansboro Tourism Development Authority, these deposits are considered to be held by the Town's and Swansboro Tourism Development Authority agent in their names. The amount of the pledged collateral is based on an approved averaging method for non-interest-bearing deposits and the actual current balance for interest-bearing deposits. Depositories using the Pooling Method report to the State Treasurer the adequacy of their pooled collateral covering uninsured deposits. The State Treasurer does not confirm this information with the Town and Swansboro Tourism Development Authority, or the escrow agent. Because of the inability to measure the exact amounts of collateral pledged for the Town and Swansboro Tourism Development Authority under the Pooling Method, the potential exists for under-collateralization, and this risk may increase in periods of high cash flows. However, the State Treasurer of North Carolina enforces strict standards of financial stability for each depository that collateralizes public deposits under the Pooling Method. The Town has no formal policy regarding custodial risk for deposits but relies on the State Treasurer to enforce standards of minimum capitalization for all pooling method financial institutions and to monitor them for compliance. The Town complies with the provision of G.S. 159-31 when designating official depositories and verifying that deposits are properly secured.

The Swansboro TDA has no formal policy regarding custodial credit risk for deposits.

At June 30, 2025, the Town's deposits had a carrying amount of \$10,380,511 and a bank balance of \$10,477,392. Of the bank balance, \$581,674 was covered by federal depository insurance and the remainder was covered by collateral held under the Pooling Method. At June 30, 2025, the Town had \$150 cash on hand.

The carrying amount of deposits for the Swansboro TDA was \$243,619 and the bank balance was \$244,219. All of the bank balance was covered by federal depository insurance.

2. Investments

At June 30, 2025, the investments of the Town were as follows:

Investment by Type	Valuation Measurement Method	Book Value at 6/30/2025	Maturity	Rating
NC Capital Management Trust - Government Portfolio	Fair Value Level 1	\$ 5,911,383	N/A	AAAm
Total		\$ 5,911,383		

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

All investments are measured using the market approach: using prices and other relevant information generated by market transactions involving identical or comparable assets or a group of assets.

Level of fair value hierarchy: Level 1: Debt securities valued using directly observable, quoted prices (unadjusted) in active markets for identical assets. Level 2 debt securities are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' benchmark quoted prices.

Interest Rate Risk. The Town has no formal investment policy regarding interest rate risk.

Credit Risk. The Town has no formal policy regarding credit risk but has internal management procedures that limit the Town's investments to the provisions of G.S. 159-30 and restricts the purchase of securities to the highest possible ratings whenever particular types of securities are rated. The Town's investment in the NC Capital Management Trust Government Portfolio carried a credit rating of AAAm by Standard & Poor's and AAAm-mf by Moody's Investors Service as of June 30, 2025.

Custodial Credit Risk. The Town has no formal policy on custodial credit risk, but management procedures are that the Town shall utilize a third-party custodial agent for book entry transactions, all of which shall be held in the Town's name.

3. Receivables – Allowance for Doubtful Accounts

The amounts presented in the Balance Sheet and the Statement of Net Position for the year ended June 30, 2025 are net of the following allowances for doubtful accounts:

Fund	June 30, 2025
General Fund - Taxes receivable	\$ 7,281
Enterprise Fund-Stormwater customer A/R	19,630
	<u><u>\$ 26,911</u></u>

For the year ended 6/30/2025, the financial statements include GASB Statement No. 87, Leases. The primary objective of this statement is to enhance the relevance and consistency of information about governments' leasing activities. This statement establishes a single model for lease accounting based on the principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. For additional information, refer to the disclosures below.

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

On 07/01/2021, Town of Swansboro entered into a month lease as Lessor for the use of the Old Town Hall and Town Hall Community Room. An initial lease receivable was recorded in the amount of \$41,665.44. As of 06/30/2025, the value of the lease receivable is \$0. The lessee is required to make monthly fixed payments of \$3,581.41. The lease has an interest rate of 0.1869%. The Infrastructure estimated useful life was 0 months as of the contract commencement. The value of the deferred inflow of resources as of 06/30/2025 was \$0, and the Town of Swansboro recognized lease revenue of \$32,598 during the fiscal year. The lease terms are on a month-to-month basis. This lease ended on June 30, 2025.

On 12/14/2020, Town of Swansboro entered into a 60-month lease as Lessor for the use of 106 Church Street. An initial lease receivable was recorded in the amount of \$86,296.50. As of 06/30/2025, the value of the lease receivable is \$10,895. The lessee is required to make monthly fixed payments of \$1,830.80. The lease has an interest rate of 0.0607%. The Infrastructure estimated useful life was 0 months as of the contract commencement. The value of the deferred inflow of resources as of 06/30/2025 was \$10,895, and Town of Swansboro recognized lease revenue of \$21,660 during the fiscal year.

On 08/01/2023, Town of Swansboro entered into a 60-month lease as Lessor for the use of municipal Public Works Complex. An initial lease receivable was recorded in the amount of \$14,023. As of 06/30/2025, the value of the lease receivable is \$111,763. The lessee is required to make semi-annual payment of \$7,011. The lease has an interest rate of 0.3639%. The value of the deferred inflow of resources as of 06/30/2025 was \$111,763, and the Town of Swansboro recognized lease revenue of \$14,444 during the fiscal year.

On 11/07/2024, Town of Swansboro entered into a 60-month lease as Lessor for the use of municipal MSA Safety-Self-Contained Breathing Apparatus (SCBA)G1, MSA Safety-Face Mask, Cylinders. An initial lease receivable was recorded in the amount of \$200,000. As of 06/30/2025, the value of the lease receivable is \$160,000. The lessee is required to make annual payment of \$40,000. The equipment estimated useful life was 10 years as of the contract commencement. The value of the deferred inflow of resources as of 06/30/2025 was \$160,000, and the Town of Swansboro recognized lease revenue of \$40,000 during the fiscal year.

Principal and Interest Expected to Maturity

Business-Type Activities			
Fiscal Year	Principal Payments	Interest Payments	Total Payments
2026	\$ 56,549	\$ 501	\$ 57,050
2027	\$ 56,549	\$ 462	\$ 57,011
2028	\$ 56,550	\$ 411	\$ 56,961
2029	\$ 56,550	\$ 377	\$ 56,927
2030	\$ 56,550	\$ 326	\$ 56,876

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

4. Capital Assets

Capital asset activity for the year ended June 30, 2025, was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Governmental Activities:				
Capital Assets Not Being Depreciated:				
Land	\$ 987,588	\$ -	\$ -	\$ 987,588
Monuments	67,198	-	-	67,198
Construction in progress	-	-	-	-
Total Capital Assets Not Being Depreciated	\$ 1,054,786	\$ -	\$ -	\$ 1,054,786
Capital Assets Being Depreciated:				
Buildings	\$ 3,606,457	\$ 22,837	\$ 16,814	\$ 3,612,480
Software	113,038	30,697	-	143,735
Infrastructure	2,197,713	121,923	-	2,319,636
Equipment	888,487	471,045	-	1,469,602
Vehicles	1,866,787	1,176,696	-	3,043,483
Park improvements	974,966	70,149	696,637	348,478
Total Capital Assets Being Depreciated	\$ 9,647,448	\$ 1,893,347	\$ 713,451	\$ 10,937,414
Less Accumulated Depreciation For:				
Buildings	\$ 922,129	\$ 187,108	\$ -	\$ 1,109,237
Software	35,776	41,857	-	77,633
Infrastructure	898,808	228,354	-	1,127,162
Equipment	734,664	10,273	-	744,937
Vehicles	1,321,983	436,052	-	1,758,035
Park improvements	421,158	16,010	345,419	91,749
Total Accumulated Depreciation	\$ 4,334,518	\$ 919,654	\$ 345,419	\$ 4,908,753
Total Capital Assets Being Depreciated, net	\$ 5,312,930			\$ 6,028,661
Governmental Activity Capital Assets, net	\$ 6,367,716			\$ 7,083,447

Depreciation expense was charged to functions/programs of the primary government as follows:

General government	\$ 73,052
Public safety	170,398
Transportation	97,594
Cultural and recreation	88,738
Total	\$ 429,782

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

	Beginning Balances	Increases	Decreases	Ending Balances
Business-type Activities: Stormwater Fund				
Capital Assets Not Being Depreciated:				
Land	\$ -	\$ -	\$ -	\$ -
Construction in progress	- -	- -	- -	- -
Total Capital Assets Not Being Depreciated	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Capital Assets Being Depreciated:				
Stormwater system	\$ -	\$ -	\$ -	\$ -
Buildings	- -	- -	- -	- -
Equipment	133,399	116,103	6,033	243,469
Total Capital Assets Being Depreciated	<u>\$ 133,399</u>	<u>\$ 116,103</u>	<u>\$ 6,033</u>	<u>\$ 243,469</u>
Less Accumulated Depreciation For:				
Stormwater system	\$ -	\$ -	\$ -	\$ -
Buildings	- -	- -	- -	- -
Equipment	57,235	17,119	- -	74,354
Total Accumulated Depreciation	<u>\$ 57,235</u>	<u>\$ 17,119</u>	<u>\$ -</u>	<u>\$ 74,354</u>
Total Capital Assets Being Depreciated, net	<u>\$ 76,164</u>			<u>\$ 169,115</u>
Stormwater Fund Capital Assets, net				<u>\$ 169,115</u>
 Business-type Activities: Solid Waste Fund				
Capital Assets Not Being Depreciated:				
Land	\$ -	\$ -	\$ -	\$ -
Construction in progress	- -	- -	- -	- -
Total Capital Assets Not Being Depreciated	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Capital Assets Being Depreciated:				
Buildings	\$ -	\$ -	\$ -	\$ -
Equipment	211,911	110,070	6,033	315,948
Total Capital Assets Being Depreciated	<u>\$ 211,911</u>	<u>\$ 110,070</u>	<u>\$ 6,033</u>	<u>\$ 315,948</u>
Less Accumulated Depreciation For:				
Buildings	\$ -	\$ -	\$ -	\$ -
Equipment	114,656	17,562	- -	132,218
Total Accumulated Depreciation	<u>\$ 114,656</u>	<u>\$ 17,562</u>	<u>\$ -</u>	<u>\$ 132,218</u>
Total Capital Assets Being Depreciated, net	<u>\$ 97,255</u>			<u>\$ 183,730</u>
Solid Waste Capital Assets, net				<u>\$ 183,730</u>

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

B. Liabilities

1. Pension Plan and Postemployment Obligations

a. Local Governmental Employees' Retirement System

Plan Description. The Town of Swansboro, North Carolina is a participating employer in the statewide Local Governmental Employees' Retirement System (LGERS), a cost-sharing multiple-employer defined benefit pension plan administered by the State of North Carolina. LGERS membership is comprised of general employees and local law enforcement officers (LEOs) of participating local governmental entities. Article 3 of G.S. Chapter 128 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly. Management of the plan is vested in the LGERS Board of Trustees, which consists of 13 members – nine appointed by the Governor, one appointed by the State Senate, one appointed by the State House of Representatives, and the State Treasurer and State Superintendent, who serve as ex-officio members. The Local Governmental Employees' Retirement System is included in the Annual Comprehensive Financial Report for the State of North Carolina. The State's Annual Comprehensive Financial Report includes financial statements and required supplementary information for LGERS. That report may be obtained by writing to the Office of the State Controller, 1410 Mail Service Center, Raleigh, North Carolina 27699-1410, by calling (919) 981- 5454, or at www.osc.nc.gov.

Benefits Provided. LGERS provides retirement and survivor benefits. Retirement benefits are determined as 1.85% of the member's average final compensation times the member's years of creditable service. A member's average final compensation is calculated as the average of a member's four highest consecutive years of compensation. Plan members are eligible to retire with full retirement benefits at age 65 with five years of creditable service, at age 60 with 25 years of creditable service, or at any age with 30 years of creditable service. Plan members are eligible to retire with partial retirement benefits at age 50 with 20 years of creditable service or at age 60 with five years of creditable service (age 55 for firefighters). Survivor benefits are available to eligible beneficiaries of members who die while in active service or within 180 days of their last day of service and who have either completed 20 years of creditable service regardless of age (15 years of creditable service for firefighters and rescue squad members who are killed in the line of duty) or have completed five years of service and have reached age 60. Eligible beneficiaries may elect to receive a monthly Survivor's Alternate Benefit for life or a return of the member's contributions. The plan does not provide for automatic post-retirement benefit increases. Increases are contingent upon actuarial gains of the plan.

LGERS plan members who are LEOs are eligible to retire with full retirement benefits at age 55 with five years of creditable service as an officer, or at any age with 30 years of creditable service. LEO plan members are eligible to retire with partial retirement benefits at age 50 with 15 years of creditable service as an officer. Survivor benefits are available to eligible beneficiaries of LEO members who die while in active service or within 180 days of their last day of service and who also have either completed 20 years of creditable service regardless of age, or have completed 15 years of service as a LEO and have reached age 50,

**Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025**

or have completed five years of creditable service as a LEO and have reached age 55, or have completed 15 years of creditable service as a LEO if killed in the line of duty. Eligible beneficiaries may elect to receive a monthly Survivor's Alternate Benefit for life or a return of the member's contributions.

Contributions. Contribution provisions are established by General Statute 128-30 and may be amended only by the North Carolina General Assembly. Town of Swansboro, North Carolina employees are required to contribute 6% of their compensation. Employer contributions are actuarially determined and set annually by the LGERS Board of Trustees. The Town of Swansboro, North Carolina's contractually required contribution rate for the year ended June 30, 2025, was 13.98% of compensation for law enforcement officers and 13.98% for general employees and firefighters, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year. Contributions to the pension plan from the Town of Swansboro, North Carolina were \$379,925 for the year ended June 30, 2025.

Refunds of Contributions – Town employees who have terminated service as a contributing member of LGERS, may file an application for a refund of their contributions. By state law, refunds to members with at least five years of service include 4% interest. State law requires a 60-day waiting period after service termination before the refund may be paid. The acceptance of a refund payment cancels the individual's right to employer contributions, or any other benefit provided by LGERS

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2025, the Town reported a liability of \$1,946,532 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2024. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2023. The total pension liability was then rolled forward to the measurement date of June 30, 2024, utilizing update procedures incorporating the actuarial assumptions. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of future payroll covered by the pension plan, relative to the projected future payroll covered by the pension plan of all participating LGERS employers, actuarially determined. At June 30, 2024, the Town's proportion was 0.02887%, which was a decrease of 0.00335% from its proportion measured as of June 30, 2023.

For the year ended June 30, 2025, the Town recognized pension expense of \$602,542. At June 30, 2025, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 341,106	\$ 2,293
Changes of assumptions	-	-
Net difference between projected and actual earnings on pension plan investments	264,630	-
Changes in proportion and differences between Town contributions and proportionate share of contributions	82,897	30,766
Town contributions subsequent to the measurement date	<u>379,925</u>	-
Total	<u>\$ 1,068,558</u>	<u>\$ 33,059</u>

\$379,925 reported as deferred outflows of resources related to pensions resulting from Town contributions subsequent to the measurement date will be recognized as an increase of the net pension liability in the year ended June 30, 2026. Other amounts reported as deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:

2026	\$ 202,131
2027	395,111
2028	88,253
2029	(29,922)
2030	-
Thereafter	-
	<u>\$ 655,573</u>

Actuarial Assumptions. The total pension liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50 percent
Salary increases	3.25 to 8.25 percent, including inflation and productivity factor
Investment rate of return	6.50 percent, net of pension plan investment expense, including inflation

The plan currently uses mortality tables that vary by age, gender, employee group (i.e. general, law enforcement officer) and health status (i.e. disabled and healthy). The current mortality rates are based on published tables and based on studies that cover significant portions of the U.S. population. The healthy mortality rates also contain a provision to reflect future mortality improvements.

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

The actuarial assumptions used in the December 31, 2023 valuation were based on the results of an actuarial experience study for the period January 1, 2015 through December 31, 2019.

Future ad hoc COLA amounts are not considered to be substantively automatic and are therefore not included in the measurement.

The projected long-term investment returns and inflation assumptions are developed through review of current and historical capital markets data, sell-side investment research, consultant whitepapers, and historical performance of investment strategies. Fixed income return projections reflect current yields across the U.S. Treasury yield curve and market expectations of forward yields projected and interpolated for multiple tenors and over multiple year horizons. Global public equity return projections are established through analysis of the equity risk premium and the fixed income return projections. Other asset categories and strategies' return projections reflect the foregoing and historical data analysis.

These projections are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class as of June 30, 2024 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Fixed Income	33.0%	0.9%
Global Equity	38.0%	6.5%
Real Estate	8.0%	5.9%
Alternatives	8.0%	8.2%
Credit	7.0%	5.0%
Inflation Protection	6.0%	2.7%
Total	100%	

The information above is based on 30-year expectations developed with the consulting actuary for the 2024 asset liability and investment policy study for the North Carolina Retirement Systems, including LGERS. The long-term nominal rates of return underlying the real rates of return are arithmetic annualized figures. The real rates of return are calculated from nominal rates by multiplicatively subtracting a long-term inflation assumption of 2.50%. All rates of return and inflation are annualized.

Discount rate. The discount rate used to measure the total pension liability was 6.50%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of the current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

Sensitivity of the Town's proportionate share of the net pension liability to changes in the discount rate. The following presents the Town's proportionate share of the net pension liability calculated using the discount rate of 6.50 percent, as well as what the Town's proportionate share of the net pension asset or net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.50 percent) or one percentage point higher (7.50 percent) than the current rate:

	1% Decrease (5.50%)	Discount Rate (6.50%)	1% Increase (7.50%)
Town's proportionate share of the net pension liability (asset)	\$ 3,449,312	\$ 1,946,532	\$ 710,289

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in the separately issued Annual Comprehensive Financial Report for the State of North Carolina.

b. Law Enforcement Officers' Special Separation Allowance

1) Plan Description

The Town of Swansboro administers a public employee retirement system (the *Separation Allowance*), a single-employer defined benefit pension plan that provides retirement benefits to the Town's qualified sworn law enforcement officers under the age of 62 who have completed at least 30 years creditable service or have attained 55 years of age and have completed five or more years of creditable service. The Separation Allowance is equal to 0.85 percent of the annual equivalent of the base rate of compensation most recently applicable to the officer for each year of creditable service. The retirement benefits are not subject to any increases in salary or retirement allowances that may be authorized by the General Assembly. Article 12D of G.S. Chapter 143 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly.

All full-time law enforcement officers of the Town are covered by the Separation Allowance. At December 31, 2024, the Separation Allowance's membership consisted of:

Retirees receiving benefits	0
Terminated plan members entitled to but not yet receiving benefits	0
Active plan members	10
	10

2) Summary of Significant Accounting Policies

Basis of Accounting

The Town has chosen to fund the Separation Allowance on a pay as you go basis. Pension expenditures are made from the General Fund, which is maintained on the modified accrual basis of accounting. Benefits are recognized when due and payable in accordance with the terms of the plan.

**Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025**

The Separation Allowance has no assets accumulated in a trust that meets the following criteria which are outlined in GASB Statements 73.

3) Actuarial Assumptions

The entry age actuarial cost method was used in the December 31, 2023 valuation. The total pension liability in the December 31, 2023 actuarial valuation was determined using the following actuarial assumption, applied to all periods included in the measurement:

Inflation	2.50 percent
Salary increases	3.25 to 7.75 percent, including inflation and productivity factor
Discount rate	4.28 percent

The discount rate is the weekly average of the Bond Buyer General Obligation 20-Year Municipal Bond Index at the end of each month. Maturity rates are based on the RP-014 Mortality tables.

4) Contributions

The Town is required by Article 12D of G.S. Chapter 143 to provide these retirement benefits and has chosen to fund the amounts necessary to cover the benefits earned on a pay as you go basis through appropriations made in the General Fund operating budget.

There were no contributions made by employees. The Town's obligation to contribute to this plan is established and may be amended by the North Carolina General Assembly. Administration costs of the Separation Allowance are financed through investment earnings. The Town paid \$6,804 as benefits came due for the reporting period.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2025, the Town reported a total pension liability of \$98,483. The total pension liability was measured as of December 31, 2024, based on a December 31, 2023 actuarial valuation. The total pension liability was then rolled forward to the measurement date of December 31, 2024, utilizing update procedures incorporating the actuarial assumptions. For the year ended June 30, 2025, the Town recognized pension expense of \$10,716.

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 3,438	\$ 22,914
Changes of assumptions	5,993	17,739
Town benefit payments and plan administrative expense made subsequent to the measurement date	1,966	-
Total	\$ 11,397	\$ 40,653

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

\$6,804 reported as deferred outflows of resources related to pensions resulting from benefit payments made subsequent to the measurement date will be recognized as a decrease of the net pension liability in the year ended June 30, 2025. Other amounts reported as deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30	Deferred Outflows of Resources	Deferred Inflows of Resources	Amount Recognized as Pension Expense
2026	\$ 4,794	\$ 14,444	\$ (9,650)
2027	956	12,211	(11,255)
2028	956	8,063	(7,107)
2029	956	2,819	(1,863)
2030	956	1,893	(937)
Thereafter	813	1,223	(410)
	<u>\$ 9,431</u>	<u>\$ 40,653</u>	<u>\$ (31,222)</u>

Sensitivity of the Town's total pension liability to changes in the discount rate. The following presents the Town's total pension liability calculated using the discount rate of 4.00 percent, as well as what the total pension liability would be if it were calculated using a discount rate that is one percentage point lower (3.28 percent) or one percentage point higher (5.28 percent) than the current rate:

	1% Decrease (3.28%)	Discount Rate (4.28%)	1% Increase (5.28%)
Town's proportionate share of the total pension liability	\$ 113,659	\$ 98,483	\$ 85,233

**Schedule of Changes in Total Pension Liability
Law Enforcement Officers' Special Separation Allowance**

	2025
Beginning balance	\$ 79,936
Service cost	15,547
Interest	3,197
Changes of benefit terms	-
Differences between expected and actual experience in the	3,849
Changes of assumptions or other inputs	(4,046)
Benefit payments	-
Other changes	-
Ending balance of the total pension liability	<u>\$ 98,483</u>

The plan currently uses mortality tables that vary by age, and health status (i.e. disabled and healthy). The current mortality rates are based on published tables and based on studies that cover significant portions of the U.S. population. The healthy mortality rates also contain a provision to reflect future mortality improvements.

Town of Swansboro, North Carolina
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For the Year Ended June 30, 2025

The actuarial assumptions used in the December 31, 2023 valuation was based on the results of an actuarial experience study for the period January 1, 2015 through December 31, 2019.

Total Expense, Liabilities, and Deferred Outflows and Inflows of Resources of Related to Pensions

Following is information related to the proportionate share and pension expense for all pension plans:

	LGERS	LEOSSA	Total
Pension Expense	\$ 602,542	\$ 10,716	\$ 613,258
Pension Liability	1,946,532	98,483	2,045,015
Proportionate share of the net pension liability	0.02887%	n/a	0.02393%
Deferred of Outflows of Resources			
Differences between expected and actual experience	341,106	3,438	344,544
Changes of assumptions	-	5,993	5,993
Net difference between projected and actual earnings on pension plan investments	264,630	-	264,630
Changes in proportion and differences between contributions and proportionate share of contributions	82,897	-	82,897
Benefit payments and administrative costs paid subsequent to the measurement date	379,925	1,966	381,891
Deferred of Inflows of Resources			
Differences between expected and actual experience	2,293	22,914	25,207
Changes of assumptions	-	17,739	17,739
Net difference between projected and actual earnings on pension plan investments	-	-	-
Changes in proportion and differences between contributions and proportionate share of contributions	30,766	-	30,766

c. Supplemental Retirement Income Plan for Law Enforcement Officers

1) Plan Description

The Town contributes to the Supplemental Retirement Income Plan (Plan), a defined contribution pension plan administered by the Department of State Treasurer and a Board of Trustees. The Plan provides retirement benefits to law enforcement officers employed by the Town. Article 5 of G.S. Chapter 135 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly. The

**Town of Swansboro, North Carolina
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For the Year Ended June 30, 2025**

Supplemental Retirement Income Plan for Law Enforcement Officers is included in the Annual Comprehensive Financial Report for the State of North Carolina. The State's Annual Comprehensive Financial Report includes the pension trust fund financial statements for the Internal Revenue Code Section 401(k) plan that includes the Supplemental Retirement Income Plan for Law Enforcement Officers. That report may be obtained by writing to the Office of the State Controller, 1410 Mail Service Center, Raleigh, North Carolina 27699-1410, or by calling (919) 981-5454.

2) **Funding Policy**

Article 12E of G.S. Chapter 143 requires the Town to contribute each month an amount equal to five percent of each officer's salary, and all amounts contributed are vested immediately. Also, the law enforcement officers may make voluntary contributions to the plan. Contributions for the year ended June 30, 2025 were \$33,445 which consisted of \$31,665 from the Town and \$1,780 from the law enforcement officers. No amounts were forfeited.

The Town has also elected to contribute to the Supplemental Retirement Income Plan for general employees. Contributions for the year ended June 30, 2025 were \$39,844 which consisted of \$20,155 from the Town and \$19,689 from the employees. No amounts were forfeited.

d. Other Postemployment Benefits

Health Care Benefits

1) **Plan Description**

The Town of Swansboro, North Carolina administers a health care plan, a single employer defined benefit pension plan that provides a stipend for health insurance to retirees who have completed a specified number of years of service to the town and in service to local government. Employees who retire under the provisions of the North Carolina Local Government Employees' Retirement System (NCLGERS) and have at least 10 (ten) years of consecutive service with the Town and at least 25 years of service with the NCLGERS are eligible to participate in the Town's health care plan.

The Town's plan is not administered through a trust or equivalent arrangement. Accordingly, there are no assets accumulated in any trust.

The Town provides a portion of the total cost for individual coverage for retirees based on years of service at retirement. The amount paid by the Town is based on the current value of the monthly premium being paid by the town for group health insurance to current employees.

Town of Swansboro, North Carolina
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For the Year Ended June 30, 2025

Years of Service with the Town at Retirement	Years of Service with the NCLGERS at Retirement	Town Contribution
10-14	25	25%
15-19	25	50%
20 or more	25	75%

All full-time employees of the Town are covered by the Health Care Plan. At June 30, 2025, the Plan's membership consisted of:

Retirees and dependents receiving benefits	1
Active plan members	10
	11

Total OPEB Liability

The District's Total OPEB Liability (TOL) of \$393,888 was measured as of June 30, 2024, and was determined by an actuarial valuation as of June 30, 2023.

Actuarial Assumptions and Other Inputs. The total OPEB liability in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement unless otherwise specified:

Paragraph 166: Listed below is the information to be disclosed regarding the actuarial assumptions and other inputs used to measure the TOL. The complete set of actuarial assumptions and other inputs utilized in developing the TOL are outlined in Schedule C. The TOL was determined by an actuarial valuation as of June 30, 2023, using the following key actuarial assumptions and other inputs:

Inflation	2.50%
Real wage growth	0.75%
Wage inflation	3.25%
Salary Increases, including wage inflation:	
General employees	3.25% - 8.41%
Firefighters	3.25% - 8.15%
Law Enforcement	3.25% - 7.90%
Municipal Bond Index Rate:	
Prior measurement date	3.65%
Measurement date	3.93%
Health Care Cost Trends:	
Pre-Medicare	7.00% for 2023 decreasing to an ultimate rate of 4.50% by 2033
Medicare	5.125% for 2023 decreasing to an ultimate rate of 4.50% by 2026

Town of Swansboro, North Carolina
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The discount rate used to measure the TOL was based on the June average of the Bond Buyer General Obligation 20-year Municipal Bond Index published weekly by The Bond Buyer.

Mortality rates were based on the RP-2014 mortality tables, with adjustments for LGERS experience and generational mortality improvements using Scale MP-2015.

The demographic actuarial assumptions for retirement, disability incidence, withdrawal, and salary increases used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period January 1, 2015 – December 31, 2019, adopted by the LGERS.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2023 valuation were based on a review of recent plan experience done concurrently with the June 30, 2023 valuation.

Paragraph 167(a): This paragraph requires disclosure of the sensitivity of the TOL to changes in the health care cost trend rates. The following exhibit presents the TOL of the Plan, calculated using the health care cost trend rates, as well as what the Plan's TOL would be if it were calculated using a health care cost trend rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate.

Health Care Cost Trend Rate Sensitivity

	1% Decrease	Current	1% Increase
Total OPEB Liability	\$ 307,910	\$ 393,888	\$ 512,183

Paragraph 167(b): This paragraph requires disclosure of the sensitivity of the TOL to changes in the discount rate. The following exhibit presents the TOL of the Plan, calculated using the discount rate of 3.93%, as well as what the Plan's TOL would be if it were calculated using a Discount Rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate.

Discount Rate Sensitivity

	1% Decrease (2.93%)	Current Discount Rate (3.93%)	1% Increase (4.93%)
Total OPEB Liability	\$ 491,525	\$ 393,888	\$ 319,934

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

Paragraph 168(a)-(c): This paragraph requires a schedule of changes in the TOL. The needed information is shown in the following table:

Changes in the TOL	
Total OPEB Liability as of June 30, 2024	\$ 391,922
Changes for the year:	
Service Cost at the end of the year*	18,161
Interest on TOL and Cash Flows	14,811
Change in benefit terms	-
Difference between expected and actual experience	2,303
Changes of assumptions or other inputs	(24,615)
Benefit payments and implicit subsidy credit	(8,694)
Other	-
Net Changes	<u>1,966</u>
Total OPEB Liability as of June 30, 2025	<u><u>\$ 393,888</u></u>

* The service cost includes interest for the year.

Paragraph 168(d): The employer does not have a special funding situation.

Paragraph 169(a): The TOL is based upon an actuarial valuation performed as of the Valuation Date, June 30, 2023. An expected TOL is determined as of June 30, 2023, the Prior Measurement Date, using standard roll back techniques. The roll back calculation begins with the TOL, as of the Measurement Date, June 30, 2024, adds the expected benefit payments for the year, deducts interest at the Discount Rate for the year, and then subtracts the annual Normal Cost (also called the Service Cost).

CMC has assumed no significant changes, other than the change in the Municipal Bond Index Rate, have occurred between the Valuation Date and the Measurement Date. If a significant change, other than the change in the Municipal Bond Index Rate, has occurred between the Valuation Date and the Measurement Date, an updated valuation may need to be performed.

Paragraph 169(b): Our understanding is that the employer does not have a special funding situation.

Paragraph 169(c): Since the Prior Measurement Date, the Discount Rate has changed from 3.65% to 3.93% due to a change in the Municipal Bond Rate.

Paragraph 169(d): There are no changes in benefit terms since the Prior Measurement Date.

Paragraph 169(e): No benefit payments are attributable to the purchase of allocated insurance contracts.

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

Paragraph 169(f): CMC was not expected to supply this information.

Paragraph 169(g): Please see Section IV for the development of the OPEB Expense (OE).

Paragraph 169(h)(1)-(2): Since certain expense items are recognized over closed periods each year, the deferred portions of these items must be tracked annually. If the amounts will increase OPEB Expense, they are labeled Deferred Outflows of Resources. If they serve to reduce OPEB Expense, they are labeled Deferred Inflows of Resources. The recognition of these amounts is accomplished on a level dollar basis, with no interest included in the deferred amounts. Experience gains/losses and the impact of changes in actuarial assumptions or other inputs, if any, are recognized over the average expected remaining service life of the active and inactive Plan members at the beginning of the measurement period.

The following table provides a summary of the Deferred Outflows of Resources and Deferred Inflows of Resources as of June 30, 2025:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ -
Changes of assumptions or other inputs	- -	- -
Total	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>

There were no Town contributions subsequent to the measurement date for consideration.

Paragraph 169(h)(3): Our understanding is that the employer does not have a special funding situation.

Paragraph 169(h)(4): CMC was not expected to supply this information.

Paragraph 169(i)(1)-(2): Amounts reported as Deferred Outflows of Resources and Deferred Inflows of Resources related to OPEB benefits will be recognized in OPEB Expense as follows:

Measurement Period Ended June 30:

2026	\$ -
2027	- -
2028	- -
2029	- -
2030	- -
Thereafter	- -

Town of Swansboro, North Carolina
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Paragraph(i)(3): Our understanding is that the employer does not have a special funding situation.

Paragraph(j): CMC was not expected to supply this information.

2. Other Employment Benefits

The Town has also elected to provide death benefits to employees through the Death Benefit Plan for members of the Local Governmental Employees' Retirement System (Death Benefit Plan), a multiple-employer, State-administered, cost-sharing plan funded on a one-year term cost basis. The beneficiaries of those employees who die in active service after one year of contributing membership in the System, or who die within 180 days after retirement or termination of service and have at least one year of contributing membership service in the System at the time of death are eligible for death benefits. Lump sum death benefit payment to beneficiaries is equal to the employee's 12 highest months' salary in a row during the 24 months prior to the employee's death, but the benefit may not exceed \$50,000 or be less than \$25,000. All death benefit payments are made from the Death Benefit Plan. The Town has no liability beyond the payment of monthly contributions. The contributions to the Death Benefit Plan cannot be separated between the post-employment benefit amount and the other benefit amount. Contributions are determined as a percentage of monthly payroll based upon rates established annually by the State. Separate rates are set for employees not engaged in law enforcement and for law enforcement officers. The Town considers these contributions to be immaterial.

3. Deferred Outflows and Inflows of Resources

Deferred outflows of resources at year-end are comprised of the following:

Contributions to pension plan in current fiscal year	\$ 379,925
Benefit payments made and administrative expenses for LEOSSA subsequent to measurement date	1,966
Differences between expected and actual experience	344,544
Changes of assumptions	5,993
Net difference between projected and actual earnings on plan investments	264,630
Changes in proportion and differences between employer contributions and proportionate share of contributions	82,897
	<hr/> <u>\$ 1,079,955</u>

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

Deferred inflows of resources at year-end are comprised of the following:

	Statement of Net Position	General Fund Balance Sheet
Taxes receivable, less penalties (General Fund)	\$ -	\$ 63,598
Changes in assumptions	17,739	-
Leases	-	-
Differences between expected and actual experience	25,207	-
Net difference between projected and actual earnings on pension plan investments	-	-
Changes in proportion and differences between Town contributions and proportionate share of contributions	30,766	-
Total	<u>\$ 73,712</u>	<u>\$ 63,598</u>

4. Risk Management

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Town participates in three self-funded risk financing pools administered by the North Carolina League of Municipalities. Through these pools, the Town obtains general liability and auto liability coverage of \$3 million per occurrence, property coverage up to the total insurance values of the property policy, and workers' compensation coverage up to statutory limits, and employee health coverage. The liability and property exposures are reinsured through commercial carriers for claims in excess of retentions as selected by the Board of Trustees each year. Stop loss insurance is purchased by the Board of Trustees to protect against large medical claims that exceed certain dollar cost levels. Specific information on the limit of the reinsurance, excess and stop loss policies purchased by the Board of Trustees can be obtained by contacting the Risk Management Services Department of the NC League of Municipalities. The pools are audited annually by certified public accountants, and the audited financial statements are available to the Town upon request.

The Town carries commercial coverage for all other risks of loss. There have been no significant reductions in insurance coverage in the prior year and settled claims have not exceeded coverage in any of the past three fiscal years.

The Town did not carry flood insurance during the year ended June 30, 2025. The Town has received all certifications for eligible properties but has not purchased flood insurance.

In accordance with G.S. 159-29, the Town's employees that have access to \$100 or more at any given time of the Town's funds are performance bonded through a commercial surety bond. The finance officer is individually bonded for \$850,000. The remaining employees that have access to funds are bonded under a blanket bond for \$50,000.

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

5. Claims, Judgments and Contingent Liabilities

At June 30, 2025, the Town was a defendant in a lawsuit. In the opinion of the Town's management and the Town attorney, the ultimate effect of this legal matter will not have a material adverse effect on the Town's financial position.

6. Long-term Obligations

a. Leases Payable

The Town of Swansboro leases Self-Contained Breathing Apparatus (SCBA) equipment under a six-year term commencing on December 30, 2024, with a total present value of future lease payments of \$244,155. In accordance with GASB Statement No. 87, Leases, the Town recognizes a right-to-use (RTU) asset and a lease liability for the present value of the future lease payments.

Principal and Interest Expected to Maturity

Fiscal Year	Principal Payments	Interest Payments	Total Payments
2026	\$ 27,429	\$ 4,920	\$ 32,349
2027	\$ 29,016	\$ 4,252	\$ 33,268
2028	\$ 30,694	\$ 3,582	\$ 34,276
2029	\$ 63,268	\$ 2,895	\$ 66,163
2030	\$ 66,928	\$ 1,449	\$ 68,376

b. Subscription Payable

Capital Assets and Depreciation. Capital assets are defined by the government as assets with an initial, individual cost of more than a certain cost and an estimated useful life in excess of two years. Subscription-based information technology arrangements ("SBITA") minimum capitalization cost policies were established at \$50,000; minimum capitalization cost policies were established at \$2,000 for all other capital assets. Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated capital assets are recorded at their estimated fair value at the time of donation. General infrastructure assets acquired prior to July 1, 2003, consist of water and sewer system assets and improvements. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Subscription Based Information Technology Arrangements. The Town has recorded Subscription-Based Information Technology Arrangement ("SBITA") assets and liabilities as a result of implementing GASB 96. The SBITA assets are initially measured at an amount equal to the initial measurement of the related SBITA liability plus any SBITA payments made prior to the subscription term, less SBITA incentives, and plus any ancillary charges necessary to place the SBITA into service. The SBITA assets are amortized on a straight-line basis over the life of the related contract. SBITAs which are based on variable payments (or user seats) are not recorded as subscription assets or liabilities and are expenses as incurred.

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

For the year ended 06/30/2023, the financial statements include the adoption of GASB Statement No. 96, Subscription-Based information Technology Arrangements (SBITAs). The primary objective of this statement is to provide guidance on accounting for and disclosing SBITAs. SBITAs are contracts where a vendor provides access to one or more software applications or information technology services where the customer pays a subscription fee for access to those services. This statement establishes a single model for lease accounting based on the principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. For additional information, refer to the disclosures below.

On 09/30/2021, the Town of Swansboro entered into a 48-month lease as a Lessee for the use of NC ERP Pro 10 Financial Software from Tyler Technologies. An initial subscription liability was recorded in the amount of \$88,432. The lessee is required to make annual fixed payments of \$38,392. The infrastructure estimated useful life was 0 months as of the contract commencement. The value of the deferred inflow of resources as of 06/30/2025 was \$0, and the Town of Swansboro recognized a subscription liability of \$0 during the fiscal year.

	Beginning		Ending		Current Portion of Balance
	Balances		Balances		
	July 1, 2024	Increases	Decreases	June 30, 2025	
Subscription liabilities	\$ 38,392	\$ -	\$ 38,392	\$ -	\$ -

SBITA debt service requirements to maturity are as follows:

Principal and Interest Expected to Maturity

Governmental Activities			
Fiscal Year	Principal Payments	Interest Payments	Total Payments
2025	\$ -	\$ -	\$ -

For the year ended June 30, 2025, the Town had SBITAs with variable payments that were based on user seats.

For the year ended June 30, 2025, the Town had no other payments, such as termination penalties, not previously included in the measurement of the subscription liability.

For the year ended June 30, 2025, the Town had no commitments under SBITAs before the commencement of the subscription term or any losses associated with an impairment.

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

c. Notes from Direct Placements

In March 2013, the Town entered into a note agreement to refinance the installment purchase contracts for the town hall annex and tanker truck in the amount of \$1,034,486. The note agreement requires principal payments beginning in 2014, with an interest rate of 2.69% for 15 years.

In November 2016, the Town entered into a financing agreement to finance the purchase of a fire truck in the amount of \$425,000. The note will be paid in annual installments of \$47,512 at an interest rate of 2.08% for 10 years.

In December 2016, the Town entered into a financing agreement to finance the renovation of the former town hall for the Sleeping Quarters capital project in the amount of \$250,000. The note will be paid in annual installments at an interest rate of 2.43% for 10 years.

In June 2022, the Town entered into a financing agreement to finance vehicles and equipment in the amount of \$110,700. The note will be paid in annual installments of \$22,970 at an interest rate of 1.84% for 5 years.

In February 2025, the Town entered into a financing agreement with First Citizens Bank to finance the purchase of a John Deere Tractor and a Dump Truck in the amount of \$254,500. The note will be paid in annual instalments of \$58,490 at an interest rate of 4.82% for 5 years.

In January 2025, the Town entered into a financing agreement with Truist Bank to finance the purchase of various vehicles in the amount of \$570,000. The note will be paid in annual installments of \$131,934 at an interest rate of 4.40% for 5 years.

The future minimum payments of the installment purchase as of June 30, 2025, including \$121,256 of interest, are as follows:

Year Ended June 30	Principal	Interest	Interest
2025	\$ 324,413	\$ 45,088	\$ 369,501
2026	311,721	34,156	345,877
2027	249,584	23,173	272,757
2028	174,655	13,379	188,034
2029	124,083	5,460	129,543
2030-2034	-	-	-
Total	<u>\$ 1,184,456</u>	<u>\$ 121,256</u>	<u>\$ 1,305,712</u>

At June 30, 2025, the Town of Swansboro, North Carolina had a legal debt margin of \$58,077,167.

d. Changes in Long-term Liabilities

Compensated absences, pension liabilities and OPEB liabilities for governmental activities have typically been liquidated in the General fund.

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

Governmental Activities:	Beginning			Ending Balance	Current Portion of Balance
	Balance	Increases	Decreases		
Notes from direct placements	\$ 916,182	\$ 349,860	\$ 301,726	\$ 964,316	\$ 287,501
Subscription liability	38,392	-	38,392	-	-
Total pension liability (LEO)	79,936	18,547	-	98,483	1,966
Net pension liability (LGERS)	1,605,827	243,378	-	1,849,205	-
Total OPEB liability	372,326	1,868	-	374,194	8,694
Compensated absences	877,923	52,586	199,293	731,216	135,583
Total	\$ 3,890,586	\$ 666,239	\$ 539,411	\$ 4,017,414	\$ 433,744

Business-type Activities:	Beginning			Ending Balance	Current Portion of Balance
	Balance	Increases	Decreases		
Notes from direct placements	\$ -	\$ 226,172	\$ 6,032	\$ 220,140	\$ 36,912
Net pension liability (LGERS)	84,517	12,810	-	97,327	-
Total OPEB liability	19,596	98	-	19,694	-
Compensated absences	7,177	-	1,837	5,340	1,068
Total	\$ 111,290	\$ 239,080	\$ 7,869	\$ 342,501	\$ 37,980

Notes from direct placements are collateralized by capital assets with a carrying value of \$1,278,597.

The Town's outstanding note from direct placements related to governmental activities of \$50,000 (Sleeping Quarters) is secured with collateral of the building and property. The note contains provision that an event of default would result in: (1) declare the unpaid principal components of the Installment Payments immediately due and payable, (2) proceed by appropriate court action to enforce the Town's performance of the applicable covenants of this Agreement or to recover for the breach thereof, (3) as provided in the Project Fund Agreement, pay over any balance remaining in the Project Fund to be applied against outstanding Required Payments in any manner BB&T may reasonably deem appropriate, and (4) avail itself of all available remedies under the Agreement, including execution and foreclosure and recovery of attorney's fees and other expenses.

The Town's outstanding note from direct placements related to governmental activities of \$92,139 (Fire Truck, Vehicles & Equipment) is secured with collateral of the personal property purchased. The note contains provision that an event of default would result in: (1) declare the unpaid principal components of the Installment Payments immediately due and payable, (2) proceed by appropriate court action to enforce the Town's performance of the applicable covenants of this Agreement or to recover for the breach thereof, (3) as provided in the Project Fund Agreement, pay over any balance remaining in the Project Fund to be applied against outstanding Required Payments in any manner BB&T may reasonably deem appropriate, and (4) avail itself of all available remedies under the Agreement, including execution and foreclosure and recovery of attorney's fees and other expenses.

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

The Town's outstanding note from direct placements related to governmental activities of \$241,086 (Town Hall Annex and Tanker) is secured with collateral of the building and property improved. The note contains provision that an event of default would result in: (1) declare the unpaid principal components of the Installment Payments immediately due and payable, (2) proceed by appropriate court action to enforce the Town's performance of the applicable covenants of this Agreement or to recover for the breach thereof, (3) as provided in the Project Fund Agreement, pay over any balance remaining in the Project Fund to be applied against outstanding Required Payments in any manner BB&T may reasonably deem appropriate, and (4) avail itself of all available remedies under the Agreement, including execution and foreclosure and recovery of attorney's fees and other expenses.

The Town's outstanding note from direct placements related to governmental activities of \$22,955 (vehicles and equipment) is secured with collateral of the personal property purchased. The note contains provision that an event of default would result in: (1) declare the unpaid principal components of the Installment Payments immediately due and payable, (2) proceed by appropriate court action to enforce the Town's performance of the applicable covenants of this Agreement or to recover for the breach thereof, (3) as provided in the Project Fund Agreement, pay over any balance remaining in the Project Fund to be applied against outstanding Required Payments in any manner BB&T may reasonably deem appropriate, and (4) avail itself of all available remedies under the Agreement, including execution and foreclosure and recovery of attorney's fees and other expenses.

The Town's outstanding note from direct placements related to governmental activities of \$208,276 (vehicles and equipment) is secured with collateral of the personal property purchased. The note contains provision that an event of default would result in: (1) declare the unpaid principal components of the Installment Payments immediately due and payable, (2) proceed by appropriate court action to enforce the Town's performance of the applicable covenants of this Agreement or to recover for the breach thereof, (3) as provided in the Project Fund Agreement, pay over any balance remaining in the Project Fund to be applied against outstanding Required Payments in any manner First Citizens Bank may reasonably deem appropriate, and (4) avail itself of all available remedies under the Agreement, including execution and foreclosure and recovery of attorney's fees and other expenses.

The Town's outstanding note from direct placements related to governmental activities of \$570,000 (vehicles and equipment) is secured with collateral of the personal property purchased. The note contains provision that an event of default would result in: (1) declare the unpaid principal components of the Installment Payments immediately due and payable, (2) proceed by appropriate court action to enforce the Town's performance of the applicable covenants of this Agreement or to recover for the breach thereof, (3) as provided in the Project Fund Agreement, pay over any balance remaining in the Project Fund to be applied against outstanding Required Payments in any manner First Citizens Bank may reasonably deem appropriate, and (4) avail itself of all available remedies under the Agreement, including execution and foreclosure and recovery of attorney's fees and other expenses.

Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025

C. Interfund Balances and Activity

Transfers to/from other funds at June 30, 2025, consist of the following:

From the General Fund to the Capital Reserve Fund for future purchases	10,600
From the General Fund to the Swansboro Bicentennial Park Extension	
for project start-up expenses	67,900
Total	<u>\$ 78,500</u>

Transfers are used to move unrestricted revenues to finance various programs that the government must account for in other funds in accordance with budgetary authorizations, including amounts provided matching funds for various grant programs.

D. Net Investment in Capital Assets

	Governmental	Business-type
Capital assets	\$ 7,083,447	\$ 352,845
Less: long-term debt	964,316	220,140
Net Investment in Capital Assets	<u>\$ 6,119,131</u>	<u>\$ 132,705</u>

E. Fund Balance

The following schedule provides management and citizens with information on the portion of General fund balance that is available for appropriation:

Total fund balance - General Fund	\$ 4,989,424
Less:	
Stabilization by State Statute	408,348
Streets-Powell Bill	133,665
Appropriated Fund Balance in 2026 Budget	773,654
Remaining Fund Balance	<u>\$ 3,673,757</u>

IV. Jointly Governed Organization

The Town, in conjunction with 9 counties and 46 municipalities, established the East Carolina Council of Governments (Council). The participating governments established the Council to coordinate various funding received from federal and State agencies. Each participating government appoints one member to the Council's governing board. The Town considers the membership fees paid to the Council during the fiscal year ended June 30, 2025 to be immaterial. The Town has no equity interest, nor does the town materially contribute to the continued existence of the Council. The Town's interests are other than financial.

**Town of Swansboro, North Carolina
Notes to the Financial Statements
For the Year Ended June 30, 2025**

V. Summary Disclosure of Significant Contingencies

Federal and State Assisted Programs

The Town has received proceeds from several federal and State grants. Periodic audits of these grants are required, and certain costs may be questioned as not being appropriate expenditures under the grant agreements. Such audits could result in the refund of grant moneys to the grantor agencies. Management believes that any required refunds will be immaterial. No provision has been made in the accompanying financial statements for the refund of grant monies.

VI. Change in Accounting Principle

Effective for the fiscal year ending June 30, 2025, the Town of Swansboro adopted Governmental Accounting Standards Board (GASB) Statement No. 101, Compensated absences. This new standard provides updated recognition and measurement guidance for compensated absences, aiming to improve consistency and more appropriately reflect a government's obligation to employees for leave. The primary change from the previous standard is the recognition of a liability for leave that is used by employees, in addition to unused leave, at the employee's current pay rate. This includes liabilities primarily for vacation and estimated sick time that will be used by employees and paid by the Town. For the year ended, June 30, 2025, the Town's implementation of this standard resulted in recording an additional liability of \$752,907 to the liability for compensated absences for the estimated sick leave that will "more likely than not" eventually be used by employees and paid by the Town as of June 30, 2024. This amount was considered significant and required a prior period adjustment to reduce beginning net position of the Governmental Activities in the government-wide statements by \$752,907.

VII. Subsequent Events

As of November 22, 2025, the date of completion of the financial statements, there were no material subsequent events that were required to be reported.

Required Supplemental Financial Data

This section contains additional information required by generally accepted accounting principles.

- Schedule of Proportionate Share of Net Pension Liability for Local Government Employees' Retirement Schedule
- Schedule of Contributions to Local Government Employees' Retirement System
- Schedule of Changes in Total Pension Liability
- Schedule of Total Pension Liability as a Percentage of Covered Payroll
- Schedule of Changes in the Total OPEB Liability

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Town of Swansboro, North Carolina
Town of Swansboro's Proportionate Share of Net Pension Liability (Asset)
Required Supplementary Information
Last Ten Fiscal Years

Local Government Employees' Retirement System

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Town of Swansboro's proportion of the net pension liability (asset) (%)	0.02887%	0.02552%	0.02628%	0.02512%	0.02393%	0.02172%	0.02179%	0.02138%	0.01978%	0.02512%
Town of Swansboro's proportion of the net pension liability (asset) (\$)	\$ 1,946,532	\$ 1,690,344	\$ 1,482,567	\$ 385,239	\$ 855,121	\$ 593,156	\$ 516,933	\$ 326,627	\$ 419,798	\$ 112,737
Town of Swansboro's covered-employee payroll	\$ 2,462,006	\$ 1,923,342	\$ 1,868,987	\$ 1,664,582	\$ 1,618,540	\$ 1,395,261	\$ 1,359,899	\$ 1,294,306	\$ 1,098,158	\$ 1,197,066
Town of Swansboro's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	79.06%	87.89%	79.32%	23.14%	52.83%	42.51%	38.01%	25.24%	38.23%	9.42%
Plan fiduciary net position as a percentage of the total pension liability	82.35%	86.07%	85.14%	95.51%	91.63%	94.18%	91.47%	98.09%	99.07%	102.64%

Town of Swansboro, North Carolina
Town of Swansboro's Contributions
Required Supplementary Information
Last Nine Fiscal Years

Local Government Employees' Retirement System

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually required contribution	\$ 379,925	\$ 324,820	\$ 238,317	\$ 217,512	\$ 173,652	\$ 149,972	\$ 112,470	\$ 105,976	\$ 97,659	\$ 78,302
Contributions in relation to the contractually required contributions	379,925	324,820	238,317	217,512	173,652	149,972	112,470	105,976	97,659	78,302
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Town of Swansboro's covered-employee payroll	\$ 2,718,585	\$ 2,462,006	\$ 1,923,342	\$ 1,868,987	\$ 1,664,582	\$ 1,618,540	\$ 1,395,261	\$ 1,359,899	\$ 1,294,306	\$ 1,098,158
Contributions as a percentage of covered-employee payroll	13.98%	13.19%	12.39%	11.64%	10.43%	9.27%	8.06%	7.79%	7.55%	7.13%

Town of Swansboro, North Carolina
Schedule of Changes in Total Pension Liability
Law Enforcement Officers' Special Separation Allowance
June 30, 2025

	2025	2024	2023	2022	2021	2020	2019	2018
Beginning balance	\$ 79,936	\$ 70,108	\$ 86,581	\$ 108,015	\$ 75,611	\$ 63,708	\$ 70,646	\$ 95,469
Service cost	15,547	13,550	19,525	19,576	13,322	10,609	8,953	6,719
Interest	3,197	3,022	1,948	2,017	2,270	2,101	2,044	3,454
Changes of benefit terms	-	-	-	-	-	-	-	-
Differences between expected and actual experience in the measurement of the total pension liability	3,849	(9,864)	(12,301)	(32,207)	945	8,795	(3,986)	(27,478)
Changes of assumptions or other inputs	(4,046)	3,120	(25,645)	(3,846)	27,823	2,354	(1,993)	4,438
Benefit payments	-	-	-	(6,974)	(11,956)	(11,956)	(11,956)	(11,956)
Other changes	-	-	-	-	-	-	-	-
Ending balance of the total pension liability	\$ 98,483	\$ 79,936	\$ 70,108	\$ 86,581	\$ 108,015	\$ 75,611	\$ 63,708	\$ 70,646

The amounts presented for each fiscal year were determined as of the prior fiscal year ending December 31.

Town of Swansboro, North Carolina
Schedule of Total Pension Liability as a Percentage of Covered Payroll
Law Enforcement Officers' Special Separation Allowance
June 30, 2025

	2025	2024	2023	2022	2021	2020	2019	2018
Total pension liability	\$ 98,483	\$ 79,936	\$ 70,108	\$ 86,581	\$ 108,015	\$ 75,611	\$ 63,708	\$ 70,646
Covered-employee payroll	589,709	520,848	641,569	598,345	587,045	474,898	437,602	401,145
Total pension liability as a percentage of covered payroll	16.70%	15.35%	10.93%	14.47%	18.40%	15.92%	14.56%	17.61%

Notes to the schedules:

The Town of Swansboro has no assets accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 73 to pay related benefits.

Town of Swansboro, North Carolina
Schedule of Changes in the Total OPEB Liability and Related Ratios
June 30, 2025

Total OPEB Liability	2025	2024	2023	2022	2021	2020	2019
Service Cost	\$ 18,161	\$ 26,113	\$ 40,892	\$ 72,798	\$ 44,160	\$ 66,334	\$ 71,196
Interest	14,811	16,024	12,664	17,902	18,037	26,975	23,521
Change in benefit terms	-	-	-	-	-	(113,072)	-
Difference between expected and actual experience	2,303	(71,060)	(200)	(275,274)	592	(183,249)	(3,447)
Changes of assumptions or other inputs	(24,615)	(2,776)	(166,460)	(1,488)	208,822	(14,186)	(53,792)
Benefit payments and implicit subsidy credit	(8,694)	(5,769)	(5,769)	(5,769)	(5,360)	(4,779)	(4,703)
Net Change in Total OPEB Liability	1,966	(37,468)	(118,873)	(191,831)	266,251	(221,977)	32,775
Total OPEB Liability - beginning	391,922	429,390	548,263	740,094	473,843	695,820	663,045
Total OPEB Liability - ending	<u>\$ 393,888</u>	<u>\$ 391,922</u>	<u>\$ 429,390</u>	<u>\$ 548,263</u>	<u>\$ 740,094</u>	<u>\$ 473,843</u>	<u>\$ 695,820</u>
Covered-employee Payroll	\$ 566,237	\$ 566,237	\$ 876,805	\$ 876,805	\$ 1,106,396	\$ 1,106,396	\$ 1,231,757
Total OPEB Liability as a Percentage of Covered Employee Payroll	69.56%	69.22%	48.97%	62.53%	66.89%	42.83%	56.49%

Notes to Schedule

Changes of Assumptions: Changes of assumptions and other inputs reflect the effects of changes in the discount rate of each period. The following are the discount rates used in each period:

Fiscal Year	Rate
2025	0.00%
2024	3.65%
2023	3.54%
2022	2.16%
2021	2.21%
2020	3.50%
2019	3.89%
2018	3.56%

Information on this schedule will report 10 years' information once the 10th year of implementation occurs.

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Individual Fund Statements and Schedules

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Town of Swansboro, North Carolina
General Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Fiscal Year Ended June 30, 2025
(With Comparative Actual Amounts for the Year Ended June 30, 2024)

	Final Budget	Actual 2025	Variance Positive (Negative)	Actual 2024
Revenues				
Ad Valorem Taxes:				
Current year		\$ 2,539,815		\$ 2,536,419
Prior year		18,857		24,174
Penalties and interest		10,062		9,957
Total	<u>\$ 2,515,739</u>	<u>\$ 2,568,734</u>	<u>\$ 52,995</u>	<u>\$ 2,570,550</u>
Other Taxes and Licenses:				
Occupancy tax		\$ 123,191		\$ 121,780
Animal taxes		-		-
Total	<u>\$ 123,112</u>	<u>\$ 123,191</u>	<u>\$ 79</u>	<u>\$ 121,780</u>
Unrestricted Intergovernmental:				
Utility franchise tax		\$ 300,916		\$ 273,858
Local option sales tax		1,594,977		1,498,693
Beer and wine tax		17,859		21,050
ABC profit distribution		45,056		49,653
Tax refunds		14,415		13,147
Administrative fees		6,445		13,230
Total	<u>\$ 1,683,010</u>	<u>\$ 1,979,668</u>	<u>\$ 296,658</u>	<u>\$ 1,869,631</u>
Restricted Intergovernmental:				
Powell Bill allocation		\$ 143,997		\$ 126,626
Various State and local grants		91,774		110,917
County - fire department		414,757		380,977
Solid waste disposal tax		-		-
Total	<u>\$ 1,354,151</u>	<u>\$ 650,528</u>	<u>\$ (703,623)</u>	<u>\$ 618,520</u>
Permits and Fees:				
Building permits and inspection fees		\$ 137,744		\$ 109,050
Planning and zoning fees		42,966		11,419
Court and police fees		16,495		12,463
Recreation contract fees		67,429		80,413
Marina fees		43,475		41,590
Festivals and events		96,939		88,485
Lease income		44,654		89,521
Cost recovery fees		6,326		-
Total	<u>\$ 447,784</u>	<u>\$ 456,028</u>	<u>\$ 8,244</u>	<u>\$ 432,941</u>
Sales and Services:				
Homeowners recovery fund	<u>500</u>	<u>460</u>	<u>(40)</u>	<u>490</u>
Investment Earnings	<u>124,560</u>	<u>272,846</u>	<u>148,286</u>	<u>308,660</u>
Miscellaneous:				
Miscellaneous income		\$ 20,649		\$ 1,824
Insurance proceeds		40,122		37,084
Sale of capital assets		12,421		1,500
ONWASA reimbursements		35,000		32,083
Total	<u>\$ 128,837</u>	<u>\$ 108,192</u>	<u>\$ (20,645)</u>	<u>\$ 72,491</u>

Town of Swansboro, North Carolina
General Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Fiscal Year Ended June 30, 2025
(With Comparative Actual Amounts for the Year Ended June 30, 2024)

	<u>Final Budget</u>	<u>Actual 2025</u>	<u>Variance Positive (Negative)</u>	<u>Actual 2024</u>
Contributions:				
Donations - Memorial Trees			\$ -	
Donations - Park		57		120
Donations - Police		9,409		639
Donations - Fire Department		8,843		45
Total	<u>\$ 15,409</u>	<u>\$ 18,309</u>	<u>\$ 2,900</u>	<u>\$ 804</u>
Total Revenues	<u>\$ 6,393,102</u>	<u>\$ 6,177,956</u>	<u>\$ (215,146)</u>	<u>\$ 5,995,867</u>
Expenditures				
Governing Body:				
Salaries - elected officials		\$ 8,145		\$ 9,419
FICA		623		721
Community relations		1,343		1,666
Miscellaneous		2,101		8,700
Supplies		641		1,528
Election expense		-		8,968
Travel		100		3,832
Contributions		29,062		7,500
Total	<u>\$ 48,595</u>	<u>\$ 42,015</u>	<u>\$ 6,580</u>	<u>\$ 42,334</u>
Administration:				
Salaries and wages		\$ 293,560		\$ 279,253
FICA		22,449		21,469
Group insurance		15,426		23,896
Retirement		60,641		33,012
Employee allowances		1,483		16,809
Department supplies		237		1,284
Dues & subscriptions		10,815		8,301
Miscellaneous		-		75
Professional services		9,749		11,450
Travel		5,906		12,464
Capital outlay		-		-
Capital outlay (non-capitalized)		80		-
Total	<u>\$ 432,052</u>	<u>\$ 420,346</u>	<u>\$ 11,706</u>	<u>\$ 408,013</u>
Public Buildings:				
Salaries and wages		\$ 73,821		\$ 70,000
FICA		5,696		5,400
Group insurance		13,114		10,693
Retirement		10,260		9,110
Employee allowances		513		594
Maintenance and renovations		8,608		8,708
Vehicle maintenance		4,238		4,822
Professional services		-		43,312
Supplies		8,468		8,570
Utilities		70,260		67,500
Miscellaneous		1,228		-
Capital outlay		33,971		5,760
Capital outlay (non-capitalized)		1,373		1,455
Total	<u>\$ 310,054</u>	<u>\$ 231,550</u>	<u>\$ 78,504</u>	<u>\$ 235,924</u>

Town of Swansboro, North Carolina
General Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Fiscal Year Ended June 30, 2025
(With Comparative Actual Amounts for the Year Ended June 30, 2024)

	<u>Final Budget</u>	<u>Actual 2025</u>	<u>Variance Positive (Negative)</u>	<u>Actual 2024</u>
Legal:				
Professional services	\$ 63,000	\$ 58,662	\$ 4,338	\$ 58,223
Finance:				
Salaries and wages		\$ 165,100		\$ 166,615
FICA		12,485		12,325
Group Insurance		14,603		17,890
Retirement		30,512		24,451
Employee allowances		550		1,425
Miscellaneous		-		-
Office supplies		2,577		3,037
Department supplies		2,399		1,257
Dues & subscriptions		1,298		499
Fees		11,628		5,406
Professional service		20,042		17,837
Tax collection		30,600		34,545
Travel		3,052		2,378
Capital outlay		-		-
Capital outlay (non-capitalized)		-		-
Total	\$ 315,178	\$ 294,846	\$ 20,332	\$ 287,665
Total General Government	\$ 1,168,879	\$ 1,047,419	\$ 121,460	\$ 1,032,159
Police and Fire:				
Salaries and wages		\$ 1,534,484		\$ 1,433,639
FICA		117,471		109,612
Insurance		26,769		532
Group insurance		181,314		163,517
Retirement		248,140		216,937
Employee allowances		221		8,375
Automotive supplies		51,223		56,980
Department supplies		10,948		8,090
Dues & subscriptions		2,721		2,411
Fire prevention		1,807		-
Maintenance - building		-		-
Maintenance - equipment		8,768		9,156
Maintenance - vehicle		52,846		40,267
Miscellaneous		12,512		5,121
Professional services		17,028		15,762
Telephone		8,858		8,414
Travel		15,056		8,413
Uniforms		8,378		11,863
Utilities		244		240
Volunteer retention		18,541		10,027
Capital outlay		279,576		50,827
Capital outlay (non-capitalized)		51,109		97,472
Total	\$ 3,573,274	\$ 2,648,014	\$ 925,260	\$ 2,257,655

Town of Swansboro, North Carolina
General Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Fiscal Year Ended June 30, 2025
(With Comparative Actual Amounts for the Year Ended June 30, 2024)

	Final Budget	Actual 2025	Variance Positive (Negative)	Actual 2024
Planning:				
Salaries and wages	\$ 258,983	\$ 267,686		
FICA	19,050	19,737		
Group insurance	40,304	26,098		
Retirement	39,671	34,797		
Employee allowances	1,100	1,906		
Automotive supplies	3,076	1,189		
Department supplies	359	465		
Professional services	988	1,286		
Miscellaneous	2,517	1,365		
Travel	1,687	5,987		
Dues and subscriptions	29,818	410		
Capital outlay	\$ 404,807	\$ 397,553	\$ 7,254	\$ 361,096
Total	\$ 404,807	\$ 397,553	\$ 7,254	\$ 361,096
Emergency Management:				
Telephone	\$ 2,297	\$ -		
Maintenance - vehicles	13	6,586		
Automotive supplies	2,103	1,282		
Department supplies	514	3,629		
Professional services	6,893	2,135		
Miscellaneous	1,104	1,068		
Capital outlay (non-capitalized)	813	4,763		
Total	\$ 15,708	\$ 13,737	\$ 1,971	\$ 19,463
Total Public Safety	\$ 3,993,789	\$ 3,059,304	\$ 934,485	\$ 2,638,214
Transportation:				
Streets and Highways:				
Salaries and wages	\$ 132,338	\$ 127,201		
FICA	10,345	9,928		
Group insurance	22,119	19,805		
Retirement	18,573	16,868		
Employee allowances	1,912	1,922		
Automotive supplies	2,917	3,564		
Department supplies	633	147		
Christmas lights	28,041	-		
Maintenance - building	-	1,467		
Maintenance - equipment	636	861		
Maintenance - traffic signs	2,951	460		
Maintenance - storm drains	-	-		
Maintenance - streets	323	10,933		
Maintenance - vehicles	224	-		
Sidewalk repairs	-	3,170		
Street lights	57,765	57,997		
Miscellaneous	-	-		
Professional services	-	-		
Travel	-	299		
Telephone	-	-		
Uniforms	2,045	1,677		
Utilities	-	-		
Capital outlay	644,256	150		
Capital outlay (non-capitalized)	1,949	2,328		
Total	\$ 1,445,615	\$ 927,027	\$ 518,588	\$ 258,777

Town of Swansboro, North Carolina
General Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Fiscal Year Ended June 30, 2025
(With Comparative Actual Amounts for the Year Ended June 30, 2024)

	Final Budget	Actual 2025	Variance Positive (Negative)	Actual 2024
State Street - Aid:				
Maintenance - streets	\$ 155,527	\$ 145,426	\$ 10,101	\$ 38,798
Total Transportation	<u>\$ 1,601,142</u>	<u>\$ 1,072,453</u>	<u>\$ 528,689</u>	<u>\$ 297,575</u>
Economic Development:				
Tourism Development Authority		\$ 119,449		\$ 121,052
Festivals		116,547		121,415
Old Town Hall		-		-
Church Street Dock		122,315		85,310
Total Economic Development	<u>\$ 359,147</u>	<u>\$ 358,311</u>	<u>\$ 836</u>	<u>\$ 327,777</u>
Cultural and Recreation:				
Parks and Recreation:				
Salaries and wages	\$ 206,621			\$ 186,539
FICA	16,039			15,381
Group insurance	18,501			14,861
Retirement	25,163			20,532
Employee allowances	1,600			2,950
Automotive supplies	1,901			2,025
Department supplies	5,962			15,767
Insurance	-			-
Miscellaneous	5,100			4,225
Maintenance - building	6,815			10,876
Maintenance - vehicles	1,129			1,780
Maintenance - equipment	8,696			10,043
Professional services	23,216			20,378
Travel	3,481			3,473
Utilities	1,418			1,358
Capital outlay	-			5,801
Capital outlay (non-capitalized)	1,708			5,605
Total Cultural and Recreation	<u>\$ 376,013</u>	<u>\$ 327,350</u>	<u>\$ 48,663</u>	<u>\$ 321,594</u>
General Services:				
Miscellaneous	\$ 6,227			\$ 14,287
Supplies	1,533			-
Insurance	178,206			172,887
Services	91,791			121,195
Telephone	9,496			9,382
Maintenance - equipment	91			508
Utilities	6,149			6,180
Total General Services	<u>\$ 358,394</u>	<u>\$ 293,493</u>	<u>\$ 64,901</u>	<u>\$ 324,439</u>

Town of Swansboro, North Carolina
General Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
For the Fiscal Year Ended June 30, 2025
(With Comparative Actual Amounts for the Year Ended June 30, 2024)

	Final Budget	Actual 2025	Variance Positive (Negative)	Actual 2024
Debt Service:				
Principal retirement		\$ 340,118	\$ -	\$ 251,392
Interest and other charges		24,032	-	5,732
Total Debt Service	<u>\$ 365,936</u>	<u>\$ 364,150</u>	<u>\$ 1,786</u>	<u>\$ 257,124</u>
 Total Expenditures	 <u>\$ 8,223,300</u>	 <u>\$ 6,522,480</u>	 <u>\$ 1,700,820</u>	 <u>\$ 5,198,882</u>
 Revenues Over Expenditures	 <u>\$ (1,830,198)</u>	 <u>\$ (344,524)</u>	 <u>\$ 1,485,674</u>	 <u>\$ 796,985</u>
 Other Financing Sources (Uses)				
Loan issuance	\$ 570,000	\$ 349,860	\$ (220,140)	\$ 254,500
Sale of capital assets	-	-	-	-
Transfers in:				
Capital Reserve and Capital Projects	-	-	-	6,166
Transfers out:				
Waterfront Plan Implementation	-	-	-	-
Capital Reserve	(10,600)	(10,600)	-	(169,730)
Other	(67,900)	(67,900)	-	(141,450)
Stormwater Fund	-	-	-	(440)
Solid Waste Enterprise Fund	-	-	-	-
Total Other Financing Sources (Uses)	<u>\$ 491,500</u>	<u>\$ 271,360</u>	<u>\$ (220,140)</u>	<u>\$ (50,954)</u>
 Fund balance appropriated	 <u>\$ 1,338,698</u>	 <u>\$ -</u>	 <u>\$ (1,338,698)</u>	 <u>\$ -</u>
 Net Change in Fund Balance	 <u>\$ -</u>	 <u>\$ (73,164)</u>	 <u>\$ (73,164)</u>	 <u>\$ 746,031</u>
Fund Balance, beginning		5,062,588		4,316,557
Fund Balance, ending		<u>\$ 4,989,424</u>		<u>\$ 5,062,588</u>

Town of Swansboro, North Carolina
Capital Project Fund - State Capital Infrastructure Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balance - Budget and Actual
From Inception and For the Fiscal Year Ended June 30, 2025

	<u>Project Authorization</u>	<u>Actual</u>			<u>Variance Positive (Negative)</u>
	<u>Prior Years</u>	<u>Current Year</u>	<u>Total to Date</u>		
Revenues:					
State grant	\$ 9,000,000	\$ 19,520	\$ 19,367	\$ 38,887	\$ (8,961,113)
Investment earnings	-	175,556	381,092	556,648	556,648
Total Revenues	\$ 9,000,000	\$ 195,076	\$ 400,459	\$ 595,535	\$ (8,404,465)
Expenditures:					
Capital outlay	<u>9,000,000</u>	20,082	18,805	38,887	8,961,113
Revenues Over (Under) Expenditures	\$ -	\$ 174,994	\$ 381,654	\$ 556,648	\$ 556,648
Other Financing Sources:					
Transfer in	-	-	-	-	-
Revenues and Other Financing Sources Over (Under) Expenditures	<u>\$ -</u>	<u>\$ 174,994</u>	<u>\$ 381,654</u>	<u>\$ 556,648</u>	<u>\$ 556,648</u>
Fund Balance:					
Beginning of year, July 1			<u>174,994</u>		
End of year, June 30			<u>\$ 556,648</u>		

Nonmajor Governmental Funds

The following funds are Capital Project Funds of the Town of Swansboro that are combined as Nonmajor Governmental Funds.

- Master Plan Project
- Park & Recreation Reserve
- Municipal Park Improvements
- Waterfront Plan Implementation
- Information Technology
- American Rescue Plan Act
- Capital Reserve Fund
- State Capital Infrastructure Fund Sidewalk
- Emmerton School Repairs Grant Fund
- Swansboro Bicentennial Park Boardwalk Extension

Town of Swansboro, North Carolina
Non-major Governmental Funds
Combining Balance Sheet
June 30, 2025

	Master Plan Project	Park & Recreation Reserve	Municipal Park Improvements	Waterfront Plan Implementation	Information Technology	American Rescue Plan Act
Assets						
Cash and cash equivalents	\$ -	\$ 147,205	\$ 13,879	\$ 2,802	\$ 5,478	\$ 49,847
Grants receivable	47,983	-	-	-	-	-
Total Assets	\$ 47,983	\$ 147,205	\$ 13,879	\$ 2,802	\$ 5,478	\$ 49,847
Liabilities and Fund Balances						
Current Liabilities:						
Liabilities payable from restricted assets	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 48,475
Accounts payable	47,983	-	1,137	-	-	1,372
Total Liabilities	\$ 47,983	\$ -	\$ 1,137	\$ -	\$ -	\$ 49,847
Fund Balances:						
Restricted:						
Capital improvements	\$ -	\$ 147,205	\$ 12,742	\$ 2,802	\$ 5,478	\$ -
Total Fund Balances	\$ -	\$ 147,205	\$ 12,742	\$ 2,802	\$ 5,478	\$ -
Total Liabilities and Fund Balances	\$ 47,983	\$ 147,205	\$ 13,879	\$ 2,802	\$ 5,478	\$ 49,847

Town of Swansboro, North Carolina
Non-major Governmental Funds
Combining Balance Sheet
June 30, 2025

	Capital Reserve Fund	Swansboro Bicentennial			Total Combining
		Emmerton	School Repairs	Park	
		Grant Fund	Boardwalk Extension	State Capital Infrastructure Fund-Sidewalk	
Assets					
Cash and cash equivalents	\$ 676,966	\$ -	\$ 2,565	\$ -	\$ 898,742
Grants receivable	-	1,125	-	-	49,108
Total Assets	\$ 676,966	\$ 1,125	\$ 2,565	\$ -	\$ 947,850
Liabilities and Fund Balances					
Current Liabilities:					
Liabilities payable from restricted assets	\$ -	\$ -	\$ -	\$ -	\$ 48,475
Accounts payable	-	1,125	-	-	51,617
Total Liabilities	\$ -	\$ 1,125	\$ -	\$ -	\$ 100,092
Fund Balances:					
Restricted:					
Capital improvements	\$ 676,966	\$ -	\$ 2,565	\$ -	\$ 847,758
Total Fund Balances	\$ 676,966	\$ -	\$ 2,565	\$ -	\$ 847,758
Total Liabilities and Fund Balances	\$ 676,966	\$ 1,125	\$ 2,565	\$ -	\$ 947,850

Town of Swansboro, North Carolina
Non-major Governmental Funds
Combining Balance Sheet
June 30, 2025

	Master Plan Project	Park & Recreation Reserve	Municipal Park Improvements	Waterfront Plan Implementation	Information Technology	American Rescue Plan Act
Revenues						
Total Revenues	\$ 237,294	\$ -	\$ -	\$ -	\$ -	\$ 6,681
Expenditures						
Total Expenditures	\$ 237,294	\$ -	\$ -	\$ -	\$ -	\$ 6,681
Revenues Over Expenditures	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Other Financing Sources (Uses)						
Transfers in:						
General Fund	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Capital Reserve Fund						
Transfers out:						
General Fund	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contribution from Swansboro Tourism						
Total Other Financing Sources (Uses)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Net Change in Fund Balance	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Fund Balance, beginning						
Fund Balance, ending	\$ -	\$ 147,205	\$ 12,742	\$ 2,802	\$ 5,478	\$ -
	\$ -	\$ 147,205	\$ 12,742	\$ 2,802	\$ 5,478	\$ -

Town of Swansboro, North Carolina
Non-major Governmental Funds
Combining Balance Sheet
June 30, 2025

	Capital Reserve Fund	Emmerton School Repairs Grant Fund	Swansboro Bicentennial Park Boardwalk Extension	State Capital Infrastructure Fund-Sidewalk	Total Combining
Revenues					
Total Revenues	\$ -	\$ 268,324	\$ 142,350	\$ -	\$ 654,649
Expenditures					
Total Expenditures	\$ -	\$ 268,324	\$ 236,195	\$ -	\$ 748,494
Revenues Over Expenditures	\$ -	\$ -	\$ (93,845)	\$ -	\$ (93,845)
Other Financing Sources (Uses)					
Transfers in:					
General Fund	\$ 10,600	\$ -	\$ 67,900	\$ -	\$ 78,500
Capital Reserve Fund	-	-	-	-	-
Transfers out:					
General Fund	-	-	-	-	-
Contribution from Swansboro Tourism	-	-	15,950	-	15,950
Total Other Financing Sources (Uses)	\$ 10,600	\$ -	\$ 83,850	\$ -	\$ 94,450
Net Change in Fund Balance	\$ 10,600	\$ -	\$ (9,995)	\$ -	\$ 605
Fund Balance, beginning	<u>666,366</u>	<u>-</u>	<u>12,560</u>	<u>-</u>	<u>847,153</u>
Fund Balance, ending	<u><u>\$ 676,966</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 2,565</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 847,758</u></u>

Town of Swansboro, North Carolina
Capital Project Fund - Master Plan Project
Schedule of Revenues, Expenditures, and
Changes in Fund Balance - Budget and Actual
From Inception and For the Fiscal Year Ended June 30, 2025

	Project Authorization	Actual			Variance
		Prior Years	Current Year	Total to Date	Positive (Negative)
Revenues:					
NCDENR grant	\$ 400,000	\$ 19,050	\$ 237,294	\$ 256,344	\$ (143,656)
Total Revenues	<u>\$ 400,000</u>	<u>\$ 19,050</u>	<u>\$ 237,294</u>	<u>\$ 256,344</u>	<u>\$ (143,656)</u>
Expenditures:					
Professional services	400,000	19,050	237,294	256,344	143,656
Revenues Over (Under) Expenditures	\$ -	\$ -	\$ -	\$ -	\$ -
Other Financing Sources (Uses):					
Transfer from Capital Reserve	- - - - -	- - - - -	- - - - -	- - - - -	- - - - -
Revenues and Other Financing Sources Over (Under) Expenditures	<u>\$ - - - - -</u>	<u>\$ - - - - -</u>	<u>\$ - - - - -</u>	<u>\$ - - - - -</u>	<u>\$ - - - - -</u>
Fund Balance:					
Beginning of year, July 1				- - - - -	
End of year, June 30				<u>\$ - - - - -</u>	

Town of Swansboro, North Carolina
Capital Project Fund - Parks & Recreation Reserve Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balance - Budget and Actual
From Inception and For the Fiscal Year Ended June 30, 2025

	<u>Project Authorization</u>	<u>Actual</u>			<u>Variance</u>	
	<u>Prior Years</u>	<u>Current Year</u>	<u>Total to Date</u>		<u>Positive</u>	<u>(Negative)</u>
Revenues:						
Restricted intergovernmental						
Parks & recreation development fee	\$ 103,180	\$ 250,385	\$ -	\$ 250,385	\$ 147,205	
Other Financing Sources (Uses)						
Transfers out:						
Waterfront Plan Implementation Project	\$ (46,600)	\$ -	\$ -	\$ -	\$ (46,600)	
Municipal Park Improvements	(49,080)	-	-	-	-	(49,080)
General Fund	(7,500)	-	-	-	-	(7,500)
Total Other Financing Sources (Uses)	<u>\$ (103,180)</u>	<u>\$ 103,180</u>	<u>\$ -</u>	<u>\$ 103,180</u>	<u>\$ (103,180)</u>	
Revenues Over (Under) Expenditures	<u>\$ -</u>	<u>\$ 250,385</u>	<u>\$ -</u>	<u>\$ 250,385</u>	<u>\$ 250,385</u>	
Fund Balance:						
Beginning of year, July 1					<u>147,205</u>	
End of year, June 30					<u>\$ 147,205</u>	

Town of Swansboro, North Carolina
Capital Project Fund - Municipal Park Improvement Project Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balance - Budget and Actual
From Inception and For the Fiscal Year Ended June 30, 2025

	Project Authorization	Actual			Variance Positive (Negative)
		Prior Years	Current Year	Total to Date	
Revenues:					
Restricted intergovernmental:					
PARTF grant	\$ 500,000	\$ 477,642	\$ -	\$ 477,642	\$ (22,358)
NC Dept of Natural & Cultural Resources	196,324	195,187	-	195,187	(1,137)
Donations	<u>100,000</u>	<u>100,000</u>	<u>-</u>	<u>100,000</u>	<u>-</u>
Total Revenues	<u>\$ 796,324</u>	<u>\$ 772,829</u>	<u>\$ -</u>	<u>\$ 772,829</u>	<u>\$ (23,495)</u>
Expenditures:					
Design and engineering	\$ 30,000	\$ 28,297	\$ -	\$ 28,297	\$ 1,703
Construction-recreation center	708,000	694,661	-	694,661	13,339
Construction-concession stand	75,000	69,402	-	69,402	5,598
Construction-SMP enhancement	295,404	282,901	-	282,901	12,503
Exercise trail	26,900	26,836	-	26,836	64
Skateboard area	58,500	58,192	-	58,192	308
Playground structure	81,500	81,434	-	81,434	66
Equipment	9,800	9,800	-	9,800	-
Contingency	<u>40,000</u>	<u>37,344</u>	<u>-</u>	<u>37,344</u>	<u>2,656</u>
Total Expenditures	<u>\$ 1,325,104</u>	<u>\$ 1,288,867</u>	<u>\$ -</u>	<u>\$ 1,288,867</u>	<u>\$ 36,237</u>
Other Financing Sources (Uses):					
Transfers-in:					
General Fund	\$ 160,000	\$ 160,000	\$ -	\$ 160,000	\$ -
Parks & Recreation Reserve Fund	<u>368,780</u>	<u>368,780</u>	<u>-</u>	<u>368,780</u>	<u>-</u>
Total Other Financing Sources	<u>\$ 528,780</u>	<u>\$ 528,780</u>	<u>\$ -</u>	<u>\$ 528,780</u>	<u>\$ -</u>
Revenues Over (Under) Expenditures	<u>\$ -</u>	<u>\$ 12,742</u>	<u>\$ -</u>	<u>\$ 12,742</u>	<u>\$ 12,742</u>
Fund Balance:					
Beginning of year, July 1				<u>\$ 12,742</u>	
End of year, June 30				<u>\$ 12,742</u>	

Town of Swansboro, North Carolina
Capital Project Fund - Waterfront Plan Implementation Project Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balance - Budget and Actual
From Inception and For the Fiscal Year Ended June 30, 2025

	Project Authorization	Actual			Variance	
		Prior Years	Current Year	Total to Date	Positive (Negative)	
Revenues:						
Restricted Intergovernmental						
Local grants	\$ 29,182	\$ 32,182	\$ -	\$ 32,182	\$ 3,000	
State grants	<u>328,035</u>	<u>255,059</u>	<u>-</u>	<u>255,059</u>	<u>(72,976)</u>	
Total Revenues	<u>\$ 357,217</u>	<u>\$ 287,241</u>	<u>\$ -</u>	<u>\$ 287,241</u>	<u>\$ (69,976)</u>	
Expenditures:						
Surveying	\$ 4,200	\$ 4,200	\$ -	\$ 4,200	\$ -	
Planning services	50,311	47,088	-	47,088	3,223	
Engineering	30,012	26,452	-	26,452	3,560	
Construction	<u>429,294</u>	<u>363,199</u>	<u>-</u>	<u>363,199</u>	<u>66,095</u>	
Total Expenditures	<u>\$ 513,817</u>	<u>\$ 440,939</u>	<u>\$ -</u>	<u>\$ 440,939</u>	<u>\$ 72,878</u>	
Revenues Over (Under) Expenditures	<u>\$ (156,600)</u>	<u>\$ (153,698)</u>	<u>\$ -</u>	<u>\$ (153,698)</u>	<u>\$ 2,902</u>	
Other Financing Sources (Uses):						
Transfers-in:						
General fund	\$ 141,000	\$ 141,000	\$ -	\$ 141,000	\$ -	
Parks and Recreation Reserve Fund	46,600	46,600	-	46,600	-	
Capital reserve fund	10,000	10,000	-	10,000	-	
Transfers-out:						
Port of Swansborough	<u>(41,000)</u>	<u>(41,000)</u>	<u>-</u>	<u>(41,000)</u>	<u>-</u>	
Total Other Financing Sources	<u>\$ 156,600</u>	<u>\$ 156,600</u>	<u>\$ -</u>	<u>\$ 156,600</u>	<u>\$ -</u>	
Net Change in Fund Balance	<u>\$ -</u>	<u>\$ 2,902</u>	<u>\$ -</u>	<u>\$ 2,902</u>	<u>\$ -</u>	
Fund Balance:						
Beginning of year, July 1				2,802		
End of year, June 30				<u><u>\$ 2,802</u></u>		

Town of Swansboro, North Carolina
Capital Project Fund - Information Technology Project Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balance - Budget and Actual
From Inception and For the Fiscal Year Ended June 30, 2025

	<u>Project Authorization</u>	<u>Prior Years</u>	<u>Actual Current Year</u>	<u>Total to Date</u>	<u>Variance Positive (Negative)</u>
Revenues:					
Restricted intergovernmental					
Time Warner contribution	\$ 55,300	\$ 55,300	\$ -	\$ 55,300	\$ -
Total Revenues	<u>\$ 55,300</u>	<u>\$ 55,300</u>	<u>\$ -</u>	<u>\$ 55,300</u>	<u>\$ -</u>
Expenditures:					
Construction	\$ 82,500	\$ 101,486	\$ -	\$ 101,486	\$ (18,986)
Supplies	22,800	1,273	-	1,273	21,527
Capital Outlay	15,000	14,302	-	14,302	698
Miscellaneous	5,000	2,761	-	2,761	2,239
Total Expenditures	<u>\$ 125,300</u>	<u>\$ 119,822</u>	<u>\$ -</u>	<u>\$ 119,822</u>	<u>\$ 5,478</u>
Revenues Over (Under) Expenditures	<u>\$ (70,000)</u>	<u>\$ (64,522)</u>	<u>\$ -</u>	<u>\$ (64,522)</u>	<u>\$ 5,478</u>
Other Financing Sources (Uses):					
Transfers-in:					
General Fund	\$ 45,000	\$ 45,000	\$ -	\$ 45,000	\$ -
Town Hall Offices Project	25,000	25,000	-	25,000	-
Total Other Financing Sources	<u>\$ 70,000</u>	<u>\$ 70,000</u>	<u>\$ -</u>	<u>\$ 70,000</u>	<u>\$ -</u>
Over (Under) Expenditures	<u>\$ -</u>	<u>\$ 5,478</u>	<u>\$ -</u>	<u>\$ 5,478</u>	<u>\$ 5,478</u>
Fund Balance:					
Beginning of year, July 1				<u>5,478</u>	
End of year, June 30				<u>\$ 5,478</u>	

Town of Swansboro, North Carolina
Capital Project Fund - American Rescue Plan Act
Schedule of Revenues, Expenditures, and
Changes in Fund Balance - Budget and Actual
From Inception and For the Fiscal Year Ended June 30, 2025

	Project Authorization	Actual			Variance
	Prior Years	Current Year	Total to Date		Positive (Negative)
Revenues:					
ARPA Funds	\$ 1,065,724	\$ 1,010,568	\$ 6,681	\$ 1,017,249	\$ (48,475)
Total Revenues	\$ 1,065,724	\$ 1,010,568	\$ 6,681	\$ 1,017,249	\$ (48,475)
Expenditures:					
ARPA expenditures	1,065,724	995,568	6,681	1,002,249	63,475
Revenues Over (Under) Expenditures	\$ -	\$ 15,000	\$ -	\$ 15,000	\$ 15,000
Other Financing Sources (Uses):					
Transfer to General Fund	-	(15,000)	-	(15,000)	(15,000)
Revenues and Other Financing Sources Over (Under) Expenditures	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Fund Balance:					
Beginning of year, July 1				-	
End of year, June 30				<u>\$ -</u>	

Town of Swansboro, North Carolina
Capital Project Fund - Capital Reserve Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balance - Budget and Actual
From Inception and For the Fiscal Year Ended June 30, 2025

	Project Authorization	Prior Years	Current Year	Total to Date	Variance Positive (Negative)
Revenues:					
Reserve for capital	\$ -	\$ -	\$ -	\$ -	\$ -
Total Revenues	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Other Financing Sources (Uses)					
Transfers out:					
Waterfront Project	\$ -	\$ -	\$ -	\$ -	\$ -
General Fund	<u>(47,450)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>47,450</u>
Transfers in:					
General Fund	461,509	550,252	10,600	560,852	99,343
Fund balance appropriated	<u>(414,059)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>414,059</u>
Total Other Financing Sources (Uses)	<u>\$ -</u>	<u>\$ 550,252</u>	<u>\$ 10,600</u>	<u>\$ 560,852</u>	<u>\$ 560,852</u>
Revenues Over (Under) Expenditures	<u><u>\$ -</u></u>	<u><u>\$ 550,252</u></u>	<u><u>\$ 10,600</u></u>	<u><u>\$ 560,852</u></u>	<u><u>\$ 560,852</u></u>
Fund Balance:					
Beginning of year, July 1				<u>666,366</u>	
End of year, June 30				<u><u>\$ 676,966</u></u>	

Town of Swansboro, North Carolina
Capital Project Fund - State Capital Infrastructure Fund - Sidewalk
Schedule of Revenues, Expenditures, and
Changes in Fund Balance - Budget and Actual
From Inception and For the Fiscal Year Ended June 30, 2025

	Project Authorization	Actual			Variance Positive (Negative)
		Prior Years	Current Year	Total to Date	
Revenues:					
State grant	\$ 100,000	\$ -	\$ -	\$ -	\$ (100,000)
Total Revenues	\$ 100,000	\$ -	\$ -	\$ -	\$ (100,000)
Expenditures:					
Capital outlay - Sidewalk	100,000	-	-	-	100,000
Revenues Over (Under) Expenditures	\$ -	\$ -	\$ -	\$ -	\$ -
Other Financing Sources (Uses):					
Transfer out to General Fund	-	-	-	-	-
Revenues and Other Financing Sources Over (Under) Expenditures	\$ -	\$ -	\$ -	\$ -	\$ -
Fund Balance:					
Beginning of year, July 1				-	
End of year, June 30				\$ -	

Town of Swansboro, North Carolina
Capital Project Fund - Emmerton School Repairs Grant Fund
Schedule of Revenues, Expenditures, and
Changes in Fund Balance - Budget and Actual
From Inception and For the Fiscal Year Ended June 30, 2025

	Project Authorization	Actual			Variance Positive (Negative)
	Prior Years	Current Year	Total to Date		
Revenues:					
State grant	\$ 424,000	\$ 31,180	\$ 268,324	\$ 299,504	\$ (124,496)
Total Revenues	\$ 424,000	\$ 31,180	\$ 268,324	\$ 299,504	\$ (124,496)
Expenditures:					
Capital outlay - Sidewalk	424,000	31,180	268,324	299,504	124,496
Revenues Over (Under) Expenditures	\$ -	\$ -	\$ -	\$ -	\$ -
Other Financing Sources (Uses):					
Transfer out to General Fund	\$ -	\$ -	\$ -	\$ -	\$ -
Revenues and Other Financing Sources Over (Under) Expenditures	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Fund Balance:					
Beginning of year, July 1				\$ -	
End of year, June 30				<u>\$ -</u>	

Town of Swansboro, North Carolina
Capital Project Fund - Swansboro Bicentennial Park Boardwalk Extension
Schedule of Revenues, Expenditures, and
Changes in Fund Balance - Budget and Actual
From Inception and For the Fiscal Year Ended June 30, 2025

	Project Authorization	Actual			Variance
		Prior Years	Current Year	Total to Date	Positive (Negative)
Revenues:					
State grant	\$ 100,000	\$ 3,124	\$ 142,350	\$ 145,474	\$ 45,474
Total Revenues	<u>\$ 100,000</u>	<u>\$ 3,124</u>	<u>\$ 142,350</u>	<u>\$ 145,474</u>	<u>\$ 45,474</u>
Expenditures:					
Capital outlay - Sidewalk	100,000	144,014	236,195	380,209	(280,209)
Revenues Over (Under) Expenditures	<u>\$ -</u>	<u>\$ (140,890)</u>	<u>\$ (93,845)</u>	<u>\$ (234,735)</u>	<u>\$ (234,735)</u>
Other Financing Sources (Uses):					
Transfer from General Fund	- 153,450	67,900	221,350	221,350	
Contribution from Swansboro Tourism	<u>-</u>	<u>15,950</u>	<u>15,950</u>	<u>15,950</u>	
Total Other Financing Sources (Uses)	<u>- 153,450</u>	<u>83,850</u>	<u>237,300</u>	<u>237,300</u>	
Revenues and Other Financing Sources Over (Under) Expenditures	<u><u>\$ -</u></u>	<u><u>\$ 12,560</u></u>	<u><u>\$ (9,995)</u></u>	<u><u>\$ 2,565</u></u>	<u><u>\$ 2,565</u></u>
Fund Balance:					
Beginning of year, July 1				12,560	
End of year, June 30				<u><u>\$ 2,565</u></u>	

Town of Swansboro, North Carolina
Stormwater Fund
Schedule of Revenues And Expenditures
Budget and Actual (Non - GAAP)
For the Year Ended June 30, 2025

	<u>Budget</u>	<u>Actual</u>	Variance Positive (Negative)
Revenues			
Charges for services	\$ 126,903	\$ 157,779	\$ 30,876
Other operating revenues	5,143	5,143	-
Total Operating Revenues	<u>\$ 132,046</u>	<u>\$ 162,922</u>	<u>\$ 30,876</u>
Expenditures			
Stormwater:			
Salaries and employee benefits	\$ 66,798		
Supplies	7,046		
Maintenance	30,047		
Tipping fees	-		
Other operating expenditures	16,762		
Total	<u>\$ 143,371</u>	<u>\$ 120,653</u>	<u>\$ 22,718</u>
Capital outlay	110,070	110,070	-
Total Expenditures	<u>\$ 253,441</u>	<u>\$ 230,723</u>	<u>\$ 22,718</u>
Revenues Over (Under) Expenditures	<u>\$ (121,395)</u>	<u>\$ (67,801)</u>	<u>\$ 53,594</u>
Other Financing Sources (Uses)			
Transfers from (to) other funds	\$ -	\$ -	\$ -
Fund balance appropriated	11,325	-	(11,325)
Loan issuance	110,070	-	(110,070)
Total Other Financing Sources	<u>\$ 121,395</u>	<u>\$ -</u>	<u>\$ (121,395)</u>
Revenues and Other Sources Over (Under)			
Expenditures and Other Uses	<u>\$ -</u>	<u>\$ (67,801)</u>	<u>\$ (67,801)</u>
Reconciliation from budgetary basis (modified accrual) to full accrual:			
Revenues and Other Sources Over			
Expenditures and Other Uses	<u>\$ (67,801)</u>		
Reconciling items:			
Capital outlay	110,070		
(Accrual) decrease in deferred outflows of resources	98		
Increase (decrease) in net pension liability	6,404		
Increase (decrease) in deferred inflows	(2,316)		
Depreciation	(17,119)		
Increase (decrease) in OPEB liability	49		
Total reconciling items	<u>\$ 97,186</u>		
Change in Net Position	<u>\$ 29,385</u>		

Town of Swansboro, North Carolina
Solid Waste Fund
Schedule of Revenues And Expenditures
Budget and Actual (Non - GAAP)
For the Year Ended June 30, 2025

	<u>Budget</u>	<u>Actual</u>	Variance Positive (Negative)
Revenues			
Charges for services		\$ 481,582	
Other operating revenues		-	
Total operating revenues	<u>\$ 475,593</u>	<u>\$ 481,582</u>	<u>\$ 5,989</u>
Non-operating revenues:			
Interest earnings	-	-	-
Total Revenues	<u>\$ 475,593</u>	<u>\$ 481,582</u>	<u>\$ 5,989</u>
Expenditures			
Sewer			
Salaries and employee benefits		\$ 66,054	
Supplies		6,346	
Maintenance		5,826	
Services		255,888	
Tipping fees		89,352	
Other operating expenditures		46,129	
Total	<u>\$ 475,593</u>	<u>\$ 469,595</u>	<u>\$ 5,998</u>
Capital Outlay			
Total Expenditures		\$ 110,070	\$ -
Revenues Over (Under) Expenditures	<u>\$ 585,663</u>	<u>\$ 579,665</u>	<u>\$ 5,998</u>
Other Financing Sources (Uses)			
Loan issuance	\$ 110,070	\$ -	\$ (110,070)
Fund balance increase	-	-	-
Total Other Financing Sources (Uses)	<u>\$ 110,070</u>	<u>\$ -</u>	<u>\$ (110,070)</u>
Revenues and Other Sources Over (Under) Expenditures and Other Uses	<u>\$ -</u>	<u>\$ (98,083)</u>	<u>\$ (98,083)</u>
Reconciliation from budgetary basis (modified accrual) to full accrual:			
Revenues and Other Sources Over Expenditures and Other Uses		<u>\$ (98,083)</u>	
Reconciling items:			
Depreciation		(17,562)	
Capital outlay		110,070	
(Accrual) decrease in deferred outflows or resources		98	
Increase (decrease) in net pension liability		6,404	
Increase (decrease) in deferred inflows of resources		(2,316)	
Increase (decrease) in OPEB liability		49	
Total Reconciling Items		<u>\$ 96,743</u>	
Change in Net Position		<u>\$ (1,340)</u>	

Other Schedules

This section contains additional information on property taxes.

- Schedule of Ad Valorem Taxes Receivable
- Analysis of Current Tax Levy

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Town of Swansboro, North Carolina
General Fund
Schedule of Ad Valorem Taxes Receivable
June 30, 2025

Fiscal Year	Uncollected		Collections And Credits	Uncollected	
	Balance June 30, 2024	Additions		Balance June 30, 2025	
2024-2025	\$ -	\$ 2,592,696	\$ 2,555,736	\$ 36,960	
2023-2024	32,467	-	13,826	18,641	
2022-2023	7,888	-	2,803	5,085	
2021-2022	3,072	-	1,156	1,916	
2020-2021	2,586	-	230	2,356	
2019-2020	969	-	(78)	1,047	
2018-2019	1,228	-	(69)	1,297	
2017-2018	1,080	-	(105)	1,185	
2016-2017	945	-	(91)	1,036	
2015-2016	1,241	230	(115)	1,356	
2014-2015	1,293	-	1,293	-	
	<u>\$ 52,769</u>	<u>230</u>	<u>2,574,586</u>	<u>\$ 70,879</u>	
Less: allowance for uncollectible accounts					<u>7,281</u>
Ad valorem taxes receivable - net				<u>\$ 63,598</u>	
Reconciliation with Revenues:					
Ad valorem taxes - General Fund				<u>\$ 2,568,734</u>	
Reconciling items:					
Releases and adjustments					14,621
Taxes written off					1,293
Interest collected					(10,062)
Total reconciling items				<u>\$ 5,852</u>	
Total collections and credits				<u>\$ 2,574,586</u>	

Town of Swansboro, North Carolina
Analysis of Current Tax Levy
Town-wide Levy
For the Fiscal Year Ended June 30, 2025

					Total Levy
	Town-wide			Property excluding Registered Motor Vehicles	Registered Motor Vehicles
	Property Valuation	Rate	Amount of Levy		
Original levy:					
Property taxed at current year's rate	\$ 675,311,714	0.35	\$ 2,363,591	\$ 2,363,591	\$ -
Registered motor vehicles taxed at current rate	<u>65,458,571</u>	0.35	<u>229,105</u>	<u>-</u>	<u>229,105</u>
Total property valuation	<u><u>\$ 740,770,286</u></u>				
Net levy			\$ 2,592,696	\$ 2,363,591	\$ 229,105
Unpaid (by taxpayer) at June 30, 2025			<u>(36,960)</u>	<u>(36,960)</u>	<u>-</u>
Current year's taxes collected			<u><u>\$ 2,555,736</u></u>	<u><u>\$ 2,326,631</u></u>	<u><u>\$ 229,105</u></u>
Current levy collection percentage			<u><u>98.57%</u></u>	<u><u>98.44%</u></u>	<u><u>100.00%</u></u>

STATISTICAL SECTION

This part of the Town of Swansboro's Annual Comprehensive Financial Report represents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Town's overall financial health.

Contents

Financial Trends

These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.

Revenue Capacity

These schedules contain information to help the reader assess the government's most significant local revenue source, property tax.

Debt Capacity

These schedules present information to help the reader assess the affordability if the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within the government's financial activities take place.

Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.

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Town of Swansboro, North Carolina
NET POSITION BY COMPONENT
 Last Ten Fiscal Years
 (accrual basis of accounting)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Governmental activities										
Net Investment in Capital Assets	\$ 5,230,787	\$ 4,989,953	\$ 5,448,901	\$ 5,542,096	\$ 5,569,892	\$ 5,599,105	\$ 5,573,365	\$ 5,648,992	\$ 5,413,142	\$ 6,119,131
Restricted	378,073	755,410	576,215	724,427	691,177	1,169,631	1,079,103	1,059,467	1,508,845	1,946,419
Unrestricted	954,390	1,423,578	975,487	1,242,727	1,532,760	1,404,464	1,726,460	2,489,171	2,988,462	2,441,310
Total governmental activities net position	\$ 6,563,250	\$ 7,168,941	\$ 7,000,603	\$ 7,509,250	\$ 7,793,829	\$ 8,173,200	\$ 8,378,928	\$ 9,197,630	\$ 9,910,449	\$ 10,506,860
Business-type activities										
Net Investment in Capital Assets	\$ 0	73188	86884	100147	\$ 239,822	\$ 227,836	\$ 258,974	\$ 248,535	\$ 167,386	\$ 132,705
Unrestricted	-	-61202	-45444	12224	14,053	69,193	201,816	276,413	436,937	499,663
Total business-type activities net position	\$ 0	\$ 11,986	\$ 41,440	\$ 112,371	\$ 253,875	\$ 297,029	\$ 460,790	\$ 524,948	\$ 604,323	\$ 632,368
Primary government										
Net Investment in Capital Assets	\$ 5,230,787	\$ 5,063,141	\$ 5,535,785	\$ 5,642,243	\$ 5,809,714	\$ 5,826,941	\$ 5,832,339	\$ 5,897,527	\$ 5,580,528	\$ 6,251,836
Restricted	378,073	755,410	576,215	724,427	691,177	1,169,631	1,079,103	1,059,467	1,508,845	1,946,419
Unrestricted	954,390	1,362,376	930,043	1,254,951	1,546,813	1,473,657	1,928,276	2,765,584	3,425,399	2,940,973
Total primary government net position	\$ 6,563,250	\$ 7,180,927	\$ 7,042,043	\$ 7,621,621	\$ 8,047,704	\$ 8,470,229	\$ 8,839,718	\$ 9,722,578	\$ 10,514,772	\$ 11,139,228

Town of Swansboro, North Carolina
CHANGES IN NET POSITION
Last Ten Fiscal Years
(accretion basis of accounting)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Governmental Activities:										
Expenses										
General government	\$ 1,069,286	\$ 834,559	\$ 1,264,390	\$ 2,554,830	\$ 939,050	\$ 700,524	\$ 924,517	\$ 986,279	\$ 1,154,304	\$ 1,287,661
Public safety	1,248,651	1,453,439	1,485,086	1,622,146	1,989,854	2,266,322	2,031,383	2,183,653	2,778,620	3,153,461
Transportation	353,212	291,241	278,326	308,068	276,500	449,106	430,280	391,538	318,865	525,791
Economic development	56,784	66,166	140,494	310,249	145,233	143,597	331,837	964,839	657,323	220,064
Environmental protection	219,308	-	-	-	-	-	-	-	-	-
Cultural and recreation	325,874	350,443	357,969	321,218	342,413	369,351	419,503	401,829	402,106	416,088
General Services	-	-	-	-	187,429	221,532	297,584	308,153	324,439	293,493
Interest on long-term debt	35,056	22,493	43,548	42,939	41,269	9,706	2,657	8,993	5,732	24,032
Total expenses	3,308,171	3,018,341	3,569,813	5,159,450	3,921,748	4,160,138	4,437,761	5,245,284	5,641,389	5,920,590
Program Revenues										
Charges for services:										
General government	52,165	\$ 75,895	\$ 79,227	\$ 130,524	72,725	57,994	98,838	84,993	89,521	44,654
Public safety	135,979	359,809	195,318	203,587	237,358	295,995	223,605	121,741	133,422	203,991
Transportation	-	-	-	-	-	-	-	-	-	-
Economical development	3,096	1,299	1,345	6,045	31,866	79,096	-	-	-	-
Environmental protection	243,547	-	-	-	-	-	-	-	-	-
Cultural and recreational	41,408	54,394	41,938	116,439	68,131	60,153	115,439	196,175	210,488	207,843
Other	-	-	-	-	-	-	-	-	-	-
Operating grants and contributions	232,326	230,060	305,050	942,063	417,820	584,617	459,558	486,161	618,520	650,528
Capital grants and contributions	226,281	189,638	263,936	99,716	50,508	9,474	147,807	728,531	232,289	674,016
Total program revenues	934,802	911,095	886,814	1,498,374	878,408	1,087,329	1,045,247	1,617,601	1,284,240	1,781,032
Total Governmental Activities Net Program Expense	(2,373,369)	(2,107,246)	(2,682,999)	(3,661,076)	(3,043,340)	(3,072,809)	(3,392,514)	(3,627,683)	(4,357,149)	(4,139,558)
General Revenues and Other Changes in Net Position										
Taxes										
Property taxes	1,507,730	1,537,294	1,566,980	1,696,102	1,745,281	1,827,867	1,893,788	2,441,160	2,558,431	2,589,628
Other taxes	1,089,151	1,121,202	68,371	98,783	71,088	78,930	102,690	120,925	121,780	123,191
Grants and contributions not restricted to specific programs	-	-	1,091,843	1,212,651	1,268,190	1,473,942	1,617,719	1,745,259	1,869,631	1,979,668
Unrestricted investment earnings	5,189	11,865	25,378	42,378	41,710	1,080	1,650	62,397	477,271	653,938
Miscellaneous	91,345	88,178	134,687	1,118,309	365,452	97,872	52,549	78,872	73,295	142,451
Transfers	-	-	(20,000)	1,500	(163,802)	(27,511)	(70,154)	(2,228)	(30,440)	-
Total general revenues and other changes in net position	2,693,415	2,758,539	2,867,259	4,169,723	3,327,919	3,452,180	3,598,242	4,446,385	5,069,968	5,488,876
Total Governmental Activities Change in Net Position	\$ 320,046	\$ 651,293	\$ 184,260	\$ 508,647	\$ 284,579	\$ 379,371	\$ 205,728	\$ 818,702	\$ 712,819	\$ 1,349,318

Town of Swansboro, North Carolina
CHANGES IN NET POSITION
Last Ten Fiscal Years
(accretion basis of accounting)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Business-type Activities:										
Expenses										
Water and Sewer	-	-	-	-	-	-	-	-	-	-
Stormwater	-	71,493	78,517	71,688	123,764	117,630	122,200	218,147	119,772	133,537
Solid Waste	-	272,525	307,920	302,905	335,165	405,335	400,143	432,227	478,621	482,922
Total expenses	-	344,018	386,437	374,593	458,929	522,965	522,343	650,374	598,393	616,459
Revenues										
Charges for services:										
Water and Sewer	-	-	-	-	-	-	-	-	-	-
Stormwater	-	83,261	107,889	116,268	108,587	133,961	150,813	156,725	193,981	162,922
Solid Waste	-	272,743	288,002	314,882	328,044	399,232	455,102	469,069	478,486	481,582
Capital grants and contributions	-	-	-	-	-	-	-	-	-	-
Total revenues	-	356,004	395,891	431,150	436,631	533,193	605,915	625,794	672,467	644,504
Total Business-type Activities Net Program Expense	-	11,986	9,454	56,557	(22,298)	10,228	83,572	(24,580)	74,074	28,045
Other Changes in Net Position										
Unrestricted grants and contributions	-	-	-	-	-	-	-	-	-	-
Unrestricted investment earnings	-	-	-	-	-	-	-	-	-	-
Miscellaneous	-	-	-	5,874	-	5,415	10,035	86,510	4,861	-
Special Item: Net transfer (to) from ONWASA	-	-	-	-	-	-	-	-	-	-
Transfers	-	-	20,000	(1,500)	163,802	27,511	70,154	2,228	440	-
Total Business-type Activities Change in Net Position	\$ -	\$ 11,986	\$ 29,454	\$ 60,931	\$ 141,504	\$ 43,154	\$ 163,761	\$ 64,158	\$ 79,375	\$ 28,045
Total Primary Government Change in Net Position	\$ 320,046	\$ 663,279	\$ 213,714	\$ 569,578	\$ 426,083	\$ 422,525	\$ 369,489	\$ 882,860	\$ 792,194	\$ 1,377,363

Table 3

Town of Swansboro, North Carolina
FUND BALANCES, GOVERNMENTAL FUNDS
 Last Ten Fiscal Years
 (modified accrual basis of accounting)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General Fund										
Nonspendable										
Restricted	206,186	268,203	294,859	416,603	358,110	551,332	492,534	372,002	486,698	542,013
Assigned	-	164,802	97,730	123,471	378,472	249,260	-	385,883	723,569	773,654
Unassigned	1,356,191	1,745,540	1,816,698	2,156,201	2,229,423	2,432,008	2,976,642	3,557,332	3,852,321	3,673,757
Total general fund	\$ 1,562,377	\$ 2,178,545	\$ 2,209,287	\$ 2,696,275	\$ 2,966,005	\$ 3,232,600	\$ 3,470,977	\$ 4,316,557	\$ 5,062,588	\$ 4,989,424
All Other Governmental Funds										
Restricted	-	-	-	-	-	-	-	-	-	-
Unrestricted, reported in:										
Capital projects funds	171,887	281,356	281,356	307,824	333,067	618,299	586,569	675,779	1,022,147	1,404,406
Special revenue funds	-	-	-	-	-	-	-	-	-	-
Total all other governmental funds	\$ 171,887	\$ 281,356	\$ 281,356	\$ 307,824	\$ 333,067	\$ 618,299	\$ 586,569	\$ 675,779	\$ 1,022,147	\$ 1,404,406

Note: The classifications of fund balance changed in 2010.

Table 4

Town of Swansboro, North Carolina
CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS
 Last Ten Fiscal Years
 (modified accrual basis of accounting)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Revenues:										
Ad valorem taxes	\$ 1,513,834	\$ 1,541,629	\$ 1,573,343	\$ 1,722,590	\$ 1,737,283	\$ 1,838,055	\$ 1,895,353	\$ 2,422,751	\$ 2,570,550	\$ 2,568,734
Other taxes and licenses	774,078	812,899	68,371	98,783	71,088	78,930	102,690	120,925	121,780	123,191
Unrestricted intergovernmental revenues	315,073	308,303	1,091,843	1,212,651	1,268,190	1,473,942	1,617,719	1,745,259	1,869,631	1,979,668
Restricted intergovernmental revenues	232,326	419,698	568,986	942,063	417,820	584,617	607,365	486,161	618,520	650,528
Permits and fees	475,835	490,877	317,368	456,595	410,080	414,142	437,882	402,519	432,941	456,028
Sales and services	360	520	460	360	830	1,470	820	390	490	460
Investment earnings	5,189	11,865	25,378	42,378	41,710	1,080	1,650	56,402	308,660	272,846
Miscellaneous	86,080	78,053	72,652	1,110,184	359,752	96,142	50,679	72,094	72,491	108,192
Contributions	3,907	10,125	11,549	7,765	4,870	1,730	1,050	6,778	804	18,309
Total revenues	3,406,682	3,673,969	3,729,950	5,593,369	4,311,623	4,490,108	4,715,208	5,313,279	5,995,867	6,177,956
Expenditures:										
General government	917,528	747,003	479,063	2,282,960	689,791	790,074	861,998	808,777	1,032,159	1,013,448
Public safety	1,259,906	1,324,479	1,430,128	1,656,995	1,880,813	1,852,808	1,972,673	1,986,491	2,600,658	2,382,175
Transportation	281,291	210,436	162,654	229,227	236,081	363,173	267,521	374,652	285,137	428,197
Environmental protection	125,594	-	-	-	-	-	-	-	-	397,553
Cultural and recreational	219,308	277,370	261,618	250,184	251,544	286,572	315,630	216,478	327,777	327,350
Economic development	286,748	66,166	463,456	180,001	145,233	92,936	331,837	324,025	321,594	358,311
Non-departmental	52,929	49,968	300,145	191,044	187,429	221,532	297,584	308,153	324,439	293,493
Capital outlay	800,126	853,047	580,789	177,217	350,163	172,561	94,229	88,432	49,994	957,803
Debt service:										
Principal retirement	289,998	101,613	214,144	217,531	221,000	268,549	294,278	247,375	251,392	340,118
Interest and fees	37,365	32,399	43,548	42,939	41,269	9,706	2,657	8,993	5,732	24,032
Total expenditures	4,270,793	3,662,481	3,935,545	5,228,098	4,003,323	4,057,911	4,438,407	4,363,376	5,198,882	6,522,480
Excess of revenues over (under) expenditures	(864,111)	11,488	(205,595)	365,271	308,300	432,197	276,801	949,903	796,985	(344,524)
Other financing sources (uses):										
Debt issued						-	-	-	-	-
Sales of capital assets	1,358	-	50,486	-	-	-	-	-	-	-
Loan Proceeds	-	920,000	-	-	227,700	110,700	-	-	254,500	349,860
Transfers in		464,955	144,132	17,500		123,634			6,166	
Transfers (out)	(3,056)	(464,955)	(164,132)	(73,000)	(266,270)	(399,936)	(70,154)	(104,323)	(311,620)	(78,500)
Total other financing sources (uses)	(1,698)	920,000	30,486	(55,500)	(38,570)	(165,602)	(70,154)	(104,323)	(50,954)	271,360
Net change in fund balances	\$ (65,683)	\$ 931,488	\$ (175,109)	\$ 309,771	\$ 269,730	\$ 266,595	\$ 206,647	\$ 845,580	\$ 746,031	\$ (73,164)
Debt service as a percentage of noncapital expenditures	9.4%	4.8%	7.7%	5.2%	7.2%	7.2%	6.8%	6.0%	5.0%	6.5%

Table 5

Town of Swansboro, North Carolina
ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY
Last Ten Fiscal Years

Real Property											
Fiscal Year	Residential Property	Commercial Property	Industrial Property	Present-use Value (1)	Personal Property	Public Service Companies (2)	Less Exemptions	Total Taxable Assessed Value	Total Direct Tax Rate (3)	Estimated Actual Taxable Value (4)	Taxable Assessed Value as a Percentage of Actual Value
2016	303,588,080	77,970,081	742,680	11,500	44,201,856	3,854,053	3,335,020	427,033,230	0	0.350	N/A
2017	308,578,874	78,380,101	742,680	13,400	15,920,496	3,745,793	3,286,938	404,094,406	0.350	N/A	N/A
2018	317,532,344	78,289,161	742,680	11,500	16,256,102	3,849,385	4,031,860	444,618,348	0.350	N/A	N/A
2019	332,217,399	108,045,036	594,022	11,580	22,337,442	3,380,344	4,614,990	462,232,273	0.350	N/A	N/A
2020	340,622,360	115,819,752	594,022	7,320	18,518,984	3,283,451	5,046,551	473,799,338	0.350	N/A	N/A
2021	340,888,060	115,819,752	594,022	7,320	24,194,699	3,283,451	5,046,551	479,740,753	0.350	N/A	N/A
2022	354,951,130	117,310,726	594,022	7,320	24,618,118	3,221,166	5,103,710	495,598,772	0.350	N/A	N/A
2023	492,678,353	127,811,781	574,470	7,780	25,296,798	4,164,308	6,077,179	644,456,311	0.350	N/A	N/A
2024	512,719,992	183,098,899	574,470	7,780	26,707,643	4,709,637	59,435,069	668,383,352	0.350	N/A	N/A
2025	517,494,321	183,072,602	574,470	7,780	27,422,349	4,801,668	60,659,494	672,513,896	0.350	N/A	N/A

Source: Annual Town of Swansboro Report of Valuation and Property Tax Levies

Notes:

(1) Present use value property is agricultural and horticultural and forestland for which the owner has applied for the property to be taxed at its present use. The difference in taxes on the present use basis and the taxes that would have been payable are a lien on the property and are deferred. The taxes become due if the property ceases to qualify for present use value. The preceding three fiscal years taxes are then required to be paid. Property in Onslow County is reassessed every four years. The last reassessment was on January 1, 2022. The 22/23FY will reflect the reassessment as of January 1, 2022, and will be the basis for fiscal 2023 taxes. The county assesses property at 100 percent of actual value. Tax rates are per \$100 of assessed value.

(2) Public service companies valuations are provided to the County by North Carolina Department of Revenue. These amounts include both real and personal property.

(3) Per \$100 value.

(4) The estimated market value is calculated by dividing the assessed value by an assessment-to-sales ratio determined by the State Department of Revenue. The ratio is based on the actual property sales which took place during the fiscal year.

Table 6

Town of Swansboro, North Carolina
DIRECT AND OVERLAPPING PROPERTY TAX RATES
 Last Ten Fiscal Years
(rate per \$100 of assessed value)

Fiscal Year	Town's Direct Rate		Total
	Basic Rate	Overlapping Rates	
2016	0.3500	0.6750	1.0250
2017	0.3500	0.6750	1.0250
2018	0.3500	0.7050	1.0550
2019	0.3500	0.7050	1.0550
2020	0.3500	0.7050	1.0550
2021	0.3500	0.7050	1.0550
2022	0.3500	0.6550	1.0050
2023	0.3500	0.6550	1.0050
2024	0.3500	0.6550	1.0050
2025	0.3500	0.6550	1.0050

Sources: Town Finance Office and Onslow County Tax Administrator/Collector

Table 7

Town of Swansboro, North Carolina
PRINCIPAL PROPERTY TAX PAYERS
 Current Year and Nine Years Ago

Taxpayer	2025			2016		
	Taxable Assessed Value	Rank	Percentage of Total Town Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total Town Taxable Assessed Value
Walmart Real Estate Business Trust	12,325,900	1	1.66			-
Whale Enterprises, LLC	4,701,488	2	0.63	4,129,340	2	0.97
Swansboro Ventures	4,047,699	3	0.55	5,793,126	1	1.35
Onslow Propeo Holdings LLC	4,045,710	4	0.55			0.00
All Stor Swansboro LLC	3,822,100	5	0.52	3,332,793	3	0.78
1435 W. Corbett LLC	3,541,700	6	0.48			
Cornerstone Square LLC	3,182,500	7	0.43	2,095,040	10	
Wal Mart Stores east LP US07179	2,835,002	8	0.38			-
Bailey & Fuller Properties LLC	2,814,080	9	0.38			-
The Rosemyr Corporation	2,796,180	10		2,184,890	7	
Swansboro Hill LTD Part			-	2,157,100	8	0.50
Stevenson John O & Susan B			0.00	2,119,220	9	-
A Sydes Construction Inc			0.00			
Perry Michael, Mark & George			-	2,563,900	4	0.60
Carolina Telephone			-	2,393,905	6	0.56
H M Wilson Development LLC						0.00
W. Keith Walsh, LLC						0.00
Jo & T LLC						0.00
Ward Farm LLC				2,407,240	5	
First Citizens Bank & Trust Co						0.00
Total	\$ 44,112,359		5.58 %	\$ 29,176,554		2.44 %

Source: Onslow County Tax Administrator/Collector

Table 8

Town of Swansboro, North Carolina
PROPERTY TAX LEVIES AND COLLECTIONS
Last Ten Fiscal Years

Fiscal Year Ended June 30,	Taxes Levied for the Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2016	1,502,478	1,464,618	97.48	3,510	1,468,128	97.71
2017	1,423,605	1,389,263	97.66	6,241	1,395,504	98.10
2018	1,562,956	1,538,748	98.45	2,893	1,541,641	98.64
2019	1,709,371	1,699,284	99.41	78	1,699,362	99.41
2020	1,758,462	1,739,898	98.94	2,659	1,742,557	99.10
2021	1,831,147	1,816,842	99.22	2,134	1,818,976	99.34
2022	1,909,069	1,895,709	99.30	2,332	1,898,041	99.42
2023	2,444,876	2,394,823	97.95	18,306	2,413,129	98.70
2024	2,576,373	2,537,995	98.51	5,911	2,543,906	98.74
2025	2,592,696	2,550,980	98.39	4,756	2,555,736	98.57

Source: Onslow County Tax Administrator/Collector

Table 9
Town of Swansboro, North Carolina
DIRECT AND OVERLAPPING SALES TAX RATES
Last Ten Fiscal Years

Fiscal Year	Onslow County ^a
2016	2.25
2017	2.25
2018	2.25
2019	2.25
2020	2.25
2021	2.25
2022	2.25
2023	2.25
2024	2.25
2025	2.25

Sources: Town Finance Office and Onslow County Finance Office

Notes: The County sales tax rate may be changed only with the approval of the state legislature.

^a The Town does not levy a separate sales tax from the County.

Table 10

Town of Swansboro, North Carolina
RATIOS OF OUTSTANDING DEBT BY TYPE
 Last Ten Fiscal Years

Fiscal Year	Governmental Activities		Total Primary Government	Percentage of Personal Income ^a	Debt Per Capita
	Installment Purchas e Loans	Leases			
2016	1,219,164	-	1,219,164	N/A	415
2017	2,037,551	-	2,037,551	N/A	691
2018	1,823,407	-	1,823,407	N/A	610
2019	1,605,876	-	1,605,876	N/A	527
2020	1,612,576	-	1,612,576	N/A	530
2021	1,454,727	-	1,454,727	N/A	388
2022	1,160,449	-	1,160,449	N/A	297
2023	913,074	-	913,074	N/A	223
2024	916,182	38,392	954,574	N/A	224
2025	964,316	-	964,316	N/A	231

Notes:

The Town has no outstanding general obligation bonds. Details regarding the Town's outstanding debt can be found in the notes to the financial statements (Note 6)

The Town of Swansboro entered into a 48-month lease as a Lessee for the use of NC ERP Pro 10 Financial Software from Tyler T

^a See Table 13 for personal income and population data. These ratios are calculated using personal income and population for the prior calendar year.

N/A - Personal income information unavailable for this year

Table 11

Town of Swansboro, North Carolina
DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT
As of June 30, 2025

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable ^a	Estimated Share of Direct and Overlapping Debt
Debt repaid with property taxes			
Onslow County General Obligation Debt	\$ 10,585,000	3.38%	\$ 358,089
Other Debt			
Onslow County Limited Obligation Bonds	175,210,000	3.38%	\$ 5,927,335
Onslow County Certificates of Participation	3,330,000	3.38%	\$ 112,654
Onslow County Installment Purchase Loans	550,000	3.38%	\$ 18,606
Subtotal, overlapping debt			<u>6,416,685</u>
Town direct debt			<u>964,316</u>
Total direct and overlapping debt			<u><u>\$ 7,381,001</u></u>

Sources: Assessed value data used to estimate applicable percentages provided by the Onslow County Tax Collector/Assessor. Debt outstanding data provided by each governmental unit.

Notes: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the Town. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of Swansboro. This process recognizes that, when considering the Town's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident--and therefore responsible for repaying the debt--of each overlapping government.

^a For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of Onslow County's taxable assessed value that is within the Town's boundaries and dividing it by each unit's total taxable assessed value.

Table 12

Town of Swansboro, North Carolina
LEGAL DEBT MARGIN INFORMATION
 Last Three Fiscal Years

Legal Debt Margin Calculation for Fiscal Year 2025

Assessed valuations:

Assessed value	\$ 798,878,032
Add back: exempt real property	<u>(60,859,494)</u>
Total assessed value	<u>\$ 738,018,538</u>

Legal debt margin:

Debt limitation - 8 percent of total assessed value	59,041,483
Debt applicable to limitation:	
Total installment purchase obligations	<u>(964,316)</u>

Legal debt margin \$ 58,077,167

	2023	2024	2025
Debt limit	\$ 55,882,880	\$ 59,041,483	\$ 59,041,483
Total net debt applicable to limit	<u>913,074</u>	<u>916,182</u>	<u>964,316</u>
Legal debt margin	<u><u>\$ 54,969,806</u></u>	<u><u>\$ 58,125,301</u></u>	<u><u>\$ 58,077,167</u></u>
Total net debt applicable to the limit as a percentage of debt limit	1.6%	1.6%	1.6%

Note: Under state finance law, the Town's outstanding general obligation debt may not exceed eight percent (8%) of total assessed

Table 13

Town of Swansboro, North Carolina

DEMOGRAPHIC AND ECONOMIC STATISTICS

Last Ten Fiscal Years

Fiscal Year	(1) Population ^a	(2) Personal Income ^a	(2) Per Capita Personal Income ^a	(1) Median Age ^a	(3) School Enrollment ^b	(4) Unemployment Rate Percentage ^c
		(in thousands)				
2016	2,940	N/A	26,429	38	3,337	5.5
2017	2,948	N/A	26,429	38	3309	5.5
2018	2,988	N/A	25,666	38	2,089	4.6
2019	3,045	N/A	25,699	38	3,217	4.5
2020	3,045	N/A	28,530	41	3,170	5.3
2021	3,750	N/A	28,530	41	3,402	4.8
2022	3,904	N/A	42,824	41	4,012	4.8
2023	4,102	N/A	45,028	45	3,427	4.8
2024	4,256	N/A	48,104	39	3,532	4.8
2025	4,179	N/A	54,915	43	3,390	4.6

Sources:

- (1) NC Office of State Planning - State Demographer and US Census Bureau
- (2) US Department of Commerce, Bureau of Economic Analysis
- (3) Onslow County Board of Education
- (4) NC Employment Security Commission
- (5) Census Reporter

NA - Data not available; approximately two-year lag in data released from BEA

Notes:

^a Population, personal income, and median age information is based on surveys conducted during the last quarter of the calendar year. Populations are the Town's however, personal income, per capita personal income, and median age figures are for Onslow County, which include Town of Swansboro.

^b Swansboro schools were contacted at the beginning of each school year for this information. Actual enrollment during the school year could have changed due to transfers and/or late enrollments.

^c Unemployment rate information is as of June 30th.

Table 14

Town of Swansboro, North Carolina
PRINCIPAL EMPLOYERS, CURRENT YEAR

Employer	2025		
	Employees (b)	Rank	Percentage of Total County Employment
Onslow County Board of Education (a)	412	1	30%
Walmart	286	2	21%
High Speed Gear Inc	87	3	6%
Food Lion, LLC	72	4	5%
Town of Swansboro	65	5	5%
Burger King	30	6	2%
McDonald's	27	7	2%
Wendys	26	8	2%
Piggly Wiggly	24	9	2%
Excell Learning Center	19	10	1%
Total	<u>1,048</u>		

Sources: Local employers.

Notes:

(a) Total includes staff at schools in Swansboro town limits: Swansboro High School, Swansboro Middle School, Swansboro Elementary School and Queens Creek Elementary

(b) Total includes full-time and part-time

Data for the nine years prior to the current period not presented because information is not available

Note: Actual number of employees is not available; therefore, the range/ranking provided by the Employment Security Commission is used.

Table 15

Town of Swansboro, North Carolina
FULL-TIME TOWN GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM
Last Ten Fiscal Years

Function/Program	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General government	11	11	13.5	14.5	13.75	13.75	13.75	16.5	16	17
Public safety	11	14	18	17	18.75	20.75	20.75	23.75	26.75	25.75
Transportation	4	4	1.5	1.5	1.3	1.3	2.3	2.75	2.05	3.05
Enterprise Fund-Stormwater	-	1	1	1	1.1	1.1	1.1	1.1	1.1	1.1
Enterprise Fund-Solid Waste	-	1	1	1	1.1	1.1	1.1	1.1	1.1	1.1
Enterprise Fund-Water	*	*	*	*	*	*	*	*	*	*
Enterprise Fund-Wastewater	—	*	*	*	*	*	*	*	*	*
TOTAL	—	26	31	35	35	36	38	39	45	47
										48

* As of January 1, 2007, all water and wastewater operations were transferred to ONWASA, a local water and sewer authority.

Source: Town Finance Office

Table 16

Town of Swansboro, North Carolina
OPERATING INDICATORS BY FUNCTION/PROGRAM
Last Ten Fiscal Years

Function/Program	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General government										
Total permits issued related to:	796	840	956	1037	1144	847.00	650	502	631	463
Residential units	601	620	665	747	894	608.00	388	317	465	346
Commercial units	195	220	291	290	250	239.00	262	185	166	117
Business privilege license collections	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Police										
Physical arrests	111	153	130	179	142	174	258	227	226	218
Fire										
Emergency responses	334	363	370	379	446	449	715	883	1405	1538
Water										
Avg daily consumption (thousands of gallons)	*	*	*	*	*	*	*	*	*	*
Number of utility accounts	*	*	*	*	*	*	*	*	*	*
Wastewater										
Avg daily sewer treatment (thousands of gallons)	*	*	*	*	*	*	*	*	*	*
Number of utility accounts	*	*	*	*	*	*	*	*	*	*
Solid Waste Disposal										
Refuse collected (tons per fiscal year)	1007	1078	1163	1396	1301	1312	1392	1435	1438	1413
Yard waste collected (tons per fiscal year)	24	38	37	16	22	**	**	**	**	**
Recyclables collected (tons per fiscal year)	275	298	290	289	295	229	247	130	276	257

* As of January 1, 2007, all water and wastewater operations were transferred to ONWASA, a local water and sewer authority

Physical Arrests prior to 2015, also included citations.

**Landfill Tonnage details are taken from the Onslow County Solid Waste monthly invoice. As of 7.1.2020 no more yard waste tipping fees apply - Grapple Truck purchased and yard waste disposed directly now at no cost.

NA - Data not available

Sources: Various Town Departments

Table 17

Town of Swansboro, North Carolina
CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM
Last Ten Fiscal Years

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General government										
Buildings	2	2	2	2	2	2	2	2	2	2
Public Safety										
Public Safety Building	1	1	1	1	1	1	1	1	1	1
Police										
Stations	**	**	**	**	**	**	**	**	**	**
Police vehicles	10	11	11	14	16	16	16	16	16	17
Fire										
Stations	**	**	**	**	**	**	**	**	**	**
Fire Vehicles / Engines	9	9	9	9	9	9	9	9	9	9
Fire Hydrants	304	304	304	304	304	304	304	304	304	304
Transportation										
Public Works										
Streets (miles)	14.23	14.72	14.72	14.72	14.95	15.29	15.17	15.72	16.73	17.29
Cultural and Recreation										
Recreation and Parks										
Parks	7	7	7	7	7	7	7	7	7	7
Playgrounds	3	3	3	3	3	3	3	3	3	3
Tennis courts	1	1	1	1	1	1	1	1	1	1
Volleyball courts	0	0	0	0	0	0	0	0	0	0
Public Utilities										
Water										
Water mains (miles)	*	*	*	*	*	*	*	*	*	*
Wastewater										
Sanitary sewers (miles)	*	*	*	*	*	*	*	*	*	*

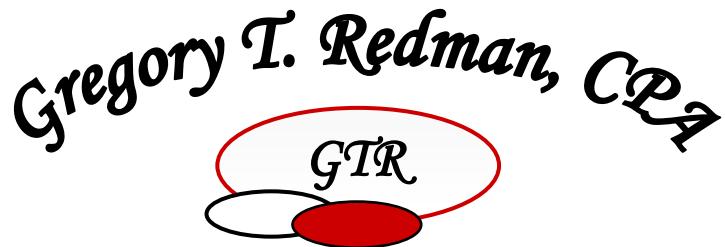
* As of January 1, 2007, all water and wastewater operations were transferred to the County.

**As of March 2016, Public Safety Building accommodates both Police and Fire.

Sources: Various Town Departments

Compliance Section

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Member
North Carolina Association of
Certified Public Accountants

Member
American Institute of
Certified Public Accountants

Report on Internal Control over Financial Reporting
and on Compliance and Other Matters Based on an Audit
of Financial Statements Performed in Accordance with
Government Auditing Standards

Independent Auditor's Report

To the Honorable Mayor and
Members of the Board of Commissioners
Town of Swansboro, North Carolina

I have audited in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, and each major fund, and the aggregate remaining fund information of Town of Swansboro, North Carolina as of and for the year ended June 30, 2025, the related notes to the financial statements, and have issued my report thereon dated November 22, 2025.

Report on Internal Control over Financial Reporting

In planning and performing my audit of the financial statements, I considered Town of Swansboro, North Carolina's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances as a basis for designing my auditing procedures for the purpose of expressing my opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control over financial reporting. Accordingly, I do not express an opinion on the effectiveness of the Town's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency or combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the Town's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

My consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during my audit, I did not identify any deficiencies in internal control over financial reporting that I consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Town of Swansboro, North Carolina's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Bryan R. Johnson, CPA". The signature is fluid and cursive, with "Bryan R." on the first line and "Johnson, CPA" on the second line.

Tarboro, North Carolina
November 22, 2025

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