# **CITY OF STAR, IDAHO**

Report on Audited
Basic
Financial Statements
and
Supplemental Information

For the Year Ended September 30, 2021

# **Table of Contents**

|   | <u>Page</u> |
|---|-------------|
| Independent Auditor's Report  | 1           |
| BASIC FINANCIAL STATEMENTS  |             |
| Government-wide Financial Statements:   |             |
| Statement of Net Position   | 4           |
| Statement of Activities   | 5           |
| Fund Financial Statements:  |             |
| Balance Sheet – Governmental Funds  | 6           |
| Reconciliation of the Balance Sheet of the Governmental Funds to the Statement of Net Position  | 7           |
| Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds  | 8           |
| Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of the Governmental Funds to the Statement of Activities | 9           |
| Notes to Financial Statements   | 10          |
| REQUIRED SUPPLEMENTARY INFORMATION  |             |
| Budgetary (GAAP Basis) Comparison Schedule:   |             |
| General Fund  | 24          |
| Park Impact Fee Fund  | 25          |
| Notes to Required Supplementary Information   | 26          |
| Schedule of the City's Proportionate Share of the Net Pension Liability and Schedule of City Contributions                                      | 27          |
| SUPPLEMENTAL INFORMATION  |             |
| Supplemental Schedule of Revenues by Source - Budget and Actual - General Fund  | 28          |

# Table of Contents (continued)

|  | <u>Page</u> |
|--|-------------|
| Supplemental Schedule of Expenditures by Object of Expenditure - Budget and Actual - General Fund  | 29          |
| FEDERAL REPORTS  |             |
| Independent Auditor's Report on Internal Control Over Financial<br>Reporting and on Compliance and Other Matters Based on an<br>Audit of Financial Statements Performed in Accordance With |             |
| Government Auditing Standards  | 31          |
| Schedule of Findings   | 33          |
| Management's Reponse to Findings   | 34          |



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## **Independent Auditor's Report**

Honorable Mayor and City Council Star, Idaho

#### Report on the Audit of the Financial Statements

### **Opinions**

We have audited the accompanying financial statements of the governmental activities and each major fund of the City of Star, Idaho (the City), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental and each major fund of the City of Star, Idaho, as of September 30, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of City of Star and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions ore events, considered in the aggregate, that raise substantial doubt about the City of Star's ability to continue as a going concern for one year after the date that the financial statements are issued

### Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the City of Star, Idaho's internal control. Accordingly, no
  such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Star, Idaho's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, schedule of the City's proportionate share of Net Pension Liability, and the schedule of City contributions on pages 24 through 27 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which

consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

# Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Star, Idaho's basic financial statements. The supplemental information is presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplemental information was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information is fairly stated in all material respects in relation to the basic financial statements as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 5, 2022 on our consideration of the City of Star, Idaho's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Star, Idaho's internal control over financial reporting and compliance

Zwysart John & Associates, CPAs PLLC

Nampa, Idaho December 5, 2022

# Statement of Net Position September 30, 2021

|   | Governmental<br>Activities |            |
|---|----------------------------|------------|
| Assets  |                            |            |
| Current Assets:                                 |                            |            |
| Cash and Cash Equivalents                       | \$                         | 10,666,675 |
| Receivables, Net:                               |                            |            |
| Property Taxes                                  |                            | 22,286     |
| Accounts  |                            | 216,284    |
| Interest  |                            | 270        |
| Other Receivables                               |                            | 25,973     |
| Due From Other Governments                      |                            | 328,537    |
| Prepaid Expenses                                |                            | 13,555     |
| Noncurrent Assets:                              |                            |            |
| Net Pension Asset                               |                            | 5,362      |
| Capital Assets:                                 |                            |            |
| Land and Construction in Progress               |                            | 2,127,483  |
| Building, Net                                   |                            | 1,842,608  |
| Furniture, Fixtures, and Equipment, Net         |                            | 122,940    |
| Improvements, Net                               |                            | 2,768,579  |
| Total Capital Assets                            |                            | 6,861,610  |
| Total Assets                                    |                            | 18,140,552 |
| Deferred Outflows                               |                            |            |
| Pension Related Items                           |                            | 90,670     |
| Total Deferred Outflows                         |                            | 90,670     |
| Liabilities Current Liabilities:                |                            |            |
| Accounts Payable and Other Current Liabilities  |                            | 114,978    |
| Total Liabilities                               |                            | 114,978    |
| Deferred Inflows                                |                            |            |
| Pension Related Items                           |                            | 171,517    |
| Total Deferred Inflows                          |                            | 171,517    |
| Net Position                                    |                            |            |
| Invested in Capital Assets, Net of Related Debt |                            | 6,861,610  |
| Unrestricted (Deficit) Surplus                  |                            | 11,083,117 |
| Total Net Position                              | \$                         | 17,944,727 |
|   |                            |            |

The accompanying notes are an integral part of the financial statements.

# Statement of Activities For the Year Ended September 30, 2021

|  |              |                 | rogram Revenue   |               | Net (Expense)<br>Revenue and<br>Changes in |
|--|--------------|-----------------|------------------|---------------|--|
|  |              | Charges for     | Operating        | Capital       | Net Position -                             |
|  |              | Services and    | Grants and       | Grants and    | Governmental                               |
|  | Expenses     | Sales           | Contributions    | Contributions | Activities                                 |
| Primary Government: Governmental Activities: |              |                 |                  |               |  |
| General Administrative                       | \$ 6,875,846 | \$ 6,525,257    | \$ 1,614,019     | \$ -          | \$ 1,263,430                               |
| Parks and Recreation                         | 718,639      | 2,095,801       | -                | -             | 1,377,162                                  |
| Police                                       | 1,169,411    | -               | -                | -             | (1,169,411)                                |
| Total Governmental Activities                | \$ 8,763,896 | \$ 8,621,058    | \$ 1,614,019     | \$ -          | 1,471,181                                  |
|  |              | General Reven   |                  |               | 1,546,436                                  |
|  |              | State Sources   |                  |               | 1,500,453                                  |
|  |              | Other           | •                |               | 50,454                                     |
|  |              |                 | nvestment Earni  | nas           | 22,729                                     |
|  |              |                 | Revenues and     | •             | 3,120,072                                  |
|  |              | Change in Ne    |                  |               | 4,591,253                                  |
|  |              | -               | eginning of Year |               | 13,442,298                                 |
|  |              | Prior Period Ad | -                |               | (88,824)                                   |
|  |              | Net Position, B | eginning of Year |               | 13,353,474                                 |
|  |              | Net Position, E | nd of Year       |               | \$ 17,944,727                              |

Balance Sheet -Governmental Funds September 30, 2021

|  | General         | P  | ark Impact<br>Fees | G  | Total<br>overnmental<br>Funds |
|--|-----------------|----|--------------------|----|-------------------------------|
| Assets                                   |                 |    |                    |    |                               |
| Cash and Cash Equivalents                | \$<br>8,728,355 | \$ | 1,938,320          | \$ | 10,666,675                    |
| Receivables, Net:                        |                 |    |                    |    |                               |
| Property Taxes                           | 22,286          |    | -                  |    | 22,286                        |
| Accounts                                 | 216,284         |    | -                  |    | 216,284                       |
| Interest                                 | 270             |    | -                  |    | 270                           |
| Other Receivables                        | 25,973          |    | -                  |    | 25,973                        |
| Due From Other Governments               | 328,537         |    | -                  |    | 328,537                       |
| Prepaid Expenses                         | 13,555          |    | -                  |    | 13,555                        |
| Total Assets                             | \$<br>9,335,260 | \$ | 1,938,320          | \$ | 11,273,580                    |
|  |                 |    |                    |    |                               |
| Liabilities                              |                 |    |                    |    |                               |
| Accounts Payable                         | \$<br>114,978   | \$ | -                  | \$ | 114,978                       |
| Total Liabilities                        | 114,978         |    | -                  |    | 114,978                       |
|  |                 |    |                    |    |                               |
| Deferred Inflows                         |                 |    |                    |    |                               |
| Unearned Revenue - Property Taxes        | 20,391          |    | -                  |    | 20,391                        |
| Total Deferred Inflows                   | 20,391          |    | -                  |    | 20,391                        |
|  |                 |    |                    |    |                               |
| Fund Balances                            |                 |    |                    |    |                               |
| Nonspendable:                            |                 |    |                    |    |                               |
| Prepaid Items                            | 13,555          |    | -                  |    | 13,555                        |
| Assigned                                 | 8,707           |    | -                  |    | 8,707                         |
| Unassigned                               | <br>9,177,629   |    | 1,938,320          |    | 11,115,949                    |
| Total Fund Balance                       | 9,199,891       |    | 1,938,320          |    | 11,138,211                    |
|  | <br>            |    |                    |    |                               |
| Total Liabilities, Deferred Inflows, and |                 |    |                    |    |                               |
| Fund Balances                            | \$<br>9,335,260 | \$ | 1,938,320          | \$ | 11,273,580                    |

The accompanying notes are an integral part of the financial statements.

# Reconciliation of the Balance Sheet of the Governmental Funds to the Statement of Net Position September 30, 2021

Total Fund Balances - Governmental Funds

\$ 11,138,211

Amounts reported for governmental activities in the Statement of Net Position are different because of the following:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in governmental funds. Those assets consist of:

| Land and Construction in Progress                              | \$ 2,127,483 |
|--|--------------|
| Buildings, Net of \$761,622 Accum. Depr.                       | 1,842,608    |
| Furniture, Fixtures, and Equip., Net of \$279,211 Accum. Depr. | 122,940      |
| Improvements, Net of \$1,043,203 Accum. Depr.                  | 2,768,579    |

6,861,610

Property taxes receivable will be collected this year, but are not available soon enough to pay for current period's expenditures and, therefore, are deferred in the funds.

20,391

The District participates in the Public Employer Retirement System of Idaho, which is a cost-sharing plan. As a participant they are required to report their share of the Net Pension Liability and the related deferred inflows and outflows on their Statement of Net Position.

| Net Pension Liability             | \$<br>5,362 |
|-----------------------------------|-------------|
| Pension Related Deferred Inflows  | (171,517)   |
| Pension Related Deferred Outflows | 90,670      |

(75,485)

Net Position of Governmental Activities

\$ 17,944,727

Statement of Revenues, Expenditures, and Changes in Fund Balances - Government Funds For the Year Ended September 30, 2021

|                                     | General      | Park Impact<br>Fees | Total<br>Governmental<br>Funds |
|-------------------------------------|--------------|---------------------|--------------------------------|
| Revenues                            |              |                     |                                |
| Property Taxes                      | \$ 1,543,372 | \$ -                | \$ 1,543,372                   |
| Charges for Services                | 3,817,087    | -                   | 3,817,087                      |
| Fees                                | 3,252,121    | 1,551,850           | 4,803,971                      |
| Intergovernmental                   | 1,500,453    | -                   | 1,500,453                      |
| Grants and Contributions            | 1,614,019    | -                   | 1,614,019                      |
| Interest Income                     | 22,729       | -                   | 22,729                         |
| Other                               | 50,454       |                     | 50,454                         |
| Total Revenues                      | 11,800,235   | 1,551,850           | 13,352,085                     |
| Expenditures Current:               |              |                     |                                |
| General Administrative              | 6,187,923    | -                   | 6,187,923                      |
| Parks and Recreation                | 225,986      | 1,573,844           | 1,799,830                      |
| Police                              | 1,169,411    | -                   | 1,169,411                      |
| Capital Outlay                      | 513,499      |                     | 513,499                        |
| Total Expenditures                  | 8,096,819    | 1,573,844           | 9,670,663                      |
| Net Change in Fund Balances         | 3,703,416    | (21,994)            | 3,681,422                      |
| Fund Balances - Beginning, Previous | 5,585,299    | 1,960,314           | 7,545,613                      |
| Prior Period Adjustment             | (88,824)     |                     | (88,824)                       |
| Fund Balances - Beginning           | 5,496,475    | 1,960,314           | 7,456,789                      |
| Fund Balances - Ending              | \$ 9,199,891 | \$ 1,938,320        | \$ 11,138,211                  |

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of the Governmental Funds to the Statement of Activities

For the Year Ended September 30, 2021

Total Net Change in Fund Balances - Governmental Funds

\$ 3,681,422

Amounts reported for governmental activities in the Statement of Activities are different because of the following:

Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their useful lives as depreciation expense. In the current period these amounts are:

| Capital Outlay       | \$ 1,246,727 |
|----------------------|--------------|
| Depreciation Expense | (264,475)    |
| Net                  |              |

Because some property taxes will not be collected for several months after the City's fiscal year ends, they are not considered as "available" revenues in the governmental funds and are, instead, counted as deferred tax revenues. They are, however, recorded as revenues in the Statement of Activities.

3,064

982,252

The District participates in the Public Employee Retirement System of Idaho, which is a cost-sharing plan. As a participant they are required to report their share of the Net Pension Liability and the related deferred inflows and outflows on their Statement of net Position. The changes in the Net Pension Liability and the related deferred inflows and outflows does not affect the governmental funds, but are reported in the Statement of Activities.

(75,485)

Change in Net Position of Governmental Activities

\$ 4,591,253

The accompanying notes are an integral part of the financial statements.

Notes to Financial Statements For the Year Ended September 30, 2021

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#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# A. Reporting Entity

The accompanying financial statements present the activities of City of Star, Idaho (the City). The City receives funding from local, state, and federal government sources and must comply with all of the requirements of these funding source entities. However, the City is not included in any other governmental reporting entity as defined by generally accepted accounting principles. Board members are elected by the public and have decision-making authority, the power to designate management, the ability to significantly influence operations, and the primary accountability for fiscal matters. In addition, the City's reporting entity does not contain any component units as defined in Governmental Accounting Standards.

# B. <u>Basis of Presentation, Basis of Accounting</u>

#### Basis of Presentation

Government-wide Statements: The Statement of Net Position and the Statement of Activities display information about the financial activities of the City, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the City's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function.
- Indirect expenses expenses of the general government related to the
  administration and support of the City's programs, such as personnel and
  accounting (but not interest on long-term debt) are allocated to programs
  based on their percentage of total primary government expenses. Interest
  expenses are allocated to the programs that manage the capital assets
  financed with long-term debt.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes and state formula aid, are presented as general revenues.

# Notes to Financial Statements For the Year Ended September 30, 2021

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Fund Financial Statements: The fund financial statements provide information about the City's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds would be aggregated and reported as nonmajor funds. However, the City only has two funds which are both major funds.

The City reports the following major governmental funds:

- General fund. This is the City's primary operating fund. It accounts for all financial resources of the City, except those required to be accounted for in another fund.
- Park Impact Fee fund. This fund accounts for impact fees collected for the city's parks.

#### Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include property taxes, grants, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The City considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, and claims and judgments, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

#### **Property Tax Calendar**

The City levies its real property taxes through the county in September of each year based upon the assessed valuation as of the previous July 1. Property taxes are due in two installments on December 20 and June 20 and are considered

Notes to Financial Statements
For the Year Ended September 30, 2021

delinquent on January 1 and July 1, at which time the property is subject to lien.

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### Fund Balance Reporting in Governmental Funds

Different measurement focuses and bases of accounting are used in the government-wide Statement of Net Position and in the governmental fund Balance Sheet. The City uses the following fund balance categories in the governmental fund financial statements:

- Nonspendable. Balances of funds unavailable to be spent.
- Assigned. Funds assigned by management for specific purposes.
- Unassigned. Balances available for any purpose.

The remaining fund balance classifications (restricted, and committed) are either not applicable or no formal policy has yet been established to be able to utilize such classifications of fund balance. However, if there had been committed funds, these amounts would have been decided by the City Council, the City's highest level of decision-making authority, through a formal action. The City Council would also have the authority to assign funds or authorize another official to do so.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets/fund balance available to finance the program. When both restricted and unrestricted resources are available for use, it is the government's intent to use restricted resources first, then unrestricted resources as they are needed.

There is also no formal policy regarding the use of committed, assigned, or unassigned fund balances. However, it is the City's intent that when an expenditure is incurred for purposes for which amounts in any of the unrestricted classifications of fund balance could be used, the City considers committed amounts to be reduced first, followed by assigned amounts, and then unassigned amounts.

#### C. Assets and Liabilities

#### Cash Equivalents

The City requires all cash belonging to the City to be placed in custody of the Clerk. For presentation in the financial statements, investments in cash, external investment pool, and investments with an original maturity of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments. See Note 2.

# Notes to Financial Statements For the Year Ended September 30, 2021

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### Accounts Receivable

All receivables are shown net of an allowance for uncollectible accounts. As of September 30, 2021, there is no allowance for bad debt.

#### Capital Assets

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed assets are reported at estimated fair value at the time received. Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the government-wide statements are shown below:

|                                | Capitalization | Depreciation  | Estimated          |
|--------------------------------|----------------|---------------|--------------------|
|                                | <u>Policy</u>  | Method        | <u>Useful Life</u> |
| Buildings and Improvements     | \$1,000        | Straight-Line | 5 – 40 Years       |
| Furniture, Fixtures, and Equip | o. \$1,000     | Straight-Line | 5 – 15 Years       |

The City has elected not to report major general infrastructure assets retroactively. Also, the City does not report roads and highways. The infrastructure is maintained and owned by Ada County Highway District (ACHD), a taxing entity. The City has no control over ACHD. Depreciation is used to allocate the actual or estimated historical cost of all capital assets over their estimated useful lives.

#### Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### Pensions

For purposes of measuring the net pension liability and pension expense, information about the fiduciary net position of the Public Employee Retirement System of Idaho Base Plan (Base Plan) and additions to/deductions from Base Plan's fiduciary net position have been determined on the same basis as they are reported by the Base Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Notes to Financial Statements For the Year Ended September 30, 2021

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#### 2. CASH AND INVESTMENTS

#### **Deposits**

As of September 30, 2021, the carrying amount of the City's deposits was \$7,522,422 and the respective bank balances totaled \$7,945,384. \$1,425,670 of the total bank balance was insured or collateralized with pooled securities held by the pledging institution in the name of the City.

#### Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned. As of September 30, 2021, \$1,425,670 of the City's deposits were covered by the federal depository insurance or by collateral held by the City's agent or pledging financial institution's trust department or agent in the name of the City, and \$6,519,714 were exposed to custodial credit risk. The City does not have a formal policy limiting its exposure to custodial credit risk. The City also had \$214 of cash on hand at the end of the year.

#### Custodial Credit Risk – Investments

Custodial credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The City does not have a formal policy limiting its custodial credit risk for investments.

#### Interest Rate Risk

The City does not have a formal policy limiting investment maturities that would help manage its exposure to fair value losses from increasing interest rates.

## <u>Investments</u>

The City voluntarily participates in the State of Idaho Investment Pool which is not rated. The pool is not registered with the Securities and Exchange Commission or any other regulatory body. Oversight of the pool is with the State Treasurer, and Idaho Code defines allowable investments. The fair value of the City's investment in the pool is the same as the value of the pool shares. The City follows Idaho Statute that outlines qualifying investment options as follows:

Idaho Code authorizes the City to invest any available funds in obligations issued or guaranteed by the United States Treasury, the State of Idaho, local Idaho municipalities and taxing districts, the Farm Credit System, or Idaho public corporations, as well as time deposit accounts and repurchase agreements.

# Notes to Financial Statements For the Year Ended September 30, 2021

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# 2. CASH AND INVESTMENTS (continued)

The City's investments at September 30, 2021, are summarized below:

|                          |             | Investment Matu | urities (in Years) |
|--------------------------|-------------|-----------------|--------------------|
| Investment               | Fair Value  | Less than 1     | 1 - 5              |
| External Investment Pool | \$2,727,215 | \$ 2,727,215    | \$ -               |
| Money Market             | 416,824     | 416,824         |                    |
|                          | \$3,144,039 | \$ 3,144,039    | \$                 |

At year-end, the cash and investments were reported in the basic financial statements in the following categories:

|                                     | Governmental |            |
|-------------------------------------|--------------|------------|
|                                     |              | Activities |
| Cash and cash equivalents           | \$           | 7,522,636  |
| Investments categorized as deposits |              | 3,144,039  |
|                                     | \$           | 10,666,675 |

#### 3. DUE FROM OTHER GOVERNMENTAL UNITS

Amounts due from other governmental units (State of Idaho) consist of state revenue sharing of \$328,537.

#### 4. EMPLOYEE BENEFITS

Vacation leave is granted to all regular City employees. In the event of termination, an employee is reimbursed for accumulated vacation leave. However, vacation leave does not accumulate beyond year-end. Employees must use it or lose it.

#### 5. PROPERTY TAXES

The City receives tax revenue from Ada County and Canyon County. The County is responsible for property valuation and collection of tax levies. The taxes that have not been remitted to the City by the County as of September 30, 2021, are considered by the City as a receivable. Taxes not collected within 60 days after September 30, 2021, are not considered available for use by the City and are recorded as deferred revenue in the fund financial statements.

# Notes to Financial Statements For the Year Ended September 30, 2021

#### 6. CAPITAL ASSETS

| Capital asset activity for the fiscal year ended September 30, 2021, was as follows: |                    |                    |                    |                    |  |  |  |
|--|--------------------|--------------------|--------------------|--------------------|--|--|--|
|  | Balance            |                    |                    | Balance            |  |  |  |
|  | 9/30/2020          | Additions          | Disposals          | 9/30/2021          |  |  |  |
| Governmental Activities:   |                    |                    |                    |                    |  |  |  |
| Capital Assets Not Being Depreciat   | ted:               |                    |                    |                    |  |  |  |
| Land   | \$1,609,411        | \$ -               | \$ -               | \$ 1,609,411       |  |  |  |
| Construction in Progress   | 332,664            | 867,489            | (682,081)          | 518,072            |  |  |  |
| Total Historical Cost  | 1,942,075          | 867,489            | (682,081)          | 2,127,483          |  |  |  |
| Capital Assets Being Depreciated:  |                    |                    |                    |                    |  |  |  |
| Buildings  | 2,604,230          | _                  | -                  | 2,604,230          |  |  |  |
| Furniture, Fixtures, and Equip.  | 360,155            | 41,996             | -                  | 402,151            |  |  |  |
| Improvements   | 2,792,459          | 1,019,323          |                    | 3,811,782          |  |  |  |
| Total Historical Cost  | 5,756,844          | 1,061,319          |                    | 6,818,163          |  |  |  |
| Less: Accumulated Depreciation   |                    |                    |                    |                    |  |  |  |
| Buildings  | 688,312            | 73,310             | -                  | 761,622            |  |  |  |
| Furniture, Fixtures, and Equip.  | 227,877            | 51,334             | -                  | 279,211            |  |  |  |
| Improvements   | 903,372            | 139,831            |                    | 1,043,203          |  |  |  |
| Total Acc. Depr.   | 1,819,561          | 264,475            |                    | 2,084,036          |  |  |  |
| Total Capital Assets   |                    |                    |                    |                    |  |  |  |
| Being Depreciated, Net   | 3,937,283          | 796,844            |                    | 4,734,127          |  |  |  |
| Governmental Activities  |                    |                    |                    |                    |  |  |  |
| Capital Assets – Net   | <u>\$5,879,358</u> | <u>\$1,664,333</u> | <u>\$(682,081)</u> | <u>\$6,861,610</u> |  |  |  |

Depreciation expense was charged to the functions of the City as follows:

Governmental Activities:

| General Administrative | \$140,935        |
|------------------------|------------------|
| Parks                  | 123,540          |
| Total                  | <u>\$264,475</u> |

#### 7. RISK MANAGEMENT

The City is exposed to a considerable number of risks of loss including, but not limited to, a) damage to and loss of property and contents, b) employee torts, c) professional liabilities, i.e. errors and omissions, d) environmental damage, e) workers' compensation, i.e. employee injuries, and f) medical insurance costs of its employees. Commercial insurance policies are purchased to transfer the risk of loss for property and content damage, employee torts, and professional liabilities.

# Notes to Financial Statements For the Year Ended September 30, 2021

#### 8. PENSION PLAN

#### Plan Description

The City of Star, Idaho contributes to the Base Plan which is a cost-sharing multipleemployer defined benefit pension plan administered by Public Employee Retirement System of Idaho (PERSI or System) that covers substantially all employees of the State of Idaho, its agencies and various participating political subdivisions. The cost to administer the plan is financed through the contributions and investment earnings of the plan. PERSI issues a publicly available financial report that includes financial statements and the required supplementary information for PERSI. That report may be obtained on the PERSI website at www.persi.idaho.gov.

Responsibility for administration of the Base Plan is assigned to the Board comprised of five members appointed by the Governor and confirmed by the Idaho Senate. State law requires that two members of the Board be active Base Plan members with at least ten years of service and three members who are Idaho citizens not members of the Base Plan except by reason of having served on the Board.

#### Pension Benefits

The Base Plan provides retirement, disability, death and survivor benefits of eligible members or beneficiaries. Benefits are based on members' years of service, age, and highest average salary. Members become fully vested in their retirement benefits with five years of credited service (5 months for elected or appointed officials). Members are eligible for retirement benefits upon attainment of the ages specified for their employment classification. The annual service retirement allowance for each month of credited service is 2.0% (2.3% for police/firefighters) of the average monthly salary for the highest consecutive 42 months.

The benefit payments for the Base Plan are calculated using a benefit formula adopted by the Idaho Legislature. The Base Plan is required to provide a 1% minimum cost of living increase per year provided the Consumer Price Index increases 1% or more. The PERSI Board has the authority to provide higher cost of living increases to a maximum of the Consumer Price Index movement or 6%, whichever is less; however, any amount above the 1% minimum is subject to review by the Idaho Legislature.

#### Member and Employer Contributions

Member and employer contributions paid to the Base Plan are set by statute and are established as a percent of covered compensation. Contribution rates are determined by the PERSI Board within limitations, as defined by state law. The Board may make periodic changes to employer and employee contribution rates (expressed as percentages of annual covered payroll) that are adequate to accumulate sufficient assets to pay benefits when due.

# Notes to Financial Statements For the Year Ended September 30, 2021

# 8. PENSION PLAN (continued)

The contribution rates for employees are set by statute at 60% of the employer rate for general employees and 74% for police and firefighters. As of June 30, 2021 it was 7.16% for general employees and 9.13% for police and firefighters. The employer contribution rate as a percent of covered payroll is set by the Retirement Board and was 11.94% for general employees and 12.28% for police and firefighters. The City of Star, Idaho's contributions were \$51,476 for the year ended September 30, 2021.

Pension Liabilities, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2021, the City of Star, Idaho reported a liability (asset) for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of June 30, 2021, and the total pension liability (asset) used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. The City of Star, Idaho's proportion of the net pension liability (asset) was based on the City of Star, Idaho's share of contributions in the Base Plan pension plan relative to the total contributions of all participating PERSI Base Plan employers. At June 30, 2021, the City of Star, Idaho's proportion was 0.0067886 percent.

For the year ended 2021September 30, 2021, the City of Star, Idaho recognized pension expense/(revenue) of \$126,962. At September 30, 2021, the City of Star, Idaho reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|  | Deferred<br>Outflows of<br>Resources | Deferred<br>Inflows of<br>Resources |
|--|--------------------------------------|-------------------------------------|
| Differences between expected and actual experience   | \$<br>7,899                          | \$<br>3,116                         |
| Changes in assumptions or other inputs   | 61,544                               | -                                   |
| Net difference between projected and actual earnings on pension plan investments   | -                                    | 168,401                             |
| Changes in the employer's proportion and differences between the employer's contributions and the employer's proportionate contributions | -                                    | -                                   |
| City of Star, Idaho's contributions subsequent to the measurement date   | 21,227                               | -                                   |
| Total  | \$<br>90,670                         | \$<br>171,517                       |

# Notes to Financial Statements For the Year Ended September 30, 2021

## 8. PENSION PLAN (continued)

\$21,227 reported as deferred outflows of resources related to pensions resulting from Employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ending September 30, 2021.

The average of the expected remaining service lives of all employees that are provided with pensions through the System (active and inactive employees) determined at July 1, 2021, the beginning of the measurement period ended June 30, 2020, is 4.7 and 4.6 for measurement period June 30, 2021.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (revenue) as follows:

| For the Year<br>Ended |               |
|-----------------------|---------------|
| September 30:         | <br>PERSI     |
| 2022                  | \$<br>(2,784) |
| 2023                  | (21,639)      |
| 2024                  | (18,910)      |
| 2025                  | (37,514)      |

# Actuarial Assumptions

Valuations are based on actuarial assumptions, the benefit formulas, and employee groups. Level percentages of payroll normal costs are determined using the Entry Age Normal Cost Method. Under the Entry Age Normal Cost Method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated as a level percentage of each year's earnings of the individual between entry age and assumed exit age. The Base Plan amortizes any unfunded actuarial accrued liability (asset) based on a level percentage of payroll. The maximum amortization period for the Base Plan permitted under Section 59-1322, Idaho Code, is 25 years.

The total pension liability (asset) in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| Inflation                 | 2.30%                             |
|---------------------------|-----------------------------------|
| Salary increases          | 3.05%                             |
| Salary inflation          | 3.05%                             |
| Investment rate of return | 6.35 %, net of investment expense |
| Cost-of-living            | 1%                                |

# Notes to Financial Statements For the Year Ended September 30, 2021

# 8. PENSION PLAN (continued)

Contributing Members, Service Retirement Members, and Beneficiaries

- General Employees and All Beneficiaries Males-2010 General Tables, increased 11%
- General Employees and All Beneficiaries Females Pub-2010 General Tables, increased 21%
- Teachers Males Pub-2010 Teacher Tables, increased 12%
- Teachers Females Pub-2010 Teacher Tables, increased 21%
- Fire & Police Males Pub-2010 Safety Tables, increased 21%
- Fire & Police Females Pub-2010 Safety Tables, increased 26%
- Disabled Members Males Pub-2010 Disabled Tables, increase 38%
- Disabled Members Females Pub-2010 Disabled Tables, increased 36%

An experience study was performed for the period July 1, 2015 through June 30, 2020 which reviewed all economic and demographic assumptions including mortality. The Total Pension Liability (Asset) as of June 30, 2021 is based on the results of an actuarial valuation date of July 1, 2021.

The long-term expected rate of return on pension plan investments was determined using the building block approach and a forward-looking model in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Even though history provides a valuable perspective for setting the investment return assumption, the System relies primarily on an approach which builds upon the latest capital market assumptions. Specifically, the System uses consultants, investment managers and trustees to develop capital market assumptions in analyzing the System's asset allocation. The assumptions and the System's formal policy for asset allocation are shown below. The formal asset allocation policy is somewhat more conservative than the current allocation of System's assets.

The best-estimate range for the long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The capital market assumptions are as of 2021.

# Notes to Financial Statements For the Year Ended September 30, 2021

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# 8. PENSION PLAN (continued)

| Asset Class                                   | _                              | Target<br>Allocation | Long-Term Expected Nominal Rate of Return (Arithmetic) | Long-Term<br>Expected Real<br>Rate of Return<br>(Arithmetic) |
|---|--------------------------------|----------------------|--|--|
| Core Fixed Income                             | Barclays Aggregate             | 30.00%               | 1.80%  | -0.20%   |
| Broad US Equities                             | Wilshire 5000/Russell 300      | 55.00%               | 8.00%  | 6.00%  |
| Developed Foreign Equities                    | MSCI EAFE/World ex US          | 15.00%               | 8.25%  | 6.25%  |
| Assumed Inflation - Mean                      |                                |                      | 2.00%  | 2.00%  |
| Assumed Inflation - Standard Devi             | ation                          |                      | 1.50%  | 1.50%  |
| Portfolio Arithmetic Mean Return              |                                |                      | 6.18%  | 4.18%  |
| Portfolio Standard Deviation                  |                                |                      | 12.29%   | 12.29%   |
| Portfolio Long-Term (Geometric) E             | 5.55%                          | 3.46%                |  |  |
| Assumed Investment Expenses                   |                                |                      | 0.40%  | 0.40%  |
| Portfolio Long-Term (Geometric) E<br>Expenses | expected Rate of Return, Net o | of Investment        | 5.15%  | 3.06%  |

#### Discount Rate

The discount rate used to measure the total pension liability (asset) was 6.35%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate. Based on these assumptions, the pension plans' net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset). The long-term expected rate of return was determined net of pension plan investment expense but without reduction for pension plan administrative expense.

Sensitivity of the Employer's proportionate share of the net pension liability to changes in the discount rate.

The following presents the Employer's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.35 percent, as well as what the Employer's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.35 percent) or 1-percentage-point higher (7.35 percent) than the current rate:

|   | 19 | % Decrease<br>(5.35%) | rrent Discount<br>Rate (6.35%) | 1' | % Increase<br>(7.35%) |
|---|----|-----------------------|--------------------------------|----|-----------------------|
| Employer's proportionate share of the net pension liability (asset) | \$ | 186,377               | \$<br>(5,362)                  | \$ | (162,534)             |

# Notes to Financial Statements For the Year Ended September 30, 2021

# 8. PENSION PLAN (continued)

Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERSI financial report.

PERSI issues a publicly available financial report that includes financial statements and the required supplementary information for PERSI. That report may be obtained on the PERSI website at www.persi.idaho.gov.

## 9. DEFERRED COMPENSATION PLAN (457)

Permanent employees of the City may participate in a deferred compensation plan adopted under the provisions of Internal Revenue Code Section 457 (Deferred Compensation Plans with Respect to Service for State and Local Governments).

Employees are eligible for the 457 plan after six months of employment at which time the City will contribute \$375 per month per full time employee and part-time employees \$188. Under the plan, employees may elect to defer a portion of their salaries and avoid paying taxes on the deferred portion until withdrawal at a later date. The deferred compensation amount is not available for withdrawal by employees until termination, retirement, death, or unforeseeable emergency.

The City has no liability for losses under the plan but it does have the obligation of due care in selecting the third-party administrator. The deferred compensation plan is administered by The Hartford, an unrelated organization. City of Star, Idaho's employer contributions paid were \$30,000 for the year ended September 30, 2021.

#### 10. COUNCIL DESIGNATIONS

The City has set aside a scholarship fund of \$8,707 for local students.

#### 11. OTHER COMMITMENTS

The City has credit cards with credit limits totaling \$23,500 of which, \$7,973 was in use as of September 30, 2021.

**City of Star, Idaho** Notes to Financial Statements For the Year Ended September 30, 2021

#### 12. RESTATEMENT

In the prior year, receivables were overstated which caused Fund Balance and Net Position to be overstated.

|  | Governmental                             |
|--|--|
|  | Funds                                    |
| Fund Balance, Beginning - As Previously Stated<br>Decrease Due To Overstatement of Receivables<br>Fund Balance, Beginning - Restated | \$ 7,545,613<br>(88,824)<br>\$ 7,456,789 |
|  | Governmental<br>Activities               |
| Net Position, Beginning - As Previously Stated   | \$ 13,442,298                            |
| Decrease Due To Overstatement of Receivables   | (88,824)                                 |
| Net Position, Beginning - Restated   | \$ 13,353,474                            |



# Budgetary (GAAP Basis) Comparison Schedule General Fund

For the Year Ended September 30, 2021

|                                     | Budgeted     | Amounts      |              |               |
|-------------------------------------|--------------|--------------|--------------|---------------|
|                                     | Original     | Final        | Actual       | Variance      |
| Revenues                            |              |              |              |               |
| Property Taxes                      | \$ 1,483,413 | \$ 1,483,413 | \$ 1,543,372 | \$ 59,959     |
| Charges for Services                | 1,066,500    | 1,066,500    | 3,817,087    | 2,750,587     |
| Fees                                | 1,382,051    | 1,382,051    | 3,252,121    | 1,870,070     |
| Intergovernmental                   | 857,212      | 857,212      | 1,500,453    | 643,241       |
| Grants and Contributions            | 14,500       | 14,500       | 1,614,019    | 1,599,519     |
| Interest Income                     | 1,000        | 1,000        | 22,729       | 21,729        |
| Other                               | 13,000       | 13,000       | 50,454       | 37,454        |
| Total Revenues                      | 4,817,676    | 4,817,676    | 11,800,235   | 6,982,559     |
| Expenditures                        |              |              |              |               |
| Current:                            |              |              |              |               |
| General Administrative              | 3,210,474    | 3,210,474    | 6,187,923    | (2,977,449)   |
| Parks and Recreation                | 325,288      | 325,288      | 225,986      | 99,302        |
| Police                              | 1,169,411    | 1,169,411    | 1,169,411    | -             |
| Capital Outlay                      | 987,503      | 987,503      | 513,499      | 474,004       |
| Total Expenditures                  | 5,692,676    | 5,692,676    | 8,096,819    | (2,404,143)   |
| Excess (Deficiency) of              |              |              |              |               |
| Revenues Over                       |              |              |              |               |
| Expenditures                        | (875,000)    | (875,000)    | 3,703,416    | 4,578,416     |
| Other Financing                     |              |              |              |               |
| Resources (Uses)                    |              |              |              |               |
| Transfers In                        | 711,250      | 711,250      | _            | 711,250       |
| Transfers Out                       | 400,000      | 400,000      | _            | 400,000       |
| Total Other Financing               |              |              |              |               |
| Resources (Uses)                    | 311,250      | 311,250      |              | 311,250       |
| Change in Fund Balances             | (563,750)    | (563,750)    | 3,703,416    | 4,889,666     |
| Fund Balances - Beginning, Previous | -            | -            | 5,585,299    | 5,585,299     |
| Prior Period Adjustment             | -            | -            | (88,824)     | (88,824)      |
| Fund Balances - Beginning           |              |              | 5,496,475    | 5,496,475     |
| Fund Balances - Ending              | \$ (563,750) | \$ (563,750) | \$ 9,199,891 | \$ 10,386,141 |

# Budgetary (GAAP Basis) Comparison Schedule Park Impact Fee Fund For the Year Ended September 30, 2021

|                           | Budgeted Amounts |            |              |              |  |  |  |  |
|---------------------------|------------------|------------|--------------|--------------|--|--|--|--|
|                           | Original         | Final      | Actual       | Variance     |  |  |  |  |
| Revenues                  |                  |            |              |              |  |  |  |  |
| Fees                      | \$ 563,750       | \$ 563,750 | \$ 1,551,850 | \$ 988,100   |  |  |  |  |
| Total Revenues            | 563,750          | 563,750    | 1,551,850    | 988,100      |  |  |  |  |
|                           |                  |            |              | <u> </u>     |  |  |  |  |
| Expenditures              |                  |            |              |              |  |  |  |  |
| Current:                  |                  |            |              |              |  |  |  |  |
| Parks and Recreation      |                  |            | 1,573,844    | (1,573,844)  |  |  |  |  |
| Total Expenditures        |                  |            | 1,573,844    | (1,573,844)  |  |  |  |  |
|                           |                  |            |              |              |  |  |  |  |
| Change in Fund Balances   | 563,750          | 563,750    | (21,994)     | (585,744)    |  |  |  |  |
|                           |                  |            |              |              |  |  |  |  |
| Fund Balances - Beginning |                  |            | 1,960,314    | 1,960,314    |  |  |  |  |
| Fund Balances - Ending    | \$ 563,750       | \$ 563,750 | \$ 1,938,320 | \$ 1,374,570 |  |  |  |  |

Notes to Required Supplementary Information For the Year Ended September 30, 2021

#### BUDGETS AND BUDGETARY ACCOUNTING

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- A. Prior to September 1, the City Clerk and City Council prepare a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
- B. Public hearings are conducted at the City Council meetings to obtain taxpayer comments.
- C. Prior to October 1, the budget is legally enacted through passage of an ordinance.
- D. The City is authorized to transfer budgeted amounts between departments within any fund; however, no revision can be made to increase the overall tax supported funds except when federal or state grants are approved. The City, however, must follow the same budgetary procedures as they followed when the original budget was approved.
- E. Formal budgetary integration is employed as a management control device during the year for the General fund.
- F. Expenditures may not legally exceed budgeted appropriations at the fund level. The City does not use the encumbrance method of accounting.

#### EXPENDITURES IN EXCESS OF APPROPRIATIONS

The General Fund expenditures exceeded the budgeted appropriations by \$2,404,143.

The Park Impact Fee Fund expenditures exceeded the budgeted appropriations by \$1,573,844.

Schedules of Required Supplemental Information Public Employees Retirement System of Idaho Last 10 - Fiscal Years\*

#### Schedule of the City of Star's Share of Net Pension Liability (Asset)

|      |                   |                   |            | City's            |                    |
|------|-------------------|-------------------|------------|-------------------|--------------------|
|      |                   |                   |            | proportionate     |                    |
|      |                   |                   |            | share of the net  |                    |
|      |                   | City's            |            | pension liability | Plan fiduciary net |
|      | City's proportion | proportionate     | City's     | (asset) as a      | position as a      |
|      | of the net        | share of the net  | covered-   | percentage of its | percentage of the  |
|      | pension liability | pension liability | employee   | covered-          | total pension      |
| Year | (asset)           | (asset)           | payroll    | employee payroll  | liability (asset)  |
| 2021 | 0.0067886%        | \$ (5,362)        | \$ 431,125 | -1.24%            | 100.36%            |

Data reported is measured as of June 30, 2021

## Schedule of the City of Star's Contributions

|      |     |             |     | ributions in<br>tion to the |              |      |              | Contributions as |
|------|-----|-------------|-----|-----------------------------|--------------|------|--------------|------------------|
|      |     | ntractually |     | ntractually                 | Contribution |      |              | a percentage of  |
|      | re  | equired     | r   | equired                     | s deficiency | City | 's covered-  | covered-         |
| Year | con | tributions  | cor | itributions                 | (excess)     | empl | oyee payroll | employee payroll |
| 2021 | \$  | 51,476      | \$  | 51,476                      | -            | \$   | 431,125      | 11.94%           |

Data reported is measured as of September 30, 2021

<sup>\*</sup> GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the City of Star, Idaho will present information for those years for which information is available.



# Supplemental Schedule of Revenues by Source -Budget and Actual - General Fund For the Year Ended September 30, 2021

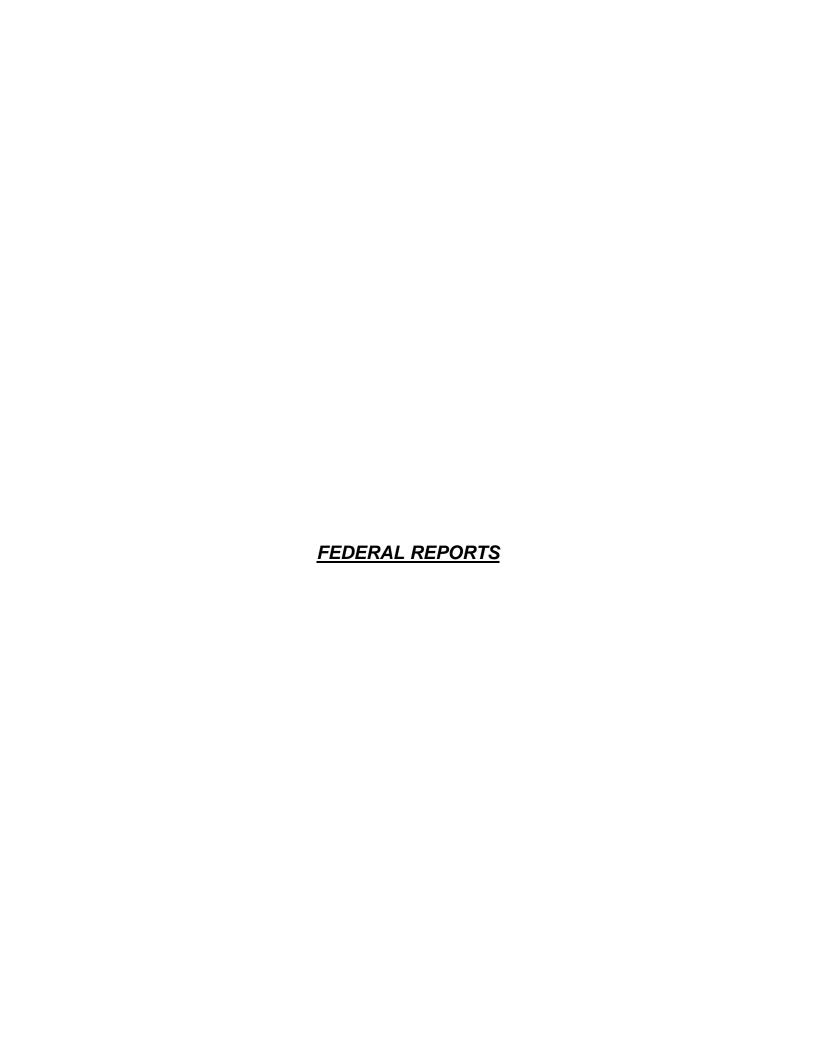
|                                | Budget       | Actual       | Variance     |  |
|--------------------------------|--------------|--------------|--------------|--|
| Taxes                          |              |              |              |  |
| Property Taxes                 | \$ 1,483,413 | \$ 1,543,372 | \$ 59,959    |  |
| Total                          | 1,483,413    | 1,543,372    | 59,959       |  |
| Charges for Services           |              |              |              |  |
| Building Inspection            | 710,000      | 1,927,175    | 1,217,175    |  |
| Electrical Inspection          | 95,000       | 253,535      | 158,535      |  |
| Plumbing Inspection            | 95,000       | 239,757      | 144,757      |  |
| Mechanical Inspection          | 95,000       | 253,349      | 158,349      |  |
| Planning and Zoning            | 66,000       | 1,112,623    | 1,046,623    |  |
| Rental Income                  | 5,500        | 30,648       | 25,148       |  |
| Total Charges for Services     | 1,066,500    | 3,817,087    | 2,750,587    |  |
| Fees                           |              |              |              |  |
| Licenses and Fees              | 8,255        | 23,055       | 14,800       |  |
| Parks and Recreations Fees     | 94,495       | 107,423      | 12,928       |  |
| Franchise Fees                 | 226,601      | 220,747      | (5,854)      |  |
| Star Fire Impact Fees          | 222,475      | 272,852      | 50,377       |  |
| Park Impact Fees               | , <u>-</u>   | 436,528      | 436,528      |  |
| Total Fees                     | 551,826      | 1,060,605    | 508,779      |  |
|                                |              |              |              |  |
| Intergovernmental              | 0=000        |              | 44= 0=0      |  |
| State Revenue Sharing          | 656,392      | 1,102,071    | 445,679      |  |
| State Liquor Fees              | 93,320       | 122,076      | 28,756       |  |
| State Sales Tax                | 7.500        | 434          | 434          |  |
| Court Fines                    | 7,500        | 5,079        | (2,421)      |  |
| Highway                        | 100,000      | 270,793      | 170,793      |  |
| Total Intergovernmental        | 857,212      | 1,500,453    | 643,241      |  |
| Grants and Contributions       |              |              |              |  |
| Grants                         | 11,000       | 1,597,575    | 1,586,575    |  |
| Donations                      | 1,000        | 10,750       | 9,750        |  |
| Scholarships                   | 2,500        | 5,694        | 3,194        |  |
| Total Grants and Contributions | 14,500       | 1,614,019    | 1,599,519    |  |
| Other                          |              |              |              |  |
| Interest Income                | 1,000        | 22,729       | 21,729       |  |
| Miscellaneous                  | 13,000       | 50,454       | 37,454       |  |
| Total Other                    | 14,000       | 73,183       | 59,183       |  |
| Total Revenue                  | \$ 3,987,451 | \$ 9,608,719 | \$ 5,621,268 |  |
|                                |              |              |              |  |

# Supplemental Schedule of Expenditures by Object of Expenditure Budget and Actual - General Fund For the Year Ended September 30, 2021

|                            | Budget |           | Actual        |    | Variance   |  |
|----------------------------|--------|-----------|---------------|----|------------|--|
| General Administrative     |        |           |               |    |            |  |
| Wages                      | \$     | 577,386   | \$<br>644,566 | \$ | (67,180)   |  |
| Council                    |        | 57,600    | 65,473        |    | (7,873)    |  |
| Mayor                      |        | 40,000    | 40,000        |    | -          |  |
| Taxes and Retirement       |        | 147,190   | 125,319       |    | 21,871     |  |
| Insurance                  |        | 28,139    | 21,828        |    | 6,311      |  |
| Health Insurance           |        | 146,000   | 150,771       |    | (4,771)    |  |
| Bank Charges               |        | 593       | 1,142         |    | (549)      |  |
| Legal                      |        | 95,900    | 91,181        |    | 4,719      |  |
| Student Scholarships       |        | 25,000    | 6,832         |    | 18,168     |  |
| Supplies                   |        | 25,740    | 22,549        |    | 3,191      |  |
| Resource Material          |        | 2,500     | 3,732         |    | (1,232)    |  |
| Postage                    |        | 6,000     | 6,861         |    | (861)      |  |
| Public Relations           |        | 10,000    | 3,921         |    | 6,079      |  |
| Professional Services      |        | 5,200     | 8,897         |    | (3,697)    |  |
| Advertising                |        | 9,750     | 6,837         |    | 2,913      |  |
| Travel                     |        | 3,000     | 692           |    | 2,308      |  |
| Dues                       |        | 37,921    | 40,792        |    | (2,871)    |  |
| Training                   |        | 2,500     | 1,642         |    | 858        |  |
| Telephone                  |        | -         | (1,203)       |    | 1,203      |  |
| Utilities                  |        | 40,664    | 75,630        |    | (34,966)   |  |
| ACHD Impact Fee            |        | 830,225   | 2,186,218     | (  | 1,355,993) |  |
| Maintenance and Operations |        | 371,553   | 861,071       |    | (489,518)  |  |
| Miscellaneous              |        | 41,138    | 89,766        |    | (48,628)   |  |
| Building Inspector         |        | 300,000   | 520,769       |    | (220,769)  |  |
| Electrical Inspector       |        | 57,000    | 152,000       |    | (95,000)   |  |
| Plumbing Inspector         |        | 57,000    | 140,655       |    | (83,655)   |  |
| Mechanical Inspector       |        | 57,000    | 158,681       |    | (101,681)  |  |
| Star Fire Impact Fees      |        | 216,975   | 748,483       |    | (531,508)  |  |
| Plans                      |        | 18,500    | 12,818        |    | 5,682      |  |
|                            |        | 3,210,474 | 6,187,923     | (  | 2,977,449) |  |

# Supplemental Schedule of Expenditures by Object of Expenditure -Budget and Actual - General Fund (continued) For the Year Ended September 30, 2021

|  | Budget       | Actual       | Variance       |  |
|--|--------------|--------------|----------------|--|
| Parks and Recreation  Maintenance and Operations | 86,780       | 44,273       | 42,507         |  |
| Program  | 238,508      | 181,713      | 56,795         |  |
| -  | 325,288      | 225,986      | 99,302         |  |
| Police   | \$ 1,169,411 | \$ 1,169,411 | \$ -           |  |
| Capital Outlay                                   | 987,503      | 513,499      | 474,004        |  |
| Total Expenditures                               | \$ 5,692,676 | \$ 8,096,819 | \$ (2,404,143) |  |





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# Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Honorable Mayor and City Council Star, Idaho

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities and the fund information of the City of Star, Idaho, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City of Star, Idaho's basic financial statements, and have issued our report thereon dated December 5, 2022.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Star, Idaho's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Star, Idaho's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Star, Idaho's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings as items 2021-001, that we consider to be material weaknesses.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Star, Idaho's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# City of Star's Response to Findings

The City of Star, Idaho's response to findings identified in our audit is described in the accompanying management's response to findings. The City of Star, Idaho's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Zwysart John & Associates, CPAs PLLC

Nampa, Idaho December 5, 2022

# Schedule of Findings For the Year Ended September 30, 2021

2021-001: Segregation of Duties

Conditions: While performing the audit it was noted the City Clerk recorded all cash transactions, reconciled the bank statements, and was a signer on the account.

Criteria: The City should have controls in place to segregate the duties of custody, recording, and issuing checks. If this is not possible, the City should put mitigating controls in place to reduce the risk by having transactions and bank statements reviewed and approved.

Effect: This increases the risk of a misstatement to go unnoticed or fail to be corrected in a timely manner, whether due to error or fraud.

Recommendations: The City should put procedures in place to make sure that all invoices, bank statements, and bank reconciliation are being reviewed, and signed, by a 2<sup>nd</sup> person, that does not input or reconcile transactions.

Management's Response to Findings For the Year Ended September 30, 2021

# 2021-001: Segregation of Duties

The City will put in procedures to make sure that all invoices, bank statements, and bank reconciliations are reviewed and approved by a 2<sup>nd</sup> person.

If there are any questions on management's response to findings please contact the City Clerk at (208)286-7247.