SOUTH JORDAN CITY PLANNING COMMISSION REPORT

Issue: FULLMER LEGACY CENTER

SITE PLAN AND CONDITIONAL USE PERMIT

Address: 10960 S. Park Rd.
File No: PLSPR202300014
PLCUP202300015

Applicant: Philip Haderlie, VCBO Architecture

Submitted by: Damir Drozdek, Planner III

Shane Greenwood, Supervising Senior Engineer

Staff Recommendation (Motion Ready): I move that the Planning Commission **approve** application:

• PLSPR202300014 to allow for construction of a new commercial building; and

• PLCUP202300015 to allow for boxing events and training activities within the building with the following condition:

 That the access and parking agreement is executed and recorded prior to building occupancy.

ACREAGE: Approximately 2.7 acres

CURRENT ZONE: OS-P (Open Space - Park) Zone
CURRENT USE: Part storage area and part parking lot

FUTURE LAND USE PLAN: OS (Open Space)

NEIGHBORING ZONES/USES: North – OS-P / City Park

South – OS-P and A-5 / City Park West – A-5 / Equestrian Park East – OS-P / City Park

Meeting Date: 05/09/2023

STANDARD OF REVIEW:

All proposed commercial, office, industrial, multi-family dwelling or institutional developments and alterations to existing developments shall meet the site plan review requirements outlined in chapter 16.24 and the requirements of the individual zone in which a development is proposed. All provisions of titles 16 & 17 of the City Code, and other city requirements, shall be met in preparing site plan applications and in designing and constructing the development. The Planning Commission shall receive public comment regarding the site plan and shall approve, approve with conditions or deny the site plan.

CONDITIONAL USE REVIEW:

A use is conditional because it may have unique characteristics that detrimentally affect the zone and therefore are not compatible with other uses in the zone, but could be compatible if certain conditions are required that mitigate the detrimental effect.

To impose a condition on a use, the detrimental effect must be identified and be based on upon substantial evidence, not simply a suspicion or unfounded concern. Any condition must be the least restrictive method to mitigate the detrimental effect.

The Planning Commission shall approve a conditional use permit application if reasonable conditions are proposed, or can be imposed, to mitigate the reasonably anticipated detrimental effects of the proposed conditional use in accordance with applicable standards. *See* City Code § 17.84.060:A

The Planning Commission may deny a conditional use permit application if the reasonably anticipated detrimental effects of a proposed conditional use cannot be substantially mitigated by the proposal or the imposition of reasonable conditions to achieve compliance with applicable standards. *See* City Code § 17.84.060:B Further, City Code § 17.84.090 provides:

I. COMPLIANCE AND REVOCATION:

- 1. A conditional use may be commenced and operated only upon:
 - a. compliance with all conditions of an applicable conditional use permit;
 - b. observance of all requirements of this title relating to maintenance of improvements and conduct of the use or business as approved; and
 - c. compliance with all applicable local, state, and federal laws.
- 2. A conditional use permit may be revoked by the City Council at any time due to the permitee's failure to commence or operate the conditional use in accordance with the requirements of subsection A of this section.

BACKGROUND:

The Fullmer Legacy Center is proposed to be constructed on property located at 10960 S. Park Rd. The property is owned by Salt Lake County. The center will only lease out the northern part of the County parcel.

The applicant provided the following description of the center and its goals:

Fullmer Legacy Center is a boxing and event center that will be built on Salt Lake County Land near the existing equestrian part to establish the Legacy of the Fullmer Brothers, the nonprofit group Fullmer Legacy Foundation was established in 2018 to memorialize the legacy and good works of brothers Gene, Jay, and Don through the sport of boxing. Our mission has three primary goals:

- 1. Support Fullmer Boxing programs. For more than three decades, the gym has provided at-risk youth the opportunity to train in the unique sport of boxing and to be part of a broader community that builds strength and resilience. Boxing builds character, self-respect, and lasting leadership skills.
- 2. Construct the Fullmer Legacy Center. The FLC will become a permanent facility for the Fullmer Boxing Gym, an event space for local, regional, and national amateur boxing tournaments, and a shared community space with South Jordan City and Salt Lake County where individuals of all ages can train and be mentored in physical and mental well-being and meet their own goals of personal transformation and self-discovery.
- 3. Preserve the Fullmer Legacy. The Fullmer brothers were disciplined and acclaimed professional boxers during the golden age of boxing. Winning or losing, they possessed indominable yet light-hearted spirits. The FLF is dedicated to instilling the values of hard work and discipline to create stronger, more resilient citizens of our community through wellness in body, mind, and spirit.

"We try to give them goals to live by. We try to get them to do the very best they can. We're not saying everybody's going to end up being a champion. But, I can guarantee you, if they keep coming down, they'll be better kids and they'll be better citizens—that's all we can ask." – Jay Fullmer

The building itself will be a two-story structure that is 31 feet tall at its peak. The exterior finish materials will include concrete masonry unit and pre-finished metal panels. The first floor area will contain a boxing ring and a viewing area with bleachers, in addition to a couple of locker rooms and offices. There will be a running track and a couple of rooms for various activities on the second floor. The middle part of the floor around the track will be open to below.

Parking will be located to the north and south of the building. Because parking to the south of the building is not included in the lease agreement, Salt Lake County and the City will enter into a shared access and parking agreement so the project meets City parking requirements. The parking area to the south of the building site will be restriped as part of the project since the striping in this area is in relatively bad shape. The site will be accessed from Park Rd or 10960 South.

Public improvements include a new sidewalk and parkstrip along the building frontage on Park Rd. A new fire hydrant and a new water meter will be installed to service the building. There is an existing water meter that will be utilized for landscaping around the building. Storm water will be collected in an underground detention basin and then discharged at a controlled rate into the City storm drain system.

An open space area will be located to the west of the building. This area will have turf to allow for various training and sporting activities. The area will also have a track around the turf field. Other landscape areas will have rock mulch with various ground plants and shrubs. A number of trees will be planted around the site. A new chain link fence will be installed around the track and field area. Existing chain link fencing to the west and the south of the track and field area will be preserved. New fencing will be black vinyl coated to match the existing fencing.

STAFF FINDINGS, CONCLUSIONS & RECOMMENDATION:

Findings:

- According to the City Code §17.23.150: Conditional Uses in the OS-P sub district include: "Parks and <u>recreational areas</u>, including, but not limited to, <u>playgrounds</u>, <u>athletic fields</u>, golf courses, country clubs, tennis courts, pavilions, dog parks, urban fisheries, and swimming pools." (Emphasis added.)
- The Architectural Review Committee reviewed the proposed building design on March 29, 2023 and unanimously recommended approval by a vote of 5-0.
- Staff is not able to identify any substantial detrimental effects to the adjacent properties or the general area with the proposed use.

Conclusion:

• The proposed project will meet the requirements of the Subdivision and Development (Title 16) and the Planning and Zoning (Title 17) Codes. The proposed use does not appear to violate any health, safety or welfare standards. Planning staff recommends approval of the project.

Recommendation:

• Based on the Findings and Conclusions listed above, Staff recommends that the Planning Commission take comments at the public hearing and **approve** the Application, unless, during the hearing, facts are presented that contradict these findings or new facts are presented, either of which would warrant further investigation by Staff.

ALTERNATIVES:

- Approve an amended Application.
- Deny the Application.
- Schedule the Application for a decision at some future date.

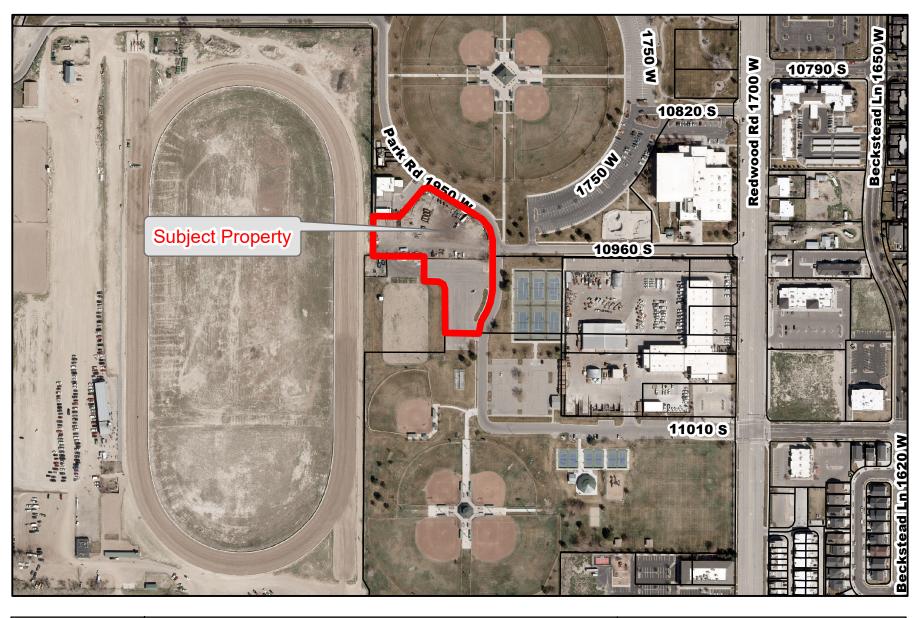
SUPPORT MATERIALS:

- Aerial Map
- Zoning Map
- Site Plan
- Landscape Plan

Damir Drozdek, AICP

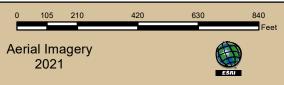
Planner III, Planning Department

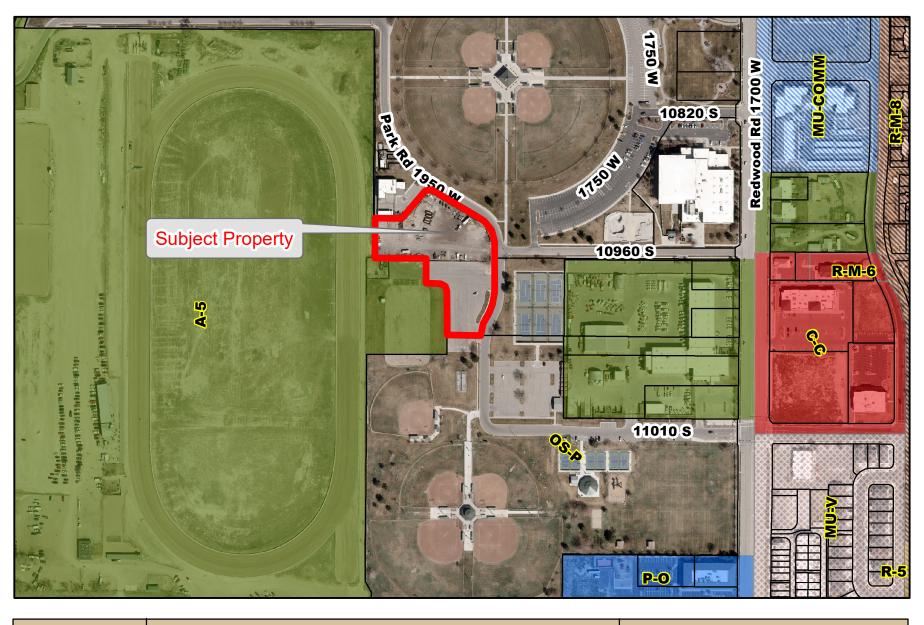
- Building Elevations and Renderings
- Floor Plans
- Draft Shared Access and Parking Agreement



Legend
STREETS
PARCELS

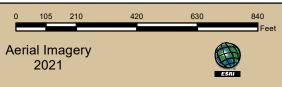
Aerial Map
City of South Jordan





Legend
STREETS
PARCELS

Zoning Map
City of South Jordan

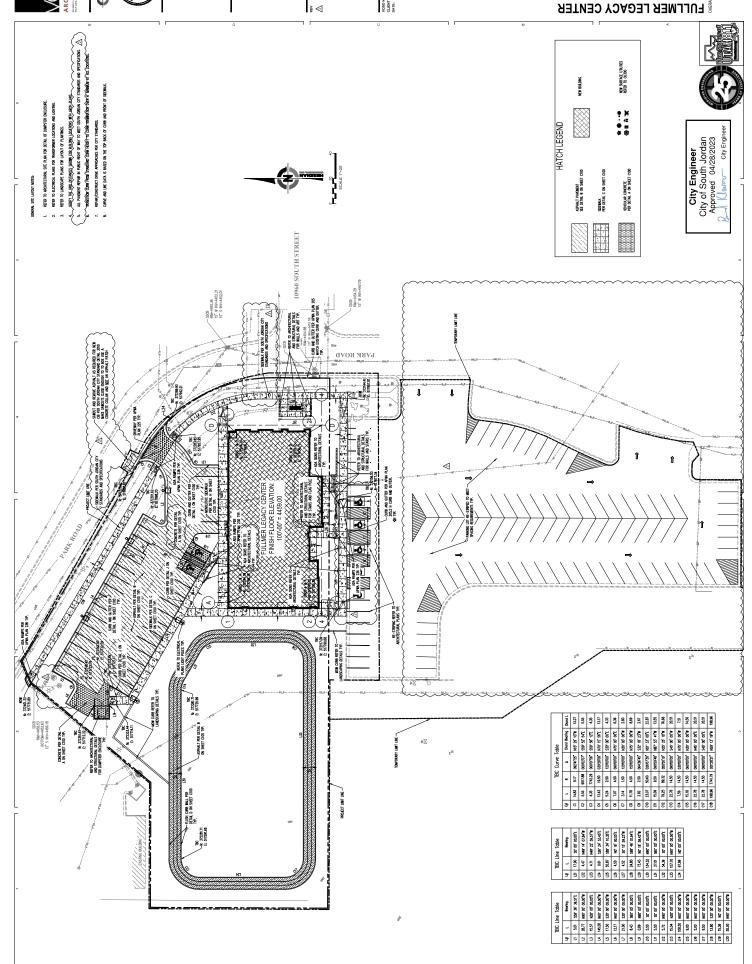


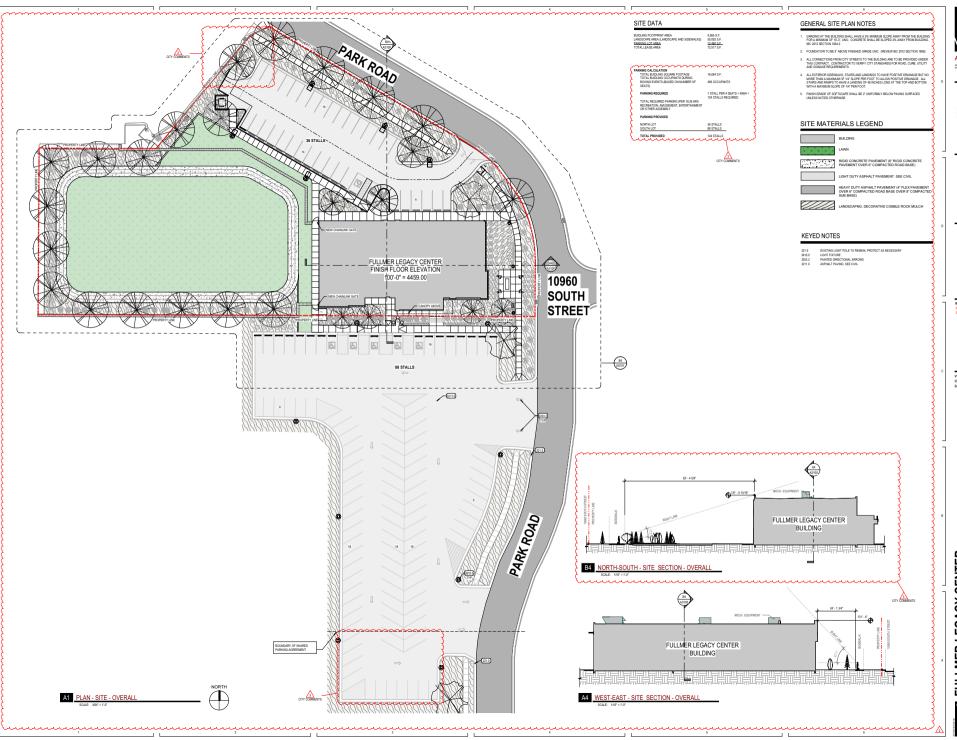
SOUTH JORDAN, UT 84095 CONSTRUCTION DOCUMENTS FULLMER LEGACY CENTER FOUNDATION 10960 S. PARK ROAD

DATE 414/2023







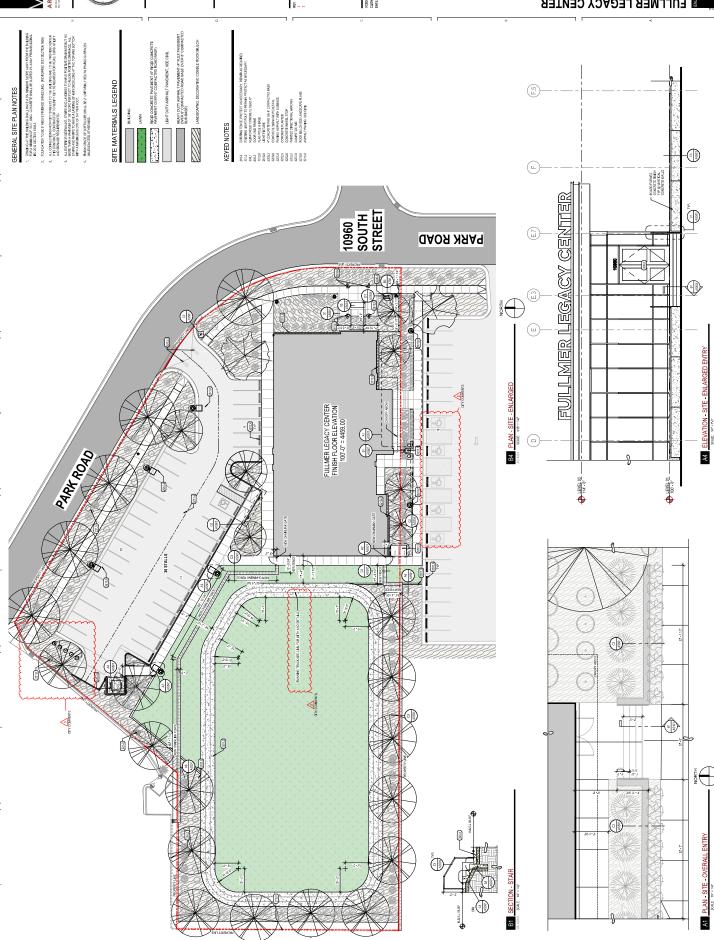


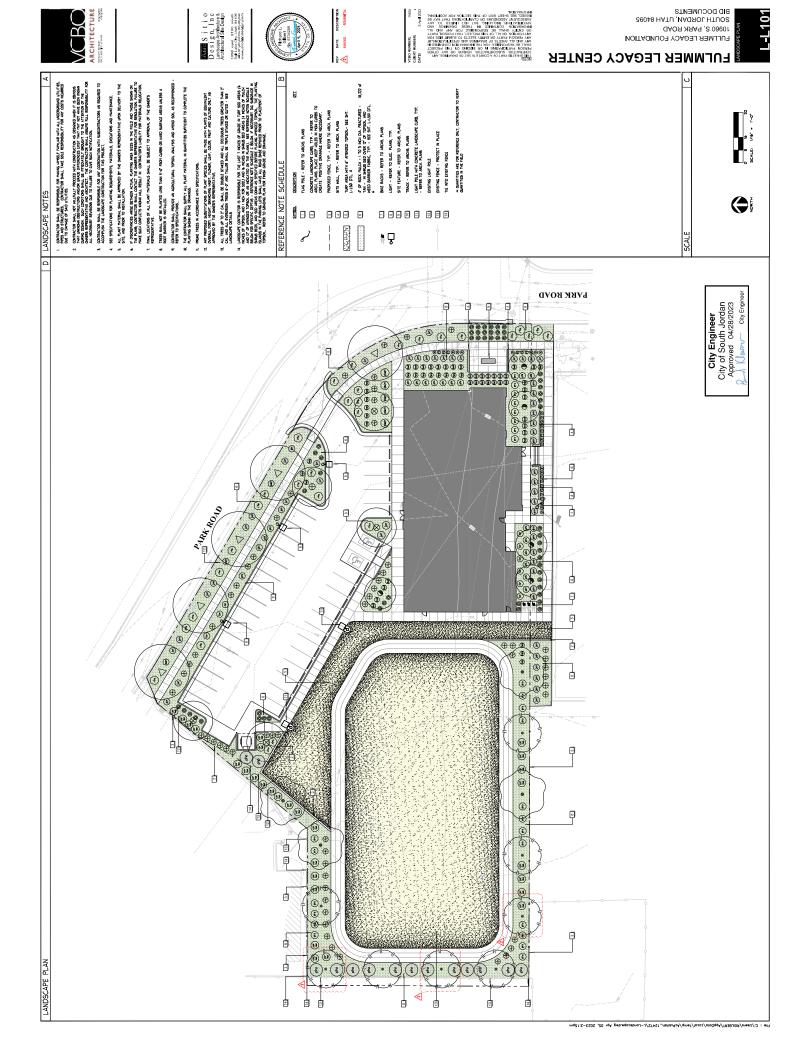


FULLMER LEGACY CENTER









FULLMER LEGACY CENTER

FULLMER LEGACY FOUNDATION 10960 S, PARK ROAD SOUTH JORDAN, UTAH 84095

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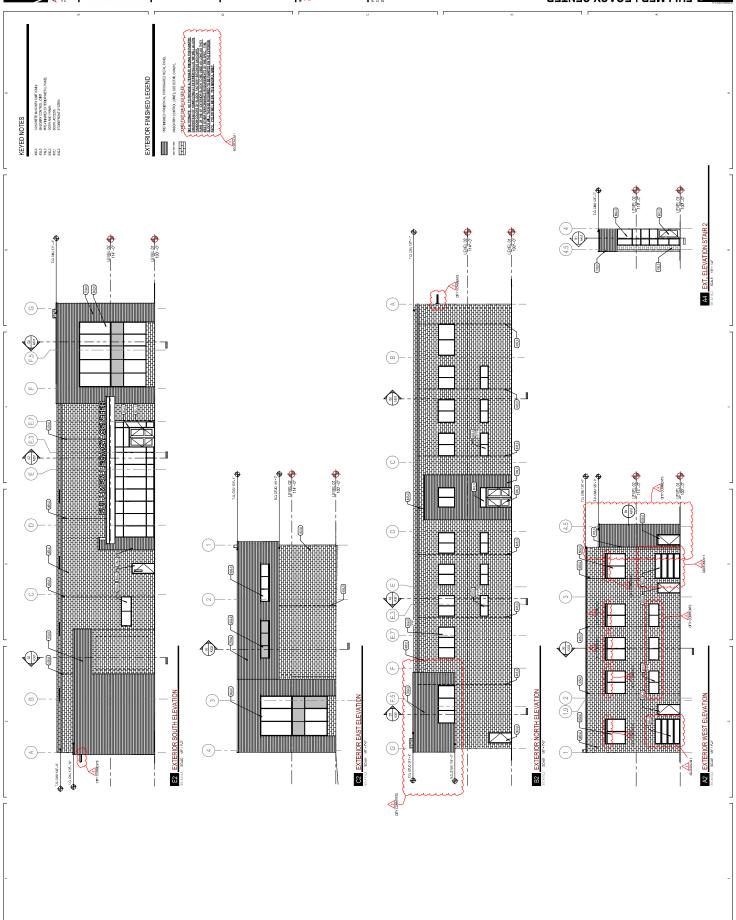


CONSTRUCTION DOCUMENTS FEBRUARY 28, 2023

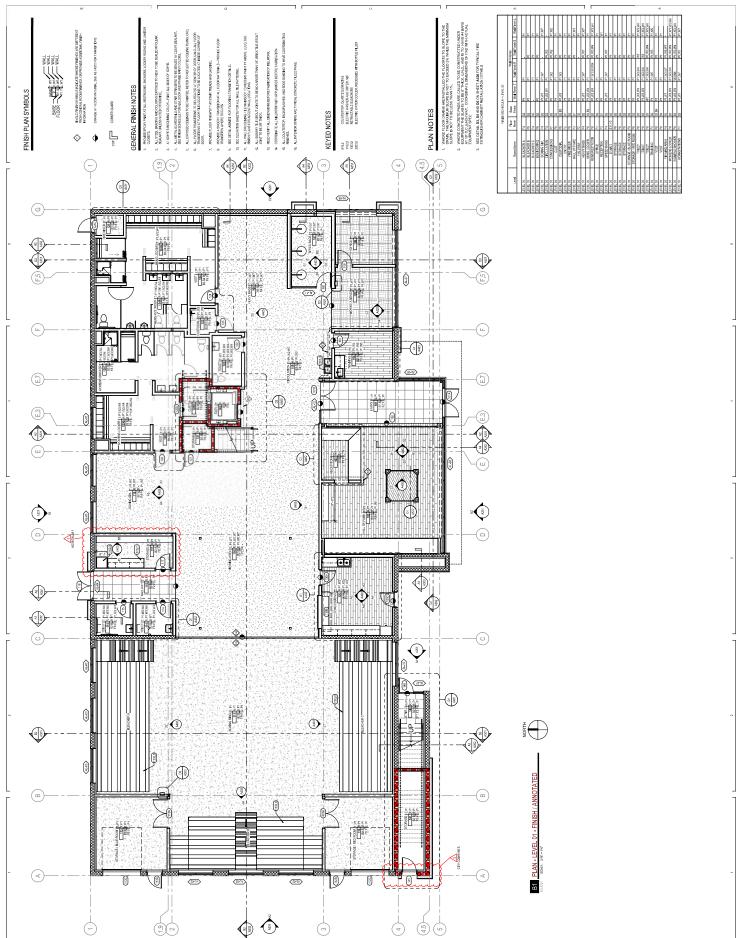
DATE DESCRIPTION S-17-023 ADDEDNUM 1 4-45-023 CITY COMMENTS











When Recorded Return to: Mr. Don Tingey South Jordan City 1600 W Towne Center

PARCEL #27-22-126-032
GRANTOR: SOUTH JORDAN
CITY
Page 1 of 4

SHARED ACCESS AND USE EASEMENT

SOUTH JORDAN CITY ("Grantor"), owner of Parcel No. 27-22-126-032, hereby grants and conveys to **SALT LAKE COUNTY ("Grantee")**, for good and valuable consideration, the receipt and sufficiency is hereby acknowledged, a non-exclusive, perpetual Shared Access and Use Easement for business access, ingress and egress, and parking on a portion of the Grantor's property, more particularly described as:

See Exhibit "A" attached hereto and by this reference made a part hereof.

Contains: 5,844 square feet or 0.134 acres

Grantee reserves said Shared Access and Use Easement, with the right of ingress and egress, to said Grantee's officers, employees, representatives, agents, and assigns, as well as the public at large, to enter upon the above described easement as necessary for parking purposes.

Each Party shall only be responsible for maintaining the shared access easement to the extent necessary for its use. Notwithstanding the foregoing, to the extent a party causes damage to the shared access easement, such party shall (a) be responsible for repairing said damage to return the shared access easement to the condition in which they were prior to the occurrence of the damage; and (b) to the extent allowed by law, shall defend, indemnify and hold harmless the other party from any claims from any other third parties regarding such damage. If any maintenance is required, the parties shall equally share the expenses.

This shared access easement is effective upon filing this instrument with the Salt Lake County Recorder's Office. Furthermore, this shared access easement shall run with the land and shall be binding upon the parties hereto and their respective successors and assigns.

GRANTOR: SOUTH JORDAN CITY

Ву:		
lts:		
State of Utah)	
County of Salt Lake)	
The foregoing instrum	ment was acknowledged before me thisday of JTH JORDAN CITY.	, 20, by

Exhibit A Page 3

LEGAL DESCRIPTION

A SHARED ACCESS EASEMENT BEING PART OF AN ENTIRE TRACT DESCRIBED IN THAT QUIT CLAIM DEED, RECORDED AT ENTRY #7809779, IN BOOK 8419, ON PAGE 7097, IN THE SALT LAKE COUNTY RECORDER'S OFFICE, LOCATED IN THE SOUTHWEST QUARTER OF SECTION 15, TOWNSHIP 3 SOUTH, RANGE 1 WEST, SALT LAKE BASE AND MERIDIAN, AND IS DESCRIBED AS FOLLOWS:

BEGINNING AT THE SOUTHEASTERLY CORNER OF LOT 2, EQUESTRIAN PARK SUBDIVISION, AS PLATTED AND RECORDED IN BOOK 2022P, BOOK 77, IN THE SALT LAKE COUNTY RECORDER'S OFFICE, WHICH IS 270.44 FEET N.00°17′51″ E. AND 950.53 FEET WEST FROM THE SOUTH QUARTER CORNER OF SECTION 15, T3S, R1W, SLB&M; THENCE SOUTHERLY 26.93 FEET ALONG A NON-TANGENT 180.00 FOOT CURVE TO THE LEFT, THROUGH A CENTRAL ANGLE OF 8°34′25″ (CHORD BEARS S. 05°47′05″ W. 26.91 FEET) TO A POINT OF NON-TANGENCY WITH A 14.00 FOOT RADIUS CURVE TO THE LEFT; THENCE SOUTHERLY 12.09 FEET ALONG THE ARC OF SAID CURVE, THROUGH A CENTRAL ANGLE OF 49°28′38″, BEARING TO RADIUS POINT IS S. 53°24′02″ W. (CHORD BEARS N. 61°20′38″ W. 11.72 FEET); THENCE N. 89°36′35″ W. 13.01 FEET TO THE POINT OF TANGENCY WITH A 5.00 FOOT CURVE TO LEFT; THENCE SOUTHWESTERLY 7.86 FEET ALONG THE ARC OF SAID CURVE, THROUGH A CENTRAL ANGLE OF 90°07′29″ (CHORD BEARS S. 45°19′41″ W. 7.08 FEET); THENCE S. 00°15′56″ W. 34.81 FEET; THENCE N. 89°36′35″ W. 85.03 FEET TO AN EASTERLY BOUNDARY LINE OF LOT 1, IN SAID EQUESTRIAN PARK SUBDIVISION; THENCE N. 00°15′56″ E. 61.06 FEET ALONG SAID LOT LINE TO THE SOUTHWESTERLY CORNER OF SAID LOT 2; THENCE S. 89°36′35″ E. 115.95 FEET TO THE POINT OF BEGINNING.

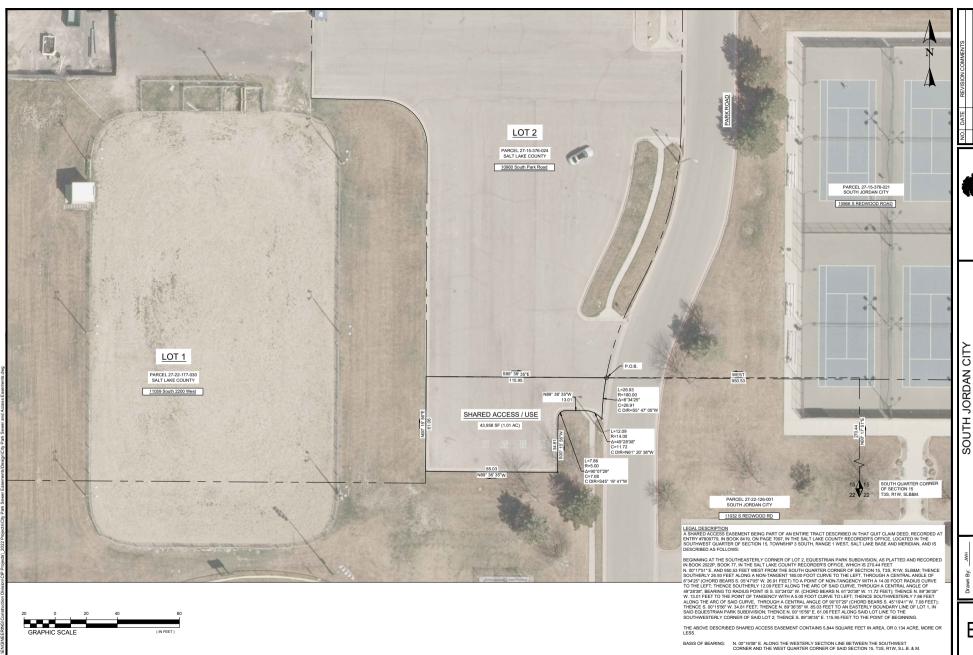
THE ABOVE DESCRIBED SHARED ACCESS EASEMENT CONTAINS 5,844 SQUARE FEET IN AREA, OR 0.134 ACRE, MORE OR LESS.

EXHIBIT "B" BY THIS REFERENCE, MADE A PART HEREOF.

BASIS OF BEARING: N. 00°16′08" E. ALONG THE WESTERLY SECTION LINE BETWEEN THE SOUTHWEST

CORNER AND THE WEST QUARTER CORNER OF SAID SECTION 15, T3S, R1W, S.L.B. &

M.



CITY PARK SHARED ACCESS/USE EASEMENT
SOUTH JORDAN PARCEL 27-22-126-001
EXHIBIT-B

EX-B

When Recorded Return to: Mr. Don Tingey South Jordan City 1600 W Towne Center

> PARCEL I.D.# 27-15-376-024 GRANTOR: SALT LAKE COUNTY Page 1 of 4

SHARED ACCESS AND USE EASEMENT

SALT LAKE COUNTY ("Grantor"), owner of Parcel No. 27-15-376-024, hereby grants and conveys to **SOUTH JORDAN CITY ("Grantee")**, for good and valuable consideration, the receipt and sufficiency is hereby acknowledged, a non-exclusive, perpetual Shared Access and Use Easement for business access, ingress and egress, and parking on a portion of the Grantor's property, more particularly described as:

See Exhibit "A" attached hereto and by this reference made a part hereof.

Contains: 43,958 square feet or 1.01 acres

Grantee reserves said Shared Access and Use Easement, with the right of ingress and egress, to said Grantee's officers, employees, representatives, agents, and assigns, as well as the public at large, to enter upon the above described easement as necessary for parking purposes.

Each Party shall only be responsible for maintaining the shared access easement to the extent necessary for its use. Notwithstanding the foregoing, to the extent a party causes damage to the shared access easement, such party shall (a) be responsible for repairing said damage to return the shared access easement to the condition in which they were prior to the occurrence of the damage; and (b) to the extent allowed by law, shall defend, indemnify and hold harmless the other party from any claims from any other third parties regarding such damage. If any maintenance is required, the parties shall equally share the expenses.

This shared access easement is effective upon filing this instrument with the Salt Lake County Recorder's Office. Furthermore, this shared access easement shall run with the land and shall be binding upon the parties hereto and their respective successors and assigns.

Page 2

GRANTOR: SALT LAKE COUNTY				
		Bv:		
STATE OF UTAH)	-7	MAYOR or DESIGNEE	
COUNTY OF SALT LAKE)ss.)	Rv.		
	,	-7	COUNTY CLERK	
On this day of	, 20,	personally appea	ared before me	, who being
duly sworn, did say thathe is t	ne		of Salt Lake County, Of	fice of Mayor, and
that the foregoing instrument wa	s signed on behalf of	Salt Lake County	y, by authority of law.	
WITNESS my hand and o	official stamp the date	e in this certificat	te first above written:	
Notary Public				
My Commission Expires:				
Residing in:				
COUNTY CLERK				
On this day of	, 20, perso	onally appeared	before me	
Who being duly sworn, did say th	athe is the CLERK	of Salt Lake Cour	nty, by authority of a resolution	on of the SALT
LAKE COUNTY COUNCIL.				
WITNESS my hand and official sta	mp the date in this c	ertificate first ab	ove written;	
Notary Public				
My Commission Expires:				
Residing in:				

Page 3

Exhibit A

LEGAL DESCRIPTION:

BEGINNING.

BEGINNING AT THE SOUTHWEST CORNER OF LOT 2, EQUESTRIAN PARK SUBDIVISION AS RECORDED AS ENTRY NO 13908564, BOOK 2022P, PAGE 077, IN THE OFFICE OF THE SALT LAKE COUNTY RECORDERS OFFICE. THENCE NORTHERLY AND WESTERLY ALONG THE WESTERLY LINE OF SAID LOT 2, THE FOLLOWING (4) COURSES: 1) N. 00°15'56" E. 147.73 FEET TO THE POINT OF TANGENCY WITH A 30.00 FOOT RADIUS CURVE TO THE LEFT; 2) NORTHWESTERLY 46.61 FT ALONG THE ARC OF SAID CURVE THROUGH A CENTRAL ANGLE OF 89°01'30" (CHORD BEARS N. 44°14'49" W. 42.06 FEET); 3) N. 88°45'34 W. 45.48 FEET 4) N. 00°16'52" E. 74.40 FEET; THENCE S. 89°36'35" E. 239.09 FEET TO A POINT ON THE EASTERLY LINE OF SAID LOT 2; THENCE SOUTHERLY ALONG SAID LOT LINE, THE FOLLOWING (5) COURSES: 1) S. 00°40'10" W. 90.43 FEET TO THE POINT OF TANGENCY WITH A 220.00 FOOT RADIUS CURVE TO THE RIGHT; 2) SOUTHERLY 103.17 FEET ALONG SAID CURVE, THROUGH A CENTRAL ANGLE OF 26°52'02" (CHORD BEARS S. 14°06'13" W. 102.22 FEET); 3) S. 27°32'16" W. 12.51 FEET TO THE POINT OF TANGENCY WITH A 180.00 FOOT RADIUS CURVE TO THE LEFT; 4) SOUTHERLY 54.87 FEET ALONG CURVE, HAVING A CENTRAL ANGLE OF 17°27'59" (CHORD BEARS S. 18°48'17" W. 54.66 FT) TO THE SOUTHEASTERLY CORNER OF SAID LOT 2; THENCE N. 89°36'35" W. 115.95 FEET ALONG SAID SOUTHERLY LOT LINE TO THE POINT OF

THE SHARED ACCESS AND USE EASEMENT CONTAINS 43,958 SQUARE FEET IN AREA, OR 1.01 ACRES, MORE OR LESS.

EXHIBIT "B" BY THIS REFERENCE, MADE A PART HEREOF.

BASIS OF BEARING: N. 00°16'08" E. ALONG THE WESTERLY SECTION LINE BETWEEN THE SOUTHWEST

CORNER AND THE WEST QUARTER CORNER OF SAID SECTION 15, T3S, R1W, S.L.B. &

M.



SOUTH JORDAN CITY CITY PARK SHARED USE / ACCESS EASEMENT LOT 2, EQUSTRIAN PARK SUBDIVISION EXHIBIT-B

SOUTHJOR

Drawn By: JWH
Designed By: JWH
Checked By: ______
Date: 3/7/2023

EX-B