

BUSINESS OF THE CITY COUNCIL CITY OF SNOQUALMIE

AB24-130 February 10, 2025 Ordinance

AGENDA BILL INFORMATION

TITLE:	AB24-130 : Critical Areas and Flood Hazards; Best Available Science	□ Discussion Only☑ Action Needed:
PROPOSED ACTION:	Move to approve Ordinance xxxx amending the Snoqualmie Municipal Code (SMC) Titles 15.12 and 19.12 Critical Areas and Flood Hazards: Best Available Science	☐ Motion⊠ Ordinance☐ Resolution

REVIEW:	Department Director	Emily Arteche	12/10/2024
	Finance	n/a	Click or tap to enter a date.
	Legal	Dena Burke	12/18/2024
	City Administrator	Choose an item.	//2024

DEPARTMENT:	Community Development		
STAFF:	Emily Arteche		
COMMITTEE:	Community Development	COMMITTEE DATE: January 6, 2025	
EXHIBITS:	 AB24-130x1 Draft Ordinance AB24-130x2 Draft Code Amendments Exhibit A AB24-130x3 Crosswalk 		

AMOUNT OF EXPENDITURE	\$ n/a
AMOUNT BUDGETED	\$ n/a
APPROPRIATION REQUESTED	D \$n/a

SUMMARY

INTRODUCTION

The Washington Growth Management Act (GMA) requires cities to update their critical area ordinance or before December 31, 2024. Counties and cities have an additional 1-year extension, beyond the periodic update deadline, to complete the review and update of the Critical Areas Ordinance (CAO Update) pursuant to RCW 36.70A.130(7)(b). All critical areas must be designated, and functions and values protected using the best available scientific, (BAS) information.

LEGISLATIVE HISTORY

Ordinance No. 1176, Critical Areas was adopted on June 13, 2016.

BACKGROUND

The Planning Commission recently completed draft Environmental Goals and Policies in March 2024, which included recommended policies for the use of Best Available Science; (BAS), the protection of anadromous fisheries, the restoration and maintenance of riparian management zones and their buffers, and for the protection of the City's environmental critical areas. The Department of Commerce provided a Critical Area Handbook; a complete guidance document for updating critical area regulations. <u>This 2023 publication</u>, addresses the following: Wetlands rating system, Voluntary Stewardship Program, agricultural activities, FEMA Biological Opinion, availability of LiDAR, monitoring and adaptive management, a salmon recovery roadmap, and other issues.

Washington State Department of Fish and Wildlife, (WDFW) and the Washington Department of Ecology (Ecology) released updated guidance based on BAS for management of riparian zones along streams and for wetland mitigation. BAS information was also provided by the Snoqualmie Tribe including information on Indigenous Knowledge/Traditional Ecological Knowledge (IK).

ANALYSIS

BAS is available in multiple environmental areas including riparian ecosystem, wetlands, critical aquifer recharge areas and others. BAS review for riparian ecosystem is best synthesized in Department of Ecology Volume 1, Science Synthesis and Management Implications (Quinn et al. 2020) which describes how riparian ecosystems and watersheds affect ecological functions and aquatic habitats and Volume 2, Management Recommendations (Rentz et al. 2020) which provides guidance for cities to protect and restore functioning riparian ecosystems. Healthy functioning riparian ecosystems are fundamental for clean water, productive salmon populations, and climate resilient watersheds.

According to Quinn et al. (2020) and Rentz et al. (2020), riparian ecosystems are defined as the area that provides full ecological function for bank stability, shade, pollution removal, detrital inputs, recruitment of large woody debris, and wildlife movement. The current term or approach to managing these habitats is to identify them as Riparian Management Zones (RMZ) rather than buffers, as is commonly used in most critical area ordinances. The preferred term is RMZ because buffer implies undeveloped natural areas that can contribute habitat to riparian functions, whereas RMZ is meant to capture the area capable of providing full functions and is managed to that end.

One of the goals of managing RMZs is the Desired Future Condition (DFC), in which habitat composition and structure is old, structurally complex conifer-dominated forest with large diameter trees, numerous snags and logs, and multi-strata canopies that promote plant diversity. This is used as the benchmark for the DFC in riparian areas. Riparian restoration is also expected to counteract climate change and protect juvenile salmon according to climate change models (Fullerton et al. 2022; Yan et al. 2021). A significant component of implementing the RMZ management concept is to use the site-potential tree height (SPTH) for determining RMZ widths on streams.

Tree height refers to the average height of the tallest dominant tree (200 years or older) in which key riparian ecosystem functions are effectively captured. The effectiveness of providing riparian functions decreases as the distance from a stream increases. Designating RMZs based on at least SPTH200 is therefore a scientifically supported approach to protecting and managing fully functioning riparian ecosystems, including salmon.

Rentz et al. (2020) describes procedures for delineating RMZs in city forested ecosystems. The inner edge of the RMZ should be based on the active channel as determined by the location of the

stream ordinary high-water mark (OHWM) following the Department of Ecology's OHWM delineation manual (Anderson et al. 2016). The outer edge should be the recommended minimum based on SPTH200, (Site Potential Tree Height; SPTH) vegetation composition, and pollution removal.

The minimum RMZ width for pollution removal is 100 feet, which has been documented to remove 80-95% or more of common stream contaminants (e.g., nitrogen, phosphorous, sediment, and most pesticides). The mean SPTH200 in western Washington ranges from 100 to 240 feet and is correlated with soil types that support different climax tree species. The greater of the two (e.g., one full SPTH200 or the 100-foot pollution removal overlay) should be utilized to determine the regulated RMZ to protect all key riparian functions. WDFW created the SPTH mapping toolhttps://www.commerce.wa.gov/growth-management/ecosystem-planning/critical-areas/ which may be used to help inform how BAS can be applied to RMZ's in the City. It provides 200-year site-potential tree height information at the parcel level for those areas that are proximate to waterbodies.

Staff mapped out how proposed Class 2 Riparian buffers would impact existing structures. Attached are two exhibits showing the stream types in the city (See Figure 1) and the proposed buffer increases (See Figure 2). Figure 2 includes total linear feet of stream type in the city, and the total increase in area that would be regulated as riparian management zones. An estimated 175 structures in the city would have the riparian buffer intersecting an existing structure. by a proposed change in buffer widths. This estimate assumes the following:

- 1. Buffers do not extend across existing roadways and parking lots,
- 2. Dirtfish Rally School is considered an undeveloped site since it will be redeveloped eventually.
- 3. No change to Type S stream buffers,
- 4. Type N buffer increases from 50 feet to 100 feet,
- 5. Type F buffer increases from 75 feet to 200 feet,
- 6. Increase buffer area likely overestimated due to overlapping Type N and Type F buffers, and buffers on piped stream segments that typically do not have RMZs.

In addition, Quinn et al. (2020) and Rentz et al. (2020) do not distinguish between non-fish bearing and fishbearing streams. No evidence or scientific literature has been identified that full riparian ecosystem functions along non-fish bearing streams are less important to aquatic ecosystems than full riparian ecosystem functions along fish-bearing streams, due to their connectivity.

BAS review for wetlands is best synthesized, Wetland Mitigation in Washington State, Part 1:, Agency Policies and Guidance (Version 2) (Ecology et al. 2021) which provides updated guidance on compensatory mitigation specifically for or selecting, designing, and implementing compensatory mitigation based on BAS, to ensure that environmental policies and regulatory requirements are achieved.

BUDGET IMPACTS

N/A

NEXT STEPS

A first reading of ordinance xxxx to adopt amendments to SMC 15.12 and 19.12; Critical Areas and Flood Hazards; Best Available Science is scheduled for January 27, 2025, followed by a second reading and adoption of the ordinance on February 10, 2025.

PROPOSED ACTION

Second Reading and Proposed Adoption – February 10, 2025; Move to approve Ordinance xxxx amending SMC 15.12 Flood Hazard and 19.12 Critical Areas to include Best Available Science.