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**CITY OF SNOQUALMIE FIRE DEPARTMENT** 

# 2025-2030 **STRATEGIC PLA**

MANAGEMENT AND IMPLEMENTATION GUIDE

ENGINE







Center for **Public Safety** Excellence<sup>•</sup>

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## Foreword

As part of the community-driven strategic planning process, this management and implementation guide was developed to assist the City of Snoqualmie Fire Department (SFD) in managing its future success through institutionalization, implementation, monitoring of progress, and results feedback. The SFD must remember that a plan without managed implementation will never result in change and greater success. This is a living document that the agency should use throughout the duration of its community-driven strategic plan. It provides for further revision, accountability, ways to measure and celebrate success, and desired outcomes. Additionally, information is provided to ensure alignment with the strategic vision of the authority having jurisdiction or other sources as determined by the SFD.

## The Success of the Strategic Plan

The SFD approached its desire for organizational change and continuous improvement by developing a communitydriven strategic plan focused on input and participation from the community and agency stakeholders. The success of this community-driven strategic plan will be rooted in a quality implementation and institutionalization plan, and support from all who hold a stake in the SFD.

Without a true focus on implementing and institutionalizing this plan, the SFD may fall short of the change it desires. The CPSE recognizes the agency's commitment to its community and supports the continuous improvement identified in this community-driven strategic plan.

## Communication

Developing communication processes to disseminate the strategic plan's goals, objectives, and tasking concepts will be key to the agency's success in institutionalizing strategic planning processes. Even the best strategic plans are undermined by the inability to effectively communicate plan goals and objectives that align member actions, and this is a central reason why agencies lose control during the implementation. Creating a comprehensive communication plan with clear accountability, ensuring the information needs of various stakeholders are met, and allowing relevant information to go to the right person at the right time to avoid information overload and confusion, will support implementation efforts.

There are various ways an agency may utilize its current communication systems to distribute the plan's elements and agency successes as implementation activities progress. Recognition of the importance of reporting progress to all levels of the agency and its stakeholders will assist in determining which of those systems should be included in disseminated information.



## Institutionalization and Implementation

A contributing factor to the success of the community-driven strategic plan is its institutionalization across all levels of the organization. Without it, the plan will remain siloed, and implementation may be hindered. Institutionalization provides an excellent opportunity to communicate to all stakeholders about the intended changes, applicable outcomes, and the direction the department is heading.

Many avenues of institutionalization and implementation are used by agencies that sincerely understand the power of the community-driven strategic plan. Just as the plan's

#### **Tips for Institutionalization**

- 1. Communicate to all levels, even during onboarding.
- 2. Get all levels involved in the implementation and tap their creativity.
- 3. Empower all leaders and give them the autonomy to lead effectively.
- 4. Maintain accountability.
- 5. Report progress regularly for all to see.

development included agency stakeholders representing a broad spectrum internally, the implementation phase must also ensure that the same representation model is utilized. All agency stakeholders who contributed to the plan's development should be empowered to ensure that members throughout the organization can be part of the implementation phase. This will further institutionalize the plan processes and add value toward implementation successes.

Whether or not they participated in the development of the community-driven strategic plan, all agency stakeholders must recognize that this plan is for the entire agency and is not just representative of the SFD's leadership. Perceived and actual ownership across the SFD increases the probability of success and the realization of the desired outcomes.

For further information on implementation and institutionalization, the SFD may distribute this article as provided by the CPSE: <u>Strategic Planning + Institutionalization = Implementation Success</u>.

## Performance Measurement

By incorporating performance measures into this community-driven strategic plan, the SFD has ensured greater success through implementation and institutionalization. However, the agency must continue to measure its successes and challenges during plan execution to stay on course for positive change and delivery to its community. Greater focus should remain on the plan's intended outcomes, not just agency inputs and outputs. Outcomes are those results that genuinely deliver for all stakeholders.



## Goals, Objectives, Tasks, and Measures



GOAL 1: Attract and retain qualified staff throughout the agency that provides for internal development and reduces attrition.

## **OBJECTIVE 1.1**

Evaluate all positions to determine the need for realignment or reorganization within the department with deliverable reports to city administration.

TASKS	TIMEFRAME ASSIGNMENT
Evaluate current position descriptions against actual duties.	1 month
Identify additional responsibilities not captured in current positions and those that may be anticipated in the future.	l 1 month
<ul> <li>Research comparable agencies' position descriptions to determine similar responsibilities and functions.</li> </ul>	3 months
<ul> <li>Develop proposed realignment of the organization, which may include new positions to be incorporated into a report.</li> </ul>	45 days
Deliver the report to city administration for consideration in the next budget cycle.	2 weeks
Based upon approvals, create an implementation plan to incorporate new FTEs in support of identified tasks.	3 months
In conjunction with human resources, update job descriptions to include new FTEs.	6 months
<ul> <li>Develop a timeline with human resources and labor-management to determine the frequency of review and update of position descriptions.</li> </ul>	2 weeks-ongoing

#### **MEASURED OUTCOMES**

- **Completed report shared with city administration to explain the need for potential new FTEs.**
- □ Achieve a more balanced workload with positions that match the agency's size and scope of duties.



Incentivize the acting officer program to encourage additional participation, reducing the use of overtime.

TASKS		TIMEFRAME ASSIGNMENT
	Evaluate current roles and responsibilities for acting officers.	1 month
	Recommend changes to include the addition or removal of requirements for acting officers.	1 month
	Evaluate comparable agencies' incentives for encouraging program participation and provide recommendations.	1 month
	Engage the group through survey or dialogue to determine hesitations or apprehension to becoming an acting officer.	2 months
	Evaluate the need to incorporate annual promotional exams to build confidence in necessary knowledge, skills, and abilities.	6 months
	Evaluate the need to develop an on-call staff officer program to support on-duty crews with out-of-the- norm needs.	6 months
	Work with the labor-management group to develop a plan for implementation to include timelines and benchmarks.	4 months
	Evaluate program performance against instances of officer overtime requirements.	1 month-ongoing

#### **MEASURED OUTCOMES**

- □ Decrease the amount of overtime within the department to be consistent with the budgeted amount.
- □ Increase the number of acting officers to a minimum of one per shift, with a goal of two per shift identified and trained.



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Develop and adopt a professional development plan that includes all staff which leads to an organizational succession plan.

TASKS		TIMEFRAME	ASSIGNMENT
	Review current policy to identify areas requiring updates to include new pathways.	2 months	
	Review surrounding agencies' programs to adapt to agency-specific needs.	3 months	
	Identify collective bargaining impacts and work with labor-management committee to overcome challenges.	6 months	
	Draft a new professional development plan to be incorporated into policy.	1 month	
	Determine specific benchmarks for implementation.	1 month	
	Develop a timeline for implementation to include established benchmarks.	1 month	
	Post-implementation, evaluate the plan through the use of personnel appraisals and focus groups.	1 month-ongoing	

#### **MEASURED OUTCOMES**

□ Complete update to current Professional Development Plan.



Work with city administration to conduct a comprehensive compensation study for all positions to include wages, benefits, and working conditions in relation to other agencies within the same region to improve year-over-year retention.

TASKS	TIMEFRAME	ASSIGNMENT
Meet with the labor-management group to determine the scope and specific needs.	4 months	
Meet with city administration to review the need and garner support for the process.	1 month	
Host a joint meeting with city administration and labor management committee to draft a formal outline, including the choice of a third-party vendor to complete and present the findings to the city council.	3 months	
<ul> <li>Work with city administration to adopt the results of the study to be included in future collective bargaining sessions.</li> </ul>	6 months	
<ul> <li>Evaluate the effectiveness of the compensation study's usage during the collective bargaining process to determine validity for future processes.</li> </ul>	2 months	

#### **MEASURED OUTCOMES**

□ Creation of a published compensation study to be utilized during contract negotiations with the IAFF.

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Develop a process for recognition of major milestones of staff members; to include end of probation, promotions, educational achievements, and other significant events.

TASKS	6	TIMEFRAME	ASSIGNMENT
	Review the current recognition policy and achievements to determine validity and identify updates.	1 month	
	Determine the need for in-house ceremonies for major milestones, such as probation, promotion, or educational benchmarks.	1 month	
	Make draft changes to the adopted recognition policy for approval.	1 month	
	Establish a work group to review the annual banquet to include purpose, function, and design for the future.	6 months	
	Review updated recognition procedures on a periodic basis through surveys or other evaluative instruments to determine effectiveness.	1 month-ongoing	

#### **MEASURED OUTCOMES**

- □ Survey developed that determines the effectiveness of changes to the recognition program and policy for the department.
- □ Increased attendance at the annual banquet to 75% of the department or greater.





GOAL 2: Train, prepare, and equip to enhance the current wildland program based on demands and needs to match the growth of the city and region while meeting or exceeding established department standards and performance benchmarks.

### **OBJECTIVE 2.1**

Analyze the current wildland program to determine if, in its current state, the program meets the needs of the city and region.

TASKS		TIMEFRAME	ASSIGNMENT
	Establish a committee with a committee lead and lefine needed roles.	1 month	
	dentify members and assign roles within committees based on the defined roles.	1 week	
	Review the baseline and determine the current state of the wildland program.	2-3 months	
C	Examine the appropriate elements of the Community Risk Assessment and Standards of Cover and determine where gaps are in the program.	1-2 months	
	Consult with external agencies and joint partners concerning wildland firefighting in the region.	1-2 months	
	Compile and analyze data from internal and external sources.	1 month	

#### **MEASURED OUTCOMES**

□ Completion of a report that identifies the current status and identified needs of a wildland program.



Utilize findings from the analysis to determine what future needs and budget requirements are and execute an acquisition plan to meet city and regional expectations.

TASKS	TIMEFRAME	ASSIGNMENT
From previously analyzed data, determine current and or future needs.	1-2 months	
□ Generate a list and prioritize needs.	3-4 weeks	
Build out a budget and a material acquisition timeline based on previous priorities.	1 month	
Present budget and material acquisition timeline to the fire chief and city council.	1 month	
Once approved, execute budget and material acquisition plan or adjust based on fire chief and city council recommendations.	1-2 months	

#### **MEASURED OUTCOMES**

□ Procurement of resources needed to begin the wildland program.



Build out city and regional response plans based on new equipment obtained to mitigate wildland risk in the community.

TASKS	TIMEFRAME ASSIG	NMENT
Committee leads will consult with regional subject matter experts to obtain best practices.	2-3 weeks	
Prepare recommended updates to the policy and procedural guidelines.	1-2 weeks	
Present recommended updates to administration.	2-3 weeks	
Staff will enhance current policy and procedural guidelines and standards of response based on new equipment and regional best practices.	1-2 months	
Review and approve the final draft of the policy and procedural guidelines.	1 week	

### **MEASURED OUTCOMES**

□ Create new policies and procedures that encompass the new wildland program.



### Provide appropriate training and knowledge on new wildland resources and programs.

TASKS	TIMEFRAME ASSIGNMENT
Ensure costs determined in previous cost analysis align with training program needs.	1-2 weeks
Create department training plans for future employees.	2-3 months
Have the plan reviewed and approved by the fire chief.	1 week
Make the approved training plan accessible to all employees.	1-2 days
Determine subject matter experts needed and deliver training.	1 month
Collect and document feedback.	1-2 months
Evaluate and edit training programs based on feedback.	2-3 weeks

#### **MEASURED OUTCOMES**

□ Specific to their job requirements, all personnel trained to meet the needs of the new wildland program.



Establish a wildland/urban interface public education program.		
TASKS	TIMEFRAME	ASSIGNMENT
Determine program costs and align with training program needs.	2-3 weeks	
Develop fliers and info packets.	1 month	
Work with city PIO to push out fliers and info packets to citizens via social media and the city newsletter.	1 week-ongoing	
Utilize the city's annual survey to determine if wildfire public education efforts are effective.	1 month-ongoing	
Utilize and apply feedback to refine the wildfire awareness program.	1 month-ongoing	

#### **MEASURED OUTCOMES**

**D** Public education material distributed to the community to increase wildland preparedness.



Evaluate if the expansion of the wildland program, resources, and public education met the original needs identified.

TASKS	TIMEFRAME	ASSIGNMENT
Form a committee to evaluate the effectiveness of wildland program, resources, and public education.	3-6 months	
Compile and analyze data gathered from internal and external sources.	1 month-ongoing	
Create a lesson-learned document.	1-2 months	
Reevaluate the wildland program, resources, and public education based on lessons learned on an annual basis.	1 month-ongoing	
Make lessons learned documentation available to the department and revise as needed.	1 week	

### **MEASURED OUTCOMES**

□ Creation of a lesson-learned document to be shared with the department and community leaders





GOAL 3: Acquire, maintain, and improve physical resources based on demands and needs to match the growth of the city and region while meeting or exceeding national standards.

## **OBJECTIVE 3.1**

#### Implement a system to determine and define the resource needs of the department.

TASKS	TIMEFRAME ASSIGNMENT
Determine the department's current physical resources.	1 month
Send out a survey to the department members to determine needs based on projected growth requirements.	2-3 weeks
Analyze survey outcomes to determine what targeted acquisitions are needed.	2-3 weeks
Define and prioritize targeted acquisitions.	1-3 months
Present findings and obtain approval for funding from the fire chief and city council to procure targeted acquisitions through the use of the city capital improvement plan.	1-2 months

#### **MEASURED OUTCOMES**

□ Create a prioritized list of department physical resources and acquisitions needed to be included in the upcoming city capital improvement plan.



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### Form committees to research, develop ideas, and design targeted acquisitions.

TASKS	TIMEFRAME ASSIGNMENT
Establish committees with a committee lead and define needed roles based on needed equipment.	2 weeks
Identify members and assign roles within committees based on the defined roles.	1 week
Collect input on specifications and design in draft form.	3-4 months
Finalize draft form.	1 month
□ Final specifications and design presented to the fire chief and city council.	1 week
Upon approval from the city council, the committee leads will move forward with design and specifications.	2 months

#### **MEASURED OUTCOMES**

□ A new process created to utilize committees to determine major purchases or acquisitions.



## Provide appropriate training and knowledge on new resources.

TASKS		TIMEFRAME	ASSIGNMENT
	Once assets arrive, conduct training with the vendor and develop go/no-go criteria for putting equipment in service with the expected date of completion.	1 month	
	Document training provided by the vendor.	1-2 weeks	
	Create department-specific training plans for future employees.	3 months	
	Conduct cost analysis of required training delivery.	1 week	
	Have the plan reviewed and approved by the fire chief.	1 week	
	Make the approved training plan accessible to all employees.	1 week	
	Collect and document feedback.	1 month	
	Evaluate and edit the training program based on feedback.	1 month-ongoing	

#### **MEASURED OUTCOMES**

- □ Creation of a documented process for putting newly acquired equipment into service.
- □ Creation of a library of training plans for equipment to be utilized by new employees, and as review for current employees.



Evaluate the physical resource process and if resources met original needs identified through needs assessment.

TASKS	TIMEFRAME ASSIGNMENT
Form a committee to evaluate resources and determine metrics for evaluation.	1-2 months
Create a lesson-learned document.	6 months
Reevaluate resources based on lessons learned utilizing annual program reviews.	3 months
Share the annual evaluation and lessons learned with the department and revise as needed.	1 week-ongoing

#### **MEASURED OUTCOMES**

□ Creation of lessons learned document for acquired physical resources.

□ Inclusion of physical resource evaluation into the template for annual program reviews.





**GOAL 4: Improve relationships with external** stakeholders, including council, city departments, community groups, and regional partners, through enhanced communication and interaction, incorporating feedback into operations.

## **OBJECTIVE 4.1**

### Enhance communication with the community to improve public education and interactions.

TASKS		TIMEFRAME	ASSIGNMENT
	Develop a survey to determine community needs or interests for fire department education offerings.	2 months	
	Evaluate community feedback against current offerings to determine the validity or change needed.	1 month	
	Set goals to determine the frequency and scope of the offerings.	1 month	
	Develop and implement a plan for community education programs.	3 months	
	Evaluate course offerings periodically against community feedback as part of the annual program appraisal process.	6 months-ongoing	
	Inventory and evaluate the current digital presence.	1 month	
	Work with the city communications coordinator to identify metrics to track performance and interactions with platforms.	1 month	
	Set goals for overall performance with benchmarks to increase or decrease interactions.	2 months	
	Evaluate performance against established goals and implement changes as appropriate.	2 months-ongoing	

#### **MEASURED OUTCOMES**

□ Increased interactions with the public measured against the previous year.





Educate the city council on fire department operations and create buy-in to critical future needs and goals.

TASKS	TIMEFRAME ASSIGNMENT
In cooperation with city administration, survey council members on knowledge of the fire department operations and associated needs.	45 days
Analyze results against current identified fire department goals and objectives.	1 month
Review current council reporting and communications procedures against preferred methods.	2 months
Incorporate ongoing feedback from council and administration into reporting and communication of fire department performance as well as immediate and future needs.	6 months
Evaluate communication performance with council members and adjust as necessary.	2 months-ongoing

#### **MEASURED OUTCOMES**

□ Update of current council reporting tools to include any identified deficiencies.



Strengthen connections with City of Snoqualmie departments through ongoing communications and joint operations.

TASKS		TIMEFRAME	ASSIGNMENT
e	between department heads to fits of strengthening l joint operations.	3 months	
1	ivities and set goals to increase cooperation during joint	1 month	
Hold joint activities goals.	as determined by established	12 months- ongoing	
Evaluate the perform operations against operations	mance of increased joint defined goals.	2 months-ongoing	

#### **MEASURED OUTCOMES**

□ Creation of one joint operations training event with each city department.



Work with partner fire departments to leverage economies of scale, reducing duplication of effort and improving interagency cooperation.

TASKS	6	TIMEFRAME ASSIGNMENT
	Identify key external stakeholder groups supporting fire department operations, including mutual aid partners.	1 month
	Develop subject matter workgroups to identify opportunities to align economy of scale and cooperation.	6 months
	Prioritize opportunities developed within the workgroups to determine the direction for the agency.	1 month
	Draft a report to be delivered to the city administration to gain support for inter-local cooperation.	3 months
	Formalize and execute inter-local agreements to achieve identified actions.	9 months
	Evaluate the effectiveness of identified actions that were implemented against the desired outcome.	6 months-ongoing

#### **MEASURED OUTCOMES**

□ Creation of new inter-local agreements with neighboring organizations to help take advantage of economies of scale that can reduce duplication of efforts and improve interagency cooperation.

