



AGENDA ITEM MEMORANDUM

DATE: 12/8/2025

TO: Public Works Committee

FROM: Director Peterson

SUBJECT: Resolution 140-25-26 – A Resolution designating the Director of Public Works as the City's Authorized Representative for the Wisconsin Department of Transportation (WisDOT) Transportation Alternatives Program (TAP) Grant for State Funding Years (SFY) 2026-2030 and directing him to submit a WisDOT Transportation Alternatives Program Grant Application.

ISSUE

Requesting Public Works Committee approval identifying the Director of Public Works the Authorized Representative for Wisconsin Department of Transportation (WisDOT) grant purposes who is an office, officer, or employee given authority to act on the City of Sheboygan's (applicant's) behalf to (1) sign and submit a grant application; (2) sign a grant agreement between the City and WisDOT; (3) submit interim and final reports to the WisDOT to satisfy the grant agreement; (4) submit grant reimbursement requests to the WisDOT; and (5) sign and submit any other required documentation regarding the grant

STAFF RECOMMENDATION

Staff recommends Public Works Committee approve the proposed resolution designating the Director of Public Works as the City's Authorized Representative for the WisDOT Transportation Alternatives Program (TAP) Grant for State Funding Years (SFY) 2026-2030 and directing him to submit a WisDOT Transportation Alternatives Program Grant Application.

BACKGROUND/DISCUSSION

TAP is the State of Wisconsin's program for what is now the federal Transportation Alternatives (TA) set-aside Program. The Infrastructure Investment and Jobs Act (IIJA), enacted in November 2021, replaced the FAST Act-era TA Set-Aside guidelines with enhanced funding availability and programing guidelines. Federal TA set-aside funds include all projects and activities previously eligible under TAP, encompassing a variety of smaller-scale transportation projects such as pedestrian and bicycle facilities, recreational trails, safe routes to school projects, and community improvements such as historic preservation.

The proposed project the grant application is to be submitted for is the Lakeshore Drive Pedestrian Improvements that includes construction of a new sidewalk on the east side of Lakeshore Drive from Ashland Avenue to High Avenue. This is the last location along Lake Michigan from the south side of Sheboygan at Lake View Park to the north side of Sheboygan at North Avenue that does not have pedestrian accommodations along the lake side of the lakeshore. This is a popular walking location for viewing Lake Michigan and a popular destination in the summer for fireworks and other events along the lakeshore. The proposed improvement includes seven (7) ADA compliant concrete pads with benches, lighting for pedestrian access, plus some traffic calming infrastructure. Please see the attached site design layout.

FUNDING IMPACT

All TAP projects require project sponsors to pay 100% of project costs up front and are reimbursed up to 80% of approved project costs after conducting project activity. The federal funding amount on TAP projects is capped at time of award. A TAP project may not be

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AGENDA ITEM MEMORANDUM (CONT.)

substituted for another project. TAP projects must commence within four years of the award date.

City staff desire to apply for a Transportation Alternatives Program Grant for SFY 2026-2030, the maximum amount of which is \$768,739.62 and which would require a 20% or \$153,747.92 match from the City; and it is anticipated there will be sufficient funds in the 2027 budget for the City's share of the matching costs. Please see attached project cost breakdown.

IF APPROVED, NEXT STEPS:

Submit final TAP grant application, and if awarded, sign an agreement on behalf of the City of Sheboygan with WisDOT.

Lakeshore Drive Project Narrative

This project for the City of Sheboygan (City) is the proposed construction of a new sidewalk on the east side of Lakeshore Drive from Ashland Avenue to High Avenue. This is the last location along Lake Michigan from the south side of Sheboygan at Lake View Park to the north side of Sheboygan at North Avenue that does not have pedestrian accommodations along the lake side of the lakeshore. This is a popular walking location for viewing Lake Michigan and a popular destination in the summer for fireworks and other events along the lakeshore. The proposed improvement includes seven (7) ADA compliant concrete pads with benches. Although not fully determined, some form of lighting for the pedestrian access will be included.

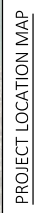
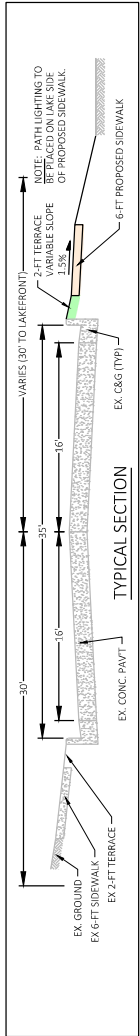
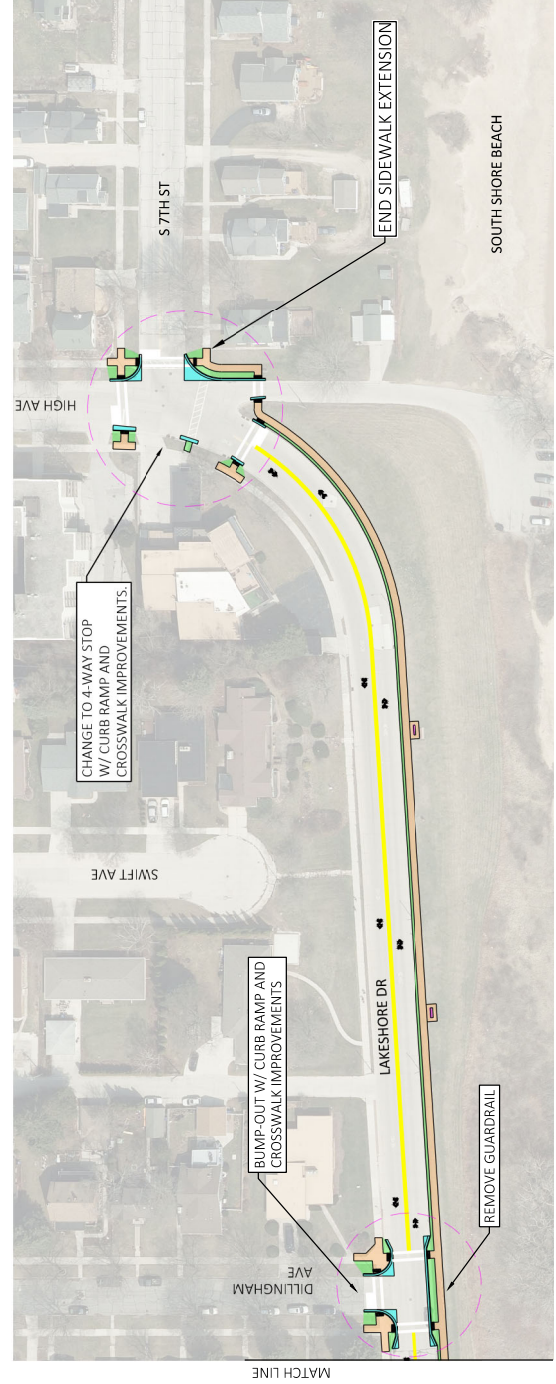
Additional improvements include bump-outs at the Ashland Avenue, Union Avenue and Dillingham Avenue intersections. These bump-outs will shorten the pedestrian crosswalks and serve as traffic calming devices along within the Lakeshore Drive corridor. The City has received many complaints of excessive speeds in the corridor and cars trying to pass on the right when northbound Lakeshore Drive traffic is attempting to make left turns at these locations. The bump-outs will help mitigate both of these issues.

The intersection of Lakeshore Drive, High Avenue and South 7th Street will be converted to a 4-way stop with relocated crosswalks to improve pedestrian safety. The current configuration has a pedestrian crossing near the middle of this intersection at a location that has blind spots that do not allow for pedestrians to see oncoming traffic. It should be noted that the east leg of High Avenue is the access to the parking area along the South Shore Beach used by surfers, kayakers and beach goers.

The project will also include double yellow centerline marking the entire length. Lakeshore Drive from Ashland Avenue to Union Avenue is currently marked with centerline skips. Additional locations for bicycle sharrows are also included to reinforce that driving lanes need to be shared by bicycles and vehicles.

While it is assumed these safety improvements will benefit recreational users in the area, it will also provide benefits to those without access to, or the ability to afford, vehicles. Five census tracts are located wholly within one mile of the project location: Census Tracts 8, 9, 10, 11 and 114. This project area is located in an Area of Persistent Poverty. Census Tract 8 has a poverty rate of 14%, Tracts 9 and 10 a poverty rate of 12.0%, Tract 11 a poverty rate of 15.5%, and Tract 114 a poverty rate of 11.3%. Four of these 5 poverty rates are at or above the City of Sheboygan poverty rate of 12%.

The proposed sidewalk will also provide a direct connection to the new Sheboygan River Pedestrian bridge between South Pier Drive and Riverfront Drive.



GRASS TERRACE
NEW CONCRETE SIDEWALK
CURB AND GUTTER/PAVEMENT REPLACEMENT
BENCH W/ SIDEWALK PAD
DETECTABLE WARNING FIELD

LAKESHORE DRIVE PEDESTRIAN IMPROVEMENTS

(ASHLAND AVENUE - HIGH AVENUE)

CONSTRUCTION ESTIMATE

10/13/2025

Section Title	Line Item	Item Code	Item Description	UofM	Total	Unit Price	Extension
Public Works	Required				Quantity		
			ROADWAY				
	1		Mobilization	LS	1	\$25,000.00	\$25,000.00
	2		Traffic Control	LS	1	\$5,000.00	\$5,000.00
	3		Construction Staking	LS	1	\$4,000.00	\$4,000.00
	4		Excavation Common	CY	2300	\$25.00	\$57,500.00
	5		Removing Curb and Gutter	LF	150	\$10.00	\$1,500.00
	6		Removing Concrete Sidewalk	SY	265	\$10.00	\$2,650.00
	7		Removing Pavement	SY	375	\$8.00	\$3,000.00
	8		Removing Guardrail	LF	90	\$25.00	\$2,250.00
	9		Removing and Replacing Signs	Each	40	\$75.00	\$3,000.00
	10		Removing and Replacing Benches	Each	7	\$1,000.00	\$7,000.00
	11		Removing Inlets	Each	8	\$500.00	\$4,000.00
	12		Concrete Sidewalk 4-Inch	SF	14750	\$8.00	\$118,000.00
	13		Base Aggregate Dense 3/4-Inch	Tons	260	\$20.00	\$5,200.00
	14		Base Aggregate Dense 1 1/4-Inch	Tons	140	\$15.00	\$2,100.00
	15		Inlets Type 2	Each	8	\$2,600.00	\$20,800.00
	16		Inlet Castings	Each	8	\$800.00	\$6,400.00
	17		PVC Storm Sewer, 12-Inch	LF	40	\$95.00	\$3,800.00
	18		Concrete Pavement 7-Inch	SY	225	\$75.00	\$16,875.00
	19		Detectable Warning Fields	SF	276	\$40.00	\$11,040.00
	20		Radial Detectable Warning Fields	SF	45	\$55.00	\$2,475.00
	21		Concrete Curb and Gutter 24-Inch	LF	740	\$60.00	\$44,400.00
	22		Pedestrian Curb (Undistributed)	LF	60	\$50.00	\$3,000.00
	23		Pavement Marking Crosswalk 6-Inch	LF	950	\$12.00	\$11,400.00
	24		Pavement Marking Stop Bar 12-Inch	LF	120	\$15.00	\$1,800.00
	25		Pavement Marking 4-Inch Centerline	LF	3250	\$2.00	\$6,500.00
	26		Pavement Marking Curb	LF	400	\$5.00	\$2,000.00
	27		Pavement Marking Sharrows	Each	10	\$225.00	\$2,250.00
	28		Lighting Assembly, 14-FT Pole	Each	15	\$3,000.00	\$45,000.00
	29		Concrete Base Type 1	Each	15	\$750.00	\$11,250.00
	30		Wiring 4 AWG	LF	6500	\$2.00	\$13,000.00
	31		Conduit 2-Inch	LF	1200	\$8.00	\$9,600.00
	32		Electri Service Meter Breaker Pedestal	Each	1	\$2,000.00	\$2,000.00
	33		Lighting Control Cabinet and Base	Each	1	\$10,000.00	\$10,000.00
	34		Inlet Protection	Each	20	\$75.00	\$1,500.00
	35		Silt Fence	LF	1200	\$3.00	\$3,600.00
	36		Rock Bags	Each	40	\$10.00	\$400.00
	37		Topsoil	SY	2500	\$8.00	\$20,000.00
	38		Hydro-Seed	SY	2500	\$2.00	\$5,000.00
	39		Sawing Concrete	LF	800	\$3.00	\$2,400.00
Estimated Construction Costs						Sub-Total	\$496,690.00
						15% E&C	\$74,503.50
						Total	\$571,193.50

Project Type	Total Cost	Federal Funds	%	Project Sponsor Funds	%
Design (15% of Const, Cost)	\$85,679.03	\$68,543.22	80%	\$17,135.81	20% + Balance
State Review	\$9,150.00	\$7,320.00	80%	\$1,830.00	20% + Balance
<i>Design Subtotal</i>	<i>\$94,829.03</i>	<i>\$75,863.22</i>	<i>---</i>	<i>\$18,965.81</i>	<i>---</i>
Participating Construction	\$ 571,193.50	\$456,954.80	80%	\$114,238.70	20% + Balance
Construction Engineering (14%)	\$ 79,967.09	\$63,973.67	80%	\$15,993.42	20% + Balance
State Review	\$ 22,750.00	\$18,200.00	80%	\$4,550.00	20% + Balance
<i>Construction Subtotal</i>	<i>\$ 673,910.59</i>	<i>\$539,128.47</i>	<i>---</i>	<i>\$134,782.12</i>	<i>---</i>
Total Estimate Cost Distribution	\$768,739.62	\$614,991.69	Max	\$153,747.92	N/A