PRE-DEVELOPMENT AGREEMENT BETWEEN PELTON BUILDERS LLC AND THE CITY OF SHEBOYGAN

THIS PRE-DEVELOPMENT AGREEMENT ("Agreement") is entered into by the City of Sheboygan, a Wisconsin municipal corporation with a mailing address of 828 Center Ave, Sheboygan, WI 53081 ("City"), and Pelton Builders LLC, a Wisconsin Limited Liability Company with a mailing address of S1930 Glen Valley, Dr., Reedsburg, WI 53959 ("Developer"). The City and the Developer may be jointly referred to herein as the "Parties" or singularly as a "Party."

RECITALS

Staff from the City have been in discussions with the Developer regarding City-owned property on the south side of the City of Sheboygan commonly referred to as the Poth and Gartman Farms, ("Property"), and including Parcel Nos. 59281471041, 59281471042, 59281471043, 59281471044, 59281471045, 59281471046, 59281471047, 59281471048, 59281471049, 59281472509, 59281472510, 59281470988, 59281470989, and 59281470990, for the purpose of constructing a subdivision on the property with an estimated value that has yet to be determined ("Project").

The Parties are continuing to negotiate the terms of the development agreement and would like to secure certain rights related to the Project before investing additional time and money exploring the development of the Project.

The City finds that allowing the Developer the rights to the Property pursuant to the terms and conditions in this Agreement will be beneficial to the City for many reasons, including the possibility of the Project bringing additional housing to the City of Sheboygan.

THEREFORE, for the mutual considerations contained herein, the City and the Developer agree as follows:

TERMS

- 1. <u>Recitals</u>. The recitals above are hereby incorporated into and made a part of this Agreement.
- 2. <u>Term.</u> This Agreement shall be valid on the date of full execution by the Parties and shall remain in full force and effect until December 31, 2024, unless earlier terminated as provided for herein. This may be extended by mutual agreement of both parties.
- 3. <u>City Responsibilities</u>. During the term of this Agreement, the City agrees as follows:
 - a. The City shall not enter into any contracts with a third party for the sale of any portion of the Property without the prior written approval of the Developer.

- b. The City shall take the necessary steps to rezone the Property with the concurrence of the Developer to make the proposed project feasible.
- c. The City shall develop plans for the creation of a TID to incentivize the proposed development.
- d. The City shall allow the Developer and the Developer's employees, agents and contractors to enter onto the Property for the purpose of conducting engineering and site testing so long as the Developer provides at least notice 24 hours in advance to the City Engineer. The City reserves the absolute right to deny entry onto the Property if there are conflicts (e.g., the City will be conducting excavating work during that time the Developer desires to enter onto the Property) or reasonable safety concerns, as solely determined by the City. In such case, the City will make all reasonable efforts to inform the Developer as soon as possible when entry will be denied.
- e. Nothing in this Agreement guarantees the approval of the zoning change, concept plan, preliminary/final plat, development agreement.
- 4. <u>Developer Responsibilities</u>. During the term of this Agreement, in addition to any other responsibilities contained in this Agreement, the Developer agrees as follows:
 - a. The Developer shall immediately terminate this Agreement pursuant to Paragraph 6(b), below, in the event the Developer decides, for any reason, to no longer pursue the Project.
 - b. For the duration of the Agreement, the Developer shall have and maintain insurance in the amounts provided for on <u>Attachment B</u>.
 - c. The Developer shall materially participate in the creation of a conceptual master plan ("Plan") for the entire property. The plan shall include provisions for all levels of housing, including but not limited to workforce, entry level, low income, market rate, and high-income housing, as well as low density commercial use to facilitate the siting of retail business within the development. The Plan shall also include the layout of park/green spaces, streets, and public right of ways to include pedestrian pathways. The city shall have the right to adjust the proposed master plan based on needs of the city; except that once the Parties have agreed upon the Plan, the City has officially approved the Plan, and the Developer has made material investments based upon the Plan, any change or cancellation to the Plan must either be approved by both Parties, or the Developer shall be made whole within 30 days for all costs related to such material investments.
- 5. <u>Mutual Responsibilities</u>. During the term of this Agreement, the Parties agree to work together on the overall concept design and regulations associated with the Project; however, nothing contained herein shall be construed to mean, imply or guarantee that the Project or any part thereof including, but not limited to, architectural designs or plans, has been or will be approved by the City Council.
- 6. <u>Division into Parcels</u>. The Parties acknowledge and agree that during the term of this Agreement, the City may choose to divide the Property into multiple parcels via Certified Survey Maps as a way of allowing portions of the Property to be developed while the master planning process is continuing for

the Property as a whole. No such land division shall be deemed or construed to change or reduce the either Party's rights or responsibilities under this Agreement.

7. Termination.

- a. This Agreement shall automatically terminate upon execution by the Parties of a Development Agreement for the Property and Project.
- b. This Agreement may be terminated by either Party with seven calendar days' advance notice to the non-terminating party should the non-terminating party materially breach any of the terms contained herein.
- c. The City may terminate this Agreement at any time and without notice if:
 - i. The Developer has made or is found to have made any statement that was proven to have been false in any material respect to this Agreement and/or
 - ii. The Developer: (1) becomes insolvent or generally does not pay, or is unable to pay, or admits in writing its inability to pay, its debts as they mature, (2) makes a general assignment for the benefit of creditors or to an agent authorized to liquidate any substantial amount of its assets, (3) becomes the subject of an "order for relief" within the meaning of the United States Bankruptcy Code, or files a petition in bankruptcy, for reorganization or to effect a plan, or other arrangement with creditors, (4) files a petition or application in bankruptcy or any similar proceeding or has such a proceeding commenced against the Developer, and such petition, application or proceeding either remains undismissed for a period of ninety (90) days or more or Developer files an answer to such a petition or application admitting the material allegations therein, or (5) applies to a court for the appointment of a receiver or custodian for any of Developer's assets or properties or has a receiver or custodian appointed for any of its assets or properties, with or without consent, and such receiver is not discharged within ninety (90) days after his/her appointment, and/or (6) adopts a plan of complete liquidation of its assets.
- 8. <u>Indemnification</u>. Developer agrees at all times during the term of this Agreement to indemnify, hold harmless and defend the City, its boards, committees, officers, employees, authorized representatives and volunteers against any and all liabilities, losses, damages costs or expenses (including, without limitation, actual attorney's and consultant's fees) which the City, its boards, committees, officers, employees and representatives may sustain, incur or be required to pay by reason of or in any way related to bodily injury, personal injury or property damage of whatsoever nature or in connection with or in any way related to the performance of the work by Developer, its employees, agents and anyone employed directly or indirectly by any of them or by anyone for whose acts any of them may be liable, provided, however, that the provisions of this section shall not apply to liabilities, losses, charges, costs or expenses caused solely by or resulting from the gross negligent acts of the City. Developer's indemnity obligations shall not be limited by any worker's compensation statute, disability benefit or other employee benefit or similar law or by any other insurance maintained by or required of Developer. No member, official or employee of the City shall be personally liable to any

Party in the event of any default or breach by the Developer on any obligations under the terms of this Agreement.

9. Miscellaneous.

- a. Nothing contained in this Agreement shall be deemed or construed as creating a partnership or joint venture between the City and Developer or cause the City to be responsible in any way for the debts or obligations of Developer or any other person.
- b. Except as otherwise specifically set forth in this Agreement, the respective rights and liabilities of Parties under this Agreement are not assignable or delegable, in whole or in part, without the prior written consent of the other Party. Notwithstanding this provision, nothing in this Agreement shall prevent Pelton Builders, LLC from assigning their rights to a new LLC to be created for the purpose of this Project.
- c. All communications or notices required or permitted by this Agreement shall be in writing and shall be deemed to have been given (i) upon delivery to an officer of the person entitled to such notice, if hand delivered, or (ii) three business days following deposit in the United States mail, postage prepaid, or with a nationally recognized overnight commercial carrier that will certify as to the date and time of delivery, air bill prepaid, and each such communication or notice shall be addressed as follows, unless and until either Party notifies the other in accordance with this Paragraph of a change of address:

If to City: City Administrator

City of Sheboygan 828 Center Ave.

Sheboygan, WI 53081

If to Developer: Cornerstone, LLC

S1930 Glen Valley, Dr. Reedsburg, WI 53959

- d. No waiver, amendment, or variation in the terms of this Agreement shall be valid unless in writing and signed by the Parties and then only to the extent specifically set forth in writing.
- e. This Agreement contains the entire understanding of the Parties with respect to the subject matter hereof.
- f. Any provision of this Agreement which is prohibited or unenforceable in any jurisdiction shall, as to such jurisdiction, be ineffective to the extent of such prohibition or unenforceability without invalidating the remaining provisions of this Agreement in such jurisdiction or affecting the validity or enforceability of any provision in any other jurisdiction.
- g. No member of the governing body or other official of the City shall have any financial interest, direct or indirect, in this Agreement, the Property or the Project, or any contract, agreement or other transaction contemplated to occur or be undertaken related to the Property or the Project;

nor shall any such member of the governing body or other official participate in any decision relating to this Agreement which affects his or her personal interest or the interests of any corporation, partnership or association in which he or she is directly or indirectly interested.

- h. Should the Developer default on this Agreement, or should termination of the Agreement be made by the City pursuant to sub paragraph 7(c) of this Agreement. the Developer shall pay all reasonable fees, costs and expenses incurred by the City, including attorney's fees, in connection with the enforcement of this Agreement including, without limitation, the enforcement of such rights in any bankruptcy, reorganization or insolvency proceeding involving Developer or any successor or assign.
- i. Nothing in this Agreement shall be construed or interpreted in any way to waive any obligation or requirement of Developer to obtain all necessary approvals, licenses and permits from the City in accordance with its usual practices and procedures, nor limit or affect in any way the right and authority of the City to approve or disapprove any such approval, licensees, and permits or to impose any limitations, restrictions and requirements on the development, construction and/or use of the Project as a condition of any such approval, license or permit; including, without limitation, requiring any and all other development and similar agreements.
- j. This Agreement shall be construed in accordance with the laws of the State of Wisconsin.
- k. Upon mutual consent of the parties, which consent either party can withhold in its sole discretion, the parties can agree to submit disputes arising under this Agreement to alternative dispute resolution. The Parties hereby waive trial by jury in any action, proceeding, claim or counterclaim, whether in contract or tort, at law or equity, arising out of or in any way related to this Agreement. Venue for any court proceedings shall be Sheboygan County, Wisconsin.
- 1. This Agreement may be executed in several counterparts, each of which shall be deemed original, but such counterparts shall together constitute but one and the same agreement. Facsimile signatures shall be deemed original signatures for all purposes of this Agreement.

IN WITNESS WHEREOF, the Parties have entered into and executed this Agreement as of the date fully executed by the parties, as indicated below.

CITY OF SHEBOYGAN

BY:	D 0 M	
	Ryan Sorenson, Mayor	Date
ATTEST:		
	Meredith DeBruin, City Clerk	Date

CORNERSTONE, LLC

BY:		
	(Name and Title)	Date
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Date	(Co	orporate Seal)
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INDIVIDUAL INSTRUCTIONS

EXCEPTION: If each partner does not sign the document, attached to the document must be a duly authenticated power of

attorney evidencing the signer's (signers') authority to sign such document for and on behalf of the partnership.

If the party signing the legal document is an **INDIVIDUAL** or **INDIVIDUALS**, the trade name, if applicable, must be indicated in the document and such individual(s) must each sign the document.

EXCEPTION: If signed by someone other than the individual(s) entering into the agreement, there must be attached to the document a duly authenticated power of attorney evidencing the signers' authority on behalf of the individual(s).

ATTACHMENT B

City of Sheboygan Insurance Requirements

It is hereby agreed and understood that the insurance required by the City of Sheboygan is primary coverage and that any insurance or self-insurance maintained by the City of Sheboygan, its officers, council members, agents, employees or authorized volunteers will not contribute to a loss. All insurance shall be in full force for the duration of the Agreement unless otherwise specified.

1. INSURANCE REQUIREMENTS — MINIMUM REQUIRED LIABILITY LIMITS.

- a. Commercial General Liability:
 - i. Each Occurrence: \$1,000,000ii. Personal Injury: \$1,000,000iii. General Aggregate: \$2,000,000
 - iv. Medical Expense: \$5,000/any one person
 - v. Products–Completed Operations (to remain in full force and effect for two years after the completion of the work or the termination/expiration of the contract, whichever is later): IF APPLICABLE, aggregate of \$2,000,000
 - vi. Fire Damage: IF APPLICABLE, \$50,000/any one fire
- Automobile Liability: Must have coverage at least as broad as Insurance Services Office Business Automobile
 Form, with minimum limits of \$1,000,000 combined single limit per accident for Bodily Injury and Property
 Damage, provided on a Symbol #1– "Any Auto" basis.
- c. Workers' Compensation and Employers Liability Insurance: As required by the State of Wisconsin, must have sufficient limits to meet underlying Umbrella Liability insurance requirements. IF APPLICABLE for the work, coverage must include Maritime (Jones Act) or Longshoremen's and Harbor Workers Act coverage.
- d. <u>Umbrella Liability</u>: Coverage at least as broad as the underlying Commercial General Liability, Automobile Liability and Employers Liability, with a minimum limit of \$2,000,000 each occurrence and \$2,000,000 aggregate, and a maximum self-insured retention of \$10,000.
- e. <u>Aircraft/Watercraft Liability</u>: IF APPLICABLE, Aircraft and Watercraft Liability insurance must be in force with a limit of \$3,000,000 per occurrence for Bodily Injury and Property Damage including Passenger liability and including liability for any slung cargo.
- f. <u>Builder's Risk/Installation Floater/Contractor's Equipment or Property</u>: The City of Sheboygan will not assume responsibility for loss, including loss of use, for damage to property, materials, tools, equipment, and items of a similar nature which are being either used in the work being performed by the contractor or its subcontractors or are to be built, installed, or erected by the contractor or its subcontractors.
- 2. <u>INSURANCE REQUIREMENTS FOR SUBCONTRACTORS</u>. All subcontractors shall be required to obtain Commercial General Liability, Automobile Liability, Workers' Compensation and Employers Liability as broad and with the same limits as those required per Contractor requirements, excluding Umbrella Liability, contained in Section 1 above.

3. MISCELLANEOUS

- a. All insurance must be primary and non-contributory to any insurance or self-insurance carried by City of Sheboygan.
- b. Insurers must have an A.M. Best rating of no less than A- and a Financial Size Category of no less than Class VI, and be authorized as an admitted insurance company in the state of Wisconsin.
- c. The City of Sheboygan and its officers, council members, agents, employees and volunteers must be named as additional insured.
- d. Certificates of Insurance acceptable to the City of Sheboygan must be submitted concurrently with the execution of the contract. These certificates must contain a provision that coverage afforded under the policies will not be canceled or non-renewed until at least thirty (30) calendar days' prior written notice has been given to the City of Sheboygan.