



SPD 2025 ANNUAL REPORT

Kurt Zempel, Chief of Police
1315 N. 23rd Street, Suite 101 Sheboygan, WI 53081

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SPD VISION, MISSION & VALUES

OUR VISION

For Sheboygan to be the safest community of its size in the United States.

OUR MISSION

is to be the model of excellence in policing by working in partnership with the community and others to:

- Fight crime, the fear of crime and disorder;
- Enforce laws while safeguarding the constitutional rights of all people;
- Provide quality service to all our residents and visitors; and
- Create a work environment in which we recruit, train and develop an exceptional team of employees.

OUR VALUES

Integrity ♦ Teamwork ♦ Leadership ♦ Competence ♦ Accountability ♦ Professionalism

2025 TABLE OF ORGANIZATION



MESSAGE FROM THE CHIEF

2025 saw significant changes at the Sheboygan Police Department, starting with the retirement in January of Chief Chris Domagalski after 15 years. Along with several planned supervisory retirements, this created opportunities for promoting new supervisors throughout the organization. New leadership brought the opportunity to establish new goals and benchmarks for the organization, which are worth highlighting here.

Our 2025 department goals focused on staff development to train essential skills for our staff, including completing new supervisor courses and cross training for those in new supervisory assignments, conducting internal training on effective public safety strategies, and enhancing hands-on training. We also conducted a review of our vision, mission, and values statements and developed a list of “fundamental behaviors” to further clarify cultural expectations.

Work is also ongoing to complete a full review and update of our policy manual consistent with accreditation standards, changes in state and federal law, and industry best practice. Once completed, we anticipate working with the Wisconsin Law Enforcement Accreditation Group to receive core accreditation of our policies and practices, which includes on-site proofing to ensure that our daily operations align with policy guidance.

Our 2025 benchmarks provided evidence of a productive year, with significant reductions in reported crashes and many categories of crime. Property crimes in particular continued to bypass historic lows, including just 21 burglaries last year compared to 42 in 2024 (and 430 in 2008). Traffic crashes were the second lowest in at least 20 years, second only to the Covid year of 2020. Officers responded overwhelmingly to formal benchmarks that tracked our proactive work

like neighborhood foot patrols, hot-spot crime patrols and high-visibility traffic enforcement and education (HVEE) efforts. We believe the 10% reductions in crashes and crimes compared to 2024 are a result of these targeted, data-driven efforts to address problems when and where they occur and engagement with other stakeholders to find durable solutions.

We saw increased involvement in outreach and engagement activities, including the continuation of our Hop with a Cop, Blue Santa, and Cops n’ Bobbers events. Officers are developing new ideas to engage directly with our community members and partners to build trusting relationships and work together to make Sheboygan safer.

Our 2026 goals continue our focus on staff and leadership development, including integrating our fundamental behaviors and new-officer mentoring program into our recruitment and orientation processes. The department was also awarded the US Department of Justice’s Office of Community Oriented Policing Hiring Grant which supports adding three new officers to our staff, including a new School Resource Officer position at Central High School. As turnover has stabilized and new officers complete their academy and field training, the department plans to reestablish its Street Crimes Unit to enhance our proactive, problem-solving efforts.

We look forward to building on our successes from the past year and continuing to ensure that Sheboygan is the safest possible community for our residents, businesses and visitors. Thank you for your interest and partnership in our public safety mission!

Sincerely,



Kurt Zempel, Chief of Police

SPD BUDGET

	2021 Adopted Budget	2022 Adopted Budget	2023 Adopted Budget	2024 Adopted Budget	2025 Adopted Budget
Total Budget	\$12,907,179.00	\$13,111,676.00	\$13,582,624.00	\$14,260,615.00	\$14,595,167.00

Only total budget numbers are displayed.

NEW HIRES IN 2025

Officer Kalen Buchner

Officer Amber Burns

Officer Julio Cerda

Officer Aidan Glasheen

Officer Noah Hausler

Officer Dylan Hill

Officer Nathan Hornburg

Officer Noah Ludwig

Officer Keith Nachtwey

Officer Austin Teunissen

Officer Adrian Vatsana Howeg

Officer Stuart Wollangk

CSO Lillian Justice

Digital Evidence Manager Nate Letscher

Records Specialist Clerk Jennifer DiBlasi

Records Specialist Clerk Naomi Chang

Background Investigator John Rupnick

2025 RETIREES



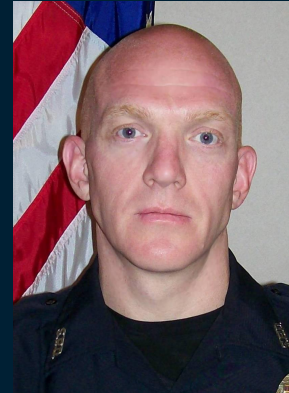
Chief Christopher Domagalski



Lieutenant Matt Walsh



Detective Todd Danen



Sergeant Shannon McKay



Officer Kent Huibregtse



Officer Brian Retzer



Records Specialist Clerk
DeAnna Jascob

INTERNAL INVESTIGATIONS

24 internal investigations were conducted in 2025.

Of those investigations, 9 were initiated by the department, and 15 were citizen complaints.

DEPARTMENT INITIATED INTERNAL INVESTIGATIONS BY YEAR

INVESTIGATIVE FINDINGS	2021	2022	2023	2024	2025
SUSTAINED	20	11	5	7	7
NOT SUSTAINED	0	1	1	4	1
UNFOUNDED	2	1	0	0	0
EXONERATED	0	0	0	0	1
NO FORMAL COMPLAINT	2	3	0	1	0
TOTAL	24	16	6	12	9

CITIZEN COMPLAINT BY YEAR

INVESTIGATIVE FINDINGS	2021	2022	2023	2024	2025
SUSTAINED	0	5	7	2	1
NOT SUSTAINED	2	1	0	1	2
UNFOUNDED	0	0	2	0	4
EXONERATED	5	1	0	7	4
NO FORMAL COMPLAINT	0	0	2	1	4
TOTAL	7	7	11	11	15

Sustained = The allegation is supported by sufficient proof.

Not Sustained = The evidence is not sufficient to prove or disprove the allegation.

Unfounded = The allegation is false or otherwise not based on valid facts.

Exonerated = The incident that occurred or was complained against was lawful and proper.

USE OF FORCE AND SEARCH WARRANTS

USE OF FORCE BY YEAR	2021	2022	2023	2024	2025
Deadly Force	0	0	0	2	0
Display Firearm	51	80	75	66	80
Display Electronic Control Device	27	52	30	40	40
Deploy Electronic Control Device	13	15	10	13	12
Employ Active Countermeasures	5	5	5	7	1
Apply Hobble Device	6	4	10	4	4
Deploy Speciality Impact Munitions	1	4	0	1	3
Deploy Oleoresin Capsicum Spray	2	0	0	1	3
Display Impact Weapon	0	2	3	6	10
Canine Bite	0	0	0	0	0
Use Wrap	N/A	N/A	N/A	N/A	1
TOTAL	105	162	133	140	154

SEARCH WARRANTS BY YEAR	2021	2022	2023	2024	2025
January	4	4	6	9	5
February	9	8	10	4	6
March	5	10	10	11	7
April	7	15	12	9	4
May	5	11	1	8	1
June	7	5	8	13	3
July	7	2	9	9	5
August	4	5	8	7	3
September	5	4	5	7	3
October	6	12	7	10	2
November	3	13	10	9	2
December	6	7	10	4	1
TOTAL	68	96	96	100	100

Administrative Services Division Highlights



PERSONNEL TRAINING

In 2025, the Sheboygan Police Department completed a total of 8,487 hours of training. When including academy instruction, the department's overall training investment reached 17,127.84 hours.



VOLUNTEERS IN POLICE SERVICE

VIPS are led by Coordinator Penny Weber. Other members who volunteered during 2025 were Pam Hertel, Diane Methfessel, Barb Strauss, Doug Strauss and Bill Young. Services provided were fingerprinting of the public, prescription drug collection and city organization contact information updates. They had a total of 490.50 volunteer hours for 2025.

Volunteers also include our three current police department chaplains, Chaplain Chaplain William Bulson, Chaplain Kristin Berglund and Chaplain Sam Weber. The Sheboygan Police Chaplaincy program was developed to serve as a resource to provide spiritual and emotional support to members of the department, their families and members of the public.

Criminal Investigations Division Highlights

Breakdown of Cases Assigned to CID	
Total	254
Cleared by Arrest	69
Closed	3
Active	64
Inactive	0
Situation Resolved	95
Unfounded	6
Information Only (Intel)	1
Referred to Other Agency	1
Void	3
Other	12

Breakdown of Cases Assigned to School Resources Officers	
Total	411
Cleared by Arrest	299
Closed	0
Active	9
Inactive	0
Situation Resolved	72
Unfounded	2
Information Only (Intel)	15
Referred to Other Agency	0
Void	1
Other	13

Cleared by Arrest: An investigation resulting in at least one arrest.

Closed: An investigation that is closed with no arrests.

Active: Currently assigned and under investigation.

Inactive: A case in which all current investigative leads have been exhausted, but will be reopened if new information is obtained.

Situation resolved: A case in which law enforcement assisted in resolving an incident, no arrests were made, and no additional investigation was anticipated.

Unfounded: A case reported to law enforcement but investigation revealed the incident did not occur as reported, deemed false or baseless.

Information: A report used to compile information, often criminal intelligence.

*Unable to locate, false alarm, exceptional clearances are "Other"

Criminal Investigations Division Highlights

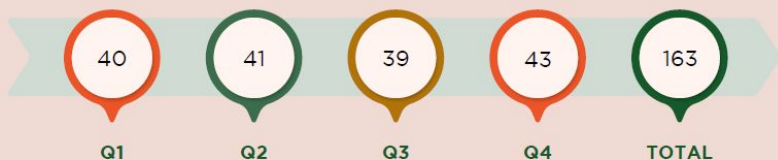


VICTIM SERVICES

The Sheboygan Police Department in partnership with the International Association for Chiefs of Police (IACP) received grant funding to support and create a program focused on victims of crime. Here are data points collected from year 2.

VICTIMS SERVED

A breakdown of victims served per quarter from October 1, 2024 through September 30, 2025.



SERVICES

of services provided over the last reporting year:

1,134

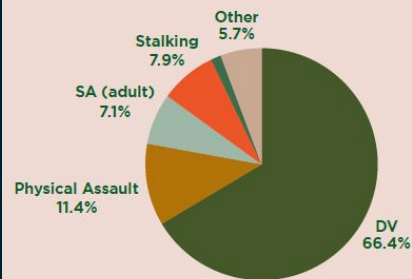
services include: referrals, emotional support, justice system support & safety planning among many other things

911 PHONE BANK

Victim Services partners with the 911 Phone Bank to provide **free** cell phones to victims of crime in our community. In 2025 we activated & distributed **7** phones and held **3** electronic donation drives with community partners. Stay tuned for more in 2026!



CRIME TYPES



Breakdown of crime victimization types served

This infographic was produced by the Sheboygan Police Department under Cooperative Agreement 15POVC-22-GK-01805-NONF, awarded by the Office for Victims of Crime, Office of Justice Programs, U.S. Department of Justice. The opinions, findings, and conclusions or recommendations expressed in this infographic are those of the contributors and do not necessarily represent the official position of policies of the U.S. Dept. of Justice.

Criminal Investigations Division Highlights



VICTIM SERVICES

In partnership with the IACP - Sheboygan Police Department and Victim Services was asked to present at the NOVA (National Organization for Victim Advocacy) National Conference. We discussed how we use data-driven approaches to provide services to the Sheboygan Community.



TESTIMONIALS

'[...] your interactions with her and the resources we had available for this victim, were an absolute game changer. Thank you again.'

-Sheboygan PD Officer

"I really appreciate you reaching out"

-female, assault victim

"THANK YOU FOR ANSWERING ALL MY QUESTIONS"

-female, DV victim

GRANT REPORTING

Attended **22** trainings/conferences

Presented at **3** Conferences, including **1** National, **1** Statewide and **1** local

Attended **14** community events

Attended **22** MDT meetings between **3** MDTs

Trained **11** new patrol officers on Victim Services

Patrol Division Highlights

Stakeholder Outcomes	2025 Goal	2025 Actual
Traffic Accidents	<1,500	1,365
Violent Crimes	<135	178
Non-Violent Crimes	<980	591
Brat with a Cop Events	>10	8

Operational Output Benchmarks	2025 Goal	2025 Actual
Speed Trailer Deployments	>20	18
HVEE Deployments	>350	601
Traffic Stops	>5,000	5,753
Neighborhood Foot Patrols	>90	142
Hot Spot Crime Patrols	>36	620
Field Interviews	>120	134
Parking Tickets	>10,000	5,602

Information Services Division Highlights

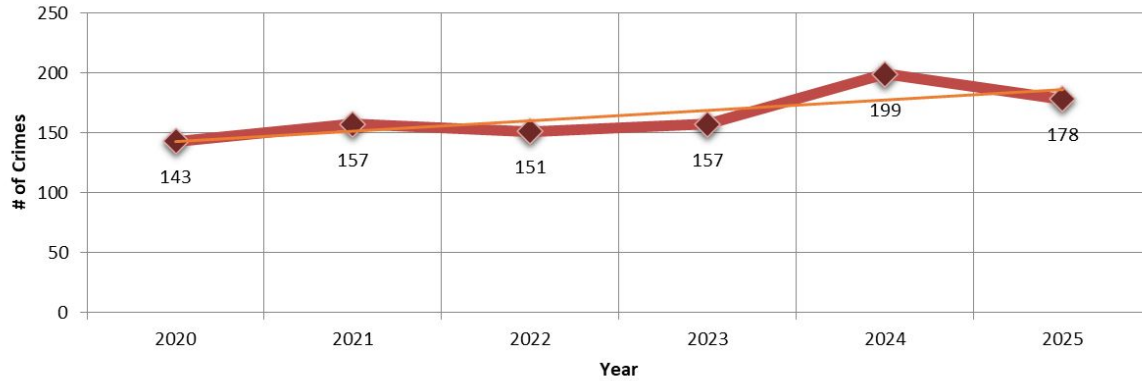


Total number of law incident complaints for the City of Sheboygan Police Department in 2025

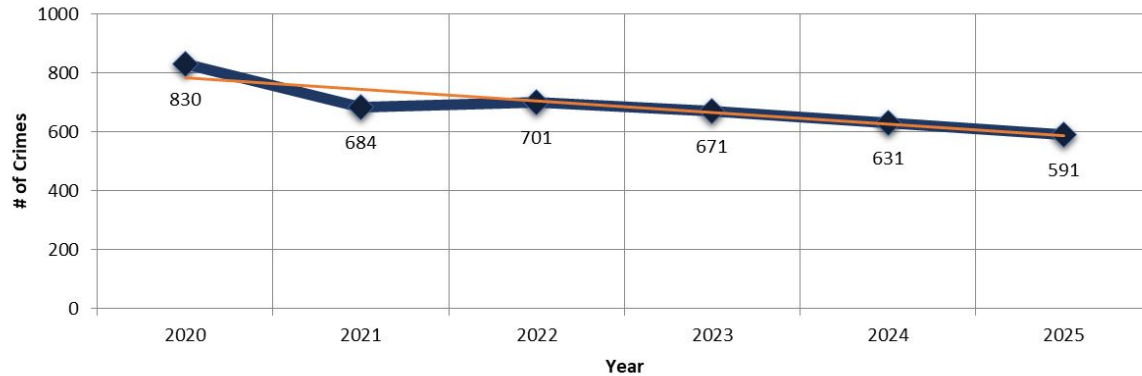
Part I Crimes							
	2020	2021	2022	2023	2024	2020-2024 5 Yr. Avg.	2025
Homicide	2	1	0	0	2	1	0
Rape	20	39	30	32	42	33	27
Robbery	14	5	11	8	3	8	11
Agg. Assault	107	112	110	117	152	120	140
<i>Violent</i>	143	157	151	157	199	161	178
Burglary	96	82	65	65	42	70	23
Theft	689	563	597	585	568	600	545
MV Theft	35	34	29	19	19	27	21
Arson	10	5	10	2	2	6	2
<i>Non-Violent</i>	830	684	701	671	631	703	591
Total Part I	973	841	852	828	8830	865	769

The SPD uses the National Incident-Based Reporting System Format. The NIBRS reporting includes up to 10 offenses per incident, provides detail on the context of crime, improves understanding on multi-offense incidents and collects data on 52 crimes across 24 offense categories.

Annual Violent Crime

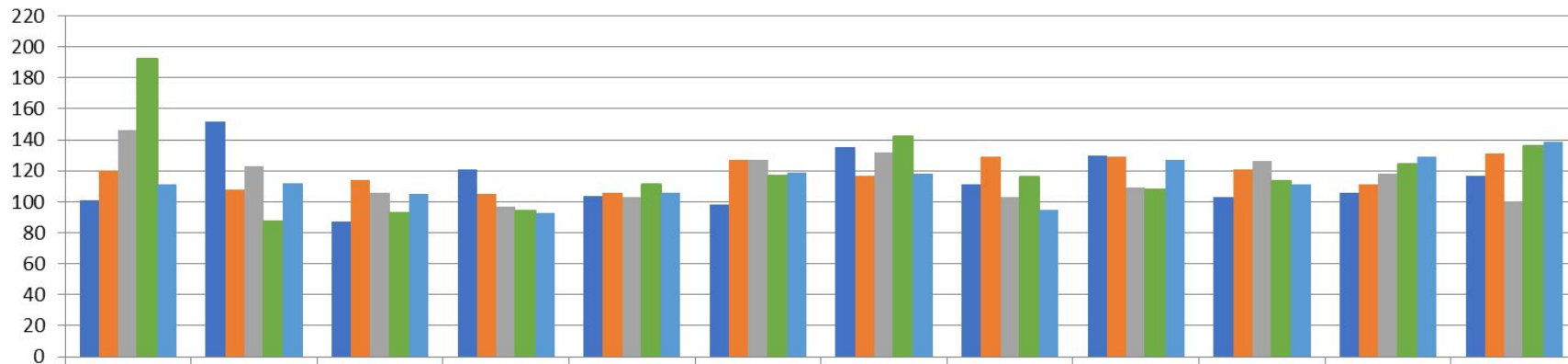


Annual Non-Violent Crime



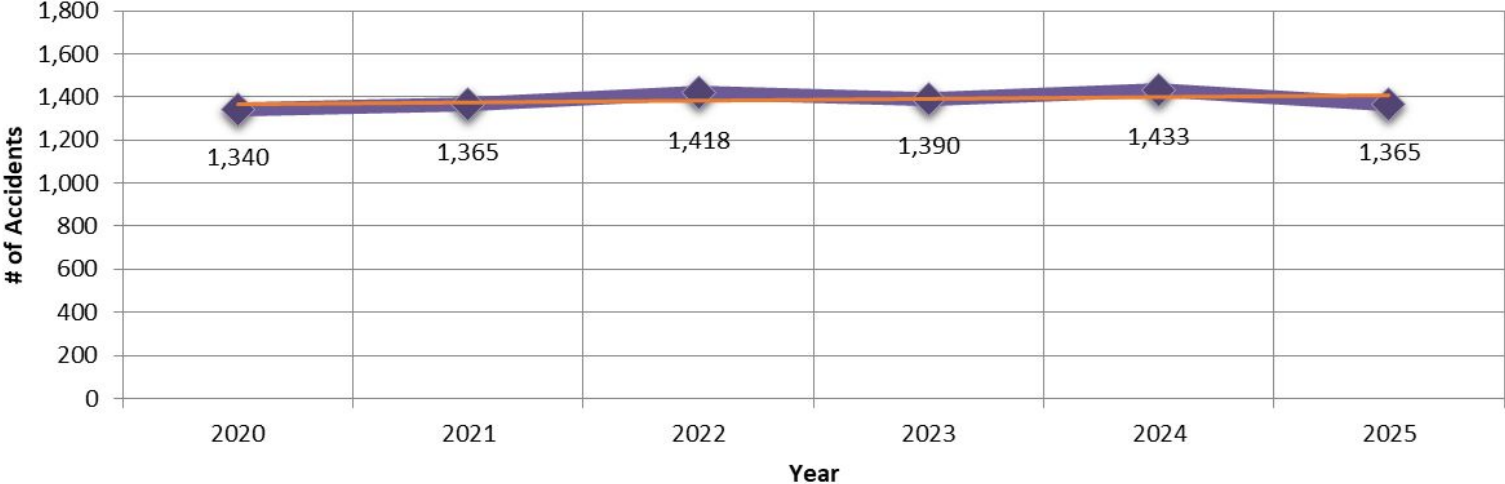
TRAFFIC ACCIDENT DATA

2024 Total	1,433	2025 Total	1,365	Difference	-68	Percent	-5%
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	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
■ 2021	101	152	87	121	104	98	135	111	130	103	106	117
■ 2022	120	108	114	105	106	127	117	129	129	121	111	131
■ 2023	146	123	106	97	103	127	132	103	109	126	118	100
■ 2024	192	87	93	94	111	117	142	116	108	113	124	136
■ 2025	111	112	105	93	106	119	118	95	127	111	129	139

Annual Traffic Accidents



2025 Sheboygan Police Benevolent Association Service Awards



Service Awards recipients are nominated by fellow officers, supervisors and civilian co-workers. They represent those who strive to go above and beyond what is expected of them by their peers and the public. These men and women...our co-workers, friends and family members...did not ask to be put in heroic situations, but found themselves in circumstances that allowed them to demonstrate the qualities of a hero.



Police Officer of the Year:

Presented to an officer for exemplary service to the community, which involves performance and achievement above and beyond that which is required by an officer's basic assignment.

Civilian Employees of the Year:

Presented to a non-sworn employee for exemplary service to the community, performance and achievement above and beyond that which is required by the employee's basic assignment.



Sergeant Shannon
McKay



Office Manager
Cassandra Wohlgenuth



Administrative Specialist
Melissa Bartell

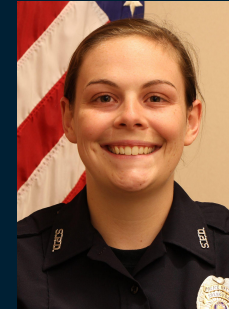
2025 Sheboygan Police Benevolent Association Service Awards



Meritorious Service Award:
Presented to an officer for
exceptional performance of
outstanding service on behalf of
the department, while carrying
out an act of great responsibility,
or of critical importance to law
enforcement.



Detective Ryan Walloch



Sergeant Alicia Kegler



Officer Jordan Stoelb

Community Engagement Award:
Presented to an officer who demonstrates
outstanding performance in community
outreach and engagement, and recognizes
initiatives that show potential for long-term
impact on the community and its relationship
with the Sheboygan Police Department.

2025 Sheboygan Police Benevolent Association Service Awards



Officer Marcus Renzelmann



Officer Chris Strzyzewski

Medal of Valor:

Presented to an officer for an act of extraordinary bravery or heroism performed in the line of duty at imminent personal risk to life, under circumstances evincing a disregard of personal consequences. This award recognizes officers whose actions have gone above and beyond the call of duty or an officer who has performed an act of bravery displaying extreme courage while knowingly facing imminent danger.



2025 Sheboygan Police Benevolent Association Service Awards



Officer Josh Becker



Officer Seth Longley

Life Saving Award:

Presented to sworn and/or non-sworn individuals for performing an act, through prompt and decisive action, under extraordinary circumstances, that saves or significantly prolongs the life of another.



Citizen's Distinguished Service Award to Brian Hibl, Shilah Pagel, and Ben Pagel (not pictured):

Presented to individuals, who are not members of the police department, who through courageous acts of bravery and/or personal risk have assisted in apprehending a criminal, aiding an officer during a critical incident, or who demonstrated exceptional cooperation with the department in the accomplishment of its mission.

THANK YOU FOR YOUR SUPPORT IN 2025

Miesfeld's

Tietz's Piggly Wiggly

Festival Foods

Black American Community Outreach

McDonald's/Kilian Management Svcs.

Friends of Peace Park

Meijer

Patricia Gallagher

Lost Sheep Yarn Shop

Shoreline Metro

Chris's Bait and Tackle

Jimmy John's

Local UAW 833

Roosted Gobblers

O'Callahan's

The Wharf

Sack Realty LLC

Sargento Foods

Sheboygan Fire Department

Hmong Mutual Assistance Association

Sheboygan County Veterans Services

City of Sheboygan Department of Public Works

Sheboygan Neighborhood Associations

Sheboygan County Health & Human Services

Sheboygan Countywide Crime Stoppers

Sheboygan County Sheriff's Department

Sheboygan Police Benevolent Association

Police Lights of Christmas

THANK YOU

To the following people and businesses for donating to the Sheboygan Police K9 Fund in 2025:

Dowsky's Raw Dawg

Sheboygan Animal Hospital

Healthy Paws

Brett's Towing and Auto Repair

Pamela Oehldrich

Ballhorn Chapels and Crematory

Sargento Foods

Theodore Bergstrom

Braveheart Pub

Thomas Riemann

Joan Burgasser

Joseph Hanna



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Sheboygan, WI 53081

sheboyganpolice.com



The SPD utilizes the following social media venues to disseminate information to the public; Nixle, X, Nextdoor, Facebook and YouTube. Nixle is a community information system that is available via email, your cell phone via text message, and over the web via X and Facebook.

CREDITS: This presentation template was created by [Slidesgo](#), and includes icons by [Flaticon](#), and infographics & images by [Freepik](#)

The Sheboygan Police Department's 2025 Annual Report was produced by Cassandra Wohlgemuth and Cal Stoffel. Special thanks to all those who submitted information to make this report possible and to Detective Paul Olsen for many of the beautiful photos.

