

CITY OF SHEBOYGAN
ELEVENTH REGULAR COMMON COUNCIL MEETING MINUTES
Tuesday, September 08, 2026

OPENING OF MEETING

1. Call to Order
The meeting was called to order at 6:00 p.m.
2. Roll Call
Alderpersons present: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.
3. Pledge of Allegiance
4. Approval of Minutes
Tenth Regular Council Meeting held on August 17, 2026

MOTION TO APPROVE THE MINUTES
Motion made by Boorse, Seconded by Close.
Voting Yea: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.
5. Announcement
Board of Water Commissioners election to be held on September 21, 2026 (3-year term beginning October 1, 2026 and 2-year term to fulfill unexpired term)
6. Mayoral Appointments – Lays over.
Liz Kroll to be considered for appointment to the Board of Housing Authority
Annalise Flynn to be considered for appointment to the Mead Public Library Board
Karl Nelson to be considered for appointment to the Senior Services Commission
Quintin Zufelt to be considered for appointment to the Board of Zoning Appeals
7. Confirmation of Mayoral Appointments
Tracy Brunette to be considered for appointment to the Board of Housing Authority (withdrawn)
Brianna Born to be considered for appointment to the Mayor's International Committee
Jess Thaichroen to be considered for appointment to the Mayor's International Committee

MOTION TO FILE THE APPOINTMENT OF TRACY BRUNETTE AND CONFIRM THE REMAINING APPOINTMENTS
Motion made by Boorse, Seconded by Close.
Voting Yea: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.
8. Public Forum
Limit of five people having five minutes each with comments limited to items on this

agenda. Tryg Jacobson, Joseph Joslin, Roy Potter, Bryan Gruenke, and Michael Brunette all spoke.

9. Presentation
Pedestrian bridge update by HDR
10. Mayor's Announcements
Upcoming Community Events, Proclamations, Employee Recognitions

CONSENT

11. Report No. 22-26-27 by City Attorney Liz Majerus submitting the exit interview summary for the City of Sheboygan for Quarter 2 of 2026.

MOTION TO ACCEPT AND FILE THE REPORT

Motion made by Boorse, Seconded by Close.

Voting Yea: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.

12. Report No. 23-26-27 by City Attorney's Office submitting the City Attorney's Office Monthly Report for Quarter 2 of 2026.

MOTION TO ACCEPT AND FILE THE REPORT

Motion made by Boorse, Seconded by Close.

Voting Yea: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.

13. Report No. 24-26-27 by City Attorney's Office submitting the quarterly claims report.

MOTION TO ACCEPT AND FILE THE REPORT

Motion made by Boorse, Seconded by Close.

Voting Yea: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.

14. Res. No. 98-26-27 by Alderpersons Boorse and Heidemann authorizing the creation of a temporary Designated Outdoor Refreshment Area during the 2026 Riverfest event.

MOTION TO ADOPT THE RESOLUTION

Motion made by Boorse, Seconded by Close.

Voting Yea: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.

15. Res. No. 97-26-27 by Alderpersons Mitchell and Perrella authorizing the appropriate City officials to execute a joint agreement with Allyson Brunette Consulting and CP2 Consulting.

MOTION TO ADOPT THE RESOLUTION

Motion made by Boorse, Seconded by Close.

Voting Yea: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.

16. Res. No. 96-26-27 by Alderpersons Mitchell and Perrella authorizing the appropriate City officials to submit a grant application to Wisconsin Department of Natural Resources (DNR) Boating Infrastructure Grant (BIG) Tier 1 related to the marina infrastructure project.

MOTION TO ADOPT THE RESOLUTION

Motion made by Boorse, Seconded by Close.

Voting Yea: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.

17. Res. No. 95-26-27 by Alderpersons Dekker and Kelly authorizing the Purchasing Agent to issue a purchase order for one (1) Hyster-Yale H60A forklift for the Motor Vehicle Division of the Department of Public Works.

MOTION TO ADOPT THE RESOLUTION

Motion made by Boorse, Seconded by Close.

Voting Yea: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.

18. Res. No. 94-26-27 by Alderpersons Mitchell and Perrella authorizing the Finance Director to issue a “Taxable Tax Increment Project Municipal Revenue Obligation (“MRO”) on such terms and conditions as set forth in that certain “Tax Incremental District Development Agreement” dated as of February 19, 2024, between the City of Sheboygan and Rabit Properties, LLC, a Wisconsin limited liability company, (the “Developer”) and attached hereto as EXHIBIT A (the “Development Agreement”).

MOTION TO ADOPT THE RESOLUTION

Motion made by Boorse, Seconded by Close.

Voting Yea: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.

19. Res. No. 93-26-27 by Alderpersons Mitchell and Perrella authorizing the Finance Director to issue a “Taxable Tax Increment Project Municipal Revenue Obligation (“MRO”) on such terms and conditions as set forth in that certain “Tax Incremental District Development Agreement” dated as of June 16, 2025, between the City of Sheboygan and North Sixth Seventh, LLC, a Wisconsin limited liability company (the “Developer”) and attached hereto as EXHIBIT A (the “Development Agreement”).

MOTION TO ADOPT THE RESOLUTION

Motion made by Boorse, Seconded by Close.

Voting Yea: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.

20. Res. No. 92-26-27 by Alderpersons Mitchell and Perrella authorizing the appropriate City officials to enter into an Agreement with BoldPath Consulting, LLC for an Uptown Social Staffing and Organizational Review.

MOTION TO ADOPT THE RESOLUTION

Motion made by Boorse, Seconded by Close.

Voting Yea: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.

21. Res. No. 91-26-27 by Alderpersons Mitchell and Perrella authorizing the Finance Director to issue a “Taxable Tax Increment Project Municipal Revenue Obligation (“MRO”) on such terms and conditions as set forth in that certain “Tax Incremental District Development Agreement” dated as of May 20, 2024 between the City of Sheboygan and Van Horn Properties of Sheboygan LLC, a Wisconsin limited liability company (the “Developer”) and attached hereto as EXHIBIT A (the “Development Agreement”).

MOTION TO ADOPT THE RESOLUTION

Motion made by Boorse, Seconded by Close.

Voting Yea: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.

22. Res. No. 90-26-27 by Alderpersons Mitchell and Perrella authorizing the Finance Director to issue a “Taxable Tax Increment Project Municipal Revenue Obligation (“MRO”) on such terms and conditions as set forth in that certain “Tax Incremental District Development Agreement” dated as of February 20, 2024 between the City of Sheboygan and Malibu Apartments, LLC, a Wisconsin limited liability company (the “Developer”) and attached hereto as EXHIBIT A (the “Development Agreement”).

MOTION TO ADOPT THE RESOLUTION

Motion made by Boorse, Seconded by Close.

Voting Yea: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.

23. Res. No. 89-26-27 by Alderpersons Mitchell and Perrella authorizing the Finance Director to issue a “Taxable Tax Increment Project Municipal Revenue Obligation (“MRO”) on such terms and conditions as set forth in that certain “Tax Incremental District Development Agreement” dated as of November 2024 between the City of Sheboygan and Luedke Apartments, LLC f/k/a Jakum Hall Apartments, LLC, a Wisconsin limited liability company (the “Developer”) and the Redevelopment Authority of the City of Sheboygan, Wisconsin (“RDA”) and attached hereto as EXHIBIT A (the “Development Agreement”).

MOTION TO ADOPT THE RESOLUTION

Motion made by Boorse, Seconded by Close.

Voting Yea: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.

24. Res. No. 88-26-27 by Alderpersons Dekker and Kelly authorizing an amendment to the Foth Infrastructure and Environment, LLC agreement, dated April 12, 2024, to include services for additional design and construction administrative services for the Gartman Farm Subdivision Design.

MOTION TO ADOPT THE RESOLUTION

Motion made by Boorse, Seconded by Close.

Voting Yea: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.

RESOLUTIONS

25. Res. No. 99-26-27 by Alderperson Dekker adopting the updated City of Sheboygan Business Revolving Loan Fund Program Manual.

MOTION TO SUSPEND THE RULES AND ADOPT THE RESOLUTION

Motion made by Dekker, Seconded by Perrella.

Voting Yea: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.

OTHER MATTERS AUTHORIZED BY LAW – None.

CLOSED SESSION

26. Motion to convene in closed session under the exemption contained in Wis. Stat. s. 19.85(1)(a) for the purpose of deliberation concerning the nonrenewal of Beverage Operator's License No. 5255 (David Pennebecker) and under the exemption contained in Wis. Stat. s. 19.85(1)(g), for the purpose of discussion related to a possible investment of public funds to wit: the City of Sheboygan's contract with Flock Safety.

MOTION MADE AT 7:30 PM

Motion made by Boorse, Seconded by Close.

Voting Yea: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.

OPEN SESSION

27. Motion to reconvene in open session

MOTION MADE AT 8:00 PM

Motion made by Boorse, Seconded by Close.

Voting Yea: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.

28. Report 25-26-27 by Licensing, Hearings, and Public Safety Committee submitting Findings of Fact and Conclusions of Law based upon testimony and exhibits presented at a Quasi-Judicial Hearing held on August 24, 2026 regarding Beverage Operator's License No. 5255 (David Pennebecker).

MOTION TO ACCEPT AND FILE REPORT TO NONRENEW LICENSE NO. 5255

Motion made by Boorse, Seconded by Heidemann.

Voting Yea: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.

29. Res. No. 100-26-27 by Alderpersons Boorse and Heidemann directing city staff to terminate the City's agreement with Flock Group Inc., DBA Flock Safety, and to not appropriate funds in the 2027 budget for Flock Safety services.

MOTION TO SUSPEND THE RULES AND ADOPT THE RESOLUTION

Motion made by Boorse, Seconded by Heidemann.

Voting Yea: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.

TENTATIVE DATE OF NEXT REGULAR MEETING

30. Next scheduled meeting: September 21, 2026 at 6:00 PM

ADJOURN MEETING

31. Motion to Adjourn

MOTION TO ADJOURN AT 8:16 PM

Motion made by Boorse, Seconded by Close.

Voting Yea: Boorse, Bremser, Close, Dekker, Grawien, Heidemann, Kelly, Menzer, Mitchell, Perrella – 10.