

2 February 2024

Via Email

Mack McDonald
Chief Administrative Officer for San Juan County
mmcdonald@sanjuancounty.org
Mitch Maughan
Deputy San Juan County Attorney
mmaughan@sanjuancounty.org

Re: Planning Commission's Consideration of Permitted Uses

Application: Love's Travel Stop

Dear Mack and Mitch:

The Planning Commission has been ordered by the Seventh Judicial District Court in and for San Juan County, State of Utah, to determine whether Love's proposed travel stop on property it owns on the east side of U.S. Highway 191 and south of Sunny Acres Lane in the Spanish Valley area of San Juan County is a permitted use and whether it requires a variance or a conditional use permit. The San Juan County Planning and Zoning Director at the time, Walter Bird, approved the project as a permitted use.¹

The Love's property is currently zoned Highway Commercial (HC) under the Spanish Valley Development Ordinance (SVDO). But before that, the property was zoned Controlled District Highway Commercial (CDh) under the San Juan County Zoning Ordinance (2011) (SJZO). Although Bird approved Love's plan as a permitted use, he did not explain why it was a permitted use. The district court determined that the travel stop was a mixed use, not entirely any single one of the permitted uses listed for the CDh zone in the ordinance. Citing SJZO section 12-2's provision in the list of permitted uses in the CDh zone that it included "[o]ther uses approved by the Planning Commission as being in harmony with the intent of the neighborhood commercial zone and similar in nature to the above listed uses," the court held that "the Planning Commission (not this court) must first determine from substantial evidence whether this project is 'an automobile service station,' a 'restaurant,' or both. And if so, whether two or more permitted uses can be combined and still be in harmony with the Highway Commercial zone." (Order on Pet.'s Mot. for Summ. J. & Respd't's Cross-mot. for Summ. J. at 3 (Oct. 2, 2023).)² The court directed the Planning Commission to decide that issue "and determine whether the use also requires a variance or conditional use permit." (*Id.*)

¹ Accurate copies of the application materials and approval are attached as Exhibit 1.

² An accurate copy of the court's order is attached as Exhibit 2.

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One of the questions that has been raised is what ordinance applies to the Love's application—the SVDO under the HC district or the SJZO under the CDh zone? The answer may be consequential because the SVDO arguably prohibits truck stops in the HC district at the location of the Love's property:

Truck stops shall be considered as conditional uses for the portion of the HC Highway Commercial District south of Ken's Lake Cutoff Road only. . . . No more than one truck stop may be located along US-191 within the San Juan County portion of the Spanish Valley.

(SVDO Ch. 6, *Conditional Uses*, pp. 32-33.) The Northern San Juan County Coalition asserts that the Love's application should be considered under the SVDO and that the foregoing provision prohibits the project. Love's, on the other hand, asserts that the SJZO applies and that its project should be considered a permitted use. The court refused to decide the issue until after the Planning Commission makes its determination. (Judgment (Court Modified) at 1-2 (Nov. 2, 2023).)³

To assist the Planning Commission in making its determination, I am providing the following history of the various related events that occurred in 2019.

Summary of Key Events

On November 19, 2019, the County Commission adopted the SVDO. The County had been discussing new zoning ordinances for the Spanish Valley area since at least September 2017. In March 2018, Landmark Design and the Planning Commission began discussing particular provisions for new zoning ordinances for the area, and on May 17, 2018, Landmark Design presented the Planning Commission with proposed ordinances, including a San Juan County Spanish Valley Highway Commercial District. In early 2019, the Planning Commission recommended approval of an earlier version of the SVDO but the County Commission rejected it and directed the Planning Commission to continue working on the ordinance.

The language arguably prohibiting truck stops north of Ken's Lake Cutoff Road first appeared in a September 13 draft version of the SVDO prepared and provided to the County by Landmark Design, well after Love's May 3 application.⁴

³ An accurate copy of the judgment is attached as Exhibit 3.

⁴ Love's submitted its application using Grand County forms and sent its payment to Grand County. At the time, Grand County provided plan review and building inspection services in the Spanish

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During its work meeting on April 16, the County Commission listed as a resolution to be considered at its next meeting a "Resolution of San Juan County, Utah, Approving an Ordinance Enacting a Temporary Land Use Regulation Prohibiting New Land Use Applications for Permits for Commercial Uses in the Highway Commercial Zone, which Extends 1,000 Feet along Both Sides of US-191 for the Length of the Roadway in Spanish Valley." The commission discussed the resolution during that work meeting and considered it for a vote at the County Commission's next (May 7) meeting, but it was tabled. The moratorium (i.e., temporary land use regulation) was ultimately adopted at the County Commission's May 21 meeting.

Specific Relevant Dates⁵

This is not a comprehensive chronology of all the events related to the SVDO. For example, the Planning Commission considered the proposed Dark Sky chapter of the SVDO at several meetings during 2019. Nor does this list exhaustively include all of the hearings and community outreach regarding the ordinances. Rather, this list captures only those dates relevant to the issues to be considered by the Planning Commission.

November 19, 2019	The County Commission considers the November 19 version of the SVDO, which incorporates the Planning Commission's November 14 revisions. But the County Commission ultimately decides instead to adopt the draft September 13 version of the SVDO prepared by Landmark Design.
November 14, 2019	The Planning Commission considers the revised SVDO version incorporating its requested changes. Additional changes are made, including to the truck stop language. The Planning Commission votes to recommend the SVDO, as revised, for approval.
October 30, 2019	The Planning Commission holds a public hearing on the revised draft SVDO. It votes to make various revisions and asks that the revised draft be brought to the next Planning Commission meeting for consideration.

Valley area under an interlocal agreement between San Juan County and Grand County. An accurate copy of the agreement is attached as Exhibit 4.

⁵ Accurate copies of minutes from the cited meetings with relevant handouts are attached as <u>Exhibit 5</u>.

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September 13, 2019	Landmark Design provides revised draft ordinances in light of the moratorium and further public comment. The truck stop language first appears in the HC district chapter.
May 21, 2019	The County Commission enacts a temporary land use regulation (i.e., moratorium) barring applications for commercial projects in the 1,000-foot corridor along U.S. 191 in Spanish Valley for six months.
May 10, 2019	The Planning and Zoning Director's approval letter to Love's.
May 7, 2019	The County Commission considers a moratorium resolution on applications for commercial projects in Spanish Valley but tables it until the commission's next meeting.
May 6, 2019	Love's sketch plan, project proposal, and application are received by mail.
May 3, 2019	Love's sketch plan, project proposal, and application are received by email.
April 16, 2019	During its work session, the County Commission discusses a moratorium resolution to bar applications for commercial projects 1,000 feet along each side of Highway 191 in Spanish Valley.
April 3, 2019	The Planning Commission hears a presentation on the Spanish Valley Ordinances from Landmark Design and holds public hearing on the proposed ordinances.
March 19, 2019	The County Commission hears a presentation on the proposed Spanish Valley Ordinances from Landmark Design. The proposed ordinances are not approved, and the Planning Commission is instructed to go through the process again to allow for more public involvement.
March 14, 2019	The Planning Commission reviews the revisions to the Spanish Valley Ordinances it made per its February 7 meeting and again votes to recommend approval.
February 7, 2019	The Planning Commission meets with Landmark Design to discuss changes to proposed Spanish Valley Ordinances, Draft December 17, 2018 Version. The Planning Commission votes to recommend approval of a revised version. Note: The HC district chapter does not contain the truck stop language.

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May 17, 2018 Landmark Design presents the Planning Commission with proposed

Spanish Valley zoning ordinances, including a San Juan County

Spanish Valley Highway Commercial District (SVHC).

March 22, 2018 Landmark Design puts on an "ordinances workshop" for Spanish

Valley for the Planning Commission. The Planning Commission discusses various goals and changes to the zoning particular to the

Spanish Valley area.

September 14, 2017 The Planning Commission meets and discusses a Spanish Valley Area

Plan as well as "the Spanish Valley zoning effort" and states that the Planning Commission will be "discuss[ing] and plan[ning] the zoning

in the area."

I hope you and the Planning Commission will find this helpful.

Regards,

Barton H. Kunz II

Attorney for San Juan County in the Related Litigation

Back H Kung PL

EXHIBIT 1

Love's Application Materials

Proposed Love's Travel Stops and Country Stores, Inc. May 3, 2019

Love's Travel Stops and Country Stores, Inc. (the "Applicant") submits this application for Sketch Plan for a commercial development (the "Project"). We are requesting approval of the Sketch Plan Application to allow the development of a Travel Center that will access U.S. Highway 191.

The proposed development property consists of 1 tract totaling approximately 13.06 acres. This tract is within the county limits of San Juan County and in the jurisdiction of Grand County as shown in the Sketch Plan dated 5/3/19. The existing surrounding land use is commercial and the current property zoning is Controlled District-Highway (CD-H).

Project Description

The project will consist of the following:

a)	Convenience Store:	$\pm 7,862 \text{ s.f.}$
b)	Fast Food Restaurant with Drive-Through	±3,252 s.f.
c)	Interior Fast Food Restaurant:	±2,536 s.f.
d)	Auto Area Fueling Stations:	8 MPD's/16 Positions
e)	Auto Area Parking Spaces:	90
f)	Truck Area Fueling Stations:	5 Bays
g)	Truck Area Parking Spaces:	53

The proposed development will be operational and staffed 24 hours a day/365 days a year.

The information provided above is approximate and subject to minor adjustments during the final planning and plan preparation for the project.

Utilities:

Sewer service will be provided from the existing Grand County gravity sewer system that is located along U.S Highway 191.

Water service will be provided from the existing Grand County water main that is located along U.S. Highway 191.

Stormwater/Drainage:

Stormwater runoff for the Project will be captured onsite via inlets and concrete flumes, and will be conveyed to a detention facility designed to attenuate the adequate volume of runoff per County and State requirements. This detention facility will discharge into the existing ditch located along U.S. Highway 191, within the Utah Department of Transportation owned right of way. A detailed analysis of the pre- and post-development conditions using ICPR routing software will be provided.

Environmental Impact

The total Project site boundary area is 13.06 acres. Of the 13.06 acre site 8.27 acres will be impervious surfaces. The remaining 4.79 acres will be pervious surfaces that include buffer areas, retention areas, and grassed open areas. The proposed Impervious Surface Ratio (ISR) is 63 percent.

There are no proposed environmental impacts planned with the development with respect to wetlands, resource protection areas or any other environmentally sensitive areas.

The property is currently covered by natural grass. The general topography of the property drains to the North. Water quality and water quantity runoff from this development will be handled through the use of Best Management Practices (BMP). These BMP's will provide compliance with County and State regulations and will include structural measures to control runoff from the site. During construction and land disturbing activities standard erosion control devices will be utilized to minimize erosion on the site and downstream siltation.

School Impacts

There are no impacts to schools with this development.

Public Services

We do not anticipate any adverse impacts to County services for the Project beyond the normal and customary services that would be provided for a retail development of this nature.

Other Impacts

We do not anticipate any impacts to historic sites or structures with this development or within the vicinity of this development. Likewise we do not know of any impacts to any rare, endangered, or irreplaceable species or natural areas that would be affected by this development.



SKETCH PLAN APPLICATION

Grand County Courthouse: 125 E. Center St. Moab, UT 84532; Phone: (435)259-1343

Date of Submittal:	Sketch Plan Processing Fe	es: \$550.00	0 1
Submittal Received by:	Amount Paid:	Fees Received by	y:
CONTACT INFORMATIO	<u>on</u>		
	of Utah School and Institution		dministration
	th, Suite 500, Salt Lake City		-
Phone: 801-538-5100 or	435-259-7417 cell: 435-25		ax: <u>801-538-5118 or 435-</u> 259-
Email address: bryantors	gerson@utah.gov or eliseerle	r@utah.gov	
	NT/4		
	N/A		
Address:			
	cell:		
Email address.			
Phone: (405) 749-1744	26210, Oklahoma City, OK		(405- 749-9122
	cell:		(405- 749-9122
Phone: (405) 749-1744 Email address: Kym.V	cell: anDyke@loves.com		(405- 749-9122
Phone: (405) 749-1744 Email address: Kym.V	cell: YanDyke@loves.com	fax:	(405- 749-9122
Phone: (405) 749-1744 Email address: Kym.V PROJECT INFORMATION Project name: Love's To	cell:ranDyke@loves.com Name	fax: s	
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REQUIRED – Each of the following agencies will review for their ability to serve the proposed development through adequate existing and future easements, or provide a letter with detailed requirements for the proposed development. Applicants are encouraged to consult each of the following agencies prior to submitting a development application. Grand County Community and Economic Development staff will request approval letters or signatures from each agency after a complete application is submitted.

Moab Valley Fire Department Grand County Road Supervisor Grand Water and Sewer Service Agency Rocky Mountain Power FEMA Floodplain Administrator

SUPPORTING MATERIALS

Sketch plan applications shall contain, at a minimum, the following supporting materials through the approval process according to the following submittal schedule:

- APPLICATION SUBMISSION. Two complete sets of all supporting materials shall be submitted with this application. These complete sets should include one large (24" x 36") and an electronic copy sent to the Planning Department.
- 2. **POST MEETING.** If the revised sets of plans are not approved as submitted corrected sets of plans shall be submitted that comply with the Planning Commission's approval.

Sketch Plan. The subdivision sketch plan shall include conceptual plans for the entire parcel. Such plan shall require at a minimum the following information:

- 1. Conceptual drawing
- A conceptual drawing of the lot and street layout drawn at a scale of not less than 1 inch = 200 feet and including the following:
- Proposed number of lots and the approximate area of the individual lots;
- Topographic contours at 5 foot intervals and all easements or rights-of-way necessary for drainage within or without the boundaries of the subdivision:
- Significant natural features of the site including streams, lakes, natural drainage lines, vegetation type, and other similar features;
- Man-made features such as existing buildings, irrigation ditches, utility lines and easements, bridges, culverts, drainage systems, mines or mine dumps;
- 7. Zone district boundaries;
- General land use divisions into residential types, commercial, industrial, community facilities, and open space including proposed boundaries of public use or common areas; parking area, total number of dwelling units and total square footage of non-residential space;
- Type and layout of water supply and sewage treatment system proposed;
- Acreage of the entire tract and the area to the nearest one-half acres and percent of total area to be devoted to open space;
- 11. The name and location of a portion of adjoining subdivisions shall be drawn to the same scale and shown in dotted lines adjacent to the tract proposed for subdivisions in sufficient detail to show actually the existing streets and alleys and other features that may influence the layout and development of the proposed subdivisions; where adjacent land is not subdivided, the name of the owner of the adjacent

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tract shall be shown;

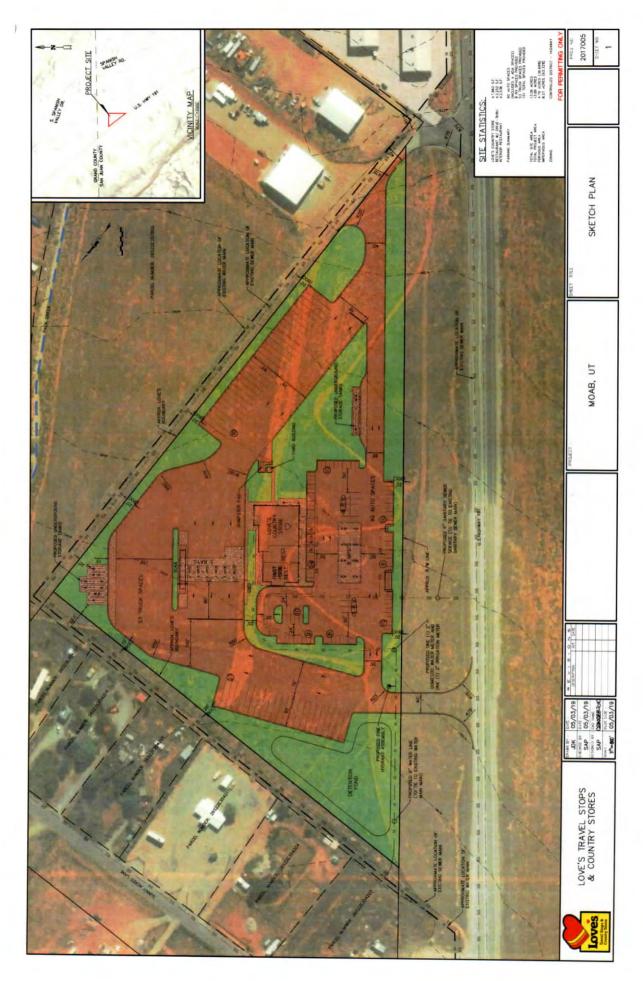
 A vicinity-topography map (which may be a USGS one (1) inch equals 2000 feet scale) shall locate the property relative to surrounding areas; and

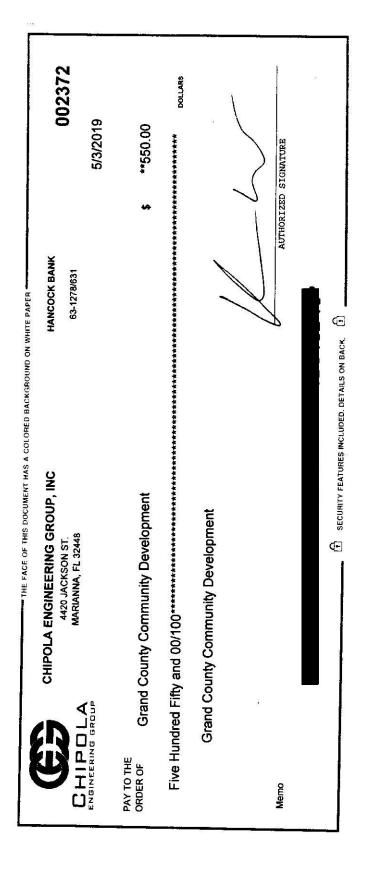
X Application Fee. The process / filing fee of \$550.00 shall be paid in full.

APPLICANT CERTIFICATION

I certify under penalty of perjury that this application and all information submitted as a part of this application are true, complete and accurate to the best of my knowledge. I also certify that I am the owner of the subject property and that the authorized agent noted in this application has my consent to represent me with respect to this application. Should any of the information or representations submitted in connection with this application be incorrect or untrue, I understand that Grand County may rescind any approval, or take any other legal or appropriate action. I also acknowledge that I have reviewed the applicable sections of the Grand County Land Use Code and that items and checklists contained in this application are basic and minimum requirements only and that other requirements may be imposed that are unique to individual projects or uses. Additionally, I have reviewed and understand the section from the Consolidated Fee Schedule and hereby agree to comply with this resolution. I also agree to allow the Staff, Planning Commission, or County Council or appointed agent(s) of the County to enter the subject property to make any necessary inspections thereof.

Property Owner's Signature:	PEME	_ Date: N	May 2, 2019







San Juan County Planning and Zoning, PO Box 9, Monticello, Utah (435) 587-3225

May 10, 2019

Love's Travel Stops and Country Store c/o Kym Van Dyke PO Box 26210 Oklahoma City, OK 73216

RE: Sketch Plan, Project Proposal and Application for Commercial Development in Spanish Valley

Mr. Van Dyke:

San Juan County received via email on Friday, May 3 and by mail on Monday, May 6, the hardcopy materials consisting of a sketch plan, project proposal and application for commercial development for Love's proposed Spanish Valley travel stop along Highway 191.

Under San Juan County's code, this proposal is for a commercial development in a commercial zone so there is nothing additional that Love's needs to do at this time. However, please keep us informed as the project develops so we can advise Love's on how to obtain building permits and other clearances for its project.

San Juan County looks forward to working with Love's on this promising project. Please feel free to contact me with any questions or concerns.

Sincerely, Walt 2187

Walter J. Bird

SJC Planning and Zoning Director

cc: Brian Torgerson, SITLA

EXHIBIT 2

Order on Petitioner's Motion for Summary Judgment and Respondent's Cross-motion for Summary Judgment (Oct. 2, 2023)

IN THE SEVENTH JUDICIAL DISTRICT COURT IN AND FOR SAN JUAN COUNTY, STATE OF UTAH

NORTHERN SAN JUAN COUNTY COALITION

Petitioner,

vs.

SAN JUAN COUNTY; and BOARD OF SAN JUAN COUNTY COMMISSIONERS,

Respondents,

and

LOVE'S TRAVEL STOPS & COUNTRY STORES, INC.

Intervenor.

ORDER ON PETITIONER'S
MOTION FOR SUMMARY
JUDGMENT AND
RESPONDENT'S CROSS-MOTION
FOR SUMMARY JUDGMENT

Case No. 200700010

Judge Don M. Torgerson

Before the court are cross motions for summary judgment filed by petitioner Northern San Juan County Coalition ("Coalition") and respondents San Juan County and the San Juan County Commission (collectively "County"). Since originally deciding the motions, the court received remand from the Utah Court of Appeals holding that summary judgment should not have been granted for the County because the Coalition had standing and filed an adequate, timely appeal. Having reconsidered the motions, briefing, and argument, the court now decides the motions as explained below.

This petition arises from a decision by the County's Zoning Administrator on May 10, 2019 granting concept approval for a Love's Travel Stop in northern San Juan County. The project has proposed facilities for a convenience store, fast food restaurant, automobile fueling stations and parking, and tractor-trailer fueling stations and parking. The Zoning Administrator apparently determined that the project was a permitted use, stating that the "...proposal is for a commercial development in a commercial zone so there is nothing additional that Love's needs to do at this time."

Upon learning of the approval, the Coalition appealed the land use decision. Under Chapter 2-2(2)(b) of the Zoning Ordinance of San Juan County, Utah ("Zoning Ordinance") the Board of County Commissioners should have heard the Coalition's appeal within 30 days after it was filed. But the Commissioners never heard the appeal and the Coalition's petition for judicial review eventually followed.

RULING AND CONCLUSIONS OF LAW

On a petition for judicial review, a district court must presume that a decision of a land use authority is valid unless the decision is arbitrary and capricious, or illegal.¹ And "illegal" means that the decision is "based on an incorrect interpretation of a land use regulation" or "is contrary to law".² Thus, the central question before the court is whether the Zoning Administrator complied with the Zoning Ordinance when issuing his concept approval for the Love's Travel Stop.

The Zoning Administrator is authorized by the Board of County Commissioners to enforce the Zoning Ordinance.³ But "...shall not issue any permit unless the plans of the proposed erection, construction, reconstruction, alteration and use fully conform to all zoning regulations then in effect."⁴ And if there is a question about whether development plans are "...consistent with the general objectives of this Ordinance, the Planning Commission shall make a determination."⁵

The Coalition argues that the Zoning Administrator's approval was illegal because a "truck stop" is not an explicit permitted use under the Zoning Ordinance and required either a conditional use permit or a variance before it could be approved—both of which require Planning Commission authorization. The County and Intervenor both argue that it is a permitted use as an "automobile service station" and could be approved by the Zoning Administrator as it was.

¹ Utah Code §17-27a-801(3)(b)

² *Id.* at 3(c).

³ Zoning Ordinance 1-8.

⁴ *Id.* at 1-11.

⁵ *Id.* at 1-7.

Among the permitted uses in the Zoning Ordinance Highway Commercial CDh zone are "Restaurant or drive-in café" and "Automobile Service Station, Auto Accessories." Also permitted are "Other uses approved by the Planning Commission as being in harmony with the intent of the neighborhood commercial zone and similar in nature to the above listed uses."

The Zoning Administrator approved the Love's Travel Stop concept because, in his interpretation, it was a "commercial development in a commercial zone." But the record contains no explanation for his conclusion. He did not identify which permitted use he was approving or explain why he believed the project fell within the CDh Zone's enumerated permitted uses. Since his decision required him to interpret an ambiguity in the Zoning Ordinance rather than simply apply explicitly identified zoning regulations, the court finds that his decision to approve was illegal.

The Zoning Administrator has little authority to interpret, and no authority to expand the coverage of the Zoning Ordinance. In fact, he may only issue a permit if the plans "fully conform to all zoning regulations then in effect." Any ambiguity in the Ordinance or application beyond its explicit terms require Planning Commission approval. And Love's application here required interpretation that was beyond the Zoning Administrator's limited authority. For example, are mixed uses still permitted uses under the ordinance? Does an "automobile service station" include fueling stations for commercial heavy trucks?

The proposed Love's Travel Stop is neither explicitly a restaurant nor an automobile service station, yet it might be both things (and more). In other words, it is a mixed use and mixed uses are not explicitly permitted under the Zoning Ordinance. Instead, the Planning Commission (not this court) must first determine from substantial evidence whether this project is "an automobile service station," a "restaurant," or both. And if so, whether two or more permitted uses can be combined and still be in harmony with the Highway Commercial zone.

And because the Planning Commission must decide those questions and determine whether the use also requires a variance or conditional use permit, the

⁶ *Id.* at 12-2.

Zoning Administrator's approval exceeded his limited grant of authority under the Zoning Ordinance and was illegal.

Because the Zoning Administrator's decision was illegal, the court REVERSES the concept approval and REMANDS this matter to the Planning Commission to reconsider Love's land use application.

District Court Judge

Petitioner is ordered to submit a proposed judgment for the Court's consideration.

Dated: 10/2/2023

EXHIBIT 3

Judgment (Court Modified) (Nov. 2, 2023)

The Order of the Court is stated below:

Dated: November 02, 2023

02:20:39 PM

/s/ DON M TORGERSON
District Court Judge

SEVENTH DISTRICT COURT - MONTICELLO SAN JUAN COUNTY, STATE OF UTAH

NORTHERN SAN JUAN COUNTY COALITION,

Petitioner/Plaintiff,

SAN JUAN COUNTY, BOARD OF SAN JUAN COUNTY COMMISSIONERS.

Respondent/Defendant,

LOVE'S TRAVEL STOPS & COUNTRY STORES, INC.

Intervenor.

JUDGMENT (Court Modified)

Case No. 200700010

Judge: Don M. Torgerson

On October 2, 2023, following a remand from the Utah Court of Appeals, this Court issued an Order on Petitioner's Motion for Summary Judgment and Respondent's Cross-Motion for Summary Judgment (the "Order").

The court has considered Love's objection to the Coalition's proposed order. And the court has again reviewed the Coalition's demand that Love's land use application be reviewed under the land use regulations in effect today. As before, the court declines the invitation to specify the version of law on remand. That issue is not ripe and cannot be determined on the record before the court. As presently situated, specifying the law on remand would constitute an advisory decision without record evidence since the factfinder (Planning Commission) has not yet considered the application,

determined whether it is complete, or made any other reviewable factual determinations about the application.

Based on the findings and conclusions stated in the Order, the Court GRANTS Petitioner's Motion for Summary Judgment and DENIES Respondent's Cross-Motion for Summary Judgment.

Pursuant to Utah Code Section 17-27a-801(3)(d), the Court REVERSES the land use decision wherein Respondent approved Intervenor's land use application and REMANDS this matter to Respondent's land use authority to consider Love's land use application and issue a land use decision consistent with the Order and applicable law.

As there are no outstanding claims remaining before the Court, this order constitutes the Court's final judgment.

END OF ORDER

NOT VALID UNTIL EXECUTED AND ENTERED BY THE COURT AS INDICATED BY THE DATE AND SEAL AT THE TOP OF THE FIRST PAGE OF THIS DOCUMENT

EXHIBIT 4

Interlocal Agreement

INTERLOCAL AGREEMENT BETWEEN SAN JUAN COUNTY AND GRAND COUNTY FOR PLAN REVIEW AND BUILDING INSPECTION SERVICES

THIS INTERLOCAL AGREEMENT is made this 21 day of 2017, pursuant to the Interlocal Cooperation Act, Chapter 13 of Title 11, Utah Code Annotated (1953), as amended, (the "Act"), and Chapter 56 of Title 58, Section 9, Utah Code Annotated (1953), as amended, by and between San Juan County, a body corporate and politic of the State of Utah ("San Juan"), and Grand County, a body corporate and politic of the State of Utah ("Grand"), for the purpose of Grand providing San Juan building inspection and plan review services for all building projects in Spanish Valley, the west slope of the La Sal Mountains, and Bridger Jack Mesa area of San Juan County.

RECITALS

San Juan anticipates continued commercial and residential building projects in the Spanish Valley, the west slope of the La Sal Mountains, and Bridger Jack Mesa areas of San Juan County. At present, San Juan does not have a qualified, licensed commercial building inspector to perform such services in these areas. Furthermore, travel time and logistics makes it difficult for San Juan's only licensed residential building inspector to effectively service the above-named areas for residential projects from his office in Monticello. Therefore, San Juan desires to contract with Grand for these services in the above-named areas. Grand is willing to assume the responsibilities described in this agreement to assist San Juan.

NOW, THERFORE, all parties being public agencies within the meaning of Section 11-13-103(13) of the Act, and in consideration of the premises and other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, the parties agree as follows:

SECTION I - PLAN REVIEW AND BUILDING INSPECTION SERVICES. Grand agrees to provide San Juan with the services of qualified building inspectors to perform all plan reviews and building inspections in the Spanish Valley, the west slope of the La Sal Mountains, and Bridger Jack Mesa area.

- A. During the term of this agreement, Grand shall make Grand County Building Department inspectors available to San Juan upon the terms and conditions specified in this agreement for building activity conducted in, near, or between Spanish Valley, the west slope of the La Sal Mountains, and Bridger Jack Mesa area over which San Juan is the local regulator of building activities.
- B. Grand shall maintain adequate and accurate records of all business conducted on behalf of San Juan so that information and records are available for use as needed by San Juan and its officials, employees and members of the public.
- C. Upon request, Grand shall be responsible to conduct plan reviews of all building plans for building projects in the above-described areas for San Juan. Grand shall

conduct such reviews to ensure compliance with all state building codes and regulations relating to buildings and building plans.

- D. Grand shall, at the request of the owner or contractor; (i) review all building permit applications; (ii) conduct inspections on building construction; (iii) conduct final inspections of construction; (iv) investigate and report alleged violations of building and construction codes to San Juan, and (v) make written recommendations on whether building permits or occupancy permits should be issued on building permits in the above-named areas under the jurisdiction of San Juan.
- E. Grand shall keep all records of all inspections on building permits and shall notify San Juan of all violations, irregularities and enforcement notices. Grand shall provide written inspection reports to San Juan.
- F. Grand shall be responsible for maintaining effective working relationships with all persons involved in construction activity or code enforcement in San Juan, including, but not limited to architects, engineers, contractors, building owners, members of the public and all public officials.
- G. Grand shall refer all inquiries and matters pertaining to the San Juan zoning ordinances, subdivision ordinances and fee schedules to the San Juan County Building Department.

SECTION II - FRES. In consideration of the building inspection services provided by Grand County, San Juan hereby authorizes Grand to collect and retain from each applicant for building inspection services such building and inspection fees as Grand would assess for similar applications within Grand County. The amount of such fees shall be determined in accordance with the Grand County Fee Schedule Ordinance No. 553 with respect to building activities conducted in, near, or between Spanish Valley, the west slope of the La Sal Mountains, and Bridger Jack Mesa area.

SECTION III - LEGAL ENTITY. There is no new legal entity created by this agreement.

SECTION IV - TERM AND TERMINATION. This agreement shall take effect upon execution by the parties. This agreement shall remain in full force and effect until terminated. Either party, without cause, terminate this agreement at any time, provided, however, that such termination shall not be effective until thirty (30) days after the terminating party gives written notice of its intention to terminate. If this agreement is terminated during any period that Grand has already performed inspection services on a project, all inspection services on that particular project shall be completed by Grand without regard to the termination date of this agreement and Grand shall be reimbursed for any such inspections that may take place beyond the termination date of this agreement.

SECTION V - NOTICE. Notices under this agreement shall be sent to the parties at addresses set forth or to such other addresses set forth or to such addresses as the parties designate in writing.

San Juan:

San Juan County Administrator

PO Box 9

Monticello, Utah 84535

Grand:

Grand County Council Administrator

125 E. Center St. Moab, Utah 84532

SECTION VI - INDEMNIFICATION. Each party shall indemnify and save harmless the other party, its officers, agents, and employees from and against all claims, lawsuits, damage, injury, or liability claims however caused by said party, its agents, or employees or clients.

SECTION VII - SEVERABILITY. If, during the term of this agreement, it is found that a specific clause of this agreement is declared to be unlawful, the remainder of the contract not affected by such ruling shall remain in full force and effect.

DATED this 21st of February

SAN JUAN COUNTY:

GRAND COUNTY:

ATTEST:

ATTEST:

APPROVED AS TO FORM:

APPROVED AS TO FORM:

Kendall Laws, San Juan County Attorney

Fitzgerald, Grand County Attorney

EXHIBIT 5

Minutes and Relevant Handouts

PLANNING COMMISSION MEETING 14 SEPTEMBER 2017



SAN JUAN COUNTY PLANNING COMMISSION MEETING MINUTES Thursday, September 14, 2017

7:00 PM - Regular Planning Commission Meeting

Attendance:

Planning Commission Members: John Johnston

Steve Deeter Lloyd Wilson Dan Flannery Trent Schafer

Marcia Hadenfeldt, Chair

County Staff: Walter Bird

Greg Adams

1. **General Business:**

Welcome at 7:03 p.m. Chairperson Marcia Hadenfeldt welcomed those in attendance.

- 1.1 Roll Call: All the Commissioners were in attendance.
- 1.2 <u>Approval of Minutes for</u>: A MOTION was made by Commissioner Schafer to approve the minutes for July 13, 2017 meeting. Commissioner Flannery SECONDED the motion. The voting was unanimous. Motion carried.
- 2. <u>Public Comment:</u> No public present for Public Comment. However, Chairperson Hadenfeldt reported that she and Commissioners Deeter and Flannery attended the Open Meetings Workshop the week prior. The PC requested county email addresses to avoid their own personal emails being GRAMA'ed from their PC service. Walter will work on getting each member a SJC email address.

3. **Administrative Items:**

3.1 Review of CUP Application: Douglas Evans - 58 E. Mt. Peale Drive Moab. The application is for the construction of two short term (2) housing units to be used in connection with a jeep tour business. There is already an existing building on the property that is used for business purposes only. Since the lot (Lot 40 - San Juan Estates Phase IV, Amended) in question is in an approved subdivision, under the SJC Zoning Ordinance 11-2(10), the requested use is not a permitted use and can only be approved as a conditional use. Chairperson Hadenfeldt asked about HOA protective covenants. The applicants (Doug Evans, agent and Tyler Smith) stated that Lot 40 has exceptions in the subdivision's CCRs and architectural covenants that permit a business to be operated on the lot. It was noted that the submitted rendering of the dwellings fit within the county's required setbacks. The land is owned by Doug's parents. Evans and Smith run Atomic Tours - a jeeping, hiking, canyoneering company. Commissioner Wilson commented that the wash south of

the lot is "terrible". Tyler Smith responded that the wash has been engineered and improved and that the past two (2) years they have not had a problem. And that they do not plan to do anything to make the situation worse. Chairperson Hadenfeldt reminded the PC that they can consider geological hazards and possibly direct mitigation measures. However, because it's a CUP request the PC can place conditions on the permit to address such issues. Commissioner Johnston stated the situation with the drainage in the area has improved since Ken's Lake went in which controls one of the upper drainages. The applicants stated that the housing structures will be comprised of 40 foot shipping containers. Commissioner Johnston questioned whether such structures can be fire rated Commissioner Flannery assured him that it is possible and the applicants have been working with Grand County Building Inspection to make sure they are doing things correctly. Commissioner Johnston is hesitant to approve such a project because the county is working on comprehensive planning and zoning for Spanish Valley, but he's OK with it as long as the Grand County Building Inspectors are on top of the specs and construction. Chairperson Hadenfeldt concurred with the need for adequate code compliance and inspections. She cautioned however that there is no moratorium on building in Spanish Valley until the county completes the zoning in the area. Commissioner Wilson raised the question on the zoning of the lot - is it residential or is it commercial? Under the subdivision CCRs is considered commercial. Under county code, it's zoned agriculture, but technically it's irrelevant because the requested use is a conditional use in all zones. Commissioner Schafer MOVED to approve the CUP Application with the conditions that the applicants meet all building, construction codes and that they don't do anything to violate the subdivision's CCRs. Chairperson Hadenfeldt SECONDED the motion. There was some discussion about mitigating the flooding concerns associated with the property and nightly rental issues. Commissioner Schafer AMENDED his motion to add the condition that they do nothing to negatively impact the existing drainage. Commissioner Wilson SECONDED the amended motion. The voting was unanimous. Motion carried.

3.2 Updates: Zoning Change - Monument Valley CD District (MVCD) and Spanish Valley Planning. Staff member Walter Bird updated the PC on the changes made to the proposed MVCD zoning changes. It was agreed that the MVCD should include the use of the housing of domestic animals. On the Spanish Valley zoning effort, the PC was informed that on August 14, 2017, the county met with Jerry McNeely, Frank Darcy, Mike Bynum and Bryan Torgerson from SITLA to discuss the creation of an Spanish Valley Area Plan (SVAP) for zoning by the firm Landmark Design. Landmark is willing to meet with the PC in October to discuss moving forward with the SVAP. Chairperson Hadenfeldt requested a map of Spanish Valley that the PC can use as it discusses and plans the zoning in the area. Landmark intends to meet next week with the SJC Commissioners, the Grand and San Juan Water and Sewer Boards, as well as meet with current residents on what they'd like to see zoning wise in Spanish Valley. SJC and SITLA are partnering in this planning project and together selected Landmark to do the SVAP work.

- 3.3 <u>Infill Ordinance / Short Term Rental Ordinance</u>. Landmark, as part of the SVAP, has agreed to assist SJC in the development and drafting of land use ordinances for Spanish Valley. Walter Bird suggested pulling back on the PC working on the Infill and STR ordinances until Landmark is ready to address them with PC input. Then that work can be packaged and taken the SJC Commission as a whole. Commissioner Johnston and Chairperson Hadenfeldt agreed, but Chairperson Hadenfeldt would like to see the PC and SJC Commission meet to discuss changes and work through those to passage. However, Chairperson Hadenfeldt doesn't want to put everything on the back burner. Walter Bird suggested still working on the Infill Ordinance for Spanish Valley only. The purpose of the Infill is to give residents a mechanism and incentive to divide their large, one acre lots into smaller lots. Commissioner Flannery feels like this is something that needs to be worked on and resolved now. Commissioner Johnston feels like it still may be premature to decide now because he feels there needs to be specific zones laid out and later discussions on what lot sizes are desirable for those zones. The PC agreed that a more cautious approach may be the best course of action right now.
- 3.4 Schedule a tour / field visit of Spanish Valley. It was agreed that the PC would take a field trip to Spanish Valley next month for its PC. The Work / Study Meeting will commence at 4:00 p.m. with a tour of Spanish Valley to be followed by a phone call with Landmark Designs at 6:00 p.m.

4. **Building Permit(s) Review:**

- 4.1 Presentation of Building Permit Applications list for 2017.
- 5. **Adjournment**: The meeting was adjourned at 8:22 p.m.

PLANNING COMMISSION MEETING

22 March 2018



SAN JUAN COUNTY PLANNING COMMISSION MEETING AND PUBLIC HEARING MINUTES Thursday, March 22, 2018

7:00 PM - Regular Planning Commission Meeting and Public Hearing:

Attendance:

Planning Commission Members: John Johnston

Lloyd Wilson Steve Deeter

Dan Flannery, Vice-chair

County Staff: Walter Bird

Greg Adams

1. **General Business:**

Welcome

At 7:04 p.m. Vice-chairman Dan Flannery welcomed those in attendance.

1.1 Roll Call:

Quorum present, Chairperson Schafer was excused from attendance.

1.2 <u>Approval of Minutes for January 11, 2018</u>: A MOTION was made by Commissioner Deeter to approve the minutes for the January 11, 2018 meeting. Commissioner Wilson SECONDED the motion. The voting was unanimous. Motion carried.

2. **Public Comment:**

Spanish Valley Resident Karl Spielman made a statement concerning the Skyranch subdivision. He's concerned about the subdivision operating as an airport. He will be on the PC April 12th agenda to go into further detail on why he thinks the Skyranch subdivision is a poor idea. He stated that the FAA is relying on San Juan County to regulate the airport and its design. One flaw Mr. Spielman sees in the current Sky Ranch proposal is the lack of what is called a Runway Protection Zone (RPZ), which is a design standard intended to protect people and property outside the airport. He feels that SJC can control the zoning of Skyranch by using its conditional use zoning code - Section 6. He's also concerned about the use of the airstrip to support nightly rentals which would dramatically increase the frequency of use causing problems for the neighbors - especially noise problems. He's concerned that the runway is just feet from a county road. He'll discuss more of the problems on April 12 when he makes his presentation. He stated the FAA considers this airport a Non-obligated airport (NOA) which means

the FAA is relying on the county to come up with the criteria to determine the ultimate shape of the airport. He feels if the PC approves Skyranch as is, it will be a nightmare for everyone. Eight (8) other residents were present that have the same concerns as Mr. Spielman. On the record, Mr. Spielman presented the PC with the signatures from Grand and San Juan County residents that oppose Skyranch under the title Respect Our Quiet Skies.

- 2.2 Spanish Valley resident Kim Jacobs explained the signatures were from local residents concerned about Skyranch. Spanish Valley resident Don Oblak, who lives a mile from Skyranch, moved to Spanish Valley for the quiet rural setting. He wants the PC to consider the hundred or so residents living near Skyranch and those who move there in the future. He wants to see quiet enjoyment of the land and is concerned about the safety of the airport at Skyranch. Spanish Valley resident Pete Patterson owns property southwest of Skyranch added that the strong winds in the area make landing at the airport subdivision a safety concern.
- 2.3 Vice-chair Flannery summarized the concerns expressed with Skyranch as: noise, safety, and quality of life. Another local property owner, Nick Lee, stated he's concerned about the development of residential density in the area and the compatibility of that with Skyranch.

3. **Public Hearing:**

- 3.1 Prior to the Public Hearing, Mark Vlasic from Landmark Design made a short presentation on the Draft Spanish Valley Area Plan, intended to be a part of the San Juan County General Plan.
- 3.2 <u>Public Hearing</u>. After Commissioner Flannery laid out the ground rules, a MOTION was made by Commissioner Johnston to go into public hearing to consider the Draft Spanish Valley Area Plan for recommendation of passage to the Board of San Juan County Commissioners. Commissioner Wilson SECONDED the motion. The voting was unanimous. Motion carried.
 - a. Public Comments: *Karl Spielman* from SpV asked Mark Vlasic his professional opinion on how hard it was to learn that a private airport was a part of the planning process. Having never dealt with this before, Mark said they had to do some homework on the issue and look at other similar situations. He thinks there will be impacts on how south of Skyranch is developed. One time SpV resident *Kelly Green* thinks the PC should consider the dust from gravel pits as it considers greater density in SpV and look for ways to mitigate. *Elise Erler* from SITLA made several comments: first, SITLA generally supports the plan; second, SITLA likes the flexibility of the plan for the landowners and county and would like to see a positive recommendation from the PC to the County Commission. *Nick Lee* asked about a land swap concerning Skyranch. *Ann Austin* is concerned about the development phase idea and specifically leap frog

development that will result from it. She was also concerned about archeology and access to it by the public. *Austina Feugot* asked about the timing of schools in the valley and similar issues like bussing and Grand County schools having to take on more temporary accommodations for students.

After Chairperson Flannery closed the Public Hearing, a MOTION was made by Commissioner Deeter to go out of the public hearing to consider the Draft Spanish Valley Area Plan for recommendation of passage to the Board of San Juan County Commissioners. Commissioner Johnston SECONDED the motion. The voting was unanimous. Motion carried.

4. **Administrative Items:**

- Consideration of the Draft Spanish Valley Area Plan for Recommendation to the 4.1 SJC Board Commissioners. Commissioner Johnston stated he didn't feel ready to recommend the plan because he feels that specific zoning concerns / areas need to be addressed first. Staff member Walter Bird addressed his concerns stating the plan right now is the big picture of what we'd like to see happen, but that this needs to be in place and passed before the county can address specific zoning concerns and areas. Mark Vlasic from Landmark agreed stating the plan needs to be in place before detailed zoning occurs and doing it otherwise will cause problems. Commissioner Johnston stated that this allayed his concerns. Commissioner Deeter stated that the PC must ensure that the plan is in place before addressing the details of zoning - much like building a barn - it's a step by step process. He further stated he's concerned about water in the area and he'd be concerned if he lived next to Skyranch. Commissioner Flannery said the only way to address specific zoning needs is to have a plan in place that allows the county to effectively address such issues as nightly rentals, etc. San Juan County Administrator asked Mark Vlasic what challenges he sees going forward and will the plan be able to address those challenges? Mark Vlasic stated the plan is a good structure and the large holding of land with one owner gives the county and the plan great advantages going forward. The biggest disadvantage is people to enforce the zoning regulations that the county may come up with. Commissioner Flannery stated that most the comments he sees connected with the plan address the specifics and lack thereof in the plan as it stands. In his opinion, he thinks the plan is ready to be recommended to the SJC Board of Commissioners for passage. A MOTION was made by Commissioner Wilson to recommend the Spanish Valley Area Plan for passage to the Board of San Juan County Commissioners. Commissioner Johnston SECONDED the motion. The voting was unanimous. Motion carried.
- 4.2 <u>Plat Review: Sky Ranch Estates Phase II Spanish Valley</u>. Staff person Walter Bird gave some history on Skyranch Estates which was approved as a subdivision in 2000. The PC now has before it the proposed plat for Phase II. Surveyor Lucas Blake mentioned that the PC had seen the plat for Skyranch Estates Amended at

the January PC meeting but that it was just viewed for information purposes only. Mr. Blake stated that Phase II (26 lots) is to accompany the plat for Skyranch Estates Amended. The lots in Phase II all exceed the one (1) acre minimum set forth by county zoning. Land ownership on the lots is to the center of the fifty foot (50') wide runway with easements for travel and utilities. Commissioner Flannery asked if the development will be connecting to water and sewer? Developer Mike Bynum stated "yes" and that they would be granting easements on both ends of the property for the larger water and sewer project. Commissioner Johnston would like to see more information before it comes to the PC for passage. Mr. Blake stated that Phase II is still preliminary but that they would like to see the passage of Skyranch Estates Amended with the larger lots. However, that plat is not before the PC tonight because it wasn't placed on the agenda even though it had been viewed at the January PC meeting. Commission Flannery also stated it would be hard to approve the Skyranch Estates Amended plat without having a larger detailed plat and suggested that it come back next month. Walter Bird suggested placing Skyranch Estates Amended and Phase II on the April 12, 2018 PC Agenda. Mr. Blake stated that the engineers are still tweaking Phase II, particularly the drainage studies. Walter Bird stated that the proposed plats need to meet Section 5, the design standards, found in SJC code and address the access issues. Commissioner Flannery added that with access roads they need to be wide enough for emergency vehicle ingress and egress. Commissioner Johnston wanted to talk about safety issues brought up that evening concerning the airport. He asked if Skyranch had done its due diligence as regards to safety, buffer zones etc. in connection with the airstrip? Mike Bynum said the runway was recognized by FAA in 1985 and recognized by the county as an emergency airstrip in 2012. Mr. Bynum stated the runway is legal today and can be used as a runway, but they have voluntarily limited the use with the eye of making it a private airstrip. Commissioner Johnston asked if Mr. Bynum feels like he is addressing the safety concerns raised concerning his airport? Mr. Bynum emphasized that we are dealing with an existing runway, not a proposal for a new runway or airport and that it is legal to use it today. Mr. Bynum stated he understands the neighbors concerns and that he has met with, and will continue to meet with, many of the neighbors to address their concerns - hopefully using restrictive covenants. He reiterated the airport is there, this cannot be changed, but the question going forward is what will it be used for? He is suggesting a limited use, nice, restricted, fly-in community instead of an airport which can be used for anything which it legally can be used for today. Mr. Bynum disclosed that Mr. Spielman has a private runway just south of Skyranch that is a dirt strip that can be legally used. Commissioner Wilson pointed out that the PC is not going to address the airport issue, and its legality, but rather address the legality of the proposed developments and whether they meet county code. It was decided that Skyranch will come back next month seeking an amendment to Skyranch Estates and the approval of Phase II. Staffer Greg Adams will sit down with Mr. Blake the week before the next meeting to have everything ready for presentation. The PC agreed to set aside the proposals for consideration next month at its regularly scheduled meeting.

- 4.3 Plat Review: Green Haven, La Sal, Kelly Green. Staff member Greg Adams presented the proposed Green Haven subdivision in La Sal. The subdivision will be serviced by a private drive. Owner Kelly Green owns part of the property and would like to create the subdivision to deed some lots to his kids. At present their is a well on the property and he's not sure if he'll use the existing well to service all the lots or do something else. There PC could see no issues with the proposed plat. A MOTION was made by Commissioner Deeter to approve the Green Haven subdivision plat. Commissioner Johnston SECONDED the motion. The voting was unanimous. Motion carried.
- 4.4 SJC PC - Spanish Valley Guidelines and Ordinances Workshop. Mark Vlasic from Landmark Design presented a short guidelines and ordinances workshop for Spanish Valley. In the workshop he discussed the purpose of the workshop which was to 1) identify key issues and needs to control growth; 2) determine necessary and available resources to control growth; 3) review existing codes that apply and discuss potential tools to control growth and development; and 4) determine how private airfields will be addressed and controlled. In the workshop the PC reviewed existing ownership as well as proposed land use and existing zoning in SpV. Finally, Mr. Vlasic made some proposed approaches to the issues in SpV specifically, creating a "base zone" for SpV that describes the uses, standards, and requirements for the development of single-lot and small residential subdivision developments. He feels this will address the shortcomings of the existing ordinance and the limited resources available in San Juan County. It can be either a modification of the existing A-1 zone or a new zone particular to SpV. He also proposed that the county create a Planned Community (PC) Zone for large land holdings, neighborhood centers, flex development, highway commercial areas, and similar large developments outlined in the area plan using the Planned Community and development agreements. Night skies were discussed, but the PC wasn't very positive towards doing much with night skies in the future code.

5. **Permit Permit(s) Review**:

- 5.1 The PC did not review the most recent 2018 list of Building Permits.
- 6. **Adjournment**: The meeting was adjourned at 9:16 p.m.

PLANNING COMMISSION MEETING

17 May 2018



SAN JUAN COUNTY PLANNING COMMISSION MEETING MINUTES Thursday, May 17, 2018

7:00 PM - Regular Planning Commission Meeting and Public Hearing

Attendance:

Planning Commission Members: Lloyd Wilson

Steve Deeter

Dan Flannery, Vice-chair Trent Schafer, Chair

County Staff: Walter Bird

Scott Burton

1. **General Business:**

Welcome: At 7:01 p.m. Chairman Trent Schafer called the meeting to order and welcomed those in attendance.

1.1 Roll Call:

Quorum present. No commissioners absent.

- 1.2 <u>Approval of Minutes for **April 12, 2018**</u>: A MOTION was made by Commissioner Deeter to approve the minutes for the April 12, 2018 meeting. Commissioner Wilson SECONDED the motion. The voting was unanimous. Motion carried.
- 2. Public Comment: Karl Spielman addressed the PC concerning Sky Ranch. He handed out a letter and others materials concerning his property and historical use to the PC. He asked the PC what it perceived his liability to be concerning Sky Ranch? His property is locked when he is not in town. He asked what would happen if there was an airplane accident on his property and the emergency vehicles couldn't get into his property? He then asked the PC what will be allowed on his property if Sky Ranch is approved and developed? The PC couldn't answer his questions.

3. **Administrative Items:**

3.1 <u>Proposed Spanish Valley Ordinance Changes: Landmark Design.</u> Mark Vlasic from Landmark Design presented proposed Spanish Valley Ordinance changes and had a preliminary discussion. He provided the PC with copies of his presentation. The proposed ordinances are 1) San Juan County Spanish Valley Highway Commercial District (SVHC) Ordinance; 2) San Juan County Spanish Valley Residential District (SVR) Ordinance; 3) San Juan County Planned Community (PC) Land Use Ordinance for the Spanish Valley Area; 4) San Juan

County Spanish Valley Water Efficient Landscape Ordinance; and 5) San Juan County Spanish Valley Dark Sky Ordinance. Staff and PC will work in the coming months on the passage of language for the adoption by the County Commission of the above-named ordinances.

3.2 Plat Review: Lonesome Left Estates Amended. PC Lloyd Wilson stepped away from the table as a PC member to present with his wife Andrea Wilson and Lenore Beeson (a local realtor) a plat of a proposed subdivision in Lonesome Left Estates for approval. They would be amending Lot 1 and Lot 6. Lot 1 would have nine (9) proposed town-home units and Lot 6 ten (10) units. The lots are adjacent to each other on Tangren lane with a culdesac between them. The lots are in a commercial zone and are greater than one (1) acre in size. They wish to pre-sell and start construction on the nine (9) unit Lot 1 with the intent to have them turnkey units when water and sewer comes online. No Certificates of Occupancy (COs) will be issued until water and sewer service is available. The units will look contemporary with landscaping with limited water use. Lloyd Wilson openly stated he has a financial interest in the property and a conflict. Chairman Schafer stated that the PC is aware of the conflict and will allow Lloyd to vote on matter with the condition that no COs will be issued until the properties have water and sewer service. A MOTION was made by Commissioner Flannery to approve the proposed Lonesome Left Estates, Amendment 2 for Lots 1 and 6 with the condition that no COs will be issued until the properties have water and sewer service is available. Commissioner Deeter SECONDED the motion. The voting was unanimous and the MOTION passed. Lloyd Wilson also presented a division of Lot 10 in Lonesome Left Estates, Amendment 2 into three (3) parcels with 10A being 1.61 acres, 10B being 0.25 acres and 10C being 0.27 acres. This proposal is not possible under current zoning because two (2) of the lots are under the 1.0 acre minimum.

4. **Building Permit(s) Review:**

- 4.1 The PC reviewed the most recent 2018 list of Building Permits.
- 5. **Adjournment**: The meeting was adjourned at 8:23 p.m.

PLANNING COMMISSION MEETING 7 FEBRUARY 2019



SAN JUAN COUNTY PLANNING COMMISSION MEETING MINUTES Thursday, February 7, 2019

7:00 PM - Regular Planning Commission Meeting and Public Hearing

Attendance:

Planning Commission Members: Cole Cloward

Mel Nelson Lloyd Wilson Steve Deeter

Scoot Flannery, Vice-chair

Trent Schafer, Chair

County Staff: Walter Bird

1. **General Business:**

Welcome: At 7:02 p.m. Chairman Trent Schafer called the meeting to order and welcomed those in attendance.

1.1 Roll Call:

Quorum present. All commissioners were present.

- 1.2 <u>Approval of Minutes for **January 10, 2019**</u>: A MOTION was made by Commissioner Flannery to approve the minutes with suggested changes for the January 10, 2019 meeting. Commissioner Cloward SECONDED the motion. The voting was unanimous. Motion carried.
- 2. **Public Comment:** There was no public comment. Chairperson Schafer wanted it on the record that staff member Scott Burton be congratulated for his efforts to become a licensed building inspector. Scott recently passed two of his tests.

3. **Administrative Items:**

3.4 <u>Plat Review: Tait Subdivision Amendment I</u>: The PC took this matter out of order so Ms. Kartchner could present and be on her way. The amendment to the original Tait Subdivision was discussed by the PC and the lot line changes reviewed. There doesn't appear to be issues raised by the staff or the PC. A MOTION was made by Commissioner Wilson to approve the final plat for Tait Subdivision Amendment I. Commissioner Deeter SECONDED the motion. The voting was unanimous. Motion carried.

- 3.1 Consider San Juan County Spanish Valley Ordinances for Passage. The PC held an informal discussion with a SITLA representative, a representative from Landmark Design, and staff concerning the proposed San Juan County Spanish Valley Spanish Valley Residential District (SVR), Spanish Valley Planned Community (SVPC) and Spanish Valley Highway Commercial (SVHC) Ordinances. The discussion was lengthy and the proposed changes made. In the end, the PC decided to review the suggested changes at its next meeting. A MOTION was made by Commissioner Flannery to recommend, after the desired changes are made, the passage of the San Juan County Spanish Valley Spanish Valley Residential District (SVR), Spanish Valley Planned Community (SVPC) and Spanish Valley Highway Commercial (SVHC) Ordinances, by the county commission on March 19, 2019. Commissioner Cloward SECONDED the motion. The voting was 5-1 with Commissioner Nelson voting nay because the ordinance is not complete. Motion carried.
- 3.2 Consider Spanish Valley SITLA Phase I Planned Community Zone Plan. Having looked at this issue at previous meetings with little discussion the PC decided to recommend the SITLA Phase I Planned Community Zone Plan to the county commission for passage once the Spanish Valley PC portion of code is passed. MOTION was made by Commissioner Cloward to recommend the passage of the SITLA Phase I Planned Community Zone Plan by the county commission on March 19, 2019. Commissioner Deeter SECONDED the motion. The voting was 5-1 with Commissioner Nelson voting nay because the he believes the ordinances need to be complete before any recommendation to the county commission is made. Motion carried.
- 3.3 <u>Minor Subdivision Amendment to Subdivision Code</u>. Staff member Walter Bird presented the changes to the code that would permit Minor Subdivisions of 4 lots or fewer within the county without having to comply with the platting requirements in the subdivision ordinance. The PC likes the changes and direction of the proposed changes but wants to see the ordinance tied in with other changes in the subdivision ordinance before recommending passage to the county commission.

4. **Building Permit(s) Review:**

- 4.1 The most recent 2019 list of Building Permits was not presented.
- 6. **Adjournment.** The meeting was adjourned at 7:57 p.m.

Proposed San Juan County Spanish Valley Development Ordinances of the

San Juan County Land Use Ordinance

Draft December 17, 2018

TABLE OF CONTENTS - Proposed Ordinances

• Proposed Spanish Valley Zones:

Residential District Zone Page 2
 Planned Community Zone Page 14
 Highway Commercial Zone Page 26
 Water Efficient Landscape Page 35
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San Juan County Spanish Valley Residential District (SVR) Ordinance

An Ordinance Creating the *Spanish Valley Residential* District of the San Juan County Land Use Ordinance for the Purpose of Managing Development in the <u>non-federal lands in the Spanish Valley within San Juan County. See Land Use Plan on page 28 of the *San Juan County Spanish Valley Area Plan* (adopted April 17, 2018) for a map and general description.</u>

Comment [U1]: Confusion about the boundary of Spanish Valley. Include reference to Spanish Valley Area Plan.

Purpose
Uses
Lot Design Standards
Mix of Housing Types
Constrained Lands
Measurements and Exceptions
District Standards
Subdivision Standards
Streets
Sidewalks and Trails
Easements
Drainage

Purpose

Water Supply

The Spanish Valley Residential (SVR) District is designed primarily to accommodate residential uses in large lot (one-acre or greater) and smaller lot (up to 1/2 -acre1/4 acres up to 1 acre) developments. In addition to the Uses and Lot Design Standards of this section, development in this district shall be in compliance with all other applicable provisions of this San Juan County Land Use Ordinance.

Uses

Uses are allowed in the SVR District in accordance with Table 1:

Permitted Uses

Uses identified with a "P" in the table above shall be permitted in the SVR District, subject to compliance with any applicable conditions and all other provisions of this Code.

Conditional Uses

Uses identified with a "C" in the table above shall be permitted in the SVR District only upon approval of a Conditional Use Permit by the County in accordance with the Conditional Use procedures and standards of the Zoning Ordinance.

Lot Design Standards

All development in the SVR District shall be subject to the following lot design standards, which generally allow for variety in housing and building types while maintaining the overall character of residential neighborhoods. This approach promotes better site layout and energy efficient development, affordable life-cycle housing, and development intensities that match existing and proposed infrastructure investments.

Table 1
Spanish Valley Residential (SVR) District Uses

Use Category	Specific Use							
RESIDENTIAL USES								
Dwelling, single-family	P							
Dwelling, two-family (duplex)	Р							
Dwelling, Manufactured	Р							
Accessory Buildings and Uses	P/C							
All other household living uses (5 th wheels, trailers, etc.)	C							
CIVIC AND INSTITUTIONAL USES								
Day Care	С							
Educational Facilities, Public	Р							
Educational Facilities, Private	С							
Government Facilities and Public Institutions	С							
Institutions, Private or Non-Profit	С							
Medical Facilities	С							
Places of Worship	P							
Utilities	С							
PARKS, OPEN SPACE AND AGRICULTURAL USES								
Parks and Open Spaces, Public	P							
Parks and Open Spaces, Private	С							
Farmland, Grazing and Pasture	P							
Animal Husbandry - small animals (pigs, goats, lambs, etc.)	P							
Animal Husbandry – large animals (cows, cattle, horses, etc.)	P (=/> 1 acre lots only)							

Minimum Requirements

Every building erected or installed must be located on, and every plat submitted for approval must show, a lot or building parcel that meets the minimum requirements of at least one lot type permitted under this article, based on underlying zoning and subdivision type.

Every building and lot must have direct access to one of the following:

- 1. A public street
- 2. An approved private street or driveway
- 3. A public or private street via a public or private alley

All structures must be located on lots or parcels that provide safe and convenient access for servicing, fire protection and required on-site parking. No lot shall be approved that does not meet the minimum lot area requirements of this Code except in the following cases:

- 1. Nonconforming lots
- 2. Public Utilities

Comment [JL2]: Specifically define "household living uses"

Comment [JL3]: Permit while a new home is under construction, not to exceed 18 months. Require a permit.

The uses and densities listed in this chapter are allowed by right unless otherwise expressly stated. Each project must comply with all of the applicable development standards of this chapter.

Residential Density and Dimensional Standards

Residential development shall be subject to the maximum density and minimum dimensional standards of the SVR District in accordance with Table 2.

TYPE 1 developments shall have demonstrated access to a municipal water and sewer system.

TYPE 2 developments have no access to municipal water and sewer systems and will rely on private wells and septic systems as described elsewhere in this Code.

Table 2
Residential Density and Dimensional Standards

STANDARD TYPE 1 TYPE 2 Max. Density (dwelling units/acre) 4 1 Min. Parcel Size (SF) 10,890 43,560 50'25' Min. Front Yard and Street Side Yard setback 25' Min. Interior Side Yard setback 15'8' 30'8' Min. Rear Yard setback 20' 40'20' Min Lot Width 75' 130'75' Max. Bldg. Coverage (% of lot) 40% 20%40% Max. Height Principal Structure 35' 35' Max. Height Accessory Structure 35'24' 35′24′ Fence Height 6' max, 4' 6' max, 4' max for max for front front yard <u>yard</u>

Comment [JL4]: Setbacks from property line or edge-of-road R.O.W whichever is greater.

Mix of Housing Types

Two-family homes may comprise no more than 50 percent of the total dwelling units of any proposed SVR District subdivision. In no case shall the SVR District density of four dwelling units per acre be exceeded for the overall subdivision site.

Constrained Lands

Constrained lands include lands with natural slopes greater than 30 percent, jurisdictional wetlands, lands in the 100-year floodplain, public drinking water supply sources (recharge areas for wells and aquifers), lands affected by unmitigable geo-hazards, and riparian habitats, and archeological sites unless mitigated by a licensed lensed engineering study.

Constrained lands in all developments and subdivisions shall be identified on plats and remain unoccupied by buildings or impervious surfaces.

Comment [JL5]:

Land Suitability

Land deemed to be environmentally unsuitable shall not be platted for residential occupancy, or for such other uses as may increase danger to health, life, or property, or aggravate erosion or flood hazard. Such land within the plat shall be restricted for such uses as shall not be endangered by periodic or occasional inundation or shall not produce unsafe living conditions.

The County shall not approve the subdivision of land if it is determined that the site is not suitable for platting and development purposes.

Measurements and Exceptions

Lot Area

Lot area refers to the amount of horizontal land area within lot lines. No building permit or development approval shall be issued for a lot that does not meet the minimum lot size requirements of this chapter, with the following exceptions:

<u>Lot Area Reduction for Public Purpose</u>

When an existing lot is reduced as a result of conveyance to a federal, state or local government for a public purpose and the remaining area is at least three-quarters of the required minimum lot size for the SVR District in which it is located, the remaining lot shall be deemed to be in compliance with the minimum lot size standards of this chapter.

Utility Facilities

Utility facilities using land or an unoccupied building requiring less than 1,000 square feet of site area are exempt from the minimum lot size requirements of the SVR District.

Required Yards (Setbacks)

Setback refers to the unobstructed and unoccupied open space between a structure and the property line of the lot on which the structure is located. Setbacks shall be unobstructed by any part of a structure from the ground to the sky and measured as the horizontal distance between a property line and the furthermost projection of the structure, except as provided otherwise in this chapter.

A. Front Yard Setback

1. Corner Lots

For lots with frontage on two intersecting public or private streets, such a lot shall be considered to have two front lot lines and shall comply with front yard setbacks from each front lot line.

2. Double Frontage Lots

Where lots have double frontage, running through from one street to another, a required front yard setback shall be provided on both streets.

B. Garage Setbacks

Garages, carports, and similar vehicle storage facilities not attached to the main structure that are entered from a front or side street and facing thereto, shall be set back a minimum of 5 feet from the street or a minimum of 5 feet further from the street than the principal structure, whichever is greater. This requirement shall not apply to lots on cul de sacs.

Garages, carports, and similar vehicle storage facilities entered and accessed from an alley may be set back to a minimum of 5 feet from the alley.

Cul-De-Sacs

Notwithstanding any other provisions of this chapter, lots fronting on a cul-de-sac shall have a minimum front street line frontage of 30 feet and a minimum lot width of 40 feet.

Maximum Height

A. Measurement

1. Buildings

Building height shall be determined by measuring the vertical distance between the lowest point where the wall face of the building intersects finished grade around the perimeter of the building (or structure other than fences, telecommunications and microwave towers, and antennas) and the highest point on the building.

2. Accessory Uses

Maximum height of accessory structures shall not exceed 24 feet.

32. Fences and Walls

Height of fences or walls shall be measured as the vertical distance between finished grade on the highest side of the fence or wall to the top of the fence or wall.

Building Coverage

A. Measurement

The maximum area of the lot that is permitted to be covered by buildings, including both principal structures and accessory buildings.

B. Permitted Exceptions

Building coverage does not include paved areas such as driveways, uncovered porches or patios, decks, open swimming pools, or roof overhangs of less than 5 feet.

District Standards

All principal residential structures in the SVR District shall comply with the following requirements:

Comment [JL6]: Add a section for sheds (200sq. ft. max) and similar structures with 5' back and side setbacks.

Comment [JL7]: Use Grand County standard for cul-de-sacs.

- All properties shall be designed in accordance with the requirements of the Water Efficient Zoning Ordinance.
- 2. The minimum spacing between dwellings shall be 2016 feet, with an additional 10-8 feet per story provided between buildings for every story over 2 stories.
- 3. Manufactured Homes shall:
 - Utilize non-reflective siding materials; i.e. wood, stucco, adobe, brick, or stone or material that looks like wood, stucco, adobe, brick, or stone;
 - b. Be placed on a concrete slab-on-grade or concrete perimeter foundation;
 - Have a minimum 24-foot horizontal wall dimension on at least 2 non-opposing sides:
 - d. Be skirted with a material or product specifically designed for the skirting of such homes. Required skirting shall be maintained so as not to provide a harborage for animals or create a fire hazard.
 - e. Have running gear, tongues, axles and wheels must be removed from the manufactured home at the time of installation of the home.
 - f. Be permanently attached to a foundation. Anchors and tie-downs, such as cast-inplace concrete "dead-men", eyelets embedded in concrete slabs or runways, screw augers, arrowhead anchors, or other devices shall be used to stabilize the manufactured home.
 - g. Have a minimum finished floor elevation oat least 24 inches above the exterior finish grade, as measured at the main entrance into the dwelling.
 - Shall comply with current building code requirements, and the standards of this
 ordinance, and in accordance with current FHA and HUD guidelines.
 - i. Shall allow only one manufactured home per designated lot (manufactured home communities shall be permitted as part of a Planned Community only).
- **4.** The keeping of no more than four (4) large animals and livestock shall be considered a permitted use on parcels with more than one acre and less than 5 acres. These standards shall not be applicable to parcels larger than 5 acres.
- 5. The keeping of no more than four (4) small agricultural animals (sheep, pigs, goats, etc.) shall be considered a permitted use on parcels with more than one-half acre and less than 5 acres. These standards shall not be applicable to parcels larger than 5 acres.
- **6.** Barns, stables, coops, animal sheds or similar structures shall be set back at least 100 feet from existing dwellings and 20 feet from any open waterway. Surface drainage from such structures shall not be permitted to drain into a natural stream or into a drainage way that drains into a natural stream and shall comply with State of Utah Health Code standards.

Subdivision Standards

Applicability

All plats and subdivision of land within the SVR District shall conform to the following rules and regulations.

Lot Configuration

The lot size, width, depth, shape and orientation, and the minimum building setback lines shall be appropriate for the location of the subdivision and for the type of development and use contemplated and shall not be less than those specified as minimum standards by the SVR District. The depth and width of properties shall be adequate to provide for the offstreet service, parking facilities and fire/safety requirements required in the Zoning Ordinance.

Side Lot Lines

Side lot lines shall be substantially at right angles to street lines unless otherwise approved by the Planning Commission.

Street Frontage Required

Each new lot or building tract shall front upon a public street.

Double Frontage Lots

Double frontage lots shall be avoided, except where essential to provide separation of residential development from traffic or to overcome specific disadvantages of topography and orientation.

Flag Lots

Flag-shaped or panhandle shaped lots may be created in either TYPE 1 or TYPE 2 developments if all of the following requirements are met:

- 1. The lot has at least 20-25 feet of frontage on a dedicated public street, which frontage served as access only to the subject lot or parcel.
- The "handle" portion of the lot is at least 20-25 feet in width, and not more than 250 feet in length.
- The body of the lot meets the lot area and lot width and setback requirements of the applicable TYPE.

Large Lots

Where the area is divided into larger lots than for normal San Juan County building sites and, in the opinion of the Planning Commission, any or all of the tracts are susceptible to being re-subdivided, the original subdivision shall be such that the alignment of future street dedications may conform to the general street layout in the surrounding area and so that the larger tracts may be later subdivided in conformance with the requirements of this Code and the minimum standards specified by the applicable zoning district.

Streets

Applicability

All developers shall be required to construct streets within the subdivision in accordance with San Juan County Code requirements.

Comment [JL8]: Consult with Benny.

Street Layout

Unless otherwise approved by the Planning Commission, provisions shall be made for the extension of streets. All streets shall bear a logical relationship to the topography and to the location of existing or planned streets on adjacent properties. Adequate local streets shall be provided to accommodate the subdivision and provide access to lots. The arrangement of streets in a subdivision shall either:

- Provide for the continuation or appropriate projection to existing principal streets in surrounding areas; or
- Conform to a plan for a neighborhood or planned unit development approved by the Planning Commission to meet a particular situation where topographical or other conditions make continuance or conformance to existing streets impracticable or where neighborhood design makes a varied plan appropriate.

Street Connections

The system of streets designated for a subdivision, except in unusual cases, must connect with streets already dedicated in adjacent subdivision(s); and where no adjacent connections are platted, must in general be the reasonable projection of streets in the nearest subdivided tracts, and must be continued to the boundaries of the tract subdivided, so that other subdivisions may connect therewith. Reserve strips of land controlling access to or egress from other property or to or from any street or alley or having the effect of restricting or damaging the adjoining property for subdivision purposes shall not be permitted in any subdivision unless such reserve strips are conveyed to San Juan County in fee simple.

Half Right-of-Way (R.O.W.)

Half streets shall be prohibited except where essential to the reasonable development of the subdivision and where the Planning Commission finds it will be practicable to require the dedication for the other half of a street when adjoining property is subdivided.

Street Intersections

More than two streets intersecting at a point shall be avoided, except where it is impractical to secure a proper street system otherwise. Intersections shall be as near 90 degrees as possible and in no cases shall the intersection angle being less than 60 degrees.

Street Jogs

Non-intersecting streets with centerline offset of less than 125 feet shall not be approved.

Dead-End Streets

Dead-end streets, except for cul-de-sacs, shall be prohibited unless they are designed to connect with future streets on adjacent lands that have not been platted. In cases where these types of dead-end streets are allowed, a temporary turnaround with a minimum radius of 50 feet shall be constructed.

Cul-de-sacs

Cul-de-sacs shall meet the San Juan County Code requirements. Ordinarily, cul-de-sacs are discouraged as they do not result in a continuity of existing streets or streets pattern, and may be used only where unusual drainage or land ownership configurations exist that make other designs impractical.

Highway Access Permit

A Highway Access Permit must be approved by UDOT for each new subdivision with direct access to a state or federal highway. Turn lanes, frontage road(s), curb and gutter may be required along the entire highway frontage if required by UDOT.

Street Design Standards

Street and alley widths, curves, grades design speed and centerline radius shall meet San Juan County Code requirements.

<u>Turn By-Passes and Turn Lanes</u>

Right-turn by-passes or left-turn lanes may be required at the intersection of collector streets if traffic conditions indicated they are needed. Sufficient rights-of-way shall be dedicated to accommodate such lanes when they are required.

Street Names and Numbers

All street names shall be as established subject to approval of San Juan County Code requirements. When streets are in alignment with existing streets, any new streets shall be named according to the streets with which they correspond. Streets which do not fit into an established street-naming pattern shall be named in a manner which will not duplicate or be confused with existing streets within the Spanish Valley Area Plan or its environs.

Street lighting

Street lighting shall conform to the Dark Sky chapter of this Code. The developer shall pay the costs of purchasing and installing all street lighting equipment. Street lighting design plans shall be subject to the approval of designated San Juan County staff. The type of equipment, method of installation and location of the wiring and light poles shall meet the minimum standards and requirements of the electric company from which electricity is to be purchased. All street lighting shall be shielded and directed toward the ground so as to minimize horizontal view and visibility of the light source. All intersections with a major collector street shall have at least one street light.

Sidewalks and Trails

Applicability

This section is intended to ensure adequate pedestrian access is available to serve uses that need and benefit from such access. If a builder or property owner believes that a proposed use does not need or benefit from pedestrian access, a written request for interpretation-a waiver may be submitted to the Zoning Administrator describing the use and explaining why pedestrian access should not be required as a condition of the building permit for the proposed use.

Trails

<u>Trails shall be designed as single track and multi-use trails depending on the specific need,</u> and conform to the standards in Table 3.

Trails shall be designed as multi-use trails and shall conform to the standards in Table 3.

Table 3
Trail Design Standards

=0									
TRAIL DESIGN STANDARDS									
	Cross-	Min.	Min.	Clearing		Preferred Surface Materials			
	Slope Range	Trail Width	R.O.W. Width	horizontal	vertical	natural	crushed stone	asphalt	concrete
Single- track Trails	<u>0-20%</u>	<u>3'</u>	<u>6'</u>	1.5'each side of trail	<u>10'</u>	<u>Yes</u>	<u>Yes</u>	<u>No</u>	<u>No</u>
Multi-use Trails	0-10%	12'	15′	1.5' each side of trail	10'	Yes	Yes	Yes	Yes

Easements

Utility Easements Required

Utility easements shall be provided in all residential areas unless otherwise approved by the Planning Commission and in commercial and industrial districts, except that the Planning Commission may waive the requirement where other definite and assured provision is made for service access consistent with and adequate for the uses proposed.

Minimum Width

The minimum rights-of-way width of each utility easement shall <u>be</u> meet San Juan County Code requirements 5' minimum or as required by the utility authority.

Utility Easements

Utility easements shall be provided according to San Juan County Code requirements.

Culinary Water and Sanitary Sewer Easements

Water and sewer easements shall be provided according to San Juan County Code requirements.

Fire Lanes and Emergency Access Easements

Fire lanes and emergency access easements 20 feet in width shall be provided where required by the San Juan County fire authority having jurisdiction.

Drainage Easements

When a proposed subdivision is traversed by an irrigation ditch or channel, natural creek or stream or a proposed drainage easement, an easement shall be provided sufficient for drainage and to allow for maintenance of the drainage system.

Trail Easements

When a proposed subdivision is traversed by a public trail shown on an adopted plan or when the Planning Commission finds that a trail easement can better serve the proposed development than a sidewalk, an easement shall be provided sufficient for public trail construction, maintenance and access purposes according to San Juan County Code requirements.

Adjoining Areas

When easements in areas adjoining proposed subdivisions are necessary to provide adequate drainage thereof or to serve such subdivisions with utilities, the developer shall obtain such easements.

Drainage

Applicability

Applicants shall provide, at applicant's expense, drainage facilities in accordance with the requirements of the San Juan County Code requirements which will become integral parts of the existing street or roadway drainage system. The dimensions of all drainage structures must be approved by San Juan County prior to installation. Design shall be based on environmentally sound site planning and engineering techniques. It is especially critical that storm water management systems be designed for an entire drainage basin rather than just for specific sites. If improvements are identified and necessary downstream of the proposed development and no approved capital improvement plan exists to address the necessary improvement, the developer shall be required to demonstrate that such existing drainage features are adequate to serve the anticipated development and to protect the public health, safety, and general welfare at full build out under existing zoning. Where such demonstration is not made, the applicant or developer shall be required to install such necessary improvements.

Minimum Standards

A. Natural and Historic Drainage Ways

All historic flood and drainage ways shall be protected from alteration such that their primary function as storm water facilities shall be upheld.

B. 100-Year Storm

All drainage and flood control facilities shall be designed to handle the calculated difference between historic flows and the anticipated post-development 100-year frequency storms for maximum period of intensity over the entire drainage basin

Comment [JL9]: Use Blanding or State of Utah's code.

Comment [U10]: Specify (retention/detention, etc.)

which the subdivision serves, or other standards required by San Juan County Code. The "100-year storm" referred to herein shall mean that storm run-off is calculated on the basis of a fully developed watershed.

C. Erosion

Where free fall of water occurs, satisfactory means shall be provided to prevent erosion of soil.

D. Catch Basins and Culverts

Catch basins and culverts shall be constructed in accordance with the San Juan County Code requirements

E. Engineered Design

All drainage shall be designed by a Utah <u>licensed and</u> registered engineer and approved by San Juan County authorities.

Water Supply

General

New development shall provide water supply that is sufficient in terms of quality, quantity and dependability for the proposed development. In making its determination as to whether the proposed water supply meets this standard, the decision-making body shall give substantial weight to the recommendations of State, County and applicable service discrict authorities and their associated standards. All water systems shall be provided by or through approved water and sewer service agencies and meet all applicable requirements of the San Juan County Code requirements.

Municipal and District Water Systems

If all or part of a proposed development is within the jurisdiction of an approved public water system, then the applicant must obtain a written certification from the public water service provider stating that it is able to provide an adequate supply of drinking water with adequate quantity, quality and sufficient pressure to meet the needs of the proposed development based on the projected water usage of the development. Individual or common wells or other private water systems shall be permitted only when the subdivision boundary is outside the jurisdiction -of an approved public water system able to serve the development.

San Juan County Planned Community (PC) Land Use Ordinance for the Spanish Valley Area

An Ordinance Creating the Spanish Valley Planned Community (PC) Zone of the San Juan County Land Use Ordinance for the Purpose of Creating a new Zone to Allow and Plan for Large-scale Development in the non-federal lands in the Spanish Valley within San Juan County. See Land Use Plan on page 28 of the San Juan County Spanish Valley Area Plan (adopted April 17, 2018) for a map and general description.

Comment [U11]: Confusion about the boundary of Spanish Valley. Include reference to Spanish Valley Area Plan.

Purpose

Land Use Districts
Minimum Requirements
Permitted Uses
Conditional Uses
Planning and Approval Process for PC Zones
PC Zone Plan
Community Structure Plan (CSP)
Project Plan/Subdivision Plat
Site Plan Review
Development Standards

- (A) Open Space and Common Areas
- (B) Fencing, Screening, Clear Vision
- (C) Architectural Standards
- (D) Water-conserving Landscaping Requirements
- (E) Lighting
- (F) Other Requirements

Development Agreement

Purpose

The purpose of the Spanish Valley Planned Community (PC) Zone is to provide a regulatory tool that allows large properties in the Spanish Valley to be developed in accordance with a specific plan designed to achieve the following:

- 1. To promote and protect the public health, safety, and welfare.
- 2. To implement the objectives and policies of the San Juan County General Plan.
- 3. To facilitate development within the San Juan County Spanish Valley in accordance with the Spanish Valley Area Plan that was adopted as part of the general plan. This plan promotes high quality, innovative and creative development that includes a mixture of uses, building types, varying densities and lot sizes and sufficient diversity of housing types to meet the full life-cycle housing needs of local residents, a harmonious variety of commercial and flex-commercial uses, adequate amenities, and the preservation of open space.
- 4. To safeguard and enhance environmental amenities and the quality of development.

- 5. To attain the physical, social, and economic advantages resulting from comprehensive and orderly planned use of land resources.
- 6. To lessen congestion and assure convenience of access.
- 7. To secure safety from fire, flood, and other natural dangers.
- 8. To provide for adequate light, air, sunlight, and open space.
- 9. To promote and encourage conservation of scarce resources.
- To preserve the unique landforms, views and environmental qualities of the Spanish Valley.
- 11. To prevent overcrowding of land and undue concentration of population.
- 12. To facilitate the creation of a convenient, attractive, and harmonious community with a desirable living and working environment with unique identity and character.
- 13. To attain a desirable balance of residential and other land uses.
- 14. To promote a pedestrian friendly environment that encourages transit and bicycle use.
- 15. To expedite the provision of adequate and essential public services.
- 16. To promote more economical and efficient use of the land and water.
- 17. To provide a process for initiation, review, and regulation of large-scale, comprehensively planned communities that affords the maximum flexibility to the developer within the context of an overall development program and specific, phased development plans coordinated with the provision of necessary public services and facilities.

This chapter establishes an approval and entitlement process to promote thoughtful and efficient land use patterns that would otherwise be difficult under typical zoning ordinances. The Spanish Valley area may have more than one PC Zone.

PC Zone(s) may include residential neighborhoods and subdivisions; neighborhood commercial centers; business, research and educational campuses; highway commercial and flex development areas; and parks and open space with convenient pedestrian access and connections. Individual structures within each PC Zone may contain mixed uses. Permitted densities may be higher than those permitted in surrounding districts.

Land Use Districts

Each PC Zone shall establish land uses and development patterns, densities, and standards unique to that zone. Upon approval, through the process set forth in this chapter, the land uses and development patterns and densities shall be established pursuant to the PC Zone Plan and one or more development agreements and accompanying Community Structure Plan(s). Specific land uses proposed in the PC Zone may only be established in conformance with provisions of this chapter.

Each PC Zone may consist of any number or combination of the following land use districts that shall be identified in the Community Structure Plan as provided in this chapter.

Central Development Areas

These are the flattest, least sensitive and easiest-to-develop sites in the Spanish Valley, which makes them suitable for a wide range of residential and park/open space uses.

These are the preferred areas for locating higher residential density, mixed-use neighborhood centers, where a mix of residential local commercial and civic services will be provided. 4-5 residential units/ERUs per acre.

Perimeter Development Areas

These areas are relatively isolated, located in the foothills and topographically challenged edges of the Spanish Valley. They are proposed for lower-density residential uses and earmarked for long-term, phased development. 1-2 residential units/ERUs per acre.

Flex Development Areas

These areas are located in close proximity to US-191 and are intended to establish an economic base for the Spanish Valley. These areas should be buffered from nearby residential neighborhoods and allow a range of business, distribution, highway commercial, and specialty residential uses. 4-5 residential units/ERUs per acre.

Highway Commercial Development Areas

These areas take advantage of the location along US-191, providing sites for highway-based commercial uses that meet community and regional needs. 6-12 residential units/ERUs per acre.

Neighborhood Center

This category is designed to allow low-density mixed-use centers that serve the local retail and service needs of the Spanish Valley. Development emphasizes small-scale retail, commercial and recreational uses, but also includes limited residential (single and multi-family), public/semipublic uses, and open space uses. Neighborhood Center residential densities are generally the highest permitted in the Spanish Valley. 6-12 residential units/ERUs per acre.

Open Space

Landscaped areas including parks, natural areas or farmland that are established to provide and preserve outdoor recreational, agricultural, or other similar uses. In addition to the open space district, areas of open space may also be provided within the other land use districts.

Minimum Requirements

The minimum requirements for the PC Zone establish basic standards for development. The landowner or developer is encouraged to expand on these minimum requirements, providing more open space, higher standards of design and additional amenities as part of creating a superlative community.

Small Planned Community:

Each PC Zone of this type shall contain a minimum of 20 acres under single ownership. This area will allow up to four (4) residential units per acre, and a range of residential units and types.

Large Planned Community:

Each PC Zone of this type shall contain a minimum of 200 acres. If the PC Zone contains multiple owners, the owners may, if necessary to reach the 200-acre threshold, or if such owners otherwise desire, combine their properties for planning and development purposes. This area will allow higher residential density and a range of residential types.

Manufactured Home Planned Community:

Each PC Zone of this type shall contain a minimum of 10 acres under single ownership and a maximum density of eight (8) Manufactured Home units per acreas established by FHA and HUD.

A Site Plan shall be prepared, approved and filed with the findings of fact as part of the approval. Each manufactured home site in a Manufactured Home Community shall be clearly designated. Development plans shall comply with the applicable requirements of this chapter and the required Site Plan shall be drawn to scale and shall explicitly illustrate at least the following features:

- 1. Location and dimensions of all project boundaries.
- 2. Location of pavement on adjoining street rights-of-way.
- 3. Location and dimensions of any permanent improvements existing or planned within the Manufactured Home Planned Community, including but not limited to the following:
 - a. Improved surfaces for common driveways, off-street parking and recreation areas;
 - b. Buildings for management, maintenance and recreational purposes;
 - c. Recreational facilities;
 - d. Fences and walls;
 - e. Underground utilities;
 - f. Outdoor lighting fixtures; and
 - g. The location of pipelines and systems for potable water distribution, sewage collection and fire protection, including location of all fire hydrants.

Permitted Uses

The following uses may be conducted in all areas within a PC Zone of more than 200 acres:

• All uses illustrated in the Spanish Valley Area Plan (2018), which was adopted as part of the San Juan County General Plan, as follow:

- Residential uses of various types and lot sizes including: single family detached; single family attached; multifamily residential; town homes; loft apartments; residential units above ground floor retail or office; and manufactured home communities;
- o Local retail, service, office, and mixed-use housing at designated Neighborhood Centers;
- Mix of permitted uses (including office/commercial, office/residential, retail/residential) within designated Neighborhood Centers;
- Home-based businesses;
- Health-care facilities;
- Public facilities, such as schools, libraries, and civic buildings;
- Private schools and civic/cultural facilities;
- o Common areas, such as parks, plazas, playgrounds, and trails;
- o Churches and other religious facilities;
- Day-care facilities;
- Open space, including landscaped areas and areas in natural vegetation, waterways, parks, trails and recreational areas;
- Business, distribution, specialty residential and commercial as described for Flex Development Areas;
- Highway-scale commercial and flex development along US-191 as illustrated in the Spanish Valley Area Plan; and
- Other accessory uses which are ancillary to, and designed to serve, any of the foregoing uses.

Conditional Uses

The approved PC Zone Plan or Community Structure Plan may include provisions for specific land uses identified as conditional uses within a given PC Zone and may include uses listed elsewhere in this chapter or additional uses. The addition of conditional uses in the approved PC Zone Plan shall require the approval of the Commission, which approval may be established by development agreement. Conditional uses, if any, are subject to review and approval as set forth in the San Juan County Code. Design standards for conditional uses shall be included with the applicable Project Specific Standards.

Planning and Approval Process for PC Zone

Development within the PC Zone will require the following plans to be prepared and submitted for approval in accordance with this chapter: PC Zone Plan, Community Structure Plan, and Project Plans and/or Subdivision Plat approval as applicable. The planning and approval process and approving bodies are summarized in the following table:

APPLICATION	COVERED AREA	WHAT IS DESCRIBED IN PLAN	APPROVAL LEVEL
 PC Zone Plan (Rezone)	Total land area to be rezoned to PC Zone.	Land area to be rezoned with land use table outlining: proposed permitted and conditional uses, maximum number of residential units, and maximum square feet of nonresidential development. Preliminary Community Structure Plan (CSP), etc.	Planning Commission (recommendation) and County Commission (adoption)
Community Structure Plan (CSP) (accompanied by a development agreement)	Total land area that was rezoned to PC Zone above.	 Community Structure Plan (CSP). Refinement-Master Plans of of major systems and the inclusion of development standards for the larger development such as major roadways, infrastructure, open space networks, general location of neighborhoods, etc. 	Planning Commission
Development Agreement	Total land area that was rezoned to PC Zone above.	The contract between San Juan County and the individual or entity that owns or controls the affected property, detailing the obligations of both parties, specifying the standards and conditions that will govern development of the property, and describing the vested interests of both.	Planning Commission (recommendation) and County Commission (adoption)
Project Plan and/or Subdivision Plat	Multiple phases of development within a CSP for master subdivision approval followed by phased subdivision plats.	Show major development parcel locations, open space system, and major infrastructure associated with roadways. Final plats indicate lot layouts and development regulations.	Planning Commission
Site Plan	Individual sites within the development.	Final site development requirements.	Staff

(A) PC Zone Plan

At the time of application for rezoning, a PC Zone Plan shall be submitted to the Planning Commission for review and recommendation to the County Commission. Following recommendation by the Planning Commission, a PC Zone Plan shall be submitted for review and approval by the County Commission. The approved PC Zone Plan may be amended through standard rezoning procedures. The PC Zone Plan application shall contain the following information:

- 1. Name of planned community;
- 2. Names, addresses, and phone numbers of applicant and property owner(s);
- 3. Map showing PC Zone location, legal/boundary description, acreage, scale, and north
- 4. Land use table showing the land use district types and acreages of all proposed permitted and conditional uses, maximum number of dwelling units, Floor Area Ratios (FARs), and the total acreage of open space in the PC Zone and areas (in square footage or acreage) of the various non-residential land uses proposed in the PC Zone;
- Map showing existing waterways, major utilities, easements, storm water conveyances, flood boundaries, and other relevant infrastructure; and
- 6. Adjacent parcels, owners, and land uses.

Upon approval, the PC Zone shall constitute an amendment to the Spanish Valley Area Plan for the area covered by the approved PC Zone Plan.

(B) Community Structure Plan (CSP)

Following approval of the PC Zone Plan, a Community Structure Plan (CSP), together with a development agreement that codifies the CSP, shall be submitted for review and recommendation by the Planning Commission, followed by review and approval by the County Commission. The CSP shall contain a contiguous area of some or all of the area within the PC Zone that includes one or more of the following land use districts types as indicated in the *Spanish Valley Area Plan (2018)* and described in this chapter:

- Central Development Area
- Perimeter Development Area
- Flex Development Area
- Highway Commercial Development Area
- Neighborhood Center
- Open Space

A CSP shall show the following:

- 1. Name of planned community;
- 2. Names, addresses, and phone numbers of applicant and property owner(s);
- 3. Map showing CSP location, legal/boundary description, acreage, scale, and north arrow;
- 4. Map showing proposed land use district boundaries, and acreage;
- 5. Table showing the maximum number of dwelling units, open space acreage, and acreage(s) of the various non-residential land uses;
- 6. Master circulation system plan, including a street network; pedestrian, bicycle, and equestrian trail systems; identification of street alignments and right-of-way widths: illustrative cross sections which accommodate and specify vehicular, pedestrian, and bicycle use in the right-of-way. Pedestrian and bicycle trail systems shall connect the land use districts, schools and open space areas, and provide linkages to other trail systems in existing or future areas of the PC Zone and adjacent facilities within adjacent municipal jurisdictions of the Spanish Valley;

- Map showing existing and proposed waterways and water bodies, major utilities and easements, wells and water sources, water protection areas and similar public health areas; surface and sub-surface storm water drainage systems, flood boundaries and flood control facilities;
- 8. Map showing adjacent parcels, their owners, and their uses;
- Map showing 40-foot contours and significant topographic features within or adjacent to the CSP property;
- 10. Documentation of existing and proposed secondary (irrigation) water rights, shares, and usage, if any;
- 11. Open space plan providing general descriptions and locations of major open spaces;
- 12. Standards that govern the design and maintenance of major public infrastructure improvements (including but not limited to streets, sidewalks, street and parking lighting, paving, street furniture, trails); and
- 13. Standards that govern general building placement, massing, and design criteria (CSP Design Standards).

The Planning Commission shall have the discretion to negatively recommend, and the County Commission shall have the discretion to disapprove, a CSP only on the basis of: (1) the failure of the proposed CSP to include all of the elements required in this section; (2) the failure of the proposed master circulation system identified in the CSP to adequately serve the communities within the PC Zone; (3) the failure of the proposed major infrastructure identified in the CSP to provide adequate service to the communities within the PC Zone; or (4) the inclusion of land uses in the CSP not permitted or conditionally permitted under this chapter. In approving a CSP, the Planning Commission may recommend, and the County Commission may impose, reasonable conditions of approval to mitigate reasonably anticipated detrimental impacts in accordance with the San Juan County Land Use Ordinance.

Subject to conditions or limitations agreed to in the development agreement, the development agreement based on the approved CSP shall confer a vested right to proceed with the development process established in this chapter for the property(s) included within the applicable PC Zone, including the number of dwelling units and the square footage of nonresidential uses reflected in the approved PC Zone.

(C) <u>Development Agreement</u>

Following approval of the PC Zone Plan and the Community Structure Plan (CSP), a development agreement shall be prepared as a legal contract between San Juan County and the individual or entity that owns or controls the affected property, detailing the obligations of both parties, specifying the standards and conditions that will govern development of the property, and describing the vested interests of both.

(D) Project Plan/Subdivision Plat

Upon approval of the PC Zone Plan, Community Structure Plan and Development Agreement, a Project Plan shall be submitted for review that outlines project specific standards establishing in substantial detail the character and nature of the design of public and private improvements

within the area covered by the applicable Project Plan (Project Specific Standards) for the applicable portion of the PC Zone covered by the Project Plan. The purpose of the Project Plan is to allow for the creation and approval of a fully-integrated development plan for a specifically identified portion of land within the applicable PC Zone.

A Project Plan may include vertical and horizontal mixtures of uses on one or more proposed lots, parcels or units located within the boundaries of the proposed Project Plan. Therefore, the Project Plan may identify a combination of proposed subdivisions, condominium projects, and/or Site Plans, one or more of which may be submitted concurrently for review and approval with the Project Plan. The Project Plan shall be reviewed by the Staff prior to submittal to the Planning Commission for approval.

A Subdivision Plat may include a variety of land uses including condominium projects. Each Subdivision Plat submitted shall be reviewed by the Staff prior to submittal to the Planning Commission for approval. Subdivision Plats (preliminary and final) shall be submitted and approved in accordance with San Juan County Code requirements.

Application and approval of a preliminary or final Subdivision Plat may occur before submission of a Project Plan provided Project Specific Standards are submitted and approved contemporaneously with such Subdivision Plat application and approvals; and provided, further, that the Project Specific Standards and Subdivision Plat will ultimately be incorporated into an approved Project Plan. The preliminary and final plats shall conform to the applicable CSP standards as well as all applicable Project Specific Standards, including any supplemental Project Specific Standards proposed and approved by the Planning Commission in connection with the applicable final plat.

(E) Site Plan Review

Site plans (Site Plans) may be reviewed concurrently with a Project Plan or Subdivision Plat. Any proposed commercial, office, industrial, multi-family residential, open space, parks, or institutional developments and alterations to existing developments shall be located on legal lots of record created by metes and bounds conveyance with the approval of the Staff or pursuant to Subdivision Plats and shall meet the Site Plan review requirements. All Ordinances and requirements shall be met in preparing Site Plan applications and in designing and constructing the development. Where applicable, building permits may not be obtained nor shall any site work be performed prior to Site Plan approval.

Development Standards

(A) Open Space and Common Areas.

Open Space includes common areas, parks, trails, natural areas or farmland that provide and preserve recreational, agricultural, or other similar uses in the PC Zone as approved by the Planning Commission. Common areas include landscaped areas (including landscaping around schools and other civic buildings), athletic fields, parks, natural open spaces and trail corridors, gathering places such as plazas, commons, exterior courtyards, public recreational facilities, landscaped medians or park strips that exceed standards, but do not include landscaped areas

contained within the Spanish Valley public street cross sections. The applicable CSP Standards and Project Specific Standards shall govern the use and character of the Open Spaces, including common areas. Each PC Zone shall contain a minimum of 25 percent of the gross acreage in Open Spaces. These areas shall be designated in the applicable Project Plan and separately identified on any applicable final Subdivision Plat or Site Plan. Open Space recorded as a lot or lots in subdivisions or as common area in condominium plats and shall be maintained with open space or conservation easements or such other arrangement as is approved by the Planning Commission in connection with Project Plan or subdivision or condominium approval.

(B) Yard Requirements

Yard requirements shall be determined and governed by the applicable Project Specific Standards established pursuant to the requirements of this Chapter. The following minimum requirements shall apply in the PC Zone:

- Minimum yard areas shall be measured from the front, side and rear lines of lots, condominium private ownership yard areas (where building footprint is not recorded) or from accesses, driveways, or streets (where no property lines or private ownership yard areas exist).
- 2. Buildings may not be located within a public right of way or utility easement.

(C) Fencing, screening, clear vision.

Fencing, screening and clear vision requirements shall be determined and governed by the applicable Project Specific Standards established pursuant to the requirements of this Chapter. The following requirements shall apply in the PC Zone:

- All mechanical equipment, antennas, loading and utility areas, and trash receptacles shall be screened from street view with architectural features or walls consistent with materials used in the associated buildings as more specifically set forth in the applicable Project Specific Standards.
- Fences and landscape materials, except for mature trees which are pruned at least 7
 feet above the ground, shall not exceed 2-1 feet in height within a 10- foot triangular
 area formed by the edge of a driveway and the street right-of-way line or within a 30foot triangular area formed by the right-of-way lines of intersecting streets.

(D) Architectural standards.

Architectural requirements shall be determined and governed by the Project Specific Standards established pursuant to the requirements of this Chapter. The following architectural standards and requirements shall apply in the PC Zone.

- Architectural design of buildings and building materials shall be established in the Project Specific Standards.
- 2. All building materials shall be high quality, durable, and low maintenance.
- 3. The applicable Project Specific Standards shall address exterior relief of buildings, design of all sides of buildings, and architectural compatibility of buildings.

(E) Landscaping requirements.

Landscaping requirements shall be determined and governed by the applicable Project Specific Standards established pursuant to the requirements of this Chapter. The following landscaping requirements shall apply in the PC Zone.

- 1. Water-wise landscaping as detailed in the Water Efficient Landscape Ordinance will be required to ensure that the limited water resources available in the region are used wisely and conserved. Specific water-wise landscaping standards which apply to the Spanish Valley Area Plan shall be required.
- 2. The applicable Project Specific Standards shall address the landscaping and proper maintenance of required front, side, and rear yards of lots and private ownership areas in the PC Zone.
- 3. All areas of lots and parcels in the PC Zone not designated for open space, parking, buildings, or other hard surfacing shall be landscaped and properly maintained.
- 4. Designated open space shall remain in a natural condition, cultivated or landscaped, as applicable, and properly maintained in accordance with the Project Specific Standards.
- 5. All park strips and public rights-of-way areas in the PC Zone shall be landscaped and properly irrigated and maintained by the applicable property owners in the PC Zone unless otherwise approved by San Juan County. All park strip areas shall be installed by the developer and properly maintained by the applicable property owners in the PC Zone. A plan for funding of on-going maintenance of street landscaping by the property owners shall be presented for approval by Staff at the time of Site Plan approval.

(F) Lighting

Lighting requirements shall be determined and governed by the Project Specific Standards. These shall include adoption of the standards and requirements of the Spanish Valley Dark Sky Ordinance.

(G) Other Requirements

The following requirements shall apply in the PC Zone.

- 1. All development areas shall be graded according to San Juan County Code requirements to provide adequate drainage. Buildings shall be equipped with facilities for the discharge of all roof drainage onto the subject lot or parcel.
- 2. Incorporation of Low Impact Design (LID) storm water practices shall be required wherever possible.
- 3. The applicable owners shall properly maintain all private areas of individual lots or parcels.
- 4. The specific requirements of this Chapter may be modified as the County Commission deems appropriate pursuant to the terms of the applicable development agreement.
- 5. All common area improvements including buildings, open space, recreational facilities, roads, fences, utilities, landscaping, walkways, street lights, and signs not specifically

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- dedicated to or accepted for ownership or maintenance by San Juan County shall be perpetually maintained by the applicable owners or their agents through a special taxing district, owners' association with power to assess and collect fees for maintenance, or other assessment and maintenance mechanisms acceptable to the County Commission.
- 6. Improvements for which San Juan County agrees to accept maintenance responsibility shall be reviewed by the applicable service provider for compliance with adopted standards prior to approval.

Development Agreement

In conjunction with the approval of a PC Zone Plan, CSP, and Project Plan, the developer and/or landowner and San Juan County Commission shall enter into one or more development agreements reflecting all conditions of approval and terms of the applicable CSP and such other matters as the County Commission and developer/landowner may agree.

The County Commission chair shall sign all development agreements and shall only approve the development agreement associated with the CSP. Without regard to future amendments, additions or changes to the Ordinance, the County Commission may agree, in such development agreements, that the developer/landowner may advance development applications for projects within the applicable CSP pursuant to the planning and approval processes set forth in this chapter, or such other process as is specifically agreed upon pursuant to a development agreement approved by the County Commission. Such development agreements may further identify a process for approving amendments to an approved PC Zone Plan, CSP, Project Plan or Subdivision Plat, which shall be approved by the County Commission to the extent such a process differs from San Juan County Code. Any entitlement granted to the developer/landowner under the terms of a development agreement shall be subject to amendments, changes, or additions to this chapter if the County Commission finds that failure to so amend, change, or add to the chapter would constitute a compelling countervailing public interest.

San Juan County Spanish Valley Highway Commercial District (SVHC) Ordinance

An Ordinance Creating the *Spanish Valley Highway Commercial (SVHC)* District of the San Juan County Land Use Ordinance for the Purpose of Controlling Development in the Spanish Valleyin the non-federal lands in the Spanish Valley within San Juan County. See Land Use Plan on page 28 of the *San Juan County Spanish Valley Area Plan* (adopted April 17, 2018) for a map and general description.

Comment [U12]: Confusion about the boundary of Spanish Valley. Include reference to Spanish Valley Area Plan.

Purpose
Uses
Conditional Uses
Special Provisions
Signs
Constrained Lands
District Standards
Subdivision Standards
Streets
Sidewalks and Trails
Easements
Drainage
Water Supply

Purpose

To provide a district where highway commercial uses along U.S. Highway 191 are permitted, as supported in the *San Juan County Spanish Valley Area Plan (2018)*. Accordingly, regional **commercial, business development and specialty residential** uses should be permitted along U.S. Highway 191 as part of a flexible, mixed use development model, with access provided primarily from east/west roads linked to the highway, and along highway frontage roads.

Uses and Sub-zones

- Restaurant or drive-in café
- Motels and Hotels
- New and Used Automobile Sales
- Automobile Service Station
- Auto Accessories Farm Machinery and Equipment Sales
- Nurseries and Greenhouses
- Mobile Home Sales
- Mobile Home Park
- Drive-in Theater
- Bowling Alley and Other Commercial Recreation Facilities
- Accessory Buildings and uses

 Other uses approved by the Planning Commission as being in harmony with the intent of the Spanish Valley Highway Commercial zone and similar in nature to the above listed uses

Conditional Uses

All other uses than those listed.

Special Provisions

- Applications for conditional uses are required to provide a detailed site plan drawings of their proposed use as follows:
 - (a) Format size not less than 8-1/2" x 11" or greater than 24" x 36".
 - (b) Precise dimension at a standard scale.
 - (c) Location of all existing structures and improvements (buildings, roads, fences, ditches and canals, utility systems), and other information as required by Planning Commission.
 - (d) Proposed methods of providing utility needs including water, sewer, electrical, and fuel services, access and parking, and appropriate methods from dealing with any special site problems such as storm water drainage.
- No <u>buildings used for commercial</u> or industrial <u>purposes <u>building</u> shall be erected within twenty-five (25) feet of a residential building or residential district boundary. <u>Buildings used for cCommercial andor</u> industrial <u>buildings purposes that are located</u> within one-hundred (100) feet of a residential district boundary shall not exceed the height limitations of the corresponding at residential district.
 </u>
- 3. All Highway Commercial uses must have direct frontage and/or a physical parcel connection by street to U.S. Highway 191. Sites lacking such relationships will be limited to uses and development conditions of the adjacent Spanish Valley Residential District.

Signs

- 1. Businesses signs shall be allowed after approval of a "Request for Business Sign Permit" and shall be regulated by Federal and State Highway legislation, provided that:
 - a. Planning Commission may require that signs shall not exceed one (1) square feet of sign area for each one (1) linear foot of street frontage abutting the development portion of the property,
 - b. Any one (1) sign for any one (1) business shall not exceed fifty (50) square feet, and
 - c. The number of signs for each business may not exceed three (3), the total area of which shall not exceed the total sign area allowance.
- 2. Non-business signs shall be permitted provided no more than two (2) signs for each use or occupancy may contribute to the total allowable square footage area as follows:
 - a. Development maximum 40 square feet
 - b. Civic maximum 14 square feet

- c. Real Estate maximum 32 square feet
- d. Residential maximum 2 square feet

All signs to be flat wall or free standing and such signs shall not be revolving, have moving parts, flashing or intermittent lighting.

Lot Design Standards

All development in the SVHC District shall be subject to the following lot design standards, which generally allow for a variety of uses and building types while maintaining the overall character of a highway commercial district. This approach promotes better site layout and development relationships that match existing and proposed infrastructure investments.

Minimum Requirements

Every building erected or installed must be located on, and every plat submitted for approval must show, a lot or building parcel that meets the minimum requirements of at least one use permitted under this article, based on underlying zoning and subdivision type.

Every building and lot must have direct access to a public street or frontage road.

All structures must be located on lots or parcels that provide safe and convenient access for servicing, fire protection and required on-site parking. No lot shall be approved that does not meet the minimum lot area requirements of this chapter except in the following cases:

- 1. Nonconforming lots
- 2. Public Utilities

The uses and densities listed in this chapter are allowed by right unless otherwise expressly stated. Each project must comply with all of the applicable development standards of this chapter.

Constrained Lands

Constrained lands include lands with natural slopes greater than thirty (30) percent, jurisdictional wetlands, lands in the 100-year floodplain, public drinking water supply sources (recharge areas for wells and aquifers), lands affected by unmitigable geo-hazards, riparian habitats, and archeological sites.

Constrained lands in all developments and subdivisions shall be identified on plats and remain unoccupied by buildings or impervious surfaces.

Land Suitability

Land deemed to be environmentally unsuitable shall not be platted for residential occupancy, or for such other uses as may increase danger to health, life, or property, or aggravate erosion or flood hazard. Such land within the plat shall be restricted for such uses as shall not be endangered by periodic or occasional inundation or shall not produce unsafe living conditions.

The County shall not approve the subdivision of land if it is determined that the site is not suitable for platting and development purposes.

District Standards

For all principal structures in the SVHC District, the front yard, side and rear yards facing the highway, other streets and within 25-feet of a residential use or district shall be landscaped in accordance with the requirements of the Water Efficient Landscape chapter of the San Juan County Land Use Ordinance.

Subdivision Standards

Applicability

All plats and subdivision of land within the SVHC District shall conform to the following rules and regulations.

Lot Configuration

The lot size, width, depth, shape and orientation, and the minimum building setback lines shall be appropriate for the location of the subdivision and for the type of development and use contemplated and shall not be less than those specified as minimum standards by the SVHC District. The depth and width of properties shall be adequate to provide for the offstreet service, parking facilities and fire/safety requirements required in the San Juan County Land Use Ordinance.

Side Lot Lines

Side lot lines shall be substantially at right angles to street lines unless otherwise approved by the Planning Commission.

Street Frontage Required

Each new lot or building tract shall front upon a public street.

Double Frontage Lots

Double frontage lots shall be avoided, except where essential to provide separation from traffic or to overcome specific disadvantages of topography and orientation.

Flag Lots

Flag-shaped or panhandle shaped lots may be created if all of the following requirements are met:

- 1. The lot provides access to a residential or agricultural use.
- 2. The lot has at least 20 feet of frontage on a dedicated public street, which frontage served as access only to the subject lot or parcel.
- 3. The "handle" portion of the lot is at least 20 feet in width, and not more than 250 feet in length.
- 4. The body of the lot meets the lot area and lot width and setback requirements of the applicable TYPE.

Large Lots

Where the area is divided into larger lots than for normal San Juan County building sites and, in the opinion of the Planning Commission, any or all of the tracts are susceptible to being re-subdivided, the original subdivision shall be such that the alignment of future street dedications may conform to the general street layout in the surrounding area and so that the larger tracts may be later subdivided in conformance with the requirements of this Code and the minimum standards specified by the applicable zoning district.

Streets

Applicability

All developers shall be required to construct streets in accordance with requirements of the San Juan County Code requirements.

Street Layout

Unless otherwise approved by the Planning Commission, provisions shall be made for the extension of streets. All streets shall bear a logical relationship to the topography and to the location of existing or planned streets on adjacent properties. Adequate local streets shall be provided to accommodate the subdivision and provide access to lots. The arrangement of streets in a subdivision shall either:

- 3. Provide for the continuation or appropriate projection to existing principal streets in surrounding areas; or
- 4. Conform to a plan for a neighborhood or planned unit development approved by the Planning Commission to meet a particular situation where topographical or other conditions make continuance or conformance to existing streets impracticable or where neighborhood design makes a varied plan appropriate.

Street Connections

The system of streets designated for a subdivision, except in unusual cases, must connect with streets already dedicated in adjacent subdivision(s); and where no adjacent connections are platted, must in general be the reasonable projection of streets in the nearest subdivided tracts, and must be continued to the boundaries of the tract subdivided, so that other subdivisions may connect therewith. Reserve strips of land controlling access to or egress from other property or to or from any street or alley or having the effect of restricting or damaging the adjoining property for subdivision purposes shall not be permitted in any subdivision unless such reserve strips are conveyed to San Juan County in fee simple.

Half Right-of-Way (R.O.W.)

Half streets shall be prohibited except where essential to the reasonable development of the subdivision and where the Planning Commission finds it will be practicable to require the dedication for the other half of a street when adjoining property is subdivided.

Street Intersections

More than two streets intersecting at a point shall be avoided, except where it is impractical to secure a proper street system otherwise. Intersections shall be as near 90 degrees as possible and in no cases shall the intersection angle being less than 60 degrees.

Street Jogs

Non-intersecting streets with centerline offset of less than 125 feet shall not be approved.

Dead-End Streets

Dead-end streets, except for cul-de-sacs, shall be prohibited unless they are designed to connect with future streets on adjacent lands that have not been platted. In cases where these types of dead-end streets are allowed, a temporary turnaround with a minimum radius of 100 feet shall be constructed.

Cul-de-sacs

Cul-de-sacs shall meet the San Juan County Code requirements. Ordinarily, cul-de-sacs are discouraged as they do not result in a continuity of existing streets or streets pattern, and may be used only where unusual drainage or land ownership configurations exist that make other designs impractical.

Highway Access Permit

A Highway Access Permit must be approved by UDOT for each new property or subdivision with direct access to a federal or state highway. Turn lanes, frontage road(s), curb and gutter may be required along the entire highway frontage if required by UDOT.

Street Design Standards

Street and alley widths, curves, grades design speed and centerline radius shall meet San Juan County Code requirements.

Street Names and Numbers

All street names shall be as established subject to approval of San Juan County Code requirements. When new streets are in alignment with existing streets, any new streets shall be named according to the existing streets with which they correspond. Streets which do not fit into an established street-naming pattern shall be named in a manner which will not duplicate or be confused with existing streets within the Spanish Valley Area Plan or its environs.

Street lighting

Street Lighting shall conform to San Juan County requirements. Street lighting shall conform to the Dark Sky chapter of this Code. The developer shall pay the costs of purchasing and installing all street lighting equipment. Street lighting design plans shall be subject to the approval of the County Engineer. The type of equipment, method of installation and location of the wiring and light poles shall meet the minimum standards and requirements of the electric company from which electricity is to be purchased. All street lighting shall be shielded and directed toward the ground so as to minimize horizontal view and visibility

of the light source. All intersections with a major collector street shall have at least one street light.

Sidewalks and Trails

Applicability

This section is intended to ensure adequate pedestrian access is available to serve uses that need and benefit from such access. If a builder or property owner believes that a proposed use does not need or benefit from pedestrian access, a written request for interpretation may be submitted to the Zoning Administrator describing the use and explaining why pedestrian access should not be required as a condition of the building permit for the proposed use.

Trails

Trails shall be designed as single track and multi-use trails depending on the specific need, and conform to the standards in Table 1 below.

Trails shall be designed as multi-use trails and shall conform to the standards in Table 3.

Table 13
Trail Design Standards

	TRAIL DESIGN STANDARDS									
	Cross-	oss- Min.		Clearing		Preferred Surface Materials				
	Slope Range	Trail Width	R.O.W. Width	horizontal	vertical	natural	crushed stone	asphalt	concrete	
Multi-use TrailsSingl e-track Trails	0- <u>2</u> 10%	1 32'	<u>6</u> 15′	1.5' each side of trail	10'	Yes	Yes	No	No	
Multi-use Trails	<u>0-10%</u>	<u>12'</u>	<u>15'</u>	1.5' each side of trail	<u>10'</u>	Yes	<u>Yes</u>	<u>Yes</u>	<u>Yes</u>	

Easements

Utility Easements Required

Utility easements shall be <u>provided required</u> unless otherwise approved by the Planning Commission and in commercial and industrial districts, except that the Planning Commission may waive the requirement where other definite and assured provision is made for service access consistent with and adequate for the uses proposed.

Minimum Width

The minimum rights-of-way width of each utility easement shall be <u>5' or as otherwise</u> provided according to San Juan County Code requirements.

Utility Easements

Utility easements shall be provided according to San Juan County Code requirements.

Culinary Water and Sanitary Sewer Easements

Water and sewer easements shall be provided according to San Juan County Code requirements.

Fire Lanes and Emergency Access Easements

Fire lanes and emergency access easements shall be provided according to San Juan County Code requirements

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Drainage Easements

When a proposed subdivision is traversed by an irrigation ditch or channel, natural creek or stream or a proposed drainage easement, an easement shall be provided sufficient for drainage and to allow for maintenance of the drainage system.

Trail Easements

When a proposed subdivision is traversed by a public trail shown on an adopted plan or when the Planning Commission finds that a trail easement can better serve the proposed development than a sidewalk, a minimum 15-feet wide easement shall be provided sufficient for public trail construction, maintenance and access purposes.

Adjoining Areas

When easements in areas adjoining proposed subdivisions are necessary to provide adequate drainage thereof or to serve such subdivisions with utilities, the developer shall obtain such easements.

Drainage

Applicability

Applicants shall provide, at applicant's expense, drainage structures in accordance with the requirements of the San Juan County Code requirements, which will become integral parts of the existing street or roadway drainage system. The dimensions of all drainage structures must meet San Juan County Code requirements. Design shall be based on environmentally sound site planning and engineering techniques.

It is especially critical that storm water management systems be designed for an entire drainage basin rather than just for specific sites. If improvements are identified and necessary downstream of the proposed development and no approved capital improvement plan exists to address the necessary improvement, the applicant shall be required to demonstrate that such existing drainage features are adequate to serve the applicant's anticipated development and to protect the public health, safety, and general welfare at full build out under existing zoning. Where such demonstration is not made, the applicant shall be required to install such necessary improvements and may seek pro-rata reimbursement from future downstream development.

Minimum Standards

A. Natural and Historic Drainage Ways

All historic flood and drainage ways shall be protected from alteration such that their primary function as storm water facilities shall be upheld.

B. 100-Year Storm

All drainage and flood control facilities shall be designed to handle the calculated difference between historic flows and the anticipated post-development 100-year frequency storms for maximum period of intensity over the entire drainage basin which the subdivision serves. The "100-year storm" referred to herein shall mean that storm run-off is calculated on the basis of a fully developed watershed.

C. Erosion

Where free fall of water occurs, satisfactory means shall be provided to prevent erosion of soil. Where required, culvers shall have c- Culverts 48 inches and larger shall have concrete head walls and wing walls.

D. Catch Basins

Catch basins shall be constructed in accordance with the San Juan County Code requirements.

E. Engineered Design

All drainage shall be designed by a Utah registered engineer and approved according to San Juan County Code requirements.

Water Supply

<u>General</u>

New development shall provide water supply that is sufficient in terms of quality, quantity and dependability for the proposed development. In making its determination as to whether the proposed water supply meets this standard, the decision-making body shall give substantial weight to the recommendations of State, County and applicable service district authorities and their associated standards. All water systems shall be provided by or through approved water and sewer service agencies and meet all applicable requirements of the San Juan County Code requirements.

Municipal and District Water Systems

If all or part of a proposed development is within the jurisdiction of an approved public water system, then the applicant must obtain a written certification from the public water service provider stating that it is able to provide an adequate supply of drinking water with adequate quantity, quality and sufficient pressure to meet the needs of the proposed development based on the projected water usage of the development. Individual or

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common wells or other private water systems shall be permitted only when the subdivision boundary is outside the jurisdiction of an approved public water system able to serve the development.	
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San Juan County Spanish Valley Water Efficient Landscape Ordinance

An Ordinance Establishing Minimum Water Efficient Landscape Requirements for the San-non-federal lands in the Spanish Valley within San Juan County. See Land Use Plan on page 28 of the San Juan County Spanish Valley Area Plan (adopted April 17, 2018) for a map and general description.

Juan County Spanish Valley

Purpose

Definitions

Applicability of Water Efficient Landscape Ordinance Landscape Design Standards

Irrigation Design Standards

Landscapes in New Single-family Residential Developments

Prohibition on Restrictive Covenants Requiring Turf

Landscapes in Commercial, Flex and Civic/Institutional Developments

Projects

Plan Review and Construction Inspection for Commercial, Industrial, and Institutional Projects

Purpose

The purpose of this ordinance is to protect and enhance the community's environmental, economic, recreational, and aesthetic resources by reducing water waste and establishing a structure for designing, installing and maintaining water efficient landscapes in the San Juan County Spanish Valley.

Definitions

The following definitions shall apply to this ordinance:

<u>Bubbler</u>: An irrigation head that delivers water to the root zone by "flooding" the planted area, usually measured in gallons per minute. Bubblers exhibit a trickle, umbrella or short stream pattern.

<u>Check Valve</u>: A device used in sprinkler heads or pipe to prevent water from draining out of the pipe through gravity flow.

<u>Controller</u>: A device used in irrigation systems to automatically control when and how long sprinklers or drip systems operate.

<u>Drip Emitter</u>: Drip irrigation fittings that deliver water slowly at the root zone of the plant, usually measured in gallons per hour.

<u>Grading Plan</u>: The Grading Plan shows all finish grades, spot elevations as necessary and existing and new contours with the developed landscaped area.

<u>Ground Cover</u>: Material planted in such a way as to form a continuous cover over the ground that can be maintained at a height not more than twelve (12) inches.

Hardscape: Patios, decks and paths. Does not include driveways and sidewalks.

Comment [U13]: Confusion about the boundary of Spanish Valley. Include reference to Spanish Valley Area Plan.

<u>Irrigation Plan</u>: The irrigation plan shows the components of the irrigation system with water meter size, backflow prevention, precipitation rates, flow rate and operating pressure for each irrigation circuit, and identification of all irrigation equipment.

<u>Landscape Architect</u>: A person who holds a professional license to practice landscape architecture in the state of Utah. Only a Landscape Architect can legally create commercial landscape plans.

<u>Landscape Designer</u>: A person who may or may not hold professional certificates for landscape design/architecture and cannot legally create commercial landscape plans. Landscape Designers generally focus on residential design and horticultural needs of home landscapes.

Landscape Plan Documentation Package: The preparation of a graphic and written criteria, specifications, and detailed plans to arrange and modify the effects of natural features such as plantings, ground and water forms, circulation, walks and other features to comply with the provisions of this ordinance. The Landscape Plan Documentation Package shall include a project data sheet, a Planting Plan, an Irrigation Plan, and a Grading Plan.

<u>Landscape Zone</u>: A portion of the landscaped area having plants with similar water needs, areas with similar microclimate (i.e., slope, exposure, wind, etc.) and soil conditions, and areas that will be similarly irrigated. A landscape zone can be served by one irrigation valve, or a set of valves with the same schedule.

<u>Landscaping</u>: Any combination of living plants, such as trees, shrubs, vines, ground covers, flowers, or grass; natural features such as rock, stone, or bark chips; and structural features, including but not limited to, fountains, reflecting pools, outdoor art work, screen walls, fences or benches.

<u>Mulch</u>: Any material such as rock, bark, wood chips or other materials left loose and applied to the soil.

<u>Park Strip</u>: A typically narrow landscaped area located between the back-of-curb and sidewalk.

<u>Planting Plan</u>: A Planting Plan shall clearly and accurately identify and locate new and existing trees, shrubs, ground covers, turf areas, driveways, sidewalks, hardscape features, and fences.

<u>Pop-up Spray Head</u>: A sprinkler head that sprays water through a nozzle in a fixed pattern with no rotation.

<u>Precipitation Rate</u>: The depth of water applied to a given area, usually measured in inches per hour.

<u>Pressure Regulating Valve</u>: A valve installed in an irrigation mainline that reduces a higher supply pressure at the inlet down to a regulated lower pressure at the outlet.

<u>Pressure Compensating</u>: A drip irrigation system that compensates for fluctuating water pressure by only allowing a fixed volume of water through drip emitters.

Rotor Spray Head: A sprinkler head that distributes water through a nozzle by the rotation of a gear or mechanical rotor.

<u>Runoff</u>: Irrigation water that is not absorbed by the soil or landscape area to which it is applied and which flows onto other areas.

Spray Sprinkler: An irrigation head that sprays water through a nozzle.

<u>Stream Sprinkler</u>: An irrigation head that projects water through a gear rotor in single or multiple streams.

<u>Turf</u>: A surface layer of earth containing mowed grass with its roots.

<u>Water-Conserving Plant</u>: A plant that can generally survive with available rainfall once established although supplemental irrigation may be needed or desirable during spring and summer months.

Applicability of Water Efficient Landscape Ordinance

The provisions of this ordinance shall apply to all new and rehabilitated landscapes for public agency projects, private development projects, developer-installed landscape projects in multi-family and single-family residential projects, and homeowner provided landscape improvements within the front, side, and rear yards of single and two-family dwellings.

Landscape Design Standards

- A. Plant Selection. Plants shall be well-suited to the microclimate and soil conditions at the project site. Both native and locally-adapted plants are acceptable. Plants with similar water needs shall be grouped together as much as possible.
 - 1. Areas with slopes greater than 30% shall be landscaped with deep-rooting, water-conserving plants for erosion control and soil stabilization.
 - 2. Park strips and other landscaped areas less than eight (8) feet wide shall be landscaped with water-conserving plants, that do not include turf.
- B. Mulch. After completion of all planting, all irrigated non-turf areas shall be covered with a minimum four (4) inch layer of mulch to retain water, inhibit weed growth, and moderate soil temperature. Non-porous material shall not be placed under the mulch.
- C. Soil Preparation. Soil preparation will be suitable to provide healthy growing conditions for the plants and to encourage water infiltration and penetration. Soil preparation shall include scarifying the soil to a minimum depth of six (6) inches and amending the soil with organic material as per specific recommendations of the Landscape Designer/Landscape Architect based on the soil conditions.
- D. Tree Selection. Tree species shall be selected based on growth characteristics and site conditions, including available space, overhead clearance, soil conditions, exposure, and desired color and appearance. Trees shall be selected as follows:
 - Broad canopy trees shall be selected where shade or screening of tall objects is desired;
 - 2. Low-growing trees shall be selected for spaces under utility wires;

- 3. Select trees from which lower branches can be trimmed in order to maintain a healthy growth habit where vision clearance and natural surveillance is a concern;
- 4. Narrow or columnar trees shall be selected where awnings or other building features limit growth, or where greater visibility is desired between buildings and the street for natural surveillance;
- 5. Street trees shall be planted within existing and proposed park strips, and in sidewalk tree wells on streets without park strips. Tree placement shall provide canopy cover (shade) and avoid conflicts with existing trees, retaining walls, utilities, lighting, and other obstacles; and
- 6. Trees less than a two-inch caliper shall be double-staked until the trees mature to a two-inch caliper.

Irrigation Design Standards

- A. Pressure Regulation. A pressure regulating valve shall be installed and maintained by the consumer if the static service pressure exceeds 80 pounds per square inch (psi). The pressure-regulating valve shall be located between the meter and the first point of water use, or first point of division in the pipe, and shall be set at the manufacturer's recommended pressure for the sprinklers.
- B. Irrigation Controller. Landscaped areas shall utilize a WaterSense labeled smart irrigation controller which automatically adjusts the frequency and/or duration of irrigation events in response to changing weather conditions. All controllers shall be equipped with automatic rain delay or rain shut-off capabilities.
- C. Each valve shall irrigate a landscape with similar site, slope and soil conditions and plant materials with similar watering needs. Turf and non-turf areas shall be irrigated on separate valves. Drip emitters and sprinklers shall be placed on separate valves.
- D. Drip emitters or a bubbler shall be provided for each tree. Bubblers shall not exceed 1.5 gallons per minute per device. Bubblers for trees shall be placed on a separate valve unless specifically exempted by the County due to the limited number of trees on the project site.
- E. Drip irrigation or bubblers shall be used to irrigate plants in non-turf areas.
- F. Pop-up spray heads shall be at a minimum of four (4) inches in height to clear turf.
- G. Sprinklers shall have matched precipitation rates with each control valve circuit.
- H. Sprinkler heads shall be attached to rigid lateral lines with flexible material (swing joints) to reduce potential for breakage.
- Check valves shall be required where elevation differences cause low-head drainage. Pressure compensating valves and sprinklers shall be required where a significant variation in water pressure occurs within the irrigation system due to elevation differences.
- J. Filters and end flush valves shall be provided as necessary for drip irrigation lines.
- K. Valves with spray or stream sprinklers shall be scheduled to operate between 6 p.m. and 10 a.m. to reduce water loss from wind and evaporation.
- L. Program valves for multiple repeat cycles where necessary to reduce runoff, particularly on slopes and soils with slow infiltration rates.

Landscapes in New Single-family Residential Developments

- A. Homebuilders and/or developers subdividing lots and/or constructing new single-family residential homes shall offer a water-efficient landscaping option to prospective home buyers. The water-efficient landscaping option shall meet the Landscape Design Standards and Irrigation Design Standards of this ordinance, and the turf area shall not exceed 10% of the total landscaped area or 1,000 square feet, whichever is less.
- B. Homebuilders and/or developers who construct model homes for a designated subdivision shall have at least one model home with water-efficient landscaping. The water-efficient landscaping option shall meet the Landscape Design Standards and Irrigation Design Standards of this ordinance, and the turf area shall not exceed 10% of the total landscaped area or 1,000 square feet, whichever is less.
- C. Model homes shall include an informational brochure on water-efficient landscaping.

Prohibition on Restrictive Covenants Requiring Turf

- A. Any Homeowners Association governing documents, such as bylaws, operating rules, covenants, conditions, and restrictions that govern the operation of a common interest development, are void and unenforceable if they:
 - 1. Require the use of turf in landscape areas less than 8 feet wide or require turf in other areas that exceed 10% of the landscaped area; or
 - 2. Prohibit, or include conditions that have the effect of prohibiting, the use of water-conserving plants as a group; or
 - 3. Have the effect of prohibiting or restricting compliance with this ordinance or other water conservation measures.

Landscapes in Commercial, Flex and Civic/Institutional Developments

Commercial, Flex and Civic/Institutional landscapes shall meet the Landscape Design Standards and Irrigation Design Standards of this ordinance, and the turf area shall not exceed 10% of the total landscaped area or 1,000 square feet, whichever is less, outside of active recreation areas such as playfields and sport fields.

Documentation for Commercial, Flex and Civic/Institutional Projects

Landscape Plan Documentation Package. A copy of a Landscape Plan Documentation Package shall be submitted to and approved by the County prior to the issue of any permit. A copy of the approved Landscape Plan Documentation Package shall be provided to the property owner or site manager and to the local retail water purveyor. The Landscape Plan Documentation Package shall be prepared by a registered landscape architect and shall consist of the following items:

- A. Project Data Sheet. The Project Data Sheet shall contain the following:
 - 1. Project name and address;
 - Applicant or applicant agent's name, address, phone number, and email address:
 - 3. Landscape architect's name, address, phone number, and email address; and
 - 4. Landscape contractor's name, address, phone number and email address,

if available at this time.

- B. Planting Plan. A detailed planting plan shall be drawn at a scale that clearly identifies the following:
 - 1. Location of all plant materials, a legend with botanical and common names, and size of plant materials;
 - 2. Property lines and street names:
 - 3. Existing and proposed buildings, walls, fences, utilities, paved areas and other site improvements;
 - 4. Existing trees and plant materials to be removed or retained;
 - 5. Scale: graphic and written;
 - 6. Date of design;
 - 7. Designation of landscape zones, and
 - 8. Details and specifications for tree staking, soil preparation, and other planting work.
- C. Irrigation Plan. A detailed irrigation plan shall be drawn at the same scale as the planting plan and shall contain the following information:
 - Layout of the irrigation system and a legend summarizing the type and size of all components of the system, including manufacturer name and model numbers;
 - Static water pressure in pounds per square inch (psi) at the point of connection to the public water supply;
 - Flow rate in gallons per minute and design operating pressure in psi for each valve and precipitation rate in inches per hour for each valve with sprinklers, and
 - 4. Installation details for irrigation components.
- D. Grading Plan. A Grading Plan shall be drawn at the same scale as the Planting Plan and shall contain the following information:
 - 1. Property lines and street names, existing and proposed buildings, walls, fences, utilities, paved areas and other site improvements, and
 - 2. Existing and finished contour lines and spot elevations as necessary for the proposed site improvements.

Plan Review and Construction Inspection for Commercial, Industrial, and Institutional Projects

- A. As part of the Building Permit approval process, a copy of the Landscape Plan Documentation Package shall be submitted to the San Juan County staff for review and approval before construction begins.
- B. All installers and designers shall meet state and local license, insurance, and bonding requirements, and be able to show proof of such.
- C. Following construction and prior to issuing the approval for occupancy, an inspection shall be scheduled with the San Juan County Building Inspector to verify compliance with the approved landscape plans. The Certificate of Substantial Completion shall be completed by the property owner, contractor or landscape architect and submitted to the County.

D.	San Juan County reserves the right to perform site inspections at any time before,	
	during or after the irrigation system and landscape installation, and to require	
	during of after the infigation system and landscape installation, and to require	
	corrective measures if requirements of this ordinance are not satisfied.	
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San Juan County Spanish Valley Dark Sky Ordinance

An Ordinance to Preserve the Dark Nighttime Skies in the Spanish Valley

Purpose
Definitions
Scope and Applicability
Application and Review Procedures
Full Cutoff Fixture Requirements
Conditions and Standards Generally
Specialized Outdoor Lighting
Hillsides, Ridgelines and Special Cases
Towers
Exemptions
Prohibited Lighting
Violations

Purpose

The purposes of this ordinance are to:

- A. Encourage outdoor lighting that will minimize light pollution, glare, light trespass and sky glow in order to preserve the natural dark of the night sky and to prevent lighting nuisances on properties.
- B. Promote energy conservation.
- C. Maintains nighttime safety, utility and security.
- D. Discourages unnecessary or inappropriate outdoor lighting.
- E. Maintain the rural atmosphere and character of the Spanish Valley.

Definitions

For the purpose of this chapter, certain words, phrases and terms used herein shall have the meanings assigned to them by this section:

<u>Accent or Architectural Lighting</u>: Lighting of building surfaces, landscape features, statues and similar items for the purpose of decoration or ornamentation; or lighting that does not contribute to the safety or security of residents, guests, employees or customers on a property.

<u>Direct Illumination</u>: Illumination resulting from light emitted directly from a lamp, luminary or reflector. This does not include light reflected from other surfaces, such as the ground or building faces.

<u>Floodlight</u>: A fixture or lamp designed to "flood" an area with light. A specific form of lamp or fixture designed to direct its output in a specific direction. Such lamps are often designated by the manufacturer and are commonly used in residential outdoor lighting.

<u>Full Cutoff Fixture</u>: An outdoor light fixture designed so that the installed fixture emits no light above the horizontal plane. Full cutoff light fixtures must be shielded in and of themselves. Surrounding structures, like canopies, are not to be considered when determining if the fixture

is full cutoff. Full cutoff fixtures must be appropriately mounted so that the shielding prevents light from escaping above the horizontal and all light is directed downward.

<u>Internally Illuminated</u>: As it relates to signs, any sign which has a light source entirely enclosed within the sign and not directly visible to the eye.

<u>Light Pollution</u>: Any adverse effect of manmade light. Often used to denote "sky glow" from cities or towns, but also includes glare, light trespass, visual clutter and other adverse effects of lighting.

Light Source: The part of a lighting fixture that produces light, e.g., the bulb.

<u>Light Trespass</u>: Light falling where it is not wanted or needed. Spill light falling over property lines that illuminates adjacent grounds or buildings in an objectionable manner.

<u>Manufacturer's Catalog Cuts</u>: A publication or other printed material of a lamp or lighting manufacturer offering visual and technical information about a lighting fixture or lamp.

<u>Outdoor Light Fixture</u>: An outdoor electrically powered illuminating lamp or similar device used for lighting structures, parking lots, pathways, service canopies, recreational areas, signs or other similar outdoor lighting uses.

<u>Recreational Lighting</u>: Lighting used to illuminate sports fields, ball courts, playgrounds or similar outdoor recreational facilities.

<u>Security Lights</u>: Lighting designed to illuminate a property or grounds for the purpose of visual security.

<u>Spotlight</u>: A fixture or lamp designed to light a small area very brightly. See definition of Floodlight.

<u>Tower</u>: Any monopole, antenna or the like that exceeds eighteen feet (18') in height.

<u>Unshielded Fixture</u>: A fixture that allows light to be emitted above the horizontal either directly from the lamp or indirectly from the fixture or reflector. Any fixture not full cutoff.

Scope and Applicability

- A. Compliance: All exterior outdoor lighting installed after the effective date hereof shall conform to the requirements established by this chapter. This chapter does not apply to indoor lighting.
- B. Nonconforming Uses: All existing outdoor lighting that does not meet the requirements of this chapter and is not exempted by this chapter shall be considered a nonconforming use. Those property owners are encouraged to voluntarily bring nonconforming exterior lighting into compliance with this chapter.

Application and Review Procedures

- A. All sign permit applications, building permit applications and design development review applications shall include a lighting plan that shows evidence that the proposed lighting fixtures and light sources comply with this chapter.
- B. Approval Procedure:

1. The lighting plan for all new development shall be submitted for approval concurrent with the associated application process.

Full Cutoff Fixture Requirements

- A. Required: Unless specifically exempted by this chapter, all outdoor lighting shall use full cutoff fixtures that are designed and constructed so that no light is emitted from the top or sides of the fixture.
- B. Characteristics: In order to qualify as a "full cutoff" fixture, a light fixture must have the top and sides made of completely opaque material such that light only escapes through the bottom of the fixture. Fixtures with translucent or transparent sides, or sides with perforations or slits, do not qualify as full cutoff. Any glass or diffuser on the bottom of the fixture must be flush with the fixture (no drop lenses). Merely placing a light fixture under an eave, canopy, patio cover or other similar cover does not qualify as full cutoff.
- C. Exemptions to Full Cutoff Fixture Requirements:
 - 1. Spotlights controlled by motion sensors.
 - 2. Pathway lights and low voltage LED lights and solar lights used to illuminate pathways, provided the lights are installed no more than eighteen inches (18") above the adjacent ground and have caps that direct the light downward.
 - 3. Architectural lights, water feature illumination and sign illumination are all exempted from the full cutoff fixture requirement.

General Conditions and Standards

- A. Minimum Necessary: Outdoor lighting should be the minimum necessary to provide for safety and functionality.
- B. Allowable Applications: Outdoor lighting shall be allowed as follows:
 - 1. To illuminate the entrances to buildings (including garage entrances)
 - 2. To illuminate pathways and walkways.
 - 3. To illuminate parking areas and parking area access lanes.
 - 4. To illuminate outdoor gathering areas, such as patios, pool and hot tub areas, outdoor dining areas and recreation areas.
 - 5. For security purposes.
 - 6. To illuminate signage.
 - 7. For architectural lighting.
 - 8. To illuminate outdoor water features.

Specialized Outdoor Lighting

- A. Gas Station Canopies: Gas station canopies may be illuminated, provided all light fixtures are mounted on the undersurface of the canopy, all light fixtures are full cutoff and diffusers are not visible from locations off the property. Except for directed beam lighting, merely placing the fixtures on the underside of the canopy does not qualify as fully shielding the light fixture. Directed beam lighting mounted under the canopy is allowed, provided the light source cannot be seen from outside the property boundaries.
- B. Streetlights: All streetlights shall meet the requirements of this ordinance.

- C. Parking Lots: All parking lot lighting shall meet the requirements of this ordinance. Spot or flood lighting of parking lots from a building or other structure is prohibited.
- D. Recreational Lighting: The lighting for parks and athletic fields shall conform to all provisions of this ordinance.
- E. Signs: Signs may be unlighted, lighted externally, lighted internally or backlit.
 - Lighting for externally illuminated signs must be aimed and shielded so that light is directed only onto the sign face and does not trespass onto adjacent streets, roads or properties or into the night sky.
 - 2. Lighting for Internally Illuminated Signs shall use semi-opaque materials so the light emanating from the sign is diffused. Transparent or clear materials are not allowed.
 - 3. Lighting for Backlit Signs shall be designed such that the light source is not visible.

Hillsides, Ridgelines and Special Cases

In areas near steep slopes near ridgelines or hillsides, additional shielding may be required to mitigate glare or light trespass.

Towers

All monopole, antenna, tower or support facility lighting not required by the federal aviation administration (FAA) or the federal communications commission (FCC) is prohibited.

Exemptions

The following shall be exempt from the requirements of this chapter:

- A. Holiday lighting as long as it does not create a hazard or nuisance to surrounding businesses or residences.
- B. Traffic control signals and devices.
- C. Temporary emergency lighting in use by law enforcement or government agencies, or at their direction.
- D. The lighting of federal or state flags; provided, that the light is a narrow beam aimed and shielded to illuminate only the flag.
- E. The planning commission may approve lighting that does not conform to these standards if need is established.

PLANNING COMMISSION MEETING 14 MARCH 2019



SAN JUAN COUNTY PLANNING COMMISSION MEETING MINUTES Thursday, March 14, 2019

7:00 PM - Regular Planning Commission Meeting and Public Hearing

Attendance:

Planning Commission Members: Cole Cloward

Mel Nelson

Scoot Flannery, Vice-chair

Trent Schafer, Chair

County Staff: Walter Bird

1. **General Business:**

Welcome: At 7:01 p.m. Chairman Trent Schafer called the meeting to order and welcomed those in attendance. He then passed the chair to Vice-chair Flannery because he was losing his voice from a cold.

- 1.1 <u>Roll Call</u>: Quorum present. Commissioners Lloyd Wilson and Steve Deeter were absent.
- 1.2 <u>Approval of Minutes for **February 7, 2019**</u>: A MOTION was made by Commissioner Nelson to approve the minutes with suggested changes for the February 7, 2019 meeting. Commissioner Schafer SECONDED the motion. The voting was unanimous. Motion carried.
- 2. **Public Comment:** Spanish Valley resident Karl Spielman asked the PC if they knew of a plat / plan map of the proposed extension of the old airport road into San Juan County? Commissioner Scoot Flannery works for Jones and DeMille, the engineer for the water and sewer project, and he volunteered to get Mr. Spielman in touch with the engineers on the project to see if they have such a map.

3. **Public Hearing:**

3.1 General Amendments to Subdivision Ordinance and adoption of Minor

Subdivision Ordinance. A MOTION was made by Commissioner Schafer to go
into Public Hearing. Commissioner Cloward SECONDED the motion. The voting
was unanimous. Motion carried. There was no public comment on the General
Amendments to Subdivision Ordinance and adoption of Minor Subdivision
Ordinance. A MOTION was made by Commissioner Schafer to go out of Public
Hearing. Commissioner Nelson SECONDED the motion. The voting was
unanimous. Motion carried.

4. **Administrative Items:**

- 4.1 <u>Plat Review for Flat Iron Mesa Ranch Subdivision</u>. Michael Dervage presented a one lot amendment for the Flat Iron Mesa Ranch Subdivision Phase XXIII. Staff would like to see the subdivision fleshed out more with more discernible phases, but nothing in the code requires that. Mr. Dervage and his partner Kathryn Collard want to propose the phases one at a time because it gives them flexibility on size, location, etc. The PC agreed that this is sound logic. A MOTION was made by Commissioner Cloward to approve Flat Iron Mesa Ranch Subdivision Phase XXIII. Commissioner Schafer SECONDED the motion. The voting was unanimous. Motion carried.
- 4.2 Consider San Juan County Spanish Valley Development Ordinances for Passage. Having discussed this issue in the previous three (3) months PC meetings, the PC held a brief discussion concerning the proposed San Juan County Spanish Valley Spanish Valley Residential District (SVR), Spanish Valley Planned Community (SVPC), Spanish Valley Highway Commercial (SVHC) Ordinances and the Spanish Valley Water Efficient Landscape Ordinance. Staff reported that the desired PC changes had been made from the February PC meeting and that the ordinances were ready for passage. A MOTION was made by Commissioner Nelson to recommend, the passage of the San Juan County Spanish Valley Spanish Valley Residential District (SVR), Spanish Valley Planned Community (SVPC), Spanish Valley Highway Commercial (SVHC) Ordinance, and the Spanish Valley Water Efficient Landscape Ordinances by the county commission on March 19, 2019. Commissioner Schafer SECONDED the motion. The voting was unanimous. Motion carried.
- 4.3 Consider Amendments to Subdivision Ordinance. The PC discussed the proposed changes to San Juan County Subdivision Ordinance to incorporate the inclusion of the above named Spanish Valley Ordinances as well as the addition of the Minor Subdivision Ordinance. Please with what they saw, a MOTION was made by Commissioner Cloward to recommend, proposed changes to San Juan County Subdivision Ordinance to incorporate the inclusion of the above named Spanish Valley Ordinances as well as the addition of the Minor Subdivision Ordinance by the county commission on March 19, 2019. Commissioner Schafer SECONDED the motion. The voting was unanimous. Motion carried.

5. **Building Permit(s) Review:**

- 5.1 Presentation of building permit list. Commissioner Cloward pulled up the latest building permit list and reported that no new permits had been pulled since the February PC meeting.
- 6. **Adjournment.** The meeting was adjourned at 7:29 p.m.

COUNTY COMMISSION MEETING 19 MARCH 2019

San Juan County Work Meeting Administration Building - Commission Room Agenda March 19, 2019

Present: Willie Grayeyes - Commission Vice Chairman

Bruce Adams - Commissioner

Kelly Pehrson - CAO John David Nielson - Clerk

Absent: Kenneth Maryboy - Commission Chairman

Attendees: Tara Benally, Nick Sandberg, Bob Turri, Wendy Black, Kaaron Jorgen, Alan Nauman, Linda Jim, Joy Howell, Maryleen Tahy, Dan Nakai, Paige Wray, Reagan Wytsalucy, Natalie Randall, Brian Torgerson, Retta Hall, Kirk Benge, Susan Smith, Gilbert Sombrero, Zak Podmore, Richard Kiff, Steve Pehrson

Kaaron Jorgen - CCP Update

Kaaron updated the commission on what the CCP does and how they want to help the county. She also invited the commissioners to the upcoming CCP meetings.

Paige Wray - USU Extension

Paige came to the commission to give an update on USU Extension. Paige mentioned that she is the new county director for USU Extension. She also introduced Reagan Wytsalucy as the new ag, natural resources contact. Reagan talked to the commission on her role with USU Extension and her continuing education.

Natalie Randall - SJC Economic Development

Natalie informed the commission on a meeting with UETN, the Enterprise Zone which was previously discussed, a visit from Congressman Curtis. She also gave an overall update of her office and discussed some of the things that are being worked on including broadband.

Nick Sandberg - SJC Planning

Nick gave an update on the Forest Plan and talked about a scoping period. He also talked about the Bears Ears plan, a protest period, and an advisory committee

San Juan County Commission Meeting Administration Building - Commission Room Agenda March 19, 2019

Present: Kenneth Maryboy, Commission Chairman

Willie Grayeyes - Commission Vice Chairman

Bruce Adams - Commissioner

Kelly Pehrson - CAO John David Nielson - Clerk

Attendees: Tara Benally, Nick Sandberg, Bob Turri, Wendy Black, Alan Nauman, Linda Jim, Maryleen Tahy, Dan Nakai, Natalie Randall, Bryan Torgerson, Retta Hall, Kirk Benge, Susan Smith, Gilbert Sombrero, Zak Podmore, Richard Kiff, Steve Pehrson, Elyce Pehrson, Josh Ewing, Walter Bird, Jason Torgerson, Mark Vlasic, Harry Johnson, Burton Black, Carol Van Steeter, Carolyn Dailey, Kim Palmer, Scoot Flannery, Nicole Haliday

A motion to approve the March 5, 2019 minutes was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous.

Citizen Comments:

Sarah Fields - San Juan County resident

Sarah mentioned that the documents subject to the proposed action were not made available before the meeting.

Jeff Mattson - Pack Creek resident

Jeff commented on the removal of the dark skies aspect from the proposed zoning ordinance in Spanish Valley. He asked the commission to direct the Planning and Zoning Commission to add the dark skies part of the ordinance back into the ordinance document.

Bill Love - Pack Creek resident

Bill requested that the Spanish Valley Water Board be changed from an appointed board to an elected board.

Patrick Baril - Spanish Valley resident

Patrick stated that there was a lack of communication and that individuals he is representing don't know what is going on with development in Spanish Valley.

Steve Pehrson -

Steve asked what the county's position is concerning the removal of the road signs on the reservation roads and what the county is going to do about it as well as keeping the roads maintained.

Josh Ewing - Executive Director for Friends of Cedar Mesa

Josh presented a resolution and letter from different organizations challenging the recent lease sales by the BLM. He stated that he is opposed to the proposed county resolution supporting the lease sales because it sends the message that oil and gas money are more important than Native American heritage.

Elise Erler - SITLA

Elise mentioned that SITLA has worked hard with county staff on the proposed subdivision ordinance in Spanish Valley and the proposed PC zone plan and supports the passing of the ordinance and the PC zone plan.

Mark Vlasic - Landmark Design

Mark explained that Landmark Design has worked for a year and a half to develop the proposed ordinance and the PC zone plan. He explained that the public has been thoroughly vetted throughout the process and asked the commission to support the proposed ordinance and PC zone plan. He also explained that the removal of the night sky ordinance was removed by the Planning and Zoning Commission, but that it could be reconsidered as another ordinance at a later time.

Harry Johnson - McCracken Mesa resident

Harry stated that he is concerned about the oil exploration along the border of the reservation and asked for more details and communication about what type of exploration would take place.

Bryan Torgerson - SITLA and Monticello resident

Brian explained that the proposed ordinance has been through many public hearings and received lots of public comments. He also explained that it is hard to stop growth and that the best thing to do is to organize growth in a responsible way that minimizes impacts to everyone and the environment and that the proposed ordinances allow for this to happen. Brian also explained that the current Planning & Zoning ordinances are outdated and should be updated.

Carolyn Dailey - Pack Creek resident

Carolyn explained that she is opposed to the planned development in Spanish Valley. She felt that nobody from Pack Creek was considered during the planning process. She encouraged the commission to spend money to help build schools and bring electricity to the homes on the reservation.

Public Hearing:

A motion to go into public hearing was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous.

Walter Bird gave an overview of a proposed business license ordinance and talked about how it was created. Commissioner Adams questioned part of the ordinance that requires certain businesses to submit an application for a license without being required to have a license,

including those who live on the reservation. Walter explained that the county would like to be informed as to who is doing business and where. He also explained that the ordinance could be modified to include the commissioners' suggestions which was followed by a brief discussion and it was suggested that the proposed ordinance be modified.

Bill Love - Spanish Valley resident

Bill requested that the proposed ordinance be put on the website for review prior to it being passed. He also stated that knowing who the businesses are would help collect more TRT money.

Sarah Fields - San Juan County resident

Sarah suggested a process to allow for businesses to inform the county of their business and identity.

Carol Van Steeter - San Juan County resident

Carol suggested that the ordinance is much to broad and hoped that there could be another way to solve the issue of requiring business licenses.

Maryleen Tahy - San Juan County resident

Maryleen commented that some citizens on the reservation might not understand the ordinance without being educated to its purpose.

Burton Black - Monticello resident

Burton mentioned that taxation of businesses begins with registration.

A motion to leave public hearing was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous.

A motion to table the ordinance until further information could be gathered was made by Commissioner Grayeyes. Commissioner Adams 2nd the motion so that public comment could be taken into consideration before the ordinance is passed. Voting was unanimous.

Public Hearing:

A motion to go into public hearing was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

Commissioner Maryboy introduced the topic and opened the hearing up to public comment.

Bill Love - San Juan County resident

Bill stated that the plan in Spanish Valley needs to be coordinated with Grand County. Bill also talked about the need to conserve and use water wisely.

Sarah Fields - San Juan County resident

Sarah asked that the proposed resolution be tabled until all citizens in the county have the opportunity to review it before it is passed. She also talked about the amount of dust that could be created.

Jeff Mattson - Pack Creek resident

Jeff asked the commission to take dark skies into consideration before passing the resolution.

Elise Erler - SITLA

Elisa stated that the structure of the ordinances presented are meant to provide structure for orderly development over the long term. She also commented on smart water use which is another aspect of the proposed ordinance and a dark skies ordinance that will be imposed on SITLA property.

Bryan Torgerson - SITLA and San Juan County resident

Brian stated that ordinances and land planning are usually reevaluated and updated every 10 years and that it has been more than 20 years since the Spanish Valley area has been reevaluated.

Susan Burley - San Juan County resident

Susan asked about due diligence being done on several different factors including archeological clearances during the planning process.

Carolyn Dailey - Pack Creek resident

Carolyn asked that the presented resolutions be tabled so that more community input could be considered.

Kelly Pehrson - San Juan County Administrator and San Juan County resident

Kelly mentioned that there have been many public hearings and many opportunities for the community to be involved and provide input on the process that created the proposed ordinances.

Connie Witt - Pack Creek resident

Connie explained that she would like to be more involved in attending meetings

Mark Vlasic - Landmark Design

Mark gave a slide show presentation explaining the process on how the county subdivision ordinance came about. After the presentation there was a discussion regarding some of the areas in Spanish Valley affected by the ordinance.

A motion to leave public hearing was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

A motion to approve the amended Spanish Valley subdivision ordinance was made by Commissioner Adams. The motion died due to the lack of a 2nd to the motion.

Commissioner Grayeyes explained that he chose not to 2nd the motion because some residents weren't included in the planning and because the voice of the people was not heard. He also stated that the Planning and Zoning Commission should be directed to go over the planning process again. Walter Bird explained that the Planning Commission has done its due diligence in planning out the ordinance. Commissioner Maryboy suggested that another public hearing to allow for further comments on the proposed ordinance.

Natalie Randall - SJC Economic Development

Natalie asked the commission for approval to purchase short term rental software which had previously been discussed. A motion to approve the purchase request was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

John David Nielson

John David asked the commissioner for approval of the beer license at Hite Marina that was discussed in a previous work meeting. A motion to approve the beer license was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous.

Walter Bird - SJC Personal

Walter requested that the commission ratify the hiring of Sam Pittman to fill a labor position at the landfill. A motion to approve the hire was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous.

Bruce Adams - SJC

Kelly Pehrson read the resolution listed below for consideration by the commission.

RESOLUTION SUPPORTING THE LEASING OF OIL AND GAS RESOURCES ON BUREAU OF LAND MANAGEMENT ADMINISTERED LEASES IN SAN JUAN COUNTY, UTAH, IN THE MARCH 20, 2018 LEASE SALE.

Commissioner Adams explained that the resolution is a supporting document of lease sales that have already occurred.

A motion to adopt the resolution was made by Commissioner Adams. The motion died for lack of a 2nd.

Commissioner Grayeyes explained that he did not 2nd the motion because the lease sales have already happened.

Kenneth Maryboy - SJC Commissioner

Kelly Pehrson read the resolution listed below for consideration by the commission.

RESOLUTION DIRECTING THAT THE COUNTY ADMINISTRATOR COMPILE A PACKET OF SUPPORTING DOCUMENTS, REPORTS, DATA, AND/OR OTHER INFORMATION FOR EACH AGENDA ITEM AND INCLUDE THIS PACKET OF INFORMATION WITH EACH COMMISSION MEETING AGENDA AND POST SAME ONLINE PRIOR TO THE COMMISSION MEETING WHERE IT WILL BE CONSIDERED.

Commissioner Maryboy passed the chair to Commissioner Adams.

A motion to pass the resolution was made by Commissioner Maryboy and 2nd by Commissioner Grayeyes. Commissioners Maryboy and Grayeyes voted in favor of the resolution and Commissioner Adams voted against it.

Commission Reports -

Commissioner Adams - Commissioner Adams reported that Congressman Curtis will be in San Juan County. He will also attend the AOG meeting on March 28th.

Commissioner Grayeyes - Commissioner Grayeyes expressed concern over the county's land use plan and wondered why areas on the reservation are being excluded. He hoped that it could be updated to include areas on the reservation.

Commissioner Maryboy - Commissioner Maryboy expressed appreciation to county personnel for the help in looking for the missing child in Aneth. He also thanked UNHS for their support

A motion to adjourn was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous

Spanish Valley Ordinances



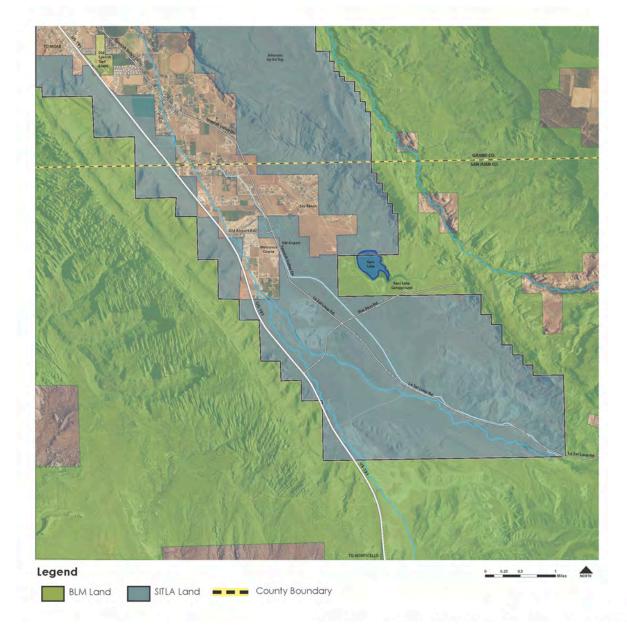
San Juan County Commission March 19, 2019



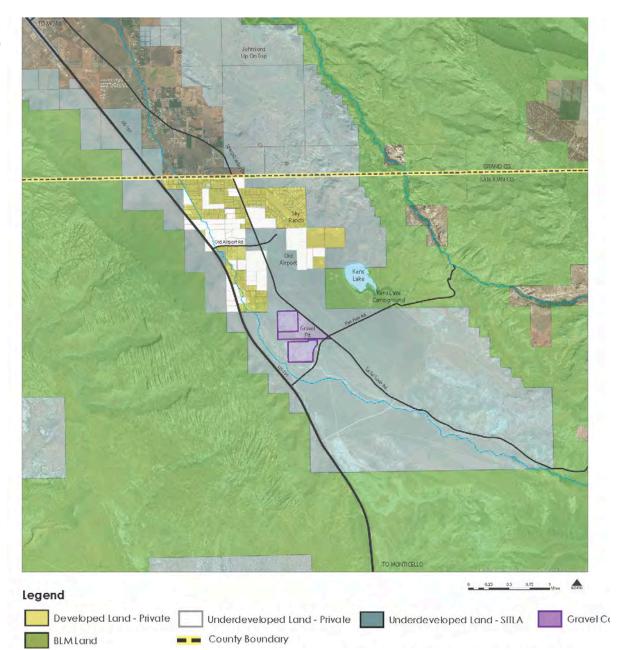
Purpose of the Creating New Ordinances for the Spanish Valley

- 1. Best utilization of municipal water and sewer
- 2. Ensure the area is well-planned
- 3. Avoid incompatible uses and property conflicts
- 4. Clarify requirements for subdivision of properties, infill development, etc.
- 5. Ensure homes and development is well-connected by roads and streets
- 6. Create a system that is easy to implement and control

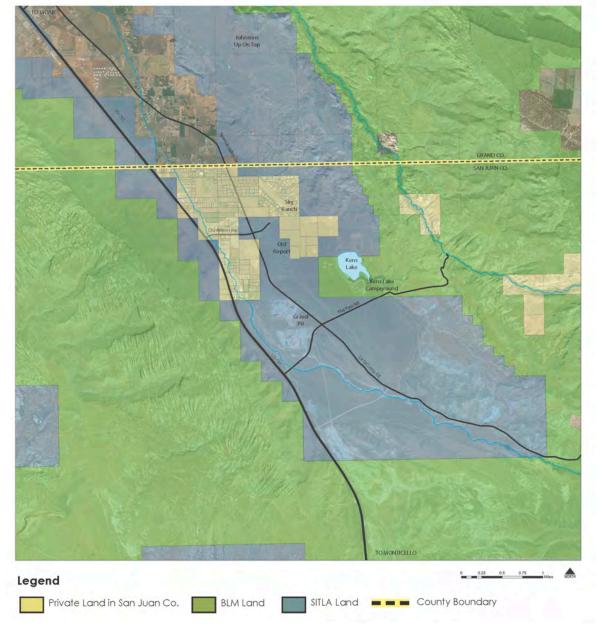
Study Area



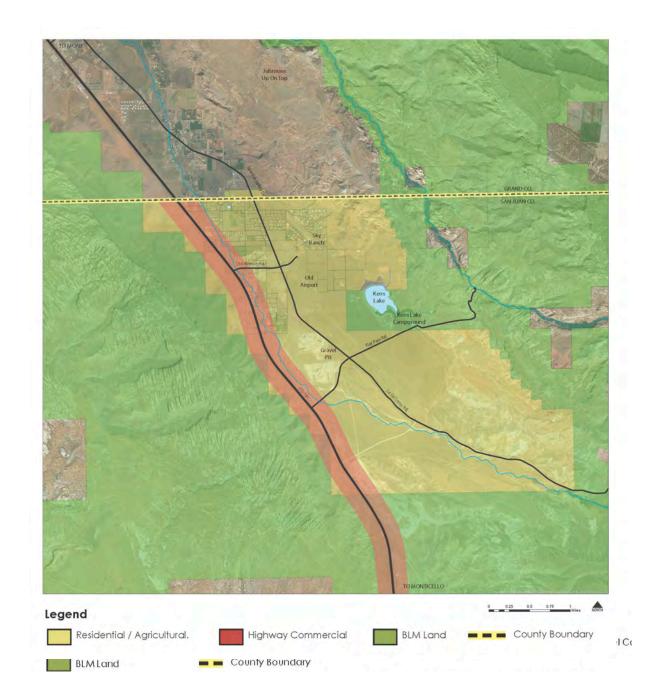
Existing Land Use



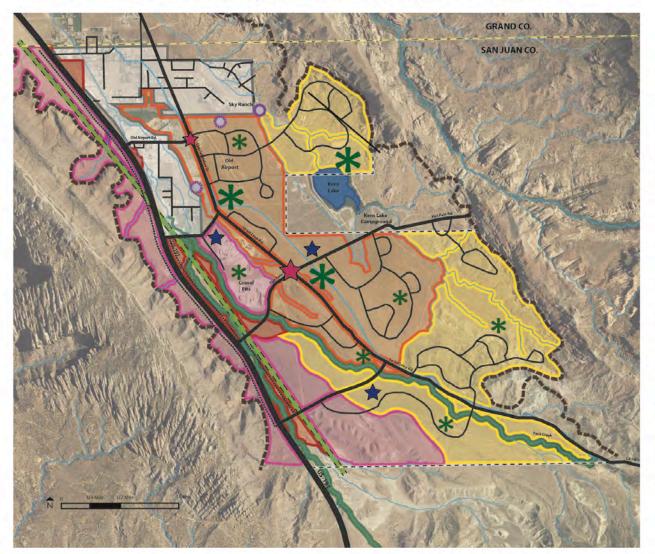
Existing Land Ownership



Existing Zoning



San Juan County Spanish Valley Area Plan



LAND USE

Description

The San Juan County Spanish Valley Area Plan provides a rational land use and growth strategy that builds upon the key principles identified through the public input process and the direction of county officials.

Accordingly, there are five types of potential Growth and Development Areas, each with unique opportunities and considerations, as follow:

Private Land Area

This area consists of both developed and undeveloped land that is owned by numerous private parties. Since the area has been inconsistently planned, the focus is on meeting the following needs:

- Establishing a rational and coordinated system of road and storm water conveyance systems
- Providing transitions between existing and future incompatible uses
- Facilitating limited subdivision and densification where opportunities exist
- Ensuring that future development follows a new system of guidelines that promote safe, coordinated growth and development

Central Development Areas

Located in the center of the valley, these are the flattest and easiest-to-develop areas. They are suitable for a wide range of development, including residential, civic, institutional and parks/open space uses. They also support limited development of local commerce and community services. The large fracts of contiguous land are primarily under single ownership, which promotes the application of coordinated development strategies.

Perimeter Development Areas

Located on the east and south edges of the valley, these areas are relatively distant from existing growth areas. The application of coordinated strategies and models for lower-density development should be applied.

Highway Commercial Areas

Regional commercial uses and needs are supported along the highway near major intersections. Direct access from the highway should be limited to promote movement.

Flex Development Areas

These areas provide unique opportunities to create an economic base for the valley, due in large part to their location near they highway, yet buffered from nearby neighborhoods. A flexible development approach should be considered to allow market developments and opportunities to be addressed.

Legend

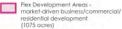
- BLM/SITLA Property Boundary
- Steep Cliffs Delineating Valley
- Lakes/Reservoirs
- Major Drainage
- Minor Drainage
- US-191
- Primary Road
- ---- Secondary Road
 ----- Frontage Road
- Power Corridors
- New Culinary Water Well
- Future Culinary Water Well (known)
- Regional Park
- * Community Park
- Schools Schools
- Neighborhood Center



Private Land Area - focus on infill limited





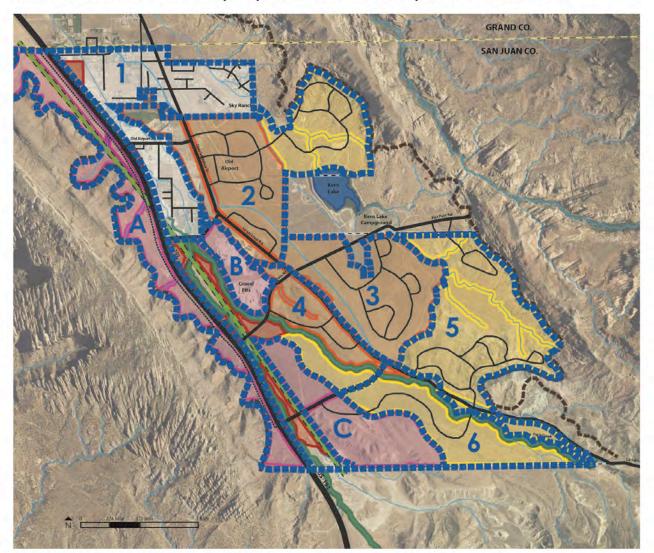








San Juan County Spanish Valley Area Plan



PHASING

Description

Phasing Concept

Development phasing should be coordinated with the provision and extension of water and sewer service which is currently planned to take place in a north to south direction from the county border. Estighting and undeveloped land in the northern extents of the study area should be prioritized, and extend southward in a methodical and configuous darkine. Some latiflude should be provided for the service of Ren Fhoses to facilitate the development of commercial, business, institutional and similar services, assuming water and sever facilities are availabile.

Phase 1 - 700 acre

Existing and undeveloped private land area.

Phase 2 - 950 acr

Primarly residential neighborhood, Buik of land in single ownership (SINA) supports coordinated design and development, with higher density in the Central Neighborhood Development zone. Supports application of coordinated design and development principles, includes a small neighborhood center, two regional parks and a community park so primary amentified veletinations.

Phase 3 - 525 acres

Central Neighborhood Development under single ownership (SITLA) supports implementation of coordinated design and development principles, includes part of a small Neighborhood Center, a regional park, a community park and schools as primary amenities/destinations.

Phase 4 – 675 acres

Primarily residential neighborhood, with some highway commercial along highway. Single ownership (SIILA) supports coordinated design and development, with higher density in the Central Neighborhood Development shore. Includes port of a neighborhood center, a community park and Pack Creek as primary amenities/draws. Vehicular access to highway commercial be provided primarily by service roads running parcial to the highway and from adjacent eastly fixest running profiled to the highway and from adjacent eastly fixest running primary road system.

ase 5 - 775 acres

Primarily residential neighborhood. Single ownership (StTLA) supports coordinated design and development as part of lower-density Perimeter Neighborhood Development principles, Includes a community park as

hase 6 - 400 acre

Primarily residential neighborhood. Single ownership (SITLA) supports coordinated design and development, with higher density in the Central Neighborhood Development zone. Includes schools, a community park and Pack (Teck as the primary amenities/draws.

lex Phase A = 600 acres

Business, commercial and residential development to be considered, depending on market interest and demand. Vehicular access to be provided by service roads running parallel to the highway. Detailed master plan to be submitted and approved before development and extension of water/sewer services.

Flex Phase B - 150 acres

Business, commercial, residential and recreation development to be considered for existing gravel pit site, depending on make interest and demand. Detailed master plan to be submitted and approved before development and extension of water/sever-services.

Flex Phase C - 400 acres

Business, commercial and residential development to be considered, depending on market interest and demand. Vehicular access to be provided by service roads unning parallel to the highway and along east/west Primary Road. Detailed master plan to be submitted and approved before development and estension of water/sewer services.

Legend

Private Land Area - focus on infill finited subdivision of acre + lots, and logical road/circulation linkages (750 acres)

Central Neighborhood

Development Areas (1400 acres)

Perimeter Neighborhood
Development Areas

(1750 acres)

Flex Development Areas - market-driven business/commercial/residential development (1075 acres)

Highway Commercial Areas (200 acres)













Our Approach

- Following discussions with the Planning Commission in February 2018, it was determined that existing zoning in the Spanish Valley does not work
- Landmark Design was directed to craft new ordinances to improve development in the Spanish Valley
- Landmark Design reviewed existing ordinances and investigated other ordinances and models.
- The result is for proposed ordinances to control growth and development in the area

Proposed Ordinances

- 1. San Juan County Spanish Valley Highway Commercial District (SVHC) Ordinance
- 2. San Juan County Spanish Valley Residential District (SVR)
 Ordinance
- 3. San Juan County Planned Community (PC) Land Use Ordinance for the Spanish Valley Area
- 4. San Juan County Spanish Valley Water Efficient Landscape Ordinance

1. San Juan County Spanish Valley Residential District (SVR) Ordinance

- Coordinates existing and future development
- · Provides opportunities for a wider-range of residential development
- Accommodates subdivision of existing lots, development of vacant lots up to four units per acre and mobile home development if minimum requirements are met:
 - 1. Lot Design Standards
 - 2. Mix of Housing Types
 - 3. Sensitive Lands
 - 4. Measurements and Exceptions
 - 5. District Standards
 - 6. Subdivision Standards

- 7. Streets
- 8. Sidewalks and Trails
- 9. Easements
- 10. Drainage
- 11. Water and Sewer
- 12. Etc.

2. San Juan County Spanish Valley Highway Commercial District (SVHC) Ordinance

- Describes the standards and types of commercial development permitted adjacent to Highway 191
- Builds upon the existing San Juan County Highway Commercial Zone, with clarifications and some additional guidelines.
- Requires minimum standards to be met, including the following:
 - 1. Lot Design Standards
 - 2. Mix of Housing Types
 - 3. Sensitive Lands
 - 4. Measurements and Exceptions
 - 5. District Standards
 - 6. Subdivision Standards

- 7. Streets
- 8. Sidewalks and Trails
- 9. Fasements
- 10. Drainage
- 11. Water and Sewer
- 12. Etc.

3. San Juan County Spanish Valley Planned Community (PC) Ordinance

- Allows the development of larger properties in the Spanish Valley to be negotiated to meet the the vision of the adopted San Juan County Spanish Valley Area Plan
- Requires the submission and approval of a PC Zone Plan, a Community
 Structure Plan, a Development Agreement, and Project
 Plan/Subdivision Plats in that order
- Each approved application will have a separate PC zone (PC1, PC2, PC3, etc.) that will be reflected on the Zoning Map
- Each approved zone will include a separate **Development Agreement** outlining the specific requirements and conditions that apply

3. San Juan County Spanish Valley Planned Community (PC) Ordinance

Types of development supported

Small Planned Community:

Each PC Zone of this type shall contain a **minimum of 20 acres** under single ownership. This area will allow up to four (4) residential units per acre, and a range of residential units and types.

Large Planned Community:

Each PC Zone of this type shall contain a **minimum of 200 acres**. If the PC Zone contains multiple owners, the owners may combine their properties for planning and development purposes. This area will allow higher residential density and a range of residential types, as described in the *San Juan Spanish Valley Area Plan*.

Manufactured Home Planned Community:

Each PC Zone of this type shall contain a **minimum of 10 acres** under single ownership and a maximum density of eight as established by FHA and HUD.

3. San Juan County Spanish Valley Planned Community (PC) Ordinance

Outlines the planning and approval process and, uses and specific development standards to apply

- Land Use Districts
- Permitted Uses
- Conditional Uses
- Open Space and Common Areas
- Fencing, Screening, Clear Vision
- Architectural Standards
- Water-conserving Landscaping Requirements
- Other

- 4. San Juan County Spanish Valley Water Efficient Landscape Ordinance
- Establishes the Minimum Water Efficient Landscape
 requirements for the San Juan County Spanish Valley only
- Could be applied countywide or in other areas of the county in the future if desired
- Specific requirements for residential and other uses
- Focuses on suggestions and flexible applications rather than complex, inflexible requirements and formulas.

PLANNING COMMISSION MEETING 3 APRIL 2019



SAN JUAN COUNTY PLANNING COMMISSION MEETING MINUTES Wednesday, April 3, 2019

7:00 PM - Regular Planning Commission Meeting and Public Hearings

Attendance:

Planning Commission Members: Cole Cloward

Lloyd Wilson Steve Deeter

Trent Schafer, Chair

County Staff: Walter Bird

1. **General Business:**

Welcome: At 7:03 p.m. Chairman Trent Schafer called the meeting to order and welcomed those in attendance.

- 1.1 <u>Roll Call</u>: Quorum present. Vice-chair Flannery and Commissioner Nelson were absent.
- 1.2 <u>Approval of Minutes for **March 14, 2019**</u>: A MOTION was made by Commissioner Cloward to approve the minutes with suggested changes for the March 14, 2019 meeting. Commissioner Wilson SECONDED the motion. The voting was unanimous. Motion carried.
- 2. **Public Comment:** Mark Vlasic from Landmark Design, the drafter of the proposed Spanish Valley development ordinances, presented a power-point presentation on the history of the ordinance process to date and the thinking behind what now are draft, proposed San Juan County Spanish Valley Development Ordinances.

3. **Public Hearings:**

3.1 Proposed Amendments to San Juan County Subdivision Ordinance - specifically, San Juan County Spanish Valley Development Ordinances. Before proceeding into public hearings, Chairman Trent Schafer assured the large gathering that the PC was committed to developing and presenting to the County commission for adoption a Dark Sky Ordinance specific to Spanish Valley. It will be on the agenda for the May, 2019. A MOTION was made by Commissioner Deeter to go into public hearing. Commissioner Cloward SECONDED the motion. The voting was unanimous. Motion carried. The PC then received public comments about planning and zoning issues in Spanish Valley such as the dark skies, scarcity of water, safety issues at a proposed travel center development, Sky Ranch airport,

water wise landscaping, SITLA's role and involvement in planning and zoning efforts, maintaining the rural character of Spanish Valley, affordable housing, impacts on Grand County / Moab from San Juan County - Spanish Valley zoning efforts, a moratorium on commercial development in Spanish Valley, protection of archeology, partnering with other local governments to achieve a regional plan, control of water in the valley, amongst others. A MOTION was made by Commissioner Wilson to go out of public hearing. Commissioner Deeter SECONDED the motion. The voting was unanimous. Motion carried.

3.2 Proposed Spanish Valley - SITLA Phase I PC Zone Plan. A MOTION was made by Commissioner Cloward to go into public hearing. Commissioner Deeter SECONDED the motion. The voting was unanimous. Motion carried. The PC explained this ordinance to part of the proposed development ordinances. There was no comment on the PC Zone Plan. Many expressed lack of knowledge on the process / proposals. One couple from Spanish Fork, Utah stated they've know all along what was going on with the process and proposals. A MOTION was made by Commissioner Deeter to go out of public hearing. Commissioner Wilson SECONDED the motion. The voting was unanimous. Motion carried.

4. **Administrative Items:**

4.1 <u>Planning for Marijuana Production within San Juan County</u>. Staffer Walter Bird will determine what will be required by the state with the production of marijuana within the county and come back to the PC with a plan of to meet state compliance issues.

5. **Building Permit(s) Review:**

- 5.1 Presentation of building permit list.
- 6. **Adjournment.** The meeting was adjourned at 8:50 p.m.

Spanish Valley Ordinances



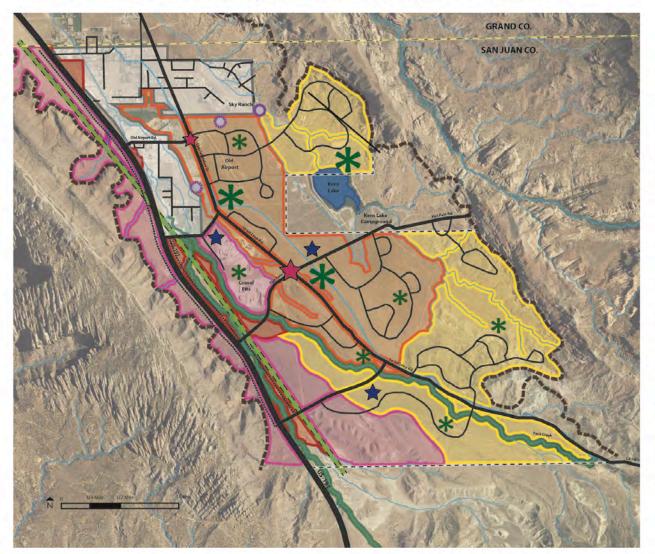
San Juan County Commission Public Hearing April 2, 2019



Purpose of the Creating New Ordinances for the Spanish Valley

- 1. Alignment with Spanish Valley Area Plan (Adopted April 17, 2018)
- 2. Ensure the area is well-planned
- 3. Best utilization of municipal water and sewer
- 4. Avoid incompatible uses and property conflicts
- 5. Clarify requirements for subdivision of properties, infill development, etc.
- 6. Ensure homes and development is well-connected by roads and streets
- 7. Create a system that is easy to implement and control

San Juan County Spanish Valley Area Plan



LAND USE

Description

The San Juan County Spanish Valley Area Plan provides a rational land use and growth strategy that builds upon the key principles identified through the public input process and the direction of

Accordingly, there are five types of potential Growth and Development Areas, each with unique opportunities and considerations, as follow

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Perimeter Development Areas

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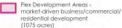
Legend

- BLM/SITLA Property Boundary
- Steep Cliffs Delineating Valley
- Lakes/Reservoirs
- Major Drainage
- Minor Drainage
- 191-211
- Primary Road
- Secondary Road
- **** Frontage Road
- Power Corridors
- New Culinary Water Well
- Future Culinary Water Well (known)
- Regional Park
- * Community Park
- Neighborhood Center

















Guiding Principles

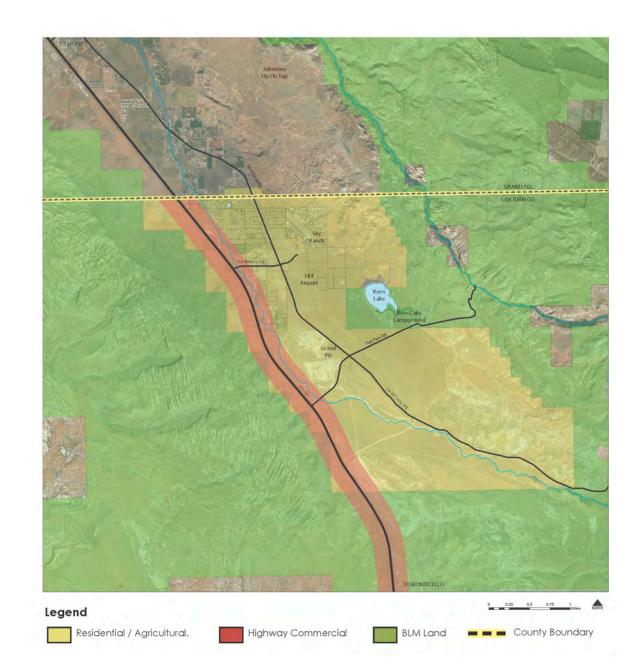
Spanish Valley Area Plan Guiding Principles

- Preserve Spanish Valley's night sky and quiet rural-setting through the use of zoning ordinances.
- Keep housing in Spanish Valley diverse (a mixture of types and densities) and affordable.
- Create a non-tourism centered community that is distinctly different than Moab, yet still maintains its current close ties.
- Encourage and support business development and job generation through the location of well-situated business development zones adjacent to the highway.
- Create a strong community feel by carefully integrating community and civic places throughout the area.
- Carefully consider the natural environment—particularly floodplains and waterways—when planning the Spanish Valley area.
- Revise existing zoning ordinances to require well organized development and compatible land uses. Incorporate appropriate land use buffers where required.
- Revise existing zoning ordinances to encourage compatible uses being located together and/or the incorporation of appropriate buffers.
- Develop a well-connected transportation system with safe access from Highway 191 and which incorporates multiple modes of transit (shuttle/bus, bicycle, walking, etc.).

Public Engagement Process Leading to Adoption of Spanish Valley Area Plan:

- Web Page and Media Coordination
- Advisory Committee Meetings (4)
- San Juan County Commission Briefing Project Kickoff
- Stakeholder/Resident Interviews (10)
- Public Scoping Meetings (2)
- Plan Alternatives Workshop
 Visual Preference Survey
 Verification of Guiding Principles
 Preliminary Concepts
- Planning Commission Briefing
- Draft Plan Workshop (February 12, 2018)
- Draft Plan Open House (February 13, 2018)
- Draft Plan Public Hearing (March 22, 2018)

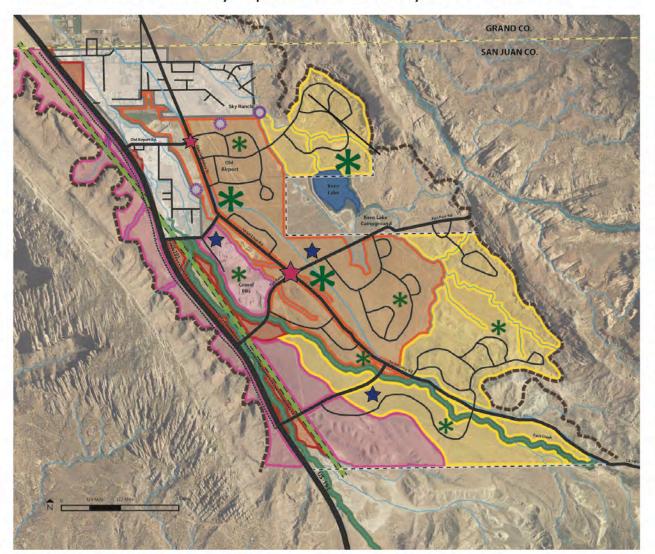
Existing Zoning Ordinance



Proposed Ordinances

- 1. San Juan County Spanish Valley Highway Commercial District (SVHC) Ordinance
- 2. San Juan County Spanish Valley Residential District (SVR)
 Ordinance
- 3. San Juan County Planned Community (PC) Land Use Ordinance for the Spanish Valley Area
- 4. San Juan County Spanish Valley Water Efficient Landscape Ordinance
- 5. San Juan County Spanish Valley Outdoor Lighting Ordinance (not forwarded for approval by Planning Commission)

San Juan County Spanish Valley Area Plan



LAND USE

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Flex Development Areas

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Legend

- BLM/SITLA Property Boundary
- Steep Cliffs Delineating Valley
- Lakes/Reservoirs
- Major Drainage
- Minor Drainage
- US-191
- Primary Road
- Secondary Road
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- Future Culinary Water Well (known)
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- * Community Park
- Schools
- Neighborhood Center

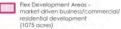


road/circulation linkages

Private Land Area - focus on infill limited

subdivision of acre + lots, and logical











Public Process

- 1. Preliminary development of the Ordinances began in early 2018. A preliminary draft concept was presented during a planning commission workshop on March 22, 2018.
- 2. Four additional workshops were held with the planning commission as part of their regularly scheduled meetings on the following dates:
 - May 17, 2018
 - October 11, 2018
 - November 8, 2018
 - December 13, 2018
- 3. Public Hearings held by the Planning Commission as follow:
 - January 10, 2019
 - February 7, 2019
 - March 14, 2019 (recommended to County Commission with changes)
- 4. County Commission Public Hearing held on March 19, 2019
 Staff directed to hold another Planning Commission Public Hearing to receive additional input

All workshops and meetings were announced as required on the San Juan County Website

1. San Juan County Spanish Valley Residential District (SVR) Ordinance

- Coordinates existing and future development
- Provides opportunities for a wider-range of residential development
- Accommodates subdivision of existing lots and development of vacant lots up to four units per acre and mobile home development if requirements are met:
 - 1. Purpose
 - 2. Uses
 - 3. Lot Design Standards
 - 4. Mix of Housing Types
 - 5. Constrained Lands
 - 6. Measurements and Exceptions

- 7. District Standards
- 8. Subdivision Standards
- 9. Streets
- 10. Sidewalks and Trails
- 11. Easements
- 12. Drainage
- 13. Water Supply

2. San Juan County Spanish Valley Highway Commercial District (SVHC) Ordinance

- Describes the standards and types of commercial development permitted adjacent to Highway 191
- Builds upon the existing San Juan County Highway Commercial Zone, with clarifications and some additional guidelines.
- Requires minimum standards to be met, including the following:
 - 1. Uses
 - 2. Conditional Uses
 - 3. Special Provisions
 - 4. Signs
 - 5. Constrained Lands
 - 6. District Standards

- 7. Subdivision Standards
- 8. Sidewalks and Trails
- 9. Easements
- 10. Drainage
- 11. Water and Sewer

3. San Juan County Spanish Valley Planned Community (PC) Ordinance

Types of development supported

Small Planned Community:

Each PC Zone of this type shall contain a **minimum of 20 acres** under single ownership. This area will allow up to four (4) residential units per acre, and a range of residential units and types.

Large Planned Community:

Each PC Zone of this type shall contain a **minimum of 200 acres**. If the PC Zone contains multiple owners, the owners may combine their properties for planning and development purposes. This area will allow higher residential density and a range of residential types, as described in the *San Juan Spanish Valley Area Plan*.

Manufactured Home Planned Community:

Each PC Zone of this type shall contain a **minimum of 10 acres** under single ownership and a maximum density of eight as established by FHA and HUD.

3. San Juan County Spanish Valley Planned Community (PC) Ordinance (continued)

Outlines the planning and approval process, uses and specific development standards to apply

- 1. Purpose
- 2. Land Use Districts
- 3. Minimum Requirements
- 4. Permitted Uses
- 5. Conditional Uses
- 6. Planning Approval Process

PC Zones

PC Zone Plan

Community Structure Plan (CSP)

Development Agreement

- 6. Project Plan/Subdivision Plat
- 7. Site Plan Review
- 8. Development Standards

Open Space and Common Areas

Fencing, Screening, Clear Vision

Architectural Standards

Water-conserving Landscape requirements

Lighting

Other Requirements

- 4. San Juan County Spanish Valley Water Efficient Landscape Ordinance
- Establishes Minimum Water Efficient Landscape requirements for the San Juan County Spanish Valley only
- Based on Model Code Developed by Jordan Valley Water
 Conservancy District, modified for local conditions and needs
- Could be applied countywide or in other areas of the county in the future, if desired
- Specific requirements for residential and other uses
- Focuses on suggestions and flexible applications rather than complex, inflexible requirements and formulas.

COUNTY COMMISSION MEETING 16 APRIL 2019

San Juan County Commission Work Meeting Administration Building - Commission Room Agenda April 16, 2019

Present: Kenneth Maryboy - Commission Chairman

Willie Grayeyes - Commission Vice Chairman

Bruce Adams - Commission John David Nielson - Clerk

Attendees: Bob Turri, Kendall Laws, David Carpenter, Tammy Gallegos, Ben Musselman, Monty Perkins, John Fellmeth, Rhetta Hall, Curtis Henderson, Kim Henderson, Candice Lyman, Shanon Brooks, Julia Brooks, Alan Nauman, Brandt Murray, Jean Pehrson, Cheryl Bowers, Jason Torgerson, Nick Sandberg, Jerry McNeely, Susan Smith, Gilbert Sombrero, Drew Cooper, Phil Lyman, Walter Bird, John Evans, Brian Stubbs, Kim Palmer, Natalee Randall, Nicole Perkins, Scott Burton, Kiley Milner, Darrell Williams, Robert Whitehorse, Bryson Henderson, Tyler Halls, Shawn Redd, Tim Young, Claudia Ketron, John Young, Jeremy Hunter Rubingh, David Byars, Graham Beyale, Ed Dobson, Jean Pehrson, Sarah Fields, William Love, Alastar Bitsoi, Cynthia Wilson, Kirk Benge, Lisa Nielson, Robert Greenler, John Rzeczycki, Linda Sosa, Cindi Holyoak, Zak Podmore, Phillip Rentz, Carl Brinkly, Carol Mayer, Mary McGann, Jerry Morse, Evan Clapper

Tammy Gallegos - SJC Aging

Tammy presented the Four Year Aging Plan and explained a little bit about how it worked.

Monte Perkins - SJC Buildings and Maintenance

Monte came to talk to the commissioners about a proposed equipment purchase. Monte also talked to the commissioners about his job and what he does.

John Fellmeth - Budget Discussion

John came to the commission to discuss the county's financial situation. He discussed various financial statements and different funds that the county maintains.

Ben Musselman - SJC Public Works Director

Ben came to the commission to discuss biannual bids on batter, synthetic oil, and filters. Ben explained what specifications are looked for when viewing and deciding which bid to go with. After discussing the bids he recommended to the commission which bids he would like the county to go with. Ben also talked about a public hearing to abandon a road that has been damaged.

Shanon Brooks - Citizen Concerns

Shanon came to the commission to talk about national monuments and his concern of the expansion of The Bears Ears National Monument. Shanon also discussed the pro bono services of Steve Boos.

Kim Henderson - Citizen Concerns

Kim came to discuss the morale of the county and talked about reaching out to the citizens of the county regarding resolutions presented and passed.

Jerry McNeely - SJC Liaison

Jerry reported to the commission on several different meetings that he has attended. Jerry also met with SITLA, BLM and the jeep safari.

Nick Sandberg - SJC Planning

Nick reported to the commission on the Forest Service Plan revision and time period for public comment

Resolutions -

Resolutions listed below, to be considered in the next Commission meeting, were read into the record and discussed.

RESOLUTION RECOMMENDING CHANGING THE ROYALTY ALLOCATION FOR OIL, GAS AND OTHER MINERAL PRODUCTION ON THE UTAH PORTION OF THE NAVAJO RESERVATION TO BE USED TO BENEFIT UTAH NAVAJO.

RESOLUTION DIRECTING THAT OCCASIONAL MEETINGS OF THE SAN JUAN COUNTY COMMISSION BE HELD IN LOCATIONS OUTSIDE MONTICELLO, UTAH.

RESOLUTION DIRECTING THAT NO SAN JUAN COUNTY OFFICIAL OR EMPLOYEE MAY REPRESENT THAT A POLICY OR POSITION IS A POLICY OR POSITION OF THE COUNTY UNLESS THE SAN JUAN COUNTY COMMISSION HAS FIRST REVIEWED AND APPROVED THAT POSITION IN A FORMAL RESOLUTION OF THE COMMISSION.

RESOLUTION OF SAN JUAN COUNTY, UTAH, APPROVING AN ORDINANCE ENACTING A TEMPORARY LAND USE REGULATION PROHIBITING NEW LAND USE APPLICATIONS FOR PERMITS FOR COMMERCIAL USES IN THE HIGHWAY COMMERCIAL ZONE, WHICH EXTENDS 1,000 FEET ALONG BOTH SIDES OF US-191 FOR THE LENGTH OF THE ROADWAY IN SPANISH VALLEY.

Comments by Robert Whitehorse agreed with the resolution

San Juan County Commission Meeting Administration Building - Commission Room Agenda April 16, 2019

Present: Kenneth Maryboy - Commission Chairman

Willie Grayeyes - Commission Vice Chairman

Bruce Adams - Commission John David Nielson - Clerk

Attendees: Bob Turri, Kendall Laws, David Carpenter, Tammy Gallegos, Ben Musselman, Monty Perkins, John Fellmeth, Rhetta Hall, Curtis Henderson, Kim Henderson, Candice Lyman, Shanon Brooks, Julia Brooks, Alan Nauman, Brandt Murray, Jean Pehrson, Cheryl Bowers, Jason Torgerson, Nick Sandberg, Jerry McNeely, Susan Smith, Gilbert Sombrero, Drew Cooper, Phil Lyman, Walter Bird, John Evans, Brian Stubbs, Kim Palmer, Natalee Randall, Nicole Perkins, Scott Burton, Kiley Milner, Darrell Williams, Robert Whitehorse, Bryson Henderson, Tyler Halls, Shawn Redd, Tim Young, Claudia Ketron, John Young, Jeremy Hunter Rubingh, David Byars, Graham Beyale, Ed Dobson, Jean Pehrson, Sarah Fields, William Love, Alastar Bitsoi, Cynthia Wilson, Kirk Benge, Lisa Nielson, Robert Greenler, John Rzeczycki, Linda Sosa, Cindi Holyoak, Zak Podmore, Phillip Rentz, Carl Brinkly, Carol Mayer, Mary McGann, Jerry Morse, Evan Clapper

A motion to approve commission minutes from March 19, 2019 and April 2, 2019 was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

Citizen Comments -

Mary McGann, Jerry Morse, Terry Clapper - Grand County Counsel

Members of the Grand County Council came to introduce themselves to the county commission and express their desire for good cooperation and working together.

Alan Nauman - Solar Power

Alan suggested that the county look into solar energy and sign a 25 year contract which would save the county money.

Bill Love -

Bill talked a little bit about the proposed moratorium and encouraged the commission to look after the residents of the county after the moratorium has passed. He also read part of a letter from a resident in Spanish Valley.

Sarah Fields - SJC resident

Sarah expressed concern that a list of appointed and elected boards and committees within the county is not on the San Juan County website. She asked that an updated list be put on the county website.

Darrell Williams - Legislative Aid to Council Delegate Charlene Tso

Darrell expressed his desire to work with the commission on issues impacting the county and mentioned some upcoming legislation presented by Senator Romney. Darrell also commented on the resolutions presented by Commissioner Adams.

Shanon Brooks - Monticello resident

Shanon volunteered to facilitate a meeting between the county commission and county attorney. He also offered several suggestions that would help find out what the citizens of the county would like to have happen.

Kiley Milner - SJC resident

Kiley expressed her support of the moratorium and to the commissioners for serving the people.

Bob Turri - SJC resident

Bob expressed his opinion of the lack of public involvement.

John David Nielson read the agenda into the record. A motion to approve the agenda was made by Commissioner Adams. Commissioner Grayeyes 2nd the motion with the caveat that the proposed resolutions would be read and dealt with. Commissioner Grayeyes also requested a status report in writing on previously passed resolutions (2019-03, 2019-05, 2019-7, 2019-08, 2019-09) so that the status could be reviewed. Commissioner Adams indicated that county staff is doing their best to keep up with passed resolutions. Voting was unanimous on approving the agenda.

Scott Burton - SJC Deputy Assessor

Scott presented a subdivision, Flat Iron Mesa Subdivision Phase 23 for approval. A motion to approve the subdivision was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

Jason Torgerson - SJC Sheriff

Sheriff Torgerson presented for approval the maintenance contract that was discussed in April 2,2019 work meeting. A motion to approve the contract was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

Walter Bird - SJC Personnel

Walter presented 3 new hires for approval. Walter recommended that the county hire Asa Bradford, out of 4 possible candidates, as a new corrections officer. Walter also requested that

Emma Squires and Lucia Regalado be hired as dispatchers. A motion to approve the hires was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous.

Kirk Benge - Public Health Director

Kirk came to the commission seeking an out of state travel request for Brittany Carleson to attend a conference covering ??? in Raleigh, NC. A motion to approve the travel was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

Resolutions -

1 - RESOLUTION SUPPORTING EMPLOYMENT OPPORTUNITIES FOR COUNTY RESIDENTS THROUGH THE CONTINUED OPERATION OF KAYENTA MINE ON BLACK MESA IN ARIZONA

A motion to approve the resolution was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

2 - RESOLUTION SUPPORTING EMPLOYMENT OPPORTUNITIES FOR COUNTY RESIDENTS THROUGH THE CONTINUED OPERATION OF THE NAVAJO GENERATING STATION

A motion to approve the resolution was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

Commissioner Maryboy passed the chair to Commissioner Adams.

1 - RESOLUTION AUTHORIZING SAN JUAN COUNTY TO FILE A LAWSUIT AGAINST THE SAN JUAN COUNTY ATTORNEY, KENDALL LAWS, RELATED TO HIS FAILURE TO COMPLY WITH THE LAWFUL DIRECTIVES OF THE COUNTY AS STATED IN RESOLUTIONS 2019-04 AND 2019-06 AND FURTHER AUTHORIZING THE CHAIRMAN OF THE SAN JUAN COUNTY COMMISSION TO RETAIN OUTSIDE LEGAL COUNSEL TO BRING THE LAWSUIT.

A motion to table the resolution until the next meeting was made by Commissioner Grayeyes. Commissioner Adams suggested that Commissioner Maryboy contact the Utah Attorney General's office for a legal review and recommendation of the resolution. Commissioner Maryboy stated that he had hoped to pass the resolution would be passed today. Commissioner Adams also suggested that before the commission does anything regarding Bears Ears that the citizens of the county be allowed to vote on the issue. Commissioner Maryboy questioned whether putting referendums on the ballot would cost additional money. Commissioner Adams passed the chair back to Commissioner Maryboy and 2nd the motion made by Commissioner Grayeyes. Commissioner AdamsCommissioner Voting in favor were Commissioner Grayeyes and Commissioner Adams. Commissioner Maryboy abstained

Commissioner Maryboy passed the chair back to Commissioner Adams.

2 - RESOLUTION REQUESTING THE STATE AUDITOR TO REVIEW CONTRACTS AND INVOICES PAID TO OUTSIDE LEGAL COUNSEL AND TO REVIEW THE SAN JUAN COUNTY ATTORNEY'S SUPERVISION OF ALL OUTSIDE COUNSEL REPRESENTATION.

A motion to approve the resolution was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Commissioners voting in favor are Commissioners Maryboy and Grayeyes. Commissioner Adams abstained.

3 - RESOLUTION TERMINATING THE REPRESENTATION OF SAN JUAN COUNTY BY THE MOUNTAIN STATES LEGAL FOUNDATION AND WILLIAM PERRY PENDLEY IN HOPI TRIBE, et al. v. DONALD TRUMP, et al., CASE NO. 1-17-CV-2590; UTAH DINE BIKEYAH, et al. v. DONALD TRUMP, et al., CASE NO. 1:17-CV-2605 (TSC); AND NATURAL RESOURCES DEFENSE COUNCIL, INC, et al., v. DONALD TRUMP, et al., CASE NO. 17-CV2606 (TSC) AND DIRECTING THAT NO FURTHER PAYMENT SHALL BE MADE FOR SERVICES RENDERED BY MOUNTAIN STATES LEGAL FOUNDATION AND WILLIAM PERRY PENDLEY AFTER THE DATE OF THIS RESOLUTION.

A motion to approve the resolution was made by Commissioner Maryboy and 2nd by Commissioner Grayeyes. Commissioners voting in favor are Commissioners Maryboy and Grayeyes. Commissioner Adams voted against.

4 - RESOLUTION IN OPPOSITION TO THE STATE OF UTAH'S PETITION TO THE U.S. SECRETARY OF AGRICULTURE AND THE U.S. FOREST SERVICE FOR A STATE SPECIFIC RULE GOVERNING MANAGEMENT OF FOUR MILLION ACRES OF INVENTORIED ROADLESS AREAS IN UTAH'S NATIONAL FORESTS.

A motion to approve the resolution was made by Commissioner Maryboy and 2nd by Commissioner Grayeyes. Commissioner Adams stated that approving the resolution would make it difficult for people to access the areas affected by the resolution. Commissioners voting in favor of the resolution are Commissioners Maryboy and Grayeyes. Commissioner Adams voted against the resolution.

5 - SUPPORTING S. 367, THE "AMERICA'S NATURAL TREASURES OF IMMEASURABLE QUALITY UNITE, INSPIRE, AND TOGETHER IMPROVE THE ECONOMIES OF STATES (ANTIQUITIES ACT) ACT OF 2019" (ANTIQUITIES ACT OF 2019) AND H.R. 1050, THE UNITED STATES HOUSE OF REPRESENTATIVES VERSION OF THE ANTIQUITIES ACT OF 2019.

A motion to approve the resolution was made by Commissioner Maryboy. The motion died for lack of 2nd.

Commission Reports -

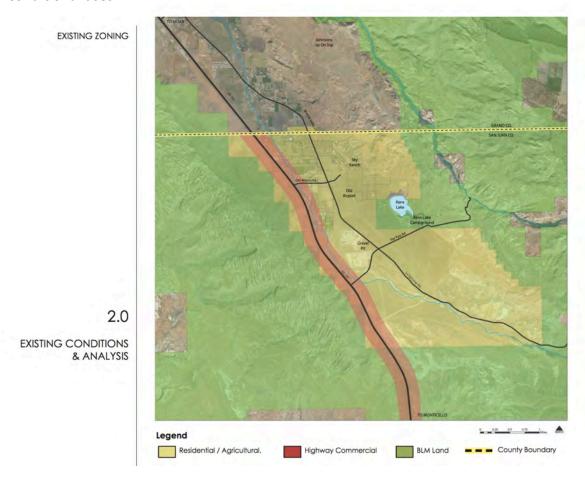
Commissioner Adams - Commissioner Adams attended UAC. He reported that UAC has cancelled their contract with Adam Trupp. He enjoyed the conference. He will attend a UCIP board meeting tomorrow.

Commissioner Grayeyes - Commissioner Grayeyes attended UAC and discussed what was presented. He also attended the 7 county coalition meeting where the railroad was discussed. **Commissioner Maryboy** - Commissioner Maryboy met with the chapters and Shirley Silversmith in Salt Lake City. He stated that he will continue to meet with the chapters.

Motion to adjourn was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

RESOLUTION OF SAN JUAN COUNTY, UTAH, APPROVING AN ORDINANCE ENACTING A TEMPORARY LAND USE REGULATION PROHIBITING NEW LAND USE APPLICATIONS FOR PERMITS FOR COMMERCIAL USES IN THE HIGHWAY COMMERCIAL ZONE, WHICH EXTENDS 1,000 FEET ALONG BOTH SIDES OF US-191 FOR THE LENGTH OF THE ROADWAY IN SPANISH VALLEY

WHEREAS, the Spanish Valley Planning Area is currently controlled by two zones in the San Juan County Zoning Ordinance, the Agricultural zone and Highway Commercial zone. The Commercial zone extends 1,000 feet along both sides of US-191 for the length of the roadway, permitting a range of commercial uses considered appropriate for a roadway setting. Pursuant to San Juan County Zoning Ordinance 12-2, the commercial uses permitted within the Highway Commercial zone include restaurants or drive-in cafes, motels, new and used automobile agencies, farm machinery and equipment sales, nurseries and greenhouses, mobile home sales, mobile home parks, drive-in theaters, bowling alleys, other commercial recreation facilities, automobile service stations and auto accessories, accessory buildings and uses, other uses approved by the Planning Commission as being in harmony with the intent of the neighborhood commercial zone and similar in nature to the above listed uses. All other uses are considered "conditional uses."



WHEREAS, Utah Code 17-27a-504(1)(a) states:

"A county legislative body may, without prior consideration of or recommendation from the planning commission, enact an ordinance establishing a temporary land use regulation for any part or all of the area within the county if:

- (i) The legislative body makes a finding of compelling, countervailing public interest; or
- (ii) The area is unregulated."

WHEREAS, the Planning and Zoning Commission and the San Juan County Commissioners are engaged in a future land use planning process for the Spanish Valley Planning Area, including the Highway Commercial zone.

WHEREAS, the uses permitted in the Highway Commercial zone of the Spanish Valley Planning Area after the current planning process is completed may be significantly different than the uses currently allowed in the existing Zoning Ordinance.

WHEREAS, San Juan County currently lacks data regarding culinary water availability in Spanish Valley that would be available to service new development, both residential and commercial.

WHEREAS, the United States Geological Survey is finalizing a report that includes findings from a recently completed multiyear groundwater study of the Spanish Valley/Moab Area Watershed, which found that safe yield for the Area is less than previously estimated (about 11-13,000 acre-feet per year rather than 18-22,000 acre-feet per year), and San Juan County anticipates the need for a multi-agency, intergovernmental groundwater management plan.

WHEREAS, the maximum amount of water approved for diversion by San Juan County is 500 acre-feet of groundwater from the Moab-Spanish Valley aquifer, and no more water can be approved to be diverted until monitoring data show no impairment of existing, senior water rights, no impact to the regional groundwater table, no contamination issues, and no adverse effects to the natural environment including at the Matheson Wetlands Preserve.

WHEREAS, further investigation is needed to determine the amount of available water resources for Spanish Valley development, and an informed consideration as to the appropriate allocation between residential and commercial uses for this scarce resource.

WHEREAS, commercial developments, including for overnight accommodations, restaurants, greenhouses and nurseries, service stations, recreation areas, and others, results in water usage that greatly diminishes available and financially viable water resources for residential development.

WHEREAS, Grand County and the City of Moab have recently enacted temporary 6-month moratoriums on new permits for hotels and other overnight accommodations. Due to the immediate proximity of the Spanish Valley Planning Area to Grand County and the City of Moab planning areas, there is great likelihood that developers of hotels, other overnight

accommodations and other commercial businesses will turn to the Spanish Valley highway commercial zone to procure lands to develop their businesses in the very near future.

WHEREAS, before the land rush from Grand County to Spanish Valley begins, there is a compelling, countervailing public interest to postpone new commercial and industrial development in the Spanish Valley Highway Commercial zone until land use ordinances and policies can be given due consideration by Spanish Valley residents, the planning commission and the county commission and enacted via the public process.

WHEREAS, San Juan County needs to evaluate the current economic conditions and opportunities for economic diversity and development in the Spanish Valley Planning Area before it is faced with numerous hotel and nightly rental permit applications that will likely occur as a result of Grand County and the City of Moab temporary moratoriums on new permit applications for this type of development.

WHEREAS, public comments received on the Spanish Valley Area Plan, adopted April, 2018, noted that residents of Spanish Valley have been ignored by San Juan County government and that the county government approves any type of development application that is received, with little, if any, assessment of impacts to, or input from Spanish Valley residents, and that the 1000-foot highway commercial zone directly adjacent to residential areas is incompatible with residential uses and should be reconsidered and revised to provide a buffer to protect private property and homeowners' financial investments and quality of life.

WHEREAS, San Juan County Planning Commission, County Commission, and residents of Spanish Valley Planning Area need time to review and modify, if needed, the Highway Commercial zone's existing ordinances and the proposed ordinances drafted as part of the Spanish Valley Planning Area process before approving any new permits for development in the Highway Commercial zone along Highway 191.

NOW, THEREFORE, BE IT RESOLVED:

Section 1: **Temporary Land Use Regulation**. Except as expressly provided in Section 3, no new applications or permits for any commercial development shall be approved in the Highway Commercial zone upon the Effective Date, as defined in Section 2.

Section 2: **Effective Date and Duration**. This ordinance shall take effect immediately upon passage ("Effective Date") and shall continue for six (6) months, following which it shall automatically expire with no further action of the County Commission.

Section 3: **Exceptions**. The County acknowledges that a number of "persons," including entities, may have procured land use entitlements (including land use approvals and building permits) for the construction of commercial developments, or submitted land use applications that have been deemed complete, as of the Effective Date. In an effort to avoid hardship to those who have relied in good faith upon existing County regulations, such persons described above who have procured land use entitlements or who have submitted land use applications

deemed complete by the County shall be excluded from the applicability of this ordinance. In every case, such persons shall still be required to obtain land use permits before such use commences.

Section 4: Conflict. This ordinance shall supersede and take precedence over any conflicting ordinances or policies of San Juan County.

Section 5: **Severability**. If any provision of this ordinance shall be found invalid by a court with jurisdiction, the provisions shall be severed and the remainder of the ordinance shall be enforced without the severed provision

day of 2019.	e Board of San Juan County Commissioners this
Those voting aye:	
Those voting nay:	
Those abstaining:	
Absent:	
	Board of San Juan County Commissioners
	Kenneth Maryboy, Chairman
ATTEST:	
John David Nielson, County Clerk/Auditor	

COUNTY COMMISSION MEETING 7 MAY 2019

San Juan County Commission Work Meeting Administration Building - Commission Room Agenda May 7, 2019

Present: Kenneth Maryboy - Commission Chairman

Willie Grayeyes - Commission Vice Chairman

Bruce Adams - Commissioner John David Nielson - Clerk

Attendees: Ann Austin, Dillon Hoyt, Ben Musselman, Bob Turri, Wendy Black, David Everitt, Kendall Laws, Retta Hall, Jonathan C Wright, Shanon Brooks, Julia Brooks, Cordell Shumway, Dana Nielson, Anna Tom, Betty Jones, Doug Allen, Jerry McNeely, Alan Freestone, Amber Brooks, Raegan Jacobson, Olivia Merten, Jocelyn Meyers, Bill Keshlear, Kim Henderson, Cheryl Bowers, Monte Perkins, Jason Torgerson, Phil Lyman, Zac Podmore, Larry Ellertson, Natalie Randall, Kirk Benge, Jeremy Redd, Darrell Williams, Curtis Henderson, Ann Lepanan, Linda Sosa, Kiley Milner, John Rzeczycki, Albert Holiday, Harve Holiday, Cynthia Wilson, Nick Sandberg, Darrell Williams, Patrick Baril, Susan Baril, Mike Bondio, Carol Harris, Carol Brown, Carolyn Dailey, Norma Roath, Alicia Landman-Reiner, Albey Reiner, Clarke Abbey, Jim Sayers, Hank Stevens, Mike Duncan, Holly Sloan, Colby Smith, Larry Witt, Larry Ellertson, Marlene Huckabay, Janet Ross, Amanda Podmore, Sarah Fields, Sheila Canavan, Jeff Mattson, Dan Meyers, Phillip Rentz Sr, Manuel Morgan, Jennifer Jones

Dillon Hoyt - Deadhorse Point State Park Updates

Dillon updated the commission to give an update of how the Deadhorse Point State Park is functioning including new staff, a new campground, and other park improvements.

Shannon Brooks - SJC Citizens Coalition

Shannon came to the commission to talk about a new organization called the SJC Citizens Coalition. He talked about several concerns that the SJC Citizens Coalition have with the actions of the current county commission.

John David Nielson - SJC Clerk

John David came to the commission to request that Walter Bird be appointed to be the GRAMA appeals officer.

Ben Musselman - SJC Public Works Director

Ben gave the commission an update on the D2077 Closure. He presented photographs of a road collapse and talked about the process of making the area in question safe. He also discussed a bid for patch oil and the purchase of a copier.

Kirk Benge - Public Health

Kirk came to the commission to give an update on the public health bylaws that were adopted by the San Juan County Board of Health. He reviewed the bylaws with the commission and requested that the commission ratify the new bylaws. Representative Lyman also commented on the history of public health in the county. Kirk also discussed how cannabis can be used.

Jerry McNeely - SJC Liaison

Jerry updated the commission on his meetings with Grand Water and Sewer, SITLA, Forest Service. He also gave an update on water levels at Ken's Lake, Jeep Safari, and road conditions. Lastly, Jerry discussed his contract with San Juan County and some of the projects that he has worked on.

Nick Sandberg - SJC Planning

Nick updated the commission on a meeting with the BLM. Advisory committee recommendations have been made and are now being reviewed. Also mentioned a meeting with the Bear Ears Advisory Committee meeting. He also discussed a Memorandum of Agreement regarding the Lisbon Valley Mine plan revision.

Natalie Randall - SJC Economic Development/Visitor Services

Natalie presented the commission with an update of Economic Development and Visitor Services. She talked about upcoming events, meetings, and projects.

Resolutions

John David Nielson read the proposed resolution into the record.

Approving a contract with David Everitt to serve as the San Juan County Chief Administrative
Officer on an Interim Basis

After the proposed resolution was read there was some discussion over the resolution. Topics brought up during the discussion covered included the process of hiring the new county administrator, David Everitt's qualifications, and the notice of a special meeting not being posted. Commissioner Grayeyes also stated that the appointment of Mr. Everitt is only temporary until a permanent replacement can be found. Other comments were made stating that approving resolution would violate the open meetings act.

David Everitt, the current city manager of Moab explained his understanding of his role as the interim administrator then fielded several questions from the commission and the citizens present at the meeting.

San Juan County Commission Meeting Administration Building - Commission Room Agenda May 7, 2019

Present: Kenneth Maryboy - Commission Chairman

Willie Grayeyes - Commission Vice Chairman

Bruce Adams - Commissioner John David Nielson - Clerk

Attendees: Ann Austin, Dillon Hoyt, Ben Musselman, Bob Turri, Wendy Black, David Everitt, Kendall Laws, Retta Hall, Jonathan C Wright, Shanon Brooks, Julia Brooks, Cordell Shumway, Dana Nielson, Anna Tom, Betty Jones, Doug Allen, Jerry McNeely, Alan Freestone, Amber Brooks, Raegan Jacobson, Olivia Merten, Jocelyn Meyers, Bill Keshlear, Kim Henderson, Cheryl Bowers, Monte Perkins, Jason Torgerson, Phil Lyman, Zac Podmore, Larry Ellertson, Natalie Randall, Kirk Benge, Jeremy Redd, Darrell Williams, Curtis Henderson, Ann Lepanan, Linda Sosa, Kiley Milner, John Rzeczycki, Albert Holiday, Harve Holiday, Cynthia Wilson, Nick Sandberg, Darrell Williams, Patrick Baril, Susan Baril, Mike Bondio, Carol Harris, Carol Brown, Carolyn Dailey, Norma Roath, Alicia Landman-Reiner, Albey Reiner, Clarke Abbey, Jim Sayers, Hank Stevens, Mike Duncan, Holly Sloan, Colby Smith, Larry Witt, Larry Ellertson, Marlene Huckabay, Janet Ross, Amanda Podmore, Sarah Fields, Sheila Canavan, Jeff Mattson, Dan Meyers, Phillip Rentz Sr, Manuel Morgan, Jennifer Jones, Wesley Jones

A motion to approve the April 16, 2019 commission minutes was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous.

Citizen Comments -

John David Nielson - SJC Clerk

John David clarified comments made in the work meeting about the special meeting not being post. He stated that he was trying to follow Utah Code and would've posted the notice of special meeting if he had received all the necessary information. He also commended county staff, but reminded the commission that he is an elected official.

Darrell Williams - Legislative Aid to Charlene Tso

Darrell commented on the resolution directing that no San Juan County official may represent a position without approval of the commission. Darrell stated that the resolution limits the true authority of county officials. Darrell also mentioned that a resolution will be coming up with the Navajo Nation to evaluate royalty allocations.

Ann Austin - Spanish Valley resident

Ann commented on the sewer and water project in Spanish Valley. She explained that she felt that not very many people knew about the development project. She also encouraged the commission to support the moratorium.

Cheryl Bowers - SJC resident

Cheryl mentioned that she attended the attorney general's training in Monticello. She mentioned that during the training the idea of open discussion was discussed and felt that it would be good practice for the county to allow for comments and discussion during the public meeting. Cheryl also gave some suggestions on how to be more transparent in the meetings and work with staff. Lastly she stated that there well qualified individuals that could fill the county administrator position.

Jocelyn Meyers - Bluff resident

Jocelyn thanked the commission for listening to the citizens who support the Bears Ears National monument and gave data to support restoring or expanding the monument. She also supported having commission meetings in other locations when important issues needed to be discussed.

Wendy Black - Blanding resident

Wendy questioned the commission on why they did not attend the training offered by the attorney general. She also asked the commissioners why they ran for office.

Shanon Brooks - Monticello resident

Shanon made several comments on all the resolutions to be voted on. He agreed that the royalties should be given to Utah Navajos. Shanon mentioned that there are no such thing as occasional meetings that regular meetings should be held in the county seat. Next he explained that a resolution carries no weight of law. Shanon also suggested that Loves' could possibly buy the homes of citizens living in Spanish Valley.

Carol Harris - Blanding resident

Carol asked the commission where the proposed meetings outside of Monticello would be located. She suggested that meetings be held in the north end of the county and that the commission visit senior centers to talk about Bears Ears.

Carolyn Dailey - Pack Creek resident

Carolyn asked the commission to support the resolution discussing the moratorium so that concerns could be heard.

Norma Roath - Pack Creek resident

Norma asked the commission to support the moratorium on further development until more research could be done.

Hank Stevens - Navajo Mountain Chapter President

Hank talked about how isolated Navajo Mountain. He mentioned reestablishing some historical buildings so they could be used again. Hank also requested that the commission help in the process in building a highway from Navajo Mountain.

Sarah Fields - San Juan County resident

Sarah talked about the training given by the Attorney General's office. She mentioned that the Attorney General's office support the idea of occasional meetings outside of the county seat. Sarah also requested a list of individuals and terms that are on the different boards throughout the county.

Holly Sloan - Spanish Valley resident

Holly asked the commission to support the moratorium so that what is important to the citizens and families could be preserved.

William Love - Spanish Valley resident

Bill supported the moratorium resolution because it allows for a pause and allow Marc Stilson from the State of Utah to come and talk about water rights.

Jeff Adams - Canyonlands Watershed Council

Jeff commented on his support of the moratorium until the water issues can be resolved. Jeff briefly explained how water rights work. He also talked about the acre feet of water available.

Marlene Huckabay - San Juan County resident

Marlene expressed her thoughts on having a Love's gas station so close to her home and what kind of things the gas station would bring to the neighborhood.

Kiley Miller - San Juan County resident

Kiley stated that she would like to see a moratorium and would like to hit the pause button on growth and encouraged the commission to support the moratorium. Kiley also read a letter written by San Juan County residents who could not attend the meeting.

Doug Allen - San Juan County resident

Doug expressed his frustration on how Kelly Pehrson was trashed in the resolution presented at the work meeting after he chose to quit. Doug also explained that if Kelly decides to sue the county for public defamation it will be the county that will pay the bill.

Sheila Canavan - San Juan County resident

Sheila stated that she supports the moratorium and presented a document containing information on the General Plan, water usage, and protection of groundwater.

Mike Duncan - Moab City Council

Mike encouraged cooperation between San Juan County and the City of Moab. Mike also talked about water output from wells.

Jennifer Jones - San Juan County resident

Jennifer encouraged the commission to approve the temporary moratorium so that development could be done in a smart, efficient way. Jennifer also talked about increased noise, traffic, and safety issues caused by commercial business in her neighborhood.

Phil Lyman - State Representative

Representative Lyman expressed concerns over the moratorium and briefly talked about the transaction between Love's and SITLA. He also expressed his disappointment over Kelly Pehrson's departure and commended him for the job that he had done.

Susan Baril - San Juan County resident

Susan talked about increased crime that will happen if a Love's gas station comes into the area.

Patrick Baril - San Juan County resident

Patrick briefly discussed the Love's gas station, SITLA, water rights, and the air strip in Spanish Valley. He also talked about diesel gas fumes contributing to the cause of cancer.

Mike Bondio -

Mike talked about the noise that is caused by diesel trucks and asked the commission to put the Love's station elsewhere.

Anna Tom - McCracken Mesa resident

Anna asked the commission to support the resolution presented by Commissioner Adams.

Tammy Gallegos - SJC Aging

Tammy presented the Four Year Aging Plan for signature. A motion to sign the plan was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous.

Monte Perkins - SJC Maintenance/Weed

Monte presented an equipment purchase request that was previously discussed. Monte explained that three bids came in and that he would like to purchase from Johnson Equipment in an amount a little over \$19,000 A motion to approve the purchase was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

Ben Musselman - SJC Public Works

Ben came to the commission seeking approvals to the bids that were presented in the previous Work Meeting for batteries, synthetic oil, and filters. Ben requested that the commission approve the bids from Grand Junction Peterbilt for the batteries, JC Hunt with Brantley Distributing as the alternate for synthetic oils, and Kenworth Sales Company for the filters. A motion to approve the requested bids was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous.

Nick Sandberg - SJC Planning

Nick came to the commission to ask for a signature to a drafted letter of comments on the proposed Shingle Mill Vegetation Management Project. A motion to allow the chairman to sign the letter was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

Walter Bird - SJC Personnel

Walter came to request the hiring of 2 new aides at the Monticello Senior Center. He asked that Jay Sallee and Richard Smith be hired to fill those positions at \$10.83 an hour. A motion to approve the hires was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

Janet Ross - Eastland SSD

Janet presented a map of the Eastland SSD for approval. Janet explained that a previous map that was presented did not meet state code and that this map does meet state code. A motion to approve to rescind the approval of the previous map and approve the state approved map was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous.

Kirk Benge - SJC Public Health

Kirk came to the commission seeking approval of Dr Phillip Smith, MD as a member of the SJC Board of Health. A motion to approve the appointment was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous.

Resolutions:

RESOLUTION RECOMMENDING CHANGING THE ROYALTY ALLOCATION FOR OIL, GAS AND OTHER MINERAL PRODUCTION ON THE UTAH PORTION OF THE NAVAJO RESERVATION TO BE USED TO BENEFIT UTAH NAVAJOS

A motion to approve the resolution was made by Commissioner Adams. Commissioner Grayeyes 2nd the motion and explained the history of how the Navajo people have communicated with the US government and the changes in that communication. He also talked about a resolution established by the Bureau of Indian Affairs in 1924 regarding royalties and explained that it has not been changed since that time. Commissioners Grayeyes and Adams voted in favor of the resolution with Commissioner Maryboy abstaining.

Commissioner Grayeyes made a motion to add the resolution discussed in the work meeting and the professional service agreement to the commission meeting agenda for approval. Commissioner Maryboy 2nd the motion. Commissioners Maryboy and Grayeyes voted in favor of the motion. Commissioner Adams voted against the motion.

RESOLUTION DIRECTING THAT OCCASIONAL MEETINGS OF THE SAN JUAN COUNTY COMMISSION BE HELD IN LOCATIONS OUTSIDE MONTICELLO, UTAH

A motion to pass the resolution was made by Commissioner Grayeyes and 2nd by Commissioner Maryboy. Commissioners Maryboy and Grayeyes voted in favor of the resolution. Commissioner Adams voted against the resolution.

RESOLUTION DIRECTING THAT NO SAN JUAN COUNTY OFFICIAL OR EMPLOYEE MAY REPRESENT THAT A POLICY OR POSITION IS A POLICY OR POSITION OF THE COUNTY UNLESS THAT SAN JUAN COUNTY COMMISSION HAS FIRST REVIEWED AND APPROVED THAT POSITION IN A FORMAL RESOLUTION OF THE COMMISSION.

Commissioner Adams sited Utah Code 17-53-106 and wondered if the resolution is legal. A motion to pass the resolution was made by Commissioner Grayeyes and 2nd by Commissioner Maryboy. Commissioners Maryboy and Grayeyes voted in favor of the resolution. Commissioner Adams voted against the resolution.

RESOLUTION OF SAN JUAN COUNTY, UTAH, APPROVING AN ORDINANCE ENACTING A TEMPORARY LAND USE REGULATION PROHIBITING NEW LAND USE APPLICATIONS FOR PERMITS FOR COMMERCIAL USES IN THE HIGHWAY COMMERCIAL ZONE, WHICH EXTENDS 1,000 FEET ALONG BOTH SIDES OF US-191 FOR THE LENGTH OF THE ROADWAY IN SPANISH VALLEY

County Attorney Kendall Laws explained that passing the resolution would not enact an ordinance to put the temporary moratorium in place. After some discussion, Commissioner Grayeyes recommended that the resolution be tabled until an ordinance could be written and Commissioner Maryboy told Attorney Laws to draft an ordinance.

SUPPORTING S. 367, THE "AMERICA'S NATURAL TREASURES OF IMMEASURABLE QUALITY UNITE, INSPIRE, AND TOGETHER IMPROVE THE ECONOMIES OF STATES (ANTIQUITIES ACT) ACT OF 2019" (ANTIQUITIES ACT OF 2019) AND H.R. 1050, THE UNITED STATES HOUSE OF REPRESENTATIVES VERSION OF THE ANTIQUITIES ACT OF 2019.

A motion to pass the resolution was made by Commissioner Grayeyes and 2nd by Commissioner Maryboy. Commissioners Maryboy and Grayeyes voted in favor of the resolution. Commissioner Adams voted against the resolution.

APPROVING A CONTRACT WITH DAVID EVERITT TO SERVE AS THE SAN JUAN COUNTY ADMINISTRATIVE OFFICER ON AN INTERIM BASIS.

A motion to pass the resolution was made by Commissioner Grayeyes and 2nd by Commissioner Maryboy. Commissioners Maryboy and Grayeyes voted in favor of the resolution. Commissioner Adams voted against the resolution.

A motion to approve a professional service agreement was made by Commissioner Grayeyes and 2nd by Commissioner Maryboy. Commissioners Maryboy and Grayeyes voted in favor of the contract. Commissioner Adams voted against the contract.

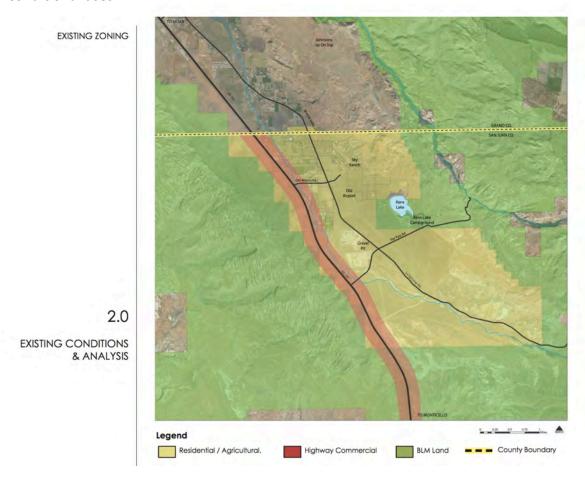
Commission Reports:

Commissioner Adams - Commissioner Adams attended the training given by the Attorney **Commissioner Grayeyes** - Commissioner Grayeyes attended a budget and finance committee meeting. He also attended chapter meetings

Commissioner Maryboy - Commissioner Maryboy had nothing to report

RESOLUTION OF SAN JUAN COUNTY, UTAH, APPROVING AN ORDINANCE ENACTING A TEMPORARY LAND USE REGULATION PROHIBITING NEW LAND USE APPLICATIONS FOR PERMITS FOR COMMERCIAL USES IN THE HIGHWAY COMMERCIAL ZONE, WHICH EXTENDS 1,000 FEET ALONG BOTH SIDES OF US-191 FOR THE LENGTH OF THE ROADWAY IN SPANISH VALLEY

WHEREAS, the Spanish Valley Planning Area is currently controlled by two zones in the San Juan County Zoning Ordinance, the Agricultural zone and Highway Commercial zone. The Commercial zone extends 1,000 feet along both sides of US-191 for the length of the roadway, permitting a range of commercial uses considered appropriate for a roadway setting. Pursuant to San Juan County Zoning Ordinance 12-2, the commercial uses permitted within the Highway Commercial zone include restaurants or drive-in cafes, motels, new and used automobile agencies, farm machinery and equipment sales, nurseries and greenhouses, mobile home sales, mobile home parks, drive-in theaters, bowling alleys, other commercial recreation facilities, automobile service stations and auto accessories, accessory buildings and uses, other uses approved by the Planning Commission as being in harmony with the intent of the neighborhood commercial zone and similar in nature to the above listed uses. All other uses are considered "conditional uses."



WHEREAS, Utah Code 17-27a-504(1)(a) states:

"A county legislative body may, without prior consideration of or recommendation from the planning commission, enact an ordinance establishing a temporary land use regulation for any part or all of the area within the county if:

- (i) The legislative body makes a finding of compelling, countervailing public interest; or
- (ii) The area is unregulated."

WHEREAS, the Planning and Zoning Commission and the San Juan County Commissioners are engaged in a future land use planning process for the Spanish Valley Planning Area, including the Highway Commercial zone.

WHEREAS, the uses permitted in the Highway Commercial zone of the Spanish Valley Planning Area after the current planning process is completed may be significantly different than the uses currently allowed in the existing Zoning Ordinance.

WHEREAS, San Juan County currently lacks data regarding culinary water availability in Spanish Valley that would be available to service new development, both residential and commercial.

WHEREAS, the United States Geological Survey is finalizing a report that includes findings from a recently completed multiyear groundwater study of the Spanish Valley/Moab Area Watershed, which found that safe yield for the Area is less than previously estimated (about 11-13,000 acre-feet per year rather than 18-22,000 acre-feet per year), and San Juan County anticipates the need for a multi-agency, intergovernmental groundwater management plan.

WHEREAS, the maximum amount of water approved for diversion by San Juan County is 500 acre-feet of groundwater from the Moab-Spanish Valley aquifer, and no more water can be approved to be diverted until monitoring data show no impairment of existing, senior water rights, no impact to the regional groundwater table, no contamination issues, and no adverse effects to the natural environment including at the Matheson Wetlands Preserve.

WHEREAS, further investigation is needed to determine the amount of available water resources for Spanish Valley development, and an informed consideration as to the appropriate allocation between residential and commercial uses for this scarce resource.

WHEREAS, commercial developments, including for overnight accommodations, restaurants, greenhouses and nurseries, service stations, recreation areas, and others, results in water usage that greatly diminishes available and financially viable water resources for residential development.

WHEREAS, Grand County and the City of Moab have recently enacted temporary 6-month moratoriums on new permits for hotels and other overnight accommodations. Due to the immediate proximity of the Spanish Valley Planning Area to Grand County and the City of Moab planning areas, there is great likelihood that developers of hotels, other overnight

accommodations and other commercial businesses will turn to the Spanish Valley highway commercial zone to procure lands to develop their businesses in the very near future.

WHEREAS, before the land rush from Grand County to Spanish Valley begins, there is a compelling, countervailing public interest to postpone new commercial and industrial development in the Spanish Valley Highway Commercial zone until land use ordinances and policies can be given due consideration by Spanish Valley residents, the planning commission and the county commission and enacted via the public process.

WHEREAS, San Juan County needs to evaluate the current economic conditions and opportunities for economic diversity and development in the Spanish Valley Planning Area before it is faced with numerous hotel and nightly rental permit applications that will likely occur as a result of Grand County and the City of Moab temporary moratoriums on new permit applications for this type of development.

WHEREAS, public comments received on the Spanish Valley Area Plan, adopted April, 2018, noted that residents of Spanish Valley have been ignored by San Juan County government and that the county government approves any type of development application that is received, with little, if any, assessment of impacts to, or input from Spanish Valley residents, and that the 1000-foot highway commercial zone directly adjacent to residential areas is incompatible with residential uses and should be reconsidered and revised to provide a buffer to protect private property and homeowners' financial investments and quality of life.

WHEREAS, San Juan County Planning Commission, County Commission, and residents of Spanish Valley Planning Area need time to review and modify, if needed, the Highway Commercial zone's existing ordinances and the proposed ordinances drafted as part of the Spanish Valley Planning Area process before approving any new permits for development in the Highway Commercial zone along Highway 191.

NOW, THEREFORE, BE IT RESOLVED:

Section 1: **Temporary Land Use Regulation**. Except as expressly provided in Section 3, no new applications or permits for any commercial development shall be approved in the Highway Commercial zone upon the Effective Date, as defined in Section 2.

Section 2: **Effective Date and Duration**. This ordinance shall take effect immediately upon passage ("Effective Date") and shall continue for six (6) months, following which it shall automatically expire with no further action of the County Commission.

Section 3: **Exceptions**. The County acknowledges that a number of "persons," including entities, may have procured land use entitlements (including land use approvals and building permits) for the construction of commercial developments, or submitted land use applications that have been deemed complete, as of the Effective Date. In an effort to avoid hardship to those who have relied in good faith upon existing County regulations, such persons described above who have procured land use entitlements or who have submitted land use applications

deemed complete by the County shall be excluded from the applicability of this ordinance. In every case, such persons shall still be required to obtain land use permits before such use commences.

Section 4: Conflict. This ordinance shall supersede and take precedence over any conflicting ordinances or policies of San Juan County.

Section 5: **Severability**. If any provision of this ordinance shall be found invalid by a court with jurisdiction, the provisions shall be severed and the remainder of the ordinance shall be enforced without the severed provision

day of 2019.	e Board of San Juan County Commissioners this
Those voting aye:	
Those voting nay:	
Those abstaining:	
Absent:	
	Board of San Juan County Commissioners
	Kenneth Maryboy, Chairman
ATTEST:	
John David Nielson, County Clerk/Auditor	

COUNTY COMMISSION MEETING

21 MAY 2019

San Juan County Commission Work Meeting Administration Building - Commission Room Agenda May 21, 2019

Present: Kenneth Maryboy - Commission Chairman

Willie Grayeyes - Commission Vice Chairman

Bruce Adams - Commissioner

David Everitt - CAO

John David Nielson - Clerk

Attendees: Trenton Duke, Heber Heyder, Jason Johnson, Rudy Sandavol, Gary Torres, Bob Turri, Wendy Black, Kendall Laws, Nick Sandberg, Leah Farrell, Rachel Appel, Tara Benally, Kelly Mike Green, Ann Leppanen, Scott Nielson, Brandon Hoffman, Clark Maughan, Terry Garner, Retta Hall, Sara Fields, Doug Allen, Cordell Shumay, Eula Wilson-Beeson, Ellis J Beeson, Rex Lee Jim, Lauren Bernally, Jeremy Redd, Paula Sayers, Jim Sayers, David Carpenter, Kim Henderson, Julia Brooks, Shanon Brooks, Jason Torgerson, Jerry McNeely, Kirk Benge, Olivia Merten, Kiley Miller, Jeannie Bondio, Mike Bondio, Anna Tom, Wallace Tom, Harv Holiday, Patrick Baril, Susan Baril, Jeff Mattson, Larry Witt, Carolyn Dailey, Hank Stevens, Marlene Huckabay, Cheryl Bowers, David Filfred, Albert Holiday, Clarke Abbey, Monette Clark, Craig Sanchez, Jennifer Swanson, Colby A Smith, Holly Sloan

David Everitt - CAO

David came to the commission to talk about his initial scope of work, projects that he is working on and confirming the county administrator as the GRAMA appeals officer. David also talked about a possible joint San Juan and Grand County meeting on June 10, 2019.

David Everitt - CAO

David discussed with the commission, The Rules of Procedure document created to help clarify the functions of the commission, county administrator, clerk, and attorney. The draft rules and procedures were reviewed and discussed.

John David Nielson - SJC Clerk

John David discussed with the commission a referendum application that was submitted by citizens challenging Resolution 2019-21. Attorney Laws offered some insight into the referability of the referendum application and explained that his office's position was that the referendum was not referable.

John David Nielson/Leonard Gorman - Vote By Mail Settlement Agreement

John David Nielson and Lauren Bernally talked to the commission about the Vote By Mail Settlement Agreement. Lauren Bernally briefly reviewed the agreement and its stipulations as well as other documents and reports. Lauren also discussed PlusCodes which help to place voters at their proper locations. Rex Lee Jim from the Navajo Nation encouraged the commission to comply with the settlement agreement. John David discussed aspects of the agreement including satellite offices, radio ads, certified language interpreters, and voting locations.

John David Nielson - Clerk

John David presented an amended SSBG contract to approved and explained the purpose of the contract.

David Everitt - CAO

David presented an updated aging contract for Aging Director Tammy Gallegos who was away at a training and discusses how the money from the contract would be used.

Gary Torres - BLM Updates

Gary updated the commission on issues that are on the BLM's radar including the Monument Advisory Committee meeting that will be held in Monticello on June 5th - 6th. Gary also suggested that the commissioners talk with the state director at that time. Gary also talked about an abandoned mine reclamation program, road issues and closures. Clark Maughan, BLM Fire Manager, gave a brief update on the fire season for San Juan County.

Heber Heyder - State Fire Updates

Heber explained his role as San Juan County Fire Warden to the commission. He then gave an update to the commission on the 2018 season. Also discussed was training for new firefighters. Jason Johnson explained to the commission that different departments meet regularly to discuss upcoming and potential fire issues.

Navajo Mountain Chapter President Hank Stevens addressed the commission requesting support from the county regarding fires on Navajo Mountain. Tara Benally from Rural Utah Project also gave an update on Plus Coding which would be helpful during a fire.

USFS - USFS Updates

Terry Garner discussed with the commission the annual Chief's Letter which discusses potential fire concerns for 2019. He also discussed a formal agreement that the county has which allows USFS to respond to fires as well as the 2018 annual fire report.

Jerry McNeely - SJC Liaison

Jerry updated the commission on meetings he attended with Grand Water and Sewer, SITLA, BLM, (lisbon valley mine, black ridge area, sewer and water projects)

San Juan County Commission Meeting Administration Building - Commission Room Agenda May 21, 2019

Present: Kenneth Maryboy - Commission Chairman

Willie Grayeyes - Commission Vice Chairman

Bruce Adams - Commissioner

David Everitt - CAO

John David Nielson - Clerk

Attendees: Trenton Duke, Heber Heyder, Jason Johnson, Rudy Sandavol, Gary Torres, Bob Turri, Wendy Black, Kendall Laws, Nick Sandberg, Leah Farrell, Rachel Appel, Tara Benally, Kelly Mike Green, Ann Leppanen, Scott Nielson, Brandon Hoffman, Clark Maughan, Terry Garner, Retta Hall, Sara Fields, Doug Allen, Cordell Shumay, Eula Wilson-Beeson, Ellis J Beeson, Rex Lee Jim, Lauren Bernally, Jeremy Redd, Paula Sayers, Jim Sayers, David Carpenter, Kim Henderson, Julia Brooks, Shanon Brooks, Jason Torgerson, Jerry McNeely, Kirk Benge, Olivia Merten, Kiley Miller, Jeannie Bondio, Mike Bondio, Anna Tom, Wallace Tom, Harv Holiday, Patrick Baril, Susan Baril, Jeff Mattson, Larry Witt, Carolyn Dailey, Hank Stevens, Marlene Huckabay, Cheryl Bowers, David Filfred, Albert Holiday, Clarke Abbey, Monette Clark, Craig Sanchez, Jennifer Swanson, Colby A Smith, Holly Sloan

A motion to approve the May 7, 2019 commission minutes was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous.

Citizen Comments:

Patrick Baril - San Juan County resident

Patrick talked about a change in wording in a previous draft of the Resolution covering the moratorium and dark skies. He stated that he supports the moratorium and the dark sky plan.

Colby Smith - San Juan County resident

Colby spoke about a subsection 4(C) in the ordinance drafted by the county attorney's office. He asked that the part of the subsection talking about land use entitlements be clarified.

Wendy Black - San Juan County resident

Wendy asked the commission about the plan to hire a new administrator and what steps would be followed.

Cheryl Bowers - San Juan County resident

Cheryl requested that the commission allow for the referendum to go forward so that it could be voted on by the citizens of San Juan County.

Kelly Mike Green - San Juan County resident

Kelly asked that the county help increase the size of the LaSal cemetery. Kelly also mentioned that San Juan County is in the Downwinders area covered by the Uranium Compensation Act which allows for compensation and asked for support as he attempts to make the qualifying process easier.

Jeannie Bondio - San Juan County resident

Jeannie apologized for the rudeness of the citizens at previous meetings. She also talked about a planning and zoning meeting tape where inappropriate comments were made by the commissioners of the planning and zoning commission. Jeannie also requested that 2 individuals from northern San Juan County be advisors on the Planning and Zoning commission.

Kiley Miller - San Juan County resident

Kiley read a letter from Linda Smerse discussing the pollution caused by motor vehicles

Shanon Brooks - San Juan County resident

Shanon thanked the commissioner for working on and bettering procedures. He also mentioned a change in the code which allows 2 commissioners to meet without notice. Shanon also questioned the hiring of David Everitt without the input of Commissioner Adams. Shanon suggested that funds be used to improve english language skills. He also discussed rights of leaders and citizens.

Carolyn Dailey - Pack Creek resident

Carolyn talked about the formation of the Northern San Juan County Coalition and talked about the moratorium and requested that 2 individuals from northern San Juan County be advisors on the Planning and Zoning Commission.

Walter Bird - SJC Personnel

Walter presented 2 labor light equipment positions and 2 seasonal positions for approval. He requested that Christopher Honecker and Tyler Draper be approved for the light equipment positions and Taylor Torgerson and Dylan Bird be approved for the two seasonal positions. A motion to approve the hires was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

Nick Sandberg - SJC Planning

Nick presented two letter for approval which discuss range improvement proposals. The letters discussed the Slickhorn Polly Mesa Water Well System and the Lake Canyon Stock Water Wells Phase III project. A motion to have the chairman to sign the letters was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous. Nick also presented a memorandum of agreement regarding the Lisbon Valley Mining Company's 2017 Mine Plan revision. He stated why San Juan County is signing as a concurring

party and not a decision making party and also explained that the memorandum explains how cultural resources will be treated during mining pit expansion. A motion to approve the signing of the memorandum was made by Commissioner Adams and 2nd by Commissioner Maryboy. Voting in favor of the memorandum- Commissioner Adams, Voting against the memorandum-Commissioner Grayeyes., Abstaining - Commissioner Maryboy

Kirk Benge - SJC Public Health

Kirk requested that the commission ratify the Public Health by-laws which were discussed during the work meeting. A motion to ratify the by-laws was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

Ben Musselman - SJC Public Works

Ben presented several bids for approval that were discussed in the previous work meeting. Ben recommended that the Mountain States bid for patch oil be approved. A motion to allow the road department to use Mountain States was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous. Ben also recommended that the county accept the bid for a new printer/copier from Image Net Consulting. A motion to approve the recommendation was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous.

John David Nielson - SJC Clerk

John David presented the amended SSBG contract for approval. A motion to approve the amended SSBG contract was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

John David also asked the commission if they were ready to make a decision on the referendum that had been discussed in the work meeting. A motion was made by Commissioner Grayeyes that the referendum was not referable according to the legal opinion given. Commissioner Maryboy 2nd the motion. Voting in favor of the motion were Commissioners Maryboy and Grayeyes. Voting against the motion was Commissioner Adams.

Resolutions/Ordinances

Resolutions and Ordinances listed below were read into the record by David Everitt.

1. RESOLUTION RATIFYING A CONTRACT WITH DAVID EVERITT TO SERVE AS THE SAN JUAN COUNTY ADMINISTRATOR ON AN INTERIM BASIS

A motion to approve the resolution was made by Commissioner Grayeyes and 2nd by Commissioner Maryboy. Commissioners voting to approve the resolution were Commissioners Maryboy and Grayeyes. Commissioner Adams voted against the resolution.

2 AN ORDINANCE ENACTING A TEMPORARY LAND USE REGULATION THAT PROHIBITS NEW LAND USE APPLICATION PERMITS FOR COMMERCIAL USES IN THE HIGHWAY COMMERCIAL ZONE EXTENDING 1,000 FEET ALONG EACH SIDE OF US HIGHWAY-191 FOR THE LENGTH OF THE ROADWAY IN THE AREA KNOWN AS "SPANISH VALLEY."

A motion to approve the ordinance was made by Commissioner Grayeyes with the request to change the wording in Section 4 (C) from "...land use applications deemed complete by the County **or** paid all applicable fees..." to "...land use applications deemed complete by the County **and** paid all applicable fees..." Commissioner Adams 2nd the motion and questioned if all the technical language of the ordinance had been answered. Attorney Laws explained that the ordinance was written with input from the Building Department and the process that they currently use. Commissioner Maryboy allowed for Colby Smith to clarify his Citizen's Comment. Commissioner Adams discussed some of the concerns with the ordinance. After the discussion Commissioner Grayeyes clarified his motion to support the moratorium and change the wording in Section 4 (C) as stated in his previous motion. Voting was unanimous.

Commission Reports

Commissioner Adams - Commissioner Adams attended AOG in Price. He also wrote a letter regarding Insight Terminal Solutions as a CIB board member.

Commissioner Grayeyes - Commissioner Grayeyes traveled back to Princeton University to make a presentation

Commissioner Maryboy - Commissioner Maryboy mentioned several deaths in his community of friends, attended the Aneth Chapter meeting. Will attend a veterans memorial celebration

Motion to adjourn was made by Commissioner Adams and 2nd by Commissioner Grayeyes. 1:09

ORDINANCE NO. 2019-

AN ORDINANCE ENACTING A TEMPORARY LAND USE REGULATION THAT PROHIBITS NEW LAND USE APPLICATION PERMITS FOR COMMERCIAL USES IN THE HIGHWAY COMMERCIAL ZONE EXTENDING 1,000 FEET ALONG EACH SIDE OF US HIGHWAY-191 FOR THE LENGTH OF THE ROADWAY IN THE AREA KNOWN AS "SPANISH VALLEY."

The County Legislative Body of San Juan County ordains as follows:

Section 1: Findings.

- A. The Planning and Zoning Commission and the San Juan County Commissioners are engaged in a future land use planning process for the Spanish Valley Planning area, which includes the Highway Commercial Zone.
- B. The uses permitted in the Highway Commercial Zone of the Spanish Valley Planning area after the current planning process is completed may be significantly different than the uses currently allowed in the existing zoning ordinance.
- C. The current maximum amount of water approved for diversion by San Juan County is 500 acre-feet of ground water from the Moab-Spanish Valley aquifer, and no more water can be approved to be diverted until monitoring data shows no impairment of existing, senior water rights, no impact to the regional groundwater table, no contamination issues, and no adverse effects to the natural environment including the Matheson Wetlands Preserve.
- D. Grand County and the City of Moab have recently enacted temporary 6-month moratoria on new permits for hotels and other overnight accommodations. Due to the immediate proximity of the Spanish Valley planning area to Grand County and the City of Moab planning areas, there is a significant likelihood that developers will turn to the Spanish Valley Highway Commercial Zone to develop their businesses in the very near future.
- E. Accordingly, there is a compelling and countervailing public interest to postpone new commercial and industrial development in the Spanish Valley Highway Commercial Zone until land use ordinances and policies can be given due consideration by Spanish Valley residents, the San Juan County Planning Commission and the San Juan County Commission and enacted via the public process. Further investigation is needed to determine the amount of available water resources for Spanish Valley development, and an informed consideration as to the appropriate allocation between residential and commercial uses for this resource is critically important.
- F. San Juan County needs to evaluate the current economic conditions and opportunities for economic diversity and development in the Spanish Valley Planning area before it is faced with numerous hotels and nightly rental permit applications that will likely occur as a result of Grand County and the City of Moab temporary moratoriums on new permit applications.

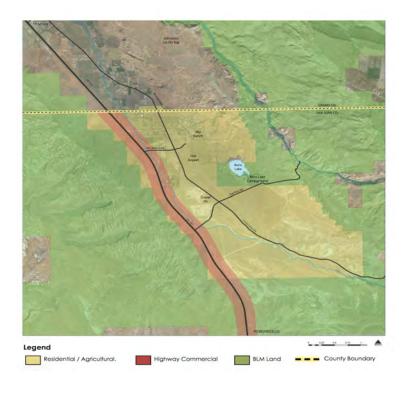
- G. Public comments received on the Spanish Valley Area Plan, adopted April 2018, indicate there is public sentiment that local residents' input has been ignored in regards to the 1000-foot commercial zone directly adjacent to residential areas. There have been requests for reconsideration and revisions to the plan to include a buffer zone to protect residential quality of life.
- H. San Juan County Planning Commission, County Commission, and residents of Spanish Valley Planning Area need time to review and modify, if needed, the Highway Commercial zone's existing ordinances and the proposed ordinances drafted as part of the Spanish Valley Planning Area process before approving any new permits for development in the Highway Commercial zone along Highway 191.

Section 2: Jurisdiction.

Pursuant to Utah Code Title 17-27a-504, the Commission for San Juan County, as the county legislative body, without prior consideration of or recommendation from the planning commission, may enact an ordinance establishing a temporary land use regulation for any part or all of the area within the county. The area known as "Spanish Valley" is within San Juan County. The ordinance may not exceed six months.

Section 3: Definitions.

A. "Highway Commercial Zone" in Spanish Valley: A zoning corridor 2000 feet wide lying 1000 feet on each side of U.S. Highway 191. Said corridor begins at the intersection of the centerline of U.S. Highway 191 and the San Juan County, Utah and Grand County, Utah boundary and continues in a southerly direction along said centerline to near the top of Blue Hill, identified as the intersection of the centerline of U.S. Highway 191 and the south section line of Section 30, Township 27 South, Range 23 East of the Salt Lake Meridian. The general area is illustrated below as shown in the San Juan County Spanish Valley Area Plan, adopted April 17, 2018.



The Highway Commercial zone allows for a range of commercial uses considered appropriate for a roadway setting. Pursuant to San Juan County Zoning Ordinance 12-2, the commercial uses permitted within the Highway Commercial zone include restaurants or drive-in cafes, \square motels, new and used automobile agencies, \square farm machinery and equipment sales, nurseries and greenhouses, mobile home sales, mobile home parks, \square drive-in theaters, \square bowling alleys, other commercial recreation facilities, automobile service stations and auto accessories, \square accessory buildings and uses, \square other uses approved by the Planning Commission as being in harmony with the intent of the neighborhood commercial zone and similar in nature to the above listed uses. All other uses are considered "conditional uses."

Section 4: Temporary Land Use Prohibition

- A. Temporary Land Use Regulation. Except as expressly provided in Section 4(c)., no new applications will be accepted nor permits given for any commercial development the Highway Commercial Zone upon the effective date of this ordinance. □
- B. Effective Date and Duration. Pursuant to Utah Code Title 17 Chapter 53 Section 208 subsection 6, this ordinance shall take effect immediately upon publication in a newspaper of general circulation in San Juan County after the date of its passage by the San Juan County commission. Consistent with Utah Code Title 17 Chapter 27a Section 504 this ordinance is to not exceed six (6) months in duration from its effective date.
- C. Exceptions. The county acknowledges that a number of persons, including entities, may have procured land use entitlements (including land use approvals and building permits) for the

	deemed complete as of the effective date of this ordinance. In an effort to avoid hardship to						
	those who have relied on existing county regulations, such persons described above who have procured land use entitlements or who have completed land use applications deemed complete by the County or paid all applicable fees as of the effective date of the ordinance shall be excluded from the applicability of this ordinance. In every case, such persons shall still be required to obtain land use permits before such use commences.						
D.	nflict with Existing Ordinance. This ordinance shall supersede and take precedence over conflicting ordinances or policies of San Juan County for the six (6) months of its ectiveness.						
E.	Severability. If any provision of this ordinance is found invalid by a court of jurisdiction, the provision shall be severed and the remainder of the ordinance shall be enforced. \Box						
F.	Direction to Staff. Immediately following the passage of this ordinance , it is to be published in the soonest available manner in a newspaper of general circulation. Staff is instructed to make all necessary action to proceed with publication of the ordinance as soon as possible. Staff is also directed to expedite the process to adopt land use ordinances necessary to address the need for predictable land use patterns ahead of the six month expiration date of this temporary land use regulation. \Box						
	DOPTED AND APPROVED by the Board of San Juan County Commissioners this 21 st day May, 2019.						
Th	ose voting aye:						
Th	ose voting nay:						
Th	ose abstaining:						
Ab	Board of San Juan County Commissioners						
ΑΊ	Kenneth Maryboy, Chairman TEST:						
Jol	nn David Nielson, County Clerk						

PLANNING COMMISSION MEETING 30 OCTOBER 2019



SAN JUAN COUNTY PLANNING COMMISSION MEETING MINUTES Thursday, October 30, 2019

7:00 PM - Regular Planning Commission Meeting

Attendance:

Planning Commission Members: Cole Cloward

Lloyd Wilson Mel Nelson Leah Schrenk

Scoot Flannery, Vice-chair

Trent Schafer, Chair

County Staff: Scott Burton

Mack McDonald

1. **General Business:**

Welcome: At 7:01 p.m. Chairman Trent Schafer called the meeting to order and welcomed those in attendance. He specifically welcomed Leah Schrenk, the newest SJC Planning Commissioner and Mack McDonald the new SJC Administrator.

- 1.1 Roll Call: Quorum present. Commissioner Steve Deeter was absent.
- 1.2 <u>Approval of Minutes for September 12, 2019</u>: A MOTION was made by Commissioner Flannery to approve the minutes for the September 12, 2019 meeting. Commissioner Cloward SECONDED the motion. The voting was unanimous. Motion carried.
- 2. <u>Public Comment</u>: The PC received public comments from David Early, Bill Love, Randy Day, Kelly Green, Lowry Redd, Ann Austin, Rene Trout, Marjorie Haun, David Carpenter, Andrea Wilson and Patrick Barry.

3. **Administrative Items:**

- 3.1 <u>Power permits to undeveloped lots</u>. Staff has a question how the PC wants to approach these permits as they come in and if there needs to be an ordinance governing these. Grand County requires a point of use for such a permit, SJC presently doesn't. The reaction of the PC was mixed and they'd like to discuss it again next month.
- 3.2 <u>Sharrell Carlson, Proposed RV project</u>. Sharrell Carlson from Spanish Valley wants to develop a RV park in Spanish Valley six (6) spaces have been there for

roughly fifteen years. He wants to cut his power from the front of his property, which presently services the six (6) spaces to the back of his property. The PC questioned whether they should govern change of power source. His daughter also wants to perhaps put a house on the lot. He wants to use the spaces for family and an RV business. Chairperson Schafer suggested he apply for a conditional use permit for his project.

- 3.3 <u>Hummingbird Nest Project</u>. Hilda Balon, the owner of the project addressed the private road that is presently too narrow for dedication to the county and will be maintained by the residents. Staff reviewed the project and had no comments. A motion was made by A MOTION was made by Commissioner Flannery to approve the Hummingbird Nest plat. Commissioner Wilson SECONDED the motion. The voting was unanimous. Motion carried.
- 3.4 Proposed subdivision: Legacy Fields, Lucas Blake. Surveyor Lucas Blake presented a preliminary plat for a 117 lot subdivision in La Sal on 150 acres. It will be accessed by Markel Lane and Bobbie Lane in La Sal. The lots all exceed 1.0 acre with 1.1 acre being the average lot size. All the lots will likely be serviced by private wells and septic, however, there is the possibility that the lots will be serviced by a community water system. The roads will be dedicated to the county. Staff has only seen the preliminary plat for the subdivision, but Blake also brought a final plat for an 18 lot phase 1. The PC would like to see a topo of the project and was concerned about drainage on the property. The property has attached two (2) water rights that service two (2) wells on the property. According to the developers, they've approached the state and the state water rights people stated that each property owner can seek a well permit to drill a well. However, the developer is also considering a community water system. Commissioner Deeter, who was absent, previously expressed concern about this project and a draw down of the aquifer that most people in La Sal pump their water from. Commissioner Flannery feels like the water issue is a non-issue because its controlled by the state, the proposal meets the zoning for the area, his only concern is the drainage issues.
- 4. **Presentation:** Contractor Mark Vlasic, Landmark Design presented on the proposed Spanish Valley Ordinances.
- 5. **Public Hearings:** Chairperson Schafer decided not to open and close each public hearing and stated that he would give each person commenting three (3) minutes of time to comment.

A MOTION was made by Commissioner Cloward to move into the scheduled public hearings concerning the proposed Spanish Valley Ordinances. Commissioner Flannery SECONDED the motion. The voting was unanimous. Motion carried.

- 5.1 Spanish Valley Residential (SVR) District.
- 5.2 Spanish Valley Planned Community (PC) District.

- 5.3 Spanish Valley Residential Flex Planned Community (RF) District.
- 5.4 Spanish Valley Business Flex Planned Community (BF) District.
- 5.5 Spanish Valley Highway Flex Planned Community (HF) District.
- 5.6 Spanish Valley Highway Commercial (HC) District.
- 5.7 Spanish Valley Water Efficient Landscape Requirements.
- 5.8 Spanish Valley Outdoor Lighting and Sign Illumination Requirements.
- 5.9 Spanish Valley Sign and Display Requirements.
- 5.10 Spanish Valley Overnight Accommodations Overlay District Requirements.

The PC received public comments for and against the ordinances from Bill Love, Randy Day, Linda Smurz, Mark Shapiro, Colby Smith, Rene Trout, Amy Weiser, Brittany Elles, Kyle Kimmerlee, Kelly Shumway, Andrea Wilson, Pat Barry, Monet Clark, Anne Austin, David Carpenter, Carolynn Dailey, Kerry Buhanan, and Elise Erler.

The PC discussed what changes need to be made to the text and to the map and how to determine what property want those changes. It was determined that changes needed to be made for consideration at the PCs next meeting on Nov. 14, 2019.

A MOTION was made by Commissioner Wilson to close the scheduled public hearings concerning the proposed Spanish Valley Ordinances. Commissioner Schrenk SECONDED the motion. The voting was unanimous. Motion carried.

5.11 Amendment of Chapter 11: Multiple Use, Agricultural, Rural Residential Districts Adoption, specifically Subsection 11-3 of the San Juan County, Utah Zoning Ordinance (2011) to amend the minimum lot sizes in those districts from one-acre to as small as one-quarter acre as compatible with state regulations on water and sewer sources and lot sizes.

A MOTION was made by Commissioner Wilson to move into the above scheduled public hearing. Commissioner Cloward SECONDED the motion. The voting was unanimous. Motion carried.

No public comment was made on the regulation to conform with state regulations. Commissioner Flannery read the proposed ordinance.

A MOTION was made by Commissioner Cloward to close the scheduled public hearings concerning the proposed amendment of Chapter 11: Multiple Use, Agricultural, Rural Residential Districts Adoption, specifically Subsection 11-3 of the San Juan County,

Utah Zoning Ordinance (2011) to amend the minimum lot sizes in those districts from one-acre to as small as one-quarter acre as compatible with state regulations on water and sewer sources and lot sizes. Commissioner Schrenk SECONDED the motion. The voting was unanimous. Motion carried.

5.12 Adoption of a new Section 4 of Article II. Planning Requirements for All Zones in San Juan County in the San Juan County Subdivision Ordinance (2016) to create a minor subdivision ordinance permitting developments up to four lots to be exempt from the platting requirements of the subdivision ordinance.

A MOTION was made by Commissioner Flannery to move into the above scheduled public hearing. Commissioner Cloward SECONDED the motion. The voting was unanimous, Motion carried.

A question was posed about platting requirements. With this proposed ordinance staff would review to make sure all county requirements are met. This requirement would pertain to new subdivisions. The PC would like to see some changes to language, especially those pertaining to survey requirements.

A MOTION was made by Commissioner Schrenk to close the scheduled public hearings concerning the proposed adoption of a new Section 4 of Article II. Planning Requirements for All Zones in San Juan County in the San Juan County Subdivision Ordinance (2016) to create a minor subdivision ordinance permitting developments up to four lots to be exempt from the platting requirements of the subdivision ordinance. Commissioner Flannery SECONDED the motion. The voting was unanimous. Motion carried.

6. <u>Legislative Items</u>:

- 6.1 Planning Commission consideration of the Spanish Valley Residential (SVR)
- 6.10 District; Spanish Valley Planned Community(PC) District; Spanish Valley Residential Flex Planned Community (RF) District; Spanish Valley Business Flex Planned Community (BF) District; Spanish Valley Highway Flex Planned Community (HF) District; Spanish Valley Highway Commercial (HC) District; Spanish Valley Water Efficient Landscape Requirements; Spanish Valley Outdoor Lighting and Sign Illumination Requirements; Spanish Valley Sign and Display Requirements and Spanish Valley Overnight Accommodations Overlay District Requirements for possible recommendation to the Board of San Juan County Commissioners.

Chairperson Schafer posed the question whether they vote on the ordinances as a block or break them up to vote on them. Commissioner Nelson had questions about residential areas, overnight rentals and grandfathering questions. Mark Vlasic stated that should be looked into but it was outside his scope of work. Commissioner Wilson said he couldn't support the suggested ordinances until all the changes are made. He doesn't favor passing them now and working on amendments later. Commissioner Schrenk doesn't like the split lots

with some landowner's properties split into multiple zones. Commissioner Lloyd listed a lot of properties being used presently as commercial and should be protected as commercial. Chairperson Schafer doesn't favor adopting a poor map now and make changes later. Commissioner Cloward feels that is acceptable. Commissioner Wilson agrees with Commissioner Schafer that now is the time to make the changes - not later in an amendment. Commissioner Flannery questioned why the body was willing to pass a less than perfect set of ordinances last year and move forward making changes as opposed to now when some on the PC are not willing to do so. Chairperson Schafer reiterated that he still favors the original proposed zoning and the original dark skies ordinance.

A MOTION was made by Commissioner Cloward to recommend the proposed Spanish Valley Ordinances 6.1-6.10 to the county commission as written. There was no SECOND. The motion died from lack of a second.

A MOTION was made by Commissioner Wilson to make the necessary changes the map and text of the proposed Spanish Valley Ordinances and bring them back at the next meeting for consideration. Commissioner Nelson SECONDED the motion. Commissioner Flannery raised some his issues with the dark skies, one truck stop restriction, and drainage issues. Commissioner Flannery also asked Mark Vlasic if he got the names and properties of those presently in the commercial zone that want to stay commercial can he make a map that would reflect that. Mark said he could. Mark suggested they as a body approve the Ordinances as is and suggest those changes to the county commission. There was more discussion on how to make changes before the next meeting and how to reach out to landowners to see what they prefer for their properties. Commissioner Schafer once again reiterated that he doesn't support passing the ordinances with an eye on changing them later. Commissioner Flannery asked about Mark's contract and Mark agreed he'd get the changes made if he received them. A vote was taken with four PC commissioners - Schafer, Wilson, Nelson and Schrenk voting for the motion and two PC commissioners - Cloward and Flannery voting against. Motion carried 4-2 for the ayes.

6.11 Amendment of Chapter 11: Multiple Use, Agricultural, Rural Residential Districts Adoption, specifically Subsection 11-3 of the San Juan County, Utah Zoning Ordinance (2011) to amend the minimum lot sizes in those districts from one-acre to as small as one-quarter acre as compatible with state regulations on water and sewer sources and lot sizes.

A MOTION was made by Commissioner Wilson to recommend the reduction of lot sizes ordinances as presented. Commissioner Cloward SECONDED the motion. The voting was unanimous. Motion carried.

Adoption of a new Section 4 of Article II. Planning Requirements for All Zones in San Juan County in the San Juan County Subdivision Ordinance (2016) to create a minor subdivision ordinance permitting developments up to four lots to be exempt from the platting requirements of the subdivision ordinance.

It was determined that there are some issues with this ordinance and the PC decided to table the matter for more discussion next month.

7. **<u>Building Permit(s) Review:</u>**

7.1 Presentation of building permit list

DISCUSSION

8. <u>Adjournment</u>. A MOTION was made by Commissioner Nelson to adjourn. Commissioner Flannery SECONDED the motion. The voting was unanimous. Motion carried. The meeting ended at 10:19 pm.

David Everitt
Interim County Administrator
San Juan County, Utah
deveritt@sanjuancounty.org

Walter Bird County Planner San Juan County, Utah walterbird@sanjuancounty.org

TRANSMITTAL LETTER

DRAFT ORDINANCES TO RESOLVE THE TEMPORARY PROHITION OF HIGHWAY COMMERCIAL DEVELOPMENT ALONG US-191 IN THE SAN JUAN COUNTY PORTION OF THE SPANISH VALLEY

Dear David and Walter,

Attached are Draft Ordinances developed in response to the temporary prohibition (moratorium) on commercial development along US-191 in the San Juan County portion of the Spanish Valley.

We have carefully reviewed the moratorium legislation, engaged with and listened to local residents, reviewed previous plans and public input, analyzed comments and ideas. The result is ten specific ordinances that balance the needs and desires of the local community and are grounded in sound planning principles.



Artspace Solar Gardens 850 South 400 West | Studio 104 Salt Lake City, Utah 84101 801.474.3300 www.ldi-ut.com

We will post the draft ordinances and this letter on our project web page in order to facilitate public access to the draft documents and will email members of the public who have participated to let them know the drafts are available. We would appreciate it if you could forward this information to members of the Planning Commission, County Commission and any other interested stakeholders that we are unaware of.

Thank you for the opportunity to serve the citizens of San Juan County in this effort. We look forward to presenting the ordinances to the planning commission in the near future as part of the adoption process.

Respectfully yours,

Mark Vlasic, ASLA, PLA, AICP

President & Owner/Principal-in-Charge

Landmark Design

San Juan County Spanish Valley Development Ordinances

of the

San Juan County Zoning Ordinance

September 13, 2019

Draft

DRAFT OCTOBER 13, 2019

DRAFT OCTOBER 13, 2019

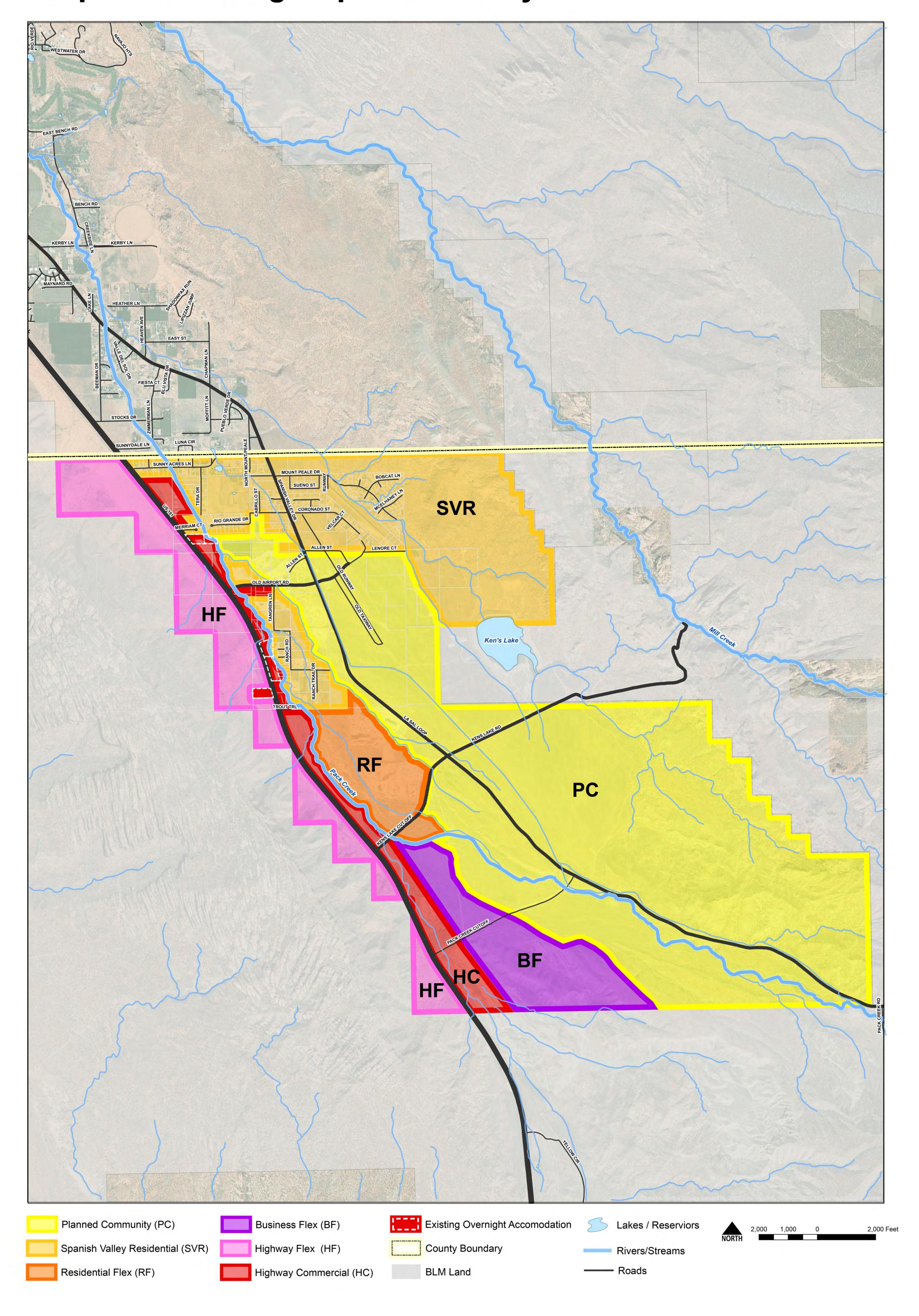
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DRAFT OCTOBER 13, 2019

DRAFT OCTOBER 13, 2019

Proposed Zoning - Spanish Valley



Chapter 1: Spanish Valley Residential (SVR) District

An Ordinance creating the *Spanish Valley Residential District* of the San Juan County Land Use Ordinance for the purpose of managing growth and development in the non-federal lands in northernmost part of the San Juan County portion of Spanish Valley. See proposed Spanish Valley Zoning Map for applicable locations.

Purpose

Uses
Lot Design Standards
Mix of Housing Types
Constrained Lands
Measurements and Exceptions
District Standards
Subdivision Standards
Streets
Sidewalks and Trails
Easements
Drainage
Water Supply

Purpose

The Spanish Valley Residential (SVR) District is designed primarily to accommodate residential uses in large lot (one-acre or greater) and smaller lot (1/4 acres up to 1 acre) developments. In addition to the Uses and Lot Design Standards of this section, development in this district shall be in compliance with all other applicable provisions of the San Juan County Land Use Ordinance, and shall promote and protect public health, safety, and welfare.

Uses

Uses are allowed in the SVR District in accordance with Table 1-1:

Permitted Uses

Uses identified with a "P" in the table shall be permitted in the SVR District, subject to compliance with all applicable conditions and all other provisions of this Code.

Conditional Uses

Uses identified with a "C" in the table shall be permitted in the SVR District only upon approval of a Conditional Use Permit by the County in accordance with the Conditional Use procedures and standards of the Zoning Ordinance.

Lot Design Standards

All development in the SVR District shall be subject to the following lot design standards, which generally allow for variety in housing and building types while maintaining the overall character of residential neighborhoods. This approach promotes better site layout and energy efficient

development, affordable life-cycle housing, and development intensities that match existing and proposed infrastructure investments.

Table 1-1
Spanish Valley Residential (SVR) District Uses

Use Category	Specific Use				
RESIDENTIAL USES					
Dwelling, single-family	Р				
Dwelling, two-family (duplex)	Р				
Dwelling, Manufactured	Р				
Accessory Buildings and Uses	P/C				
All other household living uses (5 th wheels, trailers, etc.)	С				
CIVIC AND INSTITUTIONAL USES					
Day Care	С				
Educational Facilities, Public	Р				
Educational Facilities, Private	С				
Government Facilities and Public Institutions	С				
Institutions, Private or Non-Profit	С				
Medical Facilities	С				
Places of Worship	Р				
Utilities	С				
PARKS, OPEN SPACE AND AGRICULTURAL USES					
Parks and Open Spaces, Public	Р				
Parks and Open Spaces, Private	С				
Farmland, Grazing and Pasture	Р				
Animal Husbandry - small animals (pigs, goats, lambs, etc.)	Р				
Animal Husbandry - large animals (cows, cattle, horses, etc.)	P (=/> 1 acre lots only)				

Minimum Requirements

Every building erected or installed must be located on, and every plat submitted for approval must show, a lot or building parcel that meets the minimum requirements of at least one lot type permitted under this article, based on underlying zoning and subdivision type.

Every building and lot must have direct access to one of the following:

- 1. A public street
- 2. An approved private street or driveway
- 3. A public or private street via a public or private alley

All structures must be located on lots or parcels that provide safe and convenient access for servicing, fire protection and required on-site parking. No lot shall be approved that does not meet the minimum lot area requirements of this Code except in the following cases:

1. Nonconforming lots

2. Public Utilities

The uses and densities listed in this chapter are allowed by right unless otherwise expressly stated. Each project must comply with all of the applicable development standards of this chapter.

Residential Density and Dimensional Standards

Residential development shall be subject to the maximum density and minimum dimensional standards of the SVR District in accordance with Table 1-2.

TYPE 1 developments shall have demonstrated access to a municipal water and sewer system.

TYPE 2 developments have no access to municipal water and sewer systems and will rely on private wells and septic systems as described elsewhere in this Code.

Table 1-2
Residential Density and Dimensional Standards

STANDARD	TYPE 1	TYPE 2
Max. Density (dwelling units/acre)	4	1
Min. Parcel Size (SF)	10,890	43,560
Min. Front Yard and Street Side Yard setback	25′	25'
Min. Interior Side Yard setback	8'	8'
Min. Rear Yard setback	20'	20'
Min Lot Width	75'	75′
Max. Bldg. Coverage (% of lot)	40%	40%
Max. Height Principal Structure	Three stories not to exceed 35'	Three stories not to exceed 35'
Max. Height Accessory Structure	Two stories not to exceed 24'	Two stories not to exceed 24'
Fence Height	6' max, 4' max for front yard	6' max, 4' max for front yard

Mix of Housing Types

Two-family homes may comprise no more than 50 percent of the total dwelling units of any proposed SVR District subdivision. In no case shall the SVR District density of four dwelling units per acre be exceeded for the overall subdivision site.

Constrained Lands

Constrained lands include lands with natural slopes greater than 30 percent, jurisdictional wetlands, lands in the 100-year floodplain, public drinking water supply sources (recharge areas for wells and aquifers), lands affected by unmitigable geo-hazards, and riparian habitats unless mitigated by a licensed engineering study.

Constrained lands in all developments and subdivisions shall be identified on plats and remain unoccupied by buildings or impervious surfaces.

Land Suitability

Land deemed to be environmentally unsuitable shall not be platted for residential occupancy, or for such other uses as may increase danger to health, life, or property, or aggravate erosion or flood hazard. Such land within the plat shall be restricted for such uses as shall not be endangered by periodic or occasional inundation or shall not produce unsafe living conditions.

The County shall not approve the subdivision of land if it is determined that the site is not suitable for platting and development purposes.

Measurements and Exceptions

Lot Area

Lot area refers to the amount of horizontal land area within lot lines. No building permit or development approval shall be issued for a lot that does not meet the minimum lot size requirements of this chapter, with the following exceptions:

Lot Area Reduction for Public Purpose

When an existing lot is reduced as a result of conveyance to a federal, state or local government or homeowners association for a public purpose and the remaining area is at least three-quarters of the required minimum lot size for the SVR District in which it is located, the remaining lot shall be deemed to be in compliance with the minimum lot size standards of this chapter.

Utility Facilities

Utility facilities using land or an unoccupied building requiring less than 1,000 square feet of site area are exempt from the minimum lot size requirements of the SVR District.

Required Yards (Setbacks)

Setback refers to the unobstructed and unoccupied open space between a structure and the property line of the lot on which the structure is located. Setbacks shall be unobstructed by any part of a structure from the ground to the sky and measured as the horizontal distance between a property line and the furthermost projection of the structure, except as provided otherwise in this chapter.

A. Front Yard Setback

1. Corner Lots

For lots with frontage on two intersecting public or private streets, such a lot shall be considered to have two front lot lines and shall comply with front yard setbacks from each front lot line.

2. Double Frontage Lots

Where lots have double frontage, running through from one street to another, a required front yard setback shall be provided on both streets.

B. Cul-De-Sacs

Notwithstanding any other provisions of this chapter, lots fronting on a cul-de-sac shall have a minimum frontage of 30 feet and a minimum lot width of 40 feet.

Maximum Height

A. Measurement

1. Buildings

Building height shall be determined by measuring the vertical distance between the lowest point where the wall face of the building intersects finished grade around the perimeter of the building (or structure other than fences, telecommunications and microwave towers, and antennas) and the highest point on the building.

2. Fences and Walls

Height of fences or walls shall be measured as the vertical distance between finished grade on the highest side of the fence or wall to the top of the fence or wall.

Building Coverage

A. Measurement

The maximum area of the lot that is permitted to be covered by buildings, including both principal structures and accessory buildings.

B. <u>Permitted Exceptions</u>

Building coverage does not include paved areas such as driveways, uncovered porches or patios, decks, open swimming pools, or roof overhangs of less than 5 feet.

District Standards

All principal residential structures in the SVR District shall comply with the following requirements:

- **1.** All properties shall be designed in accordance with the requirements of the Water Efficient Zoning Ordinance.
- **2.** The minimum spacing between dwellings shall be 16 feet, with an additional 8 feet per story provided between buildings for every story over 2 stories.

3. Manufactured Homes shall:

- a. Utilize non-reflective siding materials; i.e. wood, stucco, adobe, brick, or stone or material that looks like wood, stucco, adobe, brick, or stone;
- b. Be placed on a concrete slab-on-grade or concrete perimeter foundation;

- c. Have a minimum 24-foot horizontal wall dimension on at least 2 non-opposing sides:
- d. Be skirted with a material or product specifically designed for the skirting of such homes. Required skirting shall be maintained so as not to provide a harborage for animals or create a fire hazard.
- e. Have running gear, tongues, axles and wheels removed from the manufactured home at the time of installation.
- f. Be permanently attached to a foundation. Anchors and tie-downs, such as cast-inplace concrete "dead-men", eyelets embedded in concrete slabs or runways, screw augers, arrowhead anchors, or other devices shall be used to stabilize the manufactured home.
- g. Have a minimum finished floor elevation at least 24 inches above the exterior finish grade, as measured at the main entrance into the dwelling.
- h. Shall comply with current building code requirements, the standards of this ordinance, and in accordance with current FHA and HUD guidelines.
- i. Shall allow only one manufactured home per designated lot (manufactured home communities shall be permitted as part of a Planned Community only).
- 4. The keeping of no more than four (4) large animals and livestock shall be considered a permitted use on parcels with more than one acre and less than 5 acres. These standards shall not be applicable to parcels larger than 5 acres.
- **5.** The keeping of no more than four (4) small agricultural animals (sheep, pigs, goats, etc.) shall be considered a permitted use on parcels with more than one-half acre and less than 5 acres. These standards shall not be applicable to parcels larger than 5 acres.
- **6.** Barns, stables, coops, animal sheds or similar structures shall be set back at least 100 feet from existing dwellings and 20 feet from any open waterway. Surface drainage from such structures shall not be permitted to drain into a natural stream or into a drainage way that drains into a natural stream and shall comply with State of Utah Health Code.

Subdivision Standards

Applicability

All plats and subdivision of land within the SVR District shall conform to the following rules and regulations.

Lot Configuration

The lot size, width, depth, shape and orientation, and the minimum building setback lines shall be appropriate for the location of the subdivision and for the type of development and use contemplated and shall not be less than those specified as minimum standards by the SVR District. The depth and width of properties shall be adequate to provide for the offstreet service, parking facilities and fire/safety requirements required in the Zoning Ordinance.

Side Lot Lines

Side lot lines shall be substantially at right angles to street lines unless otherwise approved by the Planning Commission.

Street Frontage Required

Each new lot or building tract shall front upon a public street.

Double Frontage Lots

Double frontage lots shall be avoided, except where essential to provide separation of residential development from traffic or to overcome specific disadvantages of topography and orientation.

Flag Lots

Flag-shaped or panhandle shaped lots may be created in either TYPE 1 or TYPE 2 developments if all of the following requirements are met:

- 1. The lot has at least 25 feet of frontage on a dedicated public street, which frontage served as access only to the subject lot or parcel.
- 2. The "handle" portion of the lot is at least 25 feet in width, and not more than 250 feet in length.
- 3. The body of the lot meets the lot area and lot width and setback requirements of the applicable TYPE.

Large Lots

Where the area is divided into larger lots than for normal San Juan County building sites and, in the opinion of the Planning Commission, any or all of the tracts are susceptible to being re-subdivided, the original subdivision shall be such that the alignment of future street dedications may conform to the general street layout in the surrounding area and so that the larger tracts may be later subdivided in conformance with the requirements of this Code and the minimum standards specified by the applicable zoning district.

Streets

Applicability

All developers shall be required to construct streets within the subdivision in accordance with San Juan County Code requirements.

Street Layout

Unless otherwise approved by the Planning Commission, provisions shall be made for the extension of streets. All streets shall bear a logical relationship to the topography and to the location of existing or planned streets on adjacent properties. Adequate local streets shall be provided to accommodate the subdivision and provide access to lots. The arrangement of streets in a subdivision shall either:

1. Provide for the continuation or appropriate projection to existing principal streets in surrounding areas; or

 Conform to a plan for a neighborhood or planned unit development approved by the Planning Commission to meet a particular situation where topographical or other conditions make continuance or conformance to existing streets impracticable or where neighborhood design makes a varied plan appropriate.

Street Connections

The system of streets designated for a subdivision, except in unusual cases, must connect with streets already dedicated in adjacent subdivision(s); and where no adjacent connections are platted, must in general be the reasonable projection of streets in the nearest subdivided tracts, and must be continued to the boundaries of the tract subdivided, so that other subdivisions may connect therewith. Reserve strips of land controlling access to or egress from other property or to or from any street or alley or having the effect of restricting or damaging the adjoining property for subdivision purposes shall not be permitted in any subdivision unless such reserve strips are conveyed to San Juan County in fee simple.

Half Right-of-Way (R.O.W.)

Half streets shall be prohibited except where essential to the reasonable development of the subdivision and where the Planning Commission finds it will be practicable to require the dedication for the other half of a street when adjoining property is subdivided.

Street Intersections

More than two streets intersecting at a point shall be avoided, except where it is impractical to secure a proper street system otherwise. Intersections shall be as near 90 degrees as possible and in no cases shall the intersection angle being less than 60 degrees.

Street Jogs

Non-intersecting streets with centerline offset of less than 125 feet shall not be approved.

Dead-End Streets

Dead-end streets, except for cul-de-sacs, shall be prohibited unless they are designed to connect with future streets on adjacent lands that have not been platted. In cases where these types of dead-end streets are allowed, a temporary turnaround with a minimum radius of 50 feet shall be constructed.

Cul-de-sacs

Cul-de-sacs shall meet the San Juan County Code requirements. Ordinarily, cul-de-sacs are discouraged as they do not result in a continuity of existing streets or streets pattern and may be used only where unusual drainage or land ownership configurations exist that make other designs impractical.

Highway Access Permit

A Highway Access Permit must be approved by UDOT for each new subdivision with direct access to a state or federal highway. Turn lanes, frontage road(s), curb and gutter may be required along the entire highway frontage if required by UDOT.

Street Design Standards

Street and alley widths, curves, grades design speed and centerline radius shall meet San Juan County Code requirements.

Turn By-Passes and Turn Lanes

Right-turn by-passes or left-turn lanes may be required at the intersection of collector streets if traffic conditions indicated they are needed. Sufficient rights-of-way shall be dedicated to accommodating such lanes when they are required.

Street Names and Numbers

All street names shall be as established subject to approval of San Juan County Code requirements. When streets are in alignment with existing streets, any new streets shall be named according to the streets with which they correspond. Streets which do not fit into an established street-naming pattern shall be named in a manner which will not duplicate or be confused with existing streets within the Spanish Valley Area Plan or its environs.

Street lighting

Street Lighting shall conform to Spanish Valley Outdoor Lighting and Sign Illumination Standards. The developer shall pay the costs of purchasing and installing all street lighting equipment. Street lighting design plans shall be subject to the approval of designated San Juan County Staff. The type of equipment, method of installation and location of the wiring and light poles shall meet the minimum standards and requirements of the electric company from which electricity is to be purchased. All street lighting shall be shielded and directed toward the ground so as to minimize horizontal view and visibility of the light source. All intersections with a major collector street shall have at least one streetlight.

Sidewalks and Trails

Applicability

This section is intended to ensure adequate pedestrian access is available to serve uses that need and benefit from such access. If a builder or property owner believes that a proposed use does not need or benefit from pedestrian access, a written request for a waiver may be submitted to the Zoning Administrator describing the use and explaining why pedestrian access should not be required as a condition of the building permit for the proposed use.

Trails

Trails shall be designed as single track and multi-use trails depending on the specific need and conform to the standards in Table 1-3.

Table 1-3
Trail Design Standards

	Cross-	Min.	Min.	Clearing		Preferred Surface Materials			
	Slope Range	Trail Width	R.O.W. Width	horizontal	vertical	natural	crushed stone	asphalt	concrete
Single- track Trails	0-20%	3'	6′	1.5'each side of trail	10′	Yes	Yes	No	No
Multi-use Trails	0-10%	12'	15′	1.5' each side of trail	10'	Yes	Yes	Yes	Yes

Easements

Utility Easements Required

Utility easements shall be provided in all residential areas unless otherwise approved by the Planning Commission and in commercial and industrial districts, except that the Planning Commission may waive the requirement where other definite and assured provision is made for service access consistent with and adequate for the uses proposed.

Minimum Width

The minimum rights-of-way width of each utility easement shall be 5' minimum or as required by the utility authority.

Fire Lanes and Emergency Access Easements

Fire lanes and emergency access easements 20 feet in width shall be provided where required by the fire authority having jurisdiction.

Waterway Easements

When a proposed subdivision or development is traversed by an irrigation ditch or channel, natural creek or stream, or a proposed drainage easement, an easement shall be provided sufficient for drainage and to allow for maintenance of the drainage system.

- The minimum right-of-way width of each drainage easement shall be 10 feet minimum for canals and ditches, or as otherwise required by the canal or ditch authority and/or San Juan County requirements.
- 2. Buffers shall be a minimum of 50-feet from top of bank on both sides of Pack Creek and 25 feet from the top of bank on both sides of other perennial and ephemeral streams to preserve the stream corridors and provide adequate access easement for drainage, flood control and storm water maintenance. Parks, trails and underground utility easements are acceptable uses within the stream buffer; fences, walls and other structures are not permitted within the buffer.

Trail Easements

When a proposed development or subdivision is traversed by a public trail shown on an adopted plan or when the Planning Commission finds that a trail easement can better serve the proposed development than a sidewalk, an easement shall be provided sufficient for

public trail construction, maintenance and access purposes according to San Juan County Code requirements.

Adjoining Areas

When easements in areas adjoining proposed subdivisions are necessary to provide adequate drainage thereof or to serve such subdivisions with utilities, the developer shall obtain such easements.

Drainage

Applicability

Applicants shall provide, at applicant's expense, drainage facilities in accordance with the requirements of the San Juan County Code requirements which will become integral parts of the canal, ditch, waterway, and street or roadway drainage system. The dimensions of all drainage structures must be approved by San Juan County prior to installation and as required for easements elsewhere in this code. Design shall be based on environmentally sound site planning and engineering techniques. It is especially critical that storm water management systems be designed for an entire drainage basin rather than just for specific sites. If improvements are identified and necessary downstream of the proposed development and no approved capital improvement plan exists to address the necessary improvement, the developer shall be required to demonstrate that such existing drainage features are adequate to serve the anticipated development and to protect the public health, safety, and general welfare at full build out under existing zoning. Where such demonstration is not made, the applicant or developer shall be required to install such necessary improvements.

Minimum Standards

A. Natural and Historic Drainage Ways

All historic flood and drainage ways shall be protected from alteration such that their primary function as storm water facilities shall be upheld.

B. 100-Year Storm

All drainage and flood control facilities shall be designed to handle the calculated difference between historic flows and the anticipated post-development 100-year frequency storms for maximum period of intensity over the entire drainage basin which the subdivision serves, or other standards required by San Juan County Code. The "100-year storm" referred to herein shall mean that storm run-off is calculated on the basis of a fully developed watershed.

C. Erosion

Where free fall of water occurs, satisfactory means shall be provided to prevent erosion of soil.

D. Catch Basins and Culverts

Catch basins and culverts shall be constructed in accordance with the San Juan County Code requirements

E. Engineered Design

All drainage shall be designed by a Utah licensed professional engineer and approved by San Juan County authorities.

Water Supply

General

New development shall provide water supply that is sufficient in terms of quality, quantity and dependability for the proposed development. In making its determination as to whether the proposed water supply meets this standard, the decision-making body shall give substantial weight to the recommendations of State, County and applicable service district authorities and their associated standards. All water systems shall be provided by or through approved water and sewer service agencies and meet all applicable requirements of the San Juan County Code requirements.

Municipal and District Water Systems

If all or part of a proposed development is within the jurisdiction of an approved public water system, then the applicant must obtain a written certification from the public water service provider stating that it is able to provide an adequate supply of drinking water with adequate quantity, quality and sufficient pressure to meet the needs of the proposed development based on the projected water usage of the development. Individual or common wells or other private water systems shall be permitted only when the subdivision boundary is outside the jurisdiction of an approved public water system able to serve the development.

Chapter 2: Spanish Valley Planned Community (PC) District

An ordinance creating the *Spanish Valley Planned Community (PC) District* of the San Juan County Land Use Ordinance for the purpose of creating a new zone (PC Zone) to accommodate large-scale master-planned development in the non-federal lands in the San Juan County portion of the Spanish Valley. See proposed Spanish Valley Zoning Map for applicable locations.

Purpose

Land Use Districts
Minimum Requirements
Permitted Uses
Conditional Uses
Planning and Approval Process for PC Zones
PC Zone Plan
Community Structure Plan (CSP)
Project Plan/Subdivision Plat
Site Plan Review

- **Development Standards**
 - (A) Open Space and Common Areas
 - (B) Fencing, Screening, Clear Vision
 - (C) Architectural Standards
 - (D) Water-conserving Landscaping Requirements
 - (E) Lighting
 - (F) Other Requirements

Development Agreement

Purpose

The purpose of the Spanish Valley Planned Community (PC) District is to provide a regulatory tool that allows large properties in the San Juan County portion of the Spanish Valley to be developed in accordance with a specific plan designed to achieve the following:

- 1. To promote and protect the public health, safety, and welfare.
- 2. To implement the objectives and policies of the San Juan County General Plan.
- 3. To facilitate development within the San Juan County portion of the Spanish Valley in accordance with the Spanish Valley Area Plan that was adopted as part of the general plan. This plan promotes high quality, innovative and creative development that includes a mixture of uses, building types, varying densities and lot sizes and sufficient diversity of housing types to meet the full life-cycle housing needs of local residents, a variety of mixed use, commercial and flex uses, adequate amenities, and the preservation of open space.
- 4. To safeguard and enhance environmental amenities and the quality of development.
- 5. To attain the physical, social, and economic advantages resulting from comprehensive and orderly planned use of land resources.
- 6. To lessen vehicular traffic congestion and assure convenience of access.

- 7. To secure safety from fire, flood, and other natural dangers.
- 8. To provide for adequate light, air, sunlight, and open space.
- 9. To promote and encourage conservation of scarce resources.
- 10. To preserve the unique landforms, views and environmental qualities of the Spanish Valley.
- 11. To prevent overcrowding of land and undue concentration of population.
- 12. To facilitate the creation of a convenient, attractive, and harmonious community with a desirable living and working environment with unique identity and character.
- 13. To attain a desirable balance of residential and other land uses.
- 14. To promote a pedestrian friendly environment that encourages transit and bicycle use.
- 15. To expedite the provision of adequate and essential public services.
- 16. To promote economical and efficient use of the land and water.
- 17. To provide a process for the initiation, review, and regulation of large-scale, comprehensively planned development that affords flexibility within the context of an overall development program and specific, phased development plans coordinated with the provision of necessary public services and facilities.

This chapter establishes an approval and entitlement process to promote thoughtful and efficient land use patterns that would otherwise be difficult under typical zoning ordinances. The Spanish Valley area may have more than one PC Zone.

PC Zone(s) may include residential neighborhoods and subdivisions; neighborhood commercial centers; business, research and educational campuses; highway commercial and flex development areas; and parks and open space with convenient pedestrian access and connections. Individual structures within each PC Zone may contain mixed uses. Permitted densities may be higher than those permitted in surrounding districts.

Land Use Districts

Each PC Zone shall establish land uses and development patterns, densities, and standards unique to that zone. Upon approval, through the process set forth in this chapter, the land uses and development patterns and densities shall be established pursuant to the PC Zone Plan and one or more development agreement(s) and accompanying Community Structure Plan(s). Specific land uses proposed in the PC Zone may only be established in conformance with provisions of this chapter.

Each PC Zone may consist of any number or combination of the following land use districts that shall be identified in the Community Structure Plan as provided in this chapter.

Central Development Areas

These are the flattest, least sensitive and easiest-to-develop sites in the Spanish Valley, which makes them suitable for a wide range of residential and park/open space uses. These are the preferred areas for locating higher residential density and mixed-use neighborhood centers, where a mix of residential, locally-scaled commercial and civic services will be provided. 4-5 residential units/ERUs per acre.

Perimeter Development Areas

These areas are relatively isolated, located in the foothills and topographically challenged edges of the Spanish Valley. They are proposed for lower-density residential uses and earmarked for long-term, phased development. 1-2 residential units/ERUs per acre. Cluster development, conservation subdivisions and larger lot single-family uses are generally supported in these areas.

Highway Commercial Development Areas

These areas support highway-based commercial uses located along U.S. Highway 191. As specifically detailed in the Highway Commercial ordinance, uses should meet the needs of the Spanish Valley and nearby region, as well as the travelling public. 6-12 residential units/ERUs per acre.

Flex Development Areas

These areas are divided into three specific types of flex development:

- Highway Flex
- Business Flex
- Residential Flex

Flex areas are generally located in close proximity to U.S. Highway 191 and intended to accommodate a range of uses focused on creating an economic base for the Spanish Valley and San Juan County. While flex uses should generally be designed and developed according to the requirements of this chapter for the PC Zone, there are separate ordinances for each type of flex development.

The range of uses accommodated within the three flex development areas should be professionally designed as coordinated. Projects. Buffers and transitions should be provided between distinctly different uses (such as residential neighborhoods, business uses, distribution uses, highway commercial, specialty residential uses and campuses). 4-5 residential units/ERUs per acre.

Neighborhood Centers

Two Neighborhood Centers are envisioned at the intersection of Spanish Valley Road and Old Airport Road, and the intersection of Spanish Valley Road and Ken's Lake Road. These areas are envisioned to become mixed-use centers that serve the local retail and service needs of the Spanish Valley. Development should emphasize small-scale retail, commercial and recreational uses, in addition to higher-density residential (single and multi-family), public and semipublic uses, and open space uses. Neighborhood Center residential densities are generally the highest permitted in the Spanish Valley, ranging from 6 to 12 residential units/ERUs per acre.

Parks and Open Space

These areas include natural lands and maintained parks that are designed and developed to provide and preserve outdoor recreational activities. A range of types and sizes of parks and open space should be provided to meet the needs of Spanish Valley residents.

Minimum Requirements

The minimum requirements for the PC Zone establishes the basic standards of development. The landowner or developer is encouraged to provide more than the minimum requirements, incorporating additional parks and open space, higher standards of design, and additional amenities as part of creating a superlative community park and open space system.

Large Planned Community:

Each PC Zone of this type shall contain a minimum of 200 acres. If the PC Zone contains multiple owners, the owners/developers may, if necessary, to reach the 200-acre threshold or if the owners/developers desire, combine their properties for planning approval and development purposes. It is anticipated that the resulting projects will be better designed and developed and will include higher density uses and a range of uses and residential types.

Small Planned Community:

Each PC Zone of this type shall contain a minimum of 20 acres under single ownership. This area will allow up to four (4) residential units per acre, and a range of residential units and types.

Manufactured Home Planned Community:

Each PC Zone of this type shall contain a minimum of 10 acres under single ownership and a maximum density as established by FHA and HUD.

A Site Plan shall be prepared, approved and filed with the findings of fact as part of the approval. Each manufactured home site in a Manufactured Home Community shall be clearly designated. Development plans shall comply with the applicable requirements of this chapter and the required Site Plan shall be drawn to scale and shall explicitly illustrate at least the following features:

- 1. Location and dimensions of all project boundaries.
- 2. Location of pavement on adjoining street rights-of-way.
- 3. Location and dimensions of any permanent improvements existing or planned within the Manufactured Home Planned Community, including but not limited to the following:
 - a. Improved surfaces for common driveways, off-street parking and recreation areas;
 - b. Buildings for management, maintenance and recreational purposes;
 - c. Recreational facilities;
 - d. Fences and walls;
 - e. Underground utilities;

- f. Outdoor lighting fixtures; and
- g. The location of pipelines and systems for potable water distribution, sewage collection and fire protection, including location of all fire hydrants.

Permitted Uses

Large Planned Community:

The following uses may be conducted in all areas within a PC Zone of more than 200 acres:

- All uses described in the *Spanish Valley Area Plan (2018)*, which was adopted as part of the San Juan County General Plan, as follow:
 - Residential uses of various types and lot sizes including single family detached; single family attached; multifamily residential; town homes; loft apartments; residential units above ground floor retail or office; and manufactured home communities;
 - Local retail, service, office, and mixed-use housing at designated Neighborhood Centers;
 - A mix of permitted uses (including office/commercial, office/residential, retail/residential) within designated Neighborhood Centers;
 - Small-scale, local businesses that support the day-to-day shopping and service needs of the community, such as restaurants, cafes, restaurants, drycleaners, clinics and offices.
 - Home-based businesses:
 - Health-care facilities;
 - Public facilities, such as schools, libraries, and civic buildings;
 - Private schools and civic/cultural facilities;
 - Common areas, such as parks, plazas, playgrounds, and trails;
 - Churches and other religious facilities;
 - Day-care facilities;
 - Open space, including landscaped areas and areas in natural vegetation, waterways, parks, trails and recreational areas;
 - Business, distribution, specialty residential and commercial as described for the three Flex Development Areas; and
 - Other accessory uses which are ancillary and designed to serve the foregoing uses.

Small Planned Community:

The following uses may be conducted in all areas within a PC Zone of more than 20 acres:

- All uses described in the Spanish Valley Area Plan (2018), which was adopted as part
 of the San Juan County General Plan, as follow:
 - Residential uses of various types and lot sizes including single family detached;
 single family attached; multifamily residential; town homes; loft apartments;

- residential units above ground floor retail or office; and manufactured home communities;
- Local retail, service, office, and mixed-use housing at designated Neighborhood Centers;
- A mix of permitted uses (including office/commercial, office/residential, retail/residential) within designated Neighborhood Centers;
- Small-scale, local businesses that support the day-to-day shopping and service needs of the community, such as restaurants, cafes, restaurants, drycleaners, clinics and offices.
- Home-based businesses;
- Health-care facilities;
- Public facilities, such as schools, libraries, and civic buildings;
- Private schools and civic/cultural facilities;
- Common areas, such as parks, plazas, playgrounds, and trails;
- Churches and other religious facilities;
- Day-care facilities;
- Open space, including landscaped areas and areas in natural vegetation, waterways, parks, trails and recreational areas; and
- Other accessory uses which are ancillary and designed to serve the foregoing uses.

Manufactured Home Planned Community:

The following uses may be conducted in those areas within a PC Zone of more than 10 acres suitable for a Manufactured Home Planned Community:

- All uses described in the Spanish Valley Area Plan (2018), which was adopted as part
 of the San Juan County General Plan, as follow:
 - Residential uses of various lot sizes for single family manufactured communities;
 - Home-based businesses;
 - Common areas, such as parks, plazas, playgrounds, and trails;
 - Day-care facilities;
 - Open space, including landscaped areas and areas in natural vegetation, waterways, parks, trails and recreational areas; and
 - Other accessory uses which are ancillary and designed to serve the foregoing uses.

Conditional Uses

The approved PC Zone Plan or Community Structure Plan may include provisions for specific land uses identified as either a permitted or a conditional use within a given PC Zone and may include uses listed elsewhere in this chapter or additional uses. While generally discouraged, some conditional uses are anticipated in the approved PC Zone Plan, which shall require the approval of the Planning & Zoning Commission, and which may be established by development agreement. Conditional uses, if any, are subject to review and approval as set forth in the San Juan County Code. Design standards for conditional uses shall be included with the applicable Project Specific Standards.

Planning and Approval Process for PC Zone

Development within the PC Zone will require the following plans to be prepared and submitted for approval in accordance with this chapter: PC Zone Plan, Community Structure Plan, and Project Plans and/or Subdivision Plat approval as applicable. The planning and approval process and approving bodies are summarized in Table 2-1:

Table 2-1
Planning and Approval Process for PC Zone

APPLICATION	COVERED AREA	WHAT IS DESCRIBED IN PLAN	APPROVAL LEVEL
PC Zone Plan (Rezone)	Total land area to be rezoned to PC Zone.	 Land area to be rezoned with land use table outlining: proposed permitted and conditional uses, maximum number of residential units, and maximum square feet of nonresidential development. Preliminary Community Structure Plan (CSP). 	Planning Commission (recommendation) and County Commission (adoption)
Community Structure Plan (CSP)	Total land area that was rezoned to PC Zone above.	 Community Structure Plan (CSP). Master Plans of major systems and the inclusion of development standards for the larger development such as major roadways, infrastructure, open space networks, general location of neighborhoods, etc. 	Planning Commission
Development Agreement	Total land area that was rezoned to PC Zone above.	The contract between San Juan County and the individual or entity that owns or controls the subject property, detailing the obligations of both parties, specifying the standards and conditions that will govern development of the property, and describing the vested interests of both parties.	Planning Commission (recommendation) and County Commission (adoption)
Project Plan and/or Subdivision Plat	Multiple phases of development within a CSP for master subdivision approval followed by phased subdivision plats.	Show major development parcel locations, open space system, and major infrastructure associated with roadways. Final plats indicate lot layouts and development regulations.	Planning Commission
Site Plan	Individual sites within the development.	Final site development requirements.	Staff

(A) PC Zone Plan

At the time of application for rezoning, a PC Zone Plan shall be submitted to the Planning Commission for review and recommendation to the County Commission. Following recommendation by the Planning Commission, a PC Zone Plan shall be submitted for review and approval by the County Commission. The approved PC Zone Plan may be amended through standard rezoning procedures.

The PC Zone Plan application shall contain the following information:

- 1. Name of planned community;
- 2. Names, addresses, and phone numbers of applicant and property owner(s);
- 3. Map showing PC Zone location, legal/boundary description, acreage, scale, and north arrow;
- 4. Land use concept plan accompanied by a table showing the land use district types and acreages of all proposed permitted and conditional uses, the maximum number of dwelling units, Floor Area Ratios (FARs), and the total acreage of open space in the PC Zone and areas (in square footage or acreage) of the various non-residential land uses proposed in the PC Zone;
- 5. Map showing existing waterways, major utilities, easements, storm water conveyances, flood boundaries, and other relevant infrastructure; and
- 6. Adjacent parcels, owners, and land uses.

Upon approval, the PC Zone shall constitute an amendment to the Spanish Valley Area Plan for the area covered by the approved PC Zone Plan. The conditions and limitations agreed to in the approval of the PC Zone Plan shall confer a vested right to proceed with the development process established in this chapter for the property(s) included within the applicable PC Zone, including the number of dwelling units and the square footage of nonresidential uses reflected in the approved PC Zone.

(B) Community Structure Plan (CSP)

Following approval of the PC Zone Plan, a Community Structure Plan (CSP) shall be established for all or a portion of the area covered by the PC Zone. The CSP shall be accompanied by a development agreement that codifies the CSP, which shall be submitted for review and recommendation by the Planning Commission, and then review and approval by the County Commission. The CSP shall contain a contiguous area of some or all of the area within the PC Zone that includes one or more of the following land use districts types as indicated in the *Spanish Valley Area Plan (2018)* and described in these San Juan County Spanish Valley Development Ordinances:

- Central Development Area
- Perimeter Development Area
- Flex Development Area
- Highway Commercial Development Area
- Neighborhood Center

• Open Space

Each CSP shall show the following:

- 1. Name of the planned community;
- 2. Names, addresses, and phone numbers of applicant and property owner(s);
- 3. Map showing CSP location, legal/boundary description, acreage, scale, and north arrow:
- 4. Map showing proposed land use district boundaries, and acreages;
- 5. Table showing the maximum number of dwelling units, open space acreage, and acreage(s) of the various non-residential land uses;
- 6. Master circulation system plan, including a street network; pedestrian, bicycle, and equestrian trail systems; identification of street alignments and right-of-way widths: illustrative cross sections which accommodate and specify vehicular, pedestrian, and bicycle use in the right-of-way. Pedestrian and bicycle trail systems shall connect the land use districts, schools and open space areas, and provide linkages to other trail systems in existing or future areas of the PC Zone and adjacent facilities within adjacent municipal jurisdictions of the Spanish Valley;
- 7. Map showing existing and proposed waterways and water bodies, major utilities and easements, wells and water sources, water protection areas and similar public health areas; surface and sub-surface storm water drainage systems, flood boundaries and flood control facilities;
- 8. Map showing adjacent parcels, their owners, and their uses;
- 9. Map showing 40-foot contours and significant topographic features within or adjacent to the CSP property;
- 10. Documentation of existing and proposed secondary (irrigation) water rights, shares, and usage, if any;
- 11. Open space plan providing general descriptions and locations of major open spaces;
- 12. Standards that govern the design and maintenance of major public infrastructure improvements (including but not limited to streets, sidewalks, street and parking lighting, paving, street furniture, trails); and
- 13. Detailed standards that govern general building placement, massing, and other key design criteria (CSP Design Standards).

The Planning Commission shall have the discretion to not provide a positive recommendation to the County Commission, who shall have the discretion to approve or disapprove each CSP on the basis of the following: (1) the failure of the proposed CSP to include all of the elements required in this section; (2) the failure of the proposed master circulation system identified in the CSP to adequately serve the communities within the PC Zone; (3) the failure of the proposed major infrastructure identified in the CSP to provide adequate service to the communities within the PC Zone; or (4) the inclusion of land uses in the CSP not permitted or conditionally permitted under this chapter. In approving a CSP, the Planning Commission may recommend, and the County Commission may impose, reasonable conditions of approval to mitigate reasonably anticipated detrimental impacts in accordance with San Juan County Zoning Ordinance.

The conditions and limitations agreed to in the approval of the PC Zone Plan shall confer a vested right to proceed with the development process established in this chapter for the property(s) included within the applicable PC Zone, including the number of dwelling units and the square footage of nonresidential uses reflected in the approved PC Zone.

(C) Development Agreement

Following approval of the PC Zone Plan and the Community Structure Plan, a Development Agreement shall be prepared as a legal contract between San Juan County and the individual or entity that owns or controls the subject property, detailing the obligations of both parties, specifying the standards and conditions that will govern development of the property, and describing the vested interests of both parties.

(D) Project Plan/Subdivision Plat

Upon approval of the PC Zone Plan, Community Structure Plan and Development Agreement, a Project Plan shall be submitted for review that outlines project specific standards (Project Specific Standards) establishing in substantial detail the character and nature of the design of public and private improvements within the area covered by the applicable Project Plan for the applicable portion of the PC Zone covered by the Project Plan. The purpose of the Project Plan is to allow for the creation and approval of a fully-integrated development plan for a specifically identified portion of land within the applicable PC Zone.

A Project Plan should include vertical and horizontal mixtures of uses on one or more proposed lots, parcels or units located within the boundaries of the proposed Project Plan. Therefore, the Project Plan may include one or more Subdivision Plats and Site Plans and may identify a combination of proposed subdivisions and/or condominium projects, one or more of which may be submitted concurrently for review and approval with the Project Plan. The Project Plan shall be reviewed by the Staff prior to submittal to the Planning Commission for approval.

A Subdivision Plat may include a variety of land uses including condominium projects. Each Subdivision Plat submitted shall be reviewed by the Staff prior to submittal to the Planning Commission for approval. Subdivision Plats (preliminary and final) shall be submitted and approved in accordance with San Juan County Code requirements.

Application and approval of a preliminary or final Subdivision Plat may occur before submission of a Project Plan provided Project Specific Standards are submitted and approved contemporaneously with such Subdivision Plat application and approvals; and provided, further, that the Project Specific Standards and Subdivision Plat will ultimately be incorporated into an approved Project Plan. The preliminary and final plats shall conform to the applicable CSP standards as well as all applicable Project Specific Standards, including any supplemental Project Specific Standards proposed and approved by the Planning Commission in connection with the applicable final plat.

(E) Site Plan Review

Site plans (Site Plans) may be reviewed concurrently with a Project Plan or Subdivision Plat. Any proposed commercial, office, industrial, multi-family residential, open space, parks, or institutional developments and alterations to existing developments shall be located on legal lots of record created by metes and bounds conveyance with the approval of the Staff or pursuant to Subdivision Plats and shall meet the Site Plan review requirements. All San Juan County Spanish Valley Development Ordinances and requirements shall be met in preparing Site Plan applications and in designing and constructing the development. Where applicable, building permits may not be obtained nor shall any site work be performed prior to Site Plan approval.

Development Standards

(A) Open Space and Common Areas

Open Space includes common areas, parks, trails, natural areas and/or farmland that provide and preserve recreational, agricultural, or other similar uses in the PC Zone as approved by the Planning Commission. Common areas include landscaped areas (including landscaping around schools and other civic buildings), athletic fields, parks, natural open spaces and trail corridors, gathering places such as plazas, commons, exterior courtyards, public recreational facilities, landscaped medians or park strips that exceed standards, but do not include landscaped areas contained within the Spanish Valley public street cross sections. The applicable CSP Standards and Project Specific Standards shall govern the use and character of the Open Spaces, including common areas. Each PC Zone shall contain a minimum of 25 percent of the gross acreage in Open Spaces. These areas shall be designated in the applicable Project Plan and separately identified on any applicable final Subdivision Plat or Site Plan. Open Space recorded as a lot or lots in subdivisions or as common area in condominium plats and shall be maintained with open space or conservation easements or such other arrangement as is approved by the Planning Commission in connection with Project Plan or subdivision or condominium approval.

(B) Yard Requirements

Yard requirements shall be determined and governed by the applicable Project Specific Standards established pursuant to the requirements of this Chapter. The following minimum requirements shall apply in the PC Zone:

- 1. Minimum yard areas shall be measured from the front, side and rear lines of lots, condominium private ownership yard areas (where building footprint is not recorded) or from accesses, driveways, or streets (where no property lines or private ownership yard areas exist).
- 2. Buildings may not be located within a public right of way or utility easement.

(C) Fencing, screening, maintaining clear vision along roadways

Fencing, screening and clear vision requirements shall be determined and governed by the applicable Project Specific Standards established pursuant to the requirements of this Chapter. The following requirements shall apply in the PC Zone:

- 1. All mechanical equipment, antennas, loading and utility areas, and trash receptacles shall be screened from street view with architectural features or walls consistent with materials used in the associated buildings as more specifically set forth in the applicable Project Specific Standards.
- 2. Fences and landscape materials, except for mature trees which are pruned at least 7 feet above the ground, shall not exceed 4 feet in height within a 30-foot triangular area formed by the edge of a driveway and the street right-of-way line or within a 30-foot triangular area formed by the right-of-way lines of intersecting streets.

(D) Architectural standards

Architectural requirements shall be determined and governed by the Project Specific Standards established pursuant to the requirements of this Chapter. The following architectural standards and requirements shall apply in the PC Zone.

- 1. Architectural design of buildings and building materials shall be established in the Project Specific Standards.
- 2. All building materials shall be high quality, durable, and low maintenance.
- 3. The applicable Project Specific Standards shall address exterior relief of buildings, design of all sides of buildings, and architectural compatibility of buildings.
- 4. Maximum building heights shall be three stories or 35 feet.

(E) Landscaping requirements

Landscaping requirements shall be determined and governed by the applicable Project Specific Standards established pursuant to the requirements of this Chapter. The following landscaping requirements shall apply in the PC Zone.

- 1. Water-wise landscaping as detailed in the proposed Spanish Valley Water Efficient Landscape ordinance will be required to ensure that the limited water resources available in the region are used wisely and conserved. Specific water-wise landscaping standards which apply to the Spanish Valley Area Plan shall be required.
- 2. The applicable Project Specific Standards shall address the landscaping and proper maintenance of required front, side, and rear yards of lots and private ownership areas in the PC Zone.
- 3. All areas of lots and parcels in the PC Zone not designated for open space, parking, buildings, or other hard surfacing shall be landscaped and properly maintained.
- 4. Designated open space shall remain in a natural condition, cultivated or landscaped, as applicable, and properly maintained in accordance with the proposed Spanish Valley Water Efficient Landscape ordinance. The PC Zone shall be landscaped and properly irrigated and maintained by the applicable property owners in the PC Zone unless otherwise approved by San Juan County. All park strip areas shall be installed by the developer and properly maintained by the applicable property owners in the PC Zone. A plan for funding of on-going maintenance of street landscaping by the property owners shall be presented for approval by Staff at the time of Site Plan approval.

(F) Lighting

Lighting requirements shall be determined and governed by the proposed Spanish Valley Outdoor Lighting and Sign Illumination Requirements.

(G) Other Requirements

The following requirements shall apply in the PC Zone.

- 1. All development areas shall be graded according to San Juan County Code requirements to provide adequate drainage. Buildings shall be equipped with facilities for the discharge of all roof drainage onto the subject lot or parcel.
- 2. Incorporation of Low Impact Design (LID) storm water practices shall be required wherever possible.
- 3. The applicable owners shall properly maintain all private areas of individual lots or parcels.
- 4. The specific requirements of this Chapter may be modified as the County Commission deems appropriate pursuant to the terms of the applicable development agreement.
- 5. All common area improvements including buildings, open space, recreational facilities, roads, fences, utilities, landscaping, walkways, street lights, and signs not specifically dedicated to or accepted for ownership or maintenance by San Juan County shall be perpetually maintained by the applicable owners or their agents through a special taxing district, homeowners association with power to assess and collect fees for maintenance, or other assessment and maintenance mechanisms acceptable to the County Commission.
- 6. Improvements for which San Juan County agrees to accept maintenance responsibility shall be reviewed by the applicable service provider for compliance with adopted standards prior to approval.

Development Agreement

In conjunction with the approval of a PC Zone Plan, Community Structure Plan, and Project Plan, the developer and/or landowner and San Juan County Commission shall enter into one or more Development Agreement(s) reflecting all conditions of approval and terms of the applicable CSP and such other matters as the County Commission and developer/landowner may agree.

The County Commission chair shall sign all Development Agreements and shall only approve the Development Agreement associated with the applicable CSP. Without regard to future amendments, additions or changes to this Ordinance, the County Commission may agree, in such Development Agreements, that the developer/landowner may advance development applications for projects within the applicable CSP pursuant to the planning and approval processes set forth in this chapter, or such other process as is specifically agreed upon pursuant to a Development Agreement approved by the County Commission. Such Development Agreement(s) may further identify a process for approving amendments to an approved PC Zone Plan, CSP, Project Plan, Subdivision Plat or Site Plan, which shall be approved by the County Commission to the extent such a process differs from San Juan County Zoning Code.

Chapter 3: Spanish Valley Residential Flex Planned Community (RF) District

An ordinance clarifying the specific uses and relationships between uses within the *Residential Flex Planned Community* (RF) *District* (RF Zone). The requirements for a Large Planned Community development detailed for the PC Zone shall otherwise apply. See proposed Spanish Valley Zoning Map for applicable locations.

Permitted Uses

A range of residential and housing are the primary uses permitted in this district. Other uses including parks, open space, commercial, business and similar uses shall be permitted within and in proximity to the large gravel pit(s) located in this area, once extraction operations are complete and site mitigation efforts are underway. All development should be planned as part of large-scale and coordinated design and planning efforts. A wide-range of residential uses, including single-family, multi-family, townhomes, employee housing and similar uses may be included as part of mixed-use, transitional development.

Conditional Uses

None

Uses Subject to the Spanish Valley Overnight Accommodations Overlay

- Hotels and Motels
- Commercial Condominiums for short-term rentals
- Bed and Breakfasts (B&Bs), lodges and resorts
- Commercial campgrounds
- All other variations of overnight accommodations intended for nightly rentals¹

Development Standards

The following development standards shall apply in addition to and/or in conjunction with the standards established for Planned Community (PC) developments:

- No non-residential uses within the RF Zone shall be permitted within 100' of an adjacent residential district boundary or an existing residential use. Residential uses within the RF Zone should be designed and located as transitions to adjacent to nearby residential neighborhoods and uses.
- 2. Maximum height should be a maximum of three stories or 35 feet to help preserve views.
- **3.** A minimum 50-foot buffer shall be provided between Residential Flex uses and the top of bank for the Pack Creek drainage; a minimum buffer of 25 feet shall be provided

¹ Ibid.

between Residential Flex uses and the top of bank of all other streams, creeks, canals and drainages.

Chapter 4: Spanish Valley Business Flex Planned Community (BF) District

An ordinance clarifying the specific uses and relationships of uses within the *Business Flex Planned Community (BF) District (BF Zone)*. Unless specifically mentioned in this chapter, the requirements for Planned Community development detailed for the PC Zone shall apply. See proposed Spanish Valley Zoning Map for applicable locations.

Permitted Uses

A wide-range of business operations shall be the primary uses. These shall include business parks, large-format commercial and office uses, ancillary and support uses and smaller-scale commercial uses as appropriate. A range of residential uses, including employee housing, short-term visitor housing and similar specialty residential uses may be included as part of large-scale, coordinated and flexible business-centric developments within the BF Zone.

Conditional Uses

None.

Uses Subject to the Spanish Valley Overnight Accommodations Overlay

- Hotels and Motels
- Commercial Condominiums for short-term rentals
- Bed and Breakfasts (B&Bs), lodges and resorts
- Commercial campgrounds for motorized and/or non-motorized users
- All other variations of overnight accommodations intended for nightly rentals²

Development Standards

The following development standards shall apply in addition to and/or in conjunction with the standards established for Planned Community developments:

- 1. No business or commercial uses shall be permitted within 500 feet of an adjacent residential district. Residential uses are permitted throughout the BF District but should be concentrated in the eastern extents of the area to provide transitions with nearby and adjacent residential neighborhoods and uses.
- 2. Maximum building height should generally be a maximum of three stories or 35 feet. This will help preserve views and reduce the visual impact of BF Zone development.
- 3. A minimum 50-foot buffer shall be provided between Business Flex uses and the top of bank for the Pack Creek drainage; a minimum buffer of 25 feet shall be provided between Business Flex uses and top of bank for smaller drainages.

² Overnight rentals in residential neighborhoods and other zones of the Spanish Valley Zoning Map are addressed in separate San Juan County ordinances.

4. One truck stop is specifically permitted as a conditional use in this Business Flex district south of Pack Creek Cutoff Road. No residential use shall be permitted within 500 feet of this use. Specific site development and environmental controls shall be established as part of approving the preliminary and final plat plan, with a requirement of protecting the health, safety and welfare of the community.

Chapter 5: Spanish Valley Highway Flex Planned Community (HF) District

An ordinance clarifying the specific uses and relationships of uses within the *Highway Flex Planned Community (HF) District* (HF Zone). Unless specifically mentioned in this chapter, the requirements for a Large Planned Community development detailed for the PC Zone shall otherwise apply. See proposed Spanish Valley Zoning Map for applicable locations.

Permitted Uses

The wide range of commercial uses detailed in the Highway Commercial Zone shall apply. These uses shall primarily be developed as part of large-scale, coordinated and flexible commercial-centric developments. A wide-range of residential uses, including employee housing, short-term visitor housing, and similar uses may be included as part of large-scale, coordinated and flexible commercial-centric developments.

Conditional Uses

None.

Uses Subject to the Spanish Valley Overnight Accommodations Overlay

- Hotels and Motels
- Commercial Condominiums for short-term rentals
- Bed and Breakfasts (B&Bs), lodges and resorts
- Commercial campgrounds
- All other variations of overnight accommodations intended for nightly rentals³

Development Standards

The following development standards shall apply in addition to and/or in conjunction with the standards established for Highway Commercial District:

No Highway Flex uses shall be permitted within 500 feet of an adjacent residential district unless U.S. Highway 191 separates the two uses.

- 1. Residential uses should generally be concentrated in discrete rincons/alcoves lo0cated along the cliff slopes on the west side of U.S. Highway 191 to separate those uses from other uses in the HF Zone.
- 2. Maximum building height should generally be a maximum of three stories or 35 feet to help preserve views.
- 3. A minimum 50-foot buffer shall be provided between Highway Flex uses and the top of bank for the Pack Creek drainage; a minimum buffer of 25 feet shall be provided between Highway Flex uses and top of bank for smaller drainages.

³ Ibid.

Chapter 6: Spanish Valley Highway Commercial (HC) District

An ordinance creating the *Spanish Valley Highway Commercial* (HC) *District* (HC Zone) of the San Juan County Zoning Ordinance for the purpose of controlling development in the nonfederal lands in the Spanish Valley within San Juan County. See the proposed Spanish Valley Zoning Map for applicable locations and the Land Use Plan in the *San Juan County Spanish Valley Area Plan* (adopted April 17, 2018) for a general description.

Purpose
Uses
Conditional Uses
Special Provisions
Signs
Constrained Lands
District Standards
Subdivision Standards
Streets
Sidewalks and Trails
Easements
Drainage
Water Supply
Signs

Purpose

To provide a district where highway commercial uses along U.S. Highway 191 are permitted, as supported in the *San Juan County Spanish Valley Area Plan (2018)* and *San Juan County General Plan (2018)*. Specific uses should include establishments offering goods and services to motorists, and provide for non-pedestrian-oriented retail, wholesale, service and repair activities which do not contribute to the creation of unattractive, congested and unsafe highway conditions, with access provided primarily from driveways linking to east/west arterial roads linked to U.S. Highway 191, from UDOT-approved access driveways on U.S. Highway 191 in the long-term.

Permitted Uses

The following is a list of typical permitted uses. The list is not exclusive. Any use not specifically listed but determined by the Planning Commission to be similar in purpose, intent or use shall be permitted.

- Banks and other financial institutions including savings, loan, and finance/mortgage institutions
- Barber shops, beauty shops and other personal service uses
- New and used automobile sales and rentals.

- Automobile fuel sales and associated convenience stores
- Automobile service stations including minor and major auto repair work, providing all repair work is conducted wholly within a completely enclosed building.
- Auto accessories, farm machinery and equipment sales
- Nurseries and greenhouses
- Mobile home sales
- Restaurants
- Groceries/ Supermarkets
- Live/work units
- General Retail/Services
- Movie theaters and similar entertainment uses
- Bowling alleys and other commercial recreation facilities
- Accessory buildings and uses
- New and used boat and other marine or sport equipment sales and service,
- Customary accessory buildings and uses
- Enclosed storage, flex-office and similar uses
- Governmental facilities
- Commercial, civic, institutional and business campuses
- Electric vehicle charging stations, including but not limited to EV charging station, rapid charging station, battery exchange stations
- Bus terminals
- Day care centers, nursing or convalescent homes, and health care facilities
- Retail sales and services such as building materials, hardware and farm supply outlets
- Offices and related business activities
- Residential units above the first floor of primary uses (owner occupied or long-term lease/rental only)

Conditional Uses

- Any use encompassing buildings or structures in excess of 40,000 square feet
- Any project in excess of 10-acres
- Small-scale, local retail and service businesses such as, cafes, green grocers, day care centers, boutiques, dry cleaners and similar goods and services
 - Shall only be permitted as clustered, pre-designed centers that area minimum of three -acres in extent with limited and controlled access points from the adjacent street, coordinated and shared parking, etc.
- Any drive-in or drive-through uses
- Truck stops shall be considered as conditional uses for the portion of the HC Highway Commercial District south of Jen's Lake Cutoff Road only. No residential uses shall be permitted within 500 feet of this segment of the BF Zone, and no more than one truck stop shall be permitted within the BF Zone. Specific site development and environmental controls shall be established as part of the conditional use, preliminary plat and final plat approval process, with a focus on protecting the health, safety and welfare of the nearby residents and the community as a whole. All local, county, state

and federal laws shall be considered as part of such review. No more than one truck stop may be located along US-191 within the San Juan County portion of the Spanish Valley.

Uses Subject to the Spanish Valley Overnight Accommodations Overlay⁴

- Hotels and Motels
- Commercial Condominiums for short-term rentals
- Bed and Breakfasts (B&Bs), lodges and resorts
- Commercial campgrounds
- All other variations of overnight accommodations intended for nightly rentals

Special Provisions

- Applications for conditional uses are required to provide detailed site plan drawings (Site Plan) of their proposed use as follows:
 - o Format size not less than 8-1/2" x 11" or greater than 24" x 36".
 - Precise dimension at a standard scale.
 - Location of all existing structures and improvements (buildings, roads, fences, ditches and canals, utility systems) and other information as required by Planning Commission.
 - Proposed methods of providing utility needs including water, sewer, electrical, and fuel services, vehicular access and parking, and appropriate methods for dealing with any special site problems such as storm water drainage.
- No buildings used for commercial or industrial purposes shall be erected within 50 feet
 of an existing residential building or a residential district boundary. Buildings used for
 commercial and industrial purposes that are located within 100 feet of a residential
 district boundary shall not exceed the height limitations of the corresponding residential
 district.
- All Highway Commercial uses must have direct frontage and/or a physical parcel connection by street to U.S. Highway 191. Sites lacking such relationships will be limited to uses and development conditions of the adjacent Spanish Valley Residential District.

Lot Design Standards

All development in the HC Zone shall be subject to the following lot design standards, which generally allow for a variety of uses and building types while maintaining the overall character of a highway commercial district. This approach promotes better site layout and development relationships that match existing and proposed infrastructure investments.

Minimum Requirements

Every building erected or installed must be located on, and every plat submitted for approval must show, a lot or building parcel that meets the minimum requirements of at

Ibid.			

least one use permitted under this chapter, based on underlying zoning and subdivision type. No minimum lot size is required in the highway commercial district.

Every building and lot must have direct access to a public street or frontage road. All structures must be located on lots or parcels that provide safe and convenient access for servicing, fire protection and required on-site parking. No lot shall be approved that does not meet the minimum lot area requirements of this chapter except in the following cases:

- 1. Nonconforming lots
- 2. Public Utilities

The uses and densities listed in this chapter are allowed by right unless otherwise expressly stated. Each project must comply with all of the applicable development standards of this chapter.

Constrained Lands

Constrained lands include lands with natural slopes greater than 30 percent, jurisdictional wetlands, lands in the 100-year floodplain, public drinking water supply sources (recharge areas for wells and aquifers), lands affected by unmitigable geo-hazards, riparian habitats, and archeological sites.

Constrained lands in all HC Zone developments shall be identified on plats and remain unoccupied by buildings or impervious surfaces.

Land Suitability

Land deemed to be environmentally unsuitable shall not be platted for residential occupancy, or for such other commercial or industrial uses as may increase danger to health, life, or property, or aggravate erosion or flood hazard. Such land within the plat shall be restricted for such uses as shall not be endangered by periodic or occasional inundation or shall not produce unsafe living conditions.

The County shall not approve the subdivision of land if it is determined that the site is not suitable for platting and development purposes.

District Standards

For all principal structures in the HC Zone, the front yard, side and rear yards facing the highway, other streets and within 25 feet of a residential use or residential district shall be landscaped in accordance with the requirements of the Water Efficient Landscape chapter (Chapter 7) of the San Juan County Land Use Ordinance.

Subdivision Standards

Applicability

All plats and subdivision of land within the HC Zone shall conform to the following rules and regulations.

Lot Configuration

The lot size, width, depth, shape and orientation, and the minimum building setback lines shall be appropriate for the location of the subdivision and for the type of development and use contemplated and shall not be less than those specified as minimum standards by the HC Zone. The depth and width of properties shall be adequate to provide for the off-street service, parking facilities and fire/safety requirements required in the San Juan County Zoning Ordinance.

Side Lot Lines

Side lot lines shall be substantially at right angles to street lines unless otherwise approved by the Planning Commission.

Street Frontage Required

Each new lot or building tract shall front upon a public street.

Double Frontage Lots

Double frontage lots shall be avoided, except where essential to provide separation from traffic or to overcome specific disadvantages of topography and orientation.

Flag Lots

Flag-shaped or panhandle shaped lots may be created if all of the following requirements are met:

- 1. The lot provides access to a residential or agricultural use.
- 2. The lot has at least 20 feet of frontage on a dedicated public street, which frontage served as access only to the subject lot or parcel.
- 3. The "handle" portion of the lot is at least 20 feet in width, and not more than 250 feet in length.
- 4. The body of the lot meets the lot area and lot width and setback requirements of the applicable TYPE.

Large Lots

Where the area is divided into larger lots than for normal San Juan County building sites and, in the opinion of the Planning Commission, any or all of the tracts are susceptible to being re-subdivided, the original subdivision shall be such that the alignment of future street dedications may conform to the general street layout in the surrounding area and so that the larger tracts may be later subdivided in conformance with the requirements of this chapter and the minimum standards specified by the applicable zoning district.

Streets

Applicability

All developers shall be required to construct streets in accordance with requirements of the San Juan County Code requirements.

Street Layout

Unless otherwise approved by the Planning Commission, provisions shall be made for the extension of streets. All streets shall bear a logical relationship to the topography and to the location of existing or planned streets on adjacent properties. Adequate local streets shall be provided to accommodate the subdivision and provide access to lots. The arrangement of streets in a subdivision shall either:

- 1. Provide for the continuation or appropriate projection to existing principal streets in surrounding areas; or
- 2. Conform to a plan for a neighborhood or planned unit development approved by the Planning Commission to meet a particular situation where topographical or other conditions make continuance or conformance to existing streets impracticable or where neighborhood design makes a varied plan appropriate.

Street Connections

The system of streets designated for a subdivision, except in unusual cases, must connect with streets already dedicated in adjacent subdivision(s); and where no adjacent connections are platted, must in general be the reasonable projection of streets in the nearest subdivided tracts, and must be continued to the boundaries of the tract subdivided, so that other subdivisions may connect therewith. Reserve strips of land controlling access to or egress from other property or to or from any street or alley or having the effect of restricting or damaging the adjoining property for subdivision purposes shall not be permitted in any subdivision unless such reserve strips are conveyed to San Juan County in fee simple.

Half Right-of-Way (R.O.W.)

Half streets shall be prohibited except where essential to the reasonable development of the subdivision and where the Planning Commission finds it will be practicable to require the dedication for the other half of a street when adjoining property is subdivided.

Street Intersections

More than two streets intersecting at a point shall be avoided, except where it is impractical to secure a proper street system otherwise. Intersections shall be as near 90 degrees as possible and in no cases shall the intersection angle being less than 60 degrees.

Street Jogs

Non-intersecting streets with centerline offset of less than 125 feet shall not be approved.

Dead-End Streets

Dead-end streets, except for cul-de-sacs, shall be prohibited unless they are designed to connect with future streets on adjacent lands that have not been platted. In cases where these types of dead-end streets are allowed, a temporary turnaround with a minimum radius of 100 feet shall be constructed.

Cul-de-sacs

Cul-de-sacs shall meet the San Juan County Zoning Ordinance requirements. Ordinarily, cul-de-sacs are discouraged as they do not result in a continuity of existing streets or streets pattern and may be used only where unusual drainage or land ownership configurations exist that make other designs impractical.

Highway Access Permit

A Highway Access Permit must be approved by the Utah Department of Transportation (UDOT) for each new property or subdivision with direct access to a federal or state highway. Turn lanes, frontage road(s), curb and gutter may be required along the entire highway frontage if required by UDOT.

Street Design Standards

Street and alley widths, curves, grades design speed and centerline radius shall meet San Juan County Zoning Ordinance requirements.

Street Names and Numbers

All street names shall be as established subject to approval of San Juan County Zoning Ordinance requirements. When new streets are in alignment with existing streets, any new streets shall be named according to the existing streets with which they correspond. Streets which do not fit into an established street-naming pattern shall be named in a manner which will not duplicate or be confused with existing streets within the Spanish Valley Area Plan or its environs.

Street lighting

Street Lighting shall conform to San Juan County Zoning Ordinance requirements. The developer shall pay the costs of purchasing and installing all street lighting equipment. Street lighting design plans shall be subject to the approval of the County Engineer. The type of equipment, method of installation and location of the wiring and light poles shall meet the minimum standards and requirements of the electric company from which electricity is to be purchased. All intersections with a major collector street shall have at least one streetlight.

Sidewalks and Trails

Applicability

This section is intended to ensure adequate pedestrian access is available to serve uses that need and benefit from such access. If a builder or property owner believes that a proposed use does not need or benefit from pedestrian access, a written request for interpretation may be submitted to the Zoning Administrator describing the use and explaining why pedestrian access should not be required as a condition of the building permit for the proposed use.

Trails

Trails shall be designed as single track and multi-use trails depending on the specific need and conform to the standards in Table 6-1.

Table 6-1
Trail Design Standards

	Cross-	Min. M		Clear	Clearing		Preferred Surface Materials		
		Trail Width		horizontal	vertical	natural	crushed stone	asphalt	concrete
Single- track Trails	0-20%	3'	6'	1.5' each side of trail	10'	Yes	Yes	No	No
Multi-use Trails	0-10%	12'	15'	1.5' each side of trail	10'	Yes	Yes	Yes	Yes

Easements

Utility Easements Required

Utility easements shall be required unless otherwise approved by the Planning Commission and in commercial and industrial districts.

Minimum Width

The minimum rights-of-way width of each utility easement shall be 5 feet or as otherwise provided according to San Juan County Zoning Ordinance requirements.

Fire Lanes and Emergency Access Easements

Fire lanes and emergency access easements shall be provided according to San Juan County Zoning Ordinance requirements

Drainage Easements

When a proposed subdivision is traversed by an irrigation ditch or channel, natural creek or stream or a proposed drainage easement, an easement shall be provided sufficient for drainage and to allow for maintenance of the drainage system.

Trail Easements

When a proposed subdivision is traversed by a public trail shown on an adopted plan or when the Planning Commission finds that a trail easement can better serve the proposed development than a sidewalk, a minimum 15-foot wide easement shall be provided sufficient for public trail construction, maintenance and access purposes.

Adjoining Areas

When easements in areas adjoining proposed subdivisions are necessary to provide adequate drainage thereof or to serve such subdivisions with utilities, the developer shall obtain such easements.

Drainage

Applicability

Applicants shall provide, at applicant's expense, drainage structures in accordance with the requirements of the San Juan County Zoning Ordinance requirements, which will become integral parts of the existing street or roadway drainage system. The dimensions of all drainage structures must meet San Juan County Zoning Ordinance requirements. Design shall be based on environmentally sound site planning and engineering techniques.

It is especially critical that storm water management systems be designed for an entire drainage basin rather than just for specific sites. If improvements are identified and necessary downstream of the proposed development and no approved capital improvement plan exists to address the necessary improvement, the applicant shall be required to demonstrate that such existing drainage features are adequate to serve the applicant's anticipated development and to protect the public health, safety, and general welfare at full build out under existing zoning. Where such demonstration is not made, the applicant shall be required to install such necessary improvements and may seek pro-rata reimbursement from future downstream development.

Minimum Standards

A. Natural and Historic Drainage Ways

All historic flood and drainage ways shall be protected from alteration such that their primary function as storm water facilities shall be upheld.

B. 100-Year Storm

All drainage and flood control facilities shall be designed to handle the calculated difference between historic flows and the anticipated post-development 100-year frequency storms for maximum period of intensity over the entire drainage basin which the subdivision serves. The "100-year storm" referred to herein shall mean that storm run-off is calculated on the basis of a fully developed watershed.

C. Erosion

Where free fall of water occurs, satisfactory means shall be provided to prevent erosion of soil. Where required, culvers shall have concrete head walls and wing walls.

D. Catch Basins

Catch basins shall be constructed in accordance with the San Juan County Zoning Ordinance requirements.

E. Engineered Design

All drainage shall be designed by a Utah licensed professional engineer and approved according to San Juan County Zoning Ordinance requirements.

Water Supply

General

New development shall provide water supply that is sufficient in terms of quality, quantity and dependability for the proposed development. In making its determination as to whether the proposed water supply meets this standard, the decision-making body shall give substantial weight to the recommendations of state, County and applicable service district authorities and their associated standards. All water systems shall be provided by or through approved water and sewer service agencies and meet all applicable requirements of the San Juan County Zoning Ordinance requirements.

Municipal and District Water Systems

If all or part of a proposed development is within the jurisdiction of an approved public water system, then the applicant must obtain a written certification from the public water service provider stating that it is able to provide an adequate supply of drinking water with adequate quantity, quality and sufficient pressure to meet the needs of the proposed development based on the projected water usage of the development. Individual or common wells or other private water systems shall be permitted only when the subdivision boundary is outside the jurisdiction of an approved public water system able to serve the development.

Signs

See Spanish Valley US-191 Highway Commercial Sign Requirements (Chapter 9)

Chapter 7: Spanish Valley Water Efficient Landscape Requirements

An ordinance establishing minimum water efficient landscape requirements for the non-federal lands in the Spanish Valley within San Juan County. See Land Use Plan on page 28 of the San Juan County Spanish Valley Area Plan (adopted April 17, 2018) for a map and general description.

Purpose

Definitions

Applicability of Water Efficient Landscape Ordinance

Landscape Design Standards

Irrigation Design Standards

Landscapes in New Single-family Residential Developments

Prohibition on Restrictive Covenants Requiring Turf

Landscapes in Commercial, Flex and Civic/Institutional Developments

Projects

Plan Review and Construction Inspection for Commercial, Industrial, and Institutional Projects

Purpose

The purpose of this ordinance is to protect and enhance the community's environmental, economic, recreational, and aesthetic resources by reducing water waste and establishing a structure for designing, installing and maintaining water efficient landscapes in the San Juan County Spanish Valley.

Definitions

The following definitions shall apply to this ordinance:

<u>Bubbler</u>: An irrigation head that delivers water to the root zone by "flooding" the planted area, usually measured in gallons per minute. Bubblers exhibit a trickle, umbrella or short stream pattern.

<u>Check Valve</u>: A device used in sprinkler heads or pipe to prevent water from draining out of the pipe through gravity flow.

<u>Controller</u>: A device used in irrigation systems to automatically control when and how long sprinklers or drip systems operate.

<u>Drip Emitter</u>: Drip irrigation fittings that deliver water slowly at the root zone of the plant, usually measured in gallons per hour.

<u>Grading Plan</u>: The Grading Plan shows all finish grades, spot elevations as necessary and existing and new contours with the developed landscaped area.

<u>Ground Cover</u>: Material planted in such a way as to form a continuous cover over the ground that can be maintained at a height not more than twelve (12) inches.

Hardscape: Patios, decks and paths. Does not include driveways and sidewalks.

<u>Irrigation Plan</u>: The irrigation plan shows the components of the irrigation system with water meter size, backflow prevention, precipitation rates, flow rate and operating pressure for each irrigation circuit, and identification of all irrigation equipment.

<u>Landscape Architect</u>: A person who holds a professional license to practice landscape architecture in the state of Utah. Only a Landscape Architect can legally create commercial landscape plans.

<u>Landscape Designer</u>: A person who may or may not hold professional certificates for landscape design/architecture and cannot legally create commercial landscape plans. Landscape Designers generally focus on residential design and horticultural needs of home landscapes.

<u>Landscape Plan Documentation Package</u>: The preparation of a graphic and written criteria, specifications, and detailed plans to arrange and modify the effects of natural features such as plantings, ground and water forms, circulation, walks and other features to comply with the provisions of this ordinance. The Landscape Plan Documentation Package shall include a project data sheet, a Planting Plan, an Irrigation Plan, and a Grading Plan.

<u>Landscape Zone</u>: A portion of the landscaped area having plants with similar water needs, areas with similar microclimate (i.e., slope, exposure, wind, etc.) and soil conditions, and areas that will be similarly irrigated. A landscape zone can be served by one irrigation valve, or a set of valves with the same schedule.

<u>Landscaping</u>: Any combination of living plants, such as trees, shrubs, vines, ground covers, flowers, or grass; natural features such as rock, stone, or bark chips; and structural features, including but not limited to, fountains, reflecting pools, outdoor artwork, screen walls, fences or benches.

<u>Mulch</u>: Any material such as rock, bark, wood chips or other materials left loose and applied to the soil.

Park Strip: A typically narrow landscaped area located between the back-of-curb and sidewalk.

<u>Planting Plan</u>: A Planting Plan shall clearly and accurately identify and locate new and existing trees, shrubs, ground covers, turf areas, driveways, sidewalks, hardscape features, and fences.

<u>Pop-up Spray Head</u>: A sprinkler head that sprays water through a nozzle in a fixed pattern with no rotation.

<u>Precipitation Rate</u>: The depth of water applied to a given area, usually measured in inches per hour.

<u>Pressure Regulating Valve</u>: A valve installed in an irrigation mainline that reduces a higher supply pressure at the inlet down to a regulated lower pressure at the outlet.

<u>Pressure Compensating</u>: A drip irrigation system that compensates for fluctuating water pressure by only allowing a fixed volume of water through drip emitters.

Rotor Spray Head: A sprinkler head that distributes water through a nozzle by the rotation of a gear or mechanical rotor.

<u>Runoff</u>: Irrigation water that is not absorbed by the soil or landscape area to which it is applied, and which flows onto other areas.

<u>Spray Sprinkler</u>: An irrigation head that sprays water through a nozzle.

<u>Stream Sprinkler</u>: An irrigation head that projects water through a gear rotor in single or multiple streams.

Turf: A surface layer of earth containing mowed grass with its roots.

<u>Water-Conserving Plant</u>: A plant that can generally survive with available rainfall once established although supplemental irrigation may be needed or desirable during spring and summer months.

Applicability of Water Efficient Landscape Ordinance

The provisions of this ordinance shall apply to all new and rehabilitated landscapes for public agency projects, private development projects, developer-installed landscape projects in multi-family and single-family residential projects, and homeowner provided landscape improvements within the front, side, and rear yards of single and two-family dwellings.

Landscape Design Standards

- A. Plant Selection. Plants shall be well-suited to the microclimate and soil conditions at the project site. Both native and locally-adapted plants are acceptable. Plants with similar water needs shall be grouped together as much as possible.
 - 1. Areas with slopes greater than 30% shall be landscaped with deep-rooting, water- conserving plants for erosion control and soil stabilization.
 - 2. Park strips and other landscaped areas less than eight (8) feet wide shall be landscaped with water-conserving plants, that do not include turf.
- B. Mulch. After completion of all planting, all irrigated non-turf areas shall be covered with a minimum four (4) inch layer of mulch to retain water, inhibit weed growth, and moderate soil temperature. Non-porous material shall not be placed under the mulch.
- C. Soil Preparation. Soil preparation will be suitable to provide healthy growing conditions for the plants and to encourage water infiltration and penetration. Soil preparation shall include scarifying the soil to a minimum depth of six (6) inches and amending the soil with organic material as per specific recommendations of the Landscape Designer/Landscape Architect based on the soil conditions.
- D. Tree Selection. Tree species shall be selected based on growth characteristics and site conditions, including available space, overhead clearance, soil conditions, exposure, and desired color and appearance. Trees shall be selected as follows:
 - 1. Broad canopy trees shall be selected where shade or screening of tall objects is desired;
 - 2. Low-growing trees shall be selected for spaces under utility wires;
 - 3. Select trees from which lower branches can be trimmed in order to maintain a healthy growth habit where vision clearance and natural surveillance is a

- concern;
- 4. Narrow or columnar trees shall be selected where awnings or other building features limit growth, or where greater visibility is desired between buildings and the street for natural surveillance;
- 5. Street trees shall be planted within existing and proposed park strips, and in sidewalk tree wells on streets without park strips. Tree placement shall provide canopy cover (shade) and avoid conflicts with existing trees, retaining walls, utilities, lighting, and other obstacles; and
- 6. Trees less than a two-inch caliper shall be double-staked until the trees mature to a two-inch caliper.

Irrigation Design Standards

- A. Pressure Regulation. A pressure regulating valve shall be installed and maintained by the consumer if the static service pressure exceeds 80 pounds per square inch (psi). The pressure-regulating valve shall be located between the meter and the first point of water use, or first point of division in the pipe, and shall be set at the manufacturer's recommended pressure for the sprinklers.
- B. Irrigation Controller. Landscaped areas shall utilize a WaterSense labeled smart irrigation controller which automatically adjusts the frequency and/or duration of irrigation events in response to changing weather conditions. All controllers shall be equipped with automatic rain delay or rain shut-off capabilities.
- C. Each valve shall irrigate a landscape with similar site, slope and soil conditions and plant materials with similar watering needs. Turf and non-turf areas shall be irrigated on separate valves. Drip emitters and sprinklers shall be placed on separate valves.
- D. Drip emitters or a bubbler shall be provided for each tree. Bubblers shall not exceed 1.5 gallons per minute per device. Bubblers for trees shall be placed on a separate valve unless specifically exempted by the County due to the limited number of trees on the project site.
- E. Drip irrigation or bubblers shall be used to irrigate plants in non-turf areas.
- F. Pop-up spray heads shall be at a minimum of four (4) inches in height to clear turf.
- G. Sprinklers shall have matched precipitation rates with each control valve circuit.
- H. Sprinkler heads shall be attached to rigid lateral lines with flexible material (swing joints) to reduce potential for breakage.
- Check valves shall be required where elevation differences cause low-head drainage. Pressure compensating valves and sprinklers shall be required where a significant variation in water pressure occurs within the irrigation system due to elevation differences.
- J. Filters and end flush valves shall be provided as necessary for drip irrigation lines.
- K. Valves with spray or stream sprinklers shall be scheduled to operate between 6 p.m. and 10 a.m. to reduce water loss from wind and evaporation.
- L. Program valves for multiple repeat cycles where necessary to reduce runoff, particularly on slopes and soils with slow infiltration rates.

Landscapes in New Single-family Residential Developments

- A. Homebuilders and/or developers subdividing lots and/or constructing new single-family residential homes shall offer a water-efficient landscaping option to prospective home buyers. The water-efficient landscaping option shall meet the Landscape Design Standards and Irrigation Design Standards of this ordinance, and the turf area shall not exceed 10% of the total landscaped area or 1,000 square feet, whichever is less.
- B. Homebuilders and/or developers who construct model homes for a designated subdivision shall have at least one model home with water-efficient landscaping. The water-efficient landscaping option shall meet the Landscape Design Standards and Irrigation Design Standards of this ordinance, and the turf area shall not exceed 10% of the total landscaped area or 1,000 square feet, whichever is less.
- C. Model homes shall include an informational brochure on water-efficient landscaping.

Prohibition on Restrictive Covenants Requiring Turf

- A. Any Homeowners Association governing documents, such as bylaws, operating rules, covenants, conditions, and restrictions that govern the operation of a common interest development, are void and unenforceable if they:
 - 1. Require the use of turf in landscape areas less than 8 feet wide or require turf in other areas that exceed 10% of the landscaped area; or
 - 2. Prohibit, or include conditions that have the effect of prohibiting, the use of water-conserving plants as a group; or
 - 3. Have the effect of prohibiting or restricting compliance with this ordinance or other water conservation measures.

Landscapes in Commercial, Flex and Civic/Institutional Developments

Commercial, Flex and Civic/Institutional landscapes shall meet the Landscape Design Standards and Irrigation Design Standards of this ordinance, and the turf area shall not exceed 10% of the total landscaped area or 1,000 square feet, whichever is less, outside of active recreation areas such as playfields and sport fields.

Documentation for Commercial, Flex and Civic/Institutional Projects

Landscape Plan Documentation Package. A copy of a Landscape Plan Documentation Package shall be submitted to and approved by the County prior to the issue of any permit. A copy of the approved Landscape Plan Documentation Package shall be provided to the property owner or site manager and to the local retail water purveyor. The Landscape Plan Documentation Package shall be prepared by a registered landscape architect and shall consist of the following items:

- A. Project Data Sheet. The Project Data Sheet shall contain the following:
 - 1. Project name and address;
 - 2. Applicant or applicant agent's name, address, phone number, and email address;
 - 3. Landscape architect's name, address, phone number, and email address; and
 - 4. Landscape contractor's name, address, phone number and email address, if available at this time.

- B. Planting Plan. A detailed planting plan shall be drawn at a scale that clearly identifies the following:
 - 1. Location of all plant materials, a legend with botanical and common names, and size of plant materials;
 - 2. Property lines and street names;
 - 3. Existing and proposed buildings, walls, fences, utilities, paved areas and other site improvements;
 - 4. Existing trees and plant materials to be removed or retained;
 - 5. Scale: graphic and written;
 - 6. Date of design;
 - 7. Designation of landscape zones, and
 - 8. Details and specifications for tree staking, soil preparation, and other planting work.
- C. Irrigation Plan. A detailed irrigation plan shall be drawn at the same scale as the planting plan and shall contain the following information:
 - Layout of the irrigation system and a legend summarizing the type and size of all components of the system, including manufacturer name and model numbers;
 - 2. Static water pressure in pounds per square inch (psi) at the point of connection to the public water supply;
 - Flow rate in gallons per minute and design operating pressure in psi for each valve and precipitation rate in inches per hour for each valve with sprinklers, and
 - 4. Installation details for irrigation components.
- D. Grading Plan. A Grading Plan shall be drawn at the same scale as the Planting Plan and shall contain the following information:
 - 1. Property lines and street names, existing and proposed buildings, walls, fences, utilities, paved areas and other site improvements, and
 - 2. Existing and finished contour lines and spot elevations as necessary for the proposed site improvements.

Plan Review and Construction Inspection for Commercial, Industrial, and Institutional Projects

- A. As part of the Building Permit approval process, a copy of the Landscape Plan Documentation Package shall be submitted to San Juan County staff for review and approval before construction begins.
- B. All installers and designers shall meet state and local license, insurance, and bonding requirements, and be able to show proof of such.
- C. Following construction and prior to issuing the approval for occupancy, an inspection shall be scheduled with the San Juan County Building Inspector to verify compliance with the approved landscape plans. The Certificate of Substantial Completion shall be completed by the property owner, contractor or landscape architect and submitted to the County.
- D. San Juan County reserves the right to perform site inspections at any time before, during

or after the irrigation system and landscape installation, and to require corrective measures if requirements of this ordinance are not satisfied.

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Chapter 8: Outdoor Lighting and Sign Illumination Standards

An ordinance establishing outdoor lighting and design Illumination standards in order to preserve highly-valued dark skies in the region. The ordinance applies to the non-federal lands located in the Spanish Valley within San Juan County. See Spanish Valley Zoning Map for the extents of applicability.

Permitted Signs Illumination
Scope and Applicability
Definitions
Fully Shielded Fixture Requirements
Total Light Output
Lighting Hours
Lighting Color
Specialized Outdoor Lighting Conditions and Standards
Application and Review Procedures
Amortization of Nonconforming Outdoor Lighting
Additional Images

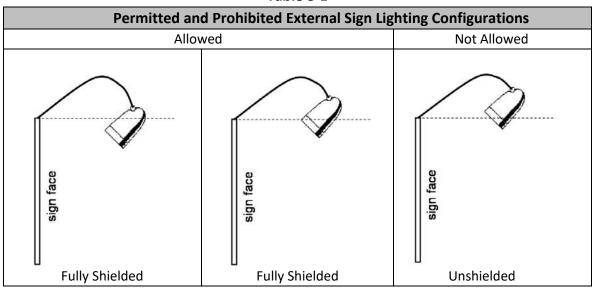
Permitted Sign Illumination

Signs may be unlighted, lighted externally, lighted internally, or backlit. All sign lighting must be designed, directed, and shielded in such a manner that the light source is not visible beyond the property boundaries where the sign is located. Lighting for signs must be directed such that only the sign face is illuminated. All lighted signs must have stationary and constant lighting. All sign lighting is included in the calculation of total light output for a property.

A. Standards for Externally Illuminated Signs:

- Lighting for externally illuminated signs must be aimed and shielded so that light is directed only onto the sign face and does not trespass onto adjacent streets, roads or properties or into the night sky.
- Lighting for externally illuminated signs must be mounted at the top of the sign (or within 2 feet of the top of a wall mounted sign), except for freestanding monument style signs which may be illuminated by ground mounted lighting.
- Lighting shall consist of no more than four (4) individual fixtures (or lamps) per sign face and produce a maximum of 40,000 lumens per fixture.
- All sign lighting shall be included in the calculation of total light output.
- Table 8-1 shows permitted external sign lighting configurations.

Table 8-1



- B. Standards for Internally Illuminated Signs:
 - Only sign text areas and logos may be illuminated on an internally illuminated sign.
 - Internally illuminated signs shall use semi-opaque materials for sign text and logos such that the light emanating from the sign is diffused. Transparent or clear materials are not allowed for sign text and logos. Non-text portions of the sign (e.g., background and graphics other than the logo) shall be made of completely opaque material.
- C. Standards for Backlit Signs:
 - The light source shall not be visible.
 - Backlit signs shall only allow indirect illumination to emanate from the sign. For example, signs that create a "halo" effect around sign copy are allowed.
- D. Standards for Illuminated Window Signs
 - Businesses may display a maximum of two (2) illuminated window signs positioned to be primarily visible outside the business structure.
 - Illuminated window signs shall not exceed four (4) square feet in area.
 - Illuminated window signs shall not be illuminated when the business is closed.

Outdoor Lighting

- A. Encourage outdoor lighting practices that will minimize light pollution, glare, light trespass and sky glow to curtail the degradation of the nighttime visual environment;
- B. Prevent lighting nuisances on properties located in and adjacent to Grand County;
- C. Promote energy conservation;
- D. Improve night-time safety, utility, security, and productivity;
- E. Develop an attractive nighttime appearance in the County;

- F. Minimize lighting health risks arising from inappropriate quantities and qualities of lighting;
- G. Prevent unnecessary or inappropriate outdoor lighting;
- H. Minimize nighttime impacts on nocturnal wildlife;
- I. Facilitate the economic development potential of astro-tourism, and the enhancement of the visitor experience in the Moab Area;
- J. Maintain the rural atmosphere of the County; and
- K. Encourage quality outdoor lighting through the use of efficient bulbs and light sources, fully shielded light fixtures, and limits on the location and uses of outdoor lighting.

Scope and Applicability

- A. All lighting should be consistent with and promote the Purposes set forth in Section [6.6.1].
- B. All exterior outdoor lighting installed after the effective date of this section in all zones in the County shall conform to the requirements established by this section. This Section does not apply to indoor lighting.
- C. All existing outdoor lighting that does not meet the requirements of this Section and is not exempted by this Section shall be considered a nonconforming use or part of a nonconforming structure subject to the five (5) year amortization schedule outlined in Section [6.6.10(B)(3)] of this LUC.

Definitions

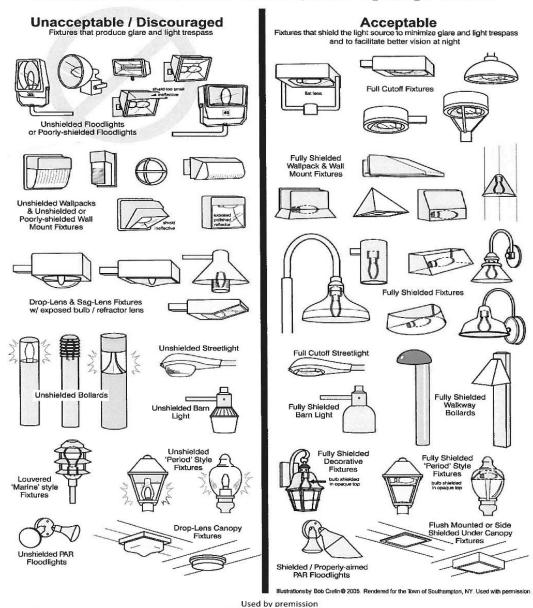
- A. "Accent or Architectural Lighting" means lighting of building surfaces, landscape features, statues, and similar items for the purpose of decoration, ornamentation, creation of visual hierarchy, sense of liveliness, or other purpose unrelated to safety, business operation, or essential lighting function.
- B. "Backlight" means all the light emanating behind a luminaire.
- C. "B.U.G. Rating" means backlight, up-light, and glare rating, which exists on a scale of zero to five (0 to 5) and describes the light output of a luminaire.



Image by City of Ft. Collins, Colorado (permission must be obtained)

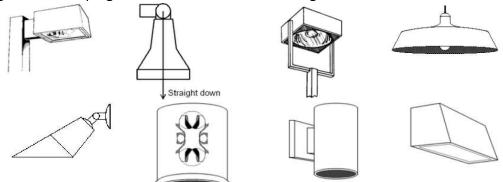
- D. "Correlated Color Temperature" (CCT) is a specification of the color appearance of the light emitted by a lamp, relating its color to the color of light from a reference source when heated to a particular temperature, measured in degrees Kelvin (K). The CCT rating for a lamp is a general "warmth" or "coolness" measure of its appearance. Lamps with a CCT rating below 3,000 K are usually considered "warm" sources, while those with a CCT above 3,000 K are usually considered "cool" in appearance.
- E. "Direct Illumination" means illumination resulting from light emitted directly from a bulb, luminary, or reflector. This does not include light reflected from other surfaces such as the ground or building faces.
- F. "Fixture" means a complete lighting unit consisting of a lamp or lamps together with the parts designed to distribute the light, to position and protect the lamps, and to connect the lamps to the power supply."

Examples of Acceptable / Unacceptable Lighting Fixtures



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- G. "Floodlight" means a fixture or bulb designed to "flood" an area with light. A specific form of bulb or fixture designed to direct its output in a specific direction. Such bulbs are often designated by the manufacturer and are commonly used in residential outdoor lighting.
- H. "Fully Shielded Fixture" means an outdoor light fixture constructed and mounted so that the installed fixture emits no light above the horizontal plane. Where a light manufacturer provides a BUG rating, the uplight rating (U) must equal zero (0). Fully shielded light fixtures must be shielded in and of themselves. Surrounding structures, like canopies, are not to be considered when determining if the fixture is fully shielded. Fully shielded fixtures must be appropriately mounted so that the shielding prevents light from escaping above the horizontal and all light is directed downward.



Examples of fully shielded light fixtures

- I. "Glare" means the visual sensation caused by excessive brightness and which causes annoyance, discomfort, or a disability loss in visual performance or visibility.
- J. "Internally Illuminated" as it relates to signs, means any sign which has a light source entirely enclosed within the sign and not directly visible to the eye.
- K. "Light Pollution" means any adverse effect of manmade light. Often used to denote "sky glow" from developed areas, but also includes glare, light trespass, visual clutter and other adverse effects of lighting.
- L. "Light Source" means the part of a lighting fixture that produces light, e.g. the bulb, lamp, or chips on board.
- M. "Light Trespass" means any light that falls beyond the legal boundaries of the property it is intended to illuminate.

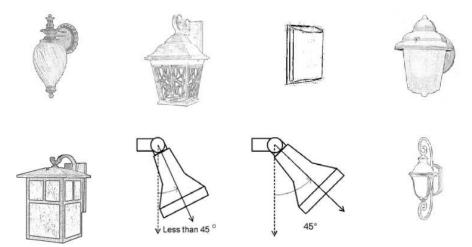


N. "Lumen" means a unit of luminous flux equal to the light emitted by a uniform point source of one candle intensity. Lumens refers to the amount of light emitted by a bulb (more lumens equals brighter light).

Brightness	220.	400.	700.	000.	1200.
in Lumens	220+	400+	700+	900+	1300+
Standard	25W	40W	60W	75W	100W
Halogen	18W	28W	42W	53W	70W
CFL	6W	9W	12W	15W	20W
LED	4W	6W	10W	13W	18W

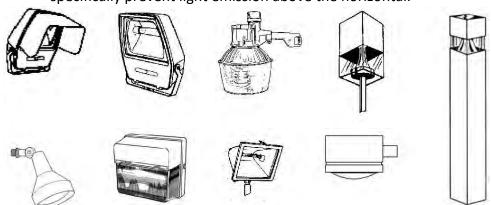
Common relationships between bulb types, wattages and lumen levels

- O. "Luminaire" means the same as "fixture."
- P. "Manufacturer's Catalog Cuts" means a publication or other printed material of a bulb or lighting manufacturer offering visual and technical information about a lighting fixture or bulb.
- Q. "Developed Acre" means the proportionate amount of an acre (43,560 square feet) of land that is converted from raw, undeveloped land into land associated with the permitted principal and accessory uses occurring on a parcel. This includes building footprints, private roads, parking lot surface areas, designated recreational areas, walking paths, stormwater detention and retention facilities, and other lands clearly related to the permitted uses on a parcel. Present and future public rights-of-way, lands with natural slopes greater than 30 percent, jurisdictional wetlands, lands in the 100 year floodplain, public drinking water supply water sources (recharge areas for the aquifer in the Glen Canyon Formation), lands affected by immitigable geo-hazards, riparian habitats, archeological sites, and required open space shall not be included in the calculation of developed acreage.
- R. "Outdoor Light Fixture" means a complete lighting unit consisting of a lamp(s) and ballast(s) (when applicable), together with the parts designed to distribute the light, to position and protect the lamps, and to connect the lamps to the power supply. Also known as a luminaire, or simply as a fixture.
- S. "Partially Shielded Light Fixture" means an outdoor light fixture constructed and mounted so that the installed fixture emits most of its light above the horizontal plane. Where a light manufacturer provides a BUG rating, the uplight (U) and backlight (B) ratings are greater than zero (0). Light emitted at or above the horizontal plane (sideways or upwards) shall arise solely from incidental decorative elements or strongly colored or diffusing materials such as colored glass or plastic. Fixtures using spot or flood lamps are considered partially shielded if the lamps are aimed no higher than 45 degrees above the vertical plane beneath the fixture.



Examples of partially shielded lighting fixtures

- T. "Recreational Lighting" means lighting used to illuminate sports fields, ball courts, playgrounds, or similar outdoor recreational facilities.
- U. "Skyglow" means the brightening of the nighttime sky resulting from the scattering and reflection of artificial light by moisture and dust particles in the atmosphere. Skyglow is caused by light directed or reflected upwards or sideways and reduces one's ability to view the nighttime sky.
- V. "Spotlight" means a fixture or bulb designed to light a small area very brightly. See definition of Floodlight.
- W. "Total" means the sum of shielded and unshielded light.
- X. "Total outdoor light output" means the total amount of light measured in lumens from all bulbs installed in outdoor lighting fixtures. For bulb types that vary in light output as they age (such as fluorescent and high intensity discharge (HID) bulbs), the initial lumen output as defined by the manufacturer shall be the lumen value used.
- Y. "Tower" means any monopole, antenna, or the like that exceeds eighteen feet (18') in height.
- Z. "Unshielded Fixture" means a fixture that has no shielding at all that would otherwise specifically prevent light emission above the horizontal.



Examples of unshielded light fixtures

AA. "Uplight" means all the light emanating above the horizontal plane of a luminaire.

Fully Shielded Fixture Requirements

A. Unless specifically exempted by this Section, all outdoor lighting shall use fully shielded fixtures and shall be installed so light is directed downward with no light emitted above the horizontal plane of the fixture. Where a light manufacturer provides a BUG rating, the uplight rating (U) must equal zero (0).



- B. In order to qualify as a "fully shielded" fixture, a light fixture must have the top and sides made of completely opaque material such that light only escapes through the bottom of the fixture. Fixtures with translucent or transparent sides, or sides with perforations or slits, do not qualify as fully shielded. Any glass or diffuser on the bottom of the fixture must be flush with the fixture (no drop lenses). Merely placing a light fixture under an eave, canopy, patio cover, or other similar cover does not qualify as fully shielded.
- C. Fixtures must not be placed at a location, angle, or height that directs illumination outside the property boundaries where the light fixtures are located.
- D. Notwithstanding the exemptions in Section 6.6.4.E, all residential and commercial luminaires shall be fully shielded within twenty-five (25) feet of adjacent residential property lines.
- E. Exemptions to Fully Shielded Fixture Requirements:
 - All lights exempted by this section shall be included in the calculation for total light output.
 - Fixtures having a total light output less than one thousand (1,000) lumens are exempted from the fully shielded requirement provided the following criteria are met:
 - The fixture has a top that is completely opaque such that no light is directed upwards.
 - The fixture has sides that completely cover the light source and are made of opaque or semi-opaque material. Fixtures with opaque sides may have incidental decorative perforations that emit small amounts of light. Semiopaque material such as dark tinted glass or translucent plastic may be used

- if the light source is not discernable behind the material. Completely transparent materials, such as clear or lightly tinted colored glass, are not allowed.
- The light source must not be visible from any point outside the property on which the fixture is located.
- Spotlights controlled by motion sensors having a light output less than one thousand (1,000) lumens per lamp are exempted from the fully shielded requirement provided:
 - The fixture is a spotlight or other type of directed light that shall be directed straight down; and
 - The fixture must not be placed in such a manner that results in illumination being directed outside the property boundaries where the light fixtures are located.
 - Lights controlled by motion sensors shall not be triggered by movement or activity located off the property on which the light is located.
- Pathway lights less than eighteen inches (18") in height are exempted from the fully shielded fixture requirement, if the total light output from each pathway light is less than three hundred (300) lumens.
- Temporary exterior lighting intended as holiday or seasonal decorations displayed between November 15 and the following January 15, provided that individual lamps do not exceed 70 lumens and neither cause light trespass nor interfere with the reasonable use and enjoyment of any other property.
- Traffic control signals and devices.
- Temporary emergency lighting in use by law enforcement or government agencies or at their direction.
- The lighting of federal or state flags, provided that the light is a top-down and narrow beam aimed and shielded to illuminate only the flag.

Total Light Output

- A. Commercial. Total outdoor light output shall not exceed fifty thousand (50,000) lumens per developed acre. Streetlights used for illumination of public rights-of-way are excluded from this calculation. Commercial developments shall be permitted a minimum of 5,000 lumens of lighting regardless of parcel size.
 - In non-residential zone districts, partially and unshielded lighting on a property shall not exceed 5,000 lumens per developed acre, and shall be included in the total outdoor light output calculation
- B. Residential. Total outdoor light output shall not exceed ten thousand (10,000) lumens of lighting for parcels one-half (acre), or larger, in size. Parcels smaller than one-half (1/2) acre shall be permitted five thousand (5,000) lumens of lighting regardless of parcel size. Total outdoor light output of any multifamily residential development including five (5) or more separate lots or units shall not exceed twenty thousand (20,000) lumens of lighting per developed acre.

- In residential zones, partially and unshielded lighting on a property shall not exceed 1,000 lumens per lot and shall be included in the total outdoor light output calculation.
- Residential units used for overnight accommodations or other commercial uses shall comply with the residential standards for total light output.

Lighting Hours

- A. Commercial establishments shall turn off all outdoor lighting, except that listed below, by twelve o'clock (12:00) midnight:
 - Businesses open to the public after twelve o'clock (12:00) midnight may leave all outdoor lighting on until one hour after the close of business.
 - Lighting to illuminate the entrance to the commercial establishments.
 - Parking lot and pathway lighting required for the safety of guests or customers.
- B. Recreational lighting (residential and commercial) shall be turned off by ten o'clock (10:00) P.M. or one hour after conclusion of a specific sporting event, whichever is later.

Lighting Color

All exterior lighting shall utilize light sources with correlated color temperature not to exceed 3,000 Kelvin (K).

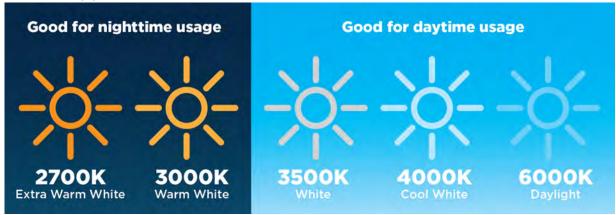


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Specialized Outdoor Lighting Conditions and Standards

- A. Gas station canopies may be illuminated provided all light fixtures are mounted on the undersurface of the canopy and all light fixtures are fully shielded. Merely placing the fixtures on the underside of the canopy does not qualify as fully shielding the light fixture.
- B. Roadway and streetlights are prohibited unless recommended by the County engineer or required by UDOT to provide for the safety of the public. When deemed necessary, streetlights shall utilize lamp types that are fully shielded luminaires that minimize sky glow, light trespass, and other unintended impacts of artificial lighting. All streetlights shall utilize the lowest illuminance levels acceptable to the County engineer and UDOT.
- C. Parking lots may not utilize spot or flood lighting whether mounted on a post or exterior building wall. The overall height of any light post used to illuminate parking lots in

commercial zones shall not exceed twenty-five feet (25'). All post mounted parking lot lights shall be set back from property lines a distance equal to two and one-half (2.5) times the height of the pole unless an internal or external shield prevents the fixture being visible from outside the property boundaries. The overall height of any light post used to illuminate parking lots in residential zones shall not exceed twenty-five feet (25'). All parking lot lighting shall use fully shielded downward directed fixtures. Internal or external shields shall prevent the fixture being visible from outside the parking lots.

- D. Outdoor recreation areas or athletic fields at publicly owned facilities may use illumination to light the surface of play and viewing stands and for the safety of the public. The following standards shall apply to outdoor recreation area or athletic field lighting:
 - The recreational lighting does not exceed illuminance levels for class IV sports lighting set by the Illuminating Engineering Society of North America.
 - The recreational lighting provides illuminance for the surface of play and viewing stands, and not for any other areas or applications.
 - Off-site impacts of the lighting will be limited to the greatest practical extent possible
 - The lighting for areas or applications outside the surface of play and viewing stands shall conform to all provisions in this Section.
 - The recreational or athletic facility shall extinguish lighting exempted by this section no later than 10:00 pm or one hour after the end of play, whichever is later.
 - The recreational lighting shall have timers that automatically extinguish lighting to ensure lights are not left on after the curfew or when the facilities are not in use.
- E. Outdoor amphitheaters may use illumination to light the performance area of the amphitheater and for the safety of the public. The following standards apply to all amphitheater lighting:
 - Lighting used to illuminate the performance area must be either directed spotlighting or fully shielded lighting. If directed spotlighting, the light source must be located and designed such that it is not visible beyond the property boundaries.
 - Lighting used to illuminate the performance area may only be turned on during performances or rehearsals.
 - Lighting used to illuminate the seating areas, pathways, and other areas of the amphitheater must meet all standards of this Section.
- F. Special events may use illumination to light the event area and for the safety of the public. The following standards apply to all amphitheater lighting:
 - Lighting used to illuminate the event area must be either directed spotlighting or fully shielded lighting. If directed spotlighting, the light source must be located and designed such that it is not visible beyond the property boundaries.
 - Lighting used to illuminate the event area may only be turned on during the hours event activities are open to the public or paying guests.
 - Lighting used to illuminate the seating areas, pathways, and other areas of the event must meet all standards of this Section.
- G. All illuminated signs shall comply with the standards of Section 6.5.

Application and Review Procedures

- A. Lighting Plan
 - All sign permit applications, subdivision applications, site plan applications, building
 permit applications, and other development review applications within any zone
 district shall include a lighting plan that shows evidence that the proposed lighting
 fixtures and light sources comply with this code. Lighting plans shall include the
 following:
 - Plans or drawings indicating the proposed location of lighting fixtures, height of lighting fixtures on the premises, and type of illumination devices, lamps, supports, shielding and reflectors used and installation and electrical details.
 - Ollustrations, such as contained in a manufacturer's catalog cuts, of all proposed lighting fixtures. For commercial uses, photometric diagrams of proposed lighting fixtures are also required. In the event photometric diagrams are not available, the applicant must provide sufficient information regarding the light fixture, bulb wattage, and shielding mechanisms for the planning commission to be able to determine compliance with the provisions of this Section.
 - A table showing the total amount of proposed exterior lights, by fixture type, wattage, lumens, and lamp type.

Approval Procedure

- A. The lighting plan for all new development shall be submitted for approval concurrent with the associated application process.
- B. A certificate of occupancy shall not be issued until such time as the property is subject to a post installation nighttime inspection by the Planning and Zoning Administrator or other county staff.

Amortization of Nonconforming Outdoor Lighting

- A. San Juan County shall require the termination of use of any and all nonconforming outdoor lighting fixtures, structures, lamps, bulbs or other devices that emit or generate light which are not otherwise exempted by this ordinance, pursuant to the amortization schedule contained in this ordinance.
- B. All outdoor lighting legally existing and installed prior to the effective date of this Section, and which is not otherwise exempted, shall be considered nonconforming and shall be brought into compliance by the property owner as follows:
 - Immediately as a condition for approval upon application for a building permit, sign permit, conditional use permit, new (nonrenewal) business license, site plan review or similar County permit or review.
 - Immediately in the case of damaged or inoperative nonconforming lighting upon replacement or repair.
 - Within five (5) years from the effective date of this Section for all other outdoor lighting.

Chapter 9 Spanish Valley Sign and Display Requirements

An Ordinance Creating the *Spanish Valley Sign Requirements* of the San Juan County Land Use Ordinance for the purpose of managing the design and implementation of signs and displays in the non-federal lands in northernmost portion of the San Juan County Spanish Valley. The ordinance applies to all lands in the Spanish Valley, as indicated in the Spanish Valley Zoning Map.

Purpose
Definitions
Application and Enforcement
Specific Regulations by Spanish Valley Zoning District
Design Standards for Commercial Signs
General Conditions
Maintenance of Legal Non-conforming Signs
Non-conforming Signs
Prohibited Signs
Variances and Appeals
Safety and Livability Considerations

Purpose

It is in the best interest of the health, safety and welfare of the citizens of San Juan county and the Spanish Valley to regulate signage and advertising, the following regulations are created to

- eliminate potential hazards to motorists and pedestrians; to encourage signs which are integrated with and harmonious to the buildings, setting and sites which they occupy;
- encourage legible signage through the use of excessive and confusing sign displays, thus reducing driver inattention;
- preserve and improve the appearance of the Spanish Valley as a place in which to live and to work, and to create an attraction to non-residents who come here to visit or trade;
- allow each individual business to clearly identify itself and the goods and services which they offer; to safeguard and enhance property values; and
- protect public and private investment in buildings and open space; and

Definitions

The change or rearrangement in the structural part of its design, whether by extending on a side, increasing in area, width or height, or moving from one location or position to another.

Awning

A roofed structure constructed of fabric or metal placed so as to extend outward from the building providing a protective shield for doors, windows and other openings with supports extending back to the building, supported entirely by the building.

Building, Front Line of

The line of that face of the building or structure nearest the front line of the lot. This face includes sun parlors, bay windows, covered and/or uncovered porches, whether enclosed or unenclosed, but does not include uncovered steps less than four feet (4') above grade and eaves overhanging less than two feet (2').

Building Line

A vertical surface intersecting the ground along a line at which the front of the building occupies the lot on which it is constructed.

Code Enforcement Officer

The appropriate officer(s) employed by the San Juan County authorized to enforce this chapter.

Electronic Message Center (EMC)

Any sign, or portion thereof, that displays electronic images, graphics or pictures, with or without textual information. Such a sign has the capability of being changed or altered by electronic means on a fixed display screen composed of a series of lights, including light emitting diodes (LEDs), fiber optics, plasma displays, light bulbs, or other illumination devices within the display area where the message is displayed. EMS includes computer programmable, microprocessor controlled electronic or digital displays.

Electronic Message Sign View Area

The view area for any EMS shall be measured as follows: beginning from the outside edge of the sign face, measure one hundred fifty feet (150') to each side, then measure at a ninety degree (90°) angle three hundred feet (300') in the direction that the sign is facing, and ninety degree (90°) angle until the two (2) lines intersect.

Face of Sign

The entire area of a sign upon, against or through which any copy, electronic images, graphics or pictures, with or without textual information is placed.

Lot, Corner

A lot abutting on two (2) intersecting or intercepting streets, where the interior angle of intersection or interception does not exceed one hundred thirty-five degrees (135°).

Marquee

A sign designed and constructed for the purpose of changing the message regularly by movable letters or electric means.

Monument Sign

A sign whose base is approximately seventy-five percent (75%) of the width of the sign and is permanently set on the ground and has an opaque pedestal as part of the sign foundation

which conceals any pole support. Upon approval of the community development director, and where pole supports are not visible, the opaque pedestal may be omitted.

Nonconforming Sign

A sign or sign structure or portion thereof lawfully existing at the time this chapter or amendment thereto, became effective, which does not conform to all height, area and yard regulations prescribed in the zone in which it is located, or other regulations of this chapter.

Point of the Beginning or End of Pavement Widening

Ending of pavement widening is that point when the pavement of an interstate highway acceleration or entrance lane fully narrows to the normal width of the main travel lanes. Beginning of pavement widening is that point when the pavement of an interstate highway deceleration or exit lane begins to widen from the normal width of the main travel lanes.

Sign

Means and includes every advertising message, announcement, declaration, demonstration, display, illustration, insignia, surface, object, device, medium, conveyance or space erected or maintained in view of the observer thereof for identification, advertisement or promotion of the interests of any person, entity, product or service. The definition of "sign" shall also include the sign structure, supports, lighting system and any attachments, ornaments or other features used to draw the attention of observers. This does not include any flag, badge or ensign of any government or governmental agency erected for and used to identify said government or governmental agency.

Sign, A-frame

A temporary and/or movable sign constructed with two (2) sides attached at the top so as to allow the sign to stand in an upright position.

Sign, Animated

A sign which involves motion or rotation of any part by mechanical or artificial means or displays flashing or intermittent lights, time, temperature and electronic type message center.

Sign Area

The area of a sign that is used for display purposes, excluding the minimum frame and supports. In computing sign area, only one side of a back to back or double faced sign covering the same subject shall be computed when the signs are parallel or diverge from a common edge by an angle of not more than forty-five degrees (45°). In relation to signs that do not have a frame or separate background, sign area shall be computed on the basis of the least rectangle, triangle or circle large enough to frame the display.

Sign, Electronic Display Screen

Any sign or portion of a sign that displays an electronic image or video, which may or may not include text. This definition includes television screens, plasma screens, digital screens, flat screens, LED screens, video boards, and holographic displays.

Sign, Electronic Message Center

Any sign or portion of a sign, that uses changing lights to form a sign message or messages in text form wherein the sequence of messages and the rate of change is electronically programmed.

Sign, For Sale

A temporary sign placed on a lot offering that specific property for sale, lease or rent, and limited to twelve (12) square feet in sign area. The on premises sign may advertise a model home or open house.

Sign, Freestanding

A sign supported by a fixed permanent frame or support in the ground.

Sign, Illuminated

A sign which has characters, letters, figures, designs or outlines illuminated by electric lights or luminous tubes as a part of the sign proper.

Sign, Lighted

A sign made legible in the absence of daylight by devices which reflect or project light upon it.

Sign, Low-Profile

On premises or identification signs having a maximum height of six feet (6'), incorporated into some form of landscape design scheme or planter box.

Sign, Off-Premises

advertising sign which directs attention to a use, product, commodity or service not related to the premises.

Sign, Projecting

A sign attached to a building or other structure and extending in whole or in part more than twenty four inches (24") beyond any wall of the building or structure.

Sign, Property

A sign related to the property upon which it is located and offering such property for sale or lease, or advertising contemplated improvements, or announcing the name of the builder, owner, designer or developer of the project, or warning against trespassing.

Sign, Roof

A sign erected partly or wholly on or over the roof of a building, including ground supported signs that rest on or overlap a roof twelve inches (12") or more.

Regulations and Enforcement

A. Compliance Required:

Except as provided in this chapter, no sign shall be erected, raised, moved, extended, enlarged or altered, or have the text of the sign changed, except in conformity with the regulations herein specified for the zone in which it is located.

B. Construction Standards:

All signs hereinafter erected in the county shall comply with current standards of the national electrical code, all provisions of this chapter and other applicable ordinances of the county. All component parts shall be equal to Underwriters Laboratories labeled products.

C. Enforcement:

The code enforcement officer shall be vested with the duty of enforcing the zoning ordinance and in performance of such duty, he shall be empowered and directed to:

- 1. *Issue Permits:* Issue permits to construct, alter or repair signs which conform to the provisions of this chapter.
- 2. *Determine Conformance:* Ascertain that all signs, construction and all reconstruction or modification of existing signs are built or constructed in conformance to the zoning ordinances, building restrictions and building codes.
- 3. *Issue Citations and Complaints:* Issue citations and/or complaints against violators of this chapter.
- D. *Inspections:* The code enforcement officer shall make an initial inspection upon the completion of construction, erection, re-erection or remodeling of any sign for which a permit has been issued and an inspection request is made.
- E. Sign Classification: Every sign erected or proposed to be erected within the county shall be classified by the code enforcement officer in accordance with the definitions of signs contained in **Penalties** section of this chapter. Any sign which does not clearly fall within one of the classifications shall be designated to the classification that it most nearly approximates in the opinion of the code enforcement officer in view of its design, location and purpose.
- F. Legal Action: The code enforcement officer shall be empowered to institute appropriate action or proceedings in any case where any sign is erected, constructed, altered, repaired, converted or maintained, or in any case where any sign is used in violation of any county ordinance, including, but not limited to, the zoning ordinance, to accomplish the following purpose: 1) to prevent such unlawful erection, construction, reconstruction, alteration, repair, conversion, maintenance or use; and 2) to restrain, correct or abate such violation.
 - 1. *Issue Notice of Violation:* The code enforcement officer will cause a notice of violation to be issued to the person having charge or control or benefit of any sign found by him to be unsafe or dangerous or in violation of the zoning ordinances of the county.

- 2. Abate And Remove Unsafe Or Dangerous Sign: If an unsafe or dangerous sign is not repaired or made safe within five (5) working days after giving said notice, the code enforcement officer shall have the right to at once abate and remove said sign, and the person having charge, control or benefit of any such sign, shall pay to the county within thirty (30) calendar days after written notice is mailed to such person, the costs incurred in such removal.
- 3. Abate And Remove Illegal Sign: If an illegal sign is not made conforming within thirty (30) calendar days after giving said notice, the code enforcement officer shall have the right to at once abate and remove said sign, and the owner or person having charge, control or benefit of any such sign, shall pay to the county within thirty (30) calendar days after written notice is mailed to such person, the costs incurred in such removal.
- 4. *Immediate Removal Authorized:* In the case of an unsafe or illegal sign that is either an immediate hazard or whose primary purpose will have been served, at least in part, before the expiration of the notice period required herein, the code enforcement officer may effect an immediate removal without notice, subject to a subsequent right of hearing by the person receiving benefits therefrom.
- 5. Notice Of Non-maintained Abandoned Sign: The code enforcement officer shall require each non-maintained or abandoned sign to be removed from the building or premises when such sign has not been repaired or put into use by the owner, person having control or person receiving benefits of such structure within thirty (30) calendar days after notice of non-maintenance or abandonment is given to the owner, person having control or person receiving benefit of such structure.
- 6. Notification: Notification by the county to persons having charge or control or benefit of any sign found by the code enforcement officer to be unsafe or dangerous or in violation of the zoning ordinance of the county and where the county is contemplating removal of said sign, shall be accomplished by the county utilizing written notice sent according to the administrative code enforcement ordinance.
- 7. *Penalty as Alternative:* The code enforcement officer shall have discretionary right to enforce removal or alteration of an unsafe or illegal sign by applying the penalty as provided in the **Penalties** section of this chapter as an alternative to the abatement procedures as provided.
- G. Right of Appeal: Any person who has been ordered by the code enforcement officer to alter or remove any sign, or any person whose application for a sign permit has been refused, may appeal to the Planning Commission by serving a written notice to the county within ten (10) days of the order of the code enforcement officer. Such notice shall be considered by the Planning Commission at its next regularly scheduled meeting. Upon filing of said notice of appeal, the code enforcement officer shall take no further action with regard to the removal of the sign involved until the final decision of the Planning Commission on the appeal is known, unless the code enforcement officer finds that the sign involved, by reason of its condition, presents an immediate and serious danger to the public, or comes within the provisions of subsection F4 of this section, in which case he shall proceed immediately as provided in this chapter.

- H. Application Requirements: All applications for sign permits shall be accompanied by a plan and elevation drawing. The drawings shall be provided digitally in PDF format in a minimum 8 1/2" x 11" format. The plat information shall include sufficient information so that the code enforcement officer can determine whether the proposed sign conforms with the provisions of this chapter.
 - 1. *Plot Plan Requirements:* Specifically, the plat shall show the size of the sign and its location relationship to the following features of the site:
 - Property lines;
 - Existing and proposed buildings or other structures;
 - Control curbs;
 - Parking areas.
 - 2. *Elevation Drawing Requirements:* Specifically, the elevation drawing shall show the following information:
 - Type of sign;
 - Sign display;
 - Sign height;
 - Sign area.
- I. Sign Permit Required: It shall be unlawful for any person, whether acting as owner, occupant or contractor, or otherwise, to erect, construct, reconstruct, enlarge, locate or alter any sign within the county without first obtaining a sign permit from the county unless exempted from this requirement in this chapter.
- J. Fee Schedule: A fee as established by the County Commission shall be paid to the county for each sign permit issued under this chapter. The fee will cover the cost of issuance, including the inspection tag.

Specific Regulations by Specific Spanish Valley Zoning District

No person shall install or maintain any sign in the county in the following Spanish Valley Zoning District except as herein provided. Signs not allowed in the following subsections are specifically prohibited:

A. Spanish Valley Residential District

The following provisions regulate signs in the Spanish Valley Residential District.

- 1. Low Profile Signs: Two (2) permanent low profile identification signs which state the official name of the residential subdivisions with will be allowed for residential developments; provided, that these signs conform to the following regulations:
 - Shall be located at the entrance of the residential subdivision and be a minimum of ten feet (10') from front property lines.
 - Shall be incorporated into a landscape design scheme.
 - Shall be limited to a maximum of three feet (3') in height from finished grade.
 - Shall be limited to sixteen (12) square feet in area for each sign.
 - Shall be limited to only two (2) signs per subdivision.
 - Shall contain no animation.
 - May not be illuminated.

- Promotional Signs for Residential Developments: Promotional signs shall be allowed
 for residential developments to promote, market and advertise the entire
 development offering the property for sale and providing pertinent sales
 information to the public. Promotional signs are not allowed for the sale of
 individual lots, homes, or a portion of the development.
 - Signs shall not exceed six feet (6') in height and must be located within the boundaries of the development a minimum of ten feet (10') from a street, shall not project into or be installed on any public right-of-way and shall not be located within required intersection clear view zones. The signs shall be temporary and shall be removed when all original lots have been sold.
 - Residential developments may have up to two (2) signs offering the project for sale or inspection by the public.
- 3. Property Signs; For Sale, Lease, Or Rent: One temporary on-premises sign identifying the lot or offering the premises for sale, lease, rent, or inspection by the public is permitted and shall not exceed twelve (12) square feet in size. Such sign may be double faced or may be a movable freestanding sign and includes advertising for a model home or an open house at the premises.
- B. Spanish Valley *Planned Community, Highway Commercial and Flex Districts*The following provisions regulate signs apply to residential developments in the *Spanish Valley Planned Community and Flex Districts*.
 - 1. Low Profile Signs: Two (2) permanent low profile identification signs which state the official name of the residential subdivisions with will be allowed for residential developments; provided, that these signs conform to the following regulations:
 - Shall be located at the entrance of the residential subdivision and be a minimum of ten feet (10') from front property lines.
 - Shall be incorporated into a landscape design scheme.
 - Shall be limited to a maximum of three feet (3') in height from finished grade.
 - Shall be limited to sixteen (12) square feet in area for each sign.
 - Shall be limited to only two (2) signs per subdivision.
 - Shall contain no animation.
 - May not be illuminated.
 - Promotional Signs for Residential Developments: Promotional signs shall be allowed
 for residential developments to promote, market and advertise the entire
 development offering the property for sale and providing pertinent sales
 information to the public. Promotional signs are not allowed for the sale of
 individual lots, homes, or a portion of the development.
 - Signs shall not exceed six feet (6') in height and must be located within the boundaries of the development a minimum of ten feet (10') from a street, shall not project into or be installed on any public right-of-way and shall not be located within required intersection clear view zones. The signs shall be temporary and shall be removed when all original lots have been sold.

- Residential developments may have up to two (2) signs offering the project for sale or inspection by the public.
- 3. Property Signs; For Sale, Lease, Or Rent: One temporary on-premises sign identifying the lot or offering the premises for sale, lease, rent, or inspection by the public is permitted and shall not exceed twelve (12) square feet in size. Such sign may be double faced or may be a movable freestanding sign and includes advertising for a model home or an open house at the premises.

The following provisions regulate signs located in non-residential developments in *Planned Community, Highway Commercial and Flex Districts*

- 1. *Freestanding Signs:* Freestanding signs are permitted subject to the following provisions:
 - Number: Each parcel of property or commercial complex may have one freestanding sign. One additional freestanding sign is permitted if the property or complex has more than three hundred feet (300') of frontage on a dedicated public street. Where two (2) or more freestanding signs are constructed, they shall be separated by at least one hundred feet (100'). The second pole sign shall not be higher than seventy percent (70%) of the allowed height of the first sign. A third freestanding sign is allowed for properties with more than six hundred feet (600') of frontage on a dedicated street. The fourth freestanding sign, or additional freestanding signs, must be approved by the Planning Commission.
 - Location: Freestanding and projecting signs shall not project into or over any public street right-of-way. Projecting signs may project a maximum of four feet (4') from the building provided such projecting sign has a minimum ground clearance of ten feet (10') over any sidewalk or street right-of-way. Also, awning signs within the downtown historic district may project over the street right-of-way provided there is a minimum ground clearance of eight feet (8').
 - Height: Freestanding signs shall not exceed the following heights:
 - Signs located within five hundred feet (500') of US-191 shall not exceed thirty-feet (30') in height.
 - Where two (2) or more pole type signs are allowed, subsequent signs shall not exceed seventy percent (70%) of the allowed height of the main sign.
 - The height of signs located on all other streets shall not exceed ten feet (10') from the adjacent natural grade.
 - Where the natural grade at the sign location is below the curb elevation, the height may be measured from the curb height, provided the overall sign height is not increased by more than five feet (5'), and the sign is within thirty feet (30') of the curb or right-of-way boundary.
 - Size: The area of freestanding signs shall not exceed the following:
 - Single tenant freestanding signs within 500' of US-191 shall not exceed seventy-five (75) square feet or one square foot of sign area per linear foot of

- street frontage up to one hundred twenty (120) square feet maximum per sign face.
- Multi-tenant signs may have one and one-half (1 1/2) square feet of sign area per linear foot of street frontage up to two hundred (200) square feet maximum. A single multi-tenant sign may be allowed up to three hundred (300) square feet if the following occurs:
 - The sign permit is approved subject to a condition which precludes the installation of another freestanding sign; and
 - The sign area does not exceed one and one-half (1 and 1/2) square feet per linear foot of street frontage. US-191 may have two (2) square feet of sign area per linear foot of street frontage, up to three hundred (300) square feet maximum.
- On corner lots, the street frontage used to determine size of the primary sign shall be limited to the street upon which the building fronts.
 Measurement of the street frontage shall include the actual frontage measured to the midpoint of the corner radius. A secondary sign may be allowed on the side street, and its size shall be based on the frontage of the side street.
- 2. Animated Signs: Animated signs are not be permitted
- 3. Entrance and Exit Signs: One entrance and exit sign shall be permitted at each driveway entering or leaving the premises. Such signs shall not exceed six (6) square feet in area nor be more than four feet (4') in height from the ground.
- 4. Wall Signs: Wall signs which are permanently attached or painted with a projection of less than twenty four inches (24"), shall be permitted; provided, that the area of any such sign shall not exceed twenty percent (20%) of the face of the front wall to which it is attached, nor more than ten percent (10%) of the face of a side or rear wall; and further provided, that it does not rise above the roofline or parapet wall.
- 5. Property and Project Construction Signs
 - No more than two (2) signs offering the premises for sale, lease or inspection by the public shall be permitted; provided, that the total area of each sign does not exceed thirty-two (32) square feet. Said signs may be modified to indicate that the property has been sold.
 - A project construction sign or "coming soon" promotional sign of up to sixty-four (64) square feet may be allowed within sixty (60) days of obtaining a building permit for such project. Such sign shall be removed within one year from the date the sign was erected.
- 6. *Premises Signs:* Off-premises signs are not be permitted.
- 7. Roof Signs: Roof signs shall conform to the following provisions:
 - Roof signs shall not be higher than the roofline or parapet wall and shall not be larger than twenty percent (20%) of the wall face of the building.
 - All roof signs shall be installed or erected in such a manner that the support structure or brace is covered and screened from public view to the extent reasonable to do so.
 - Roof signs shall not be animated.

- 8. *Projecting Signs:* Projecting signs attached to a building shall comply with the following conditions:
 - Signs projecting over public property may not project more than four feet (4') from a wall of a building, nor project closer than three feet (3') to the back of the curb. A minimum clearance of ten feet (10') above the sidewalk must be maintained.
 - Signs projecting over private property may not project more than six feet (6') from a wall of a building.
 - Signs shall not extend above the roofline.
 - No more than one projecting sign per tenant space and only at the ground level of the building.
 - The maximum sign area for projecting signs shall be one square foot of sign area for each linear foot of building frontage up to a maximum of thirty two (32) square feet per sign face (64 square feet maximum for both sides of a projecting sign).
- 9. *Special Standards:* The following special standards for commercial signs shall apply for all signs more than 500' from US-19.
 - Freestanding Signs; Design Standards: Freestanding signs are hereby limited to monument and low profile pole type signs with the following design standards:
 - Height: The maximum height of the sign shall not exceed ten feet (10') from adjacent natural grade. Where the natural grade at the sign location is below the curb elevation, the height may be measured from the curb or adjacent roadway height, provided the overall sign height is not increased by more than five feet (5'), and the sign is within thirty feet (30') of the curb.
 - Size: A monument or low profile pole type sign shall be limited in size to seventy-five (50) square feet for properties with up to one hundred feet (100') of frontage on a public road. An additional one square foot of sign area may be allowed for each additional two feet (2') of public road frontage up to a maximum size of one hundred twenty (90) square feet per sign
 - Location: Signs must be located on private property and not within any public right-of-way. Signs shall not obstruct visibility at driveway entrance and exits, intersections and other points along the roadway.
 - Number: Each parcel of property or commercial complex may have one monument or low profile pole type sign. One additional monument or low profile pole type sign is permitted if the property has more than two hundred feet (200') of frontage on a public street. Where two (2) freestanding signs are constructed, they shall be separated by at least one hundred feet (100'). A third monument or low profile pole type sign is allowed for properties with more than four hundred feet (400') of frontage on a dedicated public street, and a fourth monument or low profile pole type sign is permitted for properties with six hundred (600) or more feet of public road frontage.
 - Sign Materials: Sign materials shall be similar to or compatible with the structure which they identify. Signs shall be constructed predominantly of

- natural materials such as redwood, ceramic tile, masonry, stucco, stone, weathering steel or materials which simulate the referenced materials.
- Color: Bright day-glow or fluorescent colors are prohibited. Letters should provide sufficient contrast to be easily legible. Overall color schemes should complement the color scheme of the building. Registered national trademarks are permitted as part of the sign.
- 10. Entrance, Exit Signs; Roof Signs and Projecting Signs: Entrance and exit signs, wall signs, roof signs and projecting signs are permitted subject to provisions contained elsewhere in this chapter.

Design Standards for Commercial Signs

- A. *Pole Sign Design Standards:* The following design standards are mandatory:
 - 1. Sign Cabinets: Sign cabinets shall be integrated into a uniform sign, rather than added to a pole in an ad hoc manner. The modification or addition of a sign cabinet to an existing pole sign with two (2) or more independent sign cabinets shall be subject to review and approval by the community development director, who may at his/her discretion, refer the permit to the Planning Commission for approval.
 - 2. Painted Plywood Signs: Plywood signs are not permitted for permanent signs, unless approved by the Planning Commission. Sandblasted wood signs are permitted provided they are not higher than ten feet (10'), subject to review and approval by the community development director.
 - 3. *Cladding:* All poles supporting signs shall be cladded as a means to improve the appearance of the sign by:
 - Proportionately increasing that portion of the structure that anchors the sign to the ground; and
 - Providing a material on the support structure that complements the building architecture.
 - Cladding shall primarily be wood, stucco, brick, or rock, duplicating materials
 which are used on the main building. Metal products may be used if the metal
 replicates the appearance of a natural material.
 - Cladding is not required, if in the opinion of the community development director, the sign contains unique elements that result in a creative flair or defines a product or service with unique design, and the cladding would detract from the creativity of the design.
 - 4. *Pole Transition:* There shall be a transition between the pole and sign it supports, wherein the cladded pole(s) is widened at the base of the sign to at least fifty percent (50%) of the width of the sign it supports. (See exhibit A attached to the ordinance codified herein.) A transition is not required, if in the opinion of county planning staff, the sign contains design elements which serve a similar purpose and results in an aesthetic sign.
 - 5. Sign Colors: The exterior surface of the sign structure and frame (excluding sign face), shall have colors similar to the adjacent building or have earth tone colors including black, browns and grays.

- 6. Landscaping: Landscaping shall be provided at the base of the sign at a ratio of ten (10) square feet for every one-foot (1') of sign width, with fifty percent (50%) of the landscaped area containing live plant material. The plant materials used shall be expected to mature to heights of one foot (1') or greater. Where a hardship can be demonstrated, the Planning Commission may modify or waive this requirement.
- 7. Flag Lots: Businesses on flag lots (i.e., lots with narrow frontage on a public road compared to overall lot size) may be allowed a pole sign larger than the minimum size of seventy-five (75) square feet, provided the Planning Commission determines that the size of the sign is in harmony with the intent of this chapter and the size is in keeping with the building and lot size.
- B. *Sign Guidelines:* The following guidelines are desired and encouraged, but are not mandatory:
 - 1. Theme and Plan: Where feasible, signs shall be incorporated into a landscape theme and be part of an overall design plan for the property. Aesthetic appeal is a high priority.
 - 2. *Height:* As a general principle, signs should be no higher than the adjacent building for which it advertises. However, along US-191 the sign may be taller than the adjacent building in order to provide better visibility but shall not be higher than the maximum height limits set forth in this chapter.

General Conditions

- A. Signs Not To Constitute Traffic Hazard: No sign or other advertising structure shall be erected at the intersection of any streets in such a manner as to obstruct free and clear vision; or at any location where by reason of the position, shape or color, it may interfere with, obstruct the view of or be confused with any authorized traffic sign, signal or device, or which makes use of the words "stop," "drive in," "danger" or any other words, phrases, symbols or characters in such a manner as to interfere with, mislead or confuse traffic. In general, no sign shall be placed within a triangular area with legs thirty feet (30') in length measured along the property lines at a corner.
- B. Awnings Over Public Property: Awnings over public property shall conform to all provisions of the International Building Code governing such structures. It shall maintain a minimum eight foot (8') clearance above the sidewalk or public property and shall have no signs affixed to the awnings or their supports.
- C. Temporary Signs:
 - 1. Any sign, banner, or advertising display intended to be displayed out of doors for promotional or other temporary use, shall be considered to be a temporary sign and shall be permitted subject to all provisions of this chapter and provisions contained in the county temporary banner policy.
 - 2. Banners shall be allowed according to the county policy regarding temporary banners. The banner policy is available through the community development department. It shall be the responsibility of the applicant to remove temporary banners upon expiration of the permit period.

- D. Maintenance: Every sign shall be kept in good condition as to maintenance and repair, including the replacement of defective parts, repainting and cleaning. The ground space within a radius of ten feet (10') from the base of any ground sign shall be kept free and clear of all weeds, rubbish and inflammable material. The code enforcement officer shall inspect and enforce this pursuant to enforcement requirements of this chapter.
- E. Sign Removal: Signs identifying a discontinued use on the property shall be removed from the property within thirty (30) calendar days of the time the use was discontinued and shall thereafter be considered to be abandoned.
- F. Repair of Building Facade: A damaged building facade as the result of the removal, repair, replacement or installation of any signs shall be repaired by the property owner within thirty (30) calendar days of the time the use was discontinued.
- G. Moving to New Location: No sign erected before the adoption of this chapter shall be moved to a new location on the lot or building, or enlarged, or replaced, unless it be made to comply with provisions of this chapter.
- H. Ownership: The imprint of the sign owner and sign erector of all signs shall be in plain and public view. Signs not carrying such an imprint will be presumed to be owned by the person in possession of the property on which the sign is located.
- I. Lights and Lighted Signs
 - See Spanish Valley Outdoor Lighting and Sign Illumination Standards for requirements.
- J. Planned Development Layout Location Signs: The purpose of the layout sign is to aid emergency personnel and visitors to quickly and efficiently locate a particular address or unit. For planned developments with a common address for multiple units there shall be a permanent sign located at all entrances to the project which:
 - 1. Identifies the development;
 - 2. Clearly shows the project address;
 - 3. Clearly shows the layout of streets and the units with their individual identification number or letter;
 - 4. The sign must be oriented to the view of the reader;
 - 5. Shall be incorporated into a landscape feature or design scheme;
 - 6. The sign shall contain no animation;
 - 7. See **Spanish Valley Outdoor Lighting and Sign Illumination Standards** for lighting requirements
 - 8. The sign shall be placed such that persons in vehicles who are stopped to read the sign will not create a safety hazard.

Maintenance of Legal Non-conforming Signs

Nonconforming signs shall be required to comply with the requirements of this chapter when any change, other than normal maintenance, is made to the sign. Painting or similar sign repair shall be considered normal maintenance; provided, that the sign content remains basically unchanged. Compliance with current setback requirements may be waived by the Planning Commission when the board determines that relocating an existing sign is not practical.

Non-conforming Signs

- A. Alterations: A nonconforming sign shall not be raised, moved, replaced, extended or enlarged unless said sign is changed so as to conform to all provisions of this title. "Alterations" shall also mean the changing of the text of the sign when there is a major change in the use of the property. A major change in use occurs whenever the use changes from one of the following land use categories to another office, retail, food/restaurant service, personal service, entertainment, lodging, repairs, institutional, public utility, manufacturing, and warehouse uses. Any major change in use requires any affected nonconforming sign to conform to all the provisions of this title. Alterations shall not be interpreted to include changing the text of a marquee or changing a copy of an off premises sign.
- B. *Restoration:* Nonconforming signs which have been allowed to deteriorate or which have been damaged by fire, collision or any other cause beyond the control of the owner, to the extent of more than sixty percent (60%) of its assessed value shall, if repaired or rebuilt, be repaired or rebuilt in conformity with the regulations of this chapter or shall be removed.
- C. Unsafe or Dangerous: The nonconforming nature of a sign shall in no way prevent it from being subject to the provisions of the **Regulations and Enforcement** subsection of this ordinance if it is unsafe or dangerous.

Prohibited Signs

- A. Signs Attached To Public Property: No sign, handbill, poster, advertisement or notice of any kind or sort shall be fastened, placed, posted, painted or attached in any way or upon any curbstone, lamppost, telephone pole, telegraph pole, electric light or power pole, hydrant, bridge, tree, rock, sidewalk or street, except signs owned and erected by permission of an authorized public agency as required by law.
- B. A-Frame and Movable Freestanding Signs: Portable, temporary A-frame, and movable freestanding signs shall be prohibited. This prohibition applies to signs mounted upon or painted upon vehicles or trailers which are parked primarily for the purpose of calling attention to or advertising a specific business establishment or product.
- C. *Flashing Signs:* Signs which use flashing, blinking, or strobing lights are prohibited. Signs which use subtle lighting changes as part of a video screen, or EMS are permitted.
- D. Rotating Signs: Signs which move, rotate, flutter in the wind or make noise are prohibited. Pennants, streamers, and inflatable objects are also prohibited. Temporary banners must be in compliance with the county's policy on banners.
- E. *Permit Exceptions:* Notwithstanding any of the provisions of this chapter, the following signs and operations shall not require a sign permit; however, any of the following signs included in any other section shall conform to the applicable provisions of this chapter:
- 1. The changing of the advertising copy or message on a marquee, provided no more than fifteen percent (15%) of the marquee surface will advertise off premises land, products or businesses.
- 2. Painting, repainting, cleaning and normal maintenance and repair of a sign or sign structure unless a substantial structural change is made.
- 3. For sale, rent or lease signs, advertising real property, that are thirty-two (32) square feet or less in area. Such sign may be double faced.

- 4. The display of official notices used by any court, or public body, or public official, or the posting of notices by any public officer, in the performance of a duty, or by any person giving legal notice.
- Directional, warning, exit, parking or similar informational signs of a public or quasipublic nature, provided they have no advertising effect, and signs directed and maintained by an official body or public utility.
- 6. Any official flag, pennant or insignia of any nation, state, county or other political unit.
- 7. Nameplates of two (2) square foot maximum area.
- 8. Bulletin boards not over sixty-four (64) square feet in area for public, charitable or religious institutions where the same are located on the premises of said institutions.
- 9. Memorial signs or tablets, names of buildings and date of erection, when cut into any masonry surface or when constructed of bronze or other incombustible material.
- 10. Wall signs that are painted directly on the wall, provided they do not exceed twenty percent (20%) of the face of the wall on which it is painted.

Safety and Livability Considerations

A *County Nonliability:* The county and its agents shall in no way be liable for negligence or failure of the owner, or the person responsible for any damage caused by defective conditions.

Chapter 10: Spanish Valley Overnight Accommodations Overlay District Requirements

An ordinance establishing an overnight accommodations overlay district that can be sought for sites located within the Spanish Valley Highway Commercial District. See Spanish Valley Zoning Map for the location of the Highway Commercial District in which the overlay can be applied.

- 1) Purpose of Overlay Districts
- 2) Purpose and Intent of the Spanish Valley Overnight Accommodations Overlay District
- 3) Established Overnight Accommodations
- 4) Approval Procedures
- 5) Identification on Zoning Maps
- 6) Site Master Plan Required
- 7) Development Standards
 - Part 1 General Requirements
 - Part 2 Employee Housing, Affordable Housing and Mixed Use Requirements
 - Part 3 Architecture, Density, Massing and Form
 - Part 4 Additional Design Requirements
 - Part 5 Open Space
 - Part 6 Landscape Standards
 - Part 7 Parking Requirements

Purpose of Overlay Districts

Overlay districts are established to provide standards addressing unique circumstances or conditions affecting single sites where the development of such sites is of special public concern. Upon approval of special purpose district zoning, the special purpose district replaces the previous base district. Overlay districts are established to provide for certain additional requirements for properties located in one or more base zoning districts.

In addition to the requirements of the underlying base zoning district, the provisions of the overlay district would also prevail in the areas so zoned.

1) Purpose and Intent of the Spanish Valley Overnight Accommodations Overlay District Overnight accommodations have the potential to be an important part of the Spanish Valley and San Juan County economy. In order to support regional efforts to control the imbalance between such uses and other desired community uses as has taken place in Moab and Grand County, a clear policy is required to ensure the number of hotels and motels, commercial condominiums, bed & breakfasts (B&Bs), lodges and commercial campgrounds are aligned with other essential and desirable uses in the San Juan Spanish Valley and region.

The Spanish Valley Overnight Accommodations Overlay Ordinance is an overlay district for properties located in the Highway Commercial and Highway Flex districts. It addresses both

existing and vested overnight accommodations as well as new proposed uses. The purpose of the overlay district is to ensure that existing and future hotels and motels, commercial condominiums, bed & breakfasts (B&Bs), lodges, commercial campgrounds and other commercial overnight accommodation uses are designed and developed in a manner that address the impacts and the increased service needs that they generate. The *Spanish Valley Overnight Accommodations Overlay Ordinance* should be applied to all new proposals to ensure approved projects minimize community impacts and result in tangible community benefits through the application of creative design, the incorporation and support for mixed uses both on-site and elsewhere in the San Juan Spanish Valley, and through the provision and support for public uses and spaces to help support a balanced community structure.

2) Established Overnight Accommodations

Established overnight accommodations (Established Overnight Accommodations), as indicated on the Spanish Valley Zoning Map, shall be considered legal, conforming uses. Established Overnight Accommodations will be allowed to make improvements including new overnight accommodation units within the boundaries of existing property. Specific design and development requirements shall be according to the underlying zone, e.g. the Spanish Valley Highway Commercial District. When the ownership of Established Overnight Accommodations changes, the new owner must comply with the provisions of this *Spanish Valley Overnight Accommodations Overlay Ordinance*.

3) Approval Procedures

A three-step planning and approval process for new overnight accommodations is required as summarized in table 10-1:

Table 10-1

APPLICATION	IMPLEMENTATION	WHAT IS ADDRESSED?	APPROVAL LEVEL
Spanish Valley Overnight Accommodations Overlay (Rezone)	A modification to the official Zoning Map, indicating the area or areas where the specific overlay district applies	The physical location and extents of the proposed overlay zone	Legislative (Rezone and Zoning Map Change) • Planning Commission (recommendation to County Commission) • County Commission (adoption)
Application for Attaching Overnight Accommodations (OA) Overlay to a Specific Site, Property or Development	As a modification to the official Zoning Map and Zoning Ordinance, indicating the specific location of the application site and the terms upon which it will be developed	Land area to be rezoned and general terms upon which it is approved, including but not limited to the following: Proposed primary uses Number of rooms/units Design and development conditions Special conditions and requirements Other uses and development requirements	Legislative (Rezone and Zoning Map Change) Planning Commission (recommendation to County Commission) County Commission (adoption)

Development	As specific submittals	Specific project development	Administrative
Agreement, Project	and approvals specified	requirements for development	Staff and/or Planning Commission
Plan and/or	in the applicable	approval.	approval according to the specific
Subdivision Plat	ordinances		terms and ordinance obligations

4) Identification on Zoning Maps

Approved *Spanish Valley Overnight Accommodations Overlay* districts and developments shall be indicated on the official Spanish Valley Zoning Map. This map shall also indicate the location and property extents of established overnight accommodations

5) Site Master Plan Required

In approving a new Overnight Accommodation development in accordance with this section, a site master plan shall be prepared and submitted for consideration by the County Commission for approval. The master plan shall clearly indicate the purpose and details of the project, including technical facts and a clear description of how the proposed development provides benefits to the greater Moab region in San Juan County as compared to development carried out in accordance with the otherwise applicable zoning and development regulations. More specifically, the master plan shall include at a minimum the following:

- a) A statement by the applicant describing how the proposed development provides greater benefits to the Spanish Valley and the County than would a development carried out in accordance with otherwise applicable zoning and development regulations.
- b) A map and description of sensitive lands within the or adjacent to the proposed development and how they will be addressed, including but not necessarily limited to the following:
 - Public drinking water supply watersheds (recharge areas for the aquifer in the Glen Canyon formation);
 - Floodplains and riparian habitats;
 - Slopes in excess of 30 percent; and
 - Significant geological, biological, and archeological sites.
- c) Identification of site planning features and a description of how they will be addressed to promote seamless transition between on-site uses and the surrounding site conditions.
- d) A description of the beneficial public services and goods the project provides to the community. This should include a community benefit concept description, and specific documentation of the proposed types, amounts, locations and relationships of compatible uses provided within the development that provide beneficial public services and goods to the community. Examples of such uses may include on-site and contributions to off-site employee housing, affordable housing, workforce housing, mixed uses, residential, office, commercial and civic uses, public open space, and publicly-accessible indoor/outdoor gathering spaces, for example.
- e) Documentation of the **specific utilities and infrastructure** that are designed and installed to conserve limited natural resources such as water. Examples include preparation of a water use master plan for the project, the incorporation of gray-water re-use systems, implementation of water conserving landscapes that go beyond the

requirements of the Spanish Valley Water Efficient Landscape Requirements such as installation of real-time water monitoring systems, the incorporation of water-efficient fixtures, and the incorporation of dark-sky friendly lighting systems that exceed those contained in the Spanish Valley Outdoor Lighting and Sign Illumination Requirements

- f) A narrative and graphic presentation of the development, documenting and presenting the proposed development and land uses by:
 - Gross acreage;
 - Total project density and/or square footage for all uses proposed for the project (including overnight accommodations) per gross acre;
 - Total number of overnight accommodation units;
 - Overnight accommodation unit density expressed as a per-acre ratio;
 - Total number and type of on-site employee and affordable housing units;
 - Common area and private open space acreage;
 - Total number of parking spaces required and provided, including bicycle parking;
 - Parking, service and loading area acreage/spaces;
 - Project Floor Area Ratio (FAR);
 - Public open space and similar publicly-accessible feature acreage;
 - Descriptions and graphic representations suitable for conveying the overall development character and proposed architectural style of the proposed development; and
 - The relationship of the proposed development to existing development in the area, along the highway and to significant natural and built features in the area.
- g) A **Traffic Study** prepared by a licensed transportation planner or traffic engineer, documenting project traffic generation, impacts (including traffic noise) and proposed mitigations and modifications.
- h) A **Site Plan** prepared in accordance with the requirements of the County and the Development Standards specific to this section shall be approved and filed with the findings of fact as part of the approval. The site plan shall indicate at a minimum all major roads, site access roads, parking and service areas, trails and trail connections, major utilities, existing and proposed land uses, common area, open space, landscaping plan, a conceptual drainage plan and entrance locations on existing roads.
- i) A statement of how the proposed development is consistent with the San Juan county Spanish Valley Area Plan and the San Juan County General Plan; and
- j) Other relevant information that will support the application or as otherwise requested by County staff.

6) Development Standards

Part 1 General Requirements

1. Applicability

The following are general development standards applicable in the *Spanish Valley Overnight Accommodations Overlay*. The general development requirements of the underlying zone shall apply unless otherwise indicated.

2. Density and Heights

Maximum density and heights shall be no greater than that permitted in the underlying zone district.

3. Lots

- Typical Lot Dimensions. All lots of record shall be developed to meet established standards.
- Typical Lot Configuration. All lots shall front a public street unless otherwise approved.
- Lot Shape. To create regular, rectangular lots, side property lines shall be perpendicular to the vehicular right-of-way to the extent practical.

4. Lot Configuration

Primary uses should face the fronting roadway and configured in a fashion that responds to the context, including natural site conditions such as slope and topography. The intent is to carefully incorporate new development in a manner that fits the established character and form of the surrounding area, resulting in a unified appearance. Pedestrian and cycling amenities such as sidewalks, trails, dedicated corridors and similar features should be provided in a manner is coordinated with the needs of vehicles, resulting in holistic, safe and attractive circulation solutions.

5. Lot Access

For Developments fronting U.S. Highway 191

The traffic and speed of vehicles on this roadway presents challenges for providing direct access to projects and for creating a walkable/bikeable street environment in the surrounding area. Direct access from the highway shall meet all ZUDOTY standards and requirements and be designed in a manner to connect directly to the proposed frontage roads along the highway.

For Developments fronting all other roads

The use of small access roads, alleys and other appropriate access ways from the fronting road and/or from the sides and rear of properties is encouraged.

6. General Open Space Requirements

The following are requirements for provision of civic open space:

- Developments over 5 acres are required to provide a minimum of 5% total lot area as publicly-accessible open space. Developer shall work with County to determine the appropriate location and design of proposed open spaces.
- For developments under 5 acres, a minimum of 5% total lot area as publiclyaccessible open space or contributions to the development of the same in other locations in the Spanish Valley will be used to ensure adequate open space is provided in the area.

7. Streets and Access Roads

General Requirements.

- Address all modes of travel, including pedestrian traffic, bicycle, transit and vehicular traffic.
- Address all features of the access road and public road rights-of-way, including sidewalks, traffic lanes, bicycle lanes and medians.
- Provide adequate access for vehicles, pedestrians and cyclists pedestrians.
- Create access roads that are appropriate for their context and use that encourage travel at appropriate volumes and speeds.
- Create streets and access roads that reduce storm water runoff quantity and improve the quality of storm water runoff.
- Follow design specifications and standards defined by County Public Works.
- Variations from otherwise required road design standards may be approved where it is demonstrated that such exceptions will not be detrimental to the public health, safety and general welfare.

8. Road Design Standards

Variation from otherwise required road design standards may be approved where the applicant demonstrates that such exceptions will not be detrimental to the public health, safety and general welfare.

9. Bicycle Facilities

On-site bicycle accommodations should be provided as determined by County staff.

10. Storm Water Management

Incorporation of storm water management best practices, including Low-impact Development (LID) techniques within the access road right-of-way and parking design is required. Examples include incorporating drainage swales, slotted curbs, sub-surface sumps and French drains; and the use of permeable paving in parking areas.

Part 2 Employee Housing, Affordable Housing and Mixed Use Requirements

1. General Conditions

All developments applying the *Spanish Valley Overnight Accommodations Overlay* must provide a significant mix of employee housing, affordable housing, commercial, retail, office, civic and similar uses to offset the impacts of hotel/motel projects.

A minimum of 30% of the space dedicated to the primary hotel/motel floor area shall be dedicated to mixed uses other than the primary hotel/motel use. The

required mixed uses may be designed and developed on-site or elsewhere in the general vicinity of the proposed development.

2. Design and Evaluation Criteria

The following are general conditions that will result with a successful mixed-use development:

- A. Incorporates imaginative site and building design with a compatible mixture of land uses that encourage pedestrian, bicycle and other multi-modal access to the proposed development;
- B. Applies sensitive land use and site design that avoids the creation of incompatible land uses;
- C. Mitigates impacts that the project creates with respect to transportation, traffic, noise, public utilities, open space, recreation, public facilities and services, site circulation, solid waste disposal and recycling, water, sewer, storm drain and similar systems;
- D. Protects and preserves the natural environment to the maximum extent possible, including but not limited to conserving water to the greatest degree possible, protecting the water quality of the regional watershed, meditating storm water and floods, and protecting sensitive and critical natural lands and the protection of viewsheds.
- E. Preserves and/or creates open space and outdoor meeting places for the enjoyment of the San Juan County residents, employees of businesses located within the valley, and the general public;
- F. Provides publicly-accessible plazas, commons, greens, parks or civic buildings or spaces s for social activity and assembly for the community;
- G. Incorporates a mix of employee housing and affordable housing types and ownership patterns;
- H. Includes uses that provide employment opportunities and under-provided goods and services;
- I. Provides a balanced mix of uses that reduce reliance on personal automobiles on a daily basis;
- J. Provides high-quality architectural and site design that is harmonious with the local context, the unique red rock setting and adjacent uses;
- K. Incorporates well-designed and laid-out access roads, parking lots, trails and pathways that are specifically designed for the convenience and safety of pedestrians and cyclists as well as for meeting the needs of vehicles; and
- L. The provision of clustered development to preserve open space and preserving critical viewsheds while still achieving an appropriate overall density for region.

3. Mixed Use Development Standards

All development and design standards described in this chapter and elsewhere in the code shall apply, in addition to the following mixed-use specific standards:

- A. Generally-acceptable Uses: residential, commercial, recreational, retail, civic and open space
- B. Location of Uses: commercial shops, offices and civic uses shall be located on the ground floor adjacent to the street frontage, with hotel/motel and residential uses provided in all other locations; and
- C. Pedestrian-oriented Design Required: direct access to pedestrian-oriented services is required to promote pedestrian/bicycle uses in the development area.

Part 3 Architecture, Density, Massing and Form

1. General Conditions

The following are the general physical characteristics of *OA-Hotel/Motel* uses, including associated mixed uses, within the overlay district.

- Each building or structure can house a variety of uses depending on the design concept and functional requirements of each development.
- All buildings constructed shall be permanent construction without a chassis, hitch, or wheels, or other features that would make the structure mobile, unless otherwise noted.
- Attached accessory structures are considered part of the principal structure.
- Detached accessory structures are permitted and shall comply with all setbacks except the following:
 - Detached accessory structures are not permitted in the front yard.
 - Detached accessory structures shall be located behind the principal structure in the rear yard.
 - Detached accessory structures shall not exceed the height of the principal structure.

2. Building Siting

- More than one principal structure permitted on a lot.
- All setback areas not covered by a building or parking must contain either landscape, patio space, public open space, or a sidewalk/trail.

3. Building Height

- See existing zone for minimum and maximum height limitations and requirements.
- See existing zone for minimum and maximum setback requirements.
- Ground stories uses facing the primary street must have a minimum interior height of 12' and a maximum of 14' to facilitate the incorporation of commercial and mixed uses.

4. Building Layout and Configuration

- Ground stories facing the primary street must be occupied by uses other than overnight accommodations. Examples include retail, recreation, commercial, office and civic uses.
- Parking may be located within a building or as part of well-landscaped and buffered parking lots.

5. Street View Requirements

- For uses located on the ground floor facing the primary fronting street(s), 60% Minimum Ground Story Transparency is required, measured floor to floor. Transparency is any glass in windows and/or doors, including any mullions, that is highly transparent with low reflectance.
- Air conditioning units and similar mechanical requirements should be avoided on rooftop locations, and fully-screened from view when unavoidable.
- Blank Wall Limitations are required on all facades facing the primary street.
 No rectangular area greater than 30% of a story's facade, as measured from floor to floor may be windowless, and no horizontal segment of a story's facade greater than 10 feet in width may be windowless, unless otherwise approved.
- A mix of entrance types may be utilized, aligned with the overarching architectural theme or concept. All buildings must have an easily-discernable Principal Entrance located on the primary street side of the principal building.
- Street Entrances the minimum number and maximum spacing between entrances on the ground floor building facade with street frontage to match a clear development design theme or concept is required.
- Vertical Facade Divisions the use of a vertically oriented expression lines or form to divide the facade into increments that enhance the design concept are required. Acceptable elements may include columns, pilasters, scoring lines and other continuous vertical features at least 1.5" in width.
- Horizontal Facade Divisions the use of significant shifts in the façade every 45' at minimum to divide portions of the façade into horizontal divisions.
 Major dividing elements should be integral to the architectural layout and form of the structure, with minor delineations encouraged through the uses of expressions lines in the form of cornices, belt courses, string courses, or other continuous horizontal divisions.

Part 4 Additional Design Requirements

The following outlines the district design guidelines that affect a building's appearance and district cohesiveness. They improve the physical quality of buildings, enhance the pedestrian experience, and protect the character of the neighborhood.

1. Materials and Color

- Primary Facade Materials. 80% of each facade shall be constructed of primary materials. For facades over 100 square feet, more than one material shall be used to meet the 80% requirement.
- Permitted primary building materials will include high quality, durable, natural
 materials such as brick and stone; wood lap siding; fiber cement board
 lapped, shingled, or panel; metal siding; glass. Other high quality synthetic
 materials may be approved as part of a unified theme or design concept.
- Secondary Facade Materials are limited to details and accents. Examples
 include gypsum reinforced fiber concrete for trim and cornice elements;
 metal for beams, lintels, trim; and exterior architectural metal panels and
 cladding.
- Exterior Insulation and Finishing Systems (EIFS) is permitted for trim only or on upper floor facades only.
- Acceptable Roof Materials include 300 pound or better, dimensional asphalt composite shingles, metal tiles or standing seam, slate, and ceramic tile.
 Other roof materials may be considered for approval.
- Color main building colors shall be complementary to existing buildings in the area, the surrounding landscape and visual backdrops.
- Appropriate Grade of Materials. Commercial quality doors, windows, and hardware shall be used throughout the district.

2. Windows, Awnings and Shutters

- Windows all upper story windows of overnight accommodation, mixed use and associated buildings shall be recessed and double hung.
- Plastic awnings are not permitted. Awning types and colors for each building face shall be coordinated.
- If installed, shutters, whether functional or not, shall be sized for the windows. If closed, the shutters shall not be too small for complete coverage of the window. Shutters shall be wood.

3. Balconies

- Balconies shall be a minimum of six feet deep and five feet wide.
- Balconies that are not integral to the facade shall be independently secured and unconnected to other balconies.
- A maximum of 40% of the front and corner side facades, as calculated separately, may be covered with balconies, including street-facing railing and balcony structure.

4. Treatments at Terminal Vistas

• When a street terminates at a parcel, the front or corner side of a building or a significant landscape feature, whether fronting a Primary Street or not, shall terminate the view.

5. Building Variety

Building design shall vary between vertical facade divisions, where required per the Building Types, and from adjacent buildings by the type of dominant material or color, scale, or orientation of that material and at least two of the following:

- The proportion of recesses and projections.
- The location of the entrance and window placement, unless storefronts are utilized.
- Roof type, plane, or material, unless otherwise stated in the Building Type requirements.

6. Drive-through Uses

Drive-through structures and uses are not allowed.

Part 5 Open Space

To provide open space as an amenity that promotes physical and environmental health to project uses and the community, with a primary function of providing access to a variety of active and passive open space types.

1. General Requirements

Developments over 5 acres are required to provide a minimum of 5% total lot size as publicly-accessible and usable civic open space. Developer shall work with San Juan County to determine the best and most appropriate location of open space. For parcels under 5 acres, impact fees and other funding will be used as mechanisms to ensure adequate open space is provided.

All open space provided shall comply with one of the Open Space Types that follow:

- Plaza a formal, medium-scale (0.5 to 1.5 acre) gathering place for civic, social, and commercial purposes. May contain a greater amount of impervious coverage than other open space types. Special features, such as fountains and public art installations, are encouraged.
- Square a medium-scale (1 to 2 acre) open space to gather for civic, social and commercial purposes. Squares are rectilinear in shape and are bordered on all sides by a vehicular right-of-way, which together with building facades creates its definition.
- Green an informal, medium scale (0.25 to 2.0 acre) park with active or passive recreation amenities for neighborhood residents within walking distance; mainly fronted by streets.
- Pocket Park a small-scale (.5 to 1.5 acre) open space, that is primarily designed to accommodate a range of active and passive recreation and gathering space uses, primarily local neighbors and residents within walking distance.

- Local and Neighborhood Parks medium to large (3-acre to 10 acre) parks
 that accommodate both active and passive recreational amenities for local
 residents and the larger community. Parks have primarily natural plantings
 and are frequently formed around an existing natural feature such as a water
 body or stands of trees.
- Regional Parks large parks typically at least 50-acres in size to accommodate both active and passive recreational activities for local residents and the surrounding community. These parks are typically the site of major recreational features such as sports complexes, aquatic centers, recreation centers and similar amenities. They should be well linked with the surrounds and settings, linked with regional and local trail systems, and primarily utilize natural plantings.
- Greenway long and linear open spaces that serve to enhance connectivity between open space types and other uses. Greenways often follow a natural feature, such as a river, stream, ravine, or man-made feature, such as a vehicular right-of-way. A greenway may border other open space types.

Part 6 Landscape Standards

The landscape standards outlined in this section are designed to meet the following goals:

- To provide suitable outdoor settings;
- To increase the compatibility of adjacent uses and minimize the adverse impacts created by adjoining or neighboring uses.
- To provide responsible and environmentally-appropriate green spaces and infrastructure through the use of water efficient landscape design techniques, tools and standards.
- To shade large expanses of pavement and reduce the urban heat island effect.

1. Applicability

Landscapes, trees and buffers shall be installed as detailed in this section and detailed elsewhere in the county code.

2. Water Efficient Landscaping

Refer to Spanish Valley Water Efficient Landscape Requirements.

3. General Landscape Installation Requirements

The installation of landscaping shall adhere to the following standards.

 National and Regional Standards. Best management practices and procedures according to the nationally and regionally accepted standards shall be practiced. All landscaping and trees shall be installed in conformance with the practices and procedures established by the most recent edition of the American Standard for Nursery Stock (ANSI Z60.1) as published by the American Association of Nurserymen.

- Maintenance and Protection all landscaping and trees shall be maintained according to the most recent edition of the American National Standards Institute, including its provisions on pruning, fertilizing, support systems, lighting protection, and safety.
- Installation landscaping shall be fully installed prior to the issuance of a certificate of completeness.
- Condition of Landscape Materials shall be:
 - Healthy and hardy with a good root system.
 - Chosen for its form, texture, color, fruit, pattern of growth, and suitability to local conditions.
 - Tolerant of the natural and man-made environment, including tolerant of drought, wind, salt, and pollution.
 - Appropriate for the conditions of the site, including slope, water table, and soil type.
 - Protected from damage by grates, pavers, or other measures.
 - Plants that will not cause a nuisance or have negative impacts on an adjacent property.
 - Species native or naturalized to San Juan County region, whenever possible.
- Minimal use or no use of lawns, turf and similar water-craving landscapes is required.

4. Irrigation Systems

Permanent irrigation, beyond establishment, is required and shall adhere to the following standards.

All irrigation systems shall be designed to minimize the use of water, as
detailed in the San Juan County water-conserving landscape ordinance. The use
of drip, emitter, bubbler and other water-conserving irrigation systems are
required,

5. Landscape Maintenance

All landscaping shall be maintained in good condition at all times to ensure a healthy and orderly appearance.

- All required landscape shall be maintained to adhere to all requirements of this ordinance.
- Replacing Unhealthy Landscaping. Unhealthy landscaping shall be replaced
 with healthy, live plants by the end of the next applicable growing season.
 This includes all plant material that shows dead branches over a minimum of
 25% of the normal branching pattern.
- Maintenance Responsibility. The owner is responsible for the maintenance, repair, and replacement of all landscaping, screening, and curbing required herein.

- Maintain Quality and Quantity. Maintenance shall preserve at least the same quantity, quality, and screening effectiveness as initially installed.
- Fences and Other Barriers. Fences, walls, and other barriers shall be maintained in good repair and free of rust, flaking paint, graffiti, and broken or damaged parts.
- Tree topping is not permitted.

6. Frontage, Side and Rear Buffers

The purpose of frontage buffers is to lessen the visual impact of vehicular areas visible from the street and adjacent properties. Side and rear buffers minimize the impact that the overnight accommodation development may have on neighboring zones and districts. These should include a landscape design that is engaging, beautiful and appropriate for the specific setting and context. Plants should include a range of perennials, decorative grasses and small shrubs as appropriate for reducing the visual impact of vehicular areas visible from the street while also meeting San Juan County Water Efficient Landscaping requirements.

7. Interior Parking Lot Landscape

The intent is to provide shade, minimize paving and associated storm water runoff, and improve the aesthetic look of parking lots. Internal areas not dedicated to parking or drives shall be landscaped with a minimum of one medium or large shade tree for the first 150 square feet and one medium or large shade tree for every 650 sf thereafter.

- Each parking space must be located within 50' of a tree planted within parking lot interior. Minimum of 1 shade tree must be planted within parking lot interior or within 4' of parking lot's edge for every 3 parking spaces.
- Within 20 years of tree installation, 30% of the interior of the parking lot should be shaded by tree canopy. Shade Structure Requirements
- Attractive and well-designed shade structures should be considered an
 acceptable alternative for meeting the tree shade goal for up to 50% of the
 interior parking lot requirements.

Part 7 Parking Requirements

The parking standards outlined in this section are in addition to currently established standards for the hotel/motel development, and should meet the following goals:

- Ensure an appropriate level of vehicle parking, loading, and storage to support a variety of land uses.
- Provide appropriate site design standards to mitigate the impacts of parking lots on adjacent land uses and zoning subdistricts.
- Provide specifications for vehicular site access.

1. General Requirements

- Off-street parking spaces shall be provided in conformance with established site design requirements.
- Required Accessible Parking parking facilities accessible for persons with disabilities shall be in compliance with or better than the standards detailed in the state Accessibility Code, including quantity, size, location, and accessibility. Required Bicycle Parking.
- Bicycle Parking areas required as described below.

2. Mixed-Use Parking Reductions

The following reductions may be applied depending on the amount and specific mix of uses.

- Shared Vehicular Parking an arrangement in which two or more nonresidential uses with different peak parking demands use the same off-street parking spaces to meet their off-street parking requirements. Through review of the site plan, up top 100% of the parking required may be waived.
- In order to approve a shared parking arrangement, it is must be proved that there is no substantial conflict in the principal operating hours of the uses for which the sharing of parking is proposed.

3. Bicycle Parking Design

Bicycle parking shall be designed and located as follows.

- Required bicycle parking spaces shall have minimum dimensions of two feet in width and six feet in length.
- An aisle a minimum of five feet wide shall be provided behind bicycle parking facilities to allow for maneuvering.
- A minimum of two feet shall be provided beside each parked bicycle to allows access. This access may be shared by adjacent bicycles.
- Racks shall be installed a minimum of two feet from any wall or other obstruction. Bicycle parking should be located within 50 feet of the entrance of the use.
- Bicycle parking facilities shall be separated from vehicular parking areas to protect parked bicycles from damage. The separation may be accomplished through grade separation, distance or physical barrier, such as curbs, wheel stops, poles or other similar features.
- Racks and Structures shall be provided for each unprotected parking space and shall be designed to accommodate both chain and U-shaped locking devices supporting the bicycle frame at two points.

PLANNING COMMISSION MEETING 14 NOVEMBER 2019



SAN JUAN COUNTY PLANNING COMMISSION MEETING MINUTES Thursday, November 14, 2019

7:00 PM - Regular Planning Commission Meeting

Attendance:

Planning Commission Members: Cole Cloward

Lloyd Wilson Mel Nelson Leah Schrenk

Scoot Flannery, Vice-chair

Trent Schafer, Chair

County Staff: Walter Bird

Scott Burton

1. **General Business:**

Welcome: At 7:00 p.m. Chairman Trent Schafer called the meeting to order and welcomed those in attendance.

- 1.1 <u>Roll Call</u>: Quorum present. Commissioner Steve Deeter was absent.
- 1.2 <u>Approval of Minutes for October 30, 2019</u>: A MOTION was made by Commissioner Flannery to approve the minutes for the October 30, 2019 meeting. Commissioner Nelson SECONDED the motion. The voting was unanimous. Motion carried.
- 2. **Public Comment:** The PC received public comments from Ryan Holyoak concerning the county's legal obligation to protect critical infrastructure materials within the county, Randy Day concerning private property rights, and Chris Brunner who desires to maintain the commercial zones in Spanish Valley along Highway 191.

3. **Administrative Items:**

3.1 <u>Hummingbird Nest Subdivision</u>. The PC reconsidered the request to authorize this project that is south and east of Blanding, thus allowing neighbors Ron Kirk, Patricia Karr and Bruce Royer (letter) to make public comments on water, dark skies, and county road (Brown's Canyon) concerns that may be impacted by the project. After some discussion concerning these perceived impacts, a MOTION was made by Commissioner Wilson to approve the Hummingbird Nest subdivision plat. Commissioner Nelson SECONDED the motion. The voting was unanimous, Motion carried.

- 3.2 <u>La Sal Acres Subdivision Amendment No. 1</u>. Surveyor Brad Bunker presented this plat that has been before the PC for several months. A MOTION was made by Commissioner Flannery to approve the one lot, one (1) acre La Sal Acres subdivision plat. Commissioner Cloward SECONDED the motion. The voting was unanimous. Motion carried.
- 3.3 <u>Cannon Ranchos: Subdivision Amendment No. 3</u>. This request to amend the southernmost lot of the Cannon Ranchos Subdivision in La Sal was presented by surveyor Brad Bunker. After some discussion, a MOTION was made by Commissioner Flannery to approve the Cannon Ranchos: Subdivision Amendment No. 3 subdivision plat with suggested changes. Commissioner Wilson SECONDED the motion. The voting was unanimous. Motion carried.
- 3.4 <u>Flat Iron Mesa Ranch, Phase XXIV</u>. Developers Michael Dervage and Kathryn Collard presented the proposed phase to the Flat Iron Mesa Subdivision. The developers prefer to sell lots in phases so the buyers can choose the location and acreage of the lots to be purchased. After some discussion, a MOTION was made by Commissioner Cloward to approve the Flat Iron Mesa Ranch, Phase XXIV subdivision plat with suggested changes. Commissioner Wilson SECONDED the motion. The voting was unanimous. Motion carried.
- 3.5 <u>Power permits to undeveloped lots</u>. This discussion item was tabled until a later meeting for consideration.
- 4. <u>Legislative Items</u>: Chairman Schafer indicated at this point in the meeting that the PC would not receive public comment or participation concerning the legislative items on the agenda because they had already received public comments on these items last month at the October 30, 2019 Planning Commission Meeting. On November 14, contractor Mark Vlasic submitted to the PC the San Juan County Spanish Valley Development Ordinances and Maps for the revision of the San Juan County Zoning Ordinance. This draft and maps incorporated changes suggested by the PC at its October 30, 2019 meeting.
 - 4.1 Spanish Valley Residential (SVR) District Ordinance. The PC reviewed the maps provided by Mark Vlasic and made several suggested changes. First, that properties proposed for residential designation in Sunny Acres Lane and Terra Drive that fall within 1000' of the Highway 191 remain commercial. A MOTION to this effect was made by Commissioner Wilson and that the changes to the November 14 Map 3 be recommended for passage by the SJC Board of Commissioners at their next meeting on November 19, 2019. Commissioner Flannery SECONDED the motion. The voting was unanimous. Motion carried. Second, that the properties owned by Le Grand Johnson, SITLA and others with critical infrastructures materials remain in A1 zoning which allows for such uses at the present time and that the properties from the county line south to the properties owned by SITLA be zoned commercial 1000' feet on both sides of Highway 191. A MOTION to this effect was made by Commissioner Flannery and that the changes to the November 14 Map 3 be recommended for passage by

the SJC Board of Commissioners at their next meeting on November 19, 2019. Commissioner Cloward SECONDED the motion. The voting was unanimous. Motion carried. After some discussion on the November 14 draft SVR ordinance and specifically the arbitrariness of the Pack Creek buffer language, a MOTION was made by Commissioner Wilson to recommend the amended November 14 draft ordinance with the removal of the Pack Creek buffer language on page 10 to the SJC Board of Commissioners for passage at their next meeting on November 19, 2019. Commissioner Cloward SECONDED the motion. The voting was unanimous. Motion carried.

- 4.2 <u>Spanish Valley Planned Community(PC) District Ordinance</u>. After some discussion on the November 14 draft PC ordinance, a MOTION was made by Commissioner Flannery to recommend the November 14 draft ordinance with the provision that it not be mandatory for large property owners to comply with the PC ordinance if they want to do something more traditional and recommend to the SJC Board of Commissioners for passage at their next meeting on November 19, 2019. Commissioner Wilson SECONDED the motion. The voting was unanimous. Motion carried.
- 4.3 <u>Spanish Valley Residential Flex Planned Community (RF) District Ordinance.</u>
 After some discussion on the November 14 draft RF ordinance, a MOTION was made by Commissioner Flannery to recommend the November 14 draft ordinance with the provision that the Pack Creek buffer language on page 26 be struck to the the SJC Board of Commissioners for passage at their next meeting on November 19, 2019. Commissioner Cloward SECONDED the motion. The voting was unanimous. Motion carried.
- 4.4 <u>Spanish Valley Business Flex Planned Community (BF) District Ordinance</u>. After some discussion on the November 14 draft BF ordinance, a MOTION was made by Commissioner Wilson to recommend the November 14 draft ordinance with the provision that the Pack Creek buffer language on page 28 be struck, that more than one truck stop be permitted in the zone to the SJC Board of Commissioners for passage at their next meeting on November 19, 2019. Commissioner Nelson SECONDED the motion. The voting was unanimous. Motion carried.
- 4.5 <u>Spanish Valley Highway Flex Planned Community (HF) District Ordinance</u>. After some discussion on the November 14 draft HF ordinance, a MOTION was made by Commissioner Cloward to recommend the November 14 draft ordinance but remove any reference to Pack Creek buffering to the SJC Board of Commissioners for passage at their next meeting on November 19, 2019. Commissioner Wilson SECONDED the motion. The voting was unanimous. Motion carried.
- 4.10 <u>Spanish Valley Overnight Accommodations Overlay District Requirements</u>. At this point in the meeting, the PC moved Agenda Item 4.10 up in the agenda to consider before Agenda Item 4.6. After some discussion on the November 14

draft Overnight Accommodations Overlay District ordinance, a MOTION was made by Commissioner Wilson not to recommend the November 14 draft Overnight Accommodations Overlay District ordinance to the SJC Board of Commissioners for passage at their next meeting on November 19, 2019 and, furthermore, to remove all references to this ordinance in all other November 14 draft ordinances. Commissioner Nelson SECONDED the motion. The voting was unanimous, Motion carried.

- 4.6 Spanish Valley Highway Commercial (HC) District Ordinance. After some discussion on the November 14 draft HC ordinance, a MOTION was made by Commissioner Flannery to recommend the November 14 draft HC ordinance with changes the striking of truck stops, hotels / motels less than 40,000 sq ft and drive-ins as conditional uses making them permissible uses within the zone and to the SJC Board of Commissioners for passage at their next meeting on November19, 2019. Commissioner Wilson SECONDED the motion. The voting was 5-1 with Commissioner Schrenk voting against. Motion carried.
- 4.7 <u>Spanish Valley Water Efficient Landscape Requirements.</u> After some discussion on the November 14 draft Water Efficient Landscape ordinance, a MOTION was made by Commissioner Nelson to recommend the November 14 draft ordinance to the SJC Board of Commissioners for passage at their next meeting on November19, 2019. Commissioner Cloward SECONDED the motion. The voting was 5-1 with Commissioner Wilson voting against. Motion carried.
- 4.8 Spanish Valley Outdoor Lighting and Sign Illumination Requirements. After some discussion on the November 14 draft Outdoor Lighting and Sign Illumination ordinance, a MOTION was made by Commissioner Nelson to recommend the November 14 draft ordinance, after striking the five (5) year amortization schedule and night time Planning and Zoning Department inspections, to the SJC Board of Commissioners for passage at their next meeting on November19, 2019. Commissioner Schrenk SECONDED the motion. The voting was 4-2 with Commissioners Wilson and Flannery voting against. Motion carried.
- 4.9 <u>Spanish Valley Sign and Display Requirements</u>. After some discussion on the November 14 draft Sign and Display ordinance, a MOTION was made by Commissioner Cloward not to recommend the November 14 draft Sign and Display ordinance to the SJC Board of Commissioners for passage at their next meeting on November 19, 2019. Commissioner Wilson SECONDED the motion. The voting was unanimous. Motion carried.
- 4.11 Adoption of a new Section 4 of Article II. Planning Requirements for All Zones in San Juan County in the San Juan County Subdivision Ordinance (2016) to create a minor subdivision ordinance permitting developments of up to four (4) lots to be exempt from the platting requirements of the subdivision ordinance. After some discussion on the Minor Subdivision ordinance, a MOTION was made by

Commissioner Wilson to recommend the Minor Subdivision ordinance to the SJC Board of Commissioners for passage at their next meeting on November 19, 2019. Commissioner Cloward SECONDED the motion. The voting was unanimous. Motion carried.

5. **Building Permit(s) Review:**

- 5.1 The monthly building permit list was presented to the PC.
- 6. <u>Adjournment.</u> A MOTION was made by Commissioner Wilson to adjourn. Commissioner Cloward SECONDED the motion. The voting was unanimous. Motion carried. The meeting ended at 9:36 pm.

San Juan County Spanish Valley Development Ordinances

of the

San Juan County Zoning Ordinance

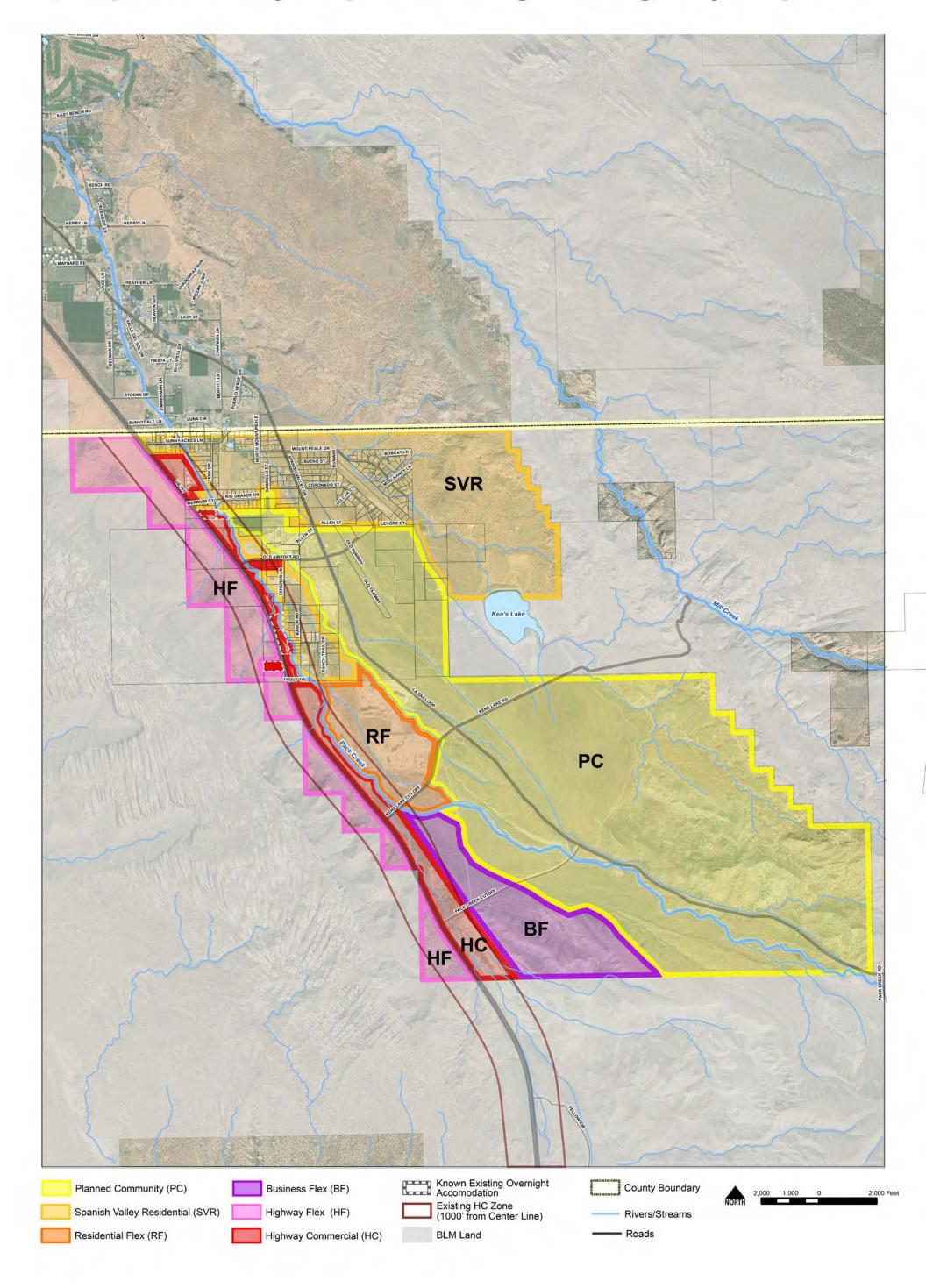
September 13, 2019 November 14, 2019

Proposed Planning Commission Revisions- Draft

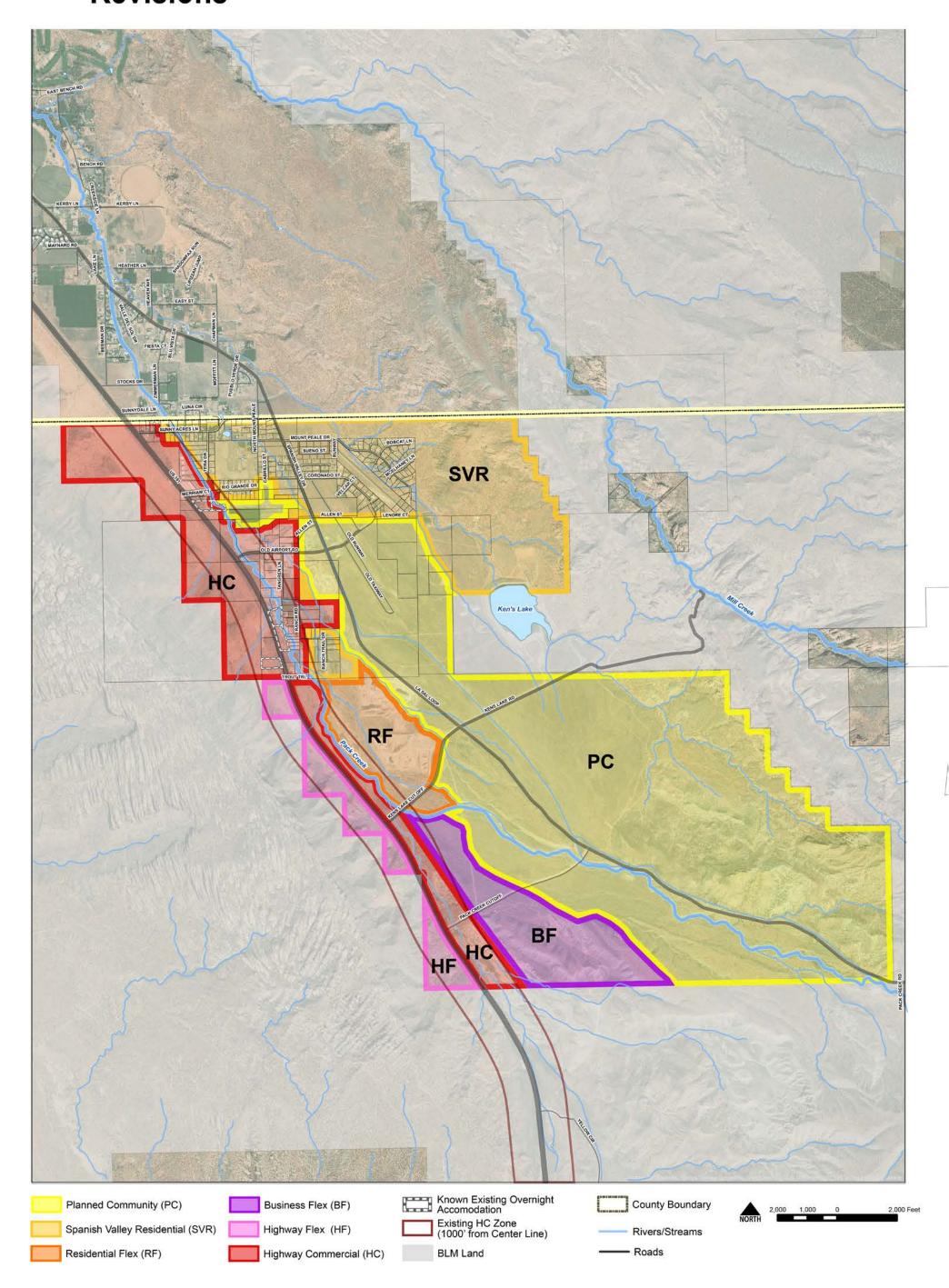
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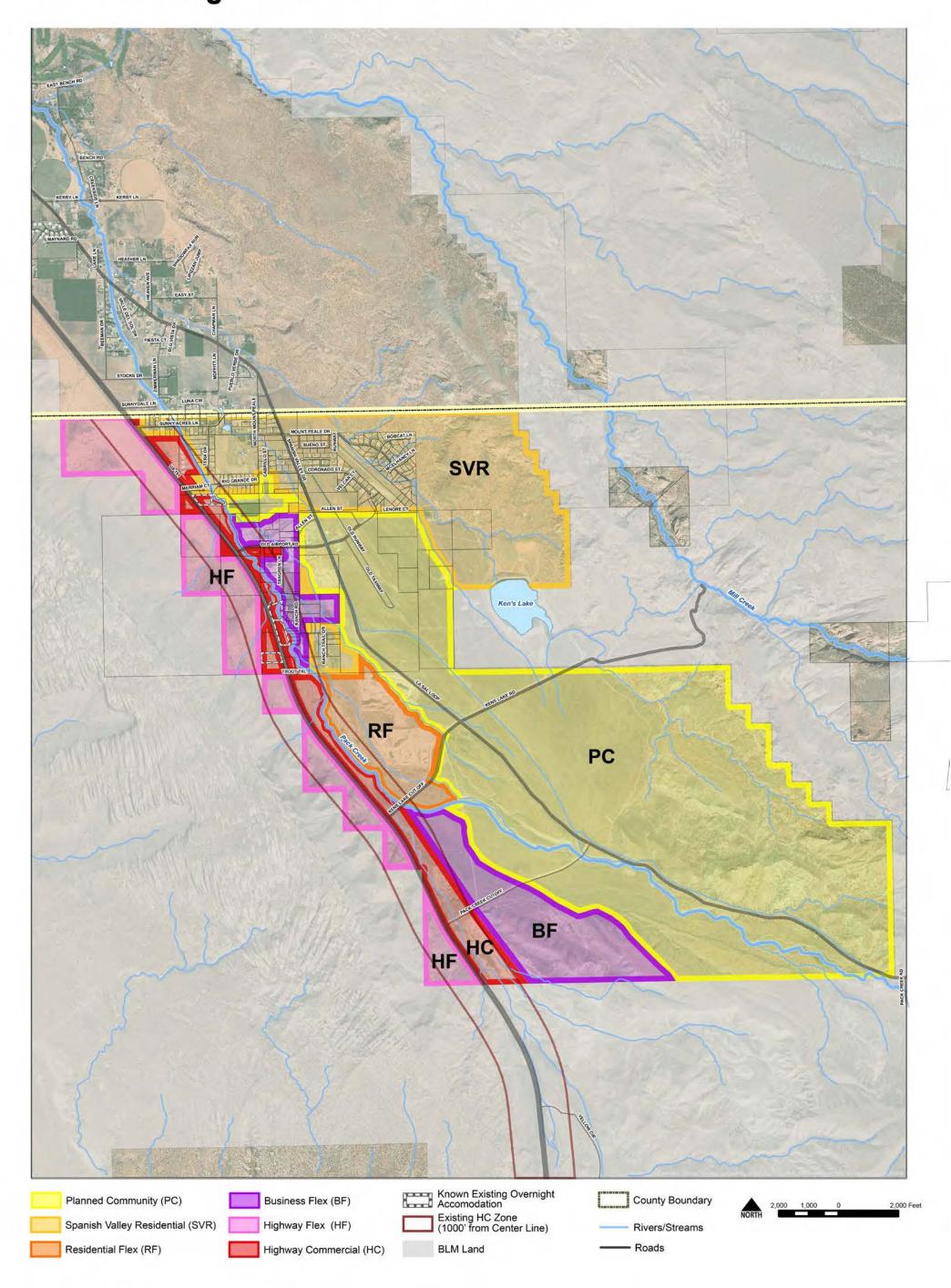
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Chapter 1: Spanish Valley Residential (SVR) District

An Ordinance creating the *Spanish Valley Residential District* of the San Juan County Land Use Ordinance for the purpose of managing growth and development in the non-federal lands in northernmost part of the San Juan County portion of Spanish Valley. See proposed Spanish Valley Zoning Map for applicable locations.

Purpose

Uses
Lot Design Standards
Mix of Housing Types
Constrained Lands
Measurements and Exceptions
District Standards
Subdivision Standards
Streets
Sidewalks and Trails
Easements
Drainage
Water Supply

Purpose

The Spanish Valley Residential (SVR) District is designed primarily to accommodate residential uses in large lot (one-acre or greater) and smaller lot (1/4 acres up to 1 acre) developments. In addition to the Uses and Lot Design Standards of this section, development in this district shall be in compliance with all other applicable provisions of the San Juan County Land Use Ordinance, and shall promote and protect public health, safety, and welfare.

Uses

Uses are allowed in the SVR District in accordance with Table 1-1:

Permitted Uses

Uses identified with a "P" in the table shall be permitted in the SVR District, subject to compliance with all applicable conditions and all other provisions of this Code.

Conditional Uses

Uses identified with a "C" in the table shall be permitted in the SVR District only upon approval of a Conditional Use Permit by the County in accordance with the Conditional Use procedures and standards of the Zoning Ordinance.

Lot Design Standards

All development in the SVR District shall be subject to the following lot design standards, which generally allow for variety in housing and building types while maintaining the overall character of residential neighborhoods. This approach promotes better site layout and energy efficient

development, affordable life-cycle housing, and development intensities that match existing and proposed infrastructure investments.

Table 1-1
Spanish Valley Residential (SVR) District Uses

Use Category	Specific Use
RESIDENTIAL USES	
Dwelling, single-family	Р
Dwelling, two-family (duplex)	Р
Dwelling, Manufactured	Р
Accessory Buildings and Uses	P/C
All other household living uses (5 th wheels, trailers, etc.)	С
CIVIC AND INSTITUTIONAL USES	
Day Care	С
Educational Facilities, Public	Р
Educational Facilities, Private	С
Government Facilities and Public Institutions	С
Institutions, Private or Non-Profit	С
Medical Facilities	С
Places of Worship	Р
Utilities	С
PARKS, OPEN SPACE AND AGRICULTURAL	USES
Parks and Open Spaces, Public	Р
Parks and Open Spaces, Private	С
Farmland, Grazing and Pasture	Р
Animal Husbandry - small animals (pigs, goats, lambs, etc.)	Р
Animal Husbandry - large animals (cows, cattle, horses, etc.)	P (=/> 1 acre lots only)

Minimum Requirements

Every building erected or installed must be located on, and every plat submitted for approval must show, a lot or building parcel that meets the minimum requirements of at least one lot type permitted under this article, based on underlying zoning and subdivision type.

Every building and lot must have direct access to one of the following:

- 1. A public street
- 2. An approved private street or driveway
- 3. A public or private street via a public or private alley

All structures must be located on lots or parcels that provide safe and convenient access for servicing, fire protection and required on-site parking. No lot shall be approved that does not meet the minimum lot area requirements of this Code except in the following cases:

1. Nonconforming lots

2. Public Utilities

The uses and densities listed in this chapter are allowed by right unless otherwise expressly stated. Each project must comply with all of the applicable development standards of this chapter.

Residential Density and Dimensional Standards

Residential development shall be subject to the maximum density and minimum dimensional standards of the SVR District in accordance with Table 1-2.

TYPE 1 developments shall have demonstrated access to a municipal water and sewer system.

TYPE 2 developments have no access to municipal water and sewer systems and will rely on private wells and septic systems as described elsewhere in this Code.

Table 1-2
Residential Density and Dimensional Standards

STANDARD	TYPE 1	TYPE 2
Max. Density (dwelling units/acre)	4	1
Min. Parcel Size (SF)	10,890	43,560
Min. Front Yard and Street Side Yard setback	25′	25'
Min. Interior Side Yard setback	8'	8'
Min. Rear Yard setback	20'	20'
Min Lot Width	75'	75′
Max. Bldg. Coverage (% of lot)	40%	40%
Max. Height Principal Structure	Three stories not to exceed 35'	Three stories not to exceed 35'
Max. Height Accessory Structure	Two stories not to exceed 24'	Two stories not to exceed 24'
Fence Height	6' max, 4' max for front yard	6' max, 4' max for front yard

Mix of Housing Types

Two-family homes may comprise no more than 50 percent of the total dwelling units of any proposed SVR District subdivision. In no case shall the SVR District density of four dwelling units per acre be exceeded for the overall subdivision site.

Constrained Lands

Constrained lands include lands with natural slopes greater than 30 percent, jurisdictional wetlands, lands in the 100-year floodplain, public drinking water supply sources (recharge areas for wells and aquifers), lands affected by unmitigable geo-hazards, and riparian habitats unless mitigated by a licensed engineering study.

Constrained lands in all developments and subdivisions shall be identified on plats and remain unoccupied by buildings or impervious surfaces.

Land Suitability

Land deemed to be environmentally unsuitable shall not be platted for residential occupancy, or for such other uses as may increase danger to health, life, or property, or aggravate erosion or flood hazard. Such land within the plat shall be restricted for such uses as shall not be endangered by periodic or occasional inundation or shall not produce unsafe living conditions.

The County shall not approve the subdivision of land if it is determined that the site is not suitable for platting and development purposes.

Measurements and Exceptions

Lot Area

Lot area refers to the amount of horizontal land area within lot lines. No building permit or development approval shall be issued for a lot that does not meet the minimum lot size requirements of this chapter, with the following exceptions:

Lot Area Reduction for Public Purpose

When an existing lot is reduced as a result of conveyance to a federal, state or local government or homeowners association for a public purpose and the remaining area is at least three-quarters of the required minimum lot size for the SVR District in which it is located, the remaining lot shall be deemed to be in compliance with the minimum lot size standards of this chapter.

Utility Facilities

Utility facilities using land or an unoccupied building requiring less than 1,000 square feet of site area are exempt from the minimum lot size requirements of the SVR District.

Required Yards (Setbacks)

Setback refers to the unobstructed and unoccupied open space between a structure and the property line of the lot on which the structure is located. Setbacks shall be unobstructed by any part of a structure from the ground to the sky and measured as the horizontal distance between a property line and the furthermost projection of the structure, except as provided otherwise in this chapter.

A. Front Yard Setback

1. Corner Lots

For lots with frontage on two intersecting public or private streets, such a lot shall be considered to have two front lot lines and shall comply with front yard setbacks from each front lot line.

4

2. Double Frontage Lots

Where lots have double frontage, running through from one street to another, a required front yard setback shall be provided on both streets.

B. Cul-De-Sacs

Notwithstanding any other provisions of this chapter, lots fronting on a cul-de-sac shall have a minimum frontage of 30 feet and a minimum lot width of 40 feet.

Maximum Height

A. Measurement

1. Buildings

Building height shall be determined by measuring the vertical distance between the lowest point where the wall face of the building intersects finished grade around the perimeter of the building (or structure other than fences, telecommunications and microwave towers, and antennas) and the highest point on the building.

2. Fences and Walls

Height of fences or walls shall be measured as the vertical distance between finished grade on the highest side of the fence or wall to the top of the fence or wall.

Building Coverage

A. Measurement

The maximum area of the lot that is permitted to be covered by buildings, including both principal structures and accessory buildings.

B. Permitted Exceptions

Building coverage does not include paved areas such as driveways, uncovered porches or patios, decks, open swimming pools, or roof overhangs of less than 5 feet.

District Standards

All principal residential structures in the SVR District shall comply with the following requirements:

- **1.** All properties shall be designed in accordance with the requirements of the Water Efficient Zoning Ordinance.
- **2.** The minimum spacing between dwellings shall be 16 feet, with an additional 8 feet per story provided between buildings for every story over 2 stories.

3. Manufactured Homes shall:

a. Utilize non-reflective siding materials; i.e. wood, stucco, adobe, brick, or stone or material that looks like wood, stucco, adobe, brick, or stone;

- b. Be placed on a concrete slab-on-grade or concrete perimeter foundation;
- c. Have a minimum 24-foot horizontal wall dimension on at least 2 non-opposing sides;
- d. Be skirted with a material or product specifically designed for the skirting of such homes. Required skirting shall be maintained so as not to provide a harborage for animals or create a fire hazard.
- e. Have running gear, tongues, axles and wheels removed from the manufactured home at the time of installation.
- f. Be permanently attached to a foundation. Anchors and tie-downs, such as cast-inplace concrete "dead-men", eyelets embedded in concrete slabs or runways, screw augers, arrowhead anchors, or other devices shall be used to stabilize the manufactured home.
- g. Have a minimum finished floor elevation at least 24 inches above the exterior finish grade, as measured at the main entrance into the dwelling.
- h. Shall comply with current building code requirements, the standards of this ordinance, and in accordance with current FHA and HUD guidelines.
- i. Shall allow only one manufactured home per designated lot (manufactured home communities shall be permitted as part of a Planned Community only).
- 4. The keeping of no more than four (4) large animals and livestock shall be considered a permitted use on parcels with more than one acre and less than 5 acres. These standards shall not be applicable to parcels larger than 5 acres.
- **5.** The keeping of no more than four (4) small agricultural animals (sheep, pigs, goats, etc.) shall be considered a permitted use on parcels with more than one-half acre and less than 5 acres. These standards shall not be applicable to parcels larger than 5 acres.
- **6.** Barns, stables, coops, animal sheds or similar structures shall be set back at least 100 feet from existing dwellings and 20 feet from any open waterway. Surface drainage from such structures shall not be permitted to drain into a natural stream or into a drainage way that drains into a natural stream and shall comply with State of Utah Health Code.

Subdivision Standards

Applicability

All plats and subdivision of land within the SVR District shall conform to the following rules and regulations.

Lot Configuration

The lot size, width, depth, shape and orientation, and the minimum building setback lines shall be appropriate for the location of the subdivision and for the type of development and use contemplated and shall not be less than those specified as minimum standards by the SVR District. The depth and width of properties shall be adequate to provide for the off-street service, parking facilities and fire/safety requirements required in the Zoning Ordinance.

Side Lot Lines

Side lot lines shall be substantially at right angles to street lines unless otherwise approved by the Planning Commission.

Street Frontage Required

Each new lot or building tract shall front upon a public street.

Double Frontage Lots

Double frontage lots shall be avoided, except where essential to provide separation of residential development from traffic or to overcome specific disadvantages of topography and orientation.

Flaa Lots

Flag-shaped or panhandle shaped lots may be created in either TYPE 1 or TYPE 2 developments if all of the following requirements are met:

- 1. The lot has at least 25 feet of frontage on a dedicated public street, which frontage served as access only to the subject lot or parcel.
- 2. The "handle" portion of the lot is at least 25 feet in width, and not more than 250 feet in length.
- 3. The body of the lot meets the lot area and lot width and setback requirements of the applicable TYPE.

Large Lots

Where the area is divided into larger lots than for normal San Juan County building sites and, in the opinion of the Planning Commission, any or all of the tracts are susceptible to being re-subdivided, the original subdivision shall be such that the alignment of future street dedications may conform to the general street layout in the surrounding area and so that the larger tracts may be later subdivided in conformance with the requirements of this Code and the minimum standards specified by the applicable zoning district.

Streets

Applicability

All developers shall be required to construct streets within the subdivision in accordance with San Juan County Code requirements.

Street Layout

Unless otherwise approved by the Planning Commission, provisions shall be made for the extension of streets. All streets shall bear a logical relationship to the topography and to the location of existing or planned streets on adjacent properties. Adequate local streets shall be provided to accommodate the subdivision and provide access to lots. The arrangement of streets in a subdivision shall either:

- 1. Provide for the continuation or appropriate projection to existing principal streets in surrounding areas; or
- 2. Conform to a plan for a neighborhood or planned unit development approved by the Planning Commission to meet a particular situation where topographical or other conditions make continuance or conformance to existing streets impracticable or where neighborhood design makes a varied plan appropriate.

Street Connections

The system of streets designated for a subdivision, except in unusual cases, must connect with streets already dedicated in adjacent subdivision(s); and where no adjacent connections are platted, must in general be the reasonable projection of streets in the nearest subdivided tracts, and must be continued to the boundaries of the tract subdivided, so that other subdivisions may connect therewith. Reserve strips of land controlling access to or egress from other property or to or from any street or alley or having the effect of restricting or damaging the adjoining property for subdivision purposes shall not be permitted in any subdivision unless such reserve strips are conveyed to San Juan County in fee simple.

Half Right-of-Way (R.O.W.)

Half streets shall be prohibited except where essential to the reasonable development of the subdivision and where the Planning Commission finds it will be practicable to require the dedication for the other half of a street when adjoining property is subdivided.

Street Intersections

More than two streets intersecting at a point shall be avoided, except where it is impractical to secure a proper street system otherwise. Intersections shall be as near 90 degrees as possible and in no cases shall the intersection angle being less than 60 degrees.

Street Jogs

Non-intersecting streets with centerline offset of less than 125 feet shall not be approved.

Dead-End Streets

Dead-end streets, except for cul-de-sacs, shall be prohibited unless they are designed to connect with future streets on adjacent lands that have not been platted. In cases where these types of dead-end streets are allowed, a temporary turnaround with a minimum radius of 50 feet shall be constructed.

Cul-de-sacs

Cul-de-sacs shall meet the San Juan County Code requirements. Ordinarily, cul-de-sacs are discouraged as they do not result in a continuity of existing streets or streets pattern and may be used only where unusual drainage or land ownership configurations exist that make other designs impractical.

Highway Access Permit

A Highway Access Permit must be approved by UDOT for each new subdivision with direct access to a state or federal highway. Turn lanes, frontage road(s), curb and gutter may be required along the entire highway frontage if required by UDOT.

<u>Street Design Standards</u>

Street and alley widths, curves, grades design speed and centerline radius shall meet San Juan County Code requirements.

Turn By-Passes and Turn Lanes

Right-turn by-passes or left-turn lanes may be required at the intersection of collector streets if traffic conditions indicated they are needed. Sufficient rights-of-way shall be dedicated to accommodating such lanes when they are required.

Street Names and Numbers

All street names shall be as established subject to approval of San Juan County Code requirements. When streets are in alignment with existing streets, any new streets shall be named according to the streets with which they correspond. Streets which do not fit into an established street-naming pattern shall be named in a manner which will not duplicate or be confused with existing streets within the Spanish Valley Area Plan or its environs.

Street lighting

Street Lighting shall conform to Spanish Valley Outdoor Lighting and Sign Illumination Standards. The developer shall pay the costs of purchasing and installing all street lighting equipment. Street lighting design plans shall be subject to the approval of designated San Juan County Staff. The type of equipment, method of installation and location of the wiring and light poles shall meet the minimum standards and requirements of the electric company from which electricity is to be purchased. All street lighting shall be shielded and directed toward the ground so as to minimize horizontal view and visibility of the light source. All intersections with a major collector street shall have at least one streetlight.

Sidewalks and Trails

Applicability

This section is intended to ensure adequate pedestrian access is available to serve uses that need and benefit from such access. If a builder or property owner believes that a proposed use does not need or benefit from pedestrian access, a written request for a waiver may be submitted to the Zoning Administrator describing the use and explaining why pedestrian access should not be required as a condition of the building permit for the proposed use.

<u>Trails</u>

Trails shall be designed as single track and multi-use trails depending on the specific need and conform to the standards in Table 1-3.

Table 1-3
Trail Design Standards

	Cross-	Min. Trail Width	Min.	Clearing		Preferred Surface Materials				
	Slope Range					horizontal	vertical	natural	crushed stone	asphalt
Single- track Trails	0-20%	3'	6'	1.5'each side of trail	10′	Yes	Yes	No	No	
Multi-use Trails	0-10%	12'	15'	1.5' each side of trail	10'	Yes	Yes	Yes	Yes	

Easements

Utility Easements Required

Utility easements shall be provided in all residential areas unless otherwise approved by the Planning Commission and in commercial and industrial districts, except that the Planning Commission may waive the requirement where other definite and assured provision is made for service access consistent with and adequate for the uses proposed.

Minimum Width

The minimum rights-of-way width of each utility easement shall be 5' minimum or as required by the utility authority.

Fire Lanes and Emergency Access Easements

Fire lanes and emergency access easements 20 feet in width shall be provided where required by the fire authority having jurisdiction.

Waterway Easements

When a proposed subdivision or development is traversed by an irrigation ditch or channel, natural creek or stream, or a proposed drainage easement, an easement shall be provided sufficient for drainage and to allow for maintenance of the drainage system.

- The minimum right-of-way width of each drainage easement shall be 10 feet minimum for canals and ditches, or as otherwise required by the canal or ditch authority and/or San Juan County requirements.
- 2. Buffers shall be a minimum of 50-feet from top of bank on both sides of Pack Creek and 25 feet from the top of bank on both sides of other perennial and ephemeral streams to preserve the stream corridors and provide adequate access easement for drainage, flood control and storm water maintenance. Parks, trails and underground utility easements are acceptable uses within the stream buffer; fences, walls and other structures are not permitted within the buffer.

Trail Easements

When a proposed development or subdivision is traversed by a public trail shown on an adopted plan or when the Planning Commission finds that a trail easement can better serve the proposed development than a sidewalk, an easement shall be provided sufficient for

public trail construction, maintenance and access purposes according to San Juan County Code requirements.

Adjoining Areas

When easements in areas adjoining proposed subdivisions are necessary to provide adequate drainage thereof or to serve such subdivisions with utilities, the developer shall obtain such easements.

Drainage

Applicability

Applicants shall provide, at applicant's expense, drainage facilities in accordance with the requirements of the San Juan County Code requirements which will become integral parts of the canal, ditch, waterway, and street or roadway drainage system. The dimensions of all drainage structures must be approved by San Juan County prior to installation and as required for easements elsewhere in this code. Design shall be based on environmentally sound site planning and engineering techniques. It is especially critical that storm water management systems be designed for an entire drainage basin rather than just for specific sites. If improvements are identified and necessary downstream of the proposed development and no approved capital improvement plan exists to address the necessary improvement, the developer shall be required to demonstrate that such existing drainage features are adequate to serve the anticipated development and to protect the public health, safety, and general welfare at full build out under existing zoning. Where such demonstration is not made, the applicant or developer shall be required to install such necessary improvements.

Minimum Standards

A. Natural and Historic Drainage Ways

All historic flood and drainage ways shall be protected from alteration such that their primary function as storm water facilities shall be upheld.

B. 100-Year Storm

All drainage and flood control facilities shall be designed to handle the calculated difference between historic flows and the anticipated post-development 100-year frequency storms for maximum period of intensity over the entire drainage basin which the subdivision serves, or other standards required by San Juan County Code. The "100-year storm" referred to herein shall mean that storm run-off is calculated on the basis of a fully developed watershed.

C. Erosion

Where free fall of water occurs, satisfactory means shall be provided to prevent erosion of soil.

D. Catch Basins and Culverts

Catch basins and culverts shall be constructed in accordance with the San Juan County Code requirements

E. Engineered Design

All drainage shall be designed by a Utah licensed professional engineer and approved by San Juan County authorities.

Water Supply

General

New development shall provide water supply that is sufficient in terms of quality, quantity and dependability for the proposed development. In making its determination as to whether the proposed water supply meets this standard, the decision-making body shall give substantial weight to the recommendations of State, County and applicable service district authorities and their associated standards. All water systems shall be provided by or through approved water and sewer service agencies and meet all applicable requirements of the San Juan County Code requirements.

Municipal and District Water Systems

If all or part of a proposed development is within the jurisdiction of an approved public water system, then the applicant must obtain a written certification from the public water service provider stating that it is able to provide an adequate supply of drinking water with adequate quantity, quality and sufficient pressure to meet the needs of the proposed development based on the projected water usage of the development. Individual or common wells or other private water systems shall be permitted only when the subdivision boundary is outside the jurisdiction of an approved public water system able to serve the development.

Chapter 2: Spanish Valley Planned Community (PC) District

An ordinance creating the *Spanish Valley Planned Community (PC) District* of the San Juan County Land Use Ordinance for the purpose of creating a new zone (PC Zone) to accommodate large-scale master-planned development in the non-federal lands in the San Juan County portion of the Spanish Valley. See proposed Spanish Valley Zoning Map for applicable locations.

Purpose

Land Use Districts
Minimum Requirements
Permitted Uses
Conditional Uses
Planning and Approval Process for PC Zones
PC Zone Plan
Community Structure Plan (CSP)
Project Plan/Subdivision Plat
Site Plan Review

- **Development Standards**
 - (A) Open Space and Common Areas
 - (B) Fencing, Screening, Clear Vision
 - (C) Architectural Standards
 - (D) Water-conserving Landscaping Requirements
 - (E) Lighting
 - (F) Other Requirements

Development Agreement

Purpose

The purpose of the Spanish Valley Planned Community (PC) District is to provide a regulatory tool that allows large properties in the San Juan County portion of the Spanish Valley to be developed in accordance with a specific plan designed to achieve the following:

- 1. To promote and protect the public health, safety, and welfare.
- 2. To implement the objectives and policies of the San Juan County General Plan.
- 3. To facilitate development within the San Juan County portion of the Spanish Valley in accordance with the Spanish Valley Area Plan that was adopted as part of the general plan. This plan promotes high quality, innovative and creative development that includes a mixture of uses, building types, varying densities and lot sizes and sufficient diversity of housing types to meet the full life-cycle housing needs of local residents, a variety of mixed use, commercial and flex uses, adequate amenities, and the preservation of open space.
- 4. To safeguard and enhance environmental amenities and the quality of development.
- 5. To attain the physical, social, and economic advantages resulting from comprehensive and orderly planned use of land resources.
- 6. To lessen vehicular traffic congestion and assure convenience of access.

- 7. To secure safety from fire, flood, and other natural dangers.
- 8. To provide for adequate light, air, sunlight, and open space.
- 9. To promote and encourage conservation of scarce resources.
- 10. To preserve the unique landforms, views and environmental qualities of the Spanish Valley.
- 11. To prevent overcrowding of land and undue concentration of population.
- 12. To facilitate the creation of a convenient, attractive, and harmonious community with a desirable living and working environment with unique identity and character.
- 13. To attain a desirable balance of residential and other land uses.
- 14. To promote a pedestrian friendly environment that encourages transit and bicycle use.
- 15. To expedite the provision of adequate and essential public services.
- 16. To promote economical and efficient use of the land and water.
- 17. To provide a process for the initiation, review, and regulation of large-scale, comprehensively planned development that affords flexibility within the context of an overall development program and specific, phased development plans coordinated with the provision of necessary public services and facilities.

This chapter establishes an approval and entitlement process to promote thoughtful and efficient land use patterns that would otherwise be difficult under typical zoning ordinances. The Spanish Valley area may have more than one PC Zone.

PC Zone(s) may include residential neighborhoods and subdivisions; neighborhood commercial centers; business, research and educational campuses; highway commercial and flex development areas; and parks and open space with convenient pedestrian access and connections. Individual structures within each PC Zone may contain mixed uses. Permitted densities may be higher than those permitted in surrounding districts.

Land Use Districts

Each PC Zone shall establish land uses and development patterns, densities, and standards unique to that zone. Upon approval, through the process set forth in this chapter, the land uses and development patterns and densities shall be established pursuant to the PC Zone Plan and one or more development agreement(s) and accompanying Community Structure Plan(s). Specific land uses proposed in the PC Zone may only be established in conformance with provisions of this chapter.

Each PC Zone may consist of any number or combination of the following land use districts that shall be identified in the Community Structure Plan as provided in this chapter.

Central Development Areas

These are the flattest, least sensitive and easiest-to-develop sites in the Spanish Valley, which makes them suitable for a wide range of residential and park/open space uses. These are the preferred areas for locating higher residential density and mixed-use neighborhood centers, where a mix of residential, locally-scaled commercial and civic services will be provided. 4-5 residential units/ERUs per acre.

<u>Perimeter Development Areas</u>

These areas are relatively isolated, located in the foothills and topographically challenged edges of the Spanish Valley. They are proposed for lower-density residential uses and earmarked for long-term, phased development. 1-2 residential units/ERUs per acre. Cluster development, conservation subdivisions and larger lot single-family uses are generally supported in these areas.

Highway Commercial Development Areas

These areas support highway-based commercial uses located along U.S. Highway 191. As specifically detailed in the Highway Commercial ordinance, uses should meet the needs of the Spanish Valley and nearby region, as well as the travelling public. 6-12 residential units/ERUs per acre.

Flex Development Areas

These areas are divided into three specific types of flex development:

- Highway Flex
- Business Flex
- Residential Flex

Flex areas are generally located in close proximity to U.S. Highway 191 and intended to accommodate a range of uses focused on creating an economic base for the Spanish Valley and San Juan County. While flex uses should generally be designed and developed according to the requirements of this chapter for the PC Zone, there are separate ordinances for each type of flex development.

The range of uses accommodated within the three flex development areas should be professionally designed as coordinated. Projects. Buffers and transitions should be provided between distinctly different uses (such as residential neighborhoods, business uses, distribution uses, highway commercial, specialty residential uses and campuses). 4-5 residential units/ERUs per acre.

Neighborhood Centers

Two Neighborhood Centers are envisioned at the intersection of Spanish Valley Road and Old Airport Road, and the intersection of Spanish Valley Road and Ken's Lake Road. These areas are envisioned to become mixed-use centers that serve the local retail and service needs of the Spanish Valley. Development should emphasize small-scale retail, commercial and recreational uses, in addition to higher-density residential (single and multi-family), public and semipublic uses, and open space uses. Neighborhood Center residential densities are generally the highest permitted in the Spanish Valley, ranging from 6 to 12 residential units/ERUs per acre.

Parks and Open Space

These areas include natural lands and maintained parks that are designed and developed to provide and preserve outdoor recreational activities. A range of types and sizes of parks and open space should be provided to meet the needs of Spanish Valley residents.

Minimum Requirements

The minimum requirements for the PC Zone establishes the basic standards of development. The landowner or developer is encouraged to provide more than the minimum requirements, incorporating additional parks and open space, higher standards of design, and additional amenities as part of creating a superlative community park and open space system.

Large Planned Community:

Each PC Zone of this type shall contain a minimum of 200 acres. If the PC Zone contains multiple owners, the owners/developers may, if necessary, to reach the 200-acre threshold or if the owners/developers desire, combine their properties for planning approval and development purposes. It is anticipated that the resulting projects will be better designed and developed and will include higher density uses and a range of uses and residential types.

Small Planned Community:

Each PC Zone of this type shall contain a minimum of 20 acres under single ownership. This area will allow up to four (4) residential units per acre, and a range of residential units and types.

Manufactured Home Planned Community:

Each PC Zone of this type shall contain a minimum of 10 acres under single ownership and a maximum density as established by FHA and HUD.

A Site Plan shall be prepared, approved and filed with the findings of fact as part of the approval. Each manufactured home site in a Manufactured Home Community shall be clearly designated. Development plans shall comply with the applicable requirements of this chapter and the required Site Plan shall be drawn to scale and shall explicitly illustrate at least the following features:

- 1. Location and dimensions of all project boundaries.
- 2. Location of pavement on adjoining street rights-of-way.
- 3. Location and dimensions of any permanent improvements existing or planned within the Manufactured Home Planned Community, including but not limited to the following:
 - a. Improved surfaces for common driveways, off-street parking and recreation areas;
 - b. Buildings for management, maintenance and recreational purposes;
 - c. Recreational facilities;
 - d. Fences and walls;
 - e. Underground utilities;

- f. Outdoor lighting fixtures; and
- g. The location of pipelines and systems for potable water distribution, sewage collection and fire protection, including location of all fire hydrants.

Permitted Uses

Large Planned Community:

The following uses may be conducted in all areas within a PC Zone of more than 200 acres:

- All uses described in the *Spanish Valley Area Plan (2018),* which was adopted as part of the San Juan County General Plan, as follow:
 - Residential uses of various types and lot sizes including single family detached; single family attached; multifamily residential; town homes; loft apartments; residential units above ground floor retail or office; and manufactured home communities;
 - Local retail, service, office, and mixed-use housing at designated Neighborhood Centers;
 - A mix of permitted uses (including office/commercial, office/residential, retail/residential) within designated Neighborhood Centers;
 - Small-scale, local businesses that support the day-to-day shopping and service needs of the community, such as restaurants, cafes, restaurants, drycleaners, clinics and offices.
 - Home-based businesses:
 - Health-care facilities;
 - Public facilities, such as schools, libraries, and civic buildings;
 - Private schools and civic/cultural facilities;
 - o Common areas, such as parks, plazas, playgrounds, and trails;
 - Churches and other religious facilities;
 - Day-care facilities;
 - Open space, including landscaped areas and areas in natural vegetation, waterways, parks, trails and recreational areas;
 - Business, distribution, specialty residential and commercial as described for the three Flex Development Areas; and
 - Other accessory uses which are ancillary and designed to serve the foregoing uses.

Small Planned Community:

The following uses may be conducted in all areas within a PC Zone of more than 20 acres:

- All uses described in the Spanish Valley Area Plan (2018), which was adopted as part
 of the San Juan County General Plan, as follow:
 - Residential uses of various types and lot sizes including single family detached;
 single family attached; multifamily residential; town homes; loft apartments;

- residential units above ground floor retail or office; and manufactured home communities;
- Local retail, service, office, and mixed-use housing at designated Neighborhood Centers;
- A mix of permitted uses (including office/commercial, office/residential, retail/residential) within designated Neighborhood Centers;
- Small-scale, local businesses that support the day-to-day shopping and service needs of the community, such as restaurants, cafes, restaurants, drycleaners, clinics and offices.
- Home-based businesses;
- Health-care facilities;
- Public facilities, such as schools, libraries, and civic buildings;
- Private schools and civic/cultural facilities;
- Common areas, such as parks, plazas, playgrounds, and trails;
- o Churches and other religious facilities;
- Day-care facilities;
- Open space, including landscaped areas and areas in natural vegetation, waterways, parks, trails and recreational areas; and
- Other accessory uses which are ancillary and designed to serve the foregoing uses.

Manufactured Home Planned Community:

The following uses may be conducted in those areas within a PC Zone of more than 10 acres suitable for a Manufactured Home Planned Community:

- All uses described in the Spanish Valley Area Plan (2018), which was adopted as part
 of the San Juan County General Plan, as follow:
 - Residential uses of various lot sizes for single family manufactured communities;
 - Home-based businesses;
 - o Common areas, such as parks, plazas, playgrounds, and trails;
 - Day-care facilities;
 - Open space, including landscaped areas and areas in natural vegetation, waterways, parks, trails and recreational areas; and
 - Other accessory uses which are ancillary and designed to serve the foregoing uses.

Conditional Uses

The approved PC Zone Plan or Community Structure Plan may include provisions for specific land uses identified as either a permitted or a conditional use within a given PC Zone and may include uses listed elsewhere in this chapter or additional uses. While generally discouraged, some conditional uses are anticipated in the approved PC Zone Plan, which shall require the approval of the Planning & Zoning Commission, and which may be established by development agreement. Conditional uses, if any, are subject to review and approval as set forth in the San Juan County Code. Design standards for conditional uses shall be included with the applicable Project Specific Standards.

Planning and Approval Process for PC Zone

Development within the PC Zone will require the following plans to be prepared and submitted for approval in accordance with this chapter: PC Zone Plan, Community Structure Plan, and Project Plans and/or Subdivision Plat approval as applicable. The planning and approval process and approving bodies are summarized in Table 2-1:

Table 2-1
Planning and Approval Process for PC Zone

APPLICATION	COVERED AREA	WHAT IS DESCRIBED IN PLAN	APPROVAL LEVEL
PC Zone Plan (Rezone)	Total land area to be rezoned to PC Zone.	 Land area to be rezoned with land use table outlining: proposed permitted and conditional uses, maximum number of residential units, and maximum square feet of nonresidential development. Preliminary Community Structure Plan (CSP). 	Planning Commission (recommendation) and County Commission (adoption)
Community Structure Plan (CSP)	Total land area that was rezoned to PC Zone above.	 Community Structure Plan (CSP). Master Plans of major systems and the inclusion of development standards for the larger development such as major roadways, infrastructure, open space networks, general location of neighborhoods, etc. 	Planning Commission
Development Agreement	Total land area that was rezoned to PC Zone above.	The contract between San Juan County and the individual or entity that owns or controls the subject property, detailing the obligations of both parties, specifying the standards and conditions that will govern development of the property, and describing the vested interests of both parties.	Planning Commission (recommendation) and County Commission (adoption)
Project Plan and/or Subdivision Plat	Multiple phases of development within a CSP for master subdivision approval followed by phased subdivision plats.	Show major development parcel locations, open space system, and major infrastructure associated with roadways. Final plats indicate lot layouts and development regulations.	Planning Commission
Site Plan	Individual sites within the development.	Final site development requirements.	Staff

(A) PC Zone Plan

At the time of application for rezoning, a PC Zone Plan shall be submitted to the Planning Commission for review and recommendation to the County Commission. Following recommendation by the Planning Commission, a PC Zone Plan shall be submitted for review and approval by the County Commission. The approved PC Zone Plan may be amended through standard rezoning procedures.

The PC Zone Plan application shall contain the following information:

- 1. Name of planned community;
- 2. Names, addresses, and phone numbers of applicant and property owner(s);
- 3. Map showing PC Zone location, legal/boundary description, acreage, scale, and north arrow;
- 4. Land use concept plan accompanied by a table showing the land use district types and acreages of all proposed permitted and conditional uses, the maximum number of dwelling units, Floor Area Ratios (FARs), and the total acreage of open space in the PC Zone and areas (in square footage or acreage) of the various non-residential land uses proposed in the PC Zone;
- 5. Map showing existing waterways, major utilities, easements, storm water conveyances, flood boundaries, and other relevant infrastructure; and
- 6. Adjacent parcels, owners, and land uses.

Upon approval, the PC Zone shall constitute an amendment to the Spanish Valley Area Plan for the area covered by the approved PC Zone Plan. The conditions and limitations agreed to in the approval of the PC Zone Plan shall confer a vested right to proceed with the development process established in this chapter for the property(s) included within the applicable PC Zone, including the number of dwelling units and the square footage of nonresidential uses reflected in the approved PC Zone.

(B) Community Structure Plan (CSP)

Following approval of the PC Zone Plan, a Community Structure Plan (CSP) shall be established for all or a portion of the area covered by the PC Zone. The CSP shall be accompanied by a development agreement that codifies the CSP, which shall be submitted for review and recommendation by the Planning Commission, and then review and approval by the County Commission. The CSP shall contain a contiguous area of some or all of the area within the PC Zone that includes one or more of the following land use districts types as indicated in the *Spanish Valley Area Plan (2018)* and described in these San Juan County Spanish Valley Development Ordinances:

- Central Development Area
- Perimeter Development Area
- Flex Development Area
- Highway Commercial Development Area
- Neighborhood Center

Open Space

Each CSP shall show the following:

- 1. Name of the planned community;
- 2. Names, addresses, and phone numbers of applicant and property owner(s);
- 3. Map showing CSP location, legal/boundary description, acreage, scale, and north arrow:
- 4. Map showing proposed land use district boundaries, and acreages;
- 5. Table showing the maximum number of dwelling units, open space acreage, and acreage(s) of the various non-residential land uses;
- 6. Master circulation system plan, including a street network; pedestrian, bicycle, and equestrian trail systems; identification of street alignments and right-of-way widths: illustrative cross sections which accommodate and specify vehicular, pedestrian, and bicycle use in the right-of-way. Pedestrian and bicycle trail systems shall connect the land use districts, schools and open space areas, and provide linkages to other trail systems in existing or future areas of the PC Zone and adjacent facilities within adjacent municipal jurisdictions of the Spanish Valley;
- 7. Map showing existing and proposed waterways and water bodies, major utilities and easements, wells and water sources, water protection areas and similar public health areas; surface and sub-surface storm water drainage systems, flood boundaries and flood control facilities;
- 8. Map showing adjacent parcels, their owners, and their uses;
- Map showing 40-foot contours and significant topographic features within or adjacent to the CSP property;
- 10. Documentation of existing and proposed secondary (irrigation) water rights, shares, and usage, if any;
- 11. Open space plan providing general descriptions and locations of major open spaces;
- 12. Standards that govern the design and maintenance of major public infrastructure improvements (including but not limited to streets, sidewalks, street and parking lighting, paving, street furniture, trails); and
- 13. Detailed standards that govern general building placement, massing, and other key design criteria (CSP Design Standards).

The Planning Commission shall have the discretion to not provide a positive recommendation to the County Commission, who shall have the discretion to approve or disapprove each CSP on the basis of the following: (1) the failure of the proposed CSP to include all of the elements required in this section; (2) the failure of the proposed master circulation system identified in the CSP to adequately serve the communities within the PC Zone; (3) the failure of the proposed major infrastructure identified in the CSP to provide adequate service to the communities within the PC Zone; or (4) the inclusion of land uses in the CSP not permitted or conditionally permitted under this chapter. In approving a CSP, the Planning Commission may recommend, and the County Commission may impose, reasonable conditions of approval to mitigate reasonably anticipated detrimental impacts in accordance with San Juan County Zoning Ordinance.

The conditions and limitations agreed to in the approval of the PC Zone Plan shall confer a vested right to proceed with the development process established in this chapter for the property(s) included within the applicable PC Zone, including the number of dwelling units and the square footage of nonresidential uses reflected in the approved PC Zone.

(C) Development Agreement

Following approval of the PC Zone Plan and the Community Structure Plan, a Development Agreement shall be prepared as a legal contract between San Juan County and the individual or entity that owns or controls the subject property, detailing the obligations of both parties, specifying the standards and conditions that will govern development of the property, and describing the vested interests of both parties.

(D) Project Plan/Subdivision Plat

Upon approval of the PC Zone Plan, Community Structure Plan and Development Agreement, a Project Plan shall be submitted for review that outlines project specific standards (Project Specific Standards) establishing in substantial detail the character and nature of the design of public and private improvements within the area covered by the applicable Project Plan for the applicable portion of the PC Zone covered by the Project Plan. The purpose of the Project Plan is to allow for the creation and approval of a fully-integrated development plan for a specifically identified portion of land within the applicable PC Zone.

A Project Plan should include vertical and horizontal mixtures of uses on one or more proposed lots, parcels or units located within the boundaries of the proposed Project Plan. Therefore, the Project Plan may include one or more Subdivision Plats and Site Plans and may identify a combination of proposed subdivisions and/or condominium projects, one or more of which may be submitted concurrently for review and approval with the Project Plan. The Project Plan shall be reviewed by the Staff prior to submittal to the Planning Commission for approval.

A Subdivision Plat may include a variety of land uses including condominium projects. Each Subdivision Plat submitted shall be reviewed by the Staff prior to submittal to the Planning Commission for approval. Subdivision Plats (preliminary and final) shall be submitted and approved in accordance with San Juan County Code requirements.

Application and approval of a preliminary or final Subdivision Plat may occur before submission of a Project Plan provided Project Specific Standards are submitted and approved contemporaneously with such Subdivision Plat application and approvals; and provided, further, that the Project Specific Standards and Subdivision Plat will ultimately be incorporated into an approved Project Plan. The preliminary and final plats shall conform to the applicable CSP standards as well as all applicable Project Specific Standards, including any supplemental Project Specific Standards proposed and approved by the Planning Commission in connection with the applicable final plat.

(E) <u>Site Plan Review</u>

Site plans (Site Plans) may be reviewed concurrently with a Project Plan or Subdivision Plat. Any proposed commercial, office, industrial, multi-family residential, open space, parks, or institutional developments and alterations to existing developments shall be located on legal lots of record created by metes and bounds conveyance with the approval of the Staff or pursuant to Subdivision Plats and shall meet the Site Plan review requirements. All San Juan County Spanish Valley Development Ordinances and requirements shall be met in preparing Site Plan applications and in designing and constructing the development. Where applicable, building permits may not be obtained nor shall any site work be performed prior to Site Plan approval.

Development Standards

(A) Open Space and Common Areas

Open Space includes common areas, parks, trails, natural areas and/or farmland that provide and preserve recreational, agricultural, or other similar uses in the PC Zone as approved by the Planning Commission. Common areas include landscaped areas (including landscaping around schools and other civic buildings), athletic fields, parks, natural open spaces and trail corridors, gathering places such as plazas, commons, exterior courtyards, public recreational facilities, landscaped medians or park strips that exceed standards, but do not include landscaped areas contained within the Spanish Valley public street cross sections. The applicable CSP Standards and Project Specific Standards shall govern the use and character of the Open Spaces, including common areas. Each PC Zone shall contain a minimum of 25 percent of the gross acreage in Open Spaces. These areas shall be designated in the applicable Project Plan and separately identified on any applicable final Subdivision Plat or Site Plan. Open Space recorded as a lot or lots in subdivisions or as common area in condominium plats and shall be maintained with open space or conservation easements or such other arrangement as is approved by the Planning Commission in connection with Project Plan or subdivision or condominium approval.

(B) Yard Requirements

Yard requirements shall be determined and governed by the applicable Project Specific Standards established pursuant to the requirements of this Chapter. The following minimum requirements shall apply in the PC Zone:

- 1. Minimum yard areas shall be measured from the front, side and rear lines of lots, condominium private ownership yard areas (where building footprint is not recorded) or from accesses, driveways, or streets (where no property lines or private ownership yard areas exist).
- 2. Buildings may not be located within a public right of way or utility easement.

(C) Fencing, screening, maintaining clear vision along roadways

Fencing, screening and clear vision requirements shall be determined and governed by the applicable Project Specific Standards established pursuant to the requirements of this Chapter. The following requirements shall apply in the PC Zone:

- 1. All mechanical equipment, antennas, loading and utility areas, and trash receptacles shall be screened from street view with architectural features or walls consistent with materials used in the associated buildings as more specifically set forth in the applicable Project Specific Standards.
- 2. Fences and landscape materials, except for mature trees which are pruned at least 7 feet above the ground, shall not exceed 4 feet in height within a 30-foot triangular area formed by the edge of a driveway and the street right-of-way line or within a 30-foot triangular area formed by the right-of-way lines of intersecting streets.

(D) Architectural standards

Architectural requirements shall be determined and governed by the Project Specific Standards established pursuant to the requirements of this Chapter. The following architectural standards and requirements shall apply in the PC Zone.

- 1. Architectural design of buildings and building materials shall be established in the Project Specific Standards.
- 2. All building materials shall be high quality, durable, and low maintenance.
- 3. The applicable Project Specific Standards shall address exterior relief of buildings, design of all sides of buildings, and architectural compatibility of buildings.
- 4. Maximum building heights shall be three stories or 35 feet.

(E) Landscaping requirements

Landscaping requirements shall be determined and governed by the applicable Project Specific Standards established pursuant to the requirements of this Chapter. The following landscaping requirements shall apply in the PC Zone.

- 1. Water-wise landscaping as detailed in the proposed Spanish Valley Water Efficient Landscape ordinance will be required to ensure that the limited water resources available in the region are used wisely and conserved. Specific water-wise landscaping standards which apply to the Spanish Valley Area Plan shall be required.
- 2. The applicable Project Specific Standards shall address the landscaping and proper maintenance of required front, side, and rear yards of lots and private ownership areas in the PC Zone.
- 3. All areas of lots and parcels in the PC Zone not designated for open space, parking, buildings, or other hard surfacing shall be landscaped and properly maintained.
- 4. Designated open space shall remain in a natural condition, cultivated or landscaped, as applicable, and properly maintained in accordance with the proposed Spanish Valley Water Efficient Landscape ordinance. The PC Zone shall be landscaped and properly irrigated and maintained by the applicable property owners in the PC Zone unless otherwise approved by San Juan County. All park strip areas shall be installed by the developer and properly maintained by the applicable property owners in the PC Zone. A plan for funding of on-going maintenance of street landscaping by the property owners shall be presented for approval by Staff at the time of Site Plan approval.

(F) Lighting

Lighting requirements shall be determined and governed by the proposed Spanish Valley Outdoor Lighting and Sign Illumination Requirements.

(G) Other Requirements

The following requirements shall apply in the PC Zone.

- 1. All development areas shall be graded according to San Juan County Code requirements to provide adequate drainage. Buildings shall be equipped with facilities for the discharge of all roof drainage onto the subject lot or parcel.
- 2. Incorporation of Low Impact Design (LID) storm water practices shall be required wherever possible.
- 3. The applicable owners shall properly maintain all private areas of individual lots or parcels.
- 4. The specific requirements of this Chapter may be modified as the County Commission deems appropriate pursuant to the terms of the applicable development agreement.
- 5. All common area improvements including buildings, open space, recreational facilities, roads, fences, utilities, landscaping, walkways, street lights, and signs not specifically dedicated to or accepted for ownership or maintenance by San Juan County shall be perpetually maintained by the applicable owners or their agents through a special taxing district, homeowners association with power to assess and collect fees for maintenance, or other assessment and maintenance mechanisms acceptable to the County Commission.
- 6. Improvements for which San Juan County agrees to accept maintenance responsibility shall be reviewed by the applicable service provider for compliance with adopted standards prior to approval.

Development Agreement

In conjunction with the approval of a PC Zone Plan, Community Structure Plan, and Project Plan, the developer and/or landowner and San Juan County Commission shall enter into one or more Development Agreement(s) reflecting all conditions of approval and terms of the applicable CSP and such other matters as the County Commission and developer/landowner may agree.

The County Commission chair shall sign all Development Agreements and shall only approve the Development Agreement associated with the applicable CSP. Without regard to future amendments, additions or changes to this Ordinance, the County Commission may agree, in such Development Agreements, that the developer/landowner may advance development applications for projects within the applicable CSP pursuant to the planning and approval processes set forth in this chapter, or such other process as is specifically agreed upon pursuant to a Development Agreement approved by the County Commission. Such Development Agreement(s) may further identify a process for approving amendments to an approved PC Zone Plan, CSP, Project Plan, Subdivision Plat or Site Plan, which shall be approved by the County Commission to the extent such a process differs from San Juan County Zoning Code.

Chapter 3: Spanish Valley Residential Flex Planned Community (RF) District

An ordinance clarifying the specific uses and relationships between uses within the *Residential Flex Planned Community* (RF) *District* (RF Zone). The requirements for a Large Planned Community development detailed for the PC Zone shall otherwise apply. See proposed Spanish Valley Zoning Map for applicable locations.

Permitted Uses

A range of residential and housing are the primary uses permitted in this district. Other uses including parks, open space, commercial, business and similar uses shall be permitted within and in proximity to the large gravel pit(s) located in this area, once extraction operations are complete and site mitigation efforts are underway. All development should be planned as part of large-scale and coordinated design and planning efforts. A wide-range of residential uses, including single-family, multi-family, townhomes, employee housing and similar uses may be included as part of mixed-use, transitional development.

Conditional Uses

None

Uses Subject to the Spanish Valley Overnight Accommodations Overlay

- Hotels and Motels
- Commercial Condominiums for short-term rentals
- Bed and Breakfasts (B&Bs), lodges and resorts
- Commercial campgrounds
- All other variations of overnight accommodations intended for nightly rentals¹

Development Standards

The following development standards shall apply in addition to and/or in conjunction with the standards established for Planned Community (PC) developments:

- 1. No non-residential uses within the RF Zone shall be permitted within 100' of an adjacent residential district boundary or an existing residential use. Residential uses within the RF Zone should be designed and located as transitions to adjacent to nearby residential neighborhoods and uses.
- 2. Maximum height should be a maximum of three stories or 35 feet to help preserve views.
- **3.** A minimum 50-foot buffer shall be provided between Residential Flex uses and the top of bank for the Pack Creek drainage; a minimum buffer of 25 feet shall be provided

¹ Ibid.

and drainages	•		

Chapter 4: Spanish Valley Business Flex Planned Community (BF) District

An ordinance clarifying the specific uses and relationships of uses within the *Business Flex Planned Community (BF) District (BF Zone)*. Unless specifically mentioned in this chapter, the requirements for Planned Community development detailed for the PC Zone shall apply. See proposed Spanish Valley Zoning Map for applicable locations.

Permitted Uses

A wide-range of business operations shall be the primary uses. These shall include business parks, large-format commercial and office uses, ancillary and support uses and smaller-scale commercial uses as appropriate. A range of residential uses, including employee housing, short-term visitor housing and similar specialty residential uses may be included as part of large-scale, coordinated and flexible business-centric developments within the BF Zone.

Conditional Uses

None.

Uses Subject to the Spanish Valley Overnight Accommodations Overlay

- Hotels and Motels
- Commercial Condominiums for short-term rentals
- Bed and Breakfasts (B&Bs), lodges and resorts
- Commercial campgrounds for motorized and/or non-motorized users
- All other variations of overnight accommodations intended for nightly rentals²

Development Standards

The following development standards shall apply in addition to and/or in conjunction with the standards established for Planned Community developments:

- 1. No business or commercial uses shall be permitted within 500 feet of an adjacent residential district. Residential uses are permitted throughout the BF District but should be concentrated in the eastern extents of the area to provide transitions with nearby and adjacent residential neighborhoods and uses.
- 2. Maximum building height should generally be a maximum of three stories or 35 feet. This will help preserve views and reduce the visual impact of BF Zone development.
- 3. A minimum 50 foot buffer shall be provided between Business Flex uses and the top of bank for the Pack Creek drainage; a minimum buffer of 25 feet shall be provided between Business Flex uses and top of bank for smaller drainages.

² Overnight rentals in residential neighborhoods and other zones of the Spanish Valley Zoning Map are addressed in separate San Juan County ordinances.

4. One truck stop is Truck stops are specifically permitted as a-conditional uses in theis Business Flex district south of Pack Creek Cutoff Road. No residential use shall be permitted within 500 feet of such this use. Specific site development and environmental controls shall be established as part of approving the preliminary and final plat plan, with a requirement of protecting the health, safety and welfare of the community.

Chapter 5: Spanish Valley Highway Flex Planned Community (HF) District

An ordinance clarifying the specific uses and relationships of uses within the *Highway Flex Planned Community (HF) District* (HF Zone). Unless specifically mentioned in this chapter, the requirements for a Large Planned Community development detailed for the PC Zone shall otherwise apply. See proposed Spanish Valley Zoning Map for applicable locations.

Permitted Uses

The wide range of commercial uses detailed in the Highway Commercial Zone shall apply. These uses shall primarily be developed as part of large-scale, coordinated and flexible commercial-centric developments. A wide-range of residential uses, including employee housing, short-term visitor housing, and similar uses may be included as part of large-scale, coordinated and flexible commercial-centric developments.

Conditional Uses

None.

Uses Subject to the Spanish Valley Overnight Accommodations Overlay

- Hotels and Motels
- Commercial Condominiums for short-term rentals
- Bed and Breakfasts (B&Bs), lodges and resorts
- Commercial campgrounds
- All other variations of overnight accommodations intended for nightly rentals³

Development Standards

The following development standards shall apply in addition to and/or in conjunction with the standards established for Highway Commercial District:

No Highway Flex uses shall be permitted within 500 feet of an adjacent residential district unless U.S. Highway 191 separates the two uses.

- 1. Residential uses should generally be concentrated in discrete rincons/alcoves lo0cated along the cliff slopes on the west side of U.S. Highway 191 to separate those uses from other uses in the HF Zone.
- 2. Maximum building height should generally be a maximum of three stories or 35 feet to help preserve views.
- 3. A minimum 50-foot buffer shall be provided between Highway Flex uses and the top of bank for the Pack Creek drainage; a minimum buffer of 25 feet shall be provided between Highway Flex uses and top of bank for smaller drainages.

³ Ibid.

Chapter 6: Spanish Valley Highway Commercial (HC) District

An ordinance creating the *Spanish Valley Highway Commercial* (HC) *District* (HC Zone) of the San Juan County Zoning Ordinance for the purpose of controlling development in the nonfederal lands in the Spanish Valley within San Juan County. See the proposed Spanish Valley Zoning Map for applicable locations and the Land Use Plan in the *San Juan County Spanish Valley Area Plan* (adopted April 17, 2018) for a general description.

Purpose
Uses
Conditional Uses
Special Provisions
Signs
Constrained Lands
District Standards
Subdivision Standards
Streets
Sidewalks and Trails
Easements
Drainage
Water Supply
Signs

Purpose

To provide a district where highway commercial uses along U.S. Highway 191 are permitted, as supported in the *San Juan County Spanish Valley Area Plan (2018) and San Juan County General Plan (2018)*. Specific uses should include establishments offering goods and services to motorists, and provide for non-pedestrian-oriented retail, wholesale, service and repair activities which do not contribute to the creation of unattractive, congested and unsafe highway conditions, with access provided primarily from driveways linking to east/west arterial roads linked to U.S. Highway 191, from UDOT-approved access driveways on U.S. Highway 191 in the short-term and via anticipated frontage roads along U.S. Highway 191 in the long-term.

Permitted Uses

The following is a list of typical permitted uses. The list is not exclusive. Any use not specifically listed but determined by the Planning Commission to be similar in purpose, intent or use shall be permitted.

- Banks and other financial institutions including savings, loan, and finance/mortgage institutions
- Barber shops, beauty shops and other personal service uses
- New and used automobile sales and rentals

- Automobile fuel sales and associated convenience stores
- Automobile service stations including minor and major auto repair work, providing all repair work is conducted wholly within a completely enclosed building.
- Auto accessories, farm machinery and equipment sales
- Nurseries and greenhouses
- Mobile home sales
- Restaurants
- Groceries/ Supermarkets
- Live/work units
- General Retail/Services
- Movie theaters and similar entertainment uses
- Bowling alleys and other commercial recreation facilities
- Accessory buildings and uses
- New and used boat and other marine or sport equipment sales and service,
- Customary accessory buildings and uses
- Enclosed storage, flex-office and similar uses
- Governmental facilities
- Commercial, civic, institutional and business campuses
- Electric vehicle charging stations, including but not limited to EV charging station, rapid charging station, battery exchange stations
- Bus terminals
- Day care centers, nursing or convalescent homes, and health care facilities
- Retail sales and services such as building materials, hardware and farm supply outlets
- Offices and related business activities
- Residential units above the first floor of primary uses (owner occupied or long-term lease/rental only)

Conditional Uses

- Any use encompassing buildings or structures in excess of 40,000 square feet
- Any project in excess of 10-acres
- Small-scale, local retail and service businesses such as, cafes, green grocers, day care centers, boutiques, dry cleaners and similar goods and services
 - Shall only be permitted as clustered, pre-designed centers that area minimum of three -acres in extent with limited and controlled access points from the adjacent street, coordinated and shared parking, etc.
- Any drive-in or drive-through uses
- Truck stops shall be considered as conditional uses for the portion of the HC Highway Commercial District south of Ken's Lake Cutoff Road only. No residential uses shall be permitted within 500 feet of this segment of the BF Zone., and no more than one truck stop shall be permitted within the BF Zone. Specific site development and environmental controls shall be established as part of the conditional use, preliminary plat and final plat approval process, with a focus on protecting the health, safety and welfare of the nearby residents and the community as a whole. All local, county, state

and federal laws shall be considered as part of such review. No more than one truck stop may be located along US 191 within the San Juan County portion of the Spanish Valley.

Uses Subject to the Spanish Valley Overnight Accommodations Overlay⁴

- Hotels and Motels
- Commercial Condominiums for short-term rentals
- Bed and Breakfasts (B&Bs), lodges and resorts
- Commercial campgrounds
- All other variations of overnight accommodations intended for nightly rentals

Special Provisions

- Applications for conditional uses are required to provide detailed site plan drawings (Site Plan) of their proposed use as follows:
 - o Format size not less than 8-1/2" x 11" or greater than 24" x 36".
 - Precise dimension at a standard scale.
 - Location of all existing structures and improvements (buildings, roads, fences, ditches and canals, utility systems) and other information as required by Planning Commission.
 - Proposed methods of providing utility needs including water, sewer, electrical, and fuel services, vehicular access and parking, and appropriate methods for dealing with any special site problems such as storm water drainage.
- No buildings used for commercial or industrial purposes shall be erected within 50 feet
 of an existing residential building or a residential district boundary. Buildings used for
 commercial and industrial purposes that are located within 100 feet of a residential
 district boundary shall not exceed the height limitations of the corresponding residential
 district.
- All Highway Commercial uses must have direct frontage and/or a physical parcel connection by street to U.S. Highway 191. Sites lacking such relationships will be limited to uses and development conditions of the adjacent Spanish Valley Residential District.

Lot Design Standards

All development in the HC Zone shall be subject to the following lot design standards, which generally allow for a variety of uses and building types while maintaining the overall character of a highway commercial district. This approach promotes better site layout and development relationships that match existing and proposed infrastructure investments.

Minimum Requirements

Every building erected or installed must be located on, and every plat submitted for approval must show, a lot or building parcel that meets the minimum requirements of at

⁴ Ibid.

least one use permitted under this chapter, based on underlying zoning and subdivision type. No minimum lot size is required in the highway commercial district.

Every building and lot must have direct access to a public street or frontage road. All structures must be located on lots or parcels that provide safe and convenient access for servicing, fire protection and required on-site parking. No lot shall be approved that does not meet the minimum lot area requirements of this chapter except in the following cases:

- 1. Nonconforming lots
- 2. Public Utilities

The uses and densities listed in this chapter are allowed by right unless otherwise expressly stated. Each project must comply with all of the applicable development standards of this chapter.

Constrained Lands

Constrained lands include lands with natural slopes greater than 30 percent, jurisdictional wetlands, lands in the 100-year floodplain, public drinking water supply sources (recharge areas for wells and aquifers), lands affected by unmitigable geo-hazards, riparian habitats, and archeological sites.

Constrained lands in all HC Zone developments shall be identified on plats and remain unoccupied by buildings or impervious surfaces.

Land Suitability

Land deemed to be environmentally unsuitable shall not be platted for residential occupancy, or for such other commercial or industrial uses as may increase danger to health, life, or property, or aggravate erosion or flood hazard. Such land within the plat shall be restricted for such uses as shall not be endangered by periodic or occasional inundation or shall not produce unsafe living conditions.

The County shall not approve the subdivision of land if it is determined that the site is not suitable for platting and development purposes.

District Standards

For all principal structures in the HC Zone, the front yard, side and rear yards facing the highway, other streets and within 25 feet of a residential use or residential district shall be landscaped in accordance with the requirements of the Water Efficient Landscape chapter (Chapter 7) of the San Juan County Land Use Ordinance.

Subdivision Standards

Applicability

All plats and subdivision of land within the HC Zone shall conform to the following rules and regulations.

Lot Configuration

The lot size, width, depth, shape and orientation, and the minimum building setback lines shall be appropriate for the location of the subdivision and for the type of development and use contemplated and shall not be less than those specified as minimum standards by the HC Zone. The depth and width of properties shall be adequate to provide for the off-street service, parking facilities and fire/safety requirements required in the San Juan County Zoning Ordinance.

Side Lot Lines

Side lot lines shall be substantially at right angles to street lines unless otherwise approved by the Planning Commission.

Street Frontage Required

Each new lot or building tract shall front upon a public street.

Double Frontage Lots

Double frontage lots shall be avoided, except where essential to provide separation from traffic or to overcome specific disadvantages of topography and orientation.

Flag Lots

Flag-shaped or panhandle shaped lots may be created if all of the following requirements are met:

- 1. The lot provides access to a residential or agricultural use.
- 2. The lot has at least 20 feet of frontage on a dedicated public street, which frontage served as access only to the subject lot or parcel.
- 3. The "handle" portion of the lot is at least 20 feet in width, and not more than 250 feet in length.
- 4. The body of the lot meets the lot area and lot width and setback requirements of the applicable TYPE.

Large Lots

Where the area is divided into larger lots than for normal San Juan County building sites and, in the opinion of the Planning Commission, any or all of the tracts are susceptible to being re-subdivided, the original subdivision shall be such that the alignment of future street dedications may conform to the general street layout in the surrounding area and so that the larger tracts may be later subdivided in conformance with the requirements of this chapter and the minimum standards specified by the applicable zoning district.

Streets

Applicability

All developers shall be required to construct streets in accordance with requirements of the San Juan County Code requirements.

Street Layout

Unless otherwise approved by the Planning Commission, provisions shall be made for the extension of streets. All streets shall bear a logical relationship to the topography and to the location of existing or planned streets on adjacent properties. Adequate local streets shall be provided to accommodate the subdivision and provide access to lots. The arrangement of streets in a subdivision shall either:

- 1. Provide for the continuation or appropriate projection to existing principal streets in surrounding areas; or
- 2. Conform to a plan for a neighborhood or planned unit development approved by the Planning Commission to meet a particular situation where topographical or other conditions make continuance or conformance to existing streets impracticable or where neighborhood design makes a varied plan appropriate.

Street Connections

The system of streets designated for a subdivision, except in unusual cases, must connect with streets already dedicated in adjacent subdivision(s); and where no adjacent connections are platted, must in general be the reasonable projection of streets in the nearest subdivided tracts, and must be continued to the boundaries of the tract subdivided, so that other subdivisions may connect therewith. Reserve strips of land controlling access to or egress from other property or to or from any street or alley or having the effect of restricting or damaging the adjoining property for subdivision purposes shall not be permitted in any subdivision unless such reserve strips are conveyed to San Juan County in fee simple.

Half Right-of-Way (R.O.W.)

Half streets shall be prohibited except where essential to the reasonable development of the subdivision and where the Planning Commission finds it will be practicable to require the dedication for the other half of a street when adjoining property is subdivided.

Street Intersections

More than two streets intersecting at a point shall be avoided, except where it is impractical to secure a proper street system otherwise. Intersections shall be as near 90 degrees as possible and in no cases shall the intersection angle being less than 60 degrees.

Street Jogs

Non-intersecting streets with centerline offset of less than 125 feet shall not be approved.

Dead-End Streets

Dead-end streets, except for cul-de-sacs, shall be prohibited unless they are designed to connect with future streets on adjacent lands that have not been platted. In cases where these types of dead-end streets are allowed, a temporary turnaround with a minimum radius of 100 feet shall be constructed.

Cul-de-sacs

Cul-de-sacs shall meet the San Juan County Zoning Ordinance requirements. Ordinarily, cul-de-sacs are discouraged as they do not result in a continuity of existing streets or streets pattern and may be used only where unusual drainage or land ownership configurations exist that make other designs impractical.

Highway Access Permit

A Highway Access Permit must be approved by the Utah Department of Transportation (UDOT) for each new property or subdivision with direct access to a federal or state highway. Turn lanes, frontage road(s), curb and gutter may be required along the entire highway frontage if required by UDOT.

Street Design Standards

Street and alley widths, curves, grades design speed and centerline radius shall meet San Juan County Zoning Ordinance requirements.

Street Names and Numbers

All street names shall be as established subject to approval of San Juan County Zoning Ordinance requirements. When new streets are in alignment with existing streets, any new streets shall be named according to the existing streets with which they correspond. Streets which do not fit into an established street-naming pattern shall be named in a manner which will not duplicate or be confused with existing streets within the Spanish Valley Area Plan or its environs.

Street lighting

Street Lighting shall conform to San Juan County Zoning Ordinance requirements. The developer shall pay the costs of purchasing and installing all street lighting equipment. Street lighting design plans shall be subject to the approval of the County Engineer. The type of equipment, method of installation and location of the wiring and light poles shall meet the minimum standards and requirements of the electric company from which electricity is to be purchased. All intersections with a major collector street shall have at least one streetlight.

Sidewalks and Trails

Applicability

This section is intended to ensure adequate pedestrian access is available to serve uses that need and benefit from such access. If a builder or property owner believes that a proposed use does not need or benefit from pedestrian access, a written request for interpretation may be submitted to the Zoning Administrator describing the use and explaining why pedestrian access should not be required as a condition of the building permit for the proposed use.

Trails

Trails shall be designed as single track and multi-use trails depending on the specific need and conform to the standards in Table 6-1.

Table 6-1
Trail Design Standards

	Cross-	Min. Trail Width	Min. R.O.W. Width	Clearing		Preferred Surface Materials			
	Slope Range			horizontal	vertical	natural	crushed stone	asphalt	concrete
Single- track Trails	0-20%	3'	6'	1.5' each side of trail	10'	Yes	Yes	No	No
Multi-use Trails	0-10%	12'	15'	1.5' each side of trail	10'	Yes	Yes	Yes	Yes

Easements

Utility Easements Required

Utility easements shall be required unless otherwise approved by the Planning Commission and in commercial and industrial districts.

Minimum Width

The minimum rights-of-way width of each utility easement shall be 5 feet or as otherwise provided according to San Juan County Zoning Ordinance requirements.

Fire Lanes and Emergency Access Easements

Fire lanes and emergency access easements shall be provided according to San Juan County Zoning Ordinance requirements

Drainage Easements

When a proposed subdivision is traversed by an irrigation ditch or channel, natural creek or stream or a proposed drainage easement, an easement shall be provided sufficient for drainage and to allow for maintenance of the drainage system.

Trail Easements

When a proposed subdivision is traversed by a public trail shown on an adopted plan or when the Planning Commission finds that a trail easement can better serve the proposed development than a sidewalk, a minimum 15-foot wide easement shall be provided sufficient for public trail construction, maintenance and access purposes.

Adjoining Areas

When easements in areas adjoining proposed subdivisions are necessary to provide adequate drainage thereof or to serve such subdivisions with utilities, the developer shall obtain such easements.

Drainage

Applicability

Applicants shall provide, at applicant's expense, drainage structures in accordance with the requirements of the San Juan County Zoning Ordinance requirements, which will become integral parts of the existing street or roadway drainage system. The dimensions of all drainage structures must meet San Juan County Zoning Ordinance requirements. Design shall be based on environmentally sound site planning and engineering techniques.

It is especially critical that storm water management systems be designed for an entire drainage basin rather than just for specific sites. If improvements are identified and necessary downstream of the proposed development and no approved capital improvement plan exists to address the necessary improvement, the applicant shall be required to demonstrate that such existing drainage features are adequate to serve the applicant's anticipated development and to protect the public health, safety, and general welfare at full build out under existing zoning. Where such demonstration is not made, the applicant shall be required to install such necessary improvements and may seek pro-rata reimbursement from future downstream development.

Minimum Standards

A. Natural and Historic Drainage Ways

All historic flood and drainage ways shall be protected from alteration such that their primary function as storm water facilities shall be upheld.

B. 100-Year Storm

All drainage and flood control facilities shall be designed to handle the calculated difference between historic flows and the anticipated post-development 100-year frequency storms for maximum period of intensity over the entire drainage basin which the subdivision serves. The "100-year storm" referred to herein shall mean that storm run-off is calculated on the basis of a fully developed watershed.

C. Erosion

Where free fall of water occurs, satisfactory means shall be provided to prevent erosion of soil. Where required, culvers shall have concrete head walls and wing walls.

D. Catch Basins

Catch basins shall be constructed in accordance with the San Juan County Zoning Ordinance requirements.

E. Engineered Design

All drainage shall be designed by a Utah licensed professional engineer and approved according to San Juan County Zoning Ordinance requirements.

Water Supply

General

New development shall provide water supply that is sufficient in terms of quality, quantity and dependability for the proposed development. In making its determination as to whether the proposed water supply meets this standard, the decision-making body shall give substantial weight to the recommendations of state, County and applicable service district authorities and their associated standards. All water systems shall be provided by or through approved water and sewer service agencies and meet all applicable requirements of the San Juan County Zoning Ordinance requirements.

Municipal and District Water Systems

If all or part of a proposed development is within the jurisdiction of an approved public water system, then the applicant must obtain a written certification from the public water service provider stating that it is able to provide an adequate supply of drinking water with adequate quantity, quality and sufficient pressure to meet the needs of the proposed development based on the projected water usage of the development. Individual or common wells or other private water systems shall be permitted only when the subdivision boundary is outside the jurisdiction of an approved public water system able to serve the development.

Signs

See Spanish Valley US-191 Highway Commercial Sign Requirements (Chapter 9)

Chapter 7: Spanish Valley Water Efficient Landscape Requirements

An ordinance establishing minimum water efficient landscape requirements for the non-federal lands in the Spanish Valley within San Juan County. See Land Use Plan on page 28 of the San Juan County Spanish Valley Area Plan (adopted April 17, 2018) for a map and general description.

Purpose

Definitions

Applicability of Water Efficient Landscape Ordinance

Landscape Design Standards

Irrigation Design Standards

Landscapes in New Single-family Residential Developments

Prohibition on Restrictive Covenants Requiring Turf

Landscapes in Commercial, Flex and Civic/Institutional Developments

Projects

Plan Review and Construction Inspection for Commercial, Industrial, and Institutional Projects

Purpose

The purpose of this ordinance is to protect and enhance the community's environmental, economic, recreational, and aesthetic resources by reducing water waste and establishing a structure for designing, installing and maintaining water efficient landscapes in the San Juan County Spanish Valley.

Definitions

The following definitions shall apply to this ordinance:

<u>Bubbler</u>: An irrigation head that delivers water to the root zone by "flooding" the planted area, usually measured in gallons per minute. Bubblers exhibit a trickle, umbrella or short stream pattern.

<u>Check Valve</u>: A device used in sprinkler heads or pipe to prevent water from draining out of the pipe through gravity flow.

<u>Controller</u>: A device used in irrigation systems to automatically control when and how long sprinklers or drip systems operate.

<u>Drip Emitter</u>: Drip irrigation fittings that deliver water slowly at the root zone of the plant, usually measured in gallons per hour.

<u>Grading Plan</u>: The Grading Plan shows all finish grades, spot elevations as necessary and existing and new contours with the developed landscaped area.

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<u>Ground Cover</u>: Material planted in such a way as to form a continuous cover over the ground that can be maintained at a height not more than twelve (12) inches.

Hardscape: Patios, decks and paths. Does not include driveways and sidewalks.

<u>Irrigation Plan</u>: The irrigation plan shows the components of the irrigation system with water meter size, backflow prevention, precipitation rates, flow rate and operating pressure for each irrigation circuit, and identification of all irrigation equipment.

<u>Landscape Architect</u>: A person who holds a professional license to practice landscape architecture in the state of Utah. Only a Landscape Architect can legally create commercial landscape plans.

<u>Landscape Designer</u>: A person who may or may not hold professional certificates for landscape design/architecture and cannot legally create commercial landscape plans. Landscape Designers generally focus on residential design and horticultural needs of home landscapes.

<u>Landscape Plan Documentation Package</u>: The preparation of a graphic and written criteria, specifications, and detailed plans to arrange and modify the effects of natural features such as plantings, ground and water forms, circulation, walks and other features to comply with the provisions of this ordinance. The Landscape Plan Documentation Package shall include a project data sheet, a Planting Plan, an Irrigation Plan, and a Grading Plan.

<u>Landscape Zone</u>: A portion of the landscaped area having plants with similar water needs, areas with similar microclimate (i.e., slope, exposure, wind, etc.) and soil conditions, and areas that will be similarly irrigated. A landscape zone can be served by one irrigation valve, or a set of valves with the same schedule.

<u>Landscaping</u>: Any combination of living plants, such as trees, shrubs, vines, ground covers, flowers, or grass; natural features such as rock, stone, or bark chips; and structural features, including but not limited to, fountains, reflecting pools, outdoor artwork, screen walls, fences or benches.

<u>Mulch</u>: Any material such as rock, bark, wood chips or other materials left loose and applied to the soil.

<u>Park Strip</u>: A typically narrow landscaped area located between the back-of-curb and sidewalk.

<u>Planting Plan</u>: A Planting Plan shall clearly and accurately identify and locate new and existing trees, shrubs, ground covers, turf areas, driveways, sidewalks, hardscape features, and fences.

<u>Pop-up Spray Head</u>: A sprinkler head that sprays water through a nozzle in a fixed pattern with no rotation.

<u>Precipitation Rate</u>: The depth of water applied to a given area, usually measured in inches per hour.

<u>Pressure Regulating Valve</u>: A valve installed in an irrigation mainline that reduces a higher supply pressure at the inlet down to a regulated lower pressure at the outlet.

<u>Pressure Compensating</u>: A drip irrigation system that compensates for fluctuating water pressure by only allowing a fixed volume of water through drip emitters.

Rotor Spray Head: A sprinkler head that distributes water through a nozzle by the rotation of a gear or mechanical rotor.

<u>Runoff</u>: Irrigation water that is not absorbed by the soil or landscape area to which it is applied, and which flows onto other areas.

<u>Spray Sprinkler</u>: An irrigation head that sprays water through a nozzle.

<u>Stream Sprinkler</u>: An irrigation head that projects water through a gear rotor in single or multiple streams.

Turf: A surface layer of earth containing mowed grass with its roots.

<u>Water-Conserving Plant</u>: A plant that can generally survive with available rainfall once established although supplemental irrigation may be needed or desirable during spring and summer months.

Applicability of Water Efficient Landscape Ordinance

The provisions of this ordinance shall apply to all new and rehabilitated landscapes for public agency projects, private development projects, developer-installed landscape projects in multi-family and single-family residential projects, and homeowner provided landscape improvements within the front, side, and rear yards of single and two-family dwellings.

Landscape Design Standards

- A. Plant Selection. Plants shall be well-suited to the microclimate and soil conditions at the project site. Both native and locally-adapted plants are acceptable. Plants with similar water needs shall be grouped together as much as possible.
 - 1. Areas with slopes greater than 30% shall be landscaped with deep-rooting, water- conserving plants for erosion control and soil stabilization.
 - 2. Park strips and other landscaped areas less than eight (8) feet wide shall be landscaped with water-conserving plants, that do not include turf.
- B. Mulch. After completion of all planting, all irrigated non-turf areas shall be covered with a minimum four (4) inch layer of mulch to retain water, inhibit weed growth, and moderate soil temperature. Non-porous material shall not be placed under the mulch.
- C. Soil Preparation. Soil preparation will be suitable to provide healthy growing conditions for the plants and to encourage water infiltration and penetration. Soil preparation shall include scarifying the soil to a minimum depth of six (6) inches and amending the soil with organic material as per specific recommendations of the Landscape Designer/Landscape Architect based on the soil conditions.
- D. Tree Selection. Tree species shall be selected based on growth characteristics and site conditions, including available space, overhead clearance, soil conditions, exposure, and desired color and appearance. Trees shall be selected as follows:
 - 1. Broad canopy trees shall be selected where shade or screening of tall objects is desired;
 - 2. Low-growing trees shall be selected for spaces under utility wires;
 - 3. Select trees from which lower branches can be trimmed in order to maintain a healthy growth habit where vision clearance and natural surveillance is a

concern;

- 4. Narrow or columnar trees shall be selected where awnings or other building features limit growth, or where greater visibility is desired between buildings and the street for natural surveillance;
- 5. Street trees shall be planted within existing and proposed park strips, and in sidewalk tree wells on streets without park strips. Tree placement shall provide canopy cover (shade) and avoid conflicts with existing trees, retaining walls, utilities, lighting, and other obstacles; and
- 6. Trees less than a two-inch caliper shall be double-staked until the trees mature to a two-inch caliper.

Irrigation Design Standards

- A. Pressure Regulation. A pressure regulating valve shall be installed and maintained by the consumer if the static service pressure exceeds 80 pounds per square inch (psi). The pressure-regulating valve shall be located between the meter and the first point of water use, or first point of division in the pipe, and shall be set at the manufacturer's recommended pressure for the sprinklers.
- B. Irrigation Controller. Landscaped areas shall utilize a WaterSense labeled smart irrigation controller which automatically adjusts the frequency and/or duration of irrigation events in response to changing weather conditions. All controllers shall be equipped with automatic rain delay or rain shut-off capabilities.
- C. Each valve shall irrigate a landscape with similar site, slope and soil conditions and plant materials with similar watering needs. Turf and non-turf areas shall be irrigated on separate valves. Drip emitters and sprinklers shall be placed on separate valves.
- D. Drip emitters or a bubbler shall be provided for each tree. Bubblers shall not exceed 1.5 gallons per minute per device. Bubblers for trees shall be placed on a separate valve unless specifically exempted by the County due to the limited number of trees on the project site.
- E. Drip irrigation or bubblers shall be used to irrigate plants in non-turf areas.
- F. Pop-up spray heads shall be at a minimum of four (4) inches in height to clear turf.
- G. Sprinklers shall have matched precipitation rates with each control valve circuit.
- H. Sprinkler heads shall be attached to rigid lateral lines with flexible material (swing joints) to reduce potential for breakage.
- Check valves shall be required where elevation differences cause low-head drainage. Pressure compensating valves and sprinklers shall be required where a significant variation in water pressure occurs within the irrigation system due to elevation differences.
- J. Filters and end flush valves shall be provided as necessary for drip irrigation lines.
- K. Valves with spray or stream sprinklers shall be scheduled to operate between 6 p.m. and 10 a.m. to reduce water loss from wind and evaporation.
- L. Program valves for multiple repeat cycles where necessary to reduce runoff, particularly on slopes and soils with slow infiltration rates.

Landscapes in New Single-family Residential Developments

- A. Homebuilders and/or developers subdividing lots and/or constructing new single-family residential homes shall offer a water-efficient landscaping option to prospective home buyers. The water-efficient landscaping option shall meet the Landscape Design Standards and Irrigation Design Standards of this ordinance, and the turf area shall not exceed 10% of the total landscaped area or 1,000 square feet, whichever is less.
- B. Homebuilders and/or developers who construct model homes for a designated subdivision shall have at least one model home with water-efficient landscaping. The water-efficient landscaping option shall meet the Landscape Design Standards and Irrigation Design Standards of this ordinance, and the turf area shall not exceed 10% of the total landscaped area or 1,000 square feet, whichever is less.
- C. Model homes shall include an informational brochure on water-efficient landscaping.

Prohibition on Restrictive Covenants Requiring Turf

- A. Any Homeowners Association governing documents, such as bylaws, operating rules, covenants, conditions, and restrictions that govern the operation of a common interest development, are void and unenforceable if they:
 - 1. Require the use of turf in landscape areas less than 8 feet wide or require turf in other areas that exceed 10% of the landscaped area; or
 - 2. Prohibit, or include conditions that have the effect of prohibiting, the use of water-conserving plants as a group; or
 - 3. Have the effect of prohibiting or restricting compliance with this ordinance or other water conservation measures.

Landscapes in Commercial, Flex and Civic/Institutional Developments

Commercial, Flex and Civic/Institutional landscapes shall meet the Landscape Design Standards and Irrigation Design Standards of this ordinance, and the turf area shall not exceed 10% of the total landscaped area or 1,000 square feet, whichever is less, outside of active recreation areas such as playfields and sport fields.

Documentation for Commercial, Flex and Civic/Institutional Projects

Landscape Plan Documentation Package. A copy of a Landscape Plan Documentation Package shall be submitted to and approved by the County prior to the issue of any permit. A copy of the approved Landscape Plan Documentation Package shall be provided to the property owner or site manager and to the local retail water purveyor. The Landscape Plan Documentation Package shall be prepared by a registered landscape architect and shall consist of the following items:

- A. Project Data Sheet. The Project Data Sheet shall contain the following:
 - 1. Project name and address;
 - 2. Applicant or applicant agent's name, address, phone number, and email address;
 - 3. Landscape architect's name, address, phone number, and email address; and
 - 4. Landscape contractor's name, address, phone number and email address, if available at this time.

- B. Planting Plan. A detailed planting plan shall be drawn at a scale that clearly identifies the following:
 - 1. Location of all plant materials, a legend with botanical and common names, and size of plant materials;
 - 2. Property lines and street names;
 - 3. Existing and proposed buildings, walls, fences, utilities, paved areas and other site improvements;
 - 4. Existing trees and plant materials to be removed or retained;
 - 5. Scale: graphic and written;
 - 6. Date of design;
 - 7. Designation of landscape zones, and
 - 8. Details and specifications for tree staking, soil preparation, and other planting work.
- C. Irrigation Plan. A detailed irrigation plan shall be drawn at the same scale as the planting plan and shall contain the following information:
 - 1. Layout of the irrigation system and a legend summarizing the type and size of all components of the system, including manufacturer name and model numbers;
 - 2. Static water pressure in pounds per square inch (psi) at the point of connection to the public water supply;
 - 3. Flow rate in gallons per minute and design operating pressure in psi for each valve and precipitation rate in inches per hour for each valve with sprinklers, and
 - 4. Installation details for irrigation components.
- D. Grading Plan. A Grading Plan shall be drawn at the same scale as the Planting Plan and shall contain the following information:
 - 1. Property lines and street names, existing and proposed buildings, walls, fences, utilities, paved areas and other site improvements, and
 - 2. Existing and finished contour lines and spot elevations as necessary for the proposed site improvements.

Plan Review and Construction Inspection for Commercial, Industrial, and Institutional Projects

- A. As part of the Building Permit approval process, a copy of the Landscape Plan Documentation Package shall be submitted to San Juan County staff for review and approval before construction begins.
- B. All installers and designers shall meet state and local license, insurance, and bonding requirements, and be able to show proof of such.
- C. Following construction and prior to issuing the approval for occupancy, an inspection shall be scheduled with the San Juan County Building Inspector to verify compliance with the approved landscape plans. The Certificate of Substantial Completion shall be completed by the property owner, contractor or landscape architect and submitted to the County.
- D. San Juan County reserves the right to perform site inspections at any time before, during

or after the irrigation system and landscape installation, and to require corrective measures if requirements of this ordinance are not satisfied.

Chapter 8: Outdoor Lighting and Sign Illumination Standards

An ordinance establishing outdoor lighting and design Illumination standards in order to preserve highly-valued dark skies in the region. The ordinance applies to the non-federal lands located in the Spanish Valley within San Juan County. See Spanish Valley Zoning Map for the extents of applicability.

Permitted Signs Illumination
Scope and Applicability
Definitions
Fully Shielded Fixture Requirements
Total Light Output
Lighting Hours
Lighting Color
Specialized Outdoor Lighting Conditions and Standards
Application and Review Procedures
Amortization of Nonconforming Outdoor Lighting
Additional Images

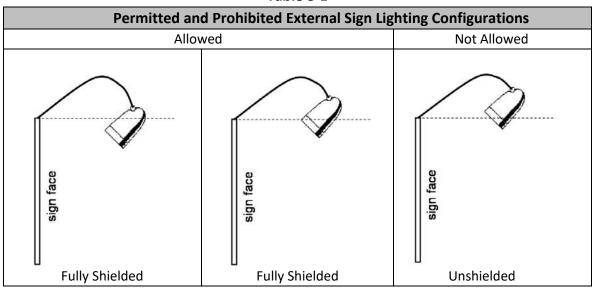
Permitted Sign Illumination

Signs may be unlighted, lighted externally, lighted internally, or backlit. All sign lighting must be designed, directed, and shielded in such a manner that the light source is not visible beyond the property boundaries where the sign is located. Lighting for signs must be directed such that only the sign face is illuminated. All lighted signs must have stationary and constant lighting. All sign lighting is included in the calculation of total light output for a property.

A. Standards for Externally Illuminated Signs:

- Lighting for externally illuminated signs must be aimed and shielded so that light is directed only onto the sign face and does not trespass onto adjacent streets, roads or properties or into the night sky.
- Lighting for externally illuminated signs must be mounted at the top of the sign (or within 2 feet of the top of a wall mounted sign), except for freestanding monument style signs which may be illuminated by ground mounted lighting.
- Lighting shall consist of no more than four (4) individual fixtures (or lamps) per sign face and produce a maximum of 40,000 lumens per fixture.
- All sign lighting shall be included in the calculation of total light output.
- Table 8-1 shows permitted external sign lighting configurations.

Table 8-1



- B. Standards for Internally Illuminated Signs:
 - Only sign text areas and logos may be illuminated on an internally illuminated sign.
 - Internally illuminated signs shall use semi-opaque materials for sign text and logos such that the light emanating from the sign is diffused. Transparent or clear materials are not allowed for sign text and logos. Non-text portions of the sign (e.g., background and graphics other than the logo) shall be made of completely opaque material.
- C. Standards for Backlit Signs:
 - The light source shall not be visible.
 - Backlit signs shall only allow indirect illumination to emanate from the sign. For example, signs that create a "halo" effect around sign copy are allowed.
- D. Standards for Illuminated Window Signs
 - Businesses may display a maximum of two (2) illuminated window signs positioned to be primarily visible outside the business structure.
 - Illuminated window signs shall not exceed four (4) square feet in area.
 - Illuminated window signs shall not be illuminated when the business is closed.

Outdoor Lighting

- A. Encourage outdoor lighting practices that will minimize light pollution, glare, light trespass and sky glow to curtail the degradation of the nighttime visual environment;
- B. Prevent lighting nuisances on properties located in and adjacent to Grand County;
- C. Promote energy conservation;
- D. Improve night-time safety, utility, security, and productivity;
- E. Develop an attractive nighttime appearance in the County;

- F. Minimize lighting health risks arising from inappropriate quantities and qualities of lighting;
- G. Prevent unnecessary or inappropriate outdoor lighting;
- H. Minimize nighttime impacts on nocturnal wildlife;
- I. Facilitate the economic development potential of astro-tourism, and the enhancement of the visitor experience in the Moab Area;
- J. Maintain the rural atmosphere of the County; and
- K. Encourage quality outdoor lighting through the use of efficient bulbs and light sources, fully shielded light fixtures, and limits on the location and uses of outdoor lighting.

Scope and Applicability

- A. All lighting should be consistent with and promote the Purposes set forth in Section [6.6.1].
- B. All exterior outdoor lighting installed after the effective date of this section in all zones in the County shall conform to the requirements established by this section. This Section does not apply to indoor lighting.
- C. All existing outdoor lighting that does not meet the requirements of this Section and is not exempted by this Section shall be considered a nonconforming use or part of a nonconforming structure. subject to the five (5) year amortization schedule outlined in Section [6.6.10(B)(3)] of this LUC.

Definitions

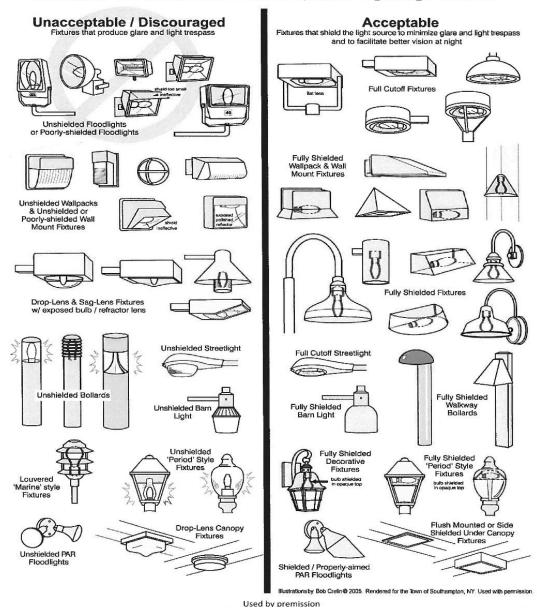
- A. "Accent or Architectural Lighting" means lighting of building surfaces, landscape features, statues, and similar items for the purpose of decoration, ornamentation, creation of visual hierarchy, sense of liveliness, or other purpose unrelated to safety, business operation, or essential lighting function.
- B. "Backlight" means all the light emanating behind a luminaire.
- C. "B.U.G. Rating" means backlight, up-light, and glare rating, which exists on a scale of zero to five (0 to 5) and describes the light output of a luminaire.



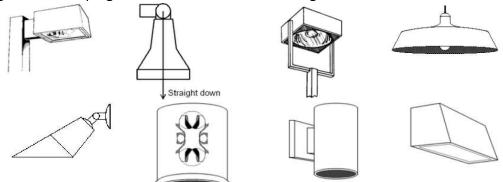
Image by City of Ft. Collins, Colorado (permission must be obtained)

- D. "Correlated Color Temperature" (CCT) is a specification of the color appearance of the light emitted by a lamp, relating its color to the color of light from a reference source when heated to a particular temperature, measured in degrees Kelvin (K). The CCT rating for a lamp is a general "warmth" or "coolness" measure of its appearance. Lamps with a CCT rating below 3,000 K are usually considered "warm" sources, while those with a CCT above 3,000 K are usually considered "cool" in appearance.
- E. "Direct Illumination" means illumination resulting from light emitted directly from a bulb, luminary, or reflector. This does not include light reflected from other surfaces such as the ground or building faces.
- F. "Fixture" means a complete lighting unit consisting of a lamp or lamps together with the parts designed to distribute the light, to position and protect the lamps, and to connect the lamps to the power supply."

Examples of Acceptable / Unacceptable Lighting Fixtures



- G. "Floodlight" means a fixture or bulb designed to "flood" an area with light. A specific form of bulb or fixture designed to direct its output in a specific direction. Such bulbs are often designated by the manufacturer and are commonly used in residential outdoor lighting.
- H. "Fully Shielded Fixture" means an outdoor light fixture constructed and mounted so that the installed fixture emits no light above the horizontal plane. Where a light manufacturer provides a BUG rating, the uplight rating (U) must equal zero (0). Fully shielded light fixtures must be shielded in and of themselves. Surrounding structures, like canopies, are not to be considered when determining if the fixture is fully shielded. Fully shielded fixtures must be appropriately mounted so that the shielding prevents light from escaping above the horizontal and all light is directed downward.



Examples of fully shielded light fixtures

- I. "Glare" means the visual sensation caused by excessive brightness and which causes annoyance, discomfort, or a disability loss in visual performance or visibility.
- J. "Internally Illuminated" as it relates to signs, means any sign which has a light source entirely enclosed within the sign and not directly visible to the eye.
- K. "Light Pollution" means any adverse effect of manmade light. Often used to denote "sky glow" from developed areas, but also includes glare, light trespass, visual clutter and other adverse effects of lighting.
- L. "Light Source" means the part of a lighting fixture that produces light, e.g. the bulb, lamp, or chips on board.
- M. "Light Trespass" means any light that falls beyond the legal boundaries of the property it is intended to illuminate.

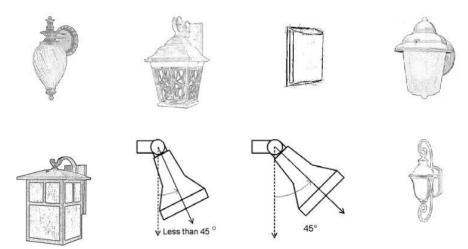


N. "Lumen" means a unit of luminous flux equal to the light emitted by a uniform point source of one candle intensity. Lumens refers to the amount of light emitted by a bulb (more lumens equals brighter light).

Brightness	220+	400+	700+	900+	1300+	
in Lumens	220+	400+	700+	900+		
Standard	25W	40W	60W	75W	100W	
Halogen	18W	28W	42W	53W	70W	
CFL	6W	9W	12W	15W	20W	
LED	4W	6W	10W	13W	18W	

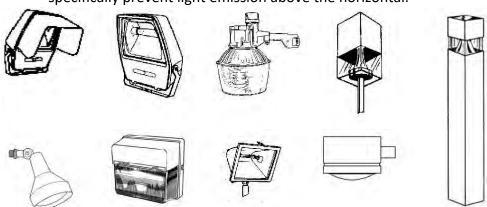
Common relationships between bulb types, wattages and lumen levels

- O. "Luminaire" means the same as "fixture."
- P. "Manufacturer's Catalog Cuts" means a publication or other printed material of a bulb or lighting manufacturer offering visual and technical information about a lighting fixture or bulb.
- Q. "Developed Acre" means the proportionate amount of an acre (43,560 square feet) of land that is converted from raw, undeveloped land into land associated with the permitted principal and accessory uses occurring on a parcel. This includes building footprints, private roads, parking lot surface areas, designated recreational areas, walking paths, stormwater detention and retention facilities, and other lands clearly related to the permitted uses on a parcel. Present and future public rights-of-way, lands with natural slopes greater than 30 percent, jurisdictional wetlands, lands in the 100 year floodplain, public drinking water supply water sources (recharge areas for the aquifer in the Glen Canyon Formation), lands affected by immitigable geo-hazards, riparian habitats, archeological sites, and required open space shall not be included in the calculation of developed acreage.
- R. "Outdoor Light Fixture" means a complete lighting unit consisting of a lamp(s) and ballast(s) (when applicable), together with the parts designed to distribute the light, to position and protect the lamps, and to connect the lamps to the power supply. Also known as a luminaire, or simply as a fixture.
- S. "Partially Shielded Light Fixture" means an outdoor light fixture constructed and mounted so that the installed fixture emits most of its light above the horizontal plane. Where a light manufacturer provides a BUG rating, the uplight (U) and backlight (B) ratings are greater than zero (0). Light emitted at or above the horizontal plane (sideways or upwards) shall arise solely from incidental decorative elements or strongly colored or diffusing materials such as colored glass or plastic. Fixtures using spot or flood lamps are considered partially shielded if the lamps are aimed no higher than 45 degrees above the vertical plane beneath the fixture.



Examples of partially shielded lighting fixtures

- T. "Recreational Lighting" means lighting used to illuminate sports fields, ball courts, playgrounds, or similar outdoor recreational facilities.
- U. "Skyglow" means the brightening of the nighttime sky resulting from the scattering and reflection of artificial light by moisture and dust particles in the atmosphere. Skyglow is caused by light directed or reflected upwards or sideways and reduces one's ability to view the nighttime sky.
- V. "Spotlight" means a fixture or bulb designed to light a small area very brightly. See definition of Floodlight.
- W. "Total" means the sum of shielded and unshielded light.
- X. "Total outdoor light output" means the total amount of light measured in lumens from all bulbs installed in outdoor lighting fixtures. For bulb types that vary in light output as they age (such as fluorescent and high intensity discharge (HID) bulbs), the initial lumen output as defined by the manufacturer shall be the lumen value used.
- Y. "Tower" means any monopole, antenna, or the like that exceeds eighteen feet (18') in height.
- Z. "Unshielded Fixture" means a fixture that has no shielding at all that would otherwise specifically prevent light emission above the horizontal.



Examples of unshielded light fixtures

AA. "Uplight" means all the light emanating above the horizontal plane of a luminaire.

Fully Shielded Fixture Requirements

A. Unless specifically exempted by this Section, all outdoor lighting shall use fully shielded fixtures and shall be installed so light is directed downward with no light emitted above the horizontal plane of the fixture. Where a light manufacturer provides a BUG rating, the uplight rating (U) must equal zero (0).



- B. In order to qualify as a "fully shielded" fixture, a light fixture must have the top and sides made of completely opaque material such that light only escapes through the bottom of the fixture. Fixtures with translucent or transparent sides, or sides with perforations or slits, do not qualify as fully shielded. Any glass or diffuser on the bottom of the fixture must be flush with the fixture (no drop lenses). Merely placing a light fixture under an eave, canopy, patio cover, or other similar cover does not qualify as fully shielded.
- C. Fixtures must not be placed at a location, angle, or height that directs illumination outside the property boundaries where the light fixtures are located.
- D. Notwithstanding the exemptions in Section 6.6.4.E, all residential and commercial luminaires shall be fully shielded within twenty-five (25) feet of adjacent residential property lines.
- E. Exemptions to Fully Shielded Fixture Requirements:
 - All lights exempted by this section shall be included in the calculation for total light output.
 - Fixtures having a total light output less than one thousand (1,000) lumens are exempted from the fully shielded requirement provided the following criteria are met:
 - The fixture has a top that is completely opaque such that no light is directed upwards.
 - The fixture has sides that completely cover the light source and are made of opaque or semi-opaque material. Fixtures with opaque sides may have incidental decorative perforations that emit small amounts of light. Semiopaque material such as dark tinted glass or translucent plastic may be used

- if the light source is not discernable behind the material. Completely transparent materials, such as clear or lightly tinted colored glass, are not allowed.
- The light source must not be visible from any point outside the property on which the fixture is located.
- Spotlights controlled by motion sensors having a light output less than one thousand (1,000) lumens per lamp are exempted from the fully shielded requirement provided:
 - The fixture is a spotlight or other type of directed light that shall be directed straight down; and
 - The fixture must not be placed in such a manner that results in illumination being directed outside the property boundaries where the light fixtures are located.
 - Lights controlled by motion sensors shall not be triggered by movement or activity located off the property on which the light is located.
- Pathway lights less than eighteen inches (18") in height are exempted from the fully shielded fixture requirement, if the total light output from each pathway light is less than three hundred (300) lumens.
- Temporary exterior lighting intended as holiday or seasonal decorations displayed between November 15 and the following January 15, provided that individual lamps do not exceed 70 lumens and neither cause light trespass nor interfere with the reasonable use and enjoyment of any other property.
- Traffic control signals and devices.
- Temporary emergency lighting in use by law enforcement or government agencies or at their direction.
- The lighting of federal or state flags, provided that the light is a top-down and narrow beam aimed and shielded to illuminate only the flag.

Total Light Output

- A. Commercial. Total outdoor light output shall not exceed fifty thousand (50,000) lumens per developed acre. Streetlights used for illumination of public rights-of-way are excluded from this calculation. Commercial developments shall be permitted a minimum of 5,000 lumens of lighting regardless of parcel size.
 - In non-residential zone districts, partially and unshielded lighting on a property shall not exceed 5,000 lumens per developed acre, and shall be included in the total outdoor light output calculation
- B. Residential. Total outdoor light output shall not exceed ten thousand (10,000) lumens of lighting for parcels one-half (acre), or larger, in size. Parcels smaller than one-half (1/2) acre shall be permitted five thousand (5,000) lumens of lighting regardless of parcel size. Total outdoor light output of any multifamily residential development including five (5) or more separate lots or units shall not exceed twenty thousand (20,000) lumens of lighting per developed acre.

- In residential zones, partially and unshielded lighting on a property shall not exceed 1,000 lumens per lot and shall be included in the total outdoor light output calculation.
- Residential units used for overnight accommodations or other commercial uses shall comply with the residential standards for total light output.

Lighting Hours

- A. Commercial establishments shall turn off all outdoor lighting, except that listed below, by twelve o'clock (12:00) midnight:
 - Businesses open to the public after twelve o'clock (12:00) midnight may leave all outdoor lighting on until one hour after the close of business.
 - Lighting to illuminate the entrance to the commercial establishments.
 - Parking lot and pathway lighting required for the safety of guests or customers.
- B. Recreational lighting (residential and commercial) shall be turned off by ten o'clock (10:00) P.M. or one hour after conclusion of a specific sporting event, whichever is later.

Lighting Color

All exterior lighting shall utilize light sources with correlated color temperature not to exceed 3,000 Kelvin (K).

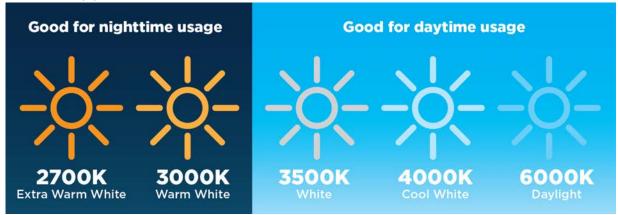


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Specialized Outdoor Lighting Conditions and Standards

- A. Gas station canopies may be illuminated provided all light fixtures are mounted on the undersurface of the canopy and all light fixtures are fully shielded. Merely placing the fixtures on the underside of the canopy does not qualify as fully shielding the light fixture.
- B. Roadway and streetlights are prohibited unless recommended by the County engineer or required by UDOT to provide for the safety of the public. When deemed necessary, streetlights shall utilize lamp types that are fully shielded luminaires that minimize sky glow, light trespass, and other unintended impacts of artificial lighting. All streetlights shall utilize the lowest illuminance levels acceptable to the County engineer and UDOT.
- C. Parking lots may not utilize spot or flood lighting whether mounted on a post or exterior building wall. The overall height of any light post used to illuminate parking lots in

commercial zones shall not exceed twenty-five feet (25'). All post mounted parking lot lights shall be set back from property lines a distance equal to two and one-half (2.5) times the height of the pole unless an internal or external shield prevents the fixture being visible from outside the property boundaries. The overall height of any light post used to illuminate parking lots in residential zones shall not exceed twenty-five feet (25'). All parking lot lighting shall use fully shielded downward directed fixtures. Internal or external shields shall prevent the fixture being visible from outside the parking lots.

- D. Outdoor recreation areas or athletic fields at publicly owned facilities may use illumination to light the surface of play and viewing stands and for the safety of the public. The following standards shall apply to outdoor recreation area or athletic field lighting:
 - The recreational lighting does not exceed illuminance levels for class IV sports lighting set by the Illuminating Engineering Society of North America.
 - The recreational lighting provides illuminance for the surface of play and viewing stands, and not for any other areas or applications.
 - Off-site impacts of the lighting will be limited to the greatest practical extent possible
 - The lighting for areas or applications outside the surface of play and viewing stands shall conform to all provisions in this Section.
 - The recreational or athletic facility shall extinguish lighting exempted by this section no later than 10:00 pm or one hour after the end of play, whichever is later.
 - The recreational lighting shall have timers that automatically extinguish lighting to ensure lights are not left on after the curfew or when the facilities are not in use.
- E. Outdoor amphitheaters may use illumination to light the performance area of the amphitheater and for the safety of the public. The following standards apply to all amphitheater lighting:
 - Lighting used to illuminate the performance area must be either directed spotlighting or fully shielded lighting. If directed spotlighting, the light source must be located and designed such that it is not visible beyond the property boundaries.
 - Lighting used to illuminate the performance area may only be turned on during performances or rehearsals.
 - Lighting used to illuminate the seating areas, pathways, and other areas of the amphitheater must meet all standards of this Section.
- F. Special events may use illumination to light the event area and for the safety of the public. The following standards apply to all amphitheater lighting:
 - Lighting used to illuminate the event area must be either directed spotlighting or fully shielded lighting. If directed spotlighting, the light source must be located and designed such that it is not visible beyond the property boundaries.
 - Lighting used to illuminate the event area may only be turned on during the hours event activities are open to the public or paying guests.
 - Lighting used to illuminate the seating areas, pathways, and other areas of the event must meet all standards of this Section.
- G. All illuminated signs shall comply with the standards of Section 6.5.

Application and Review Procedures

- A. Lighting Plan
 - All sign permit applications, subdivision applications, site plan applications, building
 permit applications, and other development review applications within any zone
 district shall include a lighting plan that shows evidence that the proposed lighting
 fixtures and light sources comply with this code. Lighting plans shall include the
 following:
 - Plans or drawings indicating the proposed location of lighting fixtures, height of lighting fixtures on the premises, and type of illumination devices, lamps, supports, shielding and reflectors used and installation and electrical details.
 - O Illustrations, such as contained in a manufacturer's catalog cuts, of all proposed lighting fixtures. For commercial uses, photometric diagrams of proposed lighting fixtures are also required. In the event photometric diagrams are not available, the applicant must provide sufficient information regarding the light fixture, bulb wattage, and shielding mechanisms for the planning commission to be able to determine compliance with the provisions of this Section.
 - A table showing the total amount of proposed exterior lights, by fixture type, wattage, lumens, and lamp type.

Approval Procedure

- A. The lighting plan for all new development shall be submitted for approval concurrent with the associated application process.
- B. A certificate of occupancy shall not be issued until such time as the property is subject to a post installation nighttime inspection by the Planning and Zoning Administrator or other county staff.

Amertization of Nonconforming Outdoor Lighting

- A. San Juan County shall require the termination of use of any and all nonconforming outdoor lighting fixtures, structures, lamps, bulbs or other devices that emit or generate light which are not otherwise exempted by this ordinance, pursuant to the amortization schedule contained in this ordinance.
- B. All outdoor lighting legally existing and installed prior to the effective date of this Section, and which is not otherwise exempted, shall be considered nonconforming and shall be brought into compliance by the property owner as follows:
 - Immediately as a condition for approval upon application for a building permit, sign
 permit, conditional use permit, new (nonrenewal) business license, site plan review
 or similar County permit or review.
 - Immediately in the case of damaged or inoperative nonconforming lighting upon replacement or repair.
 - Within five (5) years from the effective date of this Section for all other outdoor lighting.

Chapter 9 Spanish Valley Sign and Display Requirements

An Ordinance Creating the *Spanish Valley Sign Requirements* of the San Juan County Land Use Ordinance for the purpose of managing the design and implementation of signs and displays in the non-federal lands in northernmost portion of the San Juan County Spanish Valley. The ordinance applies to all lands in the Spanish Valley, as indicated in the Spanish Valley Zoning Map.

Purpose
Definitions
Application and Enforcement
Specific Regulations by Spanish Valley Zoning District
Design Standards for Commercial Signs
General Conditions
Maintenance of Legal Non-conforming Signs
Non-conforming Signs
Prohibited Signs
Variances and Appeals
Safety and Livability Considerations

Purpose

It is in the best interest of the health, safety and welfare of the citizens of San Juan county and the Spanish Valley to regulate signage and advertising, the following regulations are created to

- eliminate potential hazards to motorists and pedestrians; to encourage signs which are integrated with and harmonious to the buildings, setting and sites which they occupy;
- encourage legible signage through the use of excessive and confusing sign displays, thus reducing driver inattention;
- preserve and improve the appearance of the Spanish Valley as a place in which to live and to work, and to create an attraction to non-residents who come here to visit or trade;
- allow each individual business to clearly identify itself and the goods and services which they offer; to safeguard and enhance property values; and
- protect public and private investment in buildings and open space; and

Definitions

The change or rearrangement in the structural part of its design, whether by extending on a side, increasing in area, width or height, or moving from one location or position to another.

Awning

A roofed structure constructed of fabric or metal placed so as to extend outward from the building providing a protective shield for doors, windows and other openings with supports extending back to the building, supported entirely by the building.

Building, Front Line of

The line of that face of the building or structure nearest the front line of the lot. This face includes sun parlors, bay windows, covered and/or uncovered porches, whether enclosed or unenclosed, but does not include uncovered steps less than four feet (4') above grade and eaves overhanging less than two feet (2').

Building Line

A vertical surface intersecting the ground along a line at which the front of the building occupies the lot on which it is constructed.

Code Enforcement Officer

The appropriate officer(s) employed by the San Juan County authorized to enforce this chapter.

Electronic Message Center (EMC)

Any sign, or portion thereof, that displays electronic images, graphics or pictures, with or without textual information. Such a sign has the capability of being changed or altered by electronic means on a fixed display screen composed of a series of lights, including light emitting diodes (LEDs), fiber optics, plasma displays, light bulbs, or other illumination devices within the display area where the message is displayed. EMS includes computer programmable, microprocessor controlled electronic or digital displays.

Electronic Message Sign View Area

The view area for any EMS shall be measured as follows: beginning from the outside edge of the sign face, measure one hundred fifty feet (150') to each side, then measure at a ninety degree (90°) angle three hundred feet (300') in the direction that the sign is facing, and ninety degree (90°) angle until the two (2) lines intersect.

Face of Sign

The entire area of a sign upon, against or through which any copy, electronic images, graphics or pictures, with or without textual information is placed.

Lot, Corner

A lot abutting on two (2) intersecting or intercepting streets, where the interior angle of intersection or interception does not exceed one hundred thirty-five degrees (135°).

Marquee

A sign designed and constructed for the purpose of changing the message regularly by movable letters or electric means.

Monument Sign

A sign whose base is approximately seventy-five percent (75%) of the width of the sign and is permanently set on the ground and has an opaque pedestal as part of the sign foundation

which conceals any pole support. Upon approval of the community development director, and where pole supports are not visible, the opaque pedestal may be omitted.

Nonconforming Sign

A sign or sign structure or portion thereof lawfully existing at the time this chapter or amendment thereto, became effective, which does not conform to all height, area and yard regulations prescribed in the zone in which it is located, or other regulations of this chapter.

Point of the Beginning or End of Pavement Widening

Ending of pavement widening is that point when the pavement of an interstate highway acceleration or entrance lane fully narrows to the normal width of the main travel lanes. Beginning of pavement widening is that point when the pavement of an interstate highway deceleration or exit lane begins to widen from the normal width of the main travel lanes.

Sign

Means and includes every advertising message, announcement, declaration, demonstration, display, illustration, insignia, surface, object, device, medium, conveyance or space erected or maintained in view of the observer thereof for identification, advertisement or promotion of the interests of any person, entity, product or service. The definition of "sign" shall also include the sign structure, supports, lighting system and any attachments, ornaments or other features used to draw the attention of observers. This does not include any flag, badge or ensign of any government or governmental agency erected for and used to identify said government or governmental agency.

Sign, A-frame

A temporary and/or movable sign constructed with two (2) sides attached at the top so as to allow the sign to stand in an upright position.

Sign, Animated

A sign which involves motion or rotation of any part by mechanical or artificial means or displays flashing or intermittent lights, time, temperature and electronic type message center.

Sign Area

The area of a sign that is used for display purposes, excluding the minimum frame and supports. In computing sign area, only one side of a back to back or double faced sign covering the same subject shall be computed when the signs are parallel or diverge from a common edge by an angle of not more than forty-five degrees (45°). In relation to signs that do not have a frame or separate background, sign area shall be computed on the basis of the least rectangle, triangle or circle large enough to frame the display.

Sign, Electronic Display Screen

Any sign or portion of a sign that displays an electronic image or video, which may or may not include text. This definition includes television screens, plasma screens, digital screens, flat screens, LED screens, video boards, and holographic displays.

Sign, Electronic Message Center

Any sign or portion of a sign, that uses changing lights to form a sign message or messages in text form wherein the sequence of messages and the rate of change is electronically programmed.

Sign, For Sale

A temporary sign placed on a lot offering that specific property for sale, lease or rent, and limited to twelve (12) square feet in sign area. The on premises sign may advertise a model home or open house.

Sign, Freestanding

A sign supported by a fixed permanent frame or support in the ground.

Sign, Illuminated

A sign which has characters, letters, figures, designs or outlines illuminated by electric lights or luminous tubes as a part of the sign proper.

Sign, Lighted

A sign made legible in the absence of daylight by devices which reflect or project light upon it.

Sign, Low-Profile

On premises or identification signs having a maximum height of six feet (6'), incorporated into some form of landscape design scheme or planter box.

Sign, Off-Premises

advertising sign which directs attention to a use, product, commodity or service not related to the premises.

Sign, Projecting

A sign attached to a building or other structure and extending in whole or in part more than twenty four inches (24") beyond any wall of the building or structure.

Sign, Property

A sign related to the property upon which it is located and offering such property for sale or lease, or advertising contemplated improvements, or announcing the name of the builder, owner, designer or developer of the project, or warning against trespassing.

Sign, Roof

A sign erected partly or wholly on or over the roof of a building, including ground supported signs that rest on or overlap a roof twelve inches (12") or more.

Regulations and Enforcement

A. Compliance Required:

Except as provided in this chapter, no sign shall be erected, raised, moved, extended, enlarged or altered, or have the text of the sign changed, except in conformity with the regulations herein specified for the zone in which it is located.

B. Construction Standards:

All signs hereinafter erected in the county shall comply with current standards of the national electrical code, all provisions of this chapter and other applicable ordinances of the county. All component parts shall be equal to Underwriters Laboratories labeled products.

C. Enforcement:

The code enforcement officer shall be vested with the duty of enforcing the zoning ordinance and in performance of such duty, he shall be empowered and directed to:

- 1. *Issue Permits:* Issue permits to construct, alter or repair signs which conform to the provisions of this chapter.
- 2. *Determine Conformance:* Ascertain that all signs, construction and all reconstruction or modification of existing signs are built or constructed in conformance to the zoning ordinances, building restrictions and building codes.
- 3. *Issue Citations and Complaints:* Issue citations and/or complaints against violators of this chapter.
- D. *Inspections:* The code enforcement officer shall make an initial inspection upon the completion of construction, erection, re-erection or remodeling of any sign for which a permit has been issued and an inspection request is made.
- E. Sign Classification: Every sign erected or proposed to be erected within the county shall be classified by the code enforcement officer in accordance with the definitions of signs contained in **Penalties** section of this chapter. Any sign which does not clearly fall within one of the classifications shall be designated to the classification that it most nearly approximates in the opinion of the code enforcement officer in view of its design, location and purpose.
- F. Legal Action: The code enforcement officer shall be empowered to institute appropriate action or proceedings in any case where any sign is erected, constructed, altered, repaired, converted or maintained, or in any case where any sign is used in violation of any county ordinance, including, but not limited to, the zoning ordinance, to accomplish the following purpose: 1) to prevent such unlawful erection, construction, reconstruction, alteration, repair, conversion, maintenance or use; and 2) to restrain, correct or abate such violation.
 - Issue Notice of Violation: The code enforcement officer will cause a notice of violation to be issued to the person having charge or control or benefit of any sign found by him to be unsafe or dangerous or in violation of the zoning ordinances of the county.

- 2. Abate And Remove Unsafe Or Dangerous Sign: If an unsafe or dangerous sign is not repaired or made safe within five (5) working days after giving said notice, the code enforcement officer shall have the right to at once abate and remove said sign, and the person having charge, control or benefit of any such sign, shall pay to the county within thirty (30) calendar days after written notice is mailed to such person, the costs incurred in such removal.
- 3. Abate And Remove Illegal Sign: If an illegal sign is not made conforming within thirty (30) calendar days after giving said notice, the code enforcement officer shall have the right to at once abate and remove said sign, and the owner or person having charge, control or benefit of any such sign, shall pay to the county within thirty (30) calendar days after written notice is mailed to such person, the costs incurred in such removal.
- 4. Immediate Removal Authorized: In the case of an unsafe or illegal sign that is either an immediate hazard or whose primary purpose will have been served, at least in part, before the expiration of the notice period required herein, the code enforcement officer may effect an immediate removal without notice, subject to a subsequent right of hearing by the person receiving benefits therefrom.
- 5. Notice Of Non-maintained Abandoned Sign: The code enforcement officer shall require each non-maintained or abandoned sign to be removed from the building or premises when such sign has not been repaired or put into use by the owner, person having control or person receiving benefits of such structure within thirty (30) calendar days after notice of non-maintenance or abandonment is given to the owner, person having control or person receiving benefit of such structure.
- 6. Notification: Notification by the county to persons having charge or control or benefit of any sign found by the code enforcement officer to be unsafe or dangerous or in violation of the zoning ordinance of the county and where the county is contemplating removal of said sign, shall be accomplished by the county utilizing written notice sent according to the administrative code enforcement ordinance.
- 7. *Penalty as Alternative:* The code enforcement officer shall have discretionary right to enforce removal or alteration of an unsafe or illegal sign by applying the penalty as provided in the **Penalties** section of this chapter as an alternative to the abatement procedures as provided.
- G. Right of Appeal: Any person who has been ordered by the code enforcement officer to alter or remove any sign, or any person whose application for a sign permit has been refused, may appeal to the Planning Commission by serving a written notice to the county within ten (10) days of the order of the code enforcement officer. Such notice shall be considered by the Planning Commission at its next regularly scheduled meeting. Upon filing of said notice of appeal, the code enforcement officer shall take no further action with regard to the removal of the sign involved until the final decision of the Planning Commission on the appeal is known, unless the code enforcement officer finds that the sign involved, by reason of its condition, presents an immediate and serious danger to the public, or comes within the provisions of subsection F4 of this section, in which case he shall proceed immediately as provided in this chapter.

- H. Application Requirements: All applications for sign permits shall be accompanied by a plan and elevation drawing. The drawings shall be provided digitally in PDF format in a minimum 8 1/2" x 11" format. The plat information shall include sufficient information so that the code enforcement officer can determine whether the proposed sign conforms with the provisions of this chapter.
 - 1. *Plot Plan Requirements:* Specifically, the plat shall show the size of the sign and its location relationship to the following features of the site:
 - Property lines;
 - Existing and proposed buildings or other structures;
 - Control curbs;
 - Parking areas.
 - 2. *Elevation Drawing Requirements:* Specifically, the elevation drawing shall show the following information:
 - Type of sign;
 - Sign display;
 - Sign height;
 - Sign area.
- I. Sign Permit Required: It shall be unlawful for any person, whether acting as owner, occupant or contractor, or otherwise, to erect, construct, reconstruct, enlarge, locate or alter any sign within the county without first obtaining a sign permit from the county unless exempted from this requirement in this chapter.
- J. Fee Schedule: A fee as established by the County Commission shall be paid to the county for each sign permit issued under this chapter. The fee will cover the cost of issuance, including the inspection tag.

Specific Regulations by Specific Spanish Valley Zoning District

No person shall install or maintain any sign in the county in the following Spanish Valley Zoning District except as herein provided. Signs not allowed in the following subsections are specifically prohibited:

A. Spanish Valley Residential District

The following provisions regulate signs in the Spanish Valley Residential District.

- 1. Low Profile Signs: Two (2) permanent low profile identification signs which state the official name of the residential subdivisions with will be allowed for residential developments; provided, that these signs conform to the following regulations:
 - Shall be located at the entrance of the residential subdivision and be a minimum of ten feet (10') from front property lines.
 - Shall be incorporated into a landscape design scheme.
 - Shall be limited to a maximum of three feet (3') in height from finished grade.
 - Shall be limited to sixteen (12) square feet in area for each sign.
 - Shall be limited to only two (2) signs per subdivision.
 - Shall contain no animation.
 - May not be illuminated.

- Promotional Signs for Residential Developments: Promotional signs shall be allowed
 for residential developments to promote, market and advertise the entire
 development offering the property for sale and providing pertinent sales
 information to the public. Promotional signs are not allowed for the sale of
 individual lots, homes, or a portion of the development.
 - Signs shall not exceed six feet (6') in height and must be located within the boundaries of the development a minimum of ten feet (10') from a street, shall not project into or be installed on any public right-of-way and shall not be located within required intersection clear view zones. The signs shall be temporary and shall be removed when all original lots have been sold.
 - Residential developments may have up to two (2) signs offering the project for sale or inspection by the public.
- 3. Property Signs; For Sale, Lease, Or Rent: One temporary on-premises sign identifying the lot or offering the premises for sale, lease, rent, or inspection by the public is permitted and shall not exceed twelve (12) square feet in size. Such sign may be double faced or may be a movable freestanding sign and includes advertising for a model home or an open house at the premises.
- B. Spanish Valley *Planned Community, Highway Commercial and Flex Districts*The following provisions regulate signs apply to residential developments in the *Spanish Valley Planned Community and Flex Districts*.
 - 1. Low Profile Signs: Two (2) permanent low profile identification signs which state the official name of the residential subdivisions with will be allowed for residential developments; provided, that these signs conform to the following regulations:
 - Shall be located at the entrance of the residential subdivision and be a minimum of ten feet (10') from front property lines.
 - Shall be incorporated into a landscape design scheme.
 - Shall be limited to a maximum of three feet (3') in height from finished grade.
 - Shall be limited to sixteen (12) square feet in area for each sign.
 - Shall be limited to only two (2) signs per subdivision.
 - Shall contain no animation.
 - May not be illuminated.
 - Promotional Signs for Residential Developments: Promotional signs shall be allowed
 for residential developments to promote, market and advertise the entire
 development offering the property for sale and providing pertinent sales
 information to the public. Promotional signs are not allowed for the sale of
 individual lots, homes, or a portion of the development.
 - Signs shall not exceed six feet (6') in height and must be located within the boundaries of the development a minimum of ten feet (10') from a street, shall not project into or be installed on any public right-of-way and shall not be located within required intersection clear view zones. The signs shall be temporary and shall be removed when all original lots have been sold.

- Residential developments may have up to two (2) signs offering the project for sale or inspection by the public.
- 3. Property Signs; For Sale, Lease, Or Rent: One temporary on-premises sign identifying the lot or offering the premises for sale, lease, rent, or inspection by the public is permitted and shall not exceed twelve (12) square feet in size. Such sign may be double faced or may be a movable freestanding sign and includes advertising for a model home or an open house at the premises.

The following provisions regulate signs located in non-residential developments in *Planned Community, Highway Commercial and Flex Districts*

- 1. *Freestanding Signs:* Freestanding signs are permitted subject to the following provisions:
 - Number: Each parcel of property or commercial complex may have one freestanding sign. One additional freestanding sign is permitted if the property or complex has more than three hundred feet (300') of frontage on a dedicated public street. Where two (2) or more freestanding signs are constructed, they shall be separated by at least one hundred feet (100'). The second pole sign shall not be higher than seventy percent (70%) of the allowed height of the first sign. A third freestanding sign is allowed for properties with more than six hundred feet (600') of frontage on a dedicated street. The fourth freestanding sign, or additional freestanding signs, must be approved by the Planning Commission.
 - Location: Freestanding and projecting signs shall not project into or over any public street right-of-way. Projecting signs may project a maximum of four feet (4') from the building provided such projecting sign has a minimum ground clearance of ten feet (10') over any sidewalk or street right-of-way. Also, awning signs within the downtown historic district may project over the street right-of-way provided there is a minimum ground clearance of eight feet (8').
 - Height: Freestanding signs shall not exceed the following heights:
 - Signs located within five hundred feet (500') of US-191 shall not exceed thirty-feet (30') in height.
 - Where two (2) or more pole type signs are allowed, subsequent signs shall not exceed seventy percent (70%) of the allowed height of the main sign.
 - The height of signs located on all other streets shall not exceed ten feet (10') from the adjacent natural grade.
 - O Where the natural grade at the sign location is below the curb elevation, the height may be measured from the curb height, provided the overall sign height is not increased by more than five feet (5'), and the sign is within thirty feet (30') of the curb or right-of-way boundary.
 - Size: The area of freestanding signs shall not exceed the following:
 - Single tenant freestanding signs within 500' of US-191 shall not exceed seventy-five (75) square feet or one square foot of sign area per linear foot of

- street frontage up to one hundred twenty (120) square feet maximum per sign face.
- Multi-tenant signs may have one and one-half (1 1/2) square feet of sign area per linear foot of street frontage up to two hundred (200) square feet maximum. A single multi-tenant sign may be allowed up to three hundred (300) square feet if the following occurs:
 - The sign permit is approved subject to a condition which precludes the installation of another freestanding sign; and
 - The sign area does not exceed one and one-half (1 and 1/2) square feet per linear foot of street frontage. US-191 may have two (2) square feet of sign area per linear foot of street frontage, up to three hundred (300) square feet maximum.
- On corner lots, the street frontage used to determine size of the primary sign shall be limited to the street upon which the building fronts.
 Measurement of the street frontage shall include the actual frontage measured to the midpoint of the corner radius. A secondary sign may be allowed on the side street, and its size shall be based on the frontage of the side street.
- 2. Animated Signs: Animated signs are not be permitted
- 3. Entrance and Exit Signs: One entrance and exit sign shall be permitted at each driveway entering or leaving the premises. Such signs shall not exceed six (6) square feet in area nor be more than four feet (4') in height from the ground.
- 4. Wall Signs: Wall signs which are permanently attached or painted with a projection of less than twenty four inches (24"), shall be permitted; provided, that the area of any such sign shall not exceed twenty percent (20%) of the face of the front wall to which it is attached, nor more than ten percent (10%) of the face of a side or rear wall; and further provided, that it does not rise above the roofline or parapet wall.
- 5. Property and Project Construction Signs
 - No more than two (2) signs offering the premises for sale, lease or inspection by the public shall be permitted; provided, that the total area of each sign does not exceed thirty-two (32) square feet. Said signs may be modified to indicate that the property has been sold.
 - A project construction sign or "coming soon" promotional sign of up to sixty-four (64) square feet may be allowed within sixty (60) days of obtaining a building permit for such project. Such sign shall be removed within one year from the date the sign was erected.
- 6. *Premises Signs:* Off-premises signs are not be permitted.
- 7. Roof Signs: Roof signs shall conform to the following provisions:
 - Roof signs shall not be higher than the roofline or parapet wall and shall not be larger than twenty percent (20%) of the wall face of the building.
 - All roof signs shall be installed or erected in such a manner that the support structure or brace is covered and screened from public view to the extent reasonable to do so.
 - Roof signs shall not be animated.

- 8. *Projecting Signs:* Projecting signs attached to a building shall comply with the following conditions:
 - Signs projecting over public property may not project more than four feet (4') from a wall of a building, nor project closer than three feet (3') to the back of the curb. A minimum clearance of ten feet (10') above the sidewalk must be maintained.
 - Signs projecting over private property may not project more than six feet (6') from a wall of a building.
 - Signs shall not extend above the roofline.
 - No more than one projecting sign per tenant space and only at the ground level of the building.
 - The maximum sign area for projecting signs shall be one square foot of sign area for each linear foot of building frontage up to a maximum of thirty two (32) square feet per sign face (64 square feet maximum for both sides of a projecting sign).
- 9. *Special Standards:* The following special standards for commercial signs shall apply for all signs more than 500' from US-191.
 - Freestanding Signs; Design Standards: Freestanding signs are hereby limited to monument and low profile pole type signs with the following design standards:
 - O Height: The maximum height of the sign shall not exceed ten feet (10') from adjacent natural grade. Where the natural grade at the sign location is below the curb elevation, the height may be measured from the curb or adjacent roadway height, provided the overall sign height is not increased by more than five feet (5'), and the sign is within thirty feet (30') of the curb.
 - o Size: A monument or low profile pole type sign shall be limited in size to seventy-five (50) square feet for properties with up to one hundred feet (100') of frontage on a public road. An additional one square foot of sign area may be allowed for each additional two feet (2') of public road frontage up to a maximum size of one hundred twenty (90) square feet per sign
 - Location: Signs must be located on private property and not within any public right-of-way. Signs shall not obstruct visibility at driveway entrance and exits, intersections and other points along the roadway.
 - O Number: Each parcel of property or commercial complex may have one monument or low profile pole type sign. One additional monument or low profile pole type sign is permitted if the property has more than two hundred feet (200') of frontage on a public street. Where two (2) freestanding signs are constructed, they shall be separated by at least one hundred feet (100'). A third monument or low profile pole type sign is allowed for properties with more than four hundred feet (400') of frontage on a dedicated public street, and a fourth monument or low profile pole type sign is permitted for properties with six hundred (600) or more feet of public road frontage.
 - Sign Materials: Sign materials shall be similar to or compatible with the structure which they identify. Signs shall be constructed predominantly of

- natural materials such as redwood, ceramic tile, masonry, stucco, stone, weathering steel or materials which simulate the referenced materials.
- Color: Bright day-glow or fluorescent colors are prohibited. Letters should provide sufficient contrast to be easily legible. Overall color schemes should complement the color scheme of the building. Registered national trademarks are permitted as part of the sign.
- 10. Entrance, Exit Signs; Roof Signs and Projecting Signs: Entrance and exit signs, wall signs, roof signs and projecting signs are permitted subject to provisions contained elsewhere in this chapter.

Design Standards for Commercial Signs

- A. *Pole Sign Design Standards:* The following design standards are mandatory:
 - 1. Sign Cabinets: Sign cabinets shall be integrated into a uniform sign, rather than added to a pole in an ad hoc manner. The modification or addition of a sign cabinet to an existing pole sign with two (2) or more independent sign cabinets shall be subject to review and approval by the community development director, who may at his/her discretion, refer the permit to the Planning Commission for approval.
 - 2. Painted Plywood Signs: Plywood signs are not permitted for permanent signs, unless approved by the Planning Commission. Sandblasted wood signs are permitted provided they are not higher than ten feet (10'), subject to review and approval by the community development director.
 - 3. *Cladding:* All poles supporting signs shall be cladded as a means to improve the appearance of the sign by:
 - Proportionately increasing that portion of the structure that anchors the sign to the ground; and
 - Providing a material on the support structure that complements the building architecture.
 - Cladding shall primarily be wood, stucco, brick, or rock, duplicating materials which are used on the main building. Metal products may be used if the metal replicates the appearance of a natural material.
 - Cladding is not required, if in the opinion of the community development director, the sign contains unique elements that result in a creative flair or defines a product or service with unique design, and the cladding would detract from the creativity of the design.
 - 4. *Pole Transition:* There shall be a transition between the pole and sign it supports, wherein the cladded pole(s) is widened at the base of the sign to at least fifty percent (50%) of the width of the sign it supports. (See exhibit A attached to the ordinance codified herein.) A transition is not required, if in the opinion of county planning staff, the sign contains design elements which serve a similar purpose and results in an aesthetic sign.
 - 5. Sign Colors: The exterior surface of the sign structure and frame (excluding sign face), shall have colors similar to the adjacent building or have earth tone colors including black, browns and grays.

- 6. Landscaping: Landscaping shall be provided at the base of the sign at a ratio of ten (10) square feet for every one-foot (1') of sign width, with fifty percent (50%) of the landscaped area containing live plant material. The plant materials used shall be expected to mature to heights of one foot (1') or greater. Where a hardship can be demonstrated, the Planning Commission may modify or waive this requirement.
- 7. Flag Lots: Businesses on flag lots (i.e., lots with narrow frontage on a public road compared to overall lot size) may be allowed a pole sign larger than the minimum size of seventy-five (75) square feet, provided the Planning Commission determines that the size of the sign is in harmony with the intent of this chapter and the size is in keeping with the building and lot size.
- B. *Sign Guidelines:* The following guidelines are desired and encouraged, but are not mandatory:
 - 1. Theme and Plan: Where feasible, signs shall be incorporated into a landscape theme and be part of an overall design plan for the property. Aesthetic appeal is a high priority.
 - 2. *Height:* As a general principle, signs should be no higher than the adjacent building for which it advertises. However, along US-191 the sign may be taller than the adjacent building in order to provide better visibility but shall not be higher than the maximum height limits set forth in this chapter.

General Conditions

- A. Signs Not To Constitute Traffic Hazard: No sign or other advertising structure shall be erected at the intersection of any streets in such a manner as to obstruct free and clear vision; or at any location where by reason of the position, shape or color, it may interfere with, obstruct the view of or be confused with any authorized traffic sign, signal or device, or which makes use of the words "stop," "drive in," "danger" or any other words, phrases, symbols or characters in such a manner as to interfere with, mislead or confuse traffic. In general, no sign shall be placed within a triangular area with legs thirty feet (30') in length measured along the property lines at a corner.
- B. Awnings Over Public Property: Awnings over public property shall conform to all provisions of the International Building Code governing such structures. It shall maintain a minimum eight foot (8') clearance above the sidewalk or public property and shall have no signs affixed to the awnings or their supports.
- C. Temporary Signs:
 - 1. Any sign, banner, or advertising display intended to be displayed out of doors for promotional or other temporary use, shall be considered to be a temporary sign and shall be permitted subject to all provisions of this chapter and provisions contained in the county temporary banner policy.
 - 2. Banners shall be allowed according to the county policy regarding temporary banners. The banner policy is available through the community development department. It shall be the responsibility of the applicant to remove temporary banners upon expiration of the permit period.

- D. *Maintenance:* Every sign shall be kept in good condition as to maintenance and repair, including the replacement of defective parts, repainting and cleaning. The ground space within a radius of ten feet (10') from the base of any ground sign shall be kept free and clear of all weeds, rubbish and inflammable material.
- E. Sign Removal: Signs identifying a discontinued use on the property shall be removed from the property within thirty (30) calendar days of the time the use was discontinued and shall thereafter be considered to be abandoned.
- F. Repair of Building Facade: A damaged building facade as the result of the removal, repair, replacement or installation of any signs shall be repaired by the property owner within thirty (30) calendar days of the time the use was discontinued.
- G. Moving to New Location: No sign erected before the adoption of this chapter shall be moved to a new location on the lot or building, or enlarged, or replaced, unless it be made to comply with provisions of this chapter.
- H. Ownership: The imprint of the sign owner and sign erector of all signs shall be in plain and public view. Signs not carrying such an imprint will be presumed to be owned by the person in possession of the property on which the sign is located.
- Lights and Lighted Signs
 See Spanish Valley Outdoor Lighting and Sign Illumination Standards for requirements.
- J. Planned Development Layout Location Signs: The purpose of the layout sign is to aid emergency personnel and visitors to quickly and efficiently locate a particular address or unit. For planned developments with a common address for multiple units there shall be a permanent sign located at all entrances to the project which:
 - 1. Identifies the development;
 - 2. Clearly shows the project address;
 - 3. Clearly shows the layout of streets and the units with their individual identification number or letter;
 - 4. The sign must be oriented to the view of the reader;
 - 5. Shall be incorporated into a landscape feature or design scheme;
 - 6. The sign shall contain no animation;
 - 7. See **Spanish Valley Outdoor Lighting and Sign Illumination Standards** for lighting requirements
 - 8. The sign shall be placed such that persons in vehicles who are stopped to read the sign will not create a safety hazard.

Maintenance of Legal Non-conforming Signs

Nonconforming signs shall be required to comply with the requirements of this chapter when any change, other than normal maintenance, is made to the sign. Painting or similar sign repair shall be considered normal maintenance; provided, that the sign content remains basically unchanged. Compliance with current setback requirements may be waived by the Planning Commission when the board determines that relocating an existing sign is not practical.

Non-conforming Signs

- A. Alterations: A nonconforming sign shall not be raised, moved, replaced, extended or enlarged unless said sign is changed so as to conform to all provisions of this title. "Alterations" shall also mean the changing of the text of the sign when there is a major change in the use of the property. A major change in use occurs whenever the use changes from one of the following land use categories to another office, retail, food/restaurant service, personal service, entertainment, lodging, repairs, institutional, public utility, manufacturing, and warehouse uses. Any major change in use requires any affected nonconforming sign to conform to all the provisions of this title. Alterations shall not be interpreted to include changing the text of a marquee or changing a copy of an off premises sign.
- B. *Restoration:* Nonconforming signs which have been allowed to deteriorate or which have been damaged by fire, collision or any other cause beyond the control of the owner, to the extent of more than sixty percent (60%) of its assessed value shall, if repaired or rebuilt, be repaired or rebuilt in conformity with the regulations of this chapter or shall be removed.
- C. *Unsafe or Dangerous:* The nonconforming nature of a sign shall in no way prevent it from being subject to the provisions of the **Regulations and Enforcement** subsection of this ordinance if it is unsafe or dangerous.

Prohibited Signs

- A. Signs Attached To Public Property: No sign, handbill, poster, advertisement or notice of any kind or sort shall be fastened, placed, posted, painted or attached in any way or upon any curbstone, lamppost, telephone pole, telegraph pole, electric light or power pole, hydrant, bridge, tree, rock, sidewalk or street, except signs owned and erected by permission of an authorized public agency as required by law.
- B. A-Frame and Movable Freestanding Signs: Portable, temporary A-frame, and movable freestanding signs shall be prohibited. This prohibition applies to signs mounted upon or painted upon vehicles or trailers which are parked primarily for the purpose of calling attention to or advertising a specific business establishment or product.
- C. *Flashing Signs:* Signs which use flashing, blinking, or strobing lights are prohibited. Signs which use subtle lighting changes as part of a video screen, or EMS are permitted.
- D. *Rotating Signs:* Signs which move, rotate, flutter in the wind or make noise are prohibited. Pennants, streamers, and inflatable objects are also prohibited. Temporary banners must be in compliance with the county's policy on banners.
- E. *Permit Exceptions:* Notwithstanding any of the provisions of this chapter, the following signs and operations shall not require a sign permit; however, any of the following signs included in any other section shall conform to the applicable provisions of this chapter:
- 1. The changing of the advertising copy or message on a marquee, provided no more than fifteen percent (15%) of the marquee surface will advertise off premises land, products or businesses.
- 2. Painting, repainting, cleaning and normal maintenance and repair of a sign or sign structure unless a substantial structural change is made.
- 3. For sale, rent or lease signs, advertising real property, that are thirty-two (32) square feet or less in area. Such sign may be double faced.

- 4. The display of official notices used by any court, or public body, or public official, or the posting of notices by any public officer, in the performance of a duty, or by any person giving legal notice.
- Directional, warning, exit, parking or similar informational signs of a public or quasipublic nature, provided they have no advertising effect, and signs directed and maintained by an official body or public utility.
- 6. Any official flag, pennant or insignia of any nation, state, county or other political unit.
- 7. Nameplates of two (2) square foot maximum area.
- 8. Bulletin boards not over sixty-four (64) square feet in area for public, charitable or religious institutions where the same are located on the premises of said institutions.
- 9. Memorial signs or tablets, names of buildings and date of erection, when cut into any masonry surface or when constructed of bronze or other incombustible material.
- 10. Wall signs that are painted directly on the wall, provided they do not exceed twenty percent (20%) of the face of the wall on which it is painted.

Safety and Livability Considerations

A *County Nonliability:* The county and its agents shall in no way be liable for negligence or failure of the owner, or the person responsible for any damage caused by defective conditions.

Chapter 10: Spanish Valley Overnight Accommodations Overlay District Requirements

An ordinance establishing an overnight accommodations overlay district that can be sought for sites located within the Spanish Valley Highway Commercial District. See Spanish Valley Zoning Map for the location of the Highway Commercial District in which the overlay can be applied.

- 1) Purpose of Overlay Districts
- 2) Purpose and Intent of the Spanish Valley Overnight Accommodations Overlay District
- 3) Established Overnight Accommodations
- 4) Approval Procedures
- 5) Identification on Zoning Maps
- 6) Site Master Plan Required
- 7) Development Standards
 - Part 1 General Requirements
 - Part 2 Employee Housing, Affordable Housing and Mixed Use Requirements
 - Part 3 Architecture, Density, Massing and Form
 - Part 4 Additional Design Requirements
 - Part 5 Open Space
 - Part 6 Landscape Standards
 - Part 7 Parking Requirements

Purpose of Overlay Districts

Overlay districts are established to provide standards addressing unique circumstances or conditions affecting single sites where the development of such sites is of special public concern. Upon approval of special purpose district zoning, the special purpose district replaces the previous base district. Overlay districts are established to provide for certain additional requirements for properties located in one or more base zoning districts.

In addition to the requirements of the underlying base zoning district, the provisions of the overlay district would also prevail in the areas so zoned.

1) Purpose and Intent of the Spanish Valley Overnight Accommodations Overlay District Overnight accommodations have the potential to be an important part of the Spanish Valley and San Juan County economy. In order to support regional efforts to control the imbalance between such uses and other desired community uses as has taken place in Moab and Grand County, a clear policy is required to ensure the number of hotels and motels, commercial condominiums, bed & breakfasts (B&Bs), lodges and commercial campgrounds are aligned with other essential and desirable uses in the San Juan Spanish Valley and region.

The Spanish Valley Overnight Accommodations Overlay Ordinance is an overlay district for properties located in the Highway Commercial and Highway Flex districts. It addresses both

existing and vested overnight accommodations as well as new proposed uses. The purpose of the overlay district is to ensure that existing and future hotels and motels, commercial condominiums, bed & breakfasts (B&Bs), lodges, commercial campgrounds and other commercial overnight accommodation uses are designed and developed in a manner that address the impacts and the increased service needs that they generate. The *Spanish Valley Overnight Accommodations Overlay Ordinance* should be applied to all new proposals to ensure approved projects minimize community impacts and result in tangible community benefits through the application of creative design, the incorporation and support for mixed uses both on-site and elsewhere in the San Juan Spanish Valley, and through the provision and support for public uses and spaces to help support a balanced community structure.

2) Established Overnight Accommodations

Established overnight accommodations (Established Overnight Accommodations), as indicated on the Spanish Valley Zoning Map, shall be considered legal, conforming uses. Established Overnight Accommodations will be allowed to make improvements including new overnight accommodation units within the boundaries of existing property. Specific design and development requirements shall be according to the underlying zone, e.g. the Spanish Valley Highway Commercial District. When the ownership of Established Overnight Accommodations changes, the new owner must comply with the provisions of this *Spanish Valley Overnight Accommodations Overlay Ordinance*.

3) Approval Procedures

A three-step planning and approval process for new overnight accommodations is required as summarized in table 10-1:

Table 10-1

APPLICATION	IMPLEMENTATION	WHAT IS ADDRESSED?	APPROVAL LEVEL
Spanish Valley Overnight Accommodations Overlay (Rezone)	A modification to the official Zoning Map, indicating the area or areas where the specific overlay district applies	The physical location and extents of the proposed overlay zone	Legislative (Rezone and Zoning Map Change) • Planning Commission (recommendation to County Commission) • County Commission (adoption)
Application for Attaching Overnight Accommodations (OA) Overlay to a Specific Site, Property or Development	As a modification to the official Zoning Map and Zoning Ordinance, indicating the specific location of the application site and the terms upon which it will be developed	Land area to be rezoned and general terms upon which it is approved, including but not limited to the following: Proposed primary uses Number of rooms/units Design and development conditions Special conditions and requirements Other uses and development requirements	Legislative (Rezone and Zoning Map Change) Planning Commission (recommendation to County Commission) County Commission (adoption)

Development	As specific submittals	Specific project development	Administrative
Agreement, Project	and approvals specified	requirements for development	Staff and/or Planning Commission
Plan and/or	in the applicable	approval.	approval according to the specific
Subdivision Plat	ordinances		terms and ordinance obligations

4) Identification on Zoning Maps

Approved *Spanish Valley Overnight Accommodations Overlay* districts and developments shall be indicated on the official Spanish Valley Zoning Map. This map shall also indicate the location and property extents of established overnight accommodations

5) Site Master Plan Required

In approving a new Overnight Accommodation development in accordance with this section, a site master plan shall be prepared and submitted for consideration by the County Commission for approval. The master plan shall clearly indicate the purpose and details of the project, including technical facts and a clear description of how the proposed development provides benefits to the greater Moab region in San Juan County as compared to development carried out in accordance with the otherwise applicable zoning and development regulations. More specifically, the master plan shall include at a minimum the following:

- a) A statement by the applicant describing how the proposed development provides greater benefits to the Spanish Valley and the County than would a development carried out in accordance with otherwise applicable zoning and development regulations.
- b) A map and description of sensitive lands within the or adjacent to the proposed development and how they will be addressed, including but not necessarily limited to the following:
 - Public drinking water supply watersheds (recharge areas for the aquifer in the Glen Canyon formation);
 - Floodplains and riparian habitats;
 - Slopes in excess of 30 percent; and
 - Significant geological, biological, and archeological sites.
- c) Identification of site planning features and a description of how they will be addressed to promote seamless transition between on-site uses and the surrounding site conditions.
- d) A description of the beneficial public services and goods the project provides to the community. This should include a community benefit concept description, and specific documentation of the proposed types, amounts, locations and relationships of compatible uses provided within the development that provide beneficial public services and goods to the community. Examples of such uses may include on-site and contributions to off-site employee housing, affordable housing, workforce housing, mixed uses, residential, office, commercial and civic uses, public open space, and publicly-accessible indoor/outdoor gathering spaces, for example.
- e) Documentation of the **specific utilities and infrastructure** that are designed and installed to conserve limited natural resources such as water. Examples include preparation of a water use master plan for the project, the incorporation of gray-water re-use systems, implementation of water conserving landscapes that go beyond the

requirements of the Spanish Valley Water Efficient Landscape Requirements such as installation of real-time water monitoring systems, the incorporation of water-efficient fixtures, and the incorporation of dark-sky friendly lighting systems that exceed those contained in the Spanish Valley Outdoor Lighting and Sign Illumination Requirements

- f) A narrative and graphic presentation of the development, documenting and presenting the proposed development and land uses by:
 - Gross acreage;
 - Total project density and/or square footage for all uses proposed for the project (including overnight accommodations) per gross acre;
 - Total number of overnight accommodation units;
 - Overnight accommodation unit density expressed as a per-acre ratio;
 - Total number and type of on-site employee and affordable housing units;
 - Common area and private open space acreage;
 - Total number of parking spaces required and provided, including bicycle parking;
 - Parking, service and loading area acreage/spaces;
 - Project Floor Area Ratio (FAR);
 - Public open space and similar publicly-accessible feature acreage;
 - Descriptions and graphic representations suitable for conveying the overall development character and proposed architectural style of the proposed development; and
 - The relationship of the proposed development to existing development in the area, along the highway and to significant natural and built features in the area.
- g) A **Traffic Study** prepared by a licensed transportation planner or traffic engineer, documenting project traffic generation, impacts (including traffic noise) and proposed mitigations and modifications.
- h) A **Site Plan** prepared in accordance with the requirements of the County and the Development Standards specific to this section shall be approved and filed with the findings of fact as part of the approval. The site plan shall indicate at a minimum all major roads, site access roads, parking and service areas, trails and trail connections, major utilities, existing and proposed land uses, common area, open space, landscaping plan, a conceptual drainage plan and entrance locations on existing roads.
- i) A statement of how the proposed development is consistent with the San Juan county Spanish Valley Area Plan and the San Juan County General Plan; and
- j) Other relevant information that will support the application or as otherwise requested by County staff.

6) Development Standards

Part 1 General Requirements

1. Applicability

The following are general development standards applicable in the *Spanish Valley Overnight Accommodations Overlay*. The general development requirements of the underlying zone shall apply unless otherwise indicated.

2. Density and Heights

Maximum density and heights shall be no greater than that permitted in the underlying zone district.

3. Lots

- Typical Lot Dimensions. All lots of record shall be developed to meet established standards.
- Typical Lot Configuration. All lots shall front a public street unless otherwise approved.
- Lot Shape. To create regular, rectangular lots, side property lines shall be perpendicular to the vehicular right-of-way to the extent practical.

4. Lot Configuration

Primary uses should face the fronting roadway and configured in a fashion that responds to the context, including natural site conditions such as slope and topography. The intent is to carefully incorporate new development in a manner that fits the established character and form of the surrounding area, resulting in a unified appearance. Pedestrian and cycling amenities such as sidewalks, trails, dedicated corridors and similar features should be provided in a manner is coordinated with the needs of vehicles, resulting in holistic, safe and attractive circulation solutions.

5. Lot Access

For Developments fronting U.S. Highway 191

The traffic and speed of vehicles on this roadway presents challenges for providing direct access to projects and for creating a walkable/bikeable street environment in the surrounding area. Direct access from the highway shall meet all ZUDOTY standards and requirements and be designed in a manner to connect directly to the proposed frontage roads along the highway.

For Developments fronting all other roads

The use of small access roads, alleys and other appropriate access ways from the fronting road and/or from the sides and rear of properties is encouraged.

6. General Open Space Requirements

The following are requirements for provision of civic open space:

- Developments over 5 acres are required to provide a minimum of 5% total lot area as publicly-accessible open space. Developer shall work with County to determine the appropriate location and design of proposed open spaces.
- For developments under 5 acres, a minimum of 5% total lot area as publiclyaccessible open space or contributions to the development of the same in other locations in the Spanish Valley will be used to ensure adequate open space is provided in the area.

7. Streets and Access Roads

General Requirements.

- Address all modes of travel, including pedestrian traffic, bicycle, transit and vehicular traffic.
- Address all features of the access road and public road rights-of-way, including sidewalks, traffic lanes, bicycle lanes and medians.
- Provide adequate access for vehicles, pedestrians and cyclists pedestrians.
- Create access roads that are appropriate for their context and use that encourage travel at appropriate volumes and speeds.
- Create streets and access roads that reduce storm water runoff quantity and improve the quality of storm water runoff.
- Follow design specifications and standards defined by County Public Works.
- Variations from otherwise required road design standards may be approved where it is demonstrated that such exceptions will not be detrimental to the public health, safety and general welfare.

8. Road Design Standards

Variation from otherwise required road design standards may be approved where the applicant demonstrates that such exceptions will not be detrimental to the public health, safety and general welfare.

9. Bicycle Facilities

On-site bicycle accommodations should be provided as determined by County staff.

10. Storm Water Management

Incorporation of storm water management best practices, including Low-impact Development (LID) techniques within the access road right-of-way and parking design is required. Examples include incorporating drainage swales, slotted curbs, sub-surface sumps and French drains; and the use of permeable paving in parking areas.

Part 2 Employee Housing, Affordable Housing and Mixed Use Requirements

1. General Conditions

All developments applying the *Spanish Valley Overnight Accommodations*Overlay must provide a significant mix of employee housing, affordable housing, commercial, retail, office, civic and similar uses to offset the impacts of hotel/motel projects.

A minimum of 30% of the space dedicated to the primary hotel/motel floor area shall be dedicated to mixed uses other than the primary hotel/motel use. The

required mixed uses may be designed and developed on-site or elsewhere in the general vicinity of the proposed development.

2. Design and Evaluation Criteria

The following are general conditions that will result with a successful mixed-use development:

- A. Incorporates imaginative site and building design with a compatible mixture of land uses that encourage pedestrian, bicycle and other multi-modal access to the proposed development;
- B. Applies sensitive land use and site design that avoids the creation of incompatible land uses;
- C. Mitigates impacts that the project creates with respect to transportation, traffic, noise, public utilities, open space, recreation, public facilities and services, site circulation, solid waste disposal and recycling, water, sewer, storm drain and similar systems;
- D. Protects and preserves the natural environment to the maximum extent possible, including but not limited to conserving water to the greatest degree possible, protecting the water quality of the regional watershed, meditating storm water and floods, and protecting sensitive and critical natural lands and the protection of viewsheds.
- E. Preserves and/or creates open space and outdoor meeting places for the enjoyment of the San Juan County residents, employees of businesses located within the valley, and the general public;
- F. Provides publicly-accessible plazas, commons, greens, parks or civic buildings or spaces s for social activity and assembly for the community;
- G. Incorporates a mix of employee housing and affordable housing types and ownership patterns;
- H. Includes uses that provide employment opportunities and under-provided goods and services;
- I. Provides a balanced mix of uses that reduce reliance on personal automobiles on a daily basis;
- J. Provides high-quality architectural and site design that is harmonious with the local context, the unique red rock setting and adjacent uses;
- K. Incorporates well-designed and laid-out access roads, parking lots, trails and pathways that are specifically designed for the convenience and safety of pedestrians and cyclists as well as for meeting the needs of vehicles; and
- L. The provision of clustered development to preserve open space and preserving critical viewsheds while still achieving an appropriate overall density for region.

3. Mixed Use Development Standards

All development and design standards described in this chapter and elsewhere in the code shall apply, in addition to the following mixed-use specific standards:

- A. Generally-acceptable Uses: residential, commercial, recreational, retail, civic and open space
- B. Location of Uses: commercial shops, offices and civic uses shall be located on the ground floor adjacent to the street frontage, with hotel/motel and residential uses provided in all other locations; and
- C. Pedestrian-oriented Design Required: direct access to pedestrian-oriented services is required to promote pedestrian/bicycle uses in the development area.

Part 3 Architecture, Density, Massing and Form

1. General Conditions

The following are the general physical characteristics of *OA-Hotel/Motel* uses, including associated mixed uses, within the overlay district.

- Each building or structure can house a variety of uses depending on the design concept and functional requirements of each development.
- All buildings constructed shall be permanent construction without a chassis, hitch, or wheels, or other features that would make the structure mobile, unless otherwise noted.
- Attached accessory structures are considered part of the principal structure.
- Detached accessory structures are permitted and shall comply with all setbacks except the following:
 - Detached accessory structures are not permitted in the front yard.
 - Detached accessory structures shall be located behind the principal structure in the rear yard.
 - Detached accessory structures shall not exceed the height of the principal structure.

2. Building Siting

- More than one principal structure permitted on a lot.
- All setback areas not covered by a building or parking must contain either landscape, patio space, public open space, or a sidewalk/trail.

3. Building Height

- See existing zone for minimum and maximum height limitations and requirements.
- See existing zone for minimum and maximum setback requirements.
- Ground stories uses facing the primary street must have a minimum interior height of 12' and a maximum of 14' to facilitate the incorporation of commercial and mixed uses.

4. Building Layout and Configuration

- Ground stories facing the primary street must be occupied by uses other than overnight accommodations. Examples include retail, recreation, commercial, office and civic uses.
- Parking may be located within a building or as part of well-landscaped and buffered parking lots.

5. Street View Requirements

- For uses located on the ground floor facing the primary fronting street(s), 60% Minimum Ground Story Transparency is required, measured floor to floor. Transparency is any glass in windows and/or doors, including any mullions, that is highly transparent with low reflectance.
- Air conditioning units and similar mechanical requirements should be avoided on rooftop locations, and fully-screened from view when unavoidable.
- Blank Wall Limitations are required on all facades facing the primary street.
 No rectangular area greater than 30% of a story's facade, as measured from floor to floor may be windowless, and no horizontal segment of a story's facade greater than 10 feet in width may be windowless, unless otherwise approved.
- A mix of entrance types may be utilized, aligned with the overarching architectural theme or concept. All buildings must have an easily-discernable Principal Entrance located on the primary street side of the principal building.
- Street Entrances the minimum number and maximum spacing between entrances on the ground floor building facade with street frontage to match a clear development design theme or concept is required.
- Vertical Facade Divisions the use of a vertically oriented expression lines or form to divide the facade into increments that enhance the design concept are required. Acceptable elements may include columns, pilasters, scoring lines and other continuous vertical features at least 1.5" in width.
- Horizontal Facade Divisions the use of significant shifts in the façade every 45' at minimum to divide portions of the façade into horizontal divisions.
 Major dividing elements should be integral to the architectural layout and form of the structure, with minor delineations encouraged through the uses of expressions lines in the form of cornices, belt courses, string courses, or other continuous horizontal divisions.

Part 4 Additional Design Requirements

The following outlines the district design guidelines that affect a building's appearance and district cohesiveness. They improve the physical quality of buildings, enhance the pedestrian experience, and protect the character of the neighborhood.

1. Materials and Color

- Primary Facade Materials. 80% of each facade shall be constructed of primary materials. For facades over 100 square feet, more than one material shall be used to meet the 80% requirement.
- Permitted primary building materials will include high quality, durable, natural
 materials such as brick and stone; wood lap siding; fiber cement board
 lapped, shingled, or panel; metal siding; glass. Other high quality synthetic
 materials may be approved as part of a unified theme or design concept.
- Secondary Facade Materials are limited to details and accents. Examples
 include gypsum reinforced fiber concrete for trim and cornice elements;
 metal for beams, lintels, trim; and exterior architectural metal panels and
 cladding.
- Exterior Insulation and Finishing Systems (EIFS) is permitted for trim only or on upper floor facades only.
- Acceptable Roof Materials include 300 pound or better, dimensional asphalt composite shingles, metal tiles or standing seam, slate, and ceramic tile.
 Other roof materials may be considered for approval.
- Color main building colors shall be complementary to existing buildings in the area, the surrounding landscape and visual backdrops.
- Appropriate Grade of Materials. Commercial quality doors, windows, and hardware shall be used throughout the district.

2. Windows, Awnings and Shutters

- Windows all upper story windows of overnight accommodation, mixed use and associated buildings shall be recessed and double hung.
- Plastic awnings are not permitted. Awning types and colors for each building face shall be coordinated.
- If installed, shutters, whether functional or not, shall be sized for the windows. If closed, the shutters shall not be too small for complete coverage of the window. Shutters shall be wood.

3. Balconies

- Balconies shall be a minimum of six feet deep and five feet wide.
- Balconies that are not integral to the facade shall be independently secured and unconnected to other balconies.
- A maximum of 40% of the front and corner side facades, as calculated separately, may be covered with balconies, including street-facing railing and balcony structure.

4. Treatments at Terminal Vistas

 When a street terminates at a parcel, the front or corner side of a building or a significant landscape feature, whether fronting a Primary Street or not, shall terminate the view.

5. Building Variety

Building design shall vary between vertical facade divisions, where required per the Building Types, and from adjacent buildings by the type of dominant material or color, scale, or orientation of that material and at least two of the following:

- The proportion of recesses and projections.
- The location of the entrance and window placement, unless storefronts are utilized.
- Roof type, plane, or material, unless otherwise stated in the Building Type requirements.

6. Drive-through Uses

Drive-through structures and uses are not allowed.

Part 5 Open Space

To provide open space as an amenity that promotes physical and environmental health to project uses and the community, with a primary function of providing access to a variety of active and passive open space types.

1. General Requirements

Developments over 5 acres are required to provide a minimum of 5% total lot size as publicly-accessible and usable civic open space. Developer shall work with San Juan County to determine the best and most appropriate location of open space. For parcels under 5 acres, impact fees and other funding will be used as mechanisms to ensure adequate open space is provided.

All open space provided shall comply with one of the Open Space Types that follow:

- Plaza a formal, medium-scale (0.5 to 1.5 acre) gathering place for civic, social, and commercial purposes. May contain a greater amount of impervious coverage than other open space types. Special features, such as fountains and public art installations, are encouraged.
- Square a medium-scale (1 to 2 acre) open space to gather for civic, social and commercial purposes. Squares are rectilinear in shape and are bordered on all sides by a vehicular right-of-way, which together with building facades creates its definition.
- Green an informal, medium scale (0.25 to 2.0 acre) park with active or passive recreation amenities for neighborhood residents within walking distance; mainly fronted by streets.
- Pocket Park a small-scale (.5 to 1.5 acre) open space, that is primarily designed to accommodate a range of active and passive recreation and gathering space uses, primarily local neighbors and residents within walking distance.

- Local and Neighborhood Parks medium to large (3-acre to 10 acre) parks
 that accommodate both active and passive recreational amenities for local
 residents and the larger community. Parks have primarily natural plantings
 and are frequently formed around an existing natural feature such as a water
 body or stands of trees.
- Regional Parks large parks typically at least 50-acres in size to accommodate both active and passive recreational activities for local residents and the surrounding community. These parks are typically the site of major recreational features such as sports complexes, aquatic centers, recreation centers and similar amenities. They should be well linked with the surrounds and settings, linked with regional and local trail systems, and primarily utilize natural plantings.
- Greenway long and linear open spaces that serve to enhance connectivity between open space types and other uses. Greenways often follow a natural feature, such as a river, stream, ravine, or man-made feature, such as a vehicular right-of-way. A greenway may border other open space types.

Part 6 Landscape Standards

The landscape standards outlined in this section are designed to meet the following goals:

- To provide suitable outdoor settings;
- To increase the compatibility of adjacent uses and minimize the adverse impacts created by adjoining or neighboring uses.
- To provide responsible and environmentally-appropriate green spaces and infrastructure through the use of water efficient landscape design techniques, tools and standards.
- To shade large expanses of pavement and reduce the urban heat island effect.

1. Applicability

Landscapes, trees and buffers shall be installed as detailed in this section and detailed elsewhere in the county code.

2. Water Efficient Landscaping

Refer to Spanish Valley Water Efficient Landscape Requirements.

3. General Landscape Installation Requirements

The installation of landscaping shall adhere to the following standards.

 National and Regional Standards. Best management practices and procedures according to the nationally and regionally accepted standards shall be practiced. All landscaping and trees shall be installed in conformance with the practices and procedures established by the most recent edition of the American Standard for Nursery Stock (ANSI Z60.1) as published by the American Association of Nurserymen.

- Maintenance and Protection all landscaping and trees shall be maintained according to the most recent edition of the American National Standards Institute, including its provisions on pruning, fertilizing, support systems, lighting protection, and safety.
- Installation landscaping shall be fully installed prior to the issuance of a certificate of completeness.
- Condition of Landscape Materials shall be:
 - Healthy and hardy with a good root system.
 - Chosen for its form, texture, color, fruit, pattern of growth, and suitability to local conditions.
 - Tolerant of the natural and man-made environment, including tolerant of drought, wind, salt, and pollution.
 - Appropriate for the conditions of the site, including slope, water table, and soil type.
 - Protected from damage by grates, pavers, or other measures.
 - Plants that will not cause a nuisance or have negative impacts on an adjacent property.
 - Species native or naturalized to San Juan County region, whenever possible.
- Minimal use or no use of lawns, turf and similar water-craving landscapes is required.

4. Irrigation Systems

Permanent irrigation, beyond establishment, is required and shall adhere to the following standards.

All irrigation systems shall be designed to minimize the use of water, as
detailed in the San Juan County water-conserving landscape ordinance. The use
of drip, emitter, bubbler and other water-conserving irrigation systems are
required,

5. Landscape Maintenance

All landscaping shall be maintained in good condition at all times to ensure a healthy and orderly appearance.

- All required landscape shall be maintained to adhere to all requirements of this ordinance.
- Replacing Unhealthy Landscaping. Unhealthy landscaping shall be replaced
 with healthy, live plants by the end of the next applicable growing season.
 This includes all plant material that shows dead branches over a minimum of
 25% of the normal branching pattern.
- Maintenance Responsibility. The owner is responsible for the maintenance, repair, and replacement of all landscaping, screening, and curbing required herein.

- Maintain Quality and Quantity. Maintenance shall preserve at least the same quantity, quality, and screening effectiveness as initially installed.
- Fences and Other Barriers. Fences, walls, and other barriers shall be maintained in good repair and free of rust, flaking paint, graffiti, and broken or damaged parts.
- Tree topping is not permitted.

6. Frontage, Side and Rear Buffers

The purpose of frontage buffers is to lessen the visual impact of vehicular areas visible from the street and adjacent properties. Side and rear buffers minimize the impact that the overnight accommodation development may have on neighboring zones and districts. These should include a landscape design that is engaging, beautiful and appropriate for the specific setting and context. Plants should include a range of perennials, decorative grasses and small shrubs as appropriate for reducing the visual impact of vehicular areas visible from the street while also meeting San Juan County Water Efficient Landscaping requirements.

7. Interior Parking Lot Landscape

The intent is to provide shade, minimize paving and associated storm water runoff, and improve the aesthetic look of parking lots. Internal areas not dedicated to parking or drives shall be landscaped with a minimum of one medium or large shade tree for the first 150 square feet and one medium or large shade tree for every 650 sf thereafter.

- Each parking space must be located within 50' of a tree planted within parking lot interior. Minimum of 1 shade tree must be planted within parking lot interior or within 4' of parking lot's edge for every 3 parking spaces.
- Within 20 years of tree installation, 30% of the interior of the parking lot should be shaded by tree canopy. Shade Structure Requirements
- Attractive and well-designed shade structures should be considered an
 acceptable alternative for meeting the tree shade goal for up to 50% of the
 interior parking lot requirements.

Part 7 Parking Requirements

The parking standards outlined in this section are in addition to currently established standards for the hotel/motel development, and should meet the following goals:

- Ensure an appropriate level of vehicle parking, loading, and storage to support a variety of land uses.
- Provide appropriate site design standards to mitigate the impacts of parking lots on adjacent land uses and zoning subdistricts.
- Provide specifications for vehicular site access.

1. General Requirements

- Off-street parking spaces shall be provided in conformance with established site design requirements.
- Required Accessible Parking parking facilities accessible for persons with disabilities shall be in compliance with or better than the standards detailed in the state Accessibility Code, including quantity, size, location, and accessibility. Required Bicycle Parking.
- Bicycle Parking areas required as described below.

2. Mixed-Use Parking Reductions

The following reductions may be applied depending on the amount and specific mix of uses.

- Shared Vehicular Parking an arrangement in which two or more nonresidential uses with different peak parking demands use the same off-street parking spaces to meet their off-street parking requirements. Through review of the site plan, up top 100% of the parking required may be waived.
- In order to approve a shared parking arrangement, it is must be proved that there is no substantial conflict in the principal operating hours of the uses for which the sharing of parking is proposed.

3. Bicycle Parking Design

Bicycle parking shall be designed and located as follows.

- Required bicycle parking spaces shall have minimum dimensions of two feet in width and six feet in length.
- An aisle a minimum of five feet wide shall be provided behind bicycle parking facilities to allow for maneuvering.
- A minimum of two feet shall be provided beside each parked bicycle to allows access. This access may be shared by adjacent bicycles.
- Racks shall be installed a minimum of two feet from any wall or other obstruction. Bicycle parking should be located within 50 feet of the entrance of the use.
- Bicycle parking facilities shall be separated from vehicular parking areas to protect parked bicycles from damage. The separation may be accomplished through grade separation, distance or physical barrier, such as curbs, wheel stops, poles or other similar features.
- Racks and Structures shall be provided for each unprotected parking space and shall be designed to accommodate both chain and U-shaped locking devices supporting the bicycle frame at two points.

COUNTY COMMISSION MEETING 19 NOVEMBER 2019

San Juan County Commission Meeting Administration Building - Commission Room Agenda November 19, 2019

Present: Kenneth Maryboy - Commission Chair

Willie Grayeyes - Commission Vice Chair

Bruce Adams - Commissioner

Mack McDonald - CAO John David Nielson - Clerk

Attendees: Elise Erler, Mark Vlasic, Monte Perkins, Jim Sayers, Doug Allen, Marlene Huckabay, Chad Booth, Jean Bondio, Mike Bondio, Albert Holiday, Holly Sloan, Sharon Brussell, Larry Edwards, Colby Smith, Sue Baril, Jimmy Johnson, Kim Henderson, Curtis Henderson, Amer Tumeh, Kim Palmer, Lynda Smrz, Cheryl Bowers, Zac Podmore, John Evans, Dave Focardi, Bill Love, Randy Rarick, Arleen Hurst, Trent Schafer, Ronald Nielson, Shanon Brooks, Scott Burton, Walter Bird

Mark Vlasic - Landmark Design

Mark gave a presentation on the proposed Spanish Valley Planning Ordinances. Mark discussed how 10 new proposed ordinances were created from meetings with property owners, SITLA, and the Northern San Juan County Coalition. Mark explained key changes from previous ordinances. Mark also explained that the San Juan County Planning & Zoning reviewed the new proposed ordinances and recommended changes to eight of the ordinances as well as a recommendation to eliminate two ordinances covering sign & display requirements as well as the overnight accommodations requirements.

Chad Booth - County Seat

Chad Booth came to discuss the County Seat program that he runs. Chad explained that the County Seat has been in operation for 9 years and covers all areas of Utah. He talked about how the County Seat program allows for discussion and information on topics relevant to an area. There was a brief discussion on the different media outlets that could be used by County Seat to provide their programs.

Jim Sayers - Bluff Town Updates

Jim came to the commission to discuss and interlocal agreement between San Juan County and the Town of Bluff. He expressed appreciation for the work that the county administrator, Mack McDonald, has done in helping to further Planning & Zoning and Building Permits in Bluff.

Mack McDonald - CAO

Mack discussed with the commission a Predation Management Contract that would be brought to the commission for approval during the commission meeting. Mack explained that the cost of

the program is split 50/50 between USDA and the county \$3,000 a piece. He also stated that the program helps to mitigate the nuisance of predators on cattle and other livestock.

Clark Hawkins - SJC Road Department

Clark came to the commission with a couple of procurement requests. The first request was to purchase a Bottom Dump Trailer. Clark explained that one bid for trailer was received from Bruckners Truck & Trailer Sales from Farmington, New Mexico. He explained that the trailer purchase was requested because the old trailer was sold for \$8000.

Off the procurement topic, there was a discussion about road maintenance and care with the upcoming anticipated moisture. Clark explained how the road department will handle the road maintenance.

Clark also requested to purchase a used hot oil 8400 gallon trailer. He explained that there is a need to have an additional trailer so that demurge charges from road projects involving the county could be avoided. Clark stated that the cost of the \$12,000 trailer would help to save the county money from additional demurge charges from road projects which reached \$3,000 just during the summer.

Commissioner Maryboy also asked Clark to follow up with the road department on painting a centerline on the highway between Montezuma Creek and Red Mesa.

Nick Sandberg - SJC Planning

Nick updated the commission on the Forest Plan and explained that the process to have a public comment period has slowed down and that the Forest Service will not hold public hearings until 2020. Nick also asked the commission to be considering and make recommendations on possible locations where the public hearings could be held. Once he has recommendations, Nick would pass them along to the Forest Service.

Nick also talked about grazing situations within the county. He explained that the forage conditions are good, but there is a lack of water which would indicate that water hauling will probably be needed on some allotments.

San Juan County Commission Meeting Administration Building - Commission Room Agenda November 19, 2019

Present: Kenneth Maryboy - Commission Chair

Willie Grayeyes - Commission Vice Chair

Bruce Adams - Commissioner

Mack McDonald - CAO John David Nielson - Clerk

Attendees: Elise Erler, Mark Vlasic, Monte Perkins, Jim Sayers, Doug Allen, Marlene Huckabay, Chad Booth, Jean Bondio, Mike Bondio, Albert Holiday, Holly Sloan, Sharon Brussell, Larry Edwards, Colby Smith, Sue Baril, Jimmy Johnson, Kim Henderson, Curtis Henderson, Amer Tumeh, Kim Palmer, Lynda Smrz, Cheryl Bowers, Zac Podmore, John Evans, Dave Focardi, Bill Love, Randy Rarick, Arleen Hurst, Trent Schafer, Ronald Nielson, Shanon Brooks, Scott Burton, Walter Bird

Mack McDonald read the commission agenda into the record. A motion to adopt the agenda was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous.

A motion to eliminate items I and J from the agenda was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Commissioners voting in favor of the amended agenda are Commissioners Adams and Commissioner Grayeyes. Voting was unanimous.

A question from an audience member was raised as to the ramifications of items I and J being removed from the agenda. Commissioner Adams explained that the motion to remove I and J from the agenda was because it was the recommendation of the Planning & Zoning Commission to remove those two ordinances from the draft ordinances proposed by Landmark Design. Mack McDonald explained that public comments regarding the eliminated items could still be heard.

A motion to recall the agenda for discussion was made by Commissioner Grayeyes. Commissioner Maryboy 2nd the motion. Commissioners voting in favor are Commissioners Maryboy and Grayeyes. Commissioner Adams voted against the motion.

A motion to adopt the agenda as written for discussion was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous

A motion to approve the October 15, 2019 and November 5, 2019 Commission Meeting Minutes was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous.

Citizen Comments:

Albert Holiday - Albert, Oljato Chapter Vice President, talked to the commission about the state of the roads on the reservation and to asked the commission for a status report on when the roads will be improved. He explained that the safety of the school kids and buses is very important. He also asked for a roundabout and a front end loader

Jean Bondio - Jean asked the county to support the September 13, 2019 recommendations of Landmark, the experts hired by the county to create the ordinances.

Bill Love - Bill talked about the importance of not building in a flood plain or a flood channel. He also talked about having an ordinance to protect stream beds for insurance purposes.

A motion to go into Public Hearing was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

Mack offered some instructions to those offering comments during the public comment period regarding being civil and respectful to those presenting. Commissioner Maryboy opened up the public hearing to individuals who wish to make comments on the proposed ordinances by Landmark Design listed below:

- a. Spanish Valley Residential (SVR) District
- b. Spanish Valley Planned Community (PC) District
- c. Spanish Valley Residential Flex Planned Community (RF) District
- d. Spanish Valley Business Flex Planned Community (BF) District
- e. Spanish Valley Highway Flex Planned Community (HF) District
- f. Spanisg Valley Highway Commercial (HC) District
- g. Spanish Valley Water Efficient Landscape Requirements
- h. Spanish Valley Outdoor Lighting and Sign Illumination Requirements
- i. Spanish Valley Sign and Display Requirements
- j. Spanish Valley Overnight Accommodations Overlay District Requirements
- k. Amendment of Chapter 11:
- I. Adoption of a new Section 4 Article II.

Public Comments:

Elise Erler - Elise, representing SITLA, explained that SITLA has participated in the moratorium process and in general supports the proposed ordinances created by Landmark Design. Elise also commented on a couple of zoning elements within the ordinances. First she talked about the Highway Commercial District and the point of moving from conditional vs allowed use. She explained how keeping it as conditional use would allow the county to react more quickly to potential problems. Second, Elise recommended that the county keep the Sign and Display Requirement ordinance. Elise also spoke in favor of the Overnight Accommodations

Requirement and Map #3 with the caveat that the A1 pockets are included. Elise explained that any ordinance could be adjusted over time to accommodate growth.

Larry Edwards - Larry spoke on the importance of a compromise and accepting it. He believed that the ordinances submitted by Landmark Design on September 13, 2019 should be the ordinances that are approved by the San Juan County Commission.

Sharon Brussell - Sharon stated that Landmark Design has worked very hard to achieve common ground resulting in the September 13, 2019 ordinances and encouraged the commission to adopt and move forward with the September 13, 2019 ordinances presented by Landmark Design.

Bill Love - Bill encouraged the commission to vote in favor of the September 13, 2019 ordinances and asked the commission to pass a resolution requiring that ordinance amendments be given a 30 day review period before they are passed.

Colby Smith - Colby talked about the different versions of maps up for approval by P & Z and stated that during the P & Z meeting there was no discussion on the differences between the proposed maps, only a map two. Colby also explained that at the same P & Z meeting, the P & Z commission made amendments to map two without providing transparency as to why the changes were being made. He stated that the P & Z did a disservice to the county commission by proposing a map without allowing for transparency of the changes.

Marlene Huckabay - Marlene asked the commission to consider the future when considering the proposed ordinances.

Linda Smrz - Linda stated that she is happy with what Landmark Design has proposed and encouraged the commission to adopt the September 13, 2019 ordinances presented by Landmark Design.

Holly Sloan - Holly appreciated the opportunity to meet new people and hear different opinions. She explained that changes could be made later, if needed, after more discussion, but encouraged the commission to adopt the proposed September 13, 2019 ordinances and map #3

Jeff Mattson - Jeff spoke about the Spanish Valley Area Plan from 2017 and it 10 guiding principles. He believes that the Landmark Design ordinances from September 13, 2019 follow the guiding principles and that the P & Z ordinances go against several of the guiding principles.

Ann Austin - Ann spoke about adapting to the changing conditions and working with the P & Z to compromise in different areas. Ann spoke in favor of the county commission adopting the ordinances and map #3

Ryan Holyoak - Ryan, representing LeGrand Johnson, stated that after an examination of the land use code it was found that the proposed ordinances are in violation of HB 288 and that adjustments were made by the P & Z to make the proposed ordinances compliant with the law. He encouraged the commission not to pass any ordinances that are against law. After Ryan's comments, there was a brief discussion about zoning, properties, and the boundaries of the proposed map #3

Amy Weiser - Amy came to the commission expressing support for the recommendations made by the P & Z. She explained that the P & Z did a great job at balancing the concerns and property rights of landowners in Spanish Valley. She asked that if the proposed ordinances from September 13th and map #3 were adopted, that they included changes and adjustments recommended by the P & Z.

Dave Focardi - Dave agreed with SITLA in adopting the Landmark proposals. He also talked about a 50 foot buffer in Pack Creek that was struck off by the P & Z until more data on a floodplain was being looked at evaluated. Dave also explained that having a sign ordinance allows for a starting point when considering what is good signage and discussed how signage affects property owners.

Jeannie Weidensee - Jeannie explained that she does not agree with the recent P & Z recommendations regarding the sign and lightning ordinance. She encouraged the commission to adopt the Landmark Design ordinances.

Shanon Brooks - Shanon spoke about compromise and stated that the P & Z is not disregarding Landmark Design's recommendations with the exception of a few points.

Monette Clark - Monette Clark explained that Landmark Design's proposed ordinances were a result of listening to the community and community concerns.

Kim Henderson - Kim spoke in support of the ordinances recommended by P & Z. She spoke about smart, economic growth that would bring revenue to San Juan County and stated that the revised ordinances by the P & Z as well as map #4 would be the best option for future growth.

Curtis Henderson - Curtis thanked the P & Z commission on their work with the proposed ordinances and encouraging a diverse economy and responsible future growth.

Trent Schafer - Trent, from P & Z, explained that private property rights of citizens was the main reason why the P & Z recommended changes to the proposed ordinances from Landmark Design. He explained that the P & Z listened to all of the people and made recommendations to avoid government overreach.

Scoot Flannery - Scoot, a member of the P & Z, explained why certain recommendations such as wording for Truck Stops, the Pack Creek buffer, PC zone changes, and signage were

proposed by the P & Z commission. Scoot also mentioned that map #3 fails to address zoning for certain properties and that the P & Z sought to communicate with property owners on how they would like their property zoned.

Cheryl Bowers - Cheryl explained that the P & Z commission are individuals appointed by the county commission to make important decisions.

Cheryl also asked the commission to consider development within the county which would create revenue and growth. Cheryl asked the commission to respect the role of the P & Z and their recommendations when making their decisions.

A motion to leave the public hearing was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous.

Mack McDonald, San Juan County Administrator, explained the differences between map #4 in the proposed ordinance and map #3 which was recommended several times during the public comment period as well as other.

Commissioner Maryboy spoke about the efforts of Landmark Design, the P & Z Commission, and citizens to create ordinances that work for the people who live there.

Planning and Zoning Ordinances consideration for Approval

AN ORDINANCE ADOPTING THE SPANISH VALLEY DEVELOPMENT ORDINANCES AND MAP AMENDING THE SAN JUAN COUNTY ZONING ORDINANCE

Commissioner Grayeyes made a motion to approve the ordinance as presented on the agenda and to accept map #3, with the modification that adds to A1 to map #3.

There was a discussion on how modifying map #3 by adding the A1 (gravel pit areas) would affect other areas already included within map #3. Commissioner Adams suggested that the commission adopt map #4 instead of map #3. Commissioner Grayeyes felt like the P & Z waited until the last minute to make changes to the proposed ordinances and map. He wanted to see the people of Spanish Valley work with the P & Z. He also suggested that Spanish Valley work towards becoming a town. Commissioner Adams explained that the P & Z did do their job and worked with property owners to determine how zoning would affect property owners within in the zoning area.

Commissioner Grayeyes amended his motion to approve the ordinance as presented on the agenda including map #4 which includes the A1 areas.

Commissioner Adams made a substitute motion to use the P & Z commission's recommendations as of November 19, 2019 which includes map #4 and to include all of the A1 properties. The motion died for lack of a 2nd.

County Administrator, Mack McDonald read through the proposed ordinance and explained which recommended P & Z ordinances were included.

Commissioner Maryboy 2nd the motion made by Commissioner Grayeyes. Mack McDonald asked if the motion included the ordinances from September 13, 2019 or the ordinances recommended by the P & Z and then discussed some of the confusing language that the P & Z commission cleaned up to create consistency.

Commissioner Grayeyes amended his motion to approve the ordinances presented by Landmark Design on September 13, 2019 including map #3 with the adjustments to the A1 areas.

Mack McDonald explained that the exhibits mentioned in the proposed county ordinance which Commissioner Grayeyes made a motion to adopt would be the ordinances recommended by Landmark Design from September 13th and map #3.

Commissioners voting in favor of the motion were Commissioners Marboy and Commissioners Grayeyes. Commissioner Adams voted against the motion.

AN ORDINANCE AMENDING CHAPTER 11; MULTIPLE USE, AGRICULTURAL, RURAL RESIDENTIAL DISTRICTS ADOPTION, SPECIFICALLY SUBSECTION 11-3 OF THE SAN JUAN COUNTY ZONING ORDINANCE (2011)

After Mack McDonald read the ordinance into the record, Commissioner Adams made a motion to approve the ordinance. Commissioner Grayeyes 2nd the motion. Voting in favor was unanimous.

AN ORDINANCE ADOPTING A NEW SECTION 4 OF ARTICLE II. PLATTING REQUIREMENTS FOR ALL ZONES IN SAN JUAN COUNTY IN THE SAN JUAN COUNTY SUBDIVISION ORDINANCE (2016) CREATING A MINOR SUBDIVISION ORDINANCE.

After Mack McDonald read the ordinance into the record, a motion to approve the ordinance was made byCommissioner Grayeyes and 2nd by Commissioner Adams. Voting in favor was unanimous.

Monte Perkins - SJC Maintenance

A request to approve capital improvements was made by Mack McDonald for Monte Perkins. A motion to approve capital improvements was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous.

Scott Burton - SJC Planning and Zoning

Scott presented several subdivisions for approval:

Hummingbird Nest - which is located south of Blanding on Brown's Canyon Road. A
motion to approve the subdivision was made by Commissioner Adams and 2nd by
Commissioner Grayeyes. Voting was unanimous.

- 2. LaSal Acres Amendment No. 1 amends an existing subdivision by decreasing the lot by an acre. A motion to approve the subdivision was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous.
- 3. Cannon Rancho Amendment No. 3 the amendment divides one lot into two. A motion to approve the amendment was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.
- 4. Flat Iron Mesa Ranch, Phase XXIV the amendment adds a 7.5 acre parcel to the subdivision. A motion to approve the amendment was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous.

Randy Rarick - SJC Landfill

Randy requested the purchase of frontend loaders which was approved via email. A motion to ratify the decision was made by Commissioner Grayeyes and 2nd by Commissioner Adams. Voting was unanimous.

Randy requested to table the purchase of a custom scaling system. A motion to table the request was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

Clark Hawkins - SJC Road Department

Mack requested that the items presented by Clark Hawkins, during the Work Meeting, for purchase, a bottom dump trailer and a hot oil trailer be approved. A motion to approve the procurement requests was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

RT Nielson - San Juan County School Superintendent

A motion to approve a Teacher's Incentive resolution was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

John David Nielson - SJC Clerk

John David presented the results of the 2019 Special Election for approval. He stated that the canvassed results for Proposition 10 also included voter turnout by precinct and the number of rejected ballots and the reasons why they were rejected. A motion to approve the canvassed results was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

Mack McDonald - SJC CAO

Mack made a request for the commission to approve the predator contract that was discussed during the Work Meeting. A motion to approve the predator contract was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

John David Nielson - SJC Clerk

John David requested that the taxes for Robert Johnston for 2018 be given a commission abatement. A motion to approve the request was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

A motion to convene LBA was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

A motion to authorize a request to reimburse was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

A motion to leave LBA was made by Commissioner Adams and 2nd by Commissioner Grayeyes. Voting was unanimous.

A motion to adjourn commission meeting was made by Commissioner Adams.

Meeting adjourned at 1:47 pm

San Juan County Spanish Valley Development Ordinances

of the

San Juan County Zoning Ordinance

September 13, 2019 November 14, 2019 November 19, 2019

Recommended for Adoption by the San Juan County Planning Commission

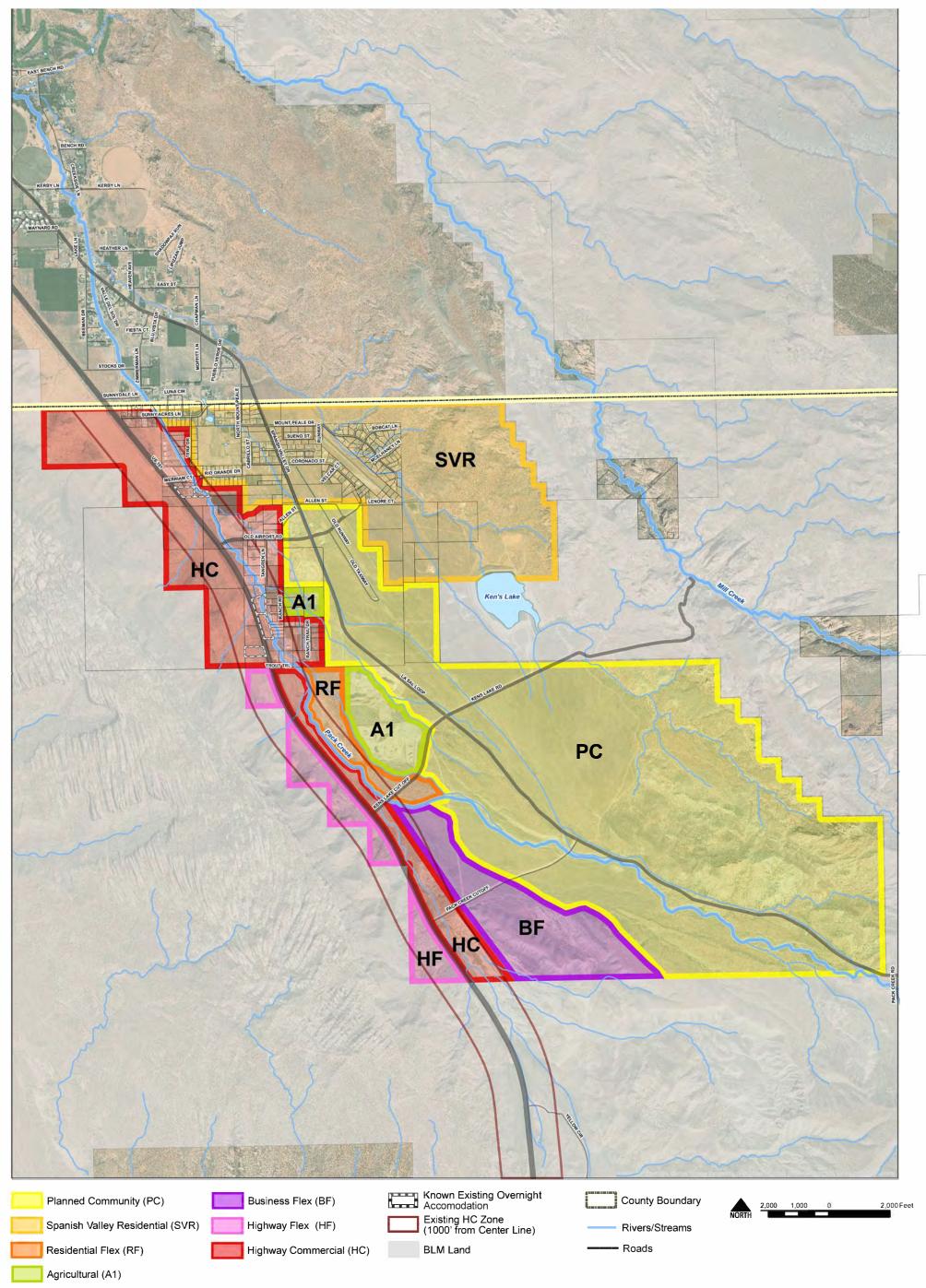
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San Juan County Spanish Valley Zoning Map (DRAFT)

Recommended for Adoption by Planning Commission

(NOVEMBER 19, 2019)



Chapter 1: Spanish Valley Residential (SVR) District

An Ordinance creating the *Spanish Valley Residential District* of the San Juan County Land Use Ordinance for the purpose of managing growth and development in the non-federal lands in northernmost part of the San Juan County portion of Spanish Valley. See proposed Spanish Valley Zoning Map for applicable locations.

Purpose

Uses
Lot Design Standards
Mix of Housing Types
Constrained Lands
Measurements and Exceptions
District Standards
Subdivision Standards
Streets
Sidewalks and Trails
Easements
Drainage
Water Supply

Purpose

The Spanish Valley Residential (SVR) District is designed primarily to accommodate residential uses in large lot (one-acre or greater) and smaller lot (1/4 acres up to 1 acre) developments. In addition to the Uses and Lot Design Standards of this section, development in this district shall be in compliance with all other applicable provisions of the San Juan County Land Use Ordinance, and shall promote and protect public health, safety, and welfare.

Uses

Uses are allowed in the SVR District in accordance with Table 1-1:

Permitted Uses

Uses identified with a "P" in the table shall be permitted in the SVR District, subject to compliance with all applicable conditions and all other provisions of this Code.

Conditional Uses

Uses identified with a "C" in the table shall be permitted in the SVR District only upon approval of a Conditional Use Permit by the County in accordance with the Conditional Use procedures and standards of the Zoning Ordinance.

Lot Design Standards

All development in the SVR District shall be subject to the following lot design standards, which generally allow for variety in housing and building types while maintaining the overall character of residential neighborhoods. This approach promotes better site layout and energy efficient

development, affordable life-cycle housing, and development intensities that match existing and proposed infrastructure investments.

Table 1-1
Spanish Valley Residential (SVR) District Uses

Use Category	Specific Use			
RESIDENTIAL USES				
Dwelling, single-family	Р			
Dwelling, two-family (duplex)	Р			
Dwelling, Manufactured	Р			
Accessory Buildings and Uses	P/C			
All other household living uses (5 th wheels, trailers, etc.)	С			
CIVIC AND INSTITUTIONAL USES				
Day Care	С			
Educational Facilities, Public	Р			
Educational Facilities, Private	С			
Government Facilities and Public Institutions	С			
Institutions, Private or Non-Profit	С			
Medical Facilities	С			
Places of Worship	Р			
Utilities	С			
PARKS, OPEN SPACE AND AGRICULTURAL USES				
Parks and Open Spaces, Public	Р			
Parks and Open Spaces, Private	С			
Farmland, Grazing and Pasture	Р			
Animal Husbandry - small animals (pigs, goats, lambs, etc.)	Р			
Animal Husbandry - large animals (cows, cattle, horses, etc.)	P (=/> 1 acre lots only)			

Minimum Requirements

Every building erected or installed must be located on, and every plat submitted for approval must show, a lot or building parcel that meets the minimum requirements of at least one lot type permitted under this article, based on underlying zoning and subdivision type.

Every building and lot must have direct access to one of the following:

- 1. A public street
- 2. An approved private street or driveway
- 3. A public or private street via a public or private alley

All structures must be located on lots or parcels that provide safe and convenient access for servicing, fire protection and required on-site parking. No lot shall be approved that does not meet the minimum lot area requirements of this Code except in the following cases:

1. Nonconforming lots

2. Public Utilities

The uses and densities listed in this chapter are allowed by right unless otherwise expressly stated. Each project must comply with all of the applicable development standards of this chapter.

Residential Density and Dimensional Standards

Residential development shall be subject to the maximum density and minimum dimensional standards of the SVR District in accordance with Table 1-2.

TYPE 1 developments shall have demonstrated access to a municipal water and sewer system.

TYPE 2 developments have no access to municipal water and sewer systems and will rely on private wells and septic systems as described elsewhere in this Code.

Table 1-2
Residential Density and Dimensional Standards

STANDARD	TYPE 1	TYPE 2
Max. Density (dwelling units/acre)	4	1
Min. Parcel Size (SF)	10,890	43,560
Min. Front Yard and Street Side Yard setback	25′	25'
Min. Interior Side Yard setback	8'	8'
Min. Rear Yard setback	20'	20'
Min Lot Width	75'	75'
Max. Bldg. Coverage (% of lot)	40%	40%
Max. Height Principal Structure	Three stories not to exceed 35'	Three stories not to exceed 35'
Max. Height Accessory Structure	Two stories not to exceed 24'	Two stories not to exceed 24'
Fence Height	6' max, 4' max for front yard	6' max, 4' max for front yard

Mix of Housing Types

Two-family homes may comprise no more than 50 percent of the total dwelling units of any proposed SVR District subdivision. In no case shall the SVR District density of four dwelling units per acre be exceeded for the overall subdivision site.

Constrained Lands

Constrained lands include lands with natural slopes greater than 30 percent, jurisdictional wetlands, lands in the 100-year floodplain, public drinking water supply sources (recharge areas for wells and aquifers), lands affected by unmitigable geo-hazards, and riparian habitats unless mitigated by a licensed engineering study.

Constrained lands in all developments and subdivisions shall be identified on plats and remain unoccupied by buildings or impervious surfaces.

Land Suitability

Land deemed to be environmentally unsuitable shall not be platted for residential occupancy, or for such other uses as may increase danger to health, life, or property, or aggravate erosion or flood hazard. Such land within the plat shall be restricted for such uses as shall not be endangered by periodic or occasional inundation or shall not produce unsafe living conditions.

The County shall not approve the subdivision of land if it is determined that the site is not suitable for platting and development purposes.

Measurements and Exceptions

Lot Area

Lot area refers to the amount of horizontal land area within lot lines. No building permit or development approval shall be issued for a lot that does not meet the minimum lot size requirements of this chapter, with the following exceptions:

<u>Lot Area Reduction for Public Purpose</u>

When an existing lot is reduced as a result of conveyance to a federal, state or local government or homeowners association for a public purpose and the remaining area is at least three-quarters of the required minimum lot size for the SVR District in which it is located, the remaining lot shall be deemed to be in compliance with the minimum lot size standards of this chapter.

Utility Facilities

Utility facilities using land or an unoccupied building requiring less than 1,000 square feet of site area are exempt from the minimum lot size requirements of the SVR District.

Required Yards (Setbacks)

Setback refers to the unobstructed and unoccupied open space between a structure and the property line of the lot on which the structure is located. Setbacks shall be unobstructed by any part of a structure from the ground to the sky and measured as the horizontal distance between a property line and the furthermost projection of the structure, except as provided otherwise in this chapter.

A. Front Yard Setback

1. Corner Lots

For lots with frontage on two intersecting public or private streets, such a lot shall be considered to have two front lot lines and shall comply with front yard setbacks from each front lot line.

2. Double Frontage Lots

Where lots have double frontage, running through from one street to another, a required front yard setback shall be provided on both streets.

B. Cul-De-Sacs

Notwithstanding any other provisions of this chapter, lots fronting on a cul-de-sac shall have a minimum frontage of 30 feet and a minimum lot width of 40 feet.

Maximum Height

A. Measurement

1. Buildings

Building height shall be determined by measuring the vertical distance between the lowest point where the wall face of the building intersects finished grade around the perimeter of the building (or structure other than fences, telecommunications and microwave towers, and antennas) and the highest point on the building.

2. Fences and Walls

Height of fences or walls shall be measured as the vertical distance between finished grade on the highest side of the fence or wall to the top of the fence or wall.

Building Coverage

A. Measurement

The maximum area of the lot that is permitted to be covered by buildings, including both principal structures and accessory buildings.

B. Permitted Exceptions

Building coverage does not include paved areas such as driveways, uncovered porches or patios, decks, open swimming pools, or roof overhangs of less than 5 feet.

District Standards

All principal residential structures in the SVR District shall comply with the following requirements:

- **1.** All properties shall be designed in accordance with the requirements of the Water Efficient Zoning Ordinance.
- **2.** The minimum spacing between dwellings shall be 16 feet, with an additional 8 feet per story provided between buildings for every story over 2 stories.

3. Manufactured Homes shall:

 Utilize non-reflective siding materials; i.e. wood, stucco, adobe, brick, or stone or material that looks like wood, stucco, adobe, brick, or stone;

- b. Be placed on a concrete slab-on-grade or concrete perimeter foundation;
- c. Have a minimum 24-foot horizontal wall dimension on at least 2 non-opposing sides;
- d. Be skirted with a material or product specifically designed for the skirting of such homes. Required skirting shall be maintained so as not to provide a harborage for animals or create a fire hazard.
- e. Have running gear, tongues, axles and wheels removed from the manufactured home at the time of installation.
- f. Be permanently attached to a foundation. Anchors and tie-downs, such as cast-inplace concrete "dead-men", eyelets embedded in concrete slabs or runways, screw augers, arrowhead anchors, or other devices shall be used to stabilize the manufactured home.
- g. Have a minimum finished floor elevation at least 24 inches above the exterior finish grade, as measured at the main entrance into the dwelling.
- h. Shall comply with current building code requirements, the standards of this ordinance, and in accordance with current FHA and HUD guidelines.
- i. Shall allow only one manufactured home per designated lot (manufactured home communities shall be permitted as part of a Planned Community only).
- 4. The keeping of no more than four (4) large animals and livestock shall be considered a permitted use on parcels with more than one acre and less than 5 acres. These standards shall not be applicable to parcels larger than 5 acres.
- **5.** The keeping of no more than four (4) small agricultural animals (sheep, pigs, goats, etc.) shall be considered a permitted use on parcels with more than one-half acre and less than 5 acres. These standards shall not be applicable to parcels larger than 5 acres.
- **6.** Barns, stables, coops, animal sheds or similar structures shall be set back at least 100 feet from existing dwellings and 20 feet from any open waterway. Surface drainage from such structures shall not be permitted to drain into a natural stream or into a drainage way that drains into a natural stream and shall comply with State of Utah Health Code.

Subdivision Standards

Applicability

All plats and subdivision of land within the SVR District shall conform to the following rules and regulations.

Lot Configuration

The lot size, width, depth, shape and orientation, and the minimum building setback lines shall be appropriate for the location of the subdivision and for the type of development and use contemplated and shall not be less than those specified as minimum standards by the SVR District. The depth and width of properties shall be adequate to provide for the offstreet service, parking facilities and fire/safety requirements required in the Zoning Ordinance.

Side Lot Lines

Side lot lines shall be substantially at right angles to street lines unless otherwise approved by the Planning Commission.

Street Frontage Required

Each new lot or building tract shall front upon a public street.

Double Frontage Lots

Double frontage lots shall be avoided, except where essential to provide separation of residential development from traffic or to overcome specific disadvantages of topography and orientation.

Flag Lots

Flag-shaped or panhandle shaped lots may be created in either TYPE 1 or TYPE 2 developments if all of the following requirements are met:

- 1. The lot has at least 25 feet of frontage on a dedicated public street, which frontage served as access only to the subject lot or parcel.
- 2. The "handle" portion of the lot is at least 25 feet in width, and not more than 250 feet in length.
- 3. The body of the lot meets the lot area and lot width and setback requirements of the applicable TYPE.

Large Lots

Where the area is divided into larger lots than for normal San Juan County building sites and, in the opinion of the Planning Commission, any or all of the tracts are susceptible to being re-subdivided, the original subdivision shall be such that the alignment of future street dedications may conform to the general street layout in the surrounding area and so that the larger tracts may be later subdivided in conformance with the requirements of this Code and the minimum standards specified by the applicable zoning district.

Streets

Applicability

All developers shall be required to construct streets within the subdivision in accordance with San Juan County Code requirements.

Street Layout

Unless otherwise approved by the Planning Commission, provisions shall be made for the extension of streets. All streets shall bear a logical relationship to the topography and to the location of existing or planned streets on adjacent properties. Adequate local streets shall be provided to accommodate the subdivision and provide access to lots. The arrangement of streets in a subdivision shall either:

- 1. Provide for the continuation or appropriate projection to existing principal streets in surrounding areas; or
- 2. Conform to a plan for a neighborhood or planned unit development approved by the Planning Commission to meet a particular situation where topographical or other conditions make continuance or conformance to existing streets impracticable or where neighborhood design makes a varied plan appropriate.

Street Connections

The system of streets designated for a subdivision, except in unusual cases, must connect with streets already dedicated in adjacent subdivision(s); and where no adjacent connections are platted, must in general be the reasonable projection of streets in the nearest subdivided tracts, and must be continued to the boundaries of the tract subdivided, so that other subdivisions may connect therewith. Reserve strips of land controlling access to or egress from other property or to or from any street or alley or having the effect of restricting or damaging the adjoining property for subdivision purposes shall not be permitted in any subdivision unless such reserve strips are conveyed to San Juan County in fee simple.

Half Right-of-Way (R.O.W.)

Half streets shall be prohibited except where essential to the reasonable development of the subdivision and where the Planning Commission finds it will be practicable to require the dedication for the other half of a street when adjoining property is subdivided.

Street Intersections

More than two streets intersecting at a point shall be avoided, except where it is impractical to secure a proper street system otherwise. Intersections shall be as near 90 degrees as possible and in no cases shall the intersection angle being less than 60 degrees.

Street Jogs

Non-intersecting streets with centerline offset of less than 125 feet shall not be approved.

Dead-End Streets

Dead-end streets, except for cul-de-sacs, shall be prohibited unless they are designed to connect with future streets on adjacent lands that have not been platted. In cases where these types of dead-end streets are allowed, a temporary turnaround with a minimum radius of 50 feet shall be constructed.

Cul-de-sacs

Cul-de-sacs shall meet the San Juan County Code requirements. Ordinarily, cul-de-sacs are discouraged as they do not result in a continuity of existing streets or streets pattern and may be used only where unusual drainage or land ownership configurations exist that make other designs impractical.

Highway Access Permit

A Highway Access Permit must be approved by UDOT for each new subdivision with direct access to a state or federal highway. Turn lanes, frontage road(s), curb and gutter may be required along the entire highway frontage if required by UDOT.

<u>Street Design Standards</u>

Street and alley widths, curves, grades design speed and centerline radius shall meet San Juan County Code requirements.

Turn By-Passes and Turn Lanes

Right-turn by-passes or left-turn lanes may be required at the intersection of collector streets if traffic conditions indicated they are needed. Sufficient rights-of-way shall be dedicated to accommodating such lanes when they are required.

Street Names and Numbers

All street names shall be as established subject to approval of San Juan County Code requirements. When streets are in alignment with existing streets, any new streets shall be named according to the streets with which they correspond. Streets which do not fit into an established street-naming pattern shall be named in a manner which will not duplicate or be confused with existing streets within the Spanish Valley Area Plan or its environs.

Street lighting

Street Lighting shall conform to Spanish Valley Outdoor Lighting and Sign Illumination Standards. The developer shall pay the costs of purchasing and installing all street lighting equipment. Street lighting design plans shall be subject to the approval of designated San Juan County Staff. The type of equipment, method of installation and location of the wiring and light poles shall meet the minimum standards and requirements of the electric company from which electricity is to be purchased. All street lighting shall be shielded and directed toward the ground so as to minimize horizontal view and visibility of the light source. All intersections with a major collector street shall have at least one streetlight.

Sidewalks and Trails

Applicability

This section is intended to ensure adequate pedestrian access is available to serve uses that need and benefit from such access. If a builder or property owner believes that a proposed use does not need or benefit from pedestrian access, a written request for a waiver may be submitted to the Zoning Administrator describing the use and explaining why pedestrian access should not be required as a condition of the building permit for the proposed use.

Trails

Trails shall be designed as single track and multi-use trails depending on the specific need and conform to the standards in Table 1-3.

Table 1-3
Trail Design Standards

	Cross-	Min.	Min. R.O.W. Width	Clearing		Preferred Surface Materials			
	Slope Range	Trail Width		horizontal	vertical	natural	crushed stone	asphalt	concrete
Single- track Trails	0-20%	3'	6'	1.5'each side of trail	10′	Yes	Yes	No	No
Multi-use Trails	0-10%	12'	15′	1.5' each side of trail	10'	Yes	Yes	Yes	Yes

Easements

Utility Easements Required

Utility easements shall be provided in all residential areas unless otherwise approved by the Planning Commission and in commercial and industrial districts, except that the Planning Commission may waive the requirement where other definite and assured provision is made for service access consistent with and adequate for the uses proposed.

Minimum Width

The minimum rights-of-way width of each utility easement shall be 5' minimum or as required by the utility authority.

Fire Lanes and Emergency Access Easements

Fire lanes and emergency access easements 20 feet in width shall be provided where required by the fire authority having jurisdiction.

Waterway Easements

When a proposed subdivision or development is traversed by an irrigation ditch or channel, natural creek or stream, or a proposed drainage easement, an easement shall be provided sufficient for drainage and to allow for maintenance of the drainage system.

- The minimum right-of-way width of each drainage easement shall be 10 feet minimum for canals and ditches, or as otherwise required by the canal or ditch authority and/or San Juan County requirements.
- 2. Buffers shall be a minimum of 50-feet from top of bank on both sides of Pack Creek and 25 feet from the top of bank on both sides of other perennial and ephemeral streams to preserve the stream corridors and provide adequate access easement for drainage, flood control and storm water maintenance. Parks, trails and underground utility easements are acceptable uses within the stream buffer; fences, walls and other structures are not permitted within the buffer.

Trail Easements

When a proposed development or subdivision is traversed by a public trail shown on an adopted plan or when the Planning Commission finds that a trail easement can better serve the proposed development than a sidewalk, an easement shall be provided sufficient for

public trail construction, maintenance and access purposes according to San Juan County Code requirements.

Adjoining Areas

When easements in areas adjoining proposed subdivisions are necessary to provide adequate drainage thereof or to serve such subdivisions with utilities, the developer shall obtain such easements.

Drainage

Applicability

Applicants shall provide, at applicant's expense, drainage facilities in accordance with the requirements of the San Juan County Code requirements which will become integral parts of the canal, ditch, waterway, and street or roadway drainage system. The dimensions of all drainage structures must be approved by San Juan County prior to installation and as required for easements elsewhere in this code. Design shall be based on environmentally sound site planning and engineering techniques. It is especially critical that storm water management systems be designed for an entire drainage basin rather than just for specific sites. If improvements are identified and necessary downstream of the proposed development and no approved capital improvement plan exists to address the necessary improvement, the developer shall be required to demonstrate that such existing drainage features are adequate to serve the anticipated development and to protect the public health, safety, and general welfare at full build out under existing zoning. Where such demonstration is not made, the applicant or developer shall be required to install such necessary improvements.

Minimum Standards

A. Natural and Historic Drainage Ways

All historic flood and drainage ways shall be protected from alteration such that their primary function as storm water facilities shall be upheld.

B. 100-Year Storm

All drainage and flood control facilities shall be designed to handle the calculated difference between historic flows and the anticipated post-development 100-year frequency storms for maximum period of intensity over the entire drainage basin which the subdivision serves, or other standards required by San Juan County Code. The "100-year storm" referred to herein shall mean that storm run-off is calculated on the basis of a fully developed watershed.

C. Erosion

Where free fall of water occurs, satisfactory means shall be provided to prevent erosion of soil.

D. Catch Basins and Culverts

Catch basins and culverts shall be constructed in accordance with the San Juan County Code requirements

E. Engineered Design

All drainage shall be designed by a Utah licensed professional engineer and approved by San Juan County authorities.

Water Supply

General

New development shall provide water supply that is sufficient in terms of quality, quantity and dependability for the proposed development. In making its determination as to whether the proposed water supply meets this standard, the decision-making body shall give substantial weight to the recommendations of State, County and applicable service district authorities and their associated standards. All water systems shall be provided by or through approved water and sewer service agencies and meet all applicable requirements of the San Juan County Code requirements.

Municipal and District Water Systems

If all or part of a proposed development is within the jurisdiction of an approved public water system, then the applicant must obtain a written certification from the public water service provider stating that it is able to provide an adequate supply of drinking water with adequate quantity, quality and sufficient pressure to meet the needs of the proposed development based on the projected water usage of the development. Individual or common wells or other private water systems shall be permitted only when the subdivision boundary is outside the jurisdiction of an approved public water system able to serve the development.

Chapter 2: Spanish Valley Planned Community (PC) District

An ordinance creating the *Spanish Valley Planned Community (PC) District* of the San Juan County Land Use Ordinance for the purpose of creating a new zone (PC Zone) to accommodate large-scale master-planned development in the non-federal lands in the San Juan County portion of the Spanish Valley. See proposed Spanish Valley Zoning Map for applicable locations.

Purpose

Land Use Districts
Minimum Requirements
Permitted Uses
Conditional Uses
Planning and Approval Process for PC Zones
PC Zone Plan
Community Structure Plan (CSP)
Project Plan/Subdivision Plat
Site Plan Review

- **Development Standards**
 - (A) Open Space and Common Areas
 - (B) Fencing, Screening, Clear Vision
 - (C) Architectural Standards
 - (D) Water-conserving Landscaping Requirements
 - (E) Lighting
 - (F) Other Requirements

Development Agreement

Purpose

The purpose of the Spanish Valley Planned Community (PC) District is to provide a regulatory tool that allows large properties in the San Juan County portion of the Spanish Valley to be developed in accordance with a specific plan designed to achieve the following:

- 1. To promote and protect the public health, safety, and welfare.
- 2. To implement the objectives and policies of the San Juan County General Plan.
- 3. To facilitate development within the San Juan County portion of the Spanish Valley in accordance with the Spanish Valley Area Plan that was adopted as part of the general plan. This plan promotes high quality, innovative and creative development that includes a mixture of uses, building types, varying densities and lot sizes and sufficient diversity of housing types to meet the full life-cycle housing needs of local residents, a variety of mixed use, commercial and flex uses, adequate amenities, and the preservation of open space.
- 4. To safeguard and enhance environmental amenities and the quality of development.
- 5. To attain the physical, social, and economic advantages resulting from comprehensive and orderly planned use of land resources.
- 6. To lessen vehicular traffic congestion and assure convenience of access.

- 7. To secure safety from fire, flood, and other natural dangers.
- 8. To provide for adequate light, air, sunlight, and open space.
- 9. To promote and encourage conservation of scarce resources.
- 10. To preserve the unique landforms, views and environmental qualities of the Spanish Valley.
- 11. To prevent overcrowding of land and undue concentration of population.
- 12. To facilitate the creation of a convenient, attractive, and harmonious community with a desirable living and working environment with unique identity and character.
- 13. To attain a desirable balance of residential and other land uses.
- 14. To promote a pedestrian friendly environment that encourages transit and bicycle use.
- 15. To expedite the provision of adequate and essential public services.
- 16. To promote economical and efficient use of the land and water.
- 17. To provide a process for the initiation, review, and regulation of large-scale, comprehensively planned development that affords flexibility within the context of an overall development program and specific, phased development plans coordinated with the provision of necessary public services and facilities.

This chapter establishes an approval and entitlement process to promote thoughtful and efficient land use patterns that would otherwise be difficult under typical zoning ordinances. The Spanish Valley area may have more than one PC Zone.

PC Zone(s) may include residential neighborhoods and subdivisions; neighborhood commercial centers; business, research and educational campuses; highway commercial and flex development areas; and parks and open space with convenient pedestrian access and connections. Individual structures within each PC Zone may contain mixed uses. Permitted densities may be higher than those permitted in surrounding districts.

Land Use Districts

Each PC Zone shall establish land uses and development patterns, densities, and standards unique to that zone. Upon approval, through the process set forth in this chapter, the land uses and development patterns and densities shall be established pursuant to the PC Zone Plan and one or more development agreement(s) and accompanying Community Structure Plan(s). Specific land uses proposed in the PC Zone may only be established in conformance with provisions of this chapter.

Each PC Zone may consist of any number or combination of the following land use districts that shall be identified in the Community Structure Plan as provided in this chapter.

Central Development Areas

These are the flattest, least sensitive and easiest-to-develop sites in the Spanish Valley, which makes them suitable for a wide range of residential and park/open space uses. These are the preferred areas for locating higher residential density and mixed-use neighborhood centers, where a mix of residential, locally-scaled commercial and civic services will be provided. 4-5 residential units/ERUs per acre.

<u>Perimeter Development Areas</u>

These areas are relatively isolated, located in the foothills and topographically challenged edges of the Spanish Valley. They are proposed for lower-density residential uses and earmarked for long-term, phased development. 1-2 residential units/ERUs per acre. Cluster development, conservation subdivisions and larger lot single-family uses are generally supported in these areas.

Highway Commercial Development Areas

These areas support highway-based commercial uses located along U.S. Highway 191. As specifically detailed in the Highway Commercial ordinance, uses should meet the needs of the Spanish Valley and nearby region, as well as the travelling public. 6-12 residential units/ERUs per acre.

Flex Development Areas

These areas are divided into three specific types of flex development:

- Highway Flex
- Business Flex
- Residential Flex

Flex areas are generally located in close proximity to U.S. Highway 191 and intended to accommodate a range of uses focused on creating an economic base for the Spanish Valley and San Juan County. While flex uses should generally be designed and developed according to the requirements of this chapter for the PC Zone, there are separate ordinances for each type of flex development.

The range of uses accommodated within the three flex development areas should be professionally designed as coordinated. Projects. Buffers and transitions should be provided between distinctly different uses (such as residential neighborhoods, business uses, distribution uses, highway commercial, specialty residential uses and campuses). 4-5 residential units/ERUs per acre.

Neighborhood Centers

Two Neighborhood Centers are envisioned at the intersection of Spanish Valley Road and Old Airport Road, and the intersection of Spanish Valley Road and Ken's Lake Road. These areas are envisioned to become mixed-use centers that serve the local retail and service needs of the Spanish Valley. Development should emphasize small-scale retail, commercial and recreational uses, in addition to higher-density residential (single and multi-family), public and semipublic uses, and open space uses. Neighborhood Center residential densities are generally the highest permitted in the Spanish Valley, ranging from 6 to 12 residential units/ERUs per acre.

Parks and Open Space

These areas include natural lands and maintained parks that are designed and developed to provide and preserve outdoor recreational activities. A range of types and sizes of parks and open space should be provided to meet the needs of Spanish Valley residents.

Minimum Requirements

The minimum requirements for the PC Zone establishes the basic standards of development. The landowner or developer is encouraged to provide more than the minimum requirements, incorporating additional parks and open space, higher standards of design, and additional amenities as part of creating a superlative community park and open space system.

Large Planned Community:

Each PC Zone of this type shall contain a minimum of 200 acres. If the PC Zone contains multiple owners, the owners/developers may, if necessary, to reach the 200-acre threshold or if the owners/developers desire, combine their properties for planning approval and development purposes. It is anticipated that the resulting projects will be better designed and developed and will include higher density uses and a range of uses and residential types.

Small Planned Community:

Each PC Zone of this type shall contain a minimum of 20 acres under single ownership. This area will allow up to four (4) residential units per acre, and a range of residential units and types.

Manufactured Home Planned Community:

Each PC Zone of this type shall contain a minimum of 10 acres under single ownership and a maximum density as established by FHA and HUD.

A Site Plan shall be prepared, approved and filed with the findings of fact as part of the approval. Each manufactured home site in a Manufactured Home Community shall be clearly designated. Development plans shall comply with the applicable requirements of this chapter and the required Site Plan shall be drawn to scale and shall explicitly illustrate at least the following features:

- 1. Location and dimensions of all project boundaries.
- 2. Location of pavement on adjoining street rights-of-way.
- 3. Location and dimensions of any permanent improvements existing or planned within the Manufactured Home Planned Community, including but not limited to the following:
 - a. Improved surfaces for common driveways, off-street parking and recreation areas;
 - b. Buildings for management, maintenance and recreational purposes;
 - c. Recreational facilities;
 - d. Fences and walls;
 - e. Underground utilities;

- f. Outdoor lighting fixtures; and
- g. The location of pipelines and systems for potable water distribution, sewage collection and fire protection, including location of all fire hydrants.

Permitted Uses

Large Planned Community:

The following uses may be conducted in all areas within a PC Zone of more than 200 acres:

- All uses described in the *Spanish Valley Area Plan (2018),* which was adopted as part of the San Juan County General Plan, as follow:
 - Residential uses of various types and lot sizes including single family detached; single family attached; multifamily residential; town homes; loft apartments; residential units above ground floor retail or office; and manufactured home communities;
 - Local retail, service, office, and mixed-use housing at designated Neighborhood Centers;
 - A mix of permitted uses (including office/commercial, office/residential, retail/residential) within designated Neighborhood Centers;
 - Small-scale, local businesses that support the day-to-day shopping and service needs of the community, such as restaurants, cafes, restaurants, drycleaners, clinics and offices.
 - Home-based businesses:
 - Health-care facilities;
 - Public facilities, such as schools, libraries, and civic buildings;
 - Private schools and civic/cultural facilities;
 - Common areas, such as parks, plazas, playgrounds, and trails;
 - Churches and other religious facilities;
 - Day-care facilities;
 - Open space, including landscaped areas and areas in natural vegetation, waterways, parks, trails and recreational areas;
 - Business, distribution, specialty residential and commercial as described for the three Flex Development Areas; and
 - Other accessory uses which are ancillary and designed to serve the foregoing uses.

Small Planned Community:

The following uses may be conducted in all areas within a PC Zone of more than 20 acres:

- All uses described in the Spanish Valley Area Plan (2018), which was adopted as part
 of the San Juan County General Plan, as follow:
 - Residential uses of various types and lot sizes including single family detached;
 single family attached; multifamily residential; town homes; loft apartments;

- residential units above ground floor retail or office; and manufactured home communities;
- Local retail, service, office, and mixed-use housing at designated Neighborhood Centers;
- A mix of permitted uses (including office/commercial, office/residential, retail/residential) within designated Neighborhood Centers;
- Small-scale, local businesses that support the day-to-day shopping and service needs of the community, such as restaurants, cafes, restaurants, drycleaners, clinics and offices.
- Home-based businesses;
- Health-care facilities;
- Public facilities, such as schools, libraries, and civic buildings;
- Private schools and civic/cultural facilities;
- Common areas, such as parks, plazas, playgrounds, and trails;
- Churches and other religious facilities;
- Day-care facilities;
- Open space, including landscaped areas and areas in natural vegetation, waterways, parks, trails and recreational areas; and
- Other accessory uses which are ancillary and designed to serve the foregoing uses.

Manufactured Home Planned Community:

The following uses may be conducted in those areas within a PC Zone of more than 10 acres suitable for a Manufactured Home Planned Community:

- All uses described in the Spanish Valley Area Plan (2018), which was adopted as part
 of the San Juan County General Plan, as follow:
 - Residential uses of various lot sizes for single family manufactured communities;
 - Home-based businesses;
 - Common areas, such as parks, plazas, playgrounds, and trails;
 - Day-care facilities;
 - Open space, including landscaped areas and areas in natural vegetation, waterways, parks, trails and recreational areas; and
 - Other accessory uses which are ancillary and designed to serve the foregoing uses.

Conditional Uses

The approved PC Zone Plan or Community Structure Plan may include provisions for specific land uses identified as either a permitted or a conditional use within a given PC Zone and may include uses listed elsewhere in this chapter or additional uses. While generally discouraged, some conditional uses are anticipated in the approved PC Zone Plan, which shall require the approval of the Planning & Zoning Commission, and which may be established by development agreement. Conditional uses, if any, are subject to review and approval as set forth in the San Juan County Code. Design standards for conditional uses shall be included with the applicable Project Specific Standards.

Planning and Approval Process for PC Zone

Development within the PC Zone will require the following plans to be prepared and submitted for approval in accordance with this chapter: PC Zone Plan, Community Structure Plan, and Project Plans and/or Subdivision Plat approval as applicable. The planning and approval process and approving bodies are summarized in Table 2-1:

Table 2-1
Planning and Approval Process for PC Zone

APPLICATION	COVERED AREA	WHAT IS DESCRIBED IN PLAN	APPROVAL LEVEL
PC Zone Plan (Rezone)	Total land area to be rezoned to PC Zone.	Land area to be rezoned with land use table outlining: proposed permitted and conditional uses, maximum number of residential units, and maximum square feet of nonresidential development. Preliminary Community Structure Plan (CSP).	Planning Commission (recommendation) and County Commission (adoption)
Community Structure Plan (CSP)	Total land area that was rezoned to PC Zone above.	 Community Structure Plan (CSP). Master Plans of major systems and the inclusion of development standards for the larger development such as major roadways, infrastructure, open space networks, general location of neighborhoods, etc. 	Planning Commission
Development Agreement	Total land area that was rezoned to PC Zone above.	The contract between San Juan County and the individual or entity that owns or controls the subject property, detailing the obligations of both parties, specifying the standards and conditions that will govern development of the property, and describing the vested interests of both parties.	Planning Commission (recommendation) and County Commission (adoption)
Project Plan and/or Subdivision Plat	Multiple phases of development within a CSP for master subdivision approval followed by phased subdivision plats.	Show major development parcel locations, open space system, and major infrastructure associated with roadways. Final plats indicate lot layouts and development regulations.	Planning Commission
Site Plan	Individual sites within the development.	Final site development requirements.	Staff

(A) PC Zone Plan

At the time of application for rezoning, a PC Zone Plan shall be submitted to the Planning Commission for review and recommendation to the County Commission. Following recommendation by the Planning Commission, a PC Zone Plan shall be submitted for review and approval by the County Commission. The approved PC Zone Plan may be amended through standard rezoning procedures.

The PC Zone Plan application shall contain the following information:

- 1. Name of planned community;
- 2. Names, addresses, and phone numbers of applicant and property owner(s);
- 3. Map showing PC Zone location, legal/boundary description, acreage, scale, and north arrow;
- 4. Land use concept plan accompanied by a table showing the land use district types and acreages of all proposed permitted and conditional uses, the maximum number of dwelling units, Floor Area Ratios (FARs), and the total acreage of open space in the PC Zone and areas (in square footage or acreage) of the various non-residential land uses proposed in the PC Zone;
- 5. Map showing existing waterways, major utilities, easements, storm water conveyances, flood boundaries, and other relevant infrastructure; and
- 6. Adjacent parcels, owners, and land uses.

Upon approval, the PC Zone shall constitute an amendment to the Spanish Valley Area Plan for the area covered by the approved PC Zone Plan. The conditions and limitations agreed to in the approval of the PC Zone Plan shall confer a vested right to proceed with the development process established in this chapter for the property(s) included within the applicable PC Zone, including the number of dwelling units and the square footage of nonresidential uses reflected in the approved PC Zone.

(B) Community Structure Plan (CSP)

Following approval of the PC Zone Plan, a Community Structure Plan (CSP) shall be established for all or a portion of the area covered by the PC Zone. The CSP shall be accompanied by a development agreement that codifies the CSP, which shall be submitted for review and recommendation by the Planning Commission, and then review and approval by the County Commission. The CSP shall contain a contiguous area of some or all of the area within the PC Zone that includes one or more of the following land use districts types as indicated in the *Spanish Valley Area Plan (2018)* and described in these San Juan County Spanish Valley Development Ordinances:

- Central Development Area
- Perimeter Development Area
- Flex Development Area
- Highway Commercial Development Area
- Neighborhood Center

Open Space

Each CSP shall show the following:

- 1. Name of the planned community;
- 2. Names, addresses, and phone numbers of applicant and property owner(s);
- 3. Map showing CSP location, legal/boundary description, acreage, scale, and north arrow:
- 4. Map showing proposed land use district boundaries, and acreages;
- 5. Table showing the maximum number of dwelling units, open space acreage, and acreage(s) of the various non-residential land uses;
- 6. Master circulation system plan, including a street network; pedestrian, bicycle, and equestrian trail systems; identification of street alignments and right-of-way widths: illustrative cross sections which accommodate and specify vehicular, pedestrian, and bicycle use in the right-of-way. Pedestrian and bicycle trail systems shall connect the land use districts, schools and open space areas, and provide linkages to other trail systems in existing or future areas of the PC Zone and adjacent facilities within adjacent municipal jurisdictions of the Spanish Valley;
- 7. Map showing existing and proposed waterways and water bodies, major utilities and easements, wells and water sources, water protection areas and similar public health areas; surface and sub-surface storm water drainage systems, flood boundaries and flood control facilities;
- 8. Map showing adjacent parcels, their owners, and their uses;
- Map showing 40-foot contours and significant topographic features within or adjacent to the CSP property;
- 10. Documentation of existing and proposed secondary (irrigation) water rights, shares, and usage, if any;
- 11. Open space plan providing general descriptions and locations of major open spaces;
- 12. Standards that govern the design and maintenance of major public infrastructure improvements (including but not limited to streets, sidewalks, street and parking lighting, paving, street furniture, trails); and
- 13. Detailed standards that govern general building placement, massing, and other key design criteria (CSP Design Standards).

The Planning Commission shall have the discretion to not provide a positive recommendation to the County Commission, who shall have the discretion to approve or disapprove each CSP on the basis of the following: (1) the failure of the proposed CSP to include all of the elements required in this section; (2) the failure of the proposed master circulation system identified in the CSP to adequately serve the communities within the PC Zone; (3) the failure of the proposed major infrastructure identified in the CSP to provide adequate service to the communities within the PC Zone; or (4) the inclusion of land uses in the CSP not permitted or conditionally permitted under this chapter. In approving a CSP, the Planning Commission may recommend, and the County Commission may impose, reasonable conditions of approval to mitigate reasonably anticipated detrimental impacts in accordance with San Juan County Zoning Ordinance.

The conditions and limitations agreed to in the approval of the PC Zone Plan shall confer a vested right to proceed with the development process established in this chapter for the property(s) included within the applicable PC Zone, including the number of dwelling units and the square footage of nonresidential uses reflected in the approved PC Zone.

(C) Development Agreement

Following approval of the PC Zone Plan and the Community Structure Plan, a Development Agreement shall be prepared as a legal contract between San Juan County and the individual or entity that owns or controls the subject property, detailing the obligations of both parties, specifying the standards and conditions that will govern development of the property, and describing the vested interests of both parties.

(D) Project Plan/Subdivision Plat

Upon approval of the PC Zone Plan, Community Structure Plan and Development Agreement, a Project Plan shall be submitted for review that outlines project specific standards (Project Specific Standards) establishing in substantial detail the character and nature of the design of public and private improvements within the area covered by the applicable Project Plan for the applicable portion of the PC Zone covered by the Project Plan. The purpose of the Project Plan is to allow for the creation and approval of a fully-integrated development plan for a specifically identified portion of land within the applicable PC Zone.

A Project Plan should include vertical and horizontal mixtures of uses on one or more proposed lots, parcels or units located within the boundaries of the proposed Project Plan. Therefore, the Project Plan may include one or more Subdivision Plats and Site Plans and may identify a combination of proposed subdivisions and/or condominium projects, one or more of which may be submitted concurrently for review and approval with the Project Plan. The Project Plan shall be reviewed by the Staff prior to submittal to the Planning Commission for approval.

A Subdivision Plat may include a variety of land uses including condominium projects. Each Subdivision Plat submitted shall be reviewed by the Staff prior to submittal to the Planning Commission for approval. Subdivision Plats (preliminary and final) shall be submitted and approved in accordance with San Juan County Code requirements.

Application and approval of a preliminary or final Subdivision Plat may occur before submission of a Project Plan provided Project Specific Standards are submitted and approved contemporaneously with such Subdivision Plat application and approvals; and provided, further, that the Project Specific Standards and Subdivision Plat will ultimately be incorporated into an approved Project Plan. The preliminary and final plats shall conform to the applicable CSP standards as well as all applicable Project Specific Standards, including any supplemental Project Specific Standards proposed and approved by the Planning Commission in connection with the applicable final plat.

(E) Site Plan Review

Site plans (Site Plans) may be reviewed concurrently with a Project Plan or Subdivision Plat. Any proposed commercial, office, industrial, multi-family residential, open space, parks, or institutional developments and alterations to existing developments shall be located on legal lots of record created by metes and bounds conveyance with the approval of the Staff or pursuant to Subdivision Plats and shall meet the Site Plan review requirements. All San Juan County Spanish Valley Development Ordinances and requirements shall be met in preparing Site Plan applications and in designing and constructing the development. Where applicable, building permits may not be obtained nor shall any site work be performed prior to Site Plan approval.

Development Standards

(A) Open Space and Common Areas

Open Space includes common areas, parks, trails, natural areas and/or farmland that provide and preserve recreational, agricultural, or other similar uses in the PC Zone as approved by the Planning Commission. Common areas include landscaped areas (including landscaping around schools and other civic buildings), athletic fields, parks, natural open spaces and trail corridors, gathering places such as plazas, commons, exterior courtyards, public recreational facilities, landscaped medians or park strips that exceed standards, but do not include landscaped areas contained within the Spanish Valley public street cross sections. The applicable CSP Standards and Project Specific Standards shall govern the use and character of the Open Spaces, including common areas. Each PC Zone shall contain a minimum of 25 percent of the gross acreage in Open Spaces. These areas shall be designated in the applicable Project Plan and separately identified on any applicable final Subdivision Plat or Site Plan. Open Space recorded as a lot or lots in subdivisions or as common area in condominium plats and shall be maintained with open space or conservation easements or such other arrangement as is approved by the Planning Commission in connection with Project Plan or subdivision or condominium approval.

(B) Yard Requirements

Yard requirements shall be determined and governed by the applicable Project Specific Standards established pursuant to the requirements of this Chapter. The following minimum requirements shall apply in the PC Zone:

- 1. Minimum yard areas shall be measured from the front, side and rear lines of lots, condominium private ownership yard areas (where building footprint is not recorded) or from accesses, driveways, or streets (where no property lines or private ownership yard areas exist).
- 2. Buildings may not be located within a public right of way or utility easement.

(C) Fencing, screening, maintaining clear vision along roadways

Fencing, screening and clear vision requirements shall be determined and governed by the applicable Project Specific Standards established pursuant to the requirements of this Chapter. The following requirements shall apply in the PC Zone:

- 1. All mechanical equipment, antennas, loading and utility areas, and trash receptacles shall be screened from street view with architectural features or walls consistent with materials used in the associated buildings as more specifically set forth in the applicable Project Specific Standards.
- 2. Fences and landscape materials, except for mature trees which are pruned at least 7 feet above the ground, shall not exceed 4 feet in height within a 30-foot triangular area formed by the edge of a driveway and the street right-of-way line or within a 30-foot triangular area formed by the right-of-way lines of intersecting streets.

(D) Architectural standards

Architectural requirements shall be determined and governed by the Project Specific Standards established pursuant to the requirements of this Chapter. The following architectural standards and requirements shall apply in the PC Zone.

- 1. Architectural design of buildings and building materials shall be established in the Project Specific Standards.
- 2. All building materials shall be high quality, durable, and low maintenance.
- 3. The applicable Project Specific Standards shall address exterior relief of buildings, design of all sides of buildings, and architectural compatibility of buildings.
- 4. Maximum building heights shall be three stories or 35 feet.

(E) Landscaping requirements

Landscaping requirements shall be determined and governed by the applicable Project Specific Standards established pursuant to the requirements of this Chapter. The following landscaping requirements shall apply in the PC Zone.

- 1. Water-wise landscaping as detailed in the proposed Spanish Valley Water Efficient Landscape ordinance will be required to ensure that the limited water resources available in the region are used wisely and conserved. Specific water-wise landscaping standards which apply to the Spanish Valley Area Plan shall be required.
- 2. The applicable Project Specific Standards shall address the landscaping and proper maintenance of required front, side, and rear yards of lots and private ownership areas in the PC Zone.
- 3. All areas of lots and parcels in the PC Zone not designated for open space, parking, buildings, or other hard surfacing shall be landscaped and properly maintained.
- 4. Designated open space shall remain in a natural condition, cultivated or landscaped, as applicable, and properly maintained in accordance with the proposed Spanish Valley Water Efficient Landscape ordinance. The PC Zone shall be landscaped and properly irrigated and maintained by the applicable property owners in the PC Zone unless otherwise approved by San Juan County. All park strip areas shall be installed by the developer and properly maintained by the applicable property owners in the PC Zone. A plan for funding of on-going maintenance of street landscaping by the property owners shall be presented for approval by Staff at the time of Site Plan approval.

(F) Lighting

Lighting requirements shall be determined and governed by the proposed Spanish Valley Outdoor Lighting and Sign Illumination Requirements.

(G) Other Requirements

The following requirements shall apply in the PC Zone.

- 1. All development areas shall be graded according to San Juan County Code requirements to provide adequate drainage. Buildings shall be equipped with facilities for the discharge of all roof drainage onto the subject lot or parcel.
- 2. Incorporation of Low Impact Design (LID) storm water practices shall be required wherever possible.
- 3. The applicable owners shall properly maintain all private areas of individual lots or parcels.
- 4. The specific requirements of this Chapter may be modified as the County Commission deems appropriate pursuant to the terms of the applicable development agreement.
- 5. All common area improvements including buildings, open space, recreational facilities, roads, fences, utilities, landscaping, walkways, street lights, and signs not specifically dedicated to or accepted for ownership or maintenance by San Juan County shall be perpetually maintained by the applicable owners or their agents through a special taxing district, homeowners association with power to assess and collect fees for maintenance, or other assessment and maintenance mechanisms acceptable to the County Commission.
- 6. Improvements for which San Juan County agrees to accept maintenance responsibility shall be reviewed by the applicable service provider for compliance with adopted standards prior to approval.

Development Agreement

In conjunction with the approval of a PC Zone Plan, Community Structure Plan, and Project Plan, the developer and/or landowner and San Juan County Commission shall enter into one or more Development Agreement(s) reflecting all conditions of approval and terms of the applicable CSP and such other matters as the County Commission and developer/landowner may agree.

The County Commission chair shall sign all Development Agreements and shall only approve the Development Agreement associated with the applicable CSP. Without regard to future amendments, additions or changes to this Ordinance, the County Commission may agree, in such Development Agreements, that the developer/landowner may advance development applications for projects within the applicable CSP pursuant to the planning and approval processes set forth in this chapter, or such other process as is specifically agreed upon pursuant to a Development Agreement approved by the County Commission. Such Development Agreement(s) may further identify a process for approving amendments to an approved PC Zone Plan, CSP, Project Plan, Subdivision Plat or Site Plan, which shall be approved by the County Commission to the extent such a process differs from San Juan County Zoning Code.

Chapter 3: Spanish Valley Residential Flex Planned Community (RF) District

An ordinance clarifying the specific uses and relationships between uses within the *Residential Flex Planned Community* (RF) *District* (RF Zone). The requirements for a Large Planned Community development detailed for the PC Zone shall otherwise apply. See proposed Spanish Valley Zoning Map for applicable locations.

Permitted Uses

A range of residential and housing are the primary uses permitted in this district. Other uses including parks, open space, commercial, business and similar uses shall be permitted within and in proximity to the large gravel pit(s) located in this area, once extraction operations are complete and site mitigation efforts are underway. All development should be planned as part of large-scale and coordinated design and planning efforts. A wide-range of residential uses, including single-family, multi-family, townhomes, employee housing and similar uses may be included as part of mixed-use, transitional development.

Conditional Uses

None

Uses Subject to the Spanish Valley Overnight Accommodations Overlay

- Hotels and Motels
- Commercial Condominiums for short-term rentals
- Bed and Breakfasts (B&Bs), lodges and resorts
- Commercial campgrounds
- All other variations of overnight accommodations intended for nightly rentals¹

Development Standards

The following development standards shall apply in addition to and/or in conjunction with the standards established for Planned Community (PC) developments:

- No non-residential uses within the RF Zone shall be permitted within 100' of an adjacent residential district boundary or an existing residential use. Residential uses within the RF Zone should be designed and located as transitions to adjacent to nearby residential neighborhoods and uses.
- 2. Maximum height should be a maximum of three stories or 35 feet to help preserve views.
- 3. A minimum 50 foot buffer shall be provided between Residential Flex uses and the top of bank for the Pack Creek drainage; a minimum buffer of 25 feet shall be provided

¹ Ibid.

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Chapter 4: Spanish Valley Business Flex Planned Community (BF) District

An ordinance clarifying the specific uses and relationships of uses within the *Business Flex Planned Community (BF) District (BF Zone)*. Unless specifically mentioned in this chapter, the requirements for Planned Community development detailed for the PC Zone shall apply. See proposed Spanish Valley Zoning Map for applicable locations.

Permitted Uses

A wide-range of business operations shall be the primary uses. These shall include business parks, large-format commercial and office uses, ancillary and support uses and smaller-scale commercial uses as appropriate. A range of residential uses, including employee housing, short-term visitor housing and similar specialty residential uses may be included as part of large-scale, coordinated and flexible business-centric developments within the BF Zone.

Conditional Uses

None.

Uses Subject to the Spanish Valley Overnight Accommodations Overlay

- Hotels and Motels
- Commercial Condominiums for short-term rentals
- Bed and Breakfasts (B&Bs), lodges and resorts
- Commercial campgrounds for motorized and/or non-motorized users
- All other variations of overnight accommodations intended for nightly rentals²

Development Standards

The following development standards shall apply in addition to and/or in conjunction with the standards established for Planned Community developments:

- 1. No business or commercial uses shall be permitted within 500 feet of an adjacent residential district. Residential uses are permitted throughout the BF District but should be concentrated in the eastern extents of the area to provide transitions with nearby and adjacent residential neighborhoods and uses.
- 2. Maximum building height should generally be a maximum of three stories or 35 feet. This will help preserve views and reduce the visual impact of BF Zone development.
- 3. A minimum 50 foot buffer shall be provided between Business Flex uses and the top of bank for the Pack Creek drainage; a minimum buffer of 25 feet shall be provided between Business Flex uses and top of bank for smaller drainages.

² Overnight rentals in residential neighborhoods and other zones of the Spanish Valley Zoning Map are addressed in separate San Juan County ordinances.

4. One truck stop is Truck stops are specifically permitted as a-conditional uses in theis Business Flex district south of Pack Creek Cutoff Road. No residential use shall be permitted within 500 feet of such this use. Specific site development and environmental controls shall be established as part of approving the preliminary and final plat plan, with a requirement of protecting the health, safety and welfare of the community.

Chapter 5: Spanish Valley Highway Flex Planned Community (HF) District

An ordinance clarifying the specific uses and relationships of uses within the *Highway Flex Planned Community (HF) District* (HF Zone). Unless specifically mentioned in this chapter, the requirements for a Large Planned Community development detailed for the PC Zone shall otherwise apply. See proposed Spanish Valley Zoning Map for applicable locations.

Permitted Uses

The wide range of commercial uses detailed in the Highway Commercial Zone shall apply. These uses shall primarily be developed as part of large-scale, coordinated and flexible commercial-centric developments. A wide-range of residential uses, including employee housing, short-term visitor housing, and similar uses may be included as part of large-scale, coordinated and flexible commercial-centric developments.

Conditional Uses

None.

Uses Subject to the Spanish Valley Overnight Accommodations Overlay

- Hotels and Motels
- Commercial Condominiums for short-term rentals
- Bed and Breakfasts (B&Bs), lodges and resorts
- Commercial campgrounds
- All other variations of overnight accommodations intended for nightly rentals³

Development Standards

The following development standards shall apply in addition to and/or in conjunction with the standards established for Highway Commercial District:

No Highway Flex uses shall be permitted within 500 feet of an adjacent residential district unless U.S. Highway 191 separates the two uses.

- 1. Residential uses should generally be concentrated in discrete rincons/alcoves lo0cated along the cliff slopes on the west side of U.S. Highway 191 to separate those uses from other uses in the HF Zone.
- 2. Maximum building height should generally be a maximum of three stories or 35 feet to help preserve views.
- 3. A minimum 50 foot buffer shall be provided between Highway Flex uses and the top of bank for the Pack Creek drainage; a minimum buffer of 25 feet shall be provided between Highway Flex uses and top of bank for smaller drainages.

PC RECOMMENDATION

³ Ibid.

Chapter 6: Spanish Valley Highway Commercial (HC) District

An ordinance creating the *Spanish Valley Highway Commercial* (HC) *District* (HC Zone) of the San Juan County Zoning Ordinance for the purpose of controlling development in the nonfederal lands in the Spanish Valley within San Juan County. See the proposed Spanish Valley Zoning Map for applicable locations and the Land Use Plan in the *San Juan County Spanish Valley Area Plan* (adopted April 17, 2018) for a general description.

Purpose
Uses
Conditional Uses
Special Provisions
Signs
Constrained Lands
District Standards
Subdivision Standards
Streets
Sidewalks and Trails
Easements
Drainage
Water Supply
Signs

Purpose

To provide a district where highway commercial uses along U.S. Highway 191 are permitted, as supported in the *San Juan County Spanish Valley Area Plan (2018)* and *San Juan County General Plan (2018)*. Specific uses should include establishments offering goods and services to motorists, and provide for non-pedestrian-oriented retail, wholesale, service and repair activities which do not contribute to the creation of unattractive, congested and unsafe highway conditions, with access provided primarily from driveways linking to east/west arterial roads linked to U.S. Highway 191, from UDOT-approved access driveways on U.S. Highway 191 in the long-term.

Permitted Uses

The following is a list of typical permitted uses. The list is not exclusive. Any use not specifically listed but determined by the Planning Commission to be similar in purpose, intent or use shall be permitted.

- Banks and other financial institutions including savings, loan, and finance/mortgage institutions
- Barber shops, beauty shops and other personal service uses
- New and used automobile sales and rentals

- Hotels, motels, commercial condos, bed and breakfasts (B&Bs), commercial campgrounds and all other variations of overnight accommodations intended for nightly rentals under 40,000 square feet structure and maximum ten acre site
- Drive-in or drive-through uses
- Automobile fuel sales and associated convenience stores
- Automobile service stations including minor and major auto repair work, providing all repair work is conducted wholly within a completely enclosed building.
- Auto accessories, farm machinery and equipment sales
- Nurseries and greenhouses
- Mobile home sales
- Restaurants
- Groceries/ Supermarkets
- Live/work units
- General Retail/Services
- Movie theaters and similar entertainment uses
- Bowling alleys and other commercial recreation facilities
- Accessory buildings and uses
- New and used boat and other marine or sport equipment sales and service,
- Customary accessory buildings and uses
- Enclosed storage, flex-office and similar uses
- Governmental facilities
- Commercial, civic, institutional and business campuses
- Electric vehicle charging stations, including but not limited to EV charging station, rapid charging station, battery exchange stations
- Bus terminals
- Day care centers, nursing or convalescent homes, and health care facilities
- Retail sales and services such as building materials, hardware and farm supply outlets
- Offices and related business activities
- Residential units above the first floor of primary uses (owner occupied or long-term lease/rental only)

Conditional Uses

- Any use encompassing buildings or structures in excess of 40,000 square feet
- Any project in excess of 10-acres
- Hotels, motels, commercial condos, bed and breakfasts (B&Bs), commercial campgrounds and all other variations of overnight accommodations intended for nightly rentals exceeding 40,000 square feet structure and ten acre site
- Small-scale, local retail and service businesses such as, cafes, green grocers, day care centers, boutiques, dry cleaners and similar goods and services
 - Shall only be permitted as clustered, pre-designed centers that area minimum of three -acres in extent with limited and controlled access points from the adjacent street, coordinated and shared parking, etc.

• Truck stops shall be considered as conditional uses for the portion of the HC Highway Commercial District south of Ken's Lake Cutoff Road only. No residential uses shall be permitted within 500 feet of this segment of the BF Zone., and no more than one truck stop shall be permitted within the BF Zone. Specific site development and environmental controls shall be established as part of the conditional use, preliminary plat and final plat approval process, with a focus on protecting the health, safety and welfare of the nearby residents and the community as a whole. All local, county, state and federal laws shall be considered as part of such review. No more than one truck stop may be located along US 191 within the San Juan County portion of the Spanish Valley.

Uses Subject to the Spanish Valley Overnight Accommodations Overlay⁴

- Hotels and Motels
- Commercial Condominiums for short-term rentals
- Bed and Breakfasts (B&Bs), lodges and resorts
- Commercial campgrounds
- All other variations of overnight accommodations intended for nightly rentals

Special Provisions

- Applications for conditional uses are required to provide detailed site plan drawings (Site Plan) of their proposed use as follows:
 - o Format size not less than 8-1/2" x 11" or greater than 24" x 36".
 - Precise dimension at a standard scale.
 - Location of all existing structures and improvements (buildings, roads, fences, ditches and canals, utility systems) and other information as required by Planning Commission.
 - Proposed methods of providing utility needs including water, sewer, electrical, and fuel services, vehicular access and parking, and appropriate methods for dealing with any special site problems such as storm water drainage.
- No buildings used for commercial or industrial purposes shall be erected within 50 feet
 of an existing residential building or a residential district boundary. Buildings used for
 commercial and industrial purposes that are located within 100 feet of a residential
 district boundary shall not exceed the height limitations of the corresponding residential
 district.
- All Highway Commercial uses must have direct frontage and/or a physical parcel connection by street to U.S. Highway 191. Sites lacking such relationships will be limited to uses and development conditions of the adjacent Spanish Valley Residential District.

Lot Design Standards

All development in the HC Zone shall be subject to the following lot design standards, which generally allow for a variety of uses and building types while maintaining the overall character

⁴ Ibid.

of a highway commercial district. This approach promotes better site layout and development relationships that match existing and proposed infrastructure investments.

Minimum Requirements

Every building erected or installed must be located on, and every plat submitted for approval must show, a lot or building parcel that meets the minimum requirements of at least one use permitted under this chapter, based on underlying zoning and subdivision type. No minimum lot size is required in the highway commercial district.

Every building and lot must have direct access to a public street or frontage road. All structures must be located on lots or parcels that provide safe and convenient access for servicing, fire protection and required on-site parking. No lot shall be approved that does not meet the minimum lot area requirements of this chapter except in the following cases:

- 1. Nonconforming lots
- 2. Public Utilities

The uses and densities listed in this chapter are allowed by right unless otherwise expressly stated. Each project must comply with all of the applicable development standards of this chapter.

Constrained Lands

Constrained lands include lands with natural slopes greater than 30 percent, jurisdictional wetlands, lands in the 100-year floodplain, public drinking water supply sources (recharge areas for wells and aquifers), lands affected by unmitigable geo-hazards, riparian habitats, and archeological sites.

Constrained lands in all HC Zone developments shall be identified on plats and remain unoccupied by buildings or impervious surfaces.

Land Suitability

Land deemed to be environmentally unsuitable shall not be platted for residential occupancy, or for such other commercial or industrial uses as may increase danger to health, life, or property, or aggravate erosion or flood hazard. Such land within the plat shall be restricted for such uses as shall not be endangered by periodic or occasional inundation or shall not produce unsafe living conditions.

The County shall not approve the subdivision of land if it is determined that the site is not suitable for platting and development purposes.

District Standards

For all principal structures in the HC Zone, the front yard, side and rear yards facing the highway, other streets and within 25 feet of a residential use or residential district shall be

landscaped in accordance with the requirements of the Water Efficient Landscape chapter (Chapter 7) of the San Juan County Land Use Ordinance.

Subdivision Standards

Applicability

All plats and subdivision of land within the HC Zone shall conform to the following rules and regulations.

Lot Configuration

The lot size, width, depth, shape and orientation, and the minimum building setback lines shall be appropriate for the location of the subdivision and for the type of development and use contemplated and shall not be less than those specified as minimum standards by the HC Zone. The depth and width of properties shall be adequate to provide for the off-street service, parking facilities and fire/safety requirements required in the San Juan County Zoning Ordinance.

Side Lot Lines

Side lot lines shall be substantially at right angles to street lines unless otherwise approved by the Planning Commission.

Street Frontage Required

Each new lot or building tract shall front upon a public street.

Double Frontage Lots

Double frontage lots shall be avoided, except where essential to provide separation from traffic or to overcome specific disadvantages of topography and orientation.

Flag Lots

Flag-shaped or panhandle shaped lots may be created if all of the following requirements are met:

- 1. The lot provides access to a residential or agricultural use.
- 2. The lot has at least 20 feet of frontage on a dedicated public street, which frontage served as access only to the subject lot or parcel.
- 3. The "handle" portion of the lot is at least 20 feet in width, and not more than 250 feet in length.
- 4. The body of the lot meets the lot area and lot width and setback requirements of the applicable TYPE.

Large Lots

Where the area is divided into larger lots than for normal San Juan County building sites and, in the opinion of the Planning Commission, any or all of the tracts are susceptible to being re-subdivided, the original subdivision shall be such that the alignment of future street dedications may conform to the general street layout in the surrounding area and so

that the larger tracts may be later subdivided in conformance with the requirements of this chapter and the minimum standards specified by the applicable zoning district.

Streets

Applicability

All developers shall be required to construct streets in accordance with requirements of the San Juan County Code requirements.

Street Layout

Unless otherwise approved by the Planning Commission, provisions shall be made for the extension of streets. All streets shall bear a logical relationship to the topography and to the location of existing or planned streets on adjacent properties. Adequate local streets shall be provided to accommodate the subdivision and provide access to lots. The arrangement of streets in a subdivision shall either:

- 1. Provide for the continuation or appropriate projection to existing principal streets in surrounding areas; or
- 2. Conform to a plan for a neighborhood or planned unit development approved by the Planning Commission to meet a particular situation where topographical or other conditions make continuance or conformance to existing streets impracticable or where neighborhood design makes a varied plan appropriate.

Street Connections

The system of streets designated for a subdivision, except in unusual cases, must connect with streets already dedicated in adjacent subdivision(s); and where no adjacent connections are platted, must in general be the reasonable projection of streets in the nearest subdivided tracts, and must be continued to the boundaries of the tract subdivided, so that other subdivisions may connect therewith. Reserve strips of land controlling access to or egress from other property or to or from any street or alley or having the effect of restricting or damaging the adjoining property for subdivision purposes shall not be permitted in any subdivision unless such reserve strips are conveyed to San Juan County in fee simple.

Half Right-of-Way (R.O.W.)

Half streets shall be prohibited except where essential to the reasonable development of the subdivision and where the Planning Commission finds it will be practicable to require the dedication for the other half of a street when adjoining property is subdivided.

Street Intersections

More than two streets intersecting at a point shall be avoided, except where it is impractical to secure a proper street system otherwise. Intersections shall be as near 90 degrees as possible and in no cases shall the intersection angle being less than 60 degrees.

Street Jogs

Non-intersecting streets with centerline offset of less than 125 feet shall not be approved.

Dead-End Streets

Dead-end streets, except for cul-de-sacs, shall be prohibited unless they are designed to connect with future streets on adjacent lands that have not been platted. In cases where these types of dead-end streets are allowed, a temporary turnaround with a minimum radius of 100 feet shall be constructed.

Cul-de-sacs

Cul-de-sacs shall meet the San Juan County Zoning Ordinance requirements. Ordinarily, cul-de-sacs are discouraged as they do not result in a continuity of existing streets or streets pattern and may be used only where unusual drainage or land ownership configurations exist that make other designs impractical.

Highway Access Permit

A Highway Access Permit must be approved by the Utah Department of Transportation (UDOT) for each new property or subdivision with direct access to a federal or state highway. Turn lanes, frontage road(s), curb and gutter may be required along the entire highway frontage if required by UDOT.

Street Design Standards

Street and alley widths, curves, grades design speed and centerline radius shall meet San Juan County Zoning Ordinance requirements.

Street Names and Numbers

All street names shall be as established subject to approval of San Juan County Zoning Ordinance requirements. When new streets are in alignment with existing streets, any new streets shall be named according to the existing streets with which they correspond. Streets which do not fit into an established street-naming pattern shall be named in a manner which will not duplicate or be confused with existing streets within the Spanish Valley Area Plan or its environs.

Street lighting

Street Lighting shall conform to San Juan County Zoning Ordinance requirements. The developer shall pay the costs of purchasing and installing all street lighting equipment. Street lighting design plans shall be subject to the approval of the County Engineer. The type of equipment, method of installation and location of the wiring and light poles shall meet the minimum standards and requirements of the electric company from which electricity is to be purchased. All intersections with a major collector street shall have at least one streetlight.

Sidewalks and Trails

<u>Applicability</u>

This section is intended to ensure adequate pedestrian access is available to serve uses that need and benefit from such access. If a builder or property owner believes that a proposed use does not need or benefit from pedestrian access, a written request for interpretation may be submitted to the Zoning Administrator describing the use and explaining why pedestrian access should not be required as a condition of the building permit for the proposed use.

Trails

Trails shall be designed as single track and multi-use trails depending on the specific need and conform to the standards in Table 6-1.

Table 6-1
Trail Design Standards

	Cross- Mi		Min. Min.	Clearing		Preferred Surface Materials			
	Slope Range	Trail Width	R.O.W. Width	horizontal	vertical	natural	crushed stone	asphalt	concrete
Single- track Trails	0-20%	3'	6'	1.5' each side of trail	10'	Yes	Yes	No	No
Multi-use Trails	0-10%	12'	15'	1.5' each side of trail	10'	Yes	Yes	Yes	Yes

Easements

Utility Easements Required

Utility easements shall be required unless otherwise approved by the Planning Commission and in commercial and industrial districts.

Minimum Width

The minimum rights-of-way width of each utility easement shall be 5 feet or as otherwise provided according to San Juan County Zoning Ordinance requirements.

Fire Lanes and Emergency Access Easements

Fire lanes and emergency access easements shall be provided according to San Juan County Zoning Ordinance requirements

Drainage Easements

When a proposed subdivision is traversed by an irrigation ditch or channel, natural creek or stream or a proposed drainage easement, an easement shall be provided sufficient for drainage and to allow for maintenance of the drainage system.

Trail Easements

When a proposed subdivision is traversed by a public trail shown on an adopted plan or when the Planning Commission finds that a trail easement can better serve the proposed development than a sidewalk, a minimum 15-foot wide easement shall be provided sufficient for public trail construction, maintenance and access purposes.

Adjoining Areas

When easements in areas adjoining proposed subdivisions are necessary to provide adequate drainage thereof or to serve such subdivisions with utilities, the developer shall obtain such easements.

Drainage

Applicability

Applicants shall provide, at applicant's expense, drainage structures in accordance with the requirements of the San Juan County Zoning Ordinance requirements, which will become integral parts of the existing street or roadway drainage system. The dimensions of all drainage structures must meet San Juan County Zoning Ordinance requirements. Design shall be based on environmentally sound site planning and engineering techniques.

It is especially critical that storm water management systems be designed for an entire drainage basin rather than just for specific sites. If improvements are identified and necessary downstream of the proposed development and no approved capital improvement plan exists to address the necessary improvement, the applicant shall be required to demonstrate that such existing drainage features are adequate to serve the applicant's anticipated development and to protect the public health, safety, and general welfare at full build out under existing zoning. Where such demonstration is not made, the applicant shall be required to install such necessary improvements and may seek pro-rata reimbursement from future downstream development.

Minimum Standards

A. Natural and Historic Drainage Ways

All historic flood and drainage ways shall be protected from alteration such that their primary function as storm water facilities shall be upheld.

B. 100-Year Storm

All drainage and flood control facilities shall be designed to handle the calculated difference between historic flows and the anticipated post-development 100-year frequency storms for maximum period of intensity over the entire drainage basin which the subdivision serves. The "100-year storm" referred to herein shall mean that storm run-off is calculated on the basis of a fully developed watershed.

C. Erosion

Where free fall of water occurs, satisfactory means shall be provided to prevent erosion of soil. Where required, culvers shall have concrete head walls and wing walls.

D. Catch Basins

Catch basins shall be constructed in accordance with the San Juan County Zoning Ordinance requirements.

E. Engineered Design

All drainage shall be designed by a Utah licensed professional engineer and approved according to San Juan County Zoning Ordinance requirements.

Water Supply

General

New development shall provide water supply that is sufficient in terms of quality, quantity and dependability for the proposed development. In making its determination as to whether the proposed water supply meets this standard, the decision-making body shall give substantial weight to the recommendations of state, County and applicable service district authorities and their associated standards. All water systems shall be provided by or through approved water and sewer service agencies and meet all applicable requirements of the San Juan County Zoning Ordinance requirements.

Municipal and District Water Systems

If all or part of a proposed development is within the jurisdiction of an approved public water system, then the applicant must obtain a written certification from the public water service provider stating that it is able to provide an adequate supply of drinking water with adequate quantity, quality and sufficient pressure to meet the needs of the proposed development based on the projected water usage of the development. Individual or common wells or other private water systems shall be permitted only when the subdivision boundary is outside the jurisdiction of an approved public water system able to serve the development.

Signs

See Spanish Valley US-191 Highway Commercial Sign Requirements (Chapter 9)

Chapter 7: Spanish Valley Water Efficient Landscape Requirements

An ordinance establishing minimum water efficient landscape requirements for the non-federal lands in the Spanish Valley within San Juan County. See Land Use Plan on page 28 of the San Juan County Spanish Valley Area Plan (adopted April 17, 2018) for a map and general description.

Purpose

Definitions

Applicability of Water Efficient Landscape Ordinance

Landscape Design Standards

Irrigation Design Standards

Landscapes in New Single-family Residential Developments

Prohibition on Restrictive Covenants Requiring Turf

Landscapes in Commercial, Flex and Civic/Institutional Developments

Projects

Plan Review and Construction Inspection for Commercial, Industrial, and Institutional Projects

Purpose

The purpose of this ordinance is to protect and enhance the community's environmental, economic, recreational, and aesthetic resources by reducing water waste and establishing a structure for designing, installing and maintaining water efficient landscapes in the San Juan County Spanish Valley.

Definitions

The following definitions shall apply to this ordinance:

<u>Bubbler</u>: An irrigation head that delivers water to the root zone by "flooding" the planted area, usually measured in gallons per minute. Bubblers exhibit a trickle, umbrella or short stream pattern.

<u>Check Valve</u>: A device used in sprinkler heads or pipe to prevent water from draining out of the pipe through gravity flow.

<u>Controller</u>: A device used in irrigation systems to automatically control when and how long sprinklers or drip systems operate.

<u>Drip Emitter</u>: Drip irrigation fittings that deliver water slowly at the root zone of the plant, usually measured in gallons per hour.

<u>Grading Plan</u>: The Grading Plan shows all finish grades, spot elevations as necessary and existing and new contours with the developed landscaped area.

<u>Ground Cover</u>: Material planted in such a way as to form a continuous cover over the ground that can be maintained at a height not more than twelve (12) inches.

Hardscape: Patios, decks and paths. Does not include driveways and sidewalks.

<u>Irrigation Plan</u>: The irrigation plan shows the components of the irrigation system with water meter size, backflow prevention, precipitation rates, flow rate and operating pressure for each irrigation circuit, and identification of all irrigation equipment.

<u>Landscape Architect</u>: A person who holds a professional license to practice landscape architecture in the state of Utah. Only a Landscape Architect can legally create commercial landscape plans.

<u>Landscape Designer</u>: A person who may or may not hold professional certificates for landscape design/architecture and cannot legally create commercial landscape plans. Landscape Designers generally focus on residential design and horticultural needs of home landscapes.

<u>Landscape Plan Documentation Package</u>: The preparation of a graphic and written criteria, specifications, and detailed plans to arrange and modify the effects of natural features such as plantings, ground and water forms, circulation, walks and other features to comply with the provisions of this ordinance. The Landscape Plan Documentation Package shall include a project data sheet, a Planting Plan, an Irrigation Plan, and a Grading Plan.

<u>Landscape Zone</u>: A portion of the landscaped area having plants with similar water needs, areas with similar microclimate (i.e., slope, exposure, wind, etc.) and soil conditions, and areas that will be similarly irrigated. A landscape zone can be served by one irrigation valve, or a set of valves with the same schedule.

<u>Landscaping</u>: Any combination of living plants, such as trees, shrubs, vines, ground covers, flowers, or grass; natural features such as rock, stone, or bark chips; and structural features, including but not limited to, fountains, reflecting pools, outdoor artwork, screen walls, fences or benches.

<u>Mulch</u>: Any material such as rock, bark, wood chips or other materials left loose and applied to the soil.

Park Strip: A typically narrow landscaped area located between the back-of-curb and sidewalk.

<u>Planting Plan</u>: A Planting Plan shall clearly and accurately identify and locate new and existing trees, shrubs, ground covers, turf areas, driveways, sidewalks, hardscape features, and fences.

<u>Pop-up Spray Head</u>: A sprinkler head that sprays water through a nozzle in a fixed pattern with no rotation.

<u>Precipitation Rate</u>: The depth of water applied to a given area, usually measured in inches per hour.

<u>Pressure Regulating Valve</u>: A valve installed in an irrigation mainline that reduces a higher supply pressure at the inlet down to a regulated lower pressure at the outlet.

<u>Pressure Compensating</u>: A drip irrigation system that compensates for fluctuating water pressure by only allowing a fixed volume of water through drip emitters.

<u>Rotor Spray Head</u>: A sprinkler head that distributes water through a nozzle by the rotation of a gear or mechanical rotor.

<u>Runoff</u>: Irrigation water that is not absorbed by the soil or landscape area to which it is applied, and which flows onto other areas.

<u>Spray Sprinkler</u>: An irrigation head that sprays water through a nozzle.

<u>Stream Sprinkler</u>: An irrigation head that projects water through a gear rotor in single or multiple streams.

Turf: A surface layer of earth containing mowed grass with its roots.

<u>Water-Conserving Plant</u>: A plant that can generally survive with available rainfall once established although supplemental irrigation may be needed or desirable during spring and summer months.

Applicability of Water Efficient Landscape Ordinance

The provisions of this ordinance shall apply to all new and rehabilitated landscapes for public agency projects, private development projects, developer-installed landscape projects in multi-family and single-family residential projects, and homeowner provided landscape improvements within the front, side, and rear yards of single and two-family dwellings.

Landscape Design Standards

- A. Plant Selection. Plants shall be well-suited to the microclimate and soil conditions at the project site. Both native and locally-adapted plants are acceptable. Plants with similar water needs shall be grouped together as much as possible.
 - 1. Areas with slopes greater than 30% shall be landscaped with deep-rooting, water- conserving plants for erosion control and soil stabilization.
 - 2. Park strips and other landscaped areas less than eight (8) feet wide shall be landscaped with water-conserving plants, that do not include turf.
- B. Mulch. After completion of all planting, all irrigated non-turf areas shall be covered with a minimum four (4) inch layer of mulch to retain water, inhibit weed growth, and moderate soil temperature. Non-porous material shall not be placed under the mulch.
- C. Soil Preparation. Soil preparation will be suitable to provide healthy growing conditions for the plants and to encourage water infiltration and penetration. Soil preparation shall include scarifying the soil to a minimum depth of six (6) inches and amending the soil with organic material as per specific recommendations of the Landscape Designer/Landscape Architect based on the soil conditions.
- D. Tree Selection. Tree species shall be selected based on growth characteristics and site conditions, including available space, overhead clearance, soil conditions, exposure, and desired color and appearance. Trees shall be selected as follows:
 - 1. Broad canopy trees shall be selected where shade or screening of tall objects is desired;
 - 2. Low-growing trees shall be selected for spaces under utility wires;
 - 3. Select trees from which lower branches can be trimmed in order to maintain a healthy growth habit where vision clearance and natural surveillance is a

- concern;
- 4. Narrow or columnar trees shall be selected where awnings or other building features limit growth, or where greater visibility is desired between buildings and the street for natural surveillance;
- 5. Street trees shall be planted within existing and proposed park strips, and in sidewalk tree wells on streets without park strips. Tree placement shall provide canopy cover (shade) and avoid conflicts with existing trees, retaining walls, utilities, lighting, and other obstacles; and
- 6. Trees less than a two-inch caliper shall be double-staked until the trees mature to a two-inch caliper.

Irrigation Design Standards

- A. Pressure Regulation. A pressure regulating valve shall be installed and maintained by the consumer if the static service pressure exceeds 80 pounds per square inch (psi). The pressure-regulating valve shall be located between the meter and the first point of water use, or first point of division in the pipe, and shall be set at the manufacturer's recommended pressure for the sprinklers.
- B. Irrigation Controller. Landscaped areas shall utilize a WaterSense labeled smart irrigation controller which automatically adjusts the frequency and/or duration of irrigation events in response to changing weather conditions. All controllers shall be equipped with automatic rain delay or rain shut-off capabilities.
- C. Each valve shall irrigate a landscape with similar site, slope and soil conditions and plant materials with similar watering needs. Turf and non-turf areas shall be irrigated on separate valves. Drip emitters and sprinklers shall be placed on separate valves.
- D. Drip emitters or a bubbler shall be provided for each tree. Bubblers shall not exceed 1.5 gallons per minute per device. Bubblers for trees shall be placed on a separate valve unless specifically exempted by the County due to the limited number of trees on the project site.
- E. Drip irrigation or bubblers shall be used to irrigate plants in non-turf areas.
- F. Pop-up spray heads shall be at a minimum of four (4) inches in height to clear turf.
- G. Sprinklers shall have matched precipitation rates with each control valve circuit.
- H. Sprinkler heads shall be attached to rigid lateral lines with flexible material (swing joints) to reduce potential for breakage.
- Check valves shall be required where elevation differences cause low-head drainage. Pressure compensating valves and sprinklers shall be required where a significant variation in water pressure occurs within the irrigation system due to elevation differences.
- J. Filters and end flush valves shall be provided as necessary for drip irrigation lines.
- K. Valves with spray or stream sprinklers shall be scheduled to operate between 6 p.m. and 10 a.m. to reduce water loss from wind and evaporation.
- L. Program valves for multiple repeat cycles where necessary to reduce runoff, particularly on slopes and soils with slow infiltration rates.

Landscapes in New Single-family Residential Developments

- A. Homebuilders and/or developers subdividing lots and/or constructing new single-family residential homes shall offer a water-efficient landscaping option to prospective home buyers. The water-efficient landscaping option shall meet the Landscape Design Standards and Irrigation Design Standards of this ordinance, and the turf area shall not exceed 10% of the total landscaped area or 1,000 square feet, whichever is less.
- B. Homebuilders and/or developers who construct model homes for a designated subdivision shall have at least one model home with water-efficient landscaping. The water-efficient landscaping option shall meet the Landscape Design Standards and Irrigation Design Standards of this ordinance, and the turf area shall not exceed 10% of the total landscaped area or 1,000 square feet, whichever is less.
- C. Model homes shall include an informational brochure on water-efficient landscaping.

Prohibition on Restrictive Covenants Requiring Turf

- A. Any Homeowners Association governing documents, such as bylaws, operating rules, covenants, conditions, and restrictions that govern the operation of a common interest development, are void and unenforceable if they:
 - 1. Require the use of turf in landscape areas less than 8 feet wide or require turf in other areas that exceed 10% of the landscaped area; or
 - 2. Prohibit, or include conditions that have the effect of prohibiting, the use of water-conserving plants as a group; or
 - 3. Have the effect of prohibiting or restricting compliance with this ordinance or other water conservation measures.

Landscapes in Commercial, Flex and Civic/Institutional Developments

Commercial, Flex and Civic/Institutional landscapes shall meet the Landscape Design Standards and Irrigation Design Standards of this ordinance, and the turf area shall not exceed 10% of the total landscaped area or 1,000 square feet, whichever is less, outside of active recreation areas such as playfields and sport fields.

Documentation for Commercial, Flex and Civic/Institutional Projects

Landscape Plan Documentation Package. A copy of a Landscape Plan Documentation Package shall be submitted to and approved by the County prior to the issue of any permit. A copy of the approved Landscape Plan Documentation Package shall be provided to the property owner or site manager and to the local retail water purveyor. The Landscape Plan Documentation Package shall be prepared by a registered landscape architect and shall consist of the following items:

- A. Project Data Sheet. The Project Data Sheet shall contain the following:
 - 1. Project name and address;
 - 2. Applicant or applicant agent's name, address, phone number, and email address;
 - 3. Landscape architect's name, address, phone number, and email address; and
 - 4. Landscape contractor's name, address, phone number and email address, if available at this time.

- B. Planting Plan. A detailed planting plan shall be drawn at a scale that clearly identifies the following:
 - 1. Location of all plant materials, a legend with botanical and common names, and size of plant materials;
 - 2. Property lines and street names;
 - 3. Existing and proposed buildings, walls, fences, utilities, paved areas and other site improvements;
 - 4. Existing trees and plant materials to be removed or retained;
 - 5. Scale: graphic and written;
 - 6. Date of design;
 - 7. Designation of landscape zones, and
 - 8. Details and specifications for tree staking, soil preparation, and other planting work.
- C. Irrigation Plan. A detailed irrigation plan shall be drawn at the same scale as the planting plan and shall contain the following information:
 - 1. Layout of the irrigation system and a legend summarizing the type and size of all components of the system, including manufacturer name and model numbers;
 - 2. Static water pressure in pounds per square inch (psi) at the point of connection to the public water supply;
 - Flow rate in gallons per minute and design operating pressure in psi for each valve and precipitation rate in inches per hour for each valve with sprinklers, and
 - 4. Installation details for irrigation components.
- D. Grading Plan. A Grading Plan shall be drawn at the same scale as the Planting Plan and shall contain the following information:
 - 1. Property lines and street names, existing and proposed buildings, walls, fences, utilities, paved areas and other site improvements, and
 - 2. Existing and finished contour lines and spot elevations as necessary for the proposed site improvements.

Plan Review and Construction Inspection for Commercial, Industrial, and Institutional Projects

- A. As part of the Building Permit approval process, a copy of the Landscape Plan Documentation Package shall be submitted to San Juan County staff for review and approval before construction begins.
- B. All installers and designers shall meet state and local license, insurance, and bonding requirements, and be able to show proof of such.
- C. Following construction and prior to issuing the approval for occupancy, an inspection shall be scheduled with the San Juan County Building Inspector to verify compliance with the approved landscape plans. The Certificate of Substantial Completion shall be completed by the property owner, contractor or landscape architect and submitted to the County.
- D. San Juan County reserves the right to perform site inspections at any time before, during

or after the irrigation system and landscape installation, and to require corrective measures if requirements of this ordinance are not satisfied.

Chapter 8: Outdoor Lighting and Sign Illumination Standards

An ordinance establishing outdoor lighting and design Illumination standards in order to preserve highly-valued dark skies in the region. The ordinance applies to the non-federal lands located in the Spanish Valley within San Juan County. See Spanish Valley Zoning Map for the extents of applicability.

Permitted Signs Illumination
Scope and Applicability
Definitions
Fully Shielded Fixture Requirements
Total Light Output
Lighting Hours
Lighting Color
Specialized Outdoor Lighting Conditions and Standards
Application and Review Procedures
Amortization of Nonconforming Outdoor Lighting
Additional Images

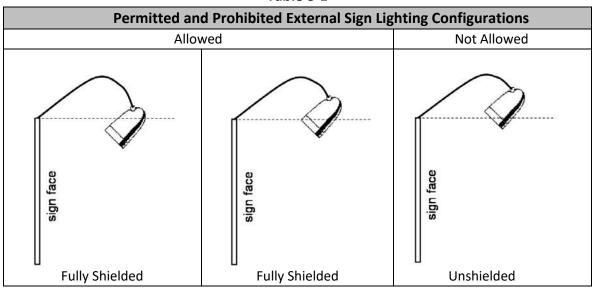
Permitted Sign Illumination

Signs may be unlighted, lighted externally, lighted internally, or backlit. All sign lighting must be designed, directed, and shielded in such a manner that the light source is not visible beyond the property boundaries where the sign is located. Lighting for signs must be directed such that only the sign face is illuminated. All lighted signs must have stationary and constant lighting. All sign lighting is included in the calculation of total light output for a property.

A. Standards for Externally Illuminated Signs:

- Lighting for externally illuminated signs must be aimed and shielded so that light is directed only onto the sign face and does not trespass onto adjacent streets, roads or properties or into the night sky.
- Lighting for externally illuminated signs must be mounted at the top of the sign (or within 2 feet of the top of a wall mounted sign), except for freestanding monument style signs which may be illuminated by ground mounted lighting.
- Lighting shall consist of no more than four (4) individual fixtures (or lamps) per sign face and produce a maximum of 40,000 lumens per fixture.
- All sign lighting shall be included in the calculation of total light output.
- Table 8-1 shows permitted external sign lighting configurations.

Table 8-1



- B. Standards for Internally Illuminated Signs:
 - Only sign text areas and logos may be illuminated on an internally illuminated sign.
 - Internally illuminated signs shall use semi-opaque materials for sign text and logos such that the light emanating from the sign is diffused. Transparent or clear materials are not allowed for sign text and logos. Non-text portions of the sign (e.g., background and graphics other than the logo) shall be made of completely opaque material.
- C. Standards for Backlit Signs:
 - The light source shall not be visible.
 - Backlit signs shall only allow indirect illumination to emanate from the sign. For example, signs that create a "halo" effect around sign copy are allowed.
- D. Standards for Illuminated Window Signs
 - Businesses may display a maximum of two (2) illuminated window signs positioned to be primarily visible outside the business structure.
 - Illuminated window signs shall not exceed four (4) square feet in area.
 - Illuminated window signs shall not be illuminated when the business is closed.

Outdoor Lighting

- A. Encourage outdoor lighting practices that will minimize light pollution, glare, light trespass and sky glow to curtail the degradation of the nighttime visual environment;
- B. Prevent lighting nuisances on properties located in and adjacent to Grand County;
- C. Promote energy conservation;
- D. Improve night-time safety, utility, security, and productivity;
- E. Develop an attractive nighttime appearance in the County;

- F. Minimize lighting health risks arising from inappropriate quantities and qualities of lighting;
- G. Prevent unnecessary or inappropriate outdoor lighting;
- H. Minimize nighttime impacts on nocturnal wildlife;
- I. Facilitate the economic development potential of astro-tourism, and the enhancement of the visitor experience in the Moab Area;
- J. Maintain the rural atmosphere of the County; and
- K. Encourage quality outdoor lighting through the use of efficient bulbs and light sources, fully shielded light fixtures, and limits on the location and uses of outdoor lighting.

Scope and Applicability

- A. All lighting should be consistent with and promote the Purposes set forth in Section [6.6.1].
- B. All exterior outdoor lighting installed after the effective date of this section in all zones in the County shall conform to the requirements established by this section. This Section does not apply to indoor lighting.
- C. All existing outdoor lighting that does not meet the requirements of this Section and is not exempted by this Section shall be considered a nonconforming use or part of a nonconforming structure. subject to the five (5) year amortization schedule outlined in Section [6.6.10(B)(3)] of this LUC.

Definitions

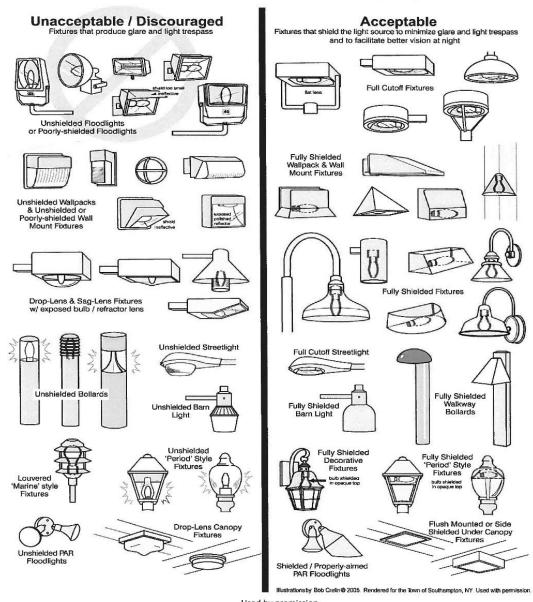
- A. "Accent or Architectural Lighting" means lighting of building surfaces, landscape features, statues, and similar items for the purpose of decoration, ornamentation, creation of visual hierarchy, sense of liveliness, or other purpose unrelated to safety, business operation, or essential lighting function.
- B. "Backlight" means all the light emanating behind a luminaire.
- C. "B.U.G. Rating" means backlight, up-light, and glare rating, which exists on a scale of zero to five (0 to 5) and describes the light output of a luminaire.



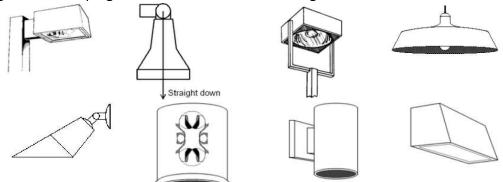
Image by City of Ft. Collins, Colorado (permission must be obtained)

- D. "Correlated Color Temperature" (CCT) is a specification of the color appearance of the light emitted by a lamp, relating its color to the color of light from a reference source when heated to a particular temperature, measured in degrees Kelvin (K). The CCT rating for a lamp is a general "warmth" or "coolness" measure of its appearance. Lamps with a CCT rating below 3,000 K are usually considered "warm" sources, while those with a CCT above 3,000 K are usually considered "cool" in appearance.
- E. "Direct Illumination" means illumination resulting from light emitted directly from a bulb, luminary, or reflector. This does not include light reflected from other surfaces such as the ground or building faces.
- F. "Fixture" means a complete lighting unit consisting of a lamp or lamps together with the parts designed to distribute the light, to position and protect the lamps, and to connect the lamps to the power supply."

Examples of Acceptable / Unacceptable Lighting Fixtures



- G. "Floodlight" means a fixture or bulb designed to "flood" an area with light. A specific form of bulb or fixture designed to direct its output in a specific direction. Such bulbs are often designated by the manufacturer and are commonly used in residential outdoor lighting.
- H. "Fully Shielded Fixture" means an outdoor light fixture constructed and mounted so that the installed fixture emits no light above the horizontal plane. Where a light manufacturer provides a BUG rating, the uplight rating (U) must equal zero (0). Fully shielded light fixtures must be shielded in and of themselves. Surrounding structures, like canopies, are not to be considered when determining if the fixture is fully shielded. Fully shielded fixtures must be appropriately mounted so that the shielding prevents light from escaping above the horizontal and all light is directed downward.



Examples of fully shielded light fixtures

- I. "Glare" means the visual sensation caused by excessive brightness and which causes annoyance, discomfort, or a disability loss in visual performance or visibility.
- J. "Internally Illuminated" as it relates to signs, means any sign which has a light source entirely enclosed within the sign and not directly visible to the eye.
- K. "Light Pollution" means any adverse effect of manmade light. Often used to denote "sky glow" from developed areas, but also includes glare, light trespass, visual clutter and other adverse effects of lighting.
- L. "Light Source" means the part of a lighting fixture that produces light, e.g. the bulb, lamp, or chips on board.
- M. "Light Trespass" means any light that falls beyond the legal boundaries of the property it is intended to illuminate.

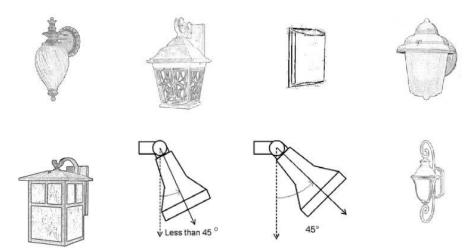


N. "Lumen" means a unit of luminous flux equal to the light emitted by a uniform point source of one candle intensity. Lumens refers to the amount of light emitted by a bulb (more lumens equals brighter light).

Brightness					
in Lumens	220+	400+	700+	900+	1300+
Standard	25W	40W	60W	75W	100W
Halogen	18W	28W	42W	53W	70W
CFL	6W	9W	12W	15W	20W
LED	4W	6W	10W	13W	18W

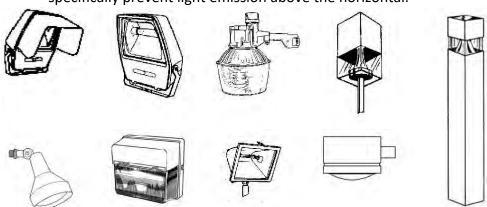
Common relationships between bulb types, wattages and lumen levels

- O. "Luminaire" means the same as "fixture."
- P. "Manufacturer's Catalog Cuts" means a publication or other printed material of a bulb or lighting manufacturer offering visual and technical information about a lighting fixture or bulb.
- Q. "Developed Acre" means the proportionate amount of an acre (43,560 square feet) of land that is converted from raw, undeveloped land into land associated with the permitted principal and accessory uses occurring on a parcel. This includes building footprints, private roads, parking lot surface areas, designated recreational areas, walking paths, stormwater detention and retention facilities, and other lands clearly related to the permitted uses on a parcel. Present and future public rights-of-way, lands with natural slopes greater than 30 percent, jurisdictional wetlands, lands in the 100 year floodplain, public drinking water supply water sources (recharge areas for the aquifer in the Glen Canyon Formation), lands affected by immitigable geo-hazards, riparian habitats, archeological sites, and required open space shall not be included in the calculation of developed acreage.
- R. "Outdoor Light Fixture" means a complete lighting unit consisting of a lamp(s) and ballast(s) (when applicable), together with the parts designed to distribute the light, to position and protect the lamps, and to connect the lamps to the power supply. Also known as a luminaire, or simply as a fixture.
- S. "Partially Shielded Light Fixture" means an outdoor light fixture constructed and mounted so that the installed fixture emits most of its light above the horizontal plane. Where a light manufacturer provides a BUG rating, the uplight (U) and backlight (B) ratings are greater than zero (0). Light emitted at or above the horizontal plane (sideways or upwards) shall arise solely from incidental decorative elements or strongly colored or diffusing materials such as colored glass or plastic. Fixtures using spot or flood lamps are considered partially shielded if the lamps are aimed no higher than 45 degrees above the vertical plane beneath the fixture.



Examples of partially shielded lighting fixtures

- T. "Recreational Lighting" means lighting used to illuminate sports fields, ball courts, playgrounds, or similar outdoor recreational facilities.
- U. "Skyglow" means the brightening of the nighttime sky resulting from the scattering and reflection of artificial light by moisture and dust particles in the atmosphere. Skyglow is caused by light directed or reflected upwards or sideways and reduces one's ability to view the nighttime sky.
- V. "Spotlight" means a fixture or bulb designed to light a small area very brightly. See definition of Floodlight.
- W. "Total" means the sum of shielded and unshielded light.
- X. "Total outdoor light output" means the total amount of light measured in lumens from all bulbs installed in outdoor lighting fixtures. For bulb types that vary in light output as they age (such as fluorescent and high intensity discharge (HID) bulbs), the initial lumen output as defined by the manufacturer shall be the lumen value used.
- Y. "Tower" means any monopole, antenna, or the like that exceeds eighteen feet (18') in height.
- Z. "Unshielded Fixture" means a fixture that has no shielding at all that would otherwise specifically prevent light emission above the horizontal.



Examples of unshielded light fixtures

AA. "Uplight" means all the light emanating above the horizontal plane of a luminaire.

Fully Shielded Fixture Requirements

A. Unless specifically exempted by this Section, all outdoor lighting shall use fully shielded fixtures and shall be installed so light is directed downward with no light emitted above the horizontal plane of the fixture. Where a light manufacturer provides a BUG rating, the uplight rating (U) must equal zero (0).



- B. In order to qualify as a "fully shielded" fixture, a light fixture must have the top and sides made of completely opaque material such that light only escapes through the bottom of the fixture. Fixtures with translucent or transparent sides, or sides with perforations or slits, do not qualify as fully shielded. Any glass or diffuser on the bottom of the fixture must be flush with the fixture (no drop lenses). Merely placing a light fixture under an eave, canopy, patio cover, or other similar cover does not qualify as fully shielded.
- C. Fixtures must not be placed at a location, angle, or height that directs illumination outside the property boundaries where the light fixtures are located.
- D. Notwithstanding the exemptions in Section 6.6.4.E, all residential and commercial luminaires shall be fully shielded within twenty-five (25) feet of adjacent residential property lines.
- E. Exemptions to Fully Shielded Fixture Requirements:
 - All lights exempted by this section shall be included in the calculation for total light output.
 - Fixtures having a total light output less than one thousand (1,000) lumens are exempted from the fully shielded requirement provided the following criteria are met:
 - The fixture has a top that is completely opaque such that no light is directed upwards.
 - The fixture has sides that completely cover the light source and are made of opaque or semi-opaque material. Fixtures with opaque sides may have incidental decorative perforations that emit small amounts of light. Semi-opaque material such as dark tinted glass or translucent plastic may be used

- if the light source is not discernable behind the material. Completely transparent materials, such as clear or lightly tinted colored glass, are not allowed.
- The light source must not be visible from any point outside the property on which the fixture is located.
- Spotlights controlled by motion sensors having a light output less than one thousand (1,000) lumens per lamp are exempted from the fully shielded requirement provided:
 - The fixture is a spotlight or other type of directed light that shall be directed straight down; and
 - The fixture must not be placed in such a manner that results in illumination being directed outside the property boundaries where the light fixtures are located.
 - Lights controlled by motion sensors shall not be triggered by movement or activity located off the property on which the light is located.
- Pathway lights less than eighteen inches (18") in height are exempted from the fully shielded fixture requirement, if the total light output from each pathway light is less than three hundred (300) lumens.
- Temporary exterior lighting intended as holiday or seasonal decorations displayed between November 15 and the following January 15, provided that individual lamps do not exceed 70 lumens and neither cause light trespass nor interfere with the reasonable use and enjoyment of any other property.
- Traffic control signals and devices.
- Temporary emergency lighting in use by law enforcement or government agencies or at their direction.
- The lighting of federal or state flags, provided that the light is a top-down and narrow beam aimed and shielded to illuminate only the flag.

Total Light Output

- A. Commercial. Total outdoor light output shall not exceed fifty thousand (50,000) lumens per developed acre. Streetlights used for illumination of public rights-of-way are excluded from this calculation. Commercial developments shall be permitted a minimum of 5,000 lumens of lighting regardless of parcel size.
 - In non-residential zone districts, partially and unshielded lighting on a property shall not exceed 5,000 lumens per developed acre, and shall be included in the total outdoor light output calculation
- B. Residential. Total outdoor light output shall not exceed ten thousand (10,000) lumens of lighting for parcels one-half (acre), or larger, in size. Parcels smaller than one-half (1/2) acre shall be permitted five thousand (5,000) lumens of lighting regardless of parcel size. Total outdoor light output of any multifamily residential development including five (5) or more separate lots or units shall not exceed twenty thousand (20,000) lumens of lighting per developed acre.

- In residential zones, partially and unshielded lighting on a property shall not exceed 1,000 lumens per lot and shall be included in the total outdoor light output calculation.
- Residential units used for overnight accommodations or other commercial uses shall comply with the residential standards for total light output.

Lighting Hours

- A. Commercial establishments shall turn off all outdoor lighting, except that listed below, by twelve o'clock (12:00) midnight:
 - Businesses open to the public after twelve o'clock (12:00) midnight may leave all outdoor lighting on until one hour after the close of business.
 - Lighting to illuminate the entrance to the commercial establishments.
 - Parking lot and pathway lighting required for the safety of guests or customers.
- B. Recreational lighting (residential and commercial) shall be turned off by ten o'clock (10:00) P.M. or one hour after conclusion of a specific sporting event, whichever is later.

Lighting Color

All exterior lighting shall utilize light sources with correlated color temperature not to exceed 3,000 Kelvin (K).

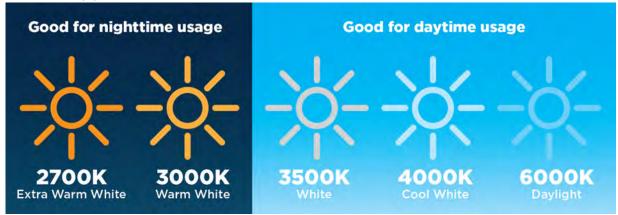


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Specialized Outdoor Lighting Conditions and Standards

- A. Gas station canopies may be illuminated provided all light fixtures are mounted on the undersurface of the canopy and all light fixtures are fully shielded. Merely placing the fixtures on the underside of the canopy does not qualify as fully shielding the light fixture.
- B. Roadway and streetlights are prohibited unless recommended by the County engineer or required by UDOT to provide for the safety of the public. When deemed necessary, streetlights shall utilize lamp types that are fully shielded luminaires that minimize sky glow, light trespass, and other unintended impacts of artificial lighting. All streetlights shall utilize the lowest illuminance levels acceptable to the County engineer and UDOT.
- C. Parking lots may not utilize spot or flood lighting whether mounted on a post or exterior building wall. The overall height of any light post used to illuminate parking lots in

commercial zones shall not exceed twenty-five feet (25'). All post mounted parking lot lights shall be set back from property lines a distance equal to two and one-half (2.5) times the height of the pole unless an internal or external shield prevents the fixture being visible from outside the property boundaries. The overall height of any light post used to illuminate parking lots in residential zones shall not exceed twenty-five feet (25'). All parking lot lighting shall use fully shielded downward directed fixtures. Internal or external shields shall prevent the fixture being visible from outside the parking lots.

- D. Outdoor recreation areas or athletic fields at publicly owned facilities may use illumination to light the surface of play and viewing stands and for the safety of the public. The following standards shall apply to outdoor recreation area or athletic field lighting:
 - The recreational lighting does not exceed illuminance levels for class IV sports lighting set by the Illuminating Engineering Society of North America.
 - The recreational lighting provides illuminance for the surface of play and viewing stands, and not for any other areas or applications.
 - Off-site impacts of the lighting will be limited to the greatest practical extent possible
 - The lighting for areas or applications outside the surface of play and viewing stands shall conform to all provisions in this Section.
 - The recreational or athletic facility shall extinguish lighting exempted by this section no later than 10:00 pm or one hour after the end of play, whichever is later.
 - The recreational lighting shall have timers that automatically extinguish lighting to ensure lights are not left on after the curfew or when the facilities are not in use.
- E. Outdoor amphitheaters may use illumination to light the performance area of the amphitheater and for the safety of the public. The following standards apply to all amphitheater lighting:
 - Lighting used to illuminate the performance area must be either directed spotlighting or fully shielded lighting. If directed spotlighting, the light source must be located and designed such that it is not visible beyond the property boundaries.
 - Lighting used to illuminate the performance area may only be turned on during performances or rehearsals.
 - Lighting used to illuminate the seating areas, pathways, and other areas of the amphitheater must meet all standards of this Section.
- F. Special events may use illumination to light the event area and for the safety of the public. The following standards apply to all amphitheater lighting:
 - Lighting used to illuminate the event area must be either directed spotlighting or fully shielded lighting. If directed spotlighting, the light source must be located and designed such that it is not visible beyond the property boundaries.
 - Lighting used to illuminate the event area may only be turned on during the hours event activities are open to the public or paying guests.
 - Lighting used to illuminate the seating areas, pathways, and other areas of the event must meet all standards of this Section.
- G. All illuminated signs shall comply with the standards of Section 6.5.

Application and Review Procedures

- A. Lighting Plan
 - All sign permit applications, subdivision applications, site plan applications, building
 permit applications, and other development review applications within any zone
 district shall include a lighting plan that shows evidence that the proposed lighting
 fixtures and light sources comply with this code. Lighting plans shall include the
 following:
 - Plans or drawings indicating the proposed location of lighting fixtures, height of lighting fixtures on the premises, and type of illumination devices, lamps, supports, shielding and reflectors used and installation and electrical details.
 - Ollustrations, such as contained in a manufacturer's catalog cuts, of all proposed lighting fixtures. For commercial uses, photometric diagrams of proposed lighting fixtures are also required. In the event photometric diagrams are not available, the applicant must provide sufficient information regarding the light fixture, bulb wattage, and shielding mechanisms for the planning commission to be able to determine compliance with the provisions of this Section.
 - A table showing the total amount of proposed exterior lights, by fixture type, wattage, lumens, and lamp type.

Approval Procedure

- A. The lighting plan for all new development shall be submitted for approval concurrent with the associated application process.
- B. A certificate of occupancy shall not be issued until such time as the property is subject to a post installation nighttime inspection by the Planning and Zoning Administrator or other county staff.

Amertization of Nonconforming Outdoor Lighting

- A. San Juan County shall require the termination of use of any and all nonconforming outdoor lighting fixtures, structures, lamps, bulbs or other devices that emit or generate light which are not otherwise exempted by this ordinance, pursuant to the amortization schedule contained in this ordinance.
- B. All outdoor lighting legally existing and installed prior to the effective date of this Section, and which is not otherwise exempted, shall be considered nonconforming and shall be brought into compliance by the property owner as follows:
 - Immediately as a condition for approval upon application for a building permit, sign permit, conditional use permit, new (nonrenewal) business license, site plan review or similar County permit or review.
 - Immediately in the case of damaged or inoperative nonconforming lighting upon replacement or repair.
 - Within five (5) years from the effective date of this Section for all other outdoor lighting.

Chapter 9 Spanish Valley Sign and Display Requirements

An Ordinance Creating the *Spanish Valley Sign Requirements* of the San Juan County Land Use Ordinance for the purpose of managing the design and implementation of signs and displays in the non-federal lands in northernmost portion of the San Juan County Spanish Valley. The ordinance applies to all lands in the Spanish Valley, as indicated in the Spanish Valley Zoning Map.

Purpose

Definitions

Application and Enforcement

Specific Regulations by Spanish Valley Zoning District

Design Standards for Commercial Signs

General Conditions

Maintenance of Legal Non-conforming Signs

Non-conforming Signs

Prohibited Signs

Variances and Appeals

Safety and Livability Considerations

Purpose

It is in the best interest of the health, safety and welfare of the citizens of San Juan county and the Spanish Valley to regulate signage and advertising, the following regulations are created to

- eliminate potential hazards to motorists and pedestrians; to encourage signs which are integrated with and harmonious to the buildings, setting and sites which they occupy;
- encourage legible signage through the use of excessive and confusing sign displays, thus reducing driver inattention;
- preserve and improve the appearance of the Spanish Valley as a place in which to live and to work, and to create an attraction to non-residents who come here to visit or trade:
- allow each individual business to clearly identify itself and the goods and services which they offer; to safeguard and enhance property values; and
- protect public and private investment in buildings and open space; and

Definitions

The change or rearrangement in the structural part of its design, whether by extending on a side, increasing in area, width or height, or moving from one location or position to another.

Awning

A roofed structure constructed of fabric or metal placed so as to extend outward from the building providing a protective shield for doors, windows and other openings with supports extending back to the building, supported entirely by the building.

Building, Front Line of

The line of that face of the building or structure nearest the front line of the lot. This face includes sun parlors, bay windows, covered and/or uncovered porches, whether enclosed or unenclosed, but does not include uncovered steps less than four feet (4') above grade and eaves overhanging less than two feet (2').

Building Line

A vertical surface intersecting the ground along a line at which the front of the building occupies the lot on which it is constructed.

Code Enforcement Officer

The appropriate officer(s) employed by the San Juan County authorized to enforce this chapter.

Electronic Message Center (EMC)

Any sign, or portion thereof, that displays electronic images, graphics or pictures, with or without textual information. Such a sign has the capability of being changed or altered by electronic means on a fixed display screen composed of a series of lights, including light emitting diodes (LEDs), fiber optics, plasma displays, light bulbs, or other illumination devices within the display area where the message is displayed. EMS includes computer programmable, microprocessor controlled electronic or digital displays.

Electronic Message Sign View Area

The view area for any EMS shall be measured as follows: beginning from the outside edge of the sign face, measure one hundred fifty feet (150') to each side, then measure at a ninety degree (90°) angle three hundred feet (300') in the direction that the sign is facing, and ninety degree (90°) angle until the two (2) lines intersect.

Face of Sign

The entire area of a sign upon, against or through which any copy, electronic images, graphics or pictures, with or without textual information is placed.

Lot. Corner

A lot abutting on two (2) intersecting or intercepting streets, where the interior angle of intersection or interception does not exceed one hundred thirty five degrees (135°).

Marauee

A sign designed and constructed for the purpose of changing the message regularly by movable letters or electric means.

Monument Sign

A sign whose base is approximately seventy five percent (75%) of the width of the sign and is permanently set on the ground and has an opaque pedestal as part of the sign foundation

which conceals any pole support. Upon approval of the community development director, and where pole supports are not visible, the opaque pedestal may be omitted.

Nonconforming Sign

A sign or sign structure or portion thereof lawfully existing at the time this chapter or amendment thereto, became effective, which does not conform to all height, area and yard regulations prescribed in the zone in which it is located, or other regulations of this chapter.

Point of the Beginning or End of Pavement Widening

Ending of pavement widening is that point when the pavement of an interstate highway acceleration or entrance lane fully narrows to the normal width of the main travel lanes.

Beginning of pavement widening is that point when the pavement of an interstate highway deceleration or exit lane begins to widen from the normal width of the main travel lanes.

Sign

Means and includes every advertising message, announcement, declaration, demonstration, display, illustration, insignia, surface, object, device, medium, conveyance or space erected or maintained in view of the observer thereof for identification, advertisement or promotion of the interests of any person, entity, product or service. The definition of "sign" shall also include the sign structure, supports, lighting system and any attachments, ornaments or other features used to draw the attention of observers. This does not include any flag, badge or ensign of any government or governmental agency erected for and used to identify said government or governmental agency.

Sian, A-frame

A temporary and/or movable sign constructed with two (2) sides attached at the top so as to allow the sign to stand in an upright position.

Sian, Animated

A sign which involves motion or rotation of any part by mechanical or artificial means or displays flashing or intermittent lights, time, temperature and electronic type message center.

Sian Area

The area of a sign that is used for display purposes, excluding the minimum frame and supports. In computing sign area, only one side of a back to back or double faced sign covering the same subject shall be computed when the signs are parallel or diverge from a common edge by an angle of not more than forty five degrees (45°). In relation to signs that do not have a frame or separate background, sign area shall be computed on the basis of the least rectangle, triangle or circle large enough to frame the display.

Sign, Electronic Display Screen

Any sign or portion of a sign that displays an electronic image or video, which may or may not include text. This definition includes television screens, plasma screens, digital screens, flat screens, LED screens, video boards, and holographic displays.

Sign, Electronic Message Center

Any sign or portion of a sign, that uses changing lights to form a sign message or messages in text form wherein the sequence of messages and the rate of change is electronically programmed.

Sign, For Sale

A temporary sign placed on a lot offering that specific property for sale, lease or rent, and limited to twelve (12) square feet in sign area. The on premises sign may advertise a model home or open house.

Sign, Freestanding

A sign supported by a fixed permanent frame or support in the ground.

Sign, Illuminated

A sign which has characters, letters, figures, designs or outlines illuminated by electric lights or luminous tubes as a part of the sign proper.

Sign, Lighted

A sign made legible in the absence of daylight by devices which reflect or project light upon it.

Sign, Low-Profile

On premises or identification signs having a maximum height of six feet (6'), incorporated into some form of landscape design scheme or planter box.

Sign, Off-Premises

advertising sign which directs attention to a use, product, commodity or service not related to the premises.

Sign, Projecting

A sign attached to a building or other structure and extending in whole or in part more than twenty four inches (24") beyond any wall of the building or structure.

Sign, Property

A sign related to the property upon which it is located and offering such property for sale or lease, or advertising contemplated improvements, or announcing the name of the builder, owner, designer or developer of the project, or warning against trespassing.

Sign, Roof

A sign erected partly or wholly on or over the roof of a building, including ground supported signs that rest on or overlap a roof twelve inches (12") or more.

Regulations and Enforcement

A. Compliance Required:

Except as provided in this chapter, no sign shall be erected, raised, moved, extended, enlarged or altered, or have the text of the sign changed, except in conformity with the regulations herein specified for the zone in which it is located.

B. Construction Standards:

All signs hereinafter erected in the county shall comply with current standards of the national electrical code, all provisions of this chapter and other applicable ordinances of the county. All component parts shall be equal to Underwriters Laboratories labeled products.

C. Enforcement:

- The code enforcement officer shall be vested with the duty of enforcing the zoning ordinance and in performance of such duty, he shall be empowered and directed to:
 - 1. *Issue Permits:* Issue permits to construct, alter or repair signs which conform to the provisions of this chapter.
 - 2. Determine Conformance: Ascertain that all signs, construction and all reconstruction or modification of existing signs are built or constructed in conformance to the zoning ordinances, building restrictions and building codes.
 - 3. Issue Citations and Complaints: Issue citations and/or complaints against violators of this chapter.
- D. *Inspections:* The code enforcement officer shall make an initial inspection upon the completion of construction, erection, re-erection or remodeling of any sign for which a permit has been issued and an inspection request is made.
- E. Sign Classification: Every sign erected or proposed to be erected within the county shall be classified by the code enforcement officer in accordance with the definitions of signs contained in **Penalties** section of this chapter. Any sign which does not clearly fall within one of the classifications shall be designated to the classification that it most nearly approximates in the opinion of the code enforcement officer in view of its design, location and purpose.
- F. Legal Action: The code enforcement officer shall be empowered to institute appropriate action or proceedings in any case where any sign is erected, constructed, altered, repaired, converted or maintained, or in any case where any sign is used in violation of any county ordinance, including, but not limited to, the zoning ordinance, to accomplish the following purpose: 1) to prevent such unlawful erection, construction, reconstruction, alteration, repair, conversion, maintenance or use; and 2) to restrain, correct or abate such violation.
 - 1. Issue Notice of Violation: The code enforcement officer will cause a notice of violation to be issued to the person having charge or control or benefit of any sign found by him to be unsafe or dangerous or in violation of the zoning ordinances of the county.

- 2. Abate And Remove Unsafe Or Dangerous Sign: If an unsafe or dangerous sign is not repaired or made safe within five (5) working days after giving said notice, the code enforcement officer shall have the right to at once abate and remove said sign, and the person having charge, control or benefit of any such sign, shall pay to the county within thirty (30) calendar days after written notice is mailed to such person, the costs incurred in such removal.
- 3. Abate And Remove Illegal Sign: If an illegal sign is not made conforming within thirty (30) calendar days after giving said notice, the code enforcement officer shall have the right to at once abate and remove said sign, and the owner or person having charge, control or benefit of any such sign, shall pay to the county within thirty (30) calendar days after written notice is mailed to such person, the costs incurred in such removal.
- 4. Immediate Removal Authorized: In the case of an unsafe or illegal sign that is either an immediate hazard or whose primary purpose will have been served, at least in part, before the expiration of the notice period required herein, the code enforcement officer may effect an immediate removal without notice, subject to a subsequent right of hearing by the person receiving benefits therefrom.
- 5. Notice Of Non-maintained Abandoned Sign: The code enforcement officer shall require each non-maintained or abandoned sign to be removed from the building or premises when such sign has not been repaired or put into use by the owner, person having control or person receiving benefits of such structure within thirty (30) calendar days after notice of non-maintenance or abandonment is given to the owner, person having control or person receiving benefit of such structure.
- 6. Notification: Notification by the county to persons having charge or control or benefit of any sign found by the code enforcement officer to be unsafe or dangerous or in violation of the zoning ordinance of the county and where the county is contemplating removal of said sign, shall be accomplished by the county utilizing written notice sent according to the administrative code enforcement ordinance.
- 7. Penalty as Alternative: The code enforcement officer shall have discretionary right to enforce removal or alteration of an unsafe or illegal sign by applying the penalty as provided in the **Penalties** section of this chapter as an alternative to the abatement procedures as provided.
- G. Right of Appeal: Any person who has been ordered by the code enforcement officer to alter or remove any sign, or any person whose application for a sign permit has been refused, may appeal to the Planning Commission by serving a written notice to the county within ten (10) days of the order of the code enforcement officer. Such notice shall be considered by the Planning Commission at its next regularly scheduled meeting. Upon filing of said notice of appeal, the code enforcement officer shall take no further action with regard to the removal of the sign involved until the final decision of the Planning Commission on the appeal is known, unless the code enforcement officer finds that the sign involved, by reason of its condition, presents an immediate and serious danger to the public, or comes within the provisions of subsection F4 of this section, in which case he shall proceed immediately as provided in this chapter.

- H. Application Requirements: All applications for sign permits shall be accompanied by a plan and elevation drawing. The drawings shall be provided digitally in PDF format in a minimum 8 1/2" x 11" format. The plat information shall include sufficient information so that the code enforcement officer can determine whether the proposed sign conforms with the provisions of this chapter.
 - 1. Plot Plan Requirements: Specifically, the plat shall show the size of the sign and its location relationship to the following features of the site:
 - Property lines;
 - Existing and proposed buildings or other structures;
 - Control curbs;
 - Parking areas.
 - 2. Elevation Drawing Requirements: Specifically, the elevation drawing shall show the following information:
 - Type of sign;
 - Sign display;
 - Sign height;
 - Sign area.
- I. Sign Permit Required: It shall be unlawful for any person, whether acting as owner, occupant or contractor, or otherwise, to erect, construct, reconstruct, enlarge, locate or alter any sign within the county without first obtaining a sign permit from the county unless exempted from this requirement in this chapter.
- J. Fee Schedule: A fee as established by the County Commission shall be paid to the county for each sign permit issued under this chapter. The fee will cover the cost of issuance, including the inspection tag.

Specific Regulations by Specific Spanish Valley Zoning District

No person shall install or maintain any sign in the county in the following Spanish Valley Zoning District except as herein provided. Signs not allowed in the following subsections are specifically prohibited:

- A. Spanish Valley Residential District
- The following provisions regulate signs in the Spanish Valley Residential District.
 - 1. Low Profile Signs: Two (2) permanent low profile identification signs which state the official name of the residential subdivisions with will be allowed for residential developments; provided, that these signs conform to the following regulations:
 - Shall be located at the entrance of the residential subdivision and be a minimum of ten feet (10') from front property lines.
 - Shall be incorporated into a landscape design scheme.
 - Shall be limited to a maximum of three feet (3') in height from finished grade.
 - Shall be limited to sixteen (12) square feet in area for each sign.
 - Shall be limited to only two (2) signs per subdivision.
 - Shall contain no animation.
 - May not be illuminated.

- 2. Promotional Signs for Residential Developments: Promotional signs shall be allowed for residential developments to promote, market and advertise the entire development offering the property for sale and providing pertinent sales information to the public. Promotional signs are not allowed for the sale of individual lots, homes, or a portion of the development.
 - Signs shall not exceed six feet (6') in height and must be located within the boundaries of the development a minimum of ten feet (10') from a street, shall not project into or be installed on any public right of way and shall not be located within required intersection clear view zones. The signs shall be temporary and shall be removed when all original lots have been sold.
 - Residential developments may have up to two (2) signs offering the project for sale or inspection by the public.
- 3. Property Signs; For Sale, Lease, Or Rent: One temporary on premises sign identifying the lot or offering the premises for sale, lease, rent, or inspection by the public is permitted and shall not exceed twelve (12) square feet in size. Such sign may be double faced or may be a movable freestanding sign and includes advertising for a model home or an open house at the premises.
- B. Spanish Valley Planned Community, Highway Commercial and Flex Districts
- The following provisions regulate signs apply to residential developments in the Spanish Valley Planned Community and Flex Districts.
 - 1. Low Profile Signs: Two (2) permanent low profile identification signs which state the official name of the residential subdivisions with will be allowed for residential developments; provided, that these signs conform to the following regulations:
 - Shall be located at the entrance of the residential subdivision and be a minimum of ten feet (10') from front property lines.
 - Shall be incorporated into a landscape design scheme.
 - Shall be limited to a maximum of three feet (3') in height from finished grade.
 - Shall be limited to sixteen (12) square feet in area for each sign.
 - Shall be limited to only two (2) signs per subdivision.
 - Shall contain no animation.
 - May not be illuminated.
 - 2. Promotional Signs for Residential Developments: Promotional signs shall be allowed for residential developments to promote, market and advertise the entire development offering the property for sale and providing pertinent sales information to the public. Promotional signs are not allowed for the sale of individual lots, homes, or a portion of the development.
 - Signs shall not exceed six feet (6') in height and must be located within the boundaries of the development a minimum of ten feet (10') from a street, shall not project into or be installed on any public right-of-way and shall not be located within required intersection clear view zones. The signs shall be temporary and shall be removed when all original lots have been sold.

- Residential developments may have up to two (2) signs offering the project for sale or inspection by the public.
- 3. Property Signs; For Sale, Lease, Or Rent: One temporary on-premises sign identifying the lot or offering the premises for sale, lease, rent, or inspection by the public is permitted and shall not exceed twelve (12) square feet in size. Such sign may be double faced or may be a movable freestanding sign and includes advertising for a model home or an open house at the premises.
- The following provisions regulate signs located in non-residential developments in Planned Community, Highway Commercial and Flex Districts
 - 1. Freestanding Signs: Freestanding signs are permitted subject to the following provisions:
 - Number: Each parcel of property or commercial complex may have one freestanding sign. One additional freestanding sign is permitted if the property or complex has more than three hundred feet (300') of frontage on a dedicated public street. Where two (2) or more freestanding signs are constructed, they shall be separated by at least one hundred feet (100'). The second pole sign shall not be higher than seventy percent (70%) of the allowed height of the first sign. A third freestanding sign is allowed for properties with more than six hundred feet (600') of frontage on a dedicated street. The fourth freestanding sign, or additional freestanding signs, must be approved by the Planning Commission.
 - Location: Freestanding and projecting signs shall not project into or over any public street right-of-way. Projecting signs may project a maximum of four feet (4') from the building provided such projecting sign has a minimum ground clearance of ten feet (10') over any sidewalk or street right-of-way. Also, awning signs within the downtown historic district may project over the street right-of-way provided there is a minimum ground clearance of eight feet (8').
 - Height: Freestanding signs shall not exceed the following heights:
 - Signs located within five hundred feet (500') of US-191 shall not exceed thirty-feet (30') in height.
 - Where two (2) or more pole type signs are allowed, subsequent signs shall not exceed seventy percent (70%) of the allowed height of the main sign.
 - The height of signs located on all other streets shall not exceed ten feet (10') from the adjacent natural grade.
 - Where the natural grade at the sign location is below the curb elevation, the height may be measured from the curb height, provided the overall sign height is not increased by more than five feet (5'), and the sign is within thirty feet (30') of the curb or right of way boundary.
 - Size: The area of freestanding signs shall not exceed the following:
 - Single tenant freestanding signs within 500' of US 191 shall not exceed seventy five (75) square feet or one square foot of sign area per linear foot of

- street frontage up to one hundred twenty (120) square feet maximum per sign face.
- Multi-tenant signs may have one and one half (1 1/2) square feet of sign area per linear foot of street frontage up to two hundred (200) square feet maximum. A single multi-tenant sign may be allowed up to three hundred (300) square feet if the following occurs:
 - The sign permit is approved subject to a condition which precludes the installation of another freestanding sign; and
 - The sign area does not exceed one and one half (1 and 1/2) square feet per linear foot of street frontage.US-191 may have two (2) square feet of sign area per linear foot of street frontage, up to three hundred (300) square feet maximum.
- On corner lots, the street frontage used to determine size of the primary sign shall be limited to the street upon which the building fronts.
 Measurement of the street frontage shall include the actual frontage measured to the midpoint of the corner radius. A secondary sign may be allowed on the side street, and its size shall be based on the frontage of the side street.
- 2. Animated Signs: Animated signs are not be permitted
- 3. Entrance and Exit Signs: One entrance and exit sign shall be permitted at each driveway entering or leaving the premises. Such signs shall not exceed six (6) square feet in area nor be more than four feet (4') in height from the ground.
- 4. Wall Signs: Wall signs which are permanently attached or painted with a projection of less than twenty four inches (24"), shall be permitted; provided, that the area of any such sign shall not exceed twenty percent (20%) of the face of the front wall to which it is attached, nor more than ten percent (10%) of the face of a side or rear wall; and further provided, that it does not rise above the roofline or parapet wall.
- 5. Property and Project Construction Signs
 - No more than two (2) signs offering the premises for sale, lease or inspection by the public shall be permitted; provided, that the total area of each sign does not exceed thirty-two (32) square feet. Said signs may be modified to indicate that the property has been sold.
 - A project construction sign or "coming soon" promotional sign of up to sixty four (64) square feet may be allowed within sixty (60) days of obtaining a building permit for such project. Such sign shall be removed within one year from the date the sign was erected.
- 6. Premises Signs: Off-premises signs are not be permitted.
- 7. Roof Signs: Roof signs shall conform to the following provisions:
 - Roof signs shall not be higher than the roofline or parapet wall and shall not be larger than twenty percent (20%) of the wall face of the building.
 - All roof signs shall be installed or erected in such a manner that the support structure or brace is covered and screened from public view to the extent reasonable to do so.
 - Roof signs shall not be animated.

- 8. *Projecting Signs:* Projecting signs attached to a building shall comply with the following conditions:
 - Signs projecting over public property may not project more than four feet (4')
 from a wall of a building, nor project closer than three feet (3') to the back of the
 curb. A minimum clearance of ten feet (10') above the sidewalk must be
 maintained.
 - Signs projecting over private property may not project more than six feet (6') from a wall of a building.
 - Signs shall not extend above the roofline.
 - No more than one projecting sign per tenant space and only at the ground level of the building.
 - The maximum sign area for projecting signs shall be one square foot of sign area for each linear foot of building frontage up to a maximum of thirty two (32) square feet per sign face (64 square feet maximum for both sides of a projecting sign).
- 9. Special Standards: The following special standards for commercial signs shall apply for all signs more than 500' from US-191.
 - Freestanding Signs; Design Standards: Freestanding signs are hereby limited to monument and low profile pole type signs with the following design standards:
 - Height: The maximum height of the sign shall not exceed ten feet (10') from
 adjacent natural grade. Where the natural grade at the sign location is below
 the curb elevation, the height may be measured from the curb or adjacent
 roadway height, provided the overall sign height is not increased by more
 than five feet (5'), and the sign is within thirty feet (30') of the curb.
 - Size: A monument or low profile pole type sign shall be limited in size to seventy-five (50) square feet for properties with up to one hundred feet (100') of frontage on a public road. An additional one square foot of sign area may be allowed for each additional two feet (2') of public road frontage up to a maximum size of one hundred twenty (90) square feet per sign
 - Location: Signs must be located on private property and not within any public right of way. Signs shall not obstruct visibility at driveway entrance and exits, intersections and other points along the roadway.
 - Number: Each parcel of property or commercial complex may have one monument or low profile pole type sign. One additional monument or low profile pole type sign is permitted if the property has more than two hundred feet (200') of frontage on a public street. Where two (2) freestanding signs are constructed, they shall be separated by at least one hundred feet (100'). A third monument or low profile pole type sign is allowed for properties with more than four hundred feet (400') of frontage on a dedicated public street, and a fourth monument or low profile pole type sign is permitted for properties with six hundred (600) or more feet of public road frontage.
 - Sign Materials: Sign materials shall be similar to or compatible with the structure which they identify. Signs shall be constructed predominantly of

- natural materials such as redwood, ceramic tile, masonry, stucco, stone, weathering steel or materials which simulate the referenced materials.
- Color: Bright day glow or fluorescent colors are prohibited. Letters should provide sufficient contrast to be easily legible. Overall color schemes should complement the color scheme of the building. Registered national trademarks are permitted as part of the sign.
- 10. Entrance, Exit Signs; Roof Signs and Projecting Signs: Entrance and exit signs, wall signs, roof signs and projecting signs are permitted subject to provisions contained elsewhere in this chapter.

Design Standards for Commercial Signs

- A. Pole Sign Design Standards: The following design standards are mandatory:
 - 1. Sign Cabinets: Sign cabinets shall be integrated into a uniform sign, rather than added to a pole in an ad hoc manner. The modification or addition of a sign cabinet to an existing pole sign with two (2) or more independent sign cabinets shall be subject to review and approval by the community development director, who may at his/her discretion, refer the permit to the Planning Commission for approval.
 - 2. Painted Plywood Signs: Plywood signs are not permitted for permanent signs, unless approved by the Planning Commission. Sandblasted wood signs are permitted provided they are not higher than ten feet (10'), subject to review and approval by the community development director.
 - 3. Cladding: All poles supporting signs shall be cladded as a means to improve the appearance of the sign by:
 - Proportionately increasing that portion of the structure that anchors the sign to the ground; and
 - Providing a material on the support structure that complements the building architecture.
 - Cladding shall primarily be wood, stucco, brick, or rock, duplicating materials
 which are used on the main building. Metal products may be used if the metal
 replicates the appearance of a natural material.
 - Cladding is not required, if in the opinion of the community development director, the sign contains unique elements that result in a creative flair or defines a product or service with unique design, and the cladding would detract from the creativity of the design.
 - 4. Pole Transition: There shall be a transition between the pole and sign it supports, wherein the cladded pole(s) is widened at the base of the sign to at least fifty percent (50%) of the width of the sign it supports. (See exhibit A attached to the ordinance codified herein.) A transition is not required, if in the opinion of county planning staff, the sign contains design elements which serve a similar purpose and results in an aesthetic sign.
 - 5. Sign Colors: The exterior surface of the sign structure and frame (excluding sign face), shall have colors similar to the adjacent building or have earth tone colors including black, browns and grays.

- 6. Landscaping: Landscaping shall be provided at the base of the sign at a ratio of ten (10) square feet for every one foot (1') of sign width, with fifty percent (50%) of the landscaped area containing live plant material. The plant materials used shall be expected to mature to heights of one foot (1') or greater. Where a hardship can be demonstrated, the Planning Commission may modify or waive this requirement.
- 7. Flag Lots: Businesses on flag lots (i.e., lots with narrow frontage on a public road compared to overall lot size) may be allowed a pole sign larger than the minimum size of seventy five (75) square feet, provided the Planning Commission determines that the size of the sign is in harmony with the intent of this chapter and the size is in keeping with the building and lot size.
- B. Sign Guidelines: The following guidelines are desired and encouraged, but are not mandatory:
 - 1. Theme and Plan: Where feasible, signs shall be incorporated into a landscape theme and be part of an overall design plan for the property. Aesthetic appeal is a high priority.
 - 2. Height: As a general principle, signs should be no higher than the adjacent building for which it advertises. However, along US 191 the sign may be taller than the adjacent building in order to provide better visibility but shall not be higher than the maximum height limits set forth in this chapter.

General Conditions

- A. Signs Not To Constitute Traffic Hazard: No sign or other advertising structure shall be erected at the intersection of any streets in such a manner as to obstruct free and clear vision; or at any location where by reason of the position, shape or color, it may interfere with, obstruct the view of or be confused with any authorized traffic sign, signal or device, or which makes use of the words "stop," "drive in," "danger" or any other words, phrases, symbols or characters in such a manner as to interfere with, mislead or confuse traffic. In general, no sign shall be placed within a triangular area with legs thirty feet (30') in length measured along the property lines at a corner.
- B. Awnings Over Public Property: Awnings over public property shall conform to all provisions of the International Building Code governing such structures. It shall maintain a minimum eight foot (8') clearance above the sidewalk or public property and shall have no signs affixed to the awnings or their supports.
- C. Temporary Signs:
 - 1. Any sign, banner, or advertising display intended to be displayed out of doors for promotional or other temporary use, shall be considered to be a temporary sign and shall be permitted subject to all provisions of this chapter and provisions contained in the county temporary banner policy.
 - 2. Banners shall be allowed according to the county policy regarding temporary banners. The banner policy is available through the community development department. It shall be the responsibility of the applicant to remove temporary banners upon expiration of the permit period.

- D. Maintenance: Every sign shall be kept in good condition as to maintenance and repair, including the replacement of defective parts, repainting and cleaning. The ground space within a radius of ten feet (10') from the base of any ground sign shall be kept free and clear of all weeds, rubbish and inflammable material.
- E. Sign Removal: Signs identifying a discontinued use on the property shall be removed from the property within thirty (30) calendar days of the time the use was discontinued and shall thereafter be considered to be abandoned.
- F. Repair of Building Facade: A damaged building facade as the result of the removal, repair, replacement or installation of any signs shall be repaired by the property owner within thirty (30) calendar days of the time the use was discontinued.
- G. Moving to New Location: No sign erected before the adoption of this chapter shall be moved to a new location on the lot or building, or enlarged, or replaced, unless it be made to comply with provisions of this chapter.
- H. Ownership: The imprint of the sign owner and sign erector of all signs shall be in plain and public view. Signs not carrying such an imprint will be presumed to be owned by the person in possession of the property on which the sign is located.
- I. Lights and Lighted Signs
 See Spanish Valley Outdoor Lighting and Sign Illumination Standards for requirements.
- J. Planned Development Layout Location Signs: The purpose of the layout sign is to aid emergency personnel and visitors to quickly and efficiently locate a particular address or unit. For planned developments with a common address for multiple units there shall be a permanent sign located at all entrances to the project which:
 - 1. Identifies the development;
 - 2. Clearly shows the project address;
 - 3. Clearly shows the layout of streets and the units with their individual identification number or letter;
 - 4. The sign must be oriented to the view of the reader;
 - 5. Shall be incorporated into a landscape feature or design scheme;
 - 6. The sign shall contain no animation;
 - 7. See Spanish Valley Outdoor Lighting and Sign Illumination Standards for lighting requirements
 - 8. The sign shall be placed such that persons in vehicles who are stopped to read the sign will not create a safety hazard.

Maintenance of Legal Non-conforming Signs

Nonconforming signs shall be required to comply with the requirements of this chapter when any change, other than normal maintenance, is made to the sign. Painting or similar sign repair shall be considered normal maintenance; provided, that the sign content remains basically unchanged. Compliance with current setback requirements may be waived by the Planning Commission when the board determines that relocating an existing sign is not practical.

Non-conforming Signs

A. Alterations: A nonconforming sign shall not be raised, moved, replaced, extended or enlarged unless said sign is changed so as to conform to all provisions of this title.

- "Alterations" shall also mean the changing of the text of the sign when there is a major change in the use of the property. A major change in use occurs whenever the use changes from one of the following land use categories to another office, retail, food/restaurant service, personal service, entertainment, lodging, repairs, institutional, public utility, manufacturing, and warehouse uses. Any major change in use requires any affected nonconforming sign to conform to all the provisions of this title. Alterations shall not be interpreted to include changing the text of a marquee or changing a copy of an off premises sign.
- B. Restoration: Nonconforming signs which have been allowed to deteriorate or which have been damaged by fire, collision or any other cause beyond the control of the owner, to the extent of more than sixty percent (60%) of its assessed value shall, if repaired or rebuilt, be repaired or rebuilt in conformity with the regulations of this chapter or shall be removed.
- C. Unsafe or Dangerous: The nonconforming nature of a sign shall in no way prevent it from being subject to the provisions of the **Regulations and Enforcement** subsection of this ordinance if it is unsafe or dangerous.

Prohibited Signs

- A. Signs Attached To Public Property: No sign, handbill, poster, advertisement or notice of any kind or sort shall be fastened, placed, posted, painted or attached in any way or upon any curbstone, lamppost, telephone pole, telegraph pole, electric light or power pole, hydrant, bridge, tree, rock, sidewalk or street, except signs owned and erected by permission of an authorized public agency as required by law.
- B. A-Frame and Movable Freestanding Signs: Portable, temporary A-frame, and movable freestanding signs shall be prohibited. This prohibition applies to signs mounted upon or painted upon vehicles or trailers which are parked primarily for the purpose of calling attention to or advertising a specific business establishment or product.
- C. Flashing Signs: Signs which use flashing, blinking, or strobing lights are prohibited. Signs which use subtle lighting changes as part of a video screen, or EMS are permitted.
- D. Rotating Signs: Signs which move, rotate, flutter in the wind or make noise are prohibited. Pennants, streamers, and inflatable objects are also prohibited. Temporary banners must be in compliance with the county's policy on banners.
- E. Permit Exceptions: Notwithstanding any of the provisions of this chapter, the following signs and operations shall not require a sign permit; however, any of the following signs included in any other section shall conform to the applicable provisions of this chapter:
- 1. The changing of the advertising copy or message on a marquee, provided no more than fifteen percent (15%) of the marquee surface will advertise off premises land, products or businesses.
- 2. Painting, repainting, cleaning and normal maintenance and repair of a sign or sign structure unless a substantial structural change is made.
- 3. For sale, rent or lease signs, advertising real property, that are thirty two (32) square feet or less in area. Such sign may be double faced.

- 4. The display of official notices used by any court, or public body, or public official, or the posting of notices by any public officer, in the performance of a duty, or by any person giving legal notice.
- 5. Directional, warning, exit, parking or similar informational signs of a public or quasipublic nature, provided they have no advertising effect, and signs directed and maintained by an official body or public utility.
- 6. Any official flag, pennant or insignia of any nation, state, county or other political unit.
- 7. Nameplates of two (2) square foot maximum area.
- 8. Bulletin boards not over sixty four (64) square feet in area for public, charitable or religious institutions where the same are located on the premises of said institutions.
- 9. Memorial signs or tablets, names of buildings and date of erection, when cut into any masonry surface or when constructed of bronze or other incombustible material.
- 10. Wall signs that are painted directly on the wall, provided they do not exceed twenty percent (20%) of the face of the wall on which it is painted.

Safety and Livability Considerations

A County Nonliability: The county and its agents shall in no way be liable for negligence or failure of the owner, or the person responsible for any damage caused by defective conditions.

Chapter 10: Spanish Valley Overnight Accommodations Overlay District Requirements

An ordinance establishing an overnight accommodations overlay district that can be sought for sites located within the Spanish Valley Highway Commercial District. See Spanish Valley Zoning Map for the location of the Highway Commercial District in which the overlay can be applied.

- 1) Purpose of Overlay Districts
- 2) Purpose and Intent of the Spanish Valley Overnight Accommodations Overlay District
- 3) Established Overnight Accommodations
- 4) Approval Procedures
- 5) Identification on Zoning Maps
- 6) Site Master Plan Required
- 7) Development Standards
 - Part 1 General Requirements
 - Part 2 Employee Housing, Affordable Housing and Mixed Use Requirements
 - Part 3 Architecture, Density, Massing and Form
 - Part 4 Additional Design Requirements
 - Part 5 Open Space
 - Part 6 Landscape Standards
 - Part 7 Parking Requirements

Purpose of Overlay Districts

Overlay districts are established to provide standards addressing unique circumstances or conditions affecting single sites where the development of such sites is of special public concern. Upon approval of special purpose district zoning, the special purpose district replaces the previous base district. Overlay districts are established to provide for certain additional requirements for properties located in one or more base zoning districts.

In addition to the requirements of the underlying base zoning district, the provisions of the overlay district would also prevail in the areas so zoned.

1) Purpose and Intent of the Spanish Valley Overnight Accommodations Overlay District Overnight accommodations have the potential to be an important part of the Spanish Valley and San Juan County economy. In order to support regional efforts to control the imbalance between such uses and other desired community uses as has taken place in Moab and Grand County, a clear policy is required to ensure the number of hotels and motels, commercial condominiums, bed & breakfasts (B&Bs), lodges and commercial campgrounds are aligned with other essential and desirable uses in the San Juan Spanish Valley and region.

The Spanish Valley Overnight Accommodations Overlay Ordinance is an overlay district for properties located in the Highway Commercial and Highway Flex districts. It addresses both

existing and vested overnight accommodations as well as new proposed uses. The purpose of the overlay district is to ensure that existing and future hotels and motels, commercial condominiums, bed & breakfasts (B&Bs), lodges, commercial campgrounds and other commercial overnight accommodation uses are designed and developed in a manner that address the impacts and the increased service needs that they generate. The *Spanish Valley Overnight Accommodations Overlay Ordinance* should be applied to all new proposals to ensure approved projects minimize community impacts and result in tangible community benefits through the application of creative design, the incorporation and support for mixed uses both on site and elsewhere in the San Juan Spanish Valley, and through the provision and support for public uses and spaces to help support a balanced community structure.

2) Established Overnight Accommodations

Established overnight accommodations (Established Overnight Accommodations), as indicated on the Spanish Valley Zoning Map, shall be considered legal, conforming uses. Established Overnight Accommodations will be allowed to make improvements including new overnight accommodation units within the boundaries of existing property. Specific design and development requirements shall be according to the underlying zone, e.g. the Spanish Valley Highway Commercial District. When the ownership of Established Overnight Accommodations changes, the new owner must comply with the provisions of this Spanish Valley Overnight Accommodations Overlay Ordinance.

3) Approval Procedures

A three-step planning and approval process for new overnight accommodations is required as summarized in table 10-1:

Table 10-1

APPLICATION	IMPLEMENTATION	WHAT IS ADDRESSED?	APPROVAL LEVEL
Spanish Valley Overnight Accommodations Overlay (Rezone)	A modification to the official Zoning Map, indicating the area or areas where the specific overlay district applies	The physical location and extents of the proposed overlay zone	Legislative (Rezone and Zoning Map Change) Planning Commission (recommendation to County Commission) County Commission (adoption)
Application for Attaching Overnight Accommodations (OA) Overlay to a Specific Site, Property or Development	As a modification to the official Zoning Map and Zoning Ordinance, indicating the specific location of the application site and the terms upon which it will be developed	Land area to be rezoned and general terms upon which it is approved, including but not limited to the following: - Proposed primary uses - Number of rooms/units - Design and development conditions - Special conditions and requirements - Other uses and development requirements	Legislative (Rezone and Zoning Map Change) Planning Commission (recommendation to County Commission) County Commission (adoption)

Development	As specific submittals	Specific project development	Administrative
Agreement, Project	and approvals specified	requirements for development	Staff and/or Planning Commission
Plan and/or	in the applicable	approval.	approval according to the specific
Subdivision Plat	ordinances		terms and ordinance obligations

4) Identification on Zoning Maps

Approved Spanish Valley Overnight Accommodations Overlay-districts and developments shall be indicated on the official Spanish Valley Zoning Map. This map shall also indicate the location and property extents of established overnight accommodations

5) Site Master Plan Required

In approving a new Overnight Accommodation development in accordance with this section, a site master plan shall be prepared and submitted for consideration by the County Commission for approval. The master plan shall clearly indicate the purpose and details of the project, including technical facts and a clear description of how the proposed development provides benefits to the greater Moab region in San Juan County as compared to development carried out in accordance with the otherwise applicable zoning and development regulations. More specifically, the master plan shall include at a minimum the following:

- a) A statement by the applicant describing how the proposed development provides greater benefits to the Spanish Valley and the County than would a development carried out in accordance with otherwise applicable zoning and development regulations.
- b) A map and description of sensitive lands within the or adjacent to the proposed development and how they will be addressed, including but not necessarily limited to the following:
 - Public drinking water supply watersheds (recharge areas for the aquifer in the Glen Canyon formation);
 - Floodplains and riparian habitats;
 - Slopes in excess of 30 percent; and
 - Significant geological, biological, and archeological sites.
- c) Identification of site planning features and a description of how they will be addressed to promote seamless transition between on-site uses and the surrounding site conditions.
- d) A description of the beneficial public services and goods the project provides to the community. This should include a community benefit concept description, and specific documentation of the proposed types, amounts, locations and relationships of compatible uses provided within the development that provide beneficial public services and goods to the community. Examples of such uses may include on-site and contributions to off-site employee housing, affordable housing, workforce housing, mixed uses, residential, office, commercial and civic uses, public open space, and publicly-accessible indoor/outdoor gathering spaces, for example.
- e) Documentation of the **specific utilities and infrastructure** that are designed and installed to conserve limited natural resources such as water. Examples include preparation of a water use master plan for the project, the incorporation of gray-water re-use systems, implementation of water conserving landscapes that go beyond the

requirements of the Spanish Valley Water Efficient Landscape Requirements such as installation of real-time water monitoring systems, the incorporation of water efficient fixtures, and the incorporation of dark sky friendly lighting systems that exceed those contained in the Spanish Valley Outdoor Lighting and Sign Illumination Requirements

- f) A narrative and graphic presentation of the development, documenting and presenting the proposed development and land uses by:
 - Gross acreage;
 - Total project density and/or square footage for all uses proposed for the project (including overnight accommodations) per gross acre;
 - Total number of overnight accommodation units;
 - Overnight accommodation unit density expressed as a per-acre ratio;
 - Total number and type of on-site employee and affordable housing units;
 - Common area and private open space acreage;
 - Total number of parking spaces required and provided, including bicycle parking;
 - Parking, service and loading area acreage/spaces;
 - Project Floor Area Ratio (FAR);
 - Public open space and similar publicly-accessible feature acreage;
 - Descriptions and graphic representations suitable for conveying the overall development character and proposed architectural style of the proposed development; and
 - The relationship of the proposed development to existing development in the area, along the highway and to significant natural and built features in the area.
- g) A **Traffic Study** prepared by a licensed transportation planner or traffic engineer, documenting project traffic generation, impacts (including traffic noise) and proposed mitigations and modifications.
- h) A **Site Plan** prepared in accordance with the requirements of the County and the Development Standards specific to this section shall be approved and filed with the findings of fact as part of the approval. The site plan shall indicate at a minimum all major roads, site access roads, parking and service areas, trails and trail connections, major utilities, existing and proposed land uses, common area, open space, landscaping plan, a conceptual drainage plan and entrance locations on existing roads.
- i) A statement of how the proposed development is consistent with the San Juan county Spanish Valley Area Plan and the San Juan County General Plan; and
- j) Other relevant information that will support the application or as otherwise requested by County staff.

6) Development Standards

Part 1 General Requirements

1. Applicability

The following are general development standards applicable in the *Spanish Valley Overnight Accommodations Overlay*. The general development requirements of the underlying zone shall apply unless otherwise indicated.

2. Density and Heights

Maximum density and heights shall be no greater than that permitted in the underlying zone district.

3. Lots

- Typical Lot Dimensions. All lots of record shall be developed to meet established standards.
- Typical Lot Configuration. All lots shall front a public street unless otherwise approved.
- Lot Shape. To create regular, rectangular lots, side property lines shall be perpendicular to the vehicular right-of-way to the extent practical.

4. Lot Configuration

Primary uses should face the fronting roadway and configured in a fashion that responds to the context, including natural site conditions such as slope and topography. The intent is to carefully incorporate new development in a manner that fits the established character and form of the surrounding area, resulting in a unified appearance. Pedestrian and cycling amenities such as sidewalks, trails, dedicated corridors and similar features should be provided in a manner is coordinated with the needs of vehicles, resulting in holistic, safe and attractive circulation solutions.

5. Lot Access

For Developments fronting U.S. Highway 191

The traffic and speed of vehicles on this roadway presents challenges for providing direct access to projects and for creating a walkable/bikeable street environment in the surrounding area. Direct access from the highway shall meet all ZUDOTY standards and requirements and be designed in a manner to connect directly to the proposed frontage roads along the highway.

For Developments fronting all other roads

The use of small access roads, alleys and other appropriate access ways from the fronting road and/or from the sides and rear of properties is encouraged.

6. General Open Space Requirements

The following are requirements for provision of civic open space:

- Developments over 5 acres are required to provide a minimum of 5% total lot area as publicly accessible open space. Developer shall work with County to determine the appropriate location and design of proposed open spaces.
- For developments under 5 acres, a minimum of 5% total lot area as publicly
 accessible open space or contributions to the development of the same in
 other locations in the Spanish Valley will be used to ensure adequate open
 space is provided in the area.

7. Streets and Access Roads

General Requirements.

- Address all modes of travel, including pedestrian traffic, bicycle, transit and vehicular traffic.
- Address all features of the access road and public road rights of way, including sidewalks, traffic lanes, bicycle lanes and medians.
- Provide adequate access for vehicles, pedestrians and cyclists pedestrians.
- Create access roads that are appropriate for their context and use that encourage travel at appropriate volumes and speeds.
- Create streets and access roads that reduce storm water runoff quantity and improve the quality of storm water runoff.
- Follow design specifications and standards defined by County Public Works.
- Variations from otherwise required road design standards may be approved where it is demonstrated that such exceptions will not be detrimental to the public health, safety and general welfare.

8. Road Design Standards

Variation from otherwise required road design standards may be approved where the applicant demonstrates that such exceptions will not be detrimental to the public health, safety and general welfare.

9. Bicycle Facilities

On site bicycle accommodations should be provided as determined by County staff.

10. Storm Water Management

Incorporation of storm water management best practices, including Low-impact Development (LID) techniques within the access road right-of-way and parking design is required. Examples include incorporating drainage swales, slotted curbs, sub-surface sumps and French drains; and the use of permeable paving in parking areas.

Part 2 Employee Housing, Affordable Housing and Mixed Use Requirements

1. General Conditions

All developments applying the *Spanish Valley Overnight Accommodations*Overlay must provide a significant mix of employee housing, affordable housing, commercial, retail, office, civic and similar uses to offset the impacts of hotel/motel projects.

A minimum of 30% of the space dedicated to the primary hotel/motel floor area shall be dedicated to mixed uses other than the primary hotel/motel use. The

required mixed uses may be designed and developed on-site or elsewhere in the general vicinity of the proposed development.

2. Design and Evaluation Criteria

The following are general conditions that will result with a successful mixed use development:

- A. Incorporates imaginative site and building design with a compatible mixture of land uses that encourage pedestrian, bicycle and other multi-modal access to the proposed development;
- B. Applies sensitive land use and site design that avoids the creation of incompatible land uses;
- C. Mitigates impacts that the project creates with respect to transportation, traffic, noise, public utilities, open space, recreation, public facilities and services, site circulation, solid waste disposal and recycling, water, sewer, storm drain and similar systems;
- D. Protects and preserves the natural environment to the maximum extent possible, including but not limited to conserving water to the greatest degree possible, protecting the water quality of the regional watershed, meditating storm water and floods, and protecting sensitive and critical natural lands and the protection of viewsheds.
- E.—Preserves and/or creates open space and outdoor meeting places for the enjoyment of the San Juan County residents, employees of businesses located within the valley, and the general public;
- F. Provides publicly-accessible plazas, commons, greens, parks or civic buildings or spaces s for social activity and assembly for the community;
- G. Incorporates a mix of employee housing and affordable housing types and ownership patterns;
- H. Includes uses that provide employment opportunities and under-provided goods and services;
- I. Provides a balanced mix of uses that reduce reliance on personal automobiles on a daily basis;
- J. Provides high-quality architectural and site design that is harmonious with the local context, the unique red rock setting and adjacent uses;
- K. Incorporates well-designed and laid-out access roads, parking lots, trails and pathways that are specifically designed for the convenience and safety of pedestrians and cyclists as well as for meeting the needs of vehicles; and
- L. The provision of clustered development to preserve open space and preserving critical viewsheds while still achieving an appropriate overall density for region.

3. Mixed Use Development Standards

All development and design standards described in this chapter and elsewhere in the code shall apply, in addition to the following mixed use specific standards:

- A. Generally-acceptable Uses: residential, commercial, recreational, retail, civic and open space
- B. Location of Uses: commercial shops, offices and civic uses shall be located on the ground floor adjacent to the street frontage, with hotel/motel and residential uses provided in all other locations; and
- C. Pedestrian oriented Design Required: direct access to pedestrian oriented services is required to promote pedestrian/bicycle uses in the development area.

Part 3 Architecture, Density, Massing and Form

1. General Conditions

The following are the general physical characteristics of *OA-Hotel/Motel* uses, including associated mixed uses, within the overlay district.

- Each building or structure can house a variety of uses depending on the design concept and functional requirements of each development.
- All buildings constructed shall be permanent construction without a chassis, hitch, or wheels, or other features that would make the structure mobile, unless otherwise noted.
- Attached accessory structures are considered part of the principal structure.
- Detached accessory structures are permitted and shall comply with all setbacks except the following:
 - Detached accessory structures are not permitted in the front yard.
 - Detached accessory structures shall be located behind the principal structure in the rear vard.
 - Detached accessory structures shall not exceed the height of the principal structure.

2. Building Siting

- More than one principal structure permitted on a lot.
- All setback areas not covered by a building or parking must contain either landscape, patio space, public open space, or a sidewalk/trail.

3. Building Height

- See existing zone for minimum and maximum height limitations and requirements.
- See existing zone for minimum and maximum setback requirements.
- Ground stories uses facing the primary street must have a minimum interior height of 12' and a maximum of 14' to facilitate the incorporation of commercial and mixed uses.

4. Building Layout and Configuration

- Ground stories facing the primary street must be occupied by uses other than overnight accommodations. Examples include retail, recreation, commercial, office and civic uses.
- Parking may be located within a building or as part of well-landscaped and buffered parking lots.

5. Street View Requirements

- For uses located on the ground floor facing the primary fronting street(s), 60% Minimum Ground Story Transparency is required, measured floor to floor. Transparency is any glass in windows and/or doors, including any mullions, that is highly transparent with low reflectance.
- Air conditioning units and similar mechanical requirements should be avoided on rooftop locations, and fully-screened from view when unavoidable.
- Blank Wall Limitations are required on all facades facing the primary street.
 No rectangular area greater than 30% of a story's facade, as measured from floor to floor may be windowless, and no horizontal segment of a story's facade greater than 10 feet in width may be windowless, unless otherwise approved.
- A mix of entrance types may be utilized, aligned with the overarching architectural theme or concept. All buildings must have an easily discernable
 Principal Entrance located on the primary street side of the principal building.
- Street Entrances the minimum number and maximum spacing between entrances on the ground floor building facade with street frontage to match a clear development design theme or concept is required.
- Vertical Facade Divisions the use of a vertically oriented expression lines or form to divide the facade into increments that enhance the design concept are required. Acceptable elements may include columns, pilasters, scoring lines and other continuous vertical features at least 1.5" in width.
- Horizontal Facade Divisions—the use of significant shifts in the façade every
 45' at minimum to divide portions of the façade into horizontal divisions.

 Major dividing elements should be integral to the architectural layout and
 form of the structure, with minor delineations encouraged through the uses
 of expressions lines in the form of cornices, belt courses, string courses, or
 other continuous horizontal divisions.

Part 4 Additional Design Requirements

The following outlines the district design guidelines that affect a building's appearance and district cohesiveness. They improve the physical quality of buildings, enhance the pedestrian experience, and protect the character of the neighborhood.

1. Materials and Color

- Primary Facade Materials. 80% of each facade shall be constructed of primary materials. For facades over 100 square feet, more than one material shall be used to meet the 80% requirement.
- Permitted primary building materials will include high quality, durable, natural materials such as brick and stone; wood lap siding; fiber cement board lapped, shingled, or panel; metal siding; glass. Other high quality synthetic materials may be approved as part of a unified theme or design concept.
- Secondary Facade Materials are limited to details and accents. Examples
 include gypsum reinforced fiber concrete for trim and cornice elements;
 metal for beams, lintels, trim; and exterior architectural metal panels and
 cladding.
- Exterior Insulation and Finishing Systems (EIFS) is permitted for trim only or on upper floor facades only.
- Acceptable Roof Materials include 300 pound or better, dimensional asphalt composite shingles, metal tiles or standing seam, slate, and ceramic tile.
 Other roof materials may be considered for approval.
- Color main building colors shall be complementary to existing buildings in the area, the surrounding landscape and visual backdrops.
- Appropriate Grade of Materials. Commercial quality doors, windows, and hardware shall be used throughout the district.

2. Windows, Awnings and Shutters

- Windows all upper story windows of overnight accommodation, mixed use and associated buildings shall be recessed and double hung.
- Plastic awnings are not permitted. Awning types and colors for each building face shall be coordinated.
- If installed, shutters, whether functional or not, shall be sized for the windows. If closed, the shutters shall not be too small for complete coverage of the window. Shutters shall be wood.

3. Balconies

- Balconies shall be a minimum of six feet deep and five feet wide.
- Balconies that are not integral to the facade shall be independently secured and unconnected to other balconies.
- A maximum of 40% of the front and corner side facades, as calculated separately, may be covered with balconies, including street-facing railing and balcony structure.

4. Treatments at Terminal Vistas

 When a street terminates at a parcel, the front or corner side of a building or a significant landscape feature, whether fronting a Primary Street or not, shall terminate the view.

5. Building Variety

Building design shall vary between vertical facade divisions, where required per the Building Types, and from adjacent buildings by the type of dominant material or color, scale, or orientation of that material and at least two of the following:

- The proportion of recesses and projections.
- The location of the entrance and window placement, unless storefronts are utilized.
- Roof type, plane, or material, unless otherwise stated in the Building Type requirements.

6. Drive through Uses

Drive-through structures and uses are not allowed.

Part 5 Open Space

To provide open space as an amenity that promotes physical and environmental health to project uses and the community, with a primary function of providing access to a variety of active and passive open space types.

1. General Requirements

Developments over 5 acres are required to provide a minimum of 5% total lot size as publicly-accessible and usable civic open space. Developer shall work with San Juan County to determine the best and most appropriate location of open space. For parcels under 5 acres, impact fees and other funding will be used as mechanisms to ensure adequate open space is provided.

All open space provided shall comply with one of the Open Space Types that follow:

- Plaza a formal, medium scale (0.5 to 1.5 acre) gathering place for civic, social, and commercial purposes. May contain a greater amount of impervious coverage than other open space types. Special features, such as fountains and public art installations, are encouraged.
- Square a medium scale (1 to 2 acre) open space to gather for civic, social and commercial purposes. Squares are rectilinear in shape and are bordered on all sides by a vehicular right of way, which together with building facades creates its definition.
- Green an informal, medium scale (0.25 to 2.0 acre) park with active or passive recreation amenities for neighborhood residents within walking distance; mainly fronted by streets.
- Pocket Park a small scale (.5 to 1.5 acre) open space, that is primarily
 designed to accommodate a range of active and passive recreation and
 gathering space uses, primarily local neighbors and residents within walking
 distance.

- Local and Neighborhood Parks medium to large (3-acre to 10 acre) parks
 that accommodate both active and passive recreational amenities for local
 residents and the larger community. Parks have primarily natural plantings
 and are frequently formed around an existing natural feature such as a water
 body or stands of trees.
- Regional Parks large parks typically at least 50 acres in size to accommodate both active and passive recreational activities for local residents and the surrounding community. These parks are typically the site of major recreational features such as sports complexes, aquatic centers, recreation centers and similar amenities. They should be well linked with the surrounds and settings, linked with regional and local trail systems, and primarily utilize natural plantings.
- Greenway long and linear open spaces that serve to enhance connectivity between open space types and other uses. Greenways often follow a natural feature, such as a river, stream, ravine, or man-made feature, such as a vehicular right of way. A greenway may border other open space types.

Part 6 Landscape Standards

The landscape standards outlined in this section are designed to meet the following goals:

- To provide suitable outdoor settings;
- To increase the compatibility of adjacent uses and minimize the adverse impacts created by adjoining or neighboring uses.
- To provide responsible and environmentally-appropriate green spaces and infrastructure through the use of water efficient landscape design techniques, tools and standards.
- To shade large expanses of pavement and reduce the urban heat island effect.

1. Applicability

Landscapes, trees and buffers shall be installed as detailed in this section and detailed elsewhere in the county code.

2. Water Efficient Landscaping

Refer to Spanish Valley Water Efficient Landscape Requirements.

3. General Landscape Installation Requirements

The installation of landscaping shall adhere to the following standards.

National and Regional Standards. Best management practices and procedures
according to the nationally and regionally accepted standards shall be
practiced. All landscaping and trees shall be installed in conformance with the
practices and procedures established by the most recent edition of the
American Standard for Nursery Stock (ANSI Z60.1) as published by the
American Association of Nurserymen.

- Maintenance and Protection all landscaping and trees shall be maintained according to the most recent edition of the American National Standards Institute, including its provisions on pruning, fertilizing, support systems, lighting protection, and safety.
- Installation landscaping shall be fully installed prior to the issuance of a certificate of completeness.
- Condition of Landscape Materials shall be:
 - **Healthy and hardy with a good root system.**
 - Chosen for its form, texture, color, fruit, pattern of growth, and suitability to local conditions.
 - Tolerant of the natural and man-made environment, including tolerant of drought, wind, salt, and pollution.
 - Appropriate for the conditions of the site, including slope, water table, and soil type.
 - Protected from damage by grates, pavers, or other measures.
 - Plants that will not cause a nuisance or have negative impacts on an adjacent property.
 - Species native or naturalized to San Juan County region, whenever possible.
- Minimal use or no use of lawns, turf and similar water-craving landscapes is required.

4. Irrigation Systems

Permanent irrigation, beyond establishment, is required and shall adhere to the following standards.

All irrigation systems shall be designed to minimize the use of water, as
detailed in the San Juan County water-conserving landscape ordinance. The use
of drip, emitter, bubbler and other water conserving irrigation systems are
required,

5. Landscape Maintenance

All landscaping shall be maintained in good condition at all times to ensure a healthy and orderly appearance.

- All required landscape shall be maintained to adhere to all requirements of this ordinance.
- Replacing Unhealthy Landscaping. Unhealthy landscaping shall be replaced
 with healthy, live plants by the end of the next applicable growing season.
 This includes all plant material that shows dead branches over a minimum of
 25% of the normal branching pattern.
- Maintenance Responsibility. The owner is responsible for the maintenance, repair, and replacement of all landscaping, screening, and curbing required herein.

- Maintain Quality and Quantity. Maintenance shall preserve at least the same quantity, quality, and screening effectiveness as initially installed.
- Fences and Other Barriers. Fences, walls, and other barriers shall be maintained in good repair and free of rust, flaking paint, graffiti, and broken or damaged parts.
- Tree topping is not permitted.

6. Frontage, Side and Rear Buffers

The purpose of frontage buffers is to lessen the visual impact of vehicular areas visible from the street and adjacent properties. Side and rear buffers minimize the impact that the overnight accommodation development may have on neighboring zones and districts. These should include a landscape design that is engaging, beautiful and appropriate for the specific setting and context. Plants should include a range of perennials, decorative grasses and small shrubs as appropriate for reducing the visual impact of vehicular areas visible from the street while also meeting San Juan County Water Efficient Landscaping requirements.

7. Interior Parking Lot Landscape

The intent is to provide shade, minimize paving and associated storm water runoff, and improve the aesthetic look of parking lots. Internal areas not dedicated to parking or drives shall be landscaped with a minimum of one medium or large shade tree for the first 150 square feet and one medium or large shade tree for every 650 sf thereafter.

- Each parking space must be located within 50' of a tree planted within parking lot interior. Minimum of 1 shade tree must be planted within parking lot interior or within 4' of parking lot's edge for every 3 parking spaces.
- Within 20 years of tree installation, 30% of the interior of the parking lot should be shaded by tree canopy. Shade Structure Requirements
- Attractive and well designed shade structures should be considered an
 acceptable alternative for meeting the tree shade goal for up to 50% of the
 interior parking lot requirements.

Part 7 Parking Requirements

The parking standards outlined in this section are in addition to currently established standards for the hotel/motel development, and should meet the following goals:

- Ensure an appropriate level of vehicle parking, loading, and storage to support a variety of land uses.
- Provide appropriate site design standards to mitigate the impacts of parking lots on adjacent land uses and zoning subdistricts.
- Provide specifications for vehicular site access.

1. General Requirements

- Off-street parking spaces shall be provided in conformance with established site design requirements.
- Required Accessible Parking—parking facilities accessible for persons with disabilities shall be in compliance with or better than the standards detailed in the state Accessibility Code, including quantity, size, location, and accessibility. Required Bicycle Parking.
- Bicycle Parking areas required as described below.

2. Mixed Use Parking Reductions

The following reductions may be applied depending on the amount and specific mix of uses.

- Shared Vehicular Parking an arrangement in which two or more nonresidential uses with different peak parking demands use the same off-street parking spaces to meet their off-street parking requirements. Through review of the site plan, up top 100% of the parking required may be waived.
- In order to approve a shared parking arrangement, it is must be proved that there is no substantial conflict in the principal operating hours of the uses for which the sharing of parking is proposed.

3. Bicycle Parking Design

Bicycle parking shall be designed and located as follows.

- Required bicycle parking spaces shall have minimum dimensions of two feet in width and six feet in length.
- An aisle a minimum of five feet wide shall be provided behind bicycle parking facilities to allow for maneuvering.
- A minimum of two feet shall be provided beside each parked bicycle to allows access. This access may be shared by adjacent bicycles.
- Racks shall be installed a minimum of two feet from any wall or other obstruction. Bicycle parking should be located within 50 feet of the entrance of the use.
- Bicycle parking facilities shall be separated from vehicular parking areas to
 protect parked bicycles from damage. The separation may be accomplished
 through grade separation, distance or physical barrier, such as curbs, wheel
 stops, poles or other similar features.
- Racks and Structures shall be provided for each unprotected parking space and shall be designed to accommodate both chain and U shaped locking devices supporting the bicycle frame at two points.

ORDINANCE NO. 2019-____

AN ORDINANCE ADOPTING THE SPANISH VALLEY DEVELOPMENT ORDINANCES AND MAP AMENDING THE SAN JUAN COUNTY ZONING ORDINANCE

WHEREAS, San Juan County (the "County") is authorized, pursuant to Utah Code Section 17-27a-102, UCA (1953, as amended) to enact all ordinances, resolutions, and rules, and may enter into other forms of land use controls and development agreements that they consider necessary and appropriate for the use and development of land; and

WHEREAS, the San Juan County Planning Commission, in conjunction with contractor Landmark Design, has been for years working to draft new ordinances and a map to amend the San Juan County Zoning Ordinance for the Spanish Valley area of San Juan County; and

WHEREAS, notice was given and a public hearing held by the San Juan Planning Commission on October 30, 2019, and the Board of Commissioners of San Juan County on November 19, 2019; and

WHEREAS, the Board of Commissioners of San Juan County finds that enacting the Spanish Valley Development Ordinances and Map amending the San Juan County Zoning Ordinance is necessary to provide for the public health, safety and welfare of the residents of San Juan County.

NOW THEREFORE, it is hereby resolved and ordained that the County Legislative Body of San Juan County hereby amends the San Juan County General Plan and the San Juan County Zoning Ordinance by adopting the Spanish Valley Development Ordinances and Map as follows:

- 1. The San Juan County Zoning Ordinance is hereby amended to include the attached Spanish Valley Development Ordinances hereto as Exhibit A. All references in the San Juan County Code to the San Juan County Zoning Ordinance are references to the attached ordinances, which shall be held in the County Clerk's Office with the records of the San Juan County Planning Commission; and
- 2. The Zoning Map of San Juan County is hereby amended to include the attached Zoning Map hereto as Exhibit B. All references in the San Juan County Code to a Zoning Map are references to the attached

Passed, Adopted and Ordered posted this da	y of November, 2019.
	Commission Chain Kannada Manda
	Commission Chair, Kenneth Maryboy

	Commission Vice-Chair, Willie Greyeyes		
	Commissioner, Bruce Adams		
ATTEST:			
John David Nielson, Clerk / Auditor			

ORDINANCE NO. 2019- CZ

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Passed, Adopted and Ordered posted this 19 day of November, 2019.

Commission Chair, Kenneth Maryboy

San Juan County Spanish Valley Development Ordinances

of the

San Juan County Zoning Ordinance

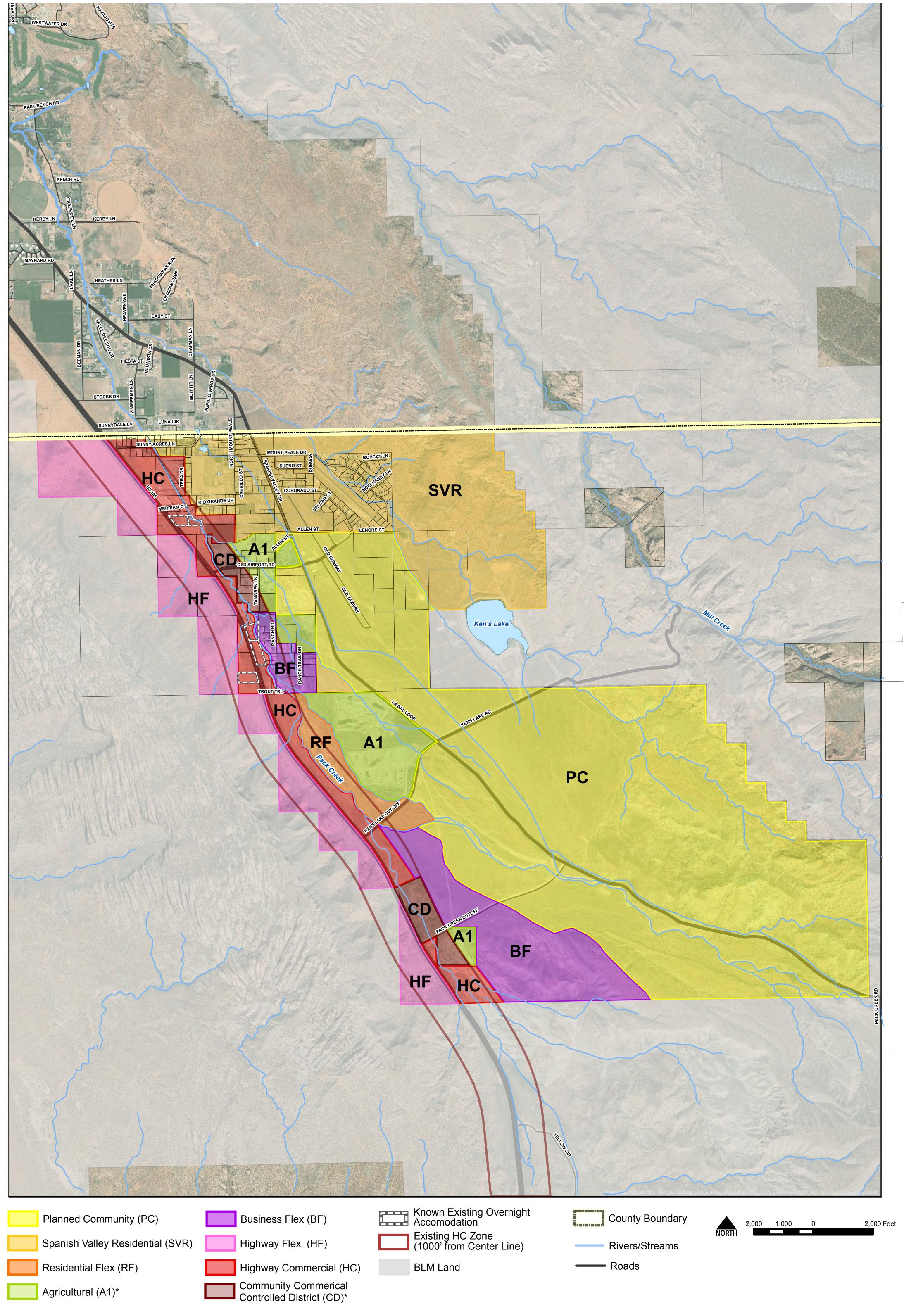
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Draft

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Spanish Valley Zoning - as Adopted on November 19, 2019



Chapter 1: Spanish Valley Residential (SVR) District

An Ordinance creating the *Spanish Valley Residential District* of the San Juan County Land Use Ordinance for the purpose of managing growth and development in the non-federal lands in northernmost part of the San Juan County portion of Spanish Valley. See proposed Spanish Valley Zoning Map for applicable locations.

Purpose

Uses
Lot Design Standards
Mix of Housing Types
Constrained Lands
Measurements and Exceptions
District Standards
Subdivision Standards
Streets
Sidewalks and Trails
Easements
Drainage
Water Supply

Purpose

The Spanish Valley Residential (SVR) District is designed primarily to accommodate residential uses in large lot (one-acre or greater) and smaller lot (1/4 acres up to 1 acre) developments. In addition to the Uses and Lot Design Standards of this section, development in this district shall be in compliance with all other applicable provisions of the San Juan County Land Use Ordinance, and shall promote and protect public health, safety, and welfare.

Uses

Uses are allowed in the SVR District in accordance with Table 1-1:

Permitted Uses

Uses identified with a "P" in the table shall be permitted in the SVR District, subject to compliance with all applicable conditions and all other provisions of this Code.

Conditional Uses

Uses identified with a "C" in the table shall be permitted in the SVR District only upon approval of a Conditional Use Permit by the County in accordance with the Conditional Use procedures and standards of the Zoning Ordinance.

Lot Design Standards

All development in the SVR District shall be subject to the following lot design standards, which generally allow for variety in housing and building types while maintaining the overall character of residential neighborhoods. This approach promotes better site layout and energy efficient

development, affordable life-cycle housing, and development intensities that match existing and proposed infrastructure investments.

Table 1-1
Spanish Valley Residential (SVR) District Uses

Use Category	Specific Use				
RESIDENTIAL USES					
Dwelling, single-family	Р				
Dwelling, two-family (duplex)	Р				
Dwelling, Manufactured	Р				
Accessory Buildings and Uses	P/C				
All other household living uses (5 th wheels, trailers, etc.)	С				
CIVIC AND INSTITUTIONAL USES					
Day Care	С				
Educational Facilities, Public	Р				
Educational Facilities, Private	С				
Government Facilities and Public Institutions	С				
Institutions, Private or Non-Profit	С				
Medical Facilities	С				
Places of Worship	Р				
Utilities	С				
PARKS, OPEN SPACE AND AGRICULTURAL	USES				
Parks and Open Spaces, Public	Р				
Parks and Open Spaces, Private	С				
Farmland, Grazing and Pasture	Р				
Animal Husbandry - small animals (pigs, goats, lambs, etc.)	Р				
Animal Husbandry - large animals (cows, cattle, horses, etc.)	P (=/> 1 acre lots only)				

Minimum Requirements

Every building erected or installed must be located on, and every plat submitted for approval must show, a lot or building parcel that meets the minimum requirements of at least one lot type permitted under this article, based on underlying zoning and subdivision type.

Every building and lot must have direct access to one of the following:

- 1. A public street
- 2. An approved private street or driveway
- 3. A public or private street via a public or private alley

All structures must be located on lots or parcels that provide safe and convenient access for servicing, fire protection and required on-site parking. No lot shall be approved that does not meet the minimum lot area requirements of this Code except in the following cases:

1. Nonconforming lots

2. Public Utilities

The uses and densities listed in this chapter are allowed by right unless otherwise expressly stated. Each project must comply with all of the applicable development standards of this chapter.

Residential Density and Dimensional Standards

Residential development shall be subject to the maximum density and minimum dimensional standards of the SVR District in accordance with Table 1-2.

TYPE 1 developments shall have demonstrated access to a municipal water and sewer system.

TYPE 2 developments have no access to municipal water and sewer systems and will rely on private wells and septic systems as described elsewhere in this Code.

Table 1-2
Residential Density and Dimensional Standards

STANDARD	TYPE 1	TYPE 2		
Max. Density (dwelling units/acre)	4	1		
Min. Parcel Size (SF)	10,890	43,560		
Min. Front Yard and Street Side Yard setback	25′	25'		
Min. Interior Side Yard setback	8'	8'		
Min. Rear Yard setback	20'	20'		
Min Lot Width	75'	75′		
Max. Bldg. Coverage (% of lot)	40%	40%		
Max. Height Principal Structure	Three stories not to exceed 35'	Three stories not to exceed 35'		
Max. Height Accessory Structure	Two stories not to exceed 24'	Two stories not to exceed 24'		
Fence Height	6' max, 4' max for front yard	6' max, 4' max for front yard		

Mix of Housing Types

Two-family homes may comprise no more than 50 percent of the total dwelling units of any proposed SVR District subdivision. In no case shall the SVR District density of four dwelling units per acre be exceeded for the overall subdivision site.

Constrained Lands

Constrained lands include lands with natural slopes greater than 30 percent, jurisdictional wetlands, lands in the 100-year floodplain, public drinking water supply sources (recharge areas for wells and aquifers), lands affected by unmitigable geo-hazards, and riparian habitats unless mitigated by a licensed engineering study.

Constrained lands in all developments and subdivisions shall be identified on plats and remain unoccupied by buildings or impervious surfaces.

Land Suitability

Land deemed to be environmentally unsuitable shall not be platted for residential occupancy, or for such other uses as may increase danger to health, life, or property, or aggravate erosion or flood hazard. Such land within the plat shall be restricted for such uses as shall not be endangered by periodic or occasional inundation or shall not produce unsafe living conditions.

The County shall not approve the subdivision of land if it is determined that the site is not suitable for platting and development purposes.

Measurements and Exceptions

Lot Area

Lot area refers to the amount of horizontal land area within lot lines. No building permit or development approval shall be issued for a lot that does not meet the minimum lot size requirements of this chapter, with the following exceptions:

<u>Lot Area Reduction for Public Purpose</u>

When an existing lot is reduced as a result of conveyance to a federal, state or local government or homeowners association for a public purpose and the remaining area is at least three-quarters of the required minimum lot size for the SVR District in which it is located, the remaining lot shall be deemed to be in compliance with the minimum lot size standards of this chapter.

Utility Facilities

Utility facilities using land or an unoccupied building requiring less than 1,000 square feet of site area are exempt from the minimum lot size requirements of the SVR District.

Required Yards (Setbacks)

Setback refers to the unobstructed and unoccupied open space between a structure and the property line of the lot on which the structure is located. Setbacks shall be unobstructed by any part of a structure from the ground to the sky and measured as the horizontal distance between a property line and the furthermost projection of the structure, except as provided otherwise in this chapter.

A. Front Yard Setback

1. Corner Lots

For lots with frontage on two intersecting public or private streets, such a lot shall be considered to have two front lot lines and shall comply with front yard setbacks from each front lot line.

2. Double Frontage Lots

Where lots have double frontage, running through from one street to another, a required front yard setback shall be provided on both streets.

B. Cul-De-Sacs

Notwithstanding any other provisions of this chapter, lots fronting on a cul-de-sac shall have a minimum frontage of 30 feet and a minimum lot width of 40 feet.

Maximum Height

A. Measurement

1. Buildings

Building height shall be determined by measuring the vertical distance between the lowest point where the wall face of the building intersects finished grade around the perimeter of the building (or structure other than fences, telecommunications and microwave towers, and antennas) and the highest point on the building.

2. Fences and Walls

Height of fences or walls shall be measured as the vertical distance between finished grade on the highest side of the fence or wall to the top of the fence or wall.

Building Coverage

A. Measurement

The maximum area of the lot that is permitted to be covered by buildings, including both principal structures and accessory buildings.

B. Permitted Exceptions

Building coverage does not include paved areas such as driveways, uncovered porches or patios, decks, open swimming pools, or roof overhangs of less than 5 feet.

District Standards

All principal residential structures in the SVR District shall comply with the following requirements:

- **1.** All properties shall be designed in accordance with the requirements of the Water Efficient Zoning Ordinance.
- **2.** The minimum spacing between dwellings shall be 16 feet, with an additional 8 feet per story provided between buildings for every story over 2 stories.

3. Manufactured Homes shall:

- a. Utilize non-reflective siding materials; i.e. wood, stucco, adobe, brick, or stone or material that looks like wood, stucco, adobe, brick, or stone;
- b. Be placed on a concrete slab-on-grade or concrete perimeter foundation;

- c. Have a minimum 24-foot horizontal wall dimension on at least 2 non-opposing sides;
- d. Be skirted with a material or product specifically designed for the skirting of such homes. Required skirting shall be maintained so as not to provide a harborage for animals or create a fire hazard.
- e. Have running gear, tongues, axles and wheels removed from the manufactured home at the time of installation.
- f. Be permanently attached to a foundation. Anchors and tie-downs, such as cast-inplace concrete "dead-men", eyelets embedded in concrete slabs or runways, screw augers, arrowhead anchors, or other devices shall be used to stabilize the manufactured home.
- g. Have a minimum finished floor elevation at least 24 inches above the exterior finish grade, as measured at the main entrance into the dwelling.
- h. Shall comply with current building code requirements, the standards of this ordinance, and in accordance with current FHA and HUD guidelines.
- i. Shall allow only one manufactured home per designated lot (manufactured home communities shall be permitted as part of a Planned Community only).
- 4. The keeping of no more than four (4) large animals and livestock shall be considered a permitted use on parcels with more than one acre and less than 5 acres. These standards shall not be applicable to parcels larger than 5 acres.
- **5.** The keeping of no more than four (4) small agricultural animals (sheep, pigs, goats, etc.) shall be considered a permitted use on parcels with more than one-half acre and less than 5 acres. These standards shall not be applicable to parcels larger than 5 acres.
- **6.** Barns, stables, coops, animal sheds or similar structures shall be set back at least 100 feet from existing dwellings and 20 feet from any open waterway. Surface drainage from such structures shall not be permitted to drain into a natural stream or into a drainage way that drains into a natural stream and shall comply with State of Utah Health Code.

Subdivision Standards

Applicability

All plats and subdivision of land within the SVR District shall conform to the following rules and regulations.

Lot Configuration

The lot size, width, depth, shape and orientation, and the minimum building setback lines shall be appropriate for the location of the subdivision and for the type of development and use contemplated and shall not be less than those specified as minimum standards by the SVR District. The depth and width of properties shall be adequate to provide for the offstreet service, parking facilities and fire/safety requirements required in the Zoning Ordinance.

Side Lot Lines

Side lot lines shall be substantially at right angles to street lines unless otherwise approved by the Planning Commission.

Street Frontage Required

Each new lot or building tract shall front upon a public street.

Double Frontage Lots

Double frontage lots shall be avoided, except where essential to provide separation of residential development from traffic or to overcome specific disadvantages of topography and orientation.

Flag Lots

Flag-shaped or panhandle shaped lots may be created in either TYPE 1 or TYPE 2 developments if all of the following requirements are met:

- 1. The lot has at least 25 feet of frontage on a dedicated public street, which frontage served as access only to the subject lot or parcel.
- 2. The "handle" portion of the lot is at least 25 feet in width, and not more than 250 feet in length.
- 3. The body of the lot meets the lot area and lot width and setback requirements of the applicable TYPE.

Large Lots

Where the area is divided into larger lots than for normal San Juan County building sites and, in the opinion of the Planning Commission, any or all of the tracts are susceptible to being re-subdivided, the original subdivision shall be such that the alignment of future street dedications may conform to the general street layout in the surrounding area and so that the larger tracts may be later subdivided in conformance with the requirements of this Code and the minimum standards specified by the applicable zoning district.

Streets

Applicability

All developers shall be required to construct streets within the subdivision in accordance with San Juan County Code requirements.

Street Layout

Unless otherwise approved by the Planning Commission, provisions shall be made for the extension of streets. All streets shall bear a logical relationship to the topography and to the location of existing or planned streets on adjacent properties. Adequate local streets shall be provided to accommodate the subdivision and provide access to lots. The arrangement of streets in a subdivision shall either:

1. Provide for the continuation or appropriate projection to existing principal streets in surrounding areas; or

2. Conform to a plan for a neighborhood or planned unit development approved by the Planning Commission to meet a particular situation where topographical or other conditions make continuance or conformance to existing streets impracticable or where neighborhood design makes a varied plan appropriate.

Street Connections

The system of streets designated for a subdivision, except in unusual cases, must connect with streets already dedicated in adjacent subdivision(s); and where no adjacent connections are platted, must in general be the reasonable projection of streets in the nearest subdivided tracts, and must be continued to the boundaries of the tract subdivided, so that other subdivisions may connect therewith. Reserve strips of land controlling access to or egress from other property or to or from any street or alley or having the effect of restricting or damaging the adjoining property for subdivision purposes shall not be permitted in any subdivision unless such reserve strips are conveyed to San Juan County in fee simple.

Half Right-of-Way (R.O.W.)

Half streets shall be prohibited except where essential to the reasonable development of the subdivision and where the Planning Commission finds it will be practicable to require the dedication for the other half of a street when adjoining property is subdivided.

Street Intersections

More than two streets intersecting at a point shall be avoided, except where it is impractical to secure a proper street system otherwise. Intersections shall be as near 90 degrees as possible and in no cases shall the intersection angle being less than 60 degrees.

Street Jogs

Non-intersecting streets with centerline offset of less than 125 feet shall not be approved.

Dead-End Streets

Dead-end streets, except for cul-de-sacs, shall be prohibited unless they are designed to connect with future streets on adjacent lands that have not been platted. In cases where these types of dead-end streets are allowed, a temporary turnaround with a minimum radius of 50 feet shall be constructed.

Cul-de-sacs

Cul-de-sacs shall meet the San Juan County Code requirements. Ordinarily, cul-de-sacs are discouraged as they do not result in a continuity of existing streets or streets pattern and may be used only where unusual drainage or land ownership configurations exist that make other designs impractical.

Highway Access Permit

A Highway Access Permit must be approved by UDOT for each new subdivision with direct access to a state or federal highway. Turn lanes, frontage road(s), curb and gutter may be required along the entire highway frontage if required by UDOT.

<u>Street Design Standards</u>

Street and alley widths, curves, grades design speed and centerline radius shall meet San Juan County Code requirements.

Turn By-Passes and Turn Lanes

Right-turn by-passes or left-turn lanes may be required at the intersection of collector streets if traffic conditions indicated they are needed. Sufficient rights-of-way shall be dedicated to accommodating such lanes when they are required.

Street Names and Numbers

All street names shall be as established subject to approval of San Juan County Code requirements. When streets are in alignment with existing streets, any new streets shall be named according to the streets with which they correspond. Streets which do not fit into an established street-naming pattern shall be named in a manner which will not duplicate or be confused with existing streets within the Spanish Valley Area Plan or its environs.

Street lighting

Street Lighting shall conform to Spanish Valley Outdoor Lighting and Sign Illumination Standards. The developer shall pay the costs of purchasing and installing all street lighting equipment. Street lighting design plans shall be subject to the approval of designated San Juan County Staff. The type of equipment, method of installation and location of the wiring and light poles shall meet the minimum standards and requirements of the electric company from which electricity is to be purchased. All street lighting shall be shielded and directed toward the ground so as to minimize horizontal view and visibility of the light source. All intersections with a major collector street shall have at least one streetlight.

Sidewalks and Trails

<u>Applicability</u>

This section is intended to ensure adequate pedestrian access is available to serve uses that need and benefit from such access. If a builder or property owner believes that a proposed use does not need or benefit from pedestrian access, a written request for a waiver may be submitted to the Zoning Administrator describing the use and explaining why pedestrian access should not be required as a condition of the building permit for the proposed use.

Trails

Trails shall be designed as single track and multi-use trails depending on the specific need and conform to the standards in Table 1-3.

Table 1-3
Trail Design Standards

	Cross-	Min.	Min.	Min. Clear	ing Preferred Surface Materials			ıls	
	Slope Range	Trail Width	R.O.W. Width	horizontal	vertical	natural	crushed stone	asphalt	concrete
Single- track Trails	0-20%	3'	6'	1.5'each side of trail	10′	Yes	Yes	No	No
Multi-use Trails	0-10%	12'	15′	1.5' each side of trail	10'	Yes	Yes	Yes	Yes

Easements

Utility Easements Required

Utility easements shall be provided in all residential areas unless otherwise approved by the Planning Commission and in commercial and industrial districts, except that the Planning Commission may waive the requirement where other definite and assured provision is made for service access consistent with and adequate for the uses proposed.

Minimum Width

The minimum rights-of-way width of each utility easement shall be 5' minimum or as required by the utility authority.

Fire Lanes and Emergency Access Easements

Fire lanes and emergency access easements 20 feet in width shall be provided where required by the fire authority having jurisdiction.

Waterway Easements

When a proposed subdivision or development is traversed by an irrigation ditch or channel, natural creek or stream, or a proposed drainage easement, an easement shall be provided sufficient for drainage and to allow for maintenance of the drainage system.

- The minimum right-of-way width of each drainage easement shall be 10 feet minimum for canals and ditches, or as otherwise required by the canal or ditch authority and/or San Juan County requirements.
- 2. Buffers shall be a minimum of 50-feet from top of bank on both sides of Pack Creek and 25 feet from the top of bank on both sides of other perennial and ephemeral streams to preserve the stream corridors and provide adequate access easement for drainage, flood control and storm water maintenance. Parks, trails and underground utility easements are acceptable uses within the stream buffer; fences, walls and other structures are not permitted within the buffer.

Trail Easements

When a proposed development or subdivision is traversed by a public trail shown on an adopted plan or when the Planning Commission finds that a trail easement can better serve the proposed development than a sidewalk, an easement shall be provided sufficient for

public trail construction, maintenance and access purposes according to San Juan County Code requirements.

Adjoining Areas

When easements in areas adjoining proposed subdivisions are necessary to provide adequate drainage thereof or to serve such subdivisions with utilities, the developer shall obtain such easements.

Drainage

Applicability

Applicants shall provide, at applicant's expense, drainage facilities in accordance with the requirements of the San Juan County Code requirements which will become integral parts of the canal, ditch, waterway, and street or roadway drainage system. The dimensions of all drainage structures must be approved by San Juan County prior to installation and as required for easements elsewhere in this code. Design shall be based on environmentally sound site planning and engineering techniques. It is especially critical that storm water management systems be designed for an entire drainage basin rather than just for specific sites. If improvements are identified and necessary downstream of the proposed development and no approved capital improvement plan exists to address the necessary improvement, the developer shall be required to demonstrate that such existing drainage features are adequate to serve the anticipated development and to protect the public health, safety, and general welfare at full build out under existing zoning. Where such demonstration is not made, the applicant or developer shall be required to install such necessary improvements.

Minimum Standards

A. Natural and Historic Drainage Ways

All historic flood and drainage ways shall be protected from alteration such that their primary function as storm water facilities shall be upheld.

B. 100-Year Storm

All drainage and flood control facilities shall be designed to handle the calculated difference between historic flows and the anticipated post-development 100-year frequency storms for maximum period of intensity over the entire drainage basin which the subdivision serves, or other standards required by San Juan County Code. The "100-year storm" referred to herein shall mean that storm run-off is calculated on the basis of a fully developed watershed.

C. Erosion

Where free fall of water occurs, satisfactory means shall be provided to prevent erosion of soil.

D. Catch Basins and Culverts

Catch basins and culverts shall be constructed in accordance with the San Juan County Code requirements

E. Engineered Design

All drainage shall be designed by a Utah licensed professional engineer and approved by San Juan County authorities.

Water Supply

General

New development shall provide water supply that is sufficient in terms of quality, quantity and dependability for the proposed development. In making its determination as to whether the proposed water supply meets this standard, the decision-making body shall give substantial weight to the recommendations of State, County and applicable service district authorities and their associated standards. All water systems shall be provided by or through approved water and sewer service agencies and meet all applicable requirements of the San Juan County Code requirements.

Municipal and District Water Systems

If all or part of a proposed development is within the jurisdiction of an approved public water system, then the applicant must obtain a written certification from the public water service provider stating that it is able to provide an adequate supply of drinking water with adequate quantity, quality and sufficient pressure to meet the needs of the proposed development based on the projected water usage of the development. Individual or common wells or other private water systems shall be permitted only when the subdivision boundary is outside the jurisdiction of an approved public water system able to serve the development.

Chapter 2: Spanish Valley Planned Community (PC) District

An ordinance creating the *Spanish Valley Planned Community (PC) District* of the San Juan County Land Use Ordinance for the purpose of creating a new zone (PC Zone) to accommodate large-scale master-planned development in the non-federal lands in the San Juan County portion of the Spanish Valley. See proposed Spanish Valley Zoning Map for applicable locations.

Purpose

Land Use Districts
Minimum Requirements
Permitted Uses
Conditional Uses
Planning and Approval Process for PC Zones
PC Zone Plan
Community Structure Plan (CSP)
Project Plan/Subdivision Plat
Site Plan Review

- (A) Open Space and Common Areas
- (B) Fencing, Screening, Clear Vision
- (C) Architectural Standards
- (D) Water-conserving Landscaping Requirements
- (E) Lighting
- (F) Other Requirements

Development Agreement

Development Standards

Purpose

The purpose of the Spanish Valley Planned Community (PC) District is to provide a regulatory tool that allows large properties in the San Juan County portion of the Spanish Valley to be developed in accordance with a specific plan designed to achieve the following:

- 1. To promote and protect the public health, safety, and welfare.
- 2. To implement the objectives and policies of the San Juan County General Plan.
- 3. To facilitate development within the San Juan County portion of the Spanish Valley in accordance with the Spanish Valley Area Plan that was adopted as part of the general plan. This plan promotes high quality, innovative and creative development that includes a mixture of uses, building types, varying densities and lot sizes and sufficient diversity of housing types to meet the full life-cycle housing needs of local residents, a variety of mixed use, commercial and flex uses, adequate amenities, and the preservation of open space.
- 4. To safeguard and enhance environmental amenities and the quality of development.
- 5. To attain the physical, social, and economic advantages resulting from comprehensive and orderly planned use of land resources.
- 6. To lessen vehicular traffic congestion and assure convenience of access.

- 7. To secure safety from fire, flood, and other natural dangers.
- 8. To provide for adequate light, air, sunlight, and open space.
- 9. To promote and encourage conservation of scarce resources.
- 10. To preserve the unique landforms, views and environmental qualities of the Spanish Valley.
- 11. To prevent overcrowding of land and undue concentration of population.
- 12. To facilitate the creation of a convenient, attractive, and harmonious community with a desirable living and working environment with unique identity and character.
- 13. To attain a desirable balance of residential and other land uses.
- 14. To promote a pedestrian friendly environment that encourages transit and bicycle use.
- 15. To expedite the provision of adequate and essential public services.
- 16. To promote economical and efficient use of the land and water.
- 17. To provide a process for the initiation, review, and regulation of large-scale, comprehensively planned development that affords flexibility within the context of an overall development program and specific, phased development plans coordinated with the provision of necessary public services and facilities.

This chapter establishes an approval and entitlement process to promote thoughtful and efficient land use patterns that would otherwise be difficult under typical zoning ordinances. The Spanish Valley area may have more than one PC Zone.

PC Zone(s) may include residential neighborhoods and subdivisions; neighborhood commercial centers; business, research and educational campuses; highway commercial and flex development areas; and parks and open space with convenient pedestrian access and connections. Individual structures within each PC Zone may contain mixed uses. Permitted densities may be higher than those permitted in surrounding districts.

Land Use Districts

Each PC Zone shall establish land uses and development patterns, densities, and standards unique to that zone. Upon approval, through the process set forth in this chapter, the land uses and development patterns and densities shall be established pursuant to the PC Zone Plan and one or more development agreement(s) and accompanying Community Structure Plan(s). Specific land uses proposed in the PC Zone may only be established in conformance with provisions of this chapter.

Each PC Zone may consist of any number or combination of the following land use districts that shall be identified in the Community Structure Plan as provided in this chapter.

Central Development Areas

These are the flattest, least sensitive and easiest-to-develop sites in the Spanish Valley, which makes them suitable for a wide range of residential and park/open space uses. These are the preferred areas for locating higher residential density and mixed-use neighborhood centers, where a mix of residential, locally-scaled commercial and civic services will be provided. 4-5 residential units/ERUs per acre.

Perimeter Development Areas

These areas are relatively isolated, located in the foothills and topographically challenged edges of the Spanish Valley. They are proposed for lower-density residential uses and earmarked for long-term, phased development. 1-2 residential units/ERUs per acre. Cluster development, conservation subdivisions and larger lot single-family uses are generally supported in these areas.

Highway Commercial Development Areas

These areas support highway-based commercial uses located along U.S. Highway 191. As specifically detailed in the Highway Commercial ordinance, uses should meet the needs of the Spanish Valley and nearby region, as well as the travelling public. 6-12 residential units/ERUs per acre.

Flex Development Areas

These areas are divided into three specific types of flex development:

- Highway Flex
- Business Flex
- Residential Flex

Flex areas are generally located in close proximity to U.S. Highway 191 and intended to accommodate a range of uses focused on creating an economic base for the Spanish Valley and San Juan County. While flex uses should generally be designed and developed according to the requirements of this chapter for the PC Zone, there are separate ordinances for each type of flex development.

The range of uses accommodated within the three flex development areas should be professionally designed as coordinated. Projects. Buffers and transitions should be provided between distinctly different uses (such as residential neighborhoods, business uses, distribution uses, highway commercial, specialty residential uses and campuses). 4-5 residential units/ERUs per acre.

Neighborhood Centers

Two Neighborhood Centers are envisioned at the intersection of Spanish Valley Road and Old Airport Road, and the intersection of Spanish Valley Road and Ken's Lake Road. These areas are envisioned to become mixed-use centers that serve the local retail and service needs of the Spanish Valley. Development should emphasize small-scale retail, commercial and recreational uses, in addition to higher-density residential (single and multi-family), public and semipublic uses, and open space uses. Neighborhood Center residential densities are generally the highest permitted in the Spanish Valley, ranging from 6 to 12 residential units/ERUs per acre.

Parks and Open Space

These areas include natural lands and maintained parks that are designed and developed to provide and preserve outdoor recreational activities. A range of types and sizes of parks and open space should be provided to meet the needs of Spanish Valley residents.

Minimum Requirements

The minimum requirements for the PC Zone establishes the basic standards of development. The landowner or developer is encouraged to provide more than the minimum requirements, incorporating additional parks and open space, higher standards of design, and additional amenities as part of creating a superlative community park and open space system.

Large Planned Community:

Each PC Zone of this type shall contain a minimum of 200 acres. If the PC Zone contains multiple owners, the owners/developers may, if necessary, to reach the 200-acre threshold or if the owners/developers desire, combine their properties for planning approval and development purposes. It is anticipated that the resulting projects will be better designed and developed and will include higher density uses and a range of uses and residential types.

Small Planned Community:

Each PC Zone of this type shall contain a minimum of 20 acres under single ownership. This area will allow up to four (4) residential units per acre, and a range of residential units and types.

Manufactured Home Planned Community:

Each PC Zone of this type shall contain a minimum of 10 acres under single ownership and a maximum density as established by FHA and HUD.

A Site Plan shall be prepared, approved and filed with the findings of fact as part of the approval. Each manufactured home site in a Manufactured Home Community shall be clearly designated. Development plans shall comply with the applicable requirements of this chapter and the required Site Plan shall be drawn to scale and shall explicitly illustrate at least the following features:

- 1. Location and dimensions of all project boundaries.
- 2. Location of pavement on adjoining street rights-of-way.
- 3. Location and dimensions of any permanent improvements existing or planned within the Manufactured Home Planned Community, including but not limited to the following:
 - a. Improved surfaces for common driveways, off-street parking and recreation areas;
 - b. Buildings for management, maintenance and recreational purposes;
 - c. Recreational facilities;
 - d. Fences and walls;
 - e. Underground utilities;

- f. Outdoor lighting fixtures; and
- g. The location of pipelines and systems for potable water distribution, sewage collection and fire protection, including location of all fire hydrants.

Permitted Uses

Large Planned Community:

The following uses may be conducted in all areas within a PC Zone of more than 200 acres:

- All uses described in the *Spanish Valley Area Plan (2018),* which was adopted as part of the San Juan County General Plan, as follow:
 - Residential uses of various types and lot sizes including single family detached; single family attached; multifamily residential; town homes; loft apartments; residential units above ground floor retail or office; and manufactured home communities;
 - Local retail, service, office, and mixed-use housing at designated Neighborhood Centers:
 - A mix of permitted uses (including office/commercial, office/residential, retail/residential) within designated Neighborhood Centers;
 - Small-scale, local businesses that support the day-to-day shopping and service needs of the community, such as restaurants, cafes, restaurants, drycleaners, clinics and offices.
 - Home-based businesses:
 - Health-care facilities;
 - Public facilities, such as schools, libraries, and civic buildings;
 - Private schools and civic/cultural facilities;
 - Common areas, such as parks, plazas, playgrounds, and trails;
 - Churches and other religious facilities;
 - Day-care facilities;
 - Open space, including landscaped areas and areas in natural vegetation, waterways, parks, trails and recreational areas;
 - Business, distribution, specialty residential and commercial as described for the three Flex Development Areas; and
 - Other accessory uses which are ancillary and designed to serve the foregoing uses.

Small Planned Community:

The following uses may be conducted in all areas within a PC Zone of more than 20 acres:

- All uses described in the Spanish Valley Area Plan (2018), which was adopted as part
 of the San Juan County General Plan, as follow:
 - Residential uses of various types and lot sizes including single family detached;
 single family attached; multifamily residential; town homes; loft apartments;

- residential units above ground floor retail or office; and manufactured home communities;
- Local retail, service, office, and mixed-use housing at designated Neighborhood Centers;
- A mix of permitted uses (including office/commercial, office/residential, retail/residential) within designated Neighborhood Centers;
- Small-scale, local businesses that support the day-to-day shopping and service needs of the community, such as restaurants, cafes, restaurants, drycleaners, clinics and offices.
- Home-based businesses;
- Health-care facilities;
- Public facilities, such as schools, libraries, and civic buildings;
- Private schools and civic/cultural facilities;
- Common areas, such as parks, plazas, playgrounds, and trails;
- Churches and other religious facilities;
- Day-care facilities;
- Open space, including landscaped areas and areas in natural vegetation, waterways, parks, trails and recreational areas; and
- Other accessory uses which are ancillary and designed to serve the foregoing uses.

Manufactured Home Planned Community:

The following uses may be conducted in those areas within a PC Zone of more than 10 acres suitable for a Manufactured Home Planned Community:

- All uses described in the Spanish Valley Area Plan (2018), which was adopted as part
 of the San Juan County General Plan, as follow:
 - Residential uses of various lot sizes for single family manufactured communities;
 - Home-based businesses;
 - Common areas, such as parks, plazas, playgrounds, and trails;
 - Day-care facilities;
 - Open space, including landscaped areas and areas in natural vegetation, waterways, parks, trails and recreational areas; and
 - Other accessory uses which are ancillary and designed to serve the foregoing uses.

Conditional Uses

The approved PC Zone Plan or Community Structure Plan may include provisions for specific land uses identified as either a permitted or a conditional use within a given PC Zone and may include uses listed elsewhere in this chapter or additional uses. While generally discouraged, some conditional uses are anticipated in the approved PC Zone Plan, which shall require the approval of the Planning & Zoning Commission, and which may be established by development agreement. Conditional uses, if any, are subject to review and approval as set forth in the San Juan County Code. Design standards for conditional uses shall be included with the applicable Project Specific Standards.

Planning and Approval Process for PC Zone

Development within the PC Zone will require the following plans to be prepared and submitted for approval in accordance with this chapter: PC Zone Plan, Community Structure Plan, and Project Plans and/or Subdivision Plat approval as applicable. The planning and approval process and approving bodies are summarized in Table 2-1:

Table 2-1
Planning and Approval Process for PC Zone

APPLICATION	COVERED AREA	WHAT IS DESCRIBED IN PLAN	APPROVAL LEVEL		
PC Zone Plan (Rezone)	Total land area to be rezoned to PC Zone.	 Land area to be rezoned with land use table outlining: proposed permitted and conditional uses, maximum number of residential units, and maximum square feet of nonresidential development. Preliminary Community Structure Plan (CSP). 	Planning Commission (recommendation) and County Commission (adoption)		
Community Structure Plan (CSP)	Total land area that was rezoned to PC Zone above.	 Community Structure Plan (CSP). Master Plans of major systems and the inclusion of development standards for the larger development such as major roadways, infrastructure, open space networks, general location of neighborhoods, etc. 	Planning Commission		
Development Agreement	Total land area that was rezoned to PC Zone above.	The contract between San Juan County and the individual or entity that owns or controls the subject property, detailing the obligations of both parties, specifying the standards and conditions that will govern development of the property, and describing the vested interests of both parties.	Planning Commission (recommendation) and County Commission (adoption)		
Project Plan and/or Subdivision Plat	Multiple phases of development within a CSP for master subdivision approval followed by phased subdivision plats.	Show major development parcel locations, open space system, and major infrastructure associated with roadways. Final plats indicate lot layouts and development regulations.	Planning Commission		
Site Plan	Individual sites within the development.	Final site development requirements.	Staff		

(A) PC Zone Plan

At the time of application for rezoning, a PC Zone Plan shall be submitted to the Planning Commission for review and recommendation to the County Commission. Following recommendation by the Planning Commission, a PC Zone Plan shall be submitted for review and approval by the County Commission. The approved PC Zone Plan may be amended through standard rezoning procedures.

The PC Zone Plan application shall contain the following information:

- 1. Name of planned community;
- 2. Names, addresses, and phone numbers of applicant and property owner(s);
- 3. Map showing PC Zone location, legal/boundary description, acreage, scale, and north arrow;
- 4. Land use concept plan accompanied by a table showing the land use district types and acreages of all proposed permitted and conditional uses, the maximum number of dwelling units, Floor Area Ratios (FARs), and the total acreage of open space in the PC Zone and areas (in square footage or acreage) of the various non-residential land uses proposed in the PC Zone;
- 5. Map showing existing waterways, major utilities, easements, storm water conveyances, flood boundaries, and other relevant infrastructure; and
- 6. Adjacent parcels, owners, and land uses.

Upon approval, the PC Zone shall constitute an amendment to the Spanish Valley Area Plan for the area covered by the approved PC Zone Plan. The conditions and limitations agreed to in the approval of the PC Zone Plan shall confer a vested right to proceed with the development process established in this chapter for the property(s) included within the applicable PC Zone, including the number of dwelling units and the square footage of nonresidential uses reflected in the approved PC Zone.

(B) Community Structure Plan (CSP)

Following approval of the PC Zone Plan, a Community Structure Plan (CSP) shall be established for all or a portion of the area covered by the PC Zone. The CSP shall be accompanied by a development agreement that codifies the CSP, which shall be submitted for review and recommendation by the Planning Commission, and then review and approval by the County Commission. The CSP shall contain a contiguous area of some or all of the area within the PC Zone that includes one or more of the following land use districts types as indicated in the *Spanish Valley Area Plan (2018)* and described in these San Juan County Spanish Valley Development Ordinances:

- Central Development Area
- Perimeter Development Area
- Flex Development Area
- Highway Commercial Development Area
- Neighborhood Center

Open Space

Each CSP shall show the following:

- 1. Name of the planned community;
- 2. Names, addresses, and phone numbers of applicant and property owner(s);
- 3. Map showing CSP location, legal/boundary description, acreage, scale, and north arrow:
- 4. Map showing proposed land use district boundaries, and acreages;
- 5. Table showing the maximum number of dwelling units, open space acreage, and acreage(s) of the various non-residential land uses;
- 6. Master circulation system plan, including a street network; pedestrian, bicycle, and equestrian trail systems; identification of street alignments and right-of-way widths: illustrative cross sections which accommodate and specify vehicular, pedestrian, and bicycle use in the right-of-way. Pedestrian and bicycle trail systems shall connect the land use districts, schools and open space areas, and provide linkages to other trail systems in existing or future areas of the PC Zone and adjacent facilities within adjacent municipal jurisdictions of the Spanish Valley;
- 7. Map showing existing and proposed waterways and water bodies, major utilities and easements, wells and water sources, water protection areas and similar public health areas; surface and sub-surface storm water drainage systems, flood boundaries and flood control facilities;
- 8. Map showing adjacent parcels, their owners, and their uses;
- 9. Map showing 40-foot contours and significant topographic features within or adjacent to the CSP property;
- 10. Documentation of existing and proposed secondary (irrigation) water rights, shares, and usage, if any;
- 11. Open space plan providing general descriptions and locations of major open spaces;
- 12. Standards that govern the design and maintenance of major public infrastructure improvements (including but not limited to streets, sidewalks, street and parking lighting, paving, street furniture, trails); and
- 13. Detailed standards that govern general building placement, massing, and other key design criteria (CSP Design Standards).

The Planning Commission shall have the discretion to not provide a positive recommendation to the County Commission, who shall have the discretion to approve or disapprove each CSP on the basis of the following: (1) the failure of the proposed CSP to include all of the elements required in this section; (2) the failure of the proposed master circulation system identified in the CSP to adequately serve the communities within the PC Zone; (3) the failure of the proposed major infrastructure identified in the CSP to provide adequate service to the communities within the PC Zone; or (4) the inclusion of land uses in the CSP not permitted or conditionally permitted under this chapter. In approving a CSP, the Planning Commission may recommend, and the County Commission may impose, reasonable conditions of approval to mitigate reasonably anticipated detrimental impacts in accordance with San Juan County Zoning Ordinance.

The conditions and limitations agreed to in the approval of the PC Zone Plan shall confer a vested right to proceed with the development process established in this chapter for the property(s) included within the applicable PC Zone, including the number of dwelling units and the square footage of nonresidential uses reflected in the approved PC Zone.

(C) Development Agreement

Following approval of the PC Zone Plan and the Community Structure Plan, a Development Agreement shall be prepared as a legal contract between San Juan County and the individual or entity that owns or controls the subject property, detailing the obligations of both parties, specifying the standards and conditions that will govern development of the property, and describing the vested interests of both parties.

(D) Project Plan/Subdivision Plat

Upon approval of the PC Zone Plan, Community Structure Plan and Development Agreement, a Project Plan shall be submitted for review that outlines project specific standards (Project Specific Standards) establishing in substantial detail the character and nature of the design of public and private improvements within the area covered by the applicable Project Plan for the applicable portion of the PC Zone covered by the Project Plan. The purpose of the Project Plan is to allow for the creation and approval of a fully-integrated development plan for a specifically identified portion of land within the applicable PC Zone.

A Project Plan should include vertical and horizontal mixtures of uses on one or more proposed lots, parcels or units located within the boundaries of the proposed Project Plan. Therefore, the Project Plan may include one or more Subdivision Plats and Site Plans and may identify a combination of proposed subdivisions and/or condominium projects, one or more of which may be submitted concurrently for review and approval with the Project Plan. The Project Plan shall be reviewed by the Staff prior to submittal to the Planning Commission for approval.

A Subdivision Plat may include a variety of land uses including condominium projects. Each Subdivision Plat submitted shall be reviewed by the Staff prior to submittal to the Planning Commission for approval. Subdivision Plats (preliminary and final) shall be submitted and approved in accordance with San Juan County Code requirements.

Application and approval of a preliminary or final Subdivision Plat may occur before submission of a Project Plan provided Project Specific Standards are submitted and approved contemporaneously with such Subdivision Plat application and approvals; and provided, further, that the Project Specific Standards and Subdivision Plat will ultimately be incorporated into an approved Project Plan. The preliminary and final plats shall conform to the applicable CSP standards as well as all applicable Project Specific Standards, including any supplemental Project Specific Standards proposed and approved by the Planning Commission in connection with the applicable final plat.

(E) Site Plan Review

Site plans (Site Plans) may be reviewed concurrently with a Project Plan or Subdivision Plat. Any proposed commercial, office, industrial, multi-family residential, open space, parks, or institutional developments and alterations to existing developments shall be located on legal lots of record created by metes and bounds conveyance with the approval of the Staff or pursuant to Subdivision Plats and shall meet the Site Plan review requirements. All San Juan County Spanish Valley Development Ordinances and requirements shall be met in preparing Site Plan applications and in designing and constructing the development. Where applicable, building permits may not be obtained nor shall any site work be performed prior to Site Plan approval.

Development Standards

(A) Open Space and Common Areas

Open Space includes common areas, parks, trails, natural areas and/or farmland that provide and preserve recreational, agricultural, or other similar uses in the PC Zone as approved by the Planning Commission. Common areas include landscaped areas (including landscaping around schools and other civic buildings), athletic fields, parks, natural open spaces and trail corridors, gathering places such as plazas, commons, exterior courtyards, public recreational facilities, landscaped medians or park strips that exceed standards, but do not include landscaped areas contained within the Spanish Valley public street cross sections. The applicable CSP Standards and Project Specific Standards shall govern the use and character of the Open Spaces, including common areas. Each PC Zone shall contain a minimum of 25 percent of the gross acreage in Open Spaces. These areas shall be designated in the applicable Project Plan and separately identified on any applicable final Subdivision Plat or Site Plan. Open Space recorded as a lot or lots in subdivisions or as common area in condominium plats and shall be maintained with open space or conservation easements or such other arrangement as is approved by the Planning Commission in connection with Project Plan or subdivision or condominium approval.

(B) Yard Requirements

Yard requirements shall be determined and governed by the applicable Project Specific Standards established pursuant to the requirements of this Chapter. The following minimum requirements shall apply in the PC Zone:

- 1. Minimum yard areas shall be measured from the front, side and rear lines of lots, condominium private ownership yard areas (where building footprint is not recorded) or from accesses, driveways, or streets (where no property lines or private ownership yard areas exist).
- 2. Buildings may not be located within a public right of way or utility easement.

(C) Fencing, screening, maintaining clear vision along roadways

Fencing, screening and clear vision requirements shall be determined and governed by the applicable Project Specific Standards established pursuant to the requirements of this Chapter. The following requirements shall apply in the PC Zone:

- 1. All mechanical equipment, antennas, loading and utility areas, and trash receptacles shall be screened from street view with architectural features or walls consistent with materials used in the associated buildings as more specifically set forth in the applicable Project Specific Standards.
- 2. Fences and landscape materials, except for mature trees which are pruned at least 7 feet above the ground, shall not exceed 4 feet in height within a 30-foot triangular area formed by the edge of a driveway and the street right-of-way line or within a 30-foot triangular area formed by the right-of-way lines of intersecting streets.

(D) Architectural standards

Architectural requirements shall be determined and governed by the Project Specific Standards established pursuant to the requirements of this Chapter. The following architectural standards and requirements shall apply in the PC Zone.

- 1. Architectural design of buildings and building materials shall be established in the Project Specific Standards.
- 2. All building materials shall be high quality, durable, and low maintenance.
- 3. The applicable Project Specific Standards shall address exterior relief of buildings, design of all sides of buildings, and architectural compatibility of buildings.
- 4. Maximum building heights shall be three stories or 35 feet.

(E) Landscaping requirements

Landscaping requirements shall be determined and governed by the applicable Project Specific Standards established pursuant to the requirements of this Chapter. The following landscaping requirements shall apply in the PC Zone.

- 1. Water-wise landscaping as detailed in the proposed Spanish Valley Water Efficient Landscape ordinance will be required to ensure that the limited water resources available in the region are used wisely and conserved. Specific water-wise landscaping standards which apply to the Spanish Valley Area Plan shall be required.
- 2. The applicable Project Specific Standards shall address the landscaping and proper maintenance of required front, side, and rear yards of lots and private ownership areas in the PC Zone.
- 3. All areas of lots and parcels in the PC Zone not designated for open space, parking, buildings, or other hard surfacing shall be landscaped and properly maintained.
- 4. Designated open space shall remain in a natural condition, cultivated or landscaped, as applicable, and properly maintained in accordance with the proposed Spanish Valley Water Efficient Landscape ordinance. The PC Zone shall be landscaped and properly irrigated and maintained by the applicable property owners in the PC Zone unless otherwise approved by San Juan County. All park strip areas shall be installed by the developer and properly maintained by the applicable property owners in the PC Zone. A plan for funding of on-going maintenance of street landscaping by the property owners shall be presented for approval by Staff at the time of Site Plan approval.

(F) Lighting

Lighting requirements shall be determined and governed by the proposed Spanish Valley Outdoor Lighting and Sign Illumination Requirements.

(G) Other Requirements

The following requirements shall apply in the PC Zone.

- 1. All development areas shall be graded according to San Juan County Code requirements to provide adequate drainage. Buildings shall be equipped with facilities for the discharge of all roof drainage onto the subject lot or parcel.
- 2. Incorporation of Low Impact Design (LID) storm water practices shall be required wherever possible.
- 3. The applicable owners shall properly maintain all private areas of individual lots or parcels.
- 4. The specific requirements of this Chapter may be modified as the County Commission deems appropriate pursuant to the terms of the applicable development agreement.
- 5. All common area improvements including buildings, open space, recreational facilities, roads, fences, utilities, landscaping, walkways, street lights, and signs not specifically dedicated to or accepted for ownership or maintenance by San Juan County shall be perpetually maintained by the applicable owners or their agents through a special taxing district, homeowners association with power to assess and collect fees for maintenance, or other assessment and maintenance mechanisms acceptable to the County Commission.
- 6. Improvements for which San Juan County agrees to accept maintenance responsibility shall be reviewed by the applicable service provider for compliance with adopted standards prior to approval.

Development Agreement

In conjunction with the approval of a PC Zone Plan, Community Structure Plan, and Project Plan, the developer and/or landowner and San Juan County Commission shall enter into one or more Development Agreement(s) reflecting all conditions of approval and terms of the applicable CSP and such other matters as the County Commission and developer/landowner may agree.

The County Commission chair shall sign all Development Agreements and shall only approve the Development Agreement associated with the applicable CSP. Without regard to future amendments, additions or changes to this Ordinance, the County Commission may agree, in such Development Agreements, that the developer/landowner may advance development applications for projects within the applicable CSP pursuant to the planning and approval processes set forth in this chapter, or such other process as is specifically agreed upon pursuant to a Development Agreement approved by the County Commission. Such Development Agreement(s) may further identify a process for approving amendments to an approved PC Zone Plan, CSP, Project Plan, Subdivision Plat or Site Plan, which shall be approved by the County Commission to the extent such a process differs from San Juan County Zoning Code.

Chapter 3: Spanish Valley Residential Flex Planned Community (RF) District

An ordinance clarifying the specific uses and relationships between uses within the *Residential Flex Planned Community* (RF) *District* (RF Zone). The requirements for a Large Planned Community development detailed for the PC Zone shall otherwise apply. See proposed Spanish Valley Zoning Map for applicable locations.

Permitted Uses

A range of residential and housing are the primary uses permitted in this district. Other uses including parks, open space, commercial, business and similar uses shall be permitted within and in proximity to the large gravel pit(s) located in this area, once extraction operations are complete and site mitigation efforts are underway. All development should be planned as part of large-scale and coordinated design and planning efforts. A wide-range of residential uses, including single-family, multi-family, townhomes, employee housing and similar uses may be included as part of mixed-use, transitional development.

Conditional Uses

None

Uses Subject to the Spanish Valley Overnight Accommodations Overlay

- Hotels and Motels
- Commercial Condominiums for short-term rentals
- Bed and Breakfasts (B&Bs), lodges and resorts
- Commercial campgrounds
- All other variations of overnight accommodations intended for nightly rentals¹

Development Standards

The following development standards shall apply in addition to and/or in conjunction with the standards established for Planned Community (PC) developments:

- No non-residential uses within the RF Zone shall be permitted within 100' of an adjacent residential district boundary or an existing residential use. Residential uses within the RF Zone should be designed and located as transitions to adjacent to nearby residential neighborhoods and uses.
- 2. Maximum height should be a maximum of three stories or 35 feet to help preserve views.
- **3.** A minimum 50-foot buffer shall be provided between Residential Flex uses and the top of bank for the Pack Creek drainage; a minimum buffer of 25 feet shall be provided

¹ Ibid.



Chapter 4: Spanish Valley Business Flex Planned Community (BF) District

An ordinance clarifying the specific uses and relationships of uses within the *Business Flex Planned Community (BF) District (BF Zone)*. Unless specifically mentioned in this chapter, the requirements for Planned Community development detailed for the PC Zone shall apply. See proposed Spanish Valley Zoning Map for applicable locations.

Permitted Uses

A wide-range of business operations shall be the primary uses. These shall include business parks, large-format commercial and office uses, ancillary and support uses and smaller-scale commercial uses as appropriate. A range of residential uses, including employee housing, short-term visitor housing and similar specialty residential uses may be included as part of large-scale, coordinated and flexible business-centric developments within the BF Zone.

Conditional Uses

None.

Uses Subject to the Spanish Valley Overnight Accommodations Overlay

- Hotels and Motels
- Commercial Condominiums for short-term rentals
- Bed and Breakfasts (B&Bs), lodges and resorts
- Commercial campgrounds for motorized and/or non-motorized users
- All other variations of overnight accommodations intended for nightly rentals²

Development Standards

The following development standards shall apply in addition to and/or in conjunction with the standards established for Planned Community developments:

- 1. No business or commercial uses shall be permitted within 500 feet of an adjacent residential district. Residential uses are permitted throughout the BF District but should be concentrated in the eastern extents of the area to provide transitions with nearby and adjacent residential neighborhoods and uses.
- 2. Maximum building height should generally be a maximum of three stories or 35 feet. This will help preserve views and reduce the visual impact of BF Zone development.
- 3. A minimum 50-foot buffer shall be provided between Business Flex uses and the top of bank for the Pack Creek drainage; a minimum buffer of 25 feet shall be provided between Business Flex uses and top of bank for smaller drainages.

² Overnight rentals in residential neighborhoods and other zones of the Spanish Valley Zoning Map are addressed in separate San Juan County ordinances.

4. One truck stop is specifically permitted as a conditional use in this Business Flex district south of Pack Creek Cutoff Road. No residential use shall be permitted within 500 feet of this use. Specific site development and environmental controls shall be established as part of approving the preliminary and final plat plan, with a requirement of protecting the health, safety and welfare of the community.

Chapter 5: Spanish Valley Highway Flex Planned Community (HF) District

An ordinance clarifying the specific uses and relationships of uses within the *Highway Flex Planned Community (HF) District* (HF Zone). Unless specifically mentioned in this chapter, the requirements for a Large Planned Community development detailed for the PC Zone shall otherwise apply. See proposed Spanish Valley Zoning Map for applicable locations.

Permitted Uses

The wide range of commercial uses detailed in the Highway Commercial Zone shall apply. These uses shall primarily be developed as part of large-scale, coordinated and flexible commercial-centric developments. A wide-range of residential uses, including employee housing, short-term visitor housing, and similar uses may be included as part of large-scale, coordinated and flexible commercial-centric developments.

Conditional Uses

None.

Uses Subject to the Spanish Valley Overnight Accommodations Overlay

- Hotels and Motels
- Commercial Condominiums for short-term rentals
- Bed and Breakfasts (B&Bs), lodges and resorts
- Commercial campgrounds
- All other variations of overnight accommodations intended for nightly rentals³

Development Standards

The following development standards shall apply in addition to and/or in conjunction with the standards established for Highway Commercial District:

No Highway Flex uses shall be permitted within 500 feet of an adjacent residential district unless U.S. Highway 191 separates the two uses.

- 1. Residential uses should generally be concentrated in discrete rincons/alcoves lo0cated along the cliff slopes on the west side of U.S. Highway 191 to separate those uses from other uses in the HF Zone.
- 2. Maximum building height should generally be a maximum of three stories or 35 feet to help preserve views.
- 3. A minimum 50-foot buffer shall be provided between Highway Flex uses and the top of bank for the Pack Creek drainage; a minimum buffer of 25 feet shall be provided between Highway Flex uses and top of bank for smaller drainages.

³ Ibid.

Chapter 6: Spanish Valley Highway Commercial (HC) District

An ordinance creating the *Spanish Valley Highway Commercial* (HC) *District* (HC Zone) of the San Juan County Zoning Ordinance for the purpose of controlling development in the nonfederal lands in the Spanish Valley within San Juan County. See the proposed Spanish Valley Zoning Map for applicable locations and the Land Use Plan in the *San Juan County Spanish Valley Area Plan* (adopted April 17, 2018) for a general description.

Purpose
Uses
Conditional Uses
Special Provisions
Signs
Constrained Lands
District Standards
Subdivision Standards
Streets
Sidewalks and Trails
Easements
Drainage
Water Supply
Signs

Purpose

To provide a district where highway commercial uses along U.S. Highway 191 are permitted, as supported in the *San Juan County Spanish Valley Area Plan (2018) and San Juan County General Plan (2018)*. Specific uses should include establishments offering goods and services to motorists, and provide for non-pedestrian-oriented retail, wholesale, service and repair activities which do not contribute to the creation of unattractive, congested and unsafe highway conditions, with access provided primarily from driveways linking to east/west arterial roads linked to U.S. Highway 191, from UDOT-approved access driveways on U.S. Highway 191 in the short-term and via anticipated frontage roads along U.S. Highway 191 in the long-term.

Permitted Uses

The following is a list of typical permitted uses. The list is not exclusive. Any use not specifically listed but determined by the Planning Commission to be similar in purpose, intent or use shall be permitted.

- Banks and other financial institutions including savings, loan, and finance/mortgage institutions
- Barber shops, beauty shops and other personal service uses
- New and used automobile sales and rentals.

- Automobile fuel sales and associated convenience stores
- Automobile service stations including minor and major auto repair work, providing all repair work is conducted wholly within a completely enclosed building.
- Auto accessories, farm machinery and equipment sales
- Nurseries and greenhouses
- Mobile home sales
- Restaurants
- Groceries/ Supermarkets
- Live/work units
- General Retail/Services
- Movie theaters and similar entertainment uses
- Bowling alleys and other commercial recreation facilities
- Accessory buildings and uses
- New and used boat and other marine or sport equipment sales and service,
- Customary accessory buildings and uses
- Enclosed storage, flex-office and similar uses
- Governmental facilities
- Commercial, civic, institutional and business campuses
- Electric vehicle charging stations, including but not limited to EV charging station, rapid charging station, battery exchange stations
- Bus terminals
- Day care centers, nursing or convalescent homes, and health care facilities
- Retail sales and services such as building materials, hardware and farm supply outlets
- Offices and related business activities
- Residential units above the first floor of primary uses (owner occupied or long-term lease/rental only)

Conditional Uses

- Any use encompassing buildings or structures in excess of 40,000 square feet
- Any project in excess of 10-acres
- Small-scale, local retail and service businesses such as, cafes, green grocers, day care centers, boutiques, dry cleaners and similar goods and services
 - Shall only be permitted as clustered, pre-designed centers that area minimum of three -acres in extent with limited and controlled access points from the adjacent street, coordinated and shared parking, etc.
- Any drive-in or drive-through uses
- Truck stops shall be considered as conditional uses for the portion of the HC Highway Commercial District south of Ken's Lake Cutoff Road only. No residential uses shall be permitted within 500 feet of this segment of the BF Zone, and no more than one truck stop shall be permitted within the BF Zone. Specific site development and environmental controls shall be established as part of the conditional use, preliminary plat and final plat approval process, with a focus on protecting the health, safety and welfare of the nearby residents and the community as a whole. All local, county, state

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and federal laws shall be considered as part of such review. No more than one truck stop may be located along US-191 within the San Juan County portion of the Spanish Valley.

Uses Subject to the Spanish Valley Overnight Accommodations Overlay⁴

- Hotels and Motels
- Commercial Condominiums for short-term rentals
- Bed and Breakfasts (B&Bs), lodges and resorts
- Commercial campgrounds
- All other variations of overnight accommodations intended for nightly rentals

Special Provisions

- Applications for conditional uses are required to provide detailed site plan drawings (Site Plan) of their proposed use as follows:
 - o Format size not less than 8-1/2" x 11" or greater than 24" x 36".
 - Precise dimension at a standard scale.
 - Location of all existing structures and improvements (buildings, roads, fences, ditches and canals, utility systems) and other information as required by Planning Commission.
 - Proposed methods of providing utility needs including water, sewer, electrical, and fuel services, vehicular access and parking, and appropriate methods for dealing with any special site problems such as storm water drainage.
- No buildings used for commercial or industrial purposes shall be erected within 50 feet
 of an existing residential building or a residential district boundary. Buildings used for
 commercial and industrial purposes that are located within 100 feet of a residential
 district boundary shall not exceed the height limitations of the corresponding residential
 district.
- All Highway Commercial uses must have direct frontage and/or a physical parcel connection by street to U.S. Highway 191. Sites lacking such relationships will be limited to uses and development conditions of the adjacent Spanish Valley Residential District.

Lot Design Standards

All development in the HC Zone shall be subject to the following lot design standards, which generally allow for a variety of uses and building types while maintaining the overall character of a highway commercial district. This approach promotes better site layout and development relationships that match existing and proposed infrastructure investments.

Minimum Requirements

Every building erected or installed must be located on, and every plat submitted for approval must show, a lot or building parcel that meets the minimum requirements of at

ļ	Ibid.	
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least one use permitted under this chapter, based on underlying zoning and subdivision type. No minimum lot size is required in the highway commercial district.

Every building and lot must have direct access to a public street or frontage road. All structures must be located on lots or parcels that provide safe and convenient access for servicing, fire protection and required on-site parking. No lot shall be approved that does not meet the minimum lot area requirements of this chapter except in the following cases:

- 1. Nonconforming lots
- 2. Public Utilities

The uses and densities listed in this chapter are allowed by right unless otherwise expressly stated. Each project must comply with all of the applicable development standards of this chapter.

Constrained Lands

Constrained lands include lands with natural slopes greater than 30 percent, jurisdictional wetlands, lands in the 100-year floodplain, public drinking water supply sources (recharge areas for wells and aquifers), lands affected by unmitigable geo-hazards, riparian habitats, and archeological sites.

Constrained lands in all HC Zone developments shall be identified on plats and remain unoccupied by buildings or impervious surfaces.

Land Suitability

Land deemed to be environmentally unsuitable shall not be platted for residential occupancy, or for such other commercial or industrial uses as may increase danger to health, life, or property, or aggravate erosion or flood hazard. Such land within the plat shall be restricted for such uses as shall not be endangered by periodic or occasional inundation or shall not produce unsafe living conditions.

The County shall not approve the subdivision of land if it is determined that the site is not suitable for platting and development purposes.

District Standards

For all principal structures in the HC Zone, the front yard, side and rear yards facing the highway, other streets and within 25 feet of a residential use or residential district shall be landscaped in accordance with the requirements of the Water Efficient Landscape chapter (Chapter 7) of the San Juan County Land Use Ordinance.

Subdivision Standards

Applicability

All plats and subdivision of land within the HC Zone shall conform to the following rules and regulations.

Lot Configuration

The lot size, width, depth, shape and orientation, and the minimum building setback lines shall be appropriate for the location of the subdivision and for the type of development and use contemplated and shall not be less than those specified as minimum standards by the HC Zone. The depth and width of properties shall be adequate to provide for the off-street service, parking facilities and fire/safety requirements required in the San Juan County Zoning Ordinance.

Side Lot Lines

Side lot lines shall be substantially at right angles to street lines unless otherwise approved by the Planning Commission.

Street Frontage Required

Each new lot or building tract shall front upon a public street.

Double Frontage Lots

Double frontage lots shall be avoided, except where essential to provide separation from traffic or to overcome specific disadvantages of topography and orientation.

Flag Lots

Flag-shaped or panhandle shaped lots may be created if all of the following requirements are met:

- 1. The lot provides access to a residential or agricultural use.
- 2. The lot has at least 20 feet of frontage on a dedicated public street, which frontage served as access only to the subject lot or parcel.
- 3. The "handle" portion of the lot is at least 20 feet in width, and not more than 250 feet in length.
- 4. The body of the lot meets the lot area and lot width and setback requirements of the applicable TYPE.

Large Lots

Where the area is divided into larger lots than for normal San Juan County building sites and, in the opinion of the Planning Commission, any or all of the tracts are susceptible to being re-subdivided, the original subdivision shall be such that the alignment of future street dedications may conform to the general street layout in the surrounding area and so that the larger tracts may be later subdivided in conformance with the requirements of this chapter and the minimum standards specified by the applicable zoning district.

Streets

Applicability

All developers shall be required to construct streets in accordance with requirements of the San Juan County Code requirements.

Street Layout

Unless otherwise approved by the Planning Commission, provisions shall be made for the extension of streets. All streets shall bear a logical relationship to the topography and to the location of existing or planned streets on adjacent properties. Adequate local streets shall be provided to accommodate the subdivision and provide access to lots. The arrangement of streets in a subdivision shall either:

- 1. Provide for the continuation or appropriate projection to existing principal streets in surrounding areas; or
- 2. Conform to a plan for a neighborhood or planned unit development approved by the Planning Commission to meet a particular situation where topographical or other conditions make continuance or conformance to existing streets impracticable or where neighborhood design makes a varied plan appropriate.

Street Connections

The system of streets designated for a subdivision, except in unusual cases, must connect with streets already dedicated in adjacent subdivision(s); and where no adjacent connections are platted, must in general be the reasonable projection of streets in the nearest subdivided tracts, and must be continued to the boundaries of the tract subdivided, so that other subdivisions may connect therewith. Reserve strips of land controlling access to or egress from other property or to or from any street or alley or having the effect of restricting or damaging the adjoining property for subdivision purposes shall not be permitted in any subdivision unless such reserve strips are conveyed to San Juan County in fee simple.

Half Right-of-Way (R.O.W.)

Half streets shall be prohibited except where essential to the reasonable development of the subdivision and where the Planning Commission finds it will be practicable to require the dedication for the other half of a street when adjoining property is subdivided.

Street Intersections

More than two streets intersecting at a point shall be avoided, except where it is impractical to secure a proper street system otherwise. Intersections shall be as near 90 degrees as possible and in no cases shall the intersection angle being less than 60 degrees.

Street Jogs

Non-intersecting streets with centerline offset of less than 125 feet shall not be approved.

Dead-End Streets

Dead-end streets, except for cul-de-sacs, shall be prohibited unless they are designed to connect with future streets on adjacent lands that have not been platted. In cases where these types of dead-end streets are allowed, a temporary turnaround with a minimum radius of 100 feet shall be constructed.

Cul-de-sacs

Cul-de-sacs shall meet the San Juan County Zoning Ordinance requirements. Ordinarily, cul-de-sacs are discouraged as they do not result in a continuity of existing streets or streets pattern and may be used only where unusual drainage or land ownership configurations exist that make other designs impractical.

Highway Access Permit

A Highway Access Permit must be approved by the Utah Department of Transportation (UDOT) for each new property or subdivision with direct access to a federal or state highway. Turn lanes, frontage road(s), curb and gutter may be required along the entire highway frontage if required by UDOT.

Street Design Standards

Street and alley widths, curves, grades design speed and centerline radius shall meet San Juan County Zoning Ordinance requirements.

Street Names and Numbers

All street names shall be as established subject to approval of San Juan County Zoning Ordinance requirements. When new streets are in alignment with existing streets, any new streets shall be named according to the existing streets with which they correspond. Streets which do not fit into an established street-naming pattern shall be named in a manner which will not duplicate or be confused with existing streets within the Spanish Valley Area Plan or its environs.

Street lighting

Street Lighting shall conform to San Juan County Zoning Ordinance requirements. The developer shall pay the costs of purchasing and installing all street lighting equipment. Street lighting design plans shall be subject to the approval of the County Engineer. The type of equipment, method of installation and location of the wiring and light poles shall meet the minimum standards and requirements of the electric company from which electricity is to be purchased. All intersections with a major collector street shall have at least one streetlight.

Sidewalks and Trails

Applicability

This section is intended to ensure adequate pedestrian access is available to serve uses that need and benefit from such access. If a builder or property owner believes that a proposed use does not need or benefit from pedestrian access, a written request for interpretation may be submitted to the Zoning Administrator describing the use and explaining why pedestrian access should not be required as a condition of the building permit for the proposed use.

Trails

Trails shall be designed as single track and multi-use trails depending on the specific need and conform to the standards in Table 6-1.

Table 6-1
Trail Design Standards

	Cross-	Min.	Min. R.O.W. Width	Clearing		Preferred Surface Materials			
	Slope Range	Trail Width		horizontal	vertical	natural	crushed stone	asphalt	concrete
Single- track Trails	0-20%	3'	6'	1.5' each side of trail	10'	Yes	Yes	No	No
Multi-use Trails	0-10%	12'	15'	1.5' each side of trail	10'	Yes	Yes	Yes	Yes

Easements

Utility Easements Required

Utility easements shall be required unless otherwise approved by the Planning Commission and in commercial and industrial districts.

Minimum Width

The minimum rights-of-way width of each utility easement shall be 5 feet or as otherwise provided according to San Juan County Zoning Ordinance requirements.

Fire Lanes and Emergency Access Easements

Fire lanes and emergency access easements shall be provided according to San Juan County Zoning Ordinance requirements

Drainage Easements

When a proposed subdivision is traversed by an irrigation ditch or channel, natural creek or stream or a proposed drainage easement, an easement shall be provided sufficient for drainage and to allow for maintenance of the drainage system.

Trail Easements

When a proposed subdivision is traversed by a public trail shown on an adopted plan or when the Planning Commission finds that a trail easement can better serve the proposed development than a sidewalk, a minimum 15-foot wide easement shall be provided sufficient for public trail construction, maintenance and access purposes.

Adjoining Areas

When easements in areas adjoining proposed subdivisions are necessary to provide adequate drainage thereof or to serve such subdivisions with utilities, the developer shall obtain such easements.

Drainage

<u>Applicability</u>

Applicants shall provide, at applicant's expense, drainage structures in accordance with the requirements of the San Juan County Zoning Ordinance requirements, which will become integral parts of the existing street or roadway drainage system. The dimensions of all drainage structures must meet San Juan County Zoning Ordinance requirements. Design shall be based on environmentally sound site planning and engineering techniques.

It is especially critical that storm water management systems be designed for an entire drainage basin rather than just for specific sites. If improvements are identified and necessary downstream of the proposed development and no approved capital improvement plan exists to address the necessary improvement, the applicant shall be required to demonstrate that such existing drainage features are adequate to serve the applicant's anticipated development and to protect the public health, safety, and general welfare at full build out under existing zoning. Where such demonstration is not made, the applicant shall be required to install such necessary improvements and may seek pro-rata reimbursement from future downstream development.

Minimum Standards

A. Natural and Historic Drainage Ways

All historic flood and drainage ways shall be protected from alteration such that their primary function as storm water facilities shall be upheld.

B. 100-Year Storm

All drainage and flood control facilities shall be designed to handle the calculated difference between historic flows and the anticipated post-development 100-year frequency storms for maximum period of intensity over the entire drainage basin which the subdivision serves. The "100-year storm" referred to herein shall mean that storm run-off is calculated on the basis of a fully developed watershed.

C. Erosion

Where free fall of water occurs, satisfactory means shall be provided to prevent erosion of soil. Where required, culvers shall have concrete head walls and wing walls.

D. Catch Basins

Catch basins shall be constructed in accordance with the San Juan County Zoning Ordinance requirements.

E. Engineered Design

All drainage shall be designed by a Utah licensed professional engineer and approved according to San Juan County Zoning Ordinance requirements.

Water Supply

General

New development shall provide water supply that is sufficient in terms of quality, quantity and dependability for the proposed development. In making its determination as to whether the proposed water supply meets this standard, the decision-making body shall give substantial weight to the recommendations of state, County and applicable service district authorities and their associated standards. All water systems shall be provided by or through approved water and sewer service agencies and meet all applicable requirements of the San Juan County Zoning Ordinance requirements.

Municipal and District Water Systems

If all or part of a proposed development is within the jurisdiction of an approved public water system, then the applicant must obtain a written certification from the public water service provider stating that it is able to provide an adequate supply of drinking water with adequate quantity, quality and sufficient pressure to meet the needs of the proposed development based on the projected water usage of the development. Individual or common wells or other private water systems shall be permitted only when the subdivision boundary is outside the jurisdiction of an approved public water system able to serve the development.

Signs

See Spanish Valley US-191 Highway Commercial Sign Requirements (Chapter 9)

Chapter 7: Spanish Valley Water Efficient Landscape Requirements

An ordinance establishing minimum water efficient landscape requirements for the non-federal lands in the Spanish Valley within San Juan County. See Land Use Plan on page 28 of the San Juan County Spanish Valley Area Plan (adopted April 17, 2018) for a map and general description.

Purpose

Definitions

Applicability of Water Efficient Landscape Ordinance

Landscape Design Standards

Irrigation Design Standards

Landscapes in New Single-family Residential Developments

Prohibition on Restrictive Covenants Requiring Turf

Landscapes in Commercial, Flex and Civic/Institutional Developments

Projects

Plan Review and Construction Inspection for Commercial, Industrial, and Institutional Projects

Purpose

The purpose of this ordinance is to protect and enhance the community's environmental, economic, recreational, and aesthetic resources by reducing water waste and establishing a structure for designing, installing and maintaining water efficient landscapes in the San Juan County Spanish Valley.

Definitions

The following definitions shall apply to this ordinance:

<u>Bubbler</u>: An irrigation head that delivers water to the root zone by "flooding" the planted area, usually measured in gallons per minute. Bubblers exhibit a trickle, umbrella or short stream pattern.

<u>Check Valve</u>: A device used in sprinkler heads or pipe to prevent water from draining out of the pipe through gravity flow.

<u>Controller</u>: A device used in irrigation systems to automatically control when and how long sprinklers or drip systems operate.

<u>Drip Emitter</u>: Drip irrigation fittings that deliver water slowly at the root zone of the plant, usually measured in gallons per hour.

<u>Grading Plan</u>: The Grading Plan shows all finish grades, spot elevations as necessary and existing and new contours with the developed landscaped area.

<u>Ground Cover</u>: Material planted in such a way as to form a continuous cover over the ground that can be maintained at a height not more than twelve (12) inches.

Hardscape: Patios, decks and paths. Does not include driveways and sidewalks.

<u>Irrigation Plan</u>: The irrigation plan shows the components of the irrigation system with water meter size, backflow prevention, precipitation rates, flow rate and operating pressure for each irrigation circuit, and identification of all irrigation equipment.

<u>Landscape Architect</u>: A person who holds a professional license to practice landscape architecture in the state of Utah. Only a Landscape Architect can legally create commercial landscape plans.

<u>Landscape Designer</u>: A person who may or may not hold professional certificates for landscape design/architecture and cannot legally create commercial landscape plans. Landscape Designers generally focus on residential design and horticultural needs of home landscapes.

<u>Landscape Plan Documentation Package</u>: The preparation of a graphic and written criteria, specifications, and detailed plans to arrange and modify the effects of natural features such as plantings, ground and water forms, circulation, walks and other features to comply with the provisions of this ordinance. The Landscape Plan Documentation Package shall include a project data sheet, a Planting Plan, an Irrigation Plan, and a Grading Plan.

<u>Landscape Zone</u>: A portion of the landscaped area having plants with similar water needs, areas with similar microclimate (i.e., slope, exposure, wind, etc.) and soil conditions, and areas that will be similarly irrigated. A landscape zone can be served by one irrigation valve, or a set of valves with the same schedule.

<u>Landscaping</u>: Any combination of living plants, such as trees, shrubs, vines, ground covers, flowers, or grass; natural features such as rock, stone, or bark chips; and structural features, including but not limited to, fountains, reflecting pools, outdoor artwork, screen walls, fences or benches.

<u>Mulch</u>: Any material such as rock, bark, wood chips or other materials left loose and applied to the soil.

Park Strip: A typically narrow landscaped area located between the back-of-curb and sidewalk.

<u>Planting Plan</u>: A Planting Plan shall clearly and accurately identify and locate new and existing trees, shrubs, ground covers, turf areas, driveways, sidewalks, hardscape features, and fences.

<u>Pop-up Spray Head</u>: A sprinkler head that sprays water through a nozzle in a fixed pattern with no rotation.

<u>Precipitation Rate</u>: The depth of water applied to a given area, usually measured in inches per hour.

<u>Pressure Regulating Valve</u>: A valve installed in an irrigation mainline that reduces a higher supply pressure at the inlet down to a regulated lower pressure at the outlet.

<u>Pressure Compensating</u>: A drip irrigation system that compensates for fluctuating water pressure by only allowing a fixed volume of water through drip emitters.

<u>Rotor Spray Head</u>: A sprinkler head that distributes water through a nozzle by the rotation of a gear or mechanical rotor.

<u>Runoff</u>: Irrigation water that is not absorbed by the soil or landscape area to which it is applied, and which flows onto other areas.

<u>Spray Sprinkler</u>: An irrigation head that sprays water through a nozzle.

<u>Stream Sprinkler</u>: An irrigation head that projects water through a gear rotor in single or multiple streams.

Turf: A surface layer of earth containing mowed grass with its roots.

<u>Water-Conserving Plant</u>: A plant that can generally survive with available rainfall once established although supplemental irrigation may be needed or desirable during spring and summer months.

Applicability of Water Efficient Landscape Ordinance

The provisions of this ordinance shall apply to all new and rehabilitated landscapes for public agency projects, private development projects, developer-installed landscape projects in multi-family and single-family residential projects, and homeowner provided landscape improvements within the front, side, and rear yards of single and two-family dwellings.

Landscape Design Standards

- A. Plant Selection. Plants shall be well-suited to the microclimate and soil conditions at the project site. Both native and locally-adapted plants are acceptable. Plants with similar water needs shall be grouped together as much as possible.
 - 1. Areas with slopes greater than 30% shall be landscaped with deep-rooting, water- conserving plants for erosion control and soil stabilization.
 - 2. Park strips and other landscaped areas less than eight (8) feet wide shall be landscaped with water-conserving plants, that do not include turf.
- B. Mulch. After completion of all planting, all irrigated non-turf areas shall be covered with a minimum four (4) inch layer of mulch to retain water, inhibit weed growth, and moderate soil temperature. Non-porous material shall not be placed under the mulch.
- C. Soil Preparation. Soil preparation will be suitable to provide healthy growing conditions for the plants and to encourage water infiltration and penetration. Soil preparation shall include scarifying the soil to a minimum depth of six (6) inches and amending the soil with organic material as per specific recommendations of the Landscape Designer/Landscape Architect based on the soil conditions.
- D. Tree Selection. Tree species shall be selected based on growth characteristics and site conditions, including available space, overhead clearance, soil conditions, exposure, and desired color and appearance. Trees shall be selected as follows:
 - 1. Broad canopy trees shall be selected where shade or screening of tall objects is desired;
 - 2. Low-growing trees shall be selected for spaces under utility wires;
 - 3. Select trees from which lower branches can be trimmed in order to maintain a healthy growth habit where vision clearance and natural surveillance is a

- concern;
- 4. Narrow or columnar trees shall be selected where awnings or other building features limit growth, or where greater visibility is desired between buildings and the street for natural surveillance;
- 5. Street trees shall be planted within existing and proposed park strips, and in sidewalk tree wells on streets without park strips. Tree placement shall provide canopy cover (shade) and avoid conflicts with existing trees, retaining walls, utilities, lighting, and other obstacles; and
- 6. Trees less than a two-inch caliper shall be double-staked until the trees mature to a two-inch caliper.

Irrigation Design Standards

- A. Pressure Regulation. A pressure regulating valve shall be installed and maintained by the consumer if the static service pressure exceeds 80 pounds per square inch (psi). The pressure-regulating valve shall be located between the meter and the first point of water use, or first point of division in the pipe, and shall be set at the manufacturer's recommended pressure for the sprinklers.
- B. Irrigation Controller. Landscaped areas shall utilize a WaterSense labeled smart irrigation controller which automatically adjusts the frequency and/or duration of irrigation events in response to changing weather conditions. All controllers shall be equipped with automatic rain delay or rain shut-off capabilities.
- C. Each valve shall irrigate a landscape with similar site, slope and soil conditions and plant materials with similar watering needs. Turf and non-turf areas shall be irrigated on separate valves. Drip emitters and sprinklers shall be placed on separate valves.
- D. Drip emitters or a bubbler shall be provided for each tree. Bubblers shall not exceed 1.5 gallons per minute per device. Bubblers for trees shall be placed on a separate valve unless specifically exempted by the County due to the limited number of trees on the project site.
- E. Drip irrigation or bubblers shall be used to irrigate plants in non-turf areas.
- F. Pop-up spray heads shall be at a minimum of four (4) inches in height to clear turf.
- G. Sprinklers shall have matched precipitation rates with each control valve circuit.
- H. Sprinkler heads shall be attached to rigid lateral lines with flexible material (swing joints) to reduce potential for breakage.
- Check valves shall be required where elevation differences cause low-head drainage. Pressure compensating valves and sprinklers shall be required where a significant variation in water pressure occurs within the irrigation system due to elevation differences.
- J. Filters and end flush valves shall be provided as necessary for drip irrigation lines.
- K. Valves with spray or stream sprinklers shall be scheduled to operate between 6 p.m. and 10 a.m. to reduce water loss from wind and evaporation.

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L. Program valves for multiple repeat cycles where necessary to reduce runoff, particularly on slopes and soils with slow infiltration rates.

Landscapes in New Single-family Residential Developments

- A. Homebuilders and/or developers subdividing lots and/or constructing new single-family residential homes shall offer a water-efficient landscaping option to prospective home buyers. The water-efficient landscaping option shall meet the Landscape Design Standards and Irrigation Design Standards of this ordinance, and the turf area shall not exceed 10% of the total landscaped area or 1,000 square feet, whichever is less.
- B. Homebuilders and/or developers who construct model homes for a designated subdivision shall have at least one model home with water-efficient landscaping. The water-efficient landscaping option shall meet the Landscape Design Standards and Irrigation Design Standards of this ordinance, and the turf area shall not exceed 10% of the total landscaped area or 1,000 square feet, whichever is less.
- C. Model homes shall include an informational brochure on water-efficient landscaping.

Prohibition on Restrictive Covenants Requiring Turf

- A. Any Homeowners Association governing documents, such as bylaws, operating rules, covenants, conditions, and restrictions that govern the operation of a common interest development, are void and unenforceable if they:
 - 1. Require the use of turf in landscape areas less than 8 feet wide or require turf in other areas that exceed 10% of the landscaped area; or
 - 2. Prohibit, or include conditions that have the effect of prohibiting, the use of water-conserving plants as a group; or
 - 3. Have the effect of prohibiting or restricting compliance with this ordinance or other water conservation measures.

Landscapes in Commercial, Flex and Civic/Institutional Developments

Commercial, Flex and Civic/Institutional landscapes shall meet the Landscape Design Standards and Irrigation Design Standards of this ordinance, and the turf area shall not exceed 10% of the total landscaped area or 1,000 square feet, whichever is less, outside of active recreation areas such as playfields and sport fields.

Documentation for Commercial, Flex and Civic/Institutional Projects

Landscape Plan Documentation Package. A copy of a Landscape Plan Documentation Package shall be submitted to and approved by the County prior to the issue of any permit. A copy of the approved Landscape Plan Documentation Package shall be provided to the property owner or site manager and to the local retail water purveyor. The Landscape Plan Documentation Package shall be prepared by a registered landscape architect and shall consist of the following items:

- A. Project Data Sheet. The Project Data Sheet shall contain the following:
 - 1. Project name and address;
 - 2. Applicant or applicant agent's name, address, phone number, and email address;
 - 3. Landscape architect's name, address, phone number, and email address; and
 - 4. Landscape contractor's name, address, phone number and email address, if available at this time.

- B. Planting Plan. A detailed planting plan shall be drawn at a scale that clearly identifies the following:
 - 1. Location of all plant materials, a legend with botanical and common names, and size of plant materials;
 - 2. Property lines and street names;
 - 3. Existing and proposed buildings, walls, fences, utilities, paved areas and other site improvements;
 - 4. Existing trees and plant materials to be removed or retained;
 - 5. Scale: graphic and written;
 - 6. Date of design;
 - 7. Designation of landscape zones, and
 - 8. Details and specifications for tree staking, soil preparation, and other planting work.
- C. Irrigation Plan. A detailed irrigation plan shall be drawn at the same scale as the planting plan and shall contain the following information:
 - 1. Layout of the irrigation system and a legend summarizing the type and size of all components of the system, including manufacturer name and model numbers;
 - 2. Static water pressure in pounds per square inch (psi) at the point of connection to the public water supply;
 - Flow rate in gallons per minute and design operating pressure in psi for each valve and precipitation rate in inches per hour for each valve with sprinklers, and
 - 4. Installation details for irrigation components.
- D. Grading Plan. A Grading Plan shall be drawn at the same scale as the Planting Plan and shall contain the following information:
 - 1. Property lines and street names, existing and proposed buildings, walls, fences, utilities, paved areas and other site improvements, and
 - 2. Existing and finished contour lines and spot elevations as necessary for the proposed site improvements.

Plan Review and Construction Inspection for Commercial, Industrial, and Institutional Projects

- A. As part of the Building Permit approval process, a copy of the Landscape Plan Documentation Package shall be submitted to San Juan County staff for review and approval before construction begins.
- B. All installers and designers shall meet state and local license, insurance, and bonding requirements, and be able to show proof of such.
- C. Following construction and prior to issuing the approval for occupancy, an inspection shall be scheduled with the San Juan County Building Inspector to verify compliance with the approved landscape plans. The Certificate of Substantial Completion shall be completed by the property owner, contractor or landscape architect and submitted to the County.
- D. San Juan County reserves the right to perform site inspections at any time before, during

or after the irrigation system and landscape installation, and to require corrective measures if requirements of this ordinance are not satisfied.

Chapter 8: Outdoor Lighting and Sign Illumination Standards

An ordinance establishing outdoor lighting and design Illumination standards in order to preserve highly-valued dark skies in the region. The ordinance applies to the non-federal lands located in the Spanish Valley within San Juan County. See Spanish Valley Zoning Map for the extents of applicability.

Permitted Signs Illumination
Scope and Applicability
Definitions
Fully Shielded Fixture Requirements
Total Light Output
Lighting Hours
Lighting Color
Specialized Outdoor Lighting Conditions and Standards
Application and Review Procedures
Amortization of Nonconforming Outdoor Lighting
Additional Images

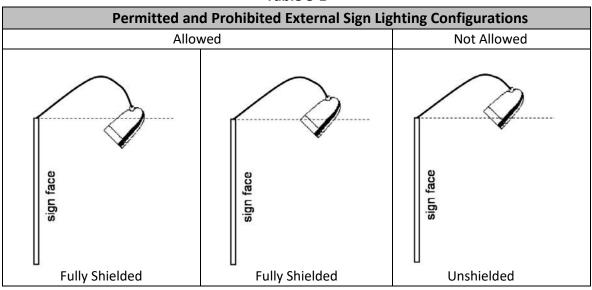
Permitted Sign Illumination

Signs may be unlighted, lighted externally, lighted internally, or backlit. All sign lighting must be designed, directed, and shielded in such a manner that the light source is not visible beyond the property boundaries where the sign is located. Lighting for signs must be directed such that only the sign face is illuminated. All lighted signs must have stationary and constant lighting. All sign lighting is included in the calculation of total light output for a property.

A. Standards for Externally Illuminated Signs:

- Lighting for externally illuminated signs must be aimed and shielded so that light is directed only onto the sign face and does not trespass onto adjacent streets, roads or properties or into the night sky.
- Lighting for externally illuminated signs must be mounted at the top of the sign (or within 2 feet of the top of a wall mounted sign), except for freestanding monument style signs which may be illuminated by ground mounted lighting.
- Lighting shall consist of no more than four (4) individual fixtures (or lamps) per sign face and produce a maximum of 40,000 lumens per fixture.
- All sign lighting shall be included in the calculation of total light output.
- Table 8-1 shows permitted external sign lighting configurations.

Table 8-1



- B. Standards for Internally Illuminated Signs:
 - Only sign text areas and logos may be illuminated on an internally illuminated sign.
 - Internally illuminated signs shall use semi-opaque materials for sign text and logos such that the light emanating from the sign is diffused. Transparent or clear materials are not allowed for sign text and logos. Non-text portions of the sign (e.g., background and graphics other than the logo) shall be made of completely opaque material.
- C. Standards for Backlit Signs:
 - The light source shall not be visible.
 - Backlit signs shall only allow indirect illumination to emanate from the sign. For example, signs that create a "halo" effect around sign copy are allowed.
- D. Standards for Illuminated Window Signs
 - Businesses may display a maximum of two (2) illuminated window signs positioned to be primarily visible outside the business structure.
 - Illuminated window signs shall not exceed four (4) square feet in area.
 - Illuminated window signs shall not be illuminated when the business is closed.

Outdoor Lighting

- A. Encourage outdoor lighting practices that will minimize light pollution, glare, light trespass and sky glow to curtail the degradation of the nighttime visual environment;
- B. Prevent lighting nuisances on properties located in and adjacent to Grand County;
- C. Promote energy conservation;
- D. Improve night-time safety, utility, security, and productivity;
- E. Develop an attractive nighttime appearance in the County;

- F. Minimize lighting health risks arising from inappropriate quantities and qualities of lighting;
- G. Prevent unnecessary or inappropriate outdoor lighting;
- H. Minimize nighttime impacts on nocturnal wildlife;
- I. Facilitate the economic development potential of astro-tourism, and the enhancement of the visitor experience in the Moab Area;
- J. Maintain the rural atmosphere of the County; and
- K. Encourage quality outdoor lighting through the use of efficient bulbs and light sources, fully shielded light fixtures, and limits on the location and uses of outdoor lighting.

Scope and Applicability

- A. All lighting should be consistent with and promote the Purposes set forth in Section [6.6.1].
- B. All exterior outdoor lighting installed after the effective date of this section in all zones in the County shall conform to the requirements established by this section. This Section does not apply to indoor lighting.
- C. All existing outdoor lighting that does not meet the requirements of this Section and is not exempted by this Section shall be considered a nonconforming use or part of a nonconforming structure subject to the five (5) year amortization schedule outlined in Section [6.6.10(B)(3)] of this LUC.

Definitions

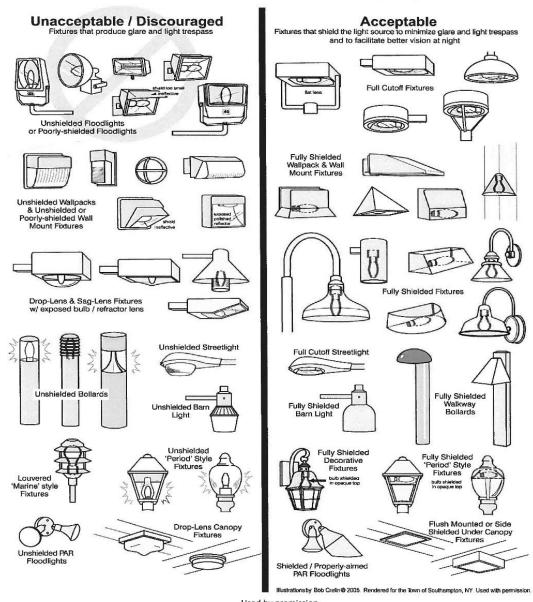
- A. "Accent or Architectural Lighting" means lighting of building surfaces, landscape features, statues, and similar items for the purpose of decoration, ornamentation, creation of visual hierarchy, sense of liveliness, or other purpose unrelated to safety, business operation, or essential lighting function.
- B. "Backlight" means all the light emanating behind a luminaire.
- C. "B.U.G. Rating" means backlight, up-light, and glare rating, which exists on a scale of zero to five (0 to 5) and describes the light output of a luminaire.



Image by City of Ft. Collins, Colorado (permission must be obtained)

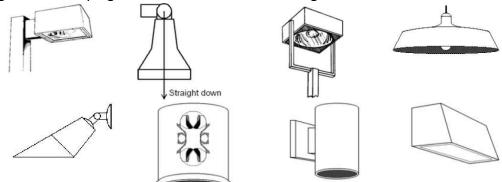
- D. "Correlated Color Temperature" (CCT) is a specification of the color appearance of the light emitted by a lamp, relating its color to the color of light from a reference source when heated to a particular temperature, measured in degrees Kelvin (K). The CCT rating for a lamp is a general "warmth" or "coolness" measure of its appearance. Lamps with a CCT rating below 3,000 K are usually considered "warm" sources, while those with a CCT above 3,000 K are usually considered "cool" in appearance.
- E. "Direct Illumination" means illumination resulting from light emitted directly from a bulb, luminary, or reflector. This does not include light reflected from other surfaces such as the ground or building faces.
- F. "Fixture" means a complete lighting unit consisting of a lamp or lamps together with the parts designed to distribute the light, to position and protect the lamps, and to connect the lamps to the power supply."

Examples of Acceptable / Unacceptable Lighting Fixtures



Used by premission

- G. "Floodlight" means a fixture or bulb designed to "flood" an area with light. A specific form of bulb or fixture designed to direct its output in a specific direction. Such bulbs are often designated by the manufacturer and are commonly used in residential outdoor lighting.
- H. "Fully Shielded Fixture" means an outdoor light fixture constructed and mounted so that the installed fixture emits no light above the horizontal plane. Where a light manufacturer provides a BUG rating, the uplight rating (U) must equal zero (0). Fully shielded light fixtures must be shielded in and of themselves. Surrounding structures, like canopies, are not to be considered when determining if the fixture is fully shielded. Fully shielded fixtures must be appropriately mounted so that the shielding prevents light from escaping above the horizontal and all light is directed downward.



Examples of fully shielded light fixtures

- I. "Glare" means the visual sensation caused by excessive brightness and which causes annoyance, discomfort, or a disability loss in visual performance or visibility.
- J. "Internally Illuminated" as it relates to signs, means any sign which has a light source entirely enclosed within the sign and not directly visible to the eye.
- K. "Light Pollution" means any adverse effect of manmade light. Often used to denote "sky glow" from developed areas, but also includes glare, light trespass, visual clutter and other adverse effects of lighting.
- L. "Light Source" means the part of a lighting fixture that produces light, e.g. the bulb, lamp, or chips on board.
- M. "Light Trespass" means any light that falls beyond the legal boundaries of the property it is intended to illuminate.

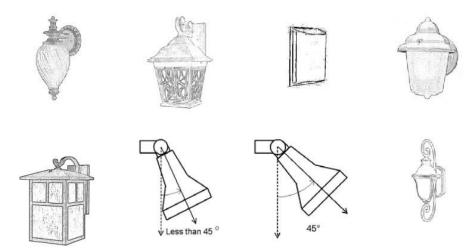


N. "Lumen" means a unit of luminous flux equal to the light emitted by a uniform point source of one candle intensity. Lumens refers to the amount of light emitted by a bulb (more lumens equals brighter light).

Brightness	220+	400+	700+	900+	1300+
in Lumens	220+	400+	700+	900+	1300+
Standard	25W	40W	60W	75W	100W
Halogen	18W	28W	42W	53W	70W
CFL	6W	9W	12W	15W	20W
LED	4W	6W	10W	13W	18W

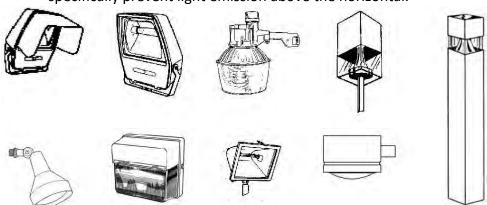
Common relationships between bulb types, wattages and lumen levels

- O. "Luminaire" means the same as "fixture."
- P. "Manufacturer's Catalog Cuts" means a publication or other printed material of a bulb or lighting manufacturer offering visual and technical information about a lighting fixture or bulb.
- Q. "Developed Acre" means the proportionate amount of an acre (43,560 square feet) of land that is converted from raw, undeveloped land into land associated with the permitted principal and accessory uses occurring on a parcel. This includes building footprints, private roads, parking lot surface areas, designated recreational areas, walking paths, stormwater detention and retention facilities, and other lands clearly related to the permitted uses on a parcel. Present and future public rights-of-way, lands with natural slopes greater than 30 percent, jurisdictional wetlands, lands in the 100 year floodplain, public drinking water supply water sources (recharge areas for the aquifer in the Glen Canyon Formation), lands affected by immitigable geo-hazards, riparian habitats, archeological sites, and required open space shall not be included in the calculation of developed acreage.
- R. "Outdoor Light Fixture" means a complete lighting unit consisting of a lamp(s) and ballast(s) (when applicable), together with the parts designed to distribute the light, to position and protect the lamps, and to connect the lamps to the power supply. Also known as a luminaire, or simply as a fixture.
- S. "Partially Shielded Light Fixture" means an outdoor light fixture constructed and mounted so that the installed fixture emits most of its light above the horizontal plane. Where a light manufacturer provides a BUG rating, the uplight (U) and backlight (B) ratings are greater than zero (0). Light emitted at or above the horizontal plane (sideways or upwards) shall arise solely from incidental decorative elements or strongly colored or diffusing materials such as colored glass or plastic. Fixtures using spot or flood lamps are considered partially shielded if the lamps are aimed no higher than 45 degrees above the vertical plane beneath the fixture.



Examples of partially shielded lighting fixtures

- T. "Recreational Lighting" means lighting used to illuminate sports fields, ball courts, playgrounds, or similar outdoor recreational facilities.
- U. "Skyglow" means the brightening of the nighttime sky resulting from the scattering and reflection of artificial light by moisture and dust particles in the atmosphere. Skyglow is caused by light directed or reflected upwards or sideways and reduces one's ability to view the nighttime sky.
- V. "Spotlight" means a fixture or bulb designed to light a small area very brightly. See definition of Floodlight.
- W. "Total" means the sum of shielded and unshielded light.
- X. "Total outdoor light output" means the total amount of light measured in lumens from all bulbs installed in outdoor lighting fixtures. For bulb types that vary in light output as they age (such as fluorescent and high intensity discharge (HID) bulbs), the initial lumen output as defined by the manufacturer shall be the lumen value used.
- Y. "Tower" means any monopole, antenna, or the like that exceeds eighteen feet (18') in height.
- Z. "Unshielded Fixture" means a fixture that has no shielding at all that would otherwise specifically prevent light emission above the horizontal.



Examples of unshielded light fixtures

AA. "Uplight" means all the light emanating above the horizontal plane of a luminaire.

Fully Shielded Fixture Requirements

A. Unless specifically exempted by this Section, all outdoor lighting shall use fully shielded fixtures and shall be installed so light is directed downward with no light emitted above the horizontal plane of the fixture. Where a light manufacturer provides a BUG rating, the uplight rating (U) must equal zero (0).



- B. In order to qualify as a "fully shielded" fixture, a light fixture must have the top and sides made of completely opaque material such that light only escapes through the bottom of the fixture. Fixtures with translucent or transparent sides, or sides with perforations or slits, do not qualify as fully shielded. Any glass or diffuser on the bottom of the fixture must be flush with the fixture (no drop lenses). Merely placing a light fixture under an eave, canopy, patio cover, or other similar cover does not qualify as fully shielded.
- C. Fixtures must not be placed at a location, angle, or height that directs illumination outside the property boundaries where the light fixtures are located.
- D. Notwithstanding the exemptions in Section 6.6.4.E, all residential and commercial luminaires shall be fully shielded within twenty-five (25) feet of adjacent residential property lines.
- E. Exemptions to Fully Shielded Fixture Requirements:
 - All lights exempted by this section shall be included in the calculation for total light output.
 - Fixtures having a total light output less than one thousand (1,000) lumens are exempted from the fully shielded requirement provided the following criteria are met:
 - The fixture has a top that is completely opaque such that no light is directed upwards.
 - The fixture has sides that completely cover the light source and are made of opaque or semi-opaque material. Fixtures with opaque sides may have incidental decorative perforations that emit small amounts of light. Semi-opaque material such as dark tinted glass or translucent plastic may be used

- if the light source is not discernable behind the material. Completely transparent materials, such as clear or lightly tinted colored glass, are not allowed.
- The light source must not be visible from any point outside the property on which the fixture is located.
- Spotlights controlled by motion sensors having a light output less than one thousand (1,000) lumens per lamp are exempted from the fully shielded requirement provided:
 - The fixture is a spotlight or other type of directed light that shall be directed straight down; and
 - The fixture must not be placed in such a manner that results in illumination being directed outside the property boundaries where the light fixtures are located.
 - Lights controlled by motion sensors shall not be triggered by movement or activity located off the property on which the light is located.
- Pathway lights less than eighteen inches (18") in height are exempted from the fully shielded fixture requirement, if the total light output from each pathway light is less than three hundred (300) lumens.
- Temporary exterior lighting intended as holiday or seasonal decorations displayed between November 15 and the following January 15, provided that individual lamps do not exceed 70 lumens and neither cause light trespass nor interfere with the reasonable use and enjoyment of any other property.
- Traffic control signals and devices.
- Temporary emergency lighting in use by law enforcement or government agencies or at their direction.
- The lighting of federal or state flags, provided that the light is a top-down and narrow beam aimed and shielded to illuminate only the flag.

Total Light Output

- A. Commercial. Total outdoor light output shall not exceed fifty thousand (50,000) lumens per developed acre. Streetlights used for illumination of public rights-of-way are excluded from this calculation. Commercial developments shall be permitted a minimum of 5,000 lumens of lighting regardless of parcel size.
 - In non-residential zone districts, partially and unshielded lighting on a property shall not exceed 5,000 lumens per developed acre, and shall be included in the total outdoor light output calculation
- B. Residential. Total outdoor light output shall not exceed ten thousand (10,000) lumens of lighting for parcels one-half (acre), or larger, in size. Parcels smaller than one-half (1/2) acre shall be permitted five thousand (5,000) lumens of lighting regardless of parcel size. Total outdoor light output of any multifamily residential development including five (5) or more separate lots or units shall not exceed twenty thousand (20,000) lumens of lighting per developed acre.

- In residential zones, partially and unshielded lighting on a property shall not exceed 1,000 lumens per lot and shall be included in the total outdoor light output calculation.
- Residential units used for overnight accommodations or other commercial uses shall comply with the residential standards for total light output.

Lighting Hours

- A. Commercial establishments shall turn off all outdoor lighting, except that listed below, by twelve o'clock (12:00) midnight:
 - Businesses open to the public after twelve o'clock (12:00) midnight may leave all outdoor lighting on until one hour after the close of business.
 - Lighting to illuminate the entrance to the commercial establishments.
 - Parking lot and pathway lighting required for the safety of guests or customers.
- B. Recreational lighting (residential and commercial) shall be turned off by ten o'clock (10:00) P.M. or one hour after conclusion of a specific sporting event, whichever is later.

Lighting Color

All exterior lighting shall utilize light sources with correlated color temperature not to exceed 3,000 Kelvin (K).

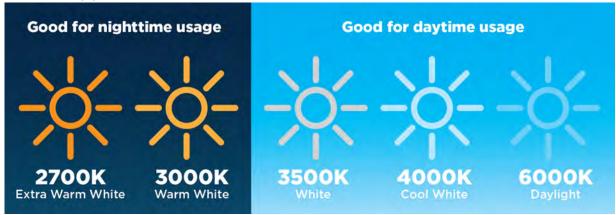


Image by City of Ft. Collins, Colorado and used here with permission.

Specialized Outdoor Lighting Conditions and Standards

- A. Gas station canopies may be illuminated provided all light fixtures are mounted on the undersurface of the canopy and all light fixtures are fully shielded. Merely placing the fixtures on the underside of the canopy does not qualify as fully shielding the light fixture.
- B. Roadway and streetlights are prohibited unless recommended by the County engineer or required by UDOT to provide for the safety of the public. When deemed necessary, streetlights shall utilize lamp types that are fully shielded luminaires that minimize sky glow, light trespass, and other unintended impacts of artificial lighting. All streetlights shall utilize the lowest illuminance levels acceptable to the County engineer and UDOT.
- C. Parking lots may not utilize spot or flood lighting whether mounted on a post or exterior building wall. The overall height of any light post used to illuminate parking lots in

commercial zones shall not exceed twenty-five feet (25'). All post mounted parking lot lights shall be set back from property lines a distance equal to two and one-half (2.5) times the height of the pole unless an internal or external shield prevents the fixture being visible from outside the property boundaries. The overall height of any light post used to illuminate parking lots in residential zones shall not exceed twenty-five feet (25'). All parking lot lighting shall use fully shielded downward directed fixtures. Internal or external shields shall prevent the fixture being visible from outside the parking lots.

- D. Outdoor recreation areas or athletic fields at publicly owned facilities may use illumination to light the surface of play and viewing stands and for the safety of the public. The following standards shall apply to outdoor recreation area or athletic field lighting:
 - The recreational lighting does not exceed illuminance levels for class IV sports lighting set by the Illuminating Engineering Society of North America.
 - The recreational lighting provides illuminance for the surface of play and viewing stands, and not for any other areas or applications.
 - Off-site impacts of the lighting will be limited to the greatest practical extent possible
 - The lighting for areas or applications outside the surface of play and viewing stands shall conform to all provisions in this Section.
 - The recreational or athletic facility shall extinguish lighting exempted by this section no later than 10:00 pm or one hour after the end of play, whichever is later.
 - The recreational lighting shall have timers that automatically extinguish lighting to ensure lights are not left on after the curfew or when the facilities are not in use.
- E. Outdoor amphitheaters may use illumination to light the performance area of the amphitheater and for the safety of the public. The following standards apply to all amphitheater lighting:
 - Lighting used to illuminate the performance area must be either directed spotlighting or fully shielded lighting. If directed spotlighting, the light source must be located and designed such that it is not visible beyond the property boundaries.
 - Lighting used to illuminate the performance area may only be turned on during performances or rehearsals.
 - Lighting used to illuminate the seating areas, pathways, and other areas of the amphitheater must meet all standards of this Section.
- F. Special events may use illumination to light the event area and for the safety of the public. The following standards apply to all amphitheater lighting:
 - Lighting used to illuminate the event area must be either directed spotlighting or fully shielded lighting. If directed spotlighting, the light source must be located and designed such that it is not visible beyond the property boundaries.
 - Lighting used to illuminate the event area may only be turned on during the hours event activities are open to the public or paying guests.

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- Lighting used to illuminate the seating areas, pathways, and other areas of the event must meet all standards of this Section.
- G. All illuminated signs shall comply with the standards of Section 6.5.

Application and Review Procedures

- A. Lighting Plan
 - All sign permit applications, subdivision applications, site plan applications, building
 permit applications, and other development review applications within any zone
 district shall include a lighting plan that shows evidence that the proposed lighting
 fixtures and light sources comply with this code. Lighting plans shall include the
 following:
 - Plans or drawings indicating the proposed location of lighting fixtures, height of lighting fixtures on the premises, and type of illumination devices, lamps, supports, shielding and reflectors used and installation and electrical details.
 - Ollustrations, such as contained in a manufacturer's catalog cuts, of all proposed lighting fixtures. For commercial uses, photometric diagrams of proposed lighting fixtures are also required. In the event photometric diagrams are not available, the applicant must provide sufficient information regarding the light fixture, bulb wattage, and shielding mechanisms for the planning commission to be able to determine compliance with the provisions of this Section.
 - A table showing the total amount of proposed exterior lights, by fixture type, wattage, lumens, and lamp type.

Approval Procedure

- A. The lighting plan for all new development shall be submitted for approval concurrent with the associated application process.
- B. A certificate of occupancy shall not be issued until such time as the property is subject to a post installation nighttime inspection by the Planning and Zoning Administrator or other county staff.

Amortization of Nonconforming Outdoor Lighting

- A. San Juan County shall require the termination of use of any and all nonconforming outdoor lighting fixtures, structures, lamps, bulbs or other devices that emit or generate light which are not otherwise exempted by this ordinance, pursuant to the amortization schedule contained in this ordinance.
- B. All outdoor lighting legally existing and installed prior to the effective date of this Section, and which is not otherwise exempted, shall be considered nonconforming and shall be brought into compliance by the property owner as follows:
 - Immediately as a condition for approval upon application for a building permit, sign
 permit, conditional use permit, new (nonrenewal) business license, site plan review
 or similar County permit or review.
 - Immediately in the case of damaged or inoperative nonconforming lighting upon replacement or repair.
 - Within five (5) years from the effective date of this Section for all other outdoor lighting.

Chapter 9 Spanish Valley Sign and Display Requirements

An Ordinance Creating the *Spanish Valley Sign Requirements* of the San Juan County Land Use Ordinance for the purpose of managing the design and implementation of signs and displays in the non-federal lands in northernmost portion of the San Juan County Spanish Valley. The ordinance applies to all lands in the Spanish Valley, as indicated in the Spanish Valley Zoning Map.

Purpose
Definitions
Application and Enforcement
Specific Regulations by Spanish Valley Zoning District
Design Standards for Commercial Signs
General Conditions
Maintenance of Legal Non-conforming Signs
Non-conforming Signs
Prohibited Signs
Variances and Appeals
Safety and Livability Considerations

Purpose

It is in the best interest of the health, safety and welfare of the citizens of San Juan county and the Spanish Valley to regulate signage and advertising, the following regulations are created to

- eliminate potential hazards to motorists and pedestrians; to encourage signs which are integrated with and harmonious to the buildings, setting and sites which they occupy;
- encourage legible signage through the use of excessive and confusing sign displays, thus reducing driver inattention;
- preserve and improve the appearance of the Spanish Valley as a place in which to live and to work, and to create an attraction to non-residents who come here to visit or trade;
- allow each individual business to clearly identify itself and the goods and services which they offer; to safeguard and enhance property values; and
- protect public and private investment in buildings and open space; and

Definitions

The change or rearrangement in the structural part of its design, whether by extending on a side, increasing in area, width or height, or moving from one location or position to another.

Awning

A roofed structure constructed of fabric or metal placed so as to extend outward from the building providing a protective shield for doors, windows and other openings with supports extending back to the building, supported entirely by the building.

Building, Front Line of

The line of that face of the building or structure nearest the front line of the lot. This face includes sun parlors, bay windows, covered and/or uncovered porches, whether enclosed or unenclosed, but does not include uncovered steps less than four feet (4') above grade and eaves overhanging less than two feet (2').

Building Line

A vertical surface intersecting the ground along a line at which the front of the building occupies the lot on which it is constructed.

Code Enforcement Officer

The appropriate officer(s) employed by the San Juan County authorized to enforce this chapter.

Electronic Message Center (EMC)

Any sign, or portion thereof, that displays electronic images, graphics or pictures, with or without textual information. Such a sign has the capability of being changed or altered by electronic means on a fixed display screen composed of a series of lights, including light emitting diodes (LEDs), fiber optics, plasma displays, light bulbs, or other illumination devices within the display area where the message is displayed. EMS includes computer programmable, microprocessor controlled electronic or digital displays.

Electronic Message Sign View Area

The view area for any EMS shall be measured as follows: beginning from the outside edge of the sign face, measure one hundred fifty feet (150') to each side, then measure at a ninety degree (90°) angle three hundred feet (300') in the direction that the sign is facing, and ninety degree (90°) angle until the two (2) lines intersect.

Face of Sign

The entire area of a sign upon, against or through which any copy, electronic images, graphics or pictures, with or without textual information is placed.

Lot, Corner

A lot abutting on two (2) intersecting or intercepting streets, where the interior angle of intersection or interception does not exceed one hundred thirty-five degrees (135°).

Marquee

A sign designed and constructed for the purpose of changing the message regularly by movable letters or electric means.

Monument Sign

A sign whose base is approximately seventy-five percent (75%) of the width of the sign and is permanently set on the ground and has an opaque pedestal as part of the sign foundation

which conceals any pole support. Upon approval of the community development director, and where pole supports are not visible, the opaque pedestal may be omitted.

Nonconforming Sign

A sign or sign structure or portion thereof lawfully existing at the time this chapter or amendment thereto, became effective, which does not conform to all height, area and yard regulations prescribed in the zone in which it is located, or other regulations of this chapter.

Point of the Beginning or End of Pavement Widening

Ending of pavement widening is that point when the pavement of an interstate highway acceleration or entrance lane fully narrows to the normal width of the main travel lanes. Beginning of pavement widening is that point when the pavement of an interstate highway deceleration or exit lane begins to widen from the normal width of the main travel lanes.

Sign

Means and includes every advertising message, announcement, declaration, demonstration, display, illustration, insignia, surface, object, device, medium, conveyance or space erected or maintained in view of the observer thereof for identification, advertisement or promotion of the interests of any person, entity, product or service. The definition of "sign" shall also include the sign structure, supports, lighting system and any attachments, ornaments or other features used to draw the attention of observers. This does not include any flag, badge or ensign of any government or governmental agency erected for and used to identify said government or governmental agency.

Sign, A-frame

A temporary and/or movable sign constructed with two (2) sides attached at the top so as to allow the sign to stand in an upright position.

Sign, Animated

A sign which involves motion or rotation of any part by mechanical or artificial means or displays flashing or intermittent lights, time, temperature and electronic type message center.

Sign Area

The area of a sign that is used for display purposes, excluding the minimum frame and supports. In computing sign area, only one side of a back to back or double faced sign covering the same subject shall be computed when the signs are parallel or diverge from a common edge by an angle of not more than forty-five degrees (45°). In relation to signs that do not have a frame or separate background, sign area shall be computed on the basis of the least rectangle, triangle or circle large enough to frame the display.

Sign, Electronic Display Screen

Any sign or portion of a sign that displays an electronic image or video, which may or may not include text. This definition includes television screens, plasma screens, digital screens, flat screens, LED screens, video boards, and holographic displays.

Sign, Electronic Message Center

Any sign or portion of a sign, that uses changing lights to form a sign message or messages in text form wherein the sequence of messages and the rate of change is electronically programmed.

Sign, For Sale

A temporary sign placed on a lot offering that specific property for sale, lease or rent, and limited to twelve (12) square feet in sign area. The on premises sign may advertise a model home or open house.

Sign, Freestanding

A sign supported by a fixed permanent frame or support in the ground.

Sign, Illuminated

A sign which has characters, letters, figures, designs or outlines illuminated by electric lights or luminous tubes as a part of the sign proper.

Sign, Lighted

A sign made legible in the absence of daylight by devices which reflect or project light upon it.

Sign, Low-Profile

On premises or identification signs having a maximum height of six feet (6'), incorporated into some form of landscape design scheme or planter box.

Sign, Off-Premises

advertising sign which directs attention to a use, product, commodity or service not related to the premises.

Sign, Projecting

A sign attached to a building or other structure and extending in whole or in part more than twenty four inches (24") beyond any wall of the building or structure.

Sign, Property

A sign related to the property upon which it is located and offering such property for sale or lease, or advertising contemplated improvements, or announcing the name of the builder, owner, designer or developer of the project, or warning against trespassing.

Sign, Roof

A sign erected partly or wholly on or over the roof of a building, including ground supported signs that rest on or overlap a roof twelve inches (12") or more.

Regulations and Enforcement

A. Compliance Required:

Except as provided in this chapter, no sign shall be erected, raised, moved, extended, enlarged or altered, or have the text of the sign changed, except in conformity with the regulations herein specified for the zone in which it is located.

B. Construction Standards:

All signs hereinafter erected in the county shall comply with current standards of the national electrical code, all provisions of this chapter and other applicable ordinances of the county. All component parts shall be equal to Underwriters Laboratories labeled products.

C. Enforcement:

The code enforcement officer shall be vested with the duty of enforcing the zoning ordinance and in performance of such duty, he shall be empowered and directed to:

- 1. *Issue Permits:* Issue permits to construct, alter or repair signs which conform to the provisions of this chapter.
- 2. *Determine Conformance:* Ascertain that all signs, construction and all reconstruction or modification of existing signs are built or constructed in conformance to the zoning ordinances, building restrictions and building codes.
- 3. *Issue Citations and Complaints:* Issue citations and/or complaints against violators of this chapter.
- D. *Inspections:* The code enforcement officer shall make an initial inspection upon the completion of construction, erection, re-erection or remodeling of any sign for which a permit has been issued and an inspection request is made.
- E. Sign Classification: Every sign erected or proposed to be erected within the county shall be classified by the code enforcement officer in accordance with the definitions of signs contained in **Penalties** section of this chapter. Any sign which does not clearly fall within one of the classifications shall be designated to the classification that it most nearly approximates in the opinion of the code enforcement officer in view of its design, location and purpose.
- F. Legal Action: The code enforcement officer shall be empowered to institute appropriate action or proceedings in any case where any sign is erected, constructed, altered, repaired, converted or maintained, or in any case where any sign is used in violation of any county ordinance, including, but not limited to, the zoning ordinance, to accomplish the following purpose: 1) to prevent such unlawful erection, construction, reconstruction, alteration, repair, conversion, maintenance or use; and 2) to restrain, correct or abate such violation.
 - 1. *Issue Notice of Violation:* The code enforcement officer will cause a notice of violation to be issued to the person having charge or control or benefit of any sign found by him to be unsafe or dangerous or in violation of the zoning ordinances of the county.

- 2. Abate And Remove Unsafe Or Dangerous Sign: If an unsafe or dangerous sign is not repaired or made safe within five (5) working days after giving said notice, the code enforcement officer shall have the right to at once abate and remove said sign, and the person having charge, control or benefit of any such sign, shall pay to the county within thirty (30) calendar days after written notice is mailed to such person, the costs incurred in such removal.
- 3. Abate And Remove Illegal Sign: If an illegal sign is not made conforming within thirty (30) calendar days after giving said notice, the code enforcement officer shall have the right to at once abate and remove said sign, and the owner or person having charge, control or benefit of any such sign, shall pay to the county within thirty (30) calendar days after written notice is mailed to such person, the costs incurred in such removal.
- 4. *Immediate Removal Authorized:* In the case of an unsafe or illegal sign that is either an immediate hazard or whose primary purpose will have been served, at least in part, before the expiration of the notice period required herein, the code enforcement officer may effect an immediate removal without notice, subject to a subsequent right of hearing by the person receiving benefits therefrom.
- 5. Notice Of Non-maintained Abandoned Sign: The code enforcement officer shall require each non-maintained or abandoned sign to be removed from the building or premises when such sign has not been repaired or put into use by the owner, person having control or person receiving benefits of such structure within thirty (30) calendar days after notice of non-maintenance or abandonment is given to the owner, person having control or person receiving benefit of such structure.
- 6. Notification: Notification by the county to persons having charge or control or benefit of any sign found by the code enforcement officer to be unsafe or dangerous or in violation of the zoning ordinance of the county and where the county is contemplating removal of said sign, shall be accomplished by the county utilizing written notice sent according to the administrative code enforcement ordinance.
- 7. Penalty as Alternative: The code enforcement officer shall have discretionary right to enforce removal or alteration of an unsafe or illegal sign by applying the penalty as provided in the **Penalties** section of this chapter as an alternative to the abatement procedures as provided.
- G. Right of Appeal: Any person who has been ordered by the code enforcement officer to alter or remove any sign, or any person whose application for a sign permit has been refused, may appeal to the Planning Commission by serving a written notice to the county within ten (10) days of the order of the code enforcement officer. Such notice shall be considered by the Planning Commission at its next regularly scheduled meeting. Upon filing of said notice of appeal, the code enforcement officer shall take no further action with regard to the removal of the sign involved until the final decision of the Planning Commission on the appeal is known, unless the code enforcement officer finds that the sign involved, by reason of its condition, presents an immediate and serious danger to the public, or comes within the provisions of subsection F4 of this section, in which case he shall proceed immediately as provided in this chapter.

- H. Application Requirements: All applications for sign permits shall be accompanied by a plan and elevation drawing. The drawings shall be provided digitally in PDF format in a minimum 8 1/2" x 11" format. The plat information shall include sufficient information so that the code enforcement officer can determine whether the proposed sign conforms with the provisions of this chapter.
 - 1. *Plot Plan Requirements:* Specifically, the plat shall show the size of the sign and its location relationship to the following features of the site:
 - Property lines;
 - Existing and proposed buildings or other structures;
 - Control curbs;
 - Parking areas.
 - 2. *Elevation Drawing Requirements:* Specifically, the elevation drawing shall show the following information:
 - Type of sign;
 - Sign display;
 - Sign height;
 - Sign area.
- I. Sign Permit Required: It shall be unlawful for any person, whether acting as owner, occupant or contractor, or otherwise, to erect, construct, reconstruct, enlarge, locate or alter any sign within the county without first obtaining a sign permit from the county unless exempted from this requirement in this chapter.
- J. Fee Schedule: A fee as established by the County Commission shall be paid to the county for each sign permit issued under this chapter. The fee will cover the cost of issuance, including the inspection tag.

Specific Regulations by Specific Spanish Valley Zoning District

No person shall install or maintain any sign in the county in the following Spanish Valley Zoning District except as herein provided. Signs not allowed in the following subsections are specifically prohibited:

A. Spanish Valley Residential District

The following provisions regulate signs in the Spanish Valley Residential District.

- 1. Low Profile Signs: Two (2) permanent low profile identification signs which state the official name of the residential subdivisions with will be allowed for residential developments; provided, that these signs conform to the following regulations:
 - Shall be located at the entrance of the residential subdivision and be a minimum of ten feet (10') from front property lines.
 - Shall be incorporated into a landscape design scheme.
 - Shall be limited to a maximum of three feet (3') in height from finished grade.
 - Shall be limited to sixteen (12) square feet in area for each sign.
 - Shall be limited to only two (2) signs per subdivision.
 - Shall contain no animation.
 - May not be illuminated.

- Promotional Signs for Residential Developments: Promotional signs shall be allowed
 for residential developments to promote, market and advertise the entire
 development offering the property for sale and providing pertinent sales
 information to the public. Promotional signs are not allowed for the sale of
 individual lots, homes, or a portion of the development.
 - Signs shall not exceed six feet (6') in height and must be located within the boundaries of the development a minimum of ten feet (10') from a street, shall not project into or be installed on any public right-of-way and shall not be located within required intersection clear view zones. The signs shall be temporary and shall be removed when all original lots have been sold.
 - Residential developments may have up to two (2) signs offering the project for sale or inspection by the public.
- 3. Property Signs; For Sale, Lease, Or Rent: One temporary on-premises sign identifying the lot or offering the premises for sale, lease, rent, or inspection by the public is permitted and shall not exceed twelve (12) square feet in size. Such sign may be double faced or may be a movable freestanding sign and includes advertising for a model home or an open house at the premises.
- B. Spanish Valley *Planned Community, Highway Commercial and Flex Districts*The following provisions regulate signs apply to residential developments in the *Spanish Valley Planned Community and Flex Districts*.
 - 1. Low Profile Signs: Two (2) permanent low profile identification signs which state the official name of the residential subdivisions with will be allowed for residential developments; provided, that these signs conform to the following regulations:
 - Shall be located at the entrance of the residential subdivision and be a minimum of ten feet (10') from front property lines.
 - Shall be incorporated into a landscape design scheme.
 - Shall be limited to a maximum of three feet (3') in height from finished grade.
 - Shall be limited to sixteen (12) square feet in area for each sign.
 - Shall be limited to only two (2) signs per subdivision.
 - Shall contain no animation.
 - May not be illuminated.
 - 2. Promotional Signs for Residential Developments: Promotional signs shall be allowed for residential developments to promote, market and advertise the entire development offering the property for sale and providing pertinent sales information to the public. Promotional signs are not allowed for the sale of individual lots, homes, or a portion of the development.
 - Signs shall not exceed six feet (6') in height and must be located within the boundaries of the development a minimum of ten feet (10') from a street, shall not project into or be installed on any public right-of-way and shall not be located within required intersection clear view zones. The signs shall be temporary and shall be removed when all original lots have been sold.

- Residential developments may have up to two (2) signs offering the project for sale or inspection by the public.
- 3. Property Signs; For Sale, Lease, Or Rent: One temporary on-premises sign identifying the lot or offering the premises for sale, lease, rent, or inspection by the public is permitted and shall not exceed twelve (12) square feet in size. Such sign may be double faced or may be a movable freestanding sign and includes advertising for a model home or an open house at the premises.

The following provisions regulate signs located in non-residential developments in *Planned Community, Highway Commercial and Flex Districts*

- 1. *Freestanding Signs:* Freestanding signs are permitted subject to the following provisions:
 - Number: Each parcel of property or commercial complex may have one freestanding sign. One additional freestanding sign is permitted if the property or complex has more than three hundred feet (300') of frontage on a dedicated public street. Where two (2) or more freestanding signs are constructed, they shall be separated by at least one hundred feet (100'). The second pole sign shall not be higher than seventy percent (70%) of the allowed height of the first sign. A third freestanding sign is allowed for properties with more than six hundred feet (600') of frontage on a dedicated street. The fourth freestanding sign, or additional freestanding signs, must be approved by the Planning Commission.
 - Location: Freestanding and projecting signs shall not project into or over any public street right-of-way. Projecting signs may project a maximum of four feet (4') from the building provided such projecting sign has a minimum ground clearance of ten feet (10') over any sidewalk or street right-of-way. Also, awning signs within the downtown historic district may project over the street right-of-way provided there is a minimum ground clearance of eight feet (8').
 - Height: Freestanding signs shall not exceed the following heights:
 - Signs located within five hundred feet (500') of US-191 shall not exceed thirty-feet (30') in height.
 - Where two (2) or more pole type signs are allowed, subsequent signs shall not exceed seventy percent (70%) of the allowed height of the main sign.
 - The height of signs located on all other streets shall not exceed ten feet (10') from the adjacent natural grade.
 - Where the natural grade at the sign location is below the curb elevation, the height may be measured from the curb height, provided the overall sign height is not increased by more than five feet (5'), and the sign is within thirty feet (30') of the curb or right-of-way boundary.
 - Size: The area of freestanding signs shall not exceed the following:
 - Single tenant freestanding signs within 500' of US-191 shall not exceed seventy-five (75) square feet or one square foot of sign area per linear foot of

- street frontage up to one hundred twenty (120) square feet maximum per sign face.
- Multi-tenant signs may have one and one-half (1 1/2) square feet of sign area per linear foot of street frontage up to two hundred (200) square feet maximum. A single multi-tenant sign may be allowed up to three hundred (300) square feet if the following occurs:
 - The sign permit is approved subject to a condition which precludes the installation of another freestanding sign; and
 - The sign area does not exceed one and one-half (1 and 1/2) square feet per linear foot of street frontage. US-191 may have two (2) square feet of sign area per linear foot of street frontage, up to three hundred (300) square feet maximum.
- On corner lots, the street frontage used to determine size of the primary sign shall be limited to the street upon which the building fronts.
 Measurement of the street frontage shall include the actual frontage measured to the midpoint of the corner radius. A secondary sign may be allowed on the side street, and its size shall be based on the frontage of the side street.
- 2. Animated Signs: Animated signs are not be permitted
- 3. Entrance and Exit Signs: One entrance and exit sign shall be permitted at each driveway entering or leaving the premises. Such signs shall not exceed six (6) square feet in area nor be more than four feet (4') in height from the ground.
- 4. Wall Signs: Wall signs which are permanently attached or painted with a projection of less than twenty four inches (24"), shall be permitted; provided, that the area of any such sign shall not exceed twenty percent (20%) of the face of the front wall to which it is attached, nor more than ten percent (10%) of the face of a side or rear wall; and further provided, that it does not rise above the roofline or parapet wall.
- 5. Property and Project Construction Signs
 - No more than two (2) signs offering the premises for sale, lease or inspection by the public shall be permitted; provided, that the total area of each sign does not exceed thirty-two (32) square feet. Said signs may be modified to indicate that the property has been sold.
 - A project construction sign or "coming soon" promotional sign of up to sixty-four (64) square feet may be allowed within sixty (60) days of obtaining a building permit for such project. Such sign shall be removed within one year from the date the sign was erected.
- 6. *Premises Signs:* Off-premises signs are not be permitted.
- 7. Roof Signs: Roof signs shall conform to the following provisions:
 - Roof signs shall not be higher than the roofline or parapet wall and shall not be larger than twenty percent (20%) of the wall face of the building.
 - All roof signs shall be installed or erected in such a manner that the support structure or brace is covered and screened from public view to the extent reasonable to do so.
 - Roof signs shall not be animated.

- 8. *Projecting Signs:* Projecting signs attached to a building shall comply with the following conditions:
 - Signs projecting over public property may not project more than four feet (4') from a wall of a building, nor project closer than three feet (3') to the back of the curb. A minimum clearance of ten feet (10') above the sidewalk must be maintained.
 - Signs projecting over private property may not project more than six feet (6') from a wall of a building.
 - Signs shall not extend above the roofline.
 - No more than one projecting sign per tenant space and only at the ground level of the building.
 - The maximum sign area for projecting signs shall be one square foot of sign area for each linear foot of building frontage up to a maximum of thirty two (32) square feet per sign face (64 square feet maximum for both sides of a projecting sign).
- 9. *Special Standards:* The following special standards for commercial signs shall apply for all signs more than 500' from US-19.
 - Freestanding Signs; Design Standards: Freestanding signs are hereby limited to monument and low profile pole type signs with the following design standards:
 - Height: The maximum height of the sign shall not exceed ten feet (10') from adjacent natural grade. Where the natural grade at the sign location is below the curb elevation, the height may be measured from the curb or adjacent roadway height, provided the overall sign height is not increased by more than five feet (5'), and the sign is within thirty feet (30') of the curb.
 - Size: A monument or low profile pole type sign shall be limited in size to seventy-five (50) square feet for properties with up to one hundred feet (100') of frontage on a public road. An additional one square foot of sign area may be allowed for each additional two feet (2') of public road frontage up to a maximum size of one hundred twenty (90) square feet per sign
 - Location: Signs must be located on private property and not within any public right-of-way. Signs shall not obstruct visibility at driveway entrance and exits, intersections and other points along the roadway.
 - Number: Each parcel of property or commercial complex may have one monument or low profile pole type sign. One additional monument or low profile pole type sign is permitted if the property has more than two hundred feet (200') of frontage on a public street. Where two (2) freestanding signs are constructed, they shall be separated by at least one hundred feet (100'). A third monument or low profile pole type sign is allowed for properties with more than four hundred feet (400') of frontage on a dedicated public street, and a fourth monument or low profile pole type sign is permitted for properties with six hundred (600) or more feet of public road frontage.
 - Sign Materials: Sign materials shall be similar to or compatible with the structure which they identify. Signs shall be constructed predominantly of

- natural materials such as redwood, ceramic tile, masonry, stucco, stone, weathering steel or materials which simulate the referenced materials.
- Color: Bright day-glow or fluorescent colors are prohibited. Letters should provide sufficient contrast to be easily legible. Overall color schemes should complement the color scheme of the building. Registered national trademarks are permitted as part of the sign.
- 10. Entrance, Exit Signs; Roof Signs and Projecting Signs: Entrance and exit signs, wall signs, roof signs and projecting signs are permitted subject to provisions contained elsewhere in this chapter.

Design Standards for Commercial Signs

- A. *Pole Sign Design Standards:* The following design standards are mandatory:
 - 1. Sign Cabinets: Sign cabinets shall be integrated into a uniform sign, rather than added to a pole in an ad hoc manner. The modification or addition of a sign cabinet to an existing pole sign with two (2) or more independent sign cabinets shall be subject to review and approval by the community development director, who may at his/her discretion, refer the permit to the Planning Commission for approval.
 - 2. Painted Plywood Signs: Plywood signs are not permitted for permanent signs, unless approved by the Planning Commission. Sandblasted wood signs are permitted provided they are not higher than ten feet (10'), subject to review and approval by the community development director.
 - 3. *Cladding:* All poles supporting signs shall be cladded as a means to improve the appearance of the sign by:
 - Proportionately increasing that portion of the structure that anchors the sign to the ground; and
 - Providing a material on the support structure that complements the building architecture.
 - Cladding shall primarily be wood, stucco, brick, or rock, duplicating materials
 which are used on the main building. Metal products may be used if the metal
 replicates the appearance of a natural material.
 - Cladding is not required, if in the opinion of the community development director, the sign contains unique elements that result in a creative flair or defines a product or service with unique design, and the cladding would detract from the creativity of the design.
 - 4. *Pole Transition:* There shall be a transition between the pole and sign it supports, wherein the cladded pole(s) is widened at the base of the sign to at least fifty percent (50%) of the width of the sign it supports. (See exhibit A attached to the ordinance codified herein.) A transition is not required, if in the opinion of county planning staff, the sign contains design elements which serve a similar purpose and results in an aesthetic sign.
 - 5. Sign Colors: The exterior surface of the sign structure and frame (excluding sign face), shall have colors similar to the adjacent building or have earth tone colors including black, browns and grays.

- 6. Landscaping: Landscaping shall be provided at the base of the sign at a ratio of ten (10) square feet for every one-foot (1') of sign width, with fifty percent (50%) of the landscaped area containing live plant material. The plant materials used shall be expected to mature to heights of one foot (1') or greater. Where a hardship can be demonstrated, the Planning Commission may modify or waive this requirement.
- 7. Flag Lots: Businesses on flag lots (i.e., lots with narrow frontage on a public road compared to overall lot size) may be allowed a pole sign larger than the minimum size of seventy-five (75) square feet, provided the Planning Commission determines that the size of the sign is in harmony with the intent of this chapter and the size is in keeping with the building and lot size.
- B. *Sign Guidelines:* The following guidelines are desired and encouraged, but are not mandatory:
 - 1. Theme and Plan: Where feasible, signs shall be incorporated into a landscape theme and be part of an overall design plan for the property. Aesthetic appeal is a high priority.
 - 2. *Height:* As a general principle, signs should be no higher than the adjacent building for which it advertises. However, along US-191 the sign may be taller than the adjacent building in order to provide better visibility but shall not be higher than the maximum height limits set forth in this chapter.

General Conditions

- A. Signs Not To Constitute Traffic Hazard: No sign or other advertising structure shall be erected at the intersection of any streets in such a manner as to obstruct free and clear vision; or at any location where by reason of the position, shape or color, it may interfere with, obstruct the view of or be confused with any authorized traffic sign, signal or device, or which makes use of the words "stop," "drive in," "danger" or any other words, phrases, symbols or characters in such a manner as to interfere with, mislead or confuse traffic. In general, no sign shall be placed within a triangular area with legs thirty feet (30') in length measured along the property lines at a corner.
- B. Awnings Over Public Property: Awnings over public property shall conform to all provisions of the International Building Code governing such structures. It shall maintain a minimum eight foot (8') clearance above the sidewalk or public property and shall have no signs affixed to the awnings or their supports.
- C. Temporary Signs:
 - 1. Any sign, banner, or advertising display intended to be displayed out of doors for promotional or other temporary use, shall be considered to be a temporary sign and shall be permitted subject to all provisions of this chapter and provisions contained in the county temporary banner policy.
 - 2. Banners shall be allowed according to the county policy regarding temporary banners. The banner policy is available through the community development department. It shall be the responsibility of the applicant to remove temporary banners upon expiration of the permit period.

- D. Maintenance: Every sign shall be kept in good condition as to maintenance and repair, including the replacement of defective parts, repainting and cleaning. The ground space within a radius of ten feet (10') from the base of any ground sign shall be kept free and clear of all weeds, rubbish and inflammable material. The code enforcement officer shall inspect and enforce this pursuant to enforcement requirements of this chapter.
- E. Sign Removal: Signs identifying a discontinued use on the property shall be removed from the property within thirty (30) calendar days of the time the use was discontinued and shall thereafter be considered to be abandoned.
- F. Repair of Building Facade: A damaged building facade as the result of the removal, repair, replacement or installation of any signs shall be repaired by the property owner within thirty (30) calendar days of the time the use was discontinued.
- G. Moving to New Location: No sign erected before the adoption of this chapter shall be moved to a new location on the lot or building, or enlarged, or replaced, unless it be made to comply with provisions of this chapter.
- H. Ownership: The imprint of the sign owner and sign erector of all signs shall be in plain and public view. Signs not carrying such an imprint will be presumed to be owned by the person in possession of the property on which the sign is located.
- I. Lights and Lighted Signs
 - See Spanish Valley Outdoor Lighting and Sign Illumination Standards for requirements.
- J. Planned Development Layout Location Signs: The purpose of the layout sign is to aid emergency personnel and visitors to quickly and efficiently locate a particular address or unit. For planned developments with a common address for multiple units there shall be a permanent sign located at all entrances to the project which:
 - 1. Identifies the development;
 - 2. Clearly shows the project address;
 - 3. Clearly shows the layout of streets and the units with their individual identification number or letter;
 - 4. The sign must be oriented to the view of the reader;
 - 5. Shall be incorporated into a landscape feature or design scheme;
 - 6. The sign shall contain no animation;
 - 7. See **Spanish Valley Outdoor Lighting and Sign Illumination Standards** for lighting requirements
 - 8. The sign shall be placed such that persons in vehicles who are stopped to read the sign will not create a safety hazard.

Maintenance of Legal Non-conforming Signs

Nonconforming signs shall be required to comply with the requirements of this chapter when any change, other than normal maintenance, is made to the sign. Painting or similar sign repair shall be considered normal maintenance; provided, that the sign content remains basically unchanged. Compliance with current setback requirements may be waived by the Planning Commission when the board determines that relocating an existing sign is not practical.

Non-conforming Signs

- A. Alterations: A nonconforming sign shall not be raised, moved, replaced, extended or enlarged unless said sign is changed so as to conform to all provisions of this title. "Alterations" shall also mean the changing of the text of the sign when there is a major change in the use of the property. A major change in use occurs whenever the use changes from one of the following land use categories to another office, retail, food/restaurant service, personal service, entertainment, lodging, repairs, institutional, public utility, manufacturing, and warehouse uses. Any major change in use requires any affected nonconforming sign to conform to all the provisions of this title. Alterations shall not be interpreted to include changing the text of a marquee or changing a copy of an off premises sign.
- B. *Restoration:* Nonconforming signs which have been allowed to deteriorate or which have been damaged by fire, collision or any other cause beyond the control of the owner, to the extent of more than sixty percent (60%) of its assessed value shall, if repaired or rebuilt, be repaired or rebuilt in conformity with the regulations of this chapter or shall be removed.
- C. *Unsafe or Dangerous:* The nonconforming nature of a sign shall in no way prevent it from being subject to the provisions of the **Regulations and Enforcement** subsection of this ordinance if it is unsafe or dangerous.

Prohibited Signs

- A. Signs Attached To Public Property: No sign, handbill, poster, advertisement or notice of any kind or sort shall be fastened, placed, posted, painted or attached in any way or upon any curbstone, lamppost, telephone pole, telegraph pole, electric light or power pole, hydrant, bridge, tree, rock, sidewalk or street, except signs owned and erected by permission of an authorized public agency as required by law.
- B. A-Frame and Movable Freestanding Signs: Portable, temporary A-frame, and movable freestanding signs shall be prohibited. This prohibition applies to signs mounted upon or painted upon vehicles or trailers which are parked primarily for the purpose of calling attention to or advertising a specific business establishment or product.
- C. *Flashing Signs:* Signs which use flashing, blinking, or strobing lights are prohibited. Signs which use subtle lighting changes as part of a video screen, or EMS are permitted.
- D. *Rotating Signs:* Signs which move, rotate, flutter in the wind or make noise are prohibited. Pennants, streamers, and inflatable objects are also prohibited. Temporary banners must be in compliance with the county's policy on banners.
- E. *Permit Exceptions:* Notwithstanding any of the provisions of this chapter, the following signs and operations shall not require a sign permit; however, any of the following signs included in any other section shall conform to the applicable provisions of this chapter:
- 1. The changing of the advertising copy or message on a marquee, provided no more than fifteen percent (15%) of the marquee surface will advertise off premises land, products or businesses.
- 2. Painting, repainting, cleaning and normal maintenance and repair of a sign or sign structure unless a substantial structural change is made.
- 3. For sale, rent or lease signs, advertising real property, that are thirty-two (32) square feet or less in area. Such sign may be double faced.

- 4. The display of official notices used by any court, or public body, or public official, or the posting of notices by any public officer, in the performance of a duty, or by any person giving legal notice.
- Directional, warning, exit, parking or similar informational signs of a public or quasipublic nature, provided they have no advertising effect, and signs directed and maintained by an official body or public utility.
- 6. Any official flag, pennant or insignia of any nation, state, county or other political unit.
- 7. Nameplates of two (2) square foot maximum area.
- 8. Bulletin boards not over sixty-four (64) square feet in area for public, charitable or religious institutions where the same are located on the premises of said institutions.
- 9. Memorial signs or tablets, names of buildings and date of erection, when cut into any masonry surface or when constructed of bronze or other incombustible material.
- 10. Wall signs that are painted directly on the wall, provided they do not exceed twenty percent (20%) of the face of the wall on which it is painted.

Safety and Livability Considerations

A *County Nonliability:* The county and its agents shall in no way be liable for negligence or failure of the owner, or the person responsible for any damage caused by defective conditions.

Chapter 10: Spanish Valley Overnight Accommodations Overlay District Requirements

An ordinance establishing an overnight accommodations overlay district that can be sought for sites located within the Spanish Valley Highway Commercial District. See Spanish Valley Zoning Map for the location of the Highway Commercial District in which the overlay can be applied.

- 1) Purpose of Overlay Districts
- 2) Purpose and Intent of the Spanish Valley Overnight Accommodations Overlay District
- 3) Established Overnight Accommodations
- 4) Approval Procedures
- 5) Identification on Zoning Maps
- 6) Site Master Plan Required
- 7) Development Standards
 - Part 1 General Requirements
 - Part 2 Employee Housing, Affordable Housing and Mixed Use Requirements
 - Part 3 Architecture, Density, Massing and Form
 - Part 4 Additional Design Requirements
 - Part 5 Open Space
 - Part 6 Landscape Standards
 - Part 7 Parking Requirements

Purpose of Overlay Districts

Overlay districts are established to provide standards addressing unique circumstances or conditions affecting single sites where the development of such sites is of special public concern. Upon approval of special purpose district zoning, the special purpose district replaces the previous base district. Overlay districts are established to provide for certain additional requirements for properties located in one or more base zoning districts.

In addition to the requirements of the underlying base zoning district, the provisions of the overlay district would also prevail in the areas so zoned.

1) Purpose and Intent of the Spanish Valley Overnight Accommodations Overlay District Overnight accommodations have the potential to be an important part of the Spanish Valley and San Juan County economy. In order to support regional efforts to control the imbalance between such uses and other desired community uses as has taken place in Moab and Grand County, a clear policy is required to ensure the number of hotels and motels, commercial condominiums, bed & breakfasts (B&Bs), lodges and commercial campgrounds are aligned with other essential and desirable uses in the San Juan Spanish Valley and region.

The Spanish Valley Overnight Accommodations Overlay Ordinance is an overlay district for properties located in the Highway Commercial and Highway Flex districts. It addresses both

existing and vested overnight accommodations as well as new proposed uses. The purpose of the overlay district is to ensure that existing and future hotels and motels, commercial condominiums, bed & breakfasts (B&Bs), lodges, commercial campgrounds and other commercial overnight accommodation uses are designed and developed in a manner that address the impacts and the increased service needs that they generate. The *Spanish Valley Overnight Accommodations Overlay Ordinance* should be applied to all new proposals to ensure approved projects minimize community impacts and result in tangible community benefits through the application of creative design, the incorporation and support for mixed uses both on-site and elsewhere in the San Juan Spanish Valley, and through the provision and support for public uses and spaces to help support a balanced community structure.

2) Established Overnight Accommodations

Established overnight accommodations (Established Overnight Accommodations), as indicated on the Spanish Valley Zoning Map, shall be considered legal, conforming uses. Established Overnight Accommodations will be allowed to make improvements including new overnight accommodation units within the boundaries of existing property. Specific design and development requirements shall be according to the underlying zone, e.g. the Spanish Valley Highway Commercial District. When the ownership of Established Overnight Accommodations changes, the new owner must comply with the provisions of this *Spanish Valley Overnight Accommodations Overlay Ordinance*.

3) Approval Procedures

A three-step planning and approval process for new overnight accommodations is required as summarized in table 10-1:

Table 10-1

APPLICATION	IMPLEMENTATION	WHAT IS ADDRESSED?	APPROVAL LEVEL
Spanish Valley Overnight Accommodations Overlay (Rezone)	A modification to the official Zoning Map, indicating the area or areas where the specific overlay district applies	The physical location and extents of the proposed overlay zone	Legislative (Rezone and Zoning Map Change) • Planning Commission (recommendation to County Commission) • County Commission (adoption)
Application for Attaching Overnight Accommodations (OA) Overlay to a Specific Site, Property or Development	As a modification to the official Zoning Map and Zoning Ordinance, indicating the specific location of the application site and the terms upon which it will be developed	Land area to be rezoned and general terms upon which it is approved, including but not limited to the following: Proposed primary uses Number of rooms/units Design and development conditions Special conditions and requirements Other uses and development requirements	Legislative (Rezone and Zoning Map Change) Planning Commission (recommendation to County Commission) County Commission (adoption)

Development	As specific submittals	Specific project development	Administrative
Agreement, Project	and approvals specified	requirements for development	Staff and/or Planning Commission
Plan and/or	in the applicable	approval.	approval according to the specific
Subdivision Plat	ordinances		terms and ordinance obligations

4) Identification on Zoning Maps

Approved *Spanish Valley Overnight Accommodations Overlay* districts and developments shall be indicated on the official Spanish Valley Zoning Map. This map shall also indicate the location and property extents of established overnight accommodations

5) Site Master Plan Required

In approving a new Overnight Accommodation development in accordance with this section, a site master plan shall be prepared and submitted for consideration by the County Commission for approval. The master plan shall clearly indicate the purpose and details of the project, including technical facts and a clear description of how the proposed development provides benefits to the greater Moab region in San Juan County as compared to development carried out in accordance with the otherwise applicable zoning and development regulations. More specifically, the master plan shall include at a minimum the following:

- a) A statement by the applicant describing how the proposed development provides greater benefits to the Spanish Valley and the County than would a development carried out in accordance with otherwise applicable zoning and development regulations.
- b) A map and description of sensitive lands within the or adjacent to the proposed development and how they will be addressed, including but not necessarily limited to the following:
 - Public drinking water supply watersheds (recharge areas for the aquifer in the Glen Canyon formation);
 - Floodplains and riparian habitats;
 - Slopes in excess of 30 percent; and
 - Significant geological, biological, and archeological sites.
- c) Identification of site planning features and a description of how they will be addressed to promote seamless transition between on-site uses and the surrounding site conditions.
- d) A description of the beneficial public services and goods the project provides to the community. This should include a community benefit concept description, and specific documentation of the proposed types, amounts, locations and relationships of compatible uses provided within the development that provide beneficial public services and goods to the community. Examples of such uses may include on-site and contributions to off-site employee housing, affordable housing, workforce housing, mixed uses, residential, office, commercial and civic uses, public open space, and publicly-accessible indoor/outdoor gathering spaces, for example.
- e) Documentation of the **specific utilities and infrastructure** that are designed and installed to conserve limited natural resources such as water. Examples include preparation of a water use master plan for the project, the incorporation of gray-water re-use systems, implementation of water conserving landscapes that go beyond the

requirements of the Spanish Valley Water Efficient Landscape Requirements such as installation of real-time water monitoring systems, the incorporation of water-efficient fixtures, and the incorporation of dark-sky friendly lighting systems that exceed those contained in the Spanish Valley Outdoor Lighting and Sign Illumination Requirements

- f) A narrative and graphic presentation of the development, documenting and presenting the proposed development and land uses by:
 - Gross acreage;
 - Total project density and/or square footage for all uses proposed for the project (including overnight accommodations) per gross acre;
 - Total number of overnight accommodation units;
 - Overnight accommodation unit density expressed as a per-acre ratio;
 - Total number and type of on-site employee and affordable housing units;
 - Common area and private open space acreage;
 - Total number of parking spaces required and provided, including bicycle parking;
 - Parking, service and loading area acreage/spaces;
 - Project Floor Area Ratio (FAR);
 - Public open space and similar publicly-accessible feature acreage;
 - Descriptions and graphic representations suitable for conveying the overall development character and proposed architectural style of the proposed development; and
 - The relationship of the proposed development to existing development in the area, along the highway and to significant natural and built features in the area.
- g) A **Traffic Study** prepared by a licensed transportation planner or traffic engineer, documenting project traffic generation, impacts (including traffic noise) and proposed mitigations and modifications.
- h) A **Site Plan** prepared in accordance with the requirements of the County and the Development Standards specific to this section shall be approved and filed with the findings of fact as part of the approval. The site plan shall indicate at a minimum all major roads, site access roads, parking and service areas, trails and trail connections, major utilities, existing and proposed land uses, common area, open space, landscaping plan, a conceptual drainage plan and entrance locations on existing roads.
- i) A statement of how the proposed development is consistent with the San Juan county Spanish Valley Area Plan and the San Juan County General Plan; and
- j) Other relevant information that will support the application or as otherwise requested by County staff.

6) Development Standards

Part 1 General Requirements

1. Applicability

The following are general development standards applicable in the *Spanish Valley Overnight Accommodations Overlay*. The general development requirements of the underlying zone shall apply unless otherwise indicated.

2. Density and Heights

Maximum density and heights shall be no greater than that permitted in the underlying zone district.

3. Lots

- Typical Lot Dimensions. All lots of record shall be developed to meet established standards.
- Typical Lot Configuration. All lots shall front a public street unless otherwise approved.
- Lot Shape. To create regular, rectangular lots, side property lines shall be perpendicular to the vehicular right-of-way to the extent practical.

4. Lot Configuration

Primary uses should face the fronting roadway and configured in a fashion that responds to the context, including natural site conditions such as slope and topography. The intent is to carefully incorporate new development in a manner that fits the established character and form of the surrounding area, resulting in a unified appearance. Pedestrian and cycling amenities such as sidewalks, trails, dedicated corridors and similar features should be provided in a manner is coordinated with the needs of vehicles, resulting in holistic, safe and attractive circulation solutions.

5. Lot Access

For Developments fronting U.S. Highway 191

The traffic and speed of vehicles on this roadway presents challenges for providing direct access to projects and for creating a walkable/bikeable street environment in the surrounding area. Direct access from the highway shall meet all ZUDOTY standards and requirements and be designed in a manner to connect directly to the proposed frontage roads along the highway.

For Developments fronting all other roads

The use of small access roads, alleys and other appropriate access ways from the fronting road and/or from the sides and rear of properties is encouraged.

6. General Open Space Requirements

The following are requirements for provision of civic open space:

- Developments over 5 acres are required to provide a minimum of 5% total lot area as publicly-accessible open space. Developer shall work with County to determine the appropriate location and design of proposed open spaces.
- For developments under 5 acres, a minimum of 5% total lot area as publicly-accessible open space or contributions to the development of the same in other locations in the Spanish Valley will be used to ensure adequate open space is provided in the area.

7. Streets and Access Roads

General Requirements.

- Address all modes of travel, including pedestrian traffic, bicycle, transit and vehicular traffic.
- Address all features of the access road and public road rights-of-way, including sidewalks, traffic lanes, bicycle lanes and medians.
- Provide adequate access for vehicles, pedestrians and cyclists pedestrians.
- Create access roads that are appropriate for their context and use that encourage travel at appropriate volumes and speeds.
- Create streets and access roads that reduce storm water runoff quantity and improve the quality of storm water runoff.
- Follow design specifications and standards defined by County Public Works.
- Variations from otherwise required road design standards may be approved where it is demonstrated that such exceptions will not be detrimental to the public health, safety and general welfare.

8. Road Design Standards

Variation from otherwise required road design standards may be approved where the applicant demonstrates that such exceptions will not be detrimental to the public health, safety and general welfare.

9. Bicycle Facilities

On-site bicycle accommodations should be provided as determined by County staff.

10. Storm Water Management

Incorporation of storm water management best practices, including Low-impact Development (LID) techniques within the access road right-of-way and parking design is required. Examples include incorporating drainage swales, slotted curbs, sub-surface sumps and French drains; and the use of permeable paving in parking areas.

Part 2 Employee Housing, Affordable Housing and Mixed Use Requirements

1. General Conditions

All developments applying the *Spanish Valley Overnight Accommodations*Overlay must provide a significant mix of employee housing, affordable housing, commercial, retail, office, civic and similar uses to offset the impacts of hotel/motel projects.

A minimum of 30% of the space dedicated to the primary hotel/motel floor area shall be dedicated to mixed uses other than the primary hotel/motel use. The

required mixed uses may be designed and developed on-site or elsewhere in the general vicinity of the proposed development.

2. Design and Evaluation Criteria

The following are general conditions that will result with a successful mixed-use development:

- A. Incorporates imaginative site and building design with a compatible mixture of land uses that encourage pedestrian, bicycle and other multi-modal access to the proposed development;
- B. Applies sensitive land use and site design that avoids the creation of incompatible land uses;
- C. Mitigates impacts that the project creates with respect to transportation, traffic, noise, public utilities, open space, recreation, public facilities and services, site circulation, solid waste disposal and recycling, water, sewer, storm drain and similar systems;
- D. Protects and preserves the natural environment to the maximum extent possible, including but not limited to conserving water to the greatest degree possible, protecting the water quality of the regional watershed, meditating storm water and floods, and protecting sensitive and critical natural lands and the protection of viewsheds.
- E. Preserves and/or creates open space and outdoor meeting places for the enjoyment of the San Juan County residents, employees of businesses located within the valley, and the general public;
- F. Provides publicly-accessible plazas, commons, greens, parks or civic buildings or spaces s for social activity and assembly for the community;
- G. Incorporates a mix of employee housing and affordable housing types and ownership patterns;
- H. Includes uses that provide employment opportunities and under-provided goods and services;
- I. Provides a balanced mix of uses that reduce reliance on personal automobiles on a daily basis;
- J. Provides high-quality architectural and site design that is harmonious with the local context, the unique red rock setting and adjacent uses;
- K. Incorporates well-designed and laid-out access roads, parking lots, trails and pathways that are specifically designed for the convenience and safety of pedestrians and cyclists as well as for meeting the needs of vehicles; and
- L. The provision of clustered development to preserve open space and preserving critical viewsheds while still achieving an appropriate overall density for region.

3. Mixed Use Development Standards

All development and design standards described in this chapter and elsewhere in the code shall apply, in addition to the following mixed-use specific standards:

- A. Generally-acceptable Uses: residential, commercial, recreational, retail, civic and open space
- B. Location of Uses: commercial shops, offices and civic uses shall be located on the ground floor adjacent to the street frontage, with hotel/motel and residential uses provided in all other locations; and
- C. Pedestrian-oriented Design Required: direct access to pedestrian-oriented services is required to promote pedestrian/bicycle uses in the development area.

Part 3 Architecture, Density, Massing and Form

1. General Conditions

The following are the general physical characteristics of *OA-Hotel/Motel* uses, including associated mixed uses, within the overlay district.

- Each building or structure can house a variety of uses depending on the design concept and functional requirements of each development.
- All buildings constructed shall be permanent construction without a chassis, hitch, or wheels, or other features that would make the structure mobile, unless otherwise noted.
- Attached accessory structures are considered part of the principal structure.
- Detached accessory structures are permitted and shall comply with all setbacks except the following:
 - Detached accessory structures are not permitted in the front yard.
 - Detached accessory structures shall be located behind the principal structure in the rear yard.
 - Detached accessory structures shall not exceed the height of the principal structure.

2. Building Siting

- More than one principal structure permitted on a lot.
- All setback areas not covered by a building or parking must contain either landscape, patio space, public open space, or a sidewalk/trail.

3. Building Height

- See existing zone for minimum and maximum height limitations and requirements.
- See existing zone for minimum and maximum setback requirements.
- Ground stories uses facing the primary street must have a minimum interior height of 12' and a maximum of 14' to facilitate the incorporation of commercial and mixed uses.

4. Building Layout and Configuration

- Ground stories facing the primary street must be occupied by uses other than overnight accommodations. Examples include retail, recreation, commercial, office and civic uses.
- Parking may be located within a building or as part of well-landscaped and buffered parking lots.

5. Street View Requirements

- For uses located on the ground floor facing the primary fronting street(s), 60% Minimum Ground Story Transparency is required, measured floor to floor. Transparency is any glass in windows and/or doors, including any mullions, that is highly transparent with low reflectance.
- Air conditioning units and similar mechanical requirements should be avoided on rooftop locations, and fully-screened from view when unavoidable.
- Blank Wall Limitations are required on all facades facing the primary street.
 No rectangular area greater than 30% of a story's facade, as measured from floor to floor may be windowless, and no horizontal segment of a story's facade greater than 10 feet in width may be windowless, unless otherwise approved.
- A mix of entrance types may be utilized, aligned with the overarching architectural theme or concept. All buildings must have an easily-discernable Principal Entrance located on the primary street side of the principal building.
- Street Entrances the minimum number and maximum spacing between entrances on the ground floor building facade with street frontage to match a clear development design theme or concept is required.
- Vertical Facade Divisions the use of a vertically oriented expression lines or form to divide the facade into increments that enhance the design concept are required. Acceptable elements may include columns, pilasters, scoring lines and other continuous vertical features at least 1.5" in width.
- Horizontal Facade Divisions the use of significant shifts in the façade every 45' at minimum to divide portions of the façade into horizontal divisions.
 Major dividing elements should be integral to the architectural layout and form of the structure, with minor delineations encouraged through the uses of expressions lines in the form of cornices, belt courses, string courses, or other continuous horizontal divisions.

Part 4 Additional Design Requirements

The following outlines the district design guidelines that affect a building's appearance and district cohesiveness. They improve the physical quality of buildings, enhance the pedestrian experience, and protect the character of the neighborhood.

1. Materials and Color

- Primary Facade Materials. 80% of each facade shall be constructed of primary materials. For facades over 100 square feet, more than one material shall be used to meet the 80% requirement.
- Permitted primary building materials will include high quality, durable, natural
 materials such as brick and stone; wood lap siding; fiber cement board
 lapped, shingled, or panel; metal siding; glass. Other high quality synthetic
 materials may be approved as part of a unified theme or design concept.
- Secondary Facade Materials are limited to details and accents. Examples
 include gypsum reinforced fiber concrete for trim and cornice elements;
 metal for beams, lintels, trim; and exterior architectural metal panels and
 cladding.
- Exterior Insulation and Finishing Systems (EIFS) is permitted for trim only or on upper floor facades only.
- Acceptable Roof Materials include 300 pound or better, dimensional asphalt composite shingles, metal tiles or standing seam, slate, and ceramic tile.
 Other roof materials may be considered for approval.
- Color main building colors shall be complementary to existing buildings in the area, the surrounding landscape and visual backdrops.
- Appropriate Grade of Materials. Commercial quality doors, windows, and hardware shall be used throughout the district.

2. Windows, Awnings and Shutters

- Windows all upper story windows of overnight accommodation, mixed use and associated buildings shall be recessed and double hung.
- Plastic awnings are not permitted. Awning types and colors for each building face shall be coordinated.
- If installed, shutters, whether functional or not, shall be sized for the windows. If closed, the shutters shall not be too small for complete coverage of the window. Shutters shall be wood.

3. Balconies

- Balconies shall be a minimum of six feet deep and five feet wide.
- Balconies that are not integral to the facade shall be independently secured and unconnected to other balconies.
- A maximum of 40% of the front and corner side facades, as calculated separately, may be covered with balconies, including street-facing railing and balcony structure.

4. Treatments at Terminal Vistas

 When a street terminates at a parcel, the front or corner side of a building or a significant landscape feature, whether fronting a Primary Street or not, shall terminate the view.

5. Building Variety

Building design shall vary between vertical facade divisions, where required per the Building Types, and from adjacent buildings by the type of dominant material or color, scale, or orientation of that material and at least two of the following:

- The proportion of recesses and projections.
- The location of the entrance and window placement, unless storefronts are utilized.
- Roof type, plane, or material, unless otherwise stated in the Building Type requirements.

6. Drive-through Uses

Drive-through structures and uses are not allowed.

Part 5 Open Space

To provide open space as an amenity that promotes physical and environmental health to project uses and the community, with a primary function of providing access to a variety of active and passive open space types.

1. General Requirements

Developments over 5 acres are required to provide a minimum of 5% total lot size as publicly-accessible and usable civic open space. Developer shall work with San Juan County to determine the best and most appropriate location of open space. For parcels under 5 acres, impact fees and other funding will be used as mechanisms to ensure adequate open space is provided.

All open space provided shall comply with one of the Open Space Types that follow:

- Plaza a formal, medium-scale (0.5 to 1.5 acre) gathering place for civic, social, and commercial purposes. May contain a greater amount of impervious coverage than other open space types. Special features, such as fountains and public art installations, are encouraged.
- Square a medium-scale (1 to 2 acre) open space to gather for civic, social and commercial purposes. Squares are rectilinear in shape and are bordered on all sides by a vehicular right-of-way, which together with building facades creates its definition.
- Green an informal, medium scale (0.25 to 2.0 acre) park with active or passive recreation amenities for neighborhood residents within walking distance; mainly fronted by streets.
- Pocket Park a small-scale (.5 to 1.5 acre) open space, that is primarily
 designed to accommodate a range of active and passive recreation and
 gathering space uses, primarily local neighbors and residents within walking
 distance.

- Local and Neighborhood Parks medium to large (3-acre to 10 acre) parks
 that accommodate both active and passive recreational amenities for local
 residents and the larger community. Parks have primarily natural plantings
 and are frequently formed around an existing natural feature such as a water
 body or stands of trees.
- Regional Parks large parks typically at least 50-acres in size to accommodate both active and passive recreational activities for local residents and the surrounding community. These parks are typically the site of major recreational features such as sports complexes, aquatic centers, recreation centers and similar amenities. They should be well linked with the surrounds and settings, linked with regional and local trail systems, and primarily utilize natural plantings.
- Greenway long and linear open spaces that serve to enhance connectivity between open space types and other uses. Greenways often follow a natural feature, such as a river, stream, ravine, or man-made feature, such as a vehicular right-of-way. A greenway may border other open space types.

Part 6 Landscape Standards

The landscape standards outlined in this section are designed to meet the following goals:

- To provide suitable outdoor settings;
- To increase the compatibility of adjacent uses and minimize the adverse impacts created by adjoining or neighboring uses.
- To provide responsible and environmentally-appropriate green spaces and infrastructure through the use of water efficient landscape design techniques, tools and standards.
- To shade large expanses of pavement and reduce the urban heat island effect.

1. Applicability

Landscapes, trees and buffers shall be installed as detailed in this section and detailed elsewhere in the county code.

2. Water Efficient Landscaping

Refer to Spanish Valley Water Efficient Landscape Requirements.

3. General Landscape Installation Requirements

The installation of landscaping shall adhere to the following standards.

 National and Regional Standards. Best management practices and procedures according to the nationally and regionally accepted standards shall be practiced. All landscaping and trees shall be installed in conformance with the practices and procedures established by the most recent edition of the American Standard for Nursery Stock (ANSI Z60.1) as published by the American Association of Nurserymen.

- Maintenance and Protection all landscaping and trees shall be maintained according to the most recent edition of the American National Standards Institute, including its provisions on pruning, fertilizing, support systems, lighting protection, and safety.
- Installation landscaping shall be fully installed prior to the issuance of a certificate of completeness.
- Condition of Landscape Materials shall be:
 - Healthy and hardy with a good root system.
 - Chosen for its form, texture, color, fruit, pattern of growth, and suitability to local conditions.
 - Tolerant of the natural and man-made environment, including tolerant of drought, wind, salt, and pollution.
 - Appropriate for the conditions of the site, including slope, water table, and soil type.
 - Protected from damage by grates, pavers, or other measures.
 - Plants that will not cause a nuisance or have negative impacts on an adjacent property.
 - Species native or naturalized to San Juan County region, whenever possible.
- Minimal use or no use of lawns, turf and similar water-craving landscapes is required.

4. Irrigation Systems

Permanent irrigation, beyond establishment, is required and shall adhere to the following standards.

All irrigation systems shall be designed to minimize the use of water, as
detailed in the San Juan County water-conserving landscape ordinance. The use
of drip, emitter, bubbler and other water-conserving irrigation systems are
required,

5. Landscape Maintenance

All landscaping shall be maintained in good condition at all times to ensure a healthy and orderly appearance.

- All required landscape shall be maintained to adhere to all requirements of this ordinance.
- Replacing Unhealthy Landscaping. Unhealthy landscaping shall be replaced
 with healthy, live plants by the end of the next applicable growing season.
 This includes all plant material that shows dead branches over a minimum of
 25% of the normal branching pattern.
- Maintenance Responsibility. The owner is responsible for the maintenance, repair, and replacement of all landscaping, screening, and curbing required herein.

- Maintain Quality and Quantity. Maintenance shall preserve at least the same quantity, quality, and screening effectiveness as initially installed.
- Fences and Other Barriers. Fences, walls, and other barriers shall be maintained in good repair and free of rust, flaking paint, graffiti, and broken or damaged parts.
- Tree topping is not permitted.

6. Frontage, Side and Rear Buffers

The purpose of frontage buffers is to lessen the visual impact of vehicular areas visible from the street and adjacent properties. Side and rear buffers minimize the impact that the overnight accommodation development may have on neighboring zones and districts. These should include a landscape design that is engaging, beautiful and appropriate for the specific setting and context. Plants should include a range of perennials, decorative grasses and small shrubs as appropriate for reducing the visual impact of vehicular areas visible from the street while also meeting San Juan County Water Efficient Landscaping requirements.

7. Interior Parking Lot Landscape

The intent is to provide shade, minimize paving and associated storm water runoff, and improve the aesthetic look of parking lots. Internal areas not dedicated to parking or drives shall be landscaped with a minimum of one medium or large shade tree for the first 150 square feet and one medium or large shade tree for every 650 sf thereafter.

- Each parking space must be located within 50' of a tree planted within parking lot interior. Minimum of 1 shade tree must be planted within parking lot interior or within 4' of parking lot's edge for every 3 parking spaces.
- Within 20 years of tree installation, 30% of the interior of the parking lot should be shaded by tree canopy. Shade Structure Requirements
- Attractive and well-designed shade structures should be considered an
 acceptable alternative for meeting the tree shade goal for up to 50% of the
 interior parking lot requirements.

Part 7 Parking Requirements

The parking standards outlined in this section are in addition to currently established standards for the hotel/motel development, and should meet the following goals:

- Ensure an appropriate level of vehicle parking, loading, and storage to support a variety of land uses.
- Provide appropriate site design standards to mitigate the impacts of parking lots on adjacent land uses and zoning subdistricts.
- Provide specifications for vehicular site access.

1. General Requirements

- Off-street parking spaces shall be provided in conformance with established site design requirements.
- Required Accessible Parking parking facilities accessible for persons with disabilities shall be in compliance with or better than the standards detailed in the state Accessibility Code, including quantity, size, location, and accessibility. Required Bicycle Parking.
- Bicycle Parking areas required as described below.

2. Mixed-Use Parking Reductions

The following reductions may be applied depending on the amount and specific mix of uses.

- Shared Vehicular Parking an arrangement in which two or more nonresidential uses with different peak parking demands use the same off-street parking spaces to meet their off-street parking requirements. Through review of the site plan, up top 100% of the parking required may be waived.
- In order to approve a shared parking arrangement, it is must be proved that there is no substantial conflict in the principal operating hours of the uses for which the sharing of parking is proposed.

3. Bicycle Parking Design

Bicycle parking shall be designed and located as follows.

- Required bicycle parking spaces shall have minimum dimensions of two feet in width and six feet in length.
- An aisle a minimum of five feet wide shall be provided behind bicycle parking facilities to allow for maneuvering.
- A minimum of two feet shall be provided beside each parked bicycle to allows access. This access may be shared by adjacent bicycles.
- Racks shall be installed a minimum of two feet from any wall or other obstruction. Bicycle parking should be located within 50 feet of the entrance of the use.
- Bicycle parking facilities shall be separated from vehicular parking areas to protect parked bicycles from damage. The separation may be accomplished through grade separation, distance or physical barrier, such as curbs, wheel stops, poles or other similar features.
- Racks and Structures shall be provided for each unprotected parking space and shall be designed to accommodate both chain and U-shaped locking devices supporting the bicycle frame at two points.

Spanish Valley Zoning - as Adopted on November 19, 2019

