

SAN JUAN COUNTY



FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT

As of and For the Year Ended December 31, 2024



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INDEPENDENT AUDITOR'S REPORT

County Commissioners
San Juan County
Monticello, Utah

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of San Juan County, Utah as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of San Juan County, as of December 31, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the San Juan Mental Health\Substance Abuse Special Service District and the San Juan Health Service District which represent 82%, 78%, and 87%, respectively, of the assets, net position, and revenues of the discretely presented component units. Those financial statements were audited by other auditors whose reports have been furnished to us, and our opinion insofar as it relates to the amounts included for those component units, is based solely on the reports of such other auditors. San Juan County Transportation Special Service District was unaudited and represents 4%, 7%, and 2%, respectively, of the assets, net position, and revenues of the discretely presented component units and is considered insignificant to the discretely presented component unit opinion unit.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (GAS), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of San Juan County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the evidence we have obtained is sufficient and appropriate to provide a basis for our opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about San Juan County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatements, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not

detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and GAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of San Juan County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about San Juan County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we have identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information, as indicated in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise San Juan County's basic financial statements. The combining and individual nonmajor fund financial statements, the statement on current taxes levied, collected, and treasurer's relief, and schedule of expenditures of federal awards, as required by *Title 2 U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements, the statement on current taxes levied, collected, and treasurer's relief, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, the

statement on current taxes levied, collected, and treasurer's relief, and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated August 22, 2025, on our consideration of San Juan County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of San Juan County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering San Juan County's internal control over financial reporting and compliance.


Larson & Company, PC

Spanish Fork, Utah
August 22, 2025

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MANAGEMENT'S DISCUSSION & ANALYSIS

This discussion of San Juan County's financial performance provides an overview of the County's financial activities for the year ending December 31, 2024. This report is in conjunction with the County's financial statements.

The purpose of the County is to provide general services to its residents, which includes general government, public safety, public health, highways and public improvements, and economic development. Additional services provided to residents in the unincorporated areas include road maintenance and fire control.

Financial Highlights

- The assets of San Juan County exceeded its liabilities as of December 31, 2024 by \$121,035,363 (net position). Of this amount \$7,373,076 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- The government's total net assets increased by \$6,642,545.
- At the close of the current year San Juan County governmental funds reported combined ending fund balances of \$38,450,218, a decrease of \$337,497 in comparison with the prior year. Approximately 15 percent of this total amount, \$5,659,364, is available for spending at the government's discretion (assigned and unassigned fund balance).
- At the end of the current year, unassigned fund balance for the general fund was \$4,897,071, or approximately 29 percent of total general fund expenditures.
- San Juan County's total long-term debt as of December 31, 2024 was \$4,396,278, an increase of \$3,457 from 2023.

Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to San Juan County's basic financial statements. The basic financial statements are comprised of three components:

1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements

The *government-wide financial statements* are designed to provide readers with a broad overview of San Juan County's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all San Juan County's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of San Juan County is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flow. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of San Juan County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges. The governmental activities of San Juan County include general government, public safety, public health, highways and public improvements, parks and recreation, and conservation and economic development.

The government-wide financial statements include not only San Juan County itself (known as the primary government), but also four legally separate special service districts, one for transportation, one for health care, one for mental health services, and one for water and sewer services in Spanish Valley. Financial information for these component units are reported separately from the financial information presented for the primary government itself.

Refer to the table of contents for the location of the government-wide financial statements.

Fund Financial Statements. A fund is a group of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. This segregation is also used to ensure and demonstrate compliance with finance-related legal requirements. The County utilizes three types of funds; governmental funds, proprietary funds and fiduciary funds. Refer to the table of contents for the location of fund financial statements.

Governmental funds account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, these fund financial statements are prepared using modified accrual accounting methods which measure cash and other financial assets readily convertible to cash and their balances available for use at year-end. As a result, these statements provide a short-term perspective of the County's general government operations and the basic services provided and may assist in determining the availability of financial resources that could be used in the near future to finance the County's programs.

Reconciliation between the long-term perspective of the government-wide financial statements and the short-term perspective of the fund financial statements are provided as noted in the table of contents of this report.

The County has identified six of its governmental funds to be major governmental funds requiring separate reporting. The remaining governmental funds are non-major funds and are included in the combining statements as noted in the table of contents of this report.

Proprietary funds account for the same functions and utilize the same accounting methods reported as business-type activities in the government-wide financial statements. Full accrual accounting methods are used and provide both long and short-term financial information. The County uses enterprise funds, one type of proprietary fund, to account for its two business-type activities (EMS/Ambulance and Landfill).

Fiduciary funds account for resources held by the County for the benefit of other governmental entities within the County. The County has a fiduciary responsibility to ensure that these resources are used for their intended beneficiaries and purposes. Fiduciary funds are not reflected in the government-wide financial statements because the resources of these funds cannot be used to finance County programs. The County's fiduciary responsibilities are reported separately in a statement of fiduciary net position. These statements are prepared using full accrual accounting methods similar to those used in preparing proprietary fund statements.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes are part of the basic financial statements.

Other Information. In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning San Juan County.

The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the required supplementary information.

Government-Wide Financial Analysis

As was previously noted, increases or decreases in net position, when viewed over a period of time, may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. The County's total net position, assets in excess of liabilities, totaled \$121,035,363.

The largest segment of the County's net position (66 percent) reflect its investment in capital assets (e.g., land, buildings, vehicles, equipment and infrastructure), less any related outstanding debt used to acquire those assets. San Juan County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

Although San Juan County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of San Juan County's net position (28 percent) represent resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position* \$7,373,076 may be used to meet the government's ongoing obligations to citizens and creditors.

San Juan County's Net Position

	Governmental Activities		Business-type Activities		Total	
	2024	2023	2024	2023	2024	2023
Current and other assets	\$ 49,596,355	\$ 50,495,102	\$ 1,899,006	\$ 1,985,963	\$ 51,495,361	\$ 52,481,065
Capital assets	81,940,212	75,472,598	1,703,077	1,479,106	83,643,289	76,951,704
Deferred outflows	3,403,153	2,504,806	217,223	159,881	3,620,376	2,664,687
Total assets	134,939,720	128,472,506	3,819,306	3,624,950	138,759,026	132,097,456
Other liabilities	2,202,943	1,794,963	126,149	116,046	2,329,092	1,911,009
Long-term liabilities outstanding	5,663,843	4,910,178	764,732	769,160	6,428,575	5,679,338
Deferred inflows	8,883,745	10,108,299	2,112	5,992	8,885,857	10,114,291
Total liabilities	16,750,531	16,813,440	892,993	891,198	17,643,524	17,704,638
Net position:						
Net investment in capital assets	78,302,731	71,765,117	1,670,077	1,414,106	79,972,808	73,179,223
Restricted	32,805,296	32,941,621	898,761	852,403	33,704,057	33,794,024
Unrestricted	7,081,162	6,952,328	357,475	467,243	7,438,637	7,419,571
Total net position	<u>\$ 118,189,189</u>	<u>\$ 111,659,066</u>	<u>\$ 2,926,313</u>	<u>\$ 2,733,752</u>	<u>\$ 121,115,502</u>	<u>\$ 114,392,818</u>

At the end of the current fiscal year, San Juan County is able to report positive balances in all three categories of net position, for the government as a whole, as well as for governmental activities. The business-type activities reported positive balances in two of the three categories of net position, net investment in capital assets and restricted.

Total net position of San Juan County increased by \$6,642,545 during 2024. Net position reported in connection with business-type activities increased \$274,961 and net position related to governmental activities increased by \$6,367,584.

Total revenues for San Juan County's governmental activities increased \$2,592,368 from 2023 to 2024 (\$26,145,356 to \$28,737,724). Total expenses for governmental activities increased \$375,683 from 2023 to 2024

(\$21,537,596 to \$21,913,279). The following schedule of changes in net position presents these changes.

San Juan County's Changes in Net Position

	Governmental Activities		Business-type Activities		Total	
	2024	2023	2024	2023	2024	2023
Revenues:						
Program revenues:						
Charges for services	\$ 4,087,807	\$ 3,894,620	\$ 1,439,651	\$ 1,158,519	\$ 5,527,458	\$ 5,053,139
Operating grants and contributions	10,068,732	9,139,941	171,406	-	10,240,138	9,139,941
Capital grants and contributions	246,249	320,684	-	-	246,249	320,684
General revenues:						
Taxes	8,927,998	9,021,639	-	-	8,927,998	9,021,639
Earnings on investments	2,066,197	1,746,013	82,511	75,527	2,148,708	1,821,540
Miscellaneous	621,121	47,872	19,074	-	640,195	47,872
Intergovernmental support	2,780,721	1,768,016	-	-	2,780,721	1,768,016
Other shared taxes	220,131	206,571	-	-	220,131	206,571
Total revenues	<u>28,737,724</u>	<u>26,145,356</u>	<u>1,712,642</u>	<u>1,234,046</u>	<u>30,450,366</u>	<u>27,379,402</u>
Expenses:						
General government	1,063,847	5,560,934	1,854,997	1,757,392	2,918,844	7,318,326
Public safety	8,023,266	6,374,644	-	-	8,023,266	6,374,644
Public health	3,114,756	2,837,407	-	-	3,114,756	2,837,407
Highways and public improvements	6,577,946	4,457,617	-	-	6,577,946	4,457,617
Parks, recreation, and public property	1,178,094	893,823	-	-	1,178,094	893,823
Community and economic development	1,882,831	1,413,171	-	-	1,882,831	1,413,171
Interest	-	-	31,945	32,797	31,945	32,797
Total expenses	<u>21,840,740</u>	<u>21,537,596</u>	<u>1,886,942</u>	<u>1,790,189</u>	<u>23,727,682</u>	<u>23,327,785</u>
Increase in net assets before transfers	6,896,984	4,607,760	(174,300)	(556,143)	6,722,684	4,051,617
Transfers	<u>(366,861)</u>	<u>(520,847)</u>	<u>366,861</u>	<u>520,847</u>	<u>-</u>	<u>-</u>
Increase (decrease) in net position	6,530,123	4,086,913	192,561	(35,296)	6,722,684	4,051,617
Net position - beginning	<u>111,659,066</u>	<u>107,572,153</u>	<u>2,733,752</u>	<u>2,769,048</u>	<u>114,392,818</u>	<u>110,341,201</u>
Net position - ending	<u>\$ 118,189,189</u>	<u>\$ 111,659,066</u>	<u>\$ 2,926,313</u>	<u>\$ 2,733,752</u>	<u>\$ 121,115,502</u>	<u>\$ 114,392,818</u>

Governmental Funds Financial Analysis

As was previously noted, the County's governmental funds provide a short-term perspective of the County's general government operations and the financial resources available in the near future to finance the County's programs. Differences between available financial resources and the short-term obligations of general government operations are reported as fund balances. Fund balances are designated as either reserved or unreserved. Reserved fund balances indicate amounts of the fund balance set aside for specific purposes or to meet specific requirements.

As of December 31, 2024, the County's governmental funds, which include the general fund, all special revenue funds, debt service funds and capital projects funds, report a combined fund balance of \$38,450,218. This combined balance represents a decrease of \$337,497 from last year's ending fund balances.

The general fund is the main operating fund of the County. All governmental-type activities not accounted for in a special revenue fund, debt service fund, enterprise fund or capital project fund are accounted for in the general fund. Accounting for activities in funds other than the general fund may be required by state regulations or local ordinances; or, the County may simply desire to isolate the revenues and expenditures associated with a particular activity for matching purposes. The general fund balance decreased \$348,528 to \$4,923,880 during the fiscal year ending December 31, 2024.

As was previously noted, the County maintains two enterprise funds (Emergency Medical Services and Landfill Operations) to account for its business-type activities. The separate enterprise fund statements provide the same

information, with more detail, as the information provided for business-type activities in the government-wide financial statements. During the current year, the EMS fund realized a net gain of \$145,471 and the Landfill fund realized a net gain of \$129,490. Most revenues in these two funds result from charges for services.

Capital Assets and Debt Administration

San Juan County's investment in capital assets for its governmental and business type activities as of December 31, 2024 amounts to \$83,643,153 (net of accumulated depreciation). This investment in capital assets includes land, rights of way, buildings, improvements other than buildings, equipment and infrastructure, which includes roads and bridges. The total increase in San Juan County's capital assets (net of depreciation) for the current year was \$7,249,901.

San Juan County's Capital Assets (net of depreciation)						
	<u>Government Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	
	<u>2024</u>	<u>2023</u>	<u>2024</u>	<u>2023</u>	<u>2024</u>	<u>2023</u>
Land	\$ 1,632,316	\$ 1,632,316	\$ 25,000	\$ 25,000	\$ 1,657,316	\$ 1,657,316
Buildings and improvements	10,539,009	11,077,529	370,145	102,984	10,909,154	11,180,513
Machinery and equipment	2,869,721	1,003,382	717,408	792,670	3,587,129	1,796,052
Equipment	3,613,852	3,641,622	-	-	3,613,852	3,641,622
Infrastructure	58,549,927	55,881,009	-	-	58,549,927	55,881,009
Construction in progress	4,735,387	2,236,740	-	-	4,735,387	2,236,740
Right to Use Asset	-	-	590,524	-	590,524	-
Total	<u>\$81,940,212</u>	<u>\$75,472,598</u>	<u>\$ 1,703,077</u>	<u>\$ 920,654</u>	<u>\$83,643,289</u>	<u>\$76,393,252</u>

Major capital asset events during the current year included the following:

- Buildings and improvements decreased \$271,359.
- Machinery and equipment increased \$1,790,941.
- Equipment decreased \$27,770.
- Construction in progress increased \$2,498,647.
- Right to Use Asset increased \$590,524

The County has elected to use the modified approach to account for its infrastructure assets, such as roads and bridges. Information regarding infrastructure assets can be found in the required supplemental information following the notes to the financial statements.

San Juan County's Long-Term Debt

As presented in the following schedule, the total long-term debt of San Juan County on December 31, 2024 was \$4,396,278. This amount includes revenue bonds, capital leases, compensated absences, and the closure & post closure liability. This represents an increase of \$3,457 over the previous year. The amount due on revenue bonds and capital leases decreased by \$3,324 during the year. The decrease is due to regular payments and the addition of a leased asset in 2024. The liability for accrued compensated absences increased by \$93,198. The liability for closure and post closure costs increased by \$3,324.

Both leases and SBITAs are intangible, right to use assets. San Juan County does not own these assets, but rather has the right to use them in operations, as specified in their respective contracts. When entering into a lease or SBITA contract, a liability is also recognized, which is included as part of long-term financings discussion below.

San Juan County's Outstanding Debt

	Government Activities		Business-Type Activities		Total	
	<u>2024</u>	<u>2023</u>	<u>2024</u>	<u>2023</u>	<u>2024</u>	<u>2023</u>
Revenue bonds	\$ 1,987,481	\$ 2,057,481	\$ 33,000	\$ 65,000	\$ 2,020,481	\$ 2,122,481
Lease liability	-	-	530,240	521,305	530,240	521,305
Closure & post-closure	-	-	117,010	113,686	117,010	113,686
Compensated Absences	<u>1,659,099</u>	<u>1,553,971</u>	<u>69,448</u>	<u>81,378</u>	<u>1,728,547</u>	<u>1,635,349</u>
Total	<u>\$ 3,646,580</u>	<u>\$ 3,611,452</u>	<u>\$ 749,698</u>	<u>\$ 781,369</u>	<u>\$ 4,396,278</u>	<u>\$ 4,392,821</u>

Additional information on San Juan County's long-term debt can be found in the notes to financial statements.

Economic Factors and Next Year's Budgets and Rates

The taxable value of property, on which the tax rate is applied, in San Juan County, changed from a total of \$1,085,514,014 in 2023 to a total of \$1,147,997,133 in 2024, an increase of \$62,483,119.

San Juan County's property tax rate decreased from a rate of 0.002119 in 2023 to 0.002100 in 2024.

All of these factors were considered in preparing San Juan County's budget for the 2024 year.

Requests for Information

This financial report is designed to provide a general overview of San Juan County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the San Juan County Clerk-Auditor, 117 S. Main, P. O. Box 338, Monticello, Utah, 84535.

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BASIC FINANCIAL STATEMENTS

San Juan County
Statement of Net Position
As of December 31, 2024

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Totals	
ASSETS				
Cash and investments	\$ 12,741,928	\$ 1,633,081	\$ 14,375,009	\$ 18,931,515
Restricted cash and investments	31,614,505	898,761	32,513,266	33,679,778
Receivables (net of allowance for doubtful accounts)				
Trade accounts	1,161,966	141,281	1,303,247	4,459,008
Other governmental units	2,113,048	-	2,113,048	375,888
Internal balances	774,117	(774,117)	-	-
Prepaid expenses	50,621	-	50,621	273,785
Inventory	1,140,170	-	1,140,170	848,997
Capital Assets Not Being Depreciated:				
Land	1,632,316	25,000	1,657,316	932,115
Infrastructure	58,549,927	-	58,549,927	11,488,025
Construction in progress	4,735,387	-	4,735,387	2,295,906
Capital Assets (Net of Accumulated Deprecation and ammortization):				
Buildings and improvements	10,539,009	370,145	10,909,154	11,753,804
Autos and trucks	2,869,721	-	2,869,721	2,615,756
Heavy equipment	2,932,275	-	2,932,275	-
Light equipment	681,577	-	681,577	-
Machinery and equipment	-	717,408	717,408	-
Right to use Assets, net	-	590,524	590,524	-
Total Assets	131,536,567	3,602,083	135,138,650	87,654,577
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows of resources - pensions	3,403,153	217,223	3,620,376	390,847
Total Assets and Deferred Outflows of Resources	\$ 134,939,720	\$ 3,819,306	\$ 138,759,026	\$ 88,045,424
LIABILITIES				
Accounts payable	1,542,798	7,953	1,550,751	521,450
Accrued liabilities	590,145	-	590,145	1,251,430
Accrued interest	-	-	-	66,134
Current portion of lease liability	-	85,196	85,196	-
Long Term Debt due within one year	70,000	33,000	103,000	1,251,612
Long-term liabilities:				
Compensated absences	1,659,099	69,448	1,728,547	704,112
Closure and post closure costs payable	-	117,010	117,010	-
Lease liability	-	445,044	445,044	430,310
LTD due in more than one year	1,917,481	-	1,917,481	31,196,845
Net pension liability	2,087,263	133,230	2,220,493	170,233
Total Liabilities	7,866,786	890,881	8,757,667	35,592,126
DEFERRED INFLOWS				
Deferred inflows of resources - grants	8,850,655	-	8,850,655	-
Deferred inflows of resources - pensions	33,090	2,112	35,202	4,178
Total Deferred Inflows	8,883,745	2,112	8,885,857	4,178
Total Liabilities and Deferred Inflows of Resources	16,750,531	892,993	17,643,524	35,596,304
NET POSITION				
Net investment in capital assets	78,302,731	1,670,077	79,972,808	(3,784,771)
Restricted for:				
Inventory	1,190,791	-	1,190,791	-
Roads	22,910,320	-	22,910,320	-
Capital outlay and debt services	1,117,874	-	1,117,874	35,369,355
Landfill closure costs	-	898,761	898,761	-
Emergency	7,586,311	-	7,586,311	-
Medicaid	-	-	-	15,879,524
Unrestricted	7,081,162	357,475	7,438,637	4,985,012
Total Net Position	\$ 118,189,189	\$ 2,926,313	\$ 121,115,502	\$ 52,449,120

San Juan County

Statement of Activities

For the Year Ended December 31, 2024

Function/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position			Component Units
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			
Primary Government:					Governmental Activities	Business-type Activities	Total	
Governmental activities:								
General government	\$ 1,063,847	\$ 291,584	\$ -	\$ -	\$ (772,263)	\$ -	\$ (772,263)	\$ -
Public safety	8,023,266	645,755	400,055	-	(6,977,456)	-	(6,977,456)	-
Public health	3,114,756	-	852,456	-	(2,262,300)	-	(2,262,300)	-
Highways and public improvements	6,577,946	48,678	7,653,291	246,249	1,370,272	-	1,370,272	-
Parks, recreation, and public property	1,178,094	3,092,318	-	-	1,914,224	-	1,914,224	-
Community and economic development	1,882,831	9,472	1,162,930	-	(710,429)	-	(710,429)	-
Total Governmental Activities	21,840,740	4,087,807	10,068,732	246,249	(7,437,952)	-	(7,437,952)	-
Business-type activities:								
Emergency medical services	1,094,566	618,969	171,406	-	-	(304,191)	(304,191)	-
Landfill	792,376	820,682	-	-	-	28,306	28,306	-
Total Business-type Activities	1,886,942	1,439,651	171,406	-	-	(275,885)	(275,885)	-
Total Primary Government	\$ 23,727,682	\$ 5,527,458	\$ 10,240,138	\$ 246,249	(7,437,952)	(275,885)	(7,713,837)	-
Component Units:								
Transportation Special Service District	\$ 788,272	\$ -	\$ 772,700	\$ -				(15,572)
San Juan Health Care Service District	24,241,894	23,354,797	12,585,992	-				11,698,895
San Juan Mental Health/Substance Abuse Special Service District	3,514,235	1,962,035	1,910,562	-				358,362
San Juan Spanish Valley Special Service District	878,506	445,214	-	110,450				(322,842)
Total Component Units	\$ 29,422,907	\$ 25,762,046	\$ 15,269,254	\$ 110,450				\$ 11,718,843
General Revenues:								
Taxes					8,927,998	-	8,927,998	-
Earnings on investments					2,066,197	82,511	2,148,708	1,209,614
Miscellaneous					621,121	-	621,121	1,373,179
Payment in lieu of tax					2,780,721	-	2,780,721	-
Gain (loss) on sale of assets					(281,232)	19,074	(262,158)	-
Other shared taxes					220,131	-	220,131	-
Transfers in(out)					(366,861)	366,861	-	-
Total General Revenues					13,968,075	468,446	14,436,521	2,582,793
Change in Net Position					6,530,123	192,561	6,722,684	14,301,636
Net Position - Beginning					111,659,066	2,733,752	114,392,818	38,147,484
Net Position - Ending					\$ 118,189,189	\$ 2,926,313	\$ 121,115,502	\$ 52,449,120

San Juan County

Balance Sheet – Governmental Funds

As of December 31, 2024

	Special Revenue				
	Funds				
	General	Class "B"	General Tax	Other	Total
	Fund	Roads Fund	Stability Trust	Governmental	Governmental
	Fund	Fund	Fund	Funds	Funds
ASSETS					
Cash and investments	\$ 12,378,684	\$ 17,907,350	\$ 7,586,311	\$ 6,484,088	\$ 44,356,433
Accounts receivable	447,274	-	-	714,692	1,161,966
Other governmental unit receivables	963,077	1,149,971	-	-	2,113,048
Due from other funds	1,167,249	-	-	-	1,167,249
Prepays	26,809	14,625	-	9,187	50,621
Inventory	-	1,140,170	-	-	1,140,170
Total Assets	<u>\$ 14,983,093</u>	<u>\$ 20,212,116</u>	<u>\$ 7,586,311</u>	<u>\$ 7,207,967</u>	<u>\$ 49,989,487</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES					
Liabilities:					
Accounts payable	\$ 477,707	\$ 798,262	\$ -	\$ 266,829	\$ 1,542,798
Accrued liabilities	590,145	-	-	-	590,145
Due to other funds	-	-	-	393,132	393,132
Total Liabilities	1,067,852	798,262	-	659,961	2,526,075
Deferred Inflows of Resources:					
Deferred Inflows - Grants	8,850,655	-	-	-	8,850,655
Total Deferred Inflows of Resources	8,850,655	-	-	-	8,850,655
Fund balances:					
Nonspendable:					
Inventory and prepaids	26,809	1,154,795	-	9,187	1,190,791
Restricted for:					
Road	-	18,259,059	-	4,651,261	22,910,320
Capital outlay	-	-	-	1,117,874	1,117,874
Emergency	-	-	7,586,311	-	7,586,311
Assigned	-	-	-	769,684	769,684
Unassigned	5,037,777	-	-	-	5,037,777
Total fund balances	5,064,586	19,413,854	7,586,311	6,548,006	38,612,757
Total liabilities, Deferred Inflows of Resources and Fund balances	<u>\$ 14,983,093</u>	<u>\$ 20,212,116</u>	<u>\$ 7,586,311</u>	<u>\$ 7,207,967</u>	<u>\$ 49,989,487</u>

San Juan County**Reconciliation of Total Governmental Fund Balances to
Net Position of Governmental Activities**As of December 31, 2024

Total fund balances - governmental fund types:	<u>\$ 38,612,757</u>
Amount reported in the governmental activities on the statement of net position are different because:	
Capital Assets (net) used in the governmental activities are not financial resources and, therefore, are not reported in the funds.	81,940,212
Net pension assets and liabilities are not financial resources and, therefore, are not reported in the funds.	(2,087,263)
Deferred outflows and inflows of resources, are an addition or consumption of net position that applies to future periods, is not shown in the fund statements.	3,370,063
Long-term liabilities, including bonds payable and compensated absences are not due and payable in the current period and therefore are not reported in the funds.	<u>(3,646,580)</u>
Net position of governmental activities	<u><u>\$ 118,189,189</u></u>

San Juan County

Statement of Revenues, Expenditures, and Changes in Fund Balances

Governmental Funds

For the Year Ended December 31, 2024

		Special Revenue Funds			
	General Fund	Class "B" Roads Fund	General Tax Stability Trust Fund	Other Governmental Funds	Total Governmental Funds
REVENUES					
Taxes	\$ 7,606,113	\$ 563,651	\$ -	\$ 758,234	\$ 8,927,998
Licenses and permits	252,758	-	-	-	252,758
Intergovernmental revenues	4,644,851	6,090,020	-	2,409,510	13,144,381
Charges for services	3,092,318	250,890	-	45,765	3,388,973
Fines and forfeitures	397,396	-	-	-	397,396
Investment income	474,731	536,801	860,224	170,365	2,042,121
Miscellaneous	220,132	566,352	-	78,845	865,329
Total Revenues	<u>16,688,299</u>	<u>8,007,714</u>	<u>860,224</u>	<u>3,462,719</u>	<u>29,018,956</u>
EXPENDITURES					
Current:					
General Government	6,561,203	-	-	441,589	7,002,792
Public Safety	6,748,621	-	-	1,450,021	8,198,642
Public Health	1,285,307	-	-	1,722,533	3,007,840
Highways and Public Improvements	-	6,259,270	-	13,189	6,272,459
Parks, Recreation, and Public Property	506,877	-	-	638,360	1,145,237
Community and Economic Development	1,882,831	-	-	-	1,882,831
Capital outlay	-	524,645	-	1,125,754	1,650,399
Total Expenditures	<u>16,984,839</u>	<u>6,783,915</u>	<u>-</u>	<u>5,391,446</u>	<u>29,160,200</u>
Excess Revenues Over (Under) Expenditures	<u>(296,540)</u>	<u>1,223,799</u>	<u>860,224</u>	<u>(1,928,727)</u>	<u>(141,244)</u>
Other financing sources (uses)					
Contributions other government entities from (to)	19,660	350,000	-	(36,513)	333,147
Transfers in	940,564	-	-	745,410	1,685,974
Transfers out	<u>(871,506)</u>	<u>(305,380)</u>	<u>(860,224)</u>	<u>(15,725)</u>	<u>(2,052,835)</u>
Total Other Financing Sources and Uses	<u>88,718</u>	<u>44,620</u>	<u>(860,224)</u>	<u>693,172</u>	<u>(33,714)</u>
Excess of Revenues and Other Sources Over (Under) Expenditures and Other Uses	<u>(207,822)</u>	<u>1,268,419</u>	<u>-</u>	<u>(1,235,555)</u>	<u>(174,958)</u>
Fund Balances - Beginning	<u>5,272,408</u>	<u>18,145,435</u>	<u>7,586,311</u>	<u>7,783,561</u>	<u>38,787,715</u>
Fund Balances - Ending	<u>\$ 5,064,586</u>	<u>\$19,413,854</u>	<u>\$ 7,586,311</u>	<u>\$ 6,548,006</u>	<u>\$38,612,757</u>

San Juan County

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

For the Year Ended December 31, 2024

Net changes in fund balances - total governmental funds	\$ (174,958)
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period.	6,748,846
Governmental funds do not record the gain or loss on sale of governmental fixed assets. However, in the statement of activities these are shown under general revenues	(281,232)
In the statement of activities, certain operating expenses, such as compensated absences, are measured by the amounts earned during the year. In the governmental fund, however, expenditures for these items are measured by the amount of financial resources used. This amount represents the difference between the amount earned versus the amount used.	(105,128)
The Statement of Activities shows pension benefits and pension expenses from the change in post employment benefits plans that are not shown in the fund statements.	272,595
Repayment of bond principal is reported as an expenditure in governmental funds and, thus has the effect of reducing fund balance because current financial resources have been used. In the government-wide statements bond payment reduce the long-term debt on the statement of net position and does not effect the statement of activities.	
Principal payments recorded as a reduction of the long-term liability.	70,000
Change in net position of governmental activities	\$ 6,530,123

San Juan County
Statement of Net Position – Proprietary Funds
As of December 31, 2024

	Business-Type Activities - Enterprise Funds		
	EMS	Landfill	Total
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES:			
Current Assets:			
Cash and cash equivalents	\$ -	\$ 1,633,081	\$ 1,633,081
Accounts receivable	561,808	829	562,637
Allowance for doubtful accounts	(421,356)	-	(421,356)
Restricted cash and cash equivalents	-	898,761	898,761
Total Current Assets	140,452	2,532,671	2,673,123
Non-Current Assets			
Land	25,000	-	25,000
Buildings, net	75,899	294,246	370,145
Machinery & equipment, net	528,870	188,538	717,408
Right to use Assets, net	-	590,524	590,524
Total Noncurrent Assets	629,769	1,073,308	1,703,077
Total Assets	770,221	3,605,979	4,376,200
Deferred outflows or resources - pensions	144,815	72,408	217,223
Total assets and deferred outflows of resources:	\$ 915,036	\$ 3,678,387	\$ 4,593,423
LIABILITIES AND DEFERRED INFLOWS OF RESOURCES:			
Current Liabilities:			
Accounts payable	\$ 4,850	\$ 3,103	\$ 7,953
Due to other funds	774,117	-	774,117
Accrued compensated absences	41,084	28,364	69,448
Current portion of lease liability	-	85,196	85,196
Current portion of long-term debt	-	33,000	33,000
Total Current Liabilities	820,051	149,663	969,714
Noncurrent Liabilities:			
Closure and post closure costs	-	117,010	117,010
Lease liability	-	445,044	445,044
Net pension liability	88,820	44,410	133,230
Total Noncurrent Liabilities	88,820	606,464	695,284
Total Liabilities	908,871	756,127	1,664,998
Deferred inflows or resources - pensions	1,408	704	2,112
Total liabilities and deferred inflows of resources:	910,279	756,831	1,667,110
NET POSITION			
Net Investment in Capital Assets	629,769	1,040,308	1,670,077
Retained Earnings:			
Restricted for:			
Landfill closure costs	-	898,761	898,761
Unreserved	(625,012)	982,487	357,475
Total Net Position	\$ 4,757	\$ 2,921,556	\$ 2,926,313

San Juan County**Statement of Revenues, Expenses, and Changes in Net Position****Proprietary Funds**For the Year Ended December 31, 2024

	<u>Business-Type Activities - Enterprise Funds</u>		
	<u>EMS</u>	<u>Landfill</u>	<u>Total</u>
Operating Revenues:			
Charges for sales and services	\$ 618,969	\$ 820,682	\$ 1,439,651
Intergovernmental revenue	171,406	-	171,406
Total Operating Revenues	<u>790,375</u>	<u>820,682</u>	<u>1,611,057</u>
Operating Expenses:			
Salaries and benefits	714,244	464,776	1,179,020
Purchased services	91,267	16,094	107,361
General and administrative	171,796	20,734	192,530
Materials and supplies	28,442	175,676	204,118
Depreciation	88,800	83,168	171,968
Total operating expenses	<u>1,094,549</u>	<u>760,448</u>	<u>1,854,997</u>
Operating Income (Loss)	<u>(304,174)</u>	<u>60,234</u>	<u>(243,940)</u>
Nonoperating Revenues (Expenses):			
Interest revenue	-	82,511	82,511
Interest expense	(17)	(31,928)	(31,945)
Gain (Loss) on sale of assets	-	19,074	19,074
Transfers in (out)	366,861	-	366,861
Total Nonoperating Revenues (Expenses)	<u>366,844</u>	<u>69,657</u>	<u>436,501</u>
Net Income (Loss)	<u>62,670</u>	<u>129,891</u>	<u>192,561</u>
Change in net position	62,670	129,891	192,561
Total Net Position - Beginning	(57,913)	2,791,665	2,733,752
Total Net Position - Ending	<u>\$ 4,757</u>	<u>\$ 2,921,556</u>	<u>\$ 2,926,313</u>

San Juan County
Statement of Cash Flows
Proprietary Funds
For the Year Ended December 31, 2024

	Business-Type Activities - Enterprise Funds		
	EMS	Landfill	Total
Cash Flows From Operating Activities			
Receipts from customers and users	\$ 794,074	\$ 820,412	\$ 1,614,486
Payments to suppliers	(292,555)	(214,606)	(507,161)
Payments to employees	(735,825)	(472,525)	(1,208,350)
Net cash provided (used) by operating activities	(234,306)	133,281	(101,025)
Cash Flows From Capital and Related Financing Activities			
Change in due to/due from other funds	(132,402)	-	(132,402)
Purchase of capital assets	-	(317,704)	(317,704)
Sale of capital assets	-	19,074	19,074
Principal paid on capital debt	-	(32,000)	(32,000)
Principal paid on leased assets	-	(69,164)	(69,164)
Interest paid on capital debt	(17)	(31,928)	(31,945)
Net cash provided (used) by capital and related financing activities	(132,419)	(431,722)	(564,141)
Cash Flows From Investing Activities			
Interest and dividends received	-	82,511	82,511
Transfers in (out)	366,861	-	366,861
Net cash provided (used) by investing activities	366,861	82,511	449,372
Net increase (decrease) in cash and cash equivalents	-	(215,930)	(215,930)
Cash and cash equivalents, July 1	-	2,747,772	2,747,772
Cash and cash equivalents, June 30	<u>\$ -</u>	<u>\$ 2,531,842</u>	<u>\$ 2,531,842</u>
Reconciliation of operating income to net cash provided (used) by operating activities:			
Operating income(loss)	\$ (304,174)	\$ 60,234	\$ (243,940)
Adjustments to reconcile operating income to net cash provided (used) by operating activities:			
Depreciation and amortization expense	88,800	83,168	171,968
Change in pension obligations	(11,600)	(5,800)	(17,400)
(Increase) decrease in accounts receivable	3,699	(270)	3,429
Increase (decrease) in accrued liabilities	(11,031)	(4,051)	(15,082)
Total adjustments	69,868	73,047	142,915
Net cash provided (used) by operating activities	<u>\$ (234,306)</u>	<u>\$ 133,281</u>	<u>\$ (101,025)</u>

San Juan County
Combining Statement of Net Position
Discretely Presented Component Units
As of December 31, 2024

	San Juan County Transportation Special Service District (unaudited)	San Juan Health Services District	San Juan Mental Health/ Substance Abuse Special Service Dist.	San Juan Spanish Valley Special Service District	Total
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES					
ASSETS:					
Cash and investments					
Unrestricted	\$ 3,428,512	\$ 12,485,332	\$ 2,285,947	\$ 730,149	\$ 18,929,940
Restricted	-	33,638,665	41,113	-	33,679,778
Investment, at cost	-	-	1,575	-	1,575
Accounts receivable (net after allowance)	-	4,406,503	6,211	46,294	4,459,008
Due from other governments	-	74,070	301,818	-	375,888
Inventory	-	848,997	-	-	848,997
Prepaid expenses	2,679	228,124	42,982	-	273,785
Capital assets					
Land	-	806,115	126,000	-	932,115
Construction in progress	-	2,295,906	-	-	2,295,906
Buildings, net	-	9,457,054	2,181,824	-	11,638,878
Improvements, net	-	30,747	84,179	-	114,926
Infrastructure, net	-	-	-	11,488,025	11,488,025
Equipment, net	-	2,560,578	55,178	-	2,615,756
Total Assets	<u>\$ 3,431,191</u>	<u>\$ 66,832,091</u>	<u>\$ 5,126,827</u>	<u>\$ 12,264,468</u>	<u>\$ 87,654,577</u>
Deferred outflows of resources - pensions	-	-	390,847	-	390,847
Total Assets and Deferred Outflows of Resources	<u>\$ 3,431,191</u>	<u>\$ 66,832,091</u>	<u>\$ 5,517,674</u>	<u>\$ 12,264,468</u>	<u>\$ 88,045,424</u>
LIABILITIES AND DEFERRED INFLOWS OF RESOURCES					
LIABILITIES:					
Current Liabilities					
Accounts payable	\$ -	\$ 366,669	\$ 36,089	\$ 118,692	\$ 521,450
Accrued liabilities	-	1,107,650	143,780	-	1,251,430
Accrued interest payable	-	59,781	6,353	-	66,134
Unamortized bond discount	-	8,390	-	-	8,390
Current portion of LTD	-	1,063,002	25,720	154,500	1,243,222
Noncurrent liabilities					
Compensated absences	-	621,012	83,100	-	704,112
Deferred revenue	-	-	-	-	-
Bonds payable	-	26,452,278	726,421	4,018,146	31,196,845
Capital Lease	-	430,310	-	-	430,310
Net Pension Liability	-	-	170,233	-	170,233
Total Liabilities	<u>-</u>	<u>30,109,092</u>	<u>1,191,696</u>	<u>4,291,338</u>	<u>35,592,126</u>
Deferred inflows of resources - pensions	-	-	4,178	-	4,178
Total Liabilities and Deferred Inflows of Resources	<u>-</u>	<u>30,109,092</u>	<u>1,195,874</u>	<u>4,291,338</u>	<u>35,596,304</u>
NET POSITION					
Net investment in capital assets	-	(12,795,190)	1,695,040	7,315,379	(3,784,771)
Restricted for debt service and capital outlay	828,578	33,638,665	902,112	-	35,369,355
Reserved for medicaid	-	15,879,524	-	-	15,879,524
Unrestricted/Unassigned	2,602,613	-	1,724,648	657,751	4,985,012
Total Net Position	<u>\$ 3,431,191</u>	<u>\$ 36,722,999</u>	<u>\$ 4,321,800</u>	<u>\$ 7,973,130</u>	<u>\$ 52,449,120</u>

San Juan County
Combining Statement of Activities
Discretely Presented Component Units
For the Year Ended December 31, 2024

Function/Programs	Expenses	Program Revenues			Net (Expense)
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Revenue and
					Changes in Net Position
Component Units:					
Transportation Special Service District (unaudited)	\$ 788,272	\$ -	\$ 772,700	\$ -	\$ (15,572)
San Juan Health Service District	24,241,894	23,354,797	12,585,992	-	11,698,895
San Juan Mental Health/Substance Abuse Special Service District	3,514,235	1,962,035	1,910,562	-	358,362
San Juan Spanish Valley Special Service District	878,506	445,214	-	110,450	(322,842)
Total Component Units	\$ 29,422,907	\$ 25,762,046	\$ 15,269,254	\$ 110,450	11,718,843

General Revenues:	
Earnings on investments	1,209,614
Impact fees	30,637
Miscellaneous	<u>1,342,542</u>
Total General Revenues	<u>2,582,793</u>
Change in Net Position	14,301,636
Net Position - Beginning	<u>38,147,484</u>
Net Position - Ending	<u>\$ 52,449,120</u>

San Juan County
Statement of Fiduciary Net Position
Fiduciary Funds
 As of December 31, 2024

	<div> <div>Custodial Fund</div> <div>Treasurer's Tax</div> <div>Collection Agency</div> <div>Trust Fund</div> </div>
ASSETS	
Cash and investments	\$ 7,051,020
Total Assets	\$ 7,051,020
LIABILITIES	
Due to taxing units	\$ 7,051,020
Total Liabilities	\$ 7,051,020

Intentionally left blank

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The County complies with generally accepted accounting principles (GAAP). GAAP includes all relevant Governmental Accounting Standards Board (GASB) pronouncements. The accounting and reporting framework and the more significant accounting policies are discussed in subsequent subsections of this Note.

1.A. FINANCIAL REPORTING ENTITY

San Juan County is a political subdivision of the State of Utah governed by an elected board with three County Commissioners. These financial statements present all fund types and account groups of the County and its component units.

The County has considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining whether certain organizations should be reported as component units based on the nature and significance of their relationship with the primary government. According to the most recent guidance under GASB, a legally separate, tax-exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents. (2) The primary government, or its component units, is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization. (3) The economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government.

As required by generally accepted accounting principles, these financial statements present San Juan County (the primary government) and its component units. The component units are included in the County's reporting entity because of the significance of their operational or financial relationships with the County. Discretely presented component units are reported in a separate column in the combined financial statements to emphasize they are legally separate from the County.

The County's financial reporting entity comprises the following:

Primary Government: San Juan County

Discretely Presented Component Units:

- San Juan County Transportation District – This District's governing body consists of a five member board, appointed by the San Juan County Board of commissioners. The purpose of the District is to construct, repair and maintain certain roads within its boundaries. The District's financial statements were not audited, however, we have performed limited procedures on balances reported by the District. Following the requirements of the Utah State Auditor the District submitted a financial survey to the Utah State Auditor's Office. A copy of the report can be obtained at the San Juan County Auditor's office in Monticello, Utah, or on the Utah State Auditors website.
- San Juan Health Services District – This District's governing body consists of a six member board appointed by the San Juan County Board of Commissioners. The District operates a hospital and a birthing center in various San Juan County communities. The District was audited by other independent auditors and their report dated June 02, 2025 has been previously issued under separate cover. A copy of the report can be

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

- obtained at the San Juan County Auditor's office in Monticello, Utah, or on the Utah State Auditors website.
- San Juan Mental Health/Substance Abuse Special District (Proprietary Fund Type) – This District's governing body consists of a five member board appointed by the San Juan County Board of Commissioners. The District was audited by other independent auditors, and their report, dated June 27, 2025 has been previously issued under separate cover. A copy of the report can be obtained at the San Juan County Auditor's office in Monticello Utah, or on the Utah State Auditors website.
- San Juan Spanish Valley Special Service District – This District's governing body consists of a five member board appointed by the San Juan County Board of Commissioners. The District's financial statements were audited and the report dated March 4, 2025 has been previously issued under a separate cover. A copy of the report can be obtained at the San Juan County Auditor's office in Monticello Utah, or on the Utah State Auditors website.

Discretely Presented Component Units

Discretely presented component units are separate legal entities that meet the component unit criteria described above but do not meet the criteria for blending.

1.B. BASIS OF PRESENTATION

Government-wide Financial Statements:

The government-wide statements include the Statement of Net Position and Statement of Activities, which display information about the primary government (the County) and its component units. They include all funds of the reporting entity except for fiduciary funds. Eliminations have been made to minimize the double-accounting of internal activities. These statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The Statement of Activities presents a comparison between direct expenses and program revenue for the different business-type activities of the County and for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expense allocations that have been made in the funds have been reversed for the Statement of Activities. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements:

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditure/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the County or meets the following criteria:

- a. Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type; and

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

- b. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

Governmental Funds

General Fund

The General Fund is the primary operating fund of the County and is always classified as a major fund. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

Special Revenue Fund

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for certain purposes.

Capital Project Fund

The Capital Project Fund is used to account for resources restricted for the acquisition or construction of specific capital projects or items. The reporting entity includes only one Capital Project Fund and it is used to account for the acquisition of capital assets with transfers made from the General Fund.

Proprietary Funds

Enterprise Fund

Enterprise funds account for operations that are financed and operated in a manner similar to private business where the intent of the governing body is that costs of providing services to the public on a continued basis be financed or recovered through user charges. San Juan County maintains two enterprise funds, the Solid Waste Fund (Landfill) and the Emergency Medical Fund.

Fiduciary Funds (Not included in government-wide statements)

Agency Fund

Trust and agency funds account for assets held by the County in a trustee capacity. Nonexpendable trust funds are accounted for in essentially the same manner as enterprise funds. Expendable trust funds are accounted for in essentially the same manner as governmental funds. Agency funds account for assets the County holds on behalf of others.

Major and Non-major Funds

The funds are further classified as major or non-major as follows:

Major	Non-Major
General Fund	Library Fund
Class B Road Fund	Health Fund
Sanitary Landfill	Tort Liability Fund
Emergency Medical Services (EMS) Fund	Building Grounds Equipment Fund
Tax Stability Trust Fund	Road Capital Improvement Fund
	Municipal Building Fund

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

1.C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe “which” transactions are recorded within the various financial statements. Basis of accounting refers to “when” transactions are recorded regardless of the measurement focus applied.

Measurement Focus

On the government-wide Statement of Net Position and the Statement of Activities, both governmental and business-like activities are presented using the economic resources measurement focus as defined in item b. below.

In the fund financial statements, the “current financial resources” measurement focus or the “economic resources” measurement focus is used as appropriate:

- a. All governmental funds utilize a “current financial resources” measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.
- b. The proprietary fund utilizes an “economic resources” measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets and liabilities (whether current or non-current) associated with their activities are reported. Proprietary fund equity is classified as net position.
- c. Agency funds are not involved in the measurement of results of operations; therefore, measurement focus is not applicable to them.

Basis of Accounting

In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-like activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds and agency funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when “measurable and available.” Measurable means knowing or being able to reasonably estimate the amount. Available, means collectible within the current period or within sixty days after year-end. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are reported when due.

All proprietary funds utilize the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used.

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

1.D. ASSETS, LIABILITIES, AND EQUITY

Cash and Investments

For the purpose of the Statement of Net Position, “cash, including time deposits” includes all demand, savings accounts, and certificates of deposits of the County. For the purpose of the proprietary fund Statement of Cash Flows, “cash and cash equivalents” include all demand and savings accounts, and certificates of deposit or short-term investments with an original maturity of three months or less. Investments of the promissory note trustee accounts are not considered cash equivalents.

The County categorizes the fair value measurements of its investments based on the hierarchy established by general accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset’s fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant other unobservable inputs. The County does not have any investments that are measured using Level 2 or 3 inputs. Additional cash and investment disclosures are presented in Notes 2.B. and 3.A.

Receivables

In the government-wide statements, receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. Major receivable balances for the governmental activities include sales and use taxes, franchise taxes, and grants. Business-type activities report emergency services and landfill charges and interest earnings as their major receivables.

In the fund financial statements, material receivables in governmental funds include revenue accruals such as sales tax, franchise tax, and grants and other similar intergovernmental revenues since they are usually both measurable and available. Non-exchange transactions collectible but not available are deferred in the fund financial statements in accordance with modified accrual, but not deferred in the government-wide financial statements in accordance with the accrual basis. Interest and investment earnings are recorded when earned only if paid within 60 days since they would be considered both measurable and available. Proprietary fund material receivables consist of all revenues earned at year-end and not yet received. Emergency services and landfill accounts receivable and interest earnings compose the majority of proprietary fund receivables.

Inventories and prepaid items

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements.

Capital Assets

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. In the government-wide financial statements and in the fund financial statements for proprietary funds, capital asset expenditures are treated as capital assets. Capital assets include property, plant, and equipment. Capital assets also include right-of-use lease as defined by GASB 87.

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Leased Assets

Under GASB 87, San Juan County is required to report a right to use asset and related lease liability for any lessee lease positions the County maintains. Similarly, the County is required to report a lease receivable and related deferred inflow of resources for any lessor lease positions maintained by the County.

Government-wide Statements

In the government-wide financial statements, fixed assets are accounted for as capital assets. All fixed assets are valued at historical cost or estimated historical cost if actual is unavailable, except for donated fixed assets that are recorded at their estimated fair value at the date of donation.

Prior to January 1, 2003, governmental funds' infrastructure assets were not capitalized. These assets have been valued at estimated historical cost.

Depreciation of all exhaustible fixed assets is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

Description	Governmental Activities	Business-Type Activities
	Estimated Lives	Estimated Lives
Buildings and Improvements	15-40 years	15-40 years
Machinery and Equipment	5-20 years	5-20 years
Vehicles	5-10 years	5-10 years

Fund Financial Statements

In the fund financial statements, fixed assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Fixed assets used in proprietary fund operations are accounted for the same as in the government-wide statements.

Restricted Assets

Restricted assets include cash and investments of the proprietary fund that are legally restricted as to their use.

Long-term Debt/Leases

The accounting treatment of long-term debt depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term debt to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term debt consists primarily of notes payable and accrued compensated absences.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest reported as expenditures. The accounting for proprietary fund is the same in the fund statements as it is in the government-wide statements.

Compensated Absences

It is the County's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. The County accrues the cost for accumulated vacation days. The total compensated absence liability is reported on the government-wide financial statements. Proprietary funds report the total compensated liability in each individual

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

fund at the fund reporting level. Governmental funds report the compensated absence liability at the fund reporting level only when due.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes include a separate section for deferred outflows of resources. This separate financial statement element *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to the liabilities, the statement of net position will sometimes include a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until then.

Equity Classifications

Government-wide Statements

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets—Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net position—Consists of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position—All other net assets that do not meet the definition of “restricted” or “invested in capital assets, net of related debt.”

Fund Statements

In the fund financial statements governmental fund equity is classified as fund balance. Fund balance is further classified as Non-spendable, Restricted, Committed, Assigned, or Unassigned. Proprietary funds report fund balance using the same method as the Government-wide Statements. See Note 3.I. for additional disclosures.

- a. Non-spendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form, or (b) legally or contractually required to be maintained intact.
- b. Restricted fund balance classification includes those funds restricted by enabling legislation. Also reported if (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through provisions or enabling legislation.
- c. Committed fund balance classification includes those funds that can only be used for specific purposes pursuant to constraints imposed by resolution of the County Commission.
- d. Assigned fund balance classification includes amounts that are constrained by the government’s intent to be used for specific purposes, but are neither restricted nor committed. Also includes all remaining amounts that are reported in governmental funds, other than the General Fund, that are intended to be used for specific purposes.
- e. Unassigned fund balance classification is the residual classification for the General Fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

1.E. REVENUES, EXPENDITURES, AND EXPENSES

The modified accrual basis of accounting is followed by the governmental funds, expendable trust funds, and agency funds. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, which is defined as when the revenues are both measurable (when the amount of the transaction can be determined) and available (if collectible within the current period or soon enough thereafter to pay liabilities of the current period).

Property taxes, sales taxes, fines and forfeitures, interest income, and various intergovernmental revenues comprise the significant revenues susceptible to accrual. Accrued sales taxes relate solely to amounts held by agents for the County to be remitted within sixty days. Other accrued revenues represent measurable amounts related to current or prior periods that will be received within sixty days. Grant revenues already received may be deferred to the extent the earnings process is considered incomplete. Licenses and permits, charges for services, fines and forfeitures, and miscellaneous revenues are recorded as revenues when received in cash because they are generally not measurable until actually received. Expenditures, other than principal and interest on long-term debt and employee annual leave, are recorded when the related fund liability is incurred.

Property Tax Calendar:

- January 1 Lien Date – All property appraised based on situs and status as of this date (real and personal)
- March 1 Calendar year taxing entities must inform the County of the date, time and place of the budget hearing for the next fiscal year for inclusion with tax notice.
- July 22 County Auditor to prepare and mail Notice of Valuation and Tax Changes to all real property owners, including centrally assessed property owners or in the event that Notices of Valuation and Tax Changes are not required, the County auditor is to compute taxes and the county treasurer is to mail tax notices.
- September 1 State Tax Commission approves tax rate
- November 1 County Auditor is to deliver the equalized assessment roll to the County Treasurer with affidavit.
- November 1 County Auditor to charge the County Treasurer to account for all taxes levied
- November 1 County Treasurer to mail tax notices. Tax notices for calendar year entities include notice of budget hearings.
- November 30 Taxes on real property become delinquent.

The accrual basis of accounting is utilized by the proprietary funds and non-expendable-trust funds. The measurement focus of these funds emphasizes the determination of net income. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

Agency funds are custodial in nature and do not measure results of operations or have a measurement focus.

Operating Revenues and Expenses

Operating revenues and expenses for proprietary funds are those that result from providing services and producing and delivering goods and/or services. It also includes all revenue and expenses not related to capital and related financing, non-capital financing, or investing activities.

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Expenditures/Expenses

In the government-wide financial statements, expenses are classified by function for both governmental and business-type activities. In the fund financial statements, expenditures are classified as follows:

Governmental Funds—By Character: Current (further classified by function)

Proprietary Fund—By Operating and Non-operating

In the fund financial statements, governmental funds report expenditures of financial resources. Proprietary funds report expenses relating to use of economic resources.

Interfund Transfers

Permanent reallocations of resources between funds of the reporting entity are classified as interfund transfers. For the purposes of the Statement of Activities, all interfund transfers between individual governmental funds have been eliminated.

1.F. PENSIONS

For purposes of measuring the net pension asset, net pension liability, deferred outflows of resources, deferred inflows of resources, and pension/benefit expense related to pensions, information about the fiduciary net position of the Utah Retirement System Pension Plan (URS) and additions to/deductions from URS's fiduciary net position have been determined on the same basis as they are reported by URS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

NOTE 2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

By its nature as a local government unit, the County and its component units are subject to various federal, state, and local laws and contractual regulations. An analysis of the County's compliance with significant laws and regulations and demonstration of its stewardship over County resources follows.

2.A. FUND ACCOUNTING REQUIREMENTS

The County complies with all state and local laws and regulations requiring the use of separate funds. The legally required funds used by the County include the following:

<u>Fund</u>	<u>Required By</u>
General Fund	State Law

2.B. DEPOSITS AND INVESTMENTS LAWS AND REGULATIONS

San Juan County's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. All short-term cash surpluses are maintained in either cash or investments and allocated to each fund based on month-end deposit and investment balances.

The County follows the requirements of the Utah Money Management Act (Utah Code Annotated 1953, Section 51, Chapter 7) in handling its depository and temporary investment transactions. This law requires the depositing of County funds in a "qualified depository." A "qualified depository" is defined as any financial institution whose deposits are insured by an agency of the federal government and which has been certified by the Commissioner of

NOTE 2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (CONTINUED)

Financial Institutions as meeting the requirements of the Act and adhering to the rules of the Utah Money Management Council.

The Utah Money Management Act also defines the types of securities allowed as appropriate temporary investments for the County and the conditions for making investment transactions. Investment transactions are to be conducted through qualified depositories or primary reporting dealers.

Statutes authorize the County to invest in negotiable or non-negotiable deposits of qualified depositories and permitted negotiable depositories; repurchase and reverse repurchase agreements; commercial paper that is classified as “first tier” by two nationally recognized statistical rating organizations, one of which must be Moody’s Investor Services or Standard & Poor’s bankers’ acceptances; obligations of the United States Treasury including bills, notes, and bonds; bonds, notes, and other evidence of indebtedness of political subdivisions of the State; fixed rate corporate obligations and variable rate securities rated “A” or higher, or the equivalent of “A” or higher, by two nationally recognized statistical rating organizations; shares or certificates in a money market mutual fund as defined by the Act; and the Utah Public Treasurers’ Investment Fund.

The Utah Public Treasurers’ Investment Fund (UPTIF) is an external deposit and investment pool wherein governmental entities are able to pool the monies from several entities to improve investment efficiency and yield. UPTIF is not registered with the SEC as an investment company. The UPTIF is authorized and regulated by the Utah Money Management Act. The Act establishes the Money Management Council, which oversees the activities of the State Treasurer and the UPTIF and details the types of investments that are authorized. UPTIF operates and reports to participants on an amortized cost basis. The income, gains, and losses, net of administration fees, of the UPTIF are allocated to participants on the ratio of the participant’s average daily balance. The fair value of the UPTIF investment pool is approximately equal to the value of pool shares.

Certain assets are restricted by provisions of the revenue bond resolutions. The resolutions also describe how these restricted assets may be deposited and invested. Restricted cash may only be deposited in state or national banks meeting certain minimum net worth requirements or invested in securities representing direct obligations of or obligations guaranteed by the U.S. government, agencies of the U.S. government, any state within the territorial United States of America, repurchase agreements or interest bearing time deposits with state or national banks meeting certain minimum net worth requirements, or certain other investments.

2.C. REVENUE RESTRICTIONS

The County has various restrictions placed over certain revenue sources from state or local requirements. The primary restricted revenue sources include:

<u>Revenue Source</u>	<u>Legal Restrictions of Use</u>
Sales Tax	See Note 1.E.
Landfill & E911	Debt Service and Utility Operations
Grants	Grant Program Expenditures
B Road Funds	Eligible B Roads

For the year ended December 31, 2024, the County complied, in all material respects, with these revenue restrictions.

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (CONTINUED)

2.D. DEBT RESTRICTIONS AND COVENANTS

General Obligation Debt

No debt in excess of total revenue for the current year shall be created by any county unless the proposition to create such debt shall have been submitted to a vote of qualified electors. Counties shall not contract for debt to an amount exceeding four percent of the fair market value of taxable property in their jurisdictions.

Notes Payable

The county has one general obligation note payable which is a CIB loan for the Landfill and Solid Waste Collection System. This note was entered into in 1995, bears interest at a rate 2.5% and is payable over 30 years. The balance of this note as of December 31, 2024 was \$33,000.

2.E. FUND EQUITY RESTRICTIONS

Reservations or restrictions of equity represent amounts that are not appropriable or are legally segregated for a specific purpose. Designations of equity represent tentative management plans that are subject to change. The following is a list of all reserves and designations used by the County and a description of each:

Restricted for Inventory & Prepaid Expenses--An account used to segregate a portion of the fund balance for inventory and prepaid expenses.

Restricted for Class 'B' Road--An account used to segregate a portion of the fund balance for the repair of Class 'B' roads.

Restricted for Capital Outlay--An account used to restrict funds for specific future capital projects.

Restricted for Landfill Closure Costs--An account used to reserve funds for payment of the landfill's closure and post-closure costs.

Restricted for Emergency --An account used to set aside funds for emergency medical services in the proprietary funds, and for health and trust accounts in the governmental funds.

2.F. BUDGETARY BASIS OF ACCOUNTING

Budgetary procedures for the County have been established by Utah State Statute in the Fiscal Procedures Act for Utah Counties (the Act). The basis of accounting applied to each fund budget is the same basis as the related fund's financial statements. In accordance with the Act, all appropriations lapse at the end of the budget year. Accordingly, no encumbrances are recorded. At its option, the County may permit its expenditure accounts to remain open for a period of 30 days after the close of its fiscal year for the payment of approved invoices for goods received or services rendered prior to the close of the fiscal year.

Annual budgets are prepared and adopted in accordance with Utah State law by the County Commission on or before December 31 for the following fiscal year, beginning January 1. Budgets may be increased by resolution of the County Commission at any time during the year, provided a public hearing has been held regarding any proposed increase. Budgets are adopted at sub-department levels. However, budget amendments are required only when excess expenditures occur at the departmental level. The County prepares a budget for each fund including the operation of the enterprise funds.

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (CONTINUED)

Under Utah Code, the County's budget establishes maximum legal authorization for expenditures during the fiscal year. Expenditures are not to exceed the budgeted amounts, including revisions, except as allowed by the Code for certain events.

While the County is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual presented for the general fund and the special revenue fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

See notes to the Required Supplementary information for departments in the general fund, or other funds in total that exceeded budgeted appropriations.

NOTE 3. DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS

The following notes present detail information to support the amounts reported in the basic financial statements for its various assets, liabilities, equity, revenues, and expenditures/expenses.

3.A. CASH AND INVESTMENTS

Deposits – Custodial Credit Risk:

Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County does not have a policy for custodial credit risk. As of December 31, 2024, The County's custodial credit risks for deposits were as follows:

		Bank Balance December 31, 2024	
		Primary Government	Component Unit
Depository Accounts	Custodial Credit Risk		
	Insured	\$ 500,000	\$ 1,000,000
	Uninsured and uncollateralized	22,402,726	329,232
Total Depository Accounts		<u>\$ 22,902,726</u>	<u>\$ 1,329,232</u>

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 3. DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS (CONTINUED)

Investments

As of December 31, 2024 the government had the following investments and maturities:

		Investment Maturity in Years			
		Less			More
Primary Government:	Fair Value	Than 1	1-5	6-10	Than 10
Investments in Public					
Treasurers' Investment Fund	\$ 27,209,470	\$ 27,209,470	\$ -	\$ -	\$ -
Raymond James & Associates	15,479,389	15,479,389	-	-	-
Total Fair Value -					
Primary Government	<u>\$ 42,688,859</u>	<u>\$ 42,688,859</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Component Unit:					
Investments in Public					
Treasurers' Investment Fund	\$ 48,697,522	\$ 48,697,522	\$ -	\$ -	\$ -
Other	1,190,664	1,190,664	-	-	-
Total Fair Value -					
Component Unit	<u>\$ 49,888,186</u>	<u>\$ 49,888,186</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

Interest Rate Risk – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The County's policy for managing its exposure to fair value loss arising from increasing interest rates is to comply with the State's Money Management Act. Section 51-7-11 of the Act requires that the remaining term to maturity of investments may not exceed the period of availability of the funds to be invested.

Credit Risk – The County follows the requirements of the Utah Money Management act (Section 61, chapter 7 of the Utah Code) in handling its depository and investing transactions. County funds are deposited in qualified depositories as defined by the Act. The Act also authorizes the County to invest in the Utah Public Treasurers' Investment Fund (UPTIF), trade commercial paper, bankers' acceptances, repurchase agreements, corporate bonds, restricted mutual funds, and obligation of government entities within the State of Utah. The UPTIF is invested in accordance with the Act. The State Money Management Council provides regulatory oversight for the UPTIF. The degree of risk of the UPTIF depends upon the underlying portfolio. The act and Council rules govern the financial reporting requirements of qualified depositories in which public funds may be deposited and prescribe the conditions under which the designation of a depository shall remain in effect. If a qualified depository should become ineligible to hold public funds, public treasurers are notified immediately. The County considers the actions of the Council to be necessary and sufficient for adequate protection of its investments. The County has no investment policy that would further limit its investment choices. The UPTIF is unrated.

Investments are measured at fair value on a recurring basis. *Recurring* fair value measurements are those that Governmental Accounting Standards Board (GASB) Statements require or permit in the statement of net position at the end of each reporting period. Fair value measurements are categorized based on the valuation inputs used to measure an asset's fair value. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments' fair value measurements are as follows at December 31, 2024:

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 3. DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS (CONTINUED)

Investments	Fair Value	Level 1 Inputs	Level 2 Inputs
Primary Government			
Debt Securities			
Utah Public Treasurer's Investment Fund	\$ 27,209,470	\$ -	\$ 27,209,470
Marketable CDs	236,446	-	236,446
Corporate bonds	3,152,556	3,152,556	-
Government agency securities	6,214,557	6,214,557	-
U.S obligations	2,756,442	2,756,442	-
Corp floating rate	250,990	250,990	-
International Bonds	2,868,398	2,868,398	-
Total Debt Securities:	<u>\$ 42,688,859</u>	<u>\$ 15,242,943</u>	<u>\$ 27,445,916</u>

The deposits and investments described above are included on the Statement of Net Assets as per the following reconciliation:

Reconciliation to Government-wide Statement of Net Assets:

Deposits	\$ 11,249,656
Investments	42,688,859
Cash on hand	1,265
Total	<u><u>\$ 53,939,780</u></u>
Cash and Cash Equivalents	\$ 14,375,010
Restricted Cash and Cash Equivalents	32,513,266
Fiduciary Restricted Cash	7,051,020
Total	<u><u>\$ 53,939,296</u></u>

3.B. RESTRICTED ASSETS

The amounts reported as restricted assets are for roads and capital outlay in governmental funds and closure and post closure costs of the landfill, and emergency medical services in proprietary funds.

The restricted assets as of December 31, 2024, are as follows:

Cash-Including Time Deposits

Type of Restricted Asset	December 31, 2024
Governmental	
Roads and Capital Outlay	\$ 24,028,194
Emergency	7,586,311
Proprietary	
Landfill Closure Costs	898,761
Total	<u><u>\$ 32,513,266</u></u>

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 3. DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS (CONTINUED)

3.C. TAXES RECEIVABLE – GENERAL FUND

San Juan County assesses and collects taxes for the taxing units of the County. The County then remits such monies to the taxing units according to the tax rates set by each taxing unit. The amounts held by the Treasurer at the year-end were considered collected by the County Funds and are shown as cash in the County accounts.

3.D. NOTES RECEIVABLE AND ACCURED LIABILITIES

San Juan School District – Long-term Receivables:

Pursuant to an agreement in 2009, the County is assisting the San Juan School District in paying for expenditures related to recreational improvements at local facilities. The improvements were approved and based on a federal grant awarded to the school district. The grant requires that the expenditures be submitted for reimbursement of the grant monies. The school district does not have the ability to pay for the expenditures up front and then submit the expenditures to receive the grant proceeds. The County has agreed to pay for the expenditures and the school district in return will pay back the County with the proceeds from the grant. Expenditures paid for by the County to date were \$500,000, which will be repaid by the school district.

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 3. DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS (CONTINUED)

3.E. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2024, was as follows:

	Beginning Balance	Additions	Disposals/ Transfers	Ending Balance
Governmental Activities:				
Capital Assets Not Being Depreciated:				
Construction in progress	\$ 2,236,740	\$ 2,514,027	\$ (15,380)	\$ 4,735,387
Land	1,632,316	-	-	1,632,316
Infrastructure	55,881,009	2,668,918	-	58,549,927
Total Assets Not Being Depreciated	<u>59,750,065</u>	<u>5,182,945</u>	<u>(15,380)</u>	<u>64,917,630</u>
Capital Assets Being Depreciated				
Buildings and improvements	19,726,246	-	-	19,726,246
Autos and trucks	4,665,785	2,368,521	(440,999)	6,593,307
Heavy equipment	12,643,965	380,064	(1,459,728)	11,564,301
Light equipment	2,806,121	260,909	(67,320)	2,999,710
Total Assets Being Depreciated	<u>39,842,117</u>	<u>3,009,494</u>	<u>(1,968,047)</u>	<u>40,883,564</u>
Less Accumulated Depreciation for				
Buildings and improvements	8,648,717	538,520	-	9,187,237
Autos and trucks	3,662,403	489,011	(427,828)	3,723,586
Heavy equipment	9,501,841	321,852	(1,191,667)	8,632,026
Light equipment	2,306,623	78,830	(67,320)	2,318,133
Total Accumulated Depreciation	<u>24,119,584</u>	<u>1,428,213</u>	<u>(1,686,815)</u>	<u>23,860,982</u>
Total Capital Assets				
Being Depreciated, Net	<u>15,722,533</u>	<u>1,581,281</u>	<u>(281,232)</u>	<u>17,022,582</u>
Governmental Activities				
Capital Assets, Net	<u>\$ 75,472,598</u>	<u>\$ 6,764,226</u>	<u>\$ (296,612)</u>	<u>\$ 81,940,212</u>
Business-Type Activities:				
Capital Assets Not Being Depreciated				
Land	\$ 25,000	\$ -	\$ -	\$ 25,000
Total Assets Not Being Depreciated	<u>25,000</u>	<u>-</u>	<u>-</u>	<u>25,000</u>
Capital Assets Being Depreciated				
Buildings and improvements	560,333	285,460	-	845,793
Machinery and equipment	3,045,810	26,615	(16,000)	3,056,425
Right to Use Asset	587,500	83,864	-	671,364
Total Capital Assets Being Depreciated	<u>4,193,643</u>	<u>395,939</u>	<u>(16,000)</u>	<u>4,573,582</u>
Less Accumulated Depreciation for				
Buildings	457,349	18,299	-	475,648
Machinery and equipment	2,253,140	101,877	16,000	2,339,017
Less accumulated amortization for				
Right to Use Asset	29,048	51,792	-	80,840
Total Accumulated Depreciation	<u>2,739,537</u>	<u>171,968</u>	<u>16,000</u>	<u>2,895,505</u>
Total Capital Assets				
Being Depreciated, Net	<u>1,454,106</u>	<u>223,971</u>	<u>(32,000)</u>	<u>1,678,077</u>
Business-Type Activities				
Capital Assets, Net	<u>\$ 1,479,106</u>	<u>\$ 223,971</u>	<u>\$ (32,000)</u>	<u>\$ 1,703,077</u>

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 3. DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS (CONTINUED)

Depreciation expense was charged to governmental activities as follows:

	Depreciation
General government	\$ 597,881
Public Safety	132,843
Health	210,454
Highways and Improvements	454,178
Parks & Recreation	32,857
Total	<u>\$ 1,428,213</u>

3.F. ACCOUNTS PAYABLE

Payables in the general fund, non-major governmental funds and the enterprise funds are composed of short term payables to vendors.

3.G. LONG-TERM DEBT

The reporting entity's long-term debt is segregated between the amounts to be repaid from governmental activities and amounts to be repaid from business-type activities.

Governmental Activities:

As of December 31, 2024, the governmental long-term debt of the financial reporting entity consisted of the following:

Utah Lease Rev Bonds 2016	\$ 1,207,000
Lease Rev Bond Series 2018	487,000
Lease Rev Bond Series 2019	293,481
Accrued Compensated Absences	<u>1,659,099</u>
Total Governmental Long-Term Debt	<u>\$ 3,646,580</u>

During 2016 the County issued a loan with CIB in the amount of \$1,500,000. The loan was issued for 30 years at 1.5% interest. This was used in conjunction with grant funding to construct the new Health Service Facility.

During 2018 the County issued Tax Lease Revenue bonds in the amount of \$571,000. The bonds were issued at 1% interest and mature June 1, 2049, These funds were used to build a new Senior Center in Blanding

During 2019 the County issued Tax Lease Revenue bonds in the amount of \$350,000. The bonds were issued at 2% interest and mature December 1, 2048 These funds were used to purchase a house as a day treatment facility for San Juan Counseling.

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 3. DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS (CONTINUED)

Changes in Long-term Debt

The following is a summary of changes in long-term debt for the year ended December 31, 2024:

Type of Debt	Balance Jan 1, 2024	Additions	Reductions	Balance Dec 31, 2024
Governmental Activities				
Bonds				
Lease Rev Bond Series 2016	\$ 1,251,000	-	\$ 44,000	\$ 1,207,000
Lease Rev Bond Series 2018	504,000	-	17,000	487,000
Lease Rev Bond Series 2019	302,481	-	9,000	293,481
Other long-term debt				
Accrued Compensated Absences	1,553,971	105,128	-	1,659,099
Total Governmental Long-Term Debt	<u>\$ 3,611,452</u>	<u>\$ 105,128</u>	<u>\$ 70,000</u>	<u>\$ 3,646,580</u>
Business-type				
Bonds				
Solid waste water revenue bonds	\$ 65,000	\$ -	\$ 32,000	\$ 33,000
Direct borrowings				
Lease Liabilities - Landfill	521,305	90,533	81,598	530,240
Other long-term debt				
Accrued Compensated Absences	81,378	-	11,930	69,448
Total Business-type Long-Term Debt	<u>\$ 667,683</u>	<u>\$ 90,533</u>	<u>\$ 125,528</u>	<u>\$ 632,688</u>

All of the County's bonds and direct borrowings are collateralized by their respective revenues, real property, or other depreciable property and equipment.

Annual Debt Service Requirements – Revenue Bonds

The annual debt service requirements to maturity, including principal and interest, for long-term debt as of December 31, 2024, are as follows:

Year Ending December 31,	Governmental Activities			Business-type Activities		
	Principal	Interest	Total	Principal	Interest	Total
2025	\$ 70,000	\$ 30,425	\$ 100,425	\$ 33,000	\$ 825	\$ 33,825
2026	71,000	29,370	100,370	-	-	-
2027	74,000	28,300	102,300	-	-	-
2028	74,000	27,180	101,180	-	-	-
2029	75,000	26,060	101,060	-	-	-
2030-2034	393,000	112,905	505,905	-	-	-
2035-2039	423,000	81,965	504,965	-	-	-
2040-2044	458,000	48,395	506,395	-	-	-
2045-2049	349,481	12,735	362,216	-	-	-
	<u>\$ 1,987,481</u>	<u>\$ 397,335</u>	<u>\$ 2,384,816</u>	<u>\$ 33,000</u>	<u>\$ 825</u>	<u>\$ 33,825</u>

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 3. DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS (CONTINUED)

Leases

The lease liability is the present value of future payments expected to be made over the course of the lease, and the right-of-use asset is measured as the initial amount of lease liability. GASB 87 was required to be implemented in fiscal 2022.

In 2023 San Juan County entered into a lease agreement with Wheeler Machinery Co. to lease a Caterpillar 980 Medium Wheel Loader. The County recorded a lease liability along with a right-of-use asset in the amount of \$587,500 with a FV of \$587,500. The right of use asset is being amortized on a straight-line basis over the 7 year life of the lease. As of December 31, 2024, the remaining lease liability and right of-use assets were \$451,683 and \$519,285 respectively.

In 2024 San Juan County entered into a lease for a Ford F350 Medium Wheel Loader. The County recorded a lease liability along with a right-of-use asset in the amount of \$83,864. The right of use asset is being amortized on a straight-line basis over the 7 year life of the lease. As of December 31, 2024, the remaining lease liability and right of-use assets were \$78,557 and \$71,239 respectively.

Annual Debt Service Requirements – Leases

Year Ending December 31,	Business-type Activities		
	Principal	Interest	Total
2025	\$ 85,196	\$ 23,351	\$ 96,567
2026	88,981	19,566	96,566
2027	92,962	15,585	96,566
2028	97,149	11,399	96,566
2029	165,952	6,996	96,567
	<u>\$ 530,240</u>	<u>\$ 76,897</u>	<u>\$ 482,832</u>

Governmental and Business-type Activities – Compensated Absences Payable:

Compensated absences represent accrued vacation and sick pay which is vested and would be paid upon termination or retirement of County employees. Since this accrued liability is not expected to be liquidated with expendable available financial resources, the liability is not reported in the governmental funds. However, it is reported on the Statement of Net Position and the change in the balance over/under the prior year is reported as additional expense on the Statement of Activities.

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 3. DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS (CONTINUED)

3.H. INTERFUND TRANSACTIONS AND BALANCES

Operating Transfers

	<u>Transfers in</u>	<u>Transfers out</u>
General Fund	\$ 940,564	\$ 871,506
Class "B" Roads Fund	-	305,380
General Tax Stability Trust Fund	-	860,224
Buildings Grounds Equipment		
Capital Improvement	225,040	-
Local Building Authority	30,144	-
Library	23,229	-
Health	163,610	15,725
Tort Liability	303,387	-
EMS	366,861	-
Grand Total	<u>\$ 2,052,835</u>	<u>\$ 2,052,835</u>

Transfers are used to (a) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and to (b) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Due to due from other funds:

	<u>Due To</u>	<u>Due From</u>
General Fund	\$ -	\$ 1,464,557
Health Fund	146,162	-
EMS Fund	906,519	-
Tort Liability Fund	411,876	-
Total	<u>\$ 1,464,557</u>	<u>\$ 1,464,557</u>

3.I. FUND EQUITY

Restricted Fund Equity

Class "B" Special Revenue Fund balance is restricted for use on Class "B" roads.

Landfill proprietary fund equity in the amount of \$98,761 is reserved to provide financial assurances for estimated closure and post closure costs of the landfill.

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 3. DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS (CONTINUED)

Restricted Fund Equity

	Governmental Activities	Business-Type Activities	Totals
Capital Projects Funds:			
Capital Outlay	\$ 1,089,319	\$ -	\$ 1,089,319
Capital Outlay - Roads	4,651,261	-	4,651,261
Local Building Authority	28,555	-	28,555
Special Revenue Fund:			
Class "B" Road Funds	18,259,059	-	18,259,059
Permanent Fund:			
Tax Stability Trust	7,586,311	-	7,586,311
Enterprise Fund:			
Closure & Post Closure Liabilities	-	898,761	898,761
Total Restricted Net Position	<u>\$ 31,614,505</u>	<u>\$ 898,761</u>	<u>\$ 32,513,266</u>

NOTE 4. OTHER NOTES

4A. EMPLOYEE PENSION AND OTHER BENEFIT PLANS

This information is for the primary government only. For detailed information on the applicable component units see their issued financial statements.

General Information about the Pension Plan

Plan Description: Eligible plan participants are provided with pensions through the Utah Retirement Systems. The Utah Retirement Systems are comprised of the following pension trust funds:

- **Public Employees Noncontributory Retirement System** (Noncontributory System); is a multiple employer, cost sharing, public employee retirement system.
- **Public Safety Retirement System** (Public Safety System) is a cost sharing, multiple employer public employee retirement system.
- **Tier 2 Public Employees Contributory Retirement System** (Tier 2 Public Employees System); is a multiple employer cost sharing public employee retirement system;
- **Tier 2 Public Safety and Firefighter Contributory Retirement System** (Tier 2 Public Safety and Firefighters System) is a multiple employer, cost sharing, public employee retirement system.

The Tier 2 public Employees System became effective July 1, 2011. All eligible employees beginning on or after July 1, 2011, who have no previous service credit with any of the Utah Retirement Systems, are members of the Tier 2 Retirement System.

The Utah Retirement Systems (Systems) are established and governed by the respective sections of Title 49 of the Utah Code Annotated 1953, as amended. The System's defined benefit plans are amended statutorily by the State Legislature. The Utah State Retirement Office Act in Title 49 provides for the administration of the Systems under the direction of the Board, whose members are appointed by the Governor. The Systems are fiduciary funds defined as pension (and other employee benefit) trust funds. URS is a component unit of the State of Utah. Title 49 of the Utah Code grants the authority to establish and amend the benefit terms.

URS issues a publicly available report that can be obtained by writing Utah Retirement Systems, 560 E. 200 S, Salt Lake City, Utah 84102 or visiting the website www.urs.gov

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

Benefits provided: URS provides retirement, disability, and death benefits. Retirement benefits are as follows:

NOTE 4. OTHER NOTES (CONTINUED)

Summary of Benefits by System

System	Final Average Salary	Years of service required and/or age eligible for benefit	Benefit percent per year of service	COLA**
Noncontributory System	Highest 3 years	30 years any age 25 years any age* 20 years age 60* 10 years age 62* 4 years age 65	2.0% per year all years	Up to 4%
Public Safety System	Highest 3 years	20 years any age 10 years age 60 4 years age 65	2.5% per year up to 20 years 2.0% per year over 20 years	Up to 2.5% to 4% depending on the employer
Tier 2 Public Employees System	Highest 5 years	35 years any age 20 years any age 60* 10 years age 62* 4 years age 65	1.50% per year all years	Up to 2.5%
Tier 2 Public Safety and Firefighter System	Highest 5 years	25 years any age 20 years any age 60* 10 years age 62* 4 years age 65	1.5% per year to June 30, 2020 2.00% per year July 1, 2020 to present	Up to 2.5%

* with actuarial reductions

** all post-retirement cost-of-living adjustments are non-compounding and are based on the original benefit except for Judges, which is a compounding benefit. The cost-of-living adjustments are also limited to the actual Consumer Price Index (CPI) increase for the year, although unused CPI increases not met may be carried forward to subsequent years.

Contributions: As a condition of participation in the Systems, employers and/or employees are required to contribute certain percentages of salary and wages as authorized by statute and specified by the URS Board. Contributions are actuarially determined as an amount that, when combined with employee contributions (where applicable) is expected to finance the costs of benefits earned by employees during the year, with and additional amount to finance any unfunded actuarial accrued liability.

Contribution rates as of December 31, 2024, are as follows:

	Tier 1 - DB System			Tier 2 - DB Hybrid System			Tier 2 - 401(k) Option				
	Employee	Employer	ER 401(k)	Tier 2 Fund	Employee	Employer	401(k)	Tier 2 Fund	Employee	Employer	ER 401(k)
Contributory System											
11 Local Government	6.00	12.96	-	111	0.70	16.95	-	211	-	6.95	10.00
Noncontributory System											
15 Local Government	-	16.97	-	111	0.70	15.19	-	211	-	5.19	10.00
Public Safety System											
23 Other Div A 2.5% COLA	12.29	22.79	-	122	4.73	25.35	-	222	-	11.35	14.00
Noncontributory											
43 Other Div A 2.5% COLA	-	35.21	-	122	4.73	25.33	-	222	-	11.33	14.00

***Tier 2 rates include a statutory required contribution to finance the unfunded actuarial accrued liability of the Tier 1 Plans.

For fiscal year ended December 31, 2024, the employer contributions to the systems were as follows;

System	Employer Contributions	Employee Contributions
Noncontributory System	\$ 575,454	\$ -
Public Safety System	362,901	28,475
Tier 2 Public Employees System	410,923	8,389
Tier 2 Public Safety and Firefighter	256,056	37,373
Tier 2 DC Only System	18,490	-
Tier 2 DC Public Safety and Firefighter System	31,376	-
Total	\$ 1,655,200	\$ 74,237

Contributions reported are the URS Board approved required contributions by System. Contributions in the Tier 2 Systems are used to finance the unfunded liabilities in the Tier 1 Systems.

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 4. OTHER NOTES (CONTINUED)

Combined Pension Assets, Liabilities, Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2024, we reported a net pension asset of \$0 and a net pension liability of \$1,490,134.

	(Measurement Date): December 31, 2023				
	Net Pension Asset	Net Pension Liability	Proportionate Share	Proportionate Share December 31, 2022	Change (Decrease)
Noncontributory System	\$ -	\$ 559,510	0.3266739%	0.3274789%	(0.0008050)%
Contributory System	-	-	- %	- %	- %
Public Safety System	-	825,084	0.6380791%	0.6646915%	(0.0266124)%
Firefighter System	-	-	- %	- %	- %
Judges Retirement System	-	-	- %	- %	- %
Governors & Legislators Plan	-	-	- %	- %	- %
Tier 2 Public Employees System	-	85,442	0.0784671%	0.0760994%	0.0023677 %
Tier 2 Public Safety and Fire Fighter System	-	20,098	0.2409091%	0.3027796%	(0.0618705)%
Total Net Pension Asset / Liability	<u>\$ -</u>	<u>\$ 1,490,134</u>			

The net pension asset and liability was measured as of December 31, 2023, and the total pension liability used to calculate the net pension asset and liability was determined by an actuarial valuation as of January 1, 2023 and rolled-forward using generally accepted actuarial procedures. The proportion of the net pension asset and liability is equal to the ratio of the employer's actual contributions to the Systems during the plan year over the total of all employer contributions to the System during the plan year.

For the year ended December 31, 2024. We recognized pension expense of \$1,363,333.

At December 31, 2024, we reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 890,494	\$ 9,176
Changes in assumptions	519,070	2,028
Net difference between projected and actual earnings on pension plan investments	462,845	-
Changes in proportion and differences between contributions and proportionate share of contributions	92,767	23,998
Contributions subsequent to the measurement date	1,655,199	-
Total	<u>\$ 3,620,375</u>	<u>\$ 35,202</u>

\$1,655,199 reported as deferred outflows of resources related to pension results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2024.

These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

San Juan County**Notes to the Basic Financial Statements**

As of and For the Year Ended December 31, 2024

NOTE 4. OTHER NOTES (CONTINUED)

<u>Year Ended December 31,</u>	<u>Net Deferred Outflows (inflows) of Resources</u>
2024	\$ 626,908
2025	408,182
2026	884,640
2027	(165,526)
2028	26,345
Thereafter	149,426

Noncontributory System Pension Expense, and Deferred Outflows of Resources and Inflows of Resources

For the year ended December 31, 2024, we recognized pension expense of \$521,609.

At December 31, 2024, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 591,879	\$ -
Changes in assumptions	253,653	-
Net difference between projected and actual earnings on pension plan investments	274,879	-
Changes in proportion and differences between contributions and proportionate share of contributions	814	13,180
Contributions subsequent to the measurement date	575,454	-
Total	<u>\$ 1,696,679</u>	<u>\$ 13,180</u>

\$575,454 reported as deferred outflows of resources related to pension results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2023.

These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ended December 31,</u>	<u>Deferred Outflows (inflows) of Resources</u>
2024	\$ 360,902
2025	345,802
2026	516,792
2027	(115,450)
2028	-
Thereafter	-

Public Safety System Pension Expense, and Deferred Outflows of and Inflows of Resources

For the year ended December 31, 2024, we recognized pension expense of \$493,889.

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 4. OTHER NOTES (CONTINUED)

At December 31, 2024, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 192,810	\$ -
Changes in assumptions	97,229	-
Net difference between projected and actual earnings on pension plan investments	158,383	-
Changes in proportion and differences between contributions and proportionate share of contributions	61,081	406
Contributions subsequent to the measurement date	362,901	-
Total	<u>\$ 872,404</u>	<u>\$ 406</u>

\$362,901 reported as deferred outflows of resources related to pension results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2023.

These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended December 31,	Deferred Outflows (inflows) of Resources
2024	\$ 240,891
2025	27,765
2026	309,340
2027	(68,900)
2028	-
Thereafter	-

Tier 2 Public Employees System Pension Expense, and Deferred Outflows and Inflows of Resources

For the year ended December 31, 2024, we recognized pension expense of \$230,505.

At December 31, 2024, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

San Juan County**Notes to the Basic Financial Statements**

As of and For the Year Ended December 31, 2024

NOTE 4. OTHER NOTES (CONTINUED)

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 56,590	\$ 2,893
Changes in assumptions	101,131	140
Net difference between projected and actual earnings on pension plan investments	19,951	-
Changes in proportion and differences between contributions and proportionate share of contributions	21,197	4,356
Contributions subsequent to the measurement date	429,412	-
Total	<u>\$ 628,281</u>	<u>\$ 7,389</u>

\$429,412 reported as deferred outflows of resources related to pension results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2023.

These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended December 31,	Deferred Outflows (inflows) of Resources
2024	\$ 16,416
2025	23,453
2026	40,445
2027	13,011
2028	17,818
Thereafter	80,336

Tier 2 Public Safety and Firefighter Pension Expense, and Deferred Outflows and Inflows of Resources

For the year ended December 31, 2024, we recognized pension expense of \$117,330.

At December 31, 2024, we reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 49,215	\$ 6,283
Changes in assumptions	67,058	1,888
Net difference between projected and actual earnings on pension plan investments	9,631	-
Changes in proportion and differences between contributions and proportionate share of contributions	9,676	6,056
Contributions subsequent to the measurement date	287,433	-
Total	<u>\$ 423,013</u>	<u>\$ 14,227</u>

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 4. OTHER NOTES (CONTINUED)

\$287,433 reported as deferred outflows of resources related to pension results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2023.

These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ended December 31,</u>	<u>Deferred Outflows</u> <u>(inflows) of Resources</u>
2024	\$ 8,699
2025	11,162
2026	18,063
2027	5,812
2028	8,526
Thereafter	69,090

The total pension liability in the December 31, 2023, actuarial valuation was determined using the following actuarial assumptions, applied to all period included in the measurement:

Inflation	2.50 percent
Salary increases	3.25-9.25 percent, average, including inflation
Investment rate of return	6.85 percent, net of pension plan investment expense including inflation

Mortality rates were adopted from an actuarial experience study dated January 1, 2020. The retired mortality tables are developed using URS retiree experience and are based upon gender, occupation, and age as appropriate with projected improvement using 80% of the ultimate rates from the MP-2019 improvement assumption using a base year of 2020. The mortality assumption for active members is the PUB-2010 Employees Mortality Table for public employees, teachers, and public safety members, respectively.

The actuarial assumptions used in the January 1, 2023, valuation were based on an experience study of the demographic assumptions as of January 1, 2020, and a review of economic assumptions as of January 1, 2021.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 4. OTHER NOTES (CONTINUED)

Asset Class	Expected Return Arithmetic Basis		
	Target Asset Allocation	Real Return Arithmetic Basis	Long-Term expected portfolio real rate of return
Equity securities	35%	6.87 %	2.40 %
Debt securities	20%	1.54 %	0.31 %
Real assets	18%	5.43 %	0.98 %
Private equity	12%	9.80 %	1.18 %
Absolute return	15%	3.86 %	0.58 %
Cash and cash equivalents	0%	0.24 %	0.00 %
Totals	100%		5.45%
		Inflation	2.50%
		Expected arithmetic nominal return	7.95%

The 6.85% assumed investment rate of return is comprised of an inflation rate of 2.50%, a real return of 4.35% that is net of investment expense.

Discount rate: The discount rate used to measure the total pension liability was 6.85 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate, and that contributions from all participating employers will be made at contractually required rates that are actuarially determined and certified by the URS Board. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of the current, active, and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments, to determine the total pension liability. The discount rate does not use the Municipal Bond Index Rate. The discount rate was reduced from 6.95% to 6.85% from the prior measurement date.

Sensitivity of the proportionate share of the net pension asset and liability to changes in the discount rate: The following presents the proportionate share of the net pension liability calculated using the discount rate of 6.85 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.85 percent) or 1-percentage-point higher (7.85 percent) than the current rate:

System	1% Decrease	Discount Rate	1% Increase
	5.85	6.85	7.85
Noncontributory System	\$ 4,386,990	\$ 845,286	\$ (2,120,651)
Public Safety System	3,471,864	1,106,490	(821,143)
Tier 2 Public Employees System	607,051	176,681	(157,071)
Tier 2 Public Safety and Firefighter	296,541	92,036	(71,573)
Total	\$ 8,762,446	\$ 2,220,493	\$ (3,170,438)

Pension plan fiduciary net position: Detailed information about the pension plan's fiduciary net position is available in the separately issued URS financial report.

Defined Contribution Savings Plans

The Defined Contribution Savings Plans are administered by the Utah Retirement Systems Board and are generally supplemental plans to the basic retirement benefits of the Retirement Systems, but may also be used as a primary retirement plan. These plans are voluntary tax-advantaged retirement savings programs authorized under sections 401(k), 457(b) and 408 of the Internal Revenue code. Detailed information regarding plan provisions is available in the separately issued URS financial report.

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 4. OTHER NOTES (CONTINUED)

San Juan County participates in the following Defined Contribution Savings Plans with Utah Retirement Systems:

- 401(k) Plan
- 457(b) Plan
- Roth IRA Plan
- Traditional IRA Plan

Employee and employer contributions to the Utah Retirement Defined Contribution Savings Plans for fiscal year ended December 31, were as follows:

	2024	2023	2022
401(k) Plan			
Employer Contributions	\$ 178,644	\$ 76,195	\$ 65,211
Employee Contributions	\$ 83,489	\$ 93,852	\$ 81,600
457 Plan			
Employer Contributions	\$ -	\$ -	\$ -
Employee Contributions	\$ 6,401	\$ 8,658	\$ 7,424
Roth IRA Plan			
Employer Contributions	N/A	N/A	N/A
Employee Contributions	\$ 25,190	\$ 15,935	\$ 14,902
Traditional IRA			
Employer Contributions	N/A	N/A	N/A
Employee Contributions	\$ 1,150	\$ 1,350	\$ 1,950

4.B. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County participates in the Utah Counties Indemnity Pool, a self-funded risk financing pool. Through the Pool, the County maintains general liability, errors and omissions, newly acquired property, builders risk, unscheduled locations, and crime. The Pool is reinsured through commercial companies for the following coverage:

Property Coverage	\$500,250,000	per Occurrence
General Liability	5,000,000	per Occurrence
	5,000,000	Annual Aggregate
Public Officials Errors and Omissions Liability	2,750,000	Per Occurrence
	2,750,000	Annual Aggregate
Employee Benefits	5,000,000	per Occurrence
	5,000,000	Annual Aggregate
Auto Liability	5,000,000	per Occurrence

The Pool does not provide coverage for all risks and hazards; however, the County has obtained coverage for employee accidental death and dismemberment, workers compensation, airport liability and surety bond coverage through commercial carriers.

In 1999 the County provided medical, health, dental and vision coverage through an agreement with CIGNA, using a partially self-funded plan with a loss of \$100,000 per claim and a total maximum aggregate claims liability of specific stop loss.

Claims have not exceeded coverage in any of the last 3 calendar years.

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 4. OTHER NOTES (CONTINUED)

4.C. COMMITMENTS AND CONTINGENCIES

Solid Waste Landfill Closure and Post-closure Care Costs

Class I Landfill

State and Federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and post closure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closures and post closure care costs as an expense in the Landfill Enterprise Fund each period based on landfill capacity used as of each balance sheet date. The \$111,640 reported as landfill closure and post closure care liability at December 31, 2024 represents the cumulative amount reported to date based on the percentage used of the estimated capacity of the landfill. The capacity full is currently estimated at 22%. The County will recognize the remaining estimated cost of the closure and post closure care of \$393,329 as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and post closure care in 2024. The County expects to close the landfill in the year 2055. The estimated closure date was changed in 2005 from 2046. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

The County is required by State and Federal laws and regulations to make annual contributions to a trust to finance closure and post closure care. The County is in compliance with these requirements, and at December 31, 2024 investments of \$853,823 are held for these purposes. These are reported as restricted assets on the balance sheet. The County expects that future inflation costs will be paid from interest earnings on these annual contributions. However, if interest earnings are inadequate or additional post closure care requirements are determined (due to changes in technology or applicable laws or regulations, for example), these costs may need to be covered by charges to future landfill users or from future tax revenue

Class IV Landfill

State and Federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste. The final closure of this Class IV Landfill shall consist of leveling waste to the extent practicable, covering with a minimum of two feet of earthen material, and seeding with grass according to the closure plan contained in the permit applications. San Juan County shall also meet the requirements of UAC R315-309 by recording with the San Juan County Recorder, as part of the record of title, that the property was used as landfill. Although closure and post closure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and post closure care costs as expenditure in the General Fund each period based on landfill capacity used as of each balance sheet date. The \$5,370 reported as landfill closure and post closure care liability for the Class IV Landfill at December 31, 2024, represents the cumulative amount reported to date based on the use of less than 26% of the estimated capacity of the landfill. The County will recognize the remaining estimated cost of closure and post closure care of \$15,586 as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and post closure care in 2024, The County expects to close the landfill in the year 2055. Actual costs may be higher due to inflation or changes in regulations.

The County is required by State and Federal laws and regulations to make annual contributions to a trust to finance closure and post closure care. The County is in compliance with these requirements, and, at December 31, 2024, investments of \$44,938 are held for these purposes. These are reported as restricted assets on the balance sheet. The County expects that inflation costs will be paid from interest earnings on these annual contributions. However, if interest is inadequate or additional post closure care requirements are determined (due to changes in

San Juan County

Notes to the Basic Financial Statements

As of and For the Year Ended December 31, 2024

NOTE 4. OTHER NOTES (CONTINUED)

technology or applicable laws or regulations, for example), these costs may need to be covered by charges to future Landfill users or from future tax revenue.

4.D. ECONOMIC DEPENDENCY

The County receives over 50% of its property tax revenue from State assessed property tax from oil and gas properties.

4.E. SUBSEQUENT EVENTS

Management has evaluated events and transactions which occurred through the date of the audit report, which is the date the financial statements were available to be issued.

4.F. ROUNDING CONVENTION

A rounding convention to the nearest whole dollar has been applied throughout this report, therefore the precision displayed in any monetary amount is plus or minus \$1. These financial statements are computer generated and the rounding convention is applied to each amount displayed in a column, whether detail item or total. As a result, without manually balancing each column, the sum of displayed amounts in a column may not equal the total displayed in that column or separate schedules. The maximum difference between any displayed number or total and its actual value will not be more than \$1.

REQUIRED SUPPLEMENTARY INFORMATION
(unaudited)

San Juan County
Information About Infrastructure Assets Reported
Using the Modified Approach
(Condition Rating of County's Road System)
For the Year Ended December 31, 2024

As allowed by GASB Statement No.34, Basic Financial Statements-and Management's Discussion and Analysis for State and Local Governments, the county has adopted an alternative method for reporting costs associated with certain infrastructure assets. Under this alternative method, referred to as the "modified approach," infrastructure assets are not depreciated, and maintenance and preservation costs are expensed. The County capitalizes costs related to new construction, major replacements, and improvements that increase the capacity and/or efficiency of infrastructure assets reported under the modified approach.

In order to utilize the modified approach, the County is required to:

- ◆ Maintain an asset management system that includes an up-to-date inventory of eligible infrastructure assets.
- ◆ Perform and document replicable condition assessments of the eligible infrastructure assets and summarize the results using a measurement scale.
- ◆ Estimate each year the annual amount to maintain and preserve the eligible infrastructure assets at the condition level established and disclosed by the County.
- ◆ Document that the infrastructure assets are being preserved approximately at, or above the condition level established by the County.

ROADS

San Juan County applies the modified approach to all roads owned and/or maintained by the County. The goal of the County in conjunction with adopting the modified approach is to develop and provide a cost effective maintenance program that preserves the County's investment in it's road network and enhances public transportation and safety.

Condition Assessments

Roads are categorized as natural rock, gravel and oil surface. Formal condition assessments are not done on natural and rock surface roads. These roads are maintained on an as-needed basis, for example, when a road is washed out. Formal condition assessments are performed on all gravel and oil surface roads each year. The process and purpose of these condition assessments are described briefly below.

Gravel Surface Roads: The condition assessments of gravel roads are based on gravel thickness and surface smoothness. Roads are rated as excellent, good and fair. A fair rating indicates gravel thickness of less than 1" excessive surface deterioration. Roads rated in fair condition require maintenance. It is the County's policy maintain at least 60% of its gravel surface roads miles in good or excellent condition.

San Juan County

Information About Infrastructure Assets Reported

Using the Modified Approach

(Condition Rating of County's Road System)

For the Year Ended December 31, 2024

Oil Surface Roads: The condition assessments of oil surface roads are based on the following criteria: potholes, cracking, rutting, shoulder condition, surface smoothness and base condition. Roads are rated as excellent, good, fair and poor. It is the County's policy to maintain at least 60% of its oil surface roads miles in good or excellent condition. No more than 10% of oil surface road miles will be in poor condition.

Condition Rating of the County's Road System

Percentage of Lane-Miles in Good or Excellent Conditions in:

	<u>2024</u>	<u>2023</u>	<u>2022</u>
Paved	76	75	65
Gravel	75	74	73
Overall System	75	74	69

Percentage of Lane-Miles in Fair or Poor Conditions in:

	<u>2024</u>	<u>2023</u>	<u>2022</u>
Paved	24	25	35
Gravel	25	26	27
Overall System	25	26	31

Comparison of Needed-to Actual Maintenance/Preservation:

	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Estimated	699,311	2,600,000	2,600,000	1,081,000	1,940,190
Actual	1,783,460	2,029,205	2,029,205	1,059,694	2,169,819

BRIDGES

The County's bridges are inspected every other year by the State of Utah Department of Transportation. Based on a variety of factors, each bridge is assigned a sufficiency rating between 0 and 100. Bridges receiving a rating below 50 are eligible for state and/or federal funding for replacement or repair. It is the County's policy to actively pursue replacement or repair of any bridge receiving a rating of below 50.

San Juan County

Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual General Fund

For the Year Ended December 31, 2024

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Over(Under)	Variance of Original and Final Budget
	Original	Final			
REVENUES					
Taxes	\$ 7,183,000	\$ 7,170,770	\$ 7,606,113	\$ 435,343	\$ (12,230)
Licenses and permits	234,000	268,820	252,758	(16,062)	34,820
Intergovernmental revenues	7,066,341	6,055,915	4,644,851	(1,411,064)	(1,010,426)
Charges for services	3,032,297	2,980,145	3,092,318	112,173	(52,152)
Fines and forfeitures	397,454	371,850	397,396	25,546	(25,604)
Investment income	300,000	521,000	474,731	(46,269)	221,000
Miscellaneous	57,000	(211,690)	220,132	431,822	(268,690)
Total Revenues	<u>\$ 18,270,092</u>	<u>\$ 17,156,810</u>	<u>\$ 16,688,299</u>	<u>\$ (468,511)</u>	<u>\$ (1,113,282)</u>
EXPENDITURES					
General government					
Commissioners	\$ 258,725	\$ 268,550	\$ 258,734	\$ (9,816)	\$ 9,825
Planning - personnel	223,668	286,100	262,292	(23,808)	62,432
J.P. Court	194,490	195,045	192,404	(2,641)	555
Sanity Hearings	1,000	-	-	-	(1,000)
Public Defender	295,000	392,350	381,044	(11,306)	97,350
Clerk-auditor	242,075	267,160	256,641	(10,519)	25,085
Attorney	556,928	569,700	502,738	(66,962)	12,772
Recorder	279,571	277,760	266,101	(11,659)	(1,811)
Treasurer	236,817	165,040	162,080	(2,960)	(71,777)
Assessor	298,928	280,350	278,754	(1,596)	(18,578)
Data Processing	339,789	346,025	346,653	628	6,236
Surveyor	216,561	239,330	233,005	(6,325)	22,769
Historical Preservation	5,000	7,040	7,032	(8)	2,040
Legal Defense	262,000	432,400	437,866	5,466	170,400
Courthouse and Grounds	196,695	180,450	171,471	(8,979)	(16,245)
Elections	275,319	317,740	284,631	(33,109)	42,421
Non-departmental	29,652,961	3,456,610	462,101	(2,994,509)	(26,196,351)
Employee Benefits	1,728,563	1,521,585	1,643,713	122,128	(206,978)
Other	37,000	16,120	12,766	(3,354)	(20,880)
Blanding Annex Building	11,236	14,800	14,245	(555)	3,564
Administration	186,233	225,000	386,932	161,932	38,767
Total General Government	<u>\$ 35,498,559</u>	<u>\$ 9,459,155</u>	<u>\$ 6,561,203</u>	<u>\$ (2,897,952)</u>	<u>\$ (26,039,404)</u>
Public safety					
Sheriff	\$ 2,852,808	\$ 3,038,350	\$ 2,933,559	\$ (104,791)	\$ 185,542
Sheriff Airplane	60	1,250	1,227	(23)	1,190
County Jail	2,662,438	2,948,700	2,769,024	(179,676)	286,262
Fire Rescue	157,500	176,200	150,788	(25,412)	18,700
Fire Control	208,861	187,130	178,490	(8,640)	(21,731)
Building Inspection	101,548	121,670	118,760	(2,910)	20,122
Search and Rescue	9,000	39,800	38,653	(1,147)	30,800
Drug Expenditures	56,159	75,920	62,574	(13,346)	19,761
Weed and Rodent Control	151,594	182,040	164,834	(17,206)	30,446
Children's Justice Center	132,972	97,900	95,647	(2,253)	(35,072)
Emergency Services	1,249,842	270,750	235,065	(35,685)	(979,092)
Total Public Safety	<u>\$ 7,582,782</u>	<u>\$ 7,139,710</u>	<u>\$ 6,748,621</u>	<u>\$ (391,089)</u>	<u>\$ (443,072)</u>

Continued on next page

San Juan County

Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual General Fund

For the Year Ended December 31, 2024

Continued from previous page					
	Budgeted Amounts		Actual Amounts	Variance with Final Budget Over(Under)	Variance of Original and Final Budget
	Original	Final			
Public Health					
Public welfare	\$ 1,461,111	\$ 1,341,730	\$ 1,285,307	\$ (56,423)	\$ (119,381)
Parks, recreation and public property					
Television/communication	95,700	122,700	109,566	(13,134)	27,000
Airports	184,400	451,400	397,311	(54,089)	267,000
Total Parks, Recreation and Public Property	\$ 280,100	\$ 574,100	\$ 506,877	\$ (67,223)	\$ 294,000
Community and economic development					
Agriculture and extension service	\$ 67,750	\$ 59,550	\$ 55,192	\$ (4,358)	\$ (8,200)
Southern San Juan County fair	129,450	169,400	169,631	231	39,950
Economic development	443,576	733,990	741,597	7,607	290,414
Visitor services	952,050	814,960	727,396	(87,564)	(137,090)
Special projects	640,167	194,850	189,015	(5,835)	(445,317)
Total Conservation and Economic Dev.	\$ 2,232,993	\$ 1,972,750	\$ 1,882,831	\$ (89,919)	\$ (260,243)
Total Expenditures	\$ 47,055,545	\$ 20,487,445	\$ 16,984,839	\$ (3,502,606)	\$ (26,568,100)
Less Revenues Over (Under)					
Expenditures	\$ (28,785,453)	\$ (3,330,635)	\$ (296,540)	\$ 3,034,095	\$ 25,454,818
Other financing sources (uses)					
Transfers in	\$ 327,190	\$ 441,440	\$ 940,564	\$ 499,124	\$ 114,250
Transfers out	(1,101,031)	(923,290)	(871,506)	51,784	177,741
Contributions to other government entities	200,000	19,660	19,660	-	(180,340)
Sale of Fixed Assets	2,000	78,600	-		76,600
Total Other Financing Sources and Uses	\$ (571,841)	\$ (383,590)	\$ 88,718	\$ 550,908	\$ 188,251
Excess of Revenues and Other Sources					
Over (under) expenditures and other uses	\$ (29,357,294)	\$ (3,714,225)	\$ (207,822)	\$ 2,483,187	\$ 25,643,069
Beginning Fund Balances - Beginning			5,272,408		
Ending Fund Balances - Ending			\$ 5,064,586		

San Juan County

Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Special Revenue Fund (Class B Road Fund) For the Year Ended December 31, 2024

	Budgeted Amounts			Variance with Final Budget	Variance of Original and Final Budget
	Original	Final	Actual	Over(Under)	
Revenues					
Intergovernmental revenue	\$ 5,092,083	\$ 1,619,810	\$ 6,090,020	\$ 4,470,210	\$ 3,472,273
Charges for services	140,000	244,000	814,541	570,541	(104,000)
Interest income	400,000	950,000	536,801	(413,199)	(550,000)
Transfers In	-	-	-	-	-
Miscellaneous	350,000	560,050	566,352	6,302	(210,050)
Total Revenues	<u>5,982,083</u>	<u>3,373,860</u>	<u>8,007,714</u>	<u>4,633,854</u>	<u>2,608,223</u>
Expenditures					
Current:					
Contributions to other government entities	1,754,267	4,848,770	(350,000)	(5,198,770)	(3,094,503)
Highways and public improvements	6,667,594	5,831,220	6,259,270	428,050	836,374
Capital outlay	1,107,800	1,466,500	524,645	(941,855)	(358,700)
Transfers out	80,340	335,383	305,380	(30,003)	(255,043)
Total Expenditures	<u>9,610,001</u>	<u>12,481,873</u>	<u>6,739,295</u>	<u>(5,742,578)</u>	<u>(2,871,872)</u>
Excess of Revenues Over (Under) Expenditures	<u>(3,627,918)</u>	<u>(9,108,013)</u>	<u>1,268,419</u>	<u>10,376,432</u>	<u>5,480,095</u>
Net Change in Fund Balance	<u>\$ (3,627,918)</u>	<u>\$ (9,108,013)</u>	<u>1,268,419</u>	<u>\$ 10,376,432</u>	<u>\$ 5,480,095</u>
Fund Balance Beginning of Year			<u>18,145,435</u>		
Fund Balance End of Year			<u>\$ 19,413,854</u>		

San Juan County
Schedule of the Proportionate Share of the Net Pension Liability
Utah Retirement Systems
December 31, 2024
Last 10 Fiscal Years*

		Noncontributory System	Public Safety System	Tier 2 Public Employees System	Tier 2 Public Safety and Firefighter System
Proportion of the net pension liability (asset)	2024	0.3644159%	0.7736807%	0.0907741%	0.2443256%
	2023	0.3266739%	0.6380791%	0.0746710%	0.2409091%
	2022	0.3274789%	0.6646915%	0.0760994%	0.3027796%
	2021	0.3698105%	0.6473296%	0.0815217%	0.3520208%
	2020	0.3846283%	0.6513316%	0.7529350%	0.3065475%
	2019	0.3982648%	0.6308095%	0.0941054%	0.3152344%
	2018	0.4270319%	0.6038551%	0.0786714%	0.3354604%
	2017	0.4242361%	0.6229811%	0.0697048%	0.3563046%
	2016	0.4242361%	0.6229811%	0.0697048%	0.3563046%
	2015	0.4331797%	0.6637367%	6.5950800%	0.3283607%
Proportionate share of the net pension liability (asset)	2024	\$ 845,286	\$ 1,106,490	\$ 176,681	\$ 92,036
	2023	\$ 559,510	\$ 825,084	\$ 85,442	\$ 20,098
	2022	\$ (1,875,507)	\$ (539,824)	\$ (32,208)	\$ (15,303)
	2021	\$ 189,692	\$ 537,440	\$ 11,725	\$ 31,574
	2020	\$ 2,932,712	\$ 1,622,811	\$ 40,303	\$ 7,898
	2019	\$ 1,449,614	\$ 1,045,790	\$ 16,934	\$ 28,835
	2018	\$ 1,870,955	\$ 947,242	\$ 6,936	\$ (3,882)
	2017	\$ 2,724,115	\$ 1,264,201	\$ 7,776	\$ (3,093)
	2016	\$ 2,724,115	\$ 1,264,201	\$ 7,776	\$ (3,093)
	2015	\$ 2,451,141	\$ 1,188,919	\$ (144)	\$ (4,797)
Covered Employee Payroll	2024	\$ 3,391,331	\$ 1,178,409	\$ 2,346,820	\$ 925,757
	2023	\$ 2,875,676	\$ 900,322	\$ 1,713,553	\$ 741,219
	2022	\$ 2,778,964	\$ 861,291	\$ 1,411,964	\$ 724,057
	2021	\$ 3,142,711	\$ 858,907	\$ 1,302,813	\$ 694,789
	2020	\$ 3,316,693	\$ 941,850	\$ 1,046,719	\$ 505,299
	2019	\$ 3,330,749	\$ 926,660	\$ 1,099,248	\$ 422,290
	2018	\$ 3,619,426	\$ 892,766	\$ 769,620	\$ 354,127
	2017	\$ 3,648,798	\$ 904,998	\$ 571,630	\$ 294,389
	2016	\$ 3,648,798	\$ 904,998	\$ 571,630	\$ 294,389
	2015	\$ 3,648,057	\$ 985,728	\$ 426,173	\$ 195,408
Proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	2024	24.92%	93.90%	7.53%	9.94%
	2023	19.46%	91.64%	4.99%	2.71%
	2022	-67.49%	-62.68%	-2.28%	-2.11%
	2021	6.04%	62.57%	0.90%	4.54%
	2020	43.71%	111.04%	1.62%	5.71%
	2019	88.05%	175.12%	3.67%	1.87%
	2018	51.69%	106.10%	0.90%	-1.10%
	2017	74.66%	139.69%	1.36%	-1.05%
	2016	74.66%	139.69%	1.36%	-1.05%
	2015	67.19%	120.61%	0.03%	-2.45%
Plan fiduciary net position as a percentage of the total pension liability.	2024	96.9%	93.4%	89.6%	89.1%
	2023	97.5%	93.6%	92.3%	96.4%
	2022	108.7%	104.2%	103.8%	102.8%
	2021	99.2%	95.5%	98.3%	93.1%
	2020	93.7%	90.9%	96.5%	89.6%
	2019	87.0%	84.7%	90.8%	95.6%
	2018	91.9%	90.2%	97.4%	103.0%
	2017	87.3%	86.5%	95.1%	103.6%
	2016	87.3%	86.5%	95.1%	103.6%
	2015	87.8%	87.1%	100.2%	110.7%

* In accordance with paragraph 81 of GASB 68, employers will need to disclose a 10-year history of their proportionate share of the Net Pension Liability (Asset) in their RSI.

San Juan County
Schedule of Contributions
Utah Retirement Systems
December 31, 2024
Last 10 Fiscal Years*

	As of fiscal Year ended December 31,	Actuarial Determined Contributions	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	Covered payroll	Contributions as a percentage of covered employee payroll
Noncontributory System						
	2015	663,967	663,967	-	3,637,226	18.25%
	2016	666,027	666,027	-	3,648,339	18.26%
	2017	659,928	659,928	-	3,656,405	18.05%
	2018	606,819	606,819	-	3,407,789	17.81%
	2019	556,708	556,708	-	3,327,228	16.73%
	2020	568,670	568,670	-	3,144,111	18.09%
	2021	499,640	499,640	-	2,778,444	17.98%
	2022	512,893	512,893	-	2,875,676	17.84%
	2023	590,627	590,627	-	3,391,931	17.41%
	2024	575,454	575,454	-	3,414,362	16.85%
Public Safety System						
	2015	323,645	323,645	-	995,096	32.52%
	2016	290,028	290,028	-	902,892	32.12%
	2017	279,423	279,423	-	892,766	31.30%
	2018	287,299	287,299	-	952,737	30.16%
	2019	268,994	268,994	-	938,338	28.67%
	2020	278,871	278,871	-	860,777	32.40%
	2021	279,048	279,048	-	861,291	32.40%
	2022	291,966	291,966	-	900,322	32.43%
	2023	379,879	379,879	-	1,178,409	32.24%
	2024	362,901	362,901	-	1,139,421	31.85%
Tier 2 Public Employees System*						
	2015	74,856	74,856	-	504,416	14.84%
	2016	88,017	88,017	-	590,322	14.91%
	2017	115,005	115,005	-	766,376	15.01%
	2018	168,550	168,550	-	1,100,021	15.32%
	2019	151,428	151,428	-	1,052,620	14.39%
	2020	205,151	205,151	-	1,303,726	15.74%
	2021	226,642	226,642	-	1,421,874	15.94%
	2022	275,837	275,837	-	1,647,064	16.75%
	2023	375,379	375,379	-	2,337,233	16.06%
	2024	410,923	410,923	-	2,625,055	15.65%
Tier 2 Public Safety and Firefighter System						
	2015	42,989	42,989	-	194,726	22.08%
	2016	65,616	65,616	-	293,009	22.39%
	2017	81,015	81,015	-	358,139	22.62%
	2018	96,413	96,413	-	422,290	22.83%
	2019	107,063	107,063	-	500,286	21.40%
	2020	171,543	171,543	-	694,789	24.69%
	2021	187,758	187,758	-	726,897	25.83%
	2022	191,079	191,079	-	739,756	25.83%
	2023	242,941	242,941	-	940,538	25.83%
	2024	256,056	256,056	-	1,003,650	25.51%
Tier 2 Public Employees DC Only System*						
	2015	13,969	13,969	-	208,494	6.70%
	2016	19,408	19,408	-	290,110	6.69%
	2017	20,865	20,865	-	311,880	6.69%
	2018	17,712	17,712	-	264,755	6.69%
	2019	19,538	19,538	-	299,698	6.52%
	2020	25,681	25,681	-	338,279	7.59%
	2021	22,802	22,802	-	295,177	7.72%
	2022	21,786	21,786	-	255,010	8.54%
	2023	19,852	19,852	-	246,370	8.06%
	2024	18,490	18,490	-	251,943	7.34%
Tier 2 Public Safety and Firefighter DC Only System*						
	2015	-	-	-	-	0.00%
	2016	-	-	-	-	0.00%
	2017	-	-	-	-	0.00%
	2018	-	-	-	-	0.00%
	2019	1,833	1,833	-	15,497	11.83%
	2020	5,394	5,394	-	43,742	12.33%
	2021	14,010	14,010	-	116,304	12.05%
	2022	13,659	13,659	-	115,465	11.83%
	2023	23,972	23,972	-	115,465	11.83%
	2024	31,376	31,376	-	270,824	11.59%

* Contributions in Tier 2 include an amortization rate to help fund the unfunded liabilities in the Tier 1 systems.
Tier 2 systems were created effective July 1, 2011.

Paragraph 81.b of GASB 68 requires employers to disclose a 10-year history of contributions in RSI.

San Juan County

Notes to Required Supplementary Information

For the Year ended December 31, 2024

Changes in Assumptions Related to Pensions

Changes include updates to the mortality improvement assumption, salary increase assumption, disability incidence assumption, assumed retirement rates, and assumed termination rates, as recommended with the January 1, 2023 actuarial experience study.

Budgetary Comparison Schedules

Budgets for the General Fund are legally required and adopted on the modified accrual basis of accounting.

Budgeting and Budgetary Control

Budgets for the General Fund are legally required and are prepared and adopted on the modified accrual basis of accounting.

Original budgets represent the revenue estimates and spending authority authorized by the County Council prior to the beginning of the year. Final budgets represent the original budget amounts plus any amendments made to the budget during the year by the Council through formal resolution. Final budgets do not include unexpended balances from the prior year because such balances automatically lapse to unreserved fund balance at the end of each year.

General Fund budgetary highlights

The County revised its general fund budget once during 2024. Resources for appropriation (revenues) were \$468,511 under the budgeted amount. Expenditures made were \$3,451,900 under the approved budget. Variances are shown between actual reported amounts and final budgeted appropriations as well as original and final amended budgets in accordance with GASB 103.

Current Year Excess of Expenditures over Appropriations

For the year ended December 31, 2024, all departments and funds were within budgeted appropriations.

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SUPPLEMENTARY INFORMATION

San Juan County
Combining Balance Sheet for Non-major Governmental Funds
As of December 31, 2024

	Capital Projects Funds							Total Non-major Governmental Funds
	Buildings Grounds & Equipment Capital Improvement	Road Capital Improvement Fund	Local Building Authority Fund	Library	Health	Tort Liability	Community Recovery Act	
ASSETS								
Cash and investments	\$ 1,314,359	\$ 4,651,261	\$ 28,555	\$ 432,812	\$ 47,873	\$ -	\$ 9,228	\$ 6,484,088
Accounts receivable	-	-	-	57,356.0	645,015	12,321	-	714,692
Prepaid expenses	-	-	-	-	9,187	-	-	9,187
Total Assets	<u>\$ 1,314,359</u>	<u>\$ 4,651,261</u>	<u>\$ 28,555</u>	<u>\$ 490,168</u>	<u>\$ 702,075</u>	<u>\$ 12,321</u>	<u>\$ 9,228</u>	<u>\$ 7,207,967</u>
LIABILITIES AND FUND BALANCES								
Liabilities:								
Accounts payable	\$ 225,040	\$ -	\$ -	\$ 8,209	\$ 24,352	\$ -	9,228	\$ 266,829
Due to other funds	-	-	-	-	-	393,132	-	393,132
Total Liabilities	<u>225,040</u>	<u>-</u>	<u>-</u>	<u>8,209</u>	<u>24,352</u>	<u>393,132</u>	<u>9,228</u>	<u>659,961</u>
Fund balances:								
Nonspendable:								
Inventory and prepaids	-	-	-	-	9,187	-	-	\$ 9,187
Restricted For:								
Road	-	4,651,261	-	-	-	-	-	4,651,261
Capital outlay	1,089,319	-	28,555	-	-	-	-	1,117,874
Assigned	-	-	-	481,959	668,536	(380,811)	-	769,684
Total Fund Balances	<u>1,089,319</u>	<u>4,651,261</u>	<u>28,555</u>	<u>481,959</u>	<u>677,723</u>	<u>(380,811)</u>	<u>-</u>	<u>6,548,006</u>
Total Liabilities and Fund Balance	<u>\$ 1,314,359</u>	<u>\$ 4,651,261</u>	<u>\$ 28,555</u>	<u>\$ 490,168</u>	<u>\$ 702,075</u>	<u>\$ 12,321</u>	<u>\$ 9,228</u>	<u>\$ 7,207,967</u>

San Juan County

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

Non-major Governmental Funds

For the Year Ended December 31, 2024

	Capital Projects Funds						Community Recovery	Total Non-major Governmental Funds
	Buildings Grounds Equipment Capital Improvement	Road Capital Improvement Fund	Local Building Authority Fund	Library	Health	Tort Liability	Act	
REVENUES								
Taxes	\$ -	\$ -	\$ -	\$ 497,336	\$ 169,349	\$ 82,321	9,228	\$ 758,234
Intergovernmental revenues	876,844	-	-	39,695	1,492,971	-	-	2,409,510
Charges for services	-	-	-	9,472	36,293	-	-	45,765
Investment income	1,587	168,778	-	-	-	-	-	170,365
Other	-	(26,137)	-	2,943	1,806	76,157	-	54,769
Interest	-	-	-	22,239	1,463	374	-	24,076
Total Revenues	878,431	142,641	-	571,685	1,701,882	158,852	9,228	3,462,719
EXPENDITURES								
Current:								
General government	-	-	-	-	-	441,589	-	441,589
Public safety	1,450,021	-	-	-	-	-	-	1,450,021
Public health	-	-	101,367	-	1,621,166	-	-	1,722,533
Highways and public improvements	-	13,189	-	-	-	-	-	13,189
Parks, recreation, and public property	-	-	-	638,360	-	-	-	638,360
Capital outlay	1,125,754	-	-	-	-	-	-	1,125,754
Total Expenditures	2,575,775	13,189	101,367	638,360	1,621,166	441,589	-	5,391,446
Excess Revenues Over (Under) Expenditures	(1,697,344)	129,452	(101,367)	(66,675)	80,716	(282,737)	9,228	(1,928,727)
Other financing sources (uses)								
Contributions to Other Government Entities	-	-	63,636	1,630	(92,551)	-	(9,228)	(36,513)
Transfers in	225,040	-	30,144	23,229	163,610	303,387	-	745,410
Transfers out	-	-	-	-	(15,725)	-	-	(15,725)
Total Other Financing Sources and Uses	225,040	-	93,780	24,859	55,334	303,387	(9,228)	693,172
Excess of Revenues and Other Sources Over (under) expenditures and other uses	(1,472,304)	129,452	(7,587)	(41,816)	136,050	20,650	-	(1,235,555)
Fund Balances - Beginning	2,561,623	4,521,809	36,142	523,775	541,673	(401,461)	-	7,783,561
Fund Balances - Ending	\$ 1,089,319	\$ 4,651,261	\$ 28,555	\$ 481,959	\$ 677,723	\$ (380,811)	\$ -	\$ 6,548,006

San Juan County

Statement of Current Taxes Levied, Collected, and Treasurer's Relief

For the Year Ended December 31, 2024

1	2	3	4	5	6	7	8	9	10	11	12
				TOTAL ADJUSTED			TOTAL				
	YEAR-END	YEAR-END	TOTAL ADJUSTED	REAL	YEAR-END	PERSONAL	ADJUSTED	TOTAL	CURRENT	PRIOR	REAL AND
	REAL	CENTRALLY	REAL	& CENTRALLY	PERSONAL	PROPERTY	PERSONAL	ADJUSTED	& CENTRALLY	YEAR	CENTRALLY
	PROPERTY	PROPERTY	ASSESSED	ASSESSED	PROPERTY	RDA	PROPERTY	VALUE	ASSESSED	PROPERTY	ASSESSED
ENTITY	VALUE	VALUE	RDA VALUE	VALUE	VALUE	VALUE	VALUE	(5 + 8)	TAX RATE	TAX RATE	TAXES CHARGED
				(2 + 3 - 4)			(6 - 7)				(5 x 10)
Entity											
San Juan County	\$ 736,017,926	\$ 306,218,937		\$ 1,042,236,863	\$ 105,760,270	\$ -	\$ 105,760,270	\$ 1,147,997,133	0.002100	0.002119	\$ 2,852,602
San Juan School District	607,531,396	303,990,137	-	911,521,533	105,412,230	-	105,412,230	1,016,933,763	0.001406	0.001406	6,174,647
Grand County School District in San Juan	128,486,530	2,228,800	-	130,715,330	348,040	-	348,040	131,063,370	0.001408	0.001406	781,808
Water Conservancy District	736,017,926	306,218,937	-	1,042,236,863	105,760,270	-	105,760,270	1,147,997,133	0.000559	0.000586	706,637
Health Service	736,017,926	306,218,937	-	1,042,236,863	105,760,270	-	105,760,270	1,147,997,133	0.000826	0.000835	12,502,045
Cities and Towns:											
Blanding City	148,760,283	718,475	-	149,478,758	9,137,245	-	9,137,245	158,616,003	0.001621	0.001685	242,305
Bluff	52,004,661	1,797,260	-	53,801,921	1,645,090	-	1,645,090	55,447,011	0.000649	0.000733	34,917
Monticello City	113,484,478	27,467,709	-	140,952,187	9,387,450	-	9,387,450	150,339,637	0.002002	0.002026	282,186
Total Cities and Towns											559,409
Other Special Districts:											
Blanding Cemetery	220,884,840	53,038,549	-	273,923,389	10,858,705	-	10,858,705	284,782,094	0.000243	0.000258	66,563
Monticello Cemetery	156,347,195	34,003,656	-	190,350,851	68,054,170	-	68,054,170	258,405,021	0.000193	0.000199	36,738
Total Other Special Districts											103,301
GRAND TOTALS											\$ 23,680,449

(Continued on next page)

San Juan County

Statement of Current Taxes Levied, Collected, and Treasurer's Relief (continued)

For the Year Ended December 31, 2024

Continued from previous page

	13	14	15	16	17	18	19	20	21	22	23	24	25	26
	PERSONAL PROPERTY TAXES CHARGED (8 x 11)	TAXES CHARGED (12 + 13)	UNPAID TAXES	ABATEMENTS	OTHER	TOTAL RELIEF	TAXES COLLECTED (14 - 18)	ANNUAL COLLECTION RATE	ALLOCATIO PERS PROP	FEE-IN-LIEU REVENUE/ AGE BASED REVENUE	MISC. COLLECTIONS	DELINQUENT TAXES	INTEREST & PENALTIES	Refunds (Subtract)
Entity														
San Juan County	\$ 292,321	3,144,923	\$ 289,257	\$ 44,873	\$ -	\$ 334,130	\$ 2,810,793	89.38%	(605)	\$ 128,680	\$ 81,041	\$ 215,385	\$ 28,609	\$ 7,897
San Juan School District	715,538	6,890,185	589,152	96,226	-	685,378	6,204,807	90.05%	6,477	315,833	73,286	452,046	5,781	18,397
Grand County School District in San Juan	2,198	784,006	112,071	13,097	-	125,168	658,838	84.03%	(59)	175	31,174	71,085	2,563	-
Water Conservancy District	74,667	781,304	71,705	11,116	-	82,821	698,483	89.40%	(3,421)	32,868	19,266	49,406	906	2,016
Health Service	1,272,486	13,774,531	1,248,215	198,994	-	1,447,209	12,327,322	89.49%	-	585,881	263,908	905,054	41,464	33,003
Cities and Towns:														
Blanding City	15,396	257,701	16,518	4,820	-	21,338	236,363	91.72%	(974)	26,029	10,874	9,278	460	2
Bluff	1,206	36,123	2,693	354	-	3,047	33,076	91.57%	(174)	540	1,183	1,868	50	-
Monticello City	19,019	301,205	24,630	5,422	-	30,052	271,153	90.02%	(111)	15,980	14,474	4,260	268	-
Total Cities and Towns	35,621	595,030	43,841	10,596	-	54,437	540,593	90.85%	(1,259)	42,549	26,531	15,406	778	2
Other Special Districts:														
Blanding Cemetery	2,802	69,365	4,689	1,492	-	6,181	63,184	91.09%	(291)	4,179	2,502	2,584	112	6
Monticello Cemetery	13,543	50,281	3,278	773	-	4,051	46,230	91.94%	(334)	1,819	2,353	853	46	-
Total Other Special Districts	16,345	119,646	7,967	2,265	-	10,232	109,414	91.45%	(625)	5,998	4,855	3,437	158	6
	<u>\$2,409,176</u>	<u>\$ 26,089,625</u>	<u>\$2,362,208</u>	<u>\$ 377,167</u>	<u>\$ -</u>	<u>\$2,739,375</u>	<u>\$23,350,250</u>	<u>89.50%</u>	<u>\$ 508</u>	<u>\$1,111,984</u>	<u>\$ 500,061</u>	<u>\$1,711,819</u>	<u>\$ 80,259</u>	<u>\$ 61,321</u>

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT
AUDITING STANDARDS***

County Commissioners
San Juan County
Monticello, Utah

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of San Juan County, Utah, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise San Juan County's basic financial statements and have issued our report thereon dated August 22, 2025.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered San Juan County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of San Juan County's internal control. Accordingly, we do not express an opinion on the effectiveness of San Juan County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses, or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether San Juan County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Larson & Company, PC

Spanish Fork, Utah
August 22, 2025

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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND
REPORT ON INTERNAL CONTROL OVER COMPLIANCE
AS REQUIRED BY THE STATE COMPLIANCE AUDIT GUIDE**

County Commissioners
San Juan County
Monticello, Utah

Report on Compliance

We have audited San Juan County's compliance with the applicable state compliance requirements described in the *State Compliance Audit Guide*, issued by the Office of the Utah State Auditor that could have a direct and material effect on San Juan County for the year ended December 31, 2024.

State compliance requirements were tested for the year ended December 31, 2024 in the following areas:

Budgetary Compliance	Restricted Taxes
Fund Balance	Fraud Risk Assessment
Justice Courts	Government Fees

Opinion on Compliance

In our opinion, San Juan County complied, in all material respects, with the state compliance requirements referred to above for the year ended December 31, 2024.

Basis for Opinion

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (Government Auditing Standards); and the *State Compliance Audit Guide* (Guide). Our responsibilities under those standards and the *State Compliance Audit Guide* are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of San Juan County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion. Our audit does not provide a legal determination of *the San Juan County's* compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the San Juan County's government programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the San Juan County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, and the Guide will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the San Juan County's compliance with the requirements of the government program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Guide, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the San Juan County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the San Juan County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the *State Compliance Audit Guide* but not for the purpose of expressing an opinion on the effectiveness of the San Juan County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report On Internal Control over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses or significant deficiencies, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or to detect and correct noncompliance with a state compliance requirement on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a state compliance requirement will not be prevented or detected and corrected on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a state compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control and compliance and the results of that testing based on the requirements of the Guide . Accordingly, this report is not suitable for any other purpose.



Larson & Company, PC

Spanish Fork, Utah
August 22, 2025

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM
AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

County Commissioners
San Juan County
Monticello, Utah

Report on Compliance for Each Major Federal Program

Opinion on Compliance for Each Major Federal Program

We have audited San Juan County, Utah's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2024. San Juan County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, San Juan County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal programs for the year ended December 31, 2024.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards general accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Governments Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U. S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of San Juan County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of San Juan County's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to San Juan County's major federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on San Juan County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about San Juan County's compliance with the requirements of each major federal program.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding San Juan County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.

- Obtain an understanding of San Juan County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of San Juan County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies in material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

Management of San Juan County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered San Juan County's internal control over compliance with the types of requirements that could have a direct and material effect on is ARPA to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for its ARPA and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of San Juan County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Larson & Company, PC

Spanish Fork, Utah
August 22, 2025

San Juan County
Schedule of Expenditures of Federal Awards
For the Year Ended December 31, 2024

Federal Grantor / Pass-Thru / Grantor / Program Title	Federal ALN Number	Pass-Through Grantor's Contract	Amount of Expenditures
United States Department of Health and Human Services			
Passed Through the State Department of Human Services			
Special Programs for the Aging -- Long Term Care Ombudsman Services	93.042	06866H	\$ 13,347
Special Programs for the Aging -- Disease Prevention and Health Promotion	93.043	06866H	2,367
Preventative Block Grant	93.991	242700417	39,018
HEAL Span	93.493	192700359	14,941
HEAL Diabetes	93.435	192700359	8,107
HEAL CVD	93.435	192700359	4,995
MCH Injury	93.994	222700549	11,209
PBG Injury	93.991	212700635	3
Core SVIPP Grant Funds	93.136	222700549	960
Mobility Limitations	93.184	222700549	93
MCH Block Grant	93.994	212700505	36,657
CSHCN	93.994	182700583	100,235
DIS EA	93.977	192700666	2,360
DIS Workforce	93.977	192700666	6,061
STD Prevention	93.977	192700666	266
Federal Immunization	93.268	192701007	15,634
COVID-19 Immunization	93.268	202701053	268
COVID Vaccine Vulnerable	93.268	212701519	4,000
PPPHFA Trace, Prevent, & Test	93.323	212700330	3,100
Viral Hepatitis	93.27	212702420	338
EED - Infection Prevention	93.323	212702391	255
EED - Epidemiology	93.323	212702391	58,863
EED - Vulnerable Pop	93.323	212702391	54,957
EED - CHW	93.323	212702391	20,207
EED - Contact Tracing	93.323	212702391	12,530
K-12 Testing	93.323	2227000055	7,188
COVID-19 Health Disparities	93.391	222700144	25,172
Childhood Lead Poisoning	93.197	222700398	3,452
Crisis Response Workforce	93.354	222700714	39,082
PDG Grant	93.434		43,836
PH Infrastructure Grant	93.967		25,194
Aging Cluster Pass Through			
Special Programs for the Aging -- Nutrition Services (ADMIN)	93.044	O92306	19,530
Special Programs for the Aging -- Supportive Services and Senior Centers (PDS)	93.044	06866H	54,646
Special Programs for the Aging -- Nutrition Services (Congregate)	93.045	O92306	44,811
Special Programs for the Aging -- Nutrition Services (HDM)	93.045	O92306	133,657
Passed Through the State Department of Public Safety			
PHEP Preparedness	93.069	222700181	79,752
Tobacco Comprehensive	93.387	212700217	95,513
Cross-Cutting EPI Outbreak	93.323	202700508	16,739
Prion Disease	93.323	202700508	2,020
Vaccine Prevention Diseases	93.323	202700508	(39)
Direct Assistance			
Centers for Medicare and Medicaid Services Research	93.779		26,156
National Family Caregiver Support - Caregiver	93.052		36,008
National Family Caregiver Support - Fed Med Waiver	93.778		22,346
National Family Caregiver Support - Fed Med waiver Morning Sun	93.778		15,152
Social Services Block Grant - CSBG	93.569		16,894
Social Services Block Grant - State Waiver	93.778		68,507
Social Services Block Grant - Alternatives	93.667		117,805
Elder Abuse	93.041		3,750
Special Programs for the Aging - Discretionary Projects - SMP	93.048		11,785
Aging Cluster Direct Assistance			
Nutrition Services Incentive Program(CIC)	93.053		26,700
Nutrition Services Incentive Program (CIH)	93.053		15,150
Total United States Department of Health and Human Services			<u>1,361,578</u>
United States Department of Homeland Security			
Passed through the State Department of Public Safety			
Emergency Management Performance Grant	97.042		10,020
State Homeland Security Program	97.067	DEM-SHSP-019	96,563
Total United States Department of Homeland Security			<u>106,583</u>

Continued on Next Page

San Juan County
Schedule of Expenditures of Federal Awards
For the Year Ended December 31, 2024

Continued from Previous Page

United States Department of Agriculture			
Passed through the State of Utah			
WIC Client Services	10.557	202700369	44,682
WIC Tech	10.557	202700369	54,495
WIC Admin	10.557	202700369	19,830
WIC Nutrition	10.557	202700369	28,624
WIC Breastfeeding	10.557	202700369	13,562
WIC Peer	10.557	202700369	6,758
Total United States Department of Agriculture			167,952
United States Department of Environmental Protection Agency			
Passed through the State Department of Environmental Quality			
DEQ: Air Quality	66.605		149
DEQ: Drinking Water	66.605		4,471
DEQ: Water Quality	66.605		58,832
DEQ: Solid Waste	66.605		6,106
DEQ: District Engineer	66.605		193
Total United States Department of Environmental Protection Agency			69,752
United States Department of Transportation			
Passed through the State Department of Public Safety			
Highway Safety Cluster			
Highway Safety	20.600		18,764
Direct Assistance			
Airport Improvement Program	20.106		206,950
Total United States Department of Transportation			225,714
United States Department of Treasury			
Passed through the State Department of Public Safety			
Mobile Vaccine Clinic	21.019	222700251	23,021
Passed through the Utah State Library Division			
UEN	21.027		20,412
Direct Assistance			
* ARPA	21.027		1,476,008
Total United States Department of Treasury			1,519,441
United States Department of Justice			
Passed through the State Department of Justice			
Crime Victims Assistance	16.575	23UVSP20	45,225
Edward Byrne Memorial Justice Assistance Grant	16.738	25F08	62,574
Total United States Department of Justice			107,799
United States Election Assistance Commission			
Passed through the Lieutenant Governor's Office			
Help America Vote Act Election Security	90.404		4,804
Total United States Election Assistance Commission			4,804
Federal Communications Commission			
Passed through the Utah State Library Division			
Library Hotspot Grant	32.009		2,471
Total Federal Communications Commission			2,471
United States Department of Education			
Passed through the Utah State Library Division			
Children's Book Grant	84.215		3,000
Total United States Department of Education			3,000
National Foundation on the Arts and the Humanities			
Passed through the Utah State Library Division			
Borrower's Support Grant	45.31		6,294
Total National Foundation on the Arts and the Humanities			6,294
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 3,575,387

The notes to the schedule of expenditures of federal awards is an integral part of this statement

San Juan County

Notes to the Schedule of Expenditures of Federal Awards

For the Year Ended December 31, 2024

1. Reporting Entity

San Juan County, for purposes of the financial statements, includes all of the funds of the primary government as defined by Governmental Accounting Standards Board.

2. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the County under programs of the federal government for the year ended December 31, 2024. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). All awards are identified on the schedule as direct or indirect. Because the schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net asset or cash flows of the County.

3. Summary of Significant Accounting Policies

Expenditures reported on the Schedule of Expenditures of Federal Awards are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. The County has elected to use the 10 percent de minimus indirect cost rate allowed under the Uniform Guidance.

4. Loans Outstanding

The County did not have any federally insured loans outstanding at year-end.

5. Non-Cash Assistance

The County receives non-cash assistance in the form of WIC vouchers, see schedule of expenditures of federal awards for applicable current year expenditures if any.

San Juan County
Schedule of Findings and Questioned Costs
For the Year Ended December 31, 2024

I. Summary of Auditor's Results

Financial Statements

The independent auditor's report expressed an unmodified opinion on the basic financial statements of San Juan County.

Internal Control over financial reporting:

- Material weaknesses identified ☐ Yes ☒ No
 - Significant deficiencies identified ☐ Yes ☒ No
- Noncompliance material to the financial statements noted? ☐ Yes ☒ No

Federal Awards

Internal control over federal programs

- Material weaknesses identified ☐ Yes ☒ No
- Significant deficiencies identified ☐ Yes ☒ No

Type of auditor's report issued on compliance for
major federal programs:

Unmodified

Any audit findings disclosed that are required to be
reported in accordance with 2 CFR 200.516(a)?

☐ Yes ☒ No

Identification of Federal Major Programs and Type of Auditor's Report Issued on Compliance for Major
Federal Programs

21.027

American Rescue Plan Act

Unmodified

Dollar threshold used to distinguish between type A
and type B Programs:

\$750,000

Auditee qualified as a low-risk auditee?

☒ Yes ☐ No

San Juan County
Schedule of Findings and Questioned Costs
For the Year Ended December 31, 2024

CURRENT YEAR FINDINGS

Financial Statement, and State Compliance Findings:

None noted in current year

Federal Award Findings and Questioned Costs:

None noted in current year

PRIOR YEAR FINDINGS

Financial Statement and State Compliance Findings:

2023-001 Financial Reporting

Criteria:

In accordance with Utah Code 17-36-36, Counties are required to present quarterly financial reports to the commission in a public meeting.

Condition:

San Juan County did not prepare quarterly financial reports for the governing body to review.

Status of Finding: Finding appears to have been addressed and corrected.

Federal Award Findings and Questioned Costs:

None Noted in Prior Year