



CITY COUNCIL MEETING

Monday, May 04, 2026 at 6:00 PM
Sandy City Hall and via Zoom

MINUTES

WORK SESSION – 6:00 PM

1. Wastewater Facility Plan Amendment Work Session

The Public Works Director summarized the staff report in the meeting packet and presented slides that were also included in the packet.

Discussion ensued on the following topics:

- Explanation of the challenges related to discharge during shoulder seasons
- Consideration related to costs and timelines of discharge alternatives
- Discussion of the estimated \$14 million in collection system rehabilitation that is still outstanding
- Overview of regulations pertaining to groundwater discharge in other parts of the country
- Discussion of timing and phasing strategies for construction to maintain compliance with the City's discharge permit
- Discussion of contingency considerations should the City's nursery partner cease operations at some point in the future; suggestion that the City should own the property used for discharge
- Suggestion to explore additional agricultural operations that could use treated effluent for irrigation purposes
- Note of the regional groundwater supplementation benefits associated with the recommended alternative
- Note of the need to secure permission to increase groundwater discharge in the future as conditions in Tickle Creek change
- Discussion of interest in groundwater recharge from other cities throughout the state
- Benefits of the groundwater recharge alternative in terms of cost and timeline
- Discussion of unknown factors related to permitting such a project in Oregon
- Discussion of the need to consider and understand relative costs of operating different discharge solutions
- Discussion of possible increases in system capacity once the MBR is completed
- Overview of recent discussions with state officials related to the groundwater concept
- Discussion related to dilution ratio limits in discharge permits and whether production of Class A+ water could lead to more discharge flexibility
- Discussion of next steps after plan adoption including MBR design and geotechnical exploration

- Discussion of the staff-estimated utility rates and associated SDCs for the alternatives considered, including incorporation of program costs and grant funding
- Note that a Sandy River discharge would become the backup option to the recommended alternative
- Request for additional rate projections into future years
- Discussion of the need to proactively explain the need for groundwater recharge and advocate for state support
- Request for information from staff explaining how projected rates are affected by new grant funding
- Discussion of possibilities for pipeline cost sharing with the nursery partner
- Note of a typo in the plan document on page 14, citing 2065 rather than 2026
- Discussion of the logistics of the upcoming open house event on May 18th

REGULAR MEETING – 7:00 PM

PLEDGE OF ALLEGIANCE

ROLL CALL

PRESENT

Mayor Kathleen Walker
Council President Don Hokanson
Councilor Chris Mayton
Councilor Laurie Smallwood
Councilor Rich Sheldon
Councilor Kristina Ramseyer
Councilor Lindy Hanley

CHANGES TO THE AGENDA

The Council agreed to hear from NAMI immediately after the presentation from MHCC

PUBLIC COMMENT (3-minute limit)

(none)

RESPONSE TO PREVIOUS COMMENTS

(none)

CONSENT AGENDA

2. City Council Minutes: April 20, 2026

MOTION: Adopt the consent agenda

Motion made by Councilor Sheldon, Seconded by Councilor Ramseyer.

Voting Yea: Mayor Walker, Council President Hokanson, Councilor Mayton, Councilor Sheldon, Councilor Ramseyer, Councilor Hanley

Voting Abstaining: Councilor Smallwood

MOTION CARRIED: 6-0-1

PRESENTATIONS

3. Mt Hood Community College Presentation

President Skari and Board Member Noriega were present to share an update with the Council. Presentation slides were included in the meeting packet. After the presentation the Council expressed their thanks and appreciation.

4. National Alliance on Mental Illness (NAMI) Presentation

Gary Marschke was present to share with the Council about NAMI's operations in Clackamas County. Presentation slides are attached to these minutes. After the presentation the Council expressed their thanks and appreciation, and suggested that NAMI should be involved in future homelessness outreach discussions.

ORDINANCES

5. PUBLIC HEARING: Ordinance 2026-03 – Pre-House Bill 2005 Compliance Amendments

Abstentions

(none)

Conflicts of Interest

(none)

Staff Report

The City Attorney summarized the staff report in the meeting packet, including the context and history of this code amendment effort, as well as the intentions and current state litigation related to HB 2005. It was noted that the amendments at issue in this ordinance have been state law since 1989 and the proposed ordinance uses the exact language from state law; although usage of this section of law is not common, the issue came to the attention of staff because of an inquiry about such usage on Bluff Rd.

It was noted that the word "care" should be cut from the beginning of the definition for "Residential facility."

Public Testimony

(none)

Recap and Recommendation

Staff recommended adoption of the proposed ordinance.

MOTION: Close the public hearing

Motion made by Councilor Ramseyer, Seconded by Council President Hokanson.

Voting Yea: Mayor Walker, Council President Hokanson, Councilor Mayton, Councilor Smallwood, Councilor Sheldon, Councilor Ramseyer, Councilor Hanley

MOTION CARRIED: 7-0

Council Discussion

- Concerns about facilities in residential neighborhoods
- Discussion of the scope of the litigation about HB 2005
- Concern that it is very difficult to understand precisely what kinds of facilities are allowed in residential zones
- Note that the definition of “residential facility” is not at issue in the litigation
- Frustration with the confusing and contradictory definitions in state law
- Suggestion to create a clearly understandable list of what is allowed, despite the ambiguity in state law
- Note that any such application received by staff would be reviewed by the City Attorney
- Questions as to the City’s ability to approve or deny a treatment facility; discussion about the development moratorium and ERU availability
- Concerns about sufficient parking being available
- Discussion about treatment facilities being allowed in zones with higher density

The Council agreed that the words “per ORS 197.660” should be inserted into the definitions for “Residential facility” and “Residential home.”

MOTION: Approve the first reading of Ordinance 2026-03, with the amendment that the first definition paragraph will read as follows: "Residential facility: Per ORS 197.660, a residential facility means" and the second definition paragraph will read as follows: "Residential home: Per ORS 197.660 a residential home means"

Motion made by Council President Hokanson, Seconded by Councilor Smallwood.

Voting Yea: Mayor Walker, Council President Hokanson, Councilor Mayton, Councilor Smallwood, Councilor Sheldon, Councilor Ramseyer, Councilor Hanley

MOTION CARRIED: 7-0

MOTION: Approve the second reading of Ordinance 2026-03, with the amendment that the first definition paragraph will read as follows: "Residential facility: Per ORS 197.660, a residential facility means" and the second definition paragraph will read as follows: "Residential home: Per ORS 197.660 a residential home means"

Motion made by Councilor Ramseyer, Seconded by Councilor Hanley.

Voting Yea: Mayor Walker, Council President Hokanson, Councilor Mayton, Councilor Smallwood, Councilor Sheldon, Councilor Ramseyer, Councilor Hanley

MOTION CARRIED: 7-0

OLD BUSINESS

5. Nuisances Affecting Public Peace

The Development Services Director summarized the staff report in the meeting packet. Council discussion ensued on the following issues:

- Discussion on enforcement, fines, and municipal court procedures
- Note that solicitors must currently hold a business license
- Suggestion to have solicitors display their business licenses when they operate
- Suggestion that the definition of solicitation is too broad:
 - Concern about infringing on First Amendment rights
 - Response that attempting to differentiate between different types of solicitation would be very difficult
 - Discussion of implied consent provisions
 - Discussion of enforcement discretion
- Concern that preventing leaving written materials is too restrictive
- Discussion as to whether installing a no soliciting sign should always be necessary
- Discussion of case law regarding lawful solicitation cutoff times; note that 9:00 and 8:00 have been upheld by courts, but 7:00 has not yet been tested
- Consensus from the Council that 7:00 should be the cutoff time

The Council also discussed proposed code language regarding noise, as follows:

- Suggestion to make cutoff times for lawn mowing and blowers the same as solicitation
- Regarding fireworks:
 - Discussion regarding allowing fireworks noise on and around Independence Day, as well as on and around New Year's Eve; request for staff to refine the proposed language on this topic
 - Discussion about aerial fireworks, which can be dangerous and are disallowed under state law

NEW BUSINESS

6. Bin List Check-in

The City Manager summarized the staff report in the meeting packet. He asked the Council to

provide direction on each proposed item on the Bin List and indicate whether staff should spend time advancing them.

The Council provided direction as follows:

- Noise ordinance: already in progress
- Solicitation (door to door sales) ordinance: already in progress
- Utility bill due dates and practices: no action needed
- Roles and responsibilities of City Council (refresher on Council Rules): a discussion is needed, limited to statements to the media and other organizations
- Boards and Commission bylaws review: bylaws for the Transit Advisory Board need to be adopted by the Council
- Traffic discussion at Cedar Ridge Middle School and Sandy High School: staff will continue to monitor the situation, no action is needed in the short term
- Driveway lengths in higher density zones: should remain on the Bin List
- Cedar Park Ambassador program: Parks and Recreation should work to develop a program
- City slogan update (return to Gateway to Mt. Hood): the Council voted to change the slogan, see motion below
- Natural Hazard Mitigation Plan amendment: more information is needed from the County s to the scope of the effort required
- Speed studies for roads that are not currently designated as 25 mph zones: this is a low priority on the list while other traffic enforcement efforts are underway

MOTION: Change the City of Sandy's slogan back to "Gateway to Mt. Hood"

Motion made by Councilor Hanley, Seconded by Councilor Mayton.

Voting Yea: Mayor Walker, Council President Hokanson, Councilor Mayton, Councilor Smallwood, Councilor Sheldon, Councilor Ramseyer, Councilor Hanley

MOTION CARRIED: 7-0

REPORT FROM THE CITY MANAGER

- Recap of the most recent C-4 meeting, including his summary of Sandy's economic development programs
- Note of upcoming meetings with Senator Drazan and Senator Merkley's staff
- Note of the ongoing ODOT curb ramp project on Hwy 26
- Reminder of the upcoming primary election

COMMITTEE / COUNCIL REPORTS

Council President Hokanson

- Note of a recent complaint from a resident about the City's electric buses
- Suggestion from Minty to construct additional smaller skateparks in the city

- Suggestion from Austin Ernesti regarding a wood art installation at City Hall in conjunction with upcoming renovations

Councilor Hanley

- Recap of the recent ribbon cutting event for the Mobile Library; note of the great feedback and appreciation from the community

Councilor Ramseyer

- Recap of the recent ribbon cutting event for the Mobile Library; note of the great feedback and appreciation from the community

Councilor Sheldon

(none)

Councilor Smallwood

(none)

Councilor Mayton

- Note that the Mt Hood Economic Alliance needs applicants for its board vacancy; suggestion that members of the Economic Development Advisory Board might be interested

Mayor Walker

- Recap of the recent ribbon cutting event for the Mobile Library; note of the great feedback and appreciation from the community
- Note of upcoming meetings with Senator Drazan and Senator Merkley's staff
- Recap of the Arbor Day event
- Reminder of the upcoming Yappy Hour event
- Suggestion to collaborate with Austin Ernesti on installation of fun wood statues along Tickle Creek Trail
- Suggestion that the Economic Development Advisory Board should receive a briefing on Energize Sandy progress
- Note of the need for new entrance signs for the city, and upcoming collaboration with a landscape architect

STAFF UPDATES

Monthly Reports: <https://reports.cityofsandy.com/>

ADJOURN