



STAFF REPORT

Meeting Type: City Council
Meeting Date: March 16, 2026
From: Patrick Depa, Senior Planner
Subject: Noise Exemption & Road Closure Request: 2026 Mt Festival Carnival

DECISIONS TO BE MADE:

First: Whether to approve or deny a noise exception request to [Section 8.20.020.B.11](#) of the Sandy Municipal Code for a four-day carnival to be held between Thursday July 9, 2026, and Sunday July 12, 2026, at 36800 Proctor Blvd. The noise exception request coincides with File No. 26-005 TEMP (currently being processed by City staff) and includes all carnival rides, the accompanying ride music, game operators, and food vendors. The carnival will start setting up on Monday July 6, 2026, and complete the tear down on Monday July 13, 2026.

Second: Whether to approve or deny the closure of Scales Avenue between Proctor Blvd. and Pioneer Blvd. per [Section 12.02.030. - Jurisdiction and management of the public rights-of-way](#) of the Sandy Municipal Code. The road closure coincides with File No. 26-005 TEMP Brass Ring Carnival. The carnival is proposing to occupy Scales Avenue during the closure. The road closure request is from Monday July 6, 2026, to the completion of the carnival tear down on Monday July 13, 2026.

APPLICABLE COUNCIL GOAL:

n/a

BACKGROUND / CONTEXT:

The Sandy Mountain Festival is bringing back a carnival with rides, games, and food to the annual Sandy Mountain Festival. The carnival is proposed to operate on the property at 38600 Proctor Blvd. and will be held simultaneously during the festival events in Meinig Park. Due to the nature of the carnival rides and the carnival itself, the Sandy Mountain Festival Coordinator is requesting both a noise exception request until 10:00 pm each night and for a road closure of Scales Avenue between Proctor Blvd. and Pioneer Blvd.

The request for a noise exception request is consistent with other recent noise exception requests such as the SICC Event, Saint Michael's outdoor concerts/car shows, and the Coralburst Street Block Party. Staying consistent with other recent noise exception requests, staff is bringing this event forth for the City Council's consideration and approval.

The request to close Scales Avenue has been approved for the carnival in the past in association with the Sandy Mountain Festival. The last time the carnival was in Sandy was in 2022 and it was situated in Scales Avenue, but at that time the City Council did not formalize the road closure request. The Mount Hood Farmer's Market has received approval for the closure of Scales Avenue on multiple occasions over the past few years for their reoccurring Friday farmer's market events throughout the summer, with no incidents.

The proposed event location is zoned (C-1) Central Business District. The properties to the north, south, east, and west are also zoned C-1.

KEY CONSIDERATIONS / ANALYSIS:

Noise Exception:

The relevant code sections for noise are below:

Section 8.20.020.A. states: No person may make, assist in making, continue or cause to be made any loud, disturbing or unnecessary noise which either annoys, disturbs, injures or endangers the comfort, repose, health, safety or peace of others.

Section 8.20.020.B. states: "Loud, disturbing and unnecessary noises in violation of this section include, but are not limited to the following:"

Section 8.20.020.B.11. goes on to state: "The use or operation of an automatic or electric piano, phonograph, gramophone, victrola, radio, television, loudspeaker or any instrument for sound producing or any sound-amplifying device so loudly as to disturb persons in the vicinity thereof or in such a manner as renders the use thereof a nuisance.

However, upon application to the Council, permits may be granted to responsible persons or organizations for the broadcast or amplification of programs of music, news, speeches or general entertainment as a part of a national, state or city event, public festivals, or outstanding events of a noncommercial nature. The broadcast or amplification shall not be audible for a distance of more than 1,000 feet from the instrument, speaker or amplifier and in no event shall a permit be granted where any obstruction to the free and uninterrupted traffic, both vehicular and pedestrian, will result.

There are no criteria in the Sandy Municipal Code for the Council to apply in considering noise exceptions.

Scales Avenue Road Closure:

The relevant code section for road closures is below:

Sec. 12.02.030. - Jurisdiction and management of the public rights-of-way.

- A. The City has jurisdiction and exercises regulatory management over all rights-of-way within the City under authority of the City charter and state law.

The process for requesting this closure included first submitting an application to the Public Works Department with all of the articles listed under the "Right of Way Permit Plan Submittal Requirements." In this case because the section of Scales Avenue proposed for closure intersects with Hwy 26 at both Proctor Blvd. and Pioneer Blvd., which are under the Oregon Department of

Transportation (ODOT) jurisdictional responsibility, an “Application and Permit to Perform Operations Upon a State Highway” was also required. ODOT has provided its approval for the closure of Scales Avenue for the time requested.

With respect to this particular closure, while Public Works generally administers road closures, it is City policy to bring all road closures in the downtown core to the City Council for ultimate approval.

There are no criteria in the Sandy Municipal Code for the Council to apply in considering downtown road closures.

BUDGET IMPACT:

None

RECOMMENDATION:

Approve the “Noise Exception” request under Chapter 8.20.020.B.11. for the carnival rides, amplified music, and noise emitted by carnival games at 38600 Proctor Blvd. between July 9, 2026, and July 12, 2026, and approve the Scales Avenue road closure between Pioneer Blvd. and Proctor Blvd. from July 6, 2026, to July 13, 2026.

If the City Council approves the noise exception and road closure requests, staff will send notice to property owners abutting Scales Avenue about the road closure dates.

SUGGESTED MOTION LANGUAGE:

“I move to approve both the noise exception request and the Scales Avenue road closure during the 2026 City of Sandy Mountain Festival Carnival to be held at 38600 Proctor Blvd. between the dates of July 6, 2026, and July 13, 2026, as detailed in the meeting packet.”

LIST OF ATTACHMENTS / EXHIBITS:

- Exhibit A: Application and Narrative
- Exhibit B: Site Plan
- Exhibit C: Noise and Road Closure Request
- Exhibit D: ODOT forms