

City of Sandy

Park Rules & Regulations

The following rules and regulations governing the use of the public parks in the city are adopted:

SECTION I: AUTHORITY

As authorized by the Sandy Municipal Code, the City Council establishes these rules to ensure the reasonable use and enjoyment of Park Property, prevent damage, ensure public safety, facilitate orderly administration, and protect the City from unnecessary liability or expenses

SECTION II: DEFINITIONS

- **Art:** Refers to permanent statues, murals, tablets, plaques, paintings, monuments, fountains, and ornamental structures located on City Property.
- **Animals:** Refers to domestic pets, livestock, or wildlife. Includes all creatures, such as dogs, cats, horses, birds, fish, and other species, that may be brought into or found within park property.
- **Amplified Music:** Sound produced using electronic devices such as microphones, amplifiers, or speakers to increase volume or project audio over a large area. Amplified music is typically used for events, performances, or announcements and may be subject to specific noise ordinances or permits within park property.
- **Commercial Use:** Any activity conducted for profit or financial gain.
- **Crimes (ORS 161.515):** A crime is an offense for which a sentence of imprisonment is authorized. A crime is either a felony or a misdemeanor.
- **Designated Areas:** Specific zones or facilities within park property that are identified for particular uses, such as dog parks, picnic shelters, or recreational trails. Use of these areas must align with posted rules and regulations.
- **Director:** The City Manager's designee responsible for administering the Parks and Recreation Department.
- **Exclusion:** Removal or banning of individuals from Park Property due to violations of park rules or regulations.
- **Hazardous Materials:** Substances that pose a risk to health, safety, or the environment, including but not limited to fireworks, explosives, pesticides, and other chemicals prohibited on park property under these rules.

- **Multi-Purpose Trail:** Trails designed for a variety of uses, including walking, biking, and running.
- **Camp:** Shall be defined as set forth in SMC 8.35.
- **Park Property:** All public parks, recreational facilities, trails, open spaces, and special use areas owned, managed, or operated by the City of Sandy.
- **Permits:** Official authorizations required for specific activities or events in parks, such as special events, commercial use, shelter reservations, or activities like amplified sound and drone use. Permits ensure safety, compliance with rules, and orderly use of public spaces.
- **Picnic Shelter:** Covered facilities available for public use or rental.
- **Recreational Trail:** A path or route within park property designated for activities such as walking, biking, or jogging, which may include soft-surface trails or multi-purpose trails as defined elsewhere.
- **Soft-Surface Trail:** Natural or compacted gravel trails, suitable for non-motorized uses such as walking and jogging.
- **Special Event:** An organized activity or gathering in a park, including but not limited to festivals, performances, tournaments, or private functions, requiring a permit due to its size, impact, or need for exclusive use of park facilities.
- **Special Use Areas:** Specialized or single-purpose recreational areas that may include facilities such as skate parks, dog parks, or historic sites. These areas cater to specific recreational needs and interests within the community.
- **Stage/Amphitheater:** Areas designed for public performances and events.
- **Trespassing:** Unauthorized presence on Park Property.

SECTION III: GENERAL PARK RULES

Rule 1. Protection of Park Property:

- A. No person shall dig up, cut, break, remove or deface any building, structure, sign, bush, tree, land, rock, or plant belonging to or growing within a public park in the city without written permission from the city. Chalk is considered defacing city assets. The use of chalk, confetti, silly string, water balloons, or any other substances that mark, damage, or alter surfaces—including pavements and structures—is prohibited and classified as vandalism. Any debris left behind from these activities is considered littering and is subject to enforcement actions.
- B. It is prohibited for any person to remove, destroy, break, injure, mutilate or deface in any way any structure, monument, statue, vase, fountain, wall, fence,

railing, vehicle, bench, tree, shrub, plant, flower or other property in any Park Property.

- C. The prohibitions in Rule 1 shall not apply when the specific activity is approved by the Director, including but not limited to programs which permit the public to place and remove items, such as painted rocks, within park limits.

Rule 2. Use of Firearms and Explosives:

No person shall discharge any destructive weapon, firearm, firecracker, torpedo or fireworks, or throw or place upon the ground any lighted match, cigar or any burning substance in any public park in the city. It is prohibited for a person to discharge fireworks, firecrackers or explosives of any kind in Park Property unless authorized to do so by the Director. No person shall have in their possession any loaded firearm in any public park in the city, except persons specifically authorized by ORS 166.173(2).

Rule 3. Fires.

- A. It is prohibited for any person to build campfires, or fires of any type, in Park Property, except that in areas where barbecue pits or fireplaces are provided, fires may be built so long as they are contained within the provided facilities. Portable barbecues are allowed in designated areas in conjunction with a picnic shelter rental or special event application.
- B. Portable grills and heaters are permitted; however, only propane gas barbecues are allowed. Open flames, including portable gas fire pits, real fire pits, and charcoal grills, are prohibited. Each party or rental is limited to one propane gas barbecue unless additional units are authorized through a special event permit.

Rule 4. Motorized Vehicle

Use of motorized vehicles (exclusive of wheelchairs) is prohibited in city parks. Exceptions include special events for the purpose of loading and unloading, emergency vehicles and service vehicles used by the city.

Rule 5. Non-Motorized Vehicles

- A. It is prohibited for any person to use any rolling device such as a bicycle, skateboard, scooter, inline skates, etc., in a manner that may cause potential harm to other people, pets, wildlife or park property, or on any sports fields, tennis courts, playgrounds or off-leash areas, or other areas reserved for special events.
- B. ~~Rule 11.~~ Use of bicycles, skates, skateboards and other non-motorized, wheeled vehicles **are** allowed in designated areas only. Use is not permitted on any

brickwork, ornamental surface, picnic table, tennis court, basketball court, fountain area, wading pool, planter, or sculpture located on public grounds.

- C. Class 1 E-bikes are allowed only on the Jump Line and Pumptracks; their use is prohibited in all other areas of Cedar Park and all other parks. All other motorized vehicles (combustible & throttle) are prohibited inside Cedar Park and all other parks except as provided herein.

Rule 6. Horseback riding is prohibited in city parks unless otherwise posted.

~~*Rule 7.* Dogs in city parks must be on-leash unless otherwise posted.~~

~~*Rule 8.* All persons using the park shall at all times obey all lawful orders of any police officer or lifeguard who may be stationed therein.~~

Rule 7. Alcohol and Smoking

- A. ~~Rule 9. The drinking or possession of intoxicating beverages is allowed only by OLCC permit, special events permit (including rental of facilities through the city) or other permitted activity. Permits issued allow only for the consumption and possession of beer and wine by adults 21 years or older. All sales of alcohol are prohibited unless authorized by OLCC permit. The city manager may impose such conditions upon such events, and require such financial security in connection therewith, so as to assure that such events are conducted in a safe manner and consistent with the use of parks by the public. All drinking of intoxicating beverages in the Sandy River Park is prohibited. The possession or consumption of alcoholic beverages in parks is prohibited unless expressly authorized by a valid OLCC permit and a City-issued Special Event Permit or other approved permit. In all cases, only individuals aged 21 or older are permitted to possess or consume alcohol. Permits, excluding those for City-sanctioned events, allow only the possession and consumption of beer and wine. The sale of alcohol is prohibited unless specifically authorized by an OLCC permit. The City Manager (or designee) may impose conditions and require financial security to ensure events are conducted safely and in accordance with public park use. Alcohol consumption or possession is strictly prohibited in Sandy River Park under all circumstances.~~
Rule 9. The possession or consumption of alcoholic beverages in parks is prohibited unless expressly authorized by a valid OLCC permit and a City-issued Special Event Permit or other approved permit. In all cases, only individuals aged 21 or older are permitted to possess or consume alcohol. Permits, excluding those for City-sanctioned events, allow only the possession and consumption of beer and wine. The sale of alcohol is prohibited unless specifically authorized by an OLCC permit. The City Manager (or designee) may impose conditions and require financial security to ensure events are conducted safely and in accordance with public park use. Alcohol consumption or possession is strictly prohibited in Sandy River Park under all circumstances.
- B. ~~Rule 17. It is prohibited for any person to use tobacco or cannabis, smoke or vape any substance within any Park Property or Special Use Area City Park and designated open space. This Areas includes, but are is not limited to, playgrounds, restrooms, spectator areas, picnic shelters, concession stands, parking lots, athletic fields, aquatic areas and trails.~~
It is prohibited for any person to use tobacco or cannabis, smoke or vape any substance within any Park Property or Special Use Area City Park and designated open space. This Areas includes, but are is not limited to, playgrounds, restrooms, spectator areas, picnic shelters, concession stands, parking lots, athletic fields, aquatic areas and trails.

Rule 8. Littering/ Dumping Trash in Parks

- A. Disposal of garbage that is a result of normal park recreation and lawful activities is allowed. It is prohibited for any persons to enter any Park Property with straw, dirt, chips, paper, shavings, shells, ashes, swill or garbage or other rubbish or refuse or debris that has originated outside the park, for the purpose of disposing of any of the rubbish, refuse or debris in the park.
- B. ~~Rule 10.~~ All refuse, papers and rubbish shall be placed in refuse/recycling containers provided for that purpose, and everyone who uses park facilities shall keep them and the premises clean, so as to leave them in orderly condition for the next user.
- C. ~~Rule 13.~~ No person shall deposit into a public water feature bubbling agents or dyes, or any objects or substances that would harm or hinder its function or endanger public safety. Materials used in the course of maintenance or operations by city staff or contractors are ~~accepted~~ **excepted**.

Commented [1]: As a comparison here is the previous wording.

It is prohibited for any persons to enter any Park Property with straw, dirt, chips, paper, shavings, shells, ashes, swill or garbage or other rubbish or refuse or debris that has originated outside the park, for the purpose of disposing of any of the rubbish, refuse or debris in the park, except for the disposal of garbage or refuse that results from the normal use of the park for recreational or other lawful purposes.

The highlighted yellow is the update language.

Rule 9. Feeding of Animals

It is prohibited for any person to leave, place or distribute foodstuffs of any kind or nature in any park, with an intent to feed livestock or wildlife, provided, this section shall not apply to the feeding of livestock or wildlife by Parks & Recreation Department personnel.

Rule 10. Disturbing or Harming Animals, Birds, and Fish

It is strictly prohibited for any person to use weapons, sticks, stones, missiles, or any other means to harm, injure, disturb, or harass any wild or domestic animal, bird, or fish within park limits. This includes actions that impact salmon grounds and salmon runs. Fishing is permitted only in designated areas. ~~Rule 14:~~ No person shall hunt, pursue, trap, kill, or disturb any animal or its habitat. The prohibitions in this rule shall not apply to city employees and agents acting in accordance with applicable City policy.

Rule 11. Amplified sound rule.

~~With the exception of City-approved and/or sponsored special events, no person shall cause or allow amplified sound to be played in a Park Property at a volume that can be heard more than 50 feet from its source without a permit. Additionally, amplified sound must not disrupt the enjoyment of the park by other users, even if it remains within the~~

Commented [2]: According to the attorney, the City cannot regulate this as it is protected speech. Staff recommends leaving the language as written, as we can enforce any volume or sound that can be heard more than 50 feet from its source. Furthermore, the rule already states that any sound that disrupts the enjoyment of park users is prohibited.

park boundaries. These restrictions aim to balance individual enjoyment with the collective experience of all park visitors.

Rule 12. Engaging in Criminal Activity.

It is prohibited for any person to engage in a criminal activity while on Park Property.

Rule 13. Fishing, Hunting and Bathing.

It is prohibited for any person to fish, wade, swim or bathe in any Park Property where signs have been posted prohibiting these activities. **Fishing must follow ODFW regulations.** No person shall hunt on Park Property.

Rule 14. Hazards and Nuisances.

It is prohibited for any person to use a slingshot, javelin, shot put, discus, golf equipment or archery equipment, in or upon any Park Property, except that any of the above equipment or devices may be used in areas specifically designated or provided for that particular use. It is also prohibited for any person to use equipment or engage in behavior in a park in a manner that may be hazardous or a nuisance to others or property.

Rule 15. Mutilation of Park Notices.

It is prohibited for any person to injure, deface or destroy any notice of the rules and regulations for the government of the parks, which have been posted by order or permit from the Director.

Rule 16. Pesticide Use in Park Property.

It is prohibited for any person to use pesticides, herbicides or any other chemicals in or on Park Property except as authorized by the Director. **This includes the community gardens, which are designated as pesticide-free zones.**

Rule 17. Public Art.

It is prohibited for any person to remove, deface or in any way injure or damage any work of art, statue, monument, memorial tablet or plaque, fountain or any other ornamental structure in any Park Property. **The addition of art to park property must receive approval from the Director.**

Rule 18. Signs.

- A. Except as provided for in subsection 18B. and 18C., it is prohibited for any person to place any structure, sign, bulletin board or other device of any kind, or to erect any post or pole or attach any notice, bill, poster, sign, wire, rod or cord

on any tree, shrub, fence railing, fountain, wall, post, vase, statue, bridge, monument or other structure in any Park Property.

- B. The City Manager or Director, by a written permit, may allow the erection of a temporary decoration, sign or advertising device on occasions of public celebration, holidays or activities of civic importance.
- C. Park Signs may be installed by the City.

Rule 19. Structures in Parks.

- A. Unless authorized in writing from the Director, and subject to the terms of a permit, if required, it is prohibited to excavate for, to erect or install, or to do any act as part of or commencement of excavation, erection or installation for, a permanent or temporary structure or facility in or on any Park Property.
- B. This section shall not be deemed to prohibit the erection of permanent or temporary covering or shelter in places designated for such purposes and subject to park regulations applicable to such designated places.

Rule 20. Trail Use

It is prohibited to alter or demolish existing or build new trails without written approval from the Director. Horses are allowed only on designated trails where posted.

Rule 21. Trespassing

It is prohibited for any person, except an authorized City employee in the performance of duties or other person duly authorized pursuant to law, to enter any area that has been designated and posted as a "No Admittance" or "No Trespassing" area, or to enter any Park Property at any time the Park Property is posted as being closed to the public.

Rule 22. Protection and Handling of Park Vegetation and Property.

It is prohibited for any person other than Parks and Recreation Department personnel to bring upon any Park Property or possess while therein, any tree, shrub, or plant or any newly-plucked branch or leaf or tree, shrub or plant, unless authorized by the Parks and Recreation Department.

Rule 23. Animals Running At Large.

It is prohibited for any person to permit any dog, other pet or livestock in any area of Park Property designated and posted by the City Manager or Director as a game refuge, sanctuary or reserve, or to permit such dog or other pet to molest or disturb wildlife therein or the nest or breeding place of any such wildlife, or to permit any dog or other pet to enter any other area that the City Manager or Director has posted as a place prohibited to animals.

Rule 24. Domestic Animals in Parks.

- A. Dogs and other domestic animals are not allowed on Park Property unless leashed and controlled by the owner or keeper at all times, except in areas designated by sign as "off leash."
- B. Owners or keepers must promptly remove excrement or other solid waste deposited by the animal.
- C. No grooming of pets on park property.
- D. All dogs on Park Property that have a set of permanent canine teeth must be licensed and current in vaccinations. The owner or keeper of the dog shall be found in violation of this rule if the dog is not wearing its collar and vaccination tag.
- E. Dogs and other domestic animals are not allowed on Athletic Fields unless authorized by the Director.
- F. It is prohibited for any person to allow any animal in his or her custody or control to annoy, molest, attack or injure any person or animal in Park Property.
- G. No person shall tie up any animal in his or her custody or control and leave such animal unattended on Park Property.

Rule 25 Parking/Use of Parking Areas.

- A. Use of parking areas on Park Property is restricted to users of the associated park. **It is prohibited to block paths, trails, sidewalks, parking lots or parking spaces, or driveways without approval from the Director.**
- B. It is prohibited for any person to operate or park a motor vehicle in any Park Property outside of the designated parking area without written approval from the Director.
- C. It is unlawful for a person to leave a motor vehicle parked in any parking area overnight or during any time the Park Property is closed without written approval from the Director. This rule does not apply to City maintenance or public works vehicles or those of contractors authorized by the City to perform work in a Park Property.
- D. **Speed Limit.** It is prohibited to ride, propel, drive or direct any motorized vehicle over any street, drive or parkway in any Park Property in excess of 15 miles per hour when no speed limit is posted, or in excess of any posted speed limit.

Rule 26 Prohibited Camping in City of Sandy Parks (SMC 8.35)

- A. **No Camping in Parks or Trails.** Camping is prohibited in all City of Sandy parks, trails, and areas designated as parks and open space (POS) unless expressly authorized under Sandy Municipal Code Chapter 8.35.

SECTION IV: CODE OF CONDUCT:

1. Disorderly conduct within park property will be addressed in accordance with ORS 166.025, which will be enforced as applicable. Specific provisions of this statute are not reiterated here but will be applied to ensure public safety and order. ~~Rule 3. No person shall, within the limits of any public park within the city, threaten, harass or abuse another person or otherwise engage in any disorderly conduct.~~
2. Use of mobile devices or cameras in restrooms and changing areas is prohibited.
3. No person shall organize, conduct or participate in any tournament, camp, or scheduled activity that requires exclusive use of all or a substantial portion of a Park Property without prior authorization from the Director. Any scheduled Parks & Recreation activity has priority use of Park Property.
4. Sexually explicit material shall not be displayed in view of minors.
5. Artwork, displays or performances must be approved in writing by the Director and stationed so as to minimize disturbance to those wishing to avoid such displays and/or performances, minimize congestion, and promote the flow of foot traffic through the Park Property. All displays must be placed in areas designated for that purpose.
6. It is prohibited to urinate or defecate on Park Property except in restroom receptacles or portable toilets provided for that purpose.
7. All visitors must comply with any rules or regulations specifically posted within individual parks or park areas. These park-specific rules are supplemental to the general park rules and are enforceable as part of the City's park regulations.
8. **All events, programs, and activities held in City of Sandy parks must be open and accessible to all individuals. Discrimination on the basis of race, color, national origin, sex, gender identity, sexual orientation, age, disability, religion, or any other protected status is strictly prohibited. Organizers must ensure that their events comply with all applicable federal, state, and local non-discrimination laws. Failure to adhere to this policy may result in denial of future event permits and other appropriate actions.**

Commented [3]: The attorney noted that hate speech is protected under both the U.S. and Oregon constitutions. The suggested revision adds language stating that events and activities in City of Sandy parks cannot discriminate based on race, sex, or other protected characteristics. This ensures alignment with legal requirements.

SECTION V: PERMITS AND APPROVALS FOR PUBLIC PARKS & OPEN SPACES

1. ~~Rule 15.~~ Any person or group desiring to reserve any portion of a public park for picnics or social functions shall make a ~~written application therefore~~ **rental request or special event application** to the city manager **(or designee)** at least ~~one-two weeks~~ prior to the event. ~~An application fee may be required for certain parks and/or areas.~~ A rental fee and application fee shall be required unless a waiver is granted by the City Manager or their designee. The ~~city manager~~ **(or designee)** may impose such conditions upon such events, and require such

financial security in connection therewith, so as to assure that such events are conducted in a safe manner and consistent with the use of parks by the public. The City reserves the right, at its sole discretion, to approve or deny the use of public spaces, including shelter and gazebo rentals, for any reason it deems necessary to ensure public safety, compliance with park regulations, or the appropriate use of City property

2. ~~Rule 12.~~ Written permission by the city council City Manager (or *designee*) is required for organized, promoted special events in city parks. Approval may include modifications to park rules.
3. ~~Rule 16.~~ No person shall engage in, sponsor or conduct: fighting, boxing, wrestling or similar forms of mutual combat in a public park. However, boxing and wrestling matches and exhibitions that are regulated and licensed by the Oregon State Boxing and Wrestling Commission; or boxing and wrestling conducted by organizations identified in ORS 463.210 as exempt from the licensing and bonding provisions or ORS Chapter 463, may be held in public parks upon the approval of the city manager. The city manager may impose such conditions upon such events, and require such financial security in connection therewith, so as to assure that such events are conducted in a safe manner and consistent with the use of parks by the public.
4. ~~Commercial Use and Events Activity.~~ It is prohibited for any person to engage in any commercial activity in a Park Property except as approved by the Director pursuant to a reservation of park facilities or vendors for City-sponsored events that provide services pursuant to a contract with the City.
5. It is prohibited for any person to solicit, sell or peddle any goods, services, wares, merchandise, liquids or edibles for human consumption in any Park Property, except by permit issued by the City Manager or the Director.
6. Geocaching containers must be clearly labeled as "Official Geocache" before placement on any Park Property and require prior written approval from the Parks and Recreation Director.
7. Use of metal detectors in Park Property is prohibited without written approval from the Director or designee.
8. Operation of motorized models, planes and drones is prohibited in Park Property without written approval from the Director or designee.
9. Persons issued special use permits as listed below for events on Park Property must abide by all park rules and regulations, and all applicable ordinances. The permit holder shall be liable for any loss, damage or injury sustained by any person using Park Property pursuant to the permit. The Director may revoke a permit upon finding of violation of any rule, regulation or ordinance, or for other cause.
 - a. Commercial Photo Shoot Permit.

- i. One Day Photo Shoot Permit.
- ii. Annual Parks Photo Pass Permit.
- b. Facility Reservations/Use of Park Facilities Permit.
- c. Film/ Video Shoot Permit.

SECTION VI: PARK HOURS AND CLOSURE

1. Parks are open from 6 00 AM to 10 00 PM, except during special events or with prior City approval. Jonsrud Viewpoint exceptions apply for special weather events or exceptional photo opportunities subject to City discretion. Hours may be extended by special permit and written approval from the Director or designee.

Rule 4.

~~All public parks belonging to the city shall be open to the public at dawn and shall be closed and visitors excluded therefrom after dusk each day. Exceptions: Jonsrud viewpoint during special weather events or or exceptional photo opportunities. Additional special exceptions can be made by the city.~~

2. Discretionary Closures.

- A. Any part or all of a Park Property or athletic field may be closed to the public by the following persons for the following reasons:
 - a. The Fire Marshal may order a closure if the Marshal believes continued public use could create or exacerbate a fire hazard.
 - b. The Director may order a closure if the Director believes that construction activity or other condition on the property creates a risk of harm to the public, or believes that public use would create a risk of harm to Park Property or natural areas.
 - c. The City Manager may order a closure if the Manager believes that closure is in the best interests of the City.

SECTION VII: ENFORCEMENT

- 1. Unless otherwise indicated, the park rules and offenses apply to all Park Property within the City of Sandy and along the Sandy River regardless of the extent to which such park has been altered or improved. Violation of any of the provisions of this chapter is a Class A infraction.
- 2. The Director, or designee, as well as any peace officer, as defined in Oregon law, are vested with authority to enforce these rules and regulations and to

- A. Issue a citation as provided by City Code or Oregon law to any person who violates any provision of the rules.
 - B. When authorized by law, seize from any persons property that is being used or left in violation of these rules.
 - C. Refuse entry to a Park Property or program, or require a person to leave a Park Property or program.
3. No person shall refuse to leave any Park Property or program after being directed to leave by a peace officer, the Director, or the Director's designee.
 4. No person shall interfere with any Parks & Recreation Department personnel enforcing these policies and regulations.
 5. The Director shall have the authority to issue special use permits, or to grant exceptions or waivers to any of the terms of the rules and regulations for authorized events and activities.
 6. These rules and regulations shall be filed with the City Recorder and available for public inspection at any time. Additional copies of the rules and regulations, or portions thereof, may be distributed by the Parks & Recreation Department or posted at Park Property.

(Ord. No. 9-77, § 1, 1977; Ord. No. 98-17, 1998; Ord. No. 2006-11; Ord. No. 2008-08, § 1, 2008; Ord. No. 09, 2016)