



# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the fiscal year ended  
December 31, 2023

**CITY OF SALIDA, COLORADO**



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For the year ended December 31, 2023**

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June 4, 2024

To the Honorable Mayor, Members of the City Council and Citizens of the City of Salida:

State law requires that every general-purpose local government publish a complete set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ended December 31, 2023.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

McMahan and Associates, LLC, a firm of licensed Certified Public Accountants, have issued an unmodified (“clean”) opinion on the City of Salida’s financial statements for the year ended December 31, 2023. The independent auditor’s report is located at the front of the financial section of this report.

Management’s discussion and analysis (MD&A) immediately follows the independent auditor’s report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

#### *Profile of the government*

The City of Salida, incorporated in 1880, is known as the “Heart of the Rockies.” Salida is located approximately two to three hours from the more densely populated urban “front range” communities of Colorado, such as Colorado Springs, Denver and Boulder. Salida is the county seat of Chaffee County and its largest city, with a population of approximately 5,809. The City is the service, supply, and tourism center for the Upper Arkansas River Valley in central Colorado. Although flanked by majestic 14,000-foot snow-capped peaks, at just over 7,000 feet in elevation, Salida enjoys a surprisingly mild climate that some refer to as the Banana Belt. Salida has a relaxed pace and a small hometown feel along with world-class recreational opportunities.

The City limits currently occupy just over 2.2 square miles. The City of Salida is empowered to levy a property tax on real property located within its boundaries, but the tax was repealed in 2008. It relies primarily on sales tax revenue to provide government services. It also is

empowered by state statute to extend its corporate limits by annexation, which it has done from time to time.

Salida is organized as a statutory city under the constitution of the State of Colorado that follows the mayor-council form of government. The Mayor, the Treasurer and six Council members are directly elected. There are three wards in the City, and two Council members represent each ward. Policy-making and legislative authority are vested in the governing body consisting of the Mayor and six Council members. Council members serve four-year terms, with three members elected every two years. The Mayor is elected for a two-year term. According to Colorado statutes, officials elected to two-year terms are eligible for three terms. Council members and the Treasurer are elected to four-year terms and are limited to two terms. The City Council appoints the City Administrator, City Attorney and City Clerk. The City Administrator appoints department heads.

Services provided by municipalities vary widely. Although citizens have many of the same services available to them in any incorporated area, some may be served by a special district or other governmental entity. Therefore, one town or city may not be directly comparable to another. It is important that readers of the financial statements and budgets know what services the City provides in order to understand the reports. The broad services provided by Salida's employees across the various divisions (described below) include the following:

- Public safety –
  - 24/7 police protection including vehicle, bicycle and foot patrol, crime prevention and law enforcement; vehicle identification number inspections, school safety, special event support, DUI awareness programs, drug task force, regional preparedness, and E911 board representation. The Community Services Division extends safety and public service while protecting the welfare of domestic animals, as well as maintaining the integrity of the Salida City Code through education, citizen engagement and enforcement.
  - 24/7 professional fire response (structural and wildland), emergency medical services, hazardous material response, technical rescue (ice, swift water, confined space, high and low angles), installation of smoke detectors, inspection and plan reviews, code enforcement, fire prevention and CPR classes, fireworks displays, staffing for fire protection district, regional preparedness and various other education and civic activities.
- Public works – operation, maintenance and improvement of streets, alleys, walkways, parking lots, public structures, stormwater drainage systems, and other public infrastructure.
- Water and Wastewater plant operations – Treatment and distribution of municipal water; collection, treatment of and safe discharge of wastewater (including wastewater services for the Town of Poncha Springs); lab testing, acceptance and treatment of outside septage.
- Community development – land use and zoning, review of development plans, subdivisions, building and sign permits, long range and current planning, historic preservation, grant writing and reporting.
- Parks, recreation and maintenance – aquatic center, swimming lessons, fitness and recreation programs, and maintenance of park facilities, sports complexes, and trails.

- Arts and culture – services for event center activities and special events for community members of all ages, alliance with outside organizations (ex: Chamber of Commerce and the creative district).
- Administrative services – liquor, marijuana and arborists licensing, vendor and special event permitting, billing and collection of water and wastewater services, protection of water rights, municipal court, grant writing and reporting, intergovernmental facility management, payroll, accounts payable, accounts receivable, budgeting, financial reporting, human resources, legal, cash management / treasury, risk management, records management, public information, meeting coordination, and other general government and administrative services.

Water treatment and distribution and wastewater collection and treatment services are provided through an enterprise fund. See the MD&A for an explanation about different types of funds.

#### *Annual budget process*

City Council is required to adopt an initial budget for the fiscal year no later than December 31 preceding the beginning of the fiscal year on January 1. This annual budget serves as the foundation for the City of Salida's financial planning and control. The budget is prepared by fund, function or department (e.g., police). Department heads may transfer resources within a department as they see fit. Transfers between departments within the same fund, however, need approval from the Finance Director or City Administrator. Changes to a fund's bottom line must be done with an amendment by Council after publicly posting the amendment and holding a public hearing on it.

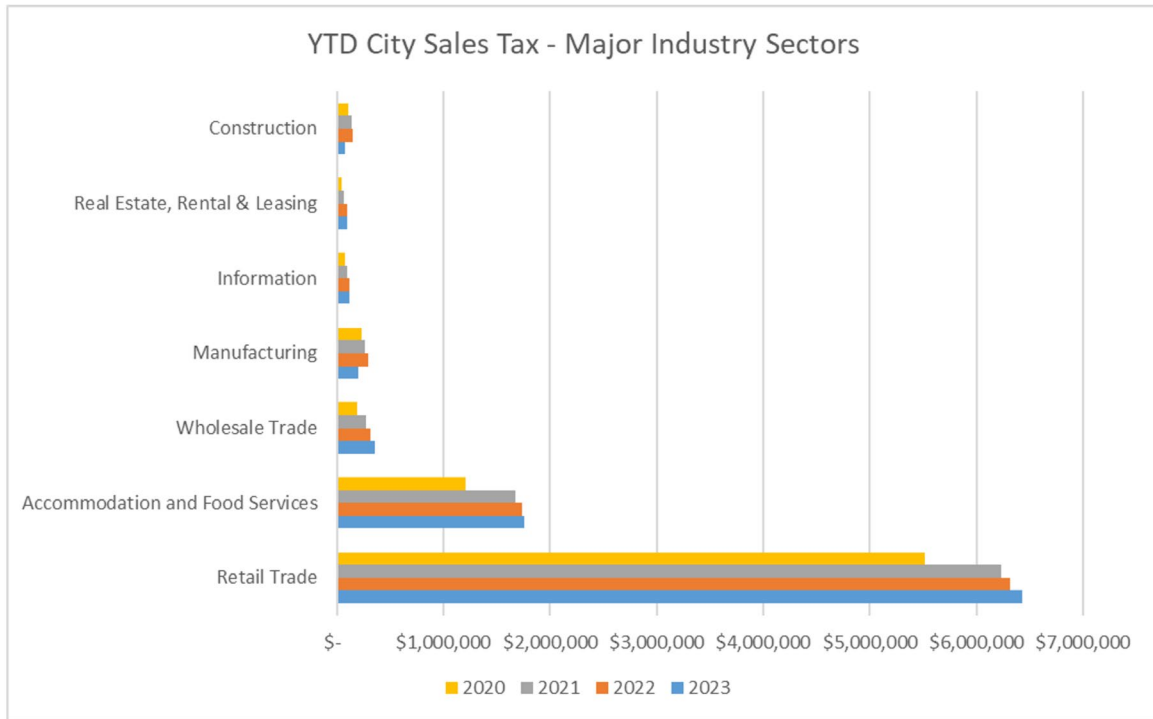
Each year, the budget development process kicks off with a strategic planning meeting with City Council, the City Treasurer and key City staff. Department heads set goals for the upcoming fiscal year and develop their requested budget based on the outcomes of the strategic planning meeting. The finance office reviews the budget for affordability, makes necessary adjustments and prepares a recommended budget for Council (this recommended budget is available for public inspection). A series of public meetings with Council are held to go over the budget and provide feedback. After making final adjustments as directed by Council, a public hearing is held prior to Council adoption. Typically, Council adopts the budget by mid-October.

#### *Local economy*

The City of Salida serves as a shopping hub for the surrounding small towns and rural areas. Tourism is a major contributor to the local economy. Sales tax revenue peaks in the "summer season" of June to September, with July being the strongest month. Salida is a short drive from the Monarch Ski area, which draws winter visitors to the area and contributes to the local economy. However, February, which falls in the middle of the "ski season" is the slowest month for collections. Increasingly, Salida is experiencing growth in sales tax collections during the "shoulder season" defined as April-May and October-November when the weather is typically suitable for many outdoor activities that attract visitors to the area.

Year-over-year sales tax revenue increases (to include County earned sales taxes shared with the City) have been strong, averaging 8.6% over the last ten years. In 2023, sales tax revenue was flat with the previous year. This is a slowing of the trend but interest in Salida

is high and construction of new housing is exploding. A total of 1,200 housing units are fully approved and waiting construction to begin. Existing household count is just under 3,000 units. This anticipation of explosive growth provided the impetus for budgeting 6% sales tax growth in the 2024 budget.. The below chart shows where sales tax is generated by industry with retail trade being the highest industry by far. This is typical of an economy that relies on tourism.



Reliable unemployment information solely for the City of Salida is unavailable, consequently Chaffee County unemployment data is utilized for monitoring purposes. Unemployment in Chaffee County ended the year at 3.2%, which is comparable to the state rate of 3.3%.

#### *Long-term financial planning and major initiatives*

Unrestricted fund balance in the general fund at year end was 44.9% of total general fund operating expenses. This amount is above policy guidelines set by Council for budgetary and planning purposes (25%). The strong fund balance coupled with continued growth projections provides the confidence to plan for significant projects in the future. The City has worked with a financial advisor to refine a long-term financial plan to help achieve capital goals such as a new fire station (financing secured in 2023 with construction expected to be completed in 2024), aquatic center soaking pools, hot water delivery line replacements, and fire equipment replacements.

The Street fund has high priority projects planned out through 2025 with estimated annual expenditures in the long-term plan thereafter. 32% of the City-generated sales tax is allocated to this fund and can predominantly support the anticipated expenditures complemented by grants.



The City Water and Wastewater funds underwent a rate study in 2020 resulting in recommended rate increases of 2.58% for water and 8.85% for wastewater each year for the 5 subsequent years. The City has stayed on schedule in implementing these rate increases with no undue hardship felt by the community. This will go a long way toward making these funds sustainable and keeping the City's water and wastewater activities operating at a high level.

The City provides wastewater service to the neighboring town of Poncha Springs. The wastewater interceptor line leading from Poncha Springs to the City of Salida is deemed to be at critical capacity based on the number of sewer extension agreements approved for connection and must be expanded before any new development projects can connect to the system. The City of Salida and Town of Poncha Springs have not yet agreed on a financing mechanism which will pay for this expensive project and meet the development needs of the Town of Poncha Springs.

Low-interest new debt financing in the amount of \$4.1 million was approved in 2021 and draws were made during 2022 and 2023 to accomplish a larger than normal replacement of major water lines and the replacement of the Pasquale Springs pump house and contact chamber. The projects were essentially completed in 2023.

#### *Relevant financial policies*

The City of Salida has adopted a comprehensive set of financial policies. Designed to maintain fiscal health is the Fund Balance Policy which requires a minimum level of unrestricted general fund reserves to be maintained at an amount no less than 25% of general fund operating expenses. Since the City is reliant on sales tax and sales tax has volatility, the 25% minimum level is deemed sufficient to keep the City operating effectively during economic downturns.

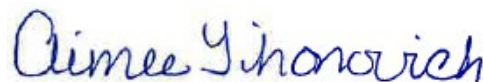
As a service organization, the City of Salida recognizes employees as the most important resource of the City. In order to maintain market pay rates, market pay studies are performed by an independent agency periodically and Cost of Living Adjustments (COLA) tied to the *Employers Cost Index* (CPI) are built into the budget. These measures have helped the City maintain a reasonable level of turnover.

The preparation of this report would not have been possible without the skill, effort, support and dedication across all levels of the City. We wish to thank all government departments for their assistance in providing the data necessary to prepare this report. Credit also is due to the Mayor, Council and Treasurer for their unfailing support for maintaining the highest standards of professionalism in the management of the City of Salida's finances.

Respectfully submitted,



Christy Doon  
City Administrator



Aimee Tihonovich  
Finance Director



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

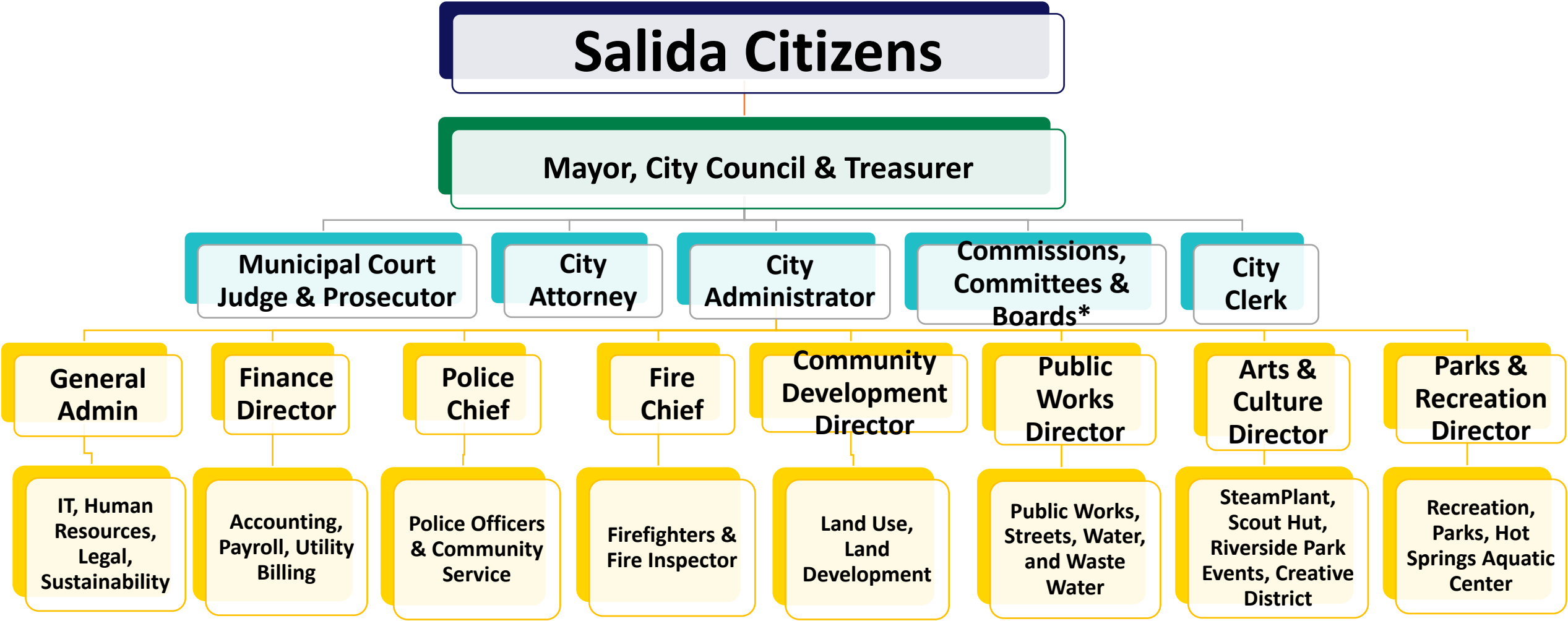
**City of Salida  
Colorado**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2022

*Christopher P. Morill*

Executive Director/CEO



\*Planning Commission, Recreation Advisory Board, Historic Preservation Commission, Tree Board, Finance Committee, Board of Adjustment, Sustainability

**CITY OF SALIDA, COLORADO**  
**List of Elected and Appointed Officials**  
**as of December 31, 2023**

Elected Officials

Mayor

Council Member - Ward 1

Council Member - Ward 1

Council Member - Ward 2

Council Member - Ward 2

Council Member - Ward 3

Council Member - Ward 3

Treasurer

Dan Shore

Dominique Naccarato

Suzanne Fontana

Justin Critelli

Aaron Stephens

Harald Kasper

Alisa Pappenfort

Ben Gilling

Appointed Officials & Staff

Municipal Court Judge

Municipal Prosecutor

Planning Commission Chairperson

Recreation Advisory Board Chairperson

Historic Preservation Commission Chairperson

Tree Board President

Board of Adjustment Chairperson

City Administrator

City Attorney

City Clerk

Arts & Culture Director

Community Development Director

Finance Director

Fire Chief

Parks & Recreation Director

Police Chief

Public Works Director

Cheryl Hardy-Moore

Erica Romberg

Greg Follet

Jessica Downing

Keith Krebs

Marilyn Moore

Greg Follet

Christy Doon

Nina Williams

Erin Kelley

Michael Varnum

Bill Almquist

Aimee Tihonovich

Kathy Rohrich (Interim)

Mike (Diesel) Post

Russ Johnson

David Lady



MANAGEMENT'S DISCUSSION AND ANALYSIS





## Management's Discussion and Analysis

As Management of the City of Salida, we offer readers of the City of Salida's financial statements this narrative overview and analysis of the financial activities of the City of Salida for the fiscal year ended December 31, 2023. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages i - v of this report.

### Financial Highlights

- The assets and deferred outflows of resources of the City of Salida exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$68,547,766 (net position). Of this amount, \$14,249,228 represents unrestricted net position, which may be used to meet the government's ongoing obligations to citizens and creditors.
- The City of Salida's total net position increased by \$3,533,511 (5.4%) due to revenues increasing by a higher amount than spending.
- At the close of the current fiscal year, the City of Salida's governmental funds reported combined fund balances of \$22,648,378, an increase of \$14,056,164 (163.6%) in comparison with the prior year. The significant increase is due to issuing debt at year end in the amount \$16,850,000 to finance a fire station. The construction of the fire station will primarily occur in 2024. 95.9% of fund balances (\$21,711,216) is available for spending at the government's discretion (*unassigned & committed fund balance*).
- At the end of the current fiscal year, the unrestricted fund balance for the General Fund was \$5,740,288, or approximately 44.9% of total general fund expenditures.
- The City of Salida's total outstanding long-term debt increased by \$18,240,424 during the current fiscal year. The City issued Certificates of Participation (COPs) in the amount of \$16,850,000, (plus a sale premium of \$364,029) to finance the construction of a new fire station. In addition, the City made draws of \$1,800,147 under its 2021 Colorado Water Resources and Power Development Authority (CWRPDA) loan. In 2023, the City made all scheduled payments on existing debt.

### Overview of the Financial Statements

The discussion and analysis provided here are intended to serve as an introduction to the City of Salida's basic financial statements. The City of Salida's basic financial statements consist of

three components: 1) government-wide financial statements, 2) fund financial statements, and 3) the notes to the financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

### Government-wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Salida's finances, in a manner similar to a private-sector business.

The *statement of net position* presents financial information on all of the City of Salida's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Salida is improving or deteriorating.

The *statement of activities* presents information showing how the City of Salida's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused paid time off).

Both of the government-wide financial statements distinguish functions of the City of Salida that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Salida include general government, public safety, public works/streets, arts and culture, parks and recreation. The business-type activities of the City of Salida include water and wastewater services.

The government-wide financial statements can be found on pages C1 to C2 of this report.

### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Salida, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Salida can be divided into two categories: governmental and proprietary funds.

*Governmental funds.* Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Salida maintains seven individual governmental funds: the General Fund, the Street Fund, the Capital Improvement Fund, the Economic Development Fund, the Lodging Tax Fund, the Conservation Trust Fund and the Housing Fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for all seven funds.

The basic governmental fund financial statements can be found on pages C3 to C6 of this report.

*Proprietary Funds.* The City of Salida maintains two proprietary funds, both are *enterprise funds*. Enterprise funds are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City of Salida uses enterprise funds to account for its water and wastewater operations.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

The basic proprietary fund financial statements can be found on pages C7 to C9 of this report.

#### Notes to the Financial Statements

The notes provide additional information that is necessary to acquire a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages D1 to D33 of this report.

#### Other Information

The City of Salida adopts an annual appropriated budget for its general fund and all other funds. A budgetary comparison statement for the governmental funds is provided in the *required supplementary information* section. The City of Salida also presents *required supplementary information* concerning the City of Salida's progress in funding its obligation to provide pension benefits to its fire and police employees. The required supplementary information can be found on pages E1 to E15.

Finally, budget comparison statements for proprietary funds are presented in the *supplementary information* section as well as the Local Highway Finance Report filed with the State of Colorado. This supplemental information can be found on pages F1 to F7 of this report.

## Government-wide Overall Financial Analysis

As noted earlier, net position over time may serve as a useful indicator of a government's financial position. In the case of the City of Salida, assets and deferred outflows of resources exceeded liabilities by \$68,547,766.

### City of Salida's Net Position

	<u>Governmental Activities</u>		<u>Business-type activities</u>		<u>Total</u>	
	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>
Current and other assets	\$ 23,806,095	\$ 11,559,133	\$ 10,955,046	\$ 9,225,227	\$ 34,761,141	\$ 20,784,360
Capital Assets	36,282,798	31,562,403	31,589,883	30,711,109	67,872,681	62,273,512
Total Assets	60,088,893	43,121,536	42,544,929	39,936,336	102,633,822	83,057,872
Total Deferred outflows of resources	2,013,419	1,030,521	-	-	2,013,419	1,030,521
Long-term liabilities	19,265,538	1,911,763	15,103,424	13,955,383	34,368,962	15,867,146
Other liabilities	1,187,011	1,433,244	274,938	432,720	1,461,949	1,865,964
Total liabilities	20,452,549	3,345,007	15,378,362	14,388,103	35,830,911	17,733,110
Total Deferred inflows of resources	268,564	1,341,028	-	-	268,564	1,341,028
Net position:						
Net investment in capital assets	35,758,355	30,844,978	17,847,505	18,089,406	53,605,860	48,934,384
Restricted	692,678	2,131,786	-	-	692,678	2,131,786
Unrestricted	4,930,166	6,489,258	9,319,062	7,458,827	14,249,228	13,948,085
Total net position	\$ 41,381,199	\$ 39,466,022	\$ 27,166,567	\$ 25,548,233	\$ 68,547,766	\$ 65,014,255

Current and other assets increased in governmental activities by \$12,246,962 from the prior year due primarily to a \$16.1 million increase in restricted cash resulting from the issuance of certificates of participation (COPs) late in the year.

Other liabilities in governmental activities decreased by \$246,233 primarily due to having less accounts payable and unearned revenue at year-end. Fluctuations in these accounts vary depending on the billing and collection cycle of the City.

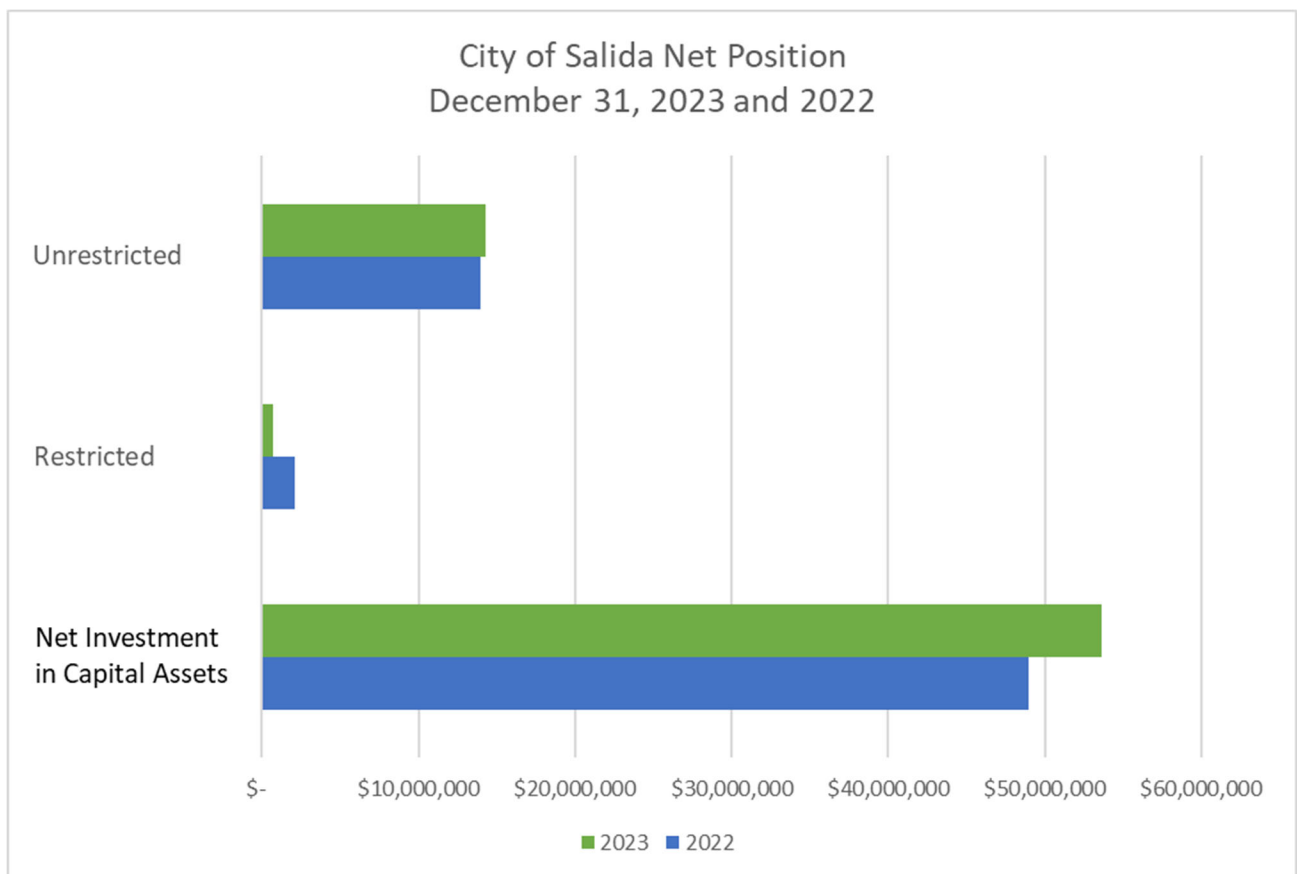
Long-term liabilities, which consist of certificates of participation, bonds, notes, leases, accrued compensated absences and pension liabilities increased by \$18,484,679 (116.6%) from the previous year for governmental and business-type activities combined due to the issuance of COPS for a new fire station and new draws under the Colorado Water Resources and Power Development Authority (CWRPDA) program.

By far, the largest portion of the City of Salida's net position (78.2%) reflects its investment in capital assets (e.g., land, buildings, machinery, equipment, vehicles, and infrastructure), less any related outstanding debt that was used to acquire those assets. The City of Salida uses these capital assets to provide a variety of services to its citizens. Accordingly, these assets are not available for future spending. Although the City of Salida's investment in capital assets is reported net of related debt, it should be noted that the resources used to repay this debt must

be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City of Salida's net position, \$692,678 (1.0%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of \$14,249,228 is unrestricted and may be used to meet the government's ongoing obligations to its citizens and creditors.

At the end of the current fiscal year, the City of Salida is able to report positive balances in all reported categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.



The City of Salida's overall net position increased by \$3,533,511 from the prior fiscal year. The reasons for this overall increase are discussed in the following sections for governmental activities and business-type activities.



## City of Salida's Changes in Net Position

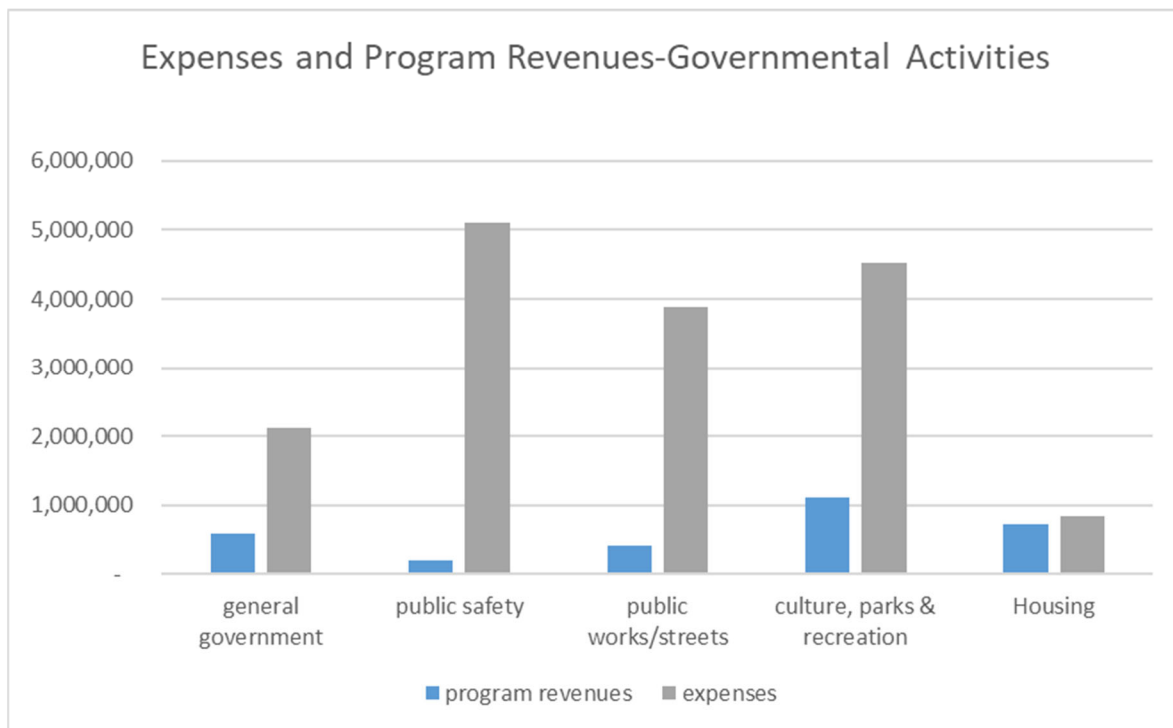
	<u>Governmental Activities</u>		<u>Business-type activities</u>		<u>Total</u>	
	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>
Revenues:						
Program revenues						
Charges for service	\$ 1,714,396	\$ 1,598,420	\$ 4,099,182	\$ 3,819,883	\$ 5,813,578	\$ 5,418,303
Operating grants and contributions	607,645	1,526,503	-	-	607,645	1,526,503
Capital grants and contributions	709,910	92,500	2,047,227	1,318,757	2,757,137	1,411,257
General revenues:						
Taxes	14,764,143	13,834,305	-	-	14,764,143	13,834,305
Unrestricted investment earnings (net market loss)	395,784	(209,573)	212,727	(215,361)	608,511	(424,934)
Other	249,978	126,159	-	-	249,978	126,159
Total revenues	18,441,856	16,968,314	6,359,136	4,923,279	24,800,992	21,891,593
Expenses:						
General government	2,127,499	2,045,463			2,127,499	2,045,463
Public safety	5,098,830	4,168,154			5,098,830	4,168,154
Public works/streets	3,891,917	3,755,062			3,891,917	3,755,062
Culture, parks and recreation	4,523,655	3,982,076			4,523,655	3,982,076
Housing	834,848	848,903			834,848	848,903
Interest on long term debt	49,930	28,340			49,930	28,340
Water			2,124,737	1,925,790	2,124,737	1,925,790
Sewer			2,616,065	2,765,478	2,616,065	2,765,478
Total expenses	16,526,679	14,827,998	4,740,802	4,691,268	21,267,481	19,519,266
Increase (decrease) in net position before transfers	1,915,177	2,140,316	1,618,334	232,011	3,533,511	2,372,327
Transfers	-	-	-	-	-	-
Increase (decrease) in net position	1,915,177	2,140,316	1,618,334	232,011	3,533,511	2,372,327
Net position-beginning	39,466,022	37,325,706	25,548,233	25,316,222	65,014,255	62,641,928
Net position-ending	\$ 41,381,199	\$ 39,466,022	\$ 27,166,567	\$ 25,548,233	\$ 68,547,766	\$ 65,014,255

**Governmental Activities.** During the current fiscal year, net position for governmental activities increased \$1,915,177 from the prior fiscal year for an ending balance of \$41,381,199. This increase can be attributed to a continuation of strong revenue trends related to increased tourism and overall growth in the city.

Revenue growth in taxes, investment earnings and charges for service outpaced a decline in grant and contribution revenue (combined operating and capital grants). Taxes (primarily sales and lodging) remain the largest source of revenue at \$14,535,543 for the year.

Expenses grew during the current year, increasing from \$14,827,998 in the prior year to \$16,526,679 in the current year, an increase of \$1,698,681. In 2023, increased spending for cleaning and maintaining parks and recreational facilities was necessary due to higher usage. There were also costs associated with issuing debt for the fire station and other planning costs associated with the fire station in the public safety category.

As shown in the chart below, direct revenues generated by the City of Salida's programs are not sufficient to cover the costs of these programs. The City of Salida relies on sales tax, lodging tax, and other general revenues to cover the costs associated with various programs.



**Business-type Activities.** For the City of Salida's business-type activities, net position increased to an ending balance of \$27,166,567. The total increase in net position for business-type activities (water and wastewater) was \$1,618,334 from the prior fiscal year and can primarily be explained by higher revenues, primarily system development fees collected on new development projects which are used to support the impact of growth on utility infrastructure in the community.

#### Financial Analysis of Governmental Funds

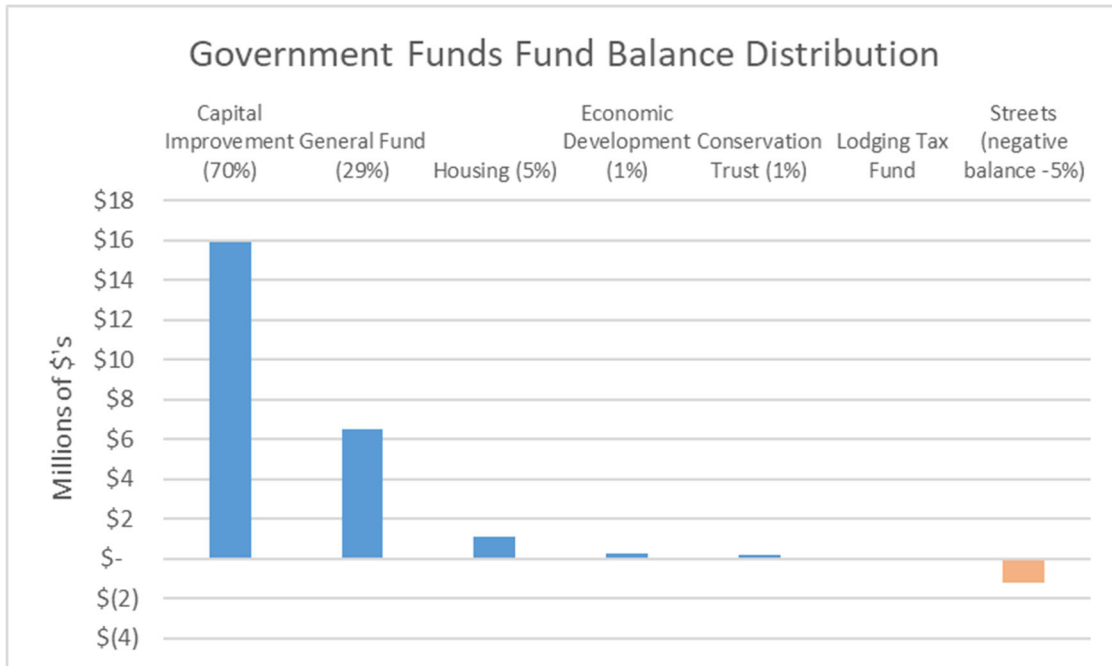
As noted earlier, the City of Salida uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the City of Salida's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Salida's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as it represents the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the City of Salida itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the Salida City Council.

At December 31, 2023, the City of Salida's governmental funds reported combined fund balances of \$22,648,378, an increase of \$14,056,164 in comparison with the prior year. Of this amount, \$21,711,216, or 95.9% constitutes *unassigned and committed fund balance*, which is available for spending at the government's discretion. The remainder of the fund balance is either *nonspendable or restricted* to indicate that it is 1) not in spendable form (\$244,484), 2) legally required to be maintained intact (\$525,000), or 3) restricted for particular purposes (\$167,678).

It should be noted that fund balance is unusually high at year-end due to issuing the previously discussed COPs which will be spent during 2024 on the construction of a new fire station. Unspent COP proceeds at year-end total \$16,131,227. Without these unspent proceeds (restricted cash), the City's governmental funds combined fund balances would be \$6,517,151, a decrease of \$2,075,063 from the previous year. The decrease can be primarily attributed to a planned use of resources on a large street project.

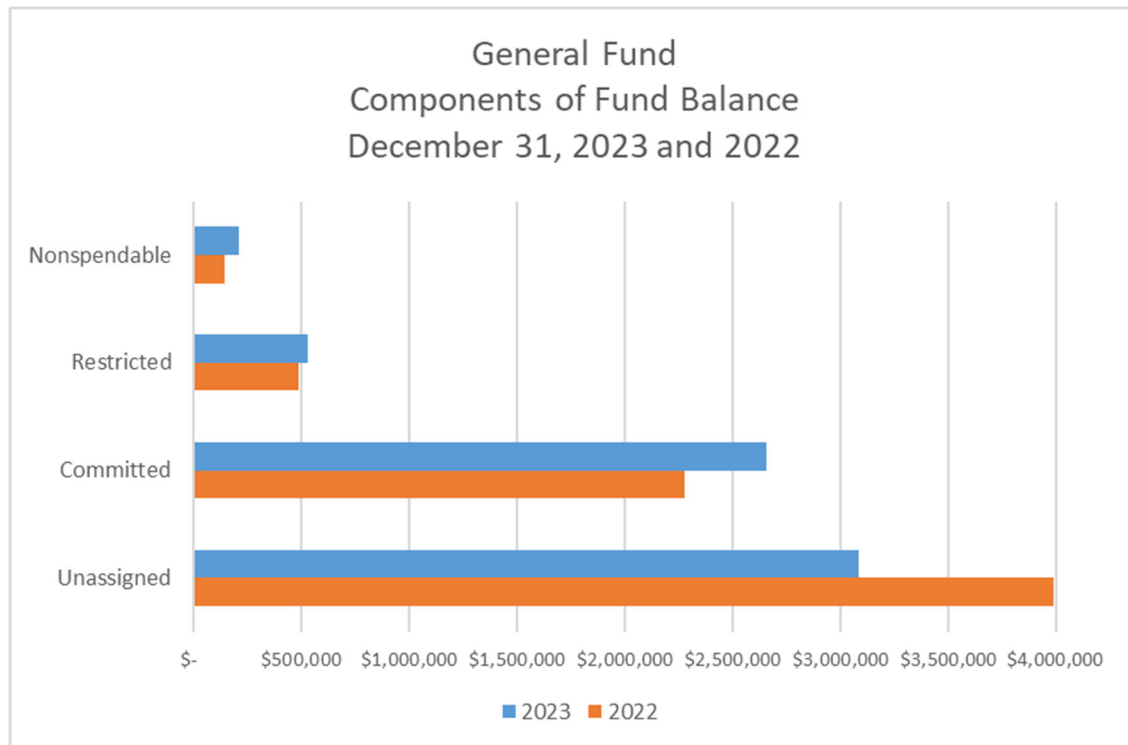
There are seven funds within the *governmental* funds presentation. The City considers all of its governmental funds to be *major* as various readers of financial reports have a diverse set of interests and prefer to see details of each fund. The distribution of the \$22,648,378 fund balance is as shown in the following chart.



#### *Analysis of Individual Funds*

The capital improvement fund accounts for capital improvements (other than streets). The primary revenue source is an allocation of sales tax revenues. In 2023 the COPs issued for the fire station inflated this fund to an unusually high year-end fund balance of \$15,904,648 which will be spent in 2024 on constructing the new fire station.

The general fund is the chief operating fund of the City of Salida. At the end of the current fiscal year, unassigned and committed fund balance of the general fund was \$5,740,288, while total fund balance decreased to \$6,475,626. As a measure of the general fund's liquidity, it may be useful to compare both unrestricted (combination of unassigned and committed) fund balance and total fund balance to total general fund expenditures. Unrestricted fund balance represents approximately 44.9% percent of total general fund expenditures, while total fund balance represents approximately 50.6% of that same amount.



The fund balance of the general fund decreased by \$415,232 during the current fiscal year. The decrease was the result of planned one-time spending on Airport infrastructure and planning for the South Arkansas Development project.

The Housing Fund is primarily funded with newly approved taxes on short term rentals in addition to inclusionary housing fees and grants. The Housing Fund balance increased by \$904,188 as a result of the new taxes bringing the ending fund balance to \$1,081,013.

The Economic Development Fund is also primarily funded with an allocation of sales tax revenues and ended 2023 with a fund balance of \$241,720, an increase of \$39,874.

The Conservation Trust Fund accounts for the City's share of state restricted lottery fund dollars. The fund balance at year end (all restricted) is \$167,678, an increase of \$55,567.

The Lodging Tax Fund accounts for the lodging tax revenues earned. These revenues are utilized to support the operations of the aquatic center and the SteamPlant event center and thus are transferred into the general fund where these activities are recorded. The fund balance at year-end is typically zero as a result of this transfer.

The Street Fund had a \$2,412,320 decrease in fund balance during the current fiscal year which put the overall fund balance at a negative balance of (\$1,222,307). The General Fund cash reserves covered this planned overage and will be paid back over the next 2 years. The Street fund had an opportunity to complete a multiphase road improvement project (Poncha



Boulevard) in one year which saved significant resources in the long run and minimized the disruption to the community. The primary revenue source for the Street Fund is an allocation of the local sales tax.

Proprietary Funds. The City of Salida's proprietary funds Statement of Net Position on page C7 provides the same type of information as found in the government-wide financial statements, but in more detail.

Unrestricted net position of the Water Fund at the end of 2023 was \$6,665,298, while the unrestricted net position of the Wastewater Fund at the end of 2023 was \$2,653,764. The total growth in net position for the Water and Wastewater funds was \$1,299,822 and \$318,512, respectively. The Pasquale Spring improvement project was primarily completed in 2023 within the Water Fund and financed by grants and loans. The infrastructure maintenance in each fund was fairly routine in nature and did not require utilizing any reserves.

### **General Fund Budgetary Highlights**

Original budget compared to final budget. During the year, the general fund budget was amended once in order to accommodate a need to raise the hiring salary for part time seasonal employees, which was necessary to compete with other employers in the region.

Final budget compared to actual results. The most significant differences between budgeted revenues and actual revenues in the General Fund were as follows:

Revenue source	Final Budget	Actual revenues	Difference
Investment Earnings	105,000	382,852	\$ 277,852
Land dedication fees in lieu	40,000	167,000	\$ 127,000
Federal Grants	-	126,394	\$ 126,394
Other taxes	350,000	475,794	\$ 125,794

Investment earnings were higher than anticipated due to unrealized market gains that were not anticipated in the budget.

The increase in land dedication fees in lieu is the result of high development interest in the community. A developer can opt to pay fees in lieu instead of providing for open space within the development.

The federal grants overage is the result of utilizing the City's reserve of American Rescue Plan Act (ARPA) dollars for the D Street housing project planning.

The other taxes overage is due to higher than anticipated franchise fee payments received during the year.

### **Capital Assets and Debt Administration**

Capital assets. The City of Salida's capital assets for its governmental and business-type activities as of December 31, 2023, amount to \$67,872,681 (net of accumulated depreciation/amortization). Capital assets include land, water rights, buildings, park land and improvements, water and wastewater lines, infrastructure, and software and other intangibles. The total increase in net capital assets for the current fiscal year was 9.0%.

**City of Salida's Capital Assets (net of depreciation/amortization)**

	<b>Governmental activities</b>		<b>Business-type activities</b>		<b>Total</b>	
	<b><u>2023</u></b>	<b><u>2022</u></b>	<b><u>2023</u></b>	<b><u>2022</u></b>	<b><u>2023</u></b>	<b><u>2022</u></b>
Land	\$ 6,698,724	\$ 6,329,625	\$ 89,435	\$ 89,435	\$ 6,788,159	\$ 6,419,060
Water rights	-	-	1,391,521	1,391,521	1,391,521	1,391,521
Construction in progress	5,464,824	1,707,724	4,413,348	2,172,746	9,878,172	3,880,470
Buildings	6,264,142	6,630,811	-	-	6,264,142	6,630,811
Park land and improvements	3,806,599	4,040,704	293,295	330,030	4,099,894	4,370,734
Lines	-	-	9,798,939	10,148,059	9,798,939	10,148,059
Structures	-	-	8,150,589	8,555,025	8,150,589	8,555,025
Equipment & Vehicles	2,333,837	1,673,276	7,452,756	8,024,293	9,786,593	9,697,569
Infrastructure	11,616,153	11,177,474	-	-	11,616,153	11,177,474
Software and other intangibles	1,217	2,789	-	-	1,217	2,789
Leased assets	84,186	-	-	-	84,186	-
Subscription based IT assets	13,116	-	-	-	13,116	-
	<u>\$ 36,282,798</u>	<u>\$ 31,562,403</u>	<u>\$ 31,589,883</u>	<u>\$ 30,711,109</u>	<u>\$ 67,872,681</u>	<u>\$ 62,273,512</u>

Major capital asset events during the current fiscal year included the following:

- Poncha Boulevard reconstruction work was completed for a cost of \$3,357,187.
- Construction design work on the fire station was completed and a groundbreaking ceremony was held, \$1,152,304 was spent on this project in 2023.
- The Pasquale Springs pump station and contact chamber improvement project was essentially completed for a cost of \$2,030,279.
- A debilitated apartment building and related land purchased by means of eminent domain in 2022 was razed for a cost of \$350,439. An affordable housing development project (D Street) is in the works for the property.

Long-term Debt. At the end of the current fiscal year, the City of Salida had total debt outstanding of \$32,648,183. Of this amount, \$17,214,029 are COPs, \$4,397,520 are notes payable, \$10,377,071 are revenue bonds, \$560,037 are capital debt and the remaining \$99,526 are leases payable or subscriptions-based IT arrangements.

## City of Salida's Outstanding Debt

	Governmental activities		Business-type activities		Total	
	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>
Certificates of Participation	\$ 17,214,029	\$ -	\$ -	\$ -	\$ 17,214,029	\$ -
Revenue bonds	-	-	10,377,071	10,759,050	10,377,071	10,759,050
Notes payable	-	-	4,397,520	2,792,704	4,397,520	2,792,704
Capital debt	314,869	517,232	245,168	321,636	560,037	838,868
Lease Payable	85,741	-	-	-	85,741	-
Subscription based IT arrangements	13,785	17,137	-	-	13,785	17,137
	<u>\$ 17,628,424</u>	<u>\$ 534,369</u>	<u>\$ 15,019,759</u>	<u>\$ 13,873,390</u>	<u>\$ 32,648,183</u>	<u>\$ 14,407,759</u>

The City of Salida's total debt increased by \$18,240,424 (126.6%) as the City issued COPs in the amount of \$16,850,000 at a premium of \$364,029 for the purpose of constructing a new fire station. The City also made draws totaling \$1,840,147 on a note entered into in 2021 to pay for the cost of replacing an existing water transmission main and improvements at the Pasquale Springs site. This new debt was higher than principal payments made on existing debt.

Additional information on the City of Salida's long-term debt can be found beginning on page D17 in the Notes to the Financial Statements of this report.

### Economic Factors and Next Year's Budget and Rates

The following economic factors currently affect the City of Salida and were considered in developing the 2024 fiscal year budget.

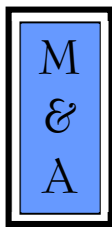
- Average annual sales tax growth (City and Shared County tax combined) from 2014 to 2023 averaged 8.6% and the sales tax revenue increase of 2023 over 2022 was 0.6%, indicating a flattening of the sales tax growth rate. The 2024 budget anticipates 3% sales tax growth plus an additional 3% tied to growth in the community due to housing development projects in the works. As always, actual performance will be closely monitored against budget goals and spending will be adjusted if necessary.
- Debt service costs on the COPs will take a few years for the general fund budget to absorb. Interest only payments are scheduled for 2024 and 2025 with principal and interest payments thereafter at \$1.1 million per year. Spending in the 2024 budget plan was tightened and a use of reserves is anticipated as the budget adjusts to higher operating expenses.
- A utility rate study was performed in 2020 which calls for an annual increase of 2.58% for water usage fees and 8.85% for wastewater usage fees, which is necessary for properly maintaining this important infrastructure. These increases were built into the 2024 budget.

- According to Zillow.com, average home values in Salida are \$669,796, up 1.4% from the previous year and 47% higher than the national average. Affordable housing has become a top priority for the City.
- The most recent U.S. Census Bureau population estimate for Salida is for 2022 and is 5,809, a 0.0% increase over 2021. Smaller communities can struggle with capturing relevant current data. Based on high requests for new development projects, a higher rate of growth is anticipated in the upcoming years.
- The City has started construction on a new fire station to replace the existing 124-year-old building. The project was bid out as a design build project and is budgeted to be completed in 2024 with total costs not to exceed \$17.4 million.

At the end of the current fiscal year, the unassigned fund balance in the general fund was \$3,082,632. The City of Salida has appropriated \$2,807,231 of this amount for spending in the 2024 fiscal year budget for the purpose of adding soaking pools to the aquatic center, which is expected to be a revenue generator, and to continue spending on all programs while the City revenue stream catches up with the new costs associated with the fire station. In committed fund balance reserves for the general fund, the City has \$2,657,656 committed to hold as the city's operating reserves which represents 25% of previous year's general fund operating expenses.

#### **Request for Information**

This financial report is designed to provide a general overview of the City of Salida's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to [Aimee.Tihonovich@CityofSalida.com](mailto:Aimee.Tihonovich@CityofSalida.com).



## **INDEPENDENT AUDITOR'S REPORT**

**To the City Council  
City of Salida, Colorado**

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund of the City of Salida, Colorado (the "City"), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the City as of December 31, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America ("U.S. GAAP").

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("U.S. GAAS") and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. GAAP; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for one year after the date that the financial statements are issued.

*Member: American Institute of Certified Public Accountants*

**INDEPENDENT AUDITOR'S REPORT**  
**To the City Council**  
**City of Salida, Colorado**

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with U.S. GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with U.S. GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

U.S. GAAP require that the Management's Discussion and Analysis in Section B, the Schedule of City's Proportionate Share of the Net Pension Liability (Asset), the Schedule of City Contributions, and the Notes to the Required Supplementary Information in Section E be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The budgetary comparison information in section E is not a required part of the basic financial statements but is supplementary information required by U.S. GAAP. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with U.S. GAAS. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

**INDEPENDENT AUDITOR'S REPORT**  
**To the City Council**  
**City of Salida, Colorado**

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The individual fund budgetary information, the Local Highway Finance Report, and the Schedule of Expenditures of Federal Awards as required by *Title 2, U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* included in the Single Audit Section listed in the accompanying table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The individual fund budgetary information, the Local Highway Finance Report, and the Schedule of Expenditures of Federal Awards included in the Single Audit Section listed in the accompanying table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. GAAS. In our opinion, the individual fund budgetary information, the Local Highway Finance Report, and the Schedule of Expenditures of Federal Awards included in the Single Audit Section listed in the accompanying table of contents is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory section and statistical section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and on compliance.

**McMahan and Associates, L.L.C.**  
**Avon, Colorado**



GOVERNMENT-WIDE FINANCIAL STATEMENTS



**CITY OF SALIDA, COLORADO**  
**Statement of Net Position**  
**December 31, 2023**

	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
<b>Assets:</b>			
Cash and investments	4,816,593	8,687,402	13,503,995
Restricted cash	16,131,227	1,306,358	17,437,585
Receivables (net of allowance)	2,613,791	917,485	3,531,276
Prepays	244,484	43,801	288,285
Capital assets not being depreciated	12,163,548	5,894,304	18,057,852
Capital assets being depreciated, net of accumulated depreciation	24,119,250	25,695,579	49,814,829
<b>Total Assets</b>	<b>60,088,893</b>	<b>42,544,929</b>	<b>102,633,822</b>
<b>Deferred Outflows of Resources:</b>			
Deferred outflows related to pensions	2,013,419	-	2,013,419
<b>Total Deferred Outflows of Resources</b>	<b>2,013,419</b>	<b>-</b>	<b>2,013,419</b>
<b>Liabilities:</b>			
Accounts payable and other current liabilities	727,625	135,338	862,963
Retainage payable	209,574	28,977	238,551
Interest payable	29,294	76,623	105,917
Unearned revenue	220,518	34,000	254,518
Noncurrent liabilities:			
Due within one year			
Accrued compensated absences	130,573	27,888	158,461
Loans, leases and bonds payable	157,107	705,174	862,281
Due in more than one year			
Accrued compensated absences	261,145	55,777	316,922
Loans, leases and bonds payable	17,471,317	14,314,585	31,785,902
Net pension liability	1,245,396	-	1,245,396
<b>Total Liabilities</b>	<b>20,452,549</b>	<b>15,378,362</b>	<b>35,830,911</b>
<b>Deferred Inflows of Resources:</b>			
Deferred inflows related to pensions:	268,564	-	268,564
<b>Total Deferred Inflows of Resources</b>	<b>268,564</b>	<b>-</b>	<b>268,564</b>
<b>Net Position:</b>			
Net investment in capital assets	35,758,355	17,847,505	53,605,860
Restricted for:			
Emergencies	525,000	-	525,000
Parks and recreation	167,678	-	167,678
Unrestricted	4,930,166	9,319,062	14,249,228
<b>Total Net Position</b>	<b>41,381,199</b>	<b>27,166,567</b>	<b>68,547,766</b>

The accompanying notes are an integral part of these financial statements.

**CITY OF SALIDA, COLORADO**  
**Statement of Activities**  
**For the Year Ended December 31, 2023**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Change in Net Assets		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total
Governmental activities:							
General government	2,127,499	349,679	205,956	24,910	(1,546,954)	-	(1,546,954)
Public safety	5,098,830	179,155	18,293	-	(4,901,382)	-	(4,901,382)
Public works/Streets	3,891,917	31,759	380,871	-	(3,479,287)	-	(3,479,287)
Culture, parks and recreation	4,523,655	1,111,185	2,525	-	(3,409,945)	-	(3,409,945)
Housing	834,848	42,618	-	685,000	(107,230)	-	(107,230)
Interest on long-term debt	49,930	-	-	-	(49,930)	-	(49,930)
<b>Total governmental activities</b>	<b>16,526,679</b>	<b>1,714,396</b>	<b>607,645</b>	<b>709,910</b>	<b>(13,494,728)</b>	<b>-</b>	<b>(13,494,728)</b>
Business-type activities:							
Water	2,124,737	2,018,864	-	1,273,319	-	1,167,446	1,167,446
Wastewater	2,616,065	2,080,318	-	773,908	-	238,161	238,161
<b>Total business-type activities</b>	<b>4,740,802</b>	<b>4,099,182</b>	<b>-</b>	<b>2,047,227</b>	<b>-</b>	<b>1,405,607</b>	<b>1,405,607</b>
<b>Total Primary Government</b>	<b>21,267,481</b>	<b>5,813,578</b>	<b>607,645</b>	<b>2,757,137</b>	<b>(13,494,728)</b>	<b>1,405,607</b>	<b>(12,089,121)</b>
General revenues:							
Taxes:							
Sales taxes					9,509,494	-	9,509,494
Sales taxes - County					3,517,848	-	3,517,848
Franchise taxes					475,794	-	475,794
Occupation taxes					1,261,007	-	1,261,007
Unrestricted investment earnings					395,784	212,727	608,511
Miscellaneous					247,526	-	247,526
Gain on sale of assets					2,452	-	2,452
<b>Total general revenues, special items, and transfers</b>					<b>15,409,905</b>	<b>212,727</b>	<b>15,622,632</b>
<b>Change in Net Position</b>					<b>1,915,177</b>	<b>1,618,334</b>	<b>3,533,511</b>
<b>Net position - beginning</b>					<b>39,466,022</b>	<b>25,548,233</b>	<b>65,014,255</b>
<b>Net position - ending</b>					<b>41,381,199</b>	<b>27,166,567</b>	<b>68,547,766</b>

The accompanying notes are an integral part of these financial statements.



FUND FINANCIAL STATEMENTS

**CITY OF SALIDA, COLORADO**  
**Balance Sheet**  
**Governmental Funds**  
**December 31, 2023**

	<b>General Fund</b>	<b>Street Fund</b>	<b>Economic Development Fund</b>	<b>Lodging Tax Fund</b>	<b>Conservation Trust Fund</b>	<b>Housing Fund</b>	<b>Capital Improvement Fund</b>	<b>Total Governmental Funds</b>
<b>Assets</b>								
Cash and cash equivalents	3,275,106	338,883	208,350	-	167,678	826,576	-	4,816,593
Cash and cash equivalents - restricted	-	-	-	-	-	-	16,131,227	16,131,227
Receivables, net:								
Taxes receivable	2,135,448	21,606	-	79,630	-	116,071	-	2,352,755
Accounts receivable	84,929	-	-	-	-	-	-	84,929
Intergovernmental	11,575	-	-	-	-	139,622	24,910	176,107
Due from other funds	1,472,767	-	-	-	-	-	-	1,472,767
Prepaid items	210,338	776	33,370	-	-	-	-	244,484
<b>Total Assets</b>	<b>7,190,163</b>	<b>361,265</b>	<b>241,720</b>	<b>79,630</b>	<b>167,678</b>	<b>1,082,269</b>	<b>16,156,137</b>	<b>25,278,862</b>
<b>Liabilities:</b>								
Accounts payable	263,487	185,119	-	-	-	256	32,203	481,065
Retainage payable	-	158,425	-	-	-	-	51,149	209,574
Due to other funds	-	1,225,000	-	79,630	-	-	168,137	1,472,767
Accrued wages and benefits	121,752	9,028	-	-	-	-	-	130,780
Accrued liabilities	67,421	-	-	-	-	-	-	67,421
Customer deposits	48,359	-	-	-	-	-	-	48,359
Unearned revenue	213,518	6,000	-	-	-	1,000	-	220,518
<b>Total Liabilities</b>	<b>714,537</b>	<b>1,583,572</b>	<b>-</b>	<b>79,630</b>	<b>-</b>	<b>1,256</b>	<b>251,489</b>	<b>2,630,484</b>
<b>Fund Balances</b>								
Nonspendable	210,338	776	33,370	-	-	-	-	244,484
Restricted for:								
Parks and recreation	-	-	-	-	167,678	-	-	167,678
Emergencies	525,000	-	-	-	-	-	-	525,000
Committed to:								
Operating reserve	2,657,656	-	32,598	-	-	-	-	2,690,254
Capital outlay	-	-	-	-	-	-	15,904,648	15,904,648
Community and economic development	-	-	175,752	-	-	-	-	175,752
Affordable housing	-	-	-	-	-	1,081,013	-	1,081,013
Unassigned	3,082,632	(1,223,083)	-	-	-	-	-	1,859,549
<b>Total Fund Balances</b>	<b>6,475,626</b>	<b>(1,222,307)</b>	<b>241,720</b>	<b>-</b>	<b>167,678</b>	<b>1,081,013</b>	<b>15,904,648</b>	<b>22,648,378</b>
<b>Total liabilities and fund balances</b>	<b>7,190,163</b>	<b>361,265</b>	<b>241,720</b>	<b>79,630</b>	<b>167,678</b>	<b>1,082,269</b>	<b>16,156,137</b>	<b>25,278,862</b>

The accompanying notes are an integral part of these financial statements.

**CITY OF SALIDA, COLORADO**  
**Reconciliation of the Balance Sheet of Governmental Funds**  
**to the Statement of Net Position**  
**December 31, 2023**

<b>Total fund balances - governmental funds</b>		22,648,378
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds.		
Governmental capital assets	61,676,943	
Accumulated depreciation	<u>(25,394,145)</u>	
		36,282,798
Long-term liabilities, are not due and payable in the current period and therefore are not reported in the funds.		
Accrued interest payable	(29,294)	
Subscription based IT arrangement payable	(13,785)	
Leases payable	(85,741)	
Notes payable	(314,869)	
Bonds payable	(17,214,029)	
Net pension liability	(1,245,396)	
Compensated absences	<u>(391,718)</u>	
		(19,294,832)
Deferred outflows and inflows of resources related to pensions and net pension assets are applicable to future reporting periods and therefore are not reported in the funds.		
Deferred outflows of resources	2,013,419	
Deferred inflows of resources	<u>(268,564)</u>	
		1,744,855
<b>Total net position - governmental activities</b>		<u><u>41,381,199</u></u>

The accompanying notes are an integral part of these financial statements.

**CITY OF SALIDA, COLORADO**  
**Statement of Revenues, Expenditures, and Changes in**  
**Fund Balances - Governmental Funds**  
**For the Year Ended December 31, 2023**

	<b>General Fund</b>	<b>Street Fund</b>	<b>Economic Development Fund</b>	<b>Lodging Tax Fund</b>	<b>Conservation Trust Fund</b>	<b>Housing Fund</b>	<b>Capital Improvement Fund</b>	<b>Total Governmental Funds</b>
<b>REVENUES</b>								
Taxes	9,509,148	3,043,038	190,190	388,578	-	643,829	760,759	14,535,542
Intergovernmental	382,796	252,873	-	-	81,610	685,000	24,910	1,427,189
Charges for services	1,289,373	-	-	-	-	42,618	-	1,331,991
Fines and forfeitures	57,004	-	-	-	-	-	-	57,004
Interest revenue	382,852	-	-	-	2,412	10,520	-	395,784
Insurance proceeds	76,606	-	-	-	-	-	-	76,606
Other revenues	406,965	-	-	-	-	228,600	-	635,565
<b>Total Revenues</b>	<b>12,104,744</b>	<b>3,295,911</b>	<b>190,190</b>	<b>388,578</b>	<b>84,022</b>	<b>1,610,567</b>	<b>785,669</b>	<b>18,459,681</b>
<b>EXPENDITURES</b>								
Current:								
General government	2,503,006	-	150,316	-	-	-	-	2,653,322
Public safety	4,690,588	-	-	-	-	-	-	4,690,588
Public works/streets	1,174,410	995,985	-	-	-	-	-	2,170,395
Culture, parks and recreation	3,785,447	-	-	-	250	-	-	3,785,697
Housing	-	-	-	-	-	821,798	-	821,798
Capital outlay	394,117	4,712,246	-	-	28,205	-	1,781,363	6,915,931
Debt service:								
Principal	225,206	-	-	-	-	-	-	225,206
Interest and fiscal charges	20,361	-	-	-	-	-	334,248	354,609
<b>Total Expenditures</b>	<b>12,793,135</b>	<b>5,708,231</b>	<b>150,316</b>	<b>-</b>	<b>28,455</b>	<b>821,798</b>	<b>2,115,611</b>	<b>21,617,546</b>
<b>Excess of Revenues</b>								
<b>Over (Under) Expenditures</b>	<b>(688,391)</b>	<b>(2,412,320)</b>	<b>39,874</b>	<b>388,578</b>	<b>55,567</b>	<b>788,769</b>	<b>(1,329,942)</b>	<b>(3,157,865)</b>
<b>Other Financing Sources (Uses):</b>								
Transfers in	388,578	-	-	-	-	115,419	-	503,997
Transfers out	(115,419)	-	-	(388,578)	-	-	-	(503,997)
Debt proceeds	-	-	-	-	-	-	16,850,000	16,850,000
Premium on debt	-	-	-	-	-	-	364,029	364,029
<b>Total Other Financing Sources (Uses)</b>	<b>273,159</b>	<b>-</b>	<b>-</b>	<b>(388,578)</b>	<b>-</b>	<b>115,419</b>	<b>17,214,029</b>	<b>17,214,029</b>
<b>Net change in fund balances</b>	<b>(415,232)</b>	<b>(2,412,320)</b>	<b>39,874</b>	<b>-</b>	<b>55,567</b>	<b>904,188</b>	<b>15,884,087</b>	<b>14,056,164</b>
<b>Fund balances, beginning of year</b>	<b>6,890,858</b>	<b>1,190,013</b>	<b>201,846</b>	<b>-</b>	<b>112,111</b>	<b>176,825</b>	<b>20,561</b>	<b>8,592,214</b>
<b>Fund balances (deficit), end of year</b>	<b>6,475,626</b>	<b>(1,222,307)</b>	<b>241,720</b>	<b>-</b>	<b>167,678</b>	<b>1,081,013</b>	<b>15,904,648</b>	<b>22,648,378</b>

The accompanying notes are an integral part of these financial statements.

**CITY OF SALIDA, COLORADO**  
**Reconciliation of the Statement of Revenues, Expenditures**  
**and Changes in Fund Balances of Governmental Funds**  
**For the Year Ended December 31, 2023**

**Amounts reported for governmental activities in the statement of activities are different because:**

<b>Net change in fund balances - total governmental funds</b>		14,056,164
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the costs of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the difference between depreciation expense and capital outlays in the current period.		
Capital outlay	6,804,245	
Depreciation expense	<u>(2,188,394)</u>	4,615,851
Governmental funds report the loss from the sale of capital assets as an expense. However, in the Statement of Activities, the loss on the sale of capital assets is reported net of its net book value.		
		(17,827)
Repayment of long term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.		
		225,206
Lease proceeds provide current financial resources to governmental funds, but are long-term liabilities in the Statement of Net Position.		
		(17,214,029)
Accrued Interest for long-term debt is not reported as an expenditure for the current period while it is recorded in the statement of activities.		
		(29,294)
Pension contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the net pension liability is measured a year before the City's report date. Pension expense, which is the change in the net pension liability adjusted for changes in deferred outflows and inflows of resources related to pensions, is reported in the Statement of Activities.		
Pension (expense) revenue - Old Hires	44,007	
Pension (expense) revenue - SWDB	<u>235,373</u>	279,380
Compensated absences expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
		(274)
<b>Change in net position of governmental activities</b>		<u><u>1,915,177</u></u>

**CITY OF SALIDA, COLORADO**  
**Statement of Net Position**  
**Proprietary Funds**  
**December 31, 2023**

	<b>Water</b>	<b>Wastewater</b>	<b>Combined Total</b>
<b>Assets</b>			
Current assets:			
Cash	6,229,166	2,458,236	8,687,402
Restricted cash	-	1,306,358	1,306,358
Receivables (net of allowance)	532,877	383,163	916,040
Due from other governments	1,445	-	1,445
Prepays	36,367	7,434	43,801
<b>Total current assets</b>	<b>6,799,855</b>	<b>4,155,191</b>	<b>10,955,046</b>
Capital assets:			
Land	49,772	39,663	89,435
Water rights	1,391,521	-	1,391,521
Construction in progress	3,702,415	710,933	4,413,348
Plant and equipment	19,917,899	27,986,930	47,904,829
Accumulated depreciation	(9,352,768)	(12,856,482)	(22,209,250)
<b>Total capital assets</b>	<b>15,708,839</b>	<b>15,881,044</b>	<b>31,589,883</b>
<b>Total Assets</b>	<b>22,508,694</b>	<b>20,036,235</b>	<b>42,544,929</b>
<b>Liabilities</b>			
Current liabilities:			
Accounts payable	69,843	37,066	106,909
Accrued wages and benefits	12,983	15,446	28,429
Retainage payable	28,977	-	28,977
Interest payable	11,354	65,269	76,623
Unearned revenue	-	34,000	34,000
Accrued compensated absences - current	13,459	14,429	27,888
Loans, notes and bonds payable - current	388,358	316,816	705,174
<b>Total current liabilities</b>	<b>524,974</b>	<b>483,026</b>	<b>1,008,000</b>
Noncurrent liabilities:			
Accrued compensated absences	26,918	28,859	55,777
Loans, leases and bonds payable	4,619,162	9,695,423	14,314,585
<b>Total noncurrent liabilities</b>	<b>4,646,080</b>	<b>9,724,282</b>	<b>14,370,362</b>
<b>Total liabilities</b>	<b>5,171,054</b>	<b>10,207,308</b>	<b>15,378,362</b>
<b>Net Position</b>			
Net investment in capital assets	10,672,342	7,175,163	17,847,505
Unrestricted	6,665,298	2,653,764	9,319,062
<b>Total net position</b>	<b>17,337,640</b>	<b>9,828,927</b>	<b>27,166,567</b>

The accompanying notes are an integral part of these financial statements.



**CITY OF SALIDA, COLORADO**  
**Statement of Revenues, Expenses and Changes in Fund Net Position**  
**Proprietary Funds**  
**For the Year Ended December 31, 2023**

	<u>Water</u>	<u>Wastewater</u>	<u>Combined Total</u>
<b>Operating Revenues</b>			
Charges for services	2,018,639	2,080,118	4,098,757
Other revenues	225	200	425
<b>Total operating revenues</b>	<u>2,018,864</u>	<u>2,080,318</u>	<u>4,099,182</u>
<b>Operating Expenses</b>			
Administrative	216,892	208,259	425,151
Operations	763,106	747,230	1,510,336
Public Works	530,033	521,102	1,051,135
Depreciation	535,260	882,209	1,417,469
<b>Total operating expenses</b>	<u>2,045,291</u>	<u>2,358,800</u>	<u>4,404,091</u>
<b>Operating Income (loss)</b>	<u>(26,427)</u>	<u>(278,482)</u>	<u>(304,909)</u>
<b>Non-Operating Revenues (Expenses)</b>			
Investment earnings (loss)	132,376	80,351	212,727
Interest expense and fiscal charges	(79,446)	(257,265)	(336,711)
<b>Total non-operating revenue (expenses)</b>	<u>52,930</u>	<u>(176,914)</u>	<u>(123,984)</u>
<b>Income (loss) before contributions and transfers</b>	26,503	(455,396)	(428,893)
<b>Capital Contributions, Grants and Transfers:</b>			
Development fees and other capital revenue	886,421	773,908	1,660,329
Capital grants	386,898	-	386,898
<b>Total capital contributions, grants and transfers</b>	<u>1,273,319</u>	<u>773,908</u>	<u>2,047,227</u>
<b>Change in net position</b>	1,299,822	318,512	1,618,334
<b>Net Position, beginning of year</b>	16,037,818	9,510,415	25,548,233
<b>Net position, end of year</b>	<u>17,337,640</u>	<u>9,828,927</u>	<u>27,166,567</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF SALIDA, COLORADO**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**For the Year Ended December 31, 2023**

	<b>Water</b>	<b>Wastewater</b>	<b>Combined Total</b>
<b>Cash Flows From Operating Activities:</b>			
Cash received from customers, service fees	2,669,009	2,014,462	4,683,471
Cash paid to suppliers	(920,487)	(615,136)	(1,535,623)
Cash paid to employees	(751,849)	(828,304)	(1,580,153)
<b>Net Cash Provided by Operating Activities</b>	<b>996,673</b>	<b>571,022</b>	<b>1,567,695</b>
<b>Cash Flows From Capital and Related Financing Activities:</b>			
Purchase of capital assets	(2,274,532)	(21,711)	(2,296,243)
Principal paid on long-term debt	(385,331)	(308,447)	(693,778)
Interest paid	(80,219)	(259,310)	(339,529)
Debt proceeds	1,840,147	-	1,840,147
Development fees and other capital revenue	886,421	773,908	1,660,329
Capital grants	521,947	-	521,947
<b>Net cash flows from capital and related financing activities</b>	<b>508,433</b>	<b>184,440</b>	<b>692,873</b>
<b>Cash Flows From Investing Activities</b>			
Investment earnings (loss)	132,376	80,351	212,727
<b>Net cash flows from investing activities</b>	<b>132,376</b>	<b>80,351</b>	<b>212,727</b>
<b>Net change in cash and cash equivalents</b>	<b>1,637,482</b>	<b>835,813</b>	<b>2,473,295</b>
<b>Cash and cash equivalents, beginning of year</b>	<b>4,591,684</b>	<b>2,928,781</b>	<b>7,520,465</b>
<b>Cash and Cash Equivalents, end of year</b>	<b>6,229,166</b>	<b>3,764,594</b>	<b>9,993,760</b>
<b>Reconciliation of Operating Income to net cash provided by operating activities:</b>			
<b>Net operating income/(loss)</b>	<b>(26,427)</b>	<b>(278,482)</b>	<b>(304,909)</b>
<b>Adjustments to reconcile net income/(loss) to net cash provided by operating activities:</b>			
Depreciation/amortization	535,260	882,209	1,417,469
Changes in operating assets and liabilities			
(Increase)/decrease in accounts receivable	650,145	(65,851)	584,294
(Increase)/decrease in prepaids	6,670	17,463	24,133
Increase/(decrease) in payables	(192,926)	(645)	(193,571)
Increase/(decrease) in accrued liabilities	23,951	16,328	40,279
<b>Total adjustments</b>	<b>1,023,100</b>	<b>849,504</b>	<b>1,872,604</b>
<b>Net cash flows from operating activities</b>	<b>996,673</b>	<b>571,022</b>	<b>1,567,695</b>

The accompanying notes are an integral part of these financial statements.



NOTES TO THE FINANCIAL STATEMENTS

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**

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**I. Summary of Significant Accounting Policies**

The City of Salida, Colorado (the "City"), was incorporated under the laws of the State of Colorado. An elected Mayor and City Council are responsible for setting policy, appointing administrative personnel and adopting an annual budget in accordance with state statutes. The City's major operations include administration, police and fire protection, road maintenance, utilities, arts and culture, parks and recreation.

The City's financial statements are prepared in accordance with generally accepted accounting principles ("GAAP"). The Governmental Accounting Standards Board ("GASB") is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant accounting policies established by GAAP used by the City are discussed below.

**A. Reporting Entity**

The reporting entity consists of (a) the primary government; i.e., the City, and (b) organizations for which the City is financially accountable. The City is considered financially accountable for legally separate organizations if it is able to appoint a voting majority of an organization's governing body and is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the City. Consideration is also given to other organizations, which are fiscally dependent; i.e., unable to adopt a budget, levy taxes, or issue debt without approval by the City. Organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete are also included in the reporting entity.

Based on the criteria above, the City is not financially accountable to any other entity and the City is not a component unit of any other government.

**B. Government-wide and Fund Financial Statements**

The City's basic financial statements include both government-wide (reporting the City as a whole) and fund financial statements (reporting the City's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The City's police and fire protection, road maintenance, arts and culture, parks and recreation, and administration are classified as governmental activities. The City's utilities are classified as business activities.

**1. Government-wide Financial Statements**

In the government-wide Statement of Net Position, both the governmental and business-type activities columns are (a) presented on a consolidated basis by column, and (b) reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The City's net position is reported in three parts - invested in capital assets, net of related debt; restricted net position; and unrestricted net position.

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

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**I. Summary of Significant Accounting Policies (continued)**

**B. Government-wide and Fund Financial Statements (continued)**

**1. Government-wide Financial Statements (continued)**

The government-wide Statement of Activities reports both the gross and net cost of each of the City's functions and business-type activities (public safety, highways and streets, utilities, etc.). The functions are also supported by general government revenues (Sales and franchise taxes, intergovernmental revenue, fines and permits, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. Program revenues must be directly associated with the function (police, roads, etc.) or a business-type activity. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

The net costs (by function or business-type activity) are normally covered by general revenue (sales and franchise taxes, interest income, charges for services, etc.).

The government-wide focus is on the sustainability of the City as an entity and the change in the City's net position resulting from the current year's activities.

**2. Fund Financial Statements**

The financial transactions of the City are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The fund focus is on current available resources and budget compliance.

The City reports the following major governmental funds:

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the City, except those required to be accounted for in another fund.

The City reports the following special revenue funds:

The *Streets Fund* accounts for sales taxes to be used solely for the construction, operating, maintenance and repair of city streets and street-related infrastructure.

The *Economic Development Fund* accounts for sales taxes to be used for economic development purposes.

The *Lodging Tax Fund* accounts for revenues derived from lodging taxes to be used primarily for capital improvements and operations expenses for parks and recreation and arts facilities.

The *Conservation Trust Fund* accounts for lottery proceeds required to be expended solely on park and recreation improvements.

The *Housing Fund* accounts for housing related revenues required to be expended on affordable housing projects.

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

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**I. Summary of Significant Accounting Policies (continued)**

**B. Government-wide and Fund Financial Statements (continued)**

**2. Fund Financial Statements (Continued)**

The *Capital Improvement Fund* is a capital project fund that accounts for sales taxes to be used to provide capital improvements, other than streets.

The City reports the following proprietary or business-type funds:

The *Water Fund* accounts for the delivery of water to the citizens of the City.

The *Wastewater Fund* accounts for sewer service to the citizens of the City and the Town of Poncha Springs.

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

Measurement focus refers to whether financial statements measure changes in current resources only (current financial focus) or changes in both current and long-term resources (long-term economic focus). Basis of accounting refers to the point at which revenues, expenditures, or expenses are recognized in the accounts and reported in the financial statements. Financial statement presentation refers to classification of revenues by source and expenses by function.

**1. Long-term Economic Focus and Accrual Basis**

Both governmental and business-type activities in the government-wide financial statements and the proprietary and fiduciary fund financial statements use the long-term economic focus and are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred, regardless of the timing of the related cash flows.

**2. Current Financial Focus and Modified Accrual Basis**

The governmental fund financial statements use the current financial focus and are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period (within 60 days after December 31). A few exceptions to this general rule involve the treatment of expenditure-driven grants, accrued interest and reimbursement of expenditures. Expenditure driven grants are recognized as revenue when qualified expenditures have been incurred and all other grant requirements have been met. Accrued interest at year-end is recorded as a receivable even if not paid within the 60 day timeframe. Finally, a reimbursement of expense is recorded in the period the original expenditures were incurred if the reimbursement amount is measurable within 60 days after December 31. Sales taxes, intergovernmental revenues, other taxes, and investment income associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Expenditures are generally recognized when the related liability is incurred. The exception to this general rule is that principal and interest on general long-term debt, if any, is recognized when due.

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

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**I. Summary of Significant Accounting Policies (continued)**

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (continued)**

**3. Financial Statement Presentation**

Amounts reported as program revenues include 1) charges to customers for goods and services provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. Operating expenses for the enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

**D. Financial Statement Accounts**

**1. Cash, Cash Equivalents and Investments**

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with a maturity date within 3 months of the date acquired by the City.

Investments are stated at fair value, net asset value, or amortized cost. The change in fair value, net asset value, or amortized cost of investments is recognized as an increase or decrease to investment assets and investment income.

Colorado state statutes permit investments in the following type of obligations:

- U.S. Treasury Obligations (maximum maturity of 60 months)
- Federal Instrumentality Securities (maximum maturity of 60 months)
- FDIC-insured Certificates of Deposit (maximum maturity of 18 months)
- Corporate Bonds (maximum maturity of 36 months)
- Prime Commercial Paper (maximum maturity of 9 months)
- Eligible Bankers Acceptances
- Repurchase Agreements
- General Obligations and Revenue Obligations
- Local Government Investment Pools
- Money Market Mutual Funds

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

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**I. Summary of Significant Accounting Policies (continued)**

**D. Financial Statement Accounts (continued)**

**2. Receivables**

Receivables are reported net of an allowance for uncollectible accounts.

**3. Interfund Receivables and Payables**

Balances at year-end between funds are reported as “due to / from other funds” in the fund financial statements. Any residual balances not eliminated between the governmental and business-type activities are reported as “internal balances” in the government-wide financial statements.

**4. Prepaid Expenses**

Prepaid expenses are amounts paid in the current year for expenses related to subsequent years. The expense is recorded in the year in which services are consumed.

**5. Inventory**

Inventory consists of supplies for the City's use and is carried at cost using the first-in, first-out method. The cost of inventory items is recorded as an expenditure/expense in the funds when consumed.

**6. Capital Assets**

Capital assets, which include land, buildings, equipment, vehicles, and infrastructure assets, are reported in the applicable governmental or business-type activity columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial cost of \$5,000 or more and an estimated useful life in excess of two years. Such assets are recorded at historical cost. Donated capital assets are recorded at acquisition value at the date of donation.

Capital outlay for projects is capitalized as projects are constructed. Interest incurred during the construction phase is expensed. Infrastructure, buildings, and equipment are depreciated using the straight line method over the following estimated useful lives:

<b>Asset</b>	<b>Years</b>
Infrastructure	40
Buildings and improvements	20 - 40
Distribution systems	10 - 50
Equipment and vehicles	5 - 10

**7. Compensated Absences**

Earned but unused paid time off benefits are accrued when incurred in the government-wide and proprietary fund financial statements. A liability for the amounts is reported in governmental funds only if they are required to be paid out within 60 days of year-end.



**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

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**I. Summary of Significant Accounting Policies (continued)**

**D. Financial Statement Accounts (continued)**

**8. Subscription Based Information Technology Arrangements and Leases**

The City is party to a noncancellable right-of-use subscription asset and noncancellable lease of police camera equipment. The City recognizes a subscription liability and lease liability and an intangible right-to-use subscription asset and lease asset respectively.

At the commencement of a lease, the City initially measures the subscription liability and lease liability at the present value of payments expected to be made during the term.

Subsequently, the subscription and lease liability are reduced by the principal portion of subscription and lease payments made. The subscription and lease asset are initially measured as the initial amount of the subscription and lease liability, adjusted for payments made at or before the commencement date, plus certain initial direct costs. Subsequently, the subscription and lease asset are amortized on a straight-line basis over its respective useful life.

Key estimates and judgments related to subscriptions include how the City determines the following:

**Discount Rate:** The City uses the interest rate charged by the vendor as the discount rate to discount the expected lease payments to present value. When the interest rate charged by the vendor is not provided, the City uses its incremental rate of borrowing.

**Term:** The term includes the noncancellable period of the agreement and extended term(s) that the City is reasonably certain to exercise.

**Payments:** Payments included in the measurement of the liability are composed of fixed increasing payments, and purchase option price that the City is reasonably certain to exercise.

The City monitors changes in circumstances that would require a remeasurement of its subscriptions and leases, and will remeasure the subscription or lease asset and liability if certain changes occur that are expected to significantly affect the amount of the subscription or lease liability.

Subscription and lease assets are reported with other capital assets and subscription and lease liabilities are reported with long-term debt on the Statement of Net Position.

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

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**I. Summary of Significant Accounting Policies (continued)**

**D. Financial Statement Accounts (continued)**

**9. Pensions**

The City participates in the Statewide Defined Benefit Plan, administered by the Fire and Police Pension Association of Colorado ("FPPA"). The Statewide Defined Benefit Plan is a cost-sharing multiple-employer defined benefit pension plan. The City also sponsors the fire and police "old hire" agent multi-employer defined plans affiliated with FPPA for the purpose of administering the plan and managing the funds of the plan investments. The net pension asset (liability), deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the plans have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**10. Deferred Outflows of Resources**

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has one item that qualifies for reporting in this category, which is the pension-related deferred outflows reported in the government-wide Statement of Net Position.

**11. Deferred Inflows of Resources**

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The City has one item that qualifies for this type of reporting: pension-related deferred inflows.

**12. Fund Balance**

The City classifies governmental fund balances as follows:

*Non-spendable* - includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual requirements.

*Restricted* – includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

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**I. Summary of Significant Accounting Policies (continued)**

**D. Financial Statement Accounts (continued)**

**12. Fund Balance (continued)**

*Committed* – includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision-making authority which is the City Council. The City Council must take formal action through either an ordinance or resolution – both of which are equally binding – to establish, modify, or rescind committed fund balance amounts.

*Assigned* – includes spendable fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund balance may be assigned by the City Council or its management designee.

*Unassigned* - includes residual positive fund balance within the General Fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

The City requires restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the City first uses committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The City has adopted a minimum fund balance policy, which includes the following requirements:

1. A General Fund reserve of 25% of the previous year's operating expenditures. Amount may be modified by Council upon analysis of trends and forecast along with any likely or known factors that would reduce the City's revenue.
2. A Street Fund reserve of 25% of the previous year's operating expenditures. Amount may be modified by Council upon analysis of trends and forecast along with any likely or known factors that would reduce the City's revenue. It is possible that this fund balance could grow as funds are saved up for large maintenance projects. During 2023, the Street Fund temporarily lowered its minimum fund balance in the form of an interfund loan from the General Fund to pay for a capital project. The fund is expected to repay the interfund loan within two years.
3. An Economic Development reserve of 25% of previous year's operating expenditures.
4. A Water and Wastewater reserve of 25% of the previous year's operating expenditures should be maintained for operations. For capital, reserves should accumulate for future debt service payments and in anticipation of future capital needs.

CITY OF SALIDA, COLORADO  
Notes to the Financial Statements  
December 31, 2023  
(continued)

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**I. Summary of Significant Accounting Policies (continued)**

**E. Use of Estimates**

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amount of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**II. Reconciliation of Government-wide and Fund Financial Statements**

**A. Explanation of certain differences between the governmental fund Balance Sheet and the government-wide Statement of Net Position**

The governmental fund Balance Sheet includes reconciliation between *fund balance – total governmental funds* and *net position of governmental activities* as reported in the government-wide Statement of Net Position. One element of that reconciliation explains that “Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds”. The \$36,282,798 difference is related to capital assets of \$61,676,943 less accumulated depreciation of \$25,394,145.

**B. Explanation of certain differences between the governmental fund Statement of Revenue, Expenditures and Changes in Fund Balances and the government-wide Statement of Activities**

The governmental fund Statement of Revenues, Expenditures and Changes in Fund Balances includes reconciliation between *net change in fund balances of governmental funds* and *changes in net position of governmental activities* as reported in the government-wide Statement of Activities.

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**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

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**III. Stewardship, Compliance, and Accountability**

**A. Budgetary Information**

Budgets are adopted on a basis consistent with generally accepted accounting principles, except for the proprietary funds. Annual appropriations are adopted for all funds. Expenditures may not legally exceed appropriations at the fund level. All appropriations lapse at year end.

As required by Colorado Statutes, the City followed the required timetable noted below in preparing, approving, and enacting its budget for 2023.

1. The Mayor, or other qualified person appointed by the Council, submitted to the Council, on or before October 15, 2022, a recommended budget which detailed available revenues to meet the City's operating requirements.
2. Prior to December 15, 2022, a public hearing was held for the budget, and the Council adopted the proposed budget and an appropriating ordinance that legally appropriated expenditures for the upcoming year.
3. After adoption of the budget resolution, the City may make the following changes: a) it may transfer appropriated money between funds; b) approve supplemental appropriations to the extent of revenues in excess of estimated revenues in the budget; c) approve emergency appropriations; and d) reduce appropriations for which originally estimated revenues are insufficient.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is not employed by the City because it is at present considered not necessary to assure effective budgetary control or to facilitate effective cash planning and control.

**B. TABOR Amendment**

In November 1992, Colorado voters amended Article X of the Colorado Constitution by adding Section 20; commonly known as the Taxpayer's Bill of Rights ("TABOR"). TABOR contains revenue, spending, tax and debt limitations that apply to the State of Colorado and local governments. TABOR requires, with certain exceptions, advance voter approval for any new tax, tax rate increase, mill levy above that for the prior year, extension of any expiring tax, or tax policy change directly causing a net tax revenue gain to any local government.

Except for refinancing bonded debt at a lower interest rate or adding new employees to existing pension plans, TABOR requires advance voter approval for the creation of any multiple-fiscal year debt or other financial obligation unless adequate present cash reserves are pledged irrevocably and held for payments in all future fiscal years.

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

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**III. Stewardship, Compliance, and Accountability (continued)**

**B. TABOR Amendment (continued)**

TABOR also requires local governments to establish an emergency reserve to be used for declared emergencies only. The reserve is calculated at 3% of fiscal year spending. Fiscal year spending excludes bonded debt service and enterprise spending. The City has reserved \$525,000, which is the approximate required reserve at December 31, 2023.

The City's voters approved a ballot question which will allow the City to collect, retain, and expend the full proceeds of the County's and City's sales and taxes, grants, revenue from the State of Colorado, admission charges from the Salida Hot Springs Aquatic Center, and fines and court costs imposed by the Salida Municipal Court, without increasing or adding taxes of any kind, and notwithstanding any State restrictions on fiscal year spending, including without limitation the restrictions of Article X, Section 20 of the Colorado Constitution, from the date of January 1, 1993, and thereafter.

On November 4, 2008, the City's voters approved the following ballot questions:

"Shall the City of Salida sales tax be increased by not more than \$1,500,000 in the first full fiscal year, and by such additional amounts as are generated annually thereafter, by an increase in City sales tax by one percent (1.0%) from two percent (2.0%) to three percent (3.0%) total, which increase shall take effect on January 1, 2009, and which revenues therefore, together with investment earnings thereon, shall be used solely for construction, operation, maintenance, and repair of roads and other public infrastructure of the City, and shall such revenues be collected by the City as a voter approved revenue change and tax policy change, notwithstanding any applicable revenue or expenditure limitation imposed by Article X, Section 20 of the Colorado Constitution. C.R.S. Section 29-1-301, or any other law, and shall the City of Salida's property tax be repealed?"

"Shall the City of Salida's taxes be increased by an estimated \$800,000 annually (First fiscal year increase) or such other amount that may be collected thereafter by the imposition of an occupational lodging tax on the leasing or renting of rooms or other accommodations in commercial lodging within the City for less than 30 days at a rate of \$4.82 per night per occupied room, commencing January 1, 2009, the proceeds of such tax, together with investment earnings thereon, shall be used primarily for capital improvements and operations expenses for parks and recreation and arts facilities in the City, including, without limitation, the aquatic center and SteamPlant theater, and shall such revenues be collected by the City of Salida as a voter approved revenue change and tax policy change, notwithstanding any revenue or expenditure limitation set forth in Article X, Section 20 of the Colorado Constitution, C.R.S. Section 29-1-301, or any other law?"

On November 7, 2017, the City's voters approved the following ballot question:

"Without raising tax rates or levying any new tax, shall the City of Salida be authorized to collect, keep and spend the revenues it receives from all sources commencing on January 1, 2017 as a voter approved revenue change pursuant to the Article X, Section 20 of the Colorado Constitution."

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

**III. Stewardship, Compliance, and Accountability (continued)**

**B. TABOR Amendment (continued)**

The City's management believes it is in compliance with the financial provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of its provisions, including the interpretation of how to calculate fiscal year spending limits, will require judicial interpretation.

**IV. Detailed Notes on All Funds**

**A. Deposits and Investments**

The City's deposits are entirely covered by federal depository insurance ("FDIC") or by collateral held under Colorado's Public Deposit Protection Act ("PDPA"). The FDIC insures the first \$250,000 of the City's deposits at each financial institution. Deposit balances over \$250,000 are collateralized as required by PDPA.

*Fair Value of Investments*

The City measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- *Level 1*: Quoted prices for identical investments in active markets;
- *Level 2*: Observable inputs other than quoted market prices; and,
- *Level 3*: Unobservable inputs.

At December 31, 2023, the City had the following recurring fair value measurements.

<b>Investments Measured at Fair Value</b>	<b>Total</b>	<b>Fair Value Measurements Using</b>		
		<b>Level 1</b>	<b>Level 2</b>	<b>Level 3</b>
Certificates of deposit	1,957,386	-	1,957,386	-
U.S. government agency securities	2,070,142	-	2,070,142	-
U.S. treasuries	5,126,584	-	5,126,584	-
Municipal bonds	2,429,713	-	2,429,713	-
Collateralized mortgage obligation	95,849	-	95,849	-
Corporate bonds	462,113	-	462,113	-
Money market	16,139,822	16,139,822	-	-
<b>Total</b>	<b>28,281,609</b>	<b>16,139,822</b>	<b>12,141,787</b>	<b>-</b>
<b>Investments Measured at Amortized Cost</b>				
CSIP		328,297		

Debt and equity securities classified in Level 1 are valued using prices quoted in active markets for those securities. Debt and equity securities classified in Level 2 are valued using the following approaches:

- U.S. Agencies: quoted prices for identical securities in markets that are not active;
- Negotiable Certificates of Deposit: matrix pricing based on the securities' relationship to benchmark quoted prices;
- Money Market Funds: published fair value per share (unit) for each fund.

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

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**IV. Detailed Notes on All Funds (continued)**

**A. Deposits and Investments (continued)**

The Investment Pool represents investments in CSIP. The fair value of the pool is determined by the pool's share price. They operate similarly to a money market fund and each share is equal in value to \$1. The City has no regulatory oversight for the pool. At December 31, 2023, the City's investments in CSIP were 3% of the City's investment portfolio.

*Interest Rate Risk.* As a means of limiting its exposure to interest rate risk, the City diversifies its investments by security type and institution, and limits holdings in any one type of investment with any one issuer and type of issuer. The City coordinates its investment maturities to closely match cash flow needs and restricts the maximum investment term to less than five years (less in some cases) from the purchase date. As a result of the limited length of maturities the City has limited its interest rate risk.

*Credit Risk.* City investment policy limits investments to those authorized by State statutes as listed in Note 1D. The City's general investment policy is to apply the prudent-person rule: investments are made as a prudent person would be expected to act, with discretion and intelligence, to seek reasonable income, preserve capital, and, in general, avoid speculative investments.

*Concentration of Credit Risk.* The City diversifies its investments by security type and institution. Financial institutions holding City funds must provide the City a copy of the certificate from the Banking Authority that states that the institution is an eligible public depository.

At December 31, 2023, the City had the following cash and investments with the following maturities:

	<b>Standard &amp; Poors Rating</b>	<b>Carrying Amounts</b>	<b>Less than one year</b>	<b>Less than five years</b>
<i>Deposits:</i>				
Cash on hand	<i>Not Rated</i>	14,143	14,143	-
Checking and savings	<i>Not Rated</i>	2,294,075	2,294,075	-
<i>Investments:</i>				
CD	<i>Not Rated</i>	1,957,386	1,261,668	695,718
Pools	<i>AAAm</i>	351,753	351,753	-
U.S. agencies	<i>AA+</i>	2,070,142	1,381,187	688,955
U.S. treasuries	<i>AA+</i>	5,126,584	3,106,090	2,020,494
Municipal bonds	<i>AA-/AA+</i>	2,429,713	864,793	1,564,920
CMO	<i>AA+</i>	95,849	95,849	-
Corporate bonds	<i>AA-</i>	462,113	462,113	-
Money Market	<i>AAAm</i>	16,139,822	16,139,822	-
Total		<u>30,941,580</u>		



**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

**IV. Detailed Notes on All Funds (continued)**

**A. Deposits and Investments (continued)**

The City's cash and investments are presented on the Statement of Net Position as follows:

	<b>Governmental Activities</b>	<b>Business- type Activities</b>	<b>Total</b>
Cash and investments	4,816,593	8,687,402	13,503,995
Restricted cash	16,131,227	1,306,358	17,437,585
Total	<u>20,947,820</u>	<u>9,993,760</u>	<u>30,941,580</u>

**B. Receivables**

Receivables as of December 31, 2023, for the City's funds, including applicable allowances for uncollectible accounts, are as follows:

	<u>General</u>	<u>Street</u>	<u>Lodging Tax</u>	<u>Housing Fund</u>
Receivables:				
Taxes	2,135,448	21,606	79,630	116,071
Accounts	84,929	-	-	-
Intergovernmental	11,575	-	-	139,622
Gross receivables	<u>2,231,952</u>	<u>21,606</u>	<u>79,630</u>	<u>255,693</u>
Less: allowance for uncollectible	-	-	-	-
<b>Net receivables</b>	<u>2,231,952</u>	<u>21,606</u>	<u>79,630</u>	<u>255,693</u>

	<u>Capital Improvement</u>	<u>Water</u>	<u>Wastewater</u>	<u>Total</u>
Receivables:				
Taxes	-	-	-	2,352,755
Accounts	-	532,877	383,163	1,000,969
Intergovernmental	24,910	1,445	-	177,552
Gross receivables	<u>24,910</u>	<u>534,322</u>	<u>383,163</u>	<u>3,531,276</u>
Less: allowance for uncollectible	-	-	-	-
<b>Net receivables</b>	<u>24,910</u>	<u>534,322</u>	<u>383,163</u>	<u>3,531,276</u>

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**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

**IV. Detailed Notes on All Funds (continued)**

**C. Capital Assets**

Capital asset activity for the year ended December 31, 2023 was as follows:

	(Restated) Beginning Balance	Increases	Decreases	Ending Balance
<b>Governmental Activities:</b>				
Capital assets, not being depreciated:				
Land	6,329,625	369,099	-	6,698,724
Construction in progress	1,707,724	5,879,499	(2,122,399)	5,464,824
Total capital assets, not being depreciated	<u>8,037,349</u>	<u>6,248,598</u>	<u>(2,122,399)</u>	<u>12,163,548</u>
Capital assets, being depreciated:				
Buildings	14,922,883	50,568	-	14,973,451
Park land and improvements	7,103,460	136,830	-	7,240,290
Vehicles	3,127,776	624,663	(163,725)	3,588,714
Equipment	2,542,048	474,292	(32,408)	2,983,932
Infrastructure	19,160,751	1,391,695	-	20,552,446
Software and other intangibles	50,593	-	-	50,593
Leased assets	-	105,232	-	105,232
Subscription based IT assets	18,737	-	-	18,737
Total capital assets being depreciated	<u>46,926,248</u>	<u>2,783,280</u>	<u>(196,133)</u>	<u>49,513,395</u>
Less accumulated depreciation and amortization for:				
Buildings	(8,292,072)	(417,237)	-	(8,709,309)
Park land and improvements	(3,062,756)	(370,935)	-	(3,433,691)
Vehicles	(2,386,066)	(188,891)	156,789	(2,418,168)
Equipment	(1,610,482)	(231,676)	21,517	(1,820,641)
Infrastructure	(7,983,277)	(953,016)	-	(8,936,293)
Software and other intangibles	(47,804)	(1,572)	-	(49,376)
Leased assets	-	(21,046)	-	(21,046)
Subscription based IT assets	(1,600)	(4,021)	-	(5,621)
Total accumulated depreciation	<u>(23,384,057)</u>	<u>(2,188,394)</u>	<u>178,306</u>	<u>(25,394,145)</u>
Total capital assets, being depreciated, net	<u>23,542,191</u>	<u>594,886</u>	<u>(17,827)</u>	<u>24,119,250</u>
<b>Governmental activities capital assets, net</b>	<u><u>31,579,540</u></u>	<u><u>6,843,484</u></u>	<u><u>(2,140,226)</u></u>	<u><u>36,282,798</u></u>

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**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

**IV. Detailed Notes on All Funds (continued)**

**C. Capital Assets (continued)**

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Business-type Activities:</b>				
Capital assets, not being depreciated:				
Land	89,435	-	-	89,435
Water rights	1,391,521	-	-	1,391,521
Construction in progress	2,172,746	3,824,298	(1,583,696)	4,413,348
Total capital assets, not being depreciated	<u>3,653,702</u>	<u>3,824,298</u>	<u>(1,583,696)</u>	<u>5,894,304</u>
Capital assets, being depreciated:				
Lines	16,370,944	-	-	16,370,944
Structures	15,447,942	-	-	15,447,942
Land improvements	697,266	-	-	697,266
Equipment and vehicles	15,333,036	55,641	-	15,388,677
Total capital assets being depreciated	<u>47,849,188</u>	<u>55,641</u>	<u>-</u>	<u>47,904,829</u>
Less accumulated depreciation for:				
Lines	(6,222,885)	(349,120)	-	(6,572,005)
Structures	(6,892,917)	(404,436)	-	(7,297,353)
Land improvements	(367,236)	(36,735)	-	(403,971)
Equipment and vehicles	(7,308,743)	(627,178)	-	(7,935,921)
Total accumulated depreciation	<u>(20,791,781)</u>	<u>(1,417,469)</u>	<u>-</u>	<u>(22,209,250)</u>
Total capital assets, being depreciated, net	<u>27,057,407</u>	<u>(1,361,828)</u>	<u>-</u>	<u>25,695,579</u>
<b>Business-type activities capital assets, net</b>	<u><u>30,711,109</u></u>	<u><u>2,462,470</u></u>	<u><u>(1,583,696)</u></u>	<u><u>31,589,883</u></u>

Depreciation expense was charged to functions of the primary government as follows:

**Governmental activities:**

General government	126,062
Public safety	243,577
Public works	1,085,579
Housing	13,050
Culture and recreation	720,126
<b>Total depreciation expense - governmental activities</b>	<u><u>2,188,394</u></u>

**Business-type activities:**

Water	535,260
Wastewater	882,209
<b>Total depreciation expense - business-type activities</b>	<u><u>1,417,469</u></u>

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

**IV. Detailed Notes on All Funds (continued)**

**D. Interfund Receivables, Payables, and Transfers**

Interfund balances were as follows:

	Due to	Due from	Purpose
General Fund	1,472,767	-	Interfund loan and time lag
Capital Improvement	-	168,137	Time lag
Street	-	1,225,000	Interfund loan
Lodging	-	79,630	Time lag
Total	<u>1,472,767</u>	<u>1,472,767</u>	

Transfers were as follows:

	In	Out	Purpose
General Fund	388,578	115,419	To Housing for D street project
Lodging	-	388,578	Lodging tax for parks and recreation
Housing	115,419	-	From General Fund for D street project
Total	<u>503,997</u>	<u>503,997</u>	

**E. Long-term Liabilities**

**1. Capital Debt – Community Services Complex 2008 and 2009**

On September 1, 2008, the City entered into a \$1,975,000 financed purchase agreement with Capital One Public Funding. The debt payments were amended in March 2012 and requires monthly payments of \$13,486 and bears an interest rate of 3.40%. The debt matures on February 15, 2026. Proceeds from the debt were used for construction of a new police station and are secured by the land on which the station was constructed.

**2. Equipment Note**

On June 21, 2019, the City entered into a \$255,835 note to purchase a mechanical sweeper for the Public Works department. The note requires five annual payments of \$56,251 and bears an interest rate of 4.2%. The note matured October 21, 2023 and no balance was due as of December 31, 2023.

On February 15, 2020, the City entered into a \$542,177 note to purchase a Vacuum Truck and Sewer Camera for the Wastewater Fund. The note requires seven annual payments of \$87,274 and bears an interest rate of 3.36%. The note matures October 15, 2026.

**3. Lease Payable**

The City entered into a 60 month lease agreement in April 2023 for the use of police camera equipment. An initial lease liability was recorded in the amount of \$105,232. As of December 31, 2023 the value of the lease liability was \$85,741. The City is required to make annual principal and interest payments of \$23,532. The lease has an imputed interest rate of 3.84%. The equipment has an estimated useful life of five years. The value of the right-to-use asset as of December 31, 2023 was \$84,186, net of accumulated amortization of \$21,046.

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

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**IV. Detailed Notes on All Funds (continued)**

**E. Long-term Liabilities (continued)**

**4. Subscription Based IT Agreement Payable**

The City entered into a 60 month subscription based IT agreement in July 2022 for the use of software. An initial subscription lease liability was recorded in the amount of \$18,737. As of December 31, 2023 the value of the subscription lease liability was \$13,785. The City is required to make monthly principal and interest payments of \$324. The lease has an imputed interest rate of 3.84%. The equipment has an estimated useful life of five years. The value of the right-to-use asset as of December 31, 2023 was \$13,116, net of accumulated amortization of \$5,621.

**5. Certificates of Participation, Series 2023**

On December 14, 2023, the City entered into Certificates of Participation, Series 2023 for a Lease Purchase Agreement for a fire station facility in the amount of \$16,850,000 at an interest rate ranging from 4.0% to 5.0%. The Lease interest payments are payable semiannually on June 1 and December 1 of each year, commencing June 1, 2024 through the maturity date of December 1, 2053. Principal payments are payable annually beginning December 1, 2026 through maturity.

**6. Water and Sewer Enterprise Revenue Refunding Bonds 2016**

On December 6, 2016, the City issued Water and Sewer Enterprise Revenue Refunding Bonds, Series 2016, in the principal amount of \$1,535,000. Proceeds from the 2016 Bonds were used to advance refund a portion of the City's Water and Sewer Refunding and Improvement Revenue Bonds, Series 2004. As a result, the refunded 2004 bonds are considered to be defeased, and the City realized a net present value on the refunding of \$135,476.

The 2016 bonds require variable annual principal payments ranging from \$110,000 to \$155,000. Interest payments are payable semi-annually on June 1 and December 1 through 2027 and bear an interest rate of 2.16%. As of December 31, 2023, the City has reserved \$166,416 for the bonds.

**7. Water and Sewer Revenue Bond, Series 2013**

In March 2013, the City issued Water and Sewer Revenue Bonds, Series 2013, in the principal amount of \$12,103,000, which are owned by the United States Department of Agriculture. The note requires semi-annual payments of \$240,242 due March 27 and September 27 and bears interest at 2.5%. The note matures September 27, 2052. The proceeds were used to upgrade the wastewater treatment plant.

The 2013 bonds require the City to maintain a debt service reserve and asset management reserve equal to 10% of the monthly payment each month over the life of the bonds until one annual installment is accumulated. The bonds also require a reserve equal to the lesser of the combined maximum annual principal and interest of the Series 2013 Bonds and all parity lien bonds. As of December 31, 2023, the City has reserved \$1,139,942 for the bonds.

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

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**IV. Detailed Notes on All Funds (continued)**

**E. Long-term Liabilities (continued)**

**8. Colorado Water Resources and Power Development Authority Note**

On December 21, 2011, the City entered into a \$545,000 non-interest-bearing note with the Colorado Water Resources and Power Development Authority. The note requires semi-annual payments of \$13,625 due November 1 and May 1. The note matures May 1, 2032. The proceeds were for the necessary repairs to the water treatment facility.

The Colorado Water Resources and Power Development Authority Loan Agreement sets forth certain covenants and restrictions. As of December 31, 2023, the City appears to be in compliance with all covenants and restrictions as set forth in Exhibit A and Exhibit F, Additional Covenants and Requirements.

**Rate Covenant:** The City shall establish and collect such rates, fees, and charges for the use or the sale of the products and services of the System as, together with other moneys available therefore, are expected to produce Gross revenue for each calendar year that will be at least sufficient for such calendar year to pay the sum of estimated operation and maintenance expenses, 110% of the debt service coming due on the bond during the calendar year and other debt service requirements. Gross revenue as defined in Para (3) of Exhibit A to the Loan Agreement is all income and revenues directly or indirectly derived by the government agency for the operation and use of the system, including investment income, but excluding, property taxes and grants received for capital improvements.

Total gross revenue requirement \$ 1,323,103

Total water fund revenues, excluding capital grants \$1,958,620

Excess (deficiency) of gross revenues \$ 635,517

**9. 2017 CWRPDA Loan – Drinking Water Revolving Fund**

On February 28, 2017, the City entered into a \$1,505,000 note with CWRPDA for the purposes of installing a UV disinfection system. The note requires semi-annual payments of \$18,622, and are due May 1 and November 1, bearing interest at 1% per annum. The note matures November 1, 2037. As of December 31, 2019, payments were amended to semiannual payments of \$12,253 due May and November 1 on debt balance of \$401,911, net of draws, forgiven debts, and rescissions. The City had no remaining authorized but unissued debt.

**10. 2021 CWRPDA Loan**

On June 15, 2021, the City entered into a \$4,184,000 note with CWRPDA for the purpose of replacing an existing water transmission main and improvements at the treatment plant, including replacement of the pump station and disinfection facilities. The note requires semi-annual payments of \$123,689, and are due May 1 and November 1, bearing interest at 1% per annum. The note matures November 1, 2041. As of December 31, 2023, the City had \$2,300,705 of draws. The City had \$1,883,295 authorized and unissued debt as of year end. The loan is subject to a rate covenant described in Note IV.E.5.

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

**IV. Detailed Notes on All Funds (continued)**

**E. Long-term Liabilities (continued)**

**11. Schedule of Debt Service Requirements**

Year ending December 31	Governmental Activities					
	Capital Debt			COPs		
	Principal	Interest	Total	Principal	Interest	Total
2024	153,504	8,623	162,127	-	730,417	730,417
2025	155,897	6,240	162,137	-	757,781	757,781
2026	5,468	62	5,530	305,000	757,781	1,062,781
2027	-	-	-	320,000	742,531	1,062,531
2028	-	-	-	335,000	726,531	1,061,531
2029 - 2034	-	-	-	1,935,000	3,364,656	5,299,656
2035 - 2039	-	-	-	2,480,000	2,829,156	5,309,156
2040 - 2044	-	-	-	3,065,000	2,236,606	5,301,606
2045 - 2049	-	-	-	3,755,000	1,548,306	5,303,306
2050 - 2053	-	-	-	4,655,000	646,875	5,301,875
	<u>314,869</u>	<u>14,925</u>	<u>329,794</u>	<u>16,850,000</u>	<u>14,340,642</u>	<u>31,190,642</u>

Year ending December 31	Governmental Activities			Business Type Activities		
	Lease and SBITA					
	Principal	Interest	Total	Principal	Interest	Total
2024	23,842	3,759	27,601	705,174	324,895	1,030,069
2025	24,886	2,839	27,725	716,882	309,947	1,026,829
2026	25,972	1,879	27,851	733,875	294,714	1,028,589
2027	24,826	894	25,720	658,886	279,081	937,967
2028	-	-	-	513,539	266,080	779,619
2029 - 2034	-	-	-	3,227,883	1,381,704	4,609,587
2035 - 2039	-	-	-	2,867,816	845,016	3,712,832
2040 - 2044	-	-	-	2,346,127	551,052	2,897,178
2045 - 2049	-	-	-	2,106,598	295,822	2,402,420
2050 - 2052	-	-	-	1,142,980	46,001	1,188,981
	<u>99,526</u>	<u>9,371</u>	<u>108,897</u>	<u>15,019,759</u>	<u>4,594,312</u>	<u>19,614,071</u>

**12. Accrued Compensated Absences**

Earned but unused paid time off benefits amounted to \$391,718 in governmental activities and \$83,665 in business-type activities at December 31, 2023.

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

**IV. Detailed Notes on All Funds (continued)**

**E. Long-term Liabilities (continued)**

**13. Schedule of Changes in Long-term Liabilities**

	(Restated) Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<b>Governmental Activities:</b>					
Capital debt	517,232	-	(202,363)	314,869	153,504
Certificates of Participation 2023	-	16,850,000	-	16,850,000	-
Premium	-	364,029	-	364,029	-
Lease payable	-	105,232	(19,491)	85,741	20,239
Subscription based IT arrangements	17,137	-	(3,352)	13,785	3,603
Net pension liability	1,003,088	242,308	-	1,245,396	-
Accrued compensated absences	391,443	400,953	(400,678)	391,718	130,573
<b>Total Governmental Activities</b>					
<b>Long-term Liabilities</b>	1,928,900	17,962,522	(625,884)	19,265,538	307,919
<b>Business-type Activities:</b>					
2011 CWRPDA Loan	258,875	-	(27,250)	231,625	27,250
2013 Water and Sewer Revenue Bonds	9,999,050	-	(231,979)	9,767,071	237,778
2016 Water and Sewer Revenue Bonds	760,000	-	(150,000)	610,000	150,000
2017 CWRPDA DWRF Loan	340,560	-	(21,153)	319,407	21,365
Equipment notes	321,636	-	(76,468)	245,168	79,038
2021 CWRDPA Loan	2,193,269	1,840,147	(186,928)	3,846,488	189,743
Accrued compensated absences	81,993	87,251	(85,579)	83,665	27,888
<b>Total Business-type Activities</b>					
<b>Long-term Liabilities</b>	13,955,383	1,927,398	(779,357)	15,103,424	733,062

The compensated absences liability will be paid from the following funds from which employees' salaries are paid: General Fund, Water Fund and Wastewater Fund. The governmental activities capital debt, leases payable, SBITA payable, Certificates of Participation, and pension liability are paid by the General Fund. The business-type 2013 bonds and equipment notes are paid by the Wastewater fund. The remaining bonds and loans are paid by the Water fund.



**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

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**IV. Detailed Notes on All Funds (continued)**

**F. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

**1. FPPA Statewide Defined Benefit Plan ("SWDB")**

*Plan Description.* The Plan is a cost-sharing multiple-employer defined benefit pension plan covering substantially all full-time employees of participating fire or police departments in Colorado hired on or after April 8, 1978, provided they are not already covered by a statutorily exempt plan. As of August 5, 2003, the Plan may include clerical and other personnel from fire districts whose services are auxiliary to fire protection. The plan became effective January 1, 1980.

The plan assets are included in the Fire & Police Members' Benefit Investment Fund and the Fire & Police Members' Self-Director Investment Fund (for Deferred Retirement Option Plan ("DROP") assets and Separate Retirement Account assets from eligible retired members). The SWDB is administered by FPPA. FPPA issues a publicly available annually comprehensive financial report that can be obtained on FPPA's website at <http://www.fppaco.org>.

*Benefits.* A member is eligible for a normal retirement pension once the member has completed twenty-five years of credited service and has attained the age of 55. Effective January 1, 2021, a member may also qualify for a normal retirement pension if the member's combined years of service and age equals at least 80, with a minimum age of 50 (Rule of 80).

The annual normal retirement benefit is 2% of the average of the member's highest three years' base salary for each year of credited service up to ten years, plus 2.5% for each year of service thereafter. The benefit earned prior to January 1, 2007 for members of affiliated Social Security employers will be reduced by the amount of Social Security income payable to the member annually. Effective January 1, 2007, members covered under Statewide Defined Benefit Social Security Component will receive half the benefit when compared to the Statewide Defined Benefit Plan. Benefit adjustments paid to retired members are evaluated annually and may be re-determined every October 1. The amount of any increase is based on the Board's discretion and can range from 0 to the higher of 3% or the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W).

A member is eligible for an early retirement after completion of 30 years of service or attainment of age 50 with at least five years of credited service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5% as interest, returned as a lump sum distribution. Alternatively, a member with at least five years of accredited service may leave contributions with the Plan and remain eligible for a retirement pension at age 55 equal to 2% of the member's average highest three years' base salary for each year of credited service up to ten years, plus 2.5% for each year of service thereafter.

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

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**IV. Detailed Notes on All Funds (continued)**

**F. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

**1. FPPA Statewide Defined Benefit Plan (continued)**

*Contributions.* Determined by state statute or by election of the members, contributions are set at a level that enables all benefits to be fully funded at the retirement date of all members. Effective January 1, 2021, contribution rates may be increased by the FPPA Board of Directors upon approval through an election by both the employers and members.

In 2014, the members elected to increase the member contribution rate 0.5% annually from 2015 through 2022 to a total of 12% of base salary. Employer contributions will increase 0.5% annually beginning in 2021 through 2030 to a total of 13%. In 2022, employees and employers are contributing at a rate of 12.0% and 9.0%, respectively, of base salary for a total contribution rate of 21%.

Contributions from members and employers of plans reentering the system are established by resolution and approved by the FPPA Board of Directors. The member and employer contribution rates will increase through 2030 as described above for the non-reentering departments. Effective January 1, 2021, reentry departments may submit a resolution to the FPPA Board of Directors to reflect the actual cost of reentry by department. Each reentry department is responsible to remit contributions to the plan in accordance with the most recent FPPA Board of Directors approved resolution.

The contribution rate for members and employers of affiliated social security employers is 6.0% and 4.5% of base salary for a total contribution rate of 10.5% in 2022. Per the 2014 member election, the affiliated social security group will also have their required member contribution rate increase 0.25% annually beginning in 2015 through 2022 to a total of 6% of base salary. Employer contributions will increase 0.25% annually beginning in 2021 through 2030 to a total of 6.5% of base salary.

*Net Pension Liability (Asset):* At December 31, 2023, the City reported \$96,232 and \$133,004 for its proportionate share of the net pension liability (asset) for fire and police, respectively. The net pension liability (asset) was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of January 1, 2023. The City's proportion of the net pension liability (asset) was based on City contributions to the Plan for the calendar year 2022 relative to the total contributions of participating employers to the Plan.

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

**IV. Detailed Notes on All Funds (continued)**

**F. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

**1. FPPA Statewide Defined Benefit Plan (continued)**

At the pension measurement date of December 31, 2022 and 2021, the City's proportionate shares for fire and police were as follows:

	Proportionate Share	
	2022	2021
Fire	0.10842%	0.12271%
Police	0.14984%	0.16029%

For the year ended December 31, 2023, the City recognized net pension expense of \$235,373. The City recognized \$121,233 and \$114,140 for fire and police, respectively.

At December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Fire		Police	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	208,305	11,812	287,906	16,324
Changes of assumptions or other inputs	123,285	-	170,396	-
Net difference between projected and actual earnings on pension plan investments	217,768	-	300,983	-
Changes in proportionate share of contributions	162,284	88,883	132,827	151,545
Contributions subsequent to the measurement date	99,067	-	136,159	-
<b>Total</b>	<b>810,709</b>	<b>100,695</b>	<b>1,028,271</b>	<b>167,869</b>

Contributions subsequent to the measurement date of December 31, 2022, which are reported as deferred outflows of resources related to pensions, will be recognized as a reduction of the net pension liability in the subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending	Amortization	
	Fire	Police
December 31:		
2024	59,477	65,166
2025	100,446	121,478
2026	138,052	173,723
2027	187,629	242,075
Thereafter	125,343	121,801
	<b>610,947</b>	<b>724,243</b>

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

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**IV. Detailed Notes on All Funds (continued)**

**F. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

**1. FPPA Statewide Defined Benefit Plan (continued)**

*Actuarial assumptions.* The total pension asset in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions and other inputs:

	Total Pension Liability 2023	Actuarially Determined Contributions 2022
Actuarial Method	Entry Age Normal	Entry Age Normal
Amortization Method	N/A	Level % of Payroll, Open
Amortization Period	N/A	30 Years
Long-term investment Rate of Return *	7.00%	7.00%
Projected Salary Increases	4.25% to 11.25%	4.25% to 11.25%
Cost of Living Adjustments	0.00%	0.00%
* Includes Inflation at	2.50%	2.50%

For determining the total pension liability, the post-retirement mortality tables for non-disabled retirees uses the 2006 central rates from the RP-2014 Annuitant Mortality Tables projected to 2018 using the MP-2017 projection scales, and the projected prospectively using the ultimate rates of the scale for all years. The pre-retirement off-duty mortality tables are adjusted to 50% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015.

At least every five years the FPPA's Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions. At its July 2022 meeting, the Board of Directors reviewed and approved recommended changes to the actuarial assumptions. The recommendations were made by the FPPA's actuaries, Gabriel, Roeder, Smith & Co., based upon their analysis of past experience and expectations of the future. The assumption changes were effective for actuarial valuations beginning January 1, 2023. The actuarial assumptions impact actuarial factors for benefit purposes such as purchases of service credit and other benefits where actuarial factors are used.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5%).

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

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**IV. Detailed Notes on All Funds (continued)**

**F. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

**1. FPPA Statewide Defined Benefit Plan (continued)**

Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2022 are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long Term Expected Rate of Return</b>
Global Equity	35%	8.93%
Equity Long/Short	6%	7.47%
Private Markets	34%	10.31%
Fixed Income - Rates	10%	5.45%
Fixed Income - Credit	5%	6.90%
Absolute Return	9%	6.49%
Cash	1%	3.92%
Total	<u>100%</u>	

*Discount Rate.* The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the SWDB plan fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.00%; the municipal bond rate is 4.05% (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 7.00%.

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

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**IV. Detailed Notes on All Funds (continued)**

**F. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

**1. FPPA Statewide Defined Benefit Plan (continued)**

*Sensitivity of the City's proportionate share of the net pension liability (asset) to changes in the discount rate* - The following presents the proportionate share of the net pension liability (asset) calculated using the discount rate of 7.00 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.0 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease (6.0%)	Current Discount Rate (7.0%)	1% Increase (8.0%)
Proportionate share of net pension liability (asset)			
Fire	663,404	96,232	(373,572)
Police	916,908	133,003	(516,323)

*Pension plan fiduciary net position:* Detailed information about the Plan's fiduciary net position is available in FPPA's annual comprehensive financial report, which can be obtained at: [http://www.fppaco.org/annual\\_reports.htm](http://www.fppaco.org/annual_reports.htm).

**2. FPPA "Old Hires" Defined Benefit Plan**

*Plan description.* The City provides two pension plans available to provide retirement income. The first is for paid firefighters and second is for police collectively referred to as the "Old Hires" plan. Both are for employees hired before April 1, 1978 in recognition of their service to the City. The "Old Hires" plan is an agent multiple-employer defined benefit pension plan administered by the FPPA. As of January 1, 2023, the Plan has two retirees and beneficiaries. FPPA issues an annual, publicly available financial report that includes the assets of the Old Hire Fire Pension Fund. The report may be obtained on FPPA's website at <http://www.fppaco.org>.

*Benefits provided.* The plan provides normal retirement benefits, severance, and death and disability benefits. Normal retirement benefits begin at 50 years of age and upon completion of 18 years of service and include monthly pension equal to one-half of his monthly salary at the date of his retirement. For severances, firefighters and police have the option to refund their contribution with 5% annual interest, or to receive deferred retirement pensions equal to one-half their monthly salary if they meet the age and service requirements of the normal retirement benefit. If a firefighter or policeman is eligible to receive or is receiving benefits dies in retirement, the surviving spouse shall receive, until death or remarriage, a monthly pension equal to one-half the monthly pension the firefighter or policeman was entitled to receive. There are no vested retirement benefits.

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

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**IV. Detailed Notes on All Funds (continued)**

**F. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

**2. FPPA "Old Hires" Defined Benefit Plan (continued)**

*Funding Policy:* The funding of the plan by the City and members is authorized by the Board of Trustees. As each affiliated employer has its own plan, there is no uniform amount for either contributions or benefit provisions. Funding for the Old Hire Pension Plan is the sole obligation of the employer.

*Net Pension Liability:* At December 31, 2023, the Old Hire pension fund reported a net pension liability of \$176,580 and \$839,580 for Fire and Police, respectively. The net pension liability was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2023.

For the year ended December 31, 2023, the City recognized net pension (revenue) of (\$44,007). The City recognized a pension revenue of \$8,158 for fire and a pension revenue of \$35,849 for police.

*Actuarial Assumptions:* The significant actuarial assumptions used in the valuation as of January 1, 2023 were:

Actuarial Method	Entry Age Normal
Amortization Method	N/A
Amortization Period	N/A
Asset Valuation Method	5-Year Smoothed Fair Value
Inflation	2.50%
Long-term investment Rate of Return *	4.5%
Retirement age	Any remaining activities are assumed to retire immediately.
Mortality	Post-retirement: 2006 central rates from RP-2014 Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years.
	Disables (pre-1980): Post-retirement rates set forward 3 years.

*Discount rate.* Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

**IV. Detailed Notes on All Funds (continued)**

**F. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

**2. FPPA "Old Hires" Defined Benefit Plan (continued)**

For the purpose of this valuation, the long-term expected rate of return on pension plan investments is 4.50%; the municipal bond rate is 2.00% (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 4.50%

In connection with the City's Fire and Police Protection Retirement Plan, the following deferred outflow of resources and deferred inflows of resources were reported at December 31, 2023:

	Fire		Police	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on pension plan investments	7,876	-	53,142	-
Contributions subsequent to the measurement date	21,534	-	91,887	-
Total	29,410	-	145,029	-

Contributions subsequent to the measurement date of December 31, 2022, which are reported as deferred outflows of resources related to pensions, will be recognized as a reduction of the net pension liability in subsequent years. Other amounts reported as deferred outflow of resources and deferred inflow of resources related to pensions will be recognized as a component of pension expense in future years as follows:

Year Ending	Amortization	
December 31:	Fire	Police
2024	1,364	10,185
2025	2,058	13,731
2026	2,477	16,113
2027	1,977	13,113
Thereafter	-	-
	7,876	53,142



**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

**IV. Detailed Notes on All Funds (continued)**

**F. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

**2. FPPA "Old Hires" Defined Benefit Plan (continued)**

Regarding the sensitivity of the net pension asset (liability) to changes in the Single Discount Rate, the following represent the plan's net pension liability / (asset), calculated using a Single Discount Rate of 4.50%, as well as what the plan's net pension liability / (asset) would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

	1% Decrease (3.5%)	Current Discount Rate (4.5%)	1% Increase (5.5%)
Proportionate share of net pension liability (asset)			
Fire	191,288	176,580	163,466
Police	947,121	839,580	747,420

*Long-term expected return on plan assets.* The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return to target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of included in the Fund's target allocation as of December 31, 2022 are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long Term Expected Rate of Return</b>
Cash	10%	4.40%
Fixed Income - Rates	70%	4.90%
Fixed Income - Credit	10%	6.60%
Absolute Return	0%	6.90%
Long Short	0%	6.70%
Global Public Equity	10%	8.70%
Private Capital	0%	10.20%
Total	<u>100%</u>	

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

**IV. Detailed Notes on All Funds (continued)**

**F. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

**2. FPPA "Old Hires" Defined Benefit Plan (continued)**

*Pension Plan Fiduciary Net Position.* Detailed information about the plan's fiduciary net position is available in a separately issued Fire & Police Pension Association of Colorado financial reports which can be obtained at <https://www.fppaco.org/annual-reports.html>.

Old Hire Total Pension (Asset) Liability and Plan Fiduciary Net Position for fire changes as follows:

	Total Pension (Asset) Liability (a)	Plan Fiduciary Net Position (b)	Net Pension (Asset) Liability (a) - (b)
Balances at December 31, 2022	242,283	66,236	176,047
Changes for the year			
Interest	10,293	-	10,293
Contributions - employer	-	19,964	(19,964)
Differences in expected and actual experience	-	-	-
Net investment income	-	(7,130)	7,130
Benefit payments	(27,391)	(27,391)	-
Administrative expenses	-	(3,074)	3,074
Net Changes	(17,098)	(17,631)	533
Balances at December 31, 2023	225,185	48,605	176,580

Old Hire Total Pension (Asset) Liability and Plan Fiduciary Net Position for police changes as follows:

	Total Pension (Asset) Liability (a)	Plan Fiduciary Net Position (b)	Net Pension (Asset) Liability (a) - (b)
Balances at December 31, 2022	1,241,183	414,142	827,041
Changes for the year			
Interest	53,395	-	53,395
Contributions - employer	-	91,887	(91,887)
Differences in expected and actual experience	-	-	-
Net investment income	-	(47,415)	47,415
Benefit payments	(110,471)	(110,471)	-
Administrative expenses	-	(3,616)	3,616
Net Changes	(57,076)	(69,615)	12,539
Balances at December 31, 2023	1,184,107	344,527	839,580

**CITY OF SALIDA, COLORADO**  
**Notes to the Financial Statements**  
**December 31, 2023**  
**(continued)**

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**IV. Detailed Notes on All Funds (continued)**

**G. Restricted Net Position**

The City restricted net position in the following funds as of December 31, 2023:

	<b>General Fund</b>	<b>Conservation Trust Fund</b>	<b>Description</b>
Restricted:			
Emergency Reserve	525,000	-	Legislative restriction
Conservation Trust	-	167,678	Legislative restriction

**V. Other Information**

**A. Other Retirement Plans**

**1. Deferred Compensation Plans – Section 401**

In 1997, the City established a defined contribution money purchase plan in the form of the ICMA Retirement Corporation Prototype Money Purchase Plan and Trust under code section 401 of the Internal Revenue Code. The normal retirement age is age 60 (not to exceed age 65). All full time employees except Fire and Police personnel are entitled to participate in the plan. The City contributes on behalf of each participant 3% of earnings for the Plan Year. There is no minimum required contribution by the employee. Participants are 100% vested immediately and may direct their investment, without restriction, among various investment options available under the Trust. The City's contributions vest at a rate of 25% per year.

The City is the trustee of the plan and has the duty of due care that would be required of an ordinary prudent investor, but has no liability for losses under the plan.

**2. Deferred Compensation Plan - Section 457**

In 1997, the City established a defined contribution money purchase plan in the form of the ICMA Retirement Corporation Prototype Money Purchase Plan and Trust under code section 457 of the Internal Revenue code. The normal retirement age is age 60 (not to exceed age 65). All full-time employees except Fire and Police personnel are entitled to participate in the plan. The City will match up to 3% of employee contributions. There is no minimum required contribution by the employee. Participants are 100% vested immediately in their direct investment. The City's contributions vest at a rate of 25% per year.

**B. Other Employee Benefits – Cafeteria Plan**

The City offers a cafeteria compensation plan organized under IRS Section 125 that includes the following benefits: death and disability, term life insurance, health expense reimbursement and child care benefits. No cost to the City is recognized as the plan is a salary reduction plan.

CITY OF SALIDA, COLORADO  
Notes to the Financial Statements  
December 31, 2023  
(continued)

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**V. Other Information (continued)**

**C. Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions, and employee health claims. The City insures against these risks through its participation in the Colorado Intergovernmental Risk Sharing Agency ("CIRSA") and the purchase of commercial insurance.

The City's management is unaware of any excess losses which may have been incurred by CIRSA. There have been no settled claims in excess of coverage in any of the last three years.

**D. Adoption of New Accounting standard – GASB Statement No. 96, *Subscription Based Information Technology Arrangements***

During 2023, the City adopted GASB Statement No. 96, *Subscription Based Information Technology Arrangements*. This standard requires the recognition of certain subscription assets and liabilities for agreements that previously were classified as operating agreements and inflows of resources or outflows of resources recognized based on the payment provisions of the contract. It establishes a single model for subscription accounting based on the foundational principle that the subscriptions are financings of the right to use an underlying asset. Under this standard, the City is required to recognize a subscription liability and an intangible right-to-use subscription asset. The City has applied this standard to the beginning of the earliest comparative period presented. The application of the new standard did not result in a restatement of net position.



REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF SALIDA, COLORADO**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**General Fund - Budget and Actual**  
**For the Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget
<b>REVENUES:</b>				
<b>Taxes:</b>				
Sales tax	5,548,363	5,548,363	5,515,506	(32,857)
Sales tax - County	3,402,788	3,402,788	3,517,848	115,060
Other taxes	350,000	350,000	475,794	125,794
<b>Total taxes</b>	<u>9,301,151</u>	<u>9,301,151</u>	<u>9,509,148</u>	<u>207,997</u>
<b>Charges for services:</b>				
Planning and zoning fees	111,500	111,500	87,728	(23,772)
Public works charges	21,000	21,000	18,271	(2,729)
Public safety charges	29,500	29,500	35,974	6,474
Hot springs pool	498,195	588,195	570,944	(17,251)
Arts and culture	414,105	414,105	380,931	(33,174)
Other general governmental charges	26,800	26,800	36,216	9,416
Other recreation revenues	71,400	128,400	159,309	30,909
<b>Total charges for services</b>	<u>1,172,500</u>	<u>1,319,500</u>	<u>1,289,373</u>	<u>(30,127)</u>
<b>Intergovernmental:</b>				
Federal grants	-	-	126,394	126,394
State grants	40,000	40,000	17,379	(22,621)
South Ark Fire District	70,000	70,000	70,000	-
Other intergovernmental revenue	203,000	203,000	169,023	(33,977)
<b>Total intergovernmental</b>	<u>313,000</u>	<u>313,000</u>	<u>382,796</u>	<u>69,796</u>
<b>Fines and Forfeitures</b>	<u>54,000</u>	<u>54,000</u>	<u>57,004</u>	<u>3,004</u>
<b>Licenses, Permits and Fees:</b>				
Business licenses	60,000	60,000	1,600	(58,400)
Other licenses and permits	24,800	24,800	28,938	4,138
<b>Total licenses, permits and fees</b>	<u>84,800</u>	<u>84,800</u>	<u>30,538</u>	<u>(54,262)</u>
<b>Other Revenues:</b>				
Capital revenue				
Insurance proceeds	10,000	10,000	76,606	66,606
Miscellaneous revenue				
Investment earnings (loss)	105,000	105,000	382,852	277,852
Rent, leases and royalties	58,000	58,000	59,603	1,603
Land dedication fees in lieu	40,000	40,000	167,000	127,000
Donations	500	500	1,391	891
Other miscellaneous revenues	15,300	15,300	128,154	112,854
<b>Total other revenue</b>	<u>228,800</u>	<u>228,800</u>	<u>835,885</u>	<u>607,085</u>
<b>TOTAL REVENUES</b>	<u>11,154,251</u>	<u>11,301,251</u>	<u>12,104,744</u>	<u>803,493</u>

(continued)

**CITY OF SALIDA, COLORADO**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**General Fund - Budget and Actual (continued)**  
**For the Year Ended December 31, 2023**

<b>EXPENDITURES:</b>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
<b>General Government:</b>				
Administration	2,011,996	2,021,096	1,799,264	221,832
Community Development	760,377	760,377	703,742	56,635
<b>Total General Government</b>	<u>2,772,373</u>	<u>2,781,473</u>	<u>2,503,006</u>	<u>278,467</u>
<b>Public Safety</b>				
Police	2,808,115	2,848,115	2,776,055	72,060
Fire	1,924,705	1,924,705	1,914,533	10,172
<b>Total Public Safety</b>	<u>4,732,820</u>	<u>4,772,820</u>	<u>4,690,588</u>	<u>82,232</u>
<b>Public Works</b>				
Public Works	455,132	455,132	375,688	79,444
Other	1,001,164	926,377	798,722	127,655
<b>Total Public Works</b>	<u>1,456,296</u>	<u>1,381,509</u>	<u>1,174,410</u>	<u>207,099</u>
<b>Culture, Parks and Recreation</b>				
Pool and Recreation	1,259,810	1,456,810	1,542,560	(85,750)
Parks, Open Space and Trails	1,143,679	1,169,366	1,239,534	(70,168)
Arts and culture	936,114	1,098,114	1,003,353	94,761
<b>Total Culture, Parks and Recreation</b>	<u>3,339,603</u>	<u>3,724,290</u>	<u>3,785,447</u>	<u>(61,157)</u>
<b>Capital outlays</b>	<u>600,900</u>	<u>600,900</u>	<u>394,117</u>	<u>206,783</u>
<b>Debt service</b>				
Principal	202,363	202,363	225,206	(22,843)
Interest	15,719	15,719	20,361	(4,642)
<b>Total debt service</b>	<u>218,082</u>	<u>218,082</u>	<u>245,567</u>	<u>(27,485)</u>
<b>TOTAL EXPENDITURES</b>	<u>13,120,074</u>	<u>13,479,074</u>	<u>12,793,135</u>	<u>685,939</u>
<b>Excess of Revenues Over (Under) Expenditures</b>	<u>(1,965,823)</u>	<u>(2,177,823)</u>	<u>(688,391)</u>	<u>1,489,432</u>
<b>Other Financing Sources (Uses):</b>				
Transfer in	450,000	450,000	388,578	(61,422)
Transfer (out)	(1,012,000)	(2,212,000)	(115,419)	2,096,581
<b>Total Other Financing Sources (Uses)</b>	<u>(562,000)</u>	<u>(1,762,000)</u>	<u>273,159</u>	<u>2,035,159</u>
<b>Net change in fund balance</b>	<u>(2,527,823)</u>	<u>(3,939,823)</u>	<u>(415,232)</u>	<u>3,524,591</u>
<b>Fund balance, beginning of year</b>	<u>6,550,055</u>	<u>6,550,055</u>	<u>6,890,858</u>	<u>340,803</u>
<b>Fund balance, end of year</b>	<u>4,022,232</u>	<u>2,610,232</u>	<u>6,475,626</u>	<u>3,865,394</u>

**CITY OF SALIDA, COLORADO**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Street Fund - Budget and Actual**  
**For the Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget
<b>REVENUES:</b>				
Taxes:				
Sales tax	3,061,069	3,061,069	3,043,038	(18,031)
Intergovernmental:				
Highway users tax	250,000	250,000	252,873	2,873
State grants	3,429,258	3,429,258	-	(3,429,258)
<b>TOTAL REVENUES</b>	<b>6,740,327</b>	<b>6,740,327</b>	<b>3,295,911</b>	<b>(3,444,416)</b>
<b>EXPENDITURES:</b>				
Public Works:				
Personnel services	510,398	510,398	525,901	(15,503)
Contracted services	300,000	300,000	351,417	(51,417)
Supplies and materials	47,000	47,000	41,258	5,742
Other operating costs	115,500	115,500	77,409	38,091
Capital purchases and improvements (\$5,000+)	6,635,000	8,355,000	4,712,246	3,642,754
<b>TOTAL EXPENDITURES</b>	<b>7,607,898</b>	<b>9,327,898</b>	<b>5,708,231</b>	<b>3,619,667</b>
<b>Net change in fund balance</b>	<b>(867,571)</b>	<b>(1,387,571)</b>	<b>(2,412,320)</b>	<b>(1,024,749)</b>
<b>Fund balances, beginning of year</b>	<b>1,181,176</b>	<b>1,181,176</b>	<b>1,190,013</b>	<b>8,837</b>
<b>Fund balances (deficit), end of year</b>	<b>313,605</b>	<b>(206,395)</b>	<b>(1,222,307)</b>	<b>(1,015,912)</b>



**CITY OF SALIDA, COLORADO**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Economic Development Fund - Budget and Actual**  
**For the Year Ended December 31, 2023**

	Original and Final Budget	Actual Amounts	Variance with Final Budget
<b>REVENUES:</b>			
Taxes:			
Sales tax	191,317	190,190	(1,127)
<b>TOTAL REVENUES</b>	<b>191,317</b>	<b>190,190</b>	<b>(1,127)</b>
<b>EXPENDITURES:</b>			
Community development	241,300	150,316	90,984
<b>TOTAL EXPENDITURES</b>	<b>241,300</b>	<b>150,316</b>	<b>90,984</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>(49,983)</b>	<b>39,874</b>	<b>89,857</b>
<b>Other Financing Sources (Uses):</b>			
Transfer (out)	(50,000)	-	50,000
<b>Total Other Financing Sources (Uses)</b>	<b>(50,000)</b>	<b>-</b>	<b>50,000</b>
<b>Net change in fund balance</b>	<b>(99,983)</b>	<b>39,874</b>	<b>139,857</b>
<b>Fund balances, beginning of year</b>	<b>155,488</b>	<b>201,846</b>	<b>46,358</b>
<b>Fund balances, end of year</b>	<b>55,505</b>	<b>241,720</b>	<b>186,215</b>

**CITY OF SALIDA, COLORADO**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Lodging Tax Fund - Budget and Actual**  
**For the Year Ended December 31, 2023**

	Original and Final Budget	Actual Amounts	Variance with Final Budget
<b>REVENUES:</b>			
Taxes:			
Sales tax	450,000	388,578	(61,422)
<b>TOTAL REVENUES</b>	<b>450,000</b>	<b>388,578</b>	<b>(61,422)</b>
<b>Other Financing Sources (Uses):</b>			
Transfer (out)	(450,000)	(388,578)	61,422
<b>Total Other Financing Sources (Uses)</b>	<b>(450,000)</b>	<b>(388,578)</b>	<b>61,422</b>
<b>Net change in fund balance</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Fund balances, beginning of year</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Fund balances, end of year</b>	<b>-</b>	<b>-</b>	<b>-</b>

**CITY OF SALIDA, COLORADO**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Conservation Trust Fund - Budget and Actual**  
**For the Year Ended December 31, 2023**

	Original and Final Budget	Actual Amounts	Variance with Final Budget
<b>REVENUES:</b>			
Intergovernmental revenue:			
State lottery	70,000	81,610	11,610
Interest income	4,000	2,412	(1,588)
<b>TOTAL REVENUES</b>	<b>74,000</b>	<b>84,022</b>	<b>10,022</b>
<b>EXPENDITURES:</b>			
Parks and recreation:			
Administrative	-	250	(250)
Capital outlay	20,000	28,205	(8,205)
<b>TOTAL EXPENDITURES</b>	<b>20,000</b>	<b>28,455</b>	<b>(8,455)</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>54,000</b>	<b>55,567</b>	<b>1,567</b>
<b>Other Financing Sources (Uses):</b>			
Transfer (out)	(54,000)	-	54,000
<b>Total Other Financing Sources (Uses)</b>	<b>(54,000)</b>	<b>-</b>	<b>54,000</b>
<b>Net change in fund balance</b>	<b>-</b>	<b>55,567</b>	<b>55,567</b>
<b>Fund balances, beginning of year</b>	<b>97,044</b>	<b>112,111</b>	<b>15,067</b>
<b>Fund balances, end of year</b>	<b>97,044</b>	<b>167,678</b>	<b>70,634</b>

**CITY OF SALIDA, COLORADO**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Housing Fund - Budget and Actual**  
**For the Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget
<b>REVENUES:</b>				
Housing fee in lieu	30,000	55,000	42,618	(12,382)
Occupation taxes	-	646,000	643,829	(2,171)
Business licenses	-	227,000	228,600	1,600
Intergovernmental revenue:				
Federal grants	-	450,000	570,000	120,000
State grants	-	285,000	115,000	(170,000)
Investment earnings	-	5,000	10,520	5,520
<b>TOTAL REVENUES</b>	<b>30,000</b>	<b>1,668,000</b>	<b>1,610,567</b>	<b>(57,433)</b>
<b>EXPENDITURES:</b>				
Expenditures				
Housing	85,000	890,000	821,798	68,202
<b>TOTAL EXPENDITURES</b>	<b>85,000</b>	<b>890,000</b>	<b>821,798</b>	<b>68,202</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>(55,000)</b>	<b>778,000</b>	<b>788,769</b>	<b>10,769</b>
<b>Other Financing Sources (Uses):</b>				
Transfer in	350,000	350,000	115,419	(234,581)
<b>Total Other Financing Sources (Uses)</b>	<b>350,000</b>	<b>350,000</b>	<b>115,419</b>	<b>(234,581)</b>
<b>Net change in fund balance</b>	<b>295,000</b>	<b>1,128,000</b>	<b>904,188</b>	<b>(223,812)</b>
<b>Fund balances, beginning of year</b>	<b>112,611</b>	<b>112,611</b>	<b>176,825</b>	<b>64,214</b>
<b>Fund balances, end of year</b>	<b>407,611</b>	<b>1,240,611</b>	<b>1,081,013</b>	<b>(159,598)</b>

**CITY OF SALIDA, COLORADO**  
**Schedule of City's Proportionate Share of Net Pension Asset / Liability**  
**Statewide Defined Benefit Plans**  
**Fire and Police Pension Association of Colorado**  
**Last 10 Fiscal Years**

Measurement period ending December 31,

**Fire:**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
City's portion of the net pension asset - Fire	0.108416%	0.122706%	0.112303%	0.109500%	0.102460%	0.113522%	0.105545%	0.111828%	0.109666%	0.105488%
City's proportionate share of the net pension liability (asset) - Fire	96,232	(664,985)	(243,809)	(61,929)	129,538	(163,320)	38,138	(1,971)	(123,767)	(94,326)
City's covered payroll - Fire	944,235	987,812	902,025	1,059,250	686,338	664,025	540,163	542,116	493,175	458,177
City's proportionate share of the net pension asset as a percentage of its covered payroll - Fire	10.19%	-67.32%	-27.03%	-5.85%	18.87%	-24.60%	7.06%	-0.36%	-25.10%	-20.59%

**Police:**

City's portion of the net pension asset - Police	0.149844%	0.160295%	0.140809%	0.148143%	0.136943%	0.134815%	0.119709%	0.126477%	0.117005%	0.129598%
City's proportionate share of the net pension liability (asset)- Police	133,004	(868,690)	(305,696)	(83,784)	173,134	(193,953)	43,255	(2,230)	(132,049)	(115,885)
City's covered payroll - Police	1,303,671	1,211,761	1,130,988	1,091,863	917,325	788,575	612,650	613,126	525,825	562,895
City's proportionate share of the net pension asset as a percentage of its covered payroll - Police	10.20%	-71.69%	-27.03%	-7.67%	18.87%	-24.60%	7.06%	-0.36%	-25.11%	-20.59%
Plan fiduciary net position as a percentage of the total pension liability	97.60%	116.20%	106.70%	101.90%	95.20%	106.30%	98.21%	100.10%	106.80%	105.80%

The accompanying notes to RSI are an integral part of these financial statements.

**CITY OF SALIDA, COLORADO**  
**Schedule of City's Contributions**  
**Statewide Defined Benefit Plans**  
**Fire and Police Pension Association of Colorado**  
**Last 10 Fiscal Years**

<b>Statewide Defined Benefit Plan:</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
<b>Fire:</b>										
Contractually required contribution	99,068	84,981	83,964	72,162	84,740	54,907	53,122	43,213	43,369	39,454
Contributions in relation to the contractually required contribution	<u>(99,068)</u>	<u>(84,981)</u>	<u>(83,964)</u>	<u>(72,162)</u>	<u>(84,740)</u>	<u>(54,907)</u>	<u>(53,122)</u>	<u>(43,213)</u>	<u>(43,369)</u>	<u>(39,454)</u>
Contribution deficiency (excess)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
City's covered payroll	1,047,705	944,235	987,812	902,025	1,059,250	686,338	664,025	540,163	542,116	493,175
Contributions as a percentage of covered payroll	9.46%	9.00%	8.50%	8.00%	8.00%	8.00%	8.00%	8.00%	8.00%	8.00%
<b>Police:</b>										
Contractually required contribution	136,159	117,330	103,000	90,479	87,349	73,386	63,086	49,012	49,050	42,066
Contributions in relation to the contractually required contribution	<u>(136,159)</u>	<u>(117,330)</u>	<u>(103,000)</u>	<u>(90,479)</u>	<u>(87,349)</u>	<u>(73,386)</u>	<u>(63,086)</u>	<u>(49,012)</u>	<u>(49,050)</u>	<u>(42,066)</u>
Contribution deficiency (excess)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
City's covered payroll	1,439,205	1,303,671	1,211,761	1,130,988	1,091,863	917,325	788,575	612,650	613,126	525,825
Contributions as a percentage of covered payroll	9.46%	9.00%	8.50%	8.00%	8.00%	8.00%	8.00%	8.00%	8.00%	8.00%

The accompanying notes to RSI are an integral part of these financial statements.

**CITY OF SALIDA, COLORADO**  
**Schedule of Changes in Net Pension Asset / Liability**  
**Fire "Old Hire" Plan**  
**Fire and Police Pension Association of Colorado**  
**Last 10 Fiscal Years**

Measurement period ending December 31,	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Total Pension Liability</b>									
Service Cost	-	-	-	-	-	-	-	-	-
Interest on the Total Pension Liability	10,293	9,830	10,586	14,821	15,698	15,903	16,704	15,943	16,742
Benefit Changes	-	-	-	-	-	-	-	-	-
Difference between Expected and Actual Experience	-	27,852	-	10,431	-	8,761	-	8,172	-
Assumption Changes	-	-	-	39,872	-	-	-	13,426	-
Benefit Payments	(27,391)	(27,391)	(27,391)	(27,391)	(27,391)	(27,391)	(27,391)	(27,391)	(27,391)
<b>Net Change in Total Pension Liability</b>	<b>(17,098)</b>	<b>10,291</b>	<b>(16,805)</b>	<b>37,733</b>	<b>(11,693)</b>	<b>(2,727)</b>	<b>(10,687)</b>	<b>10,150</b>	<b>(10,649)</b>
<b>Total Pension Liability - Beginning</b>	<b>242,283</b>	<b>231,992</b>	<b>248,797</b>	<b>211,064</b>	<b>222,757</b>	<b>225,484</b>	<b>236,171</b>	<b>226,021</b>	<b>236,670</b>
<b>Total Pension Liability - Ending (a)</b>	<b>225,185</b>	<b>242,283</b>	<b>231,992</b>	<b>248,797</b>	<b>211,064</b>	<b>222,757</b>	<b>225,484</b>	<b>236,171</b>	<b>226,021</b>
<b>Plan Fiduciary Net Position</b>									
Employer Contributions	19,964	34,586	-	14,622	14,074	14,074	9,539	9,539	5,426
Pension Plan Net Investment Income	(7,130)	329	5,246	9,670	382	14,284	5,806	2,452	9,441
Benefit Payments	(27,391)	(27,391)	(27,391)	(27,391)	(27,391)	(27,391)	(27,391)	(27,391)	(27,391)
Pension Plan Administrative Expense	(3,074)	(1,445)	(2,723)	(1,585)	(3,401)	(1,065)	(2,052)	(544)	(3,351)
<b>Net Change in Plan Fiduciary Net Position</b>	<b>(17,631)</b>	<b>6,079</b>	<b>(24,868)</b>	<b>(4,684)</b>	<b>(16,336)</b>	<b>(98)</b>	<b>(14,098)</b>	<b>(15,944)</b>	<b>(15,875)</b>
<b>Plan Fiduciary Net Position - Beginning</b>	<b>66,236</b>	<b>60,157</b>	<b>85,025</b>	<b>89,709</b>	<b>106,045</b>	<b>106,143</b>	<b>120,241</b>	<b>136,185</b>	<b>152,060</b>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>48,605</b>	<b>66,236</b>	<b>60,157</b>	<b>85,025</b>	<b>89,709</b>	<b>106,045</b>	<b>106,143</b>	<b>120,241</b>	<b>136,185</b>
<b>Net Pension Liability/(Asset) - Ending (a) - (b)</b>	<b>176,580</b>	<b>176,047</b>	<b>171,835</b>	<b>163,772</b>	<b>121,355</b>	<b>116,712</b>	<b>119,341</b>	<b>115,930</b>	<b>89,836</b>
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	21.58%	27.34%	25.93%	34.17%	42.50%	47.61%	47.07%	50.91%	60.25%
Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Net Pension Liability as a Percentage of Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

The accompanying notes to RSI are an integral part of these financial statements.

**CITY OF SALIDA, COLORADO**  
**Schedule of Changes in Net Pension Asset / Liability**  
**Police "Old Hire" Plan**  
**Fire and Police Pension Association of Colorado**  
**Last 10 Fiscal Years**

Measurement period ending December 31,	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Total Pension Liability</b>									
Service Cost	-	-	-	-	-	-	-	-	-
Interest on the Total Pension Liability	53,395	63,158	65,909	86,476	89,445	90,074	92,791	89,922	92,650
Benefit Changes	-	-	-	-	-	-	-	-	-
Difference between Expected and Actual Experience	-	(162,115)	-	34,811	-	30,567	-	27,855	-
Assumption Changes	-	-	-	319,664	-	-	-	49,510	-
Benefit Payments	(110,471)	(125,342)	(128,718)	(129,025)	(129,025)	(129,025)	(129,025)	(129,025)	(129,025)
<b>Net Change in Total Pension Liability</b>	<b>(57,076)</b>	<b>(224,299)</b>	<b>(62,809)</b>	<b>311,926</b>	<b>(39,580)</b>	<b>(8,384)</b>	<b>(36,234)</b>	<b>38,262</b>	<b>(36,375)</b>
<b>Total Pension Liability - Beginning</b>	<b>1,241,183</b>	<b>1,465,482</b>	<b>1,528,291</b>	<b>1,216,365</b>	<b>1,255,945</b>	<b>1,264,329</b>	<b>1,300,563</b>	<b>1,262,301</b>	<b>1,298,676</b>
<b>Total Pension Liability - Ending (a)</b>	<b>1,184,107</b>	<b>1,241,183</b>	<b>1,465,482</b>	<b>1,528,291</b>	<b>1,216,365</b>	<b>1,255,945</b>	<b>1,264,329</b>	<b>1,300,563</b>	<b>1,262,301</b>
<b>Plan Fiduciary Net Position</b>									
Employer Contributions	91,887	183,774	-	80,582	75,808	75,808	66,481	66,481	56,214
Pension Plan Net Investment Income	(47,415)	2,232	29,590	50,225	1,542	68,209	27,005	10,580	39,097
Benefit Payments	(110,471)	(125,342)	(128,718)	(129,025)	(129,025)	(129,025)	(129,025)	(129,025)	(129,025)
Pension Plan Administrative Expense	(3,616)	(1,914)	(3,359)	(2,211)	(4,047)	(1,628)	(2,683)	(1,127)	(3,771)
<b>Net Change in Plan Fiduciary Net Position</b>	<b>(69,615)</b>	<b>58,750</b>	<b>(102,487)</b>	<b>(429)</b>	<b>(55,722)</b>	<b>13,364</b>	<b>(38,222)</b>	<b>(53,091)</b>	<b>(37,485)</b>
<b>Plan Fiduciary Net Position - Beginning</b>	<b>414,142</b>	<b>355,392</b>	<b>457,879</b>	<b>458,308</b>	<b>514,030</b>	<b>500,666</b>	<b>538,888</b>	<b>591,979</b>	<b>629,464</b>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>344,527</b>	<b>414,142</b>	<b>355,392</b>	<b>457,879</b>	<b>458,308</b>	<b>514,030</b>	<b>500,666</b>	<b>538,888</b>	<b>591,979</b>
<b>Net Pension Liability/(Asset) - Ending (a) - (b)</b>	<b>839,580</b>	<b>827,041</b>	<b>1,110,090</b>	<b>1,070,412</b>	<b>758,057</b>	<b>741,915</b>	<b>763,663</b>	<b>761,675</b>	<b>670,322</b>
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	29.10%	33.37%	24.25%	29.96%	37.68%	40.93%	39.60%	41.43%	46.90%
Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Net Pension Liability as a Percentage of Covered Payroll		N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

The accompanying notes to RSI are an integral part of these financial statements.



**CITY OF SALIDA, COLORADO**  
**Schedule of City's Contributions**  
**"Old Hire" Plan**  
**Fire and Police Pension Association of Colorado**  
**Last 10 Fiscal Years**

<b>Agent - Fire "Old Hire" Plan:</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
Actuarially determined contribution	21,534	19,964	19,964	14,622	14,622	14,074	14,074	9,539	9,539	5,426
Actual contribution	(21,534)	(19,964)	(19,964)	(14,622)	(14,622)	(14,074)	(14,074)	(9,539)	(9,539)	(5,426)
Contribution deficiency (excess)	-	-	-	-	-	-	-	-	-	-
City's covered payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Contributions as a percentage of covered payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
<b>Agent - Police "Old Hire" Plan:</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
Actuarially determined contribution	91,887	91,887	91,887	91,887	80,582	75,808	78,808	66,481	66,481	56,214
Actual contribution	(91,887)	(91,887)	(91,887)	(91,887)	(80,582)	(75,808)	(78,808)	(66,481)	(66,481)	(56,214)
Contribution deficiency (excess)	-	-	-	-	-	-	-	-	-	-
City's covered payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Contributions as a percentage of covered payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

**City of Salida**  
**Notes to the Required Supplementary Information**  
**December 31, 2023**

**I. Schedule of City's Proportionate Share of the Net Pension (Asset) Liability – Statewide Defined Benefit Plans**

**A. Changes to assumptions or other inputs**

**1. Changes Since the January 1, 2018 Actuarial Valuation are as Follows:**

For determining the total pension liability, the post-retirement mortality tables for non-disabled retirees uses the 2006 central rate from the RP-2014 annuitant mortality tables projected to 2018 using the MP-2017 projection scales, and the projected prospectively using the ultimate rates of the scale for all years. The pre-retirement off-duty mortality tables are adjusted to 50% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015.

**2. Changes Since the January 1, 2015 Actuarial Valuation are as Follows:**

Effective January 1, 2016, the post-retirement mortality tables for non-disabled retirees is a blend of the Annuitant and Employee RP-2014 generational mortality tables with blue collar adjustment projected with Scale BB. The occupationally disabled post-retirement mortality assumption uses the same table as used for healthy annuitants, except that is a three-year set-forward, meaning a disabled member age 70 will be valued as if they were a 73-year-old healthy retiree. The totally disabled post-retirement mortality assumption uses the RP-2014 generational mortality tables for disabled annuitants, except an additional provision to apply a minimum 3% mortality probability to males and 2% mortality probability for females is included to reflect substantial impairment for this population. The pre-retirement off-duty mortality tables are adjusted to 55% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00020.

**3. Changes Since the January 1, 2014 Actuarial Valuation are as Follows:**

For determining the total pension liability, the RP-2014 Mortality Tables for Blue Collar Employees, projected with Scale BB, 55 percent multiplier for off-duty mortality is used in the valuation for off-duty mortality of active members. On-duty related mortality is assumed to be 0.00020 per year for all members of post-retirement benefits for members under age 55. For post-retirement members ages 65 and older, the RP-2014 Mortality Tables for Blue Collar Healthy Annuitants, projected with Scale BB are used.

**B. Changes of benefit terms**

No changes during the years presented.

**C. Changes of size or composition of population covered by benefit terms**

No changes during the years presented.

**City of Salida**  
**Notes to the Required Supplementary Information**  
**December 31, 2023**  
**(continued)**

**II. Notes to the Schedule of City's Contributions – Statewide Defined Benefit Plans**

**A. Changes to assumptions or other inputs**

No changes during the years presented.

**B. Changes of benefit terms**

No changes during the years presented.

**C. Changes of size or composition of population covered by benefit terms.**

No changes during the years presented.

**III. Schedule of Changes in Net Pension Asset / Liability – Fire and Police “Old Hire” Plan**

**A. Changes to assumptions**

**1. Changes Since the January 1, 2020 Actuarial Valuation are as Follows:**

The investment rate of return changed to 4.5%.

Post-retirement mortality assumptions: 2006 central rates from the RP-2014 Annuitant Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years.

Disabled (pre-1980) mortality assumptions: Post-retirement rates set forward three years.

**2. Changes Since the January 1, 2014 Actuarial Valuation are as Follows:**

The inflation assumption was reduced from 3.0% to 2.5%.

Post-retirement mortality assumptions: For ages less than 55, RP- 2014 Mortality Tables for Blue Collar Employees. For ages 65 and older, RP-2014 Mortality Tables for Blue Collar Healthy Annuitant. For ages 55 through 64, a blend of the previous tables. All tables are projected with Scale BB.

Disabled (pre-1930) mortality assumptions: RP-2014 Disabled Generational Mortality Table generationally projected with Scale BB with a minimum 3% rate for males and 2% for females.

**B. Changes of benefit terms**

No changes during the years presented.

**C. Changes of size or composition of population covered by benefit terms.**

No changes during the years presented.

**City of Salida**  
**Notes to the Required Supplementary Information**  
**December 31, 2023**

**IV. Schedule of City's Contributions – Fire and Police “Old Hire” Plan**

**A. Changes to assumptions**

**1. Changes Since the January 1, 2014 Actuarial Valuation are as Follows:**

The asset method valuation approximates smoothing over a five-year period by recognizing 20% of the difference between the projected actuarial value and the market value at the valuation date. The remaining amortization period is 17 years.

Disabled (pre-1980) mortality assumptions: RP-2000 Disabled Mortality Table generationally projected with Scale AA.

**B. Changes of benefit terms**

No changes during the years presented.

**C. Changes of size or composition of population covered by benefit terms.**

No changes during the years presented.

**V. Budgets and Budgetary Accounting**

Budgets are adopted on a basis consistent with generally accepted accounting principles, except for the proprietary funds. Annual appropriations are adopted for all funds. Expenditures may not legally exceed appropriations at the fund level. All appropriations lapse at year end.

As required by Colorado Statutes, the City followed the required timetable noted below in preparing, approving, and enacting its budget for 2023.

1. The Mayor, or other qualified person appointed by the Council, submitted to the Council, on or before October 15, 2022, a recommended budget which detailed available revenues to meet the City's operating requirements.
2. Prior to December 15, 2022, a public hearing was held for the budget, and the Council adopted the proposed budget and an appropriating ordinance that legally appropriated expenditures for the upcoming year.
3. After adoption of the budget resolution, the City may make the following changes: a) it may transfer appropriated money between funds; b) approve supplemental appropriations to the extent of revenues in excess of estimated revenues in the budget; c) approve emergency appropriations; and d) reduce appropriations for which originally estimated revenues are insufficient.



SUPPLEMENTARY INFORMATION

**CITY OF SALIDA, COLORADO**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Capital Improvement Fund - Budget and Actual**  
**For the Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget
<b>REVENUES:</b>				
Taxes:				
Sales tax	765,267	765,267	760,759	(4,508)
Intergovernmental revenue:				
State grants	175,000	175,000	24,910	(150,090)
<b>TOTAL REVENUES</b>	<u>940,267</u>	<u>940,267</u>	<u>785,669</u>	<u>(154,598)</u>
<b>EXPENDITURES:</b>				
General government:				
Capital outlay	160,000	160,000	25,737	134,263
Public safety:				
Capital outlay	15,180,000	4,680,000	1,223,825	3,456,175
Public works:				
Capital outlay	125,000	125,000	21,372	103,628
Culture, parks, and recreation				
Capital outlay	1,242,000	1,242,000	510,429	731,571
Debt service:				
Interest and fiscal charges	-	-	334,248	(334,248)
<b>TOTAL EXPENDITURES</b>	<u>16,707,000</u>	<u>6,207,000</u>	<u>2,115,611</u>	<u>4,091,389</u>
<b>Excess of Revenues</b>				
<b>Over (Under) Expenditures</b>	<u>(15,766,733)</u>	<u>(5,266,733)</u>	<u>(1,329,942)</u>	<u>3,936,791</u>
<b>Other Financing Sources (Uses):</b>				
Transfer in	766,000	766,000	-	(766,000)
Financing proceeds	15,000,000	15,000,000	16,850,000	1,850,000
Debt premiums	-	-	364,029	364,029
<b>Total Other Financing Sources (Uses)</b>	<u>15,766,000</u>	<u>15,766,000</u>	<u>17,214,029</u>	<u>1,448,029</u>
<b>Net change in fund balance</b>	(733)	10,499,267	15,884,087	5,384,820
<b>Fund balances, beginning of year</b>	<u>72,104</u>	<u>72,104</u>	<u>20,561</u>	<u>(51,543)</u>
<b>Fund balances, end of year</b>	<u><u>71,371</u></u>	<u><u>10,571,371</u></u>	<u><u>15,904,648</u></u>	<u><u>5,333,277</u></u>

**CITY OF SALIDA, COLORADO**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Water Fund - Budget and Actual with Reconciliation to US GAAP Basis**  
**For the Year Ended December 31, 2023**

	Original and Final Budget	Actual Amounts	Variance with Final Budget
<b>REVENUES:</b>			
Fees for General Services:			
Service and usage fees	1,560,527	1,579,475	18,948
Water line maintenance	220,000	250,841	30,841
Commercial demand charges	102,000	104,395	2,395
Other revenues	41,000	48,928	7,928
Water leases	-	35,000	35,000
<b>Total Fees for General Services</b>	<b>1,923,527</b>	<b>2,018,639</b>	<b>95,112</b>
Intergovernmental Revenue			
State grants	700,000	386,898	(313,102)
<b>Total Intergovernmental Revenue</b>	<b>700,000</b>	<b>386,898</b>	<b>(313,102)</b>
Capital Revenue:			
System development fees	530,000	855,806	325,806
Sale of water meters	16,000	30,615	14,615
<b>Total Capital Revenue</b>	<b>546,000</b>	<b>886,421</b>	<b>340,421</b>
Other Revenue:			
Investment earnings (loss)	70,000	132,376	62,376
Miscellaneous revenue	500	225	(275)
<b>Total Other Revenue</b>	<b>70,500</b>	<b>132,601</b>	<b>62,101</b>
<b>TOTAL REVENUES</b>	<b>3,240,027</b>	<b>3,424,559</b>	<b>184,532</b>
<b>EXPENSES:</b>			
Administration - Water:			
Personnel services	128,391	131,405	(3,014)
Contracted services	49,600	45,096	4,504
Supplies and materials	2,000	3,202	(1,202)
Other operating costs	22,100	37,189	(15,089)
<b>Total Administration - Water</b>	<b>202,091</b>	<b>216,892</b>	<b>(14,801)</b>
Public Works - Water:			
Personnel services	322,576	334,844	(12,268)
Contracted services	54,000	74,246	(20,246)
Supplies and materials	40,500	38,045	2,455
Utilities	-	1,515	(1,515)
Other operating costs	45,100	52,480	(7,380)
Financing obligations	167,928	401,747	(233,819)
<b>Total Public Works - Water</b>	<b>630,104</b>	<b>902,877</b>	<b>(272,773)</b>
			(continued)

**CITY OF SALIDA, COLORADO**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Water Fund - Budget and Actual with Reconciliation to US GAAP Basis (continued)**  
**For the Year Ended December 31, 2023**

	Original and Final Budget	Actual Amounts	Variance with Final Budget
<b>EXPENSES:</b>			
Water Plant:			
Personnel services	295,963	280,574	15,389
Contracted services	239,600	223,662	15,938
Supplies and materials	44,800	35,505	9,295
Utilities	104,900	89,060	15,840
Other operating costs	102,230	134,305	(32,075)
Financing obligations	299,135	63,030	236,105
<b>Total Water Plant</b>	<b>1,086,628</b>	<b>826,136</b>	<b>260,492</b>
Capital outlay	3,081,500	2,303,435	778,065
<b>TOTAL EXPENSES</b>	<b>5,000,323</b>	<b>4,249,340</b>	<b>750,983</b>
<b>Other Financing Sources (Uses)</b>			
Financing proceeds	-	1,840,147	1,840,147
<b>Total Other Financing Sources (Uses)</b>	<b>-</b>	<b>1,840,147</b>	<b>1,840,147</b>
<b>Excess of Revenues Over (Under)</b>			
<b>Expenses - Budget Basis</b>	<b>(1,760,296)</b>	<b>1,015,366</b>	<b>2,775,662</b>
<b>GAAP Basis Adjustments</b>			
Debt proceeds		(1,840,147)	
Capitalized expenses		2,274,532	
Depreciation		(535,260)	
Debt principal		385,331	
Total GAAP Basis Adjustments		<b>284,456</b>	
<b>Net Income - GAAP Basis</b>		<b>1,299,822</b>	
<b>Net Position, beginning of year</b>		<b>16,037,818</b>	
<b>Net Position, end of year</b>		<b>17,337,640</b>	



**CITY OF SALIDA, COLORADO**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Wastewater Fund - Budget and Actual with Reconciliation to US GAAP Basis**  
**For the Year Ended December 31, 2023**

	Original and Final Budget	Actual Amounts	Variance with Final Budget
<b>REVENUES:</b>			
Fees for General Services:			
Metered service and usage fees	1,675,399	1,816,705	141,306
Unmetered wastewater charges	81,500	93,063	11,563
Septage receiving	90,000	130,376	40,376
Lab analysis fees	-	20,399	20,399
Other	17,000	19,575	2,575
<b>Total Fees for General Services</b>	<b>1,863,899</b>	<b>2,080,118</b>	<b>216,219</b>
Capital Revenue:			
System development fees	700,000	773,908	73,908
<b>Total Capital Revenue</b>	<b>700,000</b>	<b>773,908</b>	<b>73,908</b>
Other Revenue:			
Investment earnings (loss)	50,000	80,351	30,351
Miscellaneous revenue	50,000	200	(49,800)
<b>Total Other Revenue</b>	<b>100,000</b>	<b>80,551</b>	<b>(19,449)</b>
<b>TOTAL REVENUES</b>	<b>2,663,899</b>	<b>2,934,577</b>	<b>270,678</b>
<b>EXPENSES:</b>			
Administration - Wastewater:			
Personnel services	128,391	153,537	(25,146)
Contracted services	4,900	14,110	(9,210)
Supplies and materials	2,300	3,202	(902)
Other operating costs	24,100	37,410	(13,310)
<b>Total Administration - Wastewater</b>	<b>159,691</b>	<b>208,259</b>	<b>(48,568)</b>
Public Works - Wastewater:			
Personnel services	322,076	393,983	(71,907)
Contracted services	111,000	86,887	24,113
Supplies and materials	12,600	22,569	(9,969)
Utilities	2,100	4,156	(2,056)
Other operating costs	25,000	13,507	11,493
<b>Total Public Works - Wastewater</b>	<b>472,776</b>	<b>521,102</b>	<b>(48,326)</b>
			(continued)

**CITY OF SALIDA, COLORADO**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**Wastewater Fund - Budget and Actual with Reconciliation to US GAAP Basis (continued)**  
**For the Year Ended December 31, 2023**

<b>EXPENSES:</b>	<b>Original and Final Budget</b>	<b>Actual Amounts</b>	<b>Variance with Final Budget</b>
Wastewater Plant:			
Personnel services	380,343	297,112	83,231
Contracted services	46,300	70,089	(23,789)
Supplies and materials	61,800	55,436	6,364
Utilities	152,500	152,624	(124)
Other operating costs	151,095	157,590	(6,495)
Financing obligations	567,759	565,712	2,047
<b>Total Wastewater Plant</b>	<b>1,359,797</b>	<b>1,298,563</b>	<b>61,234</b>
Capital outlay	670,000	36,090	633,910
<b>TOTAL EXPENSES</b>	<b>2,662,264</b>	<b>2,064,014</b>	<b>598,250</b>
<b>Excess of Revenues Over (Under)     Expenses - Budget Basis</b>	<b>1,635</b>	<b>870,563</b>	<b>868,928</b>
<b>GAAP Basis Adjustments</b>			
Capitalized expenses		21,711	
Depreciation		(882,209)	
Debt service principal		308,447	
<b>Total GAAP Basis Adjustments</b>		<b>(552,051)</b>	
<b>Net Income - GAAP Basis</b>		<b>318,512</b>	
<b>Net Position, beginning of year</b>		<b>9,510,415</b>	
<b>Net Position, end of year</b>		<b>9,828,927</b>	

The public report burden for this information collection is estimated to average 380 hours annually.

<b>LOCAL HIGHWAY FINANCE REPORT</b>		STATE: <b>COLORADO</b>
		YEAR ENDING (mm/yy): <b>12/23</b>
This Information From The Records Of: <b>CITY OF SALIDA</b>		Prepared By: <b>ANGIE WILLIAMS</b>

**I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE**

ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				

**II. RECEIPTS FOR ROAD AND STREET PURPOSES****III. EXPENDITURES FOR ROAD AND STREET PURPOSES**

ITEM	AMOUNT	ITEM	AMOUNT
<b>A. Receipts from local sources:</b>		<b>A. Local highway expenditures:</b>	
1. Local highway-user taxes		1. Capital outlay (from page 2)	\$ 4,773,624.00
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:	\$ 372,735.00
b. Motor Vehicle (from Item I.B.5.)		3. Road and street services:	
c. Total (a.+b.)		a. Traffic control operations	\$ 37,041.00
2. General fund appropriations		b. Snow and ice removal	\$ 24,117.00
3. Other local imposts (from page 2)	\$ 3,043,038.00	c. Other	\$ 5,822.00
4. Miscellaneous local receipts (from page 2)	\$ 29,804.00	d. Total (a. through c.)	\$ 66,980.00
5. Transfers from toll facilities		4. General administration & miscellaneous	\$ 188,097.00
6. Proceeds of sale of bonds and notes:		5. Highway law enforcement and safety	\$ 728,075.00
a. Bonds - Original Issues		6. Total (1 through 5)	\$ 6,129,511.00
b. Bonds - Refunding Issues		<b>B. Debt service on local obligations:</b>	
c. Notes		1. Bonds:	
d. Total (a. + b. + c.)	\$ -	a. Interest	
7. Total (1 through 6)	\$ 3,072,842.00	b. Redemption	
<b>B. Private Contributions</b>		c. Total (a. + b.)	\$ -
<b>C. Receipts from State government</b>		2. Notes:	
(from page 2)	\$ 281,070.00	a. Interest	
<b>D. Receipts from Federal Government</b>		b. Redemption	
(from page 2)	\$ -	c. Total (a. + b.)	\$ -
<b>E. Total receipts (A.7 + B + C + D)</b>	\$ 3,353,912.00	3. Total (1.c + 2.c)	\$ -
		<b>C. Payments to State for highways</b>	
		<b>D. Payments to toll facilities</b>	
		<b>E. Total expenditures (A.6 + B.3 + C + D)</b>	\$ 6,129,511.00

**IV. LOCAL HIGHWAY DEBT STATUS**

(Show all entries at par)

	Opening Debt	Amount Issued	Redemptions	Closing Debt
<b>A. Bonds (Total)</b>				\$ -
1. Bonds (Refunding Portion)				\$ -
<b>B. Notes (Total)</b>				\$ -

**V. LOCAL ROAD AND STREET FUND BALANCE (RECEIPTS AND DISBURSEMENTS ONLY)**

	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
		\$ 3,353,912.00	\$ 6,129,511.00		\$ (2,775,599.00)

Notes and Comments:

<b>LOCAL HIGHWAY FINANCE REPORT</b>		STATE: <b>COLORADO</b> YEAR ENDING (mm/yy): <b>12/23</b>	
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II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL			
ITEM	AMOUNT	ITEM	AMOUNT
<b>A.3. Other local imposts:</b>		<b>A.4. Miscellaneous local receipts:</b>	
a. Property Taxes and Assessments		a. Interest on investments	
b. Other local imposts:		b. Traffic Fines & Penalties	\$ 46,606.00
1. Sales Taxes	\$ 3,043,038.00	c. Parking Garage Fees	
2. Infrastructure & Impact Fees		d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	\$ (16,802.00)
4. Licenses		f. Charges for Services	
5. Specific Ownership &/or Other		g. Other Misc. Receipts	
6. Total (1. through 5.)	\$ 3,043,038.00	h. Other	
c. Total (a. + b.)	\$ 3,043,038.00	i. Total (a. through h.)	\$ 29,804.00
<i>(Carry forward to page 1)</i>		<i>(Carry forward to page 1)</i>	
ITEM	AMOUNT	ITEM	AMOUNT
<b>C. Receipts from State Government</b>		<b>D. Receipts from Federal Government</b>	
1. Highway-user taxes (from Item I.C.5.)	\$ 252,873.00	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations	\$ 28,197.00	d. Federal Transit Administration	
d. DOLA Grant		e. U.S. Corps of Engineers	
e. Other		f. Other Federal ARPA	
f. Total (a. through e.)	\$ 28,197.00	g. Total (a. through f.)	\$ -
4. Total (1. + 2. + 3.f)	\$ 281,070.00	3. Total (1. + 2.g)	\$ -
<i>(Carry forward to page 1)</i>		<i>(Carry forward to page 1)</i>	

III. EXPENDITURES FOR ROAD AND STREET PURPOSES - DETAIL			
	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
<b>A.1. Capital outlay:</b>			
a. Right-Of-Way Costs			\$ -
b. Engineering Costs	\$ 141,014.00	\$ 205,104.00	\$ 346,118.00
c. Construction:			
(1). New Facilities			\$ -
(2). Capacity Improvements			\$ -
(3). System Preservation		\$ 77,336.00	\$ 77,336.00
(4). System Enhancement And Operation	\$ 3,545,795.00	\$ 804,375.00	\$ 4,350,170.00
(5). Total Construction (1)+(2)+(3)+(4)	\$ 3,545,795.00	\$ 881,711.00	\$ 4,427,506.00
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.4)	\$ 3,686,809.00	\$ 1,086,815.00	\$ 4,773,624.00
<i>(Carry forward to page 1)</i>			
<b>Notes and Comments:</b>			



STATISTICAL INFORMATION

## STATISTICAL SECTION

This part of the City's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, required supplementary information, and supplementary information says about the government's overall financial health.

Contents	Page
Financial Trends	G1 - G5
<i>These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.</i>	
Revenue Capacity	G6 - G10
<i>These schedules include information to help the reader assess the government's most significant local revenue source. The City of Salida's most important revenue source is sales tax.</i>	
Debt Capacity	G11 - G14
<i>These schedules present information to help the reader assess the affordability of the government's current level of outstanding debt and the government's ability to issue additional debt in the future.</i>	
Demographic and Economic Information	G15 - G16
<i>These schedules help the reader understand the environment within which the government's financial activities take place.</i>	
Operating Information	G17 - G19
<i>These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.</i>	

CITY OF SALIDA, COLORADO  
Net Position by Component  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)  
Schedule 1

	Fiscal Year									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Governmental Activities</b>										
Net Investment in Capital Assets	35,758,355	30,844,978	28,835,011	27,366,982	25,457,709	24,397,257	19,889,837	19,869,497	19,852,447	14,698,702
Restricted	692,678	2,131,786	1,342,549	670,645	596,103	415,821	357,296	673,749	394,208	2,794,809
Unrestricted	4,930,166	6,489,258	7,148,146	6,274,192	5,947,623	4,945,600	4,770,534	5,986,284	4,321,561	1,543,801
<b>Subtotal Governmental Activities</b>	<b>41,381,199</b>	<b>39,466,022</b>	<b>37,325,706</b>	<b>34,311,819</b>	<b>32,001,435</b>	<b>29,758,678</b>	<b>25,017,667</b>	<b>26,529,530</b>	<b>24,568,216</b>	<b>19,037,312</b>
<b>Business-type Activities</b>										
Net Investment in Capital Assets	17,847,505	18,089,406	18,727,404	16,565,969	19,103,620	19,543,829	19,251,243	17,626,979	17,385,077	15,351,346
Restricted	-	-	-	1,034,732	986,683	914,823	-	-	-	913,515
Unrestricted	9,319,062	7,458,827	6,588,818	6,448,009	5,785,854	6,143,842	4,829,020	4,044,718	3,908,583	3,023,309
<b>Subtotal Business-type Activities</b>	<b>27,166,567</b>	<b>25,548,233</b>	<b>25,316,222</b>	<b>24,048,710</b>	<b>25,876,157</b>	<b>26,602,494</b>	<b>24,080,263</b>	<b>21,671,697</b>	<b>21,293,660</b>	<b>19,288,170</b>
<b>Primary Government</b>										
Net Investment in Capital Assets	53,605,860	48,934,384	47,562,415	43,932,951	44,561,329	43,941,086	39,141,080	37,496,476	37,237,524	30,050,048
Restricted	692,678	2,131,786	1,342,549	1,705,377	1,582,786	1,330,644	357,296	673,749	394,208	3,708,324
Unrestricted	14,249,228	13,948,085	13,736,964	12,722,201	11,733,477	11,089,442	9,599,554	10,031,002	8,230,144	4,567,110
<b>Total Primary Government Net Position</b>	<b>68,547,766</b>	<b>65,014,255</b>	<b>62,641,928</b>	<b>58,360,529</b>	<b>57,877,592</b>	<b>56,361,172</b>	<b>49,097,930</b>	<b>48,201,227</b>	<b>45,861,876</b>	<b>38,325,482</b>

**CITY OF SALIDA, COLORADO**  
**Changes in Net Position**  
**Last Ten Fiscal Years**  
**(Accrual Basis of Accounting)**  
**Schedule 2**

	Fiscal Year									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Expenses</b>										
Governmental Activities:										
General Government	\$ 2,127,499	\$ 2,045,463	\$ 2,270,818	\$ 2,515,773	\$ 915,020	\$ 1,175,900	\$ 1,574,671	\$ 1,524,785	\$ 1,175,090	\$ 1,414,429
Public Safety	5,098,830	4,168,154	4,371,506	4,389,355	3,509,183	3,283,906	3,096,405	2,715,406	2,578,402	2,529,710
Public works/Streets	3,891,917	3,755,062	2,591,055	2,862,257	3,445,982	1,827,415	2,056,193	1,568,062	1,275,564	1,109,882
Culture, parks and recreation	4,523,655	3,982,076	3,336,151	2,812,178	2,044,294	1,824,233	1,520,283	1,301,834	1,241,164	948,611
Housing	834,848	848,903	1,029,125	-	-	-	-	-	-	-
Interest on long-term debt	49,930	28,340	34,966	41,070	42,165	37,263	41,032	252,804	299,103	52,890
Total Governmental Activities	16,526,679	14,827,998	13,633,621	12,620,633	9,956,644	8,148,717	8,288,584	7,362,891	6,569,323	6,055,522
Business-type Activities:										
Water	2,124,737	1,925,790	1,946,386	2,194,312	1,799,018	1,286,580	1,421,395	1,992,682	1,405,023	1,344,957
Wastewater	2,616,065	2,765,478	2,947,512	2,699,215	2,434,702	2,365,047	2,173,083	2,117,033	2,014,136	2,189,182
Steamplant Event Center	-	-	-	-	747,091	715,902	548,550	480,588	431,307	428,950
Total Business-type Activities	4,740,802	4,691,268	4,893,898	4,893,527	4,980,811	4,367,529	4,143,028	4,590,303	3,850,466	3,963,089
<b>Total Primary Government Expenses</b>	<b>\$ 21,267,481</b>	<b>\$ 19,519,266</b>	<b>\$ 18,527,519</b>	<b>\$ 17,514,160</b>	<b>\$ 14,937,455</b>	<b>\$ 12,516,246</b>	<b>\$ 12,431,612</b>	<b>\$ 11,953,194</b>	<b>\$ 10,419,789</b>	<b>\$ 10,018,611</b>
<b>Program Revenues</b>										
Governmental Activities:										
Charges for services										
General government	\$ 349,679	\$ 304,071	\$ 307,328	\$ 263,609	\$ 193,202	\$ 314,597	\$ 251,388	\$ 196,540	\$ 185,753	\$ 76,164
Public safety	179,155	200,968	208,595	250,794	202,702	79,729	91,675	85,844	116,168	56,244
Public works/Streets	31,759	19,929	49,502	35,033	26,733	23,147	24,230	56,644	29,631	26,659
Culture, parks and recreation	1,111,185	998,797	479,100	311,145	524,994	472,912	464,586	466,241	843,380	414,489
Housing	42,618	74,655	46,870	70,741	-	-	-	-	-	-
Operating grants and contributions	607,645	1,526,503	1,651,206	1,017,909	499,086	389,021	327,318	311,556	417,178	422,448
Capital grants and contributions	709,910	92,500	400,902	28,944	371,830	827,689	363,576	305,619	1,736,311	200,965
Total Governmental Activities	3,031,951	3,217,423	3,143,503	1,978,175	1,818,547	2,107,095	1,522,773	1,422,444	3,328,421	1,196,969
Business-type Activities:										
Charges for services										
Water	2,018,864	1,958,620	1,868,307	1,859,763	1,746,298	1,756,919	1,671,803	1,659,177	1,521,749	1,527,072
Wastewater	2,080,318	1,861,263	1,696,724	1,556,395	1,378,262	1,377,798	1,345,584	1,345,305	1,304,101	1,239,528
Steamplant Event Center	-	-	-	-	392,721	368,684	324,615	259,240	220,070	258,640
Operating grants and contributions	-	-	-	-	903	5,060	16,911	8,031	44,479	-
Capital grants and contributions	2,047,227	1,318,757	2,616,685	1,283,573	1,198,157	2,191,124	2,677,589	1,554,433	2,536,446	1,530,286
Total Business-type activities	6,146,409	5,138,640	6,181,716	4,699,731	4,716,341	5,699,585	6,036,502	4,826,186	5,626,845	4,555,526
<b>Total Primary Government Program Revenues</b>	<b>\$ 9,178,360</b>	<b>\$ 8,356,063</b>	<b>\$ 9,325,219</b>	<b>\$ 6,677,906</b>	<b>\$ 6,534,888</b>	<b>\$ 7,806,680</b>	<b>\$ 7,559,275</b>	<b>\$ 6,248,630</b>	<b>\$ 8,955,266</b>	<b>\$ 5,752,495</b>
<b>Net (Expense)/Revenue</b>										
Governmental Activities	\$ (13,494,728)	\$ (11,610,575)	\$ (10,490,118)	\$ (10,642,458)	\$ (8,138,097)	\$ (6,041,622)	\$ (6,765,811)	\$ (5,940,447)	\$ (3,240,902)	\$ (4,858,553)
Business-type Activities	1,405,607	447,372	1,287,818	(193,796)	(264,470)	1,332,056	1,893,474	235,883	1,776,379	592,437
<b>Total Primary Government Net (Expense)/Revenue</b>	<b>\$ (12,089,121)</b>	<b>\$ (11,163,203)</b>	<b>\$ (9,202,300)</b>	<b>\$ (10,836,254)</b>	<b>\$ (8,402,567)</b>	<b>\$ (4,709,566)</b>	<b>\$ (4,872,337)</b>	<b>\$ (5,704,564)</b>	<b>\$ (1,464,523)</b>	<b>\$ (4,266,116)</b>



**CITY OF SALIDA, COLORADO**  
**Changes in Net Position**  
**Last Ten Fiscal Years**  
**(Accrual Basis of Accounting)**  
**Schedule 2 (Continued)**

	Fiscal Year									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>General Revenues and other changes in net position</b>										
Governmental Activities:										
Sales Tax	\$ 9,509,494	\$ 9,513,748	\$ 9,194,557	\$ 7,723,299	\$ 6,609,399	\$ 6,110,252	\$ 5,725,577	\$ 5,162,570	\$ 4,859,598	\$ 4,399,693
Sales Tax - County	3,517,848	3,429,551	3,207,757	2,580,358	2,303,168	1,997,746	1,849,781	1,785,695	1,586,472	1,432,420
Franchise Taxes	475,794	433,799	351,746	329,232	345,904	339,620	308,338	303,382	334,172	344,284
Occupation Taxes	1,261,007	457,207	467,235	349,513	337,316	-	-	248,230	205,150	217,212
Unrestricted Investment Earnings	395,784	(209,573)	(17,573)	79,103	115,718	75,419	32,320	15,386	10,256	10,482
Capital Contributions	-	-	-	-	-	3,172,780	-	-	-	-
Miscellaneous	247,526	126,159	300,283	159,024	76,441	214,764	433,146	518,794	11,112	3,362
Gain (Loss) on sale of assets	2,452	-	-	-	17,628	-	(9,328)	75,903	-	-
Transfers in (out)	-	-	-	1,732,313	575,280	(1,127,948)	(635,280)	(124,100)	(220,103)	(220,866)
Total general revenues, special items, and transfers	15,409,905	13,750,891	13,504,005	12,952,842	10,380,854	10,782,633	7,704,554	7,985,860	6,786,657	6,186,587
Business-type Activities:										
Unrestricted investment earnings	\$ 212,727	\$ (215,361)	\$ (20,906)	\$ 98,662	\$ 113,413	\$ 62,227	\$ 33,354	\$ 18,054	\$ 9,008	\$ 10,782
Miscellaneous	-	-	-	-	-	-	-	-	-	-
Gain (Loss) on sale of assets	-	-	600	-	-	-	(10,316)	-	-	-
Transfers in (out)	-	-	-	(1,732,313)	(575,280)	1,127,948	635,280	124,100	220,103	220,866
Total Business-type activities	212,727	(215,361)	(20,306)	(1,633,651)	(461,867)	1,190,175	658,318	142,154	229,111	231,648
Total primary government	\$ 15,622,632	\$ 13,535,530	\$ 13,483,699	\$ 11,319,191	\$ 9,918,987	\$ 11,972,808	\$ 8,362,872	\$ 8,128,014	\$ 7,015,768	\$ 6,418,235
Change in Net Position										
Governmental Activities	\$ 1,915,177	\$ 2,140,316	\$ 3,013,887	\$ 2,310,384	\$ 2,242,757	\$ 4,741,011	\$ 938,743	\$ 2,045,413	\$ 3,545,755	\$ 1,328,034
Business-type Activities	1,618,334	232,011	1,267,512	(1,827,447)	(726,337)	2,522,231	2,551,792	378,037	2,005,490	824,085
Total Change in Net Position	\$ 3,533,511	\$ 2,372,327	\$ 4,281,399	\$ 482,937	\$ 1,516,420	\$ 7,263,242	\$ 3,490,535	\$ 2,423,450	\$ 5,551,245	\$ 2,152,119

**CITY OF SALIDA, COLORADO**  
**Fund Balances of Governmental Funds**  
**Last Ten Fiscal Years**  
**(Modified Accrual Basis of Accounting)**  
**Schedule 3**

	Fiscal Year									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
General Fund										
Nonspendable	\$ 210,338	\$ 139,917	\$ 62,427	\$ 37,072	\$ 24,454	\$ 22,985	\$ 92,753	\$ 57,959	\$ 10,846	\$ -
Restricted	525,000	486,000	480,000	380,000	360,000	224,000	225,000	265,000	275,014	226,411
Committed	2,657,656	2,276,390	2,010,234	1,809,178	-	-	-	-	1,117,840	2,444,494
Assigned	-	-	-	-	-	-	-	-	8,855	6,677
Unassigned	3,082,632	3,988,551	4,913,821	3,965,276	5,477,983	5,235,354	5,126,170	5,553,396	3,297,580	1,612,216
Total General Fund	\$ 6,475,626	\$ 6,890,858	\$ 7,466,482	\$ 6,191,526	\$ 5,862,437	\$ 5,482,339	\$ 5,443,923	\$ 5,876,355	\$ 4,710,135	\$ 4,289,798
All other governmental funds										
Nonspendable	\$ 34,146	\$ 28,022	\$ 28,473	\$ 27,100	\$ 18,612	\$ -	\$ -	\$ -	\$ -	\$ -
Restricted	167,678	112,111	313,044	290,645	236,103	191,821	132,296	125,983	119,194	-
Committed	17,194,011	1,561,223	1,358,079	888,678	146,016	580,679	281,084	282,766	253,277	-
Assigned	-	-	-	-	280,558	-	-	-	-	117,227
Unassigned	(1,223,083)	-	-	-	-	(893,418)	(729,473)	-	-	-
Total all other governmental funds	\$ 16,172,752	\$ 1,701,356	\$ 1,699,596	\$ 1,206,423	\$ 681,289	\$ (120,918)	\$ (316,093)	\$ 408,749	\$ 372,471	\$ 117,227

**CITY OF SALIDA, COLORADO**  
**Changes in Fund Balances of Governmental Funds**  
**Last Ten Fiscal Years**  
**(Modified Accrual Basis of Accounting)**  
**Schedule 4**

	Fiscal Year									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Revenues</b>										
Taxes	\$ 14,535,542	\$ 13,834,306	\$ 13,221,295	\$ 10,997,130	\$ 9,609,947	\$ 8,433,918	\$ 7,883,696	\$ 7,499,877	\$ 6,985,392	\$ 6,393,609
Intergovernmental	1,427,189	1,717,389	2,130,907	1,177,558	985,137	1,310,372	796,926	722,328	1,486,055	615,073
Charges for services	1,331,991	1,264,396	746,275	572,005	680,845	689,228	641,149	628,553	635,945	485,844
Fines and forfeitures	57,004	37,619	49,037	47,791	57,472	72,183	61,756	46,737	50,192	51,383
Interest revenue	395,784	(209,573)	(17,573)	79,094	115,718	75,419	32,320	15,386	10,256	-
Insurance Proceeds	76,606	21,159	173,131	90,788	-	-	-	-	-	-
Other revenues	635,565	277,697	349,426	251,933	187,374	243,776	456,088	648,401	701,104	58,514
<b>Total Revenues</b>	<b>18,459,681</b>	<b>16,942,993</b>	<b>16,652,498</b>	<b>13,216,299</b>	<b>11,636,493</b>	<b>10,824,896</b>	<b>9,871,935</b>	<b>9,561,282</b>	<b>9,868,944</b>	<b>7,604,423</b>
<b>Expenditures</b>										
Current:										
General government	2,653,322	2,322,020	2,028,216	2,259,376	1,718,222	1,334,406	1,445,588	1,241,479	1,041,907	969,145
Public safety	4,690,588	4,393,346	4,086,886	3,638,008	3,394,005	3,003,536	2,820,575	2,451,591	2,509,421	2,390,535
Public works/streets	2,170,395	3,046,477	2,418,652	1,301,433	1,303,326	1,079,137	1,134,641	937,511	737,210	639,958
Culture, parks and recreation	3,785,697	3,271,797	2,433,578	2,228,879	1,522,322	1,254,096	1,186,520	1,036,540	902,875	980,854
Housing	821,798									
Capital outlay	6,915,931	4,243,139	3,669,531	2,583,790	3,093,862	3,995,457	3,362,007	2,014,813	3,523,792	2,159,856
Debt service:										
Principal	225,206	211,738	212,540	212,495	211,401	160,053	120,800	418,536	216,677	109,103
Interest and fiscal charges	354,609	28,340	34,966	41,070	42,165	37,263	41,032	134,214	280,670	52,730
<b>Total Expenditures</b>	<b>21,617,546</b>	<b>17,516,857</b>	<b>14,884,369</b>	<b>12,265,051</b>	<b>11,285,303</b>	<b>10,863,948</b>	<b>10,111,163</b>	<b>8,234,684</b>	<b>9,212,552</b>	<b>7,302,181</b>
Excess (Deficiency) of Revenue over Expenditures	\$ (3,157,865)	\$ (573,864)	\$ 1,768,129	\$ 951,248	\$ 351,190	\$ (39,052)	\$ (239,228)	\$ 1,326,598	\$ 656,392	\$ 302,242
<b>Other Financing Sources (Uses):</b>										
Transfers in	\$ 503,997	\$ 2,455,206	\$ 984,730	\$ 252,488	\$ 1,580,006	\$ 796,319	\$ -	\$ -	\$ -	\$ -
Transfers out	(503,997)	(2,455,206)	(984,730)	(349,513)	(1,004,726)	(1,061,128)	(635,280)	(124,100)	(220,103)	(220,866)
Debt/Lease proceeds	16,850,000	-	-	-	255,835	161,723	-	-	-	-
Premium on debt	364,029	-	-	-	-	-	-	-	-	-
TABOR Refund	-	-	-	-	-	(84,101)	-	-	-	-
Capital Contributions	-	-	-	-	-	439,830	-	-	-	-
<b>Total Other Financing Sources (Uses)</b>	<b>17,214,029</b>	<b>-</b>	<b>-</b>	<b>(97,025)</b>	<b>831,115</b>	<b>252,643</b>	<b>(635,280)</b>	<b>(124,100)</b>	<b>(220,103)</b>	<b>(220,866)</b>
<b>Net change in fund balances</b>	<b>\$ 14,056,164</b>	<b>\$ (573,864)</b>	<b>\$ 1,768,129</b>	<b>\$ 854,223</b>	<b>\$ 1,182,305</b>	<b>\$ 213,591</b>	<b>\$ (874,508)</b>	<b>\$ 1,202,498</b>	<b>\$ 436,289</b>	<b>\$ 81,376</b>
Debt service as a percentage of noncapital expenditures	3.41%	1.80%	2.10%	2.42%	2.90%	2.78%	3.97%	8.80%	8.74%	3.11%

CITY OF SALIDA, COLORADO  
Tax Revenues by Source - Governmental Funds  
(Major Component of Revenue Base)  
Last Ten Fiscal Years  
Schedule 5

Tax Revenue Source	Fiscal Year									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Sales Tax (net of rebates)	\$ 9,509,494	\$ 9,513,748	\$ 9,194,557	\$ 7,723,299	\$ 6,609,399	\$ 5,881,098	\$ 5,540,130	\$ 5,162,570	\$ 4,859,598	\$ 4,399,693
Sales Tax - County	3,517,848	3,429,551	3,207,757	2,580,358	2,303,168	1,997,746	1,849,781	1,785,695	1,586,472	1,432,420
Franchise Tax	475,794	433,799	351,746	329,232	345,904	339,620	308,338	303,382	334,172	344,284
Occupation Tax	1,261,007	457,207	467,235	349,513	337,316	229,154	185,447	248,230	205,150	217,212
	<u>\$ 14,764,143</u>	<u>\$ 13,834,305</u>	<u>\$ 13,221,295</u>	<u>\$ 10,982,402</u>	<u>\$ 9,595,787</u>	<u>\$ 8,447,618</u>	<u>\$ 7,883,696</u>	<u>\$ 7,499,877</u>	<u>\$ 6,985,392</u>	<u>\$ 6,393,609</u>
% Change from Prior Year	6.7%	4.6%	20.4%	14.5%	13.6%	7.2%	5.1%	7.4%	9.3%	4.1%
<b>Percentage of Total Tax Revenues</b>										
Sales Tax	64.4%	68.8%	69.5%	70.3%	68.9%	69.6%	70.3%	68.8%	69.6%	68.8%
Sales Tax - County	23.8%	24.8%	24.3%	23.5%	24.0%	23.6%	23.5%	23.8%	22.7%	22.4%
Franchise Tax	3.2%	3.1%	2.7%	3.0%	3.6%	4.0%	3.9%	4.0%	4.8%	5.4%
Occupation Tax	8.5%	3.3%	3.5%	3.2%	3.5%	2.7%	2.4%	3.3%	2.9%	3.4%
% of Total Tax Revenue	<u>100%</u>	<u>100%</u>	<u>100%</u>	<u>100%</u>	<u>100%</u>	<u>100%</u>	<u>100%</u>	<u>100%</u>	<u>100%</u>	<u>100%</u>
% of Total Governmental Fund Revenues	80.0%	81.7%	79.4%	83.2%	82.5%	77.9%	79.9%	78.4%	70.8%	84.1%

**CITY OF SALIDA, COLORADO**  
**Assessed Value and Estimated Actual Value of Taxable Property**  
**Last Ten Fiscal Years**  
**Schedule 6**

	Fiscal Year									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Estimated Actual Value										
Agricultural	\$ 51,036	\$ 371,012	\$ 500,329	\$ 373,360	\$ 372,599	\$ 411,421	\$ 412,401	\$ 288,370	\$ 363,277	\$ 404,854
Commercial	269,506,571	207,599,977	223,353,032	182,739,025	176,804,847	163,298,276	166,688,470	152,410,307	146,664,715	147,105,506
Exempt	251,824,648	190,908,211	186,727,835	170,604,354	169,805,691	160,488,186	157,538,242	153,549,567	136,538,236	120,307,392
Industrial	7,252,008	9,169,862	9,718,900	6,694,588	7,168,079	6,630,129	6,196,817	6,033,518	6,048,389	5,512,666
Residential	1,814,524,464	1,271,640,660	1,233,372,796	1,030,166,281	1,007,678,761	777,475,475	749,999,937	625,274,481	611,270,187	557,137,874
State Assessed	16,519,310	2,626,820	19,297,800	17,964,430	24,065,520	15,012,280	15,498,090	14,512,700	14,115,300	12,044,100
Vacant Land	61,138,880	33,409,409	37,012,498	25,768,674	24,853,057	16,867,409	17,512,005	13,762,393	14,155,190	12,550,939
Total estimated actual value	<u>\$ 2,420,816,917</u>	<u>\$ 1,715,725,951</u>	<u>\$ 1,709,983,190</u>	<u>\$ 1,434,310,712</u>	<u>\$ 1,410,748,554</u>	<u>\$ 1,140,183,176</u>	<u>\$ 1,113,845,962</u>	<u>\$ 965,831,336</u>	<u>\$ 929,155,294</u>	<u>\$ 855,063,331</u>
Percentage change from prior year	41.1%	0.3%	19.2%	1.7%	23.7%	2.4%	15.3%	3.9%	8.7%	3.0%
Taxable Assessed Value										
Agricultural	\$ 13,490	\$ 106,430	\$ 145,100	\$ 108,270	\$ 108,050	\$ 119,330	\$ 119,620	\$ 83,620	\$ 105,350	\$ 117,410
Commercial	75,192,350	60,204,050	64,772,360	52,993,970	51,273,260	47,356,280	48,339,590	44,199,170	42,532,780	42,660,720
Exempt	66,667,153	53,429,585	52,609,260	48,250,180	48,018,550	45,541,060	44,766,580	43,567,690	38,634,410	33,945,000
Industrial	2,023,300	2,659,250	2,818,450	1,941,430	2,078,740	1,922,740	1,797,080	1,749,690	1,753,990	1,598,660
Residential	121,573,630	88,268,180	88,187,840	73,657,000	72,049,270	55,977,910	53,999,620	49,772,610	48,657,930	44,346,970
State Assessed	4,608,890	763,440	5,594,520	5,208,320	6,978,990	4,353,570	4,494,450	4,208,710	4,093,360	3,494,260
Vacant Land	17,057,760	9,689,010	10,733,980	7,472,980	7,207,490	4,891,620	5,079,520	3,991,168	4,105,053	3,639,778
Total Taxable Assessed Value	<u>\$ 287,136,573</u>	<u>\$ 215,119,945</u>	<u>\$ 224,861,510</u>	<u>\$ 189,632,150</u>	<u>\$ 187,714,350</u>	<u>\$ 160,162,510</u>	<u>\$ 158,596,460</u>	<u>\$ 147,572,658</u>	<u>\$ 139,882,873</u>	<u>\$ 129,802,798</u>
Taxable Assessed Value as a Percentage of Estimated Actual Value										
Agricultural	26.4%	28.7%	29.0%	29.0%	29.0%	29.0%	29.0%	29.0%	29.0%	29.0%
Commercial	27.9%	29.0%	29.0%	29.0%	29.0%	29.0%	29.0%	29.0%	29.0%	29.0%
Exempt	26.5%	28.0%	28.2%	28.3%	28.3%	28.4%	28.4%	28.4%	28.3%	28.2%
Industrial	27.9%	29.0%	29.0%	29.0%	29.0%	29.0%	29.0%	29.0%	29.0%	29.0%
Residential	6.7%	6.9%	7.2%	7.2%	7.2%	7.2%	7.2%	8.0%	8.0%	8.0%
State Assessed	27.9%	29.1%	29.0%	29.0%	29.0%	29.0%	29.0%	29.0%	29.0%	29.0%
Vacant Land	27.9%	29.0%	29.0%	29.0%	29.0%	29.0%	29.0%	29.0%	29.0%	29.0%
Total	<u>11.9%</u>	<u>12.5%</u>	<u>13.1%</u>	<u>13.2%</u>	<u>13.3%</u>	<u>14.0%</u>	<u>14.2%</u>	<u>15.3%</u>	<u>15.1%</u>	<u>15.2%</u>

Source: County Assessor's Office

Note: The City of Salida does not levy a property tax.

Property in the county is reassessed every two years in each odd-numbered year (2019, 2017, etc)

**CITY OF SALIDA, COLORADO**  
**Direct and Overlapping Sales Tax Rates**  
**Last Ten Fiscal Years**  
**Schedule 7**

	Fiscal Year									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Taxing Entity</b>										
City of Salida	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%
Chaffee County	2.75%	2.75%	2.75%	2.75%	2.75%	2.5%	2.5%	2.5%	2.0%	2.0%
State of Colorado	2.9%	2.9%	2.9%	2.9%	2.9%	2.9%	2.9%	2.9%	2.9%	2.9%
Total Sales Tax Rate	8.65%	8.65%	8.65%	8.65%	8.65%	8.40%	8.40%	8.40%	7.90%	7.90%

**CITY OF SALIDA, COLORADO**  
**Taxable Sales and Sales Tax Collections by Category**  
**Last Nine Fiscal Years**  
**Schedule 8**

	Fiscal Year								
	2023	2022	2021	2020	2019	2018	2017	2016	2015
<b>Total Sales (Calculated) *</b>	\$ 316,983,133	\$ 317,124,933	\$ 306,485,233	\$ 257,443,300	\$ 221,688,582	\$ 198,080,774	\$ 184,671,000	\$ 175,391,233	\$ 166,062,700
<b>Sales Tax Collections</b>									
Retail trade	\$ 6,432,814	\$ 6,310,643	\$ 6,231,857	\$ 5,517,768	\$ 4,404,863	\$ 4,048,814	\$ 3,748,399	\$ 3,617,791	\$ 3,421,713
Accommodation & Food Service	1,755,587	1,737,503	1,670,369	1,206,824	1,307,816	1,203,600	1,147,335	1,036,736	975,740
Wholesale Trade	352,907	311,607	272,264	188,030	162,239	67,657	58,350	58,009	51,792
Manufacturing	198,944	292,527	266,513	228,877	170,388	159,524	112,518	91,631	66,813
Other Services	158,091	205,856	182,374	143,086	125,846	103,786	93,025	79,785	84,828
Information	121,202	120,176	92,519	77,196	123,619	87,368	90,414	95,678	100,060
Real Estate and Rental and Leasing	93,885	97,982	67,624	44,797	66,721	51,782	42,320	38,071	43,768
Construction	73,469	152,440	140,568	100,919	100,171	64,623	61,360	69,343	60,775
Professional, Scientific and Technical	53,606	42,246	38,621	31,931	15,078	15,808	13,186	19,576	13,580
Arts, Entertainment & Recreation	44,438	44,072	49,272	24,642	20,076	17,051	15,021	10,345	11,956
Administrative and Support and Waste Management and Remediation	14,948	8,374	6,743	3,426	7,349	2,184	3,828	2,941	3,743
Transportation and Warehousing	11,522	5,955	2,687	3,207	2,302	-	-	-	-
Finance and Insurance	5,659	6,321	7,948	7,617	6,670	3,847	3,023	2,965	2,270
Mining, Quarrying and Oil & Gas Extraction	4,427	4,834	2,211	1,961	1,467	327	-	31	192
Health Care and Social Assistance	1,978	3,002	2,574	1,602	1,687	1,671	1,373	6,669	11,992
Agriculture, Forestry, Fishing and Hunting	1,139	2,007	2,118	1,415	3,803	3,042	2,454	2,312	1,796
Educational Services	NR	NR	NR	NR	NR	NR	NR	NR	NR
Management of Companies and Enterprises	NR	NR	NR	NR	NR	NR	NR	NR	NR
Public Administration	NR	NR	NR	NR	NR	NR	NR	NR	NR
Utilities	NR	NR	NR	NR	NR	NR	NR	NR	NR
<b>Grand Total</b>	<b>\$ 9,509,494</b>	<b>\$ 9,513,748</b>	<b>\$ 9,194,557</b>	<b>\$ 7,723,299</b>	<b>\$ 6,650,657</b>	<b>\$ 5,942,423</b>	<b>\$ 5,540,130</b>	<b>\$ 5,261,737</b>	<b>\$ 4,981,881</b>
<b>Percentage of Total Sales Tax</b>									
Retail trade	67.6%	66.3%	67.8%	71.4%	66.2%	68.1%	67.7%	68.8%	68.7%
Accommodation & Food Service	18.5%	18.3%	18.2%	15.6%	19.7%	20.3%	20.7%	19.7%	19.6%
Wholesale Trade	3.7%	3.3%	3.0%	2.4%	2.4%	1.1%	1.1%	1.1%	1.0%
Manufacturing	2.1%	3.1%	2.9%	3.0%	2.6%	2.7%	2.0%	1.7%	1.3%
Other Services	1.7%	2.2%	2.0%	1.9%	1.9%	1.7%	1.7%	1.5%	1.7%
Information	1.3%	1.3%	1.0%	1.0%	1.9%	1.5%	1.6%	1.8%	2.0%
Real Estate and Rental and Leasing	1.0%	1.0%	0.7%	0.6%	1.0%	0.9%	0.8%	0.7%	0.9%
Construction	0.8%	1.6%	1.5%	1.3%	1.5%	1.1%	1.1%	1.3%	1.2%
Professional, Scientific and Technical	0.6%	0.4%	0.4%	0.4%	0.2%	0.3%	0.2%	0.4%	0.3%
Arts, Entertainment & Recreation	0.5%	0.5%	0.5%	0.3%	0.3%	0.3%	0.3%	0.2%	0.2%
Administrative and Support and Waste Management and Remediation	0.2%	0.1%	0.1%	0.0%	0.1%	0.0%	0.1%	0.1%	0.1%
Transportation and Warehousing	0.1%	0.1%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Finance and Insurance	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.0%
Mining, Quarrying and Oil & Gas Extraction	0.0%	0.1%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Health Care and Social Assistance	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.1%	0.2%
Agriculture, Forestry, Fishing and Hunting	0.0%	0.0%	0.0%	0.0%	0.1%	0.1%	0.0%	0.0%	0.0%
NR	1.9%	1.8%	1.7%	1.8%	2.0%	1.9%	2.7%	2.5%	2.6%
	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

\* As a Colorado Statutory City, the state manages sales tax collections. The state does not share total sales so this number has been calculated based on the City's tax rate of 3%.  
NR - Not releasable due to taxpayer confidentiality requirements. Total includes NR data.

**CITY OF SALIDA, COLORADO**  
**Portion of Sales Taxes Provided by Principal Taxpayers**  
**Current Year and 8 years ago (not tracked previously)**  
**Schedule 9**

Unlike the majority of Colorado municipalities, the City of Salida does not collect property taxes. Sales tax is the major revenue source for the City. As a statutory city, the State of Colorado manages the tax collection process and does not allow top taxpayers to be disclosed. The following schedule shows the amount and percent of total contributed by the top ten taxpayers.

	<b>2023</b>	<b>2015</b>
Total sales taxes paid by top 10 taxpayers	\$ 4,324,011	\$ 2,493,436
Percentage of Total Sales Tax Collected	45.5%	50.1%



CITY OF SALIDA, COLORADO  
Ratios of Outstanding Debt by Type  
Last Ten Fiscal Years  
Schedule 10

	Fiscal Year									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Governmental Activities</b>										
Certificates of Participation	\$ 17,214,029	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Leases	400,610	517,232	754,202	974,784	1,187,150	1,142,716	1,141,046	1,261,846	1,378,614	1,491,483
Subscription based IT arrangements	13,785	17,137	-	-	-	-	-	-	-	-
	<u>17,628,424</u>	<u>534,369</u>	<u>754,202</u>	<u>974,784</u>	<u>1,187,150</u>	<u>1,142,716</u>	<u>1,141,046</u>	<u>1,261,846</u>	<u>1,378,614</u>	<u>1,491,483</u>
<b>Business Type Activities</b>										
Notes & Loans	\$ 4,397,520	\$ 2,792,704	\$ 647,628	\$ 708,987	\$ 768,647	\$ 678,551	\$ 444,919	\$ 483,172	\$ 2,465,900	\$ 2,778,130
Revenue Bond	10,377,071	10,759,050	11,125,337	11,481,071	11,831,388	12,176,422	12,491,301	12,811,155	13,416,102	13,944,005
Leases	245,168	321,636	395,619	467,198	-	-	-	-	-	-
Total	<u>\$ 15,019,759</u>	<u>\$ 13,873,390</u>	<u>\$ 12,168,584</u>	<u>\$ 12,657,256</u>	<u>\$ 12,600,035</u>	<u>\$ 12,854,973</u>	<u>\$ 12,936,220</u>	<u>\$ 13,294,327</u>	<u>\$ 15,882,002</u>	<u>\$ 16,722,135</u>
<b>Total Debt</b>	<u>\$ 32,648,183</u>	<u>\$ 14,407,759</u>	<u>\$ 12,922,786</u>	<u>\$ 13,632,040</u>	<u>\$ 13,787,185</u>	<u>\$ 13,997,689</u>	<u>\$ 14,077,266</u>	<u>\$ 14,556,173</u>	<u>\$ 17,260,616</u>	<u>\$ 18,213,618</u>
Percentage of Personal Income (1)	(2)	6.5%	6.8%	8.1%	7.9%	8.0%	8.3%	8.8%	11.4%	13.9%
Debt per Capita (1)	(2)	\$ 2,480	\$ 2,223	\$ 2,406	\$ 2,267	\$ 2,342	\$ 2,415	\$ 2,588	\$ 3,164	\$ 3,411

(1) Personal income and population are disclosed on Demographic and Economic Statistics table.

(2) Statistics are not yet available for 2023.

CITY OF SALIDA, COLORADO  
Ratios of Net General Bonded Debt Outstanding  
Last Ten Fiscal Years  
Schedule 11

	Fiscal Year									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
General Obligation Debt	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Less: Bond Reserves	-	-	-	-	-	-	-	-	-	-
Total	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Percentage of Estimated Actual Value of Taxable Property (1)	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Debt per Capita (2)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

Note: The City does not have any general obligation debt.

(1) Actual Property values are disclosed on Assessed Value and Estimated Actual Value of Taxable Property Schedule

(2) Population figures are disclosed on Demographic and Economic Statistics table

**CITY OF SALIDA, COLORADO**  
**Direct and Overlapping Governmental Activities Debt**  
**As of December 31, 2023**  
**Schedule 12**

Government Unit	Debt Outstanding	Estimated Percentage Applicable (2)	Amount Applicable to City of Salida
Salida School District (1)	\$ 18,312,489	38.0%	\$ 6,951,584
Chaffee County	12,475,000	19.9%	<u>2,487,369</u>
Subtotal Overlapping Debt			9,438,953
City of Salida direct debt			<u>17,628,424</u>
Total direct and overlapping debt			<u><u>\$ 27,067,377</u></u>

(1) As of June 30, 2023.

(2) Assessed values used to estimate applicable percents.

**CITY OF SALIDA, COLORADO**  
**Legal Debt Margin Information**  
**Last Ten Fiscal Years**  
**Schedule 13**

	Fiscal Year									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Actual Value *	\$ 2,168,992,269	\$ 1,627,335,100	\$ 1,587,986,772	\$ 1,301,081,857	\$ 1,274,522,142	\$ 1,019,622,128	\$ 993,692,869	\$ 850,354,292	\$ 831,734,976	\$ 770,019,521
Debt Limit (3% of Actual Value)	65,069,768	48,820,053	47,639,603	39,032,456	38,235,664	30,588,664	29,810,786	25,510,629	24,952,049	23,100,586
Debt Applicable to Limit - General Obligation Bonds	-	-	-	-	-	-	-	-	-	-
Legal Debt Margin	\$ 65,069,768	\$ 48,820,053	\$ 47,639,603	\$ 39,032,456	\$ 38,235,664	\$ 30,588,664	\$ 29,810,786	\$ 25,510,629	\$ 24,952,049	\$ 23,100,586

The Constitutional debt limitation applies to all general obligation bonds authorized.  
Additional general obligation bonds may be authorized to be issued if so approved by  
a majority of those voting in an election held for that purpose.

\* Source: County Abstract of Assessment

**CITY OF SALIDA, COLORADO**  
**Demographic and Economic Statistics**  
**Last Ten Fiscal Years**  
**Schedule 14**

		Fiscal Year								
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Population (1)	*	5,809	5,812	5,666	6,082	5,977	5,828	5,624	5,455	5,339
Median Age (4) ~	*	44.3	43.8	44.0	47.2	46.7	50.0	48.9	46.6	47.0
Per Capita Income (1)(4) ~	*	\$ 38,081	\$ 32,684	\$ 29,727	\$ 28,619	\$ 29,382	\$ 28,991	\$ 29,281	\$ 27,743	\$ 24,459
Personal Income	*	\$ 221,212,529	\$ 189,959,408	\$ 168,433,182	\$ 174,060,758	\$ 175,616,214	\$ 168,959,548	\$ 164,676,344	\$ 151,338,065	\$ 130,586,601
Public School Enrollment (PreK-12) (2)	1,415	1,502	1,449	1,362	1,445	1,380	1,373	1,343	1,291	1,194
Unemployment Rate (3)	3.2	2.5	3.2	5.4	2.2	2.6	2.3	2.0	2.7	3.9
Median Household Income for all Occupied Housing Units (1)(4) ~	*	\$ 63,775	\$ 62,668	\$ 49,939	\$ 46,875	\$ 46,308	\$ 39,741	\$ 39,706	\$ 40,801	\$ 39,547
Median Value of Owner-Occupied Housing Units (1)(4) ~	*	\$ 459,200	\$ 377,500	\$ 342,200	\$ 328,200	\$ 306,100	\$ 274,900	\$ 252,900	\$ 248,400	\$ 235,000

**Sources and Explanatory Notes:**

(1) U.S. Census Bureau

(2) Salida Public School District R-32-J and Salida Montessori Charter School (Note: The Salida Montessori Charter School opened in 2015)

(3) fred.stlouisfed.org

(4) American Community Survey

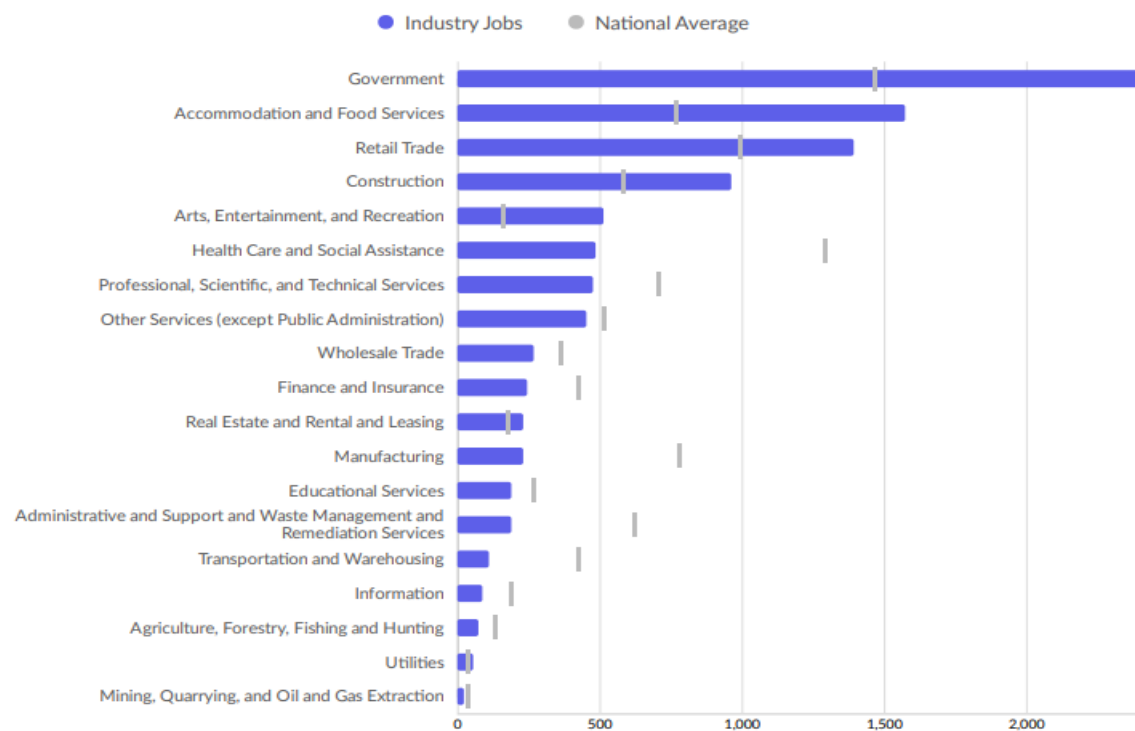
~ Approximate values are from the American Community Survey which is a 5-year estimate so the figures were not exact

\* Statistics not yet released for 2023

**CITY OF SALIDA, COLORADO**  
**Principal Employers**  
**Fiscal Year 2023**  
**Schedule 15**

The census bureau quick facts reports that the City of Salida has a 2022 estimated population of 5,809 with 61.3% being in the labor force. Principal employers for the area include City and County Government, schools, a community hospital, Walmart, a ski resort and a nursing home. Accurate employee counts are not available. The below chart shows employment for the region (Chaffee County) by industry as tracked by the Colorado Workforce Center's Economy Overview report.

**Largest Industries**



**CITY OF SALIDA, COLORADO**  
**Operating Information - Full-time Equivalent Employees by Function**  
**Schedule 16**

	Fiscal Years									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>General Fund</b>										
Administration & Finance	6.43	6.32	6.67	5.90	5.90	5.83	-----Not Tracked-----			5.23
Community Development	3.69	4.00	3.33	3.00	3.00	2.82	-----Not Tracked-----			2.88
Police Department	22.92	22.75	21.33	21.00	20.00	18.55	-----Not Tracked-----			17.00
Fire Department	15.00	15.00	14.83	14.00	13.15	12.11	-----Not Tracked-----			10.67
Public Works - General	1.00	1.00	1.00	1.00	1.00	1.00	-----Not Tracked-----			1.00
Public Works - Streets	5.38	4.70	4.34	4.34	4.34	4.34	-----Not Tracked-----			4.34
Arts & Culture*	9.82	8.16	5.90	6.40	7.00	7.08	-----Not Tracked-----			5.18
Parks & Recreation	27.65	24.93	20.53	17.70	19.25	18.39	-----Not Tracked-----			11.13
<b>Subtotals</b>	<b>91.89</b>	<b>86.86</b>	<b>77.93</b>	<b>73.34</b>	<b>73.64</b>	<b>70.12</b>	<b>-----Not Tracked-----</b>			<b>57.43</b>
<b>Water and Wastewater Enterprise</b>										
Water Plant	8.06	8.13	7.28	6.68	6.53	7.28	-----Not Tracked-----			7.28
Sewer Plant	8.35	9.03	7.36	7.28	7.43	7.19	-----Not Tracked-----			8.28
<b>Totals</b>	<b>108.30</b>	<b>104.02</b>	<b>92.57</b>	<b>87.30</b>	<b>87.60</b>	<b>84.59</b>	<b>-----Not Tracked-----</b>			<b>72.99</b>

\*Prior to 2020, this department was a separate Enterprise fund, the SteamPlant fund.

**CITY OF SALIDA, COLORADO**  
Operating Indicators by Function  
Schedule 17

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014	
General Government:											
Building permits processed	248	168	253	183	192	207	183	197	151	133	
Administrative Review Projects reviewed	90	83	74	31	31	26	-----Data Not Available-----				
Limited Impact Reviews/Variances reviewed	11	11	12	13	9	5	-----Data Not Available-----				
Major Impact Review/Annexations reviewed	5	17	9	7	8	4	-----Data Not Available-----				
Primary Dwelling Unit Permits processed	145	93	148	75	54	80	-----Data Not Available-----				
Accessory Dwelling Unit permits processed	27	21	28	18	18	10	-----Data Not Available-----				
Birth certificates processed***	161	403	346	249	415	370	412	392	430	371	
Death certificates processed***	615	1814	1371	1440	1355	1188	1321	1370	1421	416	
Liquor licenses processed	67	48	45	-----Data Not Available-----							
Council resolutions	55	62	44	47	65	57	70	97	103	95	
Council ordinances	21	26	20	14	18	17	23	28	24	28	
Open records requests	96	77	41	54	126	92	48	87	66	45	
Accounts Payable Invoices Processed											
Public Safety:											
Number of police calls for service	10,660	8,047	7,969	6,747	5,381	5,287	5,826	5,782	4,717	-Data Not Available-	
Number of arrests	311	390	432	355	373	397	440	351	275	391	
Number of citations	781	684	837	932	863	1,273	1,228	860	778	-Data Not Available-	
Number of parking violations	315	419	469	145	405	765	766	780	712	756	
Number of fire emergency responses	1,132	1,050	1,053	1,088	984	956	969	897	1,081	1,048	
Number of fires extinguished	21	33	27	16	19	21	61	23	22	27	
Number of fire inspections	294	248	244	213	247	246	250	242	276	165	
Water Treatment Plant:											
Water Treated (in millions of gallons)	417	427	493	534	497	504	503	461	-----Data Not Available-----		
Number of new taps	84	54	183	65	58	93	64	76	52	46	
Wastewater Treatment Plant:											
Sewage Treated (in millions of gallons)	233	220	222	206	221	177	230	235	-----Data Not Available-----		
Number of new taps*	130	129	271	146	118	133	93	116	68	53	
Pool, Parks and Recreation**:											
Park rentals booked	95	123	138	79	-----Data Not Available-----						139
Participants in Rec Programs	3,009	2,689	1,047	266	-----Data Not Available-----						
Number of Access passes sold	1,381	2,103	1,843	6,266	-----Data Not Available-----						
Number of Drop-in Registrations	26,577	23,817	26,131	41,993	-----Data Not Available-----						28,444
Arts and Culture:											
Number of events at SteamPlant	551	610	576	361	825	661	498	528	590	546	
SteamPlant event hours	2,173	2,482	2,200	1,062	2,920	2,461	1,649	1,247	1,563	1,520	
SteamPlant free events	105	83	140	117	243	204	174	204	238	244	
People attending events	35,448	31,623	16,525	10,775	46,248	39,719	31,160	31,416	35,468	34,434	

\*Beginning in 2017, the City of Salida started handling Town of Poncha Springs Sewer Taps

\*\*Estimated figures for 2020

\*\*\*In May 2023, the City of Salida ceased serving as a Vital Records Office and handed these tasks over to Chaffee County

Sources: Various City Departments



**CITY OF SALIDA, COLORADO**  
Capital Asset Statistics by Function  
Schedule 18

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>General Government</b>										
Number of General Government Buildings	1	1	1	1	1	1	1	1	1	1
Number of Airports*	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5
Number of Community Centers^	0	0	1	1	1	1	1	1	1	1
Number of Museums	1	1	1	1	1	1	1	1	1	1
Number of Golf Courses	1	1	1	1	1	1	1	1	1	1
<b>Public Safety</b>										
Number of Police Stations	1	1	1	1	1	1	1	1	1	1
Number of Police Vehicles	23	21	21	20	20	19	19	19	18	18
Number of Mobile Speed Trailers	2	2	1	1	1	1	1	1	1	1
Number of Fire Stations	1	1	1	1	1	1	1	1	1	1
Number of Fire Trucks	3	3	3	3	3	3	3	4	4	4
<b>Water / Wastewater Treatment</b>										
Number of Treatment Plants	4	4	4	4	4	4	4	4	4	4
Miles of Sewer Lines	49.8	49.8	48.6	46.7	45.8	44.3	44.1	43.7	43.2	43
Miles of Water Lines	58.6	58.6	57.4	44.6	44.2	44.2	44.2	43.2	42.8	42.5
<b>Public Works</b>										
Miles of Streets	40.3	39.8	38.8	38.2	38.2	37.7	37.4	37.4	37.4	37.2
Number of Street Lights***	622	570	565	560	550	540	530	525	525	525
Number of Electric Vehicle (EV) Charging Stations	5	5	5	3	3	0	0	0	0	0
<b>Parks &amp; Recreation</b>										
Number of Aquatic Centers	1	1	1	1	1	1	1	1	1	1
Miles of Hot Water Lines	3.85	3.85	3.85	3.85	3.85	3.85	3.85	3.85	3.85	3.85
Number of Bike Racks	22	22	21	21						
Number of Skate Parks	2	2	2	1	1	1	1	1	1	1
Acres of Parks**	445	445	445	445						
Number of Parks	18	17	16	16						
Number of Trees	690	566	533	533						
Number of Amphitheaters	1	1	1	1	1	1	1	1	1	1
Miles of Trails	7.68	7.68	6.55	6.55						
Number of Trash Cans	99	97	95							
Number of Mutt Mitt Stations	20	17	17							
Number of Irrigation Heads	726	726	726							
Number of Playgrounds	9	9	9							
Number of Picnic Tables	62	62	62							
<b>Arts &amp; Culture</b>										
Number of Arts & Culture Facilities	4	4	4	4	4	4	3	3	3	3
Number of Sculpture Gardens	1	1	1	1	1	1	1	1	1	1

**Notes:**

\* The City of Salida shares ownership of the Salida Harriet Alexander Airport with Chaffee County.

\*\*This includes acreage for Vandaveer Ranch property and Arkansas Hills

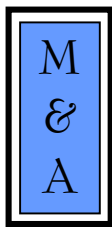
\*\*\*Estimate prior to 2020

^The voters of the City of Salida voted to sell the Community Center to Salida Senior Citizens Inc. in November 2022.

Sources: Various City Departments



STATUTORY REPORT SECTION



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

**To the Mayor and Members of City Council  
City of Salida, Colorado**

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Salida (the "City") as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated .

***Internal Control Over Financial Reporting***

In planning and performing our audit on the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

*Member: American Institute of Certified Public Accountants*

**INDEPENDENT AUDITOR'S REPORT  
To the Mayor and Members of City Council  
City of Salida**

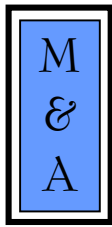
***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**McMahan and Associates, L.L.C.  
Avon, Colorado**



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM  
AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

**To the Mayor and Members of City Council  
City of Salida, Colorado**

***Opinion on Compliance for Each Major Program***

We have audited the compliance of the City of Salida's (the "City") with the types of compliance requirements described in the U.S. Office of Management and Budget's *Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended December 31, 2023. The City's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2023.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the City's federal programs.

*Member: American Institute of Certified Public Accountants*

**INDEPENDENT AUDITOR'S REPORT**  
**To the Mayor and Members of City Council**  
**City of Salida**

***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

***Report on Internal Control Over Compliance***

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

**INDEPENDENT AUDITOR'S REPORT  
To the Mayor and Members of City Council  
City of Salida**

The purpose of this report in internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

**McMahan and Associates, L.L.C.  
Avon, Colorado**

City of Salida, Colorado  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
For the Year Ended December 31, 2023

**Part I – Summary of Auditor’s Results**

*Financial Statements:*

Type of auditor’s report issued	Unmodified
Internal control over financial reporting:	
Material weakness identified	None noted
Significant deficiency identified	None noted
Noncompliance material to financial statements noted	None noted

*Federal Awards:*

Internal control over major programs:	
Material weakness identified	None noted
Significant deficiency identified	None noted
Type of auditor’s report issued on compliance for major programs	Unmodified
Any audit findings disclosed that are required to be reported in accordance with Title 2, U.S. Code of Federal Regulations, Part 200	No
Major programs:	
American Rescue Plan	ALN 21.027
Dollar threshold used to identify Type A from Type B programs:	\$750,000
Identified as low-risk auditee	Yes

**Part II – Findings Related to Financial Statements**

Findings related to financial statements as required by <i>Government Auditing Standards</i>	None noted
Auditor-assigned reference number	Not applicable

**Part III – Findings Related to Federal Awards**

Internal control findings	None noted
Compliance findings	None
Questioned costs	None



**City of Salida**  
**SCHEDULE OF PRIOR AUDIT FINDINGS AND QUESTIONED COSTS**  
**For the Year Ended December 31, 2023**

There were no findings for the year ended December 31, 2022.

City of Salida  
Schedule of Expenditures of Federal Awards  
For the Year Ended December 31, 2023

Program Title	Assistance Listing Number	Pass-through Entity Identifying Number	Federal Expenditures
<b><u>Department of Interior</u></b>			
Passed through Colorado Department of Local Affairs: Energy and Mineral Impact Assistance Program	15.437		376,897
<b>Total - Department of Housing and Urban Development</b>			<b>376,897</b>
<b><u>Department of Justice:</u></b>			
Passed through City of Colorado Springs Police Department: Internet Crimes Against Children Program	16.800	15PJD-21-GK-03813-MECP	\$ 11,340
<b>Total - Department of Justice</b>			<b>11,340</b>
<b><u>Department of Transportation:</u></b>			
Passed through Colorado Department of Transportation: Click it or Ticket Program	20.616		2,527 <sup>A</sup>
<b>Total - Department of Transportation</b>			<b>2,527</b>
<b><u>Department of Treasury:</u></b>			
Passed through Colorado Department of Human Services: Coronavirus State and Local Fiscal Recovery Funds - American Rescue Plan	21.027		115,419
Coronavirus State and Local Fiscal Recovery Funds - Incentives Grant Program	21.027	IHOI-INC0234	600,000
<b>Total - Department of Treasury</b>			<b>715,419</b>
<b>TOTALS</b>			<b>\$ 1,106,183</b>
<b><u>Additional Information for Clusters:</u></b>			
<sup>A</sup> Highway Safety Cluster			\$ 2,527

**Notes to the Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2023**

**Note 1. Basis of Presentation:**

The Schedule of Expenditures of Federal Awards includes the federal grant activity of the City of Salida (the "City") and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2, U.S. Code of Federal Regulations, Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (the "Uniform Guidance"). Therefore, some amounts presented in this schedule or used in this schedule may differ from amounts presented in or used in the preparation of the City's general purpose financial statements.

**Note 2. Determining the Value of Non-cash Awards Expended:**

The City had no non-cash awards expended during 2023.

**Note 3. Indirect Facilities and Administration costs**

The City does not use the 10% de minimis cost rate allowed in in §200.414, *Indirect (F&A) Costs*, of the Uniform Guidance. Instead, the City prepares an annual cost allocation plan to allocate indirect costs.