

# City of Rochelle, Illinois

Annual Comprehensive Financial Report  
For the Year Ended  
December 31, 2024



Prepared by:  
Finance Department

**Chris Cardott**  
Finance Director

**CITY OF ROCHELLE, ILLINOIS**

**ANNUAL COMPREHENSIVE  
FINANCIAL REPORT**

For the Year Ended  
December 31, 2024

Prepared by  
Finance Department

Chris Cardott  
Finance Director

**CITY OF ROCHELLE, ILLINOIS**  
**TABLE OF CONTENTS**

---

	<u>Page(s)</u>
<b>INTRODUCTORY SECTION</b>	
List of Elected and Appointed Officers and Officials .....	i
Organization Chart.....	ii
Certificate of Achievement for Excellence in Financial Reporting.....	iii
Transmittal Letter.....	iv-xiv
<b>FINANCIAL SECTION</b>	
INDEPENDENT AUDITOR’S REPORT .....	1-4
INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH <i>GOVERNMENT AUDITING STANDARDS</i> .....	5-8
<b>GENERAL PURPOSE EXTERNAL FINANCIAL STATEMENTS</b>	
Management’s Discussion and Analysis.....	MD&A 1-10
Basic Financial Statements	
Government-Wide Financial Statements	
Statement of Net Position .....	9-10
Statement of Activities .....	11-12
Fund Financial Statements	
Governmental Funds	
Balance Sheet.....	13
Reconciliation of Fund Balances of Governmental Funds to the Governmental Activities in the Statement of Net Position.....	14

**CITY OF ROCHELLE, ILLINOIS**  
**TABLE OF CONTENTS (Continued)**

---

Page(s)

**FINANCIAL SECTION (Continued)**

**GENERAL PURPOSE EXTERNAL FINANCIAL STATEMENTS (Continued)**

Basic Financial Statements (Continued)

Fund Financial Statements (Continued)

Governmental Funds (Continued)

Statement of Revenues, Expenditures and Changes in Fund Balances ..... 15

Reconciliation of the Governmental Funds Statement of Revenues,  
Expenditures and Changes in Fund Balances to the Governmental  
Activities in the Statement of Activities ..... 16

Proprietary Funds

Statement of Net Position ..... 17-20

Statement of Revenues, Expenses and Changes in Net Position ..... 21-22

Statement of Cash Flows ..... 23-26

Fiduciary Funds

Statement of Net Position ..... 27

Statement of Changes in Net Position ..... 28

Notes to Financial Statements ..... 29-79

Required Supplementary Information

Schedule of Revenues, Expenditures and Changes in  
Fund Balance - Budget and Actual

General Fund ..... 80

Schedule of Changes in the Employers Total OPEB Liability  
and Related Ratios

Other Postemployment Benefit Plan ..... 81

Schedule of Employer Contributions

Illinois Municipal Retirement Fund ..... 82

Police Pension Fund ..... 83

Firefighters' Pension Fund ..... 84

**CITY OF ROCHELLE, ILLINOIS**  
**TABLE OF CONTENTS (Continued)**

---

Page(s)

**FINANCIAL SECTION (Continued)**

**GENERAL PURPOSE EXTERNAL FINANCIAL STATEMENTS (Continued)**

**Required Supplementary Information (Continued)**

Schedule of Changes in the Employer's Net Pension Liability and Related Ratios	
Illinois Municipal Retirement Fund .....	85-86
Police Pension Fund .....	87-88
Firefighters' Pension Fund .....	89-90
Schedule of Investment Returns	
Police Pension Fund .....	91
Firefighters' Pension Fund .....	92
Notes to Required Supplementary Information .....	93

**COMBINING AND INDIVIDUAL FUND  
FINANCIAL STATEMENTS AND SCHEDULES**

**MAJOR GOVERNMENTAL FUNDS**

Schedule of Detailed Revenues - Budget and Actual - General Fund .....	94-95
Schedule of Detailed Expenditures - Budget and Actual - General Fund.....	96-101
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Capital Improvement Fund .....	102

**NONMAJOR GOVERNMENTAL FUNDS**

Combining Balance Sheet .....	103-105
Combining Statement of Revenues, Expenditures and Changes in Fund Balances.....	106-108
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	
Railroad Fund .....	109
Audit Fund.....	110
Insurance Fund .....	111
Motor Fuel Tax Fund.....	112
Hotel/Motel Tax Fund .....	113
IMRF Fund .....	114
Social Security Fund.....	115
Lighthouse Pointe TIF Fund.....	116
Foreign Fire Insurance Fund .....	117

**CITY OF ROCHELLE, ILLINOIS**  
**TABLE OF CONTENTS (Continued)**

---

Page(s)

**FINANCIAL SECTION (Continued)**

**COMBINING AND INDIVIDUAL FUND  
FINANCIAL STATEMENTS AND SCHEDULES (Continued)**

**NONMAJOR GOVERNMENTAL FUNDS (Continued)**

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Continued)	
Overweight Truck Permits Fund .....	118
Northern Gateway TIF Fund .....	119
Downtown TIF Fund .....	120
Ambulance Replacement Fund.....	121
Stormwater Fund .....	122
Utility Tax Fund .....	123
Sales Tax Fund .....	124
Golf Course Fund .....	125

**NONMAJOR ENTERPRISE FUNDS**

Combining Statement of Net Position.....	126-127
Combining Statement of Revenues, Expenses and Changes in Net Position .....	128
Combining Statement of Cash Flows.....	129-130

**INTERNAL SERVICE FUNDS**

Combining Statement of Net Position.....	131
Combining Statement of Revenues, Expenses and Changes in Net Position .....	132
Combining Statement of Cash Flows.....	133

**FIDUCIARY FUNDS**

Pension Trust Funds	
Combining Statement of Plan Net Position.....	134
Combining Statement of Changes in Plan Net Position.....	135

**SUPPLEMENTARY INFORMATION**

Consolidated Year End Financial Report.....	136
---	-----

**CITY OF ROCHELLE, ILLINOIS**  
**TABLE OF CONTENTS (Continued)**

---

	<u>Page(s)</u>
<b>STATISTICAL SECTION</b>	
Financial Trends	
Net Position by Component .....	137-138
Change in Net Position .....	139-142
Fund Balances of Governmental Funds .....	143-144
Changes in Fund Balances of Governmental Funds .....	145-146
Revenue Capacity	
Assessed Value and Actual Value of Taxable Property .....	147
Property Tax Rates - Direct and Overlapping Governments .....	148
Principal Property Taxpayers .....	149
Property Tax Levies and Collections .....	150
Debt Capacity	
Ratios of Outstanding Debt by Type .....	151
Direct and Overlapping Governmental Activities Debt .....	152
Ratios of General Bonded Debt Outstanding .....	153
Schedule of Legal Debt Margin .....	154
Legal Debt Margin Information .....	155
Demographic and Economic Information	
Demographic and Economic Information .....	156
Principal Employers .....	157
Operating Information	
Full-Time Equivalent Employees .....	158
Operating Indicators .....	159-160
Capital Asset Statistics by Function .....	161-162

## **INTRODUCTORY SECTION**



CITY OF ROCHELLE, ILLINOIS

List of Elected and Appointed Officers and Officials

December 31, 2024

---

---

**Mayor**

John Bearrows

**City Council**

Rosaelia Arteaga

Ben Valdivieso

Bil Hayes

Kathryn Shaw-Dickey

Dan McDermott

Tom McDermott

**City Clerk**

Rose Hueramo

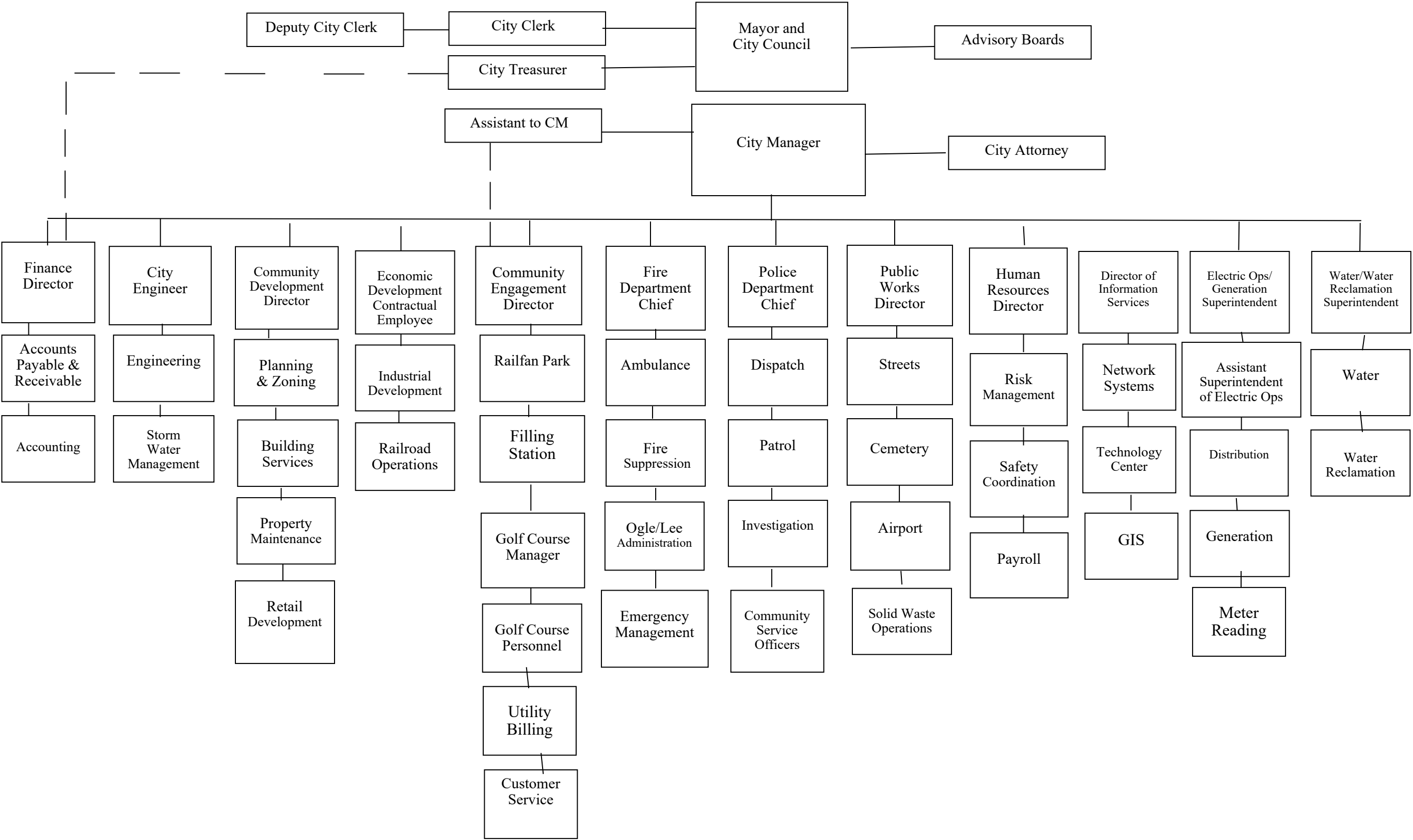
**City Manager**

Jeff Fiegenschuh

**Finance Director**

Chris Cardott

CITY OF ROCHELLE  
Organizational Chart  
2025





Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Rochelle  
Illinois**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2023

*Christopher P. Morill*

Executive Director/CEO



420 N 6<sup>th</sup> Street | Rochelle, Illinois | [www.cityofrochelle.net](http://www.cityofrochelle.net)

June 13, 2025

Mayor John Bearrows & Rochelle City Council  
Citizens of Rochelle

Submitted for your review and consideration is the Annual Comprehensive Financial Report of the City of Rochelle, for the calendar year ended December 31, 2024. Illinois State Statute requires that municipal governments, following the close of each fiscal year, publish a complete set of financial statements presented in conformity with accounting principles generally accepted in the United States (GAAP) and audited in accordance with Generally Accepted Auditing Standards (GAAS) by a firm of licensed certified public accountants. This Annual Comprehensive Financial Report was prepared by the City's Administrative Services Department and is issued by the City of Rochelle in response to this requirement.

We believe the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds and capital assets of the City. All disclosures needed to enable the reader to understand the City's financial activities have been included. The organization and content of the report follows the standards for annual financial reporting promulgated by the Governmental Accounting Standards Board (GASB).

To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework to protect the assets of the City and to compile sufficiently reliable information for the preparation of the City of Rochelle's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's internal control framework has been designated to provide reasonable rather than absolute assurance that the financial statements are free from material misstatements. As management, we assert that to the best of our knowledge and belief, this financial report is complete and reliable in all material aspects and take responsibility for the contents of the annual comprehensive financial report.

The City's financial statements have been audited by Sikich, a firm of licensed certified public accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements of the City of Rochelle for the calendar year ended December 31, 2024, are free from material misstatements. The independent audit involves examining on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, and evaluation of

the overall financial statement presentation. The independent auditors concluded, based on their audit procedures, that there was a reasonable basis for rendering an unmodified opinion. that the City's financial statements for the calendar year ended December 31, 2024, are presented fairly and in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

Governmental Accounting Standards Board Statement Number 34 requires that the City provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This transmittal letter is designed to complement the MD&A and should be read in conjunction with it. The MD&A is found immediately following the report of the independent auditors.

## **PROFILE OF THE CITY OF ROCHELLE**

The City of Rochelle, a non-home rule community as defined by the Illinois Constitution, was founded in 1853 and is located 80 miles west of Chicago, with quick access to state and interstate highways. Population as reported by the 2020 census is 8,968. The total population decreased 6.1% between 2010 and 2020. The median age in Rochelle (36.1) was lower than in Ogle County (42.4). The City of Rochelle is empowered to levy a property tax on real property located within its boundaries. It also is empowered by state statute to extend its corporate limits by annexation, which it has done as economic development warrants.

The employment sectors with the largest share of employment for Rochelle residents included manufacturing, health care, and social assistance. The employment sectors with the highest projected growth in Rochelle are retail trade and transportation/warehousing.

The City of Rochelle operates under the Council-Manager form of government that was approved by public referendum in 1994. This form of government combines the strong political leadership of elected officials with the strong managerial experience of an appointed city manager. All power and authority to set policy rests with an elected governing body which includes a mayor or chairperson and members of the council. The governing body hires a nonpartisan manager who has very broad authority to run the organization in a transparent, responsive, and accountable structure. The City Manager prepares a budget for the Council's consideration; recruits, hires, terminates, and supervises government staff; serves as the Council's chief advisor; and carries out the Council's policies and the City's adopted Strategic Plan and Performance Measures.

Rochelle Municipal Utilities (RMU) (circa 1896) provides reliable and cost-effective electric, water, water reclamation, and advanced communication services. The Rochelle Municipal Airport and City of Rochelle Railroad (CRRR) are additional enterprises. Beyond these general activities, the Police and Fire Pension Plans have also been included in the reporting entity in accordance with GAAP.

The City Council is required to adopt an initial budget for the calendar year no later than December 31 preceding the beginning of the calendar year on January 1. This annual budget together with the Strategic Plan serve as the foundation for the City's financial plan and organizational strategy. The budget is prepared by fund and department. Department heads may transfer resources within a department as they deem necessary. The City Manager may transfer resources between departments; however, transfers between funds require approval by the City Council.

## **MISSION, VISION, AND GOALS**

**Mission.** To provide a safe, connected, and innovative community with professional, personalized, and impartial services.

**Vision.** A vibrant community where all can thrive.

**Values.** The City of Rochelle's Strategic Plan is guided by three fundamental elements: our mission, our vision, and our core values. Our Mission Statement is based on the principles of high quality and continuous improvement. Our Vision Statement presents a compelling future toward which our Strategic Plan is directed. Both our mission and our vision are founded on the following basic values that guide all our actions and that reflect what we expect from our employees and elected officials. Single words are used to further explain our commitments.

**Economic and Business Development** means we create a simplified range of opportunities for all types of business recruitment and retention. We value strong collaborations with elected officials and regional economic development organizations to promote and market the region for industrial and commercial growth. (Capable, Business-friendly, Growing, Intentional)

**Financial Management and Stability** means we believe integrity, fiscal responsibility, and the prudent stewardship of public funds is essential for citizen confidence in government. We are committed to attainable performance measures based on a secure strategic plan. (Transparent, Stable, Accountable, Stewards)

**Community Inclusivity and Engagement**, means we value the cultural and social diversity that is reflected in our community. We welcome the changes and new perspectives that this diversity brings. (Individuals, Respectful, Compassionate, Ethical)

**Infrastructure Effectiveness and Improvement** means we provide a maintained and reliable infrastructure for all members of the community while continuing to find innovative ways to improve the delivery of services. (Affordable, Local, Sustainable, Strategic Planners)

**Core Service Delivery** means we encourage employees to exercise independent judgment in meeting customer needs through professional behavior. We support continuing education and training for all staff members. (Proactive, Servants, Best Practices, Dedicated)

**Quality of Life** encompasses all the above.

To achieve these goals department-wide performance measures were created in 2019 and are updated quarterly.

## **MAJOR CITY INITIATIVES**

The city staff, following specific directives from the City Council and City Manager, has been involved in a variety of projects and initiatives throughout the 2024 Calendar Year. The most significant of these projects and initiatives are identified below:

**Strategic Priorities.** In 2022, the City of Rochelle reengaged the Center for Governmental Studies (CGS) at Northern Illinois University (NIU) to facilitate an update to the strategic plan. The updated process included multiple workshops with Council and senior staff. Prior to the workshop sessions, several community stakeholder focus groups were held to gather input on their vision for Rochelle to lay the foundation for executive-level planning. Six Strategic Priority Areas were adopted: Economic and Business Development, Financial Management and Stability, Community Inclusivity and Engagement, Core Service Delivery and Quality of Life which became the City's values.

**Strategic Goals.** Another outcome of the process was the creation of key organizational goals helping ensure that employees and other stakeholders are working toward common strategic priorities. Participants were asked to classify a list of goals according to a matrix model of time and complexity. The goals were classified as short or long-term and as complex or routine. In total the group developed 3 additional short-term routine goals, 3 additional short-term complex goals, 4 new long-term routine goals, and 4 new long-term complex goals. Following the classification exercise, the Council was asked to delineate, via an online ranking exercise, which goals should be given a higher priority than others. The top goals based on the Council's average scores from each category represent the most important strategic goals or priority areas for the Council and staff to address in the next 2-7 years.

**Design of new RMU Substation, Distribution Systems Investments, and Bonds:** The city installed underground distribution upgrades in the Westview Drive subdivision to increase reliability. Contracts were awarded on a project to underground all the feeder exits from the generation plant as well. This will provide more resilient power to our customers in town. Design continues for the downtown underground project. This project will place a large portion of the lines in the downtown area underground.

Easement acquisition continues for the 34.5kV line loop to tie all substations together for better redundancy. A substation transformer and switchgear for the Route 38 substation have been secured. RFPs will go out for the line and substation construction mid-2025.

The electric utility continues to issue out the bond proceeds on large capital projects. The bonds have allowed for significant capital expansion with rate stability for our customer base.

**Water Projects.** Radium levels exceeding the standard limit set by the Illinois Environmental Protection Agency (IEPA) is an ongoing issue in Rochelle. In 2018, Rochelle Municipal Utilities (RMU) constructed the City's first radium removal plant at Well 11. The \$2.7 million plant is the culmination of a two-year project to rid Rochelle's water supply of excess radium. The plant utilizes state-of-the-art technology and supervisory control and data acquisition (SCADA) safety measures to communicate to plant operators electronically and to immediately alert staff of any potential problems. The project was financed through the low-interest Illinois Environmental Protection Agency Loan Program which offered principal forgiveness of \$500,000 of the project.

In 2020, RMU completed its second radium removal plant at Well 12 located south of the City's industrial park. Like the Well 11 project, this project was financed through the low-interest Illinois Environmental Protection Agency Loan Program. In the fall of 2024, construction began on a new 2.6 MGD iron removal filtration plant at Well 8. Construction is expected to be completed in late fall of 2025. The design incorporates future radium removal if the need should arise and will remain consistent with previous well designs. This \$7.4 million project was funded through the IEPA State Revolving Fund with 100% principal forgiveness.

During summer 2024, all internal repairs, welding, sandblasting and painting were completed for Water Tower B located near Rt 251 in Rochelle. As weather cooperated in fall 2024, sandblasting began on the exterior. The project was put on hold throughout the winter but has resumed spring 2025. Sandblasting is continuing now, and exterior painting will begin once sandblasting is complete. The project is expected to be completed this spring. The \$1.0 million project was funded through a State Appropriation Grant.

The Water Department has signed an engineering agreement with Willett Hoffman and Associates to begin design work for a new Well 13. As development continues in the City of Rochelle, the demand for water has increased and will continue to do so. To meet demand, increase redundancy, and relieve other well pumps and equipment, RMU designated a parcel of land on the northeast side of Rochelle to develop, drill and build a new well and well house.

**Water Reclamation Plant Upgrades (Phases I & II):** Phase 1 was a \$7 million dollar project funded by an IEPA Revolving Loan. The project consisted of a complete rehabilitation of the 10-million-gallon anaerobic lagoon and gas handling equipment, new headworks bar screen and grit washer, new system one lift station, conversion of the biological treatment to A2O for phosphorous removal, new turbo blower with automated controls, conversion to a certified lab and new office. Phase 2 is a \$11.4 million low-interest IEPA loan funded project with 30% principal forgiveness. Construction began in the summer of 2024 and continues to move forward with a late fall 2025 completion expected. It includes the replacement of the tertiary sand filtration system with a new cloth media filtration system to accommodate future phosphorous removal regulations. The secondary clarifiers are painted, and all mechanical drives are set to be replaced. The excess flow lagoons were reshaped and fully restored, and a new excess flow lagoon lift station was installed to return flow to the head of the plant. The main influent lift station will be rehabilitated, including pump and electrical control replacement. Biological nutrient removal is also incorporated into the design to meet future phosphorous limits set by the IL EPA.



**Implementation of a new ERP & Asset Management System:** Throughout 2022 and into 2023, the ERP committee, under the direction of the City Manager, completed the process of converting to a new software system or Enterprise Resource Planning (ERP) system to address inefficiencies and meet citizen expectations for customer service. For the previous 24 years the city had been using the same Caselle software for accounting, utility billing, accounts payable, accounts receivable, inventory and project management. Gaps in system functionality result in significant staff time spent on manual calculations, data entry, and manual tracking of information in addition to lost opportunities for customer service. Ultimately the tools supporting staff and residents were built on technology that was more than 24 years old.

During the assessment through evaluating the existing process challenges, the city also identified there was a significant gap in the Street, Cemetery, Water, Water Reclamation, Electric, and IT departments' ability to effectively communicate and collaborate to respond to citizen requests. This gap hinders staff's ability to provide customer service as there is no way for departments to communicate, track and follow up on such requests across departments. The challenge to quickly and efficiently receive, communicate, and address complaints arises from the fact that the city has been using multiple separate stand-alone software programs for inventory, work orders, and asset tracking with none of them integrating with the current software.

Using the information gained from the assessment and the subsequent review of its EAM (Enterprise Asset Management) system(s) as well as solutions available on the market, the City Council authorized the City Manager to execute a contract with Incode ERP solution and DTS/VUEWorks EAM solutions for the new ERP and Asset Management Systems. The total authorized expenditure for the projects is not to exceed \$881,567. The full implementation was completed in early 2024.

**Infrastructure Improvements.** The general obligation bonds issued in 2018 have been expended and projects completed that were identified as part of the issuance. The debt is expected to be retired in 2027 which will allow additional revenue to support the Capital Improvements Program. Infrastructure improvements in 2025 include but are not limited to completion of the Creston/Caron Road resurfacing and pavement rehabilitation project which began in April 2025. It is being funded in part with a \$1.3M Federal Highway STU participation grant. The project includes inlet and storm sewer improvements along with miscellaneous curb and gutter replacement for about 2 miles along Creston and Caron Road. Engineering design and ROW acquisition for the South Main Street widening project Ph2 continues in 2025 with project bidding to take place early fall 2025.

The Flagg Road/20th Street greater intersection improvements are expected to begin in 2025 once ROW acquisition and utility relocations or adjustments are completed. This is a joint agency project with Ogle County. Other projects include the annual sidewalk and pedestrian path program, general street improvements including curb and gutter, stormwater, sidewalks, pavement and offsite drainage improvements, right-of-way acquisition, and professional and surveying fees. In addition, the Steward Road multi-use path project from Caron Court to the Ritchie Road pedestrian path will begin construction in June 2025.

The downtown 4<sup>th</sup> Avenue storm sewer replacement project will be completed from 6<sup>th</sup> Street to Main Street along with downtown parking lot #3 in late 2025/early 2026. City staff continue to meet quarterly with the Illinois Department of Transportation on the IL Route 251 reconstruction project, from Fairview Drive to south IL Route 38, currently projected to begin in 2028. Several factors including identifying storm water management detention facilities will be critical in the overall progress of the project.

The City Council approved a joint agency agreement for certain infrastructure items to be included in the IDOT I39/Route 38 Diverging Diamond interchange improvements. The project will begin in July 2025 and take approximately 1.5 years to complete.

**City of Rochelle Railroad (CRRR):** The construction of the Container Yard and paving of the Rochelle Intermodal Transload Center (RITC) entrance was completed late last year. This summer intermodal services will begin. Through this new facility a variety of agriculture products will be shipped across the globe. In April the RITC was the first site in Illinois to transload Regenified Corn that is grown in Illinois and shipped to California to a large turkey farm. The new intermodal service is expected to add \$500,000 - \$700,000 of new revenue to the rail system per year. Currently the Economic Development Office has been approached by the Illinois Department of Commerce to address the requirements for seven new industrial projects which all require rail services. Plans are in the works to apply for grants to expand the CRRR system to meet the demand for rail services to industries who land in Rochelle. Through the EDA and local matching funds, a logistics study of the Steward Road Industrial Corridor is under way. This study will evaluate the road, and rail impacts new industries will bring to the industrial development that is being planned in the Corridor. The \$5.2M grant that was awarded through the Illinois Department of Transportation (IDOT) to the city last year to expand the RITC will begin to fund the project in July 2024. Plans for this expansion have begun. Construction will be bid out in spring 2025 and construction is expected to begin in June 2025.

**City of Rochelle Airport:** The acquisition of the 5-acre Large Car Rebuilders Facility was completed, and the Large Car company has leased the property from us until we can convert it into a hangar facility. The airport entry lane and main car parking lot will be resurfaced and restriped this summer. All hangars are occupied, and we have a waiting list. A new 8 bay T-hangar building is planned for construction this fall. All projects are 90% paid for by IDOT and FAA funding.

**Industrial Development:** Infrastructure investments continue to position Rochelle as a leading site for industrial project site selectors. This year the City of Rochelle worked to secure two grants to expand the City of Rochelle Railroad in the key Dual Rail Megasite area. The first grant will expand the Rochelle Intermodal Transload Center which saw increased utilization this year from both CHS Ethanol-produced containers and from a wide range of transloading clients, including the first Illinois transloading of certified regenified corn. The second grant will provide for more than 10,000 feet of additional track along the western border of the Megasite and will significantly increase overall system capacity. The city has been actively engaged in negotiations with confidential projects in the transloading, sustainable fuels, data center, and greenhouse projects, among others. The City's Dual Rail Megasite became one of the first Vetted Sites

certified by Intersect Illinois, a statewide public-private partnership to recruit new investments from around the world.

**Downtown & Community Development:** The City was awarded a \$1,151,794 DCEO Rebuild Downtowns & Main Streets Capital Grant, which is supporting a major Downtown revitalization effort. This includes the reconstruction of seven existing parking lots and construction of two new lots at key intersections (Lincoln Highway & Lincoln Avenue, and Washington Street & 2nd Avenue). Additionally, TIF Bonds are funding the development of a new stage venue and restrooms at North Main Street and West 5th Avenue to increase downtown event capacity. Two parking lots are currently under construction, with remaining projects scheduled for mid-2025. To address blight and improve public safety, the city acquired 503 N Main Street, which will be redeveloped into a Fire Department-designated parking lot.

Private development in Downtown is on the rise, with new businesses opening such as Royal Scoops, Rochelle Tobacco & Vape Inc., Delicias la Michoacanita, El Parisa Services, Rochelle Book Hub LLC, and Doug Smith Motors Inc. The Downtown & Southern Gateway TIF District, established in 2015, has supported several redevelopment projects. A new Eastern Gateway TIF District was formed in 2024 to revitalize the Caron Ridge Shopping Center and surrounding areas, including adjacent farmland targeted for commercial development.

Support for small businesses continues through the Façade Improvement Program, which awarded \$24,537 in 2024 to five businesses, and the Small Business Permit Fee Waiver Program, which waived \$2,870 in permit fees.

Public art remains a key community focus. The existing mural at 429 Lincoln Highway continues to attract attention, and a new mural project at ALM Fine Cabinetry will begin in April 2025, following a 2024 RFP process. This mural will be prominently visible to southbound traffic entering the city, with more mural projects on the horizon.

Housing development is strengthening the southern corridor. Willis Senior Lofts (60 units for 55+) and The Grove (30 workforce units) are addressing the need for diverse housing options. In October 2024, the city entered into a development agreement for 1663 South Main, now successfully operating as a trucking and transportation hub—a fitting addition to the area’s growth.

**Rochelle Municipal Landfill:** An agreement conditioned upon the IEPA granting a final and non-appealable order to eliminate the need to exhume Rochelle Landfill Unit Number 1 was approved by City Council in July of 2021. This agreement allows Unit 1 waste to remain in place and the installation of a “piggyback” composite liner over the western portion of Unit 1 with a composite over liner and final cover system over the remaining portions of Unit 1. Prior to the liner placement, new leachate and gas management collection systems will be installed over the existing footprint of Unit 1.

A Significant Modification permit was approved by IEPA in August of 2023, permitting a composite Liner system over Unit 1, effectively instating the Amended and Restated Host Agreement for the Operation and Development of City of Rochelle Landfill No. 2. With the Amended and Restated Host Agreement in effect, the City's Portion of Unit 1 exhumation Costs of \$850,000 as well as the City's Portion of Mulford Road Improvement costs of \$750,000 have been eliminated. Additionally, the landfill operator made a payment of \$1,460,000 to the City of Rochelle as part of the Amended and restated host agreement.

In March of 2024, Rochelle Landfill Operator, Waste Connections accepted a bid from Currans Construction to perform Unit 1 closure work and Cell 7 excavation. Currently, trees are being removed from the surface of Unit 1 for the installation of Leachate and gas management collection systems. This entire project including the excavation of Cell 7 was expected to be complete by the end of 2024 allowing for increased daily tonnage amounts and tipping fees in 2025.

**Fire Training Facility:** With increased training requirements from both federal and state regulatory agencies (OSHA, OSFM), the need for an established multi-use training facility became apparent. Following several meetings and discussions the City and the Ogle-Lee Fire Protection District established a working group to begin site location and building designs of a jointly owned and operated training facility. In November of 2021 Rochelle City Council approved a resolution authorizing the City Manager to enter into an Intergovernmental Agreement with the Ogle-Lee Fire Protection District for the construction and operation of a joint training facility. In the process of locating a suitable building site, a 12-acre parcel of land located at 916 S. Main Street in Rochelle was donated to the city and was subsequently deemed an appropriate location for a joint, multi-use training facility. To date site improvements include the addition of an adjoining 3-acre parcel to the north, site excavation including drainage, retention, paving, two cement pads, and installation of two metal training props. Planning is currently under way for the next stage of development to include a third cement pad and the installation of third metal training prop to simulate a multi-story building. This phase will be dependent on the availability of funding with the possibility of some federal grant opportunities.

**Additional Staffing:** From the beginning of 2024 to May of 2025 the City of Rochelle has filled 32 positions. The recruitment efforts secured four (4) police officers, one (1) telecommunicator, one (1) crossing guard, four (4) paid on call firefighters, two (2) firefighters, three (3) public works operators, two (2) operators for the generation plant, one (1) administrative assistant for the water and water reclamation departments, one (1) operator for the water and water reclamation departments, one (1) utility billing analysts, two (2) accounting specialists, one (1) network specialist, two (2) journeyman/lineman, one (1) part-time airport staff member, one (1) seasonal grounds employee, and five (5) seasonal golf employees.

In addition to the new hires, we had two (2) paid on call firefighters promoted to full time firefighters, one (1) human resources coordinator promoted to human resources director, one (1) accounting specialist promoted to deputy finance director, three (3) lead operators promoted to foreman and three (3) operators promoted to leads in the public works department, three (3) lieutenants promoted to captains and three (3) firefighters promoted to lieutenants, two (2) rehires for operators and one (1) promotion of operator to chief operator in the water and water

reclamation departments, one (1) journeyman/lineman promoted to crew lead, one (1) school resource officer promoted to police chief, one (1) police sergeant promoted to deputy chief, one (1) officer promoted to sergeant, and one (1) community service officer move from part-time to full-time, increasing our successful retention rate at the City.

**Inclusivity:** 2024 marked the first full year of utilizing our ApplicantPro software system for recruitment. This system helps eliminate bias in the hiring process by screening applicants with qualifying questions before hiring managers have access to any identifying information. Since 2022, one of our key staffing goals has been to actively recruit Spanish-speaking employees to better serve our residents. With **24.3%** of Rochelle’s population identifying as Hispanic/Latino, ensuring bilingual support is essential. As of now, **58%** of our departments are staffed with bilingual employees, enhancing our ability to assist residents more effectively.

## **FACTORS AFFECTING FINANCIAL CONDITION**

The information presented in the financial statements is best understood when it is considered from the broader perspective of the specific environment in which the City operates.

**Local Economy.** Rochelle, Illinois is home to several Fortune 500 Companies (Walmart, Allstate, Tyson Foods, CHS, Union Pacific, Aramark, ConAgra Brands, Hormel Foods, Murphy USA, Frontier Communications, Edward Jones Financial, Casey’s General Store, TreeHouse Foods, Northern Trust, etc.), a large hydroponic greenhouse (MightyVine), the largest steel tubing manufacturer in North America (Wheatland Tubing) along with other industries, commercial, retail, and small entrepreneurial businesses, and a variety of community not-for-profits.

The City of Rochelle boasts a rich transportation, cold storage, and food distribution heritage; two Class 1 Railroads (Union Pacific and Burlington Northern Santa Fe); Union Pacific Global III, two Interstates (I-39 and I-88); two State Highways (Routes 38 and 251); its own Short Line Railroad – City Industrial Rail (CCR); and Rochelle Municipal Airport (Koritz Field).

Over \$1.5B of capital investment has been made in Rochelle since 1989; \$60M in public infrastructure improvements, 6M square feet of industrial space added, a 1,000-acre industrial park, 15 new industries, and well over 2,500 jobs have been created. National commercial and retail development is on the rise at the northern and southern gateways.

**Pension and Other Post-Employment Benefits.** The City of Rochelle recognizes that increased annual pension obligations are a major factor affecting financial condition. That additional expense would cause a reduction in critical services to the citizens. To address this issue, the city council dedicated all future gaming revenues to be split equally between the police and fire pension plans. Other one-time monies including additional landfill payments have been directed to both pensions funds. These contributions are in addition to the amount levied annual to meet the actuarial recommendations.

The City relies on allocations of Local Government Distributive Fund (LGDF) from the State of Illinois. Income tax, use tax, and motor fuel tax is allocated on a per capita basis. With citizens moving out of Illinois and the lower 2020 census, the city may see a reduction in these General

Services revenues. In past years, the city implemented an early separation incentive to reduce salary and benefit costs. To date, more than nine employees have taken advantage of this program. Many of these positions were absorbed by existing staff. As positions open, the organization assesses the need to fill or consolidate. The City Manager's office has tasked Human Resources with ensuring all new non-union employees are trained in multiple job functions.

#### **AWARDS AND ACKNOWLEDGEMENTS**

**Awards.** The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its Annual Comprehensive Financial Report for the fiscal year ended December 31, 2024. To be awarded a Certificate of Achievement, the City published an easily readable and efficiently organized report that satisfied both GAAP and applicable legal requirements. A Certificate of Achievement is valid for a period of one year. We believe that our current audit continues to meet the Certificate of Achievement Program requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The 2024 City of Rochelle budget was submitted to the Government Finance Officers Association (GFOA) and was awarded the Distinguished Budget Award for the fifth time. The award represents a significant achievement by the city. It reflects the commitment of the governing body and staff to meeting the highest principles of governmental budgeting. To receive the budget award, the city had to satisfy nationally recognized guidelines for effective budget presentation. These guidelines are designed to assess how well an entity's budget serves as a policy document, a financial plan, an operations guide, and a communications device.

A Distinguished Budget Award is valid for a period of one year. We believe that the 2025 budget continues to meet the Distinguished Budget Award Program requirements and have submitted it to the GFOA to determine its eligibility for another award. The Standard and Poor's Bond Rating for the City of Rochelle was upgraded in 2023 to an AA- with an AA rating with insurance.

**Acknowledgements.** The preparation of this report was a team effort and could not have been accomplished without the efficient and dedicated services of the entire Finance Team. We would like to express our appreciation to members of the Finance Department who assisted and contributed to the preparation of this report.

On behalf of the Finance Department, we would like to thank the Mayor and City Council and TEAM Rochelle for their commitment to addressing the financial and infrastructure challenges facing this community.

Submitted by:



Jeff Fiegenschuh  
City Manager



Chris Cardott  
Finance Director

## **FINANCIAL SECTION**



1415 West Diehl Road, Suite 400  
Naperville, IL 60563  
630.566.8400

**SIKICH.COM**

## **INDEPENDENT AUDITOR'S REPORT**

The Honorable Mayor  
Members of the City Council  
City of Rochelle, Illinois

### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Rochelle, Illinois (the City) as of and for the year ended December 31, 2024 and the related notes to financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Rochelle, Illinois, as of December 31, 2024 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under these standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.



In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund financial statements and schedules is presented for the purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

### *Other Information*

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 13, 2025 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

***Sikich CPA LLC***

Naperville, Illinois  
June 13, 2025

1415 West Diehl Road, Suite 400  
Naperville, IL 60563  
630.566.8400

**SIKICH.COM**

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER  
MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

The Honorable Mayor  
Members of the City Council  
City of Rochelle, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Rochelle, Illinois (the City), as of and for the year ended December 31, 2024, and the related notes to financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 13, 2025.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be a material weakness. We identified a deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2024-001 that we consider to be a significant deficiency.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **City's Response to Findings**

*Government Auditing Standards* requires the auditor to perform limited procedures on the City's response to the findings identified in our audit and described in the accompanying schedule of findings. The City's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Sikich CPA LLC*

Naperville, Illinois  
June 13, 2025

# CITY OF ROCHELLE, ILLINOIS

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For the Year Ended December 31, 2024

---

### SIGNIFICANT DEFICIENCY

We consider the following deficiency to be a significant deficiency:

#### **2024-001: Inventory**

*Criteria:* The City's Electric inventory system and procedures do not allow for accurate recordkeeping to support reporting in accordance with generally accepted accounting principles.

*Condition:* During our testing of City's Electric inventory, we noted certain opportunities for the City to improve its internal control over its Electric inventory.

During our review of Electric inventory costs, we noted multiple items for which the inventory cost was not calculated correctly based upon the most recent invoices.

Additionally, many items we selected for test counts during our inventory count have not been purchased in the last 7 years, therefore, there was no invoice available to review the cost of these inventory items. Based on discussion with City officials, there is not a formal policy for disposal of obsolete inventory.

*Cause:* It was determined that one of the primary causes for these differences is due to the City's materials management software not properly calculating the average cost of inventory items. Additionally, the City does not have a formal policy on disposal of obsolete inventory.

*Effect:* Inventory values are potentially misstated due to the incorrect calculation of average cost. Second, obsolete inventory is not tracked and adjusted for potential impairment.

*Recommendation:* We recommend the City regularly monitor the inventory cost values and undertake a full analysis of all inventory items to ensure the average cost is properly calculated within the inventory management system. Additionally, we recommend that the City create a formal policy over its inventory in order to ensure that there are adequate processes in place to record, track, and maintain adequate inventory records and establish a reserve for obsolete inventory by fund.

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued)**

For the Year Ended December 31, 2024

---

**SIGNIFICANT DEFICIENCY (Continued)**

**2024-001: Inventory (Continued)**

*Views of Responsible Officials:* Management agrees with this finding. The software automatically calculates average cost. A review of these costs will be done periodically to look for unreasonable values. An inventory policy to record, track, maintain adequate records, and procedure for disposal of obsolete inventory will be created. We created a minor materials policy to expense those items when purchased instead of tracking them in Materials Management.

**GENERAL PURPOSE EXTERNAL  
FINANCIAL STATEMENTS**



## MANAGEMENT'S DISCUSSION AND ANALYSIS

The management of the City of Rochelle offers all persons interested in the financial position of the City this narrative overview and analysis of the City's financial performance during the fiscal year ending December 31, 2024. You are invited to read this narrative in conjunction with the City's financial statements.

---

### FINANCIAL HIGHLIGHTS

---

- The assets and deferred outflows of resources of the City of Rochelle exceeded its liabilities and deferred inflows of resources by \$201,065,192 (net position). Of this amount, \$49,890,922 (unrestricted net position) may be used to meet ongoing obligations to citizens and creditors, \$7,170,170 is restricted for specific purposes (restricted net position), and \$144,003,924 is the net investment in capital assets.
- The City's total net position increased by \$12,782,479. Governmental activities net position increased by \$3,139,885, while business-type net position increased by \$9,642,594.
- The increase in net position for governmental activities of \$3,139,885 is primarily due to a decrease in debt and an increase in sales tax, property tax, and income tax.
- On December 31, 2024, the City's governmental funds reported combined fund balances of \$20,223,554, an increase of \$187,731 from December 31, 2023. Unassigned fund balance was \$11,286,606 at year end.
- Revenues for the governmental activities decreased by 5% due to decreases in intergovernmental revenues and taxes. Expenses decreased by 6% primarily due to less capital purchases.
- The assets and deferred outflows of resources of the Electric Utility exceed its liabilities and deferred inflows of resources by \$72,503,766 (net position). Of this amount, \$36,210,990 (unrestricted net position) may be used to meet ongoing obligations to citizens and creditors, \$36,292,776 is the net investment in capital assets.
- The assets and deferred outflows of resources of the Water Utility exceeded its liabilities and deferred inflows of resources by \$20,558,625 (net position). Of this amount, \$2,799,035 (unrestricted net position) may be used to meet ongoing obligations to citizens and creditors, \$79,913 is restricted for debt service, and \$17,679,677 is the net investment in capital assets.
- The assets and deferred outflows of resources of the Water Reclamation Utility exceeded its liabilities and deferred inflows of resources by \$25,597,511 (net position). Of this amount, \$6,902,230 (unrestricted net position) may be used to meet ongoing obligations to citizens and creditors, \$138,796 is restricted for debt service, and \$18,556,485 is the net investment in capital assets.
- Operating revenues for the Electric Utility decreased 1% while expenses were up 2%. The slight decrease in revenues is from an expiration of a development agreement with a new industrial customer and expenses were up due to hiring two additional linemen.
- Operating revenues for the Water Utility decreased 8%, while operating expenses were down 5%. The decrease is due to less commercial revenue and the decrease in expenses is due to not filling open positions.
- Operating revenues for the Water Reclamation Utility increased 9%, while operating expenses were down 3%. The increase in revenue is from commercial sales and the decrease in expenses is due to not filling open positions.

## **OVERVIEW OF THE FINANCIAL STATEMENTS**

---

This discussion and analysis are intended to serve as an introduction to the City's basic financial statements. These financial statements consist of two parts: Management's Discussion and Analysis (this section) and the basic financial statements. The basic financial statements include two kinds of statements that present different views of the City:

- The first two statements are government-wide financial statements that provide both long-term and short-term information about the City's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of City government, reporting the City's operations in more detail than the government-wide statements.

These financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements. The remainder of this overview section of management's discussion and analysis explains the structure and contents of each of the statements.

### ***GOVERNMENT-WIDE STATEMENTS***

The government-wide statements report information about the City using accounting methods similar to those used by private-sector companies. The statement of net position includes all the City's assets and deferred outflows of resources and liabilities and deferred inflows of resources. All the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the City's net position and how they have changed. Net Position – the difference between the City's assets and deferred outflows of resources and liabilities and deferred inflows of resources – is one way to measure the City's financial health or position. Over time, increases or decreases in the City's net position indicate whether its financial health is improving or deteriorating. To assess the overall health of the City you need to consider additional non-financial factors such as changes in the City's property tax base and the condition of the City's roads.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Thus, revenue and expenses reported in this statement for some items will only result in cash flows in future fiscal periods.

### ***FUND FINANCIAL STATEMENTS***

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

*Governmental Funds* – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

**OVERVIEW OF THE FINANCIAL STATEMENTS (cont.)**

---

***FUND FINANCIAL STATEMENTS (cont.)***

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains 20 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and Capital Improvement Fund which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with this budget.

*Proprietary Funds* – The City maintains eight proprietary funds, six of which are enterprise funds and two internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Proprietary fund financial statements present the same type of information as the government-wide financial statements, only in more detail.

*Fiduciary Funds* – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

*Notes to the Financial Statements* – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

*Other Information* – In addition to the basic financial statements and accompanying notes, *required supplementary information* presents a detailed budgetary comparison schedule for the general fund to demonstrate compliance with the budget as well as information concerning the City's funding of pension benefit obligations to its employees. The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

An analysis of the City's financial position begins with a review of the Statement of Net Position and the Statement of Activities. These two statements report the City's net position and changes therein. It should be noted that the financial position could also be affected by non-financial factors, including economic conditions, population growth, and new regulations.

A summary of the City's Statement of Net Position is presented below in Table 1.

**Table 1**  
**Condensed Statements of Net Position**

	12/31/24	12/31/23	12/31/24	12/31/23	12/31/24	12/31/23
	Governmental	Governmental	Business-type	Business-type	Total	Total
	Activities	Activities	Activities	Activities		
Current Assets	\$ 25,158,255	\$ 25,254,068	\$ 67,393,686	\$ 59,203,669	\$ 92,651,941	\$ 84,457,737
Capital Assets	67,968,525	66,448,508	107,192,129	103,190,596	175,060,654	169,639,104
Total Assets	<u>93,126,780</u>	<u>91,702,576</u>	<u>174,585,815</u>	<u>162,394,265</u>	<u>267,712,595</u>	<u>254,096,841</u>
Deferred Outflows of Resources	4,908,778	5,773,465	3,196,029	3,391,642	8,104,107	9,165,107
Long-term Liabilities	21,470,671	22,890,967	37,037,885	38,257,785	58,508,556	61,148,752
Other Liabilities	1,114,152	1,792,240	7,127,076	2,801,483	8,241,228	4,593,723
Total Liabilities	<u>22,584,823</u>	<u>24,683,207</u>	<u>44,164,961</u>	<u>41,059,268</u>	<u>66,748,906</u>	<u>65,742,475</u>
Deferred Inflows of Resources	5,129,780	5,611,764	2,872,822	3,625,172	8,002,602	9,236,936
Net investment in capital assets	64,618,401	62,402,793	79,385,523	77,348,124	144,003,924	139,750,917
Restricted	6,951,461	7,365,060	218,709	-	7,170,170	7,365,060
Unrestricted (Deficit)	<u>(1,248,907)</u>	<u>(2,586,783)</u>	<u>51,139,829</u>	<u>43,753,343</u>	<u>49,890,922</u>	<u>41,166,560</u>
Total Net Position	<u>\$ 70,320,955</u>	<u>\$ 67,181,070</u>	<u>\$ 130,744,061</u>	<u>\$ 121,101,467</u>	<u>\$ 201,065,016</u>	<u>\$ 188,282,537</u>

The largest portion of the City's net position (72%) reflects its investment in capital assets (e.g., land, buildings and improvements, machinery and equipment, and infrastructure), less any debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position (4%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position (24%) may be used to meet the government's ongoing obligation to citizens and creditors.

At the end of the current fiscal year, the City reported positive balances in all three categories of net position for the City as a whole.

# MANAGEMENT'S DISCUSSION AND ANALYSIS

## FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (cont.)

**Table 2**  
**Condensed Statement of Activities**

	12/31/24	12/31/23	12/31/24	12/31/23	12/31/24	12/31/23
	Governmental	Governmental	Business-type	Business-type	12/31/24	12/31/23
	Activities	Activities	Activities	Activities	Total	Total
<b>Revenues:</b>						
Program Revenues						
Charges for Services	\$ 3,241,433	\$ 3,418,510	\$ 55,586,913	\$ 56,024,638	\$ 58,828,346	\$ 59,443,148
Operating Grants and contributions	550,149	407,703	1,475,877	569,217	2,026,026	976,920
Capital Grants and Contributions	428,873	941,237	3,492,180	38,196	3,921,053	979,433
General Revenues						
Property Taxes	4,408,386	4,922,927	65,207	61,447	4,473,593	4,984,374
Other Taxes	8,581,545	8,506,531	-	-	8,581,545	8,506,531
Other	1,175,827	1,065,264	1,916,830	2,539,266	3,092,657	3,604,530
Total Revenues	18,386,213	19,262,172	62,537,007	59,232,764	80,923,220	78,494,936
<b>Expenses:</b>						
General Government	4,904,669	3,151,801	-	-	4,904,669	3,151,801
Public Safety	9,822,263	8,530,843	-	-	9,822,263	8,530,843
Public Works	3,620,425	5,375,282	-	-	3,620,425	5,375,282
Conservation and Development	545,304	480,756	-	-	545,304	480,756
Public Service Enterprises	252,570	234,241	-	-	252,570	234,241
Landfill	-	-	565,431	739,760	565,431	739,760
Airport	-	-	720,220	664,847	720,220	664,847
Electric	-	-	37,603,501	37,092,479	37,603,501	37,092,479
Water	-	-	3,765,718	3,962,469	3,765,718	3,962,469
Water Reclamation	-	-	4,990,873	5,159,937	4,990,873	5,159,937
Communications	-	-	-	-	-	-
Technology Center	-	-	1,104,002	1,316,476	1,104,002	1,316,476
Interest and Fiscal Charges	245,765	284,332	-	-	245,765	284,332
Total Expenses	19,390,996	18,057,255	48,749,745	48,935,968	68,140,741	66,993,223
Income (Loss) Before Transfers	(1,004,783)	1,204,917	13,787,262	10,296,796	12,782,479	11,501,713
Transfers	4,144,668	2,479,367	(4,144,668)	(2,479,367)	-	-
Changes in Net Position	3,139,885	3,684,284	9,642,594	7,817,429)	12,782,479	11,501,713
Net Position, January 1	67,181,070	63,496,786	121,101,467	113,284,038	188,282,537	176,780,824
Net Position, December 31	70,320,955	67,181,070	130,744,061	121,101,467	201,065,016	188,282,537

## MANAGEMENT'S DISCUSSION AND ANALYSIS

---

### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE (cont.)

---

As previously noted, the Condensed Statements of Net Position (Table 1) shows the change in financial position of net position. The specific nature or source of these changes then becomes more evident in the Condensed Statement of Activities as shown above in Table 2.

#### ***GOVERNMENTAL ACTIVITIES***

Governmental activities increased the City's net position by \$3,139,885. This increase is primarily a result of the following items:

- Increase in transfers in from Water, Water Reclamation, and Electric for support of shared facilities
- Increase in property taxes due to growth in residential and industrial EAV

#### ***BUSINESS-TYPE ACTIVITIES***

Business-type activities increased the City's net position by \$9,642,594. This increase is primarily a result of the following items:

- Capital grants of nearly \$3.5 million for Water and Water Reclamation that were used for plant expansion
- Rate increases in Water Reclamation

---

### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

---

#### ***GOVERNMENTAL FUNDS***

The focus of the City of Rochelle's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the government's net resources available for spending at the end of the fiscal year.

On December 31, 2024, the City's governmental funds reported combined fund balances of \$20,223,554. Approximately 56% of this amount, \$11,286,606, constitutes unrestricted, unassigned fund balance, which is available to meet the City's current and future needs. The remaining \$8,936,948 is nonspendable in form (prepaid items and advances to other funds) or restricted or assigned for various capital improvements, tourism/employee benefits, and other specific purposes.

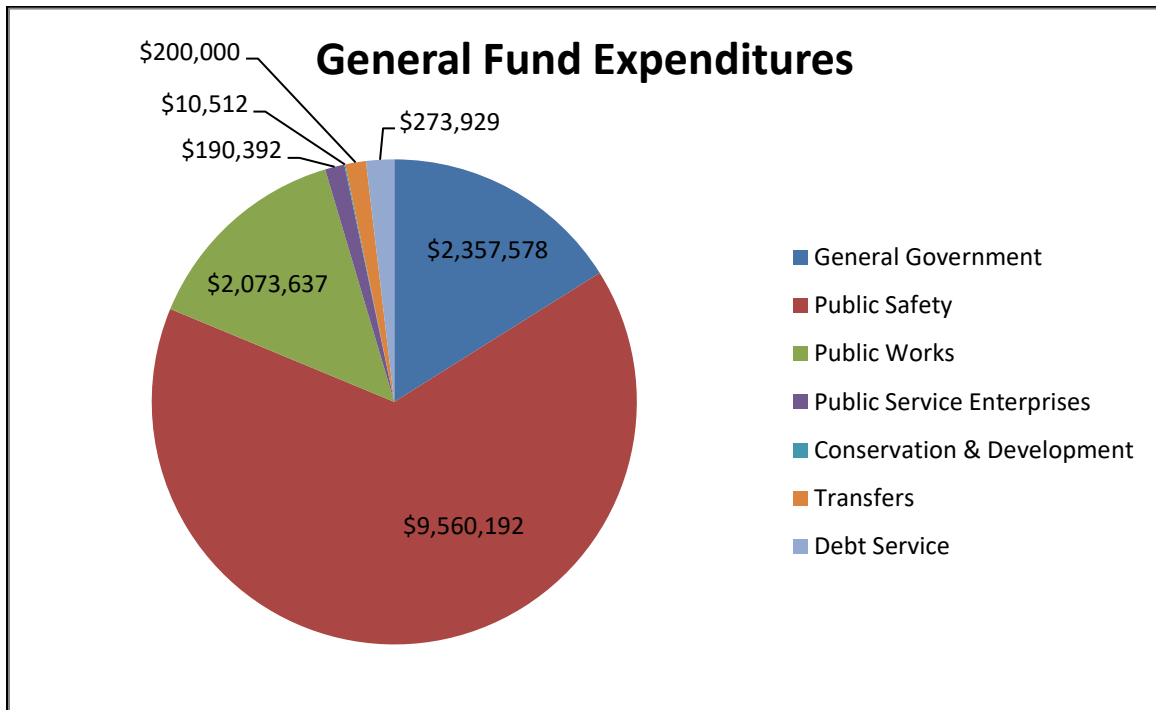
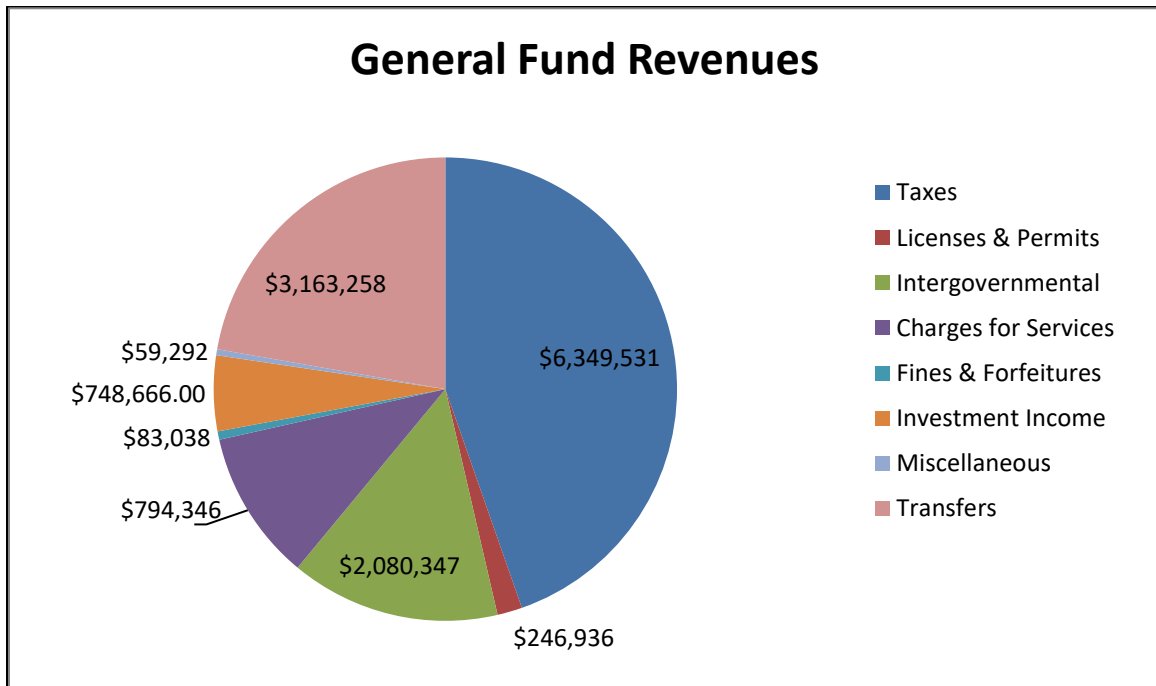
#### ***General Fund***

The City's general fund is the chief operating fund of the City. Total fund balance in the general fund decreased \$77,656. Unrestricted, unassigned fund balance decreased \$99,377. The decrease is attributable primarily to the increase in staffing in the police and fire departments. The City approved hiring three new firefighters. A staffing grant application was made to cover the salary and benefits for the three firefighters for three years. Reimbursement from the grant will begin in 2025. Due to turnover in the police department, additional funds have been spent on training the new hires.

#### ***Capital Improvement Fund***

Fund balance in the capital improvement fund increased by \$332,906. Funds were transferred in from Motor Fuel Tax Fund, Sales Tax Fund, and Utility Tax Fund for projects accounted for in the Capital Improvement Fund.

FINANCIAL ANALYSIS OF THE CITY'S FUNDS (cont.)



**FINANCIAL ANALYSIS OF THE CITY'S FUNDS (cont.)**

---

**GOVERNMENTAL FUNDS (cont.)**

***Non-major Governmental Funds***

Fund balance of all other governmental funds is \$8,629,093, of which all but \$133,451 (nonspendable) are restricted or assigned for future projects and expenditures or a deficit in Unassigned Fund Balance.

***Proprietary Funds***

The City of Rochelle's proprietary fund financial statements provide the same type of information found in the government-wide financial statements, but in more detail. Factors concerning the finances of these funds have already been addressed in the discussion of the City's business-type activities. The City's four major enterprise funds include electric, water, water reclamation, and technology center. The total net position of the electric fund is \$72,503,766. Of that, \$36,292,776 is the net investment of capital assets. The water net position is \$20,558,625. That includes \$17,679,677 for the net investment in capital assets. The water reclamation net position is \$25,597,511. That includes \$18,556,485 for the net investment in capital assets. The net position of the technology center is \$2,893,074 and includes \$2,424,427 for the net investment in capital assets. Additional information on the major proprietary funds is as follows:

***Electric Operations***

Electric operations increased the 2024 utility's net position by \$6,047,518. This increase is primarily a result of the following items:

- Development agreement with a large industrial customer..
- Reduction in purchased power cost.
- Remodeling of a shared RMU facility.

***Water Operations***

Water operations increased the 2024 utility's net position by \$214,935. This increase is primarily a result of the following items:

- Rate increase.
- Decrease in supply and chemical cost.
- Remodeling of a shared RMU facility.

***Water Reclamation Operations***

Water reclamation operations increased the 2024 utility's net position by \$2,745,658. This increase is primarily a result of the following items:

- Wastewater Treatment Plant improvement project cost.
- IEPA loan proceeds and forgiveness for the project.
- Remodeling of a shared RMU facility.



## MANAGEMENT'S DISCUSSION AND ANALYSIS

### FINANCIAL ANALYSIS OF THE CITY'S FUNDS (cont.)

#### *Technology Center*

Technology Center and Communication operations increased the 2024 utility's net position by \$104,191. This increase is the result of the following item:

- Increase in fiber customers.
- Loss of one major colocation customer.
- New or renewed colocation contracts.

### GENERAL FUND BUDGETARY HIGHLIGHTS

The final General Fund budget had total appropriations of \$13,843,346. Actual expenditures, excluding transfers out were \$14,466,240, resulting in a \$622,894 unfavorable variance. This is mainly due to adding staff in public safety.

Total revenues were \$11,060,153, \$171,931 higher than the final budget due to higher investment income, property tax, and sales tax. The EAV for the City increase by 3% for 2024 while the Road and Bridge Tax increased by 9%. The City diversified its investment portfolio by adding to the Illinois Funds which had a 2% higher rate-of- return and took advantage of local CD specials. Sales tax revenue increased 4%. The City has seen growth at its newest truck stop at the intersection of Route 38 and Route 39.

### CAPITAL ASSETS

**Table 3  
Capital Assets**

	12/31/24	12/31/23	12/31/24	12/31/23	12/31/24	12/31/23
	Governmental	Governmental	Business-type	Business-type	12/31/24	12/31/23
	Activities	Activities	Activities	Activities	Total	Total
Construction in progress	\$ 3,643,602	\$ 1,786,761	\$ 9,629,616	\$ 5,955,804	\$ 13,273,218	\$ 7,742,565
Land and other assets not being depreciated	7,950,231	8,000,231	4,651,633	3,810,426	12,601,864	11,810,657
Buildings and improvements	4,061,764	3,780,421	8,209,751	8,209,751	12,271,515	11,990,172
Machinery and equipment	11,301,573	11,040,155	11,000,149	10,923,176	22,301,722	21,963,331
Infrastructure and utility plant	87,044,678	85,525,568	188,686,128	183,581,265	275,730,806	269,106,833
Intangible assets	780,395	468,899	651,601	395,447	1,431,996	864,346
Total Capital Assets	114,782,243	110,602,035	222,828,878	212,875,869	337,611,121	323,477,904
Less: Accum Depr & Amort	(46,813,718)	(44,153,527)	(115,736,749)	(109,685,273)	(162,550,467)	(153,838,800)
Net Capital Assets	<u>\$ 67,968,525</u>	<u>\$ 66,448,508</u>	<u>\$ 107,092,129</u>	<u>\$ 103,190,596</u>	<u>\$ 175,060,654</u>	<u>\$ 169,639,104</u>

## MANAGEMENT'S DISCUSSION AND ANALYSIS

---

### **CAPITAL ASSETS (cont.)**

---

At the end fiscal year 2024, the City had invested a total of \$175,060,654 in capital assets. This investment in capital assets includes land, buildings and improvements, machinery and equipment, and infrastructure.

Major capital asset events during the current fiscal year included the following:

- Improvements to City sidewalks, streets, and alleys
- General system upgrades and extensions to electric, water, and wastewater
- Planning for construction of an electric substation
- Construction of a transload center for the railroad

See note 3 on pages 41-43 for more information on the City's capital assets.

---

### **LONG-TERM DEBT**

---

On December 31, 2024, the City had business-type activities debt, including \$37,037,885 of long-term debt outstanding. \$334,611 is a Direct Placement Loan, \$18,295,000 is an Alternate Revenue Bond, \$12,204,319 is IEPA loans, \$1,345,000 is debt certificates, \$275,000 is a general obligation bond, and \$4,583,955 of other long-term debt (OPEB liability, asset retirement obligation, unamortized premium, lease liability, and compensated absences). The City also has governmental activities debt outstanding of \$21,469,793. The amount of \$6,075,000 is in the form of general obligation tax increment financing bond, general obligation bond, installment purchase contract, and debt certificates, while \$15,394,793 is made up of net pension liabilities, unamortized premium, compensated absences, lease liability, and the net other postemployment benefit obligation. The debt is payable either through the City's enterprise funds/business type activities, the TIF, or tax levy. See note 4 on pages 43-51 for more information on the City's long-term debt.

---

### **CURRENTLY KNOWN FACTS/ECONOMIC CONDITIONS**

---

All currently known facts and economic conditions were considered in preparing the 2025 City budget. The City Council approved the 2025 Budget on November 25, 2024.

### **REQUESTS FOR INFORMATION**

---

The financial report is designed to provide our citizens, customers, investors, and creditors with a general overview of the City's finances. If you have questions about this report or need any additional information, contact the City of Rochelle, Chris Cardott, Finance Director, 333 Lincoln Hwy., Rochelle, IL 61068 or e-mail [ccardott@rochelleil.us](mailto:ccardott@rochelleil.us).

## **BASIC FINANCIAL STATEMENTS**

**CITY OF ROCHELLE, ILLINOIS**

**STATEMENT OF NET POSITION**

December 31, 2024

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
<b>ASSETS</b>			
Cash and Investments	\$ 18,596,306	\$ 54,191,236	\$ 72,787,542
Receivables (Net, Where Applicable, of Allowances for Uncollectibles)			
Property Taxes	3,182,722	56,759	3,239,481
Accounts	874,303	3,548,318	4,422,621
Grants	88,076	-	88,076
Accrued Interest	1,256	29,403	30,659
Leases	-	2,876,142	2,876,142
Other	60,066	1,510,713	1,570,779
Prepaid Expenses	282,297	554,742	837,039
Deposits	-	654,746	654,746
Due from Other Governments	1,410,244	1,897,301	3,307,545
Internal Balances	30,985	(30,985)	-
Inventory	-	1,886,446	1,886,446
Restricted Assets			
Cash Held at Paying Agent	632,000	277,906	909,906
Special Assessments	-	40,959	40,959
Capital Assets			
Not Depreciated/Amortized	11,593,833	14,281,249	25,875,082
Depreciated/Amortized (Net of Accumulated Depreciation/Amortization)	56,374,692	92,810,880	149,185,572
 Total Assets	 93,126,780	 174,585,815	 267,712,595
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pension Items	4,614,277	2,293,423	6,907,700
OPEB Items	294,501	415,141	709,642
Asset Retirement Obligation	-	438,983	438,983
Unamortized Loss on Refunding	-	48,482	48,482
 Total Deferred Outflows of Resources	 4,908,778	 3,196,029	 8,104,807
 Total Assets and Deferred Outflows of Resources	 98,035,558	 177,781,844	 275,817,402

(This statement is continued on the following page.)

**CITY OF ROCHELLE, ILLINOIS**

STATEMENT OF NET POSITION (Continued)

December 31, 2024

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
<b>LIABILITIES</b>			
Accounts Payable	\$ 645,411	\$ 6,631,653	\$ 7,277,064
Accrued Payroll	415,151	134,298	549,449
Accrued Interest Payable	53,590	157,408	210,998
Other Payables	-	203,717	203,717
Long-Term Liabilities			
Due Within One Year	2,120,787	3,301,394	5,422,181
Due in More than One Year	19,349,884	33,736,491	53,086,375
	<hr/>	<hr/>	<hr/>
Total Liabilities	22,584,823	44,164,961	66,749,784
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pension Items	1,903,209	41,829	1,945,038
OPEB Items	43,849	61,818	105,667
Leases	-	2,702,676	2,702,676
Deferred Property Taxes	3,182,722	66,499	3,249,221
	<hr/>	<hr/>	<hr/>
Total Deferred Inflows of Resources	5,129,780	2,872,822	8,002,602
	<hr/>	<hr/>	<hr/>
Total Liabilities and Deferred Inflows of Resources	27,714,603	47,037,783	74,752,386
<b>NET POSITION</b>			
Net Investment in Capital Assets	64,618,401	79,385,523	144,003,924
Restricted for			
Audit	1,631	-	1,631
Maintenance of Roadways	690,715	-	690,715
Tourism	395,260	-	395,260
Employee Retirement	69,077	-	69,077
Capital Improvements	1,568,467	-	1,568,467
Economic Development	4,045,564	-	4,045,564
Public Safety	49,632	-	49,632
Cemetery	131,115	-	131,115
Debt Service	-	218,709	218,709
Unrestricted (Deficit)	(1,248,907)	51,139,829	49,890,922
	<hr/>	<hr/>	<hr/>
<b>TOTAL NET POSITION</b>	<b>\$ 70,320,955</b>	<b>\$ 130,744,061</b>	<b>\$ 201,065,016</b>
	<hr/>	<hr/>	<hr/>

See accompanying notes to financial statements.

**CITY OF ROCHELLE, ILLINOIS**

**STATEMENT OF ACTIVITIES**

For the Year Ended December 31, 2024

FUNCTIONS/PROGRAMS	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>PRIMARY GOVERNMENT</b>				
Governmental Activities				
General Government	\$ 4,904,669	\$ 1,289,930	\$ 130,273	\$ -
Public Safety	9,822,263	1,250,357	-	-
Public Works	3,620,425	310,064	419,876	428,873
Public Service Enterprises	252,570	67,250	-	-
Conservation and Development	545,304	323,832	-	-
Interest	245,765	-	-	-
Total Governmental Activities	19,390,996	3,241,433	550,149	428,873
Business-Type Activities				
Electric	37,603,501	44,586,423	-	-
Water	3,765,718	3,794,146	768,704	-
Water Reclamation	4,990,873	4,685,817	-	3,492,180
Technology Center	1,104,002	1,197,051	-	-
Landfill	565,431	872,089	707,173	-
Airport	720,220	451,387	-	-
Total Business-Type Activities	48,749,745	55,586,913	1,475,877	3,492,180
<b>TOTAL PRIMARY GOVERNMENT</b>	<b>\$ 68,140,741</b>	<b>\$ 58,828,346</b>	<b>\$ 2,026,026</b>	<b>\$ 3,921,053</b>

<b>Net (Expense) Revenue and Change in Net Position</b>			
<b>Primary Government</b>			
	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
	\$ (3,484,466)	\$ -	\$ (3,484,466)
	(8,571,906)	-	(8,571,906)
	(2,461,612)	-	(2,461,612)
	(185,320)	-	(185,320)
	(221,472)	-	(221,472)
	(245,765)	-	(245,765)
	(15,170,541)	-	(15,170,541)
	-	6,982,922	6,982,922
	-	797,132	797,132
	-	3,187,124	3,187,124
	-	93,049	93,049
	-	1,013,831	1,013,831
	-	(268,833)	(268,833)
	-	11,805,225	11,805,225
	(15,170,541)	11,805,225	(3,365,316)
General Revenues			
Taxes			
Property	4,408,386	65,207	4,473,593
Local Sales and Use	4,732,668	-	4,732,668
Telecommunications	344,559	-	344,559
Hotel/Motel	262,358	-	262,358
Utility	773,312	-	773,312
Other	436,529	-	436,529
Intergovernmental - Unrestricted			
Shared Income Tax	1,604,123	-	1,604,123
Replacement Tax	427,996	-	427,996
Investment Income	1,055,392	1,827,201	2,882,593
Miscellaneous	120,435	89,629	210,064
Transfers In (Out)	4,144,668	(4,144,668)	-
Total	18,310,426	(2,162,631)	16,147,795
CHANGE IN NET POSITION	3,139,885	9,642,594	12,782,479
NET POSITION, JANUARY 1	67,181,070	121,101,467	188,282,537
NET POSITION, DECEMBER 31	\$ 70,320,955	\$ 130,744,061	\$ 201,065,016

See accompanying notes to financial statements.

## CITY OF ROCHELLE, ILLINOIS

BALANCE SHEET  
GOVERNMENTAL FUNDS

December 31, 2024

	General	Capital Improvement	Nonmajor Governmental Funds	Total Governmental Funds
<b>ASSETS</b>				
Cash and Investments	\$ 10,597,582	\$ -	\$ 7,229,941	\$ 17,827,523
Receivables (Net, Where Applicable, of Allowances for Uncollectibles)				
Property Taxes	2,376,739	-	805,983	3,182,722
Accounts	530,788	-	343,515	874,303
Grants	-	-	88,076	88,076
Accrued interest	-	-	1,256	1,256
Prepaid Items	129,809	-	138,932	268,741
Due from Other Governments	1,005,492	-	404,752	1,410,244
Due from Other Funds	137,014	-	605,084	742,098
Restricted Assets				
Cash Held at Paying Agent	-	632,000	-	632,000
<b>TOTAL ASSETS</b>	<b>\$ 14,777,424</b>	<b>\$ 632,000</b>	<b>\$ 9,617,539</b>	<b>\$ 25,026,963</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>				
<b>LIABILITIES</b>				
Accounts Payable	\$ 395,462	\$ 150,164	\$ 11,713	\$ 557,339
Accrued Payroll	233,897	-	30,262	264,159
Due to Other Funds	-	658,701	52,412	711,113
Total Liabilities	629,359	808,865	94,387	1,532,611
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable Property Taxes	2,376,739	-	805,983	3,182,722
Unavailable Revenue - Grants	-	-	88,076	88,076
Total Deferred Inflows of Resources	2,376,739	-	894,059	3,270,798
Total Liabilities and Deferred Inflows of Resources	3,006,098	808,865	988,446	4,803,409
<b>FUND BALANCES</b>				
Nonspendable - Prepaid Items	129,809	-	133,451	263,260
Restricted for Audit	-	-	1,631	1,631
Restricted for Maintenance of Roadways	-	-	690,715	690,715
Restricted for Tourism	-	-	395,260	395,260
Restricted for Employee Retirement	-	-	69,077	69,077
Restricted for Capital Improvements	-	-	1,568,467	1,568,467
Restricted for Economic Development	-	-	4,045,564	4,045,564
Restricted for Public Safety	-	-	49,632	49,632
Restricted for Cemetery	131,115	-	-	131,115
Assigned for Railroad	-	-	803,504	803,504
Assigned for Ambulance Replacement	-	-	770,447	770,447
Assigned for Stormwater	-	-	146,741	146,741
Assigned for Capital Purposes	-	-	1,535	1,535
Unassigned (Deficit)	11,510,402	(176,865)	(46,931)	11,286,606
Total Fund Balances	11,771,326	(176,865)	8,629,093	20,223,554
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<b>\$ 14,777,424</b>	<b>\$ 632,000</b>	<b>\$ 9,617,539</b>	<b>\$ 25,026,963</b>

See accompanying notes to financial statements.



**CITY OF ROCHELLE, ILLINOIS**

**RECONCILIATION OF FUND BALANCES OF GOVERNMENTAL FUNDS TO THE  
GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION**

December 31, 2024

---

<b>FUND BALANCES OF GOVERNMENTAL FUNDS</b>	<b>\$ 20,223,554</b>
--	----------------------

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds	67,772,068
---	------------

Differences between expected and actual experiences, assumption changes, net differences between projected and actual earnings and contributions subsequent to the measurement date for the Illinois Municipal Retirement Fund are recognized as deferred outflows and inflows of resources on the statement of net position	1,597,282
--	-----------

Differences between expected and actual experiences, assumption changes and net differences between projected and actual earnings for the Police Pension Fund are recognized as deferred outflows and inflows of resources on the statement of net position	1,844,398
---	-----------

Differences between expected and actual experiences, assumption changes and net differences between projected and actual earnings for the Firefighters' Pension Fund are recognized as deferred outflows and inflows of resources on the statement of net position	(730,612)
--	-----------

Differences between expected and actual experiences, assumption changes and net differences between projected and actual earnings for the Other Postemployment Benefit Plan are recognized as deferred outflows and inflows of resources on the statement of net position	250,652
---	---------

Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds	
General Obligation Tax Increment Financing Bonds	(3,730,000)
General Obligation Bonds	(1,850,000)
General Obligation Debt Certificates	(495,000)
Installment Purchase Contract	(516,411)
Lease Payable	(438,596)
Accrued Interest Payable	(53,590)
Unamortized Bond Premium	(176,566)
Compensated Absences Payable	(1,218,655)
Net Pension Liability - IMRF	(515,636)
Net Pension Liability - Police Pension	(9,515,047)
Net Pension Liability - Firefighters' Pension	(2,321,356)
Other Postemployment Benefit Liability	(519,137)

Revenues are recognized for governmental activities when earned regardless of availability	88,076
--	--------

The net position of the internal service fund are included in the governmental activities in the statement of net position	625,531
--	---------

<b>NET POSITION OF GOVERNMENTAL ACTIVITIES</b>	<b><u>\$ 70,320,955</u></b>
--	-----------------------------

See accompanying notes to financial statements.

**CITY OF ROCHELLE, ILLINOIS**

**STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS**

For the Year Ended December 31, 2024

	<b>General</b>	<b>Capital Improvement</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>REVENUES</b>				
Taxes	\$ 6,349,531	\$ -	\$ 4,608,281	\$ 10,957,812
Licenses and Permits	246,936	-	49,632	296,568
Intergovernmental	2,080,347	61,122	781,596	2,923,065
Charges for Services	1,492,343	-	1,369,484	2,861,827
Fines and Forfeitures	83,038	-	-	83,038
Investment Income	748,666	-	306,726	1,055,392
Miscellaneous	59,292	-	61,143	120,435
<b>Total Revenues</b>	<b>11,060,153</b>	<b>61,122</b>	<b>7,176,862</b>	<b>18,298,137</b>
<b>EXPENDITURES</b>				
Current				
General Government	2,357,578	825	591,570	2,949,973
Public Safety	9,560,192	-	364,408	9,924,600
Public Works	2,073,637	-	652,119	2,725,756
Public Service Enterprises	190,392	-	24,426	214,818
Conservation and Development	10,512	-	512,260	522,772
Capital Outlay	-	4,193,361	506,016	4,699,377
Debt Service				
Principal	266,904	735,000	346,306	1,348,210
Interest and Fiscal Charges	7,025	108,913	168,803	284,741
<b>Total Expenditures</b>	<b>14,466,240</b>	<b>5,038,099</b>	<b>3,165,908</b>	<b>22,670,247</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>(3,406,087)</b>	<b>(4,976,977)</b>	<b>4,010,954</b>	<b>(4,372,110)</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In	3,163,258	5,309,883	260,000	8,733,141
Transfers (Out)	(200,000)	-	(4,388,473)	(4,588,473)
Issuance of Lease Liability	365,173	-	-	365,173
Sale of Capital Assets	-	-	50,000	50,000
<b>Total Other Financing Sources (Uses)</b>	<b>3,328,431</b>	<b>5,309,883</b>	<b>(4,078,473)</b>	<b>4,559,841</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>(77,656)</b>	<b>332,906</b>	<b>(67,519)</b>	<b>187,731</b>
<b>FUND BALANCES (DEFICIT), JANUARY 1</b>	<b>11,848,982</b>	<b>(509,771)</b>	<b>8,696,612</b>	<b>20,035,823</b>
<b>FUND BALANCES (DEFICIT), DECEMBER 31</b>	<b>\$ 11,771,326</b>	<b>\$ (176,865)</b>	<b>\$ 8,629,093</b>	<b>\$ 20,223,554</b>

See accompanying notes to financial statements.

**CITY OF ROCHELLE, ILLINOIS**

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND BALANCES TO THE  
GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES

For the Year Ended December 31, 2024

---

<b>NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS</b>	<b>\$ 187,731</b>
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlay as expenditures; however, they are capitalized and depreciated in the statement of activities	4,310,805
Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds	
Depreciation	(2,722,356)
Change in compensated absences	(577,729)
Proceeds from the disposal of capital assets are recognized in governmental funds but the gain or loss is recognized on the statement of activities	(50,000)
The amortizations of premiums is reported as a decrease in interest expense on the statement of activities	28,836
The issuance of long-term debt is reported as on other financing source when due in governmental funds but as an increase in principal outstanding on the statement of activities	
Lease Liability	(365,173)
The change in interest payable is reported as a decrease of expense on the statement of activities	10,140
The repayment of long-term debt is reported as an expenditure when due in governmental funds but as a reduction of principal on the government-wide financial statements	1,348,210
The change in the Illinois Municipal Retirement Fund net pension liability and deferred outflows/inflows of resources is not a source or use of a financial resources	755,637
The change in the Police Pension Fund net pension liability and deferred outflows/inflows of resources is not a source or use of a financial resource	(342,893)
The change in the Firefighters' Pension Fund net pension liability and deferred outflows/inflows of resources is not a source or use of a financial resources	389,340
The change in the Other Postemployment Benefit liability and deferred outflows/inflows of resources is not a source or use of a financial resources	(38,122)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenue in the governmental funds	88,076
The increase in net position of certain activities of Internal Service Funds is included in governmental funds	<u>117,383</u>
<b>CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES</b>	<b><u>\$ 3,139,885</u></b>

See accompanying notes to financial statements.

**CITY OF ROCHELLE, ILLINOIS**

STATEMENT OF NET POSITION  
PROPRIETARY FUNDS

December 31, 2024

	<b>Business-Type Activities</b>		
	<b>Electric Utility</b>	<b>Water</b>	<b>Water Reclamation</b>
<b>CURRENT ASSETS</b>			
Cash and Investments	\$ 41,467,377	\$ 977,237	\$ 6,764,139
Receivables			
Property Taxes	-	-	-
Accounts	2,574,175	182,903	425,573
Accrued Interest	14,839	-	14,564
Leases	-	50,862	-
Other	685,719	769,047	55,947
Prepaid Expenses	444,794	35,682	58,575
Deposits	654,746	-	-
Due from Other Governments	-	1,638,936	258,365
Inventory	1,822,760	-	-
Restricted Assets			
Cash Held at Paying Agent	-	79,913	138,796
<b>Total Current Assets</b>	<b>47,664,410</b>	<b>3,734,580</b>	<b>7,715,959</b>
<b>NONCURRENT ASSETS</b>			
Advance to Other Funds	409,044	-	-
Lease Receivable	-	976,672	-
Special Assessments	-	-	40,959
<b>Subtotal Noncurrent Assets</b>	<b>409,044</b>	<b>976,672</b>	<b>40,959</b>
<b>CAPITAL ASSETS</b>			
Nondepreciable	3,918,926	2,686,012	4,574,741
Depreciable	103,289,008	36,240,546	52,488,255
Intangible	464,216	92,570	76,447
Accumulated Depreciation/Amortization	(58,519,271)	(13,873,658)	(32,807,253)
<b>Net Capital Assets</b>	<b>49,152,879</b>	<b>25,145,470</b>	<b>24,332,190</b>
<b>Total Noncurrent Assets</b>	<b>49,561,923</b>	<b>26,122,142</b>	<b>24,373,149</b>
<b>Total Assets</b>	<b>97,226,333</b>	<b>29,856,722</b>	<b>32,089,108</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pension Items	1,368,456	173,759	463,071
OPEB Items	248,374	31,225	83,738
Asset Retirement Obligation	-	438,983	-
Unamortized Loss on Refunding	-	-	-
<b>Total Deferred Outflows of Resources</b>	<b>1,616,830</b>	<b>643,967</b>	<b>546,809</b>
<b>Total Assets and Deferred Outflows of Resources</b>	<b>98,843,163</b>	<b>30,500,689</b>	<b>32,635,917</b>

Business-Type Activities			Governmental Activities
Technology Center	Nonmajor Enterprise Funds	Total	Internal Service Funds
\$ 658,584	\$ 4,323,899	\$ 54,191,236	\$ 768,783
-	56,759	56,759	-
62,964	302,703	3,548,318	-
-	-	29,403	-
171,649	12,171	234,682	-
-	-	1,510,713	60,066
3,224	12,467	554,742	13,556
-	-	654,746	-
-	-	1,897,301	-
-	63,686	1,886,446	-
-	59,197	277,906	-
896,421	4,830,882	64,842,252	842,405
-	-	409,044	-
973,780	691,008	2,641,460	-
-	-	40,959	-
973,780	691,008	3,091,463	-
519,453	2,582,117	14,281,249	-
9,407,125	6,471,094	207,896,028	364,656
18,368	-	651,601	-
(6,179,864)	(4,356,703)	(115,736,749)	(168,199)
3,765,082	4,696,508	107,092,129	196,457
4,738,862	5,387,516	110,183,592	196,457
5,635,283	10,218,398	175,025,844	1,038,862
237,529	50,608	2,293,423	-
42,578	9,226	415,141	-
-	-	438,983	-
37,832	10,650	48,482	-
317,939	70,484	3,196,029	-
5,953,222	10,288,882	178,221,873	1,038,862

(This statement is continued on the following pages.)

**CITY OF ROCHELLE, ILLINOIS**

STATEMENT OF NET POSITION (Continued)  
PROPRIETARY FUNDS

December 31, 2024

	<b>Business-Type Activities</b>		
	<b>Electric Utility</b>	<b>Water</b>	<b>Water Reclamation</b>
<b>CURRENT LIABILITIES</b>			
Accounts Payable	\$ 4,018,881	\$ 896,612	\$ 1,686,657
Accrued Payroll	84,212	23,999	22,461
Accrued Interest Payable	113,975	18,631	20,605
Other Payables	203,717	-	-
Due to Other Funds	-	-	-
General Obligation Debt Payable	-	-	-
Revenue Bonds Payable	1,270,000	-	-
IEPA Loans Payable	-	387,964	260,142
Loans Payable	334,611	-	-
Lease Liability	83,131	10,392	13,313
Compensated Absences Payable	298,781	109,278	91,427
OPEB Liability	35,512	4,304	11,544
Total Current Liabilities	6,442,820	1,451,180	2,106,149
<b>LONG-TERM LIABILITIES</b>			
Advance from Other Funds	-	-	-
General Obligation Debt Payable	-	-	-
Revenue Bonds Payable	18,742,011	-	-
IEPA Loans Payable	-	6,958,260	4,597,953
Lease Liability	261,773	1,876	29,904
Asset Retirement Obligation	-	465,300	-
Net Pension Liability	428,597	56,824	147,409
OPEB Liability	402,317	50,737	136,068
Total Long-Term Liabilities	19,834,698	7,532,997	4,911,334
Total Liabilities	26,277,518	8,984,177	7,017,483
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pension Items	24,895	3,191	8,453
OPEB Items	36,984	4,651	12,470
Leases	-	950,045	-
Deferred Property Taxes	-	-	-
Total Deferred Inflows of Resources	61,879	957,887	20,923
Total Liabilities and Deferred Inflows of Resources	26,339,397	9,942,064	7,038,406
<b>NET POSITION</b>			
Net Investment in Capital Assets	36,292,776	17,679,677	18,556,485
Restricted for Debt Service	-	79,913	138,796
Unrestricted	36,210,990	2,799,035	6,902,230
<b>TOTAL NET POSITION</b>	<b>\$ 72,503,766</b>	<b>\$ 20,558,625</b>	<b>\$ 25,597,511</b>

Business-Type Activities			Governmental Activities
Technology Center	Nonmajor Enterprise Funds	Total	Internal Service Funds
\$ 19,223	\$ 10,280	\$ 6,631,653	\$ 88,072
161	3,465	134,298	150,992
-	4,197	157,408	-
-	-	203,717	-
-	30,985	30,985	-
320,000	55,000	375,000	-
-	-	1,270,000	-
-	-	648,106	-
-	-	334,611	-
500	-	107,336	-
12	9,614	509,112	174,267
2,152	3,717	57,229	-
342,048	117,258	10,459,455	413,331
409,044	-	409,044	-
1,057,987	220,000	1,277,987	-
-	-	18,742,011	-
-	-	11,556,213	-
-	-	293,553	-
-	-	465,300	-
78,482	15,543	726,855	-
72,905	12,545	674,572	-
1,618,418	248,088	34,145,535	-
1,960,466	365,346	44,604,990	413,331
4,374	916	41,829	-
6,340	1,373	61,818	-
1,088,968	663,663	2,702,676	-
-	66,499	66,499	-
1,099,682	732,451	2,872,822	-
3,060,148	1,097,797	47,477,812	413,331
2,424,427	4,432,158	79,385,523	-
-	-	218,709	-
468,647	4,758,927	51,139,829	625,531
\$ 2,893,074	\$ 9,191,085	\$ 130,744,061	\$ 625,531

See accompanying notes to financial statements.

**CITY OF ROCHELLE, ILLINOIS**

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION  
PROPRIETARY FUNDS**

For the Year Ended December 31, 2024

	<b>Business-Type Activities</b>		
	<b>Electric Utility</b>	<b>Water</b>	<b>Water Reclamation</b>
<b>OPERATING REVENUES</b>			
Charges for Services	\$ 44,586,423	\$ 3,794,146	\$ 4,685,817
Miscellaneous	80,134	647	8,848
Total Operating Revenues	44,666,557	3,794,793	4,694,665
<b>OPERATING EXPENSES</b>			
Administration	-	-	-
Operations	34,166,953	2,662,767	3,298,162
Depreciation and Amortization	2,875,935	1,010,502	1,639,883
Total Operating Expenses	37,042,888	3,673,269	4,938,045
OPERATING INCOME (LOSS)	7,623,669	121,524	(243,380)
<b>NON-OPERATING REVENUES (EXPENSES)</b>			
Taxes	-	-	-
Investment Income	1,233,289	85,662	261,656
Intergovernmental	-	768,704	-
Interest Expense	(560,613)	(92,449)	(52,828)
Total Non-Operating Revenues (Expenses)	672,676	761,917	208,828
NET INCOME (LOSS) BEFORE TRANSFERS AND CAPITAL GRANTS AND CONTRIBUTIONS	8,296,345	883,441	(34,552)
<b>TRANSFERS</b>			
Transfers In	289,790	-	-
Transfers (Out)	(2,538,617)	(668,506)	(711,970)
Total Transfers	(2,248,827)	(668,506)	(711,970)
<b>CAPITAL GRANTS AND CONTRIBUTIONS</b>	-	-	3,492,180
CHANGE IN NET POSITION	6,047,518	214,935	2,745,658
NET POSITION, JANUARY 1	66,456,248	20,343,690	22,851,853
<b>NET POSITION, DECEMBER 31</b>	\$ 72,503,766	\$ 20,558,625	\$ 25,597,511



<b>Business-Type Activities</b>			<b>Governmental Activities</b>
<b>Technology Center</b>	<b>Nonmajor Enterprise Funds</b>	<b>Total</b>	<b>Internal Service Funds</b>
\$ 1,197,051	\$ 1,323,476	\$ 55,586,913	\$ 2,837,254
-	-	89,629	2,728
1,197,051	1,323,476	55,676,542	2,839,982
-	-	-	2,178,383
736,233	1,041,534	41,905,649	532,032
313,458	218,519	6,058,297	18,432
1,049,691	1,260,053	47,963,946	2,728,847
147,360	63,423	7,712,596	111,135
-	65,207	65,207	-
11,142	235,452	1,827,201	6,248
-	707,173	1,475,877	-
(54,311)	(25,598)	(785,799)	-
(43,169)	982,234	2,582,486	6,248
104,191	1,045,657	10,295,082	117,383
-	165,000	454,790	-
-	(680,365)	(4,599,458)	-
-	(515,365)	(4,144,668)	-
-	-	3,492,180	-
104,191	530,292	9,642,594	117,383
2,788,883	8,660,793	121,101,467	508,148
\$ 2,893,074	\$ 9,191,085	\$ 130,744,061	\$ 625,531

See accompanying notes to financial statements.

**CITY OF ROCHELLE, ILLINOIS**

**STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS**

For the Year Ended December 31, 2024

	<b>Business-Type Activities</b>		
	<b>Electric Utility</b>	<b>Water</b>	<b>Water Reclamation</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Receipts from Customers and Users	\$ 46,219,434	\$ 3,236,919	\$ 4,851,003
Receipts from Interfund Services Transactions	-	-	-
Payments to Suppliers	(30,016,837)	(248,583)	(594,632)
Payments to Employees	(3,090,378)	(1,005,418)	(1,307,250)
Payments to Other Funds	(1,325,852)	(544,719)	(669,643)
Net Cash from Operating Activities	11,786,367	1,438,199	2,279,478
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Transfers In	289,790	-	-
Transfers (Out)	(2,538,617)	(668,506)	(711,970)
Repayment of Loans to/from Other Funds	-	-	-
Payments from Other Governments	-	(1,638,936)	(258,365)
Receipts from Property and other Taxes	-	-	-
Grant Receipts	-	768,704	-
Receipts Held at Paying Agent	-	(79,913)	(138,796)
Net Cash from Noncapital Financing Activities	(2,248,827)	(1,618,651)	(1,109,131)
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Capital Assets Purchased	(1,276,392)	(1,951,284)	(58,589)
Issuance of Long-Term Debt	-	1,638,936	4,105,297
Principal Payments on Long-Term Debt	(1,626,561)	(408,784)	(3,771,782)
Interest Payments on Long-Term Debt	(718,752)	(88,414)	(54,017)
Grant Receipts	-	-	-
Net Cash from Capital and Related Financing Activities	(3,621,705)	(809,546)	220,909
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Sales of Investments	764,742	-	-
Purchases of Investments	(877,198)	-	-
Interest Received on Investments	1,235,148	85,662	260,906
Net Cash from Investing Activities	1,122,692	85,662	260,906
<b>NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	7,038,527	(904,336)	1,652,162
<b>CASH AND CASH EQUIVALENTS, JANUARY 1</b>	7,392,725	1,881,573	5,111,977
<b>CASH AND CASH EQUIVALENTS, DECEMBER 31</b>	\$ 14,431,252	\$ 977,237	\$ 6,764,139

Business-Type Activities			Governmental Activities
Technology Center	Nonmajor Enterprise Funds	Total	Internal Service
\$ 1,286,631	\$ 1,148,918	\$ 56,742,905	\$ -
-	-	-	2,891,484
(317,361)	(893,196)	(32,070,609)	(769,914)
(31,650)	(178,265)	(5,612,961)	(1,825,250)
(474,834)	(25,041)	(3,040,089)	-
462,786	52,416	16,019,246	296,320
-	165,000	454,790	-
-	(680,365)	(4,599,458)	-
-	(42,973)	(42,973)	-
-	-	(1,897,301)	-
-	71,852	71,852	-
-	-	768,704	-
-	-	(218,709)	-
-	(486,486)	(5,463,095)	-
-	(740,624)	(4,026,889)	(390)
-	-	5,744,233	-
(315,982)	(50,000)	(6,173,109)	-
(53,100)	(24,218)	(938,501)	-
-	707,173	707,173	-
(369,082)	(107,669)	(4,687,093)	(390)
-	-	764,742	-
-	-	(877,198)	-
11,142	231,202	1,824,060	6,248
11,142	231,202	1,711,604	6,248
104,846	(310,537)	7,580,662	302,178
553,738	4,634,436	19,574,449	466,605
\$ 658,584	\$ 4,323,899	\$ 27,155,111	\$ 768,783

(This statement is continued on the following pages.)

**CITY OF ROCHELLE, ILLINOIS**

STATEMENT OF CASH FLOWS (Continued)  
**PROPRIETARY FUNDS**

For the Year Ended December 31, 2024

	<b>Business-Type Activities</b>		
	<b>Electric Utility</b>	<b>Water</b>	<b>Water Reclamation</b>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Operating Income (Loss)	\$ 7,623,669	\$ 121,524	\$ (243,380)
Adjustments to Reconcile Operating Income (Loss) to Net Cash from Operating Activities			
Depreciation and Amortization	2,875,935	1,010,502	1,639,883
Changes in Assets and Liabilities			
Accounts Receivable	1,996,153	215,199	179,170
Other Receivables	(411,064)	(768,814)	(52,220)
Prepaid Expenses	143,639	2,126	(8,892)
Deposits	(32,212)	-	-
Inventory	(313,355)	-	-
Special Assessments	-	-	29,388
Pension Items - IMRF	(637,283)	(80,115)	(214,856)
OPEB Items	32,152	4,042	10,840
Lease Revenue Items	-	(4,259)	-
Accounts Payable	258,564	875,698	887,145
Unearned Revenue	-	-	-
Accrued Payroll	29,095	6,667	2,441
Other Payables	66,027	-	-
Compensated Absences	155,047	55,629	49,959
<b>NET CASH FROM OPERATING ACTIVITIES</b>	<b>\$ 11,786,367</b>	<b>\$ 1,438,199</b>	<b>\$ 2,279,478</b>
<b>CASH AND INVESTMENTS</b>			
Cash and Cash Equivalents	\$ 14,431,252	\$ 977,237	\$ 6,764,139
Investments	27,036,125	-	-
<b>TOTAL CASH AND INVESTMENTS</b>	<b>\$ 41,467,377</b>	<b>\$ 977,237</b>	<b>\$ 6,764,139</b>
<b>NONCASH TRANSACTIONS</b>			
Capital Contributions	\$ -	\$ -	\$ 3,492,180
Capital Assets in Accounts Payable	1,436,813	107,301	874,393
Capital Assets Acquired through Leases	257,712	-	-
<b>TOTAL NONCASH TRANSACTIONS</b>	<b>\$ 1,694,525</b>	<b>\$ 107,301</b>	<b>\$ 4,366,573</b>

Business-Type Activities			Governmental Activities
Technology Center	Nonmajor Enterprise Funds	Total	Internal Service
\$ 147,360	\$ 63,423	\$ 7,712,596	\$ 111,135
313,458	218,519	6,058,297	18,432
103,386	(161,225)	2,332,683	51,502
-	-	(1,232,098)	-
(757)	3,897	140,013	10,917
-	-	(32,212)	-
-	(44,257)	(357,612)	-
-	-	29,388	-
(109,249)	(23,670)	(1,065,173)	-
5,512	1,194	53,740	-
(13,806)	(13,333)	(31,398)	-
18,887	8,169	2,048,463	40,492
-	(6,646)	(6,646)	-
(960)	810	38,053	(2,018)
-	5,535	71,562	-
(1,045)	-	259,590	65,860
<u>\$ 462,786</u>	<u>\$ 52,416</u>	<u>\$ 16,019,246</u>	<u>\$ 296,320</u>
\$ 658,584	\$ 4,323,899	\$ 27,155,111	\$ 768,783
-	-	27,036,125	-
<u>\$ 658,584</u>	<u>\$ 4,323,899</u>	<u>\$ 54,191,236</u>	<u>\$ 768,783</u>
\$ -	\$ -	\$ 3,492,180	\$ -
-	-	2,418,507	-
-	-	257,712	-
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 6,168,399</u>	<u>\$ -</u>

See accompanying notes to financial statements.

**CITY OF ROCHELLE, ILLINOIS**

**STATEMENT OF NET POSITION  
FIDUCIARY FUNDS**

December 31, 2024

---

	<b>Pension Trust Funds</b>
	<hr/>
<b>ASSETS</b>	
Cash and Short-Term Investments	\$ 399,578
Investments, at Fair Value	
Annuity Contracts	224,095
Investments Held in the Illinois Firefighters'	
Pension Investment Fund	13,745,230
Investments Held in the Illinois Police	
Officers' Pension Investment Fund	<hr/> 15,992,248
Total Assets	<hr/> 30,361,151
<b>LIABILITIES</b>	
Accounts Payable	<hr/> -
Total Liabilities	<hr/> -
<b>NET POSITION RESTRICTED FOR PENSIONS</b>	<hr/> <hr/> \$ 30,361,151

See accompanying notes to financial statements.

**CITY OF ROCHELLE, ILLINOIS**

**STATEMENT OF CHANGES IN NET POSITION  
FIDUCIARY FUNDS**

For the Year Ended December 31, 2024

	<b>Pension Trust Funds</b>
<b>ADDITIONS</b>	
Contributions	
Employer Contributions	\$ 1,893,831
Employee Contributions	364,657
	<hr/>
Total Contributions	2,258,488
	<hr/>
Investment Income	
Net Appreciation in Fair Value of Investments	2,336,702
Interest	363,262
	<hr/>
Total Investment Income	2,699,964
Less Investment Expense	(24,470)
	<hr/>
Net Investment Income	2,675,494
	<hr/>
Total Additions	4,933,982
	<hr/>
<b>DEDUCTIONS</b>	
Benefits and Refunds	2,006,137
Administrative Expenses	38,131
	<hr/>
Total Deductions	2,044,268
	<hr/>
CHANGE IN NET POSITION	2,889,714
<b>NET POSITION RESTRICTED FOR PENSIONS</b>	
January 1	27,471,437
	<hr/>
December 31	\$ 30,361,151
	<hr/>

See accompanying notes to financial statements.

**CITY OF ROCHELLE, ILLINOIS**

**INDEX TO NOTES TO FINANCIAL STATEMENTS**

December 31, 2024

---

<b>Footnote Number</b>	<b>Description</b>	<b>Page Number(s)</b>
1	Summary of Significant Accounting Policies	30-39
2	Cash and Investments	39-40
3	Capital Assets	41-43
4	Long-Term Debt	43-51
5	Industrial Revenue Bonds	51
6	Defined Benefit Pension Plans	51-71
7	Risk Management	72
8	Contracts, Commitments and Contingencies	72-73
9	Individual Fund Disclosures	73-74
10	Receivables	75
11	Other Postemployment Benefits	75-78
12	Lessor Disclosures	79



# CITY OF ROCHELLE, ILLINOIS

## NOTES TO FINANCIAL STATEMENTS

December 31, 2024

---

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Rochelle, Illinois (the City) have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

#### A. Reporting Entity

The City was incorporated in 1853 and is a municipal corporation governed by an elected board under the mayor/council form of government. The City is considered to be a primary government as defined by GASB Statement No. 14, *The Financial Reporting Entity*, as amended by GASB Statement No. 39, *Determining Whether Certain Organizations are Component Units*, and GASB Statement No. 61, *The Financial Reporting Entity: Omnibus - an Amendment of GASB Statement No. 14 and 34*, since its council is separately elected and fiscally independent. In accordance with these pronouncements, the basic financial statements include all funds for which the City is financially accountable.

Based on these criteria, the City is not considered a component unit of any other governmental unit.

#### Pension Trust Funds

The City's financial statements include the Police Pension Plan and Firefighters' Pension Plan as fiduciary component units reported as pension trust funds. The City's sworn police and firefighter employees participate in these pension trust funds which function for the benefit of those employees and are each governed by a five-member pension board. Two members appointed by the Mayor, one elected pension beneficiary and two elected police officers and firefighters constitute the individual pension boards. The City and the pension plan participants are obligated to fund all pension plan costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the City is authorized to approve the actuarial assumptions used in the determination of the contribution levels.

Accordingly, the Police Pension Plan and Firefighters' Pension Plan are fiscally dependent on the City. Separate financial statements are not available for the Police Pension Plan and Firefighters' Pension Plan.

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**B. Fund Accounting**

The City uses funds to report on its financial position and changes in its financial position. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts. The minimum number of funds are maintained consistent with legal and managerial requirements.

Funds are classified into the following categories: governmental, proprietary and fiduciary.

Governmental funds are used to account for all or most of the City's general activities, including the collection and disbursement of restricted or committed monies (special revenue funds), the funds committed, restricted or assigned for the acquisition or construction of capital assets (capital projects funds) and the funds committed, restricted or assigned for the servicing of long-term debt (debt service funds). The General Fund is used to account for all activities of the City not accounted for in some other fund.

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful for sound financial administration. Goods or services from such activities can be provided either to outside parties (enterprise funds) or to other departments or agencies primarily within the government (internal service funds).

Fiduciary funds are used to account for fiduciary activities (e.g., assets held on behalf of outside parties, including other governments). The City utilizes pension trust funds which are generally used to account for assets that the City holds in a fiduciary capacity.

**C. Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City.

The effect of material interfund activity has been eliminated from these statements. Interfund services provided and used are not eliminated in the process of consolidation. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**C. Government-Wide and Fund Financial Statements (Continued)**

The statement of activities demonstrates the degree to which the direct expenses of a given function, segment or program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and standard revenues that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

The Capital Improvement Fund is used to account for resources restricted, committed or assigned by the City for construction or major capital projects and improvements.

The City reports the following major proprietary funds:

The Electric Utility Fund accounts for the activities of the electric system.

The Water Fund accounts for the activities of the water system.

The Water Reclamation Fund accounts for the activities of the water reclamation system.

The Technology Center Fund accounts for the activities of the technology center and advanced communications. This fund did not meet the criteria for major fund reporting; however, management has elected to report it as such.

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**C. Government-Wide and Fund Financial Statements (Continued)**

Additionally, the City reports the following proprietary fund type:

Internal Service Funds account for the financing of goods or services provided by one department or agency to other departments or agencies of the City, or to other governmental units, on a cost reimbursement basis. These are reported as part of the governmental activities on the government-wide financial statements as they provide services to the City's governmental funds/activities. The Administrative Services Fund is used to allocate administrative costs to other city funds. The Network Administration Fund is used to allocate network administration costs to other city funds.

The City reports pension trust funds as fiduciary funds to account for the Police Pension Fund and Firefighters' Pension Fund.

**D. Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues and additions are recorded when earned and expenses and deductions are recorded when a liability is incurred. Property taxes are recognized as revenues in the year for which they are levied (i.e., intended to finance). Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Operating revenues/expenses include all revenues/expenses directly related to providing enterprise fund services. Incidental revenues/expenses are reported as non-operating.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, except for sales taxes and telecommunication taxes which use a 90-day period. Expenditures generally are recorded when a fund liability is incurred. However, debt service expenditures are recorded only when payment is due, unless due the first day of the following fiscal year.

Property taxes, sales taxes and telecommunication taxes owed to the state at year end, utility taxes, franchise taxes, licenses, charges for services and interest associated with the current fiscal period are all considered to be susceptible to accrual and are recognized as revenues of the current fiscal period. Fines and permit revenue are considered to be measurable and available only when cash is received by the City.

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**D. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)**

In applying the susceptible to accrual concept to intergovernmental revenues (i.e., federal and state grants), the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the City; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and are generally revocable only for failure to comply with prescribed eligibility requirements, such as equal employment opportunity. These resources are reflected as revenues at the time of receipt or earlier if they meet the availability criterion.

The City reports unearned revenue and deferred/unavailable revenue on its financial statements. Deferred/unavailable revenues arise when a potential revenue does not meet both the measurable and available criteria for recognition in the current period, under the modified accrual basis of accounting. Unearned revenue arises when a revenue is measurable but not earned under the accrual basis of accounting. Unearned revenues also arise when resources are received by the City before it has a legal claim to them or prior to the provision of services, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, the liability and deferred inflows of resource for unearned and deferred/unavailable revenue are removed from the financial statements and revenue is recognized.

**E. Cash and Investments**

**Cash and Cash Equivalents**

For purposes of the statement of cash flows, the City's proprietary funds consider their demand deposits and all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

**Investments**

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit and other nonparticipating investments are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased and all investments of the pension trust funds are stated at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

---

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**F. Property Taxes**

Property taxes for 2023 are levied in December 2023 and attach as an enforceable lien on the property on January 1, 2023. Tax bills are prepared by the County and issued on or about May 1, 2024 and August 1, 2024, and are due and collectible on or about June 1, 2024 and September 1, 2024. The County collects the taxes and remits them periodically to the City. Those 2023 taxes were intended to finance the year ended December 31, 2024. The 2024 levy, which attached as a lien on property as January 1, 2024, is intended to finance the 2025 fiscal year and is not considered available or earned for current operations and, therefore, is reported as deferred/unavailable revenue at December 31, 2024.

**G. Inventory**

Inventory is valued at average cost on a first-in/first-out (FIFO) method.

**H. Restricted Assets**

Certain cash and investments in the Water and Water Reclamation Fund are restricted in accordance with the loans issued by the Illinois Environmental Protection Agency (IEPA). Restricted cash in the Nonmajor Enterprise Funds relates to a development agreement. Cash held with paying agent is held for payment of the General Obligation Refunding Bonds, Series 2017 (Airport) as well as the 2018 GO Bonds (Capital Improvements Fund). These assets are reflected as restricted cash and investments.

**I. Prepaid Items/Expenses**

Payments made to vendors for services that will benefit periods beyond the date of this report are recorded as prepaid items/expenses and are accounted for using the consumption method.

**J. Capital Assets**

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost in excess of the following and an estimated useful life in excess of one year.

Asset Class	Capitalization Threshold
Land	\$ -
Vehicles, Machinery, Furniture and Equipment	5,000
Buildings, Land Improvements and Infrastructure (All Systems)	25,000

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**J. Capital Assets (Continued)**

Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs, including street overlays that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Property, plant and equipment is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	25-40
Machinery and Equipment	5-20
Land Improvements	20-30
Utility System	5-77
Infrastructure	10-50

Intangible assets represent the City's right-to-use a leased asset. These intangible assets, as defined by GASB Statement No. 87, *Leases* are for leased contracts of nonfinancial assets including equipment.

**K. Compensated Absences**

The City implemented GASB Statement 101, *Compensated Absences*, in 2024. Vested or accumulated vacation and sick leave that is due to employees who have retired or terminated by the end of the year is reported as an expenditure and a fund liability of the governmental fund that will pay it. Vested or accumulated vacation and sick leave of proprietary funds and governmental activities is recorded as an expense and liability of those funds as the benefits accrue to employees. The entire balance of vacation leave is recognized as a liability at year end. A liability is recognized for the portion of accumulating sick leave benefits that is estimated to be more likely than not to be used for time off or otherwise paid in cash or settled through noncash means.

There was no material impact on the beginning balances of compensated absences as a result of the implementation of GASB Statement 101, *Compensated Absences*, and therefore, there were no restatements required for the fiscal year ended December 31, 2024.

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**L. Interfund Transactions**

Interfund service transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

All other interfund transactions, except interfund service transactions and reimbursements, are reported as transfers.

**M. Interfund Receivables/Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (i.e., the current portion of interfund loans) or “advances to/from other funds” (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as “due to/from other funds.”

Advances between funds, as reported in the fund financial statements, are offset by a fund balance nonspendable account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

**N. Long-Term Obligations**

In the government-wide financial statements and proprietary funds in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund financial statements. Bond premiums and discounts, as well as any gains/losses on refunding are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed in the year of issuance.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.



**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**O. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

**P. Fund Balance/Net Position**

In the fund financial statements, governmental funds report nonspendable fund balance for amounts that are either not in spendable form or legally or contractually required to be maintained intact. Restrictions of fund balance are reported for amounts constrained by legal restrictions from outside parties for use for a specific purpose or externally imposed by outside entities or from enabling legislation adopted by the City. Committed fund balance is constrained by formal actions of the City Council, which is considered the City's highest level of decision-making authority. Formal actions include ordinances approved by the City Council. Assigned fund balance represents amounts constrained by the City's intent to use them for a specific purpose. The authority to assign fund balance has been delegated to the City Manager and Finance Director through the City's Fund Balance Policy. Any residual fund balance in the General Fund, including fund balance targets and any deficit fund balance of any other governmental fund is reported as unassigned.

The City has a policy to maintain unassigned fund balance in the General Fund at a target level of 10% to 40% of annual budgeted expenditures. Balances in excess of 40% of annual budgeted expenditures may be transferred to the Capital Improvement Fund to support future capital projects.

The City's flow of funds assumption prescribes that the funds with the highest level of constraint are expended first. If restricted or unrestricted funds are available for spending, the restricted funds are spent first. Additionally, if different levels of unrestricted funds are available for spending the City considers committed funds to be expended first followed by assigned funds and then unassigned funds.

In the government-wide financial statements, restricted net positions are legally restricted by outside parties for a specific purpose. Net investment in capital assets represents the book value of capital assets less any outstanding long-term debt issued to acquire or construct the capital assets.

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**P. Fund Balance/Net Position (Continued)**

At December 31, 2024, the City had \$2,259,182 of net position and fund balances that were restricted for capital improvements and maintenance of roadways as a result of enabling legislation adopted by the City.

**Q. Use of Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows, liabilities and deferred inflows and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

**2. CASH AND INVESTMENTS**

The City, Police Pension Fund and Firefighters' Pension Fund categorize the fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The City maintains a cash and investment pool that is available for use by all funds except the pension trust funds. Each fund's portion of this pool is displayed on the financial statements as "cash and investments." In addition, investments are separately held by several of the City's funds. The deposits and investments of the pension trust funds are held separately from those of other funds. The investments are governed by three separate investment policies; one policy for the City adopted by the City Council and one policy each for the Police Pension Fund and Firefighters' Pension Fund approved by their respective boards.

In accordance with the City's investment policy, the City's monetary assets may be placed in all instruments permitted by the Illinois Public Funds Investment Act. This act permits deposits and investments in commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, obligations of states and their political subdivisions, credit union shares, repurchase agreements, commercial paper rated within the three highest classifications by at least two standard rating services and The Illinois Funds. Investments in The Illinois Funds are valued at the share price, the price for which the investment could be sold.

It is the policy of the City to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the City and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objectives of the policy are safety (preservation of capital and protection of investment principal), liquidity and yield.

## **2. CASH AND INVESTMENTS (Continued)**

### City Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of a bank's failure, the City's deposits may not be returned to it. The City's investment policy requires pledging of collateral with a fair value of 110% of all bank balances in excess of federal depository insurance, evidenced by a written collateral agreement with the collateral held by an agent of the City in the City's name.

### City Investments

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the City limits its exposure to interest rate risk by structuring the portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity and investing operating funds primarily in shorter-term securities, money market mutual funds or similar investment pools. Unless matched to a specific cash flow, the City does not directly invest in securities maturing more than five years from the date of purchase.

The City limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in The Illinois Funds, even though the investment policy allows other investments. The Illinois Funds are rated AAA.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the City will not be able to recover the value of its investments that are in possession of an outside party. To limit its exposure, the City's investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment (DVP) basis with the underlying investments held by a third party acting as the City's agent separate from where the investment was purchased.

The Illinois Public Treasurers' Investment Pool, known as The Illinois Funds, operates as a qualified external investment pool in accordance with the criteria established in GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, and thus, reports all investments at amortized cost rather than fair value. The investment in The Illinois Funds by participants is also reported at amortized cost. The Illinois Funds does not have any limitations or restrictions on participant withdrawals. The Illinois Treasurer's Office issues a separate financial report for The Illinois Funds which may be obtained by contacting the Administrative Office at Illinois Business Center, 400 West Monroe Street, Suite 401, Springfield, Illinois 62704. The Illinois Funds and the money market mutual funds are not subject to custodial credit risk.

Concentration of the credit risk is the risk that the City has a high percentage of their investments invested in one investment. The City's investment policy is silent on concentration of credit risk.

The City does not hold any investments required to be reported at fair value.

**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**3. CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2024, was as follows:

	Beginning Balances	Increases/ Transfers	Decreases/ Transfers	Ending Balances
<b>GOVERNMENTAL ACTIVITIES</b>				
Capital Assets not Being Depreciated				
Land	\$ 4,949,246	\$ -	\$ 50,000	\$ 4,899,246
Land Right of Way	3,050,985	-	-	3,050,985
Construction in Progress	1,786,761	1,856,841	-	3,643,602
Total Capital Assets not Being Depreciated	9,786,992	1,856,841	50,000	11,593,833
Capital Assets Being Depreciated				
Buildings	3,780,421	281,343	-	4,061,764
Machinery and Equipment	11,040,155	261,418	-	11,301,573
Bridges	10,560,931	-	-	10,560,931
Streets	40,663,731	1,519,110	-	42,182,841
Stormwater	6,902,060	-	-	6,902,060
Sidewalks	4,727,150	-	-	4,727,150
Railroad Spur	22,358,066	-	-	22,358,066
Street Lights	313,630	-	-	313,630
Total Capital Assets Being Depreciated	100,346,144	2,061,871	-	102,408,015
Intangible Assets Being Amortized				
Equipment	468,899	392,093	80,597	780,395
Total Intangible Assets Being Amortized	468,899	392,093	80,597	780,395
Total Assets Being Depreciated and Amortized	100,815,043	2,453,964	80,597	103,188,410
Less Accumulated Depreciation for				
Buildings	2,449,697	89,534	-	2,539,231
Machinery and Equipment	8,856,651	507,775	-	9,364,426
Bridges	3,249,915	211,219	-	3,461,134
Streets	19,278,952	1,035,468	-	20,314,420
Stormwater	4,694,070	152,878	-	4,846,948
Sidewalks	1,620,354	105,143	-	1,725,497
Railroad Spur	3,592,665	434,723	-	4,027,388
Street Lights	180,689	10,454	-	191,143
Total Accumulated Depreciation	43,922,993	2,547,194	-	46,470,187
Less Accumulated Amortization for				
Equipment	230,534	193,594	80,597	343,531
Total Accumulated Amortization	230,534	193,594	80,597	343,531
Total Accumulated Depreciation and Amortization	44,153,527	2,740,788	80,597	46,813,718
Total Capital and Intangible Assets Being Depreciated and Amortized, Net	56,661,516	(286,824)	-	56,374,692
<b>GOVERNMENTAL ACTIVITIES</b>				
CAPITAL ASSETS, NET	\$ 66,448,508	\$ 1,570,017	\$ 50,000	\$ 67,968,525

**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**3. CAPITAL ASSETS (Continued)**

	Beginning Balances	Increases/ Transfers	Decreases/ Transfers	Ending Balances
<b>BUSINESS-TYPE ACTIVITIES</b>				
Capital Assets not Being Depreciated				
Land	\$ 3,810,426	\$ 841,207	\$ -	\$ 4,651,633
Construction in Progress	5,955,804	8,835,868	5,162,056	9,629,616
Total Capital Assets not Being Depreciated	9,766,230	9,677,075	5,162,056	14,281,249
Capital Assets Being Depreciated				
Infrastructure	78,282,794	-	-	78,282,794
Equipment	10,923,176	76,973	-	11,000,149
Other Tangible Assets	2,134,356	-	-	2,134,356
Structures and Improvements	3,759,901	-	-	3,759,901
Building	4,449,850	-	-	4,449,850
General	8,658,951	-	-	8,658,951
Generation	14,621,148	4,894,619	-	19,515,767
Transmission	2,684,406	-	-	2,684,406
Distribution	77,199,610	210,244	-	77,409,854
Total Capital Assets Being Depreciated	202,714,192	5,181,836	-	207,896,028
Intangible Assets Being Amortized				
Equipment	395,447	257,712	1,558	651,601
Total Intangible Assets Being Amortized	395,447	257,712	1,558	651,601
Total Assets Being Depreciated and Amortized	203,109,639	5,439,548	1,558	208,547,629
Less Accumulated Depreciation for				
Infrastructure	35,670,880	2,320,677	-	37,991,557
Equipment	8,721,211	328,829	-	9,050,040
Other Tangible Assets	1,914,086	44,086	-	1,958,172
Structures and Improvements	1,775,259	125,821	-	1,901,080
Building	1,665,166	120,194	-	1,785,360
General	5,713,243	260,903	-	5,974,146
Generation	8,965,937	463,870	-	9,429,807
Transmission	2,684,406	-	-	2,684,406
Distribution	42,450,289	2,259,771	-	44,710,060
Total Accumulated Depreciation	109,560,477	5,924,151	-	115,484,628
Less Accumulated Amortization for				
Equipment	124,796	128,883	1,558	252,121
Total Accumulated Amortization	124,796	128,883	1,558	252,121
Total Accumulated Depreciation and Amortization	109,685,273	6,053,034	1,558	115,736,749
Total Capital and Intangible Assets Being Depreciated and Amortized, Net	93,424,366	(613,486)	-	92,810,880
<b>BUSINESS-TYPE ACTIVITIES</b>				
CAPITAL ASSETS, NET	\$ 103,190,596	\$ 9,063,589	\$ 5,162,056	\$ 107,092,129

**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**3. CAPITAL ASSETS (Continued)**

Depreciation/amortization expense was charged to functions/programs of the governmental activities as follows:

**GOVERNMENTAL ACTIVITIES**

General Government	\$ 155,157
Public Safety	424,440
Public Works	2,135,719
Public Service Enterprises	<u>25,472</u>

**TOTAL DEPRECIATION/AMORTIZATION EXPENSE -  
GOVERNMENTAL ACTIVITIES**

\$ 2,740,788

Depreciation/amortization expense was charged to business-type activity funds as follows:

**BUSINESS-TYPE ACTIVITIES**

Electric	\$ 2,875,935
Water	1,005,239
Water Reclamation	1,639,883
Technology Center	313,458
Landfill	45,940
Airport	<u>172,579</u>

**TOTAL DEPRECIATION/AMORTIZATION EXPENSE -  
BUSINESS-TYPE ACTIVITIES**

\$ 6,053,034

**4. LONG-TERM DEBT**

During the fiscal period, the following changes occurred in liabilities reported in the governmental activities:

	Balances January 1	Additions	Reductions	Balances December 31	Current Portion
<b>GOVERNMENTAL ACTIVITIES</b>					
TIF Alternate Revenue Bonds	\$ 4,035,000	\$ -	\$ 305,000	\$ 3,730,000	\$ 320,000
General Obligation Bonds	2,420,000	-	570,000	1,850,000	595,000
General Obligation Debt Certificates	660,000	-	165,000	495,000	165,000
Unamortized Bond Premium	205,402	-	28,836	176,566	-
Installment Purchase Contracts	657,609	-	141,198	516,411	143,548
Lease Liability	240,435	365,173	167,012	438,596	160,178
Compensated Absences**	749,334	643,588	-	1,392,922	696,461
Net Pension Liability - Police*	9,565,405	-	50,358	9,515,047	-
Net Pension Liability - Firefighters'*	2,504,129	-	182,773	2,321,356	-
Net Pension Liability - IMRF*	1,487,484	-	971,848	515,636	-
Other Postemployment Benefit Liability*	366,169	152,968	-	519,137	40,600
<b>TOTAL GOVERNMENTAL ACTIVITIES</b>	<u>\$ 22,890,967</u>	<u>\$ 1,161,729</u>	<u>\$ 2,582,025</u>	<u>\$ 21,470,671</u>	<u>\$ 2,120,787</u>

**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**4. LONG-TERM DEBT (Continued)**

\*These liabilities are primarily retired by the General Fund.

\*\*The amount displayed as additions or reductions represents the net change in the liability.

During the fiscal period, the following changes occurred in liabilities reported in the business-type activities:

	Balances January 1	Additions	Reductions/ Refundings	Balances December 31	Current Portion
<b>BUSINESS-TYPE ACTIVITIES</b>					
General Obligation Debt Certificates	\$ 1,655,000	\$ -	\$ 310,000	\$ 1,345,000	\$ 320,000
General Obligation Bonds	325,000	-	50,000	275,000	55,000
Alternate Revenue Bonds	19,515,000	-	1,220,000	18,295,000	1,270,000
IEPA Loans	10,596,797	5,744,233	4,136,711	12,204,319	648,106
Loan Payable	663,176	-	328,565	334,611	334,611
Unamortized Premium	1,909,538	-	159,540	1,749,998	-
Lease Liability	271,009	257,712	127,832	400,889	107,336
Asset Retirement Obligation	465,300	-	-	465,300	-
Compensated Absences*	243,989	265,123	-	509,112	509,112
Net Pension Liability - IMRF	2,096,810	-	1,369,955	726,855	-
Other Postemployment Benefit Liability	516,166	215,635	-	731,801	57,229
<b>TOTAL BUSINESS-TYPE ACTIVITIES</b>	<b>\$ 38,257,785</b>	<b>\$ 6,482,703</b>	<b>\$ 7,702,603</b>	<b>\$ 37,037,885</b>	<b>\$ 3,301,394</b>

\*The amount displayed as additions or reductions represents the net change in the liability.

**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**4. LONG-TERM DEBT (Continued)**

Bonds payable and other long-term obligations at December 31, 2024, are comprised of the following, excluding the refunded bonds that are defeased in-substance:

General Obligation Debt

	<u>Total</u>	<u>Current</u>
\$2,000,000 Limited Tax Debt Certificates, due in annual installments of \$165,000 to \$170,000 from June 1, 2016 to June 1, 2027, interest at 2.00% to 4.50%, retired by the Capital Improvements Fund, a governmental fund.	\$ 495,000	\$ 165,000
\$3,140,000 2017A Limited Tax Refunding Debt Certificates, due in annual installments of \$65,000 to \$350,000 from June 30, 2018 to June 30, 2028, interest at 2% to 4%, retired by the Technology Center Fund.	1,345,000	320,000
\$485,000 2017B General Obligation Refunding Bonds, due in annual installments of \$5,000 to \$60,000 from January 1, 2018, to January 1, 2029, interest at 2.000% to 3.125%, retired by the Airport Fund, a nonmajor enterprise fund.	275,000	55,000
\$4,500,000 2018 General Obligation Bonds, due in annual installments of \$485,000 to \$640,000 from January 1, 2020, to January 1, 2027, interest at 3% to 4%, retired by the Capital Improvements Fund, a governmental fund.	<u>1,850,000</u>	<u>595,000</u>
<b>TOTAL GENERAL OBLIGATION DEBT</b>	<u><u>\$ 3,965,000</u></u>	<u><u>\$ 1,135,000</u></u>

TIF Alternate Revenue Bonds

	<u>Total</u>	<u>Current</u>
\$2,955,000 Series 2013 General Obligation Refunding (Tax Increment Financing Alternate Revenue Source) Bonds, due in annual installments of \$60,000 to \$260,000, through December 1, 2030, interest from 2% to 4%.	\$ 1,355,000	\$ 195,000
\$2,500,000 Series 2023A General Obligation Refunding (Tax Increment Financing Alternate Revenue Source) Bonds, due in annual installments of \$125,000 to \$220,000, through December 1, 2038, interest from 4% to 5%.	<u>2,375,000</u>	<u>125,000</u>
<b>TOTAL TIF ALTERNATE REVENUE BONDS</b>	<u><u>\$ 3,730,000</u></u>	<u><u>\$ 320,000</u></u>



**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

---

**4. LONG-TERM DEBT (Continued)**

IEPA Loans

	<u>Total</u>	<u>Current</u>
\$600,000 Illinois EPA low interest loan related to the Askvig Subdivision project, due in semiannual installments of \$19,532, through May 2027, interest at 2.50%.	\$ 94,101	\$ 36,941
\$4,879,732 Illinois EPA low interest loan related to the Well #12 Project, due in semiannual installments of \$94,545 through November 2036, interest at 1.86%.	2,416,173	181,484
\$3,270,006 Illinois EPA low interest loan related to the Well #11 Project, through June 2038, interest at 1.32%.	2,036,872	133,378
\$3,049,830 Illinois EPA low interest loan related to the Well #12 Project, due in semiannual installments through May 2040, interest at 1.38%.	1,254,243	73,102
\$7,000,000 Illinois EPA low interest loan related to the Water Reclamation Plant Improvements Project, through January 2041, interest at 1.18%.	4,150,877	223,201
\$11,640,600 Illinois EPA low interest loan related to the Water Reclamation Plant Improvements Project, through October 2045, interest at 1.00%.*	613,117	-
\$7,420,500 Illinois EPA low interest loan related to the Water Reclamation Plant Improvements Project, through September 2046, interest at 1.00%.*	1,638,936	-
<b>TOTAL IEPA LOANS</b>	<u><u>\$ 12,204,319</u></u>	<u><u>\$ 648,106</u></u>

\*These loans are still in the disbursement period, and therefore, a debt service to maturity schedule are not available as of December 31, 2024.

**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**4. LONG-TERM DEBT (Continued)**

Alternate Revenue Bonds - Electric

	<u>Total</u>	<u>Current</u>
\$7,775,000 2021A General Obligation Bonds (Electric System Alternate Revenue Source), due in annual installments of \$425,000 to \$685,000 from May 1, 2022, to May 1, 2035, interest at 2% to 4%, retired by the Electric System Fund.	\$ 6,430,000	\$ 485,000
\$8,895,000 2022 General Obligation Bonds (Electric System Alternate Revenue Source), due in annual installments of \$515,000 to \$775,000 from May 1, 2022, to May 1, 2035, interest at 2% to 4%, retired by the Electric System Fund.	7,295,000	550,000
\$4,795,000 2023 General Obligation Bonds (Electric System Alternate Revenue Source), due in annual installments of \$225,000 to \$430,000 from May 1, 2024, to May 1, 2038, interest at 4% to 5%, retired by the Electric System Fund.	<u>4,570,000</u>	<u>235,000</u>
<b>TOTAL ALTERNATE REVENUE BONDS - ELECTRIC</b>	<u><u>\$ 18,295,000</u></u>	<u><u>\$ 1,270,000</u></u>

Loan Payable (Direct Placement)

	<u>Total</u>	<u>Current</u>
\$1,300,000 Loan Payable (Direct Placement), due in annual installments of \$342,491 from August 2022 to August 2025, interest at 2.10% retired by the Electric Fund.	\$ 334,611	\$ 334,611
<b>TOTAL LOAN PAYABLE</b>	<u><u>\$ 334,611</u></u>	<u><u>\$ 334,611</u></u>

Installment Purchase Contracts (Direct Placement)

	<u>Total</u>	<u>Current</u>
\$350,000 Revolving Loan related to the purchase of a fire truck, due in annual installments of \$24,115 to \$17,830, through November 2039, interest at 1.89%.	\$ 262,500	\$ 17,500
\$491,101 Loan related to the purchase of 2 dump trucks, due in annual installments of \$130,723, through December 2026, interest at 1.90%.	<u>253,911</u>	<u>126,048</u>
<b>TOTAL INSTALLMENT PURCHASE CONTRACTS</b>	<u><u>\$ 516,411</u></u>	<u><u>\$ 143,548</u></u>

**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**4. LONG-TERM DEBT (Continued)**

Debt Service to Maturity

The annual requirements to amortize all debt outstanding (except compensated absences, net pension liabilities and OPEB liabilities) as of December 31, 2024, are as follows:

Fiscal Year Ending December 31,	Business-Type Activities		Governmental Activities	
	General Obligation Debt		General Obligation Debt	
	Principal	Interest	Principal	Interest
2025	\$ 375,000	\$ 48,069	\$ 760,000	\$ 79,838
2026	385,000	33,394	780,000	49,038
2027	405,000	19,869	805,000	16,512
2028	395,000	7,834	-	-
2029	60,000	938	-	-
<b>TOTAL</b>	<b>\$ 1,620,000</b>	<b>\$ 110,104</b>	<b>\$ 2,345,000</b>	<b>\$ 145,388</b>

Fiscal Year Ending December 31,	Governmental Activities		Governmental Activities	
	TIF Alternate Revenue Bonds		Installment Purchase Contracts	
	Principal	Interest	Principal	Interest
2025	\$ 320,000	\$ 157,825	\$ 143,548	\$ 9,635
2026	335,000	144,750	145,363	6,910
2027	350,000	131,075	17,500	4,300
2028	375,000	116,262	17,500	3,969
2029	395,000	100,450	17,500	3,638
2030-2034	1,125,000	293,700	87,500	13,231
2035-2039	830,000	84,600	87,500	4,962
<b>TOTAL</b>	<b>\$ 3,730,000</b>	<b>\$ 1,028,662</b>	<b>\$ 516,411</b>	<b>\$ 46,645</b>

Fiscal Year Ending December 31,	Business-Type Activities		Business-Type Activities	
	Alternate Revenue Bonds		Illinois EPA Loans	
	Principal	Interest	Principal	Interest
2025	\$ 1,270,000	\$ 657,275	\$ 648,106	\$ 136,392
2026	1,320,000	603,075	657,848	126,651
2027	1,380,000	546,550	648,210	117,117
2028	1,435,000	487,600	637,997	107,798
2029	1,495,000	426,225	647,212	98,583
2030-2034	8,310,000	1,288,400	3,379,185	349,791
2035-2039	3,085,000	157,100	2,778,187	114,210
2040-2044	-	-	555,521	5,045
<b>TOTAL</b>	<b>\$ 18,295,000</b>	<b>\$ 4,166,225</b>	<b>\$ 9,952,266</b>	<b>\$ 1,055,587</b>

**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

---

**4. LONG-TERM DEBT (Continued)**

Debt Service to Maturity (Continued)

<u>Fiscal Year Ending December 31,</u>	<u>Business-Type Activities</u>	
	<u>Loan Payable</u>	
	<u>Principal</u>	<u>Interest</u>
2025	\$ 334,611	\$ 7,023
<b>TOTAL</b>	<b>\$ 334,611</b>	<b>\$ 7,023</b>

Direct Placements

The City has entered into direct placements of debt with vendors, local banks and the Illinois Finance Authority to finance the purchase of certain capital assets of the City. Terms of the respective contracts are disclosed in the Contractual Commitments sections on the previous pages.

Alternate Revenue Bonds

The City issued the 2013 General Obligation Refunding (TIF Alternate Revenue Source) Bonds. These bonds are payable from a pledge of the incremental taxes generated in the Lighthouse Pointe TIF District. The remaining pledge as of December 31, 2024 was \$1,547,012. During the current fiscal year, the pledge of incremental taxes generated in the TIF of \$236,475 (total principal and interest) was 36.44% of the total incremental taxes received.

The City issued the 2021A General Obligation Bonds (Electric System Alternate Revenue Source) Bonds. These bonds are payable from a pledge of the City's electric revenues. The remaining pledge as of December 31, 2024 was \$7,623,975. During the current fiscal year, the pledge of electric revenues of \$691,125 (total principal and interest) was 1.54% of the total electric revenues received.

The City issued the 2022 General Obligation Bonds (Electric System Alternate Revenue Source) Bonds. These bonds are payable from a pledge of the City's electric revenues. The remaining pledge as of December 31, 2024 was \$8,649,675. During the current fiscal year, the pledge of electric revenues of \$786,600 (total principal and interest) was 1.75% of the total electric revenues received.

The City issued the 2023 General Obligation Bonds (Electric System Alternate Revenue Source) Bonds. These bonds are payable from a pledge of the City's electric revenues. The remaining pledge as of December 31, 2024 was \$6,187,575. During the current fiscal year, the pledge of electric revenues of \$446,675 (total principal and interest) was 0.99% of the total electric revenues received.

**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**4. LONG-TERM DEBT (Continued)**

Alternate Revenue Bonds (Continued)

The City issued the 2023A General Obligation (TIF Alternate Revenue Source) Bonds. These bonds are payable from a pledge of the incremental taxes generated in the Downtown TIF District. The remaining pledge as of December 31, 2024 was \$3,211,650. During the current fiscal year, the pledge of incremental taxes generated in the TIF of \$232,036 (total principal and interest) was 46.39% of the total incremental taxes received.

Lease Liabilities

The City entered into various lease arrangements for the right-to-use public works vehicles. Payments ranging from \$149 to \$652 are due in monthly installments through December 2026. Total intangible right-to-use assets acquired under these agreements are \$87,221.

The City entered into various lease arrangements for the right-to-use public safety vehicles. Payments ranging from \$63 to \$1,966 are due in monthly installments through October 2028. Total intangible right-to-use assets acquired under these agreements are \$498,145.

The City entered into various lease arrangements for the right-to-use general government vehicles. Payments ranging from \$549 to \$40,50 are due in monthly installments through August 2029. Total intangible right-to-use assets acquired under these agreements are \$195,029.

The City entered into various lease arrangements for the right-to-use enterprise vehicles for technology, water, and electric operations. Payments ranging from \$58 to \$1,058 are due in monthly installments through August 2029. Total intangible right-to-use assets acquired under these agreements are \$651,601.

Obligations of the City under leases payable, typically paid from the General, Golf, Electric, Water Reclamation, Water and Technology Funds, including future interest payments at December 31, 2024 were as follows:

Fiscal Year Ending December 31,	Leases			
	Governmental Activities		Business-Type Activities	
	Principal	Interest	Principal	Interest
2025	\$ 160,178	\$ 7,950	\$ 107,336	\$ 8,733
2026	143,835	4,970	98,228	6,285
2027	84,709	2,074	98,858	3,738
2028	41,859	304	78,304	1,274
2029	8,015	-	18,163	-
<b>TOTAL</b>	<b>\$ 438,596</b>	<b>\$ 15,298</b>	<b>\$ 400,889</b>	<b>\$ 20,030</b>

**4. LONG-TERM DEBT (Continued)**

Asset Retirement Obligation

The City has recognized an asset retirement obligation (ARO) and related deferred outflow of resources in connection with its obligation to seal and abandon its water wells at the end of its estimated useful life in accordance with federal, state, and/or local requirements. The ARO was measured using actual historical costs for similar abandonments, adjusted for inflation through the end of the year. The estimated useful life of the water wells is 58-142 years.

**5. INDUSTRIAL REVENUE BONDS**

The City has approved the issuance of industrial revenue bonds for the benefit of private business enterprises. The bonds are secured solely by the property financed and are payable solely from the payments received on the underlying mortgage loans on the property. The City is not obligated in any manner for the repayment of the bonds. Accordingly, the bonds outstanding are not reported as a liability in these financial statements. As of December 31, 2024, there was one bond outstanding. The aggregate principal amount payable was \$1,750,000.

**6. DEFINED BENEFIT PENSION PLANS**

The City contributes to three defined benefit pension plans, the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer public employee retirement system; the Police Pension Plan, which is a single-employer pension plan; and the Firefighters' Pension Plan, which is also a single-employer pension plan. The benefits, benefit levels, employee contributions and employer contributions for all three plans are governed by Illinois Compiled Statutes (ILCS) and can only be amended by the Illinois General Assembly. None of the pension plans issue separate reports on the pension plans. However, IMRF does issue a publicly available report that includes financial statements and supplementary information for the plan as a whole, but not for individual employers. That report can be obtained from IMRF, 2211 York Road, Suite 500, Oak Brook, Illinois 60523 or at [www.imrf.org](http://www.imrf.org).

The aggregate amount recognized for the pension plans is:

	Net Pension Liability	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense/ (Revenue)
IMRF	\$ 1,242,491	\$ 3,920,380	\$ 71,504	\$ (1,365,860)
Police Pension	9,515,047	2,214,697	370,299	1,534,215
Firefighters' Pension	2,321,356	772,623	1,503,235	313,169
<b>TOTAL</b>	<b>\$ 13,078,894</b>	<b>\$ 6,907,700</b>	<b>\$ 1,945,038</b>	<b>\$ 481,524</b>

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

A. Plan Descriptions

Illinois Municipal Retirement Fund

*Plan Administration*

All employees (other than those covered by the Police Pension Plan and Firefighters' Pension Plan) hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members.

The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

*Plan Membership*

At December 31, 2023, the latest actuarial valuation date, IMRF membership consisted of:

Inactive Employees or their Beneficiaries	
Currently Receiving Benefits	129
Inactive Employees Entitled to but not yet	
Receiving Benefits	32
Active Employees	93
	<hr/>
TOTAL	254
	<hr/> <hr/>

*Benefits Provided*

IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011, are eligible for Tier 1 benefits. For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full benefits) with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

Employees hired on or after January 1, 2011 are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with ten years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter. IMRF also provides death and disability benefits. These benefit provisions and all other requirements are established by state statute.

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

A. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Contributions*

Participating members are required to contribute 4.50% of their annual salary to IMRF. The City is required to contribute the remaining amounts necessary to fund IMRF as specified by statute. The employer contribution rate for calendar year 2024 was 5.36% of covered payroll.

*Net Pension Liability*

The City's net pension liability was measured as of December 31, 2023 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of the same date using the following actuarial methods and assumptions.

Actuarial Valuation Date	December 31, 2023
Actuarial Cost Method	Entry-Age Normal
Assumptions	
Inflation	2.25%
Salary Increases	2.85% to 13.75%
Interest Rate	7.25%
Asset Valuation Method	Fair Value

For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 108.00%) and Female (adjusted 106.40%) tables, and future mortality improvements projected using scale MP-2021. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021.



**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

A. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Discount Rate*

The discount rate used to measure the IMRF total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the employer's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

*Changes in the Net Pension Liability*

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Pension Liability
BALANCES AT JANUARY 1, 2023	\$ 47,365,674	\$ 43,781,380	\$ 3,584,294
Changes for the Period			
Service Cost	673,246	-	673,246
Interest	3,343,922	-	3,343,922
Difference Between Expected and Actual Experience	834,798	-	834,798
Changes in Assumptions	(88,299)	-	(88,299)
Employer Contributions	-	391,175	(391,175)
Employee Contributions	-	357,782	(357,782)
Net Investment Income	-	4,924,784	(4,924,784)
Benefit Payments and Refunds	(3,158,457)	(3,158,457)	-
Other (Net Transfer)	-	1,431,729	(1,431,729)
Net Changes	1,605,210	3,947,013	(2,341,803)
BALANCES AT DECEMBER 31, 2023	\$ 48,970,884	\$ 47,728,393	\$ 1,242,491

There were changes in assumptions related to mortality rates since the previous measurement date.

**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

---

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

A. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources*

For the year ended December 31, 2024, the City recognized pension expense/(revenue) of \$(1,365,860).

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to IMRF from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 867,214	\$ 1,176
Changes in Assumption	-	70,328
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	2,598,216	-
Contributions After Measurement Date	454,950	-
<b>TOTAL</b>	<b>\$ 3,920,380</b>	<b>\$ 71,504</b>

\$454,950 reported as deferred outflows of resources related to pensions resulting from the City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the measurement period ending December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to IMRF will be recognized in pension expense as follows:

Year Ending  
December 31,

2025	\$ 553,600
2026	1,107,853
2027	2,016,132
2028	(283,659)
2029	-
Thereafter	-
<b>TOTAL</b>	<b>\$ 3,393,926</b>

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

A. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

*Discount Rate Sensitivity*

The following is a sensitive analysis of the net pension liability (asset) to changes in the discount rate. The table below presents the net pension liability (asset) of the City calculated using the discount rate of 7.25% as well as what the City's net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (6.25%) or 1 percentage point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Net Pension Liability (Asset)	\$ 6,864,429	\$ 1,242,491	\$ (3,237,252)

Police Pension Plan

*Plan Administration*

Police sworn personnel are covered by the Police Pension Plan. Although this is a single-employer pension plan, the defined benefits and employee and employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/3-1) and may be amended only by the Illinois legislature. The City accounts for the plan as a pension trust fund.

The plan is governed by a five-member Board of Trustees. Two members of the Board of Trustees are appointed by the City's Mayor, one member is elected by pension beneficiaries and two members are elected by active police employees.

*Plan Membership*

At December 31, 2024, the valuation date, membership consisted of:

Inactive Plan Members Currently Receiving Benefits	24
Inactive Plan Members Entitled to but not yet Receiving Benefits	2
Active Plan Members	24
<b>TOTAL</b>	<b>50</b>

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

A. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Benefits Provided*

The Police Pension Plan provides retirement benefits as well as death and disability benefits. Tier 1 employees (those hired prior to January 1, 2011) attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit equal to one-half of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive 2.50% of salary for each year of service. The monthly benefit shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension and 3% compounded annually thereafter.

Tier 2 employees (those hired on or after January 1, 2011) attaining the age of 55 or older with ten or more years of creditable service are entitled to receive an annual retirement benefit equal to the greater of the average monthly salary obtaining by dividing the total salary during the 48 consecutive months of service within the last 60 months in which the total salary was the highest by the number of months in that period; or the average monthly salary obtained by dividing the total salary of the police officer during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of months of service in that period. Police officers' salary for pension purposes is capped at \$106,800, plus the lesser of ½ of the annual change in the Consumer Price Index or 3% compounded. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least ten years may retire at or after age 50 and receive a reduced benefit (i.e., ½% for each month under 55). The monthly benefit of a Tier 2 police officer shall be increased annually at age 60 on the January 1<sup>st</sup> after the police officer retires, or the first anniversary of the pension starting date, whichever is later.

*Contributions*

Employees are required by ILCS to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The City is required to contribute the remaining amounts necessary to finance

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

A. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Contributions* (Continued)

the plan and the administrative costs as actuarially determined by an enrolled actuary. Effective January 1, 2011, the City has until the year 2040 to fund 90% of the past service cost for the Police Pension Plan. However, the City has adopted a funding policy to fund 100% of the past service cost by 2040. The employer contribution rate for calendar year 2024 was 44.62% of covered payroll.

*Illinois Police Officers' Pension Investment Fund*

The Illinois Police Officers' Pension Investment Fund (IPOPIF) is an investment trust fund responsible for the consolidation and fiduciary management of the pension assets of Illinois suburban and downstate police pension funds. IPOPIF was created by Public Act 101-0610 and codified within the Illinois Pension Code, becoming effective January 1, 2020, to streamline investments and eliminate unnecessary and redundant administrative costs, thereby ensuring assets are available to fund pension benefits for the beneficiaries of the participating pension funds as defined in 40 ILCS 5/22B-105. Participation in IPOPIF by Illinois suburban and downstate police pension funds is mandatory.

*Deposits with Financial Institutions*

The plan retains all of its available cash with one financial institution. Available cash is determined to be that amount which is required for the current expenditures of the plan. The excess of available cash is required to be transferred to IPOPIF for purposes of the long-term investment for the plan.

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the plan's deposits may not be returned to it. The plan's investment policy requires pledging of collateral for all bank balances held in the plan's name in excess of federal depository insurance, at amounts ranging from 110% to 115% of the fair market value of the funds secured, with the collateral held by an independent third party or the Federal Reserve Bank.

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

**A. Plan Descriptions (Continued)**

Police Pension Plan (Continued)

*Investments*

Investments of the plan are combined in a commingled external investment pool and held by IPOPIF. A schedule of investment expenses is included in IPOPIF's annual report. For additional information on IPOPIF's investments, please refer to their annual report. A copy of that report can be obtained from IPOPIF at 456 Fulton Street, Suite 402, Peoria, IL 61602 or at [www.ipopif.org](http://www.ipopif.org).

*Fair Value Measurement*

The plan categorizes fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The plan held no investments subject to fair value measurement at December 31, 2024.

*Net Asset Value*

The Net Asset Value (NAV) of the plan's pooled investment in IPOPIF was \$15,992,248 at December 31, 2024. Investments in IPOPIF are valued at IPOPIF's share price, which is the price the investment could be sold. There are no unfunded commitments at December 31, 2024. The plan may redeem shares with a seven calendar day notice. IPOPIF may, at its sole discretion and based on circumstances, process redemption requests with fewer than a seven calendar day notice. Regular redemptions of the same amount on a particular day of the month may be arranged with IPOPIF.

*Investment Rate of Return*

For the year ended December 31, 2024, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 10.22%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

A. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Actuarial Assumptions*

The total pension liability above was determined by an actuarial valuation performed as of and for fiscal year ended December 31, 2024, using the following actuarial methods and assumptions.

Actuarial Valuation Date	December 31, 2024
Measurement Date	December 31, 2024
Actuarial Cost Method	Entry-Age Normal
Assumptions	
Inflation	2.50%
Salary Increases	2.50% to 17.91%
Interest Rate	6.75%
Cost of Living Adjustments	3.25%
Asset Valuation Method	Fair value

Mortality rates were based on the PubS-2010(A) Study improved to 2021 using MP-2021 Improvement Rates. These rates are then improved generationally using MP-2021 Improvement Rates.

*Discount Rate*

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate.

**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

---

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

A. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Discount Rate (Continued)*

Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

*Changes in the Net Pension Liability*

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Pension Liability
BALANCES AT JANUARY 1, 2024	\$ 24,337,062	\$ 14,771,657	\$ 9,565,405
Changes for the Period			
Service Cost	464,171	-	464,171
Interest	1,599,710	-	1,599,710
Difference Between Expected and Actual Experience	540,975	-	540,975
Changes in Assumptions	79,903	-	79,903
Changes of Benefit Terms	-	-	-
Employer Contributions	-	1,191,322	(1,191,322)
Employee Contributions	-	198,209	(198,209)
Net Investment Income	-	1,365,854	(1,365,854)
Benefit Payments and Refunds	(1,275,320)	(1,275,320)	-
Administrative Expense	-	(20,268)	20,268
Net Changes	1,409,439	1,459,797	(50,358)
BALANCES AT DECEMBER 31, 2024	\$ 25,746,501	\$ 16,231,454	\$ 9,515,047

There were changes in assumptions related to the inflation rate, pay increases, mortality rates, and other demographics since the previous measurement period.

The plan fiduciary net position as a percentage of the total pension liability was 63.04%.



**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

---

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

A. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources*

For the year ended December 31, 2024, the City recognized police pension expense of \$1,534,215.

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to the fund from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 1,810,189	\$ 370,299
Changes in Assumption	91,050	-
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	313,458	-
TOTAL	<u>\$ 2,214,697</u>	<u>\$ 370,299</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the police pension will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	
2025	\$ 603,938
2026	594,734
2027	186,012
2028	235,072
2029	145,234
Thereafter	<u>79,408</u>
TOTAL	<u><u>\$ 1,844,398</u></u>

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

A. Plan Descriptions (Continued)

Police Pension Plan (Continued)

*Discount Rate Sensitivity*

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the City calculated using the discount rate of 6.75% as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.75%) or 1 percentage point higher (7.75%) than the current rate:

	1% Decrease (5.75%)	Current Discount Rate (6.75%)	1% Increase (7.75%)
Net Pension Liability	\$ 13,147,060	\$ 9,515,047	\$ 6,564,472

Firefighters' Pension Plan

*Plan Administration*

Firefighter sworn personnel are covered by the Firefighters' Pension Plan, a single-employer defined benefit pension plan sponsored by the City. The defined benefits and employee and minimum employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/4-101) and may be amended only by the Illinois legislature. The City accounts for the Firefighters' Pension Plan as a pension trust fund.

The plan is governed by a five-member Board of Trustees. Two members of the Board of Trustees are appointed by the City's Mayor, one member is elected by pension beneficiaries and two members are elected by active firefighter employees.

*Plan Membership*

At December 31, 2024, the valuation date, membership consisted of:

Inactive Plan Members Currently Receiving Benefits	9
Inactive Plan Members Entitled to but not yet Receiving Benefits	3
Active Plan Members	18
<b>TOTAL</b>	<b>30</b>

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

**A. Plan Descriptions (Continued)**

Firefighters' Pension Plan (Continued)

*Benefits Provided*

The Firefighters' Pension Plan provides retirement benefits as well as death and disability benefits. Tier 1 employees (those hired prior to January 1, 2011) attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit equal to one-half of the salary attached to the rank held at the date of retirement. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least ten years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension, and 3% compounded annually thereafter.

Tier 2 employees (those hired on or after January 1, 2011) attaining the age of 55 or older with ten or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the firefighter during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of months of service in that period. Firefighters' salary for pension purposes is capped at \$106,800, plus the lesser of ½ of the annual change in the Consumer Price Index or 3% compounded. The annual benefit shall be increased by 2.50% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least ten years may retire at or after age 50 and receive a reduced benefit (i.e., ½% for each month under 55). The monthly benefit of a Tier 2 firefighter shall be increased annually at age 60 on the January 1<sup>st</sup> after the firefighter retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3% or ½ of the change in the Consumer Price Index for the proceeding calendar year.

*Contributions*

Employees are required by ILCS to contribute 9.455% of their base salary to the Firefighter's Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The City is required to contribute the remaining amounts necessary to finance the plan, as actuarially determined by an enrolled actuary. However,

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

**A. Plan Descriptions (Continued)**

Firefighters' Pension Plan (Continued)

*Contributions (Continued)*

effective January 1, 2011, ILCS requires the City to contribute a minimum amount annually calculated using the projected unit credit actuarial cost method that will result in the funding of 90% of the past service cost by the year 2040. However, the City has adopted a funding policy to fund 100% of the past service cost by 2040. The employer contribution rate for calendar year 2024 was 39.91% of covered payroll.

*Illinois Firefighters' Pension Investment Fund*

The Illinois Firefighters' Pension Investment Fund (IFPIF) is an investment trust fund responsible for the consolidation and fiduciary management of the pension assets of Illinois suburban and downstate firefighter pension funds. IFPIF was created by Public Act 101-0610, and codified within the Illinois Pension Code, becoming effective January 1, 2020, to streamline investments and eliminate unnecessary and redundant administrative costs, thereby ensuring assets are available to fund pension benefits for the beneficiaries of the participating pension funds. Participation in IFPIF by Illinois suburban and downstate firefighter pension funds is mandatory.

*Deposits with Financial Institutions*

The plan retains all of its available cash with one financial institution. Available cash is determined to be that amount which is required for the current expenditures of the plan. The excess of available cash is required to be transferred to IFPIF for purposes of the long-term investment for the plan.

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Fund's deposits may not be returned to it. The Fund's investment policy requires that any funds deposited directly in financial institutions should be made with fully federally insured financial institutions and that any deposits in excess of FDIC insurance should be collateralized at 110% of the fair market value of the deposits. The collateral will be held in a safekeeping by a third party and evidenced by a written agreement.

*Investments*

Investments of the plan are combined in a commingled external investment pool and held by IFPIF. A schedule of investment expenses is included in IFPIF's annual report. For additional information on IFPIF's investments, please refer to their annual report. A copy of that report can be obtained from IFPIF at 1919 South Highland Avenue, Building A, Suite 237, Lombard, IL 60148 or at [www.ifpif.org](http://www.ifpif.org).

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

**A. Plan Descriptions (Continued)**

Firefighters' Pension Plan (Continued)

*Fair Value Measurement*

The plan categorizes fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The Fund has the following recurring fair value measurements as of December 31, 2023: the fixed income mutual funds are valued using quoted prices in active markets for identical assets (Level 1 inputs). The annuity contracts are valued using quoted matrix pricing models (Level 2 inputs).

*Net Asset Value*

The Net Asset Value (NAV) of the plan's pooled investment in IFPIF was \$13,745,230 at December 31, 2024. The pooled investments consist of the investments as noted in the target allocation table available at [www.ifpif.org](http://www.ifpif.org). Investments in IFPIF are valued at IFPIF's share price, which is the price the investment could be sold. There are no unfunded commitments at December 31, 2024. The plan may redeem shares by giving notice by 5:00 pm central time on the 1<sup>st</sup> of each month. Requests properly submitted on or before the 1<sup>st</sup> of each month will be processed for redemption by the 14<sup>th</sup> of the month. Expedited redemptions may be processed at the sole discretion of IFPIF.

*Investment Policy*

IFPIF's current investment policy was adopted by the Board of Trustees on June 17, 2022. IFPIF is authorized to invest in all investments allowed by ILCS. The IFPIF shall not be subject to any of the limitations applicable to investments of pension fund assets currently held by the transferor pension funds under Sections 1-113.1 through 1-113.12 or Article 4 of the Illinois Pension Code.

*Investment Rate of Return*

For the year ended December 31, 2024, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 10.76%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

A. Plan Descriptions (Continued)

Firefighters' Pension Plan (Continued)

*Actuarial Assumptions*

The total pension liability above was determined by an actuarial valuation performed as of and for fiscal year ended December 31, 2024, using the following actuarial methods and assumptions.

Actuarial Valuation Date	December 31, 2024
Measurement Date	December 31, 2024
Actuarial Cost Method	Entry-Age Normal
Assumptions	
Inflation	2.50%
Salary Increases	2.50% to 17.64%
Interest Rate	6.75%
Cost of Living Adjustments	2.50%
Asset Valuation Method	Fair Value

Mortality rates were based on the PubS-2010(A) Study improved to 2021 using MP-2021 Improvement Rates. These rates are then improved generationally using MP-2021 Improvement Rates.

*Discount Rate*

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

A. Plan Descriptions (Continued)

Firefighters' Pension Plan (Continued)

*Changes in the Net Pension Liability*

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Pension Liability
BALANCES AT JANUARY 1, 2024	\$ 15,203,909	\$ 12,699,780	\$ 2,504,129
Changes for the Period			
Service Cost	383,725	-	383,725
Interest	1,001,599	-	1,001,599
Difference Between Expected and Actual Experience	159,204	-	159,204
Changes in Assumptions	433,433	-	433,433
Changes in Benefit Terms	-	-	-
Employer Contributions	-	702,509	(702,509)
Employee Contributions	-	166,448	(166,448)
Net Investment Income	-	1,309,640	(1,309,640)
Benefit Payments and Refunds	(730,817)	(730,817)	-
Administrative Expense	-	(17,863)	17,863
Net Changes	1,247,144	1,429,917	(182,773)
BALANCES AT DECEMBER 31, 2024	\$ 16,451,053	\$ 14,129,697	\$ 2,321,356

There were changes in assumptions related to the inflation rate, pay increases, mortality rates, and other demographics since the previous measurement period.

The plan fiduciary net position as a percentage of the total pension liability was 85.89%.

**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

---

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

A. Plan Descriptions (Continued)

Firefighters' Pension Plan (Continued)

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources*

For the year ended December 31, 2024, the City recognized firefighters' pension expense of \$313,169.

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to the Fund from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 182,957	\$ 1,473,985
Changes in Assumption	490,573	29,250
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	99,093	-
<b>TOTAL</b>	<b>\$ 772,623</b>	<b>\$ 1,503,235</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the firefighters' pension will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	
2025	\$ (53,958)
2026	68,081
2027	(457,947)
2028	(276,419)
2029	(138,614)
Thereafter	128,245
<b>TOTAL</b>	<b>\$ (730,612)</b>



**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

A. Plan Descriptions (Continued)

Firefighters' Pension Plan (Continued)

*Discount Rate Sensitivity*

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the City calculated using the discount rate of 6.75% as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.75%) or 1 percentage point higher (7.75%) than the current rate:

	1% Decrease (5.75%)	Current Discount Rate (6.75%)	1% Increase (7.75%)
Net Pension Liability	\$ 4,622,182	\$ 2,321,356	\$ 430,865

B. Schedule of Fiduciary Net Position

	Police Pension	Firefighters' Pension	Total
<b>ASSETS</b>			
Cash and Short-Term Investments	\$ 239,206	\$ 160,372	\$ 399,578
Investments, at Fair Value			
Annuity Contracts	-	224,095	224,095
Investments Held in the Illinois			
Firefighters' Pension Investment Fund	-	13,745,230	13,745,230
Investments Held in the Illinois			
Police Officers' Pension Investment Fund	15,992,248	-	15,992,248
Total Assets	16,231,454	14,129,697	30,361,151
<b>LIABILITIES</b>			
None	-	-	-
Total Liabilities	-	-	-
<b>NET POSITION RESTRICTED FOR PENSIONS</b>	<b>\$ 16,231,454</b>	<b>\$ 14,129,697</b>	<b>\$ 30,361,151</b>

**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**6. DEFINED BENEFIT PENSION PLANS (Continued)**

C. Schedule of Changes in Fiduciary Net Position

	Police Pension	Firefighters' Pension	Total
<b>ADDITIONS</b>			
Contributions			
Employer Contributions	\$ 1,191,322	\$ 702,509	\$ 1,893,831
Employee Contributions	198,209	166,448	364,657
Total Contributions	1,389,531	868,957	2,258,488
<b>INVESTMENT INCOME</b>			
Net Appreciation on Fair Value of Investments	1,278,908	1,057,794	2,336,702
Interest Earned	95,380	267,882	363,262
Less Investment Expense	(8,434)	(16,036)	(24,470)
Net Investment Income	1,365,854	1,309,640	2,675,494
Total Additions	2,755,385	2,178,597	4,933,982
<b>DEDUCTIONS</b>			
Benefits and Refunds	1,275,320	730,817	2,006,137
Administrative Expenses	20,268	17,863	38,131
Total Deductions	1,295,588	748,680	2,044,268
CHANGE IN NET POSITION	1,459,797	1,429,917	2,889,714
<b>NET POSITION RESTRICTED FOR PENSIONS</b>			
January 1	14,771,657	12,699,780	27,471,437
December 31	\$ 16,231,454	\$ 14,129,697	\$ 30,361,151

**7. RISK MANAGEMENT**

The City is exposed to various risks of loss, including but not limited to, property and casualty, general and public officials' liability, workers' compensation and employee's health. The City purchases third party indemnity insurance to limit its exposure to losses. Settled claims from these risks have not exceeded commercial insurance coverage in the current fiscal year or the two prior fiscal years.

**8. CONTRACTS, COMMITMENTS AND CONTINGENCIES**

**A. Litigation**

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the City's attorney the resolution of these matters will not have a material adverse effect on the financial condition of the City.

**B. Grants**

Amounts received and receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

**C. Northern Illinois Municipal Power Agency**

Northern Illinois Municipal Power Agency (NIMPA) is a joint municipal electric power agency and a body politic and corporate, municipal corporation and unit of local government of the State of Illinois. NIMPA was created by contract under Illinois' municipal joint action agency statutes as of May 24, 2004 for the purpose of effecting the joint development of electric energy resources for the production, transmission and distribution of electric power and energy. NIMPA's members currently consist of three Illinois municipalities, the Cities of Batavia, Geneva and Rochelle.

The City currently purchases power and energy from NIMPA under a power sales agreement, under which the City is allocated a percentage entitlement to NIMPA's 120 MW ownership interest in the Prairie State project. The Prairie State project is an approximately 1,620 MW "mine mouth" coal fired power generating facility located in Washington County, Illinois. The City's entitlement share of the Prairie State project is 25% or 30 MW.

**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

---

**8. CONTRACTS, COMMITMENTS AND CONTINGENCIES (Continued)**

C. Northern Illinois Municipal Power Agency (Continued)

NIMPA's outstanding debt service obligation is to be paid by its members through their wholesale power charges through the remainder of the long-term contract, which is \$364 million as of December 31, 2024.

D. Rochelle Waste Disposal

The City signed a host agreement with Rochelle Waste Disposal, LLC (the Operator) for Sanitary Landfill No. 2, effective May 1, 1996. Under this agreement, the Operator is responsible for all closure and post-closure costs, with no liability to the City. The leasing parties are responsible for any remediation costs. The lease will run as long as the capacity permits for the disposal of solid waste remains, or a minimum of 20 years. The Operator paid an initiation fee of \$200,000. The Operator will also pay a base fee of \$75,000 payable in quarterly installments and a usage fee based on a tonnage fee, or 6.10% of gross revenues on the accrual basis, whichever is greater.

**9. INDIVIDUAL FUND DISCLOSURES**

A. Due From/To Other Funds

Due from/to other funds at December 31, 2024, consisted of the following:

Fund	Receivable Fund	Payable Fund
General	\$ 137,014	\$ -
Capital Improvement	-	658,701
Nonmajor Governmental	605,084	52,412
Nonmajor Proprietary	-	30,985
<b>TOTAL</b>	<b>\$ 742,098</b>	<b>\$ 742,098</b>

Due from/to amounts are to cover temporary cash deficits. Repayment is expected within one year.

B. Advances From/To Other Funds

Advances from/to other funds at December 31, 2024 consisted of the following:

Fund	Advance From	Advance To
Electric Utility	\$ 409,044	\$ -
Technology Center	-	409,044
<b>TOTAL</b>	<b>\$ 409,044</b>	<b>\$ 409,044</b>

**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

---

**9. INDIVIDUAL FUND DISCLOSURES (Continued)**

**B. Advances From/To Other Funds (Continued)**

The purposes of the advances from/to other funds are as follows:

- \$409,044 advanced from the Electric Utility Fund to the Technology Center Funds is for funding of cash shortfalls. Repayment is not expected within one year.

**C. Interfund Transfers**

Interfund transfers during the year ended December 31, 2024 consisted of the following:

	Transfer In	Transfer Out
General	\$ 3,163,258	\$ 200,000
Capital Improvement	5,309,883	-
Electric	289,790	2,538,617
Water	-	668,506
Water Reclamation	-	711,970
Nonmajor Governmental	260,000	4,388,473
Nonmajor Enterprise	165,000	680,365
<b>TOTAL</b>	<b>\$ 9,187,931</b>	<b>\$ 9,187,931</b>

The purposes of significant interfund transfers are as follows:

- The \$3,163,258 transferred to the General Fund was made up of \$2,199,147 from the Electric Fund, \$184,141 from the Water Fund, \$227,605 from the Water Reclamation Fund, \$62,000 from the Nonmajor Governmental Funds, and \$490,365 from the Nonmajor Enterprise Funds for annual transfers as permitted under bond ordinances. The transfers will not be repaid.
- The \$5,309,883 transferred to the Capital Improvement Fund was made of up \$339,470 from the Water Fund, \$339,470 from the Water Reclamation Fund, \$339,470 from the Electric fund, \$4,101,473 from Nonmajor Governmental Funds, and \$190,000 from the Nonmajor Enterprise Funds for various CIP projects. These transfers will not be repaid.

**D. Fund Balance Deficits**

The following funds had a fund balance deficit at December 31, 2024:

Fund	Deficit
Capital Improvement	\$ 176,865
Social Security	17,989
Eastern Gateway TIF	28,942

**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

---

**10. RECEIVABLES**

The following receivables are included in due from other governments on the statement of net position at December 31, 2024:

**GOVERNMENTAL ACTIVITIES**

Telecommunications Tax	\$ 87,105
Use Tax	86,221
Sales Tax	1,136,082
Auto Rental Tax	244
Video Gaming Tax	61,449
Cannabis Tax	3,672
Motor Fuel Tax	35,471
	<hr/>

<b>TOTAL GOVERNMENTAL ACTIVITIES</b>	<b>\$ 1,410,244</b>
--------------------------------------	---------------------

**BUSINESS-TYPE ACTIVITIES**

IEPA Loans Receivable	\$ 1,897,301
	<hr/>

<b>TOTAL BUSINESS-TYPE ACTIVITIES</b>	<b>\$ 1,897,301</b>
---------------------------------------	---------------------

**11. OTHER POSTEMPLOYMENT BENEFITS**

**A. Plan Description**

In addition to providing the pension benefits described, the City provides postemployment health care benefits (OPEB) for retired employees through a single-employer defined benefit plan. The benefits, benefit levels, employee contributions and employer contributions are governed by the City and can be amended by the City through its personnel manual and union contracts. The plan is not accounted for as a trust fund, as an irrevocable trust has not been established to account for the plan. The activity of the plan is reported in the City's governmental activities.

**B. Benefits Provided**

The City provides OPEB to its retirees. To be eligible for benefits, an employee must qualify for retirement under one of the City's retirement plans.

The benefit levels are the same as those afforded to active employees. Benefits include general inpatient and outpatient medical services; mental, nervous and substance abuse care; and prescriptions. Upon a retiree reaching age 65 years of age, Medicare becomes the primary insurer and the City's plan becomes secondary. The City also offers an early retirement incentive in which the City will pay two years of insurance premiums up to the coverage level held at the time of agreement for participating employees. For certain disabled employees who qualify under the Public Safety Employee Benefits Act (PSEBA), the City is required to pay 100% of the cost of basic health insurance for retirees and their dependents for their lifetime. The City must contribute the amount beyond fund member payments necessary to fund the actuarial liability for OPEB. The City may change inactive fund member payment requirements through its collective bargaining agreements and employee compensation plans.

**11. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

C. Membership

At December 31, 2024, membership consisted of:

Retirees and Beneficiaries Currently Receiving Benefits	15
Terminated Employees Entitled to Benefits but not yet Receiving Them	-
Active Employees	<u>124</u>
<b>TOTAL</b>	<b><u>139</u></b>

D. Total OPEB Liability

The City's total OPEB liability of \$1,250,938 was measured as of December 31, 2024 and was determined by an actuarial valuation as of January 1, 2025.

E. Actuarial Assumptions and Other Inputs

The total OPEB liability at December 31, 2024, as determined by an actuarial valuation as of January 1, 2025, actuarial valuation, was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified.

Actuarial Cost Method	Entry-Age Normal
Actuarial Value of Assets	Not Applicable
Salary Increases	2.75%
Discount Rate	4.08%
Healthcare Cost Trend Rates	7.58% to 7.93% Initial 5.00% Ultimate

The discount rate was based on the Bond Buyer 20-Bond GO Index, which is based on an average of certain general obligation municipal bonds maturing in 20 years and having an average rating equivalent of Moody's Aa2 and Standard & Poor's AA.

Mortality rates were based on the PubG-2010(B) Improved Generationally using MP-2021 Improvement Rates.

**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**11. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

F. Changes in the Total OPEB Liability

	Total OPEB Liability
	<u>                    </u>
BALANCES AT DECEMBER 31, 2023	\$ 882,335
Changes for the Period	
Service Cost	57,008
Interest	27,169
Changes Between Expected and Actual Experience	325,103
Changes in Assumptions	4,906
Changes in Benefit Plan	52,246
Benefit Payments	<u>(97,829)</u>
Net Changes	<u>368,603</u>
BALANCES AT DECEMBER 31, 2024	<u>\$ 1,250,938</u>

There were changes in assumptions related to the discount rate, healthcare cost trend rates, mortality rates, and other demographics since the previous measurement date.

Changes in the benefit plan related to the City adding an Early Retirement incentive for members retiring before December 1, 2024. Updates to the plan provisions resulted in a net increase in the Total OPEB Liability in the current year of \$52,246.

G. Rate Sensitivity

The following is a sensitivity analysis of the total OPEB liability to changes in the discount rate and the healthcare cost trend rate. The table below presents the total OPEB liability of the City calculated using the discount rate of 4.08% as well as what the City total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.08%) or 1 percentage point higher (5.08%) than the current rate:

	1% Decrease (3.08%)	Current Discount Rate (4.08%)	1% Increase (5.08%)
Total OPEB Liability	\$ 1,330,503	\$ 1,250,938	\$ 1,176,155



**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

---

**11. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

G. Rate Sensitivity (Continued)

The table below presents the total OPEB liability of the City calculated using the healthcare rate of 5.00% to 7.93% as well as what the City's total OPEB liability would be if it were calculated using a healthcare rate that is 1 percentage point lower (4.00% to 6.93%) or 1 percentage point higher (6.00% to 8.93%) than the current rate:

	1% Decrease (varies)	Current Healthcare Rate (varies)	1% Increase (varies)
Total OPEB Liability	\$ 1,141,347	\$ 1,250,938	\$ 1,376,973

H. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2024, the City recognized OPEB expense of \$189,692. At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between Expected and Actual Experience	\$ 643,279	\$ -
Changes in Assumptions	66,363	105,667
<b>TOTAL</b>	<b>\$ 709,642</b>	<b>\$ 105,667</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows:

<u>Year Ending December 31,</u>	
2025	\$ 53,269
2026	53,269
2027	53,269
2028	53,269
2029	53,269
Thereafter	337,630
<b>TOTAL</b>	<b>\$ 603,975</b>

**CITY OF ROCHELLE, ILLINOIS**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**

**12. LESSOR DISCLOSURES**

In accordance with GASB Statement No. 87, *Leases*, the City's lessor activity as of December 31, 2024, is as follows:

	Date Range	Payments	Interest	Lease Receivable	Deferred Inflow
Cell tower	12/2014 - 11/2039	\$2,200 monthly (4% annual increase)	1.591%	\$ 685,346	\$ 633,216
Cell tower	03/2016 - 03/2036	\$1,600 monthly (4% annual increase)	1.446%	342,189	316,828
Dark fiber	11/2019 - 11/2029	\$1,500 monthly	1.164%	84,560	83,641
Collocation	06/2017 - 06/2032	\$2,360 monthly (3% annual increase)	1.305%	275,248	258,810
Dark fiber	10/2019 - 10/2029	\$750 monthly	1.164%	41,571	41,126
Dark fiber	03/2020 - 02/2030	\$375 monthly	1.164%	22,551	22,187
Dark fiber	04/2022 - 03/2032	\$375 monthly (3% annual increase)	2.632%	35,234	32,714
Collocation	04/2020 - 03/2030	\$1,488 monthly	1.164%	90,894	89,429
Collocation	03/2020 - 02/2028	\$634 monthly	0.893%	23,746	23,450
Dark fiber	04/2021 - 03/2031	\$6,567 monthly (3% annual increase)	1.251%	571,624	537,612
Land	04/2011 - 03/2051	\$2,083 monthly (increases every 5 year)	1.839%	703,179	663,663
TOTAL				<u>\$ 2,876,142</u>	<u>\$ 2,702,676</u>

## **REQUIRED SUPPLEMENTARY INFORMATION**

**CITY OF ROCHELLE, ILLINOIS****SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
GENERAL FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>REVENUES</b>			
Taxes	\$ 6,159,902	\$ 6,349,531	\$ 189,629
Licenses and Permits	285,750	246,936	(38,814)
Intergovernmental	2,483,252	2,080,347	(402,905)
Charges for Services	1,432,318	1,492,343	60,025
Fines and Forfeitures	75,000	83,038	8,038
Investment Income	400,000	748,666	348,666
Miscellaneous	52,000	59,292	7,292
Total Revenues	10,888,222	11,060,153	171,931
<b>EXPENDITURES</b>			
Current			
General Government	2,303,013	2,357,578	54,565
Public Safety	8,966,610	9,560,192	593,582
Public Works	2,192,836	2,073,637	(119,199)
Public Service Enterprises	234,234	190,392	(43,842)
Conservation and Development	15,930	10,512	(5,418)
Debt Service			
Principal	130,723	266,904	136,181
Interest and Fiscal Charges	-	7,025	7,025
Total Expenditures	13,843,346	14,466,240	622,894
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(2,955,124)	(3,406,087)	(450,963)
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers In	3,163,258	3,163,258	-
Transfers (Out)	(200,000)	(200,000)	-
Issuance of Lease Liability	-	365,173	365,173
Total Other Financing Sources (Uses)	2,963,258	3,328,431	365,173
NET CHANGE IN FUND BALANCE	\$ 8,134	(77,656)	\$ (85,790)
FUND BALANCE, JANUARY 1		11,848,982	
FUND BALANCE, DECEMBER 31		\$ 11,771,326	

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF CHANGES IN THE EMPLOYER'S  
TOTAL OPEB LIABILITY AND RELATED RATIOS  
OTHER POSTEMPLOYMENT BENEFIT PLAN**

Last Seven Fiscal Years

<b>MEASUREMENT DATE DECEMBER 31,</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>
<b>TOTAL OPEB LIABILITY</b>							
Service Cost	\$ 22,383	\$ 20,668	\$ 22,685	\$ 22,055	\$ 22,552	\$ 51,763	\$ 57,008
Interest	36,035	32,780	18,612	13,386	13,549	30,465	27,169
Differences Between Expected and Actual Experience	-	-	28,316	110,432	316,530	-	325,103
Changes of Assumptions	(28,984)	56,576	18,530	(23,402)	(98,582)	25,877	4,906
Changes in Benefit Plan	-	-	-	-	-	-	52,246
Benefit Payments, Including Refunds of Member Contributions	(268,861)	(284,773)	(175,766)	(96,178)	(96,197)	(89,419)	(97,829)
Net Change in Total OPEB Liability	(239,427)	(174,749)	(87,623)	26,293	157,852	18,686	368,603
Total OPEB Liability - Beginning	1,181,303	941,876	767,127	679,504	705,797	863,649	882,335
<b>TOTAL OPEB LIABILITY - ENDING</b>	<b>\$ 941,876</b>	<b>\$ 767,127</b>	<b>\$ 679,504</b>	<b>\$ 705,797</b>	<b>\$ 863,649</b>	<b>\$ 882,335</b>	<b>\$ 1,250,938</b>
Covered-Employee Payroll	\$ 7,728,322	\$ 9,004,571	\$ 9,844,341	\$ 9,852,990	\$ 10,402,766	\$ 11,234,197	\$ 12,317,946
Employer's Total OPEB Liability as a Percentage of Covered-Employee Payroll	12.19%	8.52%	6.90%	7.16%	8.30%	7.85%	10.16%

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

In 2019, there were changes in assumptions related to the inflation rate, total payroll increases, mortality rates, mortality improvement rates, retirement rates, termination rates, disability rates and the discount rate.

In 2018, 2020, 2021 and 2022, there were changes in assumptions related to the discount rate and health care trend rate.

In 2023, there were changes in assumptions related to the discount rate.

In 2024, there were changes in assumptions related to the discount rate, healthcare cost trend rates, mortality rates, and other demographics. There were also changes in the benefit plan related to the City adding an Early Retirement incentive for members retiring before December 1, 2024.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

SCHEDULE OF EMPLOYER CONTRIBUTIONS  
ILLINOIS MUNICIPAL RETIREMENT FUND

Last Ten Fiscal Years

FISCAL YEAR ENDED	April 30,		December 31,								
	2016	2016*	2017	2018	2019	2020	2021	2022	2023	2024	
Actuarially Determined Contribution	\$ 683,782	\$ 491,358	\$ 768,000	\$ 704,122	\$ 593,621	\$ 770,238	\$ 719,006	\$ 539,847	\$ 391,175	\$ 454,950	
Contributions in Relation to the Actuarially Determined Contribution	683,782	491,358	768,000	704,122	593,621	770,238	719,006	539,847	391,175	454,950	
<b>CONTRIBUTION DEFICIENCY (Excess)</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	
Covered Payroll	\$ 6,035,344	\$ 4,153,491	\$ 6,432,161	\$ 6,209,189	\$ 6,348,888	\$ 6,951,606	\$ 6,925,837	\$ 7,400,794	\$ 7,999,255	\$ 8,487,876	
Contributions as a Percentage of Covered Payroll	11.33%	11.83%	11.94%	11.34%	9.35%	11.08%	10.38%	7.29%	4.89%	5.36%	

\*Change in fiscal year end from April 30 to December 31. Amounts are for the eight-month period ended December 31, 2016.

Notes to Required Supplementary Information

The information presented was determined as part of the actuarial valuations as of January 1 of the prior fiscal year. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed and the amortization period was 20 years; the asset valuation method was five-year smoothed market and the significant actuarial assumptions were an investment rate of return at 7.25% annually, projected salary increases assumption of 2.75% to 13.75% compounded annually and postretirement benefit increases of 2.75% compounded annually.

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF EMPLOYER CONTRIBUTIONS  
POLICE PENSION FUND**

Last Ten Fiscal Years

FISCAL YEAR ENDED	April 30,		December 31,							
	2016	2016*	2017	2018	2019	2020	2021	2022	2023	2024
Actuarially Determined Contribution	\$ 366,575	\$ 389,808	\$ 499,765	\$ 557,874	\$ 614,329	\$ 715,312	\$ 827,035	\$ 856,534	\$ 774,425	\$ 943,531
Contributions in Relation to the Actuarially Determined Contribution	360,627	388,135	497,804	556,593	613,234	764,747	949,365	1,010,949	1,376,327	1,191,322
CONTRIBUTION DEFICIENCY (Excess)	\$ 5,948	\$ 1,673	\$ 1,961	\$ 1,281	\$ 1,095	\$ (49,435)	\$ (122,330)	\$ (154,415)	\$ (601,902)	\$ (247,791)
Covered Payroll	\$ 1,349,905	\$ 1,212,418	\$ 1,882,279	\$ 1,382,454	\$ 1,535,637	\$ 1,686,765	\$ 1,755,785	\$ 1,802,961	\$ 1,886,894	\$ 2,669,987
Contributions as a Percentage of Covered Payroll	26.71%	32.01%	26.45%	40.26%	39.93%	45.34%	54.07%	56.07%	72.94%	44.62%

\*Change in fiscal year end from April 30 to December 31. Amounts are for the eight-month period ended December 31, 2016.

Notes to Required Supplementary Information

The information presented was determined as part of the actuarial valuations as of May 1/January 1 of the prior fiscal years. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed and the amortization period was 18 years; the asset valuation method was five-year smoothed fair value; and the significant actuarial assumptions were an investment rate of return of 6.75% annually, projected salary increase assumption of 2.25% to 17.66% plus 2.25% for inflation compounded annually and postretirement benefit increases of 3.25% compounded annually.

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF EMPLOYER CONTRIBUTIONS  
FIREFIGHTERS' PENSION FUND**

Last Ten Fiscal Years

FISCAL YEAR ENDED	April 30,			'December 31,						
	2016	2016*	2017	2018	2019	2020	2021	2022	2023	2024
Actuarially Determined Contribution	\$ 337,824	\$ 345,086	\$ 444,861	\$ 464,988	\$ 482,180	\$ 477,231	\$ 536,159	\$ 551,335	\$ 403,847	\$ 431,064
Contributions in Relation to the Actuarially Determined Contribution	306,002	345,372	443,122	463,931	481,321	528,813	658,021	706,853	867,710	702,509
CONTRIBUTION DEFICIENCY (Excess)	\$ 31,822	\$ (286)	\$ 1,739	\$ 1,057	\$ 859	\$ (51,582)	\$ (121,862)	\$ (155,518)	\$ (463,863)	\$ (271,445)
Covered Payroll	\$ 924,791	\$ 666,530	\$ 1,034,788	\$ 1,026,548	\$ 1,092,625	\$ 1,192,781	\$ 1,177,993	\$ 1,218,932	\$ 1,384,849	\$ 1,760,343
Contributions as a Percentage of Covered Payroll	33.09%	51.82%	42.82%	45.19%	44.05%	44.33%	55.86%	57.99%	62.66%	39.91%

\*Change in fiscal year end from April 30 to December 31. Amounts are for the eight-month period ended December 31, 2016.

Notes to Required Supplementary Information

The information presented was determined as part of the actuarial valuations as of May 1/January 1 of the prior fiscal years. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed and the amortization period was 18 years; the asset valuation method was five-year smoothed fair value; and the significant actuarial assumptions were an investment rate of return of 6.75% annually, projected salary increase assumption of 2.25% to 17.39% plus 2.25% for inflation compounded annually and postretirement benefit increases of 3.25% compounded annually.

(See independent auditor's report.)



**CITY OF ROCHELLE, ILLINOIS**

SCHEDULE OF CHANGES IN THE EMPLOYER'S  
NET PENSION LIABILITY AND RELATED RATIOS  
ILLINOIS MUNICIPAL RETIREMENT FUND

Last Nine Fiscal Years

MEASUREMENT DATE DECEMBER 31,	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>TOTAL PENSION LIABILITY</b>									
Service Cost	\$ 633,562	\$ 642,258	\$ 645,899	\$ 627,215	\$ 607,200	\$ 615,069	\$ 625,180	\$ 649,341	\$ 673,246
Interest	2,620,202	2,791,955	2,904,572	2,931,686	3,006,770	3,126,537	3,165,672	3,264,642	3,343,922
Difference Between Expected and Actual Experience	803,929	(40,100)	174,541	106,700	620,227	(180,664)	420,893	203,874	834,798
Changes of Assumptions	43,813	(90,079)	(1,220,831)	1,131,604	-	(296,225)	-	-	(88,299)
Benefit Payments, Including Refunds of Member Contributions	(1,693,209)	(1,832,637)	(1,975,021)	(2,291,605)	(2,515,722)	(2,656,622)	(2,803,339)	(2,914,106)	(3,158,457)
Net Change in Total Pension Liability	2,408,297	1,471,397	529,160	2,505,600	1,718,475	608,095	1,408,406	1,203,751	1,605,210
Total Pension Liability - Beginning	35,512,493	37,920,790	39,392,187	39,921,347	42,426,947	44,145,422	44,753,517	46,161,923	47,365,674
<b>TOTAL PENSION LIABILITY - ENDING</b>	<b>\$ 37,920,790</b>	<b>\$ 39,392,187</b>	<b>\$ 39,921,347</b>	<b>\$ 42,426,947</b>	<b>\$ 44,145,422</b>	<b>\$ 44,753,517</b>	<b>\$ 46,161,923</b>	<b>\$ 47,365,674</b>	<b>\$ 48,970,884</b>
<b>PLAN FIDUCIARY NET POSITION</b>									
Contributions - Employer	\$ 687,703	\$ 725,858	\$ 768,001	\$ 714,809	\$ 595,621	\$ 770,237	\$ 719,873	\$ 555,121	\$ 391,175
Contributions - Member	280,253	343,977	289,447	291,631	286,662	312,822	313,921	333,584	357,782
Net Investment Income	165,264	2,260,861	6,163,738	(2,311,367)	7,120,133	6,234,317	8,091,993	(7,184,326)	4,924,784
Benefit Payments, Including Refunds of Member Contributions	(1,693,209)	(1,832,637)	(1,975,021)	(2,291,605)	(2,515,722)	(2,656,622)	(2,803,339)	(2,914,106)	(3,158,457)
Other (Net Transfer)	2,251	353,618	(966,725)	1,023,266	415,760	(68,888)	(71,750)	(169,541)	1,431,729
Net Change in Plan Fiduciary Net Position	(557,738)	1,851,677	4,279,440	(2,573,266)	5,902,454	4,591,866	6,250,698	(9,379,268)	3,947,013
Plan Fiduciary Net Position - Beginning	33,415,517	32,857,779	34,709,456	38,988,896	36,415,630	42,318,084	46,909,950	53,160,648	43,781,380
<b>PLAN FIDUCIARY NET POSITION - ENDING</b>	<b>\$ 32,857,779</b>	<b>\$ 34,709,456</b>	<b>\$ 38,988,896</b>	<b>\$ 36,415,630</b>	<b>\$ 42,318,084</b>	<b>\$ 46,909,950</b>	<b>\$ 53,160,648</b>	<b>\$ 43,781,380</b>	<b>\$ 47,728,393</b>
<b>EMPLOYER'S NET PENSION LIABILITY</b>	<b>\$ 5,063,011</b>	<b>\$ 4,682,731</b>	<b>\$ 932,451</b>	<b>\$ 6,011,317</b>	<b>\$ 1,827,338</b>	<b>\$ (2,156,433)</b>	<b>\$ (6,998,725)</b>	<b>\$ 3,584,294</b>	<b>\$ 1,242,491</b>

MEASUREMENT DATE DECEMBER 31,	2015	2016	2017	2018	2019	2020	2021	2022	2023
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	86.65%	88.11%	97.66%	85.83%	95.86%	104.82%	115.16%	92.43%	97.46%
Covered Payroll	\$ 6,035,344	\$ 6,126,370	\$ 6,432,163	\$ 6,303,438	\$ 6,370,283	\$ 6,951,609	\$ 6,913,521	\$ 7,363,289	\$ 7,950,706
Employer's Net Pension Liability as a Percentage of Covered Payroll	83.89%	76.44%	14.50%	95.37%	28.69%	(31.02%)	(101.23%)	48.68%	15.63%

Changes in assumptions related to retirement age and mortality were made in 2015. There was a change in the discount rate assumption from 2015 to 2016. Changes in assumptions related to retirement age and mortality were made in 2017. There was a change in the discount rate assumption from 2017 to 2018. There was a change in the inflation rate, projected payroll increases and mortality rates from 2019 to 2020. There were changes in mortality rates assumptions from 2022 to 2023.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF CHANGES IN THE EMPLOYER'S  
NET PENSION LIABILITY AND RELATED RATIOS  
POLICE PENSION FUND**

Last Ten Fiscal Years

<b>MEASUREMENT DATE</b>	<b>April 30,</b>		<b>December 31,</b>							
	<b>2016</b>	<b>2016*</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>
<b>TOTAL PENSION LIABILITY</b>										
Service Cost	\$ 280,429	\$ 228,616	\$ 244,048	\$ 368,621	\$ 405,981	\$ 433,368	\$ 455,298	\$ 473,164	\$ 443,457	\$ 464,171
Interest	996,514	734,327	1,090,246	1,135,689	1,230,475	1,328,898	1,299,520	1,358,056	1,509,094	1,599,710
Differences Between Actual and Expected Experience	(203,820)	(17,329)	240,607	788,319	366,156	(271,542)	(890,895)	1,571,858	677,561	540,975
Changes in Assumptions	1,183,719	(367,219)	-	-	239,595	-	-	-	-	79,903
Changes in Benefit Terms	-	-	-	-	33,828	-	-	(7,670)	-	-
Benefit Payments, Including Refunds of Member Contributions	(837,526)	(565,736)	(924,236)	(879,106)	(897,669)	(908,978)	(871,116)	(1,019,626)	(1,299,845)	(1,275,320)
Net Change in Total Pension Liability	1,419,316	12,659	650,665	1,413,523	1,378,366	581,746	(7,193)	2,375,782	1,330,267	1,409,439
Total Pension Liability - Beginning	15,181,931	16,601,247	16,613,906	17,264,571	18,678,094	20,056,460	20,638,206	20,631,013	23,006,795	24,337,062
<b>TOTAL PENSION LIABILITY - ENDING</b>	<b>\$ 16,601,247</b>	<b>\$ 16,613,906</b>	<b>\$ 17,264,571</b>	<b>\$ 18,678,094</b>	<b>\$ 20,056,460</b>	<b>\$ 20,638,206</b>	<b>\$ 20,631,013</b>	<b>\$ 23,006,795</b>	<b>\$ 24,337,062</b>	<b>\$ 25,746,501</b>
<b>PLAN FIDUCIARY NET POSITION</b>										
Contributions - Employer	\$ 360,627	\$ 388,135	\$ 497,804	\$ 556,593	\$ 613,234	\$ 764,747	\$ 949,365	\$ 1,010,949	\$ 1,376,327	\$ 1,191,322
Contributions - Member	137,476	90,544	140,386	142,282	152,182	167,158	173,998	174,063	181,008	198,209
Net Investment Income	(283,084)	328,130	1,200,675	(601,025)	1,775,027	1,156,849	1,032,826	(1,798,236)	1,677,625	1,365,854
Benefit Payments, Including Refunds of Member Contributions	(837,526)	(565,736)	(924,236)	(879,106)	(897,669)	(908,978)	(871,116)	(1,019,626)	(1,299,845)	(1,275,320)
Administrative Expense	(18,984)	(17,314)	(20,897)	(22,890)	(22,338)	(22,693)	(20,213)	(27,091)	(20,101)	(20,268)
Net Change in Plan Fiduciary Net Position	(641,491)	223,759	893,732	(804,146)	1,620,436	1,157,083	1,264,860	(1,659,941)	1,915,014	1,459,797
Plan Fiduciary Net Position - Beginning	10,802,351	10,160,860	10,384,619	11,278,351	10,474,205	12,094,641	13,251,724	14,516,584	12,856,643	14,771,657
<b>PLAN FIDUCIARY NET POSITION - ENDING</b>	<b>\$ 10,160,860</b>	<b>\$ 10,384,619</b>	<b>\$ 11,278,351</b>	<b>\$ 10,474,205</b>	<b>\$ 12,094,641</b>	<b>\$ 13,251,724</b>	<b>\$ 14,516,584</b>	<b>\$ 12,856,643</b>	<b>\$ 14,771,657</b>	<b>\$ 16,231,454</b>
<b>EMPLOYER'S NET PENSION LIABILITY</b>	<b>\$ 6,440,387</b>	<b>\$ 6,229,287</b>	<b>\$ 5,986,220</b>	<b>\$ 8,203,889</b>	<b>\$ 7,961,819</b>	<b>\$ 7,386,482</b>	<b>\$ 6,114,429</b>	<b>\$ 10,150,152</b>	<b>\$ 9,565,405</b>	<b>\$ 9,515,047</b>

MEASUREMENT DATE	April 30,		December 31,							
	2016	2016*	2017	2018	2019	2020	2021	2022	2023	2024
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	61.21%	62.51%	65.33%	56.08%	60.30%	64.21%	70.36%	55.88%	60.70%	63.04%
Covered Payroll	\$ 1,349,905	\$ 1,212,418	\$ 1,882,279	\$ 1,382,454	\$ 1,535,637	\$ 1,686,765	\$ 1,755,785	\$ 1,802,961	\$ 2,502,865	\$ 2,669,987
Employer's Net Pension Liability as a Percentage of Covered Payroll	477.10%	513.79%	318.03%	593.43%	518.47%	437.91%	348.24%	562.97%	382.18%	356.37%

\*Change in fiscal year end from April 30 to December 31. Amounts are for the eight-month period ended December 31, 2016.

2016 - There were changes in assumptions related to mortality rates, disability rates, turnover rates and retirement rates.

2019 - There were changes in assumptions related to projected individual payroll increases, projected total payroll increases, inflation rate, mortality rates, mortality improvement rates, retirement rates, termination rates and disability rates.

2024 - There were changes in assumptions related to the inflation rate, pay increases, mortality rates, and other demographics

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF CHANGES IN THE EMPLOYER'S  
NET PENSION LIABILITY AND RELATED RATIOS  
FIREFIGHTERS' PENSION FUND**

Last Ten Fiscal Years

<b>MEASUREMENT DATE</b>	<b>April 30,</b>		<b>December 31,</b>							
	<b>2016</b>	<b>2016*</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>
<b>TOTAL PENSION LIABILITY</b>										
Service Cost	\$ 217,247	\$ 157,858	\$ 168,513	\$ 261,695	\$ 239,261	\$ 293,897	\$ 299,707	\$ 327,502	\$ 335,730	\$ 383,725
Interest	753,420	606,381	890,290	921,520	945,071	976,501	960,358	941,290	977,717	1,001,599
Differences Between Actual and Expected Experience	663,185	(193,311)	78,353	(121,881)	(558,905)	74,830	(1,753,505)	(55,846)	(274,159)	159,204
Changes in Assumptions	900,875	(352,959)	-	-	277,673	-	-	-	-	433,433
Changes of Benefit Terms	-	-	-	-	118,668	-	-	(31,899)	-	-
Benefit Payments, Including Refunds of Member Contributions	(554,623)	(395,431)	(611,828)	(737,152)	(687,723)	(658,451)	(626,651)	(621,973)	(640,094)	(730,817)
Net Change in Total Pension Liability	1,980,104	(177,462)	525,328	324,182	334,045	686,777	(1,120,091)	559,074	399,194	1,247,144
Total Pension Liability - Beginning	11,692,758	13,672,862	13,495,400	14,020,728	14,344,910	14,678,955	15,365,732	14,245,641	14,804,715	15,203,909
<b>TOTAL PENSION LIABILITY - ENDING</b>	<b>\$ 13,672,862</b>	<b>\$ 13,495,400</b>	<b>\$ 14,020,728</b>	<b>\$ 14,344,910</b>	<b>\$ 14,678,955</b>	<b>\$ 15,365,732</b>	<b>\$ 14,245,641</b>	<b>\$ 14,804,715</b>	<b>\$ 15,203,909</b>	<b>\$ 16,451,053</b>
<b>PLAN FIDUCIARY NET POSITION</b>										
Contributions - Employer	\$ 306,002	\$ 345,372	\$ 443,122	\$ 463,931	\$ 481,321	\$ 528,813	\$ 658,021	\$ 706,853	\$ 867,710	\$ 702,509
Contributions - Member	93,373	62,958	98,666	101,913	103,308	112,777	111,379	116,424	127,533	166,448
Net Investment Income	12,259	283,880	871,095	(250,637)	1,306,011	1,421,035	1,158,271	(1,784,519)	1,590,177	1,309,640
Benefit Payments, Including Refunds of Member Contributions	(554,623)	(395,431)	(611,828)	(737,152)	(687,723)	(658,451)	(626,651)	(621,973)	(640,094)	(730,817)
Administrative Expense	(21,062)	(11,138)	(16,019)	(21,478)	(12,516)	(17,813)	(17,698)	-	(17,452)	(17,863)
Net Change in Plan Fiduciary Net Position	(164,051)	285,641	785,036	(443,423)	1,190,401	1,386,361	1,283,322	(1,583,215)	1,927,874	1,429,917
Plan Fiduciary Net Position - Beginning	8,031,834	7,867,783	8,153,424	8,938,460	8,495,037	9,685,438	11,071,799	12,355,121	10,771,906	12,699,780
<b>PLAN FIDUCIARY NET POSITION - ENDING</b>	<b>\$ 7,867,783</b>	<b>\$ 8,153,424</b>	<b>\$ 8,938,460</b>	<b>\$ 8,495,037</b>	<b>\$ 9,685,438</b>	<b>\$ 11,071,799</b>	<b>\$ 12,355,121</b>	<b>\$ 10,771,906</b>	<b>\$ 12,699,780</b>	<b>\$ 14,129,697</b>
<b>EMPLOYER'S NET PENSION LIABILITY</b>	<b>\$ 5,805,079</b>	<b>\$ 5,341,976</b>	<b>\$ 5,082,268</b>	<b>\$ 5,849,873</b>	<b>\$ 4,993,517</b>	<b>\$ 4,293,933</b>	<b>\$ 1,890,520</b>	<b>\$ 4,032,809</b>	<b>\$ 2,504,129</b>	<b>\$ 2,321,356</b>

MEASUREMENT DATE	April 30,		December 31,							
	2016	2016*	2017	2018	2019	2020	2021	2022	2023	2024
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	57.54%	60.42%	63.75%	59.22%	65.98%	72.06%	86.73%	72.76%	83.53%	85.89%
Covered Payroll	\$ 942,791	\$ 666,530	\$ 1,034,788	\$ 1,026,548	\$ 1,092,625	\$ 1,192,781	\$ 1,177,993	\$ 1,218,932	\$ 1,384,849	\$ 1,760,343
Employer's Net Pension Liability as a Percentage of Covered Payroll	615.73%	801.46%	491.14%	569.86%	457.02%	359.99%	160.49%	330.85%	180.82%	131.87%

\*Change in fiscal year end from April 30 to December 31. Amounts are for the eight-month period ended December 31, 2016.

2016 - There were changes in assumptions related to mortality rates, disability rates, turnover rates and retirement rates.

2019 - There were changes in assumptions related to projected individual payroll increases, projected total payroll increases, inflation rate, mortality rates, mortality improvement rates, retirement rates, termination rates and disability rates.

2024 - There were changes in assumptions related to the inflation rate, pay increases, mortality rates, and other demographics

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF INVESTMENT RETURNS  
POLICE PENSION FUND**

Last Ten Fiscal Years

---

<b>FISCAL YEAR ENDED</b>	<b>April 30,</b>		<b>December 31,</b>							
	<b>2016</b>	<b>2016*</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>
Annual Money-Weighted Rate of Return, Net of Investment Expense	(2.66%)	3.27%	11.91%	(5.70%)	17.84%	10.39%	8.11%	(5.83%)	13.57%	10.22%

\*Change in fiscal year end from April 30 to December 31. Amounts are for the eight-month period ended December 31, 2016.

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF INVESTMENT RETURNS  
FIREFIGHTERS' PENSION FUND**

Last Ten Fiscal Years

---

<b>FISCAL YEAR ENDED</b>	<b>April 30,</b>		<b>December 31,</b>							
	<b>2016</b>	<b>2016*</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>
Annual Money-Weighted Rate of Return, Net of Investment Expense	(0.45%)	3.37%	8.86%	0.13%	13.13%	13.00%	11.54%	(15.04%)	15.49%	10.76%

\*Change in fiscal year end from April 30 to December 31. Amounts are for the eight-month period ended December 31, 2016.

(See independent auditor's report.)



# CITY OF ROCHELLE, ILLINOIS

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

December 31, 2024

### 1. BUDGETS

Budgets are adopted on a basis consistent with GAAP. Annual budgets are adopted for the General, Special Revenue, Debt Service, Capital Projects, Internal Service and Enterprise Funds. All annual appropriations lapse at fiscal year end.

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

The City Manager submits to the City Council a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.

Public hearings are conducted by the City to obtain taxpayer comments.

Subsequently, the budget is legally enacted through passage of an ordinance.

Formal budgetary integration is employed as a management control device during the year for all funds.

The legal level of budgetary control is at the fund level. The City Manager can transfer budgeted amounts between departments; however, any revision altering both revenues and budgeted expenditures for any fund must be approved by a two-thirds council action. The budget was not amended in 2024.

### 2. EXCESS EXPENDITURES OVER BUDGET

The following governmental funds over expended budgets in fiscal year 2024:

Fund	Budget	Actual
General	\$ 13,843,346	\$ 14,466,240
IMRF	138,000	141,303
Social Security	240,000	261,616
Northern Gateway TIF	87,526	100,393
Ambulance Replacement	166,292	188,528
Golf Course	377,464	481,012

**COMBINING AND INDIVIDUAL FUND  
FINANCIAL STATEMENTS AND SCHEDULES**

## **MAJOR GOVERNMENTAL FUNDS**

**CITY OF ROCHELLE, ILLINOIS****SCHEDULE OF DETAILED REVENUES - BUDGET AND ACTUAL  
GENERAL FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>REVENUES</b>			
Taxes			
Property	\$ 2,135,695	\$ 2,129,267	\$ (6,428)
Road and Bridge	160,000	218,333	58,333
Local Use	399,566	334,819	(64,747)
Telecommunications	300,000	344,559	44,559
State Sales	2,800,000	2,942,224	142,224
Video Gaming	364,641	380,329	15,688
Total Taxes	6,159,902	6,349,531	189,629
Licenses and Permits			
Licenses			
Amusement	15,000	20,946	5,946
Liquor	45,000	42,675	(2,325)
Franchise	170,000	128,962	(41,038)
Other	250	250	-
Permits			
Building	55,500	54,103	(1,397)
Total Licenses and Permits	285,750	246,936	(38,814)
Intergovernmental			
Shared Income Tax	1,530,252	1,604,123	73,871
Replacement Tax	578,000	405,951	(172,049)
Federal Grants	50,000	-	(50,000)
State Grants	325,000	70,273	(254,727)
Total Intergovernmental	2,483,252	2,080,347	(402,905)
Charges for Services			
Fire Protection	104,318	105,351	1,033
Ambulance Fees	900,000	981,475	81,475
Police Services	70,000	80,492	10,492
Planning/Zoning Fees	250,000	223,091	(26,909)
Grave Opening Fees	30,000	22,600	(7,400)
Cemetery Lot Sales	18,000	44,650	26,650
Water Reclamation Solid Waste	60,000	34,684	(25,316)
Total Charges for Services	1,432,318	1,492,343	60,025

(This schedule is continued on the following page.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF DETAILED REVENUES - BUDGET AND ACTUAL (Continued)**  
**GENERAL FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>REVENUES (Continued)</b>			
Fines and Forfeitures			
Circuit Court	\$ 75,000	\$ 83,038	\$ 8,038
Total Fines and Forfeitures	75,000	83,038	8,038
Investment Income	400,000	748,666	348,666
Miscellaneous			
Miscellaneous	52,000	59,292	7,292
Total Miscellaneous	52,000	59,292	7,292
<b>TOTAL REVENUES</b>	<b>\$ 10,888,222</b>	<b>\$ 11,060,153</b>	<b>\$ 171,931</b>

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL  
GENERAL FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>GENERAL GOVERNMENT</b>			
Mayor and Council			
Salaries	\$ 25,250	\$ 25,390	\$ 140
Travel Expenditures and Dues	2,200	3,381	1,181
Conferences	2,000	1,825	(175)
Supplies and Equipment	1,000	364	(636)
Other Professional Services	100	-	(100)
Printing	1,000	-	(1,000)
Community Relations	3,500	7,302	3,802
Equipment	1,000	370	(630)
Total Mayor and Council	36,050	38,632	2,582
City Clerk			
Salaries	116,869	129,645	12,776
Health Insurance	4,220	4,359	139
Life Insurance	70	77	7
Postage	4,000	3,533	(467)
Telephone	845	850	5
Publishing	200	38	(162)
Printing	3,000	2,412	(588)
Travel Expenditures and Dues	500	1,837	1,337
Tuition and Training	3,500	2,047	(1,453)
Publications	140	140	-
Conferences	2,000	2,748	748
Office Supplies	200	1,618	1,418
Other Professional Services	57,400	34,525	(22,875)
Equipment	1,500	1,403	(97)
Furniture	500	125	(375)
Miscellaneous Charges	15,500	15,792	292
Total City Clerk	210,444	201,149	(9,295)
Municipal Building			
Maintenance (Buildings)	200,000	257,512	57,512
Maintenance (Grounds)	7,500	3,163	(4,337)
Maintenance (Other)	3,000	2,757	(243)
Network Administration	300,413	300,413	-
Janitorial Services	30,000	31,488	1,488
Other Professional Services	10,000	26,039	16,039
Utilities	1,100	4,747	3,647
Garbage Disposal/Recycling	750	1,107	357
Property Tax	750	2,276	1,526
Maintenance Supplies	3,500	4,552	1,052
Office Supplies	6,000	2,736	(3,264)
General Supplies	4,000	2,297	(1,703)
Equipment	10,000	10,000	-
Public Relations	20,000	15,166	(4,834)
Administrative Services	444,147	444,147	-
Total Municipal Building	1,041,160	1,108,400	67,240

(This schedule is continued on the following pages.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)**  
**GENERAL FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>GENERAL GOVERNMENT (Continued)</b>			
City Attorney			
Legal	\$ 105,000	\$ 109,216	\$ 4,216
Total City Attorney	105,000	109,216	4,216
City Manager			
Other Professional Services	1,000	600	(400)
Telephone	650	600	(50)
Dues	13,000	9,086	(3,914)
Travel	6,500	1,342	(5,158)
Training	2,500	315	(2,185)
Tuition	-	649	649
Publications	-	1,860	1,860
Conferences	8,000	9,436	1,436
Office Supplies	700	193	(507)
Equipment	500	-	(500)
Public Relations	8,500	4,470	(4,030)
Miscellaneous	500	-	(500)
Total City Manager	41,850	28,551	(13,299)
Building, Zoning and Engineering			
Salaries	566,396	574,892	8,496
Health Insurance	98,821	99,553	732
Life Insurance	492	226	(266)
Maintenance (Building)	2,800	3,229	429
Maintenance (Equipment)	1,900	2,342	442
Maintenance (Vehicles)	2,300	5,275	2,975
Engineering	7,500	8,100	600
Other Professional Services	69,000	63,302	(5,698)
Telephone	4,900	2,587	(2,313)
Printing	3,000	97	(2,903)
Dues	5,300	4,303	(997)
Travel	8,100	1,715	(6,385)
Training	8,900	4,371	(4,529)
Publications	3,400	2,350	(1,050)
Public Relations	17,000	14,828	(2,172)
Utilities	200	-	(200)
Lease or rentals	22,800	61,715	38,915
Supplies (Equipment)	4,300	3,281	(1,019)
Office Supplies	3,800	1,134	(2,666)
Operating Supplies	-	250	250
Small Tools	400	316	(84)
Gasoline and Oil	2,700	2,559	(141)
Capital Improvements	10,500	11,514	1,014
Software	4,800	2,959	(1,841)
Nuisance Abatement	4,000	400	(3,600)
Conference Expenditures	15,000	-	(15,000)
Miscellaneous	200	332	132
Total Building, Zoning and Engineering	868,509	871,630	3,121
Total General Government	2,303,013	2,357,578	54,565

(This schedule is continued on the following pages.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)**  
**GENERAL FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>PUBLIC SAFETY</b>			
Police Department			
Salaries	\$ 2,990,978	\$ 2,823,878	\$ (167,100)
Health Insurance	510,399	523,694	13,295
Life Insurance	1,500	1,352	(148)
Pension Contribution	1,187,222	1,191,143	3,921
Uniform Allowance	25,000	25,097	97
Maintenance (Equipment)	25,000	(289)	(25,289)
Maintenance (Vehicles)	30,000	40,833	10,833
Medical Services	500	783	283
Data Processing Services	10,000	-	(10,000)
Other Professional Services	7,000	29,971	22,971
Postage	400	48	(352)
Telephone	24,000	34,324	10,324
Printing and Publishing	5,500	3,812	(1,688)
Dues	25,000	71,385	46,385
Travel	10,000	4,913	(5,087)
Training	25,000	20,227	(4,773)
Tuition Reimbursement	5,000	-	(5,000)
Utilities	1,400	1,263	(137)
Lease or Rentals	147,190	377,749	230,559
Animal Control	4,000	5,147	1,147
Supplies (Vehicles)	2,000	1,547	(453)
Office Supplies	10,000	5,476	(4,524)
Operating Supplies	30,000	62,938	32,938
Gas and Oil	60,000	64,521	4,521
K9 Supplies	10,000	6,055	(3,945)
Prisoner Supplies	3,000	361	(2,639)
Capital Improvements	80,000	174,760	94,760
Miscellaneous	8,500	2,577	(5,923)
Total Police Department	5,238,589	5,473,565	234,976
Fire Department			
Salaries	2,199,292	2,487,878	288,586
Health Insurance	364,813	277,461	(87,352)
Life Insurance	1,000	704	(296)
Unemployment Insurance	-	-	-
Pension Contribution	696,639	701,081	4,442
Uniform Allowance	18,000	13,503	(4,497)
Maintenance (Building)	10,000	6,787	(3,213)
Maintenance (Equipment)	12,000	15,801	3,801
Maintenance (Vehicles)	35,000	34,545	(455)
Medical Services	5,000	4,499	(501)
Other Professional Services	137,827	89,333	(48,494)
Postage	500	91	(409)
Telephone	7,700	4,851	(2,849)
Printing and Publishing	1,750	355	(1,395)
Dues	1,500	1,150	(350)
Travel	2,500	3,339	839
Training	7,000	16,912	9,912
Tuition Reimbursement	3,000	4,225	1,225

(This schedule is continued on the following pages.)



**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)**  
**GENERAL FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>PUBLIC SAFETY (Continued)</b>			
Fire Department (Continued)			
Utilities	\$ 1,500	\$ 1,372	\$ (128)
Leases or rentals	16,000	1,979	(14,021)
Community Relations	3,000	2,619	(381)
Supplies (Building)	5,000	5,792	792
Supplies (Equipment)	7,000	5,061	(1,939)
Supplies (Vehicles)	6,000	4,770	(1,230)
Equipment	113,500	329,175	215,675
Office Supplies	1,000	75	(925)
Operating Supplies	30,000	28,810	(1,190)
Janitorial Supplies	1,500	1,605	105
Gas and Oil	15,000	18,609	3,609
Software	25,000	24,245	(755)
Total Fire Department	3,728,021	4,086,627	358,606
Total Public Safety	8,966,610	9,560,192	593,582
<b>PUBLIC WORKS</b>			
Streets			
Salaries	1,127,846	1,149,916	22,070
Health Insurance	248,365	244,832	(3,533)
Life Insurance	900	509	(391)
Uniform Allowance	7,500	6,029	(1,471)
Maintenance (Building)	6,500	5,628	(872)
Maintenance (Equipment)	40,000	40,272	272
Maintenance (Streets)	25,000	26,363	1,363
Maintenance (Snow Removal)	5,000	6,623	1,623
Maintenance (Service Vehicles)	45,000	35,833	(9,167)
Maintenance (Other)	75,000	75,153	153
Janitorial Services	2,000	2,961	961
Other Professional Services	15,000	21,114	6,114
Postage	25	-	(25)
Telephone	2,500	11,532	9,032
Printing and Publishing	300	-	(300)
Dispatching/Radio	60,000	277	(59,723)
Travel	5,000	424	(4,576)
Training	17,000	16,030	(970)
Publications	200	140	(60)
Utilities	2,500	1,055	(1,445)
Street Lighting	1,000	1,029	29
Lease or Rentals	40,000	28,134	(11,866)
Supplies (Vehicles)	25,000	26,342	1,342
Supplies (Streets)	75,000	43,974	(31,026)
Supplies (Snow Removal)	110,000	82,615	(27,385)
Supplies (Safety)	4,000	1,647	(2,353)
Supplies (Other)	34,500	28,443	(6,057)
Office Supplies	2,500	1,820	(680)
Operating Supplies	10,000	10,048	48
Software	-	240	240

(This schedule is continued on the following pages.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)**  
**GENERAL FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>PUBLIC WORKS (Continued)</b>			
Streets (Continued)			
Gas and Oil	\$ 60,000	\$ 61,999	\$ 1,999
Capital Outlay	145,000	142,393	(2,607)
Miscellaneous	200	262	62
Total Streets	2,192,836	2,073,637	(119,199)
Total Public Works	2,192,836	2,073,637	(119,199)
<b>PUBLIC SERVICE ENTERPRISES</b>			
Cemetery			
Salaries	76,255	76,729	474
Health Insurance	16,404	15,475	(929)
Life Insurance	75	31	(44)
Maintenance (Buildings)	2,500	1,357	(1,143)
Maintenance (Equipment)	1,000	361	(639)
Maintenance (Vehicles)	500	280	(220)
Other Professional Services	45,000	44,067	(933)
Telephone	1,500	1,763	263
Utilities	2,200	2,098	(102)
Leases/rentals	8,500	-	(8,500)
Supplies (Vehicles)	250	-	(250)
Supplies (Other)	22,300	9,871	(12,429)
Operating Supplies	750	781	31
Gas and Oil	3,000	3,514	514
Equipment	8,000	5,904	(2,096)
Vehicles	20,000	-	(20,000)
Other Improvements	25,000	26,936	1,936
Miscellaneous	1,000	1,225	225
Total Cemetery	234,234	190,392	(43,842)
Total Public Service Enterprises	234,234	190,392	(43,842)
<b>CONSERVATION AND DEVELOPMENT</b>			
Economic Development			
Life Insurance	30	25	(5)
Other Professional Services	1,000	6,375	5,375
Postage	100	-	(100)
Telephone	1,500	829	(671)
Dues	1,500	250	(1,250)
Travel	2,000	1,457	(543)
Training	1,500	-	(1,500)
Community Relations	2,500	473	(2,027)
Office Supplies	1,300	1,103	(197)
Equipment	2,000	-	(2,000)
Miscellaneous	2,500	-	(2,500)
Total Economic Development	15,930	10,512	(5,418)
Total Conservation and Development	15,930	10,512	(5,418)

(This schedule is continued on the following page.)

CITY OF ROCHELLE, ILLINOIS

SCHEDULE OF DETAILED EXPENDITURES - BUDGET AND ACTUAL (Continued)  
GENERAL FUND

For the Year Ended December 31, 2024

---

	Original and Final Budget	Actual	Variance Over (Under)
<b>DEBT SERVICE</b>			
Principal	\$ 130,723	\$ 267,187	\$ 136,464
Interest and Fiscal Charges	-	6,742	6,742
Total Debt Service	130,723	273,929	143,206
<b>TOTAL EXPENDITURES</b>	<u>\$ 13,843,346</u>	<u>\$ 14,466,240</u>	<u>\$ 622,894</u>

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
CAPITAL IMPROVEMENT FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>REVENUES</b>			
Intergovernmental	\$ -	\$ 61,122	\$ 61,122
Charges for Services	108,000	-	(108,000)
Investment Income	3,900	-	(3,900)
Total Revenues	111,900	61,122	(50,778)
<b>EXPENDITURES</b>			
General Government			
Contractual Services	2,000	825	(1,175)
Capital Outlay	8,706,000	4,193,361	(4,512,639)
Debt Service			
Principal	735,000	735,000	-
Interest and Fiscal Charges	108,913	108,913	-
Total Expenditures	9,551,913	5,038,099	(4,513,814)
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(9,440,013)	(4,976,977)	4,463,036
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers In	9,443,825	5,309,883	(4,133,942)
Total Other Financing Sources (Uses)	9,443,825	5,309,883	(4,133,942)
NET CHANGE IN FUND BALANCE	\$ 3,812	332,906	\$ 329,094
FUND BALANCE (DEFICIT), JANUARY 1		(509,771)	
FUND BALANCE (DEFICIT), DECEMBER 31		\$ (176,865)	

(See independent auditor's report.)

**NONMAJOR GOVERNMENTAL FUNDS**

## CITY OF ROCHELLE, ILLINOIS

COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS

December 31, 2024

	Special Revenue				
	Railroad	Audit	Insurance	Motor Fuel Tax	Hotel/Motel Tax
<b>ASSETS</b>					
Cash and Investments	\$ -	\$ 1,631	\$ -	\$ 534,218	\$ 355,654
Receivables (Net, Where Applicable, of Allowances for Uncollectibles)					
Property Taxes	-	30,992	385,013	-	-
Accounts	233,618	-	-	-	41,257
Grants	54,056	-	-	-	-
Accrued Interest	-	-	-	-	359
Prepaid Items	-	-	130,039	-	-
Due from Other Governments	-	-	-	35,471	-
Due from Other Funds	605,084	-	-	-	-
<b>TOTAL ASSETS</b>	<b>\$ 892,758</b>	<b>\$ 32,623</b>	<b>\$ 515,052</b>	<b>\$ 569,689</b>	<b>\$ 397,270</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>					
<b>LIABILITIES</b>					
Accounts Payable	\$ 8,515	\$ -	\$ -	\$ -	\$ 1,413
Accrued Payroll	26,683	-	-	-	597
Due to Other Funds	-	-	5,481	-	-
Total Liabilities	35,198	-	5,481	-	2,010
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable Property Taxes	-	30,992	385,013	-	-
Unavailable Revenue - Grants	54,056	-	-	-	-
Total Deferred Inflows of Resources	54,056	30,992	385,013	-	-
Total Liabilities and Deferred Inflows of Resources	89,254	30,992	390,494	-	2,010
<b>FUND BALANCES</b>					
Nonspendable - Prepaid Items	-	-	124,558	-	-
Restricted for Audit	-	1,631	-	-	-
Restricted for Maintenance of Roadways	-	-	-	569,689	-
Restricted for Tourism	-	-	-	-	395,260
Restricted for Employee Retirement	-	-	-	-	-
Restricted for Capital Improvements	-	-	-	-	-
Restricted for Economic Development	-	-	-	-	-
Restricted for Public Safety	-	-	-	-	-
Assigned for Railroad	803,504	-	-	-	-
Assigned for Ambulance Replacement	-	-	-	-	-
Assigned for Stormwater	-	-	-	-	-
Assigned for Golf Course	-	-	-	-	-
Unassigned (Deficit)	-	-	-	-	-
Total Fund Balances (Deficit)	803,504	1,631	124,558	569,689	395,260
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<b>\$ 892,758</b>	<b>\$ 32,623</b>	<b>\$ 515,052</b>	<b>\$ 569,689</b>	<b>\$ 397,270</b>

Special Revenue										Capital Projects
IMRF Fund	Social Security	Lighthouse Pointe TIF	Foreign Fire Insurance	Overweight Truck Permits	Northern Gateway TIF	Eastern Gateway TIF	Downtown TIF	Ambulance Replacement		
\$ 69,077	\$ -	\$ 1,279,656	\$ 49,632	\$ 121,011	\$ 137,136	\$ -	\$ 2,627,875	\$ 770,123		
99,985	289,993	-	-	-	-	-	-	-		
-	-	-	-	15	-	-	-	324		
-	-	-	-	-	-	-	34,020	-		
-	-	897	-	-	-	-	-	-		
-	-	-	-	-	-	-	-	-		
-	-	-	-	-	-	-	-	-		
-	-	-	-	-	-	-	-	-		
\$ 169,062	\$ 289,993	\$ 1,280,553	\$ 49,632	\$ 121,026	\$ 137,136	\$ -	\$ 2,661,895	\$ 770,447		
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
-	-	-	-	-	-	-	-	-		
-	17,989	-	-	-	-	28,942	-	-		
-	17,989	-	-	-	-	28,942	-	-		
99,985	289,993	-	-	-	-	-	-	-		
-	-	-	-	-	-	-	34,020	-		
99,985	289,993	-	-	-	-	-	34,020	-		
99,985	307,982	-	-	-	-	28,942	34,020	-		
-	-	-	-	-	-	-	-	-		
-	-	-	-	-	-	-	-	-		
-	-	-	-	121,026	-	-	-	-		
69,077	-	-	-	-	-	-	-	-		
-	-	-	-	-	-	-	-	-		
-	-	1,280,553	-	-	137,136	-	2,627,875	-		
-	-	-	49,632	-	-	-	-	-		
-	-	-	-	-	-	-	-	-		
-	-	-	-	-	-	-	-	-		
-	-	-	-	-	-	-	-	-		
-	-	-	-	-	-	-	-	-		
-	-	-	-	-	-	-	-	-		
-	(17,989)	-	-	-	-	(28,942)	-	-		
69,077	(17,989)	1,280,553	49,632	121,026	137,136	(28,942)	2,627,875	770,447		
\$ 169,062	\$ 289,993	\$ 1,280,553	\$ 49,632	\$ 121,026	\$ 137,136	\$ -	\$ 2,661,895	\$ 770,447		

(This statement is continued on the following page.)

**CITY OF ROCHELLE ILLINOIS**

COMBINING BALANCE SHEET (Continued)  
NONMAJOR GOVERNMENTAL FUNDS

December 31, 2024

	Capital Projects				
	Stormwater	Utility Tax	Sales Tax	Golf Course	Total
<b>ASSETS</b>					
Cash and Investments	\$ 146,846	\$ 314,131	\$ 821,754	\$ 1,197	\$ 7,229,941
Receivables (Net, Where Applicable, of Allowances for Uncollectibles)					
Property Taxes	-	-	-	-	805,983
Accounts	-	63,301	-	5,000	343,515
Grants	-	-	-	-	88,076
Accrued Interest	-	-	-	-	1,256
Prepaid Items	-	-	-	8,893	138,932
Due from Other Governments	-	-	369,281	-	404,752
Due from Other Funds	-	-	-	-	605,084
<b>TOTAL ASSETS</b>	<b>\$ 146,846</b>	<b>\$ 377,432</b>	<b>\$ 1,191,035</b>	<b>\$ 15,090</b>	<b>\$ 9,617,539</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>					
<b>LIABILITIES</b>					
Accounts Payable	\$ 105	\$ -	\$ -	\$ 1,680	\$ 11,713
Accrued Payroll	-	-	-	2,982	30,262
Due to Other Funds	-	-	-	-	52,412
Total Liabilities	105	-	-	4,662	94,387
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable Property Taxes	-	-	-	-	805,983
Unavailable Revenue - Grants	-	-	-	-	88,076
Total Deferred Inflows of Resources	-	-	-	-	894,059
Total Liabilities and Deferred Inflows of Resources	105	-	-	4,662	988,446
<b>FUND BALANCES</b>					
Nonspendable - Prepaid Items	-	-	-	8,893	133,451
Restricted for Audit	-	-	-	-	1,631
Restricted for Maintenance of Roadways	-	-	-	-	690,715
Restricted for Tourism	-	-	-	-	395,260
Restricted for Employee Retirement	-	-	-	-	69,077
Restricted for Capital Improvements	-	377,432	1,191,035	-	1,568,467
Restricted for Economic Development	-	-	-	-	4,045,564
Restricted for Public Safety	-	-	-	-	49,632
Assigned for Railroad	-	-	-	-	803,504
Assigned for Ambulance Replacement	-	-	-	-	770,447
Assigned for Stormwater	146,741	-	-	-	146,741
Assigned for Golf Course	-	-	-	1,535	1,535
Unassigned (Deficit)	-	-	-	-	(46,931)
Total Fund Balances (Deficit)	146,741	377,432	1,191,035	10,428	8,629,093
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<b>\$ 146,846</b>	<b>\$ 377,432</b>	<b>\$ 1,191,035</b>	<b>\$ 15,090</b>	<b>\$ 9,617,539</b>

(See independent auditor's report.)



**CITY OF ROCHELLE, ILLINOIS**

**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS**

For the Year Ended December 31, 2024

	<b>Special Revenue</b>				
	<b>Railroad</b>	<b>Audit</b>	<b>Insurance</b>	<b>Motor Fuel Tax</b>	<b>Hotel/Motel Tax</b>
<b>REVENUES</b>					
Taxes	\$ -	\$ 27,984	\$ 374,671	\$ -	\$ 262,358
Licenses and Permits	-	-	-	-	-
Intergovernmental	-	-	-	699,551	-
Charges for Services	1,043,745	-	-	-	-
Investment Income	10,025	11	672	85,387	11,757
Miscellaneous	-	-	-	-	53,772
<b>Total Revenues</b>	<b>1,053,770</b>	<b>27,995</b>	<b>375,343</b>	<b>784,938</b>	<b>327,887</b>
<b>EXPENDITURES</b>					
Current					
General Government	-	30,400	39,751	-	-
Public Safety	-	-	240,937	-	-
Public Works	321,924	-	85,303	-	-
Public Service Enterprises	-	-	8,309	-	-
Conservation and Development	-	-	-	-	151,087
Capital Outlay	-	-	-	-	-
Debt Service					
Principal	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-
<b>Total Expenditures</b>	<b>321,924</b>	<b>30,400</b>	<b>374,300</b>	<b>-</b>	<b>151,087</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>731,846</b>	<b>(2,405)</b>	<b>1,043</b>	<b>784,938</b>	<b>176,800</b>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers In	-	-	-	-	-
Transfers (Out)	(403,513)	-	-	(1,663,267)	(60,000)
Sale of Capital Assets	-	-	-	-	-
<b>Total Other Financing Sources (Uses)</b>	<b>(403,513)</b>	<b>-</b>	<b>-</b>	<b>(1,663,267)</b>	<b>(60,000)</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>328,333</b>	<b>(2,405)</b>	<b>1,043</b>	<b>(878,329)</b>	<b>116,800</b>
<b>FUND BALANCES, JANUARY 1</b>	<b>475,171</b>	<b>4,036</b>	<b>123,515</b>	<b>1,448,018</b>	<b>278,460</b>
<b>FUND BALANCES (DEFICIT), DECEMBER 31</b>	<b>\$ 803,504</b>	<b>\$ 1,631</b>	<b>\$ 124,558</b>	<b>\$ 569,689</b>	<b>\$ 395,260</b>

Special Revenue										Capital Projects
IMRF Fund	Social Security	Lighthouse Pointe TIF	Foreign Fire Insurance	Overweight Truck Permits	Northern Gateway TIF	Eastern Gateway TIF	Downtown TIF	Ambulance Replacement		
\$ 99,925	\$ 234,807	\$ 648,992	\$ 56,200	\$ -	\$ 174,237	\$ -	\$ 500,170	\$ -		
-	-	-	-	49,632	-	-	-	-		
22,045	-	-	-	-	-	-	-	-		
-	-	-	-	-	-	-	-	-		
908	79	35,274	713	3,082	1,074	-	52,251	33,090		
-	-	-	-	1,766	-	-	-	-		
122,878	234,886	684,266	56,913	54,480	175,311	-	552,421	33,090		
8,478	18,313	160,756	-	-	100,393	28,942	204,537	-		
36,739	78,485	-	8,247	-	-	-	-	-		
90,434	154,353	-	-	-	-	-	-	-		
5,652	10,465	-	-	-	-	-	-	-		
-	-	-	-	-	-	-	-	-		
-	-	-	54,098	-	-	-	164,380	165,736		
-	-	180,000	-	-	-	-	125,000	17,500		
-	-	56,475	-	-	-	-	107,036	5,292		
141,303	261,616	397,231	62,345	-	100,393	28,942	600,953	188,528		
(18,425)	(26,730)	287,035	(5,432)	54,480	74,918	(28,942)	(48,532)	(155,438)		
-	-	-	-	-	-	-	-	200,000		
-	-	-	-	(12,000)	-	-	-	-		
-	-	-	-	-	-	-	-	50,000		
-	-	-	-	(12,000)	-	-	-	250,000		
(18,425)	(26,730)	287,035	(5,432)	42,480	74,918	(28,942)	(48,532)	94,562		
87,502	8,741	993,518	55,064	78,546	62,218	-	2,676,407	675,885		
\$ 69,077	\$ (17,989)	\$ 1,280,553	\$ 49,632	\$ 121,026	\$ 137,136	\$ (28,942)	\$ 2,627,875	\$ 770,447		

(This statement is continued on the following page.)

**CITY OF ROCHELLE, ILLINOIS**

**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES (Continued)  
NONMAJOR GOVERNMENTAL FUNDS**

For the Year Ended December 31, 2024

	<b>Capital Projects</b>				
	<b>Stormwater</b>	<b>Utility Tax</b>	<b>Sales Tax</b>	<b>Golf Course</b>	<b>Total</b>
<b>REVENUES</b>					
Taxes	\$ -	\$ 773,312	\$ 1,455,625	\$ -	\$ 4,608,281
Licenses and Permits	-	-	-	-	49,632
Intergovernmental	-	-	-	60,000	781,596
Charges for Services	1,907	-	-	323,832	1,369,484
Investment Income	2,152	9,868	56,692	3,691	306,726
Miscellaneous	-	-	-	5,605	61,143
Total Revenues	4,059	783,180	1,512,317	393,128	7,176,862
<b>EXPENDITURES</b>					
Current					
General Government	-	-	-	-	591,570
Public Safety	-	-	-	-	364,408
Public Works	105	-	-	-	652,119
Public Service Enterprises	-	-	-	-	24,426
Conservation and Development	-	-	-	361,173	512,260
Capital Outlay	25,769	-	-	96,033	506,016
Debt Service					
Principal	-	-	-	23,806	346,306
Interest and Fiscal Charges	-	-	-	-	168,803
Total Expenditures	25,874	-	-	481,012	3,165,908
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(21,815)	783,180	1,512,317	(87,884)	4,010,954
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers In	-	-	-	60,000	260,000
Transfers (Out)	-	(1,030,643)	(1,219,050)	-	(4,388,473)
Sale of Capital Assets	-	-	-	-	50,000
Total Other Financing Sources (Uses)	-	(1,030,643)	(1,219,050)	60,000	(4,078,473)
NET CHANGE IN FUND BALANCES	(21,815)	(247,463)	293,267	(27,884)	(67,519)
FUND BALANCES, JANUARY 1	168,556	624,895	897,768	38,312	8,696,612
<b>FUND BALANCES (DEFICIT), DECEMBER 31</b>	\$ 146,741	\$ 377,432	\$ 1,191,035	\$ 10,428	\$ 8,629,093

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
RAILROAD FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>REVENUES</b>			
Charges for Services	\$ 1,119,300	\$ 1,043,745	\$ (75,555)
Investment Income	12,000	10,025	(1,975)
Total Revenues	1,131,300	1,053,770	(77,530)
<b>EXPENDITURES</b>			
Current			
Public Works			
Personal Services	193,921	216,173	22,252
Commodities	20,000	12,800	(7,200)
Other Services	34,600	41,219	6,619
Contractual Services	344,088	51,732	(292,356)
Capital Outlay	550,000	-	(550,000)
Total Expenditures	1,142,609	321,924	(820,685)
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(11,309)	731,846	743,155
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers (Out)	(413,825)	(403,513)	10,312
Total Other Financing Sources (Uses)	(413,825)	(403,513)	10,312
NET CHANGE IN FUND BALANCE	<u>\$ (425,134)</u>	328,333	<u>\$ 753,467</u>
FUND BALANCE, JANUARY 1		<u>475,171</u>	
FUND BALANCE, DECEMBER 31		<u>\$ 803,504</u>	

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
AUDIT FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>REVENUES</b>			
Taxes			
Property Taxes	\$ 28,000	\$ 27,984	\$ (16)
Investment Income	50	11	(39)
Total Revenues	28,050	27,995	(55)
<b>EXPENDITURES</b>			
Current			
General Government			
Contractual Services	30,400	30,400	-
Total Expenditures	30,400	30,400	-
NET CHANGE IN FUND BALANCE	<u>\$ (2,350)</u>	(2,405)	<u>\$ (55)</u>
FUND BALANCE, JANUARY 1		<u>4,036</u>	
FUND BALANCE, DECEMBER 31		<u>\$ 1,631</u>	

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
INSURANCE FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>REVENUES</b>			
Taxes			
Property Taxes	\$ 375,000	\$ 374,671	\$ (329)
Investment Income	50	672	622
Total Revenues	375,050	375,343	293
<b>EXPENDITURES</b>			
Current			
Contractual Services			
General Government	40,993	39,751	(1,242)
Public Safety	248,468	240,937	(7,531)
Public Works	87,969	85,303	(2,666)
Public Service Enterprises	8,569	8,309	(260)
Total Expenditures	385,999	374,300	(11,699)
NET CHANGE IN FUND BALANCE	<u>\$ (10,949)</u>	1,043	<u>\$ 11,992</u>
FUND BALANCE, JANUARY 1		<u>123,515</u>	
FUND BALANCE, DECEMBER 31		<u>\$ 124,558</u>	

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
MOTOR FUEL TAX FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>REVENUES</b>			
Intergovernmental			
State Motor Fuel Tax	\$ 1,070,965	\$ 419,876	\$ (651,089)
Grants	-	279,675	279,675
Investment Income	22,000	85,387	63,387
Total Revenues	1,092,965	784,938	(308,027)
<b>EXPENDITURES</b>			
None	-	-	-
Total Expenditures	-	-	-
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	1,092,965	784,938	(308,027)
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers (Out)	(2,405,000)	(1,663,267)	741,733
Total Other Financing Sources (Uses)	(2,405,000)	(1,663,267)	741,733
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (1,312,035)</u>	(878,329)	<u>\$ 433,706</u>
<b>FUND BALANCE, JANUARY 1</b>		<u>1,448,018</u>	
<b>FUND BALANCE, DECEMBER 31</b>		<u>\$ 569,689</u>	

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
HOTEL/MOTEL TAX FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>REVENUES</b>			
Taxes			
Hotel/Motel Tax	\$ 260,000	\$ 262,358	\$ 2,358
Investment Income	3,000	11,757	8,757
Miscellaneous	10,000	53,772	43,772
Total Revenues	273,000	327,887	54,887
<b>EXPENDITURES</b>			
Current			
Conservation and Development			
Personal Services	20,600	21,598	998
Commodities	6,000	1,978	(4,022)
Contractual Services	86,500	94,531	8,031
Miscellaneous	40,000	32,980	(7,020)
Capital Outlay	252,500	-	(252,500)
Total Expenditures	405,600	151,087	(254,513)
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	(132,600)	176,800	309,400
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers (Out)	(60,000)	(60,000)	-
Total Other Financing Sources (Uses)	(60,000)	(60,000)	-
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (192,600)</u>	116,800	<u>\$ 309,400</u>
<b>FUND BALANCE, JANUARY 1</b>		<u>278,460</u>	
<b>FUND BALANCE, DECEMBER 31</b>		<u>\$ 395,260</u>	

(See independent auditor's report.)



**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
IMRF FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>REVENUES</b>			
Taxes			
Property Taxes	\$ 100,000	\$ 99,925	\$ (75)
Intergovernmental			
Replacement Taxes	24,250	22,045	(2,205)
Investment Income	300	908	608
Total Revenues	124,550	122,878	(1,672)
<b>EXPENDITURES</b>			
Current			
Pension Contributions			
General Government	8,280	8,478	198
Public Safety	35,880	36,739	859
Public Works	88,320	90,434	2,114
Public Service Enterprises	5,520	5,652	132
Total Expenditures	138,000	141,303	3,303
NET CHANGE IN FUND BALANCE	<u>\$ (13,450)</u>	(18,425)	<u>\$ (4,975)</u>
FUND BALANCE, JANUARY 1		<u>87,502</u>	
FUND BALANCE, DECEMBER 31		<u>\$ 69,077</u>	

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
SOCIAL SECURITY FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>REVENUES</b>			
Taxes			
Property Taxes	\$ 235,000	\$ 234,807	\$ (193)
Investment Income	50	79	29
Total Revenues	235,050	234,886	(164)
<b>EXPENDITURES</b>			
Current			
Payroll Taxes			
General Government	16,800	18,313	1,513
Public Safety	72,000	78,485	6,485
Public Works	141,600	154,353	12,753
Public Service Enterprises	9,600	10,465	865
Total Expenditures	240,000	261,616	21,616
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (4,950)</u>	<u>(26,730)</u>	<u>\$ (21,780)</u>
<b>FUND BALANCE, JANUARY 1</b>		<u>8,741</u>	
<b>FUND BALANCE (DEFICIT), DECEMBER 31</b>		<u>\$ (17,989)</u>	

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
LIGHTHOUSE POINTE TIF FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>REVENUES</b>			
Taxes			
Property Taxes	\$ 700,689	\$ 648,992	\$ (51,697)
Investment Income	7,000	35,274	28,274
Total Revenues	707,689	684,266	(23,423)
<b>EXPENDITURES</b>			
Current			
General Government			
Contractual Services	184,765	160,756	(24,009)
Capital outlay	680,000	-	(680,000)
Debt Service			
Principal	180,000	180,000	-
Interest and Fiscal Charges	56,475	56,475	-
Total Expenditures	1,101,240	397,231	(704,009)
<b>NET CHANGE IN FUND BALANCE</b>	<u><u>\$ (393,551)</u></u>	287,035	<u><u>\$ 680,586</u></u>
<b>FUND BALANCE, JANUARY 1</b>		<u>993,518</u>	
<b>FUND BALANCE, DECEMBER 31</b>		<u><u>\$ 1,280,553</u></u>	

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
FOREIGN FIRE INSURANCE FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>REVENUES</b>			
Taxes			
Foreign Fire Insurance Tax	\$ 31,000	\$ 56,200	\$ 25,200
Investment Income	250	713	463
Total Revenues	31,250	56,913	25,663
<b>EXPENDITURES</b>			
Current			
Public Safety			
Contractual Services	20,000	8,247	(11,753)
Capital Outlay	47,000	54,098	7,098
Total Expenditures	67,000	62,345	(4,655)
NET CHANGE IN FUND BALANCE	<u>\$ (35,750)</u>	(5,432)	<u>\$ 30,318</u>
FUND BALANCE, JANUARY 1		<u>55,064</u>	
FUND BALANCE, DECEMBER 31		<u>\$ 49,632</u>	

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
OVERWEIGHT TRUCK PERMITS FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>REVENUES</b>			
Licenses and Permits	\$ 40,000	\$ 49,632	\$ 9,632
Investment Income	500	3,082	2,582
Miscellaneous	-	1,766	1,766
Total Revenues	40,500	54,480	13,980
<b>EXPENDITURES</b>			
Current			
Public Works			
Contractual Services	3,500	-	(3,500)
Total Expenditures	3,500	-	(3,500)
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	37,000	54,480	17,480
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers (Out)	(12,000)	(12,000)	-
Total Other Financing Sources (Uses)	(12,000)	(12,000)	-
NET CHANGE IN FUND BALANCE	<u>\$ 25,000</u>	42,480	<u>\$ 17,480</u>
FUND BALANCE, JANUARY 1		<u>78,546</u>	
FUND BALANCE, DECEMBER 31		<u>\$ 121,026</u>	

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
NORTHERN GATEWAY TIF FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>REVENUES</b>			
Taxes			
Property Taxes	\$ 187,399	\$ 174,237	\$ (13,162)
Investment Income	250	1,074	824
Total Revenues	<u>187,649</u>	<u>175,311</u>	<u>(12,338)</u>
<b>EXPENDITURES</b>			
Current			
General Government			
Other Services	<u>87,526</u>	<u>100,393</u>	<u>12,867</u>
Total Expenditures	<u>87,526</u>	<u>100,393</u>	<u>12,867</u>
NET CHANGE IN FUND BALANCE	<u>\$ 100,123</u>	<u>74,918</u>	<u>\$ (25,205)</u>
FUND BALANCE, JANUARY 1		<u>62,218</u>	
FUND BALANCE, DECEMBER 31		<u>\$ 137,136</u>	

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
DOWNTOWN TIF FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>REVENUES</b>			
Taxes			
Property Taxes	\$ 568,936	\$ 500,170	\$ (68,766)
Intergovernmental	1,151,740	-	(1,151,740)
Investment Income	2,500	52,251	49,751
Total Revenues	1,723,176	552,421	(1,170,755)
<b>EXPENDITURES</b>			
Current			
General Government			
Other Services	151,550	204,537	52,987
Capital Outlay	2,572,700	164,380	(2,408,320)
Debt Service			
Principal	115,000	125,000	10,000
Interest and Fiscal Charges	121,412	107,036	(14,376)
Total Expenditures	2,960,662	600,953	(2,359,709)
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	(1,237,486)	(48,532)	1,188,954
<b>OTHER FINANCING SOURCES (USES)</b>			
Bond Issuance	2,500,000	-	(2,500,000)
Total Other Financing Sources (Uses)	2,500,000	-	(2,500,000)
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ 1,262,514</u>	(48,532)	<u>\$ (1,311,046)</u>
<b>FUND BALANCE, JANUARY 1</b>		<u>2,676,407</u>	
<b>FUND BALANCE, DECEMBER 31</b>		<u>\$ 2,627,875</u>	

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
AMBULANCE REPLACEMENT FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>REVENUES</b>			
Investment Income	\$ 5,000	\$ 33,090	\$ 28,090
Total Revenues	5,000	33,090	28,090
<b>EXPENDITURES</b>			
Capital Outlay	143,500	165,736	22,236
Debt Service			
Principal	17,500	17,500	-
Interest and Fiscal Charges	5,292	5,292	-
Total Expenditures	166,292	188,528	22,236
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(161,292)	(155,438)	5,854
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers In	(200,000)	200,000	400,000
Sale of Capital Assets	-	50,000	50,000
Total Other Financing Sources (Uses)	(200,000)	250,000	450,000
NET CHANGE IN FUND BALANCE	<u>\$ (361,292)</u>	94,562	<u>\$ 455,854</u>
FUND BALANCE, JANUARY 1		<u>675,885</u>	
FUND BALANCE, DECEMBER 31		<u>\$ 770,447</u>	

(See independent auditor's report.)



**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
STORMWATER FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>REVENUES</b>			
Charges for Services	\$ 2,000	\$ 1,907	\$ (93)
Investment Income	700	2,152	1,452
Total Revenues	2,700	4,059	1,359
<b>EXPENDITURES</b>			
Current			
Public Works			
Contractual Services	4,000	105	(3,895)
Capital Outlay	138,000	25,769	(112,231)
Total Expenditures	142,000	25,874	(116,126)
NET CHANGE IN FUND BALANCE	<u>\$ (139,300)</u>	(21,815)	<u>\$ 117,485</u>
FUND BALANCE, JANUARY 1		<u>168,556</u>	
FUND BALANCE, DECEMBER 31		<u>\$ 146,741</u>	

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
UTILITY TAX FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>REVENUES</b>			
Taxes			
Utility Taxes	\$ 1,088,000	\$ 773,312	\$ (314,688)
Investment Income	15,000	9,868	(5,132)
Total Revenues	1,103,000	783,180	(319,820)
<b>EXPENDITURES</b>			
None	-	-	-
Total Expenditures	-	-	-
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	1,103,000	783,180	(319,820)
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers (Out)	(2,300,000)	(1,030,643)	1,269,357
Total Other Financing Sources (Uses)	(2,300,000)	(1,030,643)	1,269,357
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (1,197,000)</u>	(247,463)	<u>\$ 949,537</u>
<b>FUND BALANCE, JANUARY 1</b>		<u>624,895</u>	
<b>FUND BALANCE, DECEMBER 31</b>		<u>\$ 377,432</u>	

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
SALES TAX FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>REVENUES</b>			
Taxes			
Sales Tax	\$ 1,575,000	\$ 1,455,625	\$ (119,375)
Investment Income	65,000	56,692	(8,308)
Total Revenues	<u>1,640,000</u>	<u>1,512,317</u>	<u>(127,683)</u>
<b>EXPENDITURES</b>			
None	-	-	-
Total Expenditures	<u>-</u>	<u>-</u>	<u>-</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<u>1,640,000</u>	<u>1,512,317</u>	<u>(127,683)</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers (Out)	<u>(2,100,000)</u>	<u>(1,219,050)</u>	<u>880,950</u>
Total Other Financing Sources (Uses)	<u>(2,100,000)</u>	<u>(1,219,050)</u>	<u>880,950</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>\$ (460,000)</u>	<u>293,267</u>	<u>\$ 753,267</u>
<b>FUND BALANCE, JANUARY 1</b>		<u>897,768</u>	
<b>FUND BALANCE, DECEMBER 31</b>		<u>\$ 1,191,035</u>	

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
GOLF COURSE FUND**

For the Year Ended December 31, 2024

	<b>Original and Final Budget</b>	<b>Actual</b>	<b>Variance Over (Under)</b>
<b>REVENUES</b>			
Intergovernmental	\$ 60,000	\$ 60,000	\$ -
Charges for Services	253,500	323,832	70,332
Investment Income	800	3,691	2,891
Miscellaneous	7,500	5,605	(1,895)
Total Revenues	321,800	393,128	71,328
<b>EXPENDITURES</b>			
Current			
Conservation and Development			
Personal Services	212,964	252,916	39,952
Commodities	34,000	42,963	8,963
Contractual Services	56,000	53,773	(2,227)
Miscellaneous	2,500	11,521	9,021
Capital Outlay	72,000	96,033	24,033
Debt Service			
Principal	-	23,806	23,806
Total Expenditures	377,464	481,012	103,548
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(55,664)	(87,884)	(32,220)
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers In	(60,000)	60,000	120,000
Total Other Financing Sources (Uses)	(60,000)	60,000	120,000
NET CHANGE IN FUND BALANCE	\$ (115,664)	(27,884)	\$ 87,780
FUND BALANCE, JANUARY 1		38,312	
FUND BALANCE, DECEMBER 31		\$ 10,428	

(See independent auditor's report.)

## **NONMAJOR ENTERPRISE FUNDS**

**CITY OF ROCHELLE, ILLINOIS**

**COMBINING STATEMENT OF NET POSITION  
NONMAJOR ENTERPRISE FUNDS**

December 31, 2024

	<b>Landfill</b>	<b>Airport</b>	<b>Total Nonmajor Enterprise</b>
<b>CURRENT ASSETS</b>			
Cash and Investments	\$ 4,314,518	\$ 9,381	\$ 4,323,899
Receivables			
Property Taxes	-	56,759	56,759
Accounts	272,677	30,026	302,703
Leases	-	12,171	12,171
Prepaid Expenses	4,454	8,013	12,467
Inventory	-	63,686	63,686
Restricted Assets			
Cash Held at Paying Agent	-	59,197	59,197
<b>Total Current Assets</b>	<b>4,591,649</b>	<b>239,233</b>	<b>4,830,882</b>
<b>NONCURRENT ASSETS</b>			
Leases Receivable	-	691,008	691,008
<b>Subtotal Noncurrent Assets</b>	<b>-</b>	<b>691,008</b>	<b>691,008</b>
<b>CAPITAL ASSETS</b>			
Nondepreciable	708,563	1,873,554	2,582,117
Depreciable	595,158	5,875,936	6,471,094
Accumulated Depreciation	(523,789)	(3,832,914)	(4,356,703)
<b>Total Capital Assets</b>	<b>779,932</b>	<b>3,916,576</b>	<b>4,696,508</b>
<b>Total Noncurrent Assets</b>	<b>779,932</b>	<b>4,607,584</b>	<b>5,387,516</b>
<b>Total Assets</b>	<b>5,371,581</b>	<b>4,846,817</b>	<b>10,218,398</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pension Items	-	50,608	50,608
OPEB Items	-	9,226	9,226
Unamortized Loss on Refunding	-	10,650	10,650
<b>Total Deferred Outflows of Resources</b>	<b>-</b>	<b>70,484</b>	<b>70,484</b>
<b>Total Assets and Deferred Outflows of Resources</b>	<b>5,371,581</b>	<b>4,917,301</b>	<b>10,288,882</b>

(This schedule is continued on the following page.)

**CITY OF ROCHELLE, ILLINOIS**

**COMBINING STATEMENT OF NET POSITION  
NONMAJOR ENTERPRISE FUNDS (Continued)**

December 31, 2024

	<b>Landfill</b>	<b>Airport</b>	<b>Total Nonmajor Enterprise</b>
<b>CURRENT LIABILITIES</b>			
Accounts Payable	\$ 256	\$ 10,024	\$ 10,280
Accrued Payroll	-	3,465	3,465
Accrued Interest Payable	-	4,197	4,197
Due to Other Funds	-	30,985	30,985
General Obligation Bonds Payable	-	55,000	55,000
Compensated Absences Payable	-	9,614	9,614
OPEB Liability	-	3,717	3,717
Total Current Liabilities	256	117,002	117,258
<b>LONG-TERM LIABILITIES</b>			
General Obligation Bonds Payable	-	220,000	220,000
Net Pension Liability	-	15,543	15,543
OPEB Liability	-	12,545	12,545
Total Long-Term Liabilities	-	248,088	248,088
Total Liabilities	256	365,090	365,346
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pension Items	-	916	916
OPEB Items	-	1,373	1,373
Leases	-	663,663	663,663
Deferred Property Taxes	-	66,499	66,499
Total Deferred Inflows of Resources	-	732,451	732,451
Total Liabilities and Deferred Inflows of Resources	256	1,097,541	1,097,797
<b>NET POSITION</b>			
Net Investment in Capital Assets	779,932	3,652,226	4,432,158
Unrestricted	4,591,393	167,534	4,758,927
<b>TOTAL NET POSITION</b>	<b>\$ 5,371,325</b>	<b>\$ 3,819,760</b>	<b>\$ 9,191,085</b>

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**COMBINING STATEMENT OF REVENUES, EXPENSES  
AND CHANGES IN NET POSITION  
NONMAJOR ENTERPRISE FUNDS**

For the Year Ended December 31, 2024

	<b>Landfill</b>	<b>Airport</b>	<b>Total Nonmajor Enterprise</b>
<b>OPERATING REVENUES</b>			
Charges for Services	\$ 872,089	\$ 451,387	\$ 1,323,476
Total Operating Revenues	872,089	451,387	1,323,476
<b>OPERATING EXPENSES</b>			
Personal Services	-	162,134	162,134
Commodities	626	222,169	222,795
Contractual Services	518,865	137,740	656,605
Depreciation/Amortization	45,940	172,579	218,519
Total Operating Expenses	565,431	694,622	1,260,053
OPERATING INCOME (LOSS)	306,658	(243,235)	63,423
<b>OTHER INCOME (EXPENSE)</b>			
Taxes	-	65,207	65,207
Investment Income	234,645	807	235,452
Intergovernmental	-	707,173	707,173
Interest Expense	-	(25,598)	(25,598)
Total Other Income (Expense)	234,645	747,589	982,234
NET INCOME BEFORE TRANSFERS	541,303	504,354	1,045,657
<b>TRANSFERS</b>			
Transfers In	-	165,000	165,000
Transfers (Out)	(680,365)	-	(680,365)
Total Transfers	(680,365)	165,000	(515,365)
CHANGE IN NET POSITION	(139,062)	669,354	530,292
NET POSITION, JANUARY 1	5,510,387	3,150,406	8,660,793
<b>NET POSITION, DECEMBER 31</b>	<b>\$ 5,371,325</b>	<b>\$ 3,819,760</b>	<b>\$ 9,191,085</b>

(See independent auditor's report.)



**CITY OF ROCHELLE, ILLINOIS**

**COMBINING STATEMENT OF CASH FLOWS  
NONMAJOR ENTERPRISE FUNDS**

For the Year Ended December 31, 2024

	<b>Landfill</b>	<b>Airport</b>	<b>Total Nonmajor Enterprise</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Receipts from Customers and Users	\$ 725,412	\$ 423,506	\$ 1,148,918
Payments to Suppliers	(515,556)	(377,640)	(893,196)
Payments to Employees	-	(178,265)	(178,265)
Payments to Other Funds	-	(25,041)	(25,041)
	<hr/>	<hr/>	<hr/>
Net Cash from Operating Activities	209,856	(157,440)	52,416
	<hr/>	<hr/>	<hr/>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Transfers in	-	165,000	165,000
Transfers out	(680,365)	-	(680,365)
Repayment of Loans from Other Funds	-	(42,973)	(42,973)
Receipts from Property and other Taxes	-	71,852	71,852
	<hr/>	<hr/>	<hr/>
Net Cash from Noncapital Financing Activities	(680,365)	193,879	(486,486)
	<hr/>	<hr/>	<hr/>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Capital Assets Purchased	(76,973)	(663,651)	(740,624)
Principal Payments on Long-Term Debt	-	(50,000)	(50,000)
Interest Payments on Long-Term Debt	-	(24,218)	(24,218)
Grant Receipts	-	707,173	707,173
	<hr/>	<hr/>	<hr/>
Net Cash from Capital and Related Financing Activities	(76,973)	(30,696)	(107,669)
	<hr/>	<hr/>	<hr/>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Interest Received	234,645	(3,443)	231,202
	<hr/>	<hr/>	<hr/>
Net Cash from Investing Activities	234,645	(3,443)	231,202
	<hr/>	<hr/>	<hr/>
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	(312,837)	2,300	(310,537)
CASH AND CASH EQUIVALENTS, JANUARY 1	4,627,355	7,081	4,634,436
	<hr/>	<hr/>	<hr/>
CASH AND CASH EQUIVALENTS, DECEMBER 31	\$ 4,314,518	\$ 9,381	\$ 4,323,899
	<hr/>	<hr/>	<hr/>

(This schedule is continued on the following page.)

**CITY OF ROCHELLE, ILLINOIS**

**COMBINING STATEMENT OF CASH FLOWS (Continued)**  
**NONMAJOR ENTERPRISE FUNDS**

For the Year Ended December 31, 2024

	<b>Landfill</b>	<b>Airport</b>	<b>Total Nonmajor Enterprise</b>
<b>RECONCILIATION OF OPERATING INCOME</b>			
<b>(LOSS) TO NET CASH FLOWS FROM</b>			
<b>OPERATING ACTIVITIES</b>			
Operating Income (Loss)	\$ 306,658	\$ (243,235)	\$ 63,423
Adjustments to Reconcile Operating Income (Loss)			
to Net Cash From Operating Activities			
Depreciation and amortization	45,940	172,579	218,519
Changes in Assets and Liabilities			
Accounts Receivables	(146,677)	(14,548)	(161,225)
Prepaid Expenses	4,544	(647)	3,897
Inventory	-	(44,257)	(44,257)
Pension Items - IMRF	-	(23,670)	(23,670)
Pension Items - OPEB	-	1,194	1,194
Lease Revenue Items	-	(13,333)	(13,333)
Accounts Payable	(609)	8,778	8,169
Unearned Revenue	-	(6,646)	(6,646)
Accrued Payroll	-	810	810
Compensated Absences	-	5,535	5,535
<b>NET CASH FROM OPERATING ACTIVITIES</b>	<b>\$ 209,856</b>	<b>\$ (157,440)</b>	<b>\$ 52,416</b>
<b>CASH AND INVESTMENTS</b>			
Cash and Cash Equivalents	\$ 4,314,518	\$ 9,381	\$ 4,323,899
<b>TOTAL CASH AND INVESTMENTS</b>	<b>\$ 4,314,518</b>	<b>\$ 9,381</b>	<b>\$ 4,323,899</b>
<b>NONCASH TRANSACTIONS</b>			
None	\$ -	\$ -	\$ -
<b>TOTAL NONCASH TRANSACTIONS</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

(See independent auditor's report.)

## **INTERNAL SERVICE FUNDS**

**CITY OF ROCHELLE, ILLINOIS**

**COMBINING STATEMENT OF NET POSITION  
INTERNAL SERVICE FUNDS**

December 31, 2024

	<b>Administrative Services</b>	<b>Network Administration</b>	<b>Total Internal Service Funds</b>
<b>CURRENT ASSETS</b>			
Cash and Investments	\$ 177,198	\$ 591,585	\$ 768,783
Receivables			
Other	60,066	-	60,066
Prepaid Items	8,305	5,251	13,556
Total Current Assets	245,569	596,836	842,405
<b>NONCURRENT ASSETS</b>			
None	-	-	-
Subtotal Noncurrent Assets	-	-	-
<b>CAPITAL ASSETS</b>			
Depreciable	324,416	40,240	364,656
Accumulated Depreciation	(137,499)	(30,700)	(168,199)
Total Capital Assets	186,917	9,540	196,457
Total Noncurrent Assets	186,917	9,540	196,457
Total Assets	432,486	606,376	1,038,862
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
None	-	-	-
Total Deferred Outflows of Resources	-	-	-
Total Assets and Deferred Outflows of Resources	432,486	606,376	1,038,862
<b>CURRENT LIABILITIES</b>			
Accounts Payable	57,712	30,360	88,072
Accrued Payroll	138,653	12,339	150,992
Compensated Absences Payable	115,794	58,473	174,267
Total Current Liabilities	312,159	101,172	413,331
<b>LONG-TERM LIABILITIES</b>			
None	-	-	-
Total Long-Term Liabilities	-	-	-
Total Liabilities	312,159	101,172	413,331
<b>DEFERRED INFLOWS OF RESOURCES</b>			
None	-	-	-
Total Deferred Inflows of Resources	-	-	-
Total Liabilities and Deferred Inflows of Resources	312,159	101,172	413,331
<b>NET POSITION</b>			
Unrestricted	120,327	505,204	625,531
<b>TOTAL NET POSITION</b>	\$ 120,327	\$ 505,204	\$ 625,531

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**COMBINING STATEMENT OF REVENUES, EXPENSES  
AND CHANGES IN NET POSITION  
INTERNAL SERVICE FUNDS**

For the Year Ended December 31, 2024

	<b>Administrative Services</b>	<b>Network Administration</b>	<b>Total Internal Service Funds</b>
<b>OPERATING REVENUES</b>			
Charges for Services	\$ 1,635,603	\$ 1,201,651	\$ 2,837,254
Miscellaneous	2,728	-	2,728
Total Operating Revenues	1,638,331	1,201,651	2,839,982
<b>OPERATING EXPENSES</b>			
Administration	1,635,653	542,730	2,178,383
Commodities	-	122,265	122,265
Contractual Services	-	409,767	409,767
Depreciation	10,384	8,048	18,432
Total Operating Expenses	1,646,037	1,082,810	2,728,847
OPERATING INCOME (LOSS)	(7,706)	118,841	111,135
<b>OTHER INCOME (EXPENSE)</b>			
Investment Income	-	6,248	6,248
CHANGE IN NET POSITION	(7,706)	125,089	117,383
NET POSITION, JANUARY 1	128,033	380,115	508,148
<b>NET POSITION, DECEMBER 31</b>	<b>\$ 120,327</b>	<b>\$ 505,204</b>	<b>\$ 625,531</b>

(See independent auditor's report.)

**CITY OF ROCHELLE, ILLINOIS**

**COMBINING STATEMENT OF CASH FLOWS  
INTERNAL SERVICE FUNDS**

For the Year Ended December 31, 2024

	<b>Administrative Services</b>	<b>Network Administration</b>	<b>Total Internal Service Funds</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Receipts from Interfund Service Transactions	\$ 1,689,833	\$ 1,201,651	\$ 2,891,484
Payments to Suppliers	(228,861)	(541,053)	(769,914)
Payments to Employees	(1,321,335)	(503,915)	(1,825,250)
Net Cash from Operating Activities	<u>139,637</u>	<u>156,683</u>	<u>296,320</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
None	<u>-</u>	<u>-</u>	<u>-</u>
Net Cash from Noncapital Financing Activities	<u>-</u>	<u>-</u>	<u>-</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Capital assets purchased	<u>(390)</u>	<u>-</u>	<u>(390)</u>
Net Cash from Capital and Related Financing Activities	<u>(390)</u>	<u>-</u>	<u>(390)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Interest received	<u>-</u>	<u>6,248</u>	<u>6,248</u>
Net Cash from Investing Activities	<u>-</u>	<u>6,248</u>	<u>6,248</u>
<b>NET INCREASE IN CASH AND CASH EQUIVALENTS</b>	<u>139,247</u>	<u>162,931</u>	<u>302,178</u>
<b>CASH AND CASH EQUIVALENTS, JANUARY 1</b>	<u>37,951</u>	<u>428,654</u>	<u>466,605</u>
<b>CASH AND CASH EQUIVALENTS, DECEMBER 31</b>	<u><u>\$ 177,198</u></u>	<u><u>\$ 591,585</u></u>	<u><u>\$ 768,783</u></u>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Operating Income (Loss)	\$ (7,706)	\$ 118,841	\$ 111,135
Adjustments to Reconcile Operating Income (Loss) to Net Cash From Operating Activities			
Depreciation	10,384	8,048	18,432
Changes in Assets and Liabilities			
Accounts Receivables	51,502	-	51,502
Prepaid Items	8,010	2,907	10,917
Accounts Payable	52,420	(11,928)	40,492
Accrued Payroll	(4,122)	2,104	(2,018)
Compensated Absences	29,149	36,711	65,860
<b>NET CASH FROM OPERATING ACTIVITIES</b>	<u><u>\$ 139,637</u></u>	<u><u>\$ 156,683</u></u>	<u><u>\$ 296,320</u></u>
<b>CASH AND INVESTMENTS</b>			
Cash and Cash Equivalents	<u>\$ 177,198</u>	<u>\$ 591,585</u>	<u>\$ 768,783</u>
<b>TOTAL CASH AND INVESTMENTS</b>	<u><u>\$ 177,198</u></u>	<u><u>\$ 591,585</u></u>	<u><u>\$ 768,783</u></u>
<b>NONCASH TRANSACTIONS</b>			
None	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<b>TOTAL NONCASH TRANSACTIONS</b>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>

(See independent auditor's report.)

## **FIDUCIARY FUNDS**

**CITY OF ROCHELLE, ILLINOIS**

**COMBINING STATEMENT OF PLAN NET POSITION  
PENSION TRUST FUNDS**

December 31, 2024

	<b>Pension Trust</b>		<b>Total</b>
	<b>Police Pension</b>	<b>Firefighters' Pension</b>	
<b>ASSETS</b>			
Cash and Short-Term Investments	\$ 239,206	\$ 160,372	\$ 399,578
Investments, at Fair Value			
Annuity Contracts	-	224,095	224,095
Investments Held in the Illinois Firefighters' Pension Investment Fund	-	13,745,230	13,745,230
Investments Held in the Illinois Police Officers' Pension Investment Fund	15,992,248	-	15,992,248
Total Assets	16,231,454	14,129,697	30,361,151
<b>LIABILITIES</b>			
None	-	-	-
Total Liabilities	-	-	-
<b>NET POSITION RESTRICTED FOR PENSIONS</b>	<u>\$ 16,231,454</u>	<u>\$ 14,129,697</u>	<u>\$ 30,361,151</u>

(See independent auditor's report.)



**CITY OF ROCHELLE, ILLINOIS**

**COMBINING STATEMENT OF CHANGES IN PLAN NET POSITION  
PENSION TRUST FUNDS**

For the Year Ended December 31, 2024

	<b>Pension Trust</b>		
	<b>Police</b>	<b>Firefighters'</b>	
	<b>Pension</b>	<b>Pension</b>	<b>Total</b>
<b>ADDITIONS</b>			
Contributions			
Employer Contributions	\$ 1,191,322	\$ 702,509	\$ 1,893,831
Employee Contributions	198,209	166,448	364,657
	<hr/>	<hr/>	<hr/>
Total Contributions	1,389,531	868,957	2,258,488
	<hr/>	<hr/>	<hr/>
Investment Income			
Net Appreciation in Fair Value of Investments	1,278,908	1,057,794	2,336,702
Interest	95,380	267,882	363,262
	<hr/>	<hr/>	<hr/>
Total Investment Income	1,374,288	1,325,676	2,699,964
Less Investment Expense	(8,434)	(16,036)	(24,470)
	<hr/>	<hr/>	<hr/>
Net Investment Income	1,365,854	1,309,640	2,675,494
	<hr/>	<hr/>	<hr/>
Total Additions	2,755,385	2,178,597	4,933,982
	<hr/>	<hr/>	<hr/>
<b>DEDUCTIONS</b>			
Benefits and Refunds	1,275,320	730,817	2,006,137
Administrative Expenses	20,268	17,863	38,131
	<hr/>	<hr/>	<hr/>
Total Deductions	1,295,588	748,680	2,044,268
	<hr/>	<hr/>	<hr/>
CHANGE IN NET POSITION	1,459,797	1,429,917	2,889,714
	<hr/>	<hr/>	<hr/>
<b>NET POSITION RESTRICTED FOR PENSIONS</b>			
January 1	14,771,657	12,699,780	27,471,437
	<hr/>	<hr/>	<hr/>
December 31	\$ 16,231,454	\$ 14,129,697	\$ 30,361,151
	<hr/>	<hr/>	<hr/>

(See independent auditor's report.)

## **SUPPLEMENTARY INFORMATION**

**CITY OF ROCHELLE, ILLINOIS**

**ILLINOIS GRANT ACCOUNTABILITY AND TRANSPARENCY ACT  
CONSOLIDATED YEAR END FINANCIAL REPORT**

For the Year Ended December 31, 2024

<b>CSFA Number</b>	<b>Program Name</b>	<b>State</b>	<b>Federal</b>	<b>Match</b>	<b>Total</b>
420-00-1758	Site Improvements	\$ 822,760	\$ -	\$ -	\$ 822,760
420-00-2560	Rebuild Downtown & Main Streets Capital Grant	34,020	-	-	34,020
420-60-2511	Aviation Fuel Tax Program	38,077	-	-	38,077
420-75-1632	Community Development Block Grant Public Infrastructure Program	-	-	-	-
494-10-0343	State and Community Highway Safety/National Priority Safety Program	-	10,738	-	10,738
494-60-2421	COVID-19 Airport Relief Program	-	-	-	-
569-00-2537	Law Enforcement Camera Grant	9,535	-	-	9,535
	All other federal expenditures	-	5,844,005	-	5,844,005
	<b>TOTALS</b>	<b>\$ 904,392</b>	<b>\$ 5,854,743</b>	<b>\$ -</b>	<b>\$ 6,759,135</b>

(See independent auditor's report.)

## STATISTICAL SECTION

This part of the City of Rochelle, Illinois' annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the City's overall financial health.

<u>Contents</u>	<u>Page(s)</u>
Financial Trends These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	137-146
Revenue Capacity These schedules contain information to help the reader assess the City's most significant local revenue source, the sales tax and property tax.	147-150
Debt Capacity These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	151-155
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	156-157
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	158-162

*Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.*

**CITY OF ROCHELLE, ILLINOIS**

**NET POSITION BY COMPONENT**

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2016</b>	<b>2016*</b>	<b>2017</b>	<b>2018</b>
<b>GOVERNMENTAL ACTIVITIES</b>				
Net Investment in Capital Assets	\$ 49,182,739	\$ 50,119,377	\$ 49,454,386	\$ 51,569,571
Restricted	1,880,549	2,793,415	3,603,895	4,821,676
Unrestricted	(10,770,965)	(11,717,240)	(10,156,454)	(10,607,508)
<b>TOTAL GOVERNMENTAL ACTIVITIES</b>	<b>\$ 40,292,323</b>	<b>\$ 41,195,552</b>	<b>\$ 42,901,827</b>	<b>\$ 45,783,739</b>
<b>BUSINESS-TYPE ACTIVITIES</b>				
Net Investment in Capital Assets	\$ 63,145,375	\$ 66,767,303	\$ 66,624,091	\$ 68,151,628
Restricted	8,406,663	6,791,996	7,581,483	8,564,665
Unrestricted	16,529,457	18,127,812	19,287,555	20,199,507
<b>TOTAL BUSINESS-TYPE ACTIVITIES</b>	<b>\$ 88,081,495</b>	<b>\$ 91,687,111</b>	<b>\$ 93,493,129</b>	<b>\$ 96,915,800</b>
<b>PRIMARY GOVERNMENT</b>				
Net Investment in Capital Assets	\$ 112,328,114	\$ 116,886,680	\$ 116,078,477	\$ 119,721,199
Restricted	10,287,212	9,585,411	11,185,378	13,386,341
Unrestricted	5,758,492	6,410,572	9,131,101	9,591,999
<b>TOTAL PRIMARY GOVERNMENT</b>	<b>\$ 128,373,818</b>	<b>\$ 132,882,663</b>	<b>\$ 136,394,956</b>	<b>\$ 142,699,539</b>

\*The City changed its fiscal year end to December 31, effective December 31, 2016.

Data Source

Audited Financial Statements

2019	2020	2021	2022	2023	2024
\$ 56,955,178	\$ 58,859,625	\$ 56,052,242	\$ 57,018,451	\$ 62,402,793	\$ 64,618,401
5,704,813	5,013,689	6,716,537	5,864,305	7,365,060	6,951,461
(10,454,471)	(5,597,443)	(2,912,534)	614,030	(2,586,783)	(1,248,907)
\$ 52,205,520	\$ 58,275,871	\$ 59,856,245	\$ 63,496,786	\$ 67,181,070	\$ 70,320,955
\$ 72,056,083	\$ 79,346,069	\$ 82,675,832	\$ 80,061,755	\$ 77,348,124	\$ 79,385,523
9,843,922	563,537	96,626	96,991	-	218,709
21,818,321	35,080,354	30,520,400	33,125,292	43,753,343	51,139,829
\$ 103,718,326	\$ 114,989,960	\$ 113,292,858	\$ 113,284,038	\$ 121,101,467	\$ 130,744,061
\$ 129,011,261	\$ 138,205,694	\$ 138,728,074	\$ 137,080,206	\$ 139,750,917	\$ 144,003,924
15,548,735	5,577,226	6,813,163	5,961,296	7,365,060	7,170,170
11,363,850	29,482,911	27,607,866	33,739,322	41,166,560	49,890,922
\$ 155,923,846	\$ 173,265,831	\$ 173,149,103	\$ 176,780,824	\$ 188,282,537	\$ 201,065,016

## CITY OF ROCHELLE, ILLINOIS

## CHANGE IN NET POSITION

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2016</b>	<b>2016*</b>	<b>2017</b>	<b>2018</b>
<b>EXPENSES</b>				
Governmental Activities				
General Government	\$ 2,413,156	\$ 2,371,762	\$ 2,223,886	\$ 2,625,102
Public Safety	6,846,217	4,865,637	6,178,925	7,114,566
Public Works	3,746,863	2,545,336	3,476,945	3,890,595
Public Service Enterprises	198,816	115,159	119,565	230,942
Conservation and Development	792,489	629,061	726,054	657,933
Interest	130,792	91,162	134,347	141,853
Total Governmental Activities Expenses	14,128,333	10,618,117	12,859,722	14,660,991
<b>BUSINESS-TYPE ACTIVITIES</b>				
Electric	35,706,844	23,889,662	36,247,916	35,119,696
Water**	4,284,257	3,086,559	4,682,269	5,624,050
Water Reclamation**	-	-	-	-
Communications	724,692	476,654	-	-
Technology Center	930,401	646,669	1,184,320	1,149,385
Landfill	827,404	471,220	567,450	379,612
Airport	592,585	491,928	583,104	641,746
Total Business-Type Activities Expenses	43,066,183	29,062,692	43,265,059	42,914,489
<b>TOTAL PRIMARY GOVERNMENT EXPENSES</b>	<b>\$ 57,194,516</b>	<b>\$ 39,680,809</b>	<b>\$ 56,124,781</b>	<b>\$ 57,575,480</b>
<b>PROGRAM REVENUES</b>				
Governmental Activities				
Charges for Services				
General Government	\$ 1,823,521	\$ 1,162,738	\$ 2,505,643	\$ 2,536,084
Public Safety	492,360	394,864	546,731	690,712
Public Works	243,586	238,358	324,057	423,402
Public Service Enterprises	50,895	223,469	234,906	214,115
Operating Grants and Contributions	271,822	253,482	354,304	383,263
Capital Grants and Contributions	633,615	308,156	5,606	1,788,889
Total Governmental Activities Program Revenues	3,515,799	2,581,067	3,971,247	6,036,465
Business-Type Activities				
Charges for Services				
Electric	33,991,035	37,475,729	26,749,579	38,988,537
Water**	5,640,153	5,050,143	3,870,287	6,175,344
Water Reclamation**	-	-	-	-
Communications	680,050	628,911	343,615	-
Technology Center	1,359,234	1,185,971	761,308	1,287,994
Landfill	1,396,251	1,233,518	840,940	807,633
Airport	415,736	361,269	443,835	308,849
Operating Grants and Contributions	-	-	-	-
Capital Grants and Contributions	803,867	25,511	1,294,396	1,881
Total Business-Type Activities Program Revenues	44,286,326	45,961,052	34,303,960	47,570,238
<b>TOTAL PRIMARY GOVERNMENT PROGRAM REVENUES</b>	<b>\$ 47,802,125</b>	<b>\$ 48,542,119</b>	<b>\$ 38,275,207</b>	<b>\$ 53,606,703</b>

2019	2020	2021	2022	2023	2024
\$ 2,151,923	\$ 2,333,766	\$ 2,383,960	\$ 1,978,163	\$ 3,151,801	\$ 4,904,669
7,242,733	6,689,478	6,284,213	7,724,663	8,530,843	9,822,263
4,129,244	4,385,718	6,255,947	6,343,274	5,375,282	3,620,425
153,869	140,131	212,432	197,664	234,241	252,570
545,596	376,860	399,595	436,521	480,756	545,304
271,801	258,405	235,492	198,764	284,332	245,765
14,495,166	14,184,358	15,771,639	16,879,049	18,057,255	19,390,996
33,569,899	35,499,007	35,116,085	36,365,267	37,092,479	37,603,501
6,026,110	3,063,276	3,332,190	4,313,536	3,962,469	3,765,718
-	3,276,009	4,213,447	4,814,149	5,159,937	4,990,873
-	-	-	-	-	-
1,161,545	870,283	890,176	1,180,920	1,316,476	1,104,002
379,992	445,106	555,521	1,178,106	739,760	565,431
585,281	489,087	589,650	723,142	664,847	720,220
41,722,827	43,642,768	44,697,069	48,575,120	48,935,968	48,749,745
\$ 56,217,993	\$ 57,827,126	\$ 60,468,708	\$ 65,454,169	\$ 66,993,223	\$ 68,140,741
\$ 2,953,400	\$ 1,145,510	\$ 1,073,874	\$ 1,467,864	\$ 1,478,398	\$ 1,289,930
651,916	729,978	1,052,005	1,254,668	1,325,368	1,250,357
417,931	418,161	358,212	346,017	296,135	310,064
207,445	224,452	287,731	277,614	318,609	391,082
348,271	1,255,248	441,057	1,268,735	407,703	550,149
3,812,585	1,623,130	295,321	210,321	941,237	428,873
8,391,548	5,396,479	3,508,200	4,825,219	4,767,450	4,220,455
39,026,749	36,430,535	35,466,187	39,893,952	44,907,203	44,586,423
6,183,478	3,199,659	3,324,397	3,347,084	4,097,823	3,794,146
-	3,485,392	3,795,872	4,130,672	4,292,436	4,685,817
-	-	-	-	-	-
1,394,169	1,522,874	1,439,758	1,410,075	1,566,361	1,197,051
656,506	700,373	727,444	703,273	774,421	872,089
367,352	214,312	345,050	464,141	386,394	451,387
-	-	-	-	569,217	1,475,877
905,050	387,556	54,167	494,772	38,196	3,492,180
48,533,304	45,940,701	45,152,875	50,443,969	56,632,051	60,554,970
\$ 56,924,852	\$ 51,337,180	\$ 48,661,075	\$ 55,269,188	\$ 61,399,501	\$ 64,775,425



**CITY OF ROCHELLE, ILLINOIS**

CHANGE IN NET POSITION (Continued)

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2016</b>	<b>2016*</b>	<b>2017</b>	<b>2018</b>
<b>NET (EXPENSE) REVENUE</b>				
Governmental Activities	\$ (10,612,534)	\$ (8,037,050)	\$ (8,888,475)	\$ (8,624,526)
Business-Type Activities	1,220,143	16,898,360	(8,961,099)	4,655,749
<b>TOTAL PRIMARY GOVERNMENT NET REVENUES (EXPENSES)</b>	<b>\$ (9,392,391)</b>	<b>\$ 8,861,310</b>	<b>\$ (17,849,574)</b>	<b>\$ (3,968,777)</b>
<b>GENERAL REVENUES AND OTHER CHANGES IN NET POSITION</b>				
Governmental Activities				
Taxes				
Property and Replacement***	\$ 3,069,810	\$ 3,120,172	\$ 3,376,985	\$ 3,455,154
Sales and Use	3,023,254	2,092,098	3,103,976	3,379,510
Telecommunications	365,031	241,024	298,393	304,444
Hotel/Motel	240,367	176,766	225,959	252,426
Utility	358,799	243,024	385,033	444,058
Other	144,399	109,493	158,963	177,277
Shared Income Tax	1,020,325	581,502	879,364	916,864
Intergovernmental - Unrestricted	-	78,747	78,022	369,607
Replacement Taxes***	-	-	-	-
Investment Income	5,962	7,884	33,906	123,024
Miscellaneous	43,588	423,491	67,454	133,531
Sale of Transmission Assets	-	-	-	-
Gain on Sale of Capital Assets	10,400	-	10,249	168,845
Transfers In	2,161,975	1,866,078	2,353,969	2,076,297
Total Governmental Activities	10,443,910	8,940,279	10,972,273	11,801,037
Business-Type Activities				
Property Taxes	-	-	-	-
Replacement Taxes	58,563	63,084	61,739	19,287
Investment Income	43,871	28,917	95,728	301,569
Sale of Transmission Assets	-	-	-	-
Gain on Sale of Capital Assets	-	-	-	-
Miscellaneous	642,203	138,425	354,412	250,360
Transfers	(2,161,975)	(1,866,078)	(2,353,969)	(2,076,297)
Total Business-Type Activities	(1,417,338)	(1,635,652)	(1,842,090)	(1,505,081)
<b>TOTAL PRIMARY GOVERNMENT</b>	<b>\$ 9,026,572</b>	<b>\$ 7,304,627</b>	<b>\$ 9,130,183</b>	<b>\$ 10,295,956</b>
<b>CHANGE IN NET POSITION</b>				
Governmental Activities	\$ (168,624)	\$ 903,229	\$ 2,083,798	\$ 3,176,511
Business-Type Activities	(197,195)	15,262,708	(10,803,189)	3,150,668
<b>TOTAL PRIMARY GOVERNMENT CHANGE IN NET POSITION</b>	<b>\$ (365,819)</b>	<b>\$ 16,165,937</b>	<b>\$ (8,719,391)</b>	<b>\$ 6,327,179</b>

\*Change in fiscal year end from April 30 to December 31. Amounts are for the eight-month period ended December 31, 2016.

\*\*The Water and Water Reclamation Fund was split into two separate funds as of the start of fiscal year 2020.

\*\*\*Starting in fiscal year 2021, the City split the Property and Replacement Taxes into two separate categories.

Data Source

Audited Financial Statements

2019	2020	2021	2022	2023	2024
\$ (6,103,618)	\$ (8,787,879)	\$ (12,263,439)	\$ (12,053,830)	\$ (13,289,805)	\$ (15,170,541)
6,810,477	2,297,933	455,806	1,868,849	7,696,083	11,805,225
\$ 706,859	\$ (6,489,946)	\$ (11,807,633)	\$ (10,184,981)	\$ (5,593,722)	\$ (3,365,316)
\$ 3,575,806	\$ 3,747,149	\$ 3,925,817	\$ 3,933,447	\$ 4,193,719	\$ 4,408,386
3,653,642	3,476,277	4,246,783	4,890,269	4,614,153	4,732,668
317,761	294,976	265,957	306,911	339,828	344,559
263,299	105,727	242,022	281,442	268,037	262,358
489,247	496,334	536,084	695,811	779,799	773,312
178,915	150,281	341,250	366,606	397,481	436,529
1,019,048	1,040,397	1,263,654	1,539,199	1,508,709	1,604,123
75,000	75,000	75,000	75,000	598,524	-
-	-	433,191	876,498	729,208	427,996
210,623	120,034	19,020	5,854	859,809	1,055,392
64,468	36,197	93,625	360,038	205,455	120,435
-	3,730,000	-	-	-	-
-	-	-	110,932	-	-
2,677,590	1,585,858	2,401,410	2,252,364	2,479,367	4,144,668
12,525,399	14,858,230	13,843,813	15,694,371	16,974,089	18,310,426
-	-	-	-	61,447	65,207
61,013	59,498	59,398	-	-	-
398,054	197,758	99,271	47,149	1,004,818	1,827,201
-	9,989,799	-	-	-	-
-	80,681	-	163,046	-	-
373,355	231,817	89,833	101,083	1,534,448	89,629
(2,677,590)	(1,585,858)	(2,401,410)	(2,252,364)	(2,479,367)	(4,144,668)
(1,845,168)	8,973,695	(2,152,908)	(1,941,086)	121,346	(2,162,631)
\$ 10,680,231	\$ 23,831,925	\$ 11,690,905	\$ 13,753,285	\$ 17,095,435	\$ 16,147,795
\$ 6,421,781	\$ 6,070,351	\$ 1,580,374	\$ 3,640,541	\$ 3,684,284	\$ 3,139,885
4,965,309	11,271,628	(1,697,102)	(72,237)	7,817,429	9,642,594
\$ 11,387,090	\$ 17,341,979	\$ (116,728)	\$ 3,568,304	\$ 11,501,713	\$ 12,782,479

**CITY OF ROCHELLE, ILLINOIS**

**FUND BALANCES OF GOVERNMENTAL FUNDS**

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2016</b>	<b>2016*</b>	<b>2017</b>	<b>2018</b>
<b>GENERAL FUND</b>				
Nonspendable	\$ 171,592	\$ -	\$ -	\$ -
Restricted				
Cemetery	140,630	141,244	142,281	118,555
Community Development	787	267	-	-
Unrestricted				
Assigned for Subsequent Years' Budget	-	-	-	-
Unassigned	1,202,523	1,975,346	1,992,109	2,646,925
<b>TOTAL GENERAL FUND</b>	<b>\$ 1,515,532</b>	<b>\$ 2,116,857</b>	<b>\$ 2,134,390</b>	<b>\$ 2,765,480</b>
<b>ALL OTHER GOVERNMENTAL FUNDS</b>				
Nonspendable Prepaid Items	\$ 217,950	\$ 294,061	\$ 13,789	\$ 13,581
Restricted				
Audit	3,236	16,518	14,051	3,662
Maintenance of Roadways	50,692	239,433	396,015	586,421
Tourism	242,212	195,302	161,373	174,498
Employee Retirement	-	153,014	2,553	30,475
Insurance	-	-	58,062	-
Capital Improvements	1,042,541	1,864,478	2,423,859	7,773,430
Economic Development	361,688	140,428	373,361	579,373
Public Safety	32,219	42,731	32,340	55,262
Committed - Ambulance Replacement	-	-	-	-
Assigned - Railroad	768,745	656,813	1,873,310	1,796,258
Assigned - Ambulance Replacement	27,214	40,565	60,711	205,079
Assigned - Stormwater	119,483	117,286	108,260	128,646
Assigned - Capital Purposes	36,940	22,483	34,650	48,468
Unassigned	(178,417)	(1,040,345)	(625,916)	(303,391)
<b>TOTAL ALL OTHER GOVERNMENTAL FUNDS</b>	<b>\$ 2,724,503</b>	<b>\$ 2,742,767</b>	<b>\$ 4,926,418</b>	<b>\$ 11,091,762</b>

\*The City changed its fiscal year end to December 31, effective December 31, 2016.

Data Source

Audited Financial Statements

2019	2020	2021	2022	2023	2024
\$ 54,802	\$ 48,167	\$ 22,225	\$ 103,163	\$ 108,088	\$ 129,809
121,731	122,500	122,550	122,550	131,115	131,115
-	-	-	-	-	-
-	-	955,178	1,297,046	-	-
3,483,358	8,265,364	8,331,743	10,209,776	11,609,779	11,510,402
\$ 3,659,891	\$ 8,436,031	\$ 9,431,696	\$ 11,732,535	\$ 11,848,982	\$ 11,771,326
\$ 564,360	\$ 13,646	\$ -	\$ 37,784	\$ 113,883	\$ 133,451
2,662	2,885	6,559	9,311	4,036	1,631
807,163	280,785	989,573	1,303,308	1,526,564	690,715
199,873	157,334	221,696	408,712	278,460	395,260
27,569	29,464	44,100	67,080	96,243	69,077
99,483	97,700	66,966	47,644	18,772	-
8,087,647	3,191,020	3,650,951	2,584,137	1,522,663	1,568,467
809,383	1,071,598	1,567,467	1,281,323	3,732,143	4,045,564
49,302	46,757	46,675	40,240	55,064	49,632
-	-	-	-	-	-
1,604,639	1,805,310	1,529,976	1,091,645	473,132	803,504
83,018	780	160,628	620,570	675,885	770,447
178,523	180,405	169,278	171,435	168,556	146,741
47,016	1,847,724	164,605	336,945	31,211	1,535
(149,153)	(61,851)	(39,849)	-	(509,771)	(223,796)
\$ 12,411,485	\$ 8,663,557	\$ 8,578,625	\$ 8,000,134	\$ 8,186,841	\$ 8,452,228

**CITY OF ROCHELLE, ILLINOIS**

**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>2016</b>	<b>2016*</b>	<b>2017</b>	<b>2018</b>
<b>REVENUES</b>				
Taxes	\$ 7,182,863	\$ 5,958,206	\$ 7,484,642	\$ 7,912,091
Licenses and Permits	287,451	184,556	258,990	311,395
Intergovernmental	1,925,762	1,221,887	1,317,296	3,458,623
Charges for Services	2,154,558	1,776,011	3,180,816	3,207,235
Fines and Forfeitures	102,461	50,823	103,713	106,399
Investment Income	5,962	7,884	33,906	123,024
Miscellaneous	128,277	455,901	199,939	473,593
Total Revenues	11,787,334	9,655,268	12,579,302	15,592,360
<b>EXPENDITURES</b>				
Current				
General Government	2,264,576	1,773,811	2,315,674	2,473,148
Public Safety	5,719,994	4,169,903	5,946,478	5,757,199
Public Works	2,049,433	1,372,779	1,969,887	2,122,787
Public Service Enterprises	174,413	91,864	125,360	120,859
Conservation and Development	758,724	564,957	743,017	626,328
Capital Outlay	4,840,071	2,690,199	1,229,701	4,129,423
Debt Service				
Principal	285,000	125,000	300,000	309,668
Interest and Fiscal Charges	138,232	119,788	139,680	133,468
Total Expenditures	16,230,443	10,908,301	12,769,797	15,672,880
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(4,443,109)	(1,253,033)	(190,495)	(80,520)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In	5,435,967	3,514,282	4,041,652	3,533,855
Transfers (Out)	(2,903,950)	(1,648,204)	(1,687,683)	(1,457,558)
Bonds Issued	2,000,000	-	-	4,500,000
Premium on Bonds Issued	36,644	-	-	128,005
Issuance of Lease Liability	-	-	-	-
Sale of Capital Assets	10,400	-	10,249	217,329
Loan Proceeds	-	-	27,461	-
Total Other Financing Sources (Uses)	4,579,061	1,866,078	2,391,679	6,921,631
<b>SPECIAL ITEM</b>				
Sale of Transmission Assets	-	-	-	-
<b>NET CHANGE IN FUND BALANCES</b>	<b>\$ 135,952</b>	<b>\$ 613,045</b>	<b>\$ 2,201,184</b>	<b>\$ 6,841,111</b>
<b>DEBT SERVICE AS A PERCENTAGE OF NONCAPITAL EXPENDITURES</b>				
	3.72%	2.82%	3.79%	3.06%

\*The City changed its fiscal year end from April 30 to December 31. Amounts are for the eight-month period ended December 31, 2016.

Data Source

Audited Financial Statements

	2019	2020	2021	2022	2023	2024
\$	8,452,142	\$ 8,242,094	\$ 9,956,395	\$ 11,320,311	\$ 11,288,795	\$ 10,957,812
	344,112	328,074	246,369	294,773	337,569	296,568
	5,254,904	3,993,775	2,075,033	3,093,255	3,456,173	2,923,065
	3,678,563	2,031,310	2,431,319	2,964,871	3,034,869	2,861,827
	87,554	79,369	94,335	83,419	51,403	83,038
	210,623	120,034	19,020	5,854	859,809	1,055,392
	211,459	144,195	123,264	393,811	233,554	120,435
	18,239,357	14,938,851	14,945,735	18,156,294	19,262,172	18,298,137
	2,551,879	2,278,385	2,339,730	2,406,826	2,727,201	2,949,973
	6,019,750	6,360,396	6,995,207	7,626,856	8,939,884	9,924,600
	2,462,170	2,354,797	2,550,510	2,549,991	3,165,899	2,725,756
	163,727	118,694	187,108	172,084	212,895	214,818
	521,778	371,916	400,576	555,131	463,180	522,772
	7,089,820	6,556,624	3,425,846	4,194,395	7,167,324	4,699,377
	314,294	900,185	934,138	1,732,373	1,137,581	1,348,210
	223,045	285,500	263,047	236,194	309,271	284,741
	19,346,463	19,226,497	17,096,162	19,473,850	24,123,235	22,670,247
	(1,107,106)	(4,287,646)	(2,150,427)	(1,317,556)	(4,861,063)	(4,372,110)
	5,311,380	5,941,413	4,425,356	7,167,598	7,665,443	8,733,141
	(2,633,790)	(4,355,555)	(2,023,946)	(4,915,234)	(5,186,076)	(4,588,473)
	598,973	-	-	-	2,500,000	-
	-	-	-	-	110,171	-
	-	-	-	143,675	74,679	365,173
	-	-	-	152,764	-	50,000
	-	-	659,750	491,101	-	-
	3,276,563	1,585,858	3,061,160	3,039,904	5,164,217	4,559,841
	-	3,730,000	-	-	-	-
\$	2,169,457	\$ 1,028,212	\$ 910,733	\$ 1,722,348	\$ 303,154	\$ 187,731
	4.52%	9.23%	7.63%	11.65%	8.38%	8.89%

**CITY OF ROCHELLE, ILLINOIS**

**ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY**

Last Ten Levy Years

<b>Levy Year</b>	<b>Farm Property</b>	<b>Residential Property</b>	<b>Commercial Property</b>	<b>Industrial Property</b>	<b>State Railroad</b>	<b>Local Railroad</b>	<b>Total Taxable Assessed Value</b>	<b>Total Direct Tax Rate</b>	<b>Estimated Actual Taxable Value</b>	<b>Estimated Actual Taxable Value</b>
2015	\$ 3,255,060	\$ 80,299,631	\$ 46,016,248	\$ 87,823,817	\$ 17,667,970	\$ 7,520	\$ 235,070,246	\$ 1.01410	\$ 705,281,266	33.33%
2016	4,885,200	81,882,208	46,606,561	88,391,613	17,648,663	7,520	239,421,765	1.05306	718,337,129	33.33%
2017	7,928,518	84,527,440	47,852,965	99,109,865	17,644,897	7,520	257,071,205	1.00775	771,290,744	33.33%
2018	6,723,087	83,935,586	42,416,179	74,220,535	17,991,900	7,520	225,294,807	1.11420	675,952,016	33.33%
2019	7,024,626	86,099,543	42,486,321	100,621,937	18,626,315	7,520	254,866,262	1.02484	764,675,254	33.33%
2020	7,883,855	88,403,827	46,611,035	97,837,213	19,026,718	7,520	259,770,168	1.04623	779,388,443	33.33%
2021	9,082,201	93,324,615	47,972,109	97,837,213	19,873,811	7,520	268,097,469	1.04307	804,372,844	33.33%
2022	10,825,427	101,965,100	51,828,432	97,775,747	20,781,663	450	283,176,819	1.00636	849,615,419	33.33%
2023	9,897,094	108,850,264	55,514,497	115,832,922	21,470,154	450	311,565,381	0.94124	934,789,622	33.33%
2024	10,903,551	120,657,257	54,156,129	118,360,681	20,443,900	450	324,521,968	0.92812	973,663,270	33.33%

Note: Property in the City is reassessed each year. Property is assessed at 33% of actual value.

Data Source

Office of the County Treasurer

# CITY OF ROCHELLE, ILLINOIS

## PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS

Last Ten Levy Years

Levy Year	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
<b>DIRECT CITY RATE</b>										
City of Rochelle	0.65046	0.64053	0.58893	0.64020	0.56652	0.54273	0.55312	0.54507	0.50576	0.46688
City of Rochelle Pension	0.36364	0.41253	0.41882	0.47122	0.45832	0.50350	0.48995	0.46129	0.43548	0.46124
Total Direct City Rate	1.01410	1.05306	1.00775	1.11142	1.02484	1.04623	1.04307	1.00636	0.94124	0.94124
<b>OVERLAPPING RATES</b>										
Ogle County	0.56200	0.56131	0.56148	0.58330	0.55938	0.55675	0.55313	0.55128	0.53540	0.51880
Ogle County Mental Health	0.05073	0.05298	0.05209	0.05215	0.05924	0.05758	0.05717	0.05562	0.05378	0.05207
Ogle County Extension	0.00941	0.00920	0.00878	0.00896	0.00858	0.00818	0.00807	0.00756	0.00659	0.00615
Ogle County Veterans Assistance	0.00504	0.00514	0.00492	0.00409	0.00458	0.00468	0.00717	0.00788	0.01705	0.01865
Ogle County Senior Services	0.01529	0.01421	0.01418	0.01550	0.01558	0.01582	0.01546	0.01480	0.01399	0.01392
Ogle County Pension	0.15287	0.14436	0.13716	0.12573	0.10841	0.10522	0.09059	0.07560	0.06718	0.06620
Rochelle High School 212	2.51481	2.52178	2.47856	2.44119	2.35295	2.42334	2.35999	2.27729	2.14714	2.06090
Rochelle High School 212 Pension	0.04541	0.04555	0.04513	0.04601	0.04385	0.00426	0.04088	0.04066	0.01811	0.01700
Rochelle Grade School 231	3.22491	3.21174	3.13806	3.19539	3.20986	3.22861	3.20043	3.12874	3.05301	3.00427
Rochelle Grade School 231 Pension	0.07223	0.07129	0.04655	0.05331	0.06513	0.06364	0.06136	0.05742	0.05216	0.04027
Kishwaukee College 523	0.69299	0.66779	0.66490	0.66566	0.65504	0.06484	0.63978	0.60704	0.58371	0.54624
Flagg Rochelle Library	0.17706	0.17386	0.17460	0.17916	0.17740	0.17787	0.18157	0.18030	0.17838	0.17688
Flagg Rochelle Library Pension	0.01212	0.00789	0.01153	0.01334	0.01238	0.01376	0.01480	0.00918	0.00847	0.00795
Flagg Rochelle Parks	0.59049	0.58425	0.58925	0.59180	0.81418	0.77872	0.77004	0.78253	0.66721	0.63193
Flagg Rochelle Park Pension	0.01230	0.00400	0.00039	0.00387	0.00575	0.00105	0.00050	0.00000	0.00000	0.00000
Flagg Road	0.35250	0.35260	0.35438	0.36180	0.36302	0.36232	0.36004	0.35248	0.34167	0.33011
Flagg Township	0.17566	0.17840	0.17859	0.17658	0.17594	0.16813	0.15871	0.13816	0.12536	0.13437
Flagg Township Pension	0.02604	0.02420	0.02145	0.01781	0.01723	0.02081	0.02358	0.02159	0.02954	0.01530

Data Source

Office of the County Clerk



**CITY OF ROCHELLE, ILLINOIS**

**PRINCIPAL PROPERTY TAXPAYERS**

Current Year and Nine Years Ago

Taxpayer	Type of Business	2024			2015		
		Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Valuation	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Valuation
Americold Real Estate LP	Cold Storage	\$ 34,764,000	1	10.71%	\$ 12,829,974	1	5.46%
Exeter	Distribution & Warehouse	14,400,000	2	4.44%	9,386,961	2	3.99%
Illinois River Energy	Ethanol Plant	13,335,464	3	4.11%	7,555,493	5	3.21%
Sara Lee Corporation	Cold Storage	11,870,000	4	3.66%	8,749,330	4	3.72%
Ascendas Reit Chicago LLC (Bre/Pac Owner LLC)	Cold Storage	9,545,200	5	2.94%	5,846,120	6	2.49%
1600 Ritchie Court LLC	Manufacturing Facility	9,495,023	6	2.93%			
Lineage Master	Manufacturing Facility	6,345,195	7	1.96%			
Rochelle Railroad Park West 1 Inc.	Distribution & Warehouse	6,132,720	8	1.89%			
Pasquesi Farms LLC	Hydroponic Greenhouse	6,091,064	9	1.88%			
Seldal Properties LLC	Rental Real Estate	4,639,643	10	1.43%			
The Northern Trust	Data Center				3,043,250	9	1.29%
Rochelle Development Joint Venture	Distribution & Warehouse				3,642,882	8	1.55%
Total Logistic Control	Distribution & Warehouse				4,249,395	7	1.81%
Nippon Sharyo Manufacturing	Manufacturing Facility				8,994,924	3	3.83%
Fund 601 LLC	Commercial Center				2,379,189	10	1.01%
		\$ 116,618,309		35.95%	\$ 66,677,518		28.36%

Data Source

Supervisor Ogle County Assessments

# CITY OF ROCHELLE, ILLINOIS

## PROPERTY TAX LEVIES AND COLLECTIONS

Last Ten Levy Years

Levy Year	Tax Levied	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years		Total Collections to Date	
		Amount	Percentage of Levy	Amount		Amount	Percentage of Levy
2015	\$ 2,277,251	\$ 2,265,091	99.47%	\$ -		\$ 2,265,091	99.47%
2016	2,372,996	2,361,297	99.51%	-		2,361,297	99.51%
2017	2,445,391	2,437,333	99.67%	-		2,437,333	99.67%
2018	2,504,018	2,498,523	99.78%	-		2,498,523	99.78%
2019	2,612,017	2,583,545	98.91%	24,762		2,608,307	99.86%
2020	2,717,843	2,679,356	98.58%	-		2,679,356	98.58%
2021	2,796,479	2,757,628	98.61%	-		2,757,628	98.61%
2022	2,849,778	2,829,623	99.29%	-		2,829,623	99.29%
2023	2,932,578	2,930,001	99.91%	-		2,930,001	99.91%
2024	3,011,895	N/A	N/A	N/A		N/A	N/A

N/A - Information not available

Note: 2024 property taxes will not be received until the fiscal year 2025.

Data Source

Office of the Ogle County Treasurer

**CITY OF ROCHELLE, ILLINOIS**

**RATIOS OF OUTSTANDING DEBT BY TYPE**

Last Ten Fiscal Years

Fiscal Year Ended	Governmental Activities					Business-Type Activities						Total Primary Government	Percentage of Actual Taxable Value (1) of Property	Per Capita (2)	Debt Outstanding as a Percentage of Personal Income
	General Obligation Bonds	General Obligation TIF Bonds	General Obligation Debt Certificates	Lease Liability	Installment Contract	Revenue Bonds	General Obligation Debt Certificates	General Obligation Bonds	IEPA Revolving Loans	Lease Liability	Installment Contract				
2016	\$ -	\$ 2,690,000	\$ 1,830,000	\$ -	\$ -	\$ 15,755,000	\$ 3,705,000	\$ 585,000	\$ 3,811,656	\$ -	\$ -	\$ 28,376,656	12.07%	\$ 2,989.85	12.62%
2016*	-	2,617,493	1,861,891	-	-	16,169,536	3,485,000	585,000	3,608,792	-	-	28,327,712	11.80%	2,977.34	12.56%
2017	-	2,484,869	1,689,682	-	27,461	15,497,305	3,470,715	595,000	5,054,195	-	-	28,819,227	11.21%	3,146.55	14.29%
2018	4,628,005	2,347,244	1,517,437	-	22,793	14,810,075	3,157,468	550,000	6,394,567	-	-	33,427,589	14.84%	3,597.07	15.91%
2019	4,613,782	2,204,620	1,345,192	-	617,472	14,107,845	2,879,221	510,000	6,597,322	-	-	32,875,454	14.59%	3,611.50	14.81%
2020	4,114,560	2,056,995	1,177,947	-	512,286	-	2,595,976	465,000	11,917,700	-	-	22,840,464	8.79%	2,523.25	9.98%
2021	3,585,337	1,904,370	1,010,702	250,645	1,067,899	8,681,124	2,302,729	420,000	11,534,902	170,828	1,300,000	32,228,536	11.86%	3,381.21	11.51%
2022	2,941,114	1,736,496	839,112	283,251	792,695	17,286,602	2,003,501	375,000	11,231,821	119,046	984,809	38,593,447	13.49%	4,059.86	13.82%
2023	2,476,891	4,172,730	670,780	240,435	657,609	21,383,300	1,696,234	325,000	10,596,797	271,009	663,176	43,153,961	13.85%	4,618.85	14.92%
2024	1,892,669	3,856,448	502,449	438,596	516,411	20,012,011	1,377,987	275,000	12,204,319	400,889	334,611	41,811,390	12.88%	4,486.68	13.36%

Note: Details of the City's outstanding debt can be found in the notes to financial statements.

\*The City changed its fiscal year end to December 31, effective December 31, 2016.

(1) Assessed value and actual value of taxable property

(2) See the schedule of Demographic and Economic Information for personal income and population data.

[Data Source](#)

City Records

**CITY OF ROCHELLE, ILLINOIS**

**DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT**

December 31, 2024

<b>Governmental Unit</b>	<b>Gross Debt</b>	<b>Percentage Debt Applicable to the City (1)</b>	<b>City's Share of Debt</b>
City of Rochelle	\$ 7,206,573	100.00%	\$ 7,206,573
Flagg-Rochelle Community Park District	5,470,000	73.35%	4,012,245
School District 231	5,055,000	75.74%	3,828,657
School District 212	5,475,000	52.65%	2,882,588
Kishwaukee Community College	52,815,000	9.42%	4,975,173
Subtotal	68,815,000		15,698,663
<b>TOTAL</b>	<b>\$ 76,021,573</b>		<b>\$ 22,905,236</b>

Note: Overlapping information presented as of March 3, 2023 (most recent available).

(1) Percentages based on 2023 EAVs, the most recent available.

Data Source

Official Statement

# CITY OF ROCHELLE, ILLINOIS

## RATIOS OF GENERAL BONDED DEBT OUTSTANDING

Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Less Amounts Available In Debt Service Fund</b>	<b>Total</b>	<b>Percentage of Estimated Actual Taxable Value of Property*</b>	<b>Per Capita</b>
2016	\$ 4,520,000	\$ 4,290,000	\$ -	\$ 8,810,000	3.75%	\$ 928.25
2016**	4,479,384	4,070,000	-	8,549,384	3.57%	900.79
2017	4,174,551	4,065,715	-	8,240,266	3.21%	899.69
2018	8,492,686	3,707,468	-	12,200,154	5.42%	814.82
2019	8,163,594	3,389,221	-	11,552,815	4.53%	1,269.12
2020	7,349,502	3,060,976	-	10,410,478	4.01%	1,150.07
2021	6,500,409	2,722,729	-	9,223,138	3.44%	1,006.89
2022	5,516,722	2,378,501	-	7,895,223	2.79%	839.29
2023	7,320,401	2,021,234	-	9,341,635	3.00%	999.85
2024	6,251,566	1,652,987	-	7,904,553	2.44%	848.22

\*See the Schedule of Assessed Value and Estimated Actual Value of Taxable Property for property value data.

\*\*The City changed its fiscal year end to December 31, effective December 31, 2016.

Note: Details of the City's outstanding debt can be found in the notes to financial statements.

### Data Source

City Records

**CITY OF ROCHELLE, ILLINOIS**

**SCHEDULE OF LEGAL DEBT MARGIN**

December 31, 2024

---

<b>ASSESSED VALUATION - 2024 TAX YEAR</b>	<u><u>\$ 324,521,968</u></u>
Legal Debt Limit - 8.625% of Assessed Valuation	\$ 27,990,020
Amount of Debt Applicable to Debt Limit	<u>4,048,105</u>
<b>LEGAL DEBT MARGIN</b>	<u><u>\$ 23,941,915</u></u>

Data Source

City Records

**CITY OF ROCHELLE, ILLINOIS**

**LEGAL DEBT MARGIN INFORMATION**

Last Ten Levy Years

<b>Levy Year</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>
Legal Debt Limit	\$ 20,274,809	\$ 20,650,127	\$ 22,172,391	\$ 19,431,677	\$ 21,982,215	\$ 22,405,177	\$ 23,123,407	\$ 24,424,001	\$ 26,872,514	\$ 27,990,020
Total Net Debt Applicable to Limit	6,120,000	5,931,891	5,755,397	19,193,705	4,654,991	12,890,244	7,318,768	6,158,727	5,168,905	4,048,105
<b>LEGAL DEBT MARGIN</b>	<b>\$ 14,154,809</b>	<b>\$ 14,718,236</b>	<b>\$ 16,416,994</b>	<b>\$ 237,972</b>	<b>\$ 17,327,224</b>	<b>\$ 9,514,933</b>	<b>\$ 15,804,639</b>	<b>\$ 18,265,274</b>	<b>\$ 21,703,609</b>	<b>\$ 23,941,915</b>
<b>TOTAL NET DEBT APPLICABLE TO THE LIMIT AS A PERCENTAGE OF DEBT LIMIT</b>	<b>30.19%</b>	<b>28.73%</b>	<b>25.96%</b>	<b>98.78%</b>	<b>21.18%</b>	<b>57.53%</b>	<b>31.65%</b>	<b>25.22%</b>	<b>19.23%</b>	<b>14.46%</b>

Data Source

City Records

# CITY OF ROCHELLE, ILLINOIS

## DEMOGRAPHIC AND ECONOMIC INFORMATION

Last Ten Fiscal Years

---

<b>Fiscal Year</b>	<b>Population</b>	<b>Personal Income</b>	<b>Per Capita Personal Income</b>	<b>Median Age</b>	<b>School Enrollment</b>	<b>Unemployment Rate</b>
2016	9,491	\$ 224,908,227	\$ 23,697	36.5	2,531	6.3%
2016*	9,491	224,908,227	23,697	36.5	2,531	6.3%
2017	9,159	201,690,339	22,021	35.4	2,623	4.5%
2018	9,293	210,114,730	22,610	35.7	2,490	4.7%
2019	9,103	221,940,243	24,381	36.0	3,004	4.1%
2020	9,052	236,800,320	26,160	36.6	2,847	4.7%
2021	9,160	228,890,080	24,988	36.5	2,535	6.3%
2022	9,407	276,358,846	29,378	36.6	2,418	5.7%
2023	9,343	289,156,507	30,949	37.9	2,439	5.9%
2024	9,319	312,904,063	33,577	37.1	2,429	5.2%

\*The City changed its fiscal year end to December 31, effective December 31, 2016.

Unemployment rate is the 12-month average.

### Data Sources

City Records

U.S. Census Bureau

Office of the County Clerk

IL Board of Education



# CITY OF ROCHELLE, ILLINOIS

## PRINCIPAL EMPLOYERS

Current Year and Nine Years Ago

Employer	2024			2015		
	Number of Employees	Rank	% of Total City Population	Number of Employees	Rank	% of Total City Population
Rochelle Foods	800	1	8.58%	750	1	7.86%
Rochelle Community Hospital	266	2	2.85%	245	4	2.57%
Sara Lee	213	3	2.29%			
Silgan Containers	200	4	2.15%	200	5	2.10%
Bay Valley Foods	150	5	1.61%			
Total Logistics Control	130	6	1.39%			
Lineage	125	7	1.34%			
DelMonte Foods	120	8	1.29%	145	6	1.52%
Cedar Siding	110	9	1.18%			
Americold	100	10	1.07%			
Nippon Sharyo				490	2	5.14%
Elementary School District #231				340	3	3.56%
Ryder				125	7	1.31%
City of Rochelle				120	8	1.26%
ClarkDietrich Building Systems				83	9	0.87%
Master Graphics				60	10	0.63%
<b>TOTAL</b>	<b>2,214</b>		<b>23.75%</b>	<b>2,558</b>		<b>26.82%</b>

Data Source

Economic Development

**CITY OF ROCHELLE, ILLINOIS**  
**FULL-TIME EQUIVALENT EMPLOYEES**

Last Ten Fiscal Years

<b>Function/Program</b>	<b>2016</b>	<b>2016*</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>
<b>GENERAL FUND</b>										
Mayor and City Council	7	7	7	7	7	7	7	7	7	7
City Manager	2	2	2	0	0	0	0	0	0	0
Municipal Building	1.0	1	1	1	1	-	0	0	0	0
City Clerk	2	2	2	1	1	1	2	2	2	2
Cemetery	1	1	1	0	1	1	1	1	1	1
Community Development	5	5	5	5	4	4	4	4	4	3
Economic Development	1	1	2	0	0	0	0	0	0	0
Engineering	2	2	2	2	2	2	2	2	2	2
Fire	13	13	13	13	13	13	13	13	17	17
Police	25	25	26	26	26	28	28	27	33	33
Street	10	10	10	10	9	12	12	12	12	12
<b>ENTERPRISE FUND</b>										
Airport	2.0	2.0	1.5	1.5	1.0	1	1	1	1	1
Utilities - Administration	0.5	0.5	1.0	1.0	1	-	1	1	1	0
Utilities - Technology Center	2.0	2	2	2	-	0	0	0	0	0
Utilities - Communications/ Network Administration	3	3	3	3	1	1	1	1	1	0
Utilities - Electric	28	28	28	25	25	25	22	22	22	25
Utilities - Water	5	5	5	5	4	7	9	9	9	9
Utilities - Water Reclamation	9	9	8	8	8	8	9	10	10	10
<b>INTERNAL FUND</b>										
Administrative Services	6	6	6	9	9	9	8	10	10	8
Network Administration	-	-	-	2	2	2	3	4	4	5

\*The City changed its fiscal year end to December 31, effective December 31, 2016.

Data Source

City Budget File

# CITY OF ROCHELLE, ILLINOIS

## OPERATING INDICATORS

Last Ten Fiscal Years

Function/Program	2016	2016*	2017	2018
<b>COMMUNITY DEVELOPMENT</b>				
New Construction Single Family Permits	3	4	3	4
Number of Permits Issued	393	329	276	260
Building and Engineering Inspections	1,179	987	828	659
<b>POLICE</b>				
DUI Arrests	38	50	39	51
Criminal Arrests	321	265	452	415
Accidents	437	432	369	367
Ordinance Enforcement	29	6	N/A	N/A
Total Tickets	846	789	1,792	1,493
Total Calls	6,023	15,649	15,000	11,553
<b>FIRE</b>				
Number of Fire Calls Answered	208	259	272	237
Number of EMS Calls Answered	1,749	1,564	1,564	1,813
<b>PUBLIC WORKS</b>				
Trees Planted	109	30	2	-
Trees Removed	122	45	24	21
Street Sweeping (Hours)	1,200	900	1,200	1,200
Snow Removal (Hours)	1,764	512	993	1,331
Catch Basins/Inlets Cleaned	500	1,200	2,024	755
Sidewalk Replacement (Square Feet)	47,500	10,600	640	14,033
<b>WATER AND SEWER</b>				
Water MGD Pumped (Millions/Gallons)	2.95	2.95	2.81	2.74
Water MGD Billed (Millions/Gallons)	2.57	2.47	2.33	2.41
Sewer MGD Treated (Millions/Gallons)	2.36	2.58	2.82	2.91
Water Meter Installations (New)	6	4	2	4
Water Meter Exchanges	176	184	188	195
Hydrants Flushed	285	760	762	762
<b>ELECTRIC</b>				
Pole Replacements	27	77	15	18
Electric Meter Installations	1,461	1,026	632	157

N/A - Not Available

\*The City changed its fiscal year end to December 31, effective December 31, 2016.

### Data Source

City Records

2019	2020	2021	2022	2023	2024
1	1	3	3	2	-
313	317	361	287	374	393
1,252	1,268	1,400	1,148	1,496	1,572
39	34	33	19	23	31
412	312	258	395	397	407
176	396	306	187	358	196
N/A	N/A	N/A	N/A	N/A	N/A
1,113	1,148	1,866	521	458	1,365
11,739	14,167	15,572	15,291	15,012	17,339
289	332	318	415	374	430
1,752	1,830	2,377	2,733	2,755	2,627
-	8	32	19	22	44
33	18	43	28	25	30
1,200	550	870	366	558	505
1,137	1,389	1,812	1,046	1,012	2,448
2,024	1,340	1,700	845	1,049	-
17,250	16,753	24,660	30,121	35,444	40,660
2.73	2.76	2.98	3.00	2.83	3.03
2.69	2.39	2.39	2.66	2.76	2.71
3.66	2.76	2.76	2.59	2.52	2.97
4	2	4	3	4	13
668	65	1,900	583	759	8
765	803	803	803	803	803
35	14	22	39	10	76
96	194	483	417	228	226

**CITY OF ROCHELLE, ILLINOIS**

**CAPITAL ASSETS STATISTICS BY FUNCTION**

Last Ten Fiscal Years

<b>Function/Program</b>	<b>2016</b>	<b>2016*</b>	<b>2017</b>	<b>2018</b>
<b>GENERAL GOVERNMENT</b>				
General Government Buildings	48	48	48	47
<b>PUBLIC SAFETY</b>				
Police				
Number of Squad Cars	17	17	14	14
Fire				
Number of Vehicles	12	12	11	12
<b>PUBLIC WORKS</b>				
Number of Vehicles and Equipment	24	24	24	24
Streets (Lane Miles)	160	160	160	160
Alleys (Miles)	7	7	13	13
Bridges and Structures	20	20	17	17
<b>WATER AND SEWER</b>				
Number of Vehicles and Equipment	15	16	16	16
Water Mains (Miles)	63	78	78	100
Water Towers	5	4	4	5
Wells and Wellhouses	5	5	5	5
Sanitary Sewers (Miles)	74	74	74	100
Lift Stations	12	13	14	15
Number of Manholes	294	294	1,470	1,470
Number of Fire Hydrants	707	762	762	800
<b>ELECTRIC</b>				
Number of Vehicles	19	18	14	15
Overhead Line (Miles)	150	160	151	146
Underground Line (Miles)	58	60	56	65
<b>COMMUNICATIONS</b>				
Fiber (Miles)	45	46	46	46

\*The City changed its fiscal year end to December 31, effective December 31, 2016.

Data Source

City Records

2019	2020	2021	2022	2023	2024
47	47	47	46	46	48
15	14	14	12	20	24
12	14	14	13	13	14
23	23	23	23	23	23
160	160	160	160	160	160
13	13	13	13	13	13
17	17	17	17	17	17
17	19	19	27	24	25
100	103	103	103	103	103
5	4	4	4	4	4
5	5	5	5	5	5
100	103	103	103	103	103
16	17	17	17	17	17
1,475	1,485	1,485	1,485	1,485	1,485
800	803	803	803	803	803
15	14	11	23	16	18
146	146	145	143	143	142
65	66	67	64	66	68
46	46	50	53	55	58