Audit Presentation to the City Council

For the Year Ended December 31, 2021

December 20, 2022

Prepared by: Johnson Block & Company, Inc. Certified Public Accountants

#### 2021 AUDIT OVERVIEW

- We have completed our audit of the City of Richland Center for the year ended December 31, 2021, and have issued our independent auditor's report on the financial statements of the City. Our report and the audited financial statements are presented in a bound document.
- We did not audit the financial statements of the Electric, Water and Sewer Enterprise Funds, which represent the amounts shown as the business-type activities. Those statements were audited by other auditors whose report has been furnished to us.
- Management has reviewed and accepted the financial statements and adjusting journal entries.
- A separate audit communications document designed for the City Council was also submitted and should be read in conjunction with the audited financial statements.
- We also prepared a regulatory report for 2021 that was filed with the Wisconsin Department of Revenue.

#### 2021 FINANCIAL HIGHLIGHTS

- The City continues to have a strong financial position, cash liquidity and fund balances.
- The City's General Fund recorded an increase to fund balance of \$141,570. Overall governmental fund balance increased by \$335,194.
- Revenues from the Tax Incremental Financing Districts totaled \$241,302 for 2021, which includes \$220,390 in taxes and special assessments and \$10,643 in developer contributions. TIF District expenditures totaled \$51,046 on eligible projects and debt service.
- Programs had loans receivable totaling \$671,207 outstanding as of December 31, 2021. These loans have been made to City property owners for improvement and development projects. The December 31, 2021 loan balance consisted of \$112,340 for the Revolving Loan Fund and \$558,867 for the Housing Fund. Loan loss reserves of \$75,332 have been recorded as an allowance against the outstanding balance.
- The City's General Fund has committed and assigned fund balances of \$1,934,472 set aside for future projects.

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – 2021 GOVERNMENTAL FUNDS

	Major						
	General Fund		Tax Incremental Financing Districts		Nonmajor Funds		Total
REVENUES							
Taxes and special assessments	\$	2,325,237	\$	220,390	\$	-	\$ 2,545,627
Intergovernmental		2,116,237		10,262		131,039	2,257,538
Licenses and permits		63,198		-		-	63,198
Penalties and forfeitures		45,424		-		-	45,424
Public charges for services		540,059		-		4,215	544,274
Interest		20,590		7		1,610	22,207
Miscellaneous general revenues		277,940		10,643		4,710	293,293
Total revenues		5,388,685		241,302		141,574	 5,771,561
EXPENDITURES Current:							
General government		685,488		_		3,988	689,476
Public safety		1,596,541		_		-	1,596,541
Public works		1,295,877		_		_	1,295,877
Culture and recreation		881,234		_		402,218	1,283,452
Conservation and development		135,358		11,200			146,558
Capital outlay		554,889		-		_	554,889
Debt service:		22 1,005					.,009
Principal		280,059		14,006		_	294,065
Interest and fiscal charges		144,409		25,840		_	170,249
Total expenditures		5,573,855		51,046		406,206	6,031,107
Excess (deficiency) of				0 1,0 10		,	
revenues over expenditures		(185,170)		190,256		(264,632)	(259,546)
OTHER FINANCING SOURCES (USES)							
Transfers in		11,274		_		268,000	279,274
Transfers in - utility tax equivalent		583,466		_		-	583,466
Transfer out		(268,000)		-		-	(268,000)
Total other financing sources (uses)		326,740				268,000	594,740
Net change in fund balances		141,570		190,256		3,368	335,194
Fund balances (deficit) - January 1		9,556,340		(227,201)		1,407,924	10,737,063
Fund balances (deficit) - December 31	\$	9,697,910	\$	(36,945)	\$	1,411,292	\$ 11,072,257

SOURCE: 12/31/2021 AUDITED FINANCIAL STATEMENTS

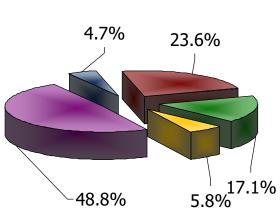
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – 2021 BUDGET AND ACTUAL – GENERAL FUND

				Variance with Final Budget	
	Budgeted			Favorable	
	Original	Final	Actual	(Unfavorable)	
REVENUES					
Taxes and special assessments	\$ 2,291,119	\$ 2,291,119	\$ 2,325,237	\$ 34,118	
Intergovernmental	1,830,618	1,830,618	2,116,237	285,619	
Licenses and permits	57,109	57,109	63,198	6,089	
Penalties and forfeitures	38,946	38,946	45,424	6,478	
Public charges for services	440,400	440,400	540,059	99,659	
Interest	9,596	9,596	20,590	10,994	
Miscellaneous general revenues	1,704,963	1,704,963	277,940	(1,427,023)	
Total revenues	6,372,751	6,372,751	5,388,685	(984,066)	
EXPENDITURES					
Current:					
General government	790,698	790,698	685,488	105,210	
Public safety	1,616,078	1,616,078	1,596,541	19,537	
Public works	1,207,160	1,207,160	1,295,877	(88,717)	
Culture and recreation	936,773	936,773	881,234	55,539	
Conservation and development	79,412	79,412	135,358	(55,946)	
Capital outlay	4,488,979	4,488,979	554,889	3,934,090	
Debt service:					
Principal	275,000	275,000	280,059	(5,059)	
Interest and fiscal charges	143,817	143,817	144,409	(592)	
Total expenditures	9,537,917	9,537,917	5,573,855	3,964,062	
Excess (deficiency) of					
revenues over expenditures	(3,165,166)	(3,165,166)	(185,170)	2,979,996	
OTHER FINANCING SOURCES (USES)					
Transfers in	-	-	11,274	11,274	
Transfers in - utility tax equivalent	529,558	529,558	583,466	53,908	
Transfers out	(268,000)	(268,000)	(268,000)	-	
Total other financing sources (uses)	261,558	261,558	326,740	65,182	
Net change in fund balance	(2,903,608)	(2,903,608)	141,570	3,045,178	
Fund balance - January 1	9,556,340	9,556,340	9,556,340	-	
Fund balance - December 31	\$ 6,652,732	\$ 6,652,732	\$ 9,697,910	\$ 3,045,178	

SOURCE: 12/31/2021 AUDITED FINANCIAL STATEMENTS

#### **GOVERNMENTAL FUND BALANCES**

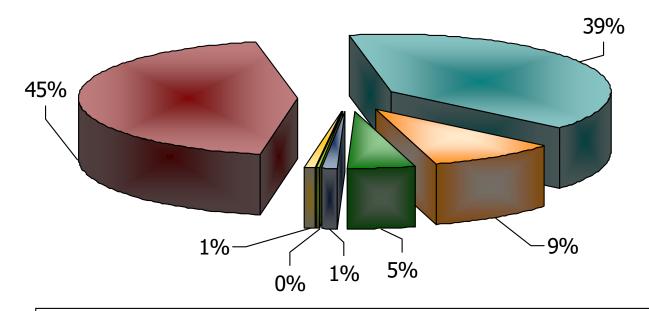
	2021	2020	
Nonspendable			
General Fund:			
Prepayments	\$ 170,931	\$ 95,962	
Advances to other funds	102,690	227,200	
Economic development loans	190,481	135,571	
Delinquent personal property taxes	51,546	51,717	
Total nonspendable	515,648	510,450	
Restricted			
General Fund:			
Landfill closure costs	602,136	592,966	
Tourism expenditures	60,042	75,828	
Affordable housing	835,697	903,172	
Aquatic center	188,007	250,666	
Future rural development	59,696	70,424	
Tax Incremental Financing Districts:			
Conservation and development	65,745	-	
Nonmajor Funds:			
Housing economic development loans	614,835	618,797	
Library subsequent year expenditures	188,730	182,984	
Total restricted	2,614,888	2,694,837	
Committed			
General Fund:			
Pool maintenance	7,988	7,988	
Data processing	30,933	30,933	
Historic preservation	10,648	10,648	
Airport property	-	18,786	
Industrial park development	181,297	181,297	
Building maintenance	63,158	63,158	
Library projects	4,000	4,000	
Police equipment	33,587	33,587	
Forestry	800	800	
Flood mitigation	36,216	36,216	
Equipment replacement	396,651	439,164	
Parking lots	435,530	435,530	
Parks storage shed	92,475	-	
Street projects and miscellaneous	601,247	727,438	
Total committed	1,894,530	1,989,545	
Assigned			
General Fund:			
Park and community center	9,755	9,697	
Cemetery perpetual care	4,052	4,044	
Canine units	25,998	4,245	
Child safety	137	137	
Nonmajor Funds:			
Revolving economic development loans	607,727	606,143	
Total assigned	647,669	624,266	
Unassigned			
General Fund	5,502,212	5,145,166	
Tax Incremental Financing Districts (deficit)	(102,690)	(227,201)	
Total unassigned	5,399,522	4,917,965	
Total governmental fund balances	\$ 11,072,257	\$ 10,737,063	



12/31/2021

Nonspendable - \$515,648
 Restricted - \$2,614,888
 Committed - \$1,894,530
 Assigned - \$647,669
 Unassigned - \$5,399,522

## GOVERNMENTAL FUNDS 2021 REVENUES



- Taxes & Assessments (\$2,545,627)
- Intergovernmental (\$2,257,538)
- □ Public Charges for Services (\$544,274)
- Miscellaneous General Revenues (\$293,293)
- Licenses & Permits (\$63,198)
- Interest Income (\$22,207)
- Penalties & Forfeitures (\$45,424)

#### **OBSERVATIONS AND COMMENTS:**

- Property taxes are collected in January and August.
- Intergovernmental revenues comprised 39% of total revenues in 2021.

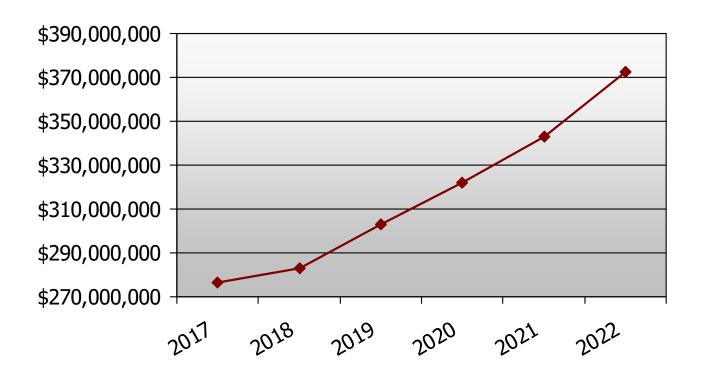
The most significant intergovernmental revenues are:

Shared taxes Transportation grants \$ 1,356,571

682,822

SOURCE: 12/31/2021 AUDITED FINANCIAL STATEMENTS

## TREND IN EQUALIZED VALUE OF PROPERTY



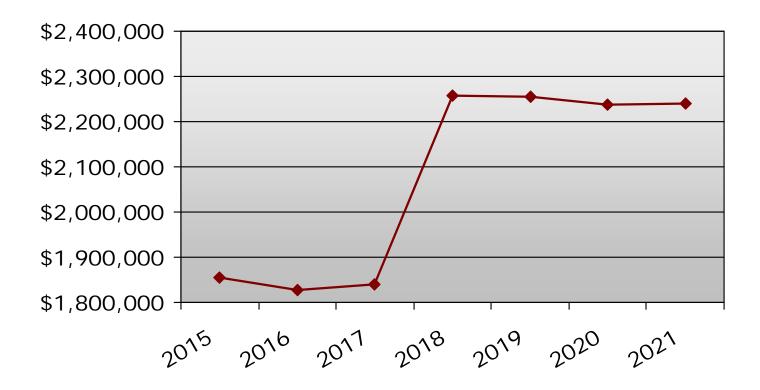
### **Total Equalized Value (Includes TIF Increment)**

2017	\$ 276,551,100	2020	\$ 321,772,700
2018	\$ 282,932,000	2021	\$ 343,120,200
2019	\$ 303,111,800	2022	\$ 372,268,100

#### **OBSERVATIONS AND COMMENTS:**

> The City's overall valuation has increased 34.6% in the six year period presented here.

# PROPERTY TAXES – EXCLUDING TAX INCREMENT LEVIES



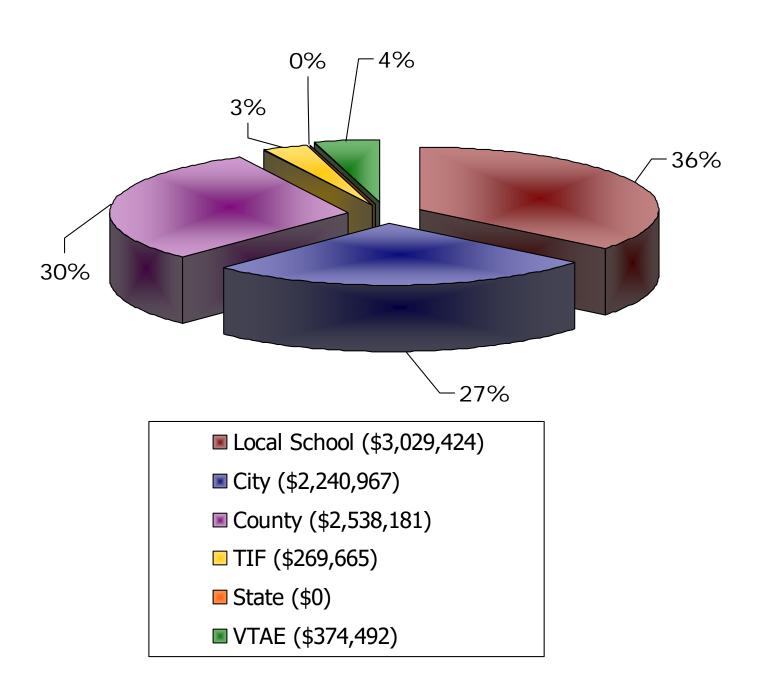
### **Local Property Tax Levy (Excludes TIF)**

2015 \$ 1,854,419 2016 \$ 1,826,777 2017 \$ 1,840,090 2018 \$ 2,256,617 2019 \$ 2,255,897 2020 \$ 2,237,787 2021 \$ 2,240,967

#### **OBSERVATIONS AND COMMENTS:**

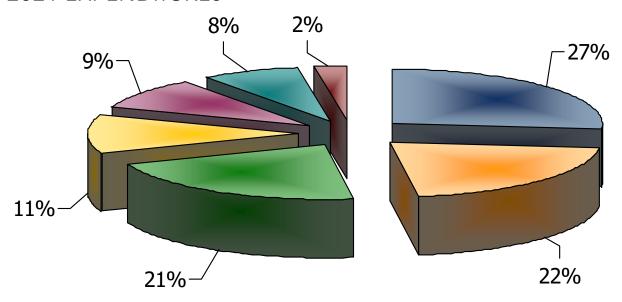
> The City complied fully with the state imposed property tax levy limits.

# PROPERTY TAX ROLL 2021 LEVY COLLECTED 2022



SOURCE: 2021 STATEMENT OF TAXES – FILED WITH WISCONSIN DEPARTMENT OF REVENUE

# GOVERNMENTAL FUNDS 2021 EXPENDITURES



- Public Safety (\$1,596,541) (includes police, fire, emergency service)
- Culture & Recreation (\$1,283,452)(includes library, parks and recreation programming)
- Public Works (\$1,295,877) (includes street construction, taxi and waste collection)
- General Government (\$689,476)
- Capital Outlay (\$554,889) (includes public safety, road construction, parks)
- Debt Service (\$464,314)
- Conservation & Development (\$146,558) (includes economic development and room tax)

#### CHANGES IN LONG-TERM OBLIGATIONS

➤ The following is a summary of long-term obligations for the year ended December 31, 2021:

December 31, 2021.							I	Amounts
	1/1/2021					12/31/2021	Dι	ae Within
	Balance	Ir	ncreases	D	ecreases	Balance	C	ne Year
<b>Governmental Activities</b>								
Direct borrowings and								
direct placements	\$ 900,157	\$	-	\$	119,065	\$ 781,092	\$	105,059
Bonds	4,885,000		-		175,000	4,710,000		230,000
Bond premium	223,173		-		11,746	211,427		
Subtotal	6,008,330		-		305,811	5,702,519		335,059
Other liabilities:								
Compensated absences	332,339		41,043		37,002	336,380		57,383
Landfill post-closure								
care costs	388,946				22,944	366,002		12,000
Subtotal	721,285		41,043		59,946	702,382		69,383
Total governmental								
activities long-term liabilities	\$ 6,729,615	\$	41,043	\$	365,757	\$ 6,404,901	\$	404,442
<b>Business-Type Activities</b>								
Direct borrowings and								
direct placements	\$ 20,091,253	\$	197,764	\$	616,063	\$ 19,672,954	\$	638,475
Bonds	2,005,000		-		265,000	1,740,000		275,000
Subtotal	22,096,253		197,764		881,063	21,412,954		913,475
Other accrued liabilities:								
Vested compensated absences	212,831		53,438		61,824	204,445		
Subtotal	212,831		53,438		61,824	204,445		-
Total business-type								
activities long-term liabilities	\$ 22,309,084	\$	251,202	\$	942,887	\$ 21,617,399	\$	913,475

#### **OBSERVATIONS AND COMMENTS:**

- > The City's outstanding debt is structured favorably with interest rates at or below current market.
- ➤ General obligation debt limitation totals \$17,156,010 and debt subject to limitation totals \$5,491,092. The City has 68% of its debt capacity remaining at December 31, 2021.

Amounta

### SUMMARY OF TAX INCREMENTAL FINANCING DISTRICTS

➤ The City established TIF District No. 4 in 1995 and TIF District No. 6 in 2017. The following is the cumulative status of the Districts as of December 31, 2021:

				Cumulative	Cumulative	
	Administration	Project	Debt	Expense/Cost	District	
	Expenses	Costs	Service	Total	Revenues	
TIF District No. 4	\$ 16,687	\$ 1,899,804	\$ 705,545	\$ 2,622,036	\$ 2,687,780	
TIF District No. 6	41,600	939,721	445,230	1,426,551	1,323,861	

- ➤ The financial activity of the Districts has been financed by general obligation debt and advances from the General Fund.
- ➤ The 2021 equalized property valuations of the TIF Districts are as follows:

	Current	Base		
	Value	Value	Increment	
TIF District No. 4	\$ 20,968,800	\$ 15,091,600	\$ 5,877,200	
TIF District No. 6	5,097,700	28,300	5,069,400	