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May 7, 2025

VIA EMAIL AND US MAIL

Travis Morgan
Town of Pineville
Planning Director
PO Box 249
Pineville, NC 28134
tmorgan@pinevillenc.gov

Re: Request for Administrative Interpretation

Dear Mr. Morgan:

This firm represents Parkway Crossing Partners LLC and Parkway Medical Development Co LLC (the "Parkway Owners"), the owners of the parcels of real property located in the Town of Pineville (the "Town") with the Parcel ID Nos. 22110174, 22110166, and 22111295 (the "Undeveloped Parkway Property") which are a part of the larger development project generally referred to as Parkway Crossing (the "Project"). In accordance with Section 1.6.4., 2.1.4.(C), and 2.3.5.(A) of the Town's Zoning Ordinance and N.C. Gen. Stat. § 160D-403(b), the purpose of this letter is to provide notice that the Parkway Owners seek an administrative interpretation which certifies that the Parkway Owners need not further extend Carolina Place Parkway to receive certificates of occupancy for development on the Undeveloped Parkway Property.

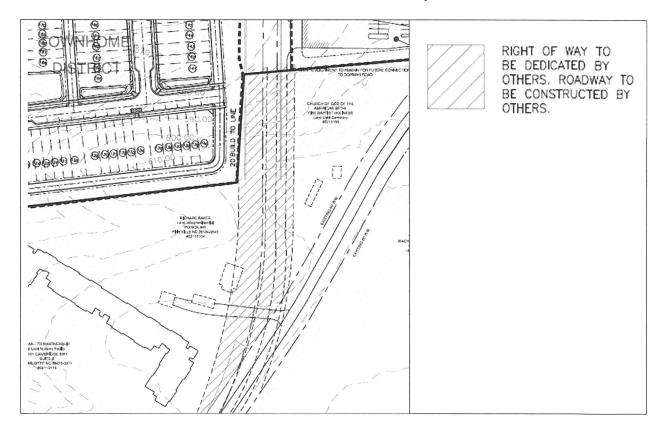
Background Facts

The Undeveloped Parkway Property is part of a larger assemblage that was rezoned from R-12 to a Business Planned Conditional District (B-PCD) in or around June 2004. The approval of that rezoning included the contemporaneous approval of the schematic site plan attached as <u>Exhibit A</u> (the "<u>Site Plan</u>").

Under the Town's Zoning Ordinance, the Site Plan controls the development of the land within the conditional district. See Zoning Ordinance § 2.6.1 ("Plans shall be binding upon approval of the owner/authorized applicant and Town Council following a public hearing and standard legislative zoning approval process. Conditional approved plans shall thereafter apply to the property regardless of changes in ownership."). Certificates of occupancy cannot be issued unless the land is developed in conformity with the approved Site Plan. See Zoning Ordinance § 2.6.11.

Among other things, Sheet 1 of the Site Plan provided for (i) the dedication and construction of a new section of Carolina Place Parkway extending south of Sam Meeks Road, (ii)

the dedication and construction of a new public road (now known as Muskerry Drive) which connects that newly constructed section of Carolina Place Parkway to Dorman Road, and (iii) the abandonment of a segment of Sam Meeks Road following the establishment of the new aforementioned road segments. Sheet 1 of the Site Plan also indicated a planned future extension of Carolina Place Parkway further to the south through and beyond property owned by Bethlehem Fire Baptized Holiness Church of God of the Americas (the "Church Property"), which property was not part of the rezoning application. The Site Plan's legend uses cross-thatching across this planned road extension through and beyond the Church Property (the "Future Off-Site Road Extension") to indicate that it was to be "dedicated by others" and "constructed by others." For ease of review, we have expanded and excerpted below the key which indicates that the Future Off-Site Road Extension would be dedicated and constructed by others.



The road work for the Project required by the Site Plan was completed in or around 2010 along with the construction of residential areas of the project and a medical office building in the area of the project referred to as the Village Center District. For comparison purposes, attached as Exhibit B is an aerial photograph of the property before it was rezoned and developed, and attached as Exhibit C is an aerial photograph of the property following the completion of the road work and the construction of the residential units and medical office building. Attached as Exhibit D is a March 30, 2010 letter from Richard Odynski, Assistant District Engineer for the North Carolina Department of Transportation (NCDOT), confirming the completion of the required road improvements to the satisfaction of NCDOT.

The Undeveloped Parkway Property is vacant, and the Parkway Owners are considering options for moving forward with the development of those sites. To remove any uncertainty, the Parkway Owners request that you issue an administrative interpretation which confirms that (i) all

required roadwork for the Project has been completed, and (ii) certificates of occupancy to be issued for development on the Undeveloped Parkway Property are not conditioned on the completion of the Future Off-Site Road Extension.

Legal Standard

Conditional use zoning is a "rezoning decision [that] is made concurrent with the approval of a site plan." *Summers v. City of Charlotte*, 149 N.C. App. 509, 516, 562 S.E.2d 18, 24 (2002). "This combined procedure" is "entirely a legislative act." *Id.* In other words, a conditional use zoning approval is a "specialized form of municipal ordinance" that is subject to the "rules of construction for municipal ordinances." *Westminster Homes, Inc. v. Town of Cary Zoning Bd. of Adjustment*, 354 N.C. 298, 303, 554 S.E.2d 634, 638 (2001).

When interpreting a municipal ordinance, the "basic rule" is to "ascertain and effectuate the intention of the municipal legislative body," and the "best indication of the municipal legislative body's intent is the language of the [ordinance], the spirit of the act and what the act seeks to accomplish." *Darbo v. Old Keller Farm Prop. Owners' Ass'n*, 174 N.C. App. 591, 594, 621 S.E.2d 281, 284 (2005). "Where the language of a[n] [ordinance] is clear and unambiguous, there is no room for judicial construction, and the courts must give [the ordinance] its plain and definite meaning, and are without power to interpolate, or superimpose, provisions and limitations not contained therein." *Durham Green Flea Mkt. v. City of Durham*, 910 S.E.2d 365, 368 (N.C. Ct. App. 2024) (alterations in original) (quoting *Liberty Mut. Ins. Co. v. Pennington*, 356 N.C. 571, 575, 573 S.E.2d 118 (2002)).

However, if the language of an ordinance is ambiguous, the well-founded principles of statutory construction apply to ascertain the legislative intent. Fehrenbacher v. City of Durham, 239 N.C. App. 141, 150, 768 S.E.2d 186, 193 (2015). Under these principles, all provisions of an ordinance must be considered "as a whole" and "construed together." George v. Town of Edenton, 294 N.C. 679, 684, 242 S.E.2d 877, 880 (1978). The "words and phrases" of the ordinance "may not be interpreted out of context, but must be interpreted as a composite whole so as to harmonize with other statutory provisions and effectuate legislative intent, while avoiding absurd or illogical interpretations." Fort v. Cty. of Cumberland, 218 N.C. App. 401, 407, 721 S.E.2d 350, 355 (2012) (internal citation and quotation marks omitted). Where two "provisions conflict, one of which is specific or 'particular' and the other 'general,' the more specific [provision] controls in resolving any apparent conflict. Furr v. Noland, 103 N.C. App. 279, 281, 404 S.E.2d 885, 886 (1991) (quoting North Carolina ex rel. Utilities Commission v. Union Elec. Membership Corp., 3 N.C. App. 309, 314, 164 S.E.2d 889, 892 (1968)).

Further, as the North Carolina Supreme Court has explained, "[t]he fundamental right to property is as old as our state." *Kirby v. N.C. DOT*, 368 N.C. 847, 852-53, 786 S.E.2d 919, 923-24 (2016) (citing N.C. Const. of 1776, Declaration of Rights § XII; *Bayard v. Singleton*, 1 N.C. (Mart.) 5, 9, 3 N.C. 42, 1 Martin 48 (1787); 2 William Blackstone, Commentaries ("The third absolute right, inherent in every [man], is that of property: which consists in the free use, enjoyment, and disposal of all his acquisitions, without any control or diminution, save only by the laws of the land.")). In light of this fundamental right, "[p]ublic policy has long favored the 'free and unrestricted use and enjoyment of land." *Id.* (citing *J.T. Hobby & Son, Inc. v. Family Homes of Wake Cty., Inc.*, 302 N.C. 64, 71, 274 S.E.2d 174, 179 (1981); N.C.G.S. § 47B-1(1) (2015) ("Land . . . should be made freely alienable and marketable so far as is practicable.")).

Accordingly, "governmental restrictions on the use of land are construed strictly in favor of the free use of real property." Morris Communs. Corp. v. City of Bessemer, 365 N.C. 152, 157, 712 S.E.2d 868, 871 (2011) (emphasis added) (citing Westminster Homes, Inc. v. Town of Cary Zoning Bd. of Adjust., 354 N.C. 298, 304, 308, 554 S.E.2d 634, 638, 640-41 (2001); Yancey v. Heafner, 268 N.C. 263, 266, 150 S.E.2d 440, 443 (1966) ("Zoning regulations are in derogation of common law rights and they cannot be construed to include or exclude by implication that which is not clearly their express terms."); In re W. P. Rose Builders' Supply Co., 202 N.C. 496, 500, 163 S.E. 462, 464 (1932) ("Zoning ordinances are in derogation of the right of private property, and where exemptions appear in favor of the property owner, they should be liberally construed in favor of such owner."); Price v. Edwards, 178 N.C. 493, 500, 101 S.E. 33, 37 (1919) (providing examples of statutes that derogate from common law, including those "which impose restrictions upon the control, management, use, or alienation of private property")).

The Plain and Unambiguous Language of the Site Plan Reveals that the Site Plan does not Require Construction of the Future Off-Site Road Extension as a Condition of Further Development

In this matter, the Site Plan legend plainly and unambiguously shows that if the Future Off-Site Road Extension is to be constructed, it will be "dedicated by others" and "constructed by others." The phrase "by others" plainly and unambiguously demonstrates that the construction of the Future Off-Site Road Extension has no bearing on the Parkway Owners' ability to develop the Undeveloped Parkway Properties.

The Rules of Statutory Construction Reveal that the Site Plan does not Require Construction of the Future Off-Site Road Extension as a Condition of Further Development

Even assuming the language of the Site Plan is ambiguous, which the Parkway Owners deny, the Site Plan, construed as a whole, still does not require the Completion of the Future Off-Site Road Extension as a condition of developing the Undeveloped Parkway Properties.

Section (5)(c) of the Notes provides as follows:

c. THE PARTIAL EXTENSION OF CAROLINA PLACE PARKWAY AND COMPLETE CONNECTION OF THE EXTENSION TO DORMAN ROAD SHALL BE CONSTRUCTED AS A PART OF THE OVERALL DEVELOPMENT. DEVELOPMENT MAY PROCEED WITHOUT THE COMPLETION OF THE EXTENSION, HOWEVER THERE SHALL NOT BE MORE THAN FIFTY (50%) PERCENT OF THE DEVELOPMENT WITH CERTIFICATES OF OCCUPANCY WITHOUT THE APPROVAL BY THE NORTH CAROLINA DEPARTMENT OF TRANSPORTATION OF THE DESIGN SOLUTION OF THE EXTENSION OF CAROLINA PLACE PARKWAY, THE REMAINING FIFTY PERCENT (50%) OF THE DEVELOPMENT SHALL NOT RECEIVE CERTIFICATES OF OCCUPANCY UNTIL THE EXTENSION OF CAROLINA PLACE PARKWAY IS BUILT AND ACCEPTED BY THE NORTH CAROLINA DEPARTMENT OF TRANSPORTATION. FIFTY PERCENT (50%) SHALL BE DETERMINED AS FOLLOWS:

- 1. THE COMPLETE VILLAGE DISTRICT AND SEVENTY FIVE (75) RESIDENTIAL UNITS.
 2. UP TO FIFTY PERCENT OF THE COMMERCIAL VILLAGE DISTRICT AND ONE HUNDRED TWENTY FIVE (125) RESIDENTIAL UNITS.
- 3. THE COMPLETE RESIDENTIAL DEVELOPMENT AND NO COMMERCIAL DISTRICT.
- APPROVALS FOR ALIGNMENT AND ENGINEERING DESIGN SHALL GO THROUGH THE APPROPRIATE GOVERNMENTAL AGENCIES.

"extension of Carolina Place Parkway" refers only to the section of that road extension located within the project (which already has been constructed), and "complete connection of the extension to Dorman Road" refers to the unnamed road segment shown on the Site Plan that connects Carolina Place Parkway to Dorman Road (which already has been constructed and is now known as Muskerry Drive).

For the following reasons, the note cannot reasonably be interpreted to limit the number of certificates of occupancy that may be issued until the completion of the Future Off-Site Road Extension.

<u>First</u>, all provision of the Site Plan must be construed "strictly in favor of the free use of real property." *Morris Communs. Corp.*, 365 N.C. at 157, 712 S.E.2d at 871. The strict construction of Section (5)(c) demonstrates that the provision only conditions the issuance of certificates of occupancy on the completion of those portions of the *on site* streets that already have been constructed. Any other interpretation of Section (5)(c) would fail to properly construe the relevant language in favor of the property owner.

Second, all provisions of the Site Plan must be construed together, and the Site Plan legend clearly provides that the Future Off-Site Road Extension would be "constructed by others." *See George*, 294 N.C. at 684, 242 S.E.2d at 880 (ordinance provisions must be considered "as a whole" and "construed together."). As such, Section (5)(c) must be read to mean that, since the Future Off-Site Road Extension will be "constructed by others," the issuance of certificates of occupancy to the Parkway Owners are only conditioned on the completion of those portions of the *on site* streets that already have been constructed. To read Section (5)(c) otherwise would facially violate the principles of statutory construction by failing to harmonize Section (5)(c) with the Site Plan's legend.

Third, the Site Plan legend's explicit statement that the Future Off-Site Road Extension must be "constructed by others" is more specific than Section (5)(c)'s general condition. As such, the principles of statutory construction mandate that the legend's more specific language "controls in resolving any apparent conflict." *Furr*, 103 N.C. App. at 281, 404 S.E.2d at 886. As such, Section (5)(c) only conditions the issuance of certificates of occupancy to the Parkway Owners on the completion of those portions of the *on site* streets that already have been constructed.

Fourth, the Town already has issued more than 50% of the certificates of occupancy for the Project (half the Village District and greater than 125 residential units), showing that Section (5)(c) previously has been construed by the Town consistently with the request being made now by the Parkway Owners.

<u>Fifth</u>, construing Section (5)(c) so as to condition the issuance of certificates of occupancy on *the developer's* construction of off-site improvements would render section (5)(c) an unlawful exercise of the Town's authority. *See Schooldev E., LLC v. Town of Wake Forest*, 386 N.C. 775, 787, 909 S.E.2d 181, 191 (2024) ("[M]unicipalities lack statutory authority to compel developers to build streets or roads outside their respective subdivisions. (citing *Buckland v. Haw River*, 141 N.C. App. 460, 463, 541 S.E.2d 497 (2000) (holding that the subdivision enabling statute "does not empower municipalities to require a developer to build streets or highways *outside* its subdivision"))).

Sixth, construing Section (5)(c) so as to condition the issuance of certificates of occupancy on a neighbor's construction of off-site improvements would render section (5)(c) an unlawful delegation of permitting authority. See Eubank v. City of Richmond, 226 U.S. 137, 143-44 (1912); High Rock Lake Partners, LLC v. N.C. Dep't of Transp., 366 N.C. 315, 321, 735 S.E.2d 300, 304-305 (2012) (recognizing the "due process rights that protect property owners from state delegations of power that give neighbors the authority to regulate the way another person uses his or her property") (citing Wash. ex rel. Seattle Title Trust Co. v. Roberge, 278 U.S. 116, 122 (1928); Eubank, 226 U.S. at 143-44); and Wilcher v. Sharpe, 236 N.C. 308, 311-12, 72 S.E.2d 662, 665 (1952) ("Where the effectiveness of an ordinance determining the use of property for a lawful purpose is conditioned upon the assent or permission of private persons, . . . it must be held invalid, as it involves the delegation of legislative power to private individuals.").

Seventh, it would be absurd and illogical for the Town to interpret section (5)(c) as conditioning the issuance of certificates of occupancy on the construction of off-site improvements because such an interpretation would presume the Town intended to act unlawfully and unconstitutionally. See Fort, 218 N.C. App. at 407, 721 S.E.2d at 355 (explaining that ordinances must be interpreted to "avoid[] absurd or illogical interpretations"); Wynn v. Frederick, 385 N.C. 576, 594, 895 S.E.2d 371, 385 (2023) ("In reading statutes, this Court presumes that the legislature acts with awareness of the law."); Smith v. Keator, 285 N.C. 530, 534, 206 S.E.203, 206 (1974) ("Where a statute or ordinance is susceptible to two interpretations—one constitutional and one unconstitutional— the Court should adopt the interpretation resulting in a finding of constitutionality."). In light of the Sixth and Seventh points stated above, the only way to interpret Section (5)(c) as conditioning the issuance of certificates of occupancy on the construction of off-site improvements would be to presume that the Town intended to act unconstitutionally and without awareness of the law. Since such an interpretation would directly violate the principles of statutory construction, the Town must avoid it.

Conclusion

For the reasons described above, the Parkway Owners respectfully request that you issue an administrative interpretation within the next thirty (30) days which confirms (i) that the roadwork for the project allowed by the Site Plan has been completed, and (ii) that certificates of occupancy for development on the Undeveloped Parkway Property are not conditioned on the completion of the Future Off-Site Road Extension.

Thank you in advance for your attention to this matter. If you have any questions, or if you would like to schedule a pre-application meeting under Section 2.3.5.(C) of the Zoning Ordinance, we trust that you will let us know at your earliest convenience.

Very Truly Yours,

Jeffrey L. Roether

Enclosures

cc: William J. Brian, Jr., Esq. Hunter Winstead, Esq.

EXHIBIT A



2.) YARD, BULK HEIGHT, SCREENING:

COMMERCIAL-OFFICE AND RETAIL SETBACKS AND BUILD TO LINES
FRONT 20' (WHERE LOCATED ON A STREET RIGHT OF WAY BUILDINGS SHALL BE
LOCATED TWENTY (20) FEET FROM THE RIGHT OF WAY OR LESS AS ALLOWED BY THE TOWN OF
PINEVILLE. THE BUILD TO LINE.)
SIDE
REAR 20' OR LESS AS ALLOWED BY THE TOWN OF PINEVILLE. MAXIMUM BUILDING HEIGHT 50'
SIDE
REAR 20' OR LESS AS ALLOWED BY THE TOWN OF PINEVILLE. MAXIMUM BUILDING HEIGHT 50'
SIDE
REAR 20' OR LESS AS ALLOWED BY THE TOWN OF PINEVILLE. MAXIMUM BUILDING HEIGHT 50'
SIDE YARD
SIDE YARD
SININ. TO ACCESSORY BUILDING AND 15' MIN. TO PRINCIPLE BUILDING
FRONT YARD
10' TO PORCH EDGE FOR REAR LOAD HOMES.
FRONT YARD
6' MIN.
REAR YARD
6' MIN.
REAR YARD
6' MIN.
REAR YARD
7' MIN. TO ACCESSORY BUILDING AND 15' MIN. TO PRINCIPLE BUILDING
N
REAR YARD
6' MIN. DEVELOPMENT OVERVIEW

FOOTNOTES: 1. A SIDE YARD EAVE ENCROACHMENT OF UP TO ONE FOOT (1') SHALL BE PERMITTED FOR ALL LOTS EXCLUDING EXISTING HOMES. FRONT LOAD LOTS MUST BE FIFTY FEET (50') WIDE OR GREATER AND HAVE 15' SETBACK TO THE FRONT PORCH. Greenway and Park:
A greenway for pedestrians shall be developed within the for the use of residents and commercial users. This shal equipment and grassed flat areas for sitting and play. In developed within the single family district and within the and play equipment to be determined. layout drawings included with the rezoning application. include the right of way and the construction of a two lay Department of Transportation standards for this type ro

STREET YARDS TO BE PROVIDED 15' ADJACENT TO STREET.
INTERIOR LANDSCAPING TO BE PROVIDED IN ACCORDANCE WITH SECTION 7.3.5.
SEE SHEET 4 FOR COMMERCIAL AND RESIDENTIAL OPTIONS

CAROLINA PLACE PARKWAY EXTENSION ALIGNMENT NORTH SIDE OF CAROLINA PLACE PARKWAY (42.5±) ACRES laster Plan Administrative Adjustments: he master plan shall have the flexibility to make adjust equirements for positioning of roadways and buildings. ubmitted and approved, shall be subject to review and

a. **PARKING**PARKING REQUIREMENTS WILL BE PROVIDED AS FOLLOWS:
INDIVIDUAL USES
BANK - 1/250 SQUARE FEET (SF) GROSS FLOOR ARE
CHURCH - 1/4 SEATS
OFFICE - 1/300 SF OFFICE AREA
RESTAURANT - 1/250 SF GFA
RETAIL SERVICE - 1/250 SF GFA

VILLAGE CENTER 9.56+ ACRES
RESIDENTIAL; SINGLE FAMILY AND TOWNHOUSE
GREENWAY 9.02+ ACRES SOUTH SIDE OF CAROLINA PLACE PARKWAY **AREA** 2.38± **ACI** CHURCH OR COMMERCIAL

RIGHT-OF WAY: FUTURE CAROLINA PLACE PARK +47.12 ACRES TOTAL ACREAGE OF SITE

FINAL AREAS TO BE PROVIDED IN CONSTRUCTION DOC FROM THE SUBMITTED PLAN AND DO NOT REPRESENT

VILLAGE CENTER DISTRICT
DISTRICT TO CONSIST OF 80,000 SQUARE FEET OFFICE FOR LEASE OF FOR PURCHASE, AND 85,000
SQUARE FEET FOR RETAIL. IF A GROCERY STORE IS INCLUDED IN THE COMMERCIAL CENTER IT SHALL
NOT EXCEED 48,000 SQUARE FEET. NO OTHER SINGLE-TENANT RETAIL USE WILL OCCUPY MORE THAN 12,000 SF. RESIDENTIAL
SINGLE FAMILY DISTRICT
MAXIMUM NUMBER OF UNITS: 100

NORTH SIDE OF CAROLINA PLACE PARKWAY

LAND USE DESIGNATIONS

MINIMUM SQUARE FOOTAGE FOR UNITS - 1400 SQUARE RANGE OF SQUARE FOOTAGE FOR UNITS - 1,400 TO 250 WILL BE LARGER THAN 2000 SQUARE FEET OF HEATED MINIMUM SQUARE FOOTAGE FOR UNITS - 1100 SQUARE RANGE OF SQUARE FOOTAGE FOR UNITS 1100 TO 1800 WILL BE LARGER THAN 1300 SF OF HEATED SPACE. MAXIMUM NUMBER OF UNITS: 110 TOWN HOME DISTRICT

SOUTH SIDE OF CAROLINA PLACE PARKWAY

ALTERNATIVE TWO - VILLAGE CENTER EXPANSION; OF

UP TO 50,000 SQUARE FEET OF OFFICE OR UP TO 20,000 SF OF RETAIL WITH NO SINGLE THAN 12,000 SF AND UP TO 30,000 SF OF OFFICE COMMERCIAL DESIGN STANDARDS AND USES NOT PERMITTED SHALL APPLY CAROLINA PLACE PARKWAY. SEE DESIGN STANDARDS FOR RELIGIOUS USE , DEVELOPMENT NOTES

1.) **EXCHANGE OF ENTITLEMENTS:** APPLICANT MAY EXCHANGE ENTITLEMENTS BETWEEN USES FOLLOWS:

a. OFFICE MAY BE INCREASED BY REDUCING AN EQUAL AMOUNT OF RETAIL, BUT NOT TO EXCEED ADDING 10,000 SQUARE FEET OF RETAIL.
b. SINGLE FAMILY RESIDENTIAL MAY BE INCREASED BY REDUCING OFFICE OR RETAIL AT THE RATE OF 1 RESIDENTIAL UNIT FOR EACH 800 SQUARE FEET OF OFFICE OR RETAIL, NOT TO EXCEED ADDING 20 RESIDENTIAL UNITS FOR 16,000 SQUARE FEET OF OFFICE OR RETAIL.
c. THE TOTAL RESIDENTIAL DENSITY SHALL NOT EXCEED 6 UNITS PER TOTAL ACREAGE OF THE SITE, INCLUDING PARKS AND GREENWAYS IN THE TOTAL ACREAGE CALCULATIONS FOR THE DENSITY.

a. <u>RELIGIOUS</u> - BUILDING AND PARKING LOT TO MEET LOCAL ZONING ORDINANCE, COVENANTS AND RESTRICTIONS PLACED ON THEM BY THE APPLICANT. SEE ARCHITECTURAL CONTROLS. B. LAND ON THE SOUTH SIDE OF CAROLINA PLACE PARKWAY EXTENSION MAY OFFICE OR RETAIL. ENTITLEMENTS SHALL BE AS FOLLOWS:

4. VEHICLE STORAGE AND MECHANICAL EQUIPMENT LOCATED AWAY FROM THE STREET. ACCESS TO GARAGES, PARKING PADS SHALL BE MAINLY FROM ALLEYS. WHERE GARAGE MUST BE FRONT LOADED FROM THE STREET, THEY WILL BE SET BACK AT LEAST 24 FEET FROM THE STREET, THEY WILL BE SET BACK AT LEAST 24 FEET FROM THE STREET RIGHT OF WAY OR PROPERTY LINE. 2. BUILDINGS PROTECT THE PRIVATE OF WHETHER A YARD, GARDEN OR COURTY COMPLIMENT TO THE PUBLIC OPEN SPA

RESIDENTIAL DISTRICTS

1. STYLE
RESIDENTIAL STRUCTURES SHALL BE DESIGNED TO HAVE A TRADITIONAL CHARACTER BEING ABLE TO USE TIME TESTED OR CONTEMPORARY MATERIALS. COLORS SHALL BE SUBDUED AND NOT BRIGHT OR COMPETING FOR ATTENTION. 2. <u>BUILDING MASSING</u>
BUILDING MASS SHOULD BE A SIMPLE COMPOSITION OF BASIC BUILDING FORMS FOI
A CLEAR HIERARCHY: PRINCIPLE STRUCTURE, PORCHES, GARAGES. GARAGES WILL
PROTRUDE FROM THE PRINCIPLE BUILDING BUT BE FLUSH OR RECESSED FROM PRI
BUILDING. 3. ROOF LINES MUST BE SIMPLE: GABLES BASIC ROOF FORMS. EXCLUDING EALST THE FRONT PORCH.

2. TOWN HOME FRONT YARD SETBACK SHALL BE A MINIMUM OF 10' FOR UNITS WITH REAR GARAGES OR WITH NO GARAGE. UNITS WITH FRONT LOAD GARAGES. SHALL HAVE A MINIMUM TWENTY FOUR FOOT (24') SETBACK FROM THE SIDEWALK TO THE GARAGE.

3. REAR SETBACKS SHALL BE FIVE FEET (5') - FIFTEEN FEET (15') FROM EDGE OF PAVEMENT. NO PARKING WILL BE ALLOWED IN ALLEYS.

4. INDIVIDUAL RESIDENTIAL LOTS SHALL NOT HAVE DRIVEWAY / ALLEYWAY ACCESS DIRECTLY TO SAM MEEKS ROAD.

5. <u>BUILDING MATERIALS.</u> BUILDING MATERIALS SHALL BE BRICK, STON DOMINANT MATERIAL AND AT LEAST ONE CO

2. <u>BUILDING MASSING</u>
BUILDING MASS SHOULD BE A SIMPLE COMPOSITION OF BASIC BUILDING FORMS WITH
RECESSES AND ARTICULATION TO CREATE INTEREST AND OBVIOUS ENTRANCES. RETAIL
BUILDINGS SHALL HAVE THEIR STREET FRONT OR MAIN ENTRANCES PREDOMINANTLY GLASS
TO CREATE AN INVITING FAÇADE FOR PEDESTRIANS. COMMERCIAL BUILDINGS SHALL BE NO
TALLER THAN TWO STORIES. COMMERCIAL DISTRICT

1. STYLE
COMMERCIAL STRUCTURES SHALL BE DESIGNED TO HAVE A TRADITIONAL CHARACTER
BEING ABLE TO USE TIME TESTED OR CONTEMPORARY MATERIALS. COLORS SHALL BE
SUBDUED AND NOT BRIGHT.

3. ROOF LINES ROOF LINES MUST BE SIMPLE GEOMETRIA THEY MUST BE SCREENED BY PARAPET V

PARKING TO BE PROVIDED PER ARTICLE 11 OF THE ZONING ORDINANCE

OR AS STATED WHICHEVER IS LESSER.

Due to the nature of a mixed-use development with varying peak parking demands, the parking ratios may be lowered upon the approval of the Town Planning Staff to reduce the amount of visible parking.

PARKING FOR RESIDENTIAL SHALL ACCOMMODATE TWO (2) AUTOMOBILES PER LIVING UNIT INCLUGARAGES, PARKING PADS.

SHOPPING CENTER - THE GROUPING OF USES AROUND COMMON PARKING COMMERCIAL VILLAGE DISTRICT 1/250 SF GFA

6. APPROVAL OF EXTERIOR ELEVATIONS TOWN OF PINEVILLE PLANNING STAFF SHALL RI CHARACTER AND CONSISTENCY OF DESIGN INT COMMERCIAL BUILDINGS PRIOR TO ISSUANCE (

b. **USES NOT PERMITTED.** TATTOO PARLORS, ADULT ESTABLISHMENTS, AUTOMOTIVE REPAIR SHOPS, AUTOMOTIVE BODY SHOP, CAR WASH, CAR DEALERS, PAWN SHOPS, CHECK CASHING ESTABLISHMENT LOUNGE, FIRING RANGE (INDOOR), MINI-WAREHOUSE, POOL HALL, RECYCLING DEPOSIT STATION, AUCTION HOUSE, ANIMAL SHELTER, SERVICE STATION/FUEL SALE'S, BOTTLEWORKS, GUNSMITH/GUNS AND AMMUNITION SALES, FAST FOOD WITH DRIVE-THRU, AND WHOLESALE SALES OPERATIONS. DRIVE-THRU BANKS OR PHARMACEUTICAL FACILITIES ALONG CAROLINA PLACE PARKWAY WILL BE ALLOWED ON THE SOUTHWEST PARCEL ADJACENT TO THE ROUND-A-BOUT.

THE ZONING ADMINISTRATOR FOR THE TOWN OF PINEVILLE SHALL HAVE THE AUTHORITY TO REDUCE PARKING REQUIREMENTS FOR INDIVIDUAL USES IN THE COMMERCIAL VILLAGE DISTRICT WHEN SHARED PARKING IS PROPOSED.

PARKING RESTRICTIONS
1. FOR THE COMMERCIAL DISTRICT THERE SHALL BE NO PARKING BETWEEN THE BUILDINGS AND PUBLIC STREET.

2. THERE SHALL NOT BE ANY DRIVE UP WINDOWS ALONG PUBLIC STREETS. THE COMMERCIAL DISTRICT WILL BE LIMITED TO ONE DRIVE UP WINDOW THAT IS LOCATED SO AS NOT TO BE IN CONFLICT WITH PEDESTRIAN PATHWAYS AND SHALL NOT BE FOR A FAST FOOD RESTAURANT.

CHURCH EXPANSION SHALL BE IN ACCORDANCE STANDARDS. THE STYLE AND CHARACTER OF THE THE CHURCH LEADERSHIP, BUT SHALL BE OF ST LATEST EXPANSION AND SHALL BE COMPLEMEN DISTRICT STYLE AND CHARACTER WHEN PRATIC NOT BE PERMITTED.

c. Landscaping:
Landscaping:
Landscaping:
A MASTER LANDSCAPE PLAN WILL BE DEVELOPED TO MEET OR EXCEED ARTICLE 7 OF THE ZONING
ORDINANCE. THE MASTER LANDSCAPE PLAN WILL BE DEVELOPED TO MEET OR EXCEED ARTICLE 7 OF THE ZONING
DISTRICTS TO ENCOURAGE CONTINUITY OF TREE CANOPIES.
WILL MEET OR EXCEED ARTICLE 7 OF THE ZONING ORDINANCE. A TREE LANDSCAPING PLAN WILL BE
PROVIDED PRIOR TO SITE DISTURBANCE.

d. GREENWAY IS PROVIDED TO PRESERVE TREES IN THIS AREA PER SECTION 7.3.6 OF THE
ORDINANCE.
e. SIDEWALKS SHALL BE INSTALLED ON BOTH SIDES OF ALL INTERIOR STREETS, CAROLINA PLACE
PARKWAY EXTENSION, AND THE PROPERTY SIDE OF SAM MEEKS ROAD. SIDEWALKS SHALL BE A
MINIMUM OF 5-0" IN WIDTH.

f. UTILITIES WILL BE LOCATED UNDERGROUND.

f. UTILITIES WILL BE INCLUDED IN THE RESIDENTIAL AREAS AS POSSIBLE. RESIDENTIAL UNITS THAT
DO NOT FRONT ON THE GREENWAY OR OTHER AREAS OF THE DEVELOPMENT WHICH MAKE ALLEYS
IMPRACTICAL SHALL BE FRONT LOADED.

MULTIFAMILY ILLUSTRATWÉ

MONUMENT SIGNS WILL BE PERMITTED IN ACCORDANCE WITH THE ZONING ORDINANCE THE TOWN
OF PINEVILLE. MATERIALS, HEIGHT AND MASSING WILL BE SUBMITTED TO THE TOWN OF PINEVILLE FOR APPROVAL AS A PART OF THE COMMERCIAL VILLAGE DISTRICT DEVELOPI MONUMENT SIGNS SHALL USE SIMILAR MATERIALS AND COLORS AS USED IN THE COMMERCIAL BUILDINGS.

SITE LIGHTING
ALL FREE STANDING LIGHTING FIXTURES (E
WILL BE UNIFORM IN DESIGN. THE MAXIMUN
FIXTURE INCLUDING THE BASE, SHALL NOT
VILLAGE DISTRICT OR EXCEED TWENTY (20
DECORATIVE LIGHTING WILL BE USED ALON
SHALL BE CONSISTENT THROUGHOUT THE (IIGHTING SHALL CONSIST OF A METAL OR F
FIXTURE, OR MORE DECORATIVE TYPE, SIM
LAMPS. BOTH POLE AND FIXTURE SHALL BE

I. RUNOFF - THE PETITIONER WILL CONSULT WITH AND SEEK THE ADVICE OF MECKLENBURG COUNTY IN HOW TO INCORPORATE PASSIVE WATER QUALITY CONTROL FEATURES IN THE OVERALL STORM WATER MANAGEMENT PLAN FOR THE SITE. STORM WATER CONTROLS SHALL TREAT THE FIRST INCH OF RAINFALL. THE STORM WATER MANAGEMENT PLAN FOR THE SITE WILL BE REVIEWED AND APPROVED BY MECKLENBURG COUNTY LAND DEVELOPMENT AND TOWN OF PINEVILLE STAFF.

4. ARCHITECTURAL STANDARDS

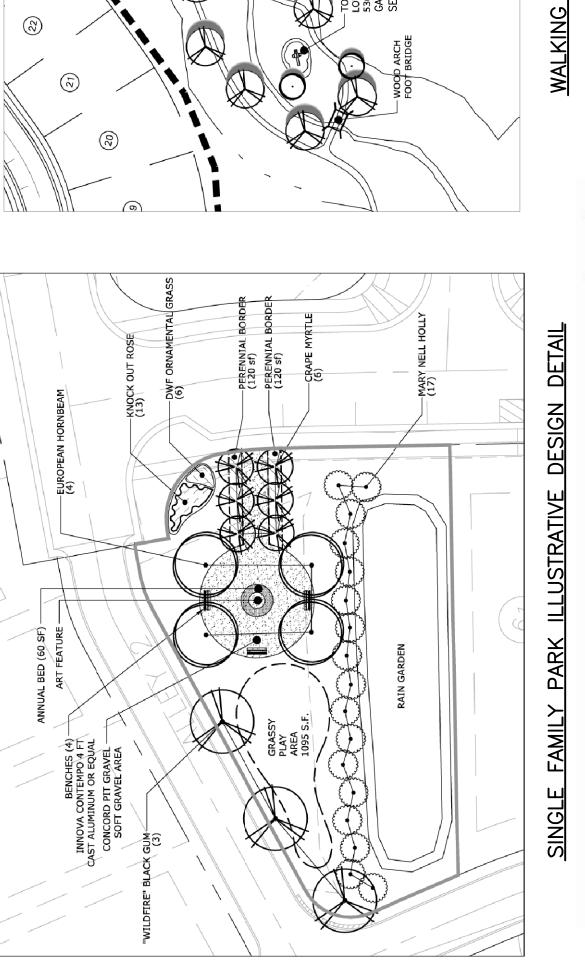
RESTRICTIONS SHALL BE REQUIRED IN THE RESIDENTIAL DEVELOPMENT COVENANTS WHICH REQUIRE THAT THERE BE NO PARKING IN ALLEYS WITHOUT BEING TOWED.

5. RIGHT - OF- WAY CONTRIBUTION AND CARO a. APPLICANT OR THEIR REPRESENTATIVE SHA EXTENSION OF CAROLINA PLACE PARKWAY TC APPLICATION DRAWINGS. RIGHT OF WAY SHAL

RESIDENTIAL

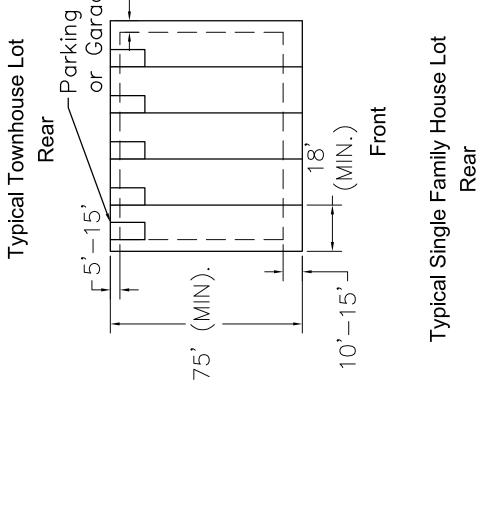
b. APPLICANT OR THEIR REPRESENTATIVE SHALL COMPLETE THE PARTIAL EXTENSION OF CAROLINA PLACE PARKWAY WITH ROUND-A-BOUT FROM SAM MEEKS ROAD TO DORMAN ROAD AS SHOWN ON SHEET 1, SCHEMATIC SITE PLAN THE PARTIAL EXTENSION OF CAROLINA PLACE PARKWAY. PAVEMENT SHALL BE TWO LANES THROUGH WITH A TURNING LANE IN ACCORDANCE WITH NCDOT STANDARDS FOR A COMMERCIAL ROAD. TURNING LANES SHALL BE BUILT AT CRITICAL LOCATIONS TO MEET STATE AND LOCAL DEPARTMENT OF TRANSPORTATION REQUIREMENTS FOR SAFETY AND ACCESS. THE CONNECTION TO DORMAN ROAD SHALL BE TWO LANES AND THE ROUND-A-BOUT SHALL BE ONE LANE IN ACCORDANCE WITH NCDOT STANDARDS FOR A COMMERCIAL ROAD. LEFT AND RIGHT TURN LANES AT SAM MEEKS ROAD AND CAROLINA PLACE PARKWAY WILL BE NECESSARY AS WELL AS IMPROVEMENTS IN THE TURN LANE ON CAROLINA PLACE PARKWAY TURN LANES AND STACKING. A TRAFFIC STUDY SHALL DETERMINE THE REQUIREMENTS FOR TURN LANES AND STACKING.

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Stantec Consulting Services Inc. 5265 Parkway Plaza Blvd., Suite 130 Charlotte NC U.S.A.

, 704.329.0900 704.329.0905



Side

Pad

ILLUSTRATIVE DESIGN DETAIL

TRAIL

NOTE: PRESERVE HERITAGE AND SPECIMAN TREES WHENEVER POSSIBLE. OWNER MUST COMPLY WITH ANY PINEVILLE TREE SAVE STANDARDS.

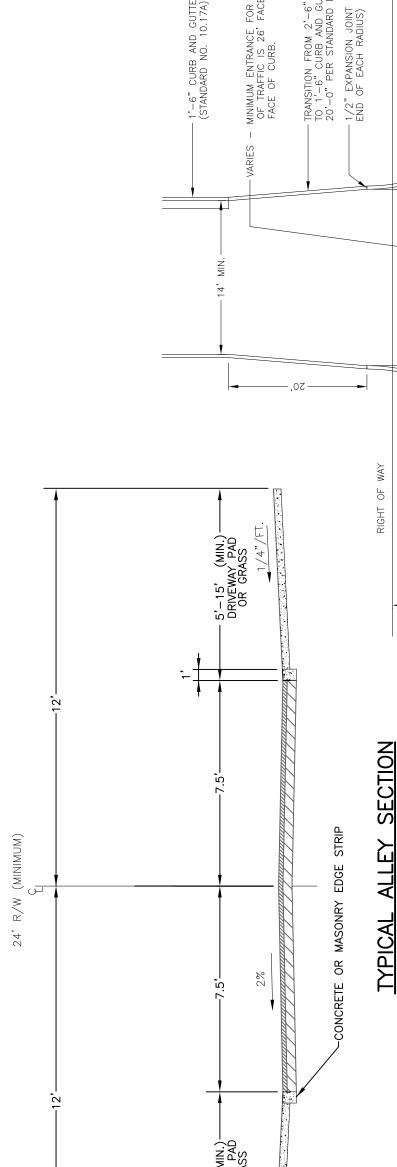
age

.0

47.12 AC. R-12 BP-CD (C

Parking Poor Garage 50, (MIN.) Side ,04 Ω 15 (MIN.) AY VARY LEGNTH)

*Note: Any townhome units providing front loading garages must provide a 24' setback to front of garage, such that a vehicle may park in front of the garage without blocking the sidewalk. Front loaded single family homes shall have garages located at least ten (24) feet behind the sidewalk. SCALE



CAMBRIDGE PARTNERS 2102 CAMBRIDGE BELTW, CHARLOTTE, NC 28273 PHONE: 704-731-5518

VAY DRIVE TECHNICAL DATA SHEET

Project No. 173200554

NCE FOR 2 LA 26' FACE TO ALLEY INTERSECTION

ACCESSIBLE RAM NO. 10.31A OR EACH SIDE) ——

of P2

APRON

CONCRETE

SECTION

7

EXHIBIT B

EXHIBIT C

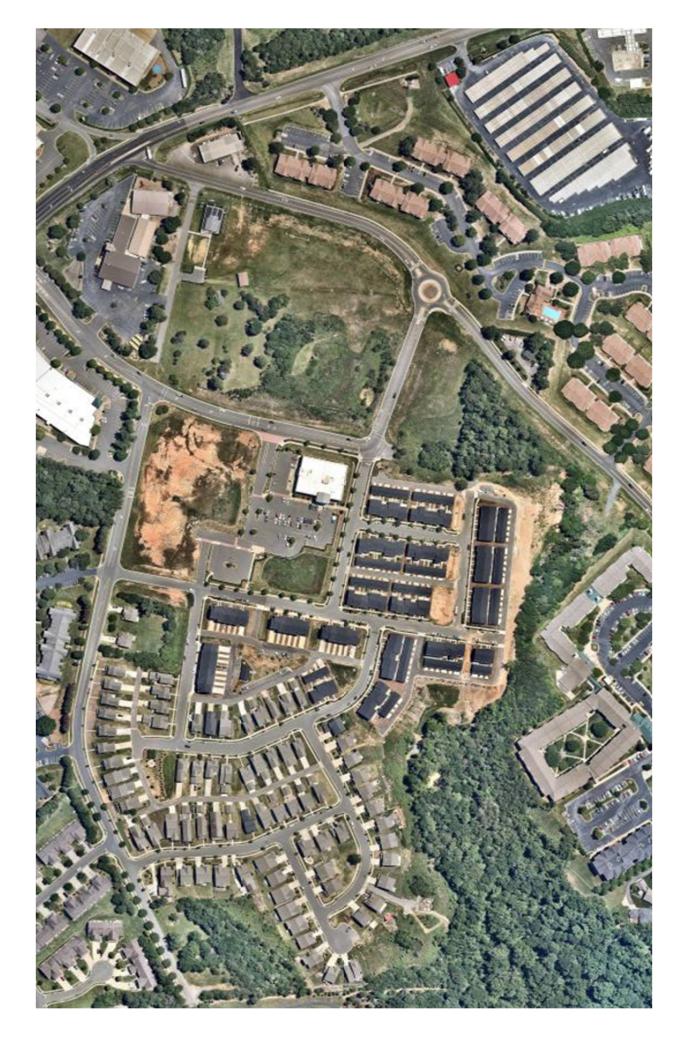


EXHIBIT D



STATE OF NORTH CAROLINA DEPARTMENT OF TRANSPORTATION

BEVERLY EAVES PERDUE GOVERNOR EUGENE A. CONTI, JR. SECRETARY

March 30, 2010

Division 10 District 2

Angela Marshall New Forum 2127 Ayrsley Town Blvd, Suite 201 Charlotte, NC 28273

Dear Mrs. Marshall,

The associated road improvements for the Parkway Crossing project have been inspected. The project included improvements to the intersections of Dorman Rd and Muskerry Dr, Carolina Place Pkwy and Lancaster Hwy, Dorman Rd and Lancaster Hwy, Dorman Rd and Sam Meeks Rd, and Sam Meeks Rd and Carolina Place Pkwy. The project has been completed and no deficiencies were found.

If you have any questions about this please contact me at 704-596-6900.

Sincerely,

Richard Odynski, EI Assistant District Engineer