



CITY OF ORLAND STAFF REPORT

MEETING DATE: July 21, 2026

TO: Honorable Mayor and City Council

FROM: Scott Drexel, City Attorney

SUBJECT: Introduction and First Reading of an Ordinance Establishing By-District Elections for the City Council (Public Hearing — Discussion/Action)

BACKGROUND

On December 2, 2025, the Council adopted Resolution No. 2025-20, declaring its intention to transition from at-large to district-based City Council elections under the safe-harbor process of Elections Code section 10010. The City retained National Demographics Corporation (NDC) and completed the full hearing sequence the statute requires: public hearings on March 3 and March 17, 2026, before any maps were drawn; publication of four draft maps on March 31, 2026; hearings on the draft maps on April 7 and April 21, 2026, at which the Council narrowed the options to five-district maps; and a fifth public hearing on May 5, 2026.

WHAT THE COUNCIL DECIDED

At the May 5 hearing, the Council took three actions: it selected Map 501 as the City's district map; it determined that by-district elections will begin with the November 2028 general municipal election rather than November 2026; and it designated Districts 2, 4, and 5 as the districts to be elected in 2028, with Districts 1 and 3 to follow in 2030. The attached ordinance codifies those decisions exactly as voted. It adds Chapter 1.10 to Title I of the Municipal Code, adopts Map 501 as Exhibit A, sets the election sequence, provides for boundary adjustments after each federal census, and requires that any mid-term vacancy be filled by an eligible resident of the district. Councilmembers in office when the ordinance takes effect serve out the full terms to which they were elected or appointed.

HOW THE ELECTIONS WILL WORK

November 2026 (final at-large election): three seats will appear on the ballot, elected citywide as before. The two seats whose terms expire in December 2026 will be filled for full four-year terms ending in 2030. In addition, under Government Code section 36512, a seat currently held by appointment will appear on the same ballot for the two-year remainder of its underlying term, ending in 2028.

November 2028 (first by-district election): the three seats whose terms end in 2028 will be filled from Districts 2, 4, and 5. A candidate must live in, and be a registered voter of, the district in which he or she runs, and only the voters of that district vote for that seat.

November 2030 and after: Districts 1 and 3 elect in 2030, completing the transition; each district then elects every four years on the same alternating cycle (Districts 2, 4, and 5 in years divisible

by four; Districts 1 and 3 two years later). District boundaries will be reviewed and adjusted as required by law after each decennial census.

THIS ACTION

Introduction occurs at a noticed public hearing; no presentation is required. Second reading and adoption would follow at the Council's next regular meeting, and the ordinance takes effect 30 days after adoption. NDC's report under Elections Code section 21130(f), documenting Map 501's compliance with the FAIR MAPS Act criteria, is attached. Adoption on this schedule is well within the City's commitment under Resolution No. 2025-20 to complete the transition at least six months before the 2028 election.

FISCAL IMPACT

None from this action. Districting consultant costs were previously authorized.

ATTACHMENTS

A. Ordinance No. 2026-____, with Exhibit A (City of Orland District Map — Map 501, with district demographics).

B. NDC districting criteria compliance report (Elections Code § 21130(f)).

C. Resolution No. 2025-20.

RECOMMENDATION

Open the public hearing, receive public comment, and close the hearing. Then, by motion: (1) waive the first reading and introduce, by title only, Ordinance No. 2026-____ establishing by-district elections for the City Council; and (2) direct that the ordinance return for second reading and adoption at the Council's next regular meeting.

ORDINANCE NO. 2026-

**AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF ORLAND
ADDING CHAPTER 1.10 TO TITLE I OF THE CITY OF ORLAND
MUNICIPAL CODE ESTABLISHING BY-DISTRICT ELECTIONS FOR
FIVE COUNCIL MEMBERS, DEFINING DISTRICT BOUNDARIES, AND
SCHEDULING THE ORDER OF ELECTION FOR EACH DISTRICT**

WHEREAS, the City of Orland (“City”) currently elects the members of the City Council using an “at-large” system of elections, whereby electors from the entire City vote to elect each member of the City Council;

WHEREAS, under the California Voting Rights Act (“CVRA”), at-large elections are permissible unless they result in racially polarized voting, defined as “voting in which there is a difference...in the choice of candidates or other electoral choices that are preferred by voters in a protected class, and in the choice of candidates and electoral choices that are preferred by voters in the rest of the electorate,” and further cause dilution of a protected class’s votes to a degree that it is denied the potential to elect its preferred candidate or influence the outcome of an election;

WHEREAS, to avoid the unreasonable time and expense of potential litigation, at a regular meeting on December 2, 2025, the Council adopted Resolution 2025-20, declaring its intent to transition from an “at-large” elections system to a district-based elections system beginning with the November 2028 City Council Election, with an estimated timeframe for doing so;

WHEREAS, the City thereafter engaged an expert demographic firm to assist the City with the process of analyzing the City’s population, developing draft maps, and gathering input from residents on the possible maps;

WHEREAS, in accordance with the requirements of Elections Code section 10010, the City Council held two (2) duly noticed public hearings prior to the drawing of draft maps of proposed boundaries of election districts on March 3, 2026, and March 17, 2026, respectively. During these meetings, City Council solicited public input regarding the composition of the district maps to provide to the demographer retained by City Council for use in drafting the proposed district maps and encouraged the public to submit draft maps using various map-drawing tools made available to the public on the City’s dedicated districting webpage on the City’s website (<https://cityofOrland.com/government/city-clerk/districts/>);

WHEREAS, in accordance with Elections Code section 10010, and based on direction the City Council provided during the December 2, 2025, public hearing, on March 31, 2026, the City posted on the its dedicated districting webpage four (4) draft district maps, comprising two (2) maps for a four (4) district election system with an at-large elected mayor, and two (2) maps for a five (5) district election system, with an initial proposed election sequencing for each map;

WHEREAS, in accordance with the requirements of Elections Code section 10010 and following the drawing and publication of draft district maps, the City Council held the third and fourth duly noticed public hearings on April 7, 2026, and April 21,

2026, during which the City Council solicited public input regarding the composition of the draft district maps and the proposed sequence of elections and directed staff to proceed with only draft maps for a five (5) district election system, thereby abandoning the option for a four (4) district election system with an citywide elected mayor;

WHEREAS, in accordance with the requirements of Elections Code section 10010, the City Council held a fifth duly noticed public hearing on May 5, 2026, during which it considered a total of two (2) draft maps for a five (5) district election system and solicited public input regarding the composition of the draft maps and the proposed sequence of elections;

WHEREAS, in accordance with Elections Code section 10010, following the public hearing on May 5, 2026, and based upon public input and after deliberation and consideration of all draft district maps and proposed sequence of elections, City Council formally selected Map 501, which was developed in accordance with and in compliance with the criteria for election district boundaries set forth in Elections Code 21130(c). During that same public hearing, City Council designated districts 2, 4 and 5 to hold elections in 2028 and every four years thereafter, and districts 1 and 3 to hold elections in 2030 and every four years thereafter;

WHEREAS, pursuant to Government Code section 34866 and in furtherance of the California Voting Rights Act of 2001 (Elec. Code, § 14025, et seq.) (“CVRA”) and Section 7 of Article I and Section 2 of Article II of the California Constitution, the City Council is authorized and desires to adopt an ordinance changing the method of election from an “at large” to a “by-district” system of elections;

WHEREAS, the City Council held a duly noticed public hearing on July 21, 2026, in which the City Council voted to introduce for a first reading and approval of this Ordinance to establish by-district elections in five (5) single-member districts, as reflected in **Exhibit A** to this Ordinance; and

WHEREAS, the City Council now desires to adopt this Ordinance.

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF ORLAND DOES ORDAIN AS FOLLOWS:

SECTION 1. Title I General Provisions, Chapter 1.10 City Council Elections, is added to the City of Orland Municipal Code to read as follows:

Section 1.10.01 – By-District Elections of Council Members.

Pursuant to Government Code section 34886, all five (5) members of the City Council of the City of Orland shall be elected by-district in separate single-member districts.

1. Members of City Council shall be elected in the electoral districts established by Section 1.10.02 of this Chapter, as may be subsequently reapportioned as provided by State law. Elections

shall take place “by-district” as that term is defined in California Government Code section 34871, meaning one Member of the City Council shall be elected from each district, by the voters of that district alone.

2. Except as provided in subdivision (3) of this section, the Council Member elected to represent a district must reside in that district and be a registered voter in that district, and any candidate for City Council must live in, and be a registered voter in, the district in which he or she seeks election at the time nomination papers are issued, pursuant to California Government Code section 34882 and Elections Code section 10227. Termination of residency in a district by a Council Member shall create an immediate vacancy for that Council district unless a substitute residence within the district is established within thirty (30) days after the termination of residency.
3. Notwithstanding any other provision of this section, the Members of the City Council in office at the time the Ordinance codified in this chapter takes effect shall continue in office until the expiration of the full term to which he or she was elected and until his or her successor is qualified. At the end of the term of each Council Member that Member’s successor shall be elected on a by-district basis in the districts established in Section 1.10.02.

Section 1.10.02 – City Council Districts and District Elections.

All five (5) Council members shall be elected on a “by-district” basis from the Council districts shown and numbered on the map titled “City of Orland District Map”, attached hereto as **Exhibit A** and incorporated herein, a copy of which shall be on file in the City Clerk’s office. In 2028, and every four (4) years thereafter, the following three (3) City Council districts shall be elected by-district at the general municipal election: District 2, District 4, and District 5. In 2030, and every four (4) years thereafter, the following two (2) City Council districts shall be elected by-district at the general municipal elections: District 1 and District 3.

Section 1.10.03 – Adjustment of District Boundaries.

Pursuant to Elections Code section 21601, as it may be amended from time to time, the City Council shall adjust the boundaries of any or all of the districts following each decennial federal census to ensure that the districts are in compliance with all applicable provisions of law.

Section 1.10.04 – Vacancies

Any mid-term Council seat vacancy in a district shall be filled in accordance with State Law, only by an eligible resident of the district.

SECTION 2. This Ordinance shall be in full force and effect from and after thirty (30) days following its adoption in accordance with law.

SECTION 3. If any section, subsection, sentence, clause or phrase of this Ordinance is for any reason held by a court of competent jurisdiction to be invalid, such a decision shall not affect the validity of the remaining portions of this Ordinance. The City Council of the City of Orland hereby declares that it would have passed this Ordinance and each section, subsection, sentence, clause or phrase thereof, irrespective of the fact any one or more sections, subsections, clauses or phrases be declared invalid

SECTION 4. The City Clerk is further directed to cause this ordinance or a summary of this ordinance, subject to the requirements required by law, to be published once in a newspaper of general circulation published and circulated within the City of Orland, within fifteen (15) days after its adoption. If a summary of the ordinance is published, then the City Clerk shall cause a certified copy of the full text of the proposed ordinance to be posted in the office of the City Clerk at least five (5) days prior to the Council meeting at which the ordinance is adopted and again after the meeting at which the ordinance is adopted.

The foregoing Ordinance was introduced and given first reading at a regular meeting of the City Council of the City of Orland held on the 21st day of July, 2026, and was passed and adopted at a regular meeting of the City Council held on the [REDACTED]th day of [REDACTED], 2026, by the following vote:

AYES:

NOES:

ABSENT:

ABSTAIN:

APPROVED:

Terrie Barr, Mayor

ATTEST:

Jennifer T. Schmitke, City Clerk

501

Orland 2026 Districting

The map displays five proposed districts for Orland, California, in 2026. The districts are color-coded and numbered:

- District 1 (Pink):** Located in the northwest, bounded by Co Rd 12 to the north, Co Rd 18 to the south, and Co Rd 1 to the east. It includes streets like Date St, Eva Dr, Cherry Cir, and Lynn Dr.
- District 2 (Blue):** Located in the west, bounded by Co Rd 12 to the north, Co Rd 18 to the south, and Co Rd 1 to the east. It includes streets like W Monterey St, Benson Dr, and Tuve Cir.
- District 3 (Green):** Located in the north-central area, bounded by Co Rd 12 to the north, Co Rd 18 to the south, and Co Rd 1 to the east. It includes streets like Suisun St, Monterey St, and Shasta St.
- District 4 (Purple):** Located in the central area, bounded by Co Rd 12 to the north, Co Rd 18 to the south, and Co Rd 1 to the east. It includes streets like Colusa St, Mill St, and Yolo St.
- District 5 (Orange):** Located in the east, bounded by Co Rd 12 to the north, Co Rd 18 to the south, and Co Rd 1 to the east. It includes streets like E Shasta St, E Tehama St, and E Walker St.

Key geographical features include Heartland Park, Vinsonhale Park, Library Park, and Lely Park. Major roads shown include Co Rd 12, Co Rd 18, Co Rd 1, Co Rd 15, Co Rd 17, Co Rd 19, Co Rd 20, Co Rd 21, Co Rd 22, Co Rd 23, Co Rd 24, Co Rd 25, Co Rd 26, Co Rd 27, Co Rd 28, Co Rd 29, Co Rd 30, Co Rd 31, Co Rd 32, Co Rd 33, Co Rd 34, Co Rd 35, Co Rd 36, Co Rd 37, Co Rd 38, Co Rd 39, Co Rd 40, Co Rd 41, Co Rd 42, Co Rd 43, Co Rd 44, Co Rd 45, Co Rd 46, Co Rd 47, Co Rd 48, Co Rd 49, Co Rd 50, Co Rd 51, Co Rd 52, Co Rd 53, Co Rd 54, Co Rd 55, Co Rd 56, Co Rd 57, Co Rd 58, Co Rd 59, Co Rd 60, Co Rd 61, Co Rd 62, Co Rd 63, Co Rd 64, Co Rd 65, Co Rd 66, Co Rd 67, Co Rd 68, Co Rd 69, Co Rd 70, Co Rd 71, Co Rd 72, Co Rd 73, Co Rd 74, Co Rd 75, Co Rd 76, Co Rd 77, Co Rd 78, Co Rd 79, Co Rd 80, Co Rd 81, Co Rd 82, Co Rd 83, Co Rd 84, Co Rd 85, Co Rd 86, Co Rd 87, Co Rd 88, Co Rd 89, Co Rd 90, Co Rd 91, Co Rd 92, Co Rd 93, Co Rd 94, Co Rd 95, Co Rd 96, Co Rd 97, Co Rd 98, Co Rd 99, Co Rd 100.

501							
District		1	2	3	4	5	Total
	Total Pop	1,696	1,594	1,625	1,701	1,722	8,338
	Deviation from ideal	28	-74	-43	33	54	128
	% Deviation	1.68%	-4.44%	-2.58%	1.98%	3.24%	7.67%
Total Pop	% Hisp	66.2%	54%	49%	43%	55%	53%
	% NH White	25%	39%	43%	48%	40%	39%
	% NH Black	0%	0%	1%	1%	1%	1%
	% Asian-American	5%	2%	2%	3%	2%	3%
Citizen Voting Age Pop	Total	777	771	876	910	1,041	4,374
	% Hisp	62%	40%	15%	28%	33%	35%
	% NH White	37%	60%	81%	65%	60%	61%
	% NH Black	0%	0%	0%	2%	0%	0%
	% Asian/Pac.Isl.	0%	0%	1%	1%	2%	1%
Voter Registration (Nov 2022)	Total	722	736	617	837	851	3,763
	% Latino est.	43%	29%	30%	23%	38%	33%
	% Spanish-Surnamed	39%	26%	27%	21%	34%	29%
	% Asian-Surnamed	3%	1%	0%	1%	1%	1%
	% Filipino-Surnamed	2%	0%	0%	1%	1%	1%
	% NH White est.	48%	65%	68%	72%	59%	63%
	% NH Black	0%	0%	0%	2%	0%	0%
Voter Turnout (Nov 2022)	Total	466	515	429	626	615	2,651
	% Latino est.	40%	25%	27%	18%	34%	29%
	% Spanish-Surnamed	36%	23%	24%	17%	31%	26%
	% Asian-Surnamed	3%	1%	0%	1%	1%	1%
	% Filipino-Surnamed	2%	0%	0%	1%	1%	1%
	% NH White est.	51%	69%	71%	77%	63%	67%
	% NH Black	0%	0%	0%	2%	0%	0%
Voter Turnout (Nov 2020)	Total	280	392	303	658	404	2,036
	% Latino est.	34%	21%	20%	14%	25%	21%
	% Spanish-Surnamed	30%	19%	18%	13%	23%	19%
	% Asian-Surnamed	3%	0%	0%	1%	1%	1%
	% Filipino-Surnamed	1%	0%	0%	1%	1%	1%
	% NH White est.	58%	73%	73%	79%	72%	73%
	% NH Black est.	0%	0%	0%	2%	0%	1%
ACS Pop. Est.	Total	1,386	1,405	1,451	1,706	2,070	8,017
Age	age0-19	25%	33%	32%	37%	38%	34%
	age20-60	46%	42%	48%	46%	45%	46%
	age60plus	29%	25%	20%	17%	16%	21%
Immigration	immigrants	22%	19%	20%	17%	14%	18%
	naturalized	36%	33%	36%	31%	33%	34%
Language spoken at home	english	46%	51%	75%	56%	58%	57%
	spanish	52%	46%	23%	44%	41%	41%
	asian-lang	2%	2%	0%	0%	0%	1%
	other lang	0%	1%	2%	0%	1%	1%
Language Fluency	Speaks Eng. "Less than Very Well"	22%	14%	11%	14%	13%	15%
Education (among those age 25+)	hs-grad	56%	64%	77%	55%	65%	63%
	bachelor	5%	8%	11%	19%	14%	12%
	graduatedegree	0%	1%	6%	2%	6%	3%
Child in Household	child-under18	37%	39%	44%	47%	50%	44%
Pct of Pop. Age 16+	employed	61%	52%	59%	67%	59%	60%
Household Income	income 0-25k	17%	27%	15%	10%	9%	15%
	income 25-50k	21%	22%	25%	17%	25%	22%
	income 50-75k	30%	17%	21%	20%	29%	23%
	income 75-200k	29%	32%	37%	47%	34%	36%
	income 200k-plus	3%	2%	3%	6%	4%	4%
Housing Stats	single family	94%	72%	79%	90%	92%	85%
	multi-family	6%	28%	21%	10%	8%	15%
	rented	21%	38%	34%	39%	36%	34%
	owned	79%	62%	66%	61%	64%	66%
Total population data from the 2020 Decennial Census.							
Surname-based Voter Registration and Turnout data from the California Statewide Database.							
Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2019-2023 5-year American Community Survey and Special Tabulation data.							

Elections Code Section 21130f Disclosure Report

Elections Code Section 21130(f) language:

f)... the districting body shall issue a report that explains the basis on which the districting body made its decisions in achieving compliance with the requirements and criteria described in this section, including, as to each neighborhood, community of interest, city, or census designated place that was split into two or more districts, the reason for that split.

Disclosure:

National Demographics Corporation (NDC), on behalf of the City of Orland, has analyzed the City's adopted map and prepared the following analysis of the map's compliance with the criteria of Elections Code Section 21130:

21130(a): Population Equality

The ideal population in a 5-district map for Orland is 1,668. In the adopted map, the largest district has a population of 1,722 (3.24% over the ideal) and the smallest district has a population of 1594 (-4.44% under the target population). At a total difference of 7.68% between the largest and smallest districts, the districts in the adopted map are well within the "presumed constitutional" 10% range of state and federal law, and the deviations all exist to achieve compliance with Federal and/or State criteria.

21130(b): Voting Rights Act reports

The City fully complied with the reporting requirements of Section 21130(b). That report is posted to the City's districting project website.

21130(c)(1): Contiguity

All of the districts are contiguous.

21130(c)(2): Minimize divisions of each "local neighborhood or local communities of interest"

In such a small jurisdiction there is little formal differentiation between neighborhoods, but residential developments are bounded by major roads, irrigation channels and commercial corridors. Districts 3, 4 and 5 each clearly group neighborhoods and communities bounded by the channel, major roads, and the commercial and railroad corridor along 4th Street and Railroad Avenue. The area covered by Districts 1 and 2 is similarly delineated by the commercial / railroad corridor on the east and the irrigation channel between the two Districts, though they do divide a neighborhood along Rennat Way and Monterey Street only to the extent required to comply with higher-ranked 21130(a) Population Equality and 21130(c)(1) Contiguity requirements.

21130(c)(3) does not apply to a city

21130(c)(4): Follow easily identifiable boundaries

"To the maximum extent practicable" the boundaries of the adopted districts follow easily-recognized boundaries: the Stony Creek Irrigation Channel, 4th

National Demographics Corporation

Street, Railroad Avenue, Walker Street, Papst Avenue and South Street. The only border that follows smaller neighborhood roads is the boundary between districts 1 and 2, which does so to meet the requirements of two higher-ranked criteria: the 21130(b) requirement for population equality, and the 21130(c)(1) contiguity requirement.

21130(c)(5): Compactness

No population is “bypassed in favor of more distant populations.” District 5 does wrap around Districts 3 and 4 to ensure compliance with the 21130(c)(4) requirement to follow easily identifiable boundaries and to avoid divisions of (1) the northeastern neighborhood bounded by the City's northern border, Stony Creek Irrigation Channel and Bryant Street; (3) the neighborhood between the Fairgrounds and the City's southern border; and (3) the less-densely-populated and more agricultural community east of Papst Avenue.

21130(d): No purpose of favoring or discriminating against an incumbent, political candidate, or political party

The map does not favor or discriminate against any incumbent, political candidate, or political party. Council addresses were not considered, and were not known to the consultant who drew the maps, until after a map was selected (and only then for election sequencing purposes). Two incumbents live in the same northwestern neighborhood and end up together in District 2. The other two incumbents live in completely separate regions of the City and thus naturally alone in separate districts.

21130(e): Do not prioritize any criterion over the criteria listed in Section (c) of the statute

The adopted map does not prioritize any criterion over the criteria listed in Section (c) of the statute.



RESOLUTION NO. 2025-20

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF ORLAND DECLARING ITS INTENTION TO TRANSITION FROM AT-LARGE ELECTIONS TO DISTRICT-BASED ELECTIONS FOR MEMBERS OF THE CITY COUNCIL PURSUANT TO ELECTIONS CODE SECTION 10010

WHEREAS, the City of Orland ("City") is a general law city organized and existing under and by virtue of the Constitution and laws of the State of California; and

WHEREAS, the City Council of the City of Orland is currently elected through an at-large election system in which all five members of the City Council are elected by voters of the entire City; and

WHEREAS, the California Voting Rights Act of 2001 ("CVRA"), codified in Elections Code Sections 14025-14032, prohibits the use of an at-large election system that impairs the ability of a protected class to elect candidates of its choice or otherwise influence the outcome of an election; and

WHEREAS, a violation of the CVRA may be established by showing the existence of racially polarized voting, and the CVRA does not require proof of discriminatory intent; and

WHEREAS, since the enactment of the CVRA, no jurisdiction in California has successfully defended a CVRA lawsuit through a final judgment on the merits; and

WHEREAS, the CVRA provides for an award of reasonable attorney's fees and litigation expenses to a prevailing plaintiff, and such awards in CVRA cases have ranged from hundreds of thousands to millions of dollars; and

WHEREAS, the City will be permanently protected from CVRA litigation upon completion of the transition to district-based elections; and

WHEREAS, over 185 California cities and nearly 400 other jurisdictions have transitioned from at-large to district-based elections, the vast majority without litigation; and

WHEREAS, the City Council desires to act proactively and in the best interests of the City and its residents by voluntarily transitioning to district-based elections in a manner that avoids the costs and uncertainties of litigation; and

WHEREAS, by adopting this Resolution now, the City will secure the safe harbor protections and cost savings available under Elections Code Section 10010, while allowing the City Council to make an informed decision on implementation timing at a subsequent meeting; and

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF ORLAND DOES HEREBY RESOLVE AS FOLLOWS:

Section 1. Declaration of Intent. Pursuant to Elections Code Section 10010(e)(3)(A), the City Council hereby declares its intention to transition from at-large elections to district-based elections for members of the City Council.

Section 2. Specific Steps. The City Council commits to undertaking the following specific steps to facilitate the transition to district-based elections:

- a) Retain a qualified demographer to assist the City in analyzing demographics, facilitating public input, and drawing proposed district boundaries;
- b) Conduct at least two public hearings to receive input on the composition of districts and communities of interest before any draft maps are prepared;
- c) Publish at least one draft district map and make it available for public review at least seven days before any hearing at which the map will be considered;
- d) Conduct at least two additional public hearings to receive input on the draft district map(s) and the proposed sequence of elections;
- e) Conduct community outreach, including to non-English-speaking communities, to encourage public participation in the districting process;
- f) Adopt an ordinance establishing district-based elections and approving a final district map at least six months before the targeted election.

Section 3. Publication of Tentative Schedule. Within ten (10) days of the adoption of this Resolution, the City Clerk shall prepare and publish on the City's website a tentative schedule of public hearings to be held pursuant to this Resolution and Elections Code Section 10010. The tentative schedule shall note that hearing dates are subject to revision pending City Council direction on implementation timing.

Section 4. CEQA Finding. The City Council finds that the adoption of this Resolution and the subsequent transition to district-based elections are exempt from review under the California Environmental Quality Act pursuant to CEQA Guidelines Sections 15061(b)(3) (common sense exemption), 15320 (changes in the organization or reorganization of local governmental agencies), and 15378(b)(5) (organizational or administrative activities of governments that will not result in direct or indirect physical changes in the environment).

Section 5. Severability. If any section, subsection, sentence, clause, phrase, or portion of this Resolution is held invalid or unconstitutional by any court of competent jurisdiction, such portion shall be deemed a separate, distinct, and independent provision, and such holding shall not affect the validity of the remaining portions of this Resolution.

Section 6. Effective Date. This Resolution shall take effect immediately upon its adoption.

PASSED AND ADOPTED by the City Council of the City of Orland, California, at a regular meeting held on the 2nd day of December, 2025, by the following vote:

AYES:

NOES:

ABSENT:

ABSTAIN:

Mayor

ATTEST:

Jennifer Schmitke, City Clerk

APPROVED AS TO FORM:

Scott Drexel, City Attorney