

## City of New Prague

2023 Financial Statement Audit



#### City of New Prague, Minnesota Nonmajor Proprietary Funds Combining Statement of Net Position December 31, 2023

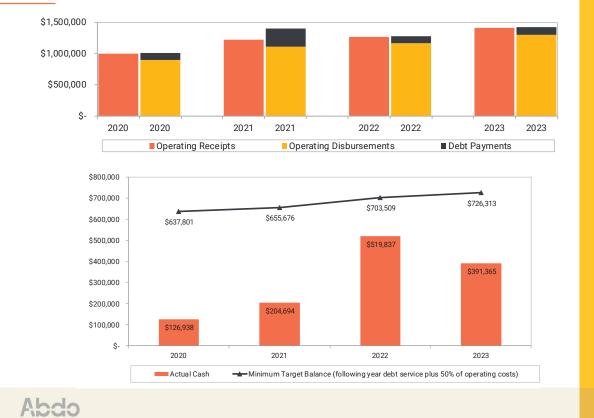
	Bu	siness-type Activit	ies - Enterprise Fu	nds
	651	603	606 Storm Water	
	Ambulance	Golf	Utility	Totals
Assets				
Current Assets				
Cash and temporary investments	\$ 187,004	\$ 391,365	\$ 1,075,822	\$ 1,654,191
Receivables Accounts	_	11,108	29,812	40,920
Intergovernmental	-	-	2,389	2,389
Inventories	-	57,888	-	57,888
Total Current Assets	187,004	460,361	1,108,023	1,755,388
Noncurrent Assets				
Capital assets				
Land improvements	-	910,290	-	910,290
Buildings and structures	-	1,094,511	-	1,094,511
Infrastructure	-	-	8,282,527	8,282,527
Machinery and equipment	-	1,560,538	29,296	1,589,834
Less accumulated depreciation Total capital assets	-	<u>(2,765,451)</u> 799,888	(4,026,033) 4,285,790	<u>(6,791,484)</u> 5,085,678
	-			
Total Assets	187,004	1,260,249	5,393,813	6,841,066
Deferred Outflows of Resources				
Deferred other post employment benefit resources	-	872	625	1,497
Deferred pension resources Total Deferred Outflows of Resources		71,391 72,263	14,498 15,123	85,889 87,386
Total Deferred Outflows of Resources		72,203	15,123	87,380
Liabilities				
Current Liabilities				
Accounts and contracts payable	51	77,733	698	78,482
Due to other governments	559	2,553	-	3,112
Accrued interest payable Accrued wages payable	-	3,152 4,669	21,870 1,317	25,022 5,986
Accrued compensated absences payable	-	6,718	- 1,517	6,718
Customer deposits payable	-	65,711	-	65,711
Unearned revenue	-	118,663	-	118,663
Bonds payable - current	-	64,000	110,348	174,348
Total Current Liabilities	610	343,199	134,233	478,042
Noncurrent Liabilities				
Accrued compensated absences payable	-	4,488	-	4,488
Bonds payable - net of current portion	-	221,487	1,460,476	1,681,963
Net pension liability	-	218,084	46,339	264,423
Other post employment benefits	-	4,375	3,134	7,509
Total Noncurrent Liabilities	-	448,434	1,509,949	1,958,383
Total Liabilities	610	791,633	1,644,182	2,436,425
Deferred Inflows of Resources				
Deferred other post employment benefit resources	-	1,651	1,183	2,834
Deferred pension resources	-	60,854	14,813	75,667
Total Deferred Inflows of Resources	-	62,505	15,996	78,501
Net Position				
Net investment in capital assets	-	514,401	2,734,426	3,248,827
Unrestricted	186,394	(36,027)	1,014,332	1,164,699
Total Net Position	\$ 186,394	\$ 478,374	\$ 3,748,758	\$ 4,413,526

#### City of New Prague, Minnesota Nonmajor Proprietary Funds Combining Statement of Revenues, Expenses and Changes in Fund Net Position For the Year Ended December 31, 2023

	Business-type Activities - Enterprise Funds			
	651	603	606	
			Storm Water	
	Ambulance	Golf	Utility	Totals
Operating Revenues Sales	\$ -	\$ 512,000	Ċ	\$ 512,000
Cost of sales	Ş -	(235,609)	\$-	\$ 512,000 (235,609)
Gross profit		276,391		276,391
Charges for services	-	897,953	406,626	1,304,579
Miscellaneous	19,950	1,283		21,233
Total Operating Revenues	19,950	1,175,627	406,626	1,602,203
Operating Expenses				
Salaries and benefits	-	679,541	96,116	775,657
Supplies	152	193,842	1,435	195,429
Other services and charges	10,776	146,860	19,980	177,616
Insurance	2,746	14,443	-	17,189
Utilities	-	119,636	-	119,636
Depreciation		98,717	239,317	338,034
Total Operating Expenses	13,674	1,253,039	356,848	1,623,561
Operating Income (Loss)	6,276	(77,412)	49,778	(21,358)
Nonoperating Revenues (Expenses)				
Intergovernmental	-	27	6	33
Investment income	5,449	11,642	32,217	49,308
Gain (loss) on disposal of capital assets	-	4,295	-	4,295
Amortization of bond premium	-	6,433	11,723	18,156
Bond issuance costs	-	(3,160)	(14,879)	(18,039)
Interest expense		(12,865)	(44,183)	(57,048)
Total Nonoperating Revenues (Expenses)	5,449	6,372	(15,116)	(3,295)
Income (Loss) Before Transfers	11,725	(71,040)	34,662	(24,653)
Transfers In		121,270		121,270
Change in Net Position	11,725	50,230	34,662	96,617
Net Position, January 1	174,669	428,144	3,714,096	4,316,909
Net Position, December 31	\$ 186,394	\$ <mark>478,374</mark>	<u>\$ 3,748,758</u>	\$ 4,413,526

#### City of New Prague, Minnesota Nonmajor Proprietary Funds Combining Statement of Cash Flows (Continued on the Following Page) For the Year Ended December 31, 2023

	Business-type Activities - Enterprise Funds			
	651	603	606 Storm Water	
Or all Elever from On antion Activities	Ambulance	Golf	Utility	Totals
Cash Flows from Operating Activities Receipts from customers Payments to suppliers and vendors Payments to and on behalf of employees Other receipts Net Cash Provided (Used)	\$ - (13,580) - 19,950	\$ 1,413,931 (661,030) (642,797) 1,283	\$ 405,303 (2,517) (82,990)	\$ 1,819,234 (677,127) (725,787) 21,233
by Operating Activities	6,370	111,387	319,796	437,553
Cash Flows from Noncapital Financing Activities State grants received	_	27	6	33
Transfers from other funds	-	121,270	-	121,270
Net Cash Provided (Used) by Noncapital Financing Activities		121,297	6	121,303
Cash Flows from Capital Financing Activities Payments on advances from other funds Acquisition and construction of capital assets Proceeds from the disposal of capital assets Proceeds from debt instruments,	- - -	(23,187) (232,642) 4,295	- (543,947) -	(23,187) (776,589) 4,295
net of discounts/premiums Principal paid on debt instruments Interest paid on debt instruments Issuance costs paid on debt instruments Net Cash Provided (Used) by Capital Financing Activities		(103,000) (15,104) (3,160) (372,798)	583,548 (94,616) (44,183) (14,879) (114,077)	583,548 (197,616) (59,287) (18,039) (486,875)
Cash Flows from Investing Activities Interest received	5,449	11,642	32,217	49,308
Net Increase (Decrease) In Cash and Cash Equivalents	11,819	(128,472)	237,942	121,289
Cash and Cash Equivalents, January 1	175,185	519,837	837,880	1,532,902
Cash and Cash Equivalents, December 31	\$ 187,004	\$ 391,365	\$ 1,075,822	\$ 1,654,191



## Golf Fund

Cash Flows from Operations and Cash Balances

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# Executive Governance Summary

### **City of New Prague**

New Prague, Minnesota

For the year ended December 31, 2023



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April 30, 2024

Management, Honorable Mayor and City Council City of New Prague, Minnesota

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of New Prague, Minnesota (the City), for the year ended December 31, 2023. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards, *Government Auditing Standards*, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated December 5, 2023. Professional standards also require that we communicate the following information related to our audit.

#### **Significant Audit Findings**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did identify one deficiency in internal control that we consider to be material weaknesses described in the following pages as item 2023-002, and 2023-001 that we consider to be a significant deficiency.

2023-001	Segregation of Duties
Condition:	During our audit we reviewed internal control procedures over payroll, disbursements, cash receipts, utility billing and investments and found the City to have limited segregation of duties in these areas as noted below.
Criteria:	There are four general categories of duties: authorization, custody, record keeping and reconciliation. In an ideal system, different employees perform each of these four major functions. In other words, no one person has control of two or more of these responsibilities.
Effect:	The existence of this limited segregation of duties increases the risk of fraud
Cause:	Currently, the Finance Director has control of payroll checks, sets up and maintains all employee records, issues checks to employees, initiates payroll transfers for direct deposit, and approves payroll. The Accounting Technician runs the payroll, posts activity to the general ledger and prepares the payroll tax returns. The Finance Director and Accounting Technician alternate the reconciliation of bank accounts.
Recommendation:	We recommend the City review the spreadsheet provided to see if any duties can be adjusted to properly segregate the four categories of duties. It is important that the Council is aware of this condition and monitors all financial information.

#### Management Response:

The City has already taken measures to attempt to comply even though they are relatively small and the number of clerical/bookkeeping staff they can employ is limited. The Council has addressed this circumstance by active participation in the City's affairs. This includes approval of expenditures, regular review of financial statements and budget comparisons.

Updated Progress from Prior Year:

No update from the prior year.

#### **Internal Control Over Disbursements**

Cause:	The Accounting Technician maintains the signature plate, sets up and maintains vendors, posts to the general ledger, prepares checks, and maintains accounts payable records. The Planning Technician Receptionist opens mail and mails checks to vendors. The Purchase/Inventory Clerk matches invoices to purchase orders and maintains the purchase journal. The Finance Director and Accounting Technician alternate the reconciliation of the bank accounts.

*Recommendation:* We recommend the City review the spreadsheet provided to see if any duties can be adjusted to properly segregate the four categories of duties. It is important that the Council is aware of this condition and monitors all financial information.

#### Management Response:

The City has already taken measures to attempt to comply even though they are relatively small and the number of clerical/bookkeeping staff they can employ is limited. The Council has addressed this circumstance by active participation in the City's affairs. This includes approval of expenditures, regular review of financial statements, regular review of bank reconciliations and budget comparisons. The duties of setting up and maintain vendors, opening the mail, maintaining the general ledger, preparing checks, and mailing the checks have been separated as much as allowed with the limited number of staff.

Updated Progress from Prior Year:

No update from the prior year.





#### 2023-001 Segregation of Duties (Continued)

#### Internal Control Over Cash Receipts

Cause:	The Planning Technician Receptionist opens mail and takes deposits to the bank. The Billing Clerk receives and endorses checks/currency and prepares the deposit.
Recommendation:	We recommend the City review the spreadsheet provided to see if any duties can be adjusted to properly segregate the four categories of duties. It is important that the Council is aware of this condition and monitors all financial information.

#### Management Response:

The City has already taken measures to attempt to comply even though they are relatively small and the number of clerical/bookkeeping staff they can employ is limited. The Council has addressed this circumstance by active participation in the City's affairs. This includes review of deposits, regular review of financial statements, regular review of bank reconciliations and budget comparisons.

Updated Progress from Prior Year:

No update from the prior year.

#### Internal Control Over Utility Billing

- Cause: The Billing Clerk sets up and maintains customers and rates, generates billing statements, mails billing statements, and prepares the deposit.
- *Recommendation:* We recommend the City review the spreadsheet provided to see if any duties can be adjusted to properly segregate the four categories of duties. It is important that the Council is aware of this condition and monitors all financial information.

#### Management Response:

The City has already taken measures to attempt to comply even though they are relatively small and the number of clerical/bookkeeping staff they can employ is limited. The Council has addressed this circumstance by active participation in the City's affairs. This includes review of deposits, regular review of financial statements, regular review of bank reconciliations and budget comparisons.

Updated Progress from Prior Year:

No update from the prior year.

#### **Internal Control Over Journal Entries**

- *Cause:* The accounting technician posts all journal entries, which have not been through an approval process.
- *Recommendation:* SAS No. 145 required evaluating the design and implementation of certain controls including journal entries and other adjustments. Through our audit testing we determined there were lack of controls related to journal entries. We recommend implementing a formal approval process for all manual journal entries.

#### Management response:

The City will implement an approval process for manual journal entries going forward.



2023-002	Material Audit Adjustments
Condition:	Adjustments were needed to record and adjust the beginning EDA balances, coding of bond proceeds coded to the incorrect fund, debt service fund tax revenues, and capital project activity.
Criteria:	The financial statements are the responsibility of the City's management.
Cause:	The financial statements required material audit adjustments to be reasonably stated.
Effect:	This indicated that it would be likely that a misstatement may occur and not be detected by the City's system of internal control. The audit firm cannot serve as a compensating control over this deficiency.
Recommendation:	We recommend that management review bond proceed coding to ensure they are recorded in the proper project fund, review tax levy revenue recorded compared to the approved levy, and review large capital projects that are done in conjunction with outside agencies for portions owned by the City.

#### Management response:

The City will review the adjustments necessary and try to eliminate these entries in the future.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported in accordance with *Government Auditing Standards*.

#### **Qualitative Aspects of Accounting Practices**

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the City are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies were not changed during the year ended December 31, 2023. We noted no transactions entered into by the City during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumption about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements include depreciation on capital assets, allocation of wage expenses, liability for the City's pension, and the liability for the City's other postemployment benefits (OPEB).

- Management's estimate of depreciation is based on estimated useful lives of the assets. Depreciation is calculated using the straight-line method.
- Allocations of gross wages and payroll benefits are approved by the City Council within the City's budget and are derived from each employee's estimated time to be spent serving in the respective function of the City. These allocations are also used in allocating accrued compensated absences payable.



- Management's estimate of its pension liability is based on several factors including, but not limited to, anticipated investment return rate, retirement age for active employees, life expectancy, salary increases and form of annuity payment upon retirement.
- Management's estimate of its OPEB liability is based on several factors including, but not limited to, anticipated retirement age for active employees, life expectance, turnover, and healthcare cost trend rates.

We evaluated the key factors and assumptions used to develop these estimates in determining that they are reasonable in relation to the financial statements as a whole. The disclosures in the financial statements are neutral, consistent, and clear. Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users.

#### **Difficulties Encountered in Performing the Audit**

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### **Corrected and Uncorrected Misstatements**

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. We proposed several journal entries that we consider to be audit entries or corrections of management decisions of which the following we consider to be material audit adjustments:

- To correct beginning EDA balances.
- To correct the coding of tax receipts.
- To adjust capital asset balances.
- To correct the coding of bond proceeds.

#### **Disagreements with Management**

For purposes of this letter professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### **Management Representations**

We have requested certain representations from management that are included in the management representation letter dated April 30, 2024.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the City's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### Written Policies and Procedures

The City has documented some of its accounting policies and procedures during the year. We recommend that the staff continue creating and adopting written accounting policies and procedures.



#### course of our professional relationship and our responses were not a condition to our retention.

**Other Audit Findings or Issues** 

The following item did not materially affect the financial statements, however we feel should be brought to your attention for future improvements:

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the City's auditors. However, these discussions occurred in the normal

• The City's budget did not match the budget approved by the Council.

#### **Other Matters**

We applied certain limited procedures to the required supplementary information (RSI) (Management's Discussion and Analysis, the Schedules of Employer's Share of the Net Pension Liability, the Schedule of Changes in Net Pension Liability (Asset) and Related Ratios, the Schedules of Employer's Contributions and the Schedule of Changes in the City's Total OPEB Liability and Related Ratios), which is information that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on the supplementary information (combining and individual fund financial statements and schedules), which accompany the financial statements but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

We were not engaged to report on the introductory or statistical sections, which accompany the financial statements but are not RSI. We did not audit or perform other procedures on this other information and we do not express an opinion or provide any assurance on them.

#### **Future Accounting Standard Changes**

The following Governmental Accounting Standards Board (GASB) Statements have been issued and may have an impact on future City financial statements: <sup>(1)</sup>

GASB Statement No. 100 - Accounting Changes and Error Corrections

GASB Statement No. 101 - Compensated Absences

GASB Statement No. 102 – Certain Risk Disclosures

Further information on upcoming GASB pronouncements.



Effective: 12/31/2024

Effective: 12/31/2024

Effective: 12/31/2025

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#### **Restriction on Use**

This purpose of this communication is solely for the information and use of the City Council and management of the City and is not intended to be, and should not be used by anyone other than those specified parties.

Our audit would not necessarily disclose all weaknesses in the system because it was based on selected tests of the accounting records and related data. The comments and recommendations in the report are purely constructive in nature, and should be read in this context.

If you have any questions or wish to discuss any of the items contained in this letter, please feel free to contact us at your convenience. We wish to thank you for the continued opportunity to be of service and for the courtesy and cooperation extended to us by your staff.

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**Abdo** Mankato, Minnesota April 30, 2024

