

CITY OF NORMAN, OK STAFF REPORT

MEETING DATE: 09/17/2024

REQUESTER: Ken Danner, Subdivision Development Manager

David Riesland, Transportation Engineer

PRESENTER: Scott Sturtz, Interim Director of Public Works

ITEM TITLE: CONSIDERATION OF AWARDING, ACCEPTANCE, APPROVAL, REJECTION, AMENDMENT, AND/OR POSTPONEMENT OF PP-2324-12 PRELIMINARY PLAT FOR THE UNIVERSITY NORTH PARK ENTERTAINMENT DISTRICT, A PLANNED UNIT DEVELOPMENT (LOCATED AT THE NORTHWEST CORNER OF THE INTERSECTION OF 24TH AVENUE NW AND WEST ROCK CREEK ROAD).

BACKGROUND:

This item is a preliminary plat for University North Park Entertainment District, a Planned Unit Development and is located at the northwest corner of the intersection of 24th Avenue N.W. and West Rock Creek Road. This property consists of 90.07 acres with 37 single-family lots, 5 multi-family lots and 13 entertainment lots.

Planning Commission, at its meeting of June 13, 2024, recommended to City Council adopting Ordinance No. O-2324-35, PUD, Planned Unit Development. In addition, Planning Commission, on June 13, 2024, recommended to City Council that the preliminary plat for University North Park Entertainment District, a Planned Unit Development be approved. In addition, Planning Commission recommended approval of Resolution No. PCR-2324-2 determining that the Rock creek Entertainment District Project Plan is in conformance with the City of Norman's Comprehensive Plan and recommending that the City Council approve adopt the Rock Creek Entertainment District Project.

DISCUSSION:

The proposed multi-year and multi-phase development, which includes approximately 140,000 square feet of retail/restaurant space, 180,000 square feet of office space, 758 multi-family dwelling units, 37 single-family residential lots, 24 townhome lots, a 150 room hotel with conference center, and an 8,000 seat performance venue/arena, is expected to generate approximately 22,317 trips per day, 829 AM peak hour trips, and 2,098 PM peak hour trips. Obviously being well above the threshold for when a traffic impact study is required (>100 peak hour trips is the threshold), the developer submitted a traffic impact analysis documenting the trip generation information for this development as well as a discussion regarding improvements

necessary to support the level of development proposed. On behalf of the developer, TEC submitted the traffic impact analysis. No traffic operational issues are anticipated due to the development assuming improvements are in place to support this intense level of development.

| STREET | NO. OF LANES | BACK- GROUND TRAFFIC (Veh/day)* | PROJECTED TRAFFIC (Veh/day) | TOTAL PROJECTED TRAFFIC (Veh/day) | ROADWAY CAPACITY L.O.S. "E" | % CAPACITY USED (BACKGROUND) | % CAPACITY USED (PROJECTED) |
|----------------------------|--------------------|--|-----------------------------------|--|-----------------------------------|---------------------------------------|--------------------------------------|
| Tecumseh Road | 4 | 22,354 | 10,042 | 32,396 | 34,200 | 65.36 | 94.73 |
| 24 th Avenue NW | 4 | 20,957 | 15,622 | 36,579 | 38,000 | 55.15 | 96.26 |
| Rock Creek Road | 4 | 8,775 | 3,348 | 12,123 | 34,200 | 25.66 | 35.45 |
| Robinson Street | 6 | 31,573 | 4,463 | 36.036 | 52,300 | 60.37 | 68.90 |
| Corporate Centre Drive | 3 | 720 | 4,463 | 5,183 | 18,900 | 3.81 | 27.42 |
| Interstate Drive | 3 | 2,500 | 4,463 | 6,963 | 18,900 | 13.23 | 36.84 |

* Projected to 2030

The proposed development will have a total of fourteen access points scattered around the site with three along Corporate Centre Drive, three along Interstate Drive, two along Rock Creek Road, and six along 24th Avenue NW. Some will provide full access while others will be limited to right-in/right-out only access. Some variances to the driveway spacing requirements in the City's Engineering Design Criteria (EDC) will be required. No variance requests are anticipated for violation of the EDC corner clearance criteria. Capacity exceeds demand in this area. However, with the magnitude of the proposed development, demand is catching up to capacity in a number of locations. As such, several off-site improvements are anticipated. The traffic impact analysis breaks these improvements down to determine the responsibility for each improvement. As such, traffic impact fees were not calculated.

Near-term improvements that were determined to be the responsibility of the Entertainment District include:

- 1. Updating coordinated signal timing plans.
- 2. Robinson Street at 24th Avenue NW—modify the existing westbound right turn lane to a channelized, free flow right turn lane which turns into an added northbound lane that tapers back into 24th Avenue NW.
- 3. Rock Creek Road at Carmax Driveway/Driveway #1—construction of a two-way left turn lane from the Rock Creek Bridge to 24th Avenue NW and the installation of a traffic signal.
- 4. Rock Creek Road at 24th Avenue NW—construction of an additional eastbound, westbound, and southbound left turn lanes and restriping of the outside eastbound and westbound through lanes to right turn only lanes.

Near-term improvements that were determined to be joint responsibility of the Entertainment District and the City of Norman include:

1. Rock Creek Road and Pendleton Drive—installation of a traffic signal. To break down the responsibility, the Entertainment District is expected to contribute 4.5% of the traffic through the intersection which would equate to 4.5% of the cost of the traffic signal.

Near-term improvements that were determined to the responsibility of the City of Norman due to the previous TIF settlement include:

- 1. Tecumseh Road and N. Interstate Drive—construction of an eastbound right turn lane and an additional southbound lane to allow for one left turn lane, one through lane, and one right turn lane.
- 2. Tecumseh Road and I-35 northbound ramps—construction of a westbound right turn lane.
- 3. Tecumseh Road and 24th Avenue NW—restriping of the northbound through lane to a shared through/right turn lane.
- 4. Tecumseh Road and Flood Avenue—construction of a southbound right turn lane.

A number of long-term improvements, to be funded by ODOT, were also identified including:

- 1. New interchange at I-35 and Tecumseh Road
- 2. New interchange at I-35 and Robinson Street
- 3. One-way frontage roads on either side of I-35
- 4. Additional on/off ramps on I-35 near Rock Creek Road

Public improvements for this property consist of the following:

- 1. <u>Fire Hydrants</u>. Fire hydrants will be installed in accordance with approved plans. Their locations will be reviewed by the Fire Department.
- 2. <u>Permanent Markers</u>. Permanent markers will be installed prior to filing of the final plat.
- **3.** <u>Sanitary Sewers</u>. Sanitary sewer mains will be installed in accordance with approved plans and City and Department of Environmental Quality standards.
- **4.** <u>Sidewalks</u>. Sidewalks will be installed in accordance with approved plans and City sidewalk standards. Sidewalks will be installed adjacent to proposed public and private streets.
- 5. <u>Storm Sewers</u>. This development will drain into 2 different watersheds: Brookhaven Creek and the Little River basins. Stormwater runoff will be managed by a combination of storm sewer, detention ponds, and Low Impact Development (LID) systems. Two (2) new surface retention ponds and 1 underground detention system will be constructed east of the I-35 frontage road in accordance with City standards. An existing detention

pond north of Corporate Centre Drive will also be utilized. Bioswales, open spaces, and other LID systems will be constructed throughout the development.

- 6. <u>Streets</u>. There are proposed public and private streets within the Entertainment District and will be constructed in accordance with approved plans and City paving standards. For specifics, see above improvements.
- 7. <u>Water Mains</u>. Water mains will be installed in accordance with approved plans and City and State Department of Environmental Quality Standards. There is an existing 24" water main adjacent to 24th Avenue N.W., a 12" water main adjacent to Rock Creek Road, 12" water main adjacent to Interstate Drive and a 12" water main adjacent to Corporate Centre Drive.
- 8. <u>Public Dedications</u>. All rights-of-way and easements will be dedicated to the City with final platting.

STAFF RECOMMENDATIONS:

Based on the above information, staff recommends approval of the preliminary plat for the University North Park Entertainment District, a Planned Unit Development.