



CITY OF NORMAN, OK STAFF REPORT

MEETING DATE: 04/28/2026

REQUESTER: Joseph Hill, Streets Program Manager

PRESENTER: Scott Sturtz, Director of Public Works

ITEM TITLE: CONSIDERATION OF APPROVAL, ADOPTION, ACCEPTANCE, REJECTION, AMENDMENT, AND/OR POSTPONEMENT OF BID 2526-29 AND CONTRACT K-2526-146: BY AND BETWEEN THE CITY OF NORMAN, OKLAHOMA, AND SILVER STAR CONSTRUCTION COMPANY INC. IN THE AMOUNT NOT TO EXCEED \$2,754,948.00 FOR THE FYE 2026 ROBINSON STREET AND INTERSTATE DRIVE CONCRETE AND ASPHALT PAVEMENT PROJECT, PERFORMANCE BOND B-2526-60; STATUTORY BOND B-2526-61; MAINTENANCE BOND MB-2526-46, AND RESOLUTION R-2526-111 GRANTING TAX-EXEMPT STATUS (WARD 2, 3 AND 8).

BACKGROUND:

On Tuesday, April 6, 2021, Norman residents voted to approve the 2021-2026 Street Maintenance Bond Program which includes the issuance of \$27 million in bonds to fund the resurfacing, rehabilitation and reconstruction of neighborhood streets. The five categories of street maintenance include (1) Urban Asphalt Pavement Street Rehabilitation, (2) Urban Concrete Street Rehabilitation, (3) Urban Road Reconstruction, (4) Rural Road Rehabilitation, and (5) Preventive Maintenance. This program operates on a 5-year cycle.

The Street Maintenance Bond program is currently under construction on all final project locations within the original bond program. Over the life cycle of this current bond there has been savings accumulated which will allow the City to consider additional street maintenance projects for completion.

Street Maintenance Bond funds can only be utilized for roadway maintenance or improvement projects meeting the intent of the original bond proposal. On December 9, 2025, City Council approved resolution R-2526-85 adding Robinson Street and Interstate Drive into the 2021 Street Maintenance Bond program. The additions to the program meet the bond requirements. At the time, \$2,500,000.00 was appropriated for the construction effort based on estimates.

DISCUSSION:

The project was publicly advertised on February 18, 2026, and February 25, 2026. Nine contractors attended a pre-bid conference on February 26, 2026. Nine bids were submitted and opened on March 12, 2026.

Tabulation of Bid Results

Bidder	Bid
SILVER STAR CONSTRUCTION COMPANY INC.	\$2,754,948.00
SCHWARZ PAVING COMPANY INC.	\$2,781,930.50
HASKELL LEMON CONSTRUCTION COMPANY	\$3,092,429.50
RUDY CONSTRUCTION COMPANY	\$3,208,420.00
ARROYO'S CONCRETE LLC	\$3,318,055.76
ELLSWORTH CONSTRUCTION OKC LLC	\$3,800,049.35
ENGINEER'S ESTIMATE	\$4,506,070.15

The low bid was submitted by Silver Star Construction Company Inc. of Moore, Oklahoma in the amount of \$2,754,948.00, which is \$1,751,122.15 or 39%, less than the adjusted engineer's estimate. City staff, at the time of this estimate believed that due to the sixty-day (60) performance period and market volatility, prices would be much higher than those initially estimated and obtained at bid opening. Hence, the difference between estimate and respondent bids.

Silver Star Construction Company Inc. is a responsible bidder. They have successfully performed similar work for the City of Norman in the past.

Due to the volatility of the economy and rise in mineral prices, the initial cost estimate of the project has been outpaced. Therefore, it will be necessary to appropriate additional funds from the Street Maintenance Bond fund balance. The monies currently allocated in the budget for the execution of this project are \$254,948.00 less than the lowest bid. For that reason, City staff recommends appropriating \$254,948.00 from the Street Maintenance Bond Fund Balance account 50-29000 and appropriating as outlined in the following table:

Project	Account	Appropriation amount	New total
Robinson St - BP0811	ACCT# 50594401-46101	\$193,760.48	\$2,093,760.48
Interstate Dr - BP0812	ACCT# 50594401-46101	\$61,187.52	\$661,187.52
TOTAL		\$254,948.00	\$2,754,948.00

If approved, construction of the Street Maintenance Bond Program – FYE 2026 Robinson Street and Interstate Drive Concrete and Asphalt Pavement Project will begin on or around May 25, 2026. The construction time for this project is 60 days with an estimated completion on July 24, 2026, plus weather days.

RECOMMENDATION NO. 1:

Staff recommends that \$254,948.00 be appropriated from the Street Maintenance Bond Fund balance as outlined in the Staff Report.

RECOMMENDATION NO. 2:

Staff recommends the approval of Contract K-2526-146 with Silver Star Construction Company Inc. in the amount of \$2,754,948.00 for construction of the Street Maintenance Bond Program – FYE 2026 Robinson Street and Interstate Drive Concrete and Asphalt Pavement Project.

RECOMMENDATION NO. 3:

Staff further recommends that, upon approval of Contract K-2526-146, the following bonds be approved:

Performance Bond No. B-2526-60
Statutory Bond No. B-2526-61
Maintenance Bond No. MB-2526-46

RECOMMENDATION NO. 4:

Staff further recommends that, upon approval of Contract K-2526-146, Silver Star Construction Company Inc. be authorized as Project Agent via Resolution No. R-2526-111.