FYE 2022 Capital Improvement Program Budget Status Preparation of FYE 2023 C.I.P. Preparation of FYE 2024 – 2027 **Capital Improvements Plan**



Capital Budget Calendar for Preparation of the FYE 2023 C.I.P.

- November 16, 2021
 - Update on funded projects & discussion of Council priorities
- February 15, 2022
 - Mid-year Budget Review
 - Discussion on proposed new projects
- May 3, 2022
 - Review of final proposed plan for FYE 2023

Mid-Year Budget Review

General Fund Surplus:

Rainy Day Fund Targeted Level \$200,000 (\$183,039)

Vehicle Wash Facility
 \$750,000 (\$684,000)

Andrew Park ADA Modifications/Improvements \$350,000

Municipal Complex Renovation/Reconstruction Projects?

^{*} Discussed at January 2022 Finance Committee Meeting

Capital Projects Sources

- Purpose of CIP is to support services of municipal government.
- Projects are identified in Long Range Master Plans that are reviewed by citizens and adopted by City Council (Land Use; Transportation; Parks; Water; Wastewater; Stormwater; etc.).
- Priorities are set (short range, long range). The short range needs go into a one-year adopted capital budget; The long range needs go into a 5-year Capital Plan with proposed schedules of implementation and available funding sources.
- The CIP Plans & Budgets are adopted annually. Only the one-year budget appropriates funds.
- Emergencies and high priority unanticipated project needs can be added.
- Sources of funding include enterprise revenues, voter-approved general obligation bond proceeds; (0.7%) Capital Sales Tax; (0.5%) Norman Forward Sales Tax and Public Safety Sales Tax, UNP TIF revenues; intergovernmental grants; Room Tax; private funds; and others.

What is a Capital Project?

- A project which generally costs more than \$100,000
- Is relatively fixed or permanent in nature
- Asset with an expected life of more than five years
- Usually consists of the construction of a new, expanded or improved tangible asset
- Often takes more than one fiscal year to complete
- Contracted services for design, land acquisition and utility relocations may be required in advance of construction

What is a Capital Outlay?

- Expenses for maintaining or purchasing new or replacing tangible assets which have an expected life of 1 to 5 years.
- One time occurrence and expenses usually occur within a single fiscal year.
- Examples include vehicles, furniture, computers and equipment.
- Capital outlay paid by the Capital Fund are expended from the General Fund and Westwood Fund with capital sales tax funds transferred to cover the cost.

All Funds Included in C.I.P. Budget

SPECIAL PURPOSE CAPITAL FUNDS

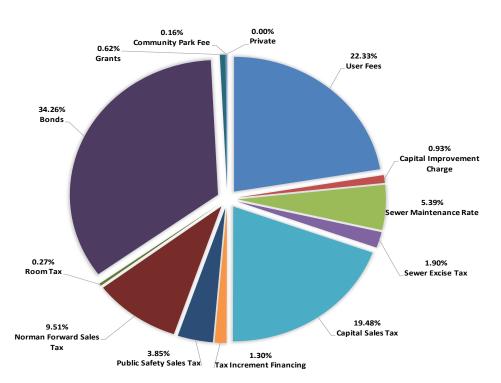
- Public Safety Sales Tax Fund
- CDBG Fund
- Special Grants Fund
- Room Tax Fund
- Public Transportation and Parking Fund
- Capital Fund (Pay-As-You-Go, or "PAYGO")
- Capital Fund (General Obligation Bonds)
- Norman Forward Sales Tax Fund
- Park Land & Development Fund
- University North Park Tax Increment Finance District Fund
- Arterial Road Recoupment Fund

Funds Included in C.I.P. Budget (Cont.)

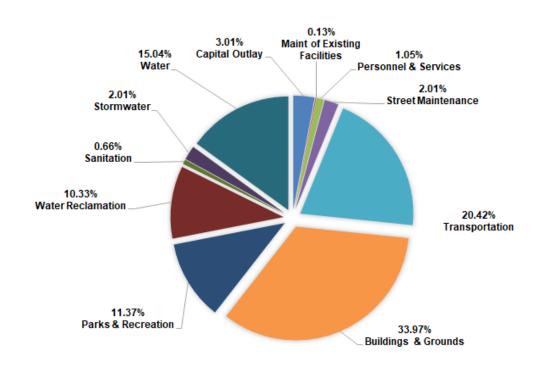
ENTERPRISE FUNDS

- Water Fund
- Water Reclamation Fund
- Sanitation Fund
- Sewer Maintenance Fund
- New Development Excise Tax Fund

Fiscal Year 2021-2022 Sources of <u>Revenue</u> All Funds \$238,617,555 as of 2/2/2022



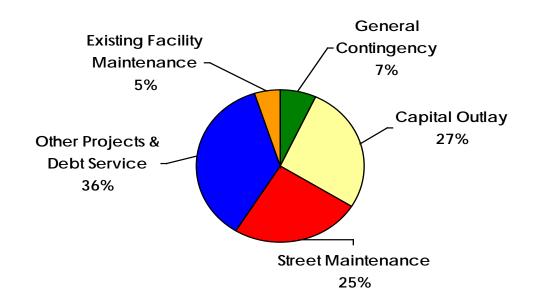
Fiscal Year 2021-2022 <u>Expenses</u> by Purpose All Funds \$238,617,555- 451 capital improvement projects



What is the Capital Improvements Fund?

- The Capital Improvements Fund was established in 1976 to account for capital projects funded by capital sales tax receipts, general obligation bond issues or specific matching funds (i.e., private & reimbursements).
- Seventy percent (70%) of one percent (0.7%) of sales tax was set aside for capital improvements by voter referendum in September, 1976
- These projects support services that do not have dedicated special revenues, such as enterprise funds.
- Those projects relating to enterprise funds, funded with fees and charges, or special revenue sources are accounted for in their respective enterprise funds.

Capital Sales Tax <u>Guidelines</u> to Allocate New Revenue



Status of Capital Fund As of 12/10/2021

- Capital Fund PayGo
 - a. FYE22 estimated available for new projects is \$-7,420,334.
 - b. FYE23 projected available for new projects is \$-5,136,980.
 - c. FYE24 projected available for new projects is \$-3,844,262.
- Capital Fund Bonds
 - a. Bond reserves are unbalanced some positive and some negative, evaluating how to balance those currently unbalanced.

Project **Status Updates**

Significant Projects Underway FYE 22

- Transit/Parks/Emergency Vehicle Maintenance Facility (\$8.6 million) (Substantially Complete)
- TMDL Compliance & Monitoring Plan Implementation, Year 5 (\$300,000)
- Lake Thunderbird TMDL Data Analysis and Plan Update for Years 1-5 (\$207,160)
- Fire Station 9 Finishing miscellaneous small items, Fire Administration Building Renovation 85% complete
- Porter Avenue and Acres Street Intersection (\$3,675,000)(Substantially Complete)
- Engineering Design Criteria Update and Green Stormwater Infrastructure Review, Phase 2 (\$229,000)
- Comprehensive Land Use & Transportation Plan Update
- Imhoff Road Bridge Emergency repair project (\$1,440,695)

Projects Under Construction FYE 22

- Municipal Complex Renovation (\$9,971,465)
- 36th Avenue NW (\$17,950,000) (Utility Relocation)
- I-35 and Robinson Street West Side (\$5,300,000— including ODOT match)
- Classen Boulevard Sidewalks (\$229,296) (Currently Under Design)
- Flood Avenue Sidewalks From Gray Street to Acres Street (\$250,000) (Currently Under Design)(Bid Opening Spring, 2022)
- Porter Avenue Streetscape (\$4,134,170)(Bid Opening Summer, 2022)

- Constitution Street Multimodal Path (Bid Opening Spring, 2022)(\$1,100,000)
- James Garner Avenue, Phase 2 (\$6,640,000)(Bid Opening Spring, 2022)

2012 Transportation/Stormwater Bond Program

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<u>Project</u>	Bond Budget	Actual Cost	City Share
Cedar Lane Road: 12 th Ave. – ½ Mile East of 24 th Ave. SE • Completed July 2015	\$9,846,790	\$10,048,310	\$3,516,000*
Lindsey Street: 24 th Avenue SW to Berry Road • Completed July 2018	\$32,945,120	\$42,135,770	\$27,428,320
Franklin Road Bridge: ½ Mile West of 12 th Avenue NW • Completed August 2017	\$4,520,830	\$4,219,680	\$1,219,680
12 th Avenue SE: SH-9 to Cedar Lane Road • Completed November 2018	\$3,181,020	\$3,393,780	\$1,158,060
Main Street Bridge: ½ Mile West of 36 th Avenue SW • Construction Began August 13, 2018	\$4,138,410	\$7,038,000	\$2,125,160*
 24th Avenue East: Lindsey Street – Robinson Street Began Construction Fall 2019 Estimated Construction Completion Winter 2020 	\$13,007,510	\$14,938,870	\$7,518,000
Alameda S.: 1/2 Mile East of 24 th Ave. SE – 48 th Ave. SE Begin Construction Spring 2022	\$4,942,510	\$4,306,410	\$4,306,410*
 36th Avenue NW: Tecumseh Road – Indian Hills Road Phase 1 - Begin Construction Spring 2023 Phase 2 – Begin Construction Spring 2024 	\$16,920,510	TBD	TBD

Total \$89,502,700

\$86,080,820

\$47,271,630

*City Share Remained the Same

East Alameda Street Bond Project 2012 Transportation Bond Program

Project Awarded

- Project fully funded without federal funds
- Funds to complete this project are available in;
 - 2012 Transportation Bond (\$1,085,000)
 - 2016 Street Maintenance Bond Surplus Funds (\$2,452,000)
 - 2021 Street Maintenance Bond Program (\$216,480)
- March construction start



36th Avenue NW – Tecumseh Road to Indian Hills Road 2012 Transportation Bond Program

- Widens 2 miles of roadway from 2-lane to 4-lane
- New traffic signals at 36th/Franklin Road and 36th/Indian Hills Road
- Stormwater improvements
- Continuous sidewalks and accessibility
- Improves access to Ruby Grant Park
- Construction pending due to delay in Federal funds (\$11.5 million)
- Project is shovel ready



2019 Transportation Bond Program

Construction Year	Project Name / Location	Bond Budget	Current Estimated Costs	Federal Share	Bond Funds	Excess Funds Available
2020	Porter Avenue and Acres Street	\$3,675,000	\$3,361,210	\$0	\$3,361,210	\$313,790
2022	Traffic Management Center	\$3,366,000	\$3,366,000	\$3,000,000	\$366,000	\$0
2022	Porter Avenue Streetscape	\$2,471,000	\$4,134,170	\$2,772,440	\$1,361,740	\$1,109,260
2023	Gray Street Two-Way Conversion	\$4,816,000	\$3,468,240	\$1,765,853	\$1,702,387	\$3,113,613
2024	James Garner Avenue - Acres to Duffy	\$4,853,440	TBD	TBD	TBD	TBD
2024	Jenkins Avenue (Imhoff Road to Lindsey Street)	\$9,601,000	TBD	TBD	TBD	ТВО
2025	Constitution Street - Jenkins to Classen	\$2,643,260	TBD	TBD	TBD	TBD
Totals		\$31,425,700	\$14,329,620	\$7,538,293	\$6,791,337	\$4,536,663

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Indicates that the Federal funding is secured

Excess funds will be utilized to fund future 2019 Transportation Bond Program projects

Porter Avenue and Acres Street Intersection 2019 Transportation Bond Program



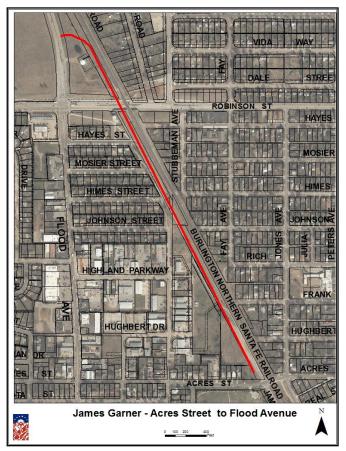
- Funded by 2019 G.O. Bonds
- Add Turn Lanes
- Pedestrian/Sidewalk Improvements
- Streetscape Improvements
- Safety and Sight Distance Improvements
- New Traffic Signal at Intersection
- Begin Construction November 2020
- Completed January 2022
- Total Estimated Cost = \$3,361,210

Porter Avenue Streetscape 2019 Transportation Bond Program



- Funded by 2019 GO Bonds & Federal Grant
- Decorative Lighting, Pedestrian and ADA Improvements
- Decorative Concrete Sidewalks
- New Bus Stop
- Placemaking Gateways and Landscaping
- Begin Construction Fall 2022
- Complete Construction Fall 2023
- Total Estimated Cost = \$4,134,170

James Garner Avenue: Phase 2 – Acres Street to Flood Avenue Norman Forward Project



- Funding: Norman Forward & Federal Grant
- Decorative Lighting
- New Bridge over Robinson Street
- Extension of Legacy Trail
- Landscaped Median
- Limited Access Express Route to Downtown
- Begin Construction Summer 2022
- Complete Construction Summer 2023
- Total Estimated Cost = \$6,639,760
- Federal Funds: \$4,825,733

James Garner Avenue Project Bridge Aesthetics/Public Art

Bridge Aesthetics: \$215,500

Roundabout Public Art: \$200,000

Total \$415,500



I-35 and Robinson Street West Side UNP TIF Project

UNP TIF: \$2,113,151 Federal: \$4,012,056

Total: \$6,125,207



- Start Construction April 2021
- Construction complete March 2022



FYE 2021-2026 Street Maintenance Bond Program 5-year \$27 Million (April 6, 2021 Voter Approved)

Street Maintenance [Year 1] FYE 2022

- Urban Asphalt pavement [Complete]
- Urban Concrete Pavement [Under Construction]
- Rural Road Rehabilitation [Under Construction]
- Urban Road Reconstruction [Under Construction]
- Preventative Maintenance [Under design]

Street Maintenance [Year 2] FYE 2023

- Urban Asphalt pavement
- Urban Concrete Pavement
- Rural Road Rehabilitation
- Urban Road Reconstruction
- Preventative Maintenance

Street Maintenance [Year 3] FYE 2024

- Urban Asphalt pavement
- Urban Concrete Pavement
- Rural Road Rehabilitation
- Urban Road Reconstruction
- Preventative Maintenance

Street Maintenance [Year 4] FYE 2025

- Urban Asphalt pavement
- Urban Concrete Pavement
- Rural Road Rehabilitation
- Urban Road Reconstruction
- Preventative Maintenance

Street Maintenance [Year 5] FYE 2026

- Urban Asphalt pavement
- Urban Concrete Pavement
- Rural Road Rehabilitation
- Urban Road Reconstruction
- Preventative Maintenance

Bridge Maintenance Program

Historical allocation of funds

- FYE 2019 \$100,000
- FYE 2020 \$100,000
- FYE 2021 \$500,000
- FYE 2022 \$500,000

20% of budgeted funds for design 80% of budgeted funds for construction

Bridge Maintenance FYE 2021 - Completed

- 156th Avenue NE Local #032
- West Rock Creek Road Local #023
- West Brooks Street Local #006
- East Boyd Street Local #012
- 72nd Avenue SE Local #042
- Concord Drive Local #002

Bridge Maintenance FYE 2022 - Completed

- 48th Avenue SE Local #040A
- Cedar Lane Road Local #046A

Imhoff Road Bridge emergency repair originally identified for maintenance in the FY '22 Bridge Maintenance Program Scheduled completion of March 2022 (\$1,440,695)



Proposed Bridge Maintenance Bond Program

- 77 Bridges in Norman
- 10 Bridges are At Risk of becoming Structurally Deficient
- 5 Bridges are Structurally Deficient
- 12 Bridges are Functionally Obsolete
- 6 Bridges have load postings <23 tons
- Total Program Cost Estimate \$40-\$50 Million
- 10 Year Construction Program
- 20 Locations currently identified for program
 - 11 locations are major rehab or repair
 - 9 locations are bridge replacements
- Council Direction?
 - GO Bond Referendum? Date? Amount?

*City staff currently working to establish detailed project scope and cost estimates



City Fleet Fueling Facility

Background

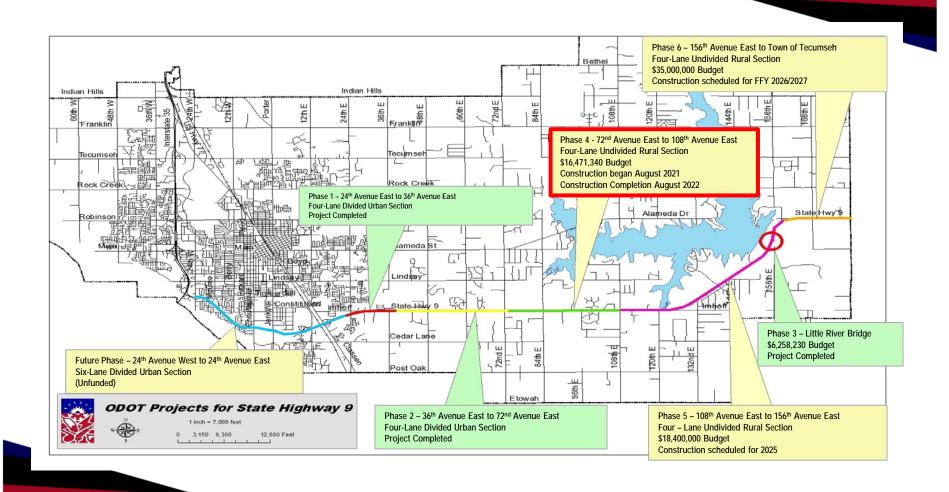
- Constructed and registered with the Oklahoma Corporation Commission in 1998
- Fiberglass Reinforced underground storage tanks life expectancy and warranty is 30 years, or 2028
- Fuel storage 10,000 gallons of Diesel and 10,000 gallons of Unleaded
- Dispenses approximately 500,000 gallons of fuel annually to over 793 city vehicles/equipment

Challenges

- Fuel line encasements have failed allowing ground water to lay on top of pumps
- Critical repairs needed in the next 3 years are estimated at \$350,000 to \$500,000
- Alternative fuels such as ethanol and biodiesel not available due to lack of tanks
- Limited tank/storage capacity for a growing fleet
- No option for bulk Diesel Exhaust Fluid (DEF)
- Fuel islands are deteriorating
- Replacement cost (\$1,650,000)

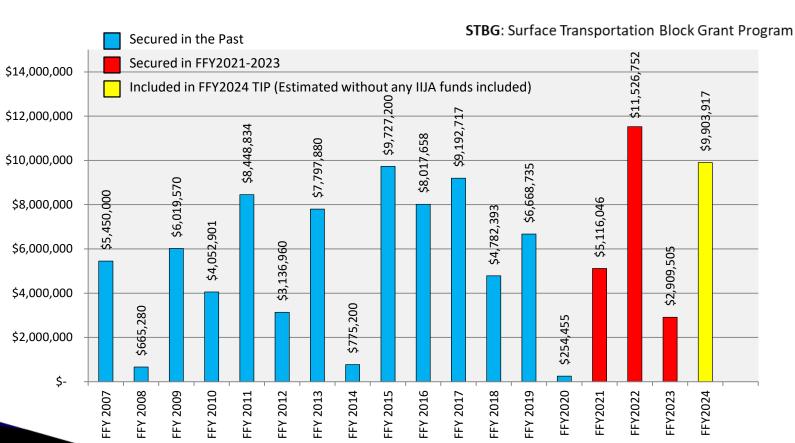




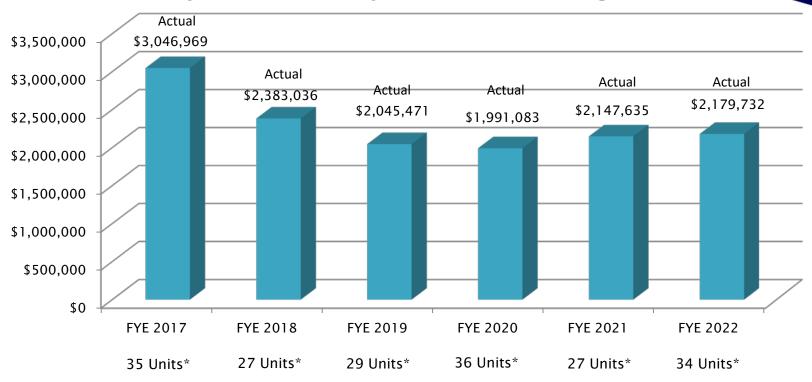


Norman's STP/STBG Federal Transportation Funds History

STP: Surface Transportation Program



City Vehicle Replacement Program



^{*}Units are not directly comparable as some vehicles/pieces of equipment are more expensive than others

Capital Projects Fund Proposed Recurring Sidewalk Projects in FYE 23

•	Sidewalk program for Schools and Arterials	\$ 80,000
	 Stubbeman Avenue Phase 2 from Timberwolf Trail to Rock Creek 	c Road
•	Sidewalk Accessibility Project	\$ 30,000
	 Cherry Creek Drive and Western View Drive 	
•	Citywide Sidewalk Project	\$ 100,000
	Citywide 50/50 repair	
•	Downtown Area Sidewalk Project	\$ 50,000
	 Webster Street from Tonhawa Street to Gray Street and Comanc 	he Street from Miller Avenue to Porter Avenue
•	Sidewalks and Trails	\$120,000
	 Alameda Street from Classen Boulevard to 12th Avenue NW 	
•	Horizontal Saw Cut Program	\$ 40,00 <u>0</u>

Tecumseh Road and Rock Creek Road from 36th Avenue NW to 48th Avenue NW and collector streets between them

TOTAL \$420,000

Capital Improvement Projects Fund Proposed Recurring Projects in FYE 2023

•	Capital Outlay	\$3,844,797	
•	Street Maintenance	\$2,305,377	
•	Maintenance of Existing Facilities	\$ 285,300	
•	Stormwater Drainage Maintenance	\$1,250,000	
•	Personnel	\$1,484,543	
•	ODOT Audit Adjustments	\$ 100,000	
•	ADA Sidewalk Compliance & Repair	\$ 386,000	
•	Bridge Maintenance	\$ 750,000	
•	Driveway Repairs	\$ 10,000	
•	Street Striping	\$ 100,000	
•	Traffic Calming	\$ 50,000	
•	Community/Neighborhood Improvements	\$ 100,000	
•	Building Maint. Mech./Electrical	<u>\$ 50,000</u>	
		TOTAL \$10,716,017	

Capital Improvements Fund Significant Projects in FYE 23

- 36th Ave. NW: Tecumseh to Indian Hills Road Widening Utility Relocation (\$1,000,000)
- Porter Avenue Streetscape (\$4,134,170)
- James Garner Phase II (\$6,639,763)
- Traffic Management Center (\$2,400,000)
- Transit Transfer Center Site Purchase and Remodeling (\$1,200,000)
- City Vehicle Wash Facility (\$1,800,000*)
 - CC 2/8/2022 #16 R-2122-89
 - *\$684,000 General Fund; \$540,000 NUA; \$576,000 FTA ARPA

Public Safety Sales Tax Fund Projects Underway Fiscal Year 2021-2022

- ECOC Funded from PSST and ARPA
 - Total (\$16.5 million)
 - \$9,500,000 ARPA; \$7,000,000 PSST
 - Fully Hardened and to Needed Size
 - 19,900 sq ft.
 - Project Management, CMAR, A&E All Contracted
 - Design Work on Full Scale Well Underway
 - Breaking Ground in 2022

Fire Apparatus Replacement – (Fire Engine \$800,000) year 7

Public Safety Sales Tax Fund Fire Apparatus Replacement Schedule

		<u>Budget</u>	<u>Actual</u>
•	FYE 2016 - Elevated Platform	\$1,106,700	\$1,105,943
•	FYE 2017 - Fire Engine	\$540,000	\$523,853
•	FYE 2018 - Fire Engine	\$625,000	\$622,079
•	FYE 2019 - Pumper/Tanker	\$725,000	\$724,974
•	FYE 2020 - Pumper/Tanker	\$750,000	\$735,474
•	FYE 2021 – Air and Light Unit, Pub Ed	\$800,000	\$471,500
•	FYE 2022 – Fire Engine	\$760,000	TBD
•	FYE 2023 – Fire Engine/staff vehicle	\$800,000	TBD
•	FYE 2024 – Ladder	\$1,800,000	TBD
•	FYE 2025 Fire Engine/staff vehicle	\$850,000	TBD

NORMAN FORWARD Fund Completed in FYE 2022

- Ruby Grant Community Park (Football Practice Fields, Trails & Restroom)
- Griffin Park Phase III & IV
- Rotary Park Neighborhood Park Improvements

Griffin Park (Phase III)



Ruby Grant – Football Fields



NORMAN FORWARD Sales Tax Fund Projects Underway in FYE 2022

- Griffin Park (Phase V)
 - Construction completion 10/23
- Young Family Athletic Center
 - Est. Total Cost \$41 MM
 - \$22.5 MM NORMAN FORWARD Sales Tax
 - \$4 MM from Young Family
 - \$2.7 MM UNP TIF Fund
 - \$6.7 MM NRHS
 - \$3.8 MM Hotel/Motel Tax Bond
 - \$1.2 MM Transfer from NF Trails Project
 - Construction Oct. 2021 Oct. 2023
 - NMotion -"Sports and Human Performance Center" funded by Norman Regional Health System

- Reaves Park Baseball/Softball Complex
 - Construction Completion 12/23
- New neighborhood park development (Summit Valley Park)
- Neighborhood Park Improvements (Vineyard; Cherry Creek; Earl Sneed)
- James Garner Avenue Flood to Acres
- Senior Wellness Center (SE Corner NRHS Porter Campus)
 - \$12,400,000 total project cost
 - Construction March 2022 April 2023

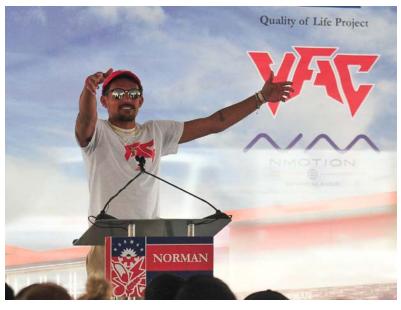
Senior Wellness Center





Young Family Athletic Center





Reaves Park



Griffin Park



NORMAN FORWARD Sales Tax Fund Future Projects

- New neighborhood parks (\$1,700,000)
- Lease Payments for Griffin Park (\$80,000/year; \$2,400,000 total)
- Canadian River Park (\$2,000,000)
- New Trail Development throughout town (\$4,385,000)
- Saxon Park development (\$2,000,000)

- Neighborhood Park Improvements (\$5,450,000)
- Traffic Improvements (\$2,700,000)
 - Griffin Park (\$800,000)
 - YFAC (\$300,000)
 - Reaves Park

Room Tax Fund – Parks Project Portion Upcoming Significant Projects in FYE 22

- Historic Museum parking (\$55,000)
- Retired Debt on 2002 NMA Golf Course Bonds on June 1, 2022
- \$3,800,000 bond issuance for the Young Family Athletic Center
 - CC 8/24/2021 #22 R-2122-33

Upcoming Challenges FYE 23

- I-35 Corridor Study (Norman/Moore/ODOT)
- Public Transportation
 - Regional Transportation Authority (RTA)
 - Replacement Buses
 - Go Norman Transit Plan Recommendations*

- Fleet Replacement
- Fleet Fueling Facility
- New Traffic Signals on State Highways & City Arterials
- 718 North Porter A&E/Rehab
- Police Training Facility Updates/Maintenance
- PD Exterior Security Updates

- City Hall Municipal Complex
 - Unfunded Building B (PD) Remodel (After Municipal Court Vacates)
 - Unfunded Building C Remodel
 - Unfunded Parking Expansion
- Police HDU Robot (FYE 23)
- Aging Animal Welfare Incinerators
- Fire Station #10
- Bridge Replacements
- Stormwater Infrastructure Maintenance
- Comprehensive Land Use & Transportation Plan Update
- Rising Construction Costs for YFAC & Sr. Wellness

^{*}Staff are researching and applying for grant funding on a continual basis.

Next Steps

- April 19, 2022
 - Overview of Proposed FYE 2023 Budget for General and Special Revenue Funds
- April 26, 2022
 - 1st Public Hearing on the FYE 2023
 Proposed Budget
- May 3, 2022
 - Review of Final Proposed Capital
 Budget for FYE 2023 and Capital
 Improvements Plan for FYE 2024-2027

- May 17, 2022
 - Overview of Proposed FYE 2023 Budget for Enterprise Funds
- May 24, 2022
 - 2nd Public Hearing on the FYE 2023
 Proposed Budget
- June 14, 2022
 - FYE 2023 Proposed Budget is considered for adoption

QUESTIONS COMMENTS PROJECT REQUESTS

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