




City of Norman, Oklahoma

Single Audit Reports

June 30, 2025



City of Norman, Oklahoma
Contents
June 30, 2025

Schedule of Expenditures of Federal Awards	1
Notes to Schedule of Expenditures of Federal Awards	3
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With <i>Government Auditing Standards</i> – Independent Auditor’s Report.....	4
Report on Compliance for Each Major Federal Program; Report on Internal Control Over Compliance; and Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance – Independent Auditor’s Report.....	6
Schedule of Findings and Questioned Costs.....	9
Summary Schedule of Prior Audit Findings.....	11

**City of Norman, Oklahoma
Schedule of Expenditures of Federal Awards
Year Ended June 30, 2025**

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Grant or Other Identifying Number	Passed Through to Subrecipients	Total Federal Expenditures
U.S. Department of Housing and Urban Development					
<i>CDBG – Entitlement Cluster</i>					
Community Development Block Grants/Entitlement Grants	14.218	None	#B-19 MC-40-0002	\$ -	\$ 31,801
Community Development Block Grants/Entitlement Grants		None	#B-21 MC-40-0002	-	73,955
Community Development Block Grants/Entitlement Grants		None	#B-23 MC-40-0002	-	56,925
Community Development Block Grants/Entitlement Grants		None	#B-24 MC-40-0002	-	607,733
COVID-19 – Community Development Block Grants/Entitlement Grants		None	#B-20 MW-40-0002 (CARES)	-	33,306
Total CDBG – Entitlement Cluster				-	803,720
HOME Investment Partnerships Program	14.239	None	#M-21 MC-40-0204	-	19,735
HOME Investment Partnerships Program		None	#M-22 MC-40-0204	-	12,356
HOME Investment Partnerships Program		None	#M-24 MC-40-0204	-	15,000
HOME Investment Partnerships Program		None	#M-21 MP-40-0204	-	20,150
<i>Subtotal 14.239</i>				-	<i>67,241</i>
Total U.S. Department of Housing and Urban Development				-	870,961
U.S. Department of Interior					
WaterSMART (Sustain and Manage America’s Resources for Tomorrow)	15.507	None	R22AP00649-00	-	958,043
Applied Sciences Grants	15.557	None	R22AP00241-00	-	93,370
<i>Pass-Through Oklahoma State Historic Preservation Office</i> Historic Preservation Fund Grants-In-Aid	15.904	23-612	None	-	17,844
Total U.S. Department of Interior				-	1,069,257
U.S. Department of Justice					
<i>Pass-Through Oklahoma District Attorney’s Office</i> VOCA Victim Assistance Grant <i>Subtotal 16.575</i>	16.575	2023-VOCA-NORMAN-PD-191	None	-	15,757
Edward Byrne Memorial Justice Assistance Grant (JAG)	16.738	None	15PBJA-23-GG-03697-JAGX	-	40,500
Edward Byrne Memorial Justice Assistance Grant (JAG)		None	15PBJA-24-GG-05065-JAGX	-	27,017
<i>Subtotal 16.738</i>				-	<i>67,517</i>
Equitable Sharing Program	16.922	None	None	-	256,917
Total U.S. Department of Justice				-	340,191
U.S. Department of Transportation					
<i>Pass-Through Association of Central Oklahoma Governments</i> Highway Planning and Construction Highway Planning and Construction Highway Planning and Construction Highway Planning and Construction Highway Planning and Construction <i>Subtotal 20.205</i>	20.205	None	J/P 11767 FTA-PL-2025-03 R1-2024(d) NORMAN R1-2024(c) NORMAN R1-2024(a) NORMAN	-	16,000 100,000 130,959 349,697 225,566 <i>822,222</i>
<i>Highway Safety Cluster</i> <i>Pass-Through Oklahoma State Highway Safety Office</i> State and Community Highway Safety Total Highway Safety Cluster	20.600	None	AL-25-03-14-01	-	43,711 43,711
<i>Federal Transit Cluster</i> Federal Transit – Formula Grants Federal Transit – Formula Grants Federal Transit – Formula Grants Federal Transit – Formula Grants Total Federal Transit Cluster	20.507	None	OK-2020-026-00 OK-2023-023-00 OK-2025-003-00 OK-2025-009-00	-	493,348 11,031 2,845,436 819,179 4,168,994
Total U.S. Department of Transportation				-	5,034,927

The accompanying notes are an integral part of this Schedule.

**City of Norman, Oklahoma
Schedule of Expenditures of Federal Awards
Year Ended June 30, 2025**

(Continued)

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Grant or Other Identifying Number	Passed Through to Subrecipients	Total Federal Expenditures
U.S. Department of Treasury					
COVID-19 – Coronavirus State and Local Recovery Funds	21.027	None	None	\$ -	\$ 5,033,181
Total U.S. Department of Treasury				-	5,033,181
U.S. Environmental Protection Agency					
Congressionally Mandated Projects	66.202	None	02F94701	-	535,876
Total U.S. Environmental Protection Agency				-	535,876
U.S. Department of Health and Human Services					
<i>Pass-Through National Association of County and City Health Officials</i>					
Medical Reserve Corps Small Grant Program	93.008	MRC 20 - 0333	None	-	128
Medical Reserve Corps Small Grant Program		MRC 21 - 0333	None	-	390
Medical Reserve Corps Small Grant Program		MRC RISE22 - 0333	None	-	6,944
Medical Reserve Corps Small Grant Program		MRC 24 - 0333	None	-	2,500
Total U.S. Department of Health and Human Services				-	9,962
U.S. Department of Homeland Security					
<i>Pass-Through Oklahoma Office of Homeland Security</i>					
State and Local Cybersecurity Grant Program Tribal Cybersecurity Grant Program	97.137	None	1599.323	-	473,019
Total U.S. Department of Homeland Security				-	473,019
Total Expenditures of Federal Awards				\$ -	\$ 13,367,374

City of Norman, Oklahoma
Notes to Schedule of Expenditures of Federal Awards
June 30, 2025

Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (Schedule) includes the federal award activity of the City of Norman, Oklahoma (City) under programs of the federal government for the year ended June 30, 2025. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in financial position, or cash flows of the City.

Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance or other regulatory requirements, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

Note 3. Indirect Cost Rate

The City has elected not to use the de minimis indirect cost rate allowed under the Uniform Guidance.

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Independent Auditor's Report

Honorable Mayor and City Council
City of Norman, Oklahoma
Norman, Oklahoma

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Norman, Oklahoma (City) as of and for the year ended June 30, 2025 and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated December 5, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Forvis Mazars, LLP

**Oklahoma City, Oklahoma
December 5, 2025**

Report on Compliance for Each Major Federal Program; Report on Internal Control Over Compliance; and Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

Independent Auditor's Report

Honorable Mayor and City Council
City of Norman, Oklahoma
Norman, Oklahoma

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the City of Norman, Oklahoma's (City) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended June 30, 2025. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Other Matters

The results of our auditing procedures disclosed instances of noncompliance which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying schedule of findings and questioned costs as item 2025-001. Our opinion on each major federal program is not modified with respect to these matters.

Government Auditing Standards requires the auditor to perform limited procedures on the City's response to the noncompliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response. The City is responsible for preparing a corrective action plan to address each audit finding included in our auditor's report. The City's corrective action plan was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on it.

Report on Internal Control Over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, as discussed below, we did identify a certain deficiency in internal control over compliance that we consider to be a significant deficiency.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2025-001 to be a significant deficiency.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the City's response to the internal control over compliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response. The City is responsible for preparing a corrective action plan to address each audit finding included in our auditor's report. The City's corrective action plan was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on it.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We have issued our report thereon dated December 5, 2025, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Forvis Mazars, LLP
Oklahoma City, Oklahoma
March 18, 2026

**City of Norman, Oklahoma
 Schedule of Findings and Questioned Costs
 Year Ended June 30, 2025**

Section I – Summary of Auditor’s Results

Financial Statements

1. Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP:

- Unmodified Qualified Adverse Disclaimer

2. Internal control over financial reporting:

Significant deficiency(ies) identified? Yes None reported

Material weakness(es) identified? Yes No

3. Noncompliance material to the financial statements noted? Yes No

Federal Awards

4. Internal control over major federal program:

Significant deficiency(ies) identified? Yes None reported

Material weakness(es) identified? Yes No

5. Type of auditor’s report issued on compliance for major federal program:

- Unmodified Qualified Adverse Disclaimer

6. Any audit findings disclosed that are required to be reported by 2 CFR 200.516(a)? Yes No

7. Identification of major federal program:

**Assistance Listing
 Number(s)**

Name of Federal Program or Cluster

14.218 Community Development Block Grant Cluster/Entitlement Grants

15.507 WaterSMART (Sustain and Manage America’s Resources for Tomorrow)

20.507 Federal Transit Cluster

8. Dollar threshold used to distinguish between Type A and Type B programs: \$750,000.

9. Auditee qualified as a low-risk auditee? Yes No

Section II – Financial Statement Findings

Reference Number	Finding
	No matters are reportable.

Section III – Federal Award Findings and Questioned Costs

Reference Number	Finding
2025-001	<p>Federal Program – Federal Transit Cluster: Federal Transit</p> <p>Criteria or Specific Requirement – Cash Management – 2 CFR §215.22</p> <p>Condition – The City drew grant funds in excess of immediate cash needs.</p> <p>Questioned Costs – N/A</p> <p>Context – Out of a population of ten grant draws, four draws were selected for testing. For one draw, there were funds that exceeded the immediate cash need. Our sample was not, and was not intended to be, statistically valid.</p> <p>Effect – The City did not minimize the time elapsing from the time the federal funds were drawn to the time they were expended</p> <p>Cause – The City did not have a good control process in place to monitor grant disbursements and ensure that grant funds were not drawn in excess of immediate cash needs.</p> <p>Identification as a Repeat Finding, if Applicable – N/A</p> <p>Recommendation – The City should implement controls specific to the grant draw process to ensure that grant project funds are reconciled and are not drawn prior to incurring or paying the expenditures.</p> <p>Views of Responsible Officials and Planned Corrective Actions – City staff, in the roles of both preparation and review, will ensure that in the process of developing future grant drawdowns, funds are allocated appropriately and accurately</p>

**City of Norman, Oklahoma
Summary Schedule of Prior Audit Findings
Year Ended June 30, 2025**

Reference Number	Summary of Findings	Status
-----------------------------	----------------------------	---------------

No matters are reportable.