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## STAFF REPORT

**TO:** Town Council  
**FROM:** Justin Westbrook, Community Development Director  
**SUBJECT:** Zoning Map Amendment (CZ-25-02) – McNair Design  
**DATE:** November 11, 2025

**Background:** The applicant, McNair Design, has applied for a Zoning Map Amendment (CZ-25-02) for the parcel (TMS # 142-08-04-012) addressed as 402 Wall Street. The applicant is seeking the parcel to be zoned **Conditional Zoning – Residential Single Family (CZ-R-2)**.

**Existing Zoning:** The subject parcel is currently in the **Single Family Residential District (R-2)** Zoning District. Per the Town's Zoning Ordinance, this zoning district is intended to:

*"...as single-family residential areas with detached units with low to medium population densities. Use regulations for the single family districts are identical, but contain two (2) classes of lot width and lot area, and these dimensional differences are intended to be preserved"*

	Adjacent Zoning	Adjacent Land Use
North	R-2	Single Family Detached Dwelling
South	M-1	Recreational Complex
East	R-2	VACANT
West	R-2	VACANT

**Existing Site Conditions:** The subject parcel comprises approximately 4.2 acres, which is currently unoccupied. The parcel appears to have been occupied by a single-family detached structure previously. Per the National Wetlands Inventory map, there does appear to be wetlands delineated on the parcel, predominantly to the south. The subject parcel currently benefits from approximately 243- feet of right-of-way.

**Proposed Zoning Request:** The applicant has requested to rezone the subject parcel to the **Conditional Zoning – Single Family Residential (CZ R-2)** Zoning District. Per the Town's Zoning Ordinance, a **Conditional Zoning (CZ)** Zoning District is intended to:

*"provide a mechanism for evaluating alternative zoning regulations as well as other Town ordinance elements of the proposed application on its own merit, emphasizing that these provisions are not to be*

*used to circumvent the intent or use of conventional zoning classifications set forth in this chapter or other applicable variance, waiver or amendment to other ordinances, contrary to state or federal law but to permit innovative and creative design of communities in the Town of Moncks Corner “*

Per the Town’s Zoning Ordinance, a Conditional Zoning (CZ) Zoning District is intended:

*“as single-family residential areas with detached units with low to medium population densities.”*

As with any requested **Conditional Zoning** request, the applicant has worked with Staff to negotiate a density bonus to allow the reduction of minimum required lot size. As such, the applicant is looking for a reduction of lot size from 12,000 square feet, as the required starting point for any **Conditional Zoning** district, down to 6,960 square feet, or a 42% reduction in lot size.

Bonus Type	Bonus	Square Feet
Base Lot Size		12,000
POTENTEIAL TOWN-OWNED AMENITY	15%	1,800
Sidewalk Connectivity (1 side)	15%	1,800
Type A Bufferyard – Wall Street side	10%	1,200
Additional Parking	5%	600
Product Mix	5%	600

In discussion with the applicant, Staff does not feel that the sidewalk connectivity, as shown on the most recent concept plan, is sufficient to warrant such a high percentage. The Town’s Land Development Regulations call for sidewalks on both sides. The connection to the Recreational Complex, while desired by good planning practices, does not absolve the need to sidewalks on both sides, and certainly not at a 15% (1,800 ft<sup>2</sup>) lot size reduction.

In preliminary talks with the applicant, a dog park was desired to be constructed and dedicated to the Town. The applicant has chosen to accept the dedication of the land to the Town, however, cannot accomplish the construction of the facility many in the Town have long desired, due to financial constraints. The Town has the land to build a facility, but the funds to construct is a major limitation in a lot of Town needs and facility planning. Therefore, Staff believes the dedication of land, while appreciated, falls short of the need to provide existing residents benefits from this development, and does not warrant such a large density bonus. During the Planning Commission meeting for this request, on October 28th, the community was soundly against a dog park. One alternative presented was a picnic shelter, however Staff has since determined this alternative would be problematic for the Town’s recreation department. In discussion with the applicant, protecting a memorial wall along the frontage of the subject parcel, was an alternative for the 15% a dog park could have generated. Staff is open to the idea, however 15% may be too generous for a 1,800 ft<sup>2</sup> reduction in lot size.

While this project will be subject to “Rule of 5” limiting repeating house plans, the applicant has expressed interest in a “product mix”. While not in writing, Staff is under the impression this plays to our preliminary discussions of limiting the floor plans in this neighborhood to two units / floor plan. This will ensure that at least five (5) floor plans are used and help provide variability and a sense of organic growth often seen with older

subdivisions. Without this implicitly written, Staff can only assume this is the intention of the “product mix” bonus density.

**Density:** The subject parcel consists of approximately 4.2 acres. By right, the property could see upwards of 21 dwelling units. This is not practical, however, as the calculation does not take into effect stormwater, right-of-way dedication and area that must be left along per the Town’s Zoning Ordinance and Stormwater Manual. Staff’s estimate is that approximately 7 dwelling units could be reasonably placed on the parcel with the current **Single Family Residential (R-2)** zoning district, allowing down to 8,500 ft<sup>2</sup> lot sizes. With the more realistic output for dwelling units, the density would amount to approximately 1.66 dwelling units/acre.

The applicant is proposing a total of 10 dwelling units on the parcel, with property lots down to 6,000 ft<sup>2</sup>. This results in a 50% reduction in lot size for **R-1**, the basis for any **Conditional Zoning**. With the requested number of dwelling units, the requested density would amount to approximately 2.38 dwelling units/acre. While not an insignificant increase in density, it is in line with recent developments in “old Moncks Corner”, particularly infill development of this kind. It is also more akin to the density currently seen in the Wall Street neighborhood.

During a quick analysis of the density in the Wall Street neighborhood, there are approximately 137 dwelling units in the area, within an approximate 65.2 acres. This results in a approximate density of 2.1 dwelling units/acre.

**Transportation:** Staff will not require a separate Traffic Impact Analysis (TIA) for the subject parcel for this sized parcel. Staff reserves our right to require a TIA prior to the establishment of the proposed use, per Section 5-9.D.

**Environmental:** Staff will ensure all environmental concerns are addressed per the Zoning Ordinance, Stormwater Ordinance, and all other Town adopted policies and procedures. Any delineation of, or impact to, wetlands will coincide with the required regulations from the US Army Corps of Engineers, and all wetlands will see a 20-foot buffer. Any increase in impervious area would be required to meet the standards of the Town’s Stormwater Design Standards Manual.

**Consistency with Plans:** Adopted in 2024 as part of the Town’s Comprehensive Plan, the Future Land Use Map identifies the subject parcel as “Town Character Residential”. The Plan calls for this land use to be designated for:

*“Intended to promote and enhance smaller lot, town mixed residential type neighborhoods near the downtown, commercial corridors and transportation nodes. A mixture of densities should be promoted to include single-family houses, duplexes, triplexes, accessory dwelling units (ADUs), and small-scale apartments.”*

The requested zoning designation does appear to be congruent with this designation of the Future Land Use Map as the request seeks to add a mixture of densities, in line with the existing surrounding neighborhood. The Wall Street neighborhood does see smaller lot sizes in the immediate vicinity. For example, the Hutchinson Lane development, constructed by Habitat for Humanity, sought and received zoning for 6,800 ft<sup>2</sup> lots, with this development being across Wall Street from the subject parcel. This is not the only example of smaller, non-

conforming lot sizes in the area, as some older parcels have been created with a mere 4,500 ft<sup>2</sup> lots on Jenkins Street.

The Comprehensive Plan also lays out various goals and implementation strategies to help in decision making for land use requests. Staff believes the applicant and request generally follow the following policies listed in the plan.

1. Maintain a sustainable community by ensuring current infrastructure has the capacity to accommodate for current and future growth.
3. Allow for a range of residential uses to support housing opportunities for residents of all ages and socio-economic statuses.
4. Re-establish the downtown as the focal point of the community by promoting a mixture of residential, commercial and recreational uses

Staff believes that these various goals and implementation strategies are in harmony with the request.

**Procedural Issues:** As part of any Zoning Map Amendment, the request must be at least two (2) acres, or an extension of an existing district boundary, or additional C-1 zoning contiguous to existing commercial. In this case, although divided by the public right-of-way, the subject parcel is adjacent to the Transitional District (TD) zoning designation which is considered commercial in nature.

**Staff Analysis:** Staff believes that the designated future land use is consistent with the requested zoning district, however the density bonus credits provided to the Town ultimately fall short of their intention; to create better planned communities by positively benefiting future residents and current residents. While the lot sizes in the area are comparable to the existing neighborhood, the desire to reduce beyond what is allowed by right is not justifiable with regard to the sidewalk connectivity and the assigned bonus amount, the dog park land dedication and lack of improvements to it, and specifically calling out the desire to not use a floor plan in the neighborhood more than two (2) times.

**Staff Recommendation:** After analysis of the materials provided, Staff recommends denial for the requested **Conditional Zoning – Single Family Residential (CZ R-2)** zoning district designation for the subject parcel. Staff's recommendation is due to the requested density and lack of justifiable and appropriately portioned density bonuses. With more work by the applicant, and specifically more physical contribution from the applicant to the Town and it's residents, this proposal may be a benefit to the community should more discussions and negotiations turn out a better project to be considered.

**Planning Commission Recommendation:** The Planning Commission heard the request at their October 28th meeting. The applicant spoke in favor of the request. There were several members of the public who had concerns regarding the development. The concerns ranged from traffic to the size of the proposed lots, with strong opinions against the proposed dog park. Staff recommended another option may be available, such as a Town-owned picnic shelter, which seemed to be a better option to the Wall Street community. The community as a whole were receptive to meeting with the developer, which at the time of this report is scheduled for the week of November 10th. The community feels that any development needs to fit into the existing character and

fabric of the Wall Street community. The Planning Commission discussed the request, asking the applicant multiple times their intention should their request be denied, with the applicant stating to build by-right homes on the lot with hopefully seven (7) units instead of the proposed ten (10). The Commission voted unanimously in favor of recommending DENIAL as the proposal was presented, with hopes the applicant would work with Staff and the Wall Street community, and a desire to see the request again once the density numbers improve.

*Attachments:           SIGNED - Application (Davis McNair)(20250923)*  
*Location Maps (Aerial, Zoning, Future Land Use Map, Environmental)*  
*Concept Plan v2 (20251018)*  
*Density Bonus v3 (20251107)*