

Periodic Update Overview & Status 7/8/25

City of Millwood Deadline is:

- December 2026
 - Millwood Comprehensive Plan by December 2025
 - Millwood Development Regulations - by December 2026

	Checklist Navigation					
Section I: Comprehensive Pla	an	Section II: Development Regulations	Appendices			
LAND USE	/	CRITICAL AREAS	APPENDIX A: HOUSING UNIT MINIMUMS PER POPULATION			
HOUSING	/	ZONING CODE	APPENDIX B: ELEMENT UPDATES UNDER HB 1181			
CAPITAL FACILITIES	/	SHORELINE MASTER PROGRAM				
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ESSENTIAL PUBLIC FACILITIE		STORMWATER				
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OPTIONAL ELEMENTS	/	REGULATIONS FOR OPTIONAL ELEMENTS				
CONSISTENCY	/	PROJECT REVIEW PROCEDURES				
PUBLIC PARTICIPATION	/	PLAN & REGULATION AMENDMENTS				

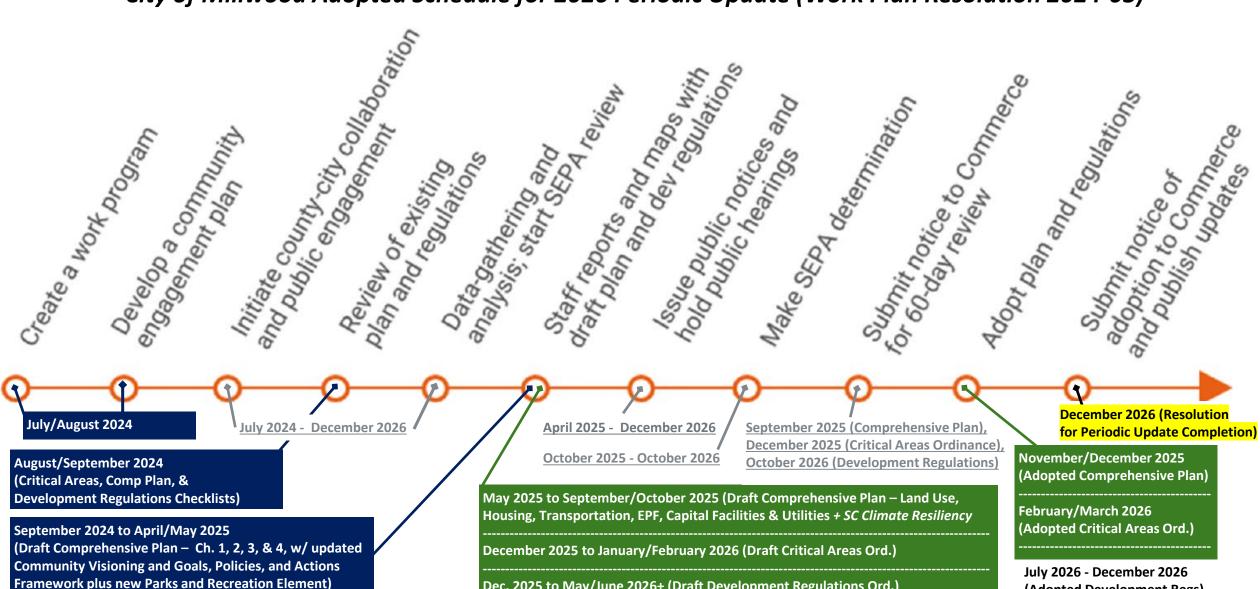
2024 - 2025

2025 - 2026 Comprehensive Plan Development Regulations 2024 - 2025 Comprehensive Plan **2026 Development Regulations**



Periodic update process overview

City of Millwood Adopted Schedule for 2026 Periodic Update (Work Plan Resolution 2024-03)



Dec. 2025 to May/June 2026+ (Draft Development Regulations Ord.)

(Adopted Development Regs)

2024 Legislative Session Wrap-up

Periodic Update Workshop

Valerie Smith, AICP
DEPUTY MANAGING DIRECTOR

06/12/2024





Bills that Passed

- ESHB 1998 Co-living housing (wherever 6 units or more / multi-family are permitted)
- SHB 1351- Parking standards (prohibiting the imposition of minimum parking requirements except under certain circumstances)
- ESSB 6140 LAMIRD businesses size threshold

(N/A for Millwood – rural development)

 SSB 5834 - UGA net zero amendment procedures

(N/A for Millwood – no UGA expansion)

 ESHB 2321 - Middle housing clarifications

(clarification of HB1110 – 2 to 4 middle housing types in residential zones w/in 6 month of Comprehensive Plan June 2026 deadline – due Dec. 2026)

 SHB 2296 – Update deadline extension

(N/A for Millwood – update deadline extension for select local governments)

HB 1042 – Commercial adaptive reuse

(limiting restrictions on use of existing buildings for residential purposes in commercial & mixed use zones where multi-family is allowed)

HB 1105 - Public notice requirements (must include public notice comment deadline)





Issues Left on the Table

- Transit-oriented development
- Lot splitting
- Supportive and Emergency housing siting
- Rural areas
 - Rural ADU's
 - Agri-tourism
 - Rural housing affordability

- Neighborhood businesses in residential zones
- SEPA cat exemptions and notice provisions

2025 Legislative Session

Session Wrap up – What planners need to know

Dave Andersen

SENIOR MANAGING DIRECTOR, WASHINGTON STATE GROWTH MANAGEMENT PROGRAM

5/14/2025



Housing

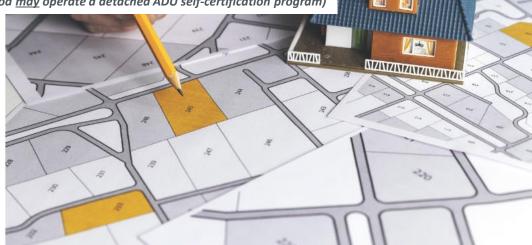
- Housing Accountability Act SB 5148 (Ensuring compliance with the housing element requirements of the growth management act)
- Transit Oriented Development HB 1491 (Promoting transit-oriented housing development)
- Parking Reform SB 5184 (N/A for Millwood under 30,000 population)
- Middle Housing in UGAs and LAMIRDS
 - SB 5471 (N/A for Millwood County requirements)



Permit Process for Housing

- Lot Splitting HB 1096 (Increasing housing options through an administrative lot split)
- Unit Lot Subdivision SB 5559 (Streamlining the subdivision process inside urban growth areas)
- ADU Self-Certification HB 1353 (Millwood may operate a detached ADU self-certification program)
- Existing Buildings (No change of use permit)
 Residential Conversion HB 1757
- Building Code and Development Regulations – HB 1183

(Minimal height and design requirement exceptions plus Millwood may not require off-street parking as a condition for permitting affordable housing, new construction or the retrofit of existing buildings meeting passive house requirements, modular construction, or mass timber construction.)



Other Bills

- Childcare Facilities SB 5509 (Millwood is required to allow childcare centers as outright permitted uses in all zones except industrial zones (allow as CUP), light industrial zones (allow as CUP), and open space zones)
- Extending Governmental Services to Tribal Land HB 1039 (N/A for Millwood)



Bills that Didn't Make it

... But will be back probably

- · Major Subdivision Reform
- Automatic approval of permits
- Clear and Objective Development Regulations
- Agritourism
- · Renewable Energy Permitting
- Neighborhood Retail
- Notice for Categorically Exempt Projects









2026 Periodic Update Workshop Series: Housing Focus

Anne Fritzel, AICP Housing Section Manager Growth Management Services



Washington State
Department of
Commerce

Many New Housing Element Requirements

Local housing element to:

Conduct an inventory and analysis of all housing needs
 by income, PSH and emergency housing

Housing for All Planning Tool (HAPT) – Spokane County

- Identify sufficient capacity of land for identified housing needs
- Plan for and accommodate housing for all income brackets.
 policies for middle housing
- 4) Make adequate provisions for all housing needs, including "document barriers to housing availability such as gaps in local funding, development regulations, etc."
- 5) Address racially disparate impacts, displacement, exclusion and displacement risk in housing through policies and regulations

Next steps for jurisdictions

Allocate countywide housing needs to each jurisdiction

Recommend counties use existing coordination process

Housing for All Planning Tool (HAPT) – Spokane County

Accommodate allocations by income bracket (land capacity)

- Identify capacity for allocated housing needs by income bracket
- Make adjustments to zoning to accommodate housing needs

Document programs and actions needed to achieve housing availability for each income bracket

 Review other regulations, fee structures, incentives, etc. which influence housing

Update comprehensive plan policies and regulations



TIER 3 CITIES MIDDLE HOUSING MODEL ORDINANCE

January 23, 2024

UPDATE | October 24, 2024

The Tier 3 provisions of this Middle Housing Model Ordinance apply to cities with a population of less than 25,000, that are within a contiguous urban growth area with the largest city in a county with a population of more than 275,000, based on 2020 Office of Financial Management population estimates.

*Model ordinances: Preempt/supersede local development regulations if a city has not passed HB 1110 development regulations by the due date and remains in effect until the city takes all actions to implement RCW 36.70A.635.















Comprehensive Plan









2026 - 2046





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3.2 GOALS, POLICIES / OBJECTIVES, AND ACTIONS FRAMEWORK

The tables below present the <u>nuts and boltsstructure</u> of the comprehensive plan, listing the goals, policies, and actions that put the plan into motion.

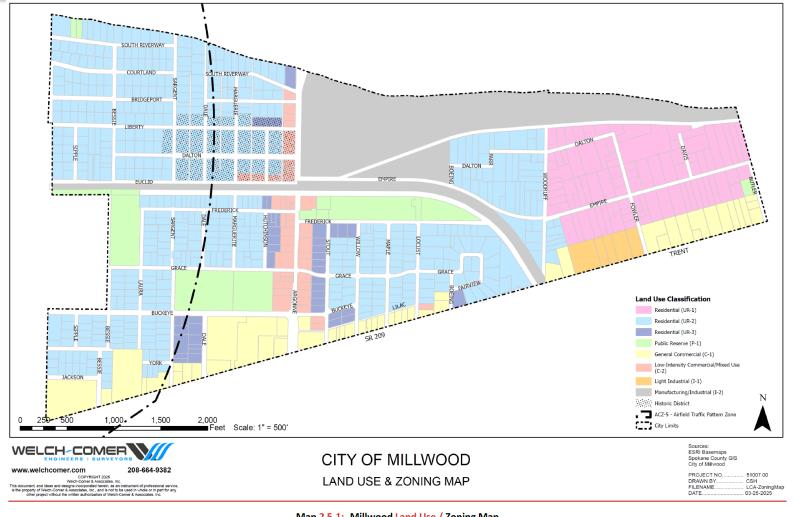
LU H	G.06	A built environment reflecting Millwood's inviting walkability, inclusive sense of place, architectural history and spatial scale, form and open space community character and history.	1, 4, 5, 9, 10, 11, 15, 16, 17, 31, 36
LU H LU	G.07	A larger variety of housing options.	3, 6, 11, 12, 36, 39, 41, 42
LU H	G.08	Foster strong, inclusive neighborhoods and empower active, diverse community groups to equitably shape local decision-making. Strong neighborhoods and active community groups.	9, 10, 13 <u>, 36,</u> 42

Number	Action	Policy
<u>36</u>	Facilitate opportunities for property owners to connect with housing providers and non-profit organizations to create and preserve affordable housing.	6, 10, 12, 36, 42
38	Remove any local policies and/or regulations that have been determined to result in racially disparate impacts, displacement, and exclusion in housing (see demographics in Section 4.3 and the Housing Element in Chapter 6).	3, 42
<u>39</u>	Update zoning, development, and land division regulations to allow for infill development consistent with neighborhood scale and form.	3, 36, 41, 42

YELLOW HIGHLIGHTED HAVE BEEN CHANGED BASED ON RDI ANALYSIS.

Update comprehensive plan policies and regulations

Chapter Listing	Number	Policy <u>/ Objective</u>	Goal Reference	Implementing Action
Н	P.37 P.39	Encourage multi-story buildings with mixed-use (i.e. residential use above commercial/retail use at ground level) in the commercial districts.	<u>G.02</u> <u>G.07</u>	3, 7, 25, 26, 27, 28
<u>ги</u>	<u>P.39</u> <u>P.41</u>	Allow for additional moderate density housing options (missing middle housing) including, but not limited to, duplexes, triplexes, and townhomes as well as Accessory Dwelling Units (ADUs).	<u>G.07</u>	27, 28, 39
<u>ιυ</u>	<u>P.40</u> <u>P.42</u>	Consider opportunities to promote public health and address racially and environmentally disparate health outcomes by providing or enhancing opportunities for safe and convenient physical activity, social connectivity, protection from exposure to harmful substances and environments, and denser housing in potential future changes to land use designations, as appropriate to serve the needs of the City of Millwood.	G.01 G.02 G.04 G.05 G.07 G.08 G.09 G.10 G.11 G.12	4, 7, 13, 14, 19, 20, 21, 22, 24, 27, 28, 33, 36, 38, 39



Housing Types

The following are example housing types provided by the Municipal Research and Services Center of Washington (MRSC) and Washington State Department of Commerce (Commerce), with a focus on middle housing between detached single family housing and mid-rise multi-family housing.





Image credits (stacked flat - duplex): © Opticos Design, Inc.

Figure 5-3: Example Middle Housing Images

Duplex / Triplex / Fourplex





Image credits (stacked triplex left & duplex right): © Opticos Design, Inc.



Image credit (fourplex): Steve Butler, MRSC

Cottage Housing





Image credits (cottage housing): HUD Kirkland Case Study/Wenzlau Architects

Townhouses







Courtyard Apartments





Image credits (courtyard apartment): Steve Butler, MRSC (left) & © Opticos Design, Inc. (right)

Table 125-1: Zoning Categories

Zone Name	Abbreviation	Description
Residential	UR-1	This designation applies to the eastern portion of the City that has traditionally accommodated single-family detached homes on large lots with space for urban agriculture while allowing opportunities for infill development. The intent of this designation is to acknowledge the single dwelling residential building type as the primary use with the potential for accessory dwellings, duplexes, triplexes, housing, taked flat, our ward partition and other small-scale housing forms that are compatible in scale and form with single-family houses while permitting primary of two mixels busing up to the compatible in scale and form with single-family houses while permitting primary of two mixels busing up to the compatible in 10,000 sq. ft. and 80 ft. street frontage; duplexes with a minimum lot size of 12,000 sq. ft. and 100 ft. street frontage. Maximum lot size of one acre.

UR-2

This designation is the predominant residential land use in Millwood with a small area included in the Millwood Historic District. The intent of this designation is to acknowledge the single dwelling residential building type as the primary use with the potential for a variety of small scale housing types with moderate densities including single family homes, accessory dwellings, duplexes, triplexes, tourlyard apartments, cottage housing, stacked flats, courtyard apartments, and other small-scale housing forms in neighborhoods characterized by low traffic volumes, abundant trees and other landscaping

features, with easy access to parks and other recreational opportunities. A minimum of two middle housing units per lot are permitted. Residential for single family homes, minimum lot size of 5,000 sq. ft. and 50 ft. street frontage; duplexes with a minimum lot size of 7,200 sq. ft. and 70 ft. street frontage. Also includes accessory dwelling units. Maximum lot size of one acre.













UR-3₇

This designation is located throughout Millwood and is intended as a buffer between the areas of the city zoned for low density residential and the busiest commercial areas throughout the city. It allows for higher density middle housing and multi-family housing up to two stories including townhouses, courtyard apartments, fiveplexes, sixplexes, stacked flats, and multi-family units while accommodating existing single family uses and allowing accessory dwelling units as well as middle housing types allowed in UR-1 and UR-2. This High Density Residential district offers the highest density residential uses on the smallest lots located on or close to major arterials and providing easy access to public services and transit. Residential for multifamily structures, minimum lot size of 2,500 sq. ft. per dwelling unit and 100 ft. of street frontage. Duplexes require a minimum lot size of 7,200 sq. ft. and 70 ft. of street frontage. Single occupancy units and accessory dwelling units are also allowed. (50 ft for single 100 for duplex) check code to make sure this information is correct













General Commercial

C-1

The General Commercial district is intended for large scale, auto oriented commercial uses located primarily along major arterials up to four stories. Businesses located in this zone provide goods and services to customers throughout the region. A variety of existing residential development is located in this zone, however new residential will focus on higher density and mixed use with commercial, as well as allowing hotels and temporary emergency housing to meet Washington State requirements. For large, high traffic generating businesses. Grocery stores and big box retail stores are examples of typical businesses that would be encouraged in this zone.







Low-Intensity	C-2	<u>The Low-Intensity Commercial / Mixed Use district is intended to provide housing opportunities and retail</u>		
Commercial /		and professional services to a limited trade area. The zone should be developed on pedestrian scale to		
Mixed Use		accommodate neighborhood and local community shopping needs, to provide variety in housing, and to		
		<u>create recreation opportunities without negatively impacting adjoining neighborhoods. C-2 zones shall be</u>		
		grouped along Argonne and Euclid, within one-fourth mile of a public transit route and should be designed		
		to accommodate pedestrians. The zone should create an urban neighborhood and, in addition, serve		
		several neighborhoods within walking distance or within a few miles allowing for short driving distances		
		from home to the zone. The zone should serve as a buffer between residential zones and arterial roads		
		thereby providing an appropriate land use transition. for sSmall retail and service businesses up to three		
		stories. A and apartments or other living quarters will be allowed encouraged in mixed-use structures up to		
		four stories, for a more diverse environment. The central portion of the district, along Argonne Rd. is		
		included in the Millwood Historic District. Automobile-related uses such as drive-up windows would be		
		discouraged.		

Light Industrial

I-1

The Light Industrial district is intended for small to medium intensity industrial uses, up to four stories, that produce little to no noise or environmental emissions. Light Industry This zone also allows for hotels and temporary emergency housing to meet Washington State requirements.





Public Reserve

P-1

Public Reserve for public facilities, utilities, parks, (including a pedestrian link between parks) and open space.





Manufacturing / Industrial

1-2

The Manufacturing / Industrial designation, also known as the Paper Mill Alternative zone for the historic Inland Empire Paper Mill, allows up to four stories, and is intended to preserve the existing use of the property without negatively affecting the aesthetics of the Argonne Road corridor and the Millwood Historic District, nor the quality of life for surrounding residences and businesses. If the site is abandoned, future uses would be mixed use commercial / residential and light industrial. (light industry, C 2 type commercial, and mixed use residential if the site is abandoned by the IEPC Mill.)









GMA Goal for "Housing;" "Plan for and accommodate housing affordable to all economic segments of the population of this state, promote a variety of residential densities and housing types, and encourage preservation of existing housing stock."

The following is the approximate HUD estimated AMI and income by groups for the Spokane Metro Area for 2020 – 2025 based on a 4-person household.

Table 6-5: Spokane AMI / Median Family Income (MFI), 2020 – 2025

<u>Year</u>	Median Family Income (100% AMI)	Low-Income (80% AMI)	Very-Low Income (50% AMI)	Extremely-Low Income (30% AMI)
2020	\$78,500	<u>\$62,800</u>	\$39,250	\$23,550
2021	\$77,100	<u>\$61,680</u>	\$38,550	\$23,130
2022	\$84,100	<u>\$67,280</u>	<u>\$42,050</u>	\$25,230
2023	\$92,100	<u>\$73,680</u>	\$46,050	\$27,630
2024	\$100,100	\$80,080	\$50,050	\$30,030
2025	\$100,800	\$80,640	\$50,400	\$30,240

Source: https://www.huduser.gov/portal/datasets/il.html (FY 2020-23 HUD Metropolitan FMR Area's Median Family Income rounded per HUD policy to the nearest \$100)

Population and Housing Growth

As discussed in Section 4.4 Projections, the City of Millwood must plan for 0.05% of Spokane County's population growth through the year 2046, equating to a 2046 population of 1,974 or an additional 49 persons. Additionally, the City must plan for 0.14% of Spokane County's housing growth or up to 106 units. Per the Washington State Department of Commerce, housing allocations are higher than the population growth number, as the housing number accounts for historic underproduction.

Based on Millwood's LCA, total population and housing allocation can be accommodated within Millwood's Urban Growth Area (UGA) which is the City boundary, under current zoning designations utilizing infill development; however, code amendments will be required to comply with state legislation for Accessory Dwelling Units (ADU) and the Housing for All Planning Tool (HAPT) for allocated housing units across income bands and number of units.

The number of housing units that are possible for full buildout are shown in Table 5-4. Table 5-4 considers partially developed lots and vacant lots from table 5-3. The 150 residential units created at full buildout would house 192 persons if the average persons per household remain at 2.28 (2017 American Community Survey). Housing density for single family (SF), two family, and multi-family (MF)residential units in the residential zones are based on the following maximum bulk density standards, with at least two (2) units per lot permitted, consistent with RCW 36.70A.635(1)(c):

Table <u>45-5-5</u> Bulk Density Standards

Bulk Standards	UR-1	UR-2	UR-3
Maximum density <u>*</u>	1 Dwelling Unit per 5,000 Sq. Ft. 2 units per 10,000 sq. ft.	1 Dwelling Unit per 3,600 Sq. Ft. 1 Unit per 5,000 sq. ft. or 2 units per 7,200 sq. ft	1 Dwelling Unit per 2,500 Sq. Ft. 2,500 sq. ft. per dwelling unit

^{*} Accessory dwelling units (ADU) are counted towards unit density in UR-1, UR-2, & UR-3 and per RCW 35A.21.440, new housing in existing buildings are excluded from the maximum density calculations. When the calculation of density results in a fraction, fractions of 0.50 or greater are rounded up, while fractions less than 0.50 are rounded down.

Allocate countywide housing needs to each jurisdiction

• Recommend counties use existing coordination process Housing for All Planning Tool (HAPT) - Spokane County

Accommodate allocations by income bracket (land capacity)

- Identify capacity for allocated housing needs by income bracket
- Make adjustments to zoning to accommodate housing needs

6.5 PROJECTED HOUSING NEEDS

The 2024 estimate of persons per household for the City of Millwood is 2.44 and the projected estimate for 2046 is 2.28 for average household size (which is consistent with the 2000 Census for single family as identified in the 2019 Millwood Comprehensive Plan). Per the GMA, an inventory of existing and projected housing needs that identifies the number of housing units necessary to manage projected growth by income band, as provided by the department of commerce, must be included in the housing element. This data has also been referred to as Housing for All Planning Tool or HAPT data.



<u>Table 6-8 below identifies the assumed affordability of the various housing types by income level, based on Commerce exhibits with the assumed affordability adjusted for City of Millwood.</u>

Table 6-8: Assumed Affordability of Housing Type By Income Level

Assumed Affordability of Housing Type by Income Level *				
Zone Category	Zone Category Typical Housing Types Allowed (see Land Use Element Table 5-1)			
Residential (UR-1)	Detached single family homes, ADUs, duplexes, triplexes, cottage housing	>80% - >120% AMI & ADUs >80 - 100% AMI		
Residential (UR-2)	Detached single family homes, ADUs, duplexes, triplexes, fourplexes, cottage housing	>80% - >120% AMI & ADUs >50 - 80% AMI		
Residential (UR-3)	Existing detached single family homes, ADUS, fiveplexes, sixplexes, courtyard apartments, stacked flats, multi-family units	0% - 120% AMI (including PSH) & ADUs >50 - 80% AMI		
Low-Intensity Commercial / Mixed Use (C-2)	Multi-family units in mixed use buildings	0% - 100% AMI (including PSH) w/ mixed use projects on vacant land in the Millwood Historic District at >120%		
General Commercial (C-1)	multi-family on lots with a commercial use, well as allowing hotels and temporary	0% - 80% AMI (including PSH) & Temporary Emergency Housing		
Light Industrial (I-1)	Hotels and temporary emergency housing to meet Washington State requirements	Temporary Emergency Housing		

^{*} Based on Washington State Department of Commerce - Exhibits 12 & 13 of "Guidance for Updating Your Housing Element"

^{**} AMI is for Spokane Metro Area. Categories are based on HB 1220 Book 2 Exhibits 12 & 13

<u>Table 6-9 outlines the residential capacity in Millwood by zones with adopted or assumed residential density standards, consistent with the data contained in Millwood's LCA.</u>

Table 6-9: Millwood Residential Capacity

City of Millwood Land Uses/Zones	Land Available fo Development (a		Acres After Market Factor Reduction (30%)	Assumed Residential Density (consistent w/ Residential Bulk Density Standards, as applicable)	Gross Residential Capacity (units)*	Approximate Potential Accessory Dwelling Unit (ADU) Capacity ****	# of ADUs Adjusted for a 5% Participation Rate (HB 1220 Book 2 - Section 1.6)	
Residential (UR-1)	Vacant	2.32	1.62	Bulk Density = 1 Dwelling Unit per 5,000 Sq. Ft.	24.22	135	6.75	
nesideficial (ON-1)	Underutilized	1.65	1.16	Bulk Density – 1 Dwennig Onit per 3,000 3q. Ft.	24.22	155		
Residential (UR-2)	Vacant	0.94	0.66	Bulk Density = 1 Dwelling Unit per 3,600 Sq. Ft.***	24.93	1.004	54.70	
	Underutilized	2.00	1.40	Bulk Density = 1 Dwelling Onlt per 3,600 Sq. Ft.	24.93	1,094		
Residential (UR-3)	Vacant	0.26	0.18	Bully Density of Density of Holder And 2 500 Cm. Ft. ***	02.01	74	2.55	
	Underutilized	6.62	4.63	Bulk Density = 1 Dwelling Unit per 2,500 Sq. Ft.***	83.81	71	3.55	
Low-Intensity Commercial / Mixed Use (C-2)	Vacant	0.40	0.28	19 Dwelling Units / Acre	CE 24	NI/A	N1/A	
	Underutilized	4.42	3.09	or 1 Dwelling Unit per 2,250 Sq. Ft.	65.24	N/A	N/A	
General Commercial (C-1)**	Vacant	0.44	0.31	19 Dwelling Units / Acre	17.18	N/A	N/A	
	Underutilized	4.63	3.24	or 1 Dwelling Unit per 2,250 Sq. Ft.	17.10	IN/A	IN/A	
Light Industrial (I-1)**	Vacant	0.71	0.50	40 Beds / Acre Assumption for Temporary	C 52 **	N/A	N/A	
	Underutilized	1.62	1.13	Emergency Housing **	6.52 **	N/A		
	Totals	26.01	18.20		215.38	1,300	65.00	

When allowed building/lot coverage or required open space is factored, unit count could potentially be reduced to 121 units based on a remaining total of 10.61 acres, consistent with Millwood's LCA. Millwood's HAPT allocation analysis has been completed based on the conservative numbers.

Manufacturing/Industrial (I-2) & Public Reserve (P-1) do not allow residential uses

^{*} Includes market factor reduction. Unit count may be affected by percentage of allowed building/lot coverage or required open space (without factoring units per story). Estimation of 25% of C-1 available land would be utilized for residential based on development data. Capacity includes replacement of 54 existing units on underutilized land throughout the City of Millwood.

^{**} Hotel and motel uses are allowed; therefore, temporary emergency housing would be allowed. Assumed density based on Washington State Department of Commerce - Exhibit 18 of "Guidance for Updating Your Housing Element". I-1 Zone capacity factored at 10% of available land would be utilized for temporary emergency housing.

^{***} Shoreline bulk standard in UR-2 is 8.7 DU/Acre & UR-3 is 17.4 DU/Acre maximum density per MMC 18.16.050 Bulk Standards

^{****} Allowing 2 ADUs per parcel that allows single family homes consistent w/ RCW 36.70A.681(1)(c) for lots that meet the minimum lot size required for the principal housing unit, based on ADUs being counted towards unit density in UR-1, UR-2, & UR-3.

<u>Table 6-10 factors in assumed density / development standards and assigns the adjusted residential unit capacity in each Millwood zone to a Commerce assigned zone category, with the total unit capacity outlined by type.</u>

Table 6-10: Summary of Capacity By Zoning Category

Summary of Capacity by Zoning Category						
Zone Category	Residential Unit Capacity *	Assigned Zone Category	Capacity in Zone Category			
Residential (UR-1)	10	Low Density	10			
Residential (UR-2)	10	Moderate Density	10			
Residential (UR-3)	33	Low-Rise Multifamily	33			
Low-Intensity Commercial / Mixed Use (C-2)	55	Low-Rise Multifamily (Mixed Use)	68			
General Commercial (C-1) **	13					
Light Industrial (I-1) **	5	Temporary Emergency Housing	5			
ADUs***	65	ADUs	65			
	121 Units + 65 ADUs + 5 Temporary					

^{*} Unit capacity was adjusted based on factors included in Table 6-9 above and is consistent with Table 6-12 below for assumed density / development standards

^{**} Temporary emergency housing would be allowed in both C-1 & I-1; however I-1 has been utilized to demonstrate capacity based on factors included in Table 6-9

^{***} ADUs are permitted in UR-1, UR-2, and UR-3 Zones. Adjusted capacity is based on a 5% participation rate as identified in Table 6-9

<u>Table 6-11 below is the data that has been provided, consistent with the HAPT for Spokane County with Millwood's allocated share of 106 units, broken down by income level plus 5 emergency housing beds for temporary housing needs.</u>

Table 6-11: City of Millwood HAPT

>100-120%	>120%	(Temporary)
37	54	0
6	21	5
τ	6	

Table 6-12 utilizes the data in Table 6-8, Table 6-9, and Table 6-10 to show that Millwood meets or exceeds the allocated and assigned share of Spokane County's permanent housing needs by income band as well as meeting the assigned emergency housing needs for temporary beds.

Table 6-12: City of Millwood HAPT Capacity

City of Millwood	Permanent Housing Needs by Income Level (% of Area Median Income)								Emergency
0.14% Share of Spokane County Housing Growth	Total Allocated Units (2020-2046)	0 - 30%		> 20 500/	>FO 900/	>80-100%	100 1200/	×1200/	Housing Need
		Non PSH	PSH*	>30-50%	>50-80%	>80-100%	>100-120%	>120%	(Temporary)
Existing (Estimate)	820	27	0	147	413	142	37	54	0
Future Allocation**	106	30	9	21	12	7	6	21	5
Capacity Based on Assumed Density & Development Standards	121 Units + 65 ADUs + 5 Temporary	30	9	25	58	9	32	23	5
* Permanent Affordable H	** Development regulations need to allow for the construction of housing units allo						ocated		

>50-80% includes ADUs in UR-2 / UR-3 Zones & >80-100% includes ADUs in UR-1 Zone. Capacity accounts for replacement of 54 existing units on underutilized land.

Document programs and actions needed to achieve housing availability for each income bracket

 Review other regulations, fee structures, incentives, etc. which influence housing

6.6 BARRIERS TO HOUSING DEVELOPMENT

Reviewing past projects, analyzing current projects and data, discussions with developers and community members, Comprehensive Plan and development regulations code review, and research were the methods utilized to determine the likely barriers to housing development in Millwood.

As discussed in Section 6.4 above, for the City of Millwood, the most likely factors contributing to housing affordability and housing supply issues that the City can potentially address are:

- Development regulations (adding a variety of middle housing types as permitted uses, reducing minimum lot sizes to be consistent with adopted bulk density standards, reducing off-street parking requirements, updating ADU regulations, reducing setbacks/lot coverage/impervious surface standards, etc.).
- Process obstacles (increasing SEPA Threshold Exemptions and Infill Exemptions, streamlining of permitting processes, and subdivision process streamlining).
- Offsetting limited land availability (maximizing use of land through development regulation modifications listed above and encouraging infill development).
- Addressing funding gaps (exploring funding options and incentives for affordable housing including pre-approved designs).
- Additionally, continued coordination with Spokane Transit for transit system improvements can contribute to reducing affordable housing barriers in Millwood.

Address racially disparate impacts, displacement, exclusion and displacement risk in housing through policies and regulations

According to the Washington Department of Commerce, Racially Disparate Impacts are "when policies, practices, rules, or other systems result in a disproportionate impact on one or more racial groups."

There are five steps to understanding and addressing racially disparate impacts:



1<u>1</u>0.2 GMA REQUIREMENTS

The GMA requires jurisdictions to ensure that existing and future development are adequately served by public facilities and services which meet the demand of the current population as well as the projected population within this planning timeframe. It is expected that where deficiencies exist provisions for improvements must be addressed. While the premises of this concept are simple the planning process is not. Coordination and consistency are key to adequately providing facilities and services. The city, intergovernmental coordination with the county, state, and federal agencies, as well as the private sector all play a role. In order for a jurisdiction to maintain concurrency, RCW 36.70A.070(6)(b) requires that adequate public facilities must be set in place to serve new development as it occurs or within six years of it occurring.

110.6 CAPITAL FACILITY FACILITIES, UTILITIES, AND SERVICES LOCATION & CAPACITY SUMMARY

Facility, Utility, or Service	Ownership / Agreement	Capacity / Level of Service (LOS)
<u>Law Enforcement</u>	Interlocal agreement between City of Millwood and Spokane County	2.2 patrol officers/1,000 population 0.3 support personnel/patrol officer 134 square feet of facility space/personnel Via the interlocal agreement, the Spokane County Sheriff's office will provide adequate law enforcement services within this planning period.
Fire Protection	Interlocal agreement between City of Millwood and Spokane Valley Fire District #1 (SVFD)	SVFD will endeavor to maintain the Fire Insurance Rating of "2" (WSRB 2). Millwood has adequate fire flow and hydrant distribution in accordance with the International Fire Code, as adopted by Millwood. Millwood Firehouse meets the needs of the community.

<u>Parks</u>	City of Millwood with additional land owned by West Valley School District (WVSD)	The City of Millwood's established LOS for parks is 4 acres per 1,000 population. With a 2023 City population of 1,925 and a projected 2046 population of 1,974, the City of Millwood is exceeding the established LOS for parks by about 20 acres (just under 8 acres is needed), excluding sidewalks and trails; however, some facility improvement is needed (refer to RCO Level of Service Tool).
Transportation	City of Millwood roads, sidewalks, and trails plus Spokane Transit Authority (STA) for public transportation	Millwood's minimum LOS for all arterials is level D which is and will be met within the planning period. Multimodal level of service standards are required under RCW 36.70A.070(6) and the City of Millwood has selected a WSDOT Urban Minimum LOS (which is met within this planning period), working towards an Urban Equitable LOS.

<u>Water Service</u>	City of Millwood predominantly with Orchard Avenue Irrigation District serving a small portion of the City along the western boundary at Vista Rd.	The water system will have capacity to serve and accommodates fire flow and protection within the planning period.
Sewer Service	City of Millwood & Interlocal agreement between City of Millwood and Spokane County	Public sewer required within the City limits. The present collection and treatment system will meet the demand forecasted within the planning period.

Stormwater	City of Millwood & private property owners	The stormwater system (drywells, swales, and non-conforming surface drainage) adequately meets the needs of the city within the planning period.
Municipal Buildings	City of Millwood	The needs of the City will be met within the planning period.
Schools	West Valley School District (WVSD)	WVSD will meet the demand forecasted within the planning period.
Library	Spokane County Library District (SCLD)	SCLD will meet the needs of the city within the planning period.
Green Infrastructure	City of Millwood & private property owners	The needs of the City will be met within the planning period.

<u>Electricity</u>	City of Millwood has a non-exclusive franchise agreement with Avista Corporation	There are no constraints placed upon the support at this time.
<u>Natural Gas</u>	City of Millwood has a non-exclusive franchise agreement with Avista Corporation	There are no constraints placed upon the suppart this time.
Cable Television, Internet, Telephone, Fiber, & Cellular	City of Millwood has non-exclusive franchise agreements with multiple private company providers	Service is provided to Millwood customers on individual basis, and it is the providers' responsibility to maintain equipment, as applicable, and handle service problems and inquiries.

Vehicles and Equipment	City of Millwood	Multiple vehicles and equipment have estimated replacement years within the planning period.
Solid Waste & Recycling	Waste Management	Service is provided to Millwood customers on an individual basis, and it is the providers' responsibility to maintain equipment, as applicable, and handle service problems and inquiries.

11.9 City of Millwood Capital Facilities Plan (CFP)

A Capital Facilities Plan (CFP) is a long range, six (6) year, financial plan that allows the City to prioritize public projects and identify funding sources. The CFP serves as a guide to the City's financial obligation in providing those facilities desired by the community. This document will provide supplemental information that complements the text, goals, and policies of the Capital Facilities Element. If the probable funding for capital facilities at any time is insufficient to meet existing needs, the Land Use Element in the Comprehensive Plan must be reassessed. Since the City's revenue is limited, the City prioritizes projects and chooses a portion of those projects based on need and finances available. Those projects chosen are adopted into the CFP, including projects identified as priorities in the Parks and Recreation Element. The CFP doesn't commit the City to a particular expenditure for a particular year, it allows the City some flexibility in scheduling projects based on need or funding opportunities and doesn't lock the City into projects that may not be needed at time of funding.

The CFP must include estimated costs and proposed methods of financing for projects within the first six years, this is sometimes referred to as a six-year capital improvement program (CIP). Projects that are to be funded each year should be reviewed annually during the City Budget process.



6 Year Capital Improvement Plan (CIP) for Financing the CFP

Update the CIP
Annually or
Biennially

Projects / expenditures included in the Capital Facilities Plan have a useful life greater than ten years and are valued at \$20,000 or more.

City of Millwood Capital Facilities Plan (CFP) 2026 - 2035+

Category	Project / Expenditure Title	<u>Description</u>	Included in 2025 TIP	Estimated Cost*	Potential Funding Source**	Anticipated Year(s)
Building/Facility	<u>N/A</u>					
<u>Parks</u>	Spokane River Access - Sargent Rd. Spokane River Corridor	Safety improvements to the existing non-motorized put in at Sargent Rd. ADA improvements to the existing non-motorized put in at Sargent Rd.	N/A	\$40,000 50% Safety & 50% ADA	RCO ALEA or Other Grant Land Surplus / Sale City General Fund Donations / In-Kind Contributions	2026 - 2027
<u>Parks</u>	Millwood Park	Complete Renovation of Millwood Park (demolition, earthwork, utilities, hardscape, irrigation, landscaping, site furnishings, storm drainage and erosion control): New Playground (ADA Compliant), Wading Pool / Splash Pad (ADA Compliant), Tiered Hard Surface Plaza for Gatherings, Events, etc. Additional Parking New Tennis / Pickleball Courts Picnic Shelters Wider Multi-Use Paths (ADA Compliant) Walking Paths (ADA Compliant) New Basketball Court / Sport Court Additional Bathroom Irrigation modifications, drinking fountain, site stormwater management Facility improvements for events such as addition of a mop sink, prep trailer water access, electrical outlets, movie screen mounts	N/A	\$3,442,000	RCO COAF, LWCF, WWRP, and/or YAF Grants REET 2 City General Fund Donations / In-Kind Contributions	2027 - 2029

Category	Project / Expenditure Title	<u>Description</u>	Included in 2025 TIP	Estimated Cost*	Potential Funding Source**	Anticipated Year(s)
<u>Parks</u>	Spokane River Access - Spokane River Property	Potential conservation area, neighborhood riverfront park, and/or river access	N/A	<u>TBD</u>	RCO ALEA, LWCF, and/or WWRP Grants Spokane County Conservation Futures Donations / In-Kind Contributions	<u>2030 - 2032</u>
Transportation	<u>Dalton Sidewalk</u> <u>Improvements</u>	Sidewalk improvements on Dalton Ave from Argonne to Sargent	Yes	\$1,225,400	Street Fund/TIB	2026
Transportation	<u>Liberty -Chip Seal</u>	Pavement prep and chip seal,fog seal from Argonne to Vista	<u>Yes</u>	\$83,300	Street Fund/TIB	2027
Transportation	Euclid - Chip Seal	Pavement prep and chip seal,fog seal from Argonne to Vista	<u>Yes</u>	\$74,000	Street Fund/TIB	2027
Transportation	Buckeye - chip seal	Pavement prep and chip seal,fog seal from Argonne to Sargent	<u>Yes</u>	\$61,200	Street Fund/TIB	2028
<u>Transportation</u>	Grace	Upgrade Grace Signal Equipment at Intersection	<u>Yes</u>	\$246,000	Capital Projects Fund	2029
Transportation	Grace & Marguerite	Traffic calming: raised concrete intersection, removal of parking stalls, minor stormwater modifications at intersection	Yes	\$120,000	Capital Projects Fund	2029
Transportation	Trent & Argonne Lane Improvements	Northbound left turn lane reconfiguration and removal of right turn only lane on Argonne north of Trent	Yes	\$160,000	Capital Projects Fund	2029
<u>Utilities - Sewer</u>	N/A					

Category	Project / Expenditure Title	<u>Description</u>	Included in 2025 TIP	Estimated Cost*	Potential Funding Source**	Anticipated Year(s)
<u>Utilities - Water</u>	Water Meter Replacements	Source meter, annual replacement	N/A	\$20,000 / Year	City Utility Fund	<u>2026+</u>
<u>Utilities - Water</u>	Water Structure Maintenance	Old Park and Buter Wells Roof Sealant, Windows at Old Park Well	N/A	\$36,000	City Utility Fund	2026 - 2027
<u>Utilities - Water</u>	Water Well Improvements	Add chlorination at New Park Well, all well level and temperature monitors, SCADA update/upgrade	N/A	\$49,800	City Utility Fund	2026 - 2028
<u>Utilities - Water</u>	Cast Iron Water Pipe Replacement	Replacement of 4,890 linear feet of cast iron pipe remaining throughout City	N/A	\$3,620,700	City Utility Fund Public Works Board Loan	<u>2027 - 2031</u>
<u>Utilities - Water</u>	Butler Pump Replacement	Water well pump replacement	<u>N/A</u>	\$60,000	City Utility Fund	2028
<u>Utilities - Water</u>	Water Tank Interior Coating	Steel water tank interior coating	N/A	\$572,492	City Utility Fund Public Works Board Loan	2030
<u>Utilities - Water</u>	Water Tank Exterior Coating	Steel water tank exterior coating	N/A	\$372,200	City Utility Fund Public Works Board Loan	2032
<u>Utilities - Water</u>	Old Park Pump Replacement	Water well pump replacement	N/A	\$130,000	City Utility Fund Public Works Board Loan	2036
<u>Utilities - Water</u>	Butler Well Generator	Water well backup generator replacement	N/A	\$204,000	City Utility Fund	2036

Category	Project / Expenditure Title	<u>Description</u>	Included in 2025 TIP	Estimated Cost*	Potential Funding Source**	Anticipated Year(s)
					Public Works Board Loan	
<u>Utilities - Water</u>	New Park Pump Replacement	Water well pump replacement	N/A	\$175,000	City Utility Fund Public Works Board Loan	2044
Vehicles and Equipment	2007 Ford F-250 Diesel w/ Service Box	Replacement	N/A	\$60,000	2	2027
Vehicles and Equipment	1999 Freightliner Dump Truck (FL- 70) Diesel	Replacement	N/A	\$150,000	City Utility Fund	2029
Vehicles and Equipment	2001 Freightliner Dump Truck (FL- 70) Diesel	Replacement	N/A	\$150,000	? City Utility Fund	2032
Vehicles and Equipment	2018 Chevrolet 2500 Crew Cab 4x4 Pickup	Replacement	N/A	\$40,000	2	2033
Vehicles and Equipment	2018 Chevrolet Traverse V6 AWD SUV	Replacement	N/A	\$35,000	2	2033
Vehicles and Equipment	2020 Kubota RTV w/ Attachments	Replacement	N/A	\$30,000	2	2035
Vehicles and Equipment	2016 ODB Leaf Vac Replacement	Replacement	N/A	\$45,000	2	2036

Category	Project / Expenditure Title	<u>Description</u>	Included in 2025 TIP	Estimated Cost*	Potential Funding Source**	Anticipated Year(s)
Vehicles and Equipment	2016 Caterpillar Mini Excavator Replacement	Replacement	N/A	\$73,443	? City Utility Fund	2036

^{* 2025} Construction Cost Estimate - need to adjust for inflation, add A&E, SEPA, & Cultural Resources, as needed. Vehicles and equipment are estimated replacement cost.

** Proposed funding source is dependent on final project scope / design

RCO Grants currently includes ALEA, COAF, LWCF, WWRP, & YAF, as applicable based on the project

<u>Per the WA State Department of Commerce, Capital Facilities Planning Guidebook for small jurisdictions, the CFP has several purposes:</u>

- It's a requirement for communities that are fully-planning under the Growth Management Act (GMA).
- Several funding agencies require it and others will give additional points for it in the application process for grants or loans.
- It guides the implementation of the community's comprehensive plan.
- It provides a framework for decision makers about what to buy, when to buy, how to pay for it.
- It provides a mechanism to help prioritize capital projects and match projects with the local budget and funding options.
- It provides transparency for purchasing decisions to the public.
- It provides for the orderly replacement of capital assets, and
- It helps AVOID SURPRISES.

Periodic Update 2026

Questions?

