## Memorandum

TO: Mills City Council
FROM: Megan Nelms, AICP, City Planner
DATE: February 12, 2024
SUBJECT: 257 Business Park - Final Plat

Case Number: 23.08 FSP
Summary: The applicant is proposing to subdivide approximately 23 -acres into a 4-lot commercial/industrial subdivision. The lots range in size from 2.30 to 13.88 acres in size.

Current Zoning: EI (Established Industrial) *no change of zoning is requested or required.
Planning Commission Recommendation: At their December 7, 2023, meeting the Planning \& Zoning Commission made a "DO PASS" recommendation on the subdivision request, pending completion of all planning considerations with the following exceptions:

1. Waive the requirement that subdivision streets be dedicated to the City of Mills.
2. Accepting $40^{\prime}$ public access easements for the streets in lieu of $50^{\prime}$ public rights-of-way/public access easement dedicated to the City of Mills.
3. Approval of an agreement/statement on the plat face/other instrument that there will be no maintenance of the ingress and egress public access easements on the part of the City of Mills.

Staff Comment: The applicant has completed all of the required planning considerations and submitted a final mylar for approval by City Council.

# 257 Business Park 

## Preliminary Plat

Planning Commission Meeting
City Council Meeting
November 2, 2023
December 7, 2023
Applicants: 2R Investments, LLC
Case Number: 23.08 FSP
Agent: Steven Granger, ECS Engineering
Summary: The applicants are proposing to subdivide approximately 23 -acres into a 4-lot commercial/industrial subdivision. The lots range in size from 2.30 to 13.88 acres in size.

Legal Description: Kirkpatrick Simple Subdivision \& parts of Lots 1 \& 2, the SW1/4NE $1 / 4$ and $\mathrm{SE}^{1 / 4} \mathrm{NE}^{1 / 4}$, Section 2, T33N, R80W

Location: The property is located at southeast corner of the intersection of HWY 20/26 and HWY 257 (West Belt Loop).

Zoning: EI (Established Industrial)
Proposed Zoning: EI (Established Industrial)
Existing Land Use: Various vacant buildings and storage areas.
Adjacent Land Use: North: Large acre industrial parcels (EI \& DB)
South: Unplatted parcels (EI)
East: Wheeler Subdivision (EI)
West: Large acre industrial parcels (EI)

## PRELIMINARY PLAT:

1. Section 17.18 .020 (i) of city code provides the following: "The town shall adopt and enforce standards for subdivision layout, street construction, water and sewer system construction and storm sewer construction, as deemed necessary to promote the health, welfare and orderly grown of the town (Ord 274 §2 (part) 1979).
a. The City of Mills has adopted by reference, and long applied in practice, the City of Casper Design Standards for Public Works Construction and

Infrastructure Improvements (Chapter 16.16).
b. Per 16.16.060, the minimum right-of-way/access easement width for a local street within low density development is $50^{\prime}$.
2. Per Section 17.18.020(e)(10)(c) all roads within the subdivision must be dedicated to the public.
3. Receive an approved Access Permit from WYDOT for the approaches off HWY 20/26 and HWY 257
a. Comply with all requirements of the WYDOT access permits
4. Add road names to all streets within the subdivision
a. The access between Lots $1 \& 3$ should be named Chapman
b. Provide a name for the access between Lots $1 \& 2$
5. Submit infrastructure plans, including:
a. Water distribution system plans
b. Sewage collection system plans
c. Road plan, profile and construction drawings
d. Drainage plan
6. Discuss plans for construction of subdivision infrastructure, including roads and water \& sewer infrastructure.
a. Timeline for Permit to Construct
7. All cul-de-sacs shall have a diameter of no less than $96^{\prime}$.
8. Delineate the drainage easement/retention area on one of the lots.
9. Survey Review:
a. Add State Plane Coordinates, northing, easting, elevation, Convergence and Combined Factor to two (2) of the exterior corners.
b. The coordinates are in grid but the distances are in ground
c. Verify the north corner(s) of the plat and Lot 1 . Review Instrument \#866007 as excepted in Instrument \#1143765, with regard to the WYDOT parcel.
d. There is a mis-closure of Lot 4 by 1.63 feet
10. Cosmetic Revisions to the Plat:
a. Add TO THE CITY OF MILLS under "Plat of 257 Business Park" in the title block on both plat sheets.
b. Make the adjacent subdivision and road names gray.

## Staff Recommendation:

Staff recommends DENIAL of the preliminary plat. Adopted Design Standards require a minimum width of 50 ' for all public right-of-way/access easements.

The proposed subdivision is zoned Established Industrial with parcels of adequate size for a variety of commercial and industrial businesses. Public traffic on the streets will occur and is allowed, and the streets should be of adequate size and properly dedicated for future vehicular traffic, installation of utilities and future maintenance by the City of Mills. Public street/access easements shall comply with the minimum width as required by the design standards.

## Planning Commission Recommendation:

## City Council Decision:

## 257 BUSINESS PARK

TO THE CITY OF MILLS
BEING A VACATION AND RE-PLAT OF KIRKPATRICK SIMPLE SUBDIVISION AND PART OF LOTS $1 \& 2$, THE SW1/4NE $1 / 4$ AND SE1/4NE1/4, SECTION 2, T.33N., R.80W., 6TH P.M.,

NATRONA COUNTY, WYOMING
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## APPROVAL





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## CERTIFICATE OF SURVEYOR






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## ACKNOWLEDGEMENTS

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## 257 BUSINESS PARK

TO THE CITY OF MILLS
BEING A VACATION AND RE-PLAT OF KIRKPATRICK SIMPLE SUBDIVISION AND PART OF LOTS $1 \& 2$, THE SW1/4NE $1 / 4$ AND SE1/4NE $1 / 4$,

SECTION 2, T.33N., R.80W., 6TH P.M.
NATRONA COUNTY, WYOMING


PROJECT No. 220046

## CITY OF MILLS <br> APPLICATION FOR PLAT/REPLAT <br> Pursuant to the City of Mills Zoning Ordinance

City of Mills, Wyoming
$7044^{\text {th }}$ Street (Physical Address)
P.O. Box $789 \quad$ (Mailing Address)

Mills, Wyoming 82644

Date: 8/25/2023
Return by:
(Submittal Deadline)
For Meeting on: $\qquad$

## PLEASE PRINT

SINGLE POINT OF CONTACT: Ron McMurry

## APPLICANT/PROPERTY OWNER(S) INFORMATION: AGENT INFORMATION:

Print Owner Name:
2R Investments LLC
Owner Mailing Address:
Print Agent Name:
ECS Engineers

PO Box 1179
Agent Mailing Address:
1607 CY Ave, Ste. 104
City, State, Zip:Chandler, AZ 85244
City, State, Zip: Casper
Owner Phone:307-262-2591
Agent Phone: 337-2883
Applicant Email:ronmc@mrmco.net
Agent Email: sgustafson@ecsengineers.net

## PROPERTY INFORMATION:

Subject property legal description (attach separate page if long legal): Kirkpatrick Simple Sub and part of Lots 1 and 2,
and part of the S1/2, Section 2, T33N, R80W, Natrona County, WY
Physical address of subject property if available: 5575 W. Yellowstone Highway
Size of $\operatorname{lot}(\mathrm{s}) \underline{1.89 \mathrm{AC} \text { to } 3.42 \mathrm{AC} \text { sq. ft/acres: }}$
Current zoning: El
Intended use of the property: Light Industrial/Commercial
Zoning within 300 feet:D-B
Land use within 300 feet:Industrial

## ATTACHMENTS (REQUIRED):

1. Proof of ownership: $X$ (such as deed, title certification, attorney's title opinion)
2. Seven (7) full sized copies of the plat/replat: $X$
3. One reproducible $11 \times 17$ plat/replat hard copy:
4. One plat/replat electronic copy (pdf):

## RIGHT-OF-WAY / EASEMENT INFORMATION:

Right-of-Way / Easement Location: N/A
(Example: along west property line, running north \& south)
Width of Existing Right-of-Way / Easement: N/A Number of Feet to be Vacated:

N/A

Please indicate the purpose for which the Right-of-Way / Easement is to be vacated / Abandoned
N/A

## SIGNATURE(S):

The following owner's signature signifies that all information on this application is accurate and correct to the best of the owner's knowledge; and that the owner has thoroughly read and understands all application information and requirements. [In addition to the owner's signature(s), if an agent of the owner is also to be notified and/or contacted for all communications relating to this application, please have the agent sign below.]

I (We) the undersigned owner(s) of the property described above do hereby make application to the City of Mills as follows: Create subdivision with 7 lots.

OWNER Signature $\qquad$ OWNER Signature $\qquad$
AGENT Signature $\qquad$

FEES (Plat/Replat): $\$ 10.00$ per lot ( $\$ 250.00$ minimum and a $\$ 1,000.00$ maximum), plus $\$ 150.00$ recording fee.
$\square$

## 257 Business Park - Preliminary Plat



## Mills Zoning Districts

$\square$

Mills, DB
Mills, DI: Developing Industrial
Mills, DMH: Developing Mobile Home
Mills, DR: Developing Residential
Mills, EB: Established Buisness
Mills, EI: Established Industrial

Mills, ER: Established Residential
Mills, PLI: Public Land Institutions
Mills, PUD: Planned Urban Development
Mills, MSR: Mixed Sized Residential
Mills, MU: Mixed Use
Mills, UA: Urban Agriculture
Mills, UR: Urban Agriculture Residential


MINUTES OF THE 7 ${ }^{\text {th }}$ OF DECEMBER 2023 MILLS PLANNING \& ZONING BOARD MEETING

Board Members Present: Bob Greenley, Dale Smith, John Gudger and Chris Volzke were all present for this P\&Z Meeting. Leon Norvell was absent.

City Staff in Attendance: Megan Nelms, City Planner, Sabrina Kemper, Community Development Director, Pat Holscher, City Attorney, Matt Williams, City Engineer and Kevin O'Hearn, Building Official.

Others in Attendance: Ron McMurry, Applicant, Shawn Gustafson, ECS Engineering, Peter Nicolaysen, Applicant's Attorney, Mark Ayan, WYDOT

Acting Chairman John Gudger called the meeting to order at 5:00 PM on December 7, 2023, as a quorum was present.

Chairman Gudger asked board members if everyone had read the minutes of the November 2, 2023, P\&Z Board meeting and if there were any noted changes. There were none. Board Member Chris Volzke made a motion to approve the minutes. Dale Smith seconded the motion. Chairman Gudger called for a vote to pass the minutes of the November 2, 2023, P\&Z meeting. All ayes, motion passed.

Chairman Gudger asked Megan to present the first agenda item. Megan noted that the Commission should make a motion to remove the case from the table, as it had been tabled at the November 2, 2023, meeting. Chairman Gudger moved to remove it from the table for discussion. Dale Smith seconded. All aye, motion carried.

Megan then presented case number 23.08 FSP, the 257 Business Park Preliminary Plat. She noted that the plat had been revised since the previous meeting when the case was tabled.

## Background:

The applicants are proposing to subdivide approximately 23-acres into a 4-lot commercial/industrial subdivision, with lots ranging in size from 2.30 to 13.88 acres in size.

## Planning Considerations:

1. Section $17.18 .020(\mathrm{i})$ of city code provides the following: "The town shall adopt and enforce standards for subdivision layout, street construction, water and sewer system construction and storm sewer construction, as deemed necessary to promote the health, welfare and orderly grown of the town (Ord 274 §2 (part) 1979).
a. The City of Mills has adopted by reference, and long applied in practice, the City of Casper Design Standards for Public Works Construction and

# MINUTES OF THE 7 ${ }^{\text {TH }}$ OF DECEMBER 2023 MILLS PLANNING \& ZONING BOARD MEETING 

## Infrastructure Improvements (Chapter 16.16).

b. Per 16.16.060, the minimum right-of-way/access easement width for a local street within low density development is $50^{\prime}$.
2. Per Section 17.18.020(e)(10)(c) all roads within the subdivision must be dedicated to the public.
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# MINUTES OF THE 7 ${ }^{\text {TH }}$ OF DECEMBER 2023 MILLS PLANNING \& ZONING BOARD MEETING 

Staff Recommendation: Staff recommends DENIAL of the preliminary plat. Adopted Design Standards require a minimum width of $50^{\prime}$ for all public right-of-way/access easements.

The proposed subdivision is zoned Established Industrial with parcels of adequate size for a variety of commercial and industrial businesses. Public traffic on the streets will occur and is allowed, and the streets should be of adequate size and properly dedicated for future vehicular traffic, installation of utilities and future maintenance by the City of Mills. Public street/access easements shall comply with the minimum width as required by the design standards.

Chairman Gudger thanked Megan and asked if there were any questions from the Board. There were none at the time.

Chairman Gudger stated that he had some comments on the plat. He understands what the applicant is up against with proposed Lot 2 and the easements and thinks it would be okay to require only the widened access off Highway 257 and just allow an emergency only access off Yellowstone Highway.

Ron McMurry, the applicant, replied that access and usability requires the use of both accesses. He said using only the 257 access wouldn't work because all the traffic would load up at the stoplight because everyone would be trying to turn left. Chairman Gudger asked if the Yellowstone access would be a right in/right out only? Ron said it will not be signed that way, but realistically, that is what will happen because it will be very difficult at certain times of day to make a left turn out of the business park onto Yellowstone Highway. To lessen congestion, you need both accesses to be functional.

Chairman Gudger then clarified his statement, saying it wouldn't really be an "emergency only" access, but would be a secondary access. He then inquired about the City's adopted design standards. Megan replied that the City has, by resolution, adopted the same subdivision design standards as the City of Casper.

Chairman Guger then stated he would encourage the applicant to pursue a variance to the required street width of $40^{\prime}$ as he believes anything larger is a hindrance to the development. He referenced the shared access at Outer Drive and Poplar that the applicant used as an exhibit at the previous meeting. Megan then clarified how that worked in the City of Casper, stating that they allow shared access because the intent is to keep traffic from going back out onto main roads as they travel from business to business. However, Casper requires that all lots have frontage to a public right of way. She stated that the way the plat is currently laid out, proposed Lot 4 would not have any frontage on a public right of way.

Mr. McMurry then stated that WYDOT doesn't want multiple accesses onto the highway and that is why they are looking at utilizing both accesses. The way the subdivision is currently laid out,

## MINUTES OF THE 7 ${ }^{\text {TH }}$ OF DECEMBER 2023 MILLS PLANNING \& ZONING BOARD MEETING

all but one lot would have access. He stated that when you start adding curb and gutter to the streets, then the drainage doesn't work. Then they are looking at having to do storm sewer, drainage and catch basins. If you start adding in that cost, then he can't market the subdivision and sell lots. He then stated that Mills would not like what he put in there if he doesn't subdivide it. They would be different kinds of businesses that would not be aesthetically pleasing. His public access easements are a good idea to him. He can write up documents that allow for access and are enforceable.

Chairman Gudger inquired about the zoning, stating Lots 1 and 2 are commercial. Megan clarified and stated that all lots in the subdivision are zoned EI, Established Industrial. There was general discussion about uses and that gas stations are permitted in the industrial zones. Chairman Gudger stated he felt it was unreasonable to ask for a 50 ' wide street easement and he thinks 40 ' is more than enough. He is recommending the $40^{\prime}$ be allowed and that anything larger will create a hardship because the lots are not big enough.

Matt Williams, City Engineer, asked the applicant if he envisioned a road section or how he would design the street? Mr. McMurry said he thinks the road coming in will be designed to handle the trucks and traffic. He does not want to install curb, gutter, and drainage because he wants to have each lot do their own on-site detention. He would stripe the roads properly and keep people on the roadway. If he has to put a city-standard street in, no one purchasing lots will pay him any more money, but it will be all on him to install the roadway and he loses 40 to 50 feet of land. If he can build it and make the new lot owners participate, then he can make money, but he can't do that if he has to install the road himself prior to lot sales.

Mr. McMurry went on, stating that they turnover rate in the area is very slow. You have all the costs of upkeep and paying taxes. His development has the advantage of getting people in to pay property taxes and improve the tax base.

Shawn Gustafson, the Applicant's Engineer, again showed the exhibit of the Sportsman's Warehouse area in Casper and how they utilize cross access agreements. Board Member Bob Greenley agreed, stating you will never see a Mills snowplow in this proposed subdivision because the city is not going to plow the road, but the people that access them will. But there is a problem when people can't plow city streets. Board Member Greenley stated he thinks the area at Sportsman's Warehouse is good and he doesn't think a standard street fits in this subdivision.

Mr. Gustafson then submitted other exhibits, first showing the intersection at Highways 257 and $20 / 26$. He made the comparison to Wyoming Blvd and $2^{\text {nd }}$ Street, stating roads like Gannett are further away from the intersection. He stated that WYDOT does not like city streets that connect too close to an intersection. He also brought up how $15^{\text {th }} \mathrm{St}$. and CY Ave were configured in Casper at one time and stated that same in this case, when you put a public street close to a high-volume intersection, then you are asking for trouble.

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City Engineer Williams stated he now has a better idea of what the applicant is trying to do, but that drainage is going to be a large factor on this property. There is a large amount of water coming off this property and they are proposing a lot of pavement.

Chairman Gudger then asked about drainage and retention on proposed Lot 2. Mr. McMurry stated that he felt drainage should be addressed at the site plan stage, not the subdivision, because you don't know how much pavement will be put in. It's not something he feels he can give right now, and he feels there are a lot of things that can be done on individual lots that are not too expensive.

Engineer Williams stated that if all the water goes to a pond on site and there is no storm sewer, the water has to go somewhere, and where is that? Mr. McMurry replied that if he must design and install drainage infrastructure it kills his costs.

Board Member Greenley asked how Mr. McMurry would stop the water from Highway 257 from encroaching on the subdivision. Mr. McMurry stated that he would belly and funnel the water off of 257 and into a drainage. It would be graded in such a way that it would flow onsite, not back out on to the highway.

Megan reminded the Commission that design standards are part of the cost of development and required by all applicants seeking subdivision permits. Chairman Gudger stated that he doesn't think the land has the capacity to meet the design standards. He feels industrial lots are different than residential homes or apartments.

There was general discussion on the amount of traffic the subdivision will generate, but that the streets will be public and there will be traffic, especially from the proposed gas station. Megan then read the dedication statement from the revised plat. City Attorney Holscher stated that there is a difference between dedication to the public and dedication to the City of Mills. The way the dedication currently reads, it does not give the streets to the City, but rather dedicates the access easements to the public.

Mr. McMurry then stated that he wants the lot owners to be able to plow the roads themselves. He says the City will not be out to plow and the City will not maintain them and it adds cost when he has to go through the City or WYDOT for a permit for the roads. He stated that he has seen places like Boulder, CO, where people like Megan want Cadillac cities. He said that you can put too many requirements in place and then it becomes impossible for someone to even comply. He then provided an experience he had in Platte County and stated they had tried to push rules more stringent than DEQ and created something no one could comply with.

Megan replied and reminded the Commission that the City of Mills has adopted the same design standards as the City of Casper and requires nothing over or above the design standards required of development in Casper.

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Chairman Gudger stated he still feels there is something specific about this property that it cannot comply with the design standards. Peter Nicolaysen, the applicant's attorney then presented an exhibit which listed subdivisions previously approved in Mills that do not have 50' rights-of-way or easement. Mr. Nicolaysen stated that Title 17 of Mills code says easements must be dedicated to the public. The public cannot be prohibited from entering the proposed $40^{\prime}$ easements, and emergency response vehicles would be able to enter as well. He feels that is an important piece of this subdivision design. And while he is not aware of the specific resolution number where Mills actually adopted the Casper design standards, within Chapter 16 (Casper Design Standards) it states that any of the requirements may be waived by the Commission or the City Council. He doesn't see this as a variance issue, but one that the Commission can recommend a waiver to the standards based on the limited access and nearness to the intersection because they are issues that would make a case for when the standards should be waived.

Mark Ayan with WYDOT then stated that the 40 ' approach meets WYDOT standards. They would allow a larger approach if the City requested or required it. They only time they go lower than 40' is for a residential or agricultural access approach.

City Engineer Williams then asked the applicant what he envisions maintenance looking like if the city granted the private access easements or maintenance. Mr. McMurry said that he has great cross access agreements that he has used previously which outline the maintenance requirements. They include items like snow removal, road maintenance and more. Each landowner would be responsible for contributing to the maintenance. Engineer Williams asked how the participation was broken down, lot wise. Would it be based on frontage or something else? Ron said yes, and then if Lot 2 didn't help pay, then the owner of Lot 1 would invoice them for their share of the costs. Megan clarified if responsibility would be by lot frontage, as Lot 4 is on the cul-de-sac with a small amount of frontage but is the largest lot in the subdivision. Mr. McMurry said maybe Lot 4 would not be a big user, as the topography and usefulness of the lot is not very high. However, he does not want to divide it up or leave an orphan parcel.

Megan then asked if Mr. McMurry would be around in the future to do enforcement of the agreement or if there would be a landowner association or something else. Mr. McMurry said no, that LOA's do not work. Each lot owner would enforce against each other.

Attorney Holscher noted that those types of agreements don't seem to work out, and that he currently knows of cases around the city where this specific topic has become an issue. Megan also noted that many times the landowners end up in front of the governing body asking for assistance. Mr. McMurry then asked if they could guarantee that the city would maintain the roads.

Board Member Volzke discussed general road maintenance and said that what happens in the future will affect future lot owners, whether vacant or not. He agreed that the city road maintenance is not always perfect, but at least there is an owner or entity where people can go to make

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complaints. He thinks that while the agreements may work out now, however 10 or 15 years from now when no one in the subdivision wants to deal with the roads, it will become an issue.

Mr. Nicolaysen commented that he believes it is dependent on the quality of the contractual arrangement on the cross-access agreements. You do have the right to take people to court and file liens against property. You can foreclose. He felt it was not going to make sense for someone to retain an attorney to say, "hey, I need $\$ 400$ more from the neighbor." For significant projects, it would certainly make sense that you would hire an attorney. The statutes allow people to foreclose to receive their monies owed and while it's not easy to do, it can be done, and you will get paid.

Chairman Gudger asked if there were any further questions.
Engineer Williams asked Mr. Ayan if they would make the access of Yellowstone HWY a right in/right out only? He stated that the probably would not, but since it will most likely function that way, they will keep an eye on it for the future.

Chairman Gudger then made a motion to allow 40' access easements without curb and gutter and Mr. McMurry can work out the drainage and cross access agreements. Attorney Holscher stated that the City of Mills would not accept roads dedicated in that manner, that it would be a private easement in favor of the public. He reiterated that a dedication to the public is different than one to the City of Mills. There was general discussion about the responsibility of the City to repair the street if a water main were to break. Board Member Volzke asked if there could be streets dedicated to the City but still allow the $40^{\prime}$ width but not require the curb and gutter. Chairman Gudger said he kept hearing the concern that citizens can't plow the street. Attorney Holscher said that generally, people are not supposed to plow city streets. He stated the motion was unlikely to pass city council.

Mr. McMurry then asked if the easement was for the benefit of the city and the public, then the city would still be able to repair the street if buried utility was being worked on. Attorney Holscher stated it may be possible to work out an agreement. He would recommend the Commission require some sort of easement on behalf of the City. He went on to state that if they want to pass the plat to Council with conditions, it should be to approve it with easements in favor of the public, but that they require an express agreement be worked out that Mills would not be responsible for maintenance or anything associated with the access easement.

Building Official O'Hearn stated he is concerned about the level of future maintenance of the streets and the ability for emergency services to access them. Attorney Holscher stated that brings up a similar situation that occurred in Hanley Acres and those access easements. Chairman Gudger stated he would like to work with the applicant as he feels they have a reasonable request for 40' access easements. Attorney Holscher then stated that a possible motion might be to approve the plat, contingent upon agreement of language regarding the responsibilities of lot owners to

## MINUTES OF THE $7^{\text {TH }}$ OF DECEMBER 2023 MILLS PLANNING \& ZONING BOARD MEETING

maintain and repair the easements in so far that it would not require the City of Mills to do the same.

Board Member Greenley then inquired who "staff" was. There was general discussion that staff would be those representatives from the City of Mills, including the city attorney, planner, building official, engineer, community development director, etc.

Chairman Gudger then asked City Engineer Williams if he had any additional comments or concerns. Matt stated he has a better understanding now of what this development could potentially bring at full build out. He had concerns about having a "city street" in an easement. He understands the applicant's desire for cost savings in not having to design to city street standards, however, he still has concerns about the drainage. He is aware that a lot of drainage design is addressed at the site plan review, but for this property, we already know of at least one commercial development, with the gas station being proposed on Lot 1 , at the bottom of the hill where all the water goes. He also commented on the large amount of pavement this development is going to entail and that while it can be mitigated through good engineering and design plans, it is going to be a challenge.

There was general discussion about the drainage plan and that since there will be no over-lot grading, it is difficult to predict what is going to be placed where. Board Member Volzke asked how the drainage plan will account for water coming down the slope of the hill and how someone designing their lot layout accounts for the natural drainage. There was general discussion about the existing drainage of the property shown for the subdivision and trying to account for what exists. Mr. Gustafson said he understands where the comments are coming from and that it can be hard to handle with existing drainage and grading. In this case, they are not planning to make any improvements, just selling the lots as-is. He noted there is a small pond on a portion of the property and he doesn't believe that pond can be breached without a permit. Chairman Gudger asked that, during site designs, for instance, the owner of Lot 1 cannot design their drainage to impact Lot 2. It was stated that is correct.

Mr. McMurry said that in his discussions with the proposed gas station, they are planning on bringing in fill dirt and creating a bigger pond to hold water that comes down the hill. There was general discussion about each lot having its own on-site drainage detention. Megan noted that the regulations do state that the applicant needs to submit a drainage plan with the subdivision application. Engineer Williams agreed and stated that he would at least like to see the applicant's engineer at least submit the existing contours as the 'drainage plan' and it would show the flow and where water is currently going. There was general discussion about the existing state of the property and that it is a 'hole' but there is currently no major flooding and so it is what it is.

Mr. Nicolaysen inquired about drainage requirements in Title 17. He understood that the drainage plan wouldn't be down to the site planning stage, but that there should be a general drainage plan to help address the water on all the lots. There was general discussion about ensuring drainage is

# MINUTES OF THE 7 ${ }^{\text {TH }}$ OF DECEMBER 2023 MILLS PLANNING \& ZONING BOARD MEETING 

addressed at the site level and past experiences from city staff receiving complaints from residents dealing with their neighbor's run-off.

Chairman Gudger then asked if there was any further discussion. There was none. He then asked for a motion.

Chairman Gudger made a motion to approve the case number 23.08 FSP, 257 Business Park, pending completion of planning considerations as presented in the staff report, with the following exceptions:

1. Waive the requirement that subdivision streets be dedicated to the City of Mills.
2. Acceptance of $40^{\prime}$ public access easements for the subdivision streets.
3. Approved and signed agreement between the applicant and the City of Mills that there is no city maintenance of the ingress and egress public access easements on the part of the City of Mills.

Board Member Bob Greenley seconded the motion. Chairman Gudger and Board Members Greenley and Smith voted in favor, Board Member Volzke voted nay; motion carried 3/1.

Megan stated the case would be tentatively scheduled on the January 9, 2024, city council agenda. She also let the Board know that there would be items on the agenda for the Planning \& Zoning Commission's regular meeting, which will be January 4, 2024.

With no further business, Chairman Gudger declared the meeting adjourned at 6:47 PM.

John Gudger, Vice-Chairman

Attested: Sarah Osborn

900 Bryan Stock Trail, Gasper, Wyoming 82601

November 1, 2023

Megan Nelms, AICP
1725 Carey Avenue
Cheyenne, WY 82001

RE: 257 Business Park Access
Dear Ms. Nelms:

Thank you for contacting us regarding proposed access points to the 257 Business Park in Mills. At this time, we have no concerns about using the existing access on the West Belt Loop. Although a right hand turn lane would greatly increase safety at this location, one would not be required as part of this application. With increased traffic on the West Belt Loop and further development of the proposed parcels, it may be needed at a future date.

West Yellowstone currently has multiple existing accesses along the frontage of the property. In order to permit the requested access, these would need to be condensed into a single approach that would serve the adjacent parcels as shown in the proposed plat. WYDOT does not have a stance on whether a private drive or a city street designation should occur. If the access is classified as a private drive, the maximum width is 40 ft . If a city street is required, we would waive our maximum width requirement and defer to local regulations.

If you have additional questions or would like to discuss this further, please don't hesitate to contact me.

Respectfully,


Brooke Allen
District Traffic Engineer
307.473.3224

## QUITCLAIM DEED

KNOW ALL MEN BY THESE PRESENTS, that Endeavor Enterprises LLC, "GRANTOR", for the consideration of TEN DOLLARS (\$10.00) in hand paid, the receipt of which is hereby acknowledged, CONVEYS AND QUIT CLAIMS to 2R Investments, LLC, "GRANTEE", whose address is P.O. Box 1179, Chandler, AZ 85244, all Grantor's right, title, and interest, in and to the following real property, situate within Natrona County, State of Wyoming, particularly described as.

TRACT 2 OF THE "KIRKPATRICK SIMPLE SUBDIVISION", A SUBDIVISION IN NATRONA COUNTY, WYOMING, AS PER PLAT RECORDED AUGUST 27, 2002, AS INSTRUMENT NUMBER 699046

This Quitclaim Deed is executed to extinguish the Grantors' past and future right, title, and interest in and to the described real property. Grantor is releasing and waiving all rights under and by virtue of the homestead exemption laws of the state. This conveyance is subject to covenants, conditions, easements and encumbrances of record, if any.

Dated this 21st day of July, 2023.

By:


STATE OF WYOMING )
COUNTY OF NATRONA )
The foregoing Quitclaim Deed was acknowledged before me by Kevin Miller, Managing Member of Endeavor Enterprises LLC, a Wyoming limited liability company this 21st day of July, 2023.

Witness my hand and official seal:
$\frac{\text { Cada Ray Slauch }}{\text { Notary Public }}$

My commission expires:


## QUIT CLAIM DEED

KNOW ALL MEN BY THESE PRESENTS, that Endeavor Enterprises LLC, "GRANTOR", for the consideration of TEN DOLLARS (\$10.00) in hand paid, the receipt of which is hereby acknowledged, CONVEYS AND QUIT CLAIMS to 2R Investments, LLC, "GRANTEE", whose address is P.O. Box 1179, Chandler, AZ 85244, all Granter's right, title, and interest, in and to the following real property, situate within Natron County, State of Wyoming, particularly described on Exhibit A attached hereto.

See Exhibit " A " attached hereto and incorporated herein by this reference for all purposes;

This Quitclaim Deed is executed to extinguish the Grantors' past and future right, title, and interest in and to the described real property. Grantor is releasing and waiving all rights under and by virtue of the homestead exemption laws of the state. This conveyance is subject to covenants, conditions, easements and encumbrances of record, if any.

Dated this 4th day of August, 2023.

By:


STATE OF WYOMING
COUNTY OF NATRONA

The foregoing Quitclaim Deed was acknowledged before me by Kevin Miller, Managing Member of Endeavor Enterprises LLC, a Wyoming limited liability company this 4th day of August, 2023.

Witness my hand and official seal:

Notary Public
My commission expires: $\square$

KENDALL TEBEEST
NOTARY PUBLIC STATE OF WYOMING

## Exhibit A

TRACT 1, "KIRKPATRICK SIMPLE SUBDIVISION", NATRONA COUNTY, WYOMING, TOGETHER WITH AN ACCESS EASEMENT DESCRIBED AS FOLLOWS:

A PARCEL LOCATED IN AND BEING A PORTION OF THE NE $1 / 4 \mathrm{~N}^{2} 11 / 4$, SECTION 2, TOWNSHIP 33 NORTH, RANGE 80 WEST OF THE 6TH P.M., NATRONA COUNTY, WYOMING, BEING DESCRIBED AS FOLLOWS:

BEGINNING AT THE MOST SOUTHERLY CORNER OF THE PARCEL BEING DESCRIBED AND ALSO A POINT IN THE NORTHWESTERLY LINE OF TRACT 1, KIRKPATRICK SIMPLE SUBDIVISION AND FROM WHICH POINT THE SOUTHWESTERLY CORNER OF SAID NE $1 / 4 N E 1 / 4$, SECTION 2 BEARS $S$. $38^{\circ} 01^{\prime} 44^{\prime \prime}$ W., 151.34 FEET; THENCE FROM SAID POINT OF BEGINNING AND AL.ONG THE SOUTHWESTERLY LINE OF SAID PARCEL, N. $52^{\circ} 03^{\prime} 32^{\prime \prime}$ W., 20.00 FEET TO THE MOST WESTERLY CORNER OF SAID PARCEL; THENCE ALONG THE NORTHWESTERLY LINE OF SAID PARCEL, N. $38^{\circ} 01^{\prime} 44^{\prime \prime}$ E., 20.00 FEET TO THE MOST NORTHERLY CORNER OF SAID PARCEL AND A POINT IN AND INTERSECTION WITH THE SOUTHWESTERLY LINE OF U.S. HIGHWAY NOS. 20 AND 26; THENCE ALONG THE NORTHEASTERLY LINE OF SAID PARCEL AND SOUTHWESTERLY LINE OF SAID HIGHWAY, S. $52^{\circ} 03^{\prime} 32^{\prime \prime}$ E., 20.00 FEET TO THE MOST EASTERLY CORNER OF SAID PARCEL AND ALSO THE MOST NORTHERLY CORNER OF SAID TRACT 1, KIRKPATRICK SIMPLE SUBDIVISION; THENCE ALONG THE SOUTHEASTERLY LINE OF SAID PARCEL AND THE NORTHWESTERLY LINE OF SAID TRACT $1, \mathrm{~S}^{2} .38^{\circ} 01^{\prime} 44^{\prime \prime} \mathrm{W} ., 20.00$ FEET TO THE POINT OF BEGINNING.

## QUIT CLAIM DEED

KNOW ALL MEN BY THESE PRESENTS, that Endeavor Enterprises LLC, "GRANTOR", for the consideration of TEN DOLLARS (\$10.00) in hand paid, the receipt of which is hereby acknowledged, CONVEYS AND QUIT CLAIMS to 2R Investments, LLC, "GRANTEE", whose address is P.O. Box 1179, Chandler, AZ 85244, all Grantor's right, title, and interest, in and to the following real property, situate within Natrona County, State of Wyoming, particularly described on Exhibit A attached hereto.

See Exhibit "A" attached hereto and incorporated herein by this reference for all purposes;

This Quitclaim Deed is executed to extinguish the Grantors' past and future right, title, and interest in and to the described real property. Grantor is releasing and waiving all rights under and by virtue of the homestead exemption laws of the state. This conveyance is subject to covenants, conditions, easements and encumbrances of record, if any.

Dated this 21st day of July, 2023.

By:


Endeavor Enterprises LLC
Kevin Miller - Managing Member
STATE OF WYOMING )
COUNTY OF NATRONA )
The foregoing Quitclaim Deed was acknowledged before me by Kevin Miller, Managing Member of Endeavor Enterprises LLC, a Wyoming limited liability company this 21st day of July, 2023.

Witness my hand and official seal:
Cuula Raustauch
Notary Public
My commission expires: $\quad 8 / 28 / 9028$


## Exhibit A

A PARCEL LOCATED IN AND BEING PORTIONS OF THE NE $1 / 4 \mathrm{NE}^{1} 1 / 4$ AND THE $\mathrm{W}^{1} 1 / 2 \mathrm{NE}^{1} 1 / 4$, SECTION 2 , TOWNSHIP 33 NORTH, RANGE 80 WEST OF THE 6TH P.M., NATRONA COUNTY, WYOMING, BEING DESCRIBED AS FOLLOWS:

BEGINNING AT A POINT IN THE NORTHEASTERLY LINE OF SAID PARCEL AND ALSO A POINT IN THE WESTERLY LINE OF SAID NE $1 / 4 \mathrm{NE}^{1} 14$, SECTION 2 AND FROM WHICH POINT THE SOUTHWEST CORNER OF SAID NE $1 / 4 \mathrm{NE}^{1} 1 / 4$, SECTION 2, BEARS, S. $0^{\circ} 05^{\prime} 50$ " W., 216.61 FEET; THENCE FROM SAID POINT AND ALONG THE NORTHEASTERLY LINE OF SAID PARCEL AND THE SOUTHWESTERLY LINE OF U.S. HIGHWAY NOS. 20 AND 26, S. $51^{\circ} 54$ ' E., 14.25 FEET AND THE NORTHEASTERLY CORNER OF SAID PARCEL; THENCE ALONG THE SOUTHEASTERLY LINE OF SAID PARCEL, S. $38^{\circ} 06^{\prime} \mathrm{W}$., 548.60 FEET TO THE SOUTHEASTERLY CORNER OF SAID PARCEL; THENCE ALONG THE SOUTHWESTERLY LINE OF SAID PARCEL, N. $51^{\circ} 44^{\prime} 40^{\prime \prime}$ W., 172.21 FEET TO THE SOUTHWESTERLY CORNER OF SAID PARCEL; thence along the northwesterly line of said parcel and the arc of a true curve to THE LEFT, HAVING A RADIUS OF 140.00 FEET AND THROUGH THE CHORD THEREOF WHICH BEARS N. $60^{\circ} 01^{\prime 5} 52^{\prime \prime}$ E., 104.55 FEET, NORTHEASTERLY 106.83 FEET TO A POINT OF TANGENCY; THENCE CONTINUING ALONG THE NORTHWESTERLY LINE OF SAID PARCEL, N. $38^{\circ} 07^{\prime} 10^{\prime \prime}$ E., 431.47 FEET TO A POINT; THENCE N. $83^{\circ} 02^{\prime} 19 "$ E., 27.80 FEET TO THE NORTHWESTERLY CORNER OF SAID PARCEL AND A POINT IN THE SOUTHWESTERLY LINE OF SAID U.S. HIGHWAY NOS. 20 AND 26; THENCE ALONG THE NORTHEASTERLY LINE OF SAID PARCEL AND SOUTHWESTERLY LINE OF SAID HIGHWAY, S. $51^{\circ} 54^{\prime}$ E., 99.13 FEET TO THE POINT OF BEGINNING.

EXCEPTING THEREFROM THOSE PARCELS DESCRIBED IN WARRANTY DEEDS RECORDED MAY 8, 2009, AS INSTRUMENT NUMBERS 866007 AND 866008.

