STAFF REPORT

COMMUNITY DEVELOPMENT DEPARTMENT



HEARING July 9, 2024

DATE:

TO: Mayor & City Council

FROM: Sonya Allen, Associate Planner

208-884-5533

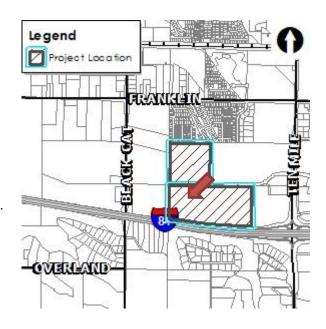
SUBJECT: *H-2023-0072*

Vanguard Village - MDA

LOCATION: Generally located 1/4 mile south of W.

Franklin Rd. and west of S. Ten Mile Rd., in the center of Section 15, T.3N.

R.1W.



I. PROJECT DESCRIPTION

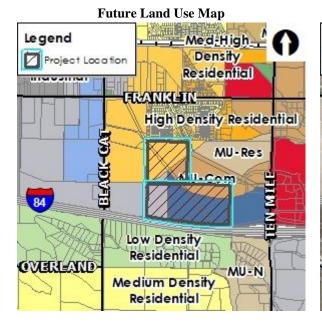
The Applicant has submitted an application for a modification to the existing Development Agreement associated with H-2021-0081, recorded as Inst. #2022-049799. See Section V below for more information.

II. SUMMARY OF REPORT

A. Project Summary

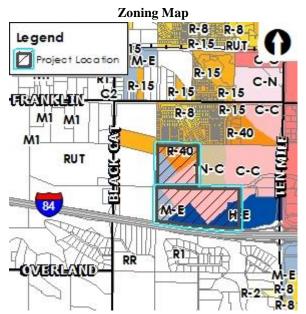
Description	Details	Page
Acreage	115.26 acres overall	
Existing Zoning	R-15, M-E, C-C and H-E	
Future Land Use Designation	Mixed Use – Commercial (MU-COM); Medium High-	
	Density Residential (MHDR); Mixed Employment (ME);	
	High Density Employment (HDE)	
Existing Land Use(s)	Vacant/agricultural land	
Proposed Land Use(s)	Multi-family residential, vertically integrated residential,	
	light industry/warehouse, commercial/retail, research and	
	development and other uses (overall).	
Physical Features (waterways,	The Williams gas pipeline bisects this site	
hazards, flood plain, hillside)		
Neighborhood meeting date; # of	11/30/23	
attendees:		
History (previous approvals)	AZ-09-008 Meridian Crossing (Ord. #10-1467; DA Inst.	
	#110115738); ROS #7623 (Inst. #106170019 2006); H-	
	2021-0081 [MDA, RZ, PP, CUP – DA Inst. #2022-049799	
	(replaced previous DA)]	I

B. Project Area Maps





Aerial Map





Note: The boundary of the site shown on the above maps is the entire property subject to the DA; the portion of the property that is the subject of this amended DA is only that at the southwest corner of the site in the M-E zoning district.

A. Applicant:

Will Goede, Adler Industrial – 8665 W. Emerald St., Se. 200, Boise, ID 83704

B. Owners:

Ten Mile West Commercial, LLC – 1144 S. Silverstone Way, Ste. 500, Meridian, ID 83642

Endurance Holdings, LLC – 1977 E. Overland Rd., Meridian, ID 83642

C. Representative:

Same as Applicant

III. NOTICING

	City Council Posting Date
Notification published in newspaper	6/23/2024
Notification mailed to property owners within 300 feet	6/21/2024
Applicant posted public hearing notice on site	6/24/2024
Nextdoor posting	6/17/2024

IV. UNIFIED DEVELOPMENT CODE ANALYSIS (UDC)

A. Development Agreement Modification (MDA):

The Applicant proposes an amendment to the existing Development Agreement (DA) associated with H-2021-0081, recorded as Inst. #2022-049799, as follows: (Staff's comments in italics)

New DA provision – "4.3: Notwithstanding anything in the UDC or this Agreement to
the contrary, Warehouse, including distribution, and Flex Space uses shall not be
permitted in that portion of the property zoned M-E and designated "Warehouse & Flex
Space Use Not Allowed" as shown on the map and described in the associated legal
description/exhibit map in Section VI.B of the First Amendment."

The inclusion of this restriction on approximately 1/3 of the M-E (Mixed-Employment) zoned area will ensure the property develops with a mix of employment uses as desired by the City with a limitation on flex and warehouse uses.

• Modify DA provision #5.1a, as follows: "Development of the subject property shall be generally consistent with the site plan, qualified open space exhibit, site amenity exhibit, pedestrian circulation plan, preliminary plat, phasing plan, landscape plan and conceptual building elevations submitted with the applications contained herein in the Development Agreement. An updated phasing plan for the development is included in Section VI.A of the First Amendment and by this reference incorporated herein as if set forth in full."

Development priorities have changed, along with property ownership, since the time of the initial approvals; the proposed change will allow development to proceed in an alternate order.

• Update the phasing plan – see Section VI.A below for existing vs. proposed phasing plan.

The existing phasing plan depicts the following: 1) 1^{st} phase – the southern portion of the R-15 zoned property; 2) 2^{nd} phase – the M-E zoned property; 3) 3^{rd} phase – the northern portion of the R-15 zoned property; 4) 4^{th} phase – the H-E zoned property; and 5) the C-C zoned property.

The proposed plan depicts the following: 1) I^{st} phase – the M-E zoned property at the southwest corner of the property; 2) 2^{nd} phase – the C-C and H-E zoned property on the

- eastern portion of the property; and 3) 3^{rd} phase the R-15 zoned property on the northern portion of the site.
- Inclusion of alternative design and development guidelines for the distribution and light manufacturing area (i.e. warehouse/distribution and light industry/manufacturing uses) with the conceptual elevations shown in Section VI.C; and modification to the following DA provisions:
 - #5.1b: "All future development, site design and building design shall comply with the guidelines in the Ten Mile Interchange Specific Area Plan (TMISAP) and the standards in the Architectural Standards Manual (ASM), as applicable unless otherwise modified herein. The City Council approved alternatives to the design guidelines in the TMISAP consisting of lower roof pitches of 2:12 for the community clubhouse amenity buildings and 3:12 for the townhome garages to allow larger windows with lower sills at the second level; and front patios with railings that frame off the entrances that are covered by the above balconies instead of front stoops due to concerns pertaining to compliance with ADA requirements."
 - #5.1i: "Development in the M-E district shall be consistent with the development guidelines contained in the Ten Mile Interchange Specific Area Plan (TMISAP) for Mixed Employment (ME) designated areas except for the M-E zoned area where warehouse, including distribution, and light industry, including manufacturing, uses are proposed as shown on the map and described in the associated legal description/exhibit map included in Section VI.C. In that area, a minimum of 8% windows on the frontage and a single plane wall maximum distance of 150' without building modulation will be allowed as shown on the exhibits in Section VI.C instead of 20% windows and a single plane wall maximum equal to the building height without building modulation shown as examples on the transect on pg. 3-50 in the TMISAP. Only the building faces shown in red on the exhibit will be considered frontage."

The TMISAP has elevated guidelines that apply to development within the TMISAP area. The Architectural Standards Manual (ASM) applies to all properties within the City, with established baseline minimum standards. These are in addition to the elevated guidelines in the Plan. The front/south side of the southernmost building will be highly visible from I-84; the front of the other buildings will be internal to the site and not as visible. Staff is unable to support requests for deviations from the guidelines in the Plan due to conflicts with the lesser ASM standards prior, apart from and prior to the design review process. Commercial ASM standards apply to M-E zoned areas, but the buildings are of an industrial style and may conflict with other citywide ASM standards as well. Action is needed from Council for such requests.

If Council approves the proposed deviations to the design guidelines in the Plan, the Applicant will need to include a request for a design standard exception with each commercial standard in the ASM that is not met, with subsequent administrative Design Review applications. Any such related request will likely not comply with the design standards in the ASM.

 #5.1l: "Design elements shall be provided within the overall development as required in the Application of the Design Elements matrix on pg. 3-49 of the TMISAP, except as otherwise allowed herein." This change allows for the above-noted exceptions if approved by City Council.

• Modification to DA provision #5.1.m – "The subject property shall be subdivided prior to submittal of any Certificate of Zoning Compliance application(s) and/or building permit application(s). The Applicant may submit a Design Review, Certificate of Zoning Compliance, and building permit application(s) to finalize building design prior to recordation of the final plat(s) for the lot on which a building is located, however, the applicant will not receive the Certificate of Occupancy for any buildings prior to the recordation of the final plat for the lot on which the building is located."

The proposed change will allow development to commence but will still require the plat to be recorded prior to occupancy.

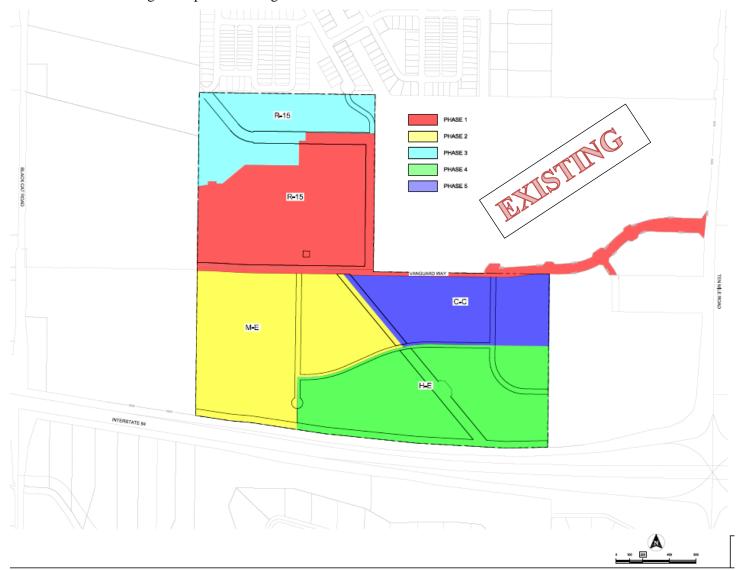
V. DECISION

A. Staff:

Staff recommends approval of the requested modifications to the DA, except for the deviations from the design guidelines in the TMISAP, which require Council approval.

VI. EXHIBITS

A. Existing & Proposed Phasing Plan





B. Exhibit Depicting Warehouse & Flex Space Use Not Allowed Area and Legal Description/Exhibit Map of that Area

Depiction of Warehouse & Flex Space Use Not Allowed Area





Project No: 240076 Date: May 21, 2024 Page 1 of 1

EXHIBIT "C" TO FIRST AMENDMENT

LEGAL DESCRIPTION OF WAREHOUSE & FLEX SPACE USE NOT ALLOWED AREA

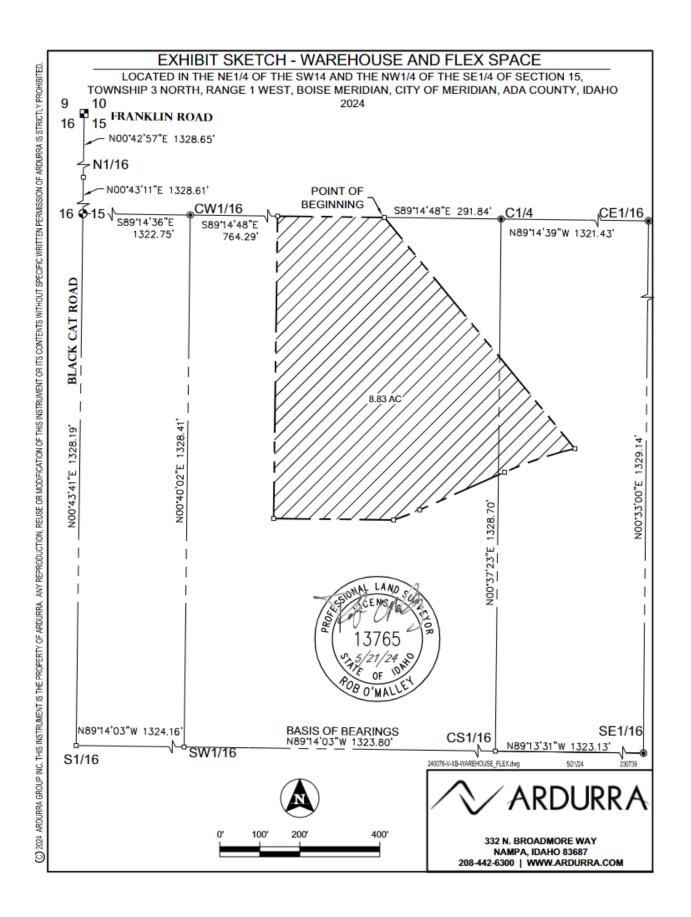
A parcel of land located in the NE1/4 of the SW1/4 and the NW1/4 of the SE1/4 of Section 15, Township 3 North, Range 1 West, Boise Meridian, City of Meridian, Ada County, Idaho, more particularly described as follows:

COMMENCING at the center one-quarter corner of Section 15; thence, along the north boundary of said NE1/4 of the SW1/4.

- A. S.89°14'48"E., 291.84 feet to the **POINT OF BEGINNING**, thence leaving said north boundary,
 - 1. S.39°31'08"E., 748.08 feet to the beginning of a non-tangent curve; thence,
 - Southwesterly along said curve to the left having a radius of 1000.00 feet, an arc length of 185.66 feet, through a central angle of 10°38'16", of which the long chord bears S.71°25'13"W., 185.40 feet; thence, tangent from said curve,
 - 3. S.66°06'05"W., 231.67 feet to the beginning of a tangent curve; thence,
 - Southwesterly along said curve to the right having a radius of 750.00 feet, an arc length of 70.03 feet, through a central angle of 5°21'01", of which the long chord bears S.68°46'35"W., 70.01 feet; thence, non-tangent from said curve,
 - N.89°17'19"W., 299.81 feet; thence,
 - N.00°45'12"E., 755.20 feet; thence,
 - S.89°14'48"E., 266.65 feet to the POINT OF BEGINNING.

CONTAINING: 8.83 Ac.





C. Distribution & Light Manufacturing Area Design Guidelines & Legal Description/Exhibit Map of that Area

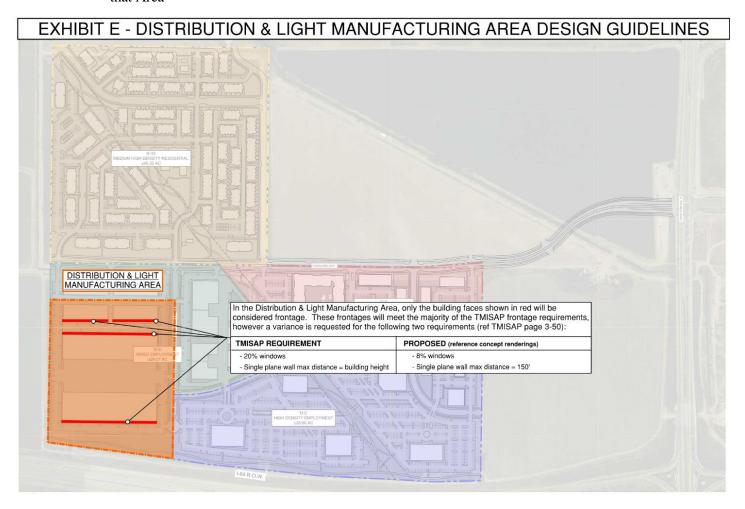


EXHIBIT E - DISTRIBUTION & LIGHT MANUFACTURING AREA DESIGN GUIDELINES

Single plane max
validatance - 150

Signage plane m



EXHIBIT E - DISTRIBUTION & LIGHT MANUFACTURING AREA DESIGN GUIDELINES



Project No: 240076 Date: May 21, 2024 Page 1 of 1

EXHIBIT "F" TO FIRST AMENDMENT

LEGAL DESCRIPTION OF DISTRIBUTION AND LAND MANUFACTURING AREA

A parcel of land located in the NE1/4 of the SW1/4 of Section 15, Township 3 North, Range 1 West, Boise Meridian, City of Meridian, Ada County, Idaho, more particularly described as follows:

COMMENCING at the center west one-sixteenth corner of Section 15; thence, along the west boundary of said NE1/4 of the SW1/4,

- A. S.00°40'02"W., 231.45 feet to the POINT OF BEGINNING, thence leaving said boundary,
 - 1. S.89°14'48"E., 763.91 feet; thence,
 - 2. S.00°45'12"W., 959.44 feet; thence,
 - 3. N.81°25'39"W., 352.27 feet; thence,
 - 4. N.85°10'48"W., 150.33 feet; thence,
 - N.81°21'31"W., 266.05 feet to the west boundary of said NE1/4 of the SW1/4; thence, along said boundary,
 - 6. N.00°39'32"E., 864.35 feet to the POINT OF BEGINNING.

CONTAINING: 15.97 Ac.



