# REC/MICEC RESET WORKSHOP #2

Parks and Recreation Commission February 25, 2021

### AGENDA AND GOALS FOR WORKSHOP

- Progress update
  - Understand where we are and where we are headed
- Discuss pricing strategy and fee study
  - Understand how a pricing strategy fits into cost recovery and resource allocation
- Review Let's Talk survey results
  - Learn more about community members' preferences; apply that information to recommendations
- Discuss ideas for service/program offerings
- Review next steps in Reset Project

## SUMMARY OF PROGRESS

- Determined an Immediate Action plan:
  - o Offering contractor-led summer camps in 2021
  - Continuing to monitor conditions and plan for possible facility rentals in summer/fall
  - o Developing the long-term reset plan
- Categorized services/programs by beneficiary and identified initial cost recovery targets (Cost Recovery Pyramid)
- Gathered community input on priorities
- Collected and analyzed fee data from the market

## WHERE WE'RE HEADED

Establishing and recommending the following for City Council's approval:

- 1. Cost recovery and resource allocation philosophy
- 2. Pricing strategy
- Related policies that are necessary to implement #1 and #2
- 4. Roadmap for the Reset (including phasing plan)

### ESTABLISHING A PRICING STRATEGY

#### Goal of pricing strategy:

Set reasonable fees that are responsive to demand, market realities and minimum cost recovery goals, such that the overall operation is financially sustainable

- Step 1: Conduct fee study
- Step 2: Review and apply other pricing factors (such as cost recovery targets)
- Step 3: Develop list of fees (i.e., fee schedule)
- Step 4: Review and update policies
- Step 5: Recommend to and seek City Council approval of pricing strategy as part of the overall Reset Plan

## FEE STUDY

<u>Goal of the fee study</u>: Understand market and competitor fees Types of pricing strategies:

- Arbitrary (need to reach an overall target)
- Market-based (product of demand)
- Competitor based (match, beat or exceed other providers)
- Cost recovery pricing (designed to reach cost recovery goals)

The fee study is only one part of establishing our pricing strategy.

#### FEE SCHEDULE

- Complete listing of fees, rates, and pricing policies for a department, division, or entire agency
- First-time development of a complete fee schedule for Mercer Island's Recreation Division

#### MUKILTEO

#### 2020 Master Fee Schedule Resolution No. 2019-17 Effective Date: January 1, 2020

#### Rosehill Fitness Room

Drop-In	
20 Pass Card	\$70.00 <sup>43</sup>
20 Pass Card (Seniors, 60+)	\$63.00 44

#### Special Event Permits

Insurance may be required for any special event held in City parks, facilities, or public roads. Large Special Events ..\$100.00 45 Application Fee Event Fee 46 Anticipated Attendance No Entry Fee Entry Fee 100 - 500\$100.00 \$300.00 501 - 1.000\$200.00 \$400.00 1.001 +\$300.00 \$500.00 Small Special Events .\$25.00 45 Application Fee Event Fee.....Determined by Event Review 46 Emergency Services (Ambulance or Bike Team) Standby Fee.....\$200.00 / Hour Cleanup / Damage ...... Actual Costs Cancellation 38 

#### Miscellaneous Recreation Fees and Charges

On-Call Theatre Technical Services	\$35.00 / Hour
City Cancellation of Class or Reservation	100% Refund

#### FEE STUDY – RECREATION RESET



#### MARKET COMPARISONS

#### Meeting Room rentals

General/Resident

After hours

#### **Event Room rentals**

Hourly minimums; additional hours General/Resident rates Setup/teardown Discounts Food and beverage fee, alcohol charges Cleaning fee Amenities- stage, BBQ, heat lamps, A/V Kitchen

#### Field, Gym & Picnic Shelter Rentals

General/Resident youth & adult

**Outdoor weddings/events** 

#### **Recreation Programs**

Youth Camps (daycare) Resident/Non-resident Youth Camps (premier) Resident/Non-resident Youth Programs Resident/Non-resident Senior Trips Resident/Non-resident Adult fitness classes Resident/Non-resident Youth Martial Arts programs Resident/Non-resident Ballet Resident/Non-resident Adult sports leagues Resident/Non-resident Drop-in sports (pickleball, badminton), Fitness Center P-Patch Program

### PROGRAM HIGHLIGHTS

Recreation Program	Seattle	Bellevue	Issaquah	Redmond	Bellevue Y	Mercer Island - Previous Rates
Drop-In Sports (pickleball, volleyball, badminton)	No-fee	R\$5/NR\$6	\$6/day	No drop-in programs	Included in membership fee (\$81/monthly Adults)	R\$3.75/NR\$5.25
Fitness Center	No-fee	R\$6/NR:\$8 20-punch pass: R\$85/NR:\$102	Daily: \$6 Monthly: R\$36/NR\$43.20	Daily: R\$7/NR\$8 Monthly: R\$45/NR\$54	Included in membership fee (\$81/monthly Adults)	Daily R\$3.50/NR \$5.75 Monthly R\$34.50/ NR\$40.25
Martial Arts (Youth) Resident	\$67 (\$4.46/class)	\$70 (\$6.36/class)	\$88 (\$11/class)	\$50 (\$10/class)	\$40 members, 6 weeks	\$120 (\$10/class)
Martial Arts (Youth) Non-Resident	N/A	\$84 (\$6.63/class)	\$105 (\$13.12/class)	\$60 (\$12/class)	\$70 non-members, 6 weeks	\$144 (\$12/class)

R = Resident

NR = Non-resident

## RENTAL HIGHLIGHTS

Scenario	Scenario Details	Previous Rental Fee	Previous Cost Recovery	Minimum Cost Recovery Target
1	Meeting Room rental: Resident rental; 3 hours	\$50/hour	104%	150%
2	Meeting Room rental: Standard event rental; 3 hours	\$65/hour	135%	150%
3	Mercer Room rental: Resident special event; 7 hours	\$130/hour	214%	150%
4	Mercer Room rental: Standard special event; 7 hours	\$180/hour	385%	150%
5	Gym rental: Standard half-gym rental; 2 hours	\$65/hour	131%	150%

## MICEC FACILITY USE

Summary	<pre>/ of Past Facility Use</pre>	
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Types of Rental Groups	% of Hours
No Charge Usage	18%
Resident & Non-profit	42%
Non-Resident	39%
Same Day	1%

## NOTES ON FEE POLICIES

- Future fees will be based on assessing several factors (e.g., market comparisons, competitiveness, cost recovery targets)
- Keep differential pricing for some programs; verify amounts and update policy, if needed
- Pricing strategy will be part of the Reset Plan sent to City Council
- Fee schedule will be set and maintained by the department director, per municipal code. Reset Plan will include recommendation to update fee schedule on a regular basis.



# QUESTIONS

# LET'S TALK SURVEY

#### LET'S TALK SURVEY

- To what extent should recreation programs, services and MICEC costs be taxpayer supported, as opposed to being paid for by participants or users? Does that extent vary depending on if the service is deemed to be a core service rather than a discretionary one, or if the service benefits individuals more than groups or the community as a whole?
- Should specific populations be the target audience or recipient of a larger share of the City's recreational programming or MICEC use? If so, who are those populations?
- Should the way the City charges for programs and services reflect the mission, values and vision for recreation services? If so, how?
- What is the City's role and responsibility for recreation (or as a recreation center or events center) in Mercer Island? How can the new portfolio of programs and services reflect that role and responsibility?

Key Policy Questions Introduced

## LET'S TALK SURVEY QUESTIONS: Q1

- 1. In the past, the revenue that supported recreation operations and programs and the Mercer Island Community and Events Center (MICEC) came from these sources:
  - 57% of the revenue came from taxes
  - 17% of the revenue came from fees paid by participants and users for programs
  - 23% of the revenue came from rental fees paid by people of groups to rent rooms in the facility
  - 2% of the revenue came from miscellaneous assortment of sources (such as gallery art sales, donations, etc.)

With budget cuts, the tax support in the next few years for the MICEC, recreation and arts may be only 20% of what it was previously. Knowing that, which of the following programs or services should receive the greater share of taxpayer dollar support:

- a. Programs or services where the individual participating benefits the most (examples: a resident taking an art or fitness class)
- b. Programs or services where there is a balance between individual and community benefit (example: providing summer camp opportunities for Mercer Island youth)
- c. Programs or services where the community benefits considerably, in addition to specific individuals (examples: safety programs for youths, or programs that provide fee-waivers or scholarships to increase accessibility to programs)
- d. A few special events during the year, available to all community members

#### **O1 RESULTS** GREATEST SHARE OF TAX SUPPORT

- Highest positive scores (chosen by ~4 out 5 respondents):
  - Programs or services where there is a <u>balance between individual and community benefit</u> (example: providing summer camp opportunities for Mercer Island youth)
  - Programs or services where the <u>community benefits considerably</u>, in addition to <u>specific</u> <u>individuals</u> (examples: safety programs for youths, or programs that provide fee-waivers or scholarships to increase accessibility to programs)
- Lowest positive scores (chosen by approximately half of respondents):
  - Programs or services where the individual participating benefits the most (examples: a resident taking an art or fitness class); had the greatest number of responses for no/low tax support
  - A few special events during the year, available to all community members; had the greatest number of neutral responses

### LET'S TALK SURVEY QUESTIONS: Q2

2. How important is it to you personally or to your family that the Mercer Island Community and Events Center (MICEC):

- a. Offers "something for everyone" in the community (all ages, all interests, all abilities, all income levels)?
- b. Focuses on delivering programs and services to under-served populations or populations that are not served by the private marketplace?
- c. Maximize its potential as a weekend and evening venue for private events, to bring in revenue to support the delivery of public programs and services at the facility?
- d. Host or organize recreation programs or events that support community quality of life partners (example: non-profits that provide basic needs assistance or needed community services)

#### **O2 RESULTS** WHAT SHOULD BE OFFERED?

Greatest consensus:

- Over 40% of respondents said that maximizing private evening and weekend use to support public programs and services was "really important." (+ score of 74%)
- Over 40% of respondents said that offering something for everyone was "really important." (combined positive score of 74%)

Although it had the lowest combined positive score ("somewhat important" + "really important"), over 60% of respondents said that offering services to under-served populations or those not served by the private marketplace was important.

### LET'S TALK SURVEY QUESTIONS: Q3

- 3. How frequently did you or your family use or visit the Mercer Island Community and Events Center (MICEC)?
  - a. Very frequently (often once a week)
  - b. Fairly frequently (at least once a month)
  - c. Somewhat (attended an event, participated in a program, visited the art gallery, or went there for another reason a few times each year)
  - d. Rarely (may have visited once or twice a year or every other year)
  - e. Never

#### Q3 RESULTS USE OF MICEC

- Approximately 48% stated they visited frequently
- Approximately 1 in 5 respondents visited rarely or never

## LET'S TALK SURVEY QUESTIONS: Q4

- 4. If the City were to prioritize providing space at the Mercer Island Community and Events Center (MICEC) for some types of public uses more than others, which of the following would you recommend it prioritize for the community:
  - a. Activities for youth
  - b. Activities for seniors
  - c. Activities for adults
  - d. Programs for residents with special or adaptive recreation needs
  - e. After-school and school break programs
  - f. Organized athletics
  - g. Fitness programs
  - h. Art programs
  - i. Other lifestyle, social or personal improvement programs
  - j. Special events open to the public
  - k. Drop-in (no instructor) recreation/fitness opportunities

Top Priority (greatest scores)

- 1. Seniors
- 2. Youth
- 3. Adaptive
- 4. School break
- 5. Fitness/Drop-in (~tie)

Lowest Priority (greatest low priority scores)

- 1. Organized athletics
- 2. Adults
- 3. Lifestyle
- 4. Special events for public
- 5. Drop-in

#### Q4 RESULTS PRIORITIZING USE OF SPACE

Lower Priority (fewest top priority votes)

- 1. Lifestyle
- 2. Adults
- 3. Art
- 4. Special events for public
- 5. Organized athletics

PROS survey (have more need for/need not well met): Boating programs • Performing arts • Outdoor classes • Swimming & water safety • Educational classes

PROS survey (priority events): Summer Celebration • Mostly Music in the Park

### LET'S TALK SURVEY QUESTIONS: Q5

 Please share with us any other ideas, considerations or input you may have concerning the future delivery of recreation and Mercer Island Community and Events Center programs and services.

#### O5 RESULTS OPEN-ENDED INPUT

- Great participation on this question lots of input
- Specific pleas and concerns about potential effects on several programs
- Diverse opinions; thoughts about access, what should and should not be offered or afforded space, who should benefit and who should pay
- Some comments regarding avoiding competing with other Mercer Island entities and complementing what is offered elsewhere
- Pride in the facility and programs; desire to grow awareness and use of these assets and opportunities

### SURVEY TAKE-AWAYS

- Respondents place greatest value in the types of programs and services found in Tier 1, 2 and 3. This is where the community investment should be placed (i.e., tax dollars).
- Respondents value that recreation programs and the MICEC serve a diversity of ages and interests.
- Respondents expressed support for private use of the facility providing the means for public programs and services.
- Half of the respondents were frequent visitors or participants.
- Respondents stated that the MICEC's space should be prioritized for seniors, youth, adaptive recreation, school break/after school, fitness and drop-in use

# DISCUSSION



### GETTING DOWN TO SPECIFICS

### WHAT SHOULD WE OFFER, WHEN AND WHY?

Our future cost recovery and resource allocation philosophy is intended to help us achieve these outcomes:

Service and program offerings that are aligned with values and goals Financial Purposely planned balance sustainability that between ensures stewardship and communityaccessibility that investment and individual benefits benefits all

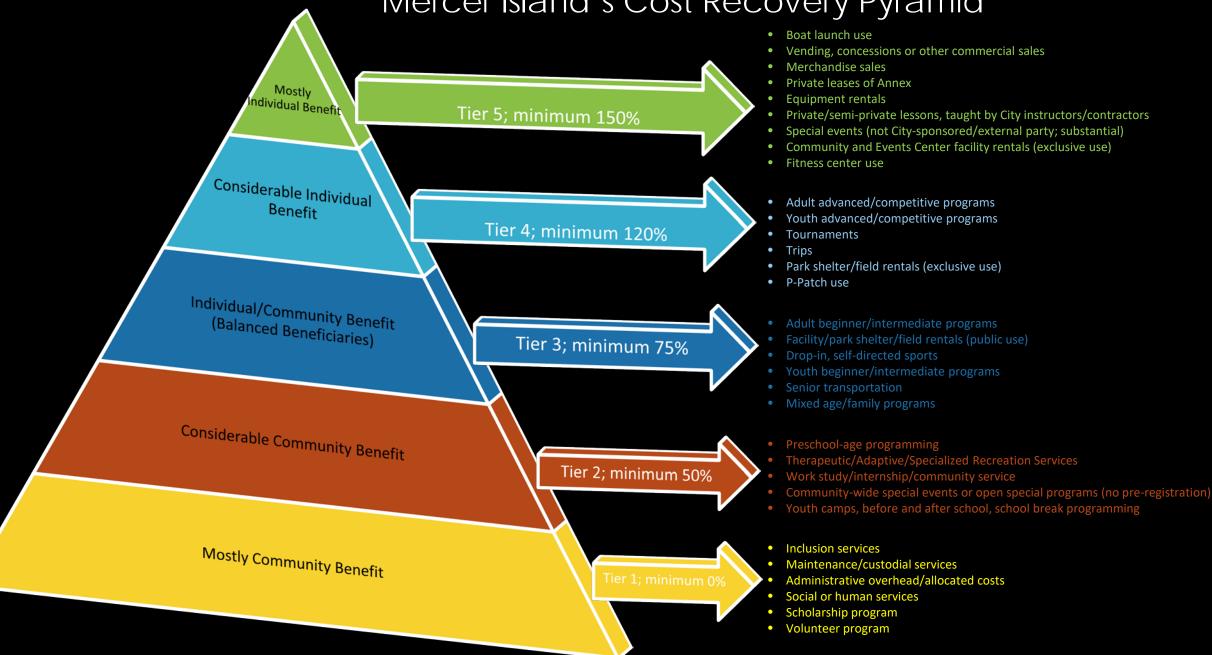
#### RESOURCE ALLOCATION AND COST RECOVERY

Creating and applying a cost recovery and resource allocation philosophy is a key component to:

- maintaining an agency's financial control,
- equitably pricing offerings, and
- helping to identify core services including programs and facilities.

It also provides the parameters (policy) for saying "yes" and the ability to say "no" to offering too much or acting inconsistently or irresponsibly.

#### Mercer Island's Cost Recovery Pyramid





### WHICH SHOULD WE OFFER, WHEN AND WHY?

We answer that question with this question: "What will help us:

- Uphold the cost recovery philosophy and pricing strategy (including leveraging the MICEC as an asset)?
- Represent community values?
- Attend to community needs?
- Be successful in achieving our performance/quality goals?"

That's what should receive resources.

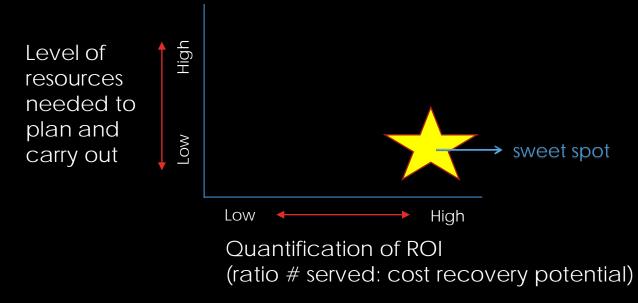
#### **RESOURCE ALLOCATION**

#### WHICH PROGRAMS OR SERVICES SHOULD GET RESOURCES FIRST?

- Focus on delivering core and essential (i.e., the public good/social core or the business sustainability core)
  - o Tier 1, possibly some Tier 2 + some Tier 5 or 4
- Focus on doing a few things well before starting more
- Put resources into enhancing our role as stewards (of public funds and facilities) by:
  - o Creating program development and evaluation tools
  - Ensuring maintenance of building and equipment
  - o Building and tracking program-level budgets
  - Reporting on cost recovery and other goals

### **RESOURCE ALLOCATION**

 Staff discussion tool (matrix) may also help ensure that Recreation can be successful in achieving performance goals and selecting a few programs to offer and run well, first.



#### POSSIBLE SERVICES/PROGRAMS TO DELIVER FIRST

#### Offered now:

- Field rentals
- Boat launch permits
- Private lease of Annex
- P-Patch
- Approvals for special use of parks
- Summer camp (Immediate Action Plan)
- Facility rentals (Immediate Action Plan, next step)

Offered next:

- Tier 1, except social/human services and possibly volunteer program (evaluate further)
- Tiers 2 + some Tier 3 and drop-in, slowly and as properly resourced or as can be efficiently delivered
- Additional Tiers 3, 4 and 5 services, as able to be resourced, as can be efficiently delivered, as related fees and policies are established or updated, and as they are needed to subsidize Tiers 1-3

Recommend:

Strong support for marketing, volunteer program, sufficiently supporting operations of facility rentals and daytime uses

# DISCUSSION



### NEXT STEPS

- Finalize recommendations on pricing strategy and resource allocation philosophy
- Establish fee schedule; update any related and necessary policies
- Outline phased reset of programs and services
- Quantify resource needs for next phase of programs and services (i.e., develop the resource plan)
- List other policies and procedures that need attention
- Weave together pieces into a final set of recommendations and a "Reset Roadmap"

Schedule:

- March 4 Parks and Recreation Commission Regular Meeting
- March 18 Parks and Recreation Commission Special Meeting (draft roadmap and comprehensive strategy presented)
- April 1 Parks and Recreation Commission Regular Meeting (act on strategy)